

1           Please comment on the following: (1)  
2 Whether there is the need for a post-approval study  
3 in the U.S. patient population; (2) If a post-  
4 approval study is recommended, please discuss the  
5 following: the objectives; clinical endpoints,  
6 including the need to assess the risk of severe acute  
7 inflammatory reaction; study size; comparison group;  
8 duration of follow-up of study subjects; and other  
9 specific issues that you may like to be addressed in  
10 PAS.

11           DR. MABREY: So I'll remind the Panel that  
12 this is not a vote for approval or disapproval and  
13 the mere fact that we're considering a post-approval  
14 study does not mean that approval is a forgone  
15 conclusion. However, having sat on this Panel for  
16 several years now, this process has evolved to this  
17 point and we found that it makes it -- it's a lot  
18 more efficient, a little bit cleaner, if we consider  
19 these factors ahead of the final vote.

20           So Dr. Skinner, I'll go with you. And  
21 remember that we're really answering two questions:  
22 Number 1, do you think a post-approval study would be  
23 necessary if the device were approved, and if so,  
24 what would you want included in the study?

25           DR. SKINNER: Well, I've sat on these

1 panels for a number of years myself, and I've seen  
2 wild, extravagant requests for post-approval studies  
3 at various times. And in general, I think that many  
4 of these things, while well intended, are not  
5 particular useful. So I would not recommend anything  
6 in the way of a post-approval study. Having said  
7 that, the company may be interested in finding out  
8 how this particular material works in Hispanics,  
9 blacks and people with high BMIs.

10 DR. MABREY: Thank you. Dr. Blumenstein?

11 DR. BLUMENSTEIN: I concur.

12 DR. MABREY: Okay. Ms. Rue?

13 MS. RUE: I agree.

14 MS. GEORGE: I agree.

15 DR. MABREY: You guys are too easy.

16 Dr. Evans?

17 DR. EVANS: I guess, me being a researcher,  
18 I'd like to see such studies. I guess, given some of  
19 the conversations that took place today, I'm  
20 particularly concerned about the BMI issue. I also  
21 wonder -- perhaps this doesn't apply, but I wonder if  
22 supportive care is different enough here that it  
23 could influence outcome differently than what happens  
24 in Europe. And if so, then they may want to consider  
25 those issues, looking at, you know, people with

1 higher BMI and in U.S. settings.

2           And also, given some of the earlier  
3 comments from Dr. Blumenstein about sort of comparing  
4 how does this sort of single-injection strategy work,  
5 say, versus the three-injection strategy and maybe  
6 even a direct comparison might be worth thinking  
7 about, to get some idea about if there's any  
8 differences between them.

9           DR. MABREY: Thank you. Dr. Goodman?

10           DR. GOODMAN: I concur with Dr. Skinner's  
11 comments.

12           DR. MABREY: Thank you. And Dr. Olsen?

13           DR. OLSEN: I would think that given the,  
14 in some aspects, the -- of data, that more data would  
15 be better, and so I would lean towards saying that  
16 there should be a post-approval study in the U.S.  
17 patient population, again remembering that all these  
18 kinds of trials still study kind of a selected group  
19 of individuals who qualify for trials, not  
20 necessarily everybody out there, but that such a  
21 trial should aim to try to reflect the epidemiology  
22 of osteoarthritis in this country, in terms of  
23 racial, size -- racial composition, body size, and  
24 some of those other aspects.

25           And I don't know about study size, but it

1 would be nice because of some of these other  
2 questions we've asked, if it were big enough to do  
3 some subset analyses in terms of -- maybe BMI doesn't  
4 even matter and that could be dispensed with forever,  
5 for example. Subset analyses for Hispanics, which is  
6 a growing population where we really don't have much  
7 information about whether any of these things work,  
8 and it would help us target the agent to the person  
9 most likely to benefit, and it might help the Sponsor  
10 know exactly how to apply this drug in the future.  
11 So I would be in favor of that.

12 DR. MABREY: Mr. Melkerson, the Panel  
13 believes that if a post-approval study were  
14 necessary, that they would want it to address certain  
15 issues, such as effect of ethnicity and body mass  
16 index on the overall effectiveness of the device, and  
17 that perhaps the sample size be large enough to allow  
18 for subset analysis of that data. Is that  
19 appropriate for the FDA?

20 MR. MELKERSON: Yes, thank you.

21 DR. MABREY: Thank you. And I'll just add  
22 the influence of supportive care as well. Dr. Evans  
23 brought that up. I think that's a very good point.  
24 Okay. And I'd like to thank the Panel for taking us  
25 through this process efficiently.

1           We will now proceed with the Second Open  
2 Public Hearing of this meeting. Is Mr. Don Boller in  
3 the room? Don Boller? Boller? Okay. If so, please  
4 come forward to the podium.

5           (No response.)

6           DR. MABREY: Not seeing any hands,  
7 Dr. Leadbetter, are you present? Great. Would you  
8 like to approach the podium and address the Panel?

9           DR. LEADBETTER: Thank you, Mr. Chairman  
10 and members of the Panel. My name is Wayne B.  
11 Leadbetter. I'm a practicing orthopedic surgeon, and  
12 I've been practicing for 32 years. I am presently on  
13 the full-time faculty at the Rubin Institute for  
14 Advanced Orthopedics in Sinai Hospital, Baltimore,  
15 where I work in the Center for Joint Preservation and  
16 Replacement.

17           I've had a specialty that has concentrated  
18 on total joint replacement as well as joint salvage,  
19 for the last 15 or 20 years. I have published and  
20 edited in the area of joint inflammation as well as  
21 tendinopathy and edited two books, one on sports-  
22 induced inflammation, with the Academy of Orthopedic  
23 Surgeons, and one on tendinopathy.

24           I come to you today both as a patient as  
25 well as a practitioner on the front lines, if you

1 will, very much, I suspect, like Dr. Goldman --  
2 Goodman, rather. As patient and a member of the  
3 public, my first emotion here today is to thank the  
4 Panel and all that participated in this presentation  
5 and proceedings for the diligence which I witnessed  
6 today in trying to come to the best truth and  
7 evidence-based decision. It's very assuring to me,  
8 as a patient, that this process really does seem to  
9 work. I can also say that my wife has enjoyed the  
10 benefits of viscosupplementation, and she has been  
11 afflicted with arthritis of her knees at a young age,  
12 in her 50s and, as such, has delayed surgical  
13 intervention successfully with that approach. So I  
14 speak with some familiarity with viscosupplementation  
15 on a personal basis.

16           As a clinician, I would like to come here  
17 to represent, again, my patients and what I think is  
18 the best care for them, that we keep open the multi-  
19 modal, if you will, approach to nonoperative  
20 management of osteoarthritis, recognizing that it's  
21 not a curable condition as has been mentioned in  
22 presentations today.

23           And the fact that while I agree with  
24 Dr. Goodman, as a surgeon, I certainly agree that  
25 surgical solutions have effectiveness and are

1 encouraging. I'm not particular fond of total joint  
2 as the first solution. I'm definitely in favor of  
3 joint preservation and partial replacement,  
4 arthroplasty, and conservation of the joint. But I  
5 can say that total joint, while it works very well  
6 and has the highest statistical efficacy, it  
7 certainly has the highest risk profile, and when it  
8 doesn't work, it has the greatest adverse outcomes.  
9 And I can tell you that, in our referral center at  
10 Sinai where we see a very, very large population of  
11 tertiary problems from total joint replacement, that  
12 the costs are incredible, both human as well as  
13 financial, that the opportunity for patients to reach  
14 that goal of treatment and have an outcome which is  
15 satisfactory is slipping away because reimbursement's  
16 being reduced in this country, for those of us who do  
17 this kind of work, and we've become essentially a  
18 referral center for everybody else's problems, and we  
19 have not shirked that responsibility, but on the  
20 other hand, I would not encourage a wave of total  
21 joint replacement in this country without  
22 countermeasures to try to reduce those indications  
23 when possible.

24           In that respect, I would reflect on the  
25 statistics that Dr. Waddell, an orthopedic surgeon of

1   repute in this country, has published and presented  
2   to the American Academy of Orthopedic Surgeons, and  
3   in the literature showing, in his large population of  
4   patients, that there was a significant diminution in  
5   the rate of conversion to total knee replacement in  
6   patients that were selected based on, again, matched  
7   criteria, with osteoarthritis that was advanced and  
8   yet they were able to delay -- a significant number  
9   of those patients were able to delay the choice of  
10  total joint replacement. That's particularly  
11  important in patients who are in the middle-age group  
12  where the younger you are -- and we have patients in  
13  this series, in this trial for the Synvisc-One that  
14  were 40 years and older, and so we're talking about a  
15  total joint solution in a population which would  
16  almost surely require revision prostheses in their  
17  lifetime, and that would carry with it, again, even  
18  more morbidity and lesser predictability of outcome.

19           So I think it's very important that we  
20  promote these kinds of solutions which frankly are a  
21  lot more physiologic than the corticosteroid and  
22  lidocaine injection which we've used as a standard of  
23  care for some 50 years or more. And now we have  
24  coming into the literature -- we've always had a  
25  great deal of literature on the catabolic effects of



1 corticosteroids and repeated injection.

2           But now we have caveats regarding the  
3 lidocaines and Marcaines and their cytotoxic effects  
4 on articular cartilage. And there's been a number of  
5 articles in the last year or two, especially in our  
6 sports medicine literature, warning us that this is  
7 not to be done with impunity. So I think the  
8 viscosupplementation, for me as a clinician and for  
9 my patients, will become more prominent as a more  
10 physiologic option. I've not heard today reflected  
11 much about the number of physiologic effects which  
12 actually are promotional and beneficial with  
13 viscosupplementation and hyaluronic augmentation, but  
14 there are well-documented literature, including T-  
15 cell depression of activated T-cell activity, and the  
16 promotional activity that may come with cartilage  
17 regeneration in the face of an augmented hyaluronic  
18 environment.

19           So it's kind of interesting that we're in  
20 an age in orthopedics where we're getting away from  
21 the hammer and tong a little bit, and we certainly  
22 need a cradle-to-grave treatment spectrum for the  
23 patient, and this represents that type of treatment.  
24 In my patient population, I do see a lot of Afro-  
25 American patients. I work in Baltimore, Maryland.

1           We have one of the highest, if not the  
2 highest, concentrations of Afro-American population  
3 in a city demographic. I see a lot of obesity, and I  
4 see a lot of diabetes coincident with that group, and  
5 I can tell you that I've noticed no difference, in my  
6 10 years of using this modality, in that population  
7 versus the population at one time where I treated  
8 them in Montgomery County, and it was more of a  
9 broader demographic. So I can tell you that it would  
10 be interesting to stratify the results and look at  
11 future study, but I have a feeling that we'll still  
12 see efficacy in a group that seems to need this type  
13 of alternative because they don't represent a tract  
14 of total joint candidates because of their risk  
15 factors, such as diabetes and obesity, which make  
16 them a higher risk for adverse effects with total  
17 joint replacement.

18           That said, I would also comment on  
19 Dr. Wang's observation, from the FDA presentation,  
20 that there was a high risk or there was -- there were  
21 very increased serious side effects with the  
22 viscosupplementation. He quoted Dr. Goldberg's work  
23 in 2004. And I'll only point out that not only was  
24 that not reflected in this statistical data, that  
25 occurrence, but also that there's been no change in

1 protocol or utilization in this country, that I'm  
2 aware of, predicated on Dr. Goldberg's statistics or  
3 discussion in 2004, and so I think that the impact of  
4 that may not be entirely relevant.

5           We heard about safety margins here being  
6 quite safe, and I would concur with that as a  
7 clinician. I've had only one or two synovitic  
8 reactions, and I would say that, again, as was  
9 pointed out by the Panel, technique is important, and  
10 in the Canadian study that was done at the inception  
11 of its use in Canada, Synvisc in Canada, with a  
12 three-shot regimen, it was published then that the  
13 portal of entry for the injection is highly related  
14 to the rate of adverse reactions, and that proper  
15 technique generally almost eliminates that. And  
16 we've seen that in Dr. Jackson's articles, as alluded  
17 to. Dr. Mott, in my practice, also has published,  
18 this past year, on efficacy of anterolateral portal  
19 injection.

20           So I'd like to conclude by just again  
21 emphasizing that I would reinforce the comments of  
22 Dr. Spitzer this morning. I've been here all day. I  
23 felt it was a day well spent. It happens to be my  
24 birthday, and I'm not regretting it one bit. My wife  
25 said, what were you doing coming down here? And I

1 said, well, it's an important role that you play.  
2 You don't get a chance to step up to the plate every  
3 time. I do have a disclosure.

4 I am on the speaker panel for Genzyme, but  
5 as I said, I am also very, very engaged and have been  
6 way before any relationship with Genzyme with this  
7 modality, and I think it does help us with a number  
8 of difficult, otherwise, clinical management  
9 problems. I want to thank the Panel for the  
10 opportunity to participate in these proceedings.  
11 Thank you.

12 DR. MABREY: Thank you very much. From  
13 this morning, we still have two speakers that did not  
14 have a chance to speak, Mary Lou Gundersen and Diane  
15 White. Are Mary Lou Gundersen or Diane White in the  
16 room?

17 (No response.)

18 DR. MABREY: Seeing no raised hands, it's  
19 now 2:15. Oh, does anyone else want to address the  
20 Panel before I put us off on break?

21 (No response.)

22 DR. MABREY: Again, seeing no raised hands,  
23 it's 2:15. I'll be generous and have you all back  
24 here at 2:30. That'll be a nice round number to  
25 remember. So we'll resume deliberations at 2:30.

1 (Off the record at 2:15 p.m.)

2 (On the record at 2:30 p.m.)

3 DR. MABREY: It is now 2:30. If we could  
4 close the outside doors, we'll resume the meeting.  
5 Is there any further comment or clarification from  
6 FDA? Dr. Lee? Mr. Melkerson?

7 (No response.)

8 DR. MABREY: And is there any further  
9 comment or clarification from the Sponsor?

10 MS. LAWTON: Good afternoon, my name is  
11 Alison Lawton. I'm Senior Vice President for  
12 Regulatory Affairs and Corporate Quality Systems at  
13 Genzyme, and I'd like to just start by thanking all  
14 of the Panel members for what I think has been a very  
15 helpful discussion for us at Genzyme this afternoon.  
16 I'd like to just take a few minutes just to maybe  
17 offer some thoughts and perspectives before you  
18 consider your vote that you're going to be asked to  
19 make by the FDA.

20 So to start with, I think we've all talked  
21 today, and I probably don't need to spend very long  
22 at all talking about the fact that osteoarthritis, of  
23 course, is a very painful and debilitating disease.  
24 And again, we've heard from Dr. Polisson, and many of  
25 the discussions that have taken place, about the

1 limited number of options that are available for  
2 patients, and in particular, those options actually  
3 have been reduced over the last few years because of  
4 some of the safety issues relating to systemic use of  
5 some of these therapies.

6           And so, obviously, we believe that this  
7 local application offers potential advantages for  
8 patients. And you've also heard that Synvisc-One, of  
9 course, is the same material as Synvisc, which has  
10 been approved for a number of years. Yes, it's  
11 packaged differently, in a single administration of  
12 six mL, but it's the same material. And we do have  
13 significant experience with Synvisc in more than four  
14 and a half million patients, and I think that there's  
15 no disagreement here between Genzyme and the Sponsor  
16 as far as the clinical studies that were conducted  
17 didn't show any evidence of any new safety signals  
18 for Synvisc-One.

19           So obviously clinical effectiveness, you  
20 have discussed this, and I don't think I need to,  
21 again, spend a lot of time on the fact that I think  
22 there was agreement around the statistical  
23 significance of the primary endpoint. And with  
24 regard to the secondary endpoints, again, we've also  
25 discussed the fact that Genzyme believes we did the

1 appropriate analyses. They were pre-specified  
2 And of course the discussion about the  
3 multiplicity took place, and we were very thankful  
4 for the discussion and the recommendation from the  
5 Advisory Committee regarding the fact that we did not  
6 need to do that adjustment of the multiplicity,  
7 although, obviously, you need to take into account  
8 the number of secondary endpoints that were looked  
9 at.

10 So I think really I want to concentrate  
11 some of my comments around the clinical  
12 meaningfulness. And again, I know that you have  
13 discussed this and I think that you've all talked  
14 about the fact that the totality of the evidence is  
15 really what's a critical piece here. And I'd like to  
16 actually just put up this slide that Dr. Dworkin  
17 presented as an expert in these pain trials, and he  
18 listed these multiple factors that need to be  
19 considered in determining the clinical  
20 meaningfulness. And as I look through this slide, I  
21 realize that, in fact, we have data from the  
22 Synvisc-One clinical study that actually addresses  
23 every single one of these 11 or more points that  
24 Dr. Dworkin put up, as far as multiple factors  
25 required to show clinical meaningfulness.

1           So what I'd like to specifically talk about  
2 is some of the secondary endpoints. Again, I'm not  
3 going to spend a lot of time because I recognize that  
4 you've discussed these at some length. And it's not  
5 to say -- to make claims about any one of these  
6 individuals, but again to show the consistency across  
7 all of the secondary endpoints, as far as clinical  
8 benefit for patients.

9           And of course, we saw the 36-percent  
10 improvement from baseline for patients on the WOMAC A  
11 scale. And importantly, we saw the effect size  
12 increase from .23 to .44 when we looked at patients  
13 with only one knee involvement in this clinical study  
14 as well. And then, for the WOMAC A1, I think you  
15 heard that WOMAC A1 is particularly important. This  
16 is walking on a flat surface, for the mild to  
17 moderate patients, which is the target patient  
18 population for Synvisc-One, and we saw a significant  
19 effect size in that group, of .36. And particularly,  
20 also, when we looked at the responder analysis, we  
21 saw a statistically significant difference in favor  
22 of Synvisc on that WOMAC A1 responder analysis. And  
23 then, finally, of course the patient and the  
24 physician global assessments. Again, this is very  
25 important because the patients were scoring



1 themselves, and they were twice as likely to score  
2 themselves as feeling better based on having received  
3 Synvisc versus control.

4           So all of those are very important pieces  
5 that lead into the clinical meaningfulness of  
6 Synvisc-One. In particular, again, many members of  
7 the Panel have made mention to the fact that  
8 Dr. Simon talked about comparable effect size for  
9 other osteoarthritis products, and I would remind you  
10 that many of those other osteoarthritis products are  
11 for systemic products with some of those safety  
12 issues, and Synvisc was absolutely in the range, as  
13 far as the effect size, compared to those other  
14 products.

15           And then the last point is really talking  
16 about Dr. Dworkin again, also provided some very  
17 useful information with regards to benchmarking for  
18 how individual patients thought about their response,  
19 as far as chronic pain. And if we look at our  
20 results, we actually see that, for overall effect, we  
21 see patients would score themselves as moderately  
22 improved or substantially improved in this analysis.  
23 And if you take the patients, again, just with a  
24 single knee involvement, you actually come very close  
25 to the patient saying that they had a substantial

1 improvement. So could I go back one slide, please?

2 Before I come to my last slide, there's  
3 obviously been a lot of discussion here about post-  
4 approval studies, and I'd like to just take a few  
5 minutes just to maybe comment on that. If I  
6 understood correctly, as I heard it go round the  
7 Panel, I believe I heard that many of you, if not the  
8 majority of you, suggested that there was no need for  
9 a post-approval study. But I think there was some  
10 very important issues that came up that would be  
11 things that maybe we need to understand more.

12 And so we've managed to pull just a few  
13 pieces of information. I don't have a slide, so this  
14 is very last minute, during the 15-minute break, and  
15 I just thought it might be interesting for you to  
16 consider some of these points. So with regards to  
17 the BMI, obviously this is one of the issues that had  
18 been proposed and maybe we want to understand more  
19 about. I would like to just point out that, with  
20 regards to the BMI in the Synvisc-One study, more  
21 than 50 percent of the patients had a BMI over 29 and  
22 we actually had, at the upper end of the range for  
23 Synvisc, a BMI of 46, and for 52 in the control  
24 group, so it did go up to a considerable BMI number.

25 Also, of course, I think you heard earlier

1 from Dr. Simon, that he believes, from the  
2 publications and the analyses that have been done,  
3 that no differences have been seen with  
4 viscosupplementations across these different BMIs.  
5 And then, finally, as far as the -- we've done the  
6 analyses ourselves, and we see consistency of the  
7 treatment effect across both lower and higher BMIs.  
8 So secondly, I'd like to just take a minute to talk  
9 about the ethnicity and the race aspect. And we  
10 recognize that the population that we do have, a very  
11 small percentage compared to the general U.S.  
12 population, with regards to non-Caucasian patients.

13           And so what we took a look at it is just to  
14 get a feel, given remembering that Synvisc-One is the  
15 same material as Synvisc and we've used Synvisc,  
16 again, in over four and a half million patients  
17 around the world. So it doesn't give us efficacy  
18 data, but I thought at least it might be interesting  
19 from a safety perspective. We have just managed to  
20 pull together some data to look at the number of kits  
21 sold in the last six years in the different regions,  
22 looking specifically, for example, at Latin America  
23 and Asia-Pacific and we've sold 192,000 kits, for  
24 example, in Latin America and 20,000 kits in Asia-  
25 Pacific. And when we look at the adverse event

1 reporting in those regions -- and I recognize that's  
2 spontaneous adverse event reporting, so that has its  
3 limitations.

4           Nevertheless, I think it might be important  
5 for you to know that the overall adverse event rate  
6 for Synvisc-One is .43 percent. In Latin America and  
7 Asia-Pacific, it's very similar, if not lower, with  
8 it being a rate of .14 for Latin America and .22 for  
9 Asia-Pacific. So it gives us, I think, at least a  
10 sense that, from a safety perspective, there are no  
11 concerns there from the considerable experience that  
12 we've had at least with Synvisc in use in these  
13 different patients.

14           I think the one other comment I might make  
15 also is that I certainly understand, with drugs that  
16 may be used for osteoarthritis, the issue of  
17 ethnicity and potential metabolism of drugs obviously  
18 is a very key piece. But I think there's less likely  
19 to be such an impact with the ethnic differences, in  
20 a product like Synvisc-One, where it's given locally.  
21 So that may be worth considering as well. I think  
22 the final comment I would like to say is that I  
23 think, as Genzyme, we certainly believe and look  
24 forward to understanding and gathering a lot more  
25 information in those patient populations where we do

1 have limited information or limited experience at the  
2 moment. And, of course, we will absolutely plan to  
3 do that in the post-approval setting. But I think  
4 that we would agree with the majority of the Panel  
5 that that's probably not necessary as part of the  
6 condition for approval.

7           So with that, I'd like to finish on my last  
8 slide, which really is just to say that we believe  
9 that Synvisc-One offers clinical meaningfulness and I  
10 think, very importantly for both the patients and the  
11 physicians, a convenient treatment option,  
12 remembering it's the same material as Synvisc that's  
13 been out there for many, many years and that this  
14 product should be made available as an option for  
15 both patients and for treaters in the use of this  
16 painful and debilitating disease. And that ends my  
17 comments. Thank you very much.

18           DR. MABREY: Thank you, Ms. Lawton. Before  
19 we proceed to the vote, I would like to ask  
20 Ms. Karen Rue, our Consumer Representative, and  
21 Ms. Elisabeth George, our Industry Representative, if  
22 they have any additional comments. Ms. Rue?

23           MS. RUE: Only to say, as I mentioned  
24 earlier, I think that, obviously, that the safety and  
25 the efficacy is of utmost importance, but we also

1 need to think about the social impacts of this for  
2 the consumer as far as access to care and how it  
3 affects their life, and I think that's a significant  
4 issue.

5 DR. MABREY: Thank you. Ms. George?

6 MS. GEORGE: I think the only comment I'd  
7 like to make is, is just to say that I think that the  
8 Panel did a good job of reviewing all the data and  
9 the questions and trying to focus on the fact that  
10 the Sponsor did meet the endpoints, the primary  
11 endpoint, and the fact that it is safe and that it's  
12 really -- the product is a packaging difference, and  
13 hopefully, with the focus on the patient, that it  
14 will have easier access for them with the single  
15 visit. And so I guess wish you guys luck in the  
16 voting.

17 DR. MABREY: Thank you. We're now ready to  
18 vote on the Panel's recommendation to FDA for this  
19 PMA. Panel members, please refer to the voting  
20 options flow chart in your folders. Dr. Jean will  
21 now read the Panel recommendation options for  
22 premarket approval applications. Dr. Jean?

23 DR. JEAN: The Medical Devices Amendments  
24 to the Federal Food, Drug and Cosmetic Act, as  
25 amended by the Safe Medical Devices Act of 1990,

1 allows the Food and Drug Administration to obtain a  
2 recommendation from an expert advisory panel on  
3 designated medical device premarket approval  
4 applications that are filed with the Agency. The PMA  
5 must stand on its own merits, and your recommendation  
6 must be supported by safety and effectiveness data in  
7 the application or by applicable publicly available  
8 information.

9           The definitions of safety, effectiveness  
10 and valid scientific evidence are as follows:  
11 Safety, as defined under 21 C.F.R. Section  
12 860.7(d)(1). There is reasonable assurance that a  
13 device is safe when it can be determined, based upon  
14 valid scientific evidence, that the probable benefits  
15 to health from use of the device for its intended  
16 uses and conditions of use, when accompanied by  
17 adequate directions and warnings against unsafe use,  
18 outweigh any probable risks.

19           Effectiveness, as defined in 21 C.F.R.  
20 Section 960.7(e)(1). There is reasonable assurance  
21 that a device is effect when it can be determined,  
22 based upon valid scientific evidence, that in a  
23 significant portion of the target population, the use  
24 of the device for its intended uses and conditions of  
25 use, when accompanied by adequate directions for use

1 and warnings against unsafe use, will provide  
2 clinically significant results.

3           Valid scientific evidence, as defined in 21  
4 C.F.R. Section 860.7(c)(2). Valid scientific  
5 evidence is evidence from well-controlled  
6 investigations, partially controlled studies, studies  
7 in objective trials without matched controls, well-  
8 documented case histories conducted by qualified  
9 experts, and reports of significant human experience  
10 with a marketed device from which it can fairly and  
11 responsibly be concluded by qualified experts that  
12 there is reasonable assurance of the safety and  
13 effectiveness of a device under its conditions of  
14 uses.

15           Isolated case reports, random experience,  
16 reports lacking sufficient details to permit  
17 scientific evaluation, and unsubstantiated opinions  
18 are not regarded as valid scientific evidence to show  
19 safety or effectiveness.

20           Your recommendation options for the vote  
21 are as follows:

22           Approval - if there are no conditions  
23 attached;

24           Approvable with conditions - the Panel may  
25 recommend that the PMA be found approvable, subject



1 to specified conditions, such as physician or patient  
2 education, labeling changes, or a further analysis of  
3 existing data. Prior to voting, all of the  
4 conditions should be discussed by the Panel.

5 Not approvable - the Panel may recommend  
6 that the PMA is not approvable if the data do not  
7 provide a reasonable assurance that the device is  
8 safe or the data do not provide a reasonable  
9 assurance that a device is effective under the  
10 conditions of use prescribed, recommended, or  
11 suggested in the proposed labeling.

12 Following the voting, the Chair will ask  
13 each Panel member to present a brief statement  
14 outlining the reason for his or her vote.

15 DR. MABREY: Are there any questions from  
16 anyone on the Panel about these voting options before  
17 I ask for a main motion on the approvability of this  
18 PMA? Any questions about the voting options?

19 (No response.)

20 DR. MABREY: Okay. Is there a motion for  
21 either approval, approvable with conditions, or not  
22 approvable from the Panel? Dr. Skinner?

23 DR. SKINNER: I move approvable with no  
24 conditions.

25 DR. MABREY: That's approvable.

1 DR. SKINNER: Yes.

2 DR. MABREY: Okay.

3 DR. BLUMENSTEIN: I second.

4 DR. MABREY: Okay. Okay, since there's  
5 been a motion and second for approval, is there any  
6 discussion on the motion?

7 (No response.)

8 DR. MABREY: Okay. So it's been moved and  
9 seconded that Supplement 12 of PMA P940015, for  
10 Genzyme Synvisc-One be approved. With a show of  
11 hands, please indicate if you concur with the  
12 recommendation that Genzyme Synvisc-One be found  
13 approved. So those members -- oh, I can't vote.

14 Okay, the voting members who are raising  
15 their hands are indicating that they concur with the  
16 recommendation that the above-stated PMA is approved,  
17 and they are Dr. Blumenstein, Dr. Skinner, Dr. Olsen,  
18 Dr. Goodman and Dr. Evans. And there were no nay  
19 votes, so I don't have to ask if you oppose.

20 Okay. I will now -- okay, the motion --  
21 okay. It is the recommendation of this Panel, then,  
22 to the FDA that Supplement 12 of PMA 940015 for  
23 Genzyme Synvisc-One be approved. The motion carried  
24 five to zero. There were no abstentions.

25 I will now ask each Panel member to state

1 the reason for his or her vote, starting with  
2 Dr. Blumenstein.

3 DR. BLUMENSTEIN: I voted yes because I saw  
4 no safety issues and the primary analysis met  
5 statistical criteria and stood up to numerous  
6 sensitivity analyses.

7 DR. MABREY: Thank you. Dr. Skinner?

8 DR. SKINNER: I agree with what  
9 Dr. Blumenstein said, and I also feel that we have  
10 modest clinical improvement also, efficacy or  
11 whatever the appropriate term is.

12 DR. MABREY: Okay. Dr. Olsen?

13 DR. OLSEN: I saw this as really not a  
14 major change over an agent that's already been out  
15 there and approved, and this would expand. I like  
16 the idea that it's going to expand the availability  
17 to more patients.

18 DR. MABREY: Dr. Goodman?

19 DR. GOODMAN: I would agree with the  
20 previous comments. I'm pleased that patients don't  
21 have to suffer through three injections. They can  
22 get it all hopefully with one. I would strongly  
23 encourage Genzyme to continue to do clinical studies  
24 in the United States of America.

25 DR. MABREY: Dr. Evans?

1 DR. EVANS: I voted for approval because of  
2 the consistency of the effect size and significance  
3 of the primary endpoint under varying models and  
4 under sensitivity analyses and due to the minimal  
5 safety issues.

6 DR. MABREY: Thank you. And as the  
7 Chairman of the Panel, I would like to thank both the  
8 FDA and the Sponsor for excellent presentations. I  
9 myself found this to be an interesting learning  
10 experience today, especially, Dr. Dworkin, I thought  
11 that was an excellent presentation on patient  
12 response versus group response. And I think the  
13 Panel members have reflected the overall gist of  
14 understanding regarding Synvisc-One. So the December  
15 9 --

16 Oh, I'm sorry. Mr. Melkerson, anything to  
17 say?

18 MR. MELKERSON: Just that I'd like to thank  
19 the Panel for your time and effort, as well as the  
20 Sponsor and the FDA staff, for their presentations  
21 and their efforts.

22 DR. MABREY: Okay. And does the Sponsor  
23 have anything to say?

24 MR. HALPIN: I'd just like to thank the  
25 Advisory Panel and the FDA for the time today. Thank

1 you.

2 DR. MABREY: The December 9, 2008 meeting  
3 of the Orthopedic and Rehabilitation Devices Panel is  
4 now adjourned.

5 (Whereupon, at 2:53 p.m., the meeting was  
6 concluded.)

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## C E R T I F I C A T E

This is to certify that the attached proceedings  
in the matter of:

ORTHOPEDIC AND REHABILITATION DEVICES PANEL

December 9, 2008

Gaithersburg, Maryland

were held as herein appears, and that this is the  
original transcription thereof for the files of the  
Food and Drug Administration, Center for Devices and  
Radiological Health, Medical Devices Advisory  
Committee.

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