

NATIONAL MARINE FISHERIES SERVICE, ALASKA REGION
OFFICE OF ADMINISTRATIVE APPEALS

In re Application of) Appeal No. 96-0040
)
STEVEN IVANOFF)
F/V THE HUNGRY RAVEN) DECISION
ADF&G # 43873)
Appellant)
_____) October 25, 1999

STATEMENT OF THE CASE

The Restricted Access Management (RAM) program issued an Initial Administrative Determination (IAD) on Reconsideration on June 6, 1996, which denied Mr. Ivanoff's claim for a crab endorsement on his Vessel Moratorium Qualification and Permit under the Vessel Moratorium Program on Groundfish and Crab.¹ RAM reaffirmed its earlier IAD of April 5, 1996. RAM referred this case to this Office for filing as an appeal. Because the record contains sufficient information on which to reach a final decision and because there is no genuine and substantial issue of adjudicative fact for resolution, no hearing was ordered.²

ISSUE

Is Mr. Ivanoff entitled to an endorsement to harvest moratorium crab on his Vessel Moratorium Qualification and Permit?

BACKGROUND

Steven Ivanoff submitted an application for a Vessel Moratorium Qualification and Permit on April 4,

¹ The Vessel Moratorium Program for Groundfish and Crab is found at 50 C.F.R. § 679.4(c). The program was extended through December 31, 1999 and expires on that date. *See* 64 Fed. Reg. 3651-3653 (January 25, 1999). This decision applies to Mr. Ivanoff's rights under the Moratorium Program. **Specifically, this decision does not apply to the North Pacific License Limitation Program (LLP) which is found at 50 C.F.R. § 679.4(k).** The LLP applies to fishing for certain species of groundfish in the Gulf of Alaska and Bering Sea and Aleutian Islands areas and certain species of crab in the Bering Sea and Aleutian Islands area. **The application period for LLP is from September 13, 1999 through December 17, 1999.** For further information on the License Limitation Program, Mr. Ivanoff may contact Restricted Access Management (RAM), NMFS, Box 21668, Juneau, Alaska 99802-1668, 907-586-7474 or 1-800-304-4846 (option 2).

² 50 C.F.R. § 679.43.

1996 to the Restricted Access Management program. Mr. Ivanoff's application claimed that he made landings of moratorium crab and groundfish from the F/V THE HUNGRY RAVEN with hook and pot gear in period 1 (January 1, 1988 to February 9, 1992) and hook gear in period 2 (February 10, 1992 to December 11, 1994). RAM's Official Record for the Moratorium Program showed that Mr. Ivanoff was entitled to a Moratorium Qualification and Permit with endorsements to harvest moratorium groundfish with hook, trawl and pot gear. The Official Record did not indicate, however, that Mr. Ivanoff was entitled to an endorsement to harvest moratorium crab species.³

RAM made an Initial Administration Determination on April 5, 1996 that Mr. Ivanoff was not entitled to a crab endorsement. The IAD stated that the RAM database did not show landings of moratorium crab species with pot gear from the F/V THE HUNGRY RAVEN between January 1, 1988 and February 9, 1992. The IAD also informed Mr. Ivanoff of his right to ask RAM to reconsider its decision or to appeal RAM's determination to this Office.

On April 26, 1996, Mr. Ivanoff asked RAM to reconsider its decision. With his request, he submitted a copy of a shellfish ticket report from the Alaska Department of Fish and Game with handwritten notations that three landings were of Tanner crab from the F/V HUNGRY RAVEN off Kodiak Island. He also stated that he participated in 1991 and 1992 "as crew and tendering."

RAM considered this evidence and, in its Reconsideration on June 19, 1996, denied Mr. Ivanoff's claim for a crab endorsement. The basis for RAM's determination was that the claimed landings were not in the Bering Sea and Aleutian Islands area.

DISCUSSION

The Moratorium Program limits fishing for moratorium groundfish and moratorium crab species through December 31, 1999. Moratorium groundfish species are groundfish, except sablefish caught with fixed gear, harvested in the Gulf of Alaska or in the Bering Sea and Aleutian Islands areas.⁴ Moratorium crab species are Tanner and king crab harvested in the Bering Sea and Aleutian Islands area.⁵

³ RAM's Official Record for the Moratorium Program did not itself contain landings histories. RAM created its Official Record for the Moratorium Program based on information obtained from the North Pacific Fisheries Management Council. The Council staff reviewed landings histories and prepared a list of the vessels it concluded were qualified and what endorsements the applicants should receive. RAM adopted the Council's determinations as part of its Official Record for the Moratorium Program. [Memorandum (e-mail) from Phil Smith, RAM Program Director, to Mary Alice McKeen, September 28, 1999.]

⁴ 50 C.F.R. § 679.2.

⁵ *Id.*

To receive a crab endorsement on a Vessel Moratorium Qualification and Permit, federal regulation 50 C.F.R. § 679.4(c)(5)(i) requires that an applicant must show one of the following:

[1] a legal landing of moratorium crab species in the Bering Sea and Aleutian Islands area (BSAI) in period 1, which is January 1, 1988 to February 9, 1992,

OR

[2] a legal landing of moratorium groundfish species in BSAI or the Gulf of Alaska (GOA) in period 1 (January 1, 1988 to February 9, 1992) and a legal landing of moratorium crab species in BSAI in period 2, which is February 20, 1992 to December 11, 1994,

OR

[3] a legal landing of moratorium groundfish species with pot gear in GOA or BSAI in period 1 (January 1, 1988 to February 9, 1992).

The Official Record does not show that Mr. Ivanoff has the landings necessary for a crab endorsement. Neither does the evidence submitted by Mr. Ivanoff. The fish ticket report submitted by Mr. Ivanoff does not list any landings of crab in the Bering Sea and Aleutian Islands area or any landings of groundfish with pot gear in BSAI or the Gulf of Alaska. The report indicates that Mr. Ivanoff had landings of Tanner crab off Kodiak Island, which is in the Gulf of Alaska. Mr. Ivanoff's statement that he crewed or tendered does not help his claim. A crab endorsement is issued only if the applicant shows the landings that are required by federal regulation.

Therefore I conclude that Mr. Ivanoff is not entitled to an endorsement to harvest crab on his Vessel Moratorium Qualification or Permit.

This Decision does not affect Mr. Ivanoff's ability to participate in the crab fishery in the Gulf of Alaska because the Moratorium Program does not regulate that fishery.

FINDING OF FACT

Mr. Ivanoff did not make the landings of moratorium crab or groundfish which are necessary for a crab endorsement on his Vessel Moratorium Qualification and Permit.

CONCLUSION OF LAW

Mr. Ivanoff is not entitled to a crab endorsement on his Vessel Moratorium Qualification and Permit.

DISPOSITION

The IAD on Reconsideration that is the subject of this appeal is AFFIRMED. This Decision takes effect November 24, 1999, unless by that date the Regional Administrator orders review of the Decision.

Any party, including RAM, may submit a Motion for Reconsideration, but it must be received by this Office not later than 4:30 p.m. Alaska time, on the tenth day after this Decision, November 4, 1999. A Motion for Reconsideration must be in writing, must specify one or more material matters of fact or law that were overlooked or misunderstood by the Appeals Officer, and must be accompanied by a written statement or points and authorities in support of the motion.

Mary Alice McKeen
Appeals Officer