BEFORE THE

DELAWARE RIVER BASIN COMMISSION

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BUSINESS MEETING (excerpts)

and

PUBLIC HEARING

In re: Resolution to approve an
Interim Reservoir Operating Program
for the New York City Delaware Basin
Reservoirs, pending completion of
rulemaking on Water Code amendments to
implement a Flexible Flow Management

Program (FFMP)

* * * * * * * *

BEFORE: CATHLEEN CURRAN MYERS, Chair

Brig. Gen. Todd T. Semonite

Michelle Putnam, Dr. Harry

Otto, Mark Klotz, Kevin C.

Donnelly, Dr. Joseph Miri

Commissioners

MEETING: Wednesday,

September 26, 2007

10:30 a.m.

LOCATION: DRBC

25 State Police Drive

West Trenton, NJ

DRBC: CAROL COLLIER,

Executive Director

ROBERT TUDOR,

Deputy Executive Director

PAMELA BUSH, ESQUIRE,

Commission Secretary and Assistant General Counsel

KENNETH J. WARREN, ESQUIRE,

General Counsel

RICHARD GORE,

Chief Administrative Officer

PRESENTERS: Stephen Blanchard, Gary
Paulachok, Dr. Durbhakula
Muralidhar, William Muszynski

COMMENTERS: Jerry Becker, Mary Ann

Bogen, Scott Burgess, Tracy

Carluccio, Chris Crockett, Mary Lee

Delahanty, Alan Ellsworth, Pete

Grouson, Mark Hardle, Lee Harkin,

Mack Hlivko, Charles Liegel, Eleanor

Miller, Tom Murphy, Mary Ellen

Noble, Gail Pedrick, Jeff Tittle,

Joe Piscolasko, Dan Plummer,

COMMENTERS(cont.): Tim Pryor, Elaine
Reichart, Dinah Rush, William
Rosebrock, Jeffrey Russo, Jim Serio,
Val Sigstedt, Mary Ann Slogan, Ed
Smith, Tom Scanapico, Jeff Till,
Jeff Zimmerman

Reporter: Sharon Marsh

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MORNING SESSION (excerpts)

CHAIR:

Last and final item is a report on the status of the Flexible Flow Management Program proposal. We've got Steve Blanchard and Mr. Paulachok.

MR. BLANCHARD:

Since we have this item on the agenda both this morning and this afternoon, I intended this morning's presentation just to be a real quick overview, very high level summary of the FFMP and the status, and this afternoon we can get into more detail about the program and have more discussion and comments on it, if that's acceptable. Very briefly.

CHAIR:

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Let me just preface so that no one --- it may be in the report, but it bears repeating.

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No action is being taken by the Commission today. What we are happy to report though, is the first big step, which is agreement among the parties that have rights regarding the management of New York City reservoirs have come to an agreement about how we can better manage those reservoirs and provide as much flood protection as we can, while being diligent enough in protecting our water supply and trying to still squeeze out some water --- actually more water at the right times for the fisheries.

We're trying to accomplish multiple things at once, do them all well. We

think we have a step towards that and we many need to have many steps in the future, but start to get a grip on some ways we can go about this.

Thanks, Gary.

MR. BLANCHARD:

The reason the River

Master's Office is making the presentation is we currently chair the work group that's been developing the FFMP.

Prior to two, three months ago it was Bill Gast of the state of Pennsylvania that chaired that. With his retirement, the principals agreed to have the River Master's Office chair the work group.

What I'm going to do is just give you a real high-level big picture overview of the FFMP. First of all, why an FFMP? Well, the Decree that was established back in 1954

primarily focused just on water supply needs. Since that time we've been aware of many other needs that have arisen for the use of that water.

So the FFMP is an attempt to provide a more adaptable means of managing multiple and fleeting use of the storage with a sustainable source of water.

So first of all, the
Flexible Flow Management
Program is a set of rules that
manage both the storage, the
diversions, the releases and
the flow targets, and it
relates to the apportioning of
the water of the Delaware River
Basin. That was 1954 Decree.

The FFMP would replace the current Rev. 7 and Rev. 9 that are due to expire on the 30th, and then pending the DRBC action the FFMP would also

modify certain provisions of
the DRBC Water Code relating to
the Montague flow target and
the New Jersey diversions
during the DRBC drought
operation. That reiterates
what Cathy had mentioned.

The features of the FFMP include management of the water supply diversions to New York City and New Jersey, conservation releases for the fishery management program, direct releases for flow target both in Montague and Trenton and reservoir discharge mitigation related to flooding.

It also provides for a more natural varying pattern of conservation releases, not just ramping up or ramping down based on meeting flow targets.

And then the FFMP also allows for adjustments based on an annual review, and results

and new information that's provided to the principals.

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So changing from the current program to key changes include conservation releases from New York City reservoirs that are directly related to storage levels in those reservoirs, no longer being directed by banks. Discharge mitigation trigger criteria, that releases based on 75 percent rather than the 80 percent storage threshold Montaque flow target curve. during the DRBC drought operations is not linked to SLAMI (phonetic). Minimum flow diversions for New Jersey's D&R Canal of 85 million gallons per day during drought warning drought operations. That's a slight increase than what they have now.

So the FFMP has been in

development over the last three plus years, developed through negotiations of the five parties that were stated in the Decree.

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A draft FFMP was made available for public comment back in February. Some public meetings were held. The comments received were factored into the committee deliberations.

The Tailwaters Habitat Protection and Discharge Mitigation Program, which is a component of the FFMP, was developed with lots of input from various states and conservation groups.

The discharge mitigation component was developed by the Decree Parties based on some of the comments it received during that public meeting and other

18 19 20 21 22 23 24 25 input. The conservation release program was developed through daily flow modeling using the OASIS model, evaluation of the USDS Decision Support System for ecological habitat that was developed through the USDS biology discipline and past fishery program management experienced by New York State.

And then the major constraint overriding much of the FFMP was not to increase the number of drought days.

And so the last slide
here just tells you where we
are. The Parties have reached
agreement on this, the Decree
Parties. They've agreed to the
FFMP. The document will be
signed and put into place on or
before October 1st.

We will then post the FFMP on the River Master site, most likely by tomorrow, and

the DRBC will then begin their rulemaking process, and again, establishing Water Code and public comment.

That is just a real
quick overview of the FFMP, the
major components of it, the
development of it and current
status. And again, this
afternoon we'll get into much
more detail about the major
components of the FFMP. And
I'll stop there.

CHAIR:

Thank you. Questions of Steve? Comments from the Commissioners? Mary Ellen?

MS. NOBLE:

Does this differ
significantly from the text
from February? Were the
changes to the release schedule
dealt with in the summer?

MR. BLANCHARD:

I will refer that

question to the working members. Gary or Dr. Muralidhar?

MR. PAULACHOK:

There would be specific differences. We can give you specific differences, and I suggest maybe this afternoon we can get into specific aspects.

For example, there are higher releases during certain periods relative to the earlier document. That's one example.

CHAIR:

So there is another increment on flood mitigation provided ---

MR. PAULACHOK:

Yes, for sure.

CHAIR:

--- beyond what you've seen before. We squeezed a little more out of it when we saw more model runs, and thought we could safely go a

little bit lower in making releases than 75 percent.

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MR. PAULACHOK:

The flood mitigation is just one example. There are incremental improvements in other areas as well.

CHAIR:

Just to be clear, this won't go into effect as a basin-wide rule until we've had full public process, proposed and final rulemaking. We're starting that. We'll put it on the web site either today tomorrow so everybody can look at the details. A lot of will be very similar to what you saw before in that public comment, public hearing. But there are some what we call improvements to each area: little more for fisheries, a little more flood protection. We're still protecting our

water supplies both in New York
City and for Philadelphia and
Trenton.

We'll keep running
models like that and are trying
to evaluate all the
consequences of making those
changes. We'll be looking
carefully at it, initiate our
rulemaking.

Because I think we've got something we can --- it's a good framework for the long term, which means we can now put it in regulation and have a full debate, a full discussion on all those issues with the view towards getting that done and that being the framework for moving forward. But it's an adaptive framework, which is why we call it a Flexible Flow Management Program.

I think, backing up, how we got here was we started out

with a basin that's mostly troubled by drinking water supply shortage and drought concerns, and we learned how to manage it pretty well for that one purpose for 40 years.

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As we sent water down the stream we've created a wonderful fishery as well. Wе can figure out how to do this just not accidentally as the consequence of sending water down to push back the salt front. Look at the habitat benefits we've gotten. Let's think about that more scientifically and let's add that to our goals. So we created the bank to do that, separate and apart from the rule curves for operating the reservoirs. We've had to those two things at once.

Then we got hit with floods. And we said ooo, well,

couldn't we do something with our infrastructure that helps us with flooding? And the answer is, we can do something and we should do something, so we looked into what we could do safely without jeopardizing the water supplies, and so we're asking to do three things at once now. Provide as much storage as we can while keeping the reservoirs as full as we can, which is a little tricky.

things, all three together, plus others, but those are the three key issues, which is before us. So we looked around and said, you know, we really need to bring this back to one set of curves that are looking at maximizing all of our goals and any time we have additional needs, we would be testing it against harm to any one of

those goals. So this is our effort to get it together so that when we have an event like a drought or a flood, we're sure we're looking at whatever changes we make what the consequences are for everyone in the basin, not just the people presently before us.

This will give us a much better baseline to work with.

It's not the last word, but it's our current best thinking and everyone we talk to agrees that it's better than anything we've done so far.

And we hope as we learn into next year and we get some more of the models done that are working now, we'll be bringing another improvement in the next year. But this is, we think, a good framework so we want get those regulations, and that's what we'll be announcing

this afternoon, and in the next few days we'll be actually going over proposed rules based on this. Would you like to comment on that, or ask a question?

MS. REICHART:

Just a point of clarification, does this mean if the signing is on or before October 1st, does that mean it's going to be implemented October 1st?

CHAIR:

MS. REICHART:

Yes.

This is going to be the interim plan plus the current plan?

CHAIR:

It's the interim plan and then there'll be a rulemaking. The Commission and

the public will decide to vote on what we do with the basin.

MR. WARREN:

Could you say your name for the benefit of the reporter?

MS. REICHART:

My name is Elaine
Reichart. I'm part of the
Aquatic Conservation Unlimited
group.

MR. WARREN:

As we'll explain a bit
more fully this afternoon, the
Commission is not making the
decision to implement this, but
it may be implemented and the
Commission will then use its
discretion not to interfere in
that implementation. But it
won't be a decision today of
the Commission to implement it.
And then when you say it's
final plan, well any final plan
that the Commission should

choose to adopt by way of regulation may be somewhat different depending upon the comments that are received during the rulemaking process, and ultimately whether or not those regulations as they may be amended in light of the comments are consented to by the Decree Parties, which is what our Compact requires.

CHAIR:

I should be very careful, because I wasn't speaking as Chairman. I was speaking as a Decree Party. I represent Pennsylvania as one of the Decree Parties that has rights in the reservoirs. So we all have to agree to any changes in the operation that affect our rights in those reservoirs. We have an agreement that benefits all of us, so we're intending to do it

that way instead of the old way, which is --- has no flood mitigation in it.

So that's what we're going forward with in terms of interim reservoir operations and this Commission has just received that and we'll do a full rulemaking process, and consider comments before it decides whether it wants to adopt those rules on what the Decree Parties have agreed to among themselves.

We'll get into more about that this afternoon, clarify questions for ---.

MS. TRACY CARLUCCIO:

Tracy Carluccio with the Delaware Riverkeeper Network.

What is the hearing on this afternoon if it's not a public discussion of the agreement?

What is the action of the Commission?

CHAIR:

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The action is to announce that we're going to go to proposed rulemaking and put the agreement out, and we're going to ask staff to modify the Water Code in a manner that would reflect the agreement and put that out as a proposed rule. We'll want to go ahead and do that as quickly as can, so we'll want to announce that that sort of --- the resolution will be that we plan to do that and get a proposed rule out to you all to incorporate the FFMP for public discussion, comment and action at a subsequent meeting.

MS. TRACY CARLUCCIO:

But is there a public hearing record being created this afternoon?

CHAIR:

Yeah. We'll take --- we

took public comment before when we had a preliminary FFMP, so we'll take public comment today as well on what you're thinking

MS. TRACY CARLUCCIO:

We'll comment this
afternoon, but we want a
struggle protest. We do not
believe these agreement
discussions should be held. I
want to put that on the record
right now.

MR. ZIMMERMAN:

Question. This is Jeff
Zimmerman, North Delaware
Watershed Conservancy.
Probably, but I'm not certain,
the parties that are going to
approve this agreement are the
Decree Parties?

MR. WARREN:

Yes, the Decree Parties have reached an agreement.

That's correct.

MR. ZIMMERMAN:

General, is the United States are going to approve this agreement?

GEN. SEMONITE:

It's premature for us to say that as a member of this
Commission just as was spoken
earlier. This is an agreement
between the Decree Parties in
which the federal government is
not a member, so once it comes
to this forum officially, then
the federal government will
have a position at that time.

MR. WARREN:

Steve, the River Master is not signing this agreement, either?

MR. BLANCHARD:

No, we don't sign. We just carry out the provisions of the Decree, what the Decree Parties put in place. We administer that.

CHAIR:

The Decree is posted on their web site, in case you're interested.

MR. ZIMMERMAN:

No, no, I have that. I know the decree.

CHAIR:

It defines the role of the River Master.

MR. ZIMMERMAN:

One follow-up question though. Is this going to result in the Decree Parties going back to the Supreme Court and asking for a modification of the Decree?

MR. BLANCHARD:

That would be a question that should be directed to the Decree Parties. And since I represent the Commission, I can only give you my view that I don't understand that is necessarily the case, but that won't be a decision of course

28 for me to make. That's the 1 decision of the Decree Parties. 2 3 MR. ZIMMERMAN: That's fair. Thank you. 4 5 CHAIR: 6 Thank you very much. 7 That's very helpful. Any other matters, Carol, for the 8 Commission for the morning 9 session? 10 11 MS. COLLIER: No. I think that's it. 12 13 GEN. SEMONITE: I'd just like to meet 14 with the federal parties real 15 quick, National Forestry and 16 17 Wildlife, USDS, just out in the hallway in about five minutes. 18 19 AFTERNOON SESSION 20 EXECUTIVE DIRECTOR'S REPORT 21 CHAIR: 22 Next is Carol Collier's 23 report, the Executive Director. 24 MS. COLLIER: 25 Okay. Just a couple of

things I wanted to mention. One, we have a new staff member, Maggie, Maggie Ailo is here. Maggie came to us from Montgomery County Conservation District, and has a background from Dickenson University where she was Magna cum laude and spent some time with the Alliance for Aquatic Resource Monitoring there, and has a strong background in wetlands and water quality. And we'll be working on Pennsylvania issues, Act 220, and helping with the state water plan and the Wissahickon project. There's Maggie.

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On another staff issue,

I also want you to know people

who normally come to these

meetings know that Paula

Schmitt is not here. Paula

actually had a heart attack and

she's pretty known for that,

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but she's doing well. Going to be back within a couple of weeks we hope, but I did want to thank all the other assistants who have really pitched in and done this together, so thank you.

This past couple of weeks we've been working on three really big efforts. One is PCBs, which is, you know, one of our bigger efforts, PCBs in the estuary. We had a successful meeting with EPA and with the states coming together on how we're going to implement those and move forward.

We also, folks who are here this morning, heard about the Special Protection Waters.
There's an agenda item this afternoon. This is our keeping the clean water clean, really important for the upper basin, and that is moving forward and

we have a process to move that for public comment on that.

And finally flow management, and of course that's why most of you are here.

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I would like to spend the rest of my time on that issue and also to discuss some of the information that's out on the streets. You know, one, DRBC takes no actions without a public process, and you heard this morning from the River Master that the parties to the Decree have come to a resolution on a program that will be advanced, but as it is, we are going to initiate a public process. And it will have a public --- it will have multiple public information sessions, public hearing, comment response and actually by the Commissioners. So this

is not your only opportunity to make comments on issues you may have with flow management, flood mitigation, et cetera.

There will be a whole process that we're starting, and this afternoon we'll talk about a schedule.

What bothers me is many of the comments I've seen from organizations interested in this effort, especially flood mitigation, are not based on sound science. Making public policy is a messy process, no doubt about it. But the one thing it has to be based on is sound science and accurate information.

We have put together a little response document here called setting the record straight, and there are a number of copies, I believe, on the tables outside.

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I don't want to go
through this whole thing
because I know people are
anxious to speak this
afternoon, but I did want to
say a couple of things.

One of the main things is that there's a question about what caused the floods.

Was it rain? Was it hydrology?

Was it meteorology, or was it the reservoirs? The National weather Service has repeatedly said excessive rainfall and runoff were the primary cause of the floods.

And I just wanted to note that Gary Satowski (phonetic) from the National Weather Service is here today and has more information than I could provide, so if we get into those questions Gary has offered to provide his guidance on that.

A couple of the other issues. One, there seems to be a feeling that the New York
City reservoirs are under a different operating regime for these past four years, where
New York City has been allowed to have water up to a hundred percent where they didn't use to be allowed to do that.

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One, that is not true, and DRBC does not require reservoirs to be at or above any capacity. The basis of that, and it's been the basis since the reservoirs were created, is New York City wants to have full reservoirs at the beginning of the water year, which to them is June 1st. And so that has always been the aim. The reason they look like they're more full these past four years is going back to meteorology. It has been

really wet years, so there's been more water to store there. Other years it's been more what we see today. We're down to 60 percent in the reservoirs because we haven't had that much rain. Okay.

Another one I wanted to mention is, it was said that DRBC profits from the sale of water stored in the New York City reservoirs, which isn't true. DRBC is an agency. It's an interstate federal agency, and we are not a water company. We don't sell water, we don't process water, et cetera. We make no funds from New York City reservoirs.

DRBC does have a water supply charge program that purposely built up a pot of money that we provide to the Corps of Engineers to store water in reservoirs, Blue Marsh

and Beltsville, the ones on the Lehigh River and Schuylkill for

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3 the exact purpose of having that water there so we can 4 release it in times of drought. 5 6 And in fact, if anybody 7 drove over from Pennsylvania 8 today and drove across the 9 river, you saw how low the river is getting, and it could 10 be only a couple of days now 11 when we have to call for 12 releases from those reservoirs. 13 So there is a charge 14 program for water users further 15 down the basin, not New York 16 17 City. We don't charge them for water, and the water charges 18 have nothing to do with how 19 20 much water is in New York City 21 reservoirs, but the charge 22 program we do have specifically supports drought mitigation. 23 Let's see. 24 25 Another thing I wanted

to mention was that we are moving forward, not only with this flow regime, but looking at what the reservoirs can and can't do. The governors of the four states provided money to DRBC for the purposes of developing a model that could be used to show how the reservoirs would have acted during those past three storms with different void programs. So we can really use this model to test different scenarios to have a good science background on what we can do.

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One of the reasons

that's important is, one, we'll

be able to really see what we

can do for flood mitigation. I

know many in this room are

looking for a 20 percent void

in the reservoirs. One, New

York City couldn't do that

right now if they wanted to, to

have a year round void just because of the outlet structures. They can't get water out of there fast enough.

And the other issue is, it's a whole balancing. We have to look at water supply not only for New York City, but the millions of people south of the New York City reservoirs that rely on water coming from the Delaware Basin including the City of Philadelphia.

We have to look at instream flows, and when we get
down into drought conditions
not only could water supply
suffer, but conservation
numbers go down, the levels in
the river go down and it really
affects ecology.

So it's a whole balancing, so when we have this model in place, we'll really be able to tell what's best for

the overall system.

With that I would like
to end my comments and ask
Council, Ken Warren, during his
presentation if we could give a
little more explanation on
DRBC's authorities and how DRBC
is working with the Parties to
the Supreme Court Decree.

I think it's a little confusing when you have these two different entities and you really work in sort of in a different mode.

That's the end of my report. Thank you.

CHAIR:

Thank you, Carol. Ken, can you give us your General Counsel's report and then also a little of your explication of the relative roles of the DRBC and the Decree Parties with reservoir operations like FFMP?

MR. WARREN:

Sure. I'd be happy to.

Just for the record I wanted to note that I have recused myself from any participation in docket number eight, so staff is aware of that.

I wanted to talk a little bit to the audience today who is going to hear a number of terms that may sound confusing because we're really operating under a mosaic of legal authorities.

You will hear about the Delaware River Basin Commission and in that context hear things like, dockets, regulations, and comprehensive plans.

You'll hear about the Decree Parties and a Supreme Court Decree and agreements among the Decree Parties.

And I think it's difficult for a member of the community without legal

training to really understand how those various pieces of the puzzle fit together, so without trying to take too much of your time, I wanted to try to clarify some basic concepts so the presentations that you'll hear from others later this afternoon might be more understandable.

In 1954 the United

States Supreme Court issued a

Decree in the case of New

Jersey v. New York. That case
involved competing claims by
the State of New Jersey, New

York State, New York City, the
Commonwealth of Pennsylvania
and the State of Delaware, to
the waters of the Delaware

River.

You probably are familiar with the fact that this Decree established the right of New York City to

divert 800 million gallons per day from the three Delaware River Basin reservoirs that to date New York City has built for water supply purposes.

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The '54 Decree also gave rights to the lower basin states. Those rights are to what's called compensating releases from the New York City Delaware River Basin reservoirs. Those releases must be sufficient to maintain a minimum flow of 1750 cfs at the USGS gauging station in Montague, New Jersey. So the Supreme Court said that New York City had to release a sufficient quantity of water that this flow, 1750 cubic feet per second is maintained at the gauge in Montague.

So the New York City
reservoirs are not only
providing water supply for New

York City, they are maintaining flows that are going to be used for water supply and other purposes by the lower basin states.

The 1954 Decree also required New York City to release something called an excess release quantity. Without getting into the technical details of that, I'll say it can't exceed 70 billion gallons during the seasonal period of June 15th to March 15th and varies somewhat, based upon New York City's water needs.

New York City has no obligation under the 1954

Decree to release any water beyond that required to meet the Montague flow target and to satisfy this ERQ.

Also the 1954 Decree made no provision for spill

mitigation releases, no provision for conservation releases, no provision for ecological releases. You have to remember this is a 1954 Decree and water supply and water flows were what was on the mind of the Parties in the Supreme Court in 1954.

Well, times have changed. In 1961 Congress and the states established the Delaware River Basin Commission to manage the water resources of the basin. The members of the Commission are the four basin states and the federal government.

There are two
differences between the
membership of the Commission
and the membership of the
Decree Parties. New York City
is a Decree Party. They do not
sit on the Commission. The

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federal government is a
Commission member, but not a
Decree Party.

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The Compact gives Commission the power to allocate the waters of the basin, so one would think that the Commission could take the Supreme Court Decree, figure out how it could be improved and change it. To some degree that is true, but it is subject to an important limitation. The Compact, the statute that established the Commission, which is what we call the Compact, prohibits the Commission from adversely affecting the releases or diversions provided in the 1954 Decree without the unanimous consent of the Decree Parties. So every Decree Party, including those who are on the Commission, including New York

City must unanimously consent to any changes to the flows set forth, the reservoir operations set forth in the 1954 Decree.

The Commission provides a forum for which the Decree Parties may work cooperatively to develop what's needed, an effective spill mitigation program and an effective conservation release program. So the Commission, which is one entity, and the Decree Parties, which are separate entities, who signed the Decree, work together in a cooperative fashion as best we can to improve upon the terms of the Supreme Court Decree.

Now, as Carol mentioned, the Commission is an administrative agency and takes regulatory actions only after giving public notice and receiving public comment.

That's very important. The Commission does not meet in secret. It does not take actions in secret, and whenever it takes action of the sort that might affect flows, will take those actions only after giving public notice and taking written comment.

The Commission also maintains a comprehensive plan for the development and use of the water resources of the basin. This comprehensive plan, which we are required to have under the Compact, consists of the regulations that we promulgate, and approved projects that the Commission endorses.

The Commission also issues dockets. What are those dockets? Those dockets largely pertain to those projects that might be implemented by public

entities or private entities that have a substantial effect on the water resources of the basin.

The Commission will conduct a hearing with respect to those projects and then make a determination as to whether the project conflicts or does not conflict with the Commission's comprehensive plan.

Remember, the

comprehensive plan is the

Commission's regulations and

the other projects that the

Commission has already

approved. So the Commission

requirements are set forth in a

combination of regulations,

which are issued only after

notice and comment rulemaking,

and the comprehensive plan,

which includes the regulations

and the projects. And then the

dockets which are like permits. They are adjudications where the Commission decides that a project can go forward if it does not conflict with the conditions of the comprehensive plan.

So we have all of these different concepts that come together to put together a puzzle of how the Commission acts and the Decree Parties act.

Now, in 1983 the Decree
Parties negotiated a Good Faith
Agreement that, among other
things, limited releases from
the New York City reservoirs
during drought warning and
drought emergency according to
the amount of water stored.
And also in 1983 the Good Faith
Agreement contained a limited
reservoir releases program that
would help maintain the

fisheries that had developed in the tailwaters of the reservoirs.

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Now, the Decree Parties who reached this agreement choose not to proceed solely by seeking Supreme Court approval of their agreement, rather the Decree Parties asked the Commission to undertake a public process to incorporate their agreement in the Commission's regulations, its dockets, in its comprehensive plan.

The Commission, as you've noticed, went through public hearings and approved the changes with the unanimous consent of the Decree Parties. some of the discussions today

Rev. 1 or Revision 1. We're talking about the docket that implements the 1983 Good Faith Agreement of the Parties.

And the Commission also passed regulations, which are now in the Commission's Water Code, implementing the Good Faith Agreement.

So we have a docket and we have regulations that alter the Supreme Court Decree. Well, how did we do that? We did it because Congress and the states gave the Commission the authority to change the provisions of the Supreme Court Decree with the unanimous consent of the parties to the Decree, so that's how it came together in 1983.

And we have Rev. 1,
which has some limited
conservation releases in it.
Rev. 1 is a permanent

docket. What we mean by that is if succeeding dockets are temporary and they expire we automatically revert to the Good Faith Agreement embodied in Rev. 1 and in the Water Code.

That is the only docket relating to flow management to date that is a permanent docket. Every other docket has an expiration date and Rev. 7, Revision 7, to this docket and Rev. 9, Revision 9 to this docket, contains spill mitigation, they expire at the end of this month. Which means that if nothing else happened we would revert to Rev. 1.

Now the Decree Parties,
however, have entered into the
Flexible Flow Management
Program. They have reached a
private agreement of the Decree
Parties. They have asked the

Commission to publish regulations to implement the program.

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The Commission will publish proposed regulations. They will be put out with ample time for everyone in the basin community to comment on those proposed regulations. As Carol said we will do a comment response document. We will have public notice meetings. We will have a hearing, at least one hearing, where everyone will have an opportunity to testify, and based upon that, the Commissioners will decide what the regulations should be.

They may be same as the proposed regulations, but more likely than not there will be some changes based upon public comment.

Now, the Commissioners,

the five members of the

Commission, have the authority

to pass or promulgate those

regulations, but as I said

before, the Compact says that

the flows that are set forth in

the Supreme Court Decree can

only be altered with the

unanimous consent of the Decree

Parties.

So every Decree Party, including New York City, will have to consent to any portion of those regulations that changes their rights under the Supreme Court Decree.

The Commission does not have to issue regulations to approve the FFMP. That will --- whether it does or doesn't do that will be a result of the public process. But the Commission can't implement its own view of what the release program should be, or what the

spill mitigation program should be, without the consent of New York City and the other Decree Parties.

Now, the Commission, as you will see, tries to proceed in a cooperative fashion. What we mean by that is that even though the Decree Parties and the Commission are separate entities, we consult with each other. We will consult with other members of the basin community. We consult with the River Master. We take in the comments of advisory committees, stakeholder groups, et cetera, to reach the best possible result.

And it is my hope and my request to the basin community that you each fully participate in the administrative process that is available to you.

Provide your comments,

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provide your scientific support for your comments, because it is only as a result of that full public participation process that the Commission will be able to enact the best possible regulations, balancing all of the competing needs for the water from the New York City reservoirs and from the rest of the basin.

So I hope that I have to some degree clarified some of the terms that you will hear. Feel free to ask me questions. I'll be available after the meeting to respond privately if you want more details on the law, but I wanted to just put this mosaic out and give you some guidance as to how to walk through it.

CHAIR:

Thank you very much, Mr. Council. I've been dealing

with this and I was at the table at this Good Faith
Agreement, but I find this is very, very helpful.

It clarifies my own thinking as we move forward to make sure we get it right and we do everything we should do in order to satisfy all of our legal obligations and all of our public policy obligations as well.

So we will absolutely have a full public process on this and this is another step in the adaptive management we hope we'll have moving our ability to use water resources to everybody's benefit forward, bit by bit, as we learn more, as we have more tools at our disposal.

Thank you very much.

Now I can do my project. Can
we have folks who are in the

58 anteroom who are interested in 1 2 the public meeting come in 3 please? PUBLIC HEARING 5 CHAIR: 6 Next on the agenda is a 7 public hearing with respect to the resolution concerning an 8 operating program for the New 9 York City Delaware Basin 10 reservoirs, pending completion 11 12 of rulemaking on Water Code amendments to implement a 13 Flexible Flow Management 14 15 Program. We'll call on Bill 16 17 Muszynski again. 18 MR. MUSZYNSKI: Actually, the River 19 20 Master's Office was going to take the lead on this. 21 22 CHAIR:

Oh, yes. That's right.

Steve.

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MR. BLANCHARD:

This morning we gave a real brief ten-minute presentation on the very big picture of the Flexible Flow Management Program, talked about its current status. I'll only repeat a little bit of that this afternoon.

and go through some of the beginning slides that are more general in nature, and then

I'll have Gary Paulachok, the Deputy River Master, come up and also Dr. Muralidhar from the New York State come up and go through some of the more detailed slides about the aspects of the program.

Next slide. So Ken
Warren did a great job of
summarizing the Decree versus
the Compact and the history of
how revisions come about.

Back in 1954 there was a

Supreme Court Decree allocating the waters of the Delaware.

The primary focus at that time, as Ken mentioned, was water supply, so it was very rigid in allowing New York City to take 800 million gallons per day for its water use needs, and maintained flow in the river of 1750 cfs for down-basin states and allowed New Jersey a hundred million per day diversion.

That was very rigid and so as other needs and issues have arisen over time regarding the use of the waters of the Delaware, as you can see here the history there's been the Good Faith Agreement that Ken went over, and then several revisions up through Rev. 9. And Rev. 9 and Rev. 7, as Ken mentioned are scheduled to expire in just a few days at

the end of this month.

Next slide. So the objectives of the Flexible Flow Management Program --- and let me just go back and say that the Decree Parties and principals put together a work group that I believe it's been more than three years they've been working out the details of this program, trying to come up with a program that is flexible and not as rigid as the Decree in addressing some of the water issues in the basin.

So that was one of the primary objectives of this Flexible Flow Management Program was to incorporate adaptive management principles, just like is being done in other parts of the country, whether it's the Grand Canyon of the Everglades, as issues arise related to water use in a

basin, being able to adapt the management of those waters accordingly.

Secondly, continue to manage reservoir diversions and releases, also maintain the source of water as being sustainable, not overusing it, maintaining safe supplies to both New York City and New Jersey and their diversions, addressing the needs of flood mitigation that have arisen. It's especially been brought to our attention most recently.

Addressing the flow and temperature for tailwater fisheries as was mentioned the reservoirs created a cold water fishery that's now renowned throughout the United States, and so that's an important aspect of this program.

And also to develop more natural flow regimes instead of

just ramping up and down to meet the provisions of the Decree, doing it in a more natural way. And then consider withdrawal and non-withdrawal uses in the main stem, estuary and bay, including acquiring resource needs and salinity repulsion.

So those are the objectives of the FFMP and ---.

I have to interrupt.

Sorry. We keep leaving this out, because there is a diversion, which is safe supplies, meaning drinking water supplies to the New York City and New Jersey customers and I know what you mean as diversion of water supply, but the flow that's sent to the Montague target and Trenton target is for supply for Pennsylvania customers, so we

don't want to be forgotten in that mix.

MR. BLANCHARD:

Correct. Thank you.

CHAIR:

While I've got that hat on, I have to raise that fairly often.

MR. BLANCHARD:

So those are the main components and sort of the boundaries that the work group came together with in trying to formulate this FFMP. Next slide. So status and this is a repeat from this morning and Ken Warren went through this in fairly good detail about how this works.

The Decree Parties, have reached agreement on implementing the FFMP, so the document will be signed on or before October 1st, and put into place so the River Master

office will now start administering the FFMP on October 1st.

The River Master will post the document on our web page. Hopefully it should be up by tomorrow so that you can have access to it because today's presentation, again, will be not going through all the detail as in the 25 to 30 page document.

And then as Ken mentioned, DRBC will begin to go through the rulemaking process, converting the FFMP into Water Code, and going through the public comment period.

DR. OTTO:

Question. On the second item I just want to clarify that the document will be signed by the parties to the Decree, not by the

Commissioners.

MR. BLANCHARD:

Correct. The document will be signed by the Decree Parties, not the Commissioners.

Next slide. So I'll
begin by highlighting a few of
the major elements and then
I'll have Gary and Dr.
Muralidhar come up.

Diversions maintains New York City's 800 million gallons maximum per day diversion and New Jersey's 100 million per day monthly average diversion.

The flow objectives for down basin will also be maintained, but somewhat modified. Montague will be maintained at 1750 cfs for the period September 16th through June 14th, and then during the summer months, June 15th through September 15th it'll be up to 1850 cfs.

The Trenton diversion

(sic) is specified in the Water

Code and there's a table in

there that I did not want to

put in the slide, but it ranges

from 2,500 to 3,000 cfs.

As far as releases go
the conservation releases have
been moved into what's called
the Tailwater Habitat
Protection and Discharge
Mitigation Program, and they
will go through that in detail.

The Excess Release

Quantity has been modified and changed somewhat and retitled to an Interim Excess Release

Quantity. It's specified in the FFMP in detail, the formula for how that is computed. But for the period of June through September it will be 15,468 cfs days.

And then the FFMP allows for an IERQ extraordinary needs

bank, as it says. If
extraordinary needs come up
upon unanimous consent of the
Decree Parties, they can modify
the IERQ and maintain
additional water.

Next slide. And this is the last one that I'll cover, and then I'll have them come up and go through some of the details on the tailwaters portion.

Drought management,
again, the overriding principle
that I stated this morning was
we did not want to increase the
number of drought days, and so
the drought management curves
have been revised, relating to
the watch, the warning and
emergency levels and that will
be shown to you in a few
minutes. It replaces the
drought emergency salt front
vernier with fixed seasonal

releases for the Montague flow objective.

It does increase the Jersey drought warning and emergency diversion a little bit from what they had in the past, and it allows up to 85 million gallons per day.

So that's a real brief summary of some of the major components and then I'll have Gary and Dr. Muralidhar come up and go through some of the details of the tailwater portion or other aspects.

MR. PAULACHOK:

Okay. My name is Gary
Paulachok. I'm the Deputy
Delaware River Master, US
Geological Survey in Milton,
Pennsylvania.

DR. MURALIDHAR:

I'm Dr. Muralidhar. I advise Mark Klotz on technical matters.

MR. PAULACHOK:

Steve is fairly new to the program, as is Bill

Muszynski. We've had some turnover recently, so the folks who have been involved in this for a number of years have been recruited to explain this in more detail to you, so I'll take a stab at that.

This is the Tailwaters

Habitat Protection and

Discharge Management Program.

There are two components here. One is to provide adequate flow of water in the tailwaters below the three New York City reservoirs to support a healthy ecosystem, aquatic ecosystem, including the fisheries, so that's the first part, the THP.

The DMP is the portion of this program that speaks to flood mitigation, and I want to

make it clear that the program speaks to flood mitigation. It doesn't speak to flood prevention. They're two different things.

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Under the previous program --- I guess the current program, Revisions 7 and 9, the comprehensive plan that Ken Warren referred to, those programs were given banks for specific purposes. Banks οf water, a certain quantity of water allocated, say, for thermal protection. Dr. Muralidhar has at his discretion a bank of water of about 9,300 cfs days, and he can make discretionary releases when the forecast for water temperature that might be lethal to trout would be exceeded. He has liberty and discretion to release water from that bank.

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There's also a so-called excess release quantity. A portion of the excess release quantity that Ken referred to that was turned over by the down basin states to the State of New York to enhance the size of this bank.

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And there's also a socalled habitat protection bank. the net effect of those three banks is a quantity of water available to New York State under Revisions 7 and 9, about 20,000 cfs days water. And in most years, according to the modeling, that quantity of water would be adequate 50 percent of the time. So in 50 percent of the years there's enough water there to deal with all the needs. In another 5 0 percent of the years there's not enough water to deal with the needs.

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Now, last year was a good example where those banks were being depleted before they would be restored on June 1st.

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The Tailwaters Habitat Protection and Discharge Management Program also --- the program that we've developed, a number of agencies, including the subcommittee on ecological flows, including the work group, the Decree Parties work group, had assessed the benefits of these programs using two basis tools. OASIS model which is a model that the DRBC contracted for, and it enables us to look at the effects of managing the water supply in different fashions.

And the Decision Support
System, the DSS, is a model
that was developed jointly by
the SEF and the USGS biological

discipline for Fort Collins,
Colorado, that basically would
look at the proposed flows
under the new program and give
habitat figures, whether the
habitat was improved, whether
it was neutral or whether there
was damage to the habitat under
the proposed flow regimes.

So it's a very complex model and it enables us to make decisions concerning these release programs, whether they're better than, equivalent with, or worse than programs that we have on the books or other programs that might be proposed.

Steve mentioned release adjustments provide more natural flow regimen. We're doing away with banks and the idea here is that when the reservoirs are full or they have a high storage, releases

will be made at a higher rate, much the same as you would have in a natural system. And the spill mitigation component does incorporate the storage levels in the reservoirs and we've taken into account any snow pack that sits above the reservoirs in the watershed above the reservoirs.

So we feel that these two components address the major inputs, the major needs that have been expressed by the constituents, the various constituents in this. Next slide, please.

DR. MURALIDHAR:

This is the operational goal, and the lines below are familiar with what you have seen before. In the past we had a normal zone and then below in the yellow ink we have watch. And below that, in the

orange ink, we have warning, and below that in the red ink, we have emergency.

What we did now in response to the public comments, based upon the readings and also the comments we were getting based on various programs, we subdivided the normal zone into above normal and normal and below normal zones. Also this here what you see is different from what you saw in February at the public hearing.

This is much more
enhanced than what you've seen
before in the past because as
you see now, it is 75 percent,
the horizontal green line not
the 80 percent and as it was
only for two months previously.
So in response to public
comment, we tried to improve
the flow levels for the higher

regions for flood mitigation by increasing the line from two months to four months at 75 percent.

expand the line to afford them to move out by a couple more months. Whereas it started out from August 1st and now it goes all the way to February 15. Now this flood mitigation or spill mitigation it goes right through from June 15th through May 1st. So this is much more different than what we have seen earlier, and this was done in response to public comment.

This provide us to make large releases, which you will see in the tables that follow, and that will help us down the road to minimize to the maximum extent possible the flood mitigation, and releases in the L2 zone, which is normal is

much better. So this program is definitely better than the program we have in providing releases when the storage is above 75 percent.

This is the release table, what you see. What we try to do is the region L1 which we subdivided that into L1-a, b, c. Figure 2. This explains how we subdivided the normal zone into again, three different categories.

is above 75 percent capacity of the region, what you saw before, then the spill mitigation program kicks in. So this curve is built differently for Cannonsville, Pepacton and Neversink Reservoirs. This is where the we have development of storage.

We also included the snow pack with all the --- for

the actual storage of water.

We also add the snow pack up
above, the snow pack also into
the equation. So if the
storage is at the L1-a, the
release is much higher than
what it would be in L1-b and
L1-c. All these are spill
mitigation releases that
provide higher releases,
considerably higher than the
conservation releases, as we'll
see in the tables that will
follow.

This is the table that we used, based upon 35 mgd available. The 35 mgd is based upon --- the 35 mgd is coming from New York City's diversion quantity, their 800 mgd. This is --- New York State has pledged to work with New York City to increase the capacity of Cannonsville and Pepacton withdrawing less than 13

million gallons. That's the 35 million gallons drawn that are available.

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Until we complete the agreement with the City and construction of additional storage, the City has agreed to give us 35 mgd from their diversion quantity. So we designed this table based upon 35 mgd to be available for release purposes. As you see here, base releases in L1-a during the month of December through March 31 and April 1st to April 30th, the release is 1500. That's considerably higher than what you see in the L2, which is only 80 cfs. 1500 is the about the maximum that we can get from the reservoir when the reservoir is at maximum. But this is the maximum when looking at that region. So 1500 is about

maximum, and that is the allocation.

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So during the month of May and June, there are the most spill mitigation releases because that's the date the city would like to make sure that these is approved by June 1st so that the program kicks in.

This goes back if you recall the program that you We had this spill saw. mitigation program going from June 15th through May 1st. again, June 16th to June 30th I have the 1500 coming from Cannonsville. So except for the short period from May 1st to June 15th, 1,500 cfs would be released from Cannonsville according to this program as long as we would meet the 75 percent criteria of the old system.

Likewise for Pepacton, release more from --- increased from 85 cfs to 700 cfs for the amount that will be coming in June. Neversink, the release as an increase from 45 cfs to 190 cfs, so as you see, spill mitigation releases are much higher than conservation.

These change as we come down in storage, because it's an adaptable program based upon storage. If the storage comes down effectively in the L1-b region, then the releases are brought down and the 1500 is reduced. Then when the storage comes down it's 110 in the wintertime, and the spring time it's about 225, summertime, 275, and then it's a little less in the fall time.

So compared to conservation releases, L2 are normal releases. And the L2 is

the release that will prevail most of the time during the operations. So during most of the time we'll be releasing the summertime constantly 260 cfs from Cannonsville, which is a significant increase from Rev. 7, which only calls for maintaining a flow target of 225 cfs. That translates to a release sometimes as little as 45 to 300 cfs coming from Cannonsville Reservoir.

So compared to 100 cfs, this is a significant increase from 100 to 260 cfs. 260 cfs coming from Cannonsville will translate to about 300 plus at Neversink. And this would provide a form of protection much more than what we had in Rev. 7, with inadequate banks like this here. I already used about 14,000 cfs days and have only 6,000 cfs days left over.

And we still have another eight months to go.

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So the banks are inadequate, and the problem is we had inadequate time, and this provides predictability and assured releases.

This release is for Cannonsville, coming down into drought watch, drought warning, and drought emergency. It's brought down, but still I want to draw it to your attention. In the summertime we have it even higher than 20 cfs coming from Cannonsville Reservoir. That's compared to, under Rev. 7, that goes back to the basic operation release of 23 cfs that comes from the reservoir. Because 23 cfs as far as total release, plus any spill release that may be available from any bank that may be provided by the parties. It's from the ERQ

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and others available.

So this is significant increase that assures drought protection, increasing the releases during summertime, during the summertime drought emergency from 23 cfs to 110 cfs at Cannonsville and at Pepacton, again, you can look at the L5 from Pepacton. In the summertime you get 80 cfs. That is a significant daily increase again from what we had before, 18 cfs. That is 18 compared to 80 now.

At Neversink, it is 55

cfs as compared to 15 that you had before. So before we were at the mercy of the bank and what was available, and this program provides adequate drought protection, much more than what we had from any program that we had until today.

MR. PAULACHOK:

I just want to make one additional comment. When you see the FFMP posted on the web sites or you have a copy in your hand in the caption under Table 3, you will see a series of tables all called Table 3, schedule of releases with X mgd available. The maximum available for this program is 35 as this slide shows.

There are also tables

for 20 mgd, 10 mgd and 0 mgd,

and what that figure means is

the amount of water that New

York City will provide from its

diversion, to New York State

during a particular year

beginning on or around June 1st

for the operation of this

program for the following year.

So New York City every May will

make a decision as to how much

water from their diversion,

87 between 0 and 35 mgd they can 1 allocate to New York State for 2 3 use in this program. So that's how that that 4 will work, and that will be 5 6 done on a year-by-year basis. 7 CHAIR: That's for the whole 8 9 year? 10 MR. PAULACHOK: 11 That's for the year. 12 I'm sorry. The 35 mgd is per 13 day. 14 UNIDENTIFIED SPEAKER: 15 Which table you pick can change from year to year? 16 17 MR. PAULACHOK: 18 Yeah. Right. 19 CHAIR: 20 So this is the maximum? 21 MR. PAULACHOK: 22 This is the maximum. 23 That's correct. 24 MR. PLUMMER: 25 Can you explain I guess

from April 30th ---?

COURT REPORTER:

Chairman Myers, do you want everyone to identify themselves or ---?

MR. PLUMMER:

I'm sorry. Dan Plummer, Friends of the Upper Delaware River. I'm just a little bit confused about the --- I'm just curious about the periods, I guess it's April 30th and then May 1st, May 31st through 'til June 30th, and then there's asterisks there in each of those boxes. So you're saying that during those periods those would be the constant flows released in the L1-c?

DR. MURALIDHAR:

What will happen at that time will --- even though the storage in the l1-a, there will be a release of only 225 cfs would be released. There is

no ---.

MR. PLUMMER:

It's not a maximum, that's what you'd be releasing.

Okay. And if the

reservoirs are really full, say, you know, they're at a hundred percent capacity and there's a big storm coming, are you then still going to stick to that 225 release only?

DR. MURALIDHAR:

That will be hard,
because we're trying to cover
constants and if we don't have
a storm, if a predicted storm
does not come through. Storms
we know ahead of time and we
don't have enough lead time to
make the releases available.
So as such we continue to make
225 releases. In the short
time that's available, we
wouldn't be able to ---.

MR. PLUMMER:

I know earlier in the presentation you guys did depend pretty strongly on what you're looking at down the road now as far as drought conditions go, so I thought if you were using those same references, NOAA, or whatever it is that you use, that you could possibly predict if there's a big storm coming.

DR. MURALIDHAR:

There have been many times that the storm is predicted --- they thought at one time I was sitting in the room and they talked about one coming That's in the morning.

By the end of the day the storm went all the way down to Ohio, and that is when they got the rain.

MR. PLUMMER:

No, I agree. It just seems like it's a pretty big

risk to gamble.

CHAIR:

I'd like to stick to the question about this and comment on other related subjects.

MR. PLUMMER:

It is pretty much directed with the same question. It's just that's where it came from.

CHAIR:

Okay.

MR. PLUMMER:

Okay. Thanks.

MS. REICHART:

I just got to ask --Elaine Reichart, Aquatic
Conservation Unlimited. June
1st comes and you decide, well,
we're going to pick this
particular chart with 35
million gallons a day
available. So this is the
chart, these three reservoirs,
is the chart for the year and

it does not ever go to 800 or, you know, 0 or whatever the second of category is 10, whatever you pick?

DR. MURALIDHAR:

Whichever chart is picked on June 1st that will be the chart for the rest of the year.

MS. REICHART:

Okay. So you're going to go over the 800 to 0; right?

MR. PAULACHOK:

No, the 35 comes out of the 800, which in effect reduces New York City's allowable diversion to 765.

Okay. So this is a portion of their diversion.

MS. REICHART:

I understand that.

MR. PAULACHOK:

So you can ---.

MS. REICHART:

If you have a separate

chart for zero?

MR. PAULACHOK:

Correct.

MS. REICHART:

So you're going to

review that?

MR. PAULACHOK:

Is that the next figure?

Okay.

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MS. REICHART:

Okay. That's all I want

to know. We're going to get to

see that.

MR. PAULACHOK:

Let's look at it,

Bridget.

MR. HARKIN:

18 Lee Harkin, Friends of

the Upper Delaware. I commend

you by the way for L1-b, you're

releasing it looks like 1,500

22 at the lower level, which is 95

23 percent. But then it drops

into 275. That's a significant

drop from 1,500. If you want a

really good graduated release why don't you come down in increments from there to the L2 level or L3 level?

DR. MURALIDHAR:

Well, it would be. We won't drop all the way from 1500 to 275 under this program. We have a protocol of releases. I understand what you're trying to tell, may from 1500 in steps to 275.

MR. HARKIN:

Yes.

DR. MURALIDHAR:

We do that actually in reality. I do it in steps of 60 mgd every three hours. It's done over a period of time.

MR. HARKIN:

It'd be nice if you had it in writing. The other question I have is on the excess quantity releases you've related to earlier. You said

95 we got 15,000 cfs day? 1 2 MR. PAULACHOK: 3 In a 365-day year, yes. 4 MR. HARKIN: Oh, 365? 5 6 MR. PAULACHOK: 7 More in the leap years. MR. HARKIN: 8 Okay. If I'm right ---9 I'm wrong more than I'm right 10 sometimes. 6/15 to 9/15, that 11 would be released into the 12 river? 13 MR. PAULACHOK: 14 6/15 to 9/15, some of 15 that water would be used 16 17 support the increase Montague flow target, which Steve 18 Blanchard mentioned on June 19 20 15th it'd go to 1,850. 21 MR. HARKIN: 22 100 cfs as part of the 23 excess quantity 24 MR. PAULACHOK: 25 Yes, that's correct.

Supported by that IERQ.

MR. HARKIN:

So what I figured there's actually 160 cfs per day so the other 60 cfs would be released another time of the year?

MR. PAULACHOK:

It stays in reserved and then if it's needed to support the Trenton flow target, if Trenton drops below 3,000 it would be used for that purpose. And as the extraordinary needs bank, also was discussed some of that water is needed for, say, experimentation, flow needs for dwarf wedge mussels, for example, the Decree Parties upon unanimous agreement could authorize the release of some portion of that IERQ to support scientific studies.

MR. HARKIN:

Now, third and maybe

last, the excess quantity, does it have to come out of the New York City reservoirs or does it come out of Lake Wallenpaupack

MR. PAULACHOK:

No, it comes out of the New York City reservoirs, and it's defined in this agreement.

CHAIR:

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Let me just ask one thing because we could all react to just having not seen this before and have a very good time for the next eight hours, but the people who have comments to make on other topics wouldn't get an opportunity. So please just ask the questions you need to sort of understand what's there so you can go home and reflect upon it and call people up and debate about it. But this is similar to but different than what you saw last time that

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there's already been other comment on. So don't react in front of all this and think it through, please, because we don't have time to do that.

Ouestion back here.

Mary Ann Slogan

MS. SLOGAN:

(phonetic) from Lumberville. I just have a question about the interpretation of this. Just using the 35 chart, has that been modeled to look if this had been done during our flood periods over the last few years what the impact would have been?

MR. PAULACHOK:

I don't know whether it has been.

MS. SLOGAN:

Is there a plan

to do that?

MR. PAULACHOK:

Maybe that the reservoir

modeling that was talked about earlier, the multi-agency effort by USGS, Corps of Engineers and Weather Service, they'll be looking at certain storm inputs into those reservoirs with certain stimulator reservoir voids to see how the reservoirs would have responded, so this could potentially be a part of that. I'm really not sure if their detailed study plan includes this or not.

CHAIR:

That's a good comment and suggestion you should submit. Because we'll be giving, in the coming two years our ideas, to do a lot of studies and gathering a lot of data and a lot of models to be run, and this is the time to suggest scenarios that would be helpful in answering these

questions.

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At this time I'd like to move to public comment period, proposed rulemaking.

Do you have a comment or question? Who are you?

MR. MAYHORN:

Frank Mayhorn. On that piggyback and where they come out of Pepacton, or then we're coming back out of Neversink or stuff, and as you know we do through that flood, not only do we have a larger volume of water. I mean, we actually have it much faster and I know that we have flow charts here, how much more water goes down in a flood. Some of the things --- and I'm sure you've thought about it, is like as that water comes down of course you want your lower reservoirs to release first. Your upper reservoirs release last, so

there's not a piggyback effect as it comes down.

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Is that going to be taken into consideration too, like to keep a flow chart here for our fisheries and everything? Like when you do that, when you think that in your mind each one of them have individual fisheries below each one of these reservoirs and where it comes back into the river, that's all gong to be coordinated, you know. You'll probably put your lower one out first, and then your middle one, and then your top one. Ιs that taken into consideration on these charts?

MR. PAULACHOK:

I believe on none of these charts, but on the reservoir modeling that we're talking about that's underlaying. They'd like to

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look at the coordinated operations of various reservoirs throughout the basin for that specific purpose. for example if you've got a flood wave coming out of the New York City reservoirs you don't want to release water from certain other reservoirs that will add to that flood wave. So you want to release them strategically --- make the releases strategically-timed releases so that they don't aggravate the existing situation. And my understanding is that's part of that study.

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AUDIENCE MEMBER:

I wonder if the River

Master is interested in how

much water actually is drawn by

New York City and taken down

the tunnel? Is that part of

your responsibilities? Do you

take that into consideration?

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MR. PAULACHOK:

Yes, sir, it is. It's something we look at.

AUDIENCE MEMBER:

When you use the term 800 million gallons a day, I'm sure you didn't mean that, because the 19-page audit made by the Comptroller in the city water systems, said that there was never in the last ten years more than 635 million gallons of water sent down that tunnel because the tunnel won't stand it. It will vibrate apart. They tried to put more than that down there once and according to the audit they were terrified about the tunnel. That tunnel has to be considered in all of your thinking, from now on because it's going to fall apart someday.

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CHAIR:

Do you have more?

MR. PAULACHOK:

We have a couple more.

I think we can skip past the

6 next slide. It'll be on the

7 web site.

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The discharge management

9 I talked about. It's the

second portion of --- that's

the DMP portion of the THPDMP

12 component of this program.

Salinity repulsion, this gets a

14 little more complicated. All I

can say to this is that the

16 good faith objective of keeping

17 the salt front at bay in the

Delaware estuary is a component

of this program. It's going to

20 be handled in a slightly

different way.

22 Federally listed

23 endangered species like the

dwarf wedge mussels, there's a

25 provision in the agreement to

review impacts as new scientific information on the organism becomes available. And that's an aspect of the flexibility of the agreement, and the adaptive nature of the agreement.

Lake Wallenpaupack
provisions considers spill
mitigation program that would
include PPL incorporating snow
pack into their projections.
There is a provision in this
agreement to look at that.

Some other needs, the various other needs for the water or uses of the water haven't been adequately studied and addressed, so we left provisions in the agreement to consider future proposals as studies are completed and scientific data becomes available. One of those categories is recreation

boating.

Next slide, please. The same for these, estuary and bay ecological health, particularly the oysters in Delaware Bay are of interest to New Jersey and Delaware.

Warm water and migratory fishery below the cold water portions of the water, we don't know a lot about the water needs and the aquatic needs, ecological needs of those species. So there's a placeholder in the agreement. As that information becomes available, we will revisit and incorporate it as necessary.

And then to keep
everything in check and to keep
us the right track we've
included sections on
monitoring, reporting and
periodic evaluations. These
sections of the FFMP require

the Decree Parties to take a look annually at the FFMP, how it's operating, how it could be made better, how it could be improved and that'll be done on an annual basis.

Next slide.

Reassessment study, what we've done as a part of this program, as part of the FFMP, the reassessment study will look at basically the operations of major water supplies in the Delaware Basin. We'll look at the safe yield of the New York water supply system. look at the Delaware Raritan canal and other major water operations to see if there are ways to better use, to optimize the uses of water in the basin. There's a provision --- I'm sorry.

MS. REICHART:

Elaine Reichart, ACU.

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Is that assessment the complete

New York City water supply

system, the three reservoir

systems?

MR. PAULACHOK:

No. This temporary reassessment study will be that portion of the city operation in the basin.

MS. REICHART:

Just the three

reservoirs?

MR. PAULACHOK:

That's correct. There are provisions in the agreement for suspending or revising the agreement if unforeseen circumstances arise. The effective date for the first portion of this program will be for three years, so we're looking at final approval in 2008, and that would run through sometime in 2011.

Thereafter the agreement

would renew automatically every five years unless one or more parties said we want to terminate or cancel the program, in which case those parties would have to give 180 days' notice so the parties could come back to the table and renegotiate it, hopefully in good faith.

And rescissions, what that means is basically this program when it goes into effect will rescind a certain DRBC dockets. And that's it I think.

CHAIR:

Okay. Thank you. Are there any other questions for Gary from the Commissioners first? Public comment?

MR. PISCOLASKO:

Joe Piscolasko
(phonetic). Could you explain
the difference between

protection and mitigation?

Flood protection structures --- let me give an example. F.E. Walter Reservoir in Carbon County in Pennsylvania, the purpose of that structure is to capture flood waters and to release them, you know, at a controlled rate so the communities downstream are not devastated by flooding. The primary purpose of that reservoir is for flood protection.

These reservoirs, the three we're talking about here primarily, the New York City reservoir, as Steve Blanchard mentioned and as Ken Warren mentioned, these reservoirs when they were constructed their sole purpose was for water supply.

Over the years, you

MR. PAULACHOK:

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know, they've evolved to incorporate other uses such as supporting a world-class trout fishery, ecological protection, boating, that sort of thing. But still their primary use is water supply. The difference being in a water supply reservoir your objective is to keep the water level, the storage as high as possible. So you have adequate storage if you get into dry period, you get into a drought, you still have water supply for the people who depend on that for drinking water. Versus a flood storage, flood protection structure where your objective is to keep the pool as low as possible so you have that large void space sitting there to accommodate the inflow that accompanies a flood. So they're two totally

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--- they're managed in two
totally different ways and
certainly they're classified in
two different ways, because
their purposes are completely,
you know --- they're
diametrically opposite.

MR. TITTLE:

Jeff Tittle, Sierra
Club. On the previous slide
you mentioned some kind of
agreement on salinity on the
salt water line?

MR. PAULACHOK:

Yes.

MR. TITTLE:

I was wondering what
does that exactly mean? Are
you going to try to maintain
the line, down below, you know,
Commodore Barry Bridge, or how
is that going to work
especially now that there are
two scenarios, low flow
conditions, drought of record

and if the Delaware deepening project goes forward, you'd need a larger volume of water to keep that line down.

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MR. PAULACHOK:

Well, there's some modeling that's being undertaken by the Corps of Engineers that's looking at sea level rise, land use changes and also consumptive use, and the combined effects of those three impacts on salinity in the estuary. So we'll be looking at that as part of this reassessment study, but the objective of this program is to at least hold the salt front, the so-called salt front and not allow it to migrate further up river than it does under the current programs, thereby protecting the water supplies from filling up.

MR. TITTLE:

114 Lehigh University, too, 1 2 has a program. 3 MR. PAULACHOK: And all the wells. 4 Right. 5 6 MS. NOBLE: 7 The Corps hasn't said they're are going to study the 8 9 channel deepening have they? 10 MR. PAULACHOK: The channel deepening is 11 12 a component of that study. MS. NOBLE: 13 So is it ten feet? 14 15 MR. PAULACHOK: Bill, do you know the 16 answer to that? 17 18 UNIDENTIFIED SPEAKER: 19 Five feet. 20 MR. PAULACHOK: Five feet. 21 22 MS. NOBLE: They're aiming for ten. 23 UNIDENTIFIED SPEAKER: 24 25 Well, it says five feet

is what they're looking at.

MS. NOBLE:

They want to get some more federal funds to do ten.

MR. SERIO:

Jim Serio, Delaware

River Foundation. I just have a question. I wondered if a new FFMP has incorporated some portion of the snow pack figure into when the basin would get out of drought preparation and go back to normal?

DR. MURALIDHAR:

The snow pack, is considered in the actual storage. We also take the snow pack into consideration in calculating where the balance is. So snow pack is part of the program.

CHAIR:

The question is, would it relate to drought conditions?

DR. MURALIDHAR:

I was trying to get your response. Nothing has changed. upon the Good Faith Agreement, and those provisions continue under the current program also.

MR. BECKER:

My name is Jerry Becker, and perhaps you can assist me in understanding, as the chairman said at the very beginning that there was lack of pumping equipment from New York at the reservoirs, which I've also heard at several other meetings.

Are they looking at increasing the ability to pump water out if there's an emergency, if there's hurricane or other weather situations to get water out of there faster,

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or you stated before taking water from a reservoir that's there to hold drinking water and pumping it into one that's supposedly going to hold water?

MR. PAULACHOK:

additional equipment the city plans to install or purchase at those reservoirs to evacuate them more quickly. They have release works that the water that goes into the river passes through. Dr. Muralidhar talked about with respect to table three the limitations, one exceeding, say, 1,500 at Cannonsville. You run into hydraulic problems.

MR. BECKER:

I understand and I'm glad to see that more water is going to be released for these other things, but I think the vast majority of people that

are here with concerns are talking about flood situations.

MR. PAULACHOK:

Right.

MR. BECKER:

Weather is --- we don't need scientific studies.

Weather is unpredictable, and you can get a hurricane that can drop eight inches on you and there's not much you can do. The idea is to increase the ability to move water where and when you need it so that people down here don't end up getting flooded three times as many as us have.

CHAIR:

I think I can respond to that a little bit. It relates to the question that Lee was asking. They are going to look --- the reassessment what it will include, it would certainly include looking at

all of the infrastructure that relates to our options and our abilities and our constraints on using the reservoirs at all or more for flood mitigation.

So while we're looking at that and that's one of the things that comes out of that then, you know, we would be perhaps asking New York if there was something else they could do, whether there was some way to change that. But we have to evaluate it further to do that.

MR. BECKER:

That would be my

concern, drought and fishery

--- I mean I'm a lover of

wildlife and a bird watcher.

You know, it's fine to have

this waster, but in emergencies

you have to be able to react.

If you physically can't react,

there's no discussion. You're

going to be stuck in someone's

going to lose property, people will be injured or killed.

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Thank you.

MR. BILL:

Jeff Bill. I just wanted to follow up because if you drop the water too soon because most storms that hit this basin either come from the south, southwest heading northeast or it comes directly out of the west. If you drop the water soon what'll happen is you'll get a convergence where the water will be coming down from the reservoirs and then you'll get the heavy rain in the central part of the basement and it can actually make things worse. So we're going to be looking at those kind of scenario?

CHAIR:

That is why we cannot

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propose at this time 1 2 forecasting-based releases 3 because it's too uncertain. The couple of times we were 5 asked to consider that, that's 6 exactly what happened. Тhе 7 storm a little bit --- it hung around in Philadelphia and if 8 we had let water out on 9 Wednesday, it would have hit 10 11 Philadelphia right when rain 12 did. So it was really do --we're not talking about the 13 storm water based forecasting. 14 15 This is seasonal --- I'm trying 16 to get as much voice as 17 possible out of the system by whenever we're above normal 18 19 basically starting to lower it 20 when we know we're safe, but a step in that direction but it's 21 22 not forecast-based. 23

MR. BECKER:

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Yeah, but also even in the seasonal, you know, we have seen seasons that look normal and then all of a sudden --I'll use '99 as an example where it started out as a normal year and by late spring we're getting into a drought.

If it weren't for Hurricane Floyd we probably would have ---.

CHAIR:

That's why a lot of modeling has to be done. Yes?

My name's Mack Hlivko.

I'm with the national office of
Trout Unlimited, and I just

wanted to say that on behalf of
Trout Unlimited and several

other conservation

organizations, we strongly

support the framework of the

FFMP, and using the different

models, using OASIS and the DSS

models we will be able to take

a position on it. Also to

share all that data with New York's agency and the Subcommittee on Ecological Flows.

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There are a couple items that I just wanted to highlight that we are concerned about and we hope that the DRBC will take into consideration over the next year. One is increasing the flexibility of that L2 season out of Cannonsville in the summer because of the high correlation with Cannonsville flows and the temperature in the upper main stem of the Delaware, from Bridgeville to Hancock. And our researcher indicates that this can be done with very little effect on the system.

Also we want to urge the DRBC and the River Master to treat the Montague minimum flow constraints as a weekly average

target. That would take into consideration both the hydropower generation of PPL, and the projected Montague needs over that week, to avoid the daily yo-yo effect that we have.

So anyway, thank you.

CHAIR:

Thank you. Let's get back to the questions so these gentlemen don't have to stand forever. Questions on their report.

MS. REICHART:

Yes, I have a couple of questions. Elaine Reichart, ACU. Just to clarify again. Are the 75 percent levels of --- where you have the normal line, okay, for your reservoirs, are they average between the reservoirs or are you doing it on a per reservoir basis?

DR. MURALIDHAR:

Seventy-five (75)

percent is for the three reservoirs in the system.

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MS. REICHART:

So you can have one low and the other two much higher sometimes?

DR. MURALIDHAR:

The question that you're asking, after we look at the total system then we'll look at the individual reservoirs separately. That's the second figure that we were trying to show. So then we go back to the individual reservoirs. So once we meet the system criteria, then we come to the individual reservoirs. Here is the example for Cannonsville. If I'm looking at Cannonsville, I'm looking at Cannonsville on a particular day in question, then I look at the snow pack.

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There is a need to look at the snow pack. Then that storage at Cannonsville would say how much release I'm taking from this reservoir.

MS. REICHART:

Next question. Which chart are you going with as of October 1st?

DR. MURALIDHAR:

Thirty-five (35).

MS. REICHART:

Thirty-five (35) mgd.

Okay. And this gets back to the ERQ, and it's kind of a

stupid question, I think, but is spillage counted as part of the ERQ? When you have

reservoir spilling ---?

MR. PAULACHOK:

No.

MS. REICHART:

It's not. Okay.

MR. PAULACHOK:

 ${\tt N} \circ .$

MS. REICHART:

And ---?

MR. PAULACHOK:

That's part of a

controlled release.

MS. REICHART:

Okay. So it is

controlled release. And --- I
can't even remember. What
about the tunnels? Does anyone
know when we aqueduct tunnels,
both the Catskill and the
Delaware aqueduct tunnels are
slated to be shut down for
repairs? Has that factored
into anything?

MR. KLOTZ:

I know we've had discussions with New York City. We don't have any clear schedule yet, but any of the work on the tunnels has not been directly factored into the program as we developed for.

AUDIENCE MEMBER:

I can't hear you. Can you speak a little louder, please?

MR. KLOTZ:

We've had some

discussions with New York City

on that. I do not have any

clear schedules for any of that

work, but I made it clear that

we have not factored any of

those possibilities or

potentials into the program

that we have developed.

MS. REICHART:

Okay. And the last question. Do you have any --- are the regulations for drought, okay, the restrictions that are put in place once the drought lines hit, do they stay in place until normal is reached, or is there a relaxation of those regulations before the normal line is hit?

DR. MURALIDHAR:

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That does not change.

What we have in place remains the same. Once we go into drought condition we have to go up to normal stay there for such a number of days before we come back out.

MS. REICHART:

Okay. Thank you.

MR. GROUSON:

Pete Grouson (phonetic).

I would say that we also support the gradual release, but we do have some major concerns. We did some modeling this summer and we noticed that there were at least three or possibly four times where the temperatures exceed 75 degrees. And at that time the flow was somewhere between 300 and 450 cfs. With the FFMP, in the ideal L2 situation, which we're having most of the time. Do you have any consideration for

that, but that's a potential for the main stem fishery to get to 80 degrees.

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The second issue is, I believe that PP&L's licenses have been renewed and they've been allocated more water from Lackawaxen. They're getting somewhere around 2.1; is that correct? And the amount of water is going to be greater in 2009? Are we still going to have that water impact, the water in Cannonsville or whatever we should normally have, is really the only thing that saves the fishery. Or will that be taken away from the fishery as well if PP&L is allowed more water?

DR. MURALIDHAR:

They remain irrespective of PP&L's moves. These are the constant releases.

MR. GROUSON:

What you're saying is we'll lose that?

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MR. PAULACHOK:

Let me address the first part of your question, the first question first. These releases that are in the tables don't take into account directed releases by the Delaware River Master. So for example, if these releases were occurring for this season, for September 26th and the River Master's forecast was that there was going to be a deficiency at Montague of say 1,000 cfs. There would be 1,000 cfs in addition to what's in this table. Okay?

Just for example, this summer the River Master's office started direct releases in May. We haven't missed a day since May. It's September and we don't see any end in

sight. Yesterday's directed release out of three reservoirs combined was 1,200 cfs, so in a lot of cases those directed releases take care of your concern.

MR. GROUSON:

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I understand that. And under FFMP, we could potentially have much higher temperatures than normal in the water if we're still under L2. Potentially because there were times even under Rev. 7, you be at 225, and in that case I mean is there any provision, any thought as to what would happen if that type of situation occurred? It's called flexible flow, and if I understand the nature of this, it's supposed to be flexible.

MR. KLOTZ:

Let me try to answer the question regarding temperature.

Going back to the whole basis of this thing, it's a balance. We realize there is not enough water there to meet all the needs, so there's not enough water for our use to meet that 75-degree temperature throughout the main stem at all times.

We've had a number of discussions with our own fishery staff, other fisheries' experts outside of our agency to see what was the most appropriate way to try to deal with this. The information and feedback we got was that the rapid rate of temperature change was more detrimental than trying to maintain a more gradual change, which would allow the habitat to move into refuge areas.

So that while we may not at all times meet the same

temperature we're not going to have the rapid rate of change that we currently see.

MR. GROUSON:

Keeping the temperature at 75 degrees, we understand that. We certainly understand that, but extremely high temperatures, if they were to occur, do we go back to the planning board here?

MR. KLOTZ:

And that's part of this whole program, too, that we've talked about. There are provisions for us to reevaluate this potentially each year based on data, information, studies and reports that are completed. If we go through this exercise and we see that our theories were not correct, there are opportunities for us to make changes. And if we see some

real problems with that we would entertain those discussions.

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MR. PAULACHOK:

Before you sit down, sir, I'd like to just address your question about Lake Wallenpaupack. I'm not aware of any proposal or agreements for Lake Wallenpaupack to release additional water in 2009. What they're doing now as part of their license renewal --- and their license as recently renewed by the FERC is that there's a requirement for PP&L, and I don't remember the exact details. It may be one day a month; it might be two days a month, to make an additional release for the fisheries and for recreation, and they do that.

But it's --- you know, it's very short duration of

release over a six- or eighthour period, and it's only
during certain months. And
then once it's over it's over
and they're back to normal
operations until the next
special release.

CHAIR:

Let me ask if there are questions that we really need the slides up there for because a lot of people are segueing to general public comment and we don't have to be in the dark if we don't need the slides. Or have people standing there by the slide. If you need to point to the slide then keep your hands up. Sir?

MR. SMITH:

Ed Smith, Assemblyman

Doherty's office. You were

talking about the modeling of

the tunnels and if I understand

that, that's no significant

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draw down tool. Would that be an extraordinary circumstance in which case then, when because our constituents are very concerned that there's no void. So at those times, you know, using the chart we're going to be at a hundred percent, if the tunnels are going to be down and that's a significant draw up mechanism, can there be something incorporated to provide some type of safety relief interimwise while that takes place? Because you did mention that that's not included and I would be curious as to whether or not that could be addressed. know that would make a lot of people more comfortable downstream.

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MR. KLOTZ:

I don't think we've had any detailed discussions on

that at this point. It's a good comment. It's something that when we get an actual schedule on some repair work we should have some further discussions.

CHAIR:

I would just clarify
that I don't think we said that
we think we can move a
meaningful amount of water
through those tunnels to
protect people from flooding.
It's a lot of water, but it's
less than --- excuse me. I
know a lot of you disagree, but
they said we said that. We did
not say that. The facts don't
support that.

I expect a little
respect. I respect what you
say. You don't have to respect
what I say, but you do have to
be quiet during the hearing.
We have not said that. We do

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not think you can move significant amounts. You can move a total of 1.5 billion gallons a day, which sounds like a lot of water, but an inch of water across the basin is 16 billion gallons. So it's a limited amount, and we've not attempted to do that, or use it that way. It was not designed for that purpose, so there are restrictions. Are we looking at it? We're looking at Yes. everything that will get any amount of additional flood protection for people, but we want to keep expectations realistic. As you just said you thought that big important thing for protecting people. We don't think it is. But if do that in increments we'll try and get that, if that helps answer your question. Identify yourself

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the stenographer.

MR. MURPHY:

Tom Murphy, New York

City DEP. We haven't actually started to repair the tunnels. But the actual long shut down of the tunnels are years off, and when we --- as we're developing the plan for significant shutdowns we'll certainly be reaching out to our partners in the basin to come up with a coordinated effort to manage the different circumstances than the normal operations.

MR. TILL:

Jeff Till. When you're doing all this modeling and we were talking about the flow conditions and temperature.

You're also going to be looking at the environmental impacts, and I'm not just talking to the fishery but I'm talking about

water supply because as

temperatures go up flows go

down, your nutrient loads are

fairly high and the impact on

the water supply intakes of

THMs and other possible

byproducts and high bacterial

counts. Is that going to be

part of the modeling, the water

quality, as well?

MS. COLLIER:

We'll be looking at the flood prevention opportunity.

And New York City water supply is going to be very concerned about anything we might do that would affect their drinking water supply.

MR. TILL:

But I meant if you --at lower levels reservoir you
can't supplement your summer
flows, and you get a higher
concentration of nutrients; you
get algae blooms, and then that

impacts water quality and then you kill the bacteria with chlorine, as Trenton does, as Philadelphia does, since they don't have ozone systems, you then get high levels of THMs, so you're looking at human health as part of it when you're looking at water quality.

CHAIR:

Those are comments you can make as you look through the details of the plan. Thank you. Other comments about the presentation? There's going to be public comments about anything you want that relates to the presentation? Sir?

MR. ZIMMERMAN:

Yes. Jeff Zimmerman,

NDIWC. Gary, if I heard you

correctly once the Decree

Parties sign the FFMP agreement

you, the River Master, are

going to start implementing 1 2 that? 3 MR. PAULACHOK: That would be 4 implemented upon authorization 5 6 by the Decree Parties, unanimous authorization. 7 MR. ZIMMERMAN: 8 So by approximately 9 October 1st you're going to be 10 implementing the FFMP? 11 12 MR. PAULACHOK: 13 That's our hope. MR. ZIMMERMAN: 14 Right. One of your 15 slides has rescissions listed 16 17 and you said, I believe, in 18 passing that the revisions are

MR. PAULACHOK:

Yes, dockets and

to the DRBC dockets?

resolutions.

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MR. ZIMMERMAN:

Do you know which ones and who does that? Does DRBC

do that or do the Decree
Parties do it?

MR. PAULACHOK:

I think most of those already have expired and gone off the books. They were temporary programs, so I think they're pretty much all gone away by now, but Pam, you may be able to answer that.

MS. BUSH:

Actually I'm a little confused, but I need to correct you on one point that the FFMP alone can't rescind.

MR. PAULACHOK:

It's a recommendation to the DRBC. I should make that clear.

MS. BUSH:

The agreement makes a recommendation.

MR. PAULACHOK:

The agreement can't rescind a DRBC action. It

145 recommends. I misspoke. It 1 recommends that the DRBC 2 3 Commissioners rescind those. 4 MS. BUSH: But some of the 5 6 revisions are expiring. 7 MR. DONNELLY: Rev. 7, Rev. 9 expire at 8 the end of the month. 9 10 MR. ZIMMERMAN: No, I know that, and I'm 11 12 trying to figure out what revisions are left to be 13 rescinded. The only one I know 14 of is Revision 1. 15 16 MR. WARREN: 17 That's correct. 18 MR. ZIMMERMAN: Are you going to rescind 19 20 Revision 1 or is that the recommendation? 21 22 MR. WARREN: There is a 23 recommendation in the Decree 24 25 Party agreement that we rescind

Rev. 1 to the extent that it would be inconsistent with implementing the FFMP.

MR. ZIMMERMAN:

I see. Okay. Thank

you.

CHAIR:

All right. Anything else specifically on the things that were shown in the slides? Thank you.

12 BRIEF INTERRUPTION

CHAIR:

We're not adjourned;
we're not in order. There are
still presentations,
discussions, resolution on the
table and additional public
comment, so you can leave
whenever you want to, but ---.

Bill is going to do some verification that we just had a segue for, about what does Rev. 1 have to do with the FFMP anyway, and are there things

that we would need to reconcile between those two documents.

MR. MUSZYNSKI:

I think a lot of the comments that have already been made on 7 and 9, and some of those actually relate to this as well.

But the first question at least that I've heard a couple of times that keeps coming up is what happens on October 1st. On October 1st, Revs. 7 through 9 which really means if you look at them, 2 through 9 expire.

You revert back to what we call Rev. 1, so what I did here is I tried to put in a quick overview what the comparison between what allowing the implementation of FFMP would mean versus reverting back to Rev. 1, just so the people have a general

concept of what the differences are because they begin to be dramatic.

And so the first slide, these are ten items that I just put up. If you look at Rev. 1 it has the original 1983 curves. The three curves are separated by something like 20 billion gallons each.

The FFMP, the tops and the bottoms of the curves seem to have been changed, but the warning zone is now split into watch and warning zone and the curve between them has been raised by about four billion gallons, so you can see there's a definite difference there.

If you move on to the next one, diversions. Rev. 1 has a maximum diversion of 800. We've already heard about that 35 mgd table. That means that the max diversions in the FFMP

theoretically go between 765 and 800, 0 to 35. That's how those two relate, and the actual value has to be determined each year on June 1st by New York City.

The Jersey diversion, which is another change in the FFMP. Under Rev. 1, it was 185, 70 and 65 under the different drought conditions. Under the FFMP it now becomes 100, 185 and 85, so ---.

MS. PUTNAM:

Isn't it actually 100,

170, 55?

MR. MUSZYNSKI:

Sixty-five (65). Isn't

that right?

MS. PUTNAM:

It is a hundred at

watch.

MR. MUSZYNSKI:

Okay.

MR. MUSZYNSKI:

I tried to do this last night. All right. So we'll have to correct that, but still --- there's still a 20 mgd difference when it's needed.

Number four, the excess release quantity that people talk about, in the FFMP it becomes an interim excess release quantity, and it shows that there's a difference in the cfs days between what Rev. 1 provided for during normal conditions and what the FFMP provides for during normal conditions roughly a 4,000 cfs day difference.

Five. The city

reservoir conservation releases

and I think Dr. Muralidhar

explained this a lot better

than I'm going to do up here,

but if you just look at what

Rev. 1 had, in the first

instance, in summer normal, it

looks like you release more water under summer normal conditions. However, if you look at the tail end of that there are more releases now from larger release in essence from Pepacton and from Neversink.

difference. Sometimes use the term natural flow, natural flow and I think what people are really saying is more balanced flow. You're not getting these ups and downs. The basic release during the summer was about a third --- in the winter it's about a third of the summer release. The FFMP it now becomes half of the summer release, getting again into more discharge.

MR. WARREN:

Bill, just to clarify, the basic would be L5 or

drought emergency conditions?

MR. MUSZYNSKI:

I'd have to go back ---.

UNIDENTIFIED SPEAKER:

In Rev. 1 is two months long, and in FFMP it's three months long. In Revision 1, summer is only June 15th to August 15th, and in the FFMP summer is between June 1 and August 30th?

MR. MUSZYNSKI:

Right. We've changed those.

MR. HARKIN:

There's also --- in Rev.

1 you had a gated valve system,

so you had to have a minimum

325. We actually got more

water back then, with the gated valves.

CHAIR:

I'm just going to remind you that we're trying to make a record, and so it complicates

things if you don't identify yourselves.

MR. HARKIN:

I'm sorry. Lee Harkin.

CHAIR:

Thank you.

MR. MUSZYNSKI:

Another basic

difference, number six, is the tailwater habitat protection program. Rev. 1 had a basic program provided. We now have enhanced protection. There are higher releases in each of the seasons and for all drought conditions as has been explained.

So there is again a difference --- a net positive difference in going to the FFMP rather than reverting to Rev.

The general protection bank, that is one of the differences we've heard comment

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on. There is no bank for that particular release where there was a 6,000 cfs bank release under Rev. 1.

Salt front repulsion,

Rev. 1 did have releases from

the city reservoirs designed to

meet the --- basically the

Montague flow target. Under

FFMP, essentially those

releases will come either out

of the IERQ or down basin

reservoirs to continue the salt

vernier target flow. Both

provisions added only during

drought.

MR. MURPHY:

It should be pointed out, too, that under the FFMP New York City is still making releases, but they're just not related to the movement of the salt front.

MR. MUSZYNSKI:

Not directly related.

Not

MR. MURPHY:

Correct. It's still acts to affect the salt front, but it's not --- the quantity is not based on that.

MR. MUSZYNSKI:

Nine, there was no mitigation release program under Rev. 1. There is no, since it's still there. Under the FFMP there are reservoir releases provided throughout the year depending, again on the levels in the reservoirs, as was aptly explained by the people up here before me.

Ten, impacts on public water supply systems. I think they wanted to try to keep it drought neutral in essence, and they got a little better condition, I guess, under certain drought conditions, about 200 days, but overall under the top three condition

it's about the same. That's it.

CHAIR:

Questions for Bill of what was up there?

MS. REICHART:

Did you do a comparison of the FFMP against Rev. 7 and Rev. 9?

Elaine Reichart, ACU.

MR. PAULACHOK:

I think that they talked about the differences between 7 and 9. To me it doesn't really matter because 7 and 9 are not on the table. They can't be.

The only way 7 and 9 can be continued would be with unanimous consent of the Decree Parties. They automatically expire otherwise.

MS. REICHART:

I understand that, but I think people need to see an analysis of what they're losing, because if you look at

Rev. 1 as I understand it, and the fishermen in here can correct me if I'm wrong, and I'm sure they will, Rev. 1, you had not only a different valve system in the past. Okay? And that's not really reflected number one, but you also have two banks, thermal and habitat, which yes, you did it --- you mentioned that in a subsequent slide. So truly, you know, a comparison would be what in a flow say, this past summer, if you took actual numbers of what happened this past summer and said, okay, if we had FFMP, this is what it will look like, if we have Rev. 1 this is what it would look like. But you're not going to be able to do a comparison ---.

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MR. MUSZYNSKI:

I believe when they were discussing what the differences

were, they were pointing out increased flows, and they were being pointed out relative to 7.

DR. MURALIDHAR:

We have an analysis through OASIS and the DSS models and they showed that this project significantly improves ---.

MS. REICHART:

Oh, you mean the comparisons that show FFMP had a 765 million gallons a day draw and the Rev. 7 and 9 had 800 million gallons a day, and the fact that there's no data sets for 2001, 2, 3, 4, 5, and 6? I mean, is that the comparison you talk about?

DR. MURALIDHAR:

No.

MS. REICHART:

Oh, okay.

DR. MURALIDHAR:

That's not the comparison.

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CHAIR:

That's an issue too, that you want t look into ask some questions and make comparisons or request certain comparisons. You'll have that comparison, too. I think the point was to show you --- the point of this is for the Commissioners to determine whether they should have any objection to the parties going to FFMP rather than Rev. which goes into place in the absence of that. And we're looking to see if we're comfortable that, in fact, FFMP is better in terms of the issues which we're trying to address. That's what this analysis is for. We asked of the analysis. Okay.

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Ken, can you talk about

the resolution specifically and then we can get public comment on the resolution?

MR. WARREN:

Sure. I'd be happy to.

The staff has drafted for the

Commissioners' consideration a

resolution to authorize the

Executive Director to provide

public notice of the Decree

Party agreement by posting on

the web site and also to

publish for public comment and

hearing proposed regulations to

implement any Decree Party

agreement.

And I won't read the entire resolution, but I would note that it says that Revisions 2 through 9 inclusive of the existing docket are expiring on September 30th, that the Decree Parties have been negotiating the terms of a Flexible Flow Management Plan,

that between February 12th and March 1st, the DRBC published the then existing substance of the FFMP, and in response to the notice received, written and oral comments from approximately 120 agencies, organizations, elected officials and private citizens, that during that public comment period, which was robust, the parties continue to negotiate the FFMP, and the Decree Parties have now reached an agreement.

So the resolution would authorize the Executive Director to publish the FFMP on the DRBC's web site so the public would have a full knowledge of all of its terms and contents.

And also authorize the Executive Director to publish proposed regulations to

implement the FFMP on the Commission web site and in the appropriate federal and state registers, with accompanying notice the DRBC will accept written comments on the proposed regulations.

CHAIR:

Thank you, Ken.

MS. BUSH:

I was just going to add that the rule-making schedule that we have now in place for proceeding, assuming that this resolution is approved, is to publish rules. We need to draft rules and/or dockets to implement this proposal, FFMP proposal, and try to have those published in all of the appropriate registers by December 3rd. Our filing date to accomplish that is October 30th, so that gives us 30 days to put together a package that

the Commissioners are comfortable with submitting for public comment, in other words, that tracks that FFMP agreement that the Decree Parties have proposed.

Publication in all the registers we've determined with submittal by October 30th will be achieved by December 3rd.

And then we'd begin for public comment period on that date, so if we allow for a 45-day comment period, we can hold a hearing during that time, probably in mid-January, the tentative date that we have identified is January 16th.

But when the notice is published there will be a specific confirmed date.

The comment period would end --- is projected to end by January 18th and that allows for 45 days of comment from the

last date of publication. You will have had an opportunity because the documents will be on the web site for a longer period of time.

And then the staff needs to put together a comment and response document essentially compiling all of those comments and then developing responses and recommendations to them.

At that point the

Commission and the Decree

Parties need to confer and

describe what changes in the

program, based on that input,

they can agree upon, and then

they can adopt a final rule.

So in the course of that period and there will undoubtedly be opportunities for question and answer.

There'll be information sessions, and those have not been scheduled, but they --- at

least one will take place on

December 12th, the Commission's

next meeting date, probably

right here unless the

Commissioner decides to change

the location.

But please check the

Commission's web site for

confirmation of those details.

Those are tentative dates that

I've given you and we're going

to try to get this scheduled.

The hope is that we could have

Commission action by May 7.

May 7th is the spring

Commission meeting at which we

could get a final rule adopted.

If it can be done faster, we will try to do it faster, but we have to balance the --- you know, ample opportunity for the public to comment and evaluate these complicated proposals against the desire to put something,

you know, better in place on a permanent or long-term basis.

CHAIR:

Thank you, Pam. That sums it up quite well.

All right. Are we going to put the resolution on the table for discussion? Do I have a motion adopt the resolution?

MR. KLOTZ:

So moved.

GEN. SEMONITE:

Second.

CHAIR:

Discussion from the Commissioners? Comments from the Commissioners?

MR. DONNELLY:

Well, I'd just like to comment on all --- I know there's been an awful lot of work done by all the parties on the FFMP. I think we all look forward to additional public

interaction over what --looking at the schedule Pam
described, certainly over the
next six to seven months,
easily, and closer to eight.
And I think it's appropriate
that we move forward at this
point, and so I look forward to
the vote.

CHAIR:

Thank you. Other

Commissioners would like to

comment?

MS. PUTNAM:

one of the things I'll
just say, and I guess I echo
that there's been an awful lot
of work put into this, and
thank you, everybody that was
involved. But one of the
things that we're looking
forward to is that
comprehensive reassessment,
because we think that so many
of the issues that are brought

up we really need to take a closer look at many of them and trying to coordinate the activities and the reassessments as part of this FFMP with a lot of the flow mitigation modeling and other work that's going on, and I'm glad to move forward with it.

CHAIR:

Other Commissioner

comments? I'd like to really
jump off on what Michelle

started. I think there are two
things, two really important
things, to discuss. One, it
takes us away from an issue-byissue piecemeal approach, so if
the fisheries that are doing
well with a little extra water,
why couldn't we do this by some
additional resources for that?
And oh, my goodness, now we've
got floods. Is there something
that we have infrastructure or

plans, or models that will help us to do better flood protection and flood mitigation and provide relief from flood damage? Instead of looking at these separately, this gives us a --- it may not be perfect yet, but it gives a baseline and a format with which to judge and look at what-if scenarios and determine whether this is really better, this is not better.

The kind of discussion
we just had shows, I think,
dramatically how much public
interest and public comment
there has already been on these
very complicated issues. The
very intelligent questions
being raised, the very
sophisticated understanding of
this waterscape is quite
remarkable. And you all to be
commended and you're asking

good questions and posing great policy questions, and that's how we will get best management of the basin resource.

So I'm very excited by this because we really consider it a first step. It's taking our piecemeal program and making it comprehensive, doing a lot of re-assessment at the same time.

We're in a position
where we know some things we
can do better we want to do
them now. That's what the FFMP
is. It's three years because
we have several ongoing
studies, and we're committed to
do some more studies with New
York City on what options do we
have? What's some of the data
we don't have? How can we
apply some of the models?
We've got new models coming in
with new tools that let us look

at all the possibilities you've raised and have better answers so that next year and two years from now we can take the FFMP and do good management, make appropriate changes, and keep moving.

It's just a start.

Please continue to comment.

We'll be having the full

regulatory public notice and

comment period to develop this

into a regulation. So there's

a lot of work yet to be done,

but I too think this is better

for each of our three concerns,

better for --- certainly better

for flood mitigation because we

don't have anything near this

sophisticated a spill reduction

program in place.

It's better for fisheries. All of our fisheries people are telling us that this takes the water we

have for them and uses it better, and no harm, we think, to our drinking water supply, which has to be our major public health concern. And we'll certainly be running many, many more runs to assure ourselves that is, in fact, the case. That we're not giving away the viability of drinking water in order to provide fisheries or flood relief. So we'll have all those trade-offs to make, but this gives us good framework in which to discuss and re-evaluate. So I am looking forward to this.

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Any other comments from the Commissioners?

MR. KLOTZ:

I'd just like to say I,
too, think that this is the
right path forward at this
point. I commend the Decree
Parties for their efforts. I

think this is the best program that they've developed to date, and I look forward to a continued public process here where we can receive input and potentially make further improvements to the program.

CHAIR:

Thank you, Mark. Okay.

Do we have public comment?

MS. BUSH:

I have about 20 requests for comment. Many of the folks who requested to comment have asked questions and even offered comments in the proceeding session, but if I go through them they can say whether they have another comment.

CHAIR:

Let me suggest that we ask everyone to keep their comments to five minutes or less. Certainly you'll have

full opportunity from now until at least December for written comments and additional comments, and there'll be further opportunities. So use what you need. Let us know if you think what you said so far is sufficient for now. Go ahead with the list.

10 BRIEF INTERRUPTION

CHAIR:

I just want to make clear the context of these comments. We've already put out some of this. The resolution does make any decisions, except to go forward with the process of putting the FFMP into proposed regulations and the public comment process. So there's really not anything substantive to comment on, but we're happy to receive comments on the subject matter. But our action, specifically, is to

just say staff, please put the FFMP agreement into a proposed rule for public discussion and examination. That's what's really on the table.

UNIDENTIFIED SPEAKER:

Madam Chair, I think we might have a question about process.

MS. BOGEN:

where you said that all of the comments and responses are going to be documented, and I gather a distributor made available. What has happened to all of the comments that have come in from our elected officials and our townships, as well as individual citizens?

MR. WARREN:

Your name was?

MS. BOGEN:

Mary Ann Bogen,

Lumberville.

MS. BUSH:

I was actually going to speak to that. Before I start naming names I wanted to just state for the record that we have received approximately 186 written comments just in this period since August, mostly in this period since the public notice about this meeting was published in August, and prior to August we had many comments that were submitted based on notices published in February.

All of those remain a part of the record, and if anybody has --- there's no need to resubmit comments that were previously submitted. In other words, comments that are submitted from this point forward should supplement previous comments and it would actually be helpful if the commenter states that I'm

supplementing a previous comment. There's no need to repeat, but you can incorporate by reference, everything I said in my letter of whatever.

CHAIR:

Plus you have 12,000 petitions waiting out in the lobby.

MR. WARREN:

And there will be a comment and response document at the end of ruling process.

CHAIR:

Yes.

MS. BOGEN:

Will there be on your web site, the comments and responses document?

MS. BUSH:

It's a public document, so it is certainly available to the public. We haven't discussed whether it would be published on the web site or

not, but that's certainly a convenient way of making it available, so ---.

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Other process questions?
MR. WARREN:

We have a question over here, I think, on process.

MR. BECKER:

Just a brief question. Jerry Becker, Frenchtown. I appreciate what the Commissioners that done, the work they've put in. I know you spoke about having more public comment. I would like to see a larger venue so that we don't have people sitting outside. I'm watching some of my friends from Frenchtown who have left, because they couldn't get in here and so on. I don't know if we have another place that would hold more folks. Something to consider.

CHAIR:

We have held hearings in the past in larger rooms, in different locations. We were up in Wallenpaupack, and we've had other ones. But we'll try and have a larger space.

Anything else? All right.

Then let's do the comments.

MS. BUSH:

First we'll go to the ones who signed up and then we'll ask if anyone else would like to comment. Elaine Reichart?

MS. REICHART:

Where would you like me?

My name is Elaine Reichart.

I'm part of the Aquatic

Conservation Unlimited Group.

I feel like we may as well be in Atlantic City because the House always wins. Legally the DRBC is turning the clock back years to a plan created in

1983, without all the knowledge gained in the past 24 years.
What about the continued balancing act that has happened in two decades?

The Commission can disapprove the Decree Party decision if it chose to.

However, when four fifths of the Compact party are the Decree Party, one wonders why --- you know, that never happen, which then brings up the larger question, why did you even bother to do it that way?

What's the advantage to you guys to doing it as a Decree Party and not stepping up to the plate as the federal organization that you were created to be? The Commission is willing to let the forum that Ken talked about, which is Revs. 7 and 9 in my opinion,

sunset because you, the DRBC, has nothing to put in its place. You're in the position to enforce Rev. 1, but you could be in the position to enforce Revs. 7 and 9.

The DRBC has abdicated its authority to the will of New York City. What a weasel of a deal. It's irresponsible of you not to continue Revs. 7 and 9. You could ask me, how do I know your FFMP plan implementation is bad with the legal plan before us of Rev. 1?

Well, for the people communities, taxpayers and cold water aquatic species, I know this because if you do not have 20 percent year-round voids in each reservoir and if you do not have healthy cold water aquatic life sustaining releases of a minimum of 350 CFSs in Cannonsville, 125 cfs

in Neversink and 300 --- 230

CFSs in Pepacton, all at the 40

to 49 percent capacity level,

then your plan is unacceptable

to the environment, to the

communities and to the economic

dependent and co-located

communities on the Delaware.

The DRBC is the rulemaking entity for the Delaware River Basin's use of aquatic resources of the Delaware River. You oversee and control all uses as we have just seen this afternoon. All dockets and permitting must be approved by you before entities may use the Delaware River. There exists the double standard, and legal does not make it right, nor does it make it equitable.

There's New York City and there's everyone else.
You, the DRBC, should be

policing New York City and preventing them from flooding us. Safety voids of 20 percent would go a long way to protect us.

Preliminary evidence

furnished to you by the

National Weather Service has

proven safety voids would stop

preventable man-made flooding

from happening again. How and

when will you use this proof to

fashion a plan to protect us?

You have never lived up to your charge given to you by the Compact agreement. The very first three paragraphs gives you the authority to prevent New York City from flooding us.

You abdicate your authority to step in and demand safety protocols, i.e., 20 percent voids, safety voids, siphoning valves, et cetera,

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from being incorporated into their management operating practices.

You need to be aware of their business plans, their project plans, both in the short term and the long term.

They cannot deny you because you must know this information if you are to protect us. They must agree to a water supply system-wide comprehensive yield study, which apparently you guys just negotiated away, no problem.

Our way of life in all communities and states that take surface water withdrawals from the river depend on equitable apportionment.

Clearly New York City DEP has abused and misused our collective resource, and you have allowed them to do it.

New York City hoards water.

The reservoirs have been a hundred percent full so much in the past that according to Emily Lloyd, head of the New York City DEP, the three New York City Delaware River reservoirs have spilled an average of 636 million gallons a day for the past two years.

New York City wastes
water. New York City leaks an
admitted 35 million gallons a
day, and that is just what they
admit to. They're so greedy
that they waste all this water
and then claim they can't
support the cold water
ecosystems of the river
including the support of the
endangered dwarf wedge mussel.

New York City is incompetent. Don't take my word for it. Take the New York State Comptroller's word for it. The scathing and blistering report

published not long ago warns

New York City DEP not to take

full or near full diversions

and send them down the Delaware

Aqueduct/tunnel because

engineers who have studied the

cracks and leaks in the tunnel,

fear imminent collapse, and yet

what has New York City DEP done

since the end of April 2007?

Consistently taken almost 800

million gallons a day. On June

25th, three months ago, New

York City DEP actually diverted

1.033 billion gallons.

Their demand remains

constant relatively speaking,

so why the full legal diversion

amount? Could there be a

bacteria problem in the water

reservoirs on the Hudson side

of their supply system? Should

a FAD, a filtration avoidance

declaration, have been granted?

The DRBC's own

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subcommittee, SEF, concludes
losses in particular river
segments and seasons are seen
for dwarf wedge mussel,
persistent habitat and shallow
slow and shallow fast fish
fills without the proper
releases to support these
aquatic ecosystems under the
FFMP.

You know these things.

Do what must be done. Take the leadership role you were meant to take. Become the agency you were meant to be. The DRBC was created to do these things.

This is why you exist.

Taxpayer money at the federal and four basin state level pay for this. Find a better way to protect our lives, our river, the aquatic life and our property. All of us that call the Delaware River home must be protected. The

ACU has e-mailed you a void and release management plan. We offer you this plan again today, here and now. We believe this plan containing year round 20 percent safety voids and healthy sufficient cold water releases is a way to obtain safety, a healthy river, an equitable apportionment for all life that exists below the three New York City Delaware reservoirs. Thank you.

MS. BUSH:

Thank you. Mary Ann

Bogen?

MS. BOGEN:

I'll pass.

MS. BUSH:

Jeff Tittle, who spoke earlier, left. Alan Ellsworth of the National Park Service.

MR. ELLSWORTH:

Yeah. I'm the Park Service hydraulist and the

Upper Delaware Scenic and
Recreational River and Delaware
Water Gap National Recreational
Area management asked me to say
just a couple of words here.

I think in general I just wanted to mention that we have and will continue to be involved in river management processes by promoting sound scientific analyses, policy review, continue to participate on committees here at DRBC and provide professional comment. We have provided written comment and continue to do so right along.

Specifically, issues
that we're involved with we
want to mention our support
with respect to our park
mission, protection of native
species, endangered species in
the river, natural processes of
the river. We're concerned

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about water quality, potential water quality effects by the change in the flow scenarios, recreational impacts and couple of improvements associated with FFMP we sent written comment on.

The Decision Support

System, the DSS has been

mentioned with respect to

improving its use and outputs,

and something that we've

noticed that may be lacking in

the FFMP is as mentioned, is

definition of what the adaptive

process will look like, and

we'll provide more written

comment on that.

But we appreciate the opportunity to comment on the work that you guys have done. Thank you.

MS. BUSH:

Thank you. Jeffrey

Russo?

MR. RUSSO:

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Thank you. My name is Jeff Russo. I represent the Delaware Riverside Conservancy. It's an organization of approximately 400 river residents. These are the people that are most intricately and directly impacted by flooding. People could lose our homes, their lives are put in disarray and as you all know these flooding events take lives. I'm speaking --- one of our members, Diane Tharp has given some comments and Attorney Jeff Zimmerman is going to deliver those comments, so after give these brief comments I'd like to defer to Mr. Zimmerman. I got to tell you I came here today and many of my clients are here today, and they came here because this meeting today or hearing was

noticed as a public hearing.

And my clients took off from work, they put their lives on hold to come down here, and in reality they came down here --
I don't want to say for nothing, but it wasn't what it was supposed to be.

And the Commission
noticed this hearing and
unfortunately my clients were
deprived an opportunity to
respond to a plan, and there
was --- the Basin Commission
permitted themselves by putting
out a notice and I corresponded
with the Commission in this
regard. And I would ask that
my letter of September 20th be
incorporated into the record.

And we wanted to submit meaningful comment and we also wanted to submit an expert report to the Commission, which is directly related to any

proposal today.

I'll be honest with you.

I was quite shocked. And I know my clients were who put their lives on hold, that the FFMP was being released today without giving us the benefit to comment on it.

Whether an interim basis or not the notice was given, so I wanted to express my disenchantment with that as I've been fielding phone calls all week from everyone up and down the river asking me, Mr. Russo, when are we going to have a plan to comment on? They said that we're going to have a plan to comment on. How are we supposed to submit public comments?

So I just want to put that on the record, that the way this was handled in that regard is a problem.

And you know, in that regard I don't have the benefit of submitting comments based upon what was presented earlier. I will tell you this, the Delaware Riverside

Conservancy has an expert report, and as I said to you that was our plan to submit it today in response to the Basin Commission's plan.

Unfortunately I have no plan to submit a response to.

And I can tell you this, I'm hopeful, and I'm attempting to facilitate a meeting with the Commission, to give them this report and to review this report with them.

Of course they will get this report, but I want to see what the FFMP is. We have a right to have our expert evaluate that and respond to it. And I can tell this

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because I reviewed some

preliminary data. It's rather

shocking, and when we talk

about sound science, I agree a

hundred percent. When we talk

about sound science I have

sound science from a world
renowned hydrologist, and I

hope when the Commission echoes

the sound science motto, I hope

they take it seriously when I

give them our study.

And I hope we're taken seriously, because I'll be honest with you, my clients don't feel as though their interests are properly being protected by this Commission.

They don't feel like their lives and their properties are being properly protected.

They want to participate in this process, and you know, I'm hopeful that, and cautiously optimistic that the

Commission will take that seriously.

An observation --- and there's been some tension between the Commission and various organizations. But an observation that I've brought up by a variety of members as that it seems as though the Commission retrofits their actions.

In other words, they
come up with something and
whatever is put out into the
public is designed to
essentially retrofit that, to
reverse engineer whatever
position is promulgated, which
seems to favor New York City.

And even looking on the web site and seeing what's being put out there, it seems to be supportive of New York City. And that's at least the sentiment of my clients. What

I find is after the retrofitting and if there's something that's not refutable --- I think we gotten to the point now where we realize it's pretty basic these voids can offer a significant reduction in the flooding levels going forward here, and the past flooding events.

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But it seems to me that when the Commission is faced with that they basically throw their hands up and say, we don't have the authority. that's unsettling to my clients. I've got to be honest with you. Because my clients look to the Commission as their voice. They look to the Commission to effectuate change and based upon what I've been hearing today with regard to the sound science and this balancing --- I've heard

balancing a lot today. We want to be made a part of that balancing. We want to be made part of that equation, and hopefully this sound science will do that.

Now, I don't want to go on and on and on, because I know that there's a lot of others that want to talk today, but let me just tell you this about our sound science.

We'll show --- and I
want to go on the record as
stating this. We'll show that
voids in this reservoirs would
have made a significant,
significant, significant
difference in these past three
flooding events. More
importantly, it would make a
significant difference in the
future depending upon obviously
variety of variables including
rain and so on.

I hope that this

Commission, and I don't want to

keep repeating myself, takes

this sound science into

consideration. I also briefly

wanted to touch upon --- I

really wanted to direct my

comments to evaluated the

proposed plan today.

I wanted to direct comments on New York City's fraudulent daily inspection reports and also those leaks.

And very briefly, to be quite frank with you, it's appalling, and I was here a while ago and there was a little cutout of a rain drop with a belt around it, and rightfully so because water is precious.

The problem it doesn't seem as though it's precious to New York City. We keep talking about the ways they rebut our request for voids is drought,

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drought, drought, drought.
Well, to us we see this water
just wasting away, wasting

4 away, wasting away.

Whether or not you can take legal action against New York is a different story. At least come out publicly, and say, you know what, this has to be fixed and this has to be fixed immediately.

And I think my clients

--- what they want is somebody
in this Commission to stand up
and say, listen --- and the
authority is a different issue,
but just come out with a

report, evaluate something.

All I hear is we can't, we
can't, we can't. We want to
hear what you can do. That's
what we want to hear.

We want to hear how can we make this happen, how can we facilitate these voids. So I

look forward to meeting with the members of the DRBC and hopefully, as I said, they'll take us seriously and put this sound science to good use.

Thank you.

MS. BUSH:

Mr. Zimmerman?

MR. ZIMMERMAN:

For those of you who know Diane Tharp, rest assured I'm no Diane Thorpe. She's a science teacher in the public schools in Pennsylvania and lives up in the Shawnee community. And she would be here today in giving these remarks directly, but her husband had a heart attack last night. And --- yeah. He was having a catheterization this morning, so he's come out of recovery and he's doing pretty well as I understand it. So I just wanted you to know that.

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She asked me if I would read the --- her comments into the record for today and so I'll try to do that.

The Delaware River Basin Compact which created the DRBC in 1961 was formed to establish a joint responsibility and control for the shared use of the Delaware River between the four states of Delaware, New Jersey, Pennsylvania and New York and the federal government with equitable apportionment of the water.

The New York City DEP consistently states that the reservoirs are not designed for flood control but for a water supply system. Yet in part one of the Compact does not differentiate between water supply reservoirs and other reservoirs. It simply states whereas the public interest

requires facilities must be ready and operative when needed to avoid the catastrophe of unexpected floods, a prolonged drought, and for other purposes.

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Also in Article 6.1, entitled flood protection, it says the Commission may plan, design, construct and operate and maintain projects and facilities as it may deem necessary or desirable for flood damage reduction, shall have the power to operate such facilities and to store and release waters on the Delaware River and its tributaries and elsewhere within the basin in such a manner, at such times, and under such regulations as the Commission may deem appropriate to meet flood conditions as they may arise.

It is time for this

Commission to use the power granted to it to design the FFMP to contain true flood protection.

This Commission has spent 40 years working on a comprehensive, mandatory emergency drought plan. It is now time to spend the necessary time to design a mandatory emergency flood control plan to be included in the FFMP.

The plan must take

Revisions 7 and 9 and add

additional releases for

rainfall and snow pack that

will create the voids necessary

to lower crest levels all year

round.

This plan must contain

20 percent voids in the New

York City reservoirs until the

city repairs their failing

infrastructure of tunnels and

aqueducts, modifies its Chelsea

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Pumping Station and retrofits its reservoirs with flood control valves. Until this time the city is unable to divert large amounts of water to its Catskill system, thus putting all of our lives at risk.

Twenty (20) percent voids must also be maintained until all the dams at the New York reservoirs are inspected by entities other than the Decree Parties to ensure their safety.

These are earthen dams.

How safe are they? Does the

DRBC have the inspection

reports? The people and

communities in this river basin

should not be put at risk

because of New York City DEP's

lack of management of their

reservoir system and lack of a

plan for their future.

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Finally, a group of hydrologists or engineers, not affiliated with the Decree Parties, should be given the opportunity to review the revised FFMP and send its recommendations to the Governors.

In conclusion, I want each of you on this Commission to look into the faces of the people in this room. There are people who have had their lives turned upside down in only ways that flood victims can imagine, not once, not twice, but three times. They come in all sizes, professions, economic backgrounds and ages. They have integrity, honor and resiliency and are bounded together for the love of a river called Delaware.

We are asking you to act today with integrity and give

us a plan that will protect us even if it means you must face adversity to do so.

Thank you very much.

MS. BUSH:

Tracy Carluccio?

MS. TRACY CARLUCCIO:

Thank you. We did hand in a written comment, but I wanted to make a few additional verbal comments.

We are presented today with the news that the Decree Parties have negotiated and reached an agreement, and we were sort of expecting this, but we still are surprised. The agreement was really crafted behind closed doors, and your presentation on what was decided isn't enough.

We need to know how the deal was crafted, what was bartered and what it really means. And we can't know that

because it was done in secret.

And to say that public rulemaking will follow is beside the point. This agreement has hatched a new flow management plan that will go into effect October 1st, and according to the schedule, it will be in effect for at least six months before public input will have any impact in the final adoption of rulemaking. So therefore what is being done here has been hatched behind closed doors, and it's been done without any public input.

We're fed up with this.

We feel it is important and we recognize it's important, to appreciate that today truly informed public discourse about the operation of the New York

City reservoirs has been frustrated by a lack of information. While we

understand that under the law
the Decree Parties are the
drivers and must reach
consensus on any decision made,
to understand and appreciate
the given input into a viable
flow management plan, we must
shine the light of day on the
decision-making process.

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And so we call upon each of the parties to the Decree to issue independent and separate public statements which outline for that sovereign state or city what it aims and goals were and are in this negotiation and agreement; whether these aims and goals were met or not met by the current FFMP; what specific facts, data and/or simulations among many dealt with that were ultimately relied upon by each party in this negotiation. And where all of this is going in

terms of the future and what facts and data need to be developed.

We do not believe that these disclosures would put any party at a disadvantage, and we urge this Commission to join us in this reasonable request.

The Commission should not continue to be the scapegoat or the whipping boy for the Decree Parties. The Decree Parties need to step out from behind the curtain and stop hiding behind the Commission.

Informed discourse will help redirect the focus to those with the authority in this arena. One of the fundamental problems with the decision-making for the river and reservoirs is that the decision makers have not devised, nor identified, nor

agreed upon priorities for the river.

In fact, it seems clear that each of the Decree Parties has its own set of priorities from which is it operating, and you saw a list. We all saw a list of objectives for the FFMP earlier, but there has never been a clear decision or even an articulation of what of these many elements that we saw up there, water supply, low flow augmentation, tailwater fisheries, recreation, salinity control, and to some extent ecological use.

How do these various
elements work together and
which one takes precedence over
the other? This is a missing
piece in the decision-making
process. As a result the
process is being driven by
decision makers with different

priorities and competing goals driving endless debate and flawed decision making.

The reality is that the Delaware River has been over-allocated. The droughts of the 1960s prove that what the Supreme Court mandated the river to do when it gave away so much of our river to New York City is impossible.

We need to step back.

We need to set priorities, not for the reservoirs but for the river as a whole. We then need to make reservoir management decisions that support and reflect these river priorities based on the real world of today and not decisions made in 1931 or 1954.

And the Decree Parties and the Commission need to do more than set up an FFMP that is a shortsighted stopgap to

shut everybody up.

We believe that the river priorities which best serve the common good are twofold. And I say we, I mean Delaware Riverkeeper Network.

Protect ecological and free flowing health of the river including aquatic and riparian ecosystems that are so fundamental to a healthy river.

And two, protect the river as a clean and sustainable drinking water supply. Focused in this way with these priorities then we can ensure that the health, the safety, the economy and the communities of our region are protected.

Recently the entire flexible flow management concept and its goal to protect the fisheries and ecosystems of the river, has been threatened

with derailment by a call for an arbitrary void space, a percentage the reservoirs to serve for catching rainfall with a promise of flood control.

Making flood control a priority for the reservoirs is simply wrong. It provides a false sense of security for the river communities. It threatens drinking water supplies, it threatens downstream fisheries and habitats, which are both ecologically and economically important, and it will spur further rampant flood plan development.

And most importantly for the Delaware Riverkeeper

Network and many other people it requires the raising of the dams on Delaware's headwater streams, and nobody's really

focusing on that aspect.

That will increase the threat of dam breakage. It will affect new ecosystems and new habitats, and it raises a myriad, a host of environmental and economic issues we haven't even touched on here today.

The raising of the dams of the Delaware's headwater streams is a concept unacceptable to the Delaware Riverkeeper Network and many others, and a concept we will challenge with every tool available to us because it brings with it such tremendous harm and risk.

harm and risk. Whether we're discussing voids in the future or voids in the present, creating flood control void spaces in the reservoirs is an artificial solution that should in no way be driving our river reservoir

decisions.

Voids won't stop

flooding. Structures in the

flood plain will continue to be

flooded, and the flood plain

will likely expand, regardless

of voids in the reservoirs.

We cannot afford to divert attention, resources and precious time chasing ineffective solutions. The most effective way to reduce flood damage is to stop building in the flood plain and restore riparian vegetation.

In terms of our specific comments on what we heard here today, the draft FFMP and the announcement of a secret agreement and the discussions of the recent past all focus on raising the dams' spillways to provide additional storage.

That's a solution for the future.

provide additional storag

That's a solution for the

future.

It seems there's a commitment to this and then they use it as a magic bullet to placate all of the competing self interested solutions.

Everyone has caved in it seems to New York City's insistence that the dams must be raised to meet the river's needs. That's a political decision. It's not a scientific one, and it's a decision made without any public scrutiny.

We do think the concept
of limiting natural flows to
the greatest extent possible in
an adaptive, well-managed
strategy makes the most sense.
And it has the greatest
potential for achieving the
priority goals of the water
supply and ecosystem
protection.

This is the approach

that we think needs to be implemented, but we are absolutely opposed to getting there by raising the dams. We must act.

Who really benefits from this? It's not the river. It's New York City and its the developers who would get the water and New York State, New York highlands, Connecticut, the Catskills. We have to look at what is good for the river as a whole, not what's good just for New York City and those who want the water from those reservoirs. Thank you.

MS. BUSH:

Thank you. Chris
Crockett, Philadelphia Water
Department.

MR. CROCKETT:

Good morning. This is to supplement our comments from the Philadelphia Water

Department back in April.

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My name is Chris

Crockett from the City of

Philadelphia Water Department.

I'm just going to read from our

comments here.

The Philadelphia Water Department is pleased to recognize the significant improvements in water resource management achieved by the core plan as contained by the agreement of the parties to the U.S. Supreme Court Decree. PWD especially applauds the improvements made by the FFMP in mitigation of the Delaware and strongly supports the comprehensive reassessment of operations, which the Decree Parties agreed to under Section 15 in the agreement.

If done properly the comprehensive reassessment will provide valuable information

and guidance in directing the present and future management of water resources in the Delaware River.

It's our hope that this assessment will be truly comprehensive by adequately accounting for such important factors as the proposed New York City safe yield analysis, as well as recent scientific developments in our state by supplier change, sea level rise, forest cover loss and other changes such as population projections, flooding and water resource management agendas.

While the proposed FFMP has made some significant improvements in managing the resource needs in the Delaware River Basin, it is important for all parties to remember that the original and

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continuing need for the adequate water supply should remain the primary focus of these efforts.

Of particular concern to the Philadelphia Water

Department is the impact of the Delaware River resource management on salt. If our water treatment plant, located in the tidal portion of the Delaware River loses its water due to the salt front, then the water supply for 1.5 million persons is jeopardized.

As opposed to the current FFMP, detachment of the salt front will require a greater dependency on lower basin reservoirs during drought conditions prior to an adequate study demonstrating that the water basin reservoirs will be able to provide adequate repulsion during such

conditions.

Future increases in upstream populations, and the volume of projected sea level rise resulting from global warming pose additional challenges and concerns with regard to the migration of the salt front relative to the intake.

While PWD is hopeful
that the comprehensive
reassessment will fully
evaluate the need to repel the
salt from, and all the abovementioned concerns, and while
PWD is open to the detachment
of the of the salt front
vernier after the proper
scientific study has been
conducted, and the vernier is
convincing demonstrated to be
unnecessary. The Philadelphia
Water Authority at this time is
without firm scientific basis

for allowing the New York City detachment for the drought emergency salt front. If such interim detachment occurs and scientific validation of the acceptability of detachment is not achieved through comprehensive reassessment as anticipated, PWD recognizes the difficulty that this could pose for successfully reinstating the vernier to protect the water supply of the City of Philadelphia and over 1.5 million people.

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The Philadelphia Water

Department recognizes

significant improvements in the water resource management of the Delaware River through the FFMP as contained in the 2007 agreement and the parties to the 1954 U.S. Supreme Court decree. And we also applaud the incorporation of salinity

repulsion measures during normal conditions.

It's our hope that the FFMP will go forward with the exception of the New York City salt detachment during drought conditions not be implemented until the completion of the complete comprehensive reassessment of operations as proposed in Section 15 of the agreement, and a satisfactory demonstration that such detachment does not include salt encroachment to PWD's intake.

CHAIR:

Thank you.

MS. BUSH:

Gail Pedrick?

MS. PEDRICK:

These well over 12,000 signatures have been collected by neighbors circulating petitions at county fairs, at

the jazz festival, at the covered bridge festival in churches and meetings and everything. Well over --- there's 880 sheets here which would go around this room eight times, and I just would like --- did you get ---?

MR. WARREN:

We're okay.

MS. PEDRICK:

Oh, okay. So what the petition is asking for is for them to be --- the reservoirs to be lowered 20 percent year round permanently. Not one reservoirs to be lowered to 80 percent, not two, not three, but all three of them plus Lake Wallenpaupack, which I know is a flood control. So they can just put gates up instead of running their plant and throwing more billions of gallons down on us.

The blood of the victims are on here. Some of them have lost their husbands in this flood. There were two men in a truck and their dog was lost, so I just --- my wish, my prayer, my ---.

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I'm begging you one of you here can change this, and we cannot allow New York City to take the water and to kill Because the June flood was us. four feet below normal last year. I want to figure not just four feet average, figure four feet above. And many times during the year that river is four and five feet above normal. That with your lovely reservoirs filled to the brim, and then we had the rain come we will get, like we did last June, 109 billion gallons in one week out of those reservoirs which is the

equivalent of Niagara Falls
flowing for 37 hours down on
us. It's also on Wednesday on
the 28th it was equal to almost
18 Delaware Rivers flying down
at us, and all I'm asking you
to do is one of you to have a
conscience, because you know
you can divert it. You know
all the things that you can do
so this doesn't happen. And
I'm just begging you to do
something.

MS. BUSH:

Eleanor Miller.

MS. MILLER:

Yes. Eleanor Miller,
New Hope, Pennsylvania. Your
resolution doesn't give the
majority of us in this room a
very warm and fuzzy feeling.
We didn't have flooding for 50
years, and when we did it
lasted one day. These floods
that we've had, three times in

three years, lasted three and four days. The waters kept rising.

I'll never forget the first flood of these three. It was 75 degrees, sun shining, everybody out on the tow path walking, riding their bikes, and the river rising before our eyes. We had no clue, and we all went to rescue the houses in front of us who were starting to flood.

You can help us. We've tried to get to the governor.

I must say Catherine (sic)

Myers you should be very proud of you, I'm sure, because you're a good decoy. We can't get to him. We've tried to get all four governors interested.

They're the ones that should be.

We've changed our supervisors' mind. We've got

Congressman Patrick Murphy on our side, working on the task force, and seven other commissioners and still you come up with this plan.

Scientific schmific. You can waste years doing scientific studies when it's common sense, if you have 20 percent lowering of those reservoirs the rain has some place to go other than over the top and spilling down the river, flooding all the river towns.

These are the historic towns of our country. We have history there. We don't have a lot of history in our country like there is in Europe, but we do along the river towns, because those were the settlers that settled these towns and our country, and we should be protecting them. When you live on a river you have a

responsibility to that river and how to maintain it. It's an asset.

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It's destroying us, these floods. We're living in the shadow of New York City. Why? Why? They don't even need half of the water. We've got the facts of how much water they drink. Most of the people in New York City don't even drink that water because it's not filtered. They don't think it's safe. They're drinking bottled water. Read the papers. It was in the New York Times. They're trying to convince me to drink more of those reservoirs' water.

And you're the people that are governing the river. We look to you to protect all of us, not just New York City. Please do your job. That's all I have.

CHAIR:

Thank you.

MS. BUSH:

Michael Pappadella?

UNIDENTIFIED SPEAKER:

He left.

CHAIR:

Okay. William

Rosebrock?

MR. ROSEBROCK:

Thank you for the opportunity to speak. My name is Bill Rosebrock. I've live along the Delaware River for over 50 years in Ewing,
Titusville, Lambertville and Harmony. My home was flooded three times over this three-year period. As a non-scientist I have to decide listening to various testimonies basically who to trust, and Madam Chair raised the issue in her opening remarks that there's

questionable science floating around, coming from the citizens' groups.

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Well, as chairman of Warren County Environmental Commission I've had extensive dealings with PPL and with the New York City Department of Environmental Protection on various environmental issues including power plant expansions, water quality, sewage sludge, gas bills, and I would suggest respectfully that if this Commission is relying on testimony and data and analyses from PPL then it's the Commission's science that needs to be put in question.

If the Commission is relying upon data and analyses from the New York City
Department of Environmental Protection then it's the Commission's science that needs

to be put into question.

As you live along the river you kind of develop a feel for how far up to pull the boat, when to move the car as the water rises based on the amount of rain. And it's like Groucho Marx said, who are you going to believe me or your eyes?

The event that told the truth to me was in late 2005 when we had 9 inches, or 10 inches or 11 inches of rain. I don't remember the exact amount. Of all my neighbors who had already suffered a flood too, were moving furniture out. I mean, the fire department was on our street with dozens of volunteers, who were the local heroes, moving the furniture out. And the water only rose three or four feet. We all

scratched our heads and said, what's going on? I mean, this should be up into our living rooms by now.

Somebody, you know, went on the internet, you know, somebody who knew about the science and they said, well, there were voids in the reservoirs and we all just shook our heads and that was all we needed to know.

And I can't really speak to the fancy graphs and all the science that goes with it, but that was the truth that I saw.

And finally I'd like to echo comments from the gentleman from Frenchtown.

This is not an adequate meeting space. And at your next public hearing I would hope that you wouldn't load the agenda with routine items, so that this issue can be dealt with

properly. Thank you very much. 1 2 CHAIR: 3 Thank you. 4 MS. BUSH: Mark Hardle (phonetic)? 5 6 MR. HARDLE: 7 Good afternoon, everyone. My name is Mark 8 9 Hardle and I'm here to provide testimony on behalf of the 10 11 Pennsylvania Fish and Boat 12 Commission regarding implementation of a Flexible 13 Flow Management Program for the 14 operation in the New York City 15 Delaware Basin reservoirs. 16 The 17 Pennsylvania Fish and Boat Commission acts on behalf of 18 the public in Pennsylvania to 19

Commission acts on behalf of the public in Pennsylvania to protect, conserve and enhance the Commonwealth's aquatic resources and provide fishing and boating opportunities

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Protection, conservation and

throughout the state.

enhancement of the world class trout fishery, chad fishery and aquatic community including endangered species supported by the Delaware River releases can be advanced through the implementation of a Flexible Flow Management Plan.

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The aquatic communities and angling opportunity found in the Delaware River have no substitute anywhere in our We've been a silent state. partner supporting the Pennsylvania Department of Environmental Protection in their efforts to develop the Delaware River Basin Commission's policy and have been a part of the Subcommittee for Ecological Flows or SEF, SEF's efforts to evaluate a Flexible Flow Management Plan.

We support the Flexible Flow Management Program and

believe that tailwater habitat
protection and discharge
management program THPDMP,
advanced by SEF is the best
available means to manage water
released from New York City
reservoirs for the benefit of
downstream fisheries.

The proposed tailwater habitat protection and discharge management program was developed using the Decision Support System model that evaluates varying flow impacts on key aquatic species and life stages.

We believe

implementation of the THPDMP

will result in improvement of

habitat conditions for spawning

chad and all trout. Water

formerly managed in emergency

banks will be scheduled into

releases, reducing delay and

human error. Temperature

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concerns, particularly for adult trout in the Delaware

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3 main stem they remain, and response of dwarf wedge mussels 4 fishing inhabiting shallow fast 5 6 water deserve scrutiny 7 following implementation of the new plan. 8 We recognize that 9 reservoir storage and flows are 10 11 managed on a year-by-year and 12 day-to-day basis. Our agency encourages patience in the face 13 of variable conditions to give 14 a Flexible Flow Management Plan 15 an opportunity to perform under 16 variable conditions that will 17 undoubtedly occur. 18 19 This testimony is a good 20 opportunity to stress the 21 importance of gathering 22 additional technical information regarding 23 24 biological response to the new 25 flow plan, and the value of

adding more precise water
information into the Decision
Support System model to direct
future flow management
decisions. Continued
assessment should be inherent
in a plan that is flexible.

Finally, we would like to address some important elements that have merit, but are not part of any proposed plan. Reservoir ramping rates have not been addressed in any proposal plan. Commitments in this area to reduce habitat impacts would be helpful.

Implementation of drought conditions has a powerfully negative impact on releases, with higher temperatures which affect coldwater fisheries. We support incorporation of additional rule curves with modified releases between L1, the 75

percent storage capacity curve, and L2, the drought watch curve. Releases higher than L2 releases would dampen negative effects and support lower temperatures in the river and reduce storage levels.

SEF has suggested improvement of the OASIS model by better estimating unregulated flows and more accurately modeling diversion quantities.

We support these suggestions, and thank you for the opportunity to provide this testimony.

CHAIR:

Thank you.

MS. BUSH:

Christine Rister

(phonetic)? Scott Burgess?

MR. BURGESS:

My name is Scott

Burgess. I'm the Lower

Makefield Township appointee to the Bucks County/Delaware River Flood Task Force. And we had written a letter to Governor Rendell and the task force asked me to read it here today.

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Dear Governor Rendell, The Bucks County Delaware River Flood Task Force is a 17-member panel created by the County Commissioners of Bucks County and representing the 17 riverfront municipalities in the county. We have been meeting since May 2007, having been charged by the Commissioners to review in depth the recommendations made the Delaware River Basin Commission in its report, Flood Mitigation Task Force Preliminary Action Plan 2007, and to identify ways in which the Delaware River communities can be better equipped to

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minimize flooding and flood damage.

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We have heard from many organizations and individuals in our effort to gain an understanding of the history of flooding causes and the steps to be taken to reduce flood damage.

Our investigations to date focused on reservoir operations along with other factors. We have heard testimony from National Weather Service, the Department of Environmental Protection and the Delaware River Basin Commission. We have heard from two citizens groups, the Delaware Riverside Conservancy and Aquatic Conservation Unlimited, and from individuals, some of who have experienced flooding over a period of more than 50 years.

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The task force members are concerned about the role of the upstream reservoirs in flood levels in the lower Delaware River.

DRBC has told us that they will be conducting an indepth study of flooding based upon the new Delaware River Basin flood analysis model, which will evaluate selected alternative reservoir release rules to mitigate downstream flooding and evaluate alternate reservoir operating plans to assess the downstream effect of reservoir releases of different magnitudes.

Unfortunately this new model will not be available until sometime in late 2008.

Gary Zatkowski

(phonetic) the meteorologist in charge at the National Weather

Service office in Mount Holly,

New Jersey testified before the task force that a ten billion gallon void in each New York reservoir, or four percent of system capacity, would have decreased the flood effects downstream from 26 feet to 1.1 feet during the 2005 flood.

The Delaware Riverside
Conservancy hired Dr. Roger
Ruggles an engineering
professor and hydrologist at
Lafayette College in Easton, PA
to analyze reservoir management
policies. According to the
Conservancy Dr. Ruggles
concluded that 20 percent
safety voids the reservoirs
would have reduced the flood
crest at Belvidere by six feet
during the 2006 flood.

Until more definitive studies are completed, task force members cannot ignore the testimony of experts who have

acknowledge the substantial beneficial downstream impacts, of year-round reservoir releases and mandatory safety voids.

Therefore the task force voted unanimously on September 25th, 2007 to request that the Commonwealth express its support to the Delaware River Basin Commission for the interim policy proposal for year-round reservoir releases and mandatory safety voids. Sincerely, Bucks County Delaware River Flood Task Force, signed by John Berg, Chairman.

In addition I was given another today from the County Commissioners and they also asked me to read this.

Dear Governor Rendell,

Board of Commissioners of Bucks

County empanelled the Bucks

County Delaware River Flood 1 2 Task Force last May, comprised 3 of representatives from the 17 riverfront municipalities 4 the County. The task force has 5 6 been meeting to determine what 7 can be done to reduce flood damages in Bucks County. 8 Yesterday the task force voted 9 unanimously to send the 10 11 attached letter to you regarding mandatory reservoir 12 levels and voids. Members of 13 the task force will be present 14 at the Delaware River Basin 15 Commission meeting today to 16 17 present the position of the task force. The County 18 19 Commissioners support the 20 recommendation of the task 21 force and urge you and your 22 representatives to express 23 support to the Delaware River Basin Commission for an interim 24 25 mandating year-round reservoir

releases and mandatory safety
voids. This was also signed by
the three Bucks County
Commissioners.

CHAIR:

I have a question. With regard to Dr. Ruggles' report, is that the report that Elaine referred to that has not been shared with us yet?

MR. BURGESS:

As it says in the letter, it was reported by the Conservancy to us.

MR. ZIMMERMAN:

There was a press release.

CHAIR:

Oh, I know there was a press release. The science ---.

MR. ZIMMERMAN:

The attorney who was here before ---.

CHAIR:

Yeah, is that the one he was referring to?

MR. ZIMMERMAN:

That's the one he was referring to.

CHAIR:

Okay. That's what I'm just trying to determine. We asked for it when we saw the press release and haven't been able to receive it. It can't really help us if we don't have it.

MR. ZIMMERMAN:

I agree.

MS. NOBLE:

Cathy, I didn't mention that report. My mentioning of the report to support safety was the water service.

CHAIR:

Okay. Yeah, you
mentioned it at another
hearing, and I thought we were
going to get it. Put it in the

record. Okay. Thank you.

Next? Do we have any more signed up?

MS. BUSH:

Yes, we do. Jim Serio.

MR. SERIO:

Thank you. My name is

Jim Serio. I'm with Delaware

River Foundation and a member

of the Conservation Coalition,

and we have been involved with

a lot of the OASIS and DSS

modeling of the basin for

several years. I have three

points I'd like to make.

First, right now, we have seen Revision 7 under many different conditions, flooding and near drought conditions and have studied it extensively.

We have learned what Rev. 7 and Rev. 9 do well and what the shortcomings of those revisions are. We now have an opportunity to move forward and

gain in our understanding of the Delaware River.

By implementing revised

FFMP on an interim basis while

a more complete evaluation is

performed, we can evaluate the

benefits and associated

problems that are bound to

arise in any new plan.

The original FFMP has been extensively studied and changes to the FFMP, the revised FFMP, are relatively minor. Understanding that any new plan should be viewed as a living document, approving the revised FFMP on an interim basis is the best option at this time, and I applaud the Decree Parties' decision to move forward.

Secondly, we, too, have been frustrated with the inability to review in advance much of the material that we've

importantly once the FFMP is published I've been told that the model will be --- current model of OASIS will be made available to parties, and that we'll be able to then use that to do some modeling in the future.

Anyone interested in helping to do some of that modeling we are more than happy to try and include ideas and anything else that comes forward.

And lastly I think
sooner than later we need to
have an examination of the
Montague target and try to
incorporate a seven-day
average, and I have a couple of
graphs that I'll include in the
record, that just show the yoyo effect of Montague on
Cannonsville reservoir and the

West Branch of the Delaware.

Basically it goes up and down
in a very unnatural way, and
simply averaging it over seven
days would even that out. It
would be a wonderful asset to
the program. Thank you.

CHAIR:

Thank you.

MS. BUSHY:

Val Sigstedt. Val?

MR. SIGSTEDT:

I'm Val Sigstedt. I

come from Point Pleasant. I've

been doing these meetings for

about 25 years, ever since we

had an argument about a

diversion down at Point

Pleasant, which we lost, but

then they turned out not to

want the water.

I think I share a general feeling of unreality in this room. We came here with the idea of discussing a plan,

which had already been decided about, and Tracy said it best for me.

I don't know what to say because we're talking about a decrepit water system. This system is in tragically need of restoration. It's as if the fact it flooded didn't even matter. It's as if you could have a big reservoir over top of somebody's house with, say, six kids in it, and you had no responsibility for what happened with that water.

I guess it's said, floods are water whose nature has been ignored or mishandled. Floods are water in rebellion. It's no wonder the people don't want to deal with floods because that's not good bureaucratic stuff. That's floods --- that's water that's gotten away

from all of our bureaucracies and that's what's happened.

We've had three floods in 21 months, and nobody does anything about it. Nobody's responsible, but people could die and they did.

We have global warming coming in. What's that mean? Global warming is not a myth. At least it's not according to the person in charge of the New York City water system, Emily Lloyd.

Emily Lloyd said this.

Emily Lloyd realizes that

climate change is changing

everything about water

delivery. In a New York Times

article, 8/29/07, telling of an

awesome flooding event in

Queens, she said, quote, water

systems are the canary in the

coal mine when it comes to

global warming. Wow. Somebody

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said the terrible word, global warming.

In her answer to the devastating audit of the Delaware Aqueduct by the New York Comptroller --- has anybody read that? Am I crazy about this? I read a 19-page serious study and audit of New York City's water supply system, the tunnel that leads from the Catskills and --- have you read it?

MR. WARREN:

I have read it.

MR. SIGSTEDT:

Have you read it? Did you read it? Did you read it? Did you read it?

CHAIR:

I that's enough.

MR. SIGSTEDT:

I'm going to ask

everybody. Have you read it?

UNIDENTIFIED SPEAKER:

I've only read the praecipe.

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MR. SIGSTEDT:

Have you read it?

GENERAL SEMONITE:

I have not.

MR. SIGSTEDT:

I'm sorry. I didn't mean that to be ---. I'm very sorry, sir. When the New York audit says that there are 7,000 lineal feet of wreckage in the tunnel ready to fall apart and they're afraid that the tunnel will rot away, and they can't take more than 600-odd million gallons of water instead of the 800 that they're entitled to, no one has ever drawn 800 mgd down that tunnel for the last ten years according to that audit.

What's the 800 mgd doing? Why do they have it? Do they --- did we just give it

---? Did the Supreme Court just give it to them to sell, a business deal?

In her answer to the devastating audit of the Delaware Aqueduct by New York City (sic) Comptroller, Commissioner Lloyd said, quote, the plan for the repair of the Rondout West Branch Tunnel, RVWBT, portion of the Delaware Aqueduct is a priority focus on the larger study, my italics, aimed at diversifying New York's water supply. Cheers.

The work of the study is a critical part of the repair process because we will need to close a piece of the aqueduct for a time --- well, the study says it could be as much as a decade --- in order to repair it, in the context of global climate change. She said it twice. She means it. She

thinks about global climate change. Global climate change means serious weather. I'll quote something else.

It's both critical and prudent that our approach be cost-effective in the long as well as the short term. Cities around the world are learning from other resources as well as our own as we carry on our planning.

thinking about what to do about all of this. I swear she must be above the pay grade of the DRBC to be able to think about flooding or water. All you have to do is just say, pour the water down, take all you want and that's the whole job. Everything else is sort of catch, pull. Okay.

On August 30th, 2007 in a press release, this was said,

a NASA study predicts more severe storms with global warming. NASA scientists have developed a new climate model that indicates that the most violent severe storms and tornadoes may become more common as earth's climate warms. The model was developed at NASA's Goddard Institute for space studies under the leadership of climatologist Jim Hanson who lives in Kintnersville, PA on the Delaware.

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The new study was
published on August 17th in the
American Geophysical Union's
Geophysical Research Letters.
It predicts that in a warmer
climate stronger and more
severe storms can be expected,
though fewer storms overall.
That sounds like a flashy
system. That's flashy.

Quote --- and this is

us. The central and eastern

areas of the United States are

especially prone to severe

storms and thunderstorms that

arise when strong updrafts

combine with horizontal winds

that becomes stronger at higher

altitudes, off quote.

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That's a description of a super cell. That's how they form. It's also how tornados form. There's a sweep up like this and they meet the big winds blowing up in here, and they meet like a rolling pin and they turn into a great big rotating storm called a super cell. There's a little valley right below the Cannonsville reservoir that almost got drowned to pieces by one of Well, if one of them those. goes up above it's going to breach one of those dams

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nobody's going to be blamed.

Nobody's at fault. Nobody's going to pay for it. It's going to be Katrina-ville all over again and a lot of people are going to die for nothing.

CHAIR:

Please sum up.

MR. SIGSTEDT:

I'll finish it up, yeah.

The solution is reasonable and do-able, return to Delaware head waters to its river, and find a safe source for water for New York City closer to home. All it takes is political leadership and the humility to say something doesn't work forever.

First decide there's a problem and then that there's a solution. Convene a blue-ribbon panel drawn from both watersheds of the Delaware to determine what form a buy-out

takes, a long term lease of the reservoirs, or an outright sale, agree to provide New York with Delaware water while the changeover takes place, for it to close down on a date certain.

Set in motion both immediate and long range hydrologic plans for flood mitigation and dam safety using the federal presence on the DRBC to get expertise and federal funding for structural remodeling of the dams.

Create a permanent

Delaware watershed committee,

with on a voice on the DRBC

like the City of New York had,

and restructure the DRBC to be

able to manage and oversee

these new systems with their

water science as a bioregion

for the river running through.

Let's make water peace along

the river and save the Delaware.

CHAIR:

Thank you.

MS. BUSH:

Dinah Rush?

MS. RUSH:

I'm Dinah Rush and I'm the president of the Delaware Riverside Conservancy, and I must say we had an extremely long day and we really feel that we've been stressed, and obviously you've all been stressed, but we've had a long time here to have to wait for our turn to present today. So I'm hoping I still have a few brain cells left. Okay.

We've all been through three major floods. Most of us here today, of course, are flood victims, and I was just wondering how many of you on the Commission have been

flooded? Anyone? No. Okay.

So that makes it a different entity. When you haven't actually experienced a flood it's really difficult to understand what it's like to actually go through not one, or two, but three.

I was born and raised on the river. I've lived there more than 50 years, and we've never experienced flooding three in a row like we've had. Some thing's changed, something's different and when we read your documents and information you provide for us on the reservoirs, we can see that because the reservoirs in different capacities were full at the time, we got flooded.

This was our home before the flood and this is after the second flood. We to re-do things, and this is the river

running through our living room. This is our living room after the second flood. This is my mom's bedroom, the first flood. She was 86 years old, and here's her sneakers and her Tums floating around after the flood left the debris there.

We tried to fix the house up for her. We fixed the kitchen for her because she's handicapped. She was blind and couldn't walk, and she never got to use the kitchen because she died between the second and the third flood. And our kitchen died with it, our whole house died. Three times we had to fix it up.

We've never been able to actually go back there and live there. But we have --- our research has shown that the difference between the first flood and having no floods was

the difference with the increased capacity in the reservoirs.

And our hydrologists

have shown that it made six

feet difference. Six feet of

water is a tremendous amount of

water. That's the difference

between minor flooding and

three federal disasters in a

row, three federal disasters in

a row.

In 1996 the water came in and ice froze, and we had ice packing in an area and the ice dammed up and we had a minor flood that only came up to about our windowsill. The last three flood came increasingly higher.

See, this was the first floor. The water only came up halfway on our sliding glass door. The last two floods were up here above the windows.

This means that it hit the ceiling. That's the difference between six feet. From here to here is six feet of damage.

Not only does it just
damage here, but that causes an
incredible amounts of, millions
of dollars worth of, damages
downstream in houses that
normally wouldn't even have
been touched. In the 1996 ice
dam flood, they never got wet.

So the problem is we were having less water coming at us and for less duration.

These floods took days to go to --- to recede. They soaked into everything. There was nothing that was salvageable afterwards.

So what we need you to do is put yourself in our position. Put yourself in our shoes and think about the simplest common sense thing is

just to reduce the water in those reservoirs.

We know that there's

many things that contribute to flooding. We know that it's global warming, overdevelopment, all those type of things, impervious surfaces, all those things are components of flooding. But the one component of flooding that we can change right now and have an immediate effect is lowering those reservoirs, and we implore you to do that.

There's many of us.

There's 400 or so family,

friends, members up and down

the river from New York all the

way down to Trenton and down

into Delaware that have signed

those petitions that you saw

here. Thousands of people

agree with this simple solution

that we can do something about

it now, and so we implore you to please consider that as one of your options.

Thank you very much.

MS. BUSH:

I have two more cards.

I'm sorry, three. And I don't know whether there are other folks who have not handed me anything. If you want to speak, let me know.

MR. PRYOR:

Thank you very much for taking your time today to be here.

I'm Tim Pryor. I'm a member of the American Society of

Mechanical Engineers. I'm also a member of the Residents

Against Flooding Trends in

Lower Makefield, Pennsylvania.

Fortunately for me I was

Fortunately for me I was not flooded in the last three

floods, but my neighbors were and as a technical engineer interested in the science of modeling, it's been my goal to assist my neighbors and the community to better understand reports that are generated by the National Weather Service and DRBC so that I can explain to them or try to explain to them what's going on.

After the third flood I did a presentation that I borrowed from the National Weather Service, and I tried to explain to the township that it was really not the rain, and it wasn't just about the reservoirs.

And the question is, how can we make a difference? I fully support the comprehensive modeling that the DRBC has commissioned and the reassessment process. I think

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those are outstanding things. I have a graduate degree in systems engineering. I've done a lot of modeling work throughout my career, and I understand that doing a comprehensive flood and flow model of the basin is not trivial task. It's not a twoweek thing. I question whether it's a two-year thing, but that's okay. I'll reserve comment. I'm glad we're doing this.

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I'd like to thank Mr.

Joe DiGiuri (phonetic) who was here earlier. He was very helpful. I'm a mechanical engineer and not a civil engineer, and I don't have a lot of experience specifically in open channel flow, but I have 15 years of experience in closed system flow, and he's been very helpful in kind of

converting for the mechanical engineer, the additional requirements that we have for modeling flood.

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5 I've tried to do my own 6 flood model. It's been 7 reviewed by a peer group, did come back to me with 8 suggestions on how to improve 9 it, but fortunately for me the 10 National Weather Service 11 12 updated their September 13th report for the June 2006 flood. 13 It actually had the kind of 14 data that I've been asking for 15 or at least wondering who would 16 17 do it, so I've very pleased the National Weather Service put 18 that together and then released 19 20 the data all the way down to Trenton because as Scott and I 21 22 are trying to educate the 23 people of Lower Makefield on 24 what's important, we were very 25 grateful to have that.

I have one question and this is less than public comment. We tried to get off the slides quickly to get to the public comment period.

There may be someone here who did the presentation can answer this. Just so I can understand FFMP. Other than the increased release rates at L1, what other things are being put into place for flood mitigation as part of FFMP?

MR. PAULACHOK:

The rule curve was
lowered from the original FFMP
so that L1 releases can occur
now down to the 75 percent
level instead of the previous
80.

MR. MUSZYNSKI:

So releases in L1-a, -b, -c and a drop occurred from 80 75.

MR. PAULACHOK:

And the time window in which that would applicable was widened.

MR. PRYOR:

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Okay. And only because that's the first time I had seen it. I was trying to get a hold on evaluating that.

The second question I have is more for the National Weather Service, but it's also for DRBC. DRBC actually asked the National Weather Service to commission that study for the June 2006 flooding, and there were void volumes chosen in that model. There was the no reservoir case, the hundred percent no spill case and then by my calculations like about a one percent, a two percent, and a 4.25 percent void scenarios evaluated in that model. question is, why did they choose a five percent void as

the maximum and secondly, can we get that model rerun for 10, 20, 30 percent voids? Because by my elementary calculations a void of something greater than five percent but maybe less than 20 percent can achieve almost the same levels of protection at, say, Trenton. 1.6 was the no-spill scenario; one foot was the five percent void scenario. The question is, if we go to something more than five percent void and less than 20 can we achieve one and a half foot reduction? So that's it.

I want to thank everyone here for coming and supporting these efforts and for the Commission for taking the time hear us all out. Thank you very much.

CHAIR:

Thank you. Does anybody

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here know the answer to how they selected the scenarios? It was five billion --- a billion gallons.

MR. MUSZYNSKI:

Yeah, 2.5, 5, and 10.

MR. PAULACHOK:

I don't know. My assumption is that it was at the request of the Commission, but I could be wrong.

CHAIR:

Well, I think it had to do the original April 2005 study had those --- I think it's was because it really wasn't any difference. Like I said, sometimes you get a difference. I think they were in the same criteria, but I don't know how they selected the first one.

MR. MUSZYNSKI:

I'd have to go back then and check.

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MR. PRYOR:

Thank you very much. I

guess, can the DRBC ask for that from the National Weather Service?

CHAIR:

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Just so I understand.

MR. PRYOR:

Okay.

CHAIR:

I thought the ten billion gallons. If you assume that's from each reservoir that is about a ten percent.

MR. PRYOR:

I guess --- maybe it's my fault. Maybe I didn't understand it was per reservoir.

MR. MUSZYNSKI:

They were per reservoir.

MR. PRYOR:

I'll go back. I then
withdraw my percent
calculations as being

erroneous. I guess I'll go
read it again. Yeah. It
certainly didn't appear to me
that there was a per reservoir
calculation, that it was ---.

UNIDENTIFIED SPEAKER:

It wasn't per reservoir; only from two reservoirs.

MR. PRYOR:

Right. I understand.

And to the up side in terms of the National Weather Service simplified the model. I think they kept the two reservoirs that had the most releases, at 93 percent, so I'll accept that as a simplification and throw out the seven percent. I'll go back and re-do the calculations. Thank you.

MS. BUSH:

Mary Lee Delahanty?

MS. DELAHANTY:

Thank you. I am Mary Lee Delahanty. I'm from the

Glen Afton Civic Association.

I was here last September when the Commission was considering the adoption of the resolution in terms of creating a goal of having more void space in certain reservoirs.

And I watched what has occurred with the task force and the issuance of the task force report in January of 2007. I participated on behalf of the Civic Association in the meetings; we've had public comment; we've submitted written comments. And I think that the process in studying these issues is very important and I commend that.

I think the public is very interested in having some commitment that these three reservoirs are going to have a 20 percent void, and it is true the scientific evidence should

be studied and that's appropriate.

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I was concerned at certain of the DRBC's publications, which have focused on the issue of the voids, and whether that would be useful as a tool for flood mitigation. And the DRBC stated in a document that it issued in July 2007, that sufficient discharge capacity to maintain year-round voids in each of the three New York City basin reservoirs is currently unavailable. Creating it would entail additional measures such as retro-fitting the release works of these three reservoirs.

Assuming the proposed voids could be maintained, New York City would need to evaluate whether its system could be managed under such

constraints in a manner that would not jeopardize water supply, water quality, aggravate flood problems or adversely affect the structural integrity of its dams.

That of course was a great concern to me and certainly to our Civic Association, because it seems as though the DRBC is saying that there would be no ability, even if it was found that these voids would have flood mitigation potential, to implement that.

In the report that was issued, the draft report, of the Flood Mitigation Task Force of the Delaware River Basin it was stated that there were nine flood-related deaths from these three floods and \$265 million worth of property damage. That is, of course, of great

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concern. The flood deaths are very important to focus on, and it is a great concern that DRBC is stating, that it is unlikely that voids could be implemented at this time.

We are also, of course, concerned at our opportunity to receive responses back from the DRBC as to the public comment.

We've tried to get more of a dialogue going. I know there has been a great concern expressed today about finding out information about something that's going to be implemented in October.

So I would implore the DRBC to give consideration the opportunity for some more meaningful dialogue.

We are, of course, concerned about drought. It seems as though the drought word is cast about with no real

definition or absolute scientific support.

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We have not seen newspaper articles detailing serious problems with droughts anywhere in this region, but we have seen the nine flood deaths and the \$265 million worth of property damage to the downstream properties. The measures of buying people out when their properties already have been decreased in property value and offering what has been articulated in the blue waters program, 75 cents on the dollar is really not a fair and just solution to this flooding problem.

We are very concerned that the water management system that DRBC is supervising is in need of serious inspection, evaluation and modification.

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And we're hopeful that the DRBC stands ready to do whatever it is necessary to ensure that these voids could be effectuated since it is now on record saying that there isn't the possibility to do so now even if we had the evidence to say that the voids would be prevent damaging flooding. Thank you.

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MS. BUSH:

Charles J. Liegel.

MAYOR LIEGEL:

It's Liegel (corrects pronunciation).

MS. BUSH:

Liegel.

MAYOR LIEGEL:

Thank you for hearing I haVE a school board me. meeting at 7:30 and I'm now 56 miles south of where I need to be, so I didn't bring any papers with me. I came here

after my last counsel meeting because I had read about your actions here, and I come here today to thank you. And I will start by thanking you for doing a great job for New York City water system. Half my cousins still live there, so I really care about that. And doing a great job for the wildlife on the Delaware, but you're not doing such a good job for me, and I'll tell you why.

I am mayor of a town,
the county seat of Warren
County, that is blessed with
not only with the Delaware
River, but also the Pequest
River that runs right through
the center of it, and the
Pophandusing Creek that runs
right on the western side,
separates us from White
Township. So when these flood
actions happen --- I've got

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three to think about, and what happens is the Delaware rises and then the Pequest stops going into the Delaware and the Pophandusing comes down the other side of town, then it overflows that side of town.

And then as the Pequest rises the storm drains fill up and then my business district starts to flood, three times.

The last time the business district flooded like that and the residents down there was '55. In '55 I was a five year old kid getting evacuated out of Frenchtown, New Jersey by my grandfather, so I remember that flood and there was two hurricanes converging on us at one time.

But when we get nine inches of rain in 24 hours and the old timers sit down by the Delaware River with me and

they're watching it come up and they're going, wow, it's coming up just like somebody turned on the spigot. And then it drops just as quick when the reservoirs stop releasing. When I'm evacuating people out of the Depue Street, my lowest street in town right by the Delaware River --- and Paul Canaveri (phonetic) calls me from PP&L and says, just want to let you know we're leasing from our reservoir, and the river keeps rising, and rising and rising just like somebody turned on the spigot, it doesn't take a genius to realize that these reservoirs releasing is having some effect on our flooding.

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Now, those of you who don't live in our town or live in Harmony, the old timers know it. They can see it, you know.

It just happens too quick. It doesn't act like any other flood, not even the flood of '55.

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And that's just PPL telling you from Lake Wallenpaupack that they're releasing. Now, what your three reservoir are doing on top of what Lake Wallenpaupack is doing to us even if it affects it by six inches, I have people calling who are far enough up the street where just their basements are flooding, but it's six inches from their first floor, to where they're going to have real property damage and they're going, it stopped raining two days ago and the river's still rising. What's going on?

So I think if you folks sitting on this Commission don't feel that the reservoirs

releasing during a flood is affecting the levels, then you're probably the only people in this room who think that.

If you don't like this Dr.

Ruggles study or you don't like the NOAA study ---.

CHAIR:

We didn't say we didn't like it. We never saw it.

All right. All right.

MAYOR LIEGEL:

But before you implement something like this wouldn't it be good to see the Ruggles study, to look at the NOAA study, or look at one of these studies that actually supports that the reservoirs releasing is affecting the flooding?

Anyhow, congratulations on the rest of it, but it's something that you missed the boat on.

Thank you.

CHAIR:

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You're welcome.

MR. PRYOR:

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 $\label{eq:comment} \mbox{I'd like to just revise}$ my comment.

MS. BUSH:

There are other speakers.

MR. SCANAPICO:

I'm Tom Scanapico. I live in New Hope. My house has been flooded three times, but it was not flooded on April 16th, 2007. And there's a lot of data floating around from both sides, but I'm told that that was a higher, a very large rain event, even larger than the three times when my house did flood. And I'm told that in that April event there was capacity in the reservoirs, and that that could potentially make a difference. I don't know if that's a fact, but I really wish that the DRBC would

address that. Okay?

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People have been saying that gaps in reservoirs make a big difference and could stop the damage. Where is a legitimate response from an agency that I would like to trust, okay, to answer that? And how come I can't see it. Ι mean, they talk about floods being man made because these gaps don't exist and the reservoirs aren't being properly managed.

And then a handout this morning says, you know, let me correct the record. I think I straight, and statement number one, you know, three floods that took place along main

16 17 probably have it here. Let me 18 19 correct the record of, 20 know, misinformation. I think 21 I have it here. Yes, a little 22 handout, setting the record 23 24 25

stream of the Delaware were man-made and not as a result of hundred-year events or a perfect storm.

And instead of addressing the issue of the gaps in the reservoirs so that someone like me can understand what the impact is, you say, the National Weather Service has repeatedly said, excessive rainfall was the primary cause of the three floods. Thank you very much.

I mean, we all know that
the rain is causing the
problem. The real issue is
would a 20 percent gap stop the
damage or lower the damage?
Why don't you address that so
that people can get some
confidence in your agency? Why
would you --- to release a
report instead of the day of,
the day before, why don't you

let people review it so they get some confidence in your agency? Why don't you have a meeting room that can accommodate people? Okay. And why run a normal agenda with minor issues when all these people have taken off days from work, because they're interested in this issue, and yet you're treating this like a political campaign and you're making fun of the fact that you haven't gotten a hydrologist's I haven't gotten it report. either. I don't know if it's good, bad or otherwise, but where's your report? You're the agency.

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Why don't you have an opinion of what the impact would be of having a 20 percent gap in the reservoirs? Why are we looking to, you know, citizen groups that go and fund

these things and try to get us answers? I would like the answers from the DRBC and not, you know, ridiculous comments that rain causes flooding. We all know that much. We'd like a little bit of help understanding more than that.

CHAIR:

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I do want to respond to that, because we have put out reports on numerous occasions. On numerous occasions we've got information on the web site. There were two reports done by the chief hydrologist over a year ago including readings immediately after the events. We consolidated them into reports here and published those reports and information was put on line. No one wants our answer, because we thought it wouldn't have the effect of reducing ---.

MR. SCANAPICO:

May I ---?

CHAIR:

Excuse me. I don't want to debate it.

MR. SCANAPICO:

I don't want to debate it either.

CHAIR:

I'm just going to tell you, you're having trouble --- we're trying to communicate today because we see still a lack of understanding and all of our ---.

UNIDENTIFIED SPEAKER:

Of what?

CHAIR:

All of our information does now show a major impact.

If you have information that does we'd like to see it because as Tim Pryor said, he's been analyzing the data, which he knows we have data because

he's used it, that the information we have is up to one and a half feet is the maximum, talking about down here, up to four feet right below the reservoirs is the data we have that we've been able to run. It's complicated to run it, but we have for the two events.

MR. SCANAPICO:

I have the same --thank you very much. You know,
in the press you were quoted as
saying it has an impact of
inches. I don't have the exact
quote.

CHAIR:

It's the April 2005 ---.

MR. SCANAPICO:

But that's what I read, and I'm just trying to find out what the real answer is, and the exists.

CHAIR:

It does exist. I'm not an engineer, so I can't guess it. I can't make it up. I simply see what's in the reports and report what it says.

MR. SCANAPICO:

Thank you very much. I really appreciate even hearing that and I'd love to see it.

Okay? And I'm not a hydrologist, I probably won't get all of it, but if the impact is a foot and a half down here, and whatever you said, three feet up --- further north ---

CHAIR:

Two to four feet in New York State.

MR. SCANAPICO:

That's significant to know. I think people ought to be able to analyze that and you ought to be able to analyze

their report and the science ought to speak for itself. I mean, it shouldn't be, you know, I mean, in order to be able to prove out one way or the other.

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But there is an impact. I mean, I know my house has six feet in it and a lot of my neighbors had significant water. I'd say there's a tremendous difference in damage a foot and a half of water down in New Hope, because I had a whole parking lot lift up. asphalt floated away from a parking lot. Okay? It only happens when the water really gets up there, so that last foot and a half, you know, really makes a difference, and I'll bet three feet makes a huge difference up north. Wе all agree that it does have an impact and the voids could

help. If you need more reservoirs and more capacities, can't we build another reservoir? Can't we flood an empty basin somewhere?

CHAIR:

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And these are the right questions. This is exactly the discussion we're going to have. The fact is we don't have all the information, but we're looking at two to four feet in the model, up in the first 20 miles before the reservoirs, about and if you consider that 27 or 29 is the flood crest, so you have to decide how significant is that? Everyone may have a different sense of is that medium, small or big, but it is what it is.

It's two to four feet and what I've tried to say, I said that, is the if we can get to the four feet without

harming somebody else seriously then we'll absolutely want to do it. That's why we need to figure this out.

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And if we can even get a half a foot someplace out something, somewhere then we want to have that half foot. Absolutely we want to have it, as long as we're not harming somebody else, and the question is, are the reservoirs safe? We are definitely --- it's one of the things in the state legislature and the Governor willing to look --- the Governor of Pennsylvania is willing to look at reservoirs in Pennsylvania where we could possibly expand. And that will help us if we could find a place we could, like F.E. Walter, that has flood control. It could be expanded. would be much more direct for

Pennsylvania for the lower
basin, because it's closer to
us and so the impact would be
bigger. So we want to look at
that, too. We need to look at
all these things and we need to
do all of them that are
beneficial, and if we need
money and resources, then we
need to make a campaign to get
the money and resources.

MR. SCANAPICO:

I thank you for that response. That was a very intelligent response, and it's the kind of response that I hadn't had the benefit of hearing in this dialogue. And I want to tell you is the thing --- the quotes I've see in the newspaper, okay ---. And I don't mean just the small newspapers, I mean, you know, the quotes are there and again they say, the impact is just

inches. Okay? And materials that are handed out like were handing out today, this is not a substantive answer. I think you would serve yourself a lot better by having substantive answers, of the type that you just articulated. This kind of material is not helping the DRBC.

CHAIR:

If you look carefully at that material we're trying to address things, but we seem to be talking past each other. So that is the concern. One of the things is that this is about rain. And the difference is if you start with the premise it's about the voids, then you explain everything with the voids. But it's about the rain and the way the rain came is an equally-good explanation and it's what we believe is the

cause. And it's not whether there were voids or not, but whether the ground was saturated, how much rain fell, how wide, and when those raindrops got into the stream.

MR. SCANAPICO:

We know the rain is going to come, and we know the weather patterns globally are changing, and we anticipate many more heavy rains. So we know it's about the rain, but the question in my mind is, do the gaps help? Do the voids help with the problem? That's what I want you to address. We know it's the rain.

CHAIR:

Well, I have this vision that the bathtub somehow dumps extra water, but it can't. It can only dump the raindrops that were going to come down into the stream anyway. It

doesn't add to the water. If you focus on the rain, it gives you a better understanding of the hydraulics in the basin.

MR. SCANAPICO:

If you focus on the value of the gaps you would answer my question and maybe others.

CHAIR:

We've tried every way we can to explain this.

UNIDENTIFIED SPEAKER:

You said that Governor Rendell has plans?

CHAIR:

No he doesn't have plans

yet. But he's willing to

consider all of these things

--- to look at all 45

recommendations that the flood

task force and to make

recommendations to him and

which things to do including

looking at all reservoirs in

Pennsylvania and doing just
what we're asking New York City
to do, look at what --- what
could we do differently? What
could we do better to provide
more flood relief?

UNIDENTIFIED SPEAKER:

I went on his web site. It doesn't say a thing on it. It addresses floods, but it doesn't address the floods on the Delaware River at all. Ηе hasn't address that. We want to hear from him. I'd like a comment on Governor Rendell saying that he's actually interested in helping us find an answer to these floods, but we would all like to hear that. Otherwise, I think the next flood we should call it the Rendell flood, because he hasn't helped.

MS. BUSH:

There's one more

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comment, and that's it.

MR. PRYOR:

I would revise my
request to find an explanation
by the National Weather Service
of the report that was
presented the 13th of
September. The September 13th
report gives approximately a
eight percent void total, 10
billion gallons.

to do is request the National
Weather Service to run that
scenario for a 15 percent, a 20
percent and either a 25 or 30
percent scenario. It's my
belief that given the modeling
of the system, that we would
see a right hand shift in the
peak of those flows as we moved
to higher and higher void
volumes, and that the overall
peak flows and gauge heights
would approach the gauge

heights of the no-spill scenario under the different degrees of void percentages.

everyone here evaluate whether a five percent void is the best scenario in terms of controlling the reservoirs. Ιf you go from 5 to 10 percent or from 10 to 20 percent it doesn't really have an impact.

You've already seen the report that between five and ten percent there's about a The question is we go to 20 percent you gain almost that half foot while some keep 45 percent voids in the reservoirs. So

Thank you. We have some more business on the agenda. Anybody have any questions? Okay. Any questions on the

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resolution, which is, in a nutshell, what Ken Warren told us, but that we ask staff to prepare proposed rulemaking, public dissemination to incorporate changes to the Water Code reflecting the FFMP as provided by the Decree Parties. We have a motion and second. All in favor? Aye? ALL RESPOND AYE CHAIR: So we ask staff to start drafting proposed rulemaking. HEARING CONCLUDED AT 6:30 P.M.