

ADMINISTRATIVE USES OF LOCAL AREA UNEMPLOYMENT STATISTICS

User Agency/Program	2008 Funding (Millions)	Geographic Areas Used	Reference Period	Allocation Formulas/Qualifying Criteria
Department of Labor – Employment and Training Administration				
Adult Employment and Training Activities (WIA, Title I, Chapter 5)	\$ 861.5	States and Areas of Substantial Unemployment (ASUs). An ASU is a contiguous piece of geography consisting of counties, cities, and/or parts of each, with a population of at least 10,000 and an unemployment rate of at least 6.5 percent. (1) (2)	Most recent program year (July-June).	Funding based on the following proportions: 1/3 on relative number of unemployed in ASUs, 1/3 on relative number of excess unemployed (i.e., number of unemployed in excess of 4.5 percent of labor force), and 1/3 on relative number of economically disadvantaged adults, age 22-72. Not more than 0.25% of funds allocated to outlying areas. (Additional minimum/maximum provisions apply.)
Youth Activities (WIA, Title I, Chapter 4)	\$ 924.1	States and ASUs. (1) (2) (3)	Most recent program year (July-June).	Funding based on the following proportions: 1/3 on relative number of unemployed in ASUs, 1/3 on relative number of excess unemployed, and 1/3 on relative number of economically disadvantaged youth, age 16-21. Not more than 0.25% of funds allocated to outlying areas. Up to 1.5% allocated to Native American programs. (Additional minimum/maximum provisions apply.)
Dislocated Worker Employment & Training Activities (WIA, Title I, Chapter 5)	\$ 1,464.7	States. (1) (2)	Most recent program year (July-June) for unemployed and excess unemployed; most recent calendar year for unemployed 15+ weeks.	Funding based on the following proportions: 1/3 on relative number of unemployed, 1/3 on relative number of excess unemployed, and 1/3 on relative number of individuals unemployed for 15 weeks or more. Not more than 0.25% of funds allocated to outlying areas.
Employment Service Grants to States (Wagner-Peyser Act, Section 5)	\$ 703.4	States. (1)	Most recent calendar year.	State funding algorithm is based on the following proportions: 2/3 on relative number of civilian labor force and 1/3 on relative number of unemployed.
Labor Surplus Areas	(4)	Counties, cities over 25,000 population, and county balances. (1)	Most recent 2-calendar year average.	An area qualifies as a LSA when its average unemployment rate is 20 percent or more above the national rate (including Puerto Rico) for the period, with the threshold being no lower than 6 percent and no higher than 10 percent.
Federal-State Extended Unemployment Benefits (EB)	(5)	States. (1)	Most recent 3 months for total unemployment trigger (TUR) or most recent 13 weeks for insured unemployment trigger (IUR).	State is eligible to pay EB if: (1) the seasonally adjusted total unemployment rate (TUR) for the most recent 3-month period is at least 6.5 percent and at least 10 percent above the State TUR for the same 3-month period in either of the 2 preceding years, or (2) the insured unemployment rate (IUR) is at least 5 percent and at least 120 percent of the average IUR for the same 13-week period in either of the 2 preceding years.
Youthbuild Program	\$50.0	Census tracts and non-metropolitan counties.	Not specified.	An area can qualify if it is an underserved area, which is defined as an area comprised of census tracts with the following distress criteria: (i) a census tract where the unemployment remains high (50 percent or more above the nation's unemployment rate) and (ii) a census tract where high rates of poverty persists.
Department of Labor – Veterans' Employment and Training Service				
Jobs for Veterans Act of 2002	\$156.3	States. (1)	Most recent 3-calendar year average.	Funding is based on an estimate of the number of veterans seeking employment in a State as a portion of the number of veterans seeking employment nationwide.
Department of Agriculture				
The Emergency Food Assistance Program (TEFAP)	\$189.7	States. (1) (2) (3)	Fiscal year average.	Farm commodities and funds are allocated based on the following proportions: 3/5 on relative number of persons in households below the poverty line and 2/5 on relative number of unemployed persons.

ADMINISTRATIVE USES OF LOCAL AREA UNEMPLOYMENT STATISTICS

User Agency/Program	2008 Funding (Millions)	Geographic Areas Used	Reference Period	Allocation Formulas/Qualifying Criteria
Department of Agriculture (cont.)				
Welfare Reform Act—Waivers to Food Stamp Time Limits for Able-Bodied Adults Without Dependents (ABAWD)	\$33,616.8 (6)	States, metropolitan areas (MAs), counties, cities, Indian reservations, and specially designated areas (e.g., census tracts). (1)	Generally 12-month periods, but no less than 3 months for unemployment rate. Not specified for insufficient jobs criterion.	Waivers are granted to areas with: (1) an unemployment rate over 10 percent for the latest 12-month (or 3-month) period or (2) insufficient jobs.
Department of Commerce – Economic Development Administration				
Public Works Program	\$146.4	Areas defined by geographic/political boundaries, e.g., States, cities, counties, Indian reservations. (1) (2) (3)	Most recent 24-month average.	An area qualifies if: (1) the unemployment rate is at least one percentage point above the national rate, (2) the per capita income is 80 percent or less of the national average per capita income, or (3) there is a special need, as determined by EDA, arising from actual or threatened severe unemployment or economic adjustment problems resulting from severe short-term or long-term changes in economic conditions.
Economic Adjustment (Title 9)	\$42.3	Same geographic areas used in the Public Works Program.	Most recent 24-month average.	Same qualifying criteria used in the Public Works Program.
Department of Defense – Defense Logistics Agency				
Procurement Technical Assistance (PTA)	\$12.0	States, counties, and cities. (1)	Most recent 24-month average.	An area qualifies for assistance if: (1) the unemployment rate is at least one percentage point above the national average for the most recent 24-month period or (2) the per capita income is 80 percent or less of the State average.
Department of Health and Human Services				
Temporary Assistance to Needy Families (TANF)—Contingency Fund Drawdown	\$257.9 (7)	States, District of Columbia, and Puerto Rico.	Most recent 3-month average.	States and the District of Columbia can access funds if they are determined to be "needy," based on a seasonally adjusted unemployment rate that is at least 6.5 percent for the 3-month period and at least 110 percent of the rate for the corresponding period in either of the 2 preceding calendar years; or if the number of food stamp recipients increases at least 10 percent during the 3-month period. (TANF automatically gives block grants—with an upper limit of \$71 million—to Puerto Rico.)
TANF—Exemption from Benefit Limitation	\$16,901.0 (8)	States, District of Columbia, and Puerto Rico. (3)	Not available.	In transitioning from welfare to work, individuals are granted up to 6 weeks for which a job search or participation in a workfare program will be counted as work. This time limit is extended to 12 weeks if the State unemployment rate is at least 50 percent above the national rate. (TANF automatically gives block grants—with an upper limit of \$71 million—to Puerto Rico.)
Department of Homeland Security – Federal Emergency Management Agency				
Emergency Food and Shelter Program	\$153.0	Counties and cities. (1) (2)	Most recent 12-month average.	Jurisdictions qualify for FEMA funding if they meet one of the following criteria: (1) 13,000 or more unemployed with a jobless rate of 4.3 percent or more, (2) 300-12,999 unemployed with a jobless rate of at least 6.3 percent, or (3) 300 or more unemployed with a poverty rate of at least 11 percent.
Department of Homeland Security – U.S. Citizenship and Immigration Services				
Immigration Act of 1990 Employment Creation Visas	(9)	MAs and counties, cities, and sub-areas within MAs.	Most recent calendar year or 12-month average.	Visas are granted for lower investment amounts in rural areas or areas with an unemployment rate at least 50 percent above the national average.

ADMINISTRATIVE USES OF LOCAL AREA UNEMPLOYMENT STATISTICS				
User Agency/Program	2008 Funding (Millions)	Geographic Areas Used	Reference Period	Allocation Formulas/Qualifying Criteria
Department of the Treasury				
Riegle Community Development and Regulatory Improvement Act of 1994— Bank Enterprise Awards	\$20.0	MAs, counties, cities, and possible sub-areas (e.g., census tracts). (1) (2) (3)	Most recent 12-month period before announcement of application period.	An institution may qualify if part or all of its service area: (1) is located within one unit of general local government, (2) has a contiguous boundary, (3) (a) has a population of 4,000 or more, if in a metropolitan area, or (b) has a population of 1,000 or more, if outside of a metropolitan area, or (c) is entirely within an Indian reservation, (4) has a poverty rate of at least 30 percent, and (5) has an unemployment rate at least 1.5 times the national rate.
Riegle Community Development and Regulatory Improvement Act of 1994— Small and Emerging CDFI Assistance Component (Technical Assistance)	\$2.0	Same geographic areas used for the Bank Enterprise Awards.	Same reference period used for the Bank Enterprise Awards.	Same qualifying criteria used for the Bank Enterprise Award.
North American Development Bank (NADBank) Community Adjustment and Investment Program (CAIP)	\$45.0 (10)	Communities (discrete geographical areas) i.e., counties, towns, or cities.	Most recent 12-month average.	Eligibility for CAIP financing is based on: (1) significant job loss connected to the passage of NAFTA and (2) an unemployment rate that is at least one percentage point above the national rate over the same time period.
Appalachian Regional Commission				
Area Development Program Distressed Counties Grants	\$73.0 (11)	410 counties in 13 states (all of WV and parts of AL, GA, KY, MD, MS, NY, NC, OH, PA, SC, TN, VA); currently 78 counties qualify	Most recent 3-year average.	An area qualifies as distressed if it ranks in the worst 10 percent of the nation according to ARC's index-based County Economic status Classification System, which compares each county with national averages of: (1) the unemployment rate, (2) per capita market income, and (3) the poverty rate.
Small Business Administration				
Historically Underutilized Business Zones (HUBZones)	(4)	Census tracts, non-metropolitan counties, or Indian reservations. (1)	Most recent annual average for unemployment rate.	An area qualifies if it is: (1) a "qualified" census tract (as defined in the 1986 IRS code), (2) a non-metropolitan county with (a) median household income less than 80% of the statewide non-metropolitan median or (b) an unemployment rate at least 140% of the statewide average, or (3) within the boundaries of an Indian reservation.
Total Appropriations	\$55,619.1			

NOTE: The term "cities" also includes townships and boroughs in selected states for various programs.

- (1) The District of Columbia and Puerto Rico are treated as states.
- (2) Outlying areas include the U.S. Virgin Islands, Guam, American Samoa, Northern Marianas Islands, Marshall Islands, Micronesia, and Palau.
- (3) Native American Program includes American Indians, Native Hawaiians, and Alaska Natives.
- (4) Program does not allocate funds, but gives preference to firms in bidding on federal procurement.
- (5) Under regular state extended benefits, monies are not appropriated, but are drawn from the Unemployment Insurance Trust Fund. If the 3-month average TUR is at least 8%, and at least 10% above the TUR for the same 3-month period in either of the 2 preceding years, the State enters a "high unemployment period" during which 20 weeks of EB are payable.
- (6) Dollar amount is full cost of Food Stamp Program. Soup Kitchen and Food Bank funding was merged into the Welfare Reform Act of 1996, and, though the program may continue to receive donations, there is no separate funding.
- (7) Under the Welfare Reform Act, a Contingency Fund of State Welfare Programs was established, with a \$2 billion limit.
- (8) Dollar amount is the full cost of the TANF program.
- (9) Under the Act, at least 3,000 visas are distributed to eligible immigrant entrepreneurs who establish a new commercial enterprise in a targeted employment area (rural area or area with high unemployment).
- (10) Dollar amount is the total amount of capital available to finance adjustment assistance.
- (11) At least half of this program funding is allocated to counties classified as distressed.

July 23, 2008