

# TRANSCRIPT OF PROCEEDINGS

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IN THE MATTER OF: )  
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DEPARTMENT OF LABOR )  
 )  
Mine Safety and Health Administration )  
 )  
30 C.F.R. 75 )  
 )  
Underground Coal Mine Ventilation )

Pages: 1 through 82

Place: Washington, Pennsylvania

Date: April 10, 2003

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## HERITAGE REPORTING CORPORATION

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United States Department of Labor  
Mine Safety and Health Administration

IN THE MATTER OF: )  
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Mine Safety & Health Administration )  
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Underground Coal Mine Ventilation )  
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Holiday Inn Meadowlands  
340 Racetrack Road  
Gallery B  
Washington, Pennsylvania

Thursday,  
April 10, 2003

The hearing convened, pursuant to the notice, at 9:02 a.m.

BEFORE: MARVIN NICHOLS, JR.  
Moderator

MEMBERS OF THE COMMITTEE:

KEVIN HEDRICK  
MARK ESLINGER  
BILL FRANCA  
W. P. KNEEP  
HERMAN NARCHA  
CARL LUNDGREN

SPEAKERS:

JAMES LAMONT  
RANDY BEDILION  
MARK SEGEDI  
LEON J. MOSKLINK, JR.  
ROBERT BOHACH  
JOHN EALY  
JEFF MIHALLIK  
JOHN GALLICK  
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P R O C E E D I N G S

(9:02 a.m.)

1  
2  
3 MR. NICHOLS: Good morning everybody. My name is  
4 Marvin Nichols. I'm the director of the Standards Office  
5 for MSHA and I'll be the moderator for today's public  
6 meeting. Dave Lauriski wants me to pass his thanks and  
7 appreciation to you folks for showing up to give us some  
8 comments on the belt air rule.

9 Let me introduce my colleagues up here, and with  
10 the exception of one person, this makes up the committee  
11 that is working on the Belt Air Rule. The guy that's just  
12 coming in and sitting down is Carl Lundgren. Carl is an  
13 economist on my staff at headquarters.

14 Next to Carl is Herman Narcha. Herman is with the  
15 Solicitor's Office at headquarters. Herman's our in-house  
16 attorney. And next to me on my left is Bill Knepp. Bill is  
17 the acting district manager in District 3 in Morgantown.  
18 Bill is also the chairman of the Belt Air Committee.

19 Down on the end to my right is Kevin Hedrick.  
20 Kevin is with the Electrical Safety Division Approval and  
21 Certification with the MSHA tech support. Next is Mark  
22 Eslinger. Mark is a specialist in District 8 in Vincennes,  
23 Indiana. And next to me, on my right, is Bill Francart.  
24 Bill is with the Ventilation Division with the Pittsburgh  
25 Health and Safety Technology Center.

1           We have one more committee member, Deborah James  
2 of my staff, that's not here, but as I said earlier, this  
3 pretty much makes up the Belt Air Committee.

4           This is the third of five public hearings on the  
5 belt air proposed hearing. Last Thursday we were in Grand  
6 Junction, Colorado. Tuesday of this week we were in  
7 Charleston, West Virginia and we have two more hearings  
8 planned after this hearing. The next hearing will be on  
9 April 29th at the Holiday Inn in Birmingham at the Airport  
10 Holiday. And on May 1st at the Holiday Inn North in  
11 Lexington, Kentucky.

12           The initial announcement of these rulemaking  
13 hearings was contained in the Notice of Proposed Rulemaking  
14 published on January 27, 2003 in the Federal Register.  
15 Three of the hearings were rescheduled due to conflicts with  
16 other hearings the agency plans to hold on plan verification  
17 and single sample. A modified hearing location and date  
18 notice was published in the Federal Register on March 12,  
19 2003. Both these documents are available out at the sign-in  
20 table if you'd like a copy. Also, my office notified many  
21 of you on May 7th by e-mail that we were rescheduling the  
22 three hearings.

23           The purpose of these hearings is to receive  
24 information from the public that will help us evaluate our  
25 proposed rule. The scope of the issues we are addressing

1 with this proposed rule are well-defined in the rule and  
2 this hearing will be limited to soliciting public input on  
3 these issues.

4 I'd like to give you some background that brought  
5 us here today to this proposed rule. MSHA proposed rule is  
6 based on careful consideration of existing ventilation  
7 rules, a review of belt entry ventilation ordered by the  
8 MSHA assistant secretary in 1989, a secretarial advisory  
9 committee in 1992 and MSHA's experience in granting over 90  
10 petitions for modifications where belt air has been safely  
11 used in underground coal mines.

12 MSHA published a proposed rule to revise safety  
13 standards for ventilation of underground coal mines in  
14 January 1988. Included in that proposed rules were  
15 provisions to allow for the use of belt air. In response to  
16 public comments and information submitted during six public  
17 hearings in June 1988, the assistant secretary called for a  
18 thorough review of safety factors associated with the use of  
19 belt air. That occurred in March 1989.

20 MSHA completed this review and concluded in August  
21 1989 in the belt entry ventilation review report that  
22 directing belt air to the face can be, at least, as safe as  
23 other ventilation methods provided carbon monoxide monitors  
24 or smoke detectors are installed in the belt entry.

25 After the belt entry ventilation review report was

1 issued, we reopened the ventilation rulemaking record and  
2 held a seventh public hearing in April 1990 to receive  
3 public comment on issues raised in the report. Comments  
4 received during and after the seventh public hearing  
5 expressed widely divergent views on the recommendations of  
6 the belt entry ventilation review committee.

7           Some commented that the use of belt air provides  
8 positive ventilation and reduces the possibility of a  
9 methane buildup in the belt entry. Other commenters  
10 maintained that the use of belt air reduces safety due to  
11 increased fire hazards and greater dust levels. Due to  
12 these divergent views, when the ventilation rule for  
13 underground coal mines was finalized in 1992, it did not  
14 include provisions that would have allowed mine operators to  
15 use belt air. However, MSHA existing standards continue to  
16 allow for the use of belt air on a mine-specific basis  
17 through the petition for modification process.

18           MSHA decided the use of belt air to ventilate for  
19 working places should continue to be evaluated. As part of  
20 this effort, the Secretary of Labor appointed an advisory  
21 committee in January 1992 and charged it to make  
22 recommendations concerning the conditions under which belt  
23 air could be safely used in the faces of underground coal  
24 mines.

25           This committee was designated as the Department of

1 Labor's advisory committee on the use of air in the belt  
2 entry to ventilate the production face areas of underground  
3 coal mines and related provisions. This advisory committee  
4 held six public meetings over a six-month period. After  
5 reviewing an extensive amount of material, the advisory  
6 committee concluded that belt air could be safely used to  
7 ventilate working places in underground coal mines provided  
8 certain precautions were taken. These precautions included  
9 the use of new AMS technology.

10 The advisory committee made 12 recommendations to  
11 support this conclusion. The advisory committee submitted  
12 its report to the Secretary of Labor in November 1992. MSHA  
13 published a December 1992 notice in the Federal Register  
14 announcing the availability of the advisory committee's  
15 final report and stated that we would review its  
16 recommendations.

17 In the preamble of this proposed rule, we discuss  
18 the recommendations of the belt entry ventilation review  
19 report and the advisory committee. The proposed rule also  
20 incorporates MSHA experience with petitions for  
21 modifications under 101(C) of the Federal Mine Safety and  
22 Health Act. In instances where we have not followed a  
23 recommendation made in the belt entry ventilation review or  
24 advisory committee reports or a term and condition from the  
25 petitions for modification, we've provided an explanation

1 in the preamble.

2 MSHA has also included definitions of appropriate  
3 personnel, atmospheric monitoring system, AMS operator, belt  
4 air course, carbon monoxide ambient level and point feeding  
5 in the proposed rule. Proposed Section 75.350 maintains the  
6 prohibition that the belt air course cannot be used as the  
7 return air course and requires that intake and return  
8 entries be separated with permanent ventilation controls.

9 It would allow the use of belt air to ventilate  
10 sections so long as certain requirements are met. These  
11 requirements includes the installation, operation,  
12 examination and maintenance of an atmospheric monitoring  
13 system or AMS, training requirements, the establishment of  
14 designated areas for dust monitoring and monitoring the  
15 primary escapeway for carbon monoxide or smoke.

16 When belt air is used to ventilate the working  
17 section, point feeding would be allowed only under the  
18 following conditions (1) if the point feed and belt air  
19 course are monitored for CO or smoke; (2) there is a means  
20 available to remotely close the point feed regulator; (3) a  
21 minimum velocity is allowed through the point feed; (4) the  
22 location is approved in the mine ventilation plan; and (5)  
23 an AMS is installed, operated, examined and maintained.

24 Section 75.351 of the proposed rule also includes  
25 provisions for the following -- the requirements for the AMS



1 operator and a designated surface location; minimum  
2 operating requirements for the AMS; location and  
3 installation of AMS sensors; establishment of alert and  
4 alarm levels; establishment of CO ambient levels;  
5 installation and maintenance requirements for the AMS;  
6 sensors, time delays, training and communications.

7 Section 75.352 of the proposed rule specifies  
8 actions by the AMS operation and miners in the case of  
9 alerts, alarms, malfunctions and insufficient air velocity.

10 The proposed rule of Section 75.371 would add six  
11 requirements subject to ventilation plan approval. These  
12 include designated areas, location of point feed regulators,  
13 additional CO sensors in belt air courses, if required, time  
14 delays, reduced alert and alarm settings in instruments for  
15 alternate and alarm level for monitoring.

16 The proposed rule in Section 75.372 would require  
17 the location and type of all required AMS sensors on the  
18 mine ventilation map. Section 75.380, escapeways would be  
19 modified to address the use of point feeding.

20 The issues surrounding the use of belt air are  
21 important to MSHA and in particular, this belt air  
22 committee. We particularly welcome comment on the following  
23 issues (1) the benefits of integration of slippage switch  
24 monitoring into AMS's for belt air bags, the cost of such  
25 requirements and any difficulty operators may experience in

1 accomplishing this section, if required; (2) whether or not  
2 life lines and escapeways are needed, if so, what are the  
3 associated costs and maintenance issues. These two issues  
4 were discussed in the January 27th Federal Register  
5 document.

6 We'll use the information provided by to help us  
7 decide on how best to proceed in this rulemaking. These  
8 five hearings, along with other written comments will give  
9 manufacturers, mine operators, miners and their  
10 representatives and any other interested party, an  
11 opportunity to present your views on the proposed rules.

12 Prior to starting the belt air hearings, we'd  
13 received three comments on the proposed rule. You can view  
14 these comments on our website at the following address,  
15 [www.MSHA.gov/regs/comments/belt air/belt air docket/HTM](http://www.MSHA.gov/regs/comments/belt%20air/belt%20air%20docket/HTM).

16 The format for this public hearing will be like  
17 all of the rest of our hearings. It will be conducted in an  
18 informal manner. We will have a verbatim transcript of the  
19 hearing and we will post that on our website as soon as  
20 possible. That usually takes a couple of weeks. We have a  
21 post-comment period cutoff date and that is June 30, 2003.  
22 So you can continue to submit comments up until June 30th.

23 We will begin with the folks that have signed up  
24 to speak and once we conclude with that list, we will ask if  
25 anyone else would like to come up and offer comments. The

1 first presenter we have is Jim Lamont with UMWA.

2 MR. LAMONT: Good morning.

3 MR. NICHOLS: Good morning, Jim. I failed to  
4 mention it, but when you come up to speak, please spell your  
5 name for the benefit of the court reporter and give us who  
6 you're associated with.

7 MR. LAMONT: Good morning, again. My name is  
8 James Lamont, L-A-M-O-N-T. I'm with the United Mine Workers  
9 of America. The United Mine Workers of America is pleased  
10 to given the opportunity to submit comments to the Mine  
11 Safety and Health Administration regarding the proposed rule  
12 of underground coal mine ventilation safety standards for  
13 the use of belt entry as intake air course to ventilate the  
14 working sections in area where mechanized monitoring  
15 equipment is being installed or removed.

16 The union is concerned the proposed rule will have  
17 a significant and detrimental impact on miners. The depth  
18 of the effect goes far beyond 30 C.F.R. 75.301, 371, 372,  
19 380, 350, 251 and 372 cited as by MSHA. The union intends,  
20 in these comments, to address the changes the agency has  
21 proposed in each section of the regulations. However,  
22 because of the problems this rule will create with other  
23 sections of the regulations as well as my specific  
24 modifications to certain statutes, the union will offer  
25 evidence that the new rule, as currently written,

1 significantly reduces the safety protection miners currently  
2 enjoy.

3           The situation is further compounded by the  
4 agency's decision to withdraw several proposed safety  
5 regulations, including belt flammability, training and  
6 retraining of miners, continuous monitoring of respirable  
7 coal mining dust and self-contained self-rescuers. These  
8 rules, if enacted, would have enhanced protection afforded  
9 to miners, when implemented in conjunction with a  
10 comprehensive belt air regulation.

11           In writing the proposed rule, the agency  
12 arbitrarily selected the information to support their  
13 positions. They chose to ignore reports of Investigation  
14 9380, Fire Detection for Conveyor Belt Entries, 9426,  
15 Analysis of Underground Coal Mine Fires and 9570, Hazards of  
16 Conveyor Belt Fires. They also singled out testimony of  
17 some individuals given during previous ventilation rule  
18 hearings regarding ventilating with belt air, while  
19 excluding, for unspecified reasons, the information  
20 presented by others.

21           The agency extensively cited two reports in the  
22 preamble to the proposed rule as a basis for making many of  
23 their determinations. In that regard the union is extremely  
24 disappointed with the amount of validity given to the belt  
25 entry ventilation review or BEVR report despite the lengthy

1 objections we offered to many of its findings during the  
2 hearings on the ventilation rule.

3 Finally, the UMWA is disturbed by the method that  
4 MSHA used to give the appearance they were complying with  
5 the recommendations of the advisory committee on the use of  
6 belt air to ventilate the production areas of underground  
7 coal mines and related provisions of the advisory committee.

8 In the Federal Register, Volume 68, number 17,  
9 page 3937, the agency states "Commenters from Labor, on the  
10 other hand, maintain that the use of belt entry reduces  
11 safety to increase fire hazards and greater dust levels.  
12 Due to these divergent views, operators, academia and labor,  
13 when the ventilation rule for underground coal mines was  
14 finalized in '92, it did not include the provisions that  
15 would have allowed mine operators to use belt air to provide  
16 additional intake air to the working sections." The  
17 position expressed by the UMWA during that round of hearings  
18 was based on extensive investigations and research. That  
19 position is as relevant today as it was in 1989 and the  
20 union stands by its previous conclusions.

21 There should be no doubt that while belt air  
22 petitions have been approved on a mine-by-mine bases and are  
23 in place at many mining operations, the use of belt air to  
24 ventilate working areas does introduce additional and  
25 dynamic hazards that would otherwise not be present. These

1 hazards can be mitigated by incorporating specific safety  
2 controls into the mining plans at the operation.

3           It must be understood that the union is not taking  
4 the position that these hazards are eliminated by additional  
5 safety precautions. Rather the UMWA recognize hazards  
6 conditions created by the use of belt air maybe adequately  
7 controlled by utilizing specific safety enhancements. The  
8 proposed rule ignores the safety benefits provided by the  
9 PDOs currently enforce at various mines throughout the  
10 nation and attempts to apply a one size fits all philosophy  
11 in its place.

12           This approach will significantly diminish the  
13 level of safety miners have at these operations that they  
14 currently enjoy. The union would argue that a PDO currently  
15 approved for use at a mining operation as the full force and  
16 weight of a statutory regulation. The conditions they put  
17 forth are requirements the operator must meet in order to  
18 use belt air to ventilate a working area.

19           The agency recognizes these mandatory requirements  
20 for purposes of compliance and enforcement. The simple fact  
21 is the conditions outlined in the PDO become the mandatory  
22 standard at that particular operation to which they are  
23 prescribed. Broad changes in the writing and application of  
24 the rule as is proposed here will eliminate protections  
25 miners have and place the agency in a position contrary to

1 their Congressional mandate.

2           Section 101(C)(9) of the Federal Mine Safety and  
3 Health Act of 1977, the Act states "No mandatory health or  
4 safety standard promulgated under this title shall reduce  
5 the protection afforded miners by an existing mandatory  
6 health or safety standard." Congress strictly forbid the  
7 agency for enhancing any rule that would offer lesser  
8 protection than miners currently enjoy. The union believes  
9 the application of the proposed rule in its current form  
10 would undercut the health and safety of miners.

11           Belt Entry Ventilation Review report, the agency  
12 offered the findings of the BEVR as a significant basis for  
13 their decision to propose this rule. In the background  
14 statement for the rule, the agency cites the BEVR finding  
15 that directing belt entry air to the face can be as least as  
16 safe as other ventilating methods provided carbon monoxide  
17 monitors or smoke detectors are installed in the belt entry.  
18 The agency appears to be summing up the report and using  
19 that as justification for moving this rule forward.

20           The UMWA suggest that the agency is focusing on a  
21 single aspect of the problem that is created by utilizing  
22 belt air to make its case. This approach does not lend  
23 itself to the enhancement of miners safety. In fact, it is  
24 a concept that will, in many instances, result in an  
25 opposite effect. Monitoring mine atmosphere for carbon

1 monoxide or using smoke detectors may play a critical role  
2 in improving the safety of using belt air. However, far  
3 from the agency's implication here, it does not begin to  
4 adequately address the complexities of the issues.

5           The union would argue that MSHA's brief summation  
6 of the BEVR parallels the context of the report itself. As  
7 you aware the UMWA authored extensive comments regarding  
8 that report. In the hearings on the proposed rule safety  
9 standard for underground coal mine ventilation, the UMWA was  
10 highly critical of the report for using data and research  
11 that was incomplete, narrowly focused, misleading and that  
12 it did not support the committee's conclusions.

13           The union also objected strenuously to the use of  
14 this report as a basis for the agency's guidelines for the  
15 belt air portion of the rule. The UMWA was not alone in its  
16 critique of the report and MSHA's use of it. The United  
17 States Department of Health and Human Services, the National  
18 Institute for Occupational Safety and Health, NIOSH, was  
19 also deeply critical of the reviewer's findings. NIOSH  
20 noted that the practice of ventilating with belt air at any  
21 velocity is unsafe and unhealthy.

22           Further, the use of high velocities would increase  
23 fire and explosion hazards from coal dust. NIOSH concluded  
24 that the use of belt air to ventilate the working faces was  
25 not a safe practice. The allowance and use of belt air to



1 ventilate the working areas of the mines is a diminution of  
2 the protections of the miners safety and health as provided  
3 by the Mine Safety and Health Act of 1977.

4           The union has again reviewed the recommendations  
5 of the BEVR committee and determined the report does not  
6 adequately address the conditions the use of belt air will  
7 create. The authors of the report even acknowledge the need  
8 for additional research as well as a different approach to  
9 maintenance of the mine. The UMWA would address these  
10 recommendations in the BEVR as follows (1) increase emphasis  
11 should be placed on belt maintenance, belt entry clean up  
12 and rock dusting. Historically, belt conveyor entries have  
13 posed significant hazards to minors. Despite this fact,  
14 poorly maintained belt conveyor entries do not receive  
15 adequate or routine maintenance.

16           A review of MSHA statistics reveals this is still  
17 a chronic problem, much as it was at the time the report was  
18 first issued. Coal spillage, float coal dust and  
19 accumulations of combustible materials -- paper, wood, et  
20 cetera, are continually cited by the agency's inspection  
21 personnel. For the agency to offer this recommendation as a  
22 solution is a problem in itself. Spillage has continued to  
23 exist in the mining industry for years and without the  
24 agency putting the force of law behind it is disingenuous.

25           Operators who have never found it necessary to

1 improve belt conveyor cleanup will not be inclined to  
2 reconsider their maintenance program simply because the  
3 agency suggest it in using belt air to ventilate working  
4 areas.

5 (2) Emphasis should be placed on proper  
6 construction and maintenance of stoppings, separating intake  
7 escapeways from intake entries.

8 The agency has never shown the institution will  
9 hold to operators accountable for poorly constructed and  
10 inadequate stoppings. This rule will have no effect on  
11 stoppings that meet the minimum requirements of the law but  
12 do not provide adequate protections to prevent the quick  
13 prorogation of a burn through. The agency has far too long  
14 accepted the status quo and a recommendation to improve  
15 stopping construction and maintenance will not be heeded by  
16 mine operators.

17 (3) the section should be designed by entry  
18 location, number of entries or pressure differential to  
19 enhance the protection of intake escapeways from  
20 contamination by fires in adjacent entries. The UMWA would  
21 suggest a major motivating factors for moving this rule is  
22 tied to the number of entries operators are seeking to drive  
23 in the development sections. Unfortunately, driving  
24 additional entries to address the problem of insufficient  
25 face ventilation, which is a position the union believes to

1 be the proper solution, is not the goal of the proposed rule  
2 or the motive of the operators.

3           Instead, they seek to maintain three entry systems  
4 that level sections starving for ventilation and solve the  
5 problem by pushing additional air to the most hazardous  
6 entry in the mine. Clearly, the desire to increase face  
7 ventilation in this manner is not inspired by a need to  
8 increase safety, but by a will to reduce costs.

9           In the comments submitted during a ventilation  
10 rule hearings, NIOSH made this point clear when they stated  
11 "Belt air usage represents the least expensive method of  
12 increasing ventilation to the face, not the best for worker,  
13 health or safety." Maintaining of the intake escapeway at a  
14 higher pressure than the belt entry and entries in common  
15 with the belt is not an absolute requirement in this rule.

16           The UMWA believes such a requirement is necessary  
17 to ensure the health and safety of miners. Further, this  
18 must be accomplished through natural pressurization, whereby  
19 the air entering the intake escapeway is always maintained  
20 at a higher velocity than air entering the conveyor belt  
21 entry. The UMWA would caution against establishing a system  
22 of false pressurization by means of restricting or  
23 regulating the amount of air flowing from the intake escape  
24 right to the working face.

25           (4) Intake escapeways should be maintained free of

1 potential fire sources unless such sources are protected by  
2 fire suppression or other acceptable devices. The union is  
3 disturbed that such a recommendation had made its way into  
4 this document. It is the position of the UMWA that  
5 maintaining the intake escapeway as free as possible from  
6 potential fire sources should be the current practice at all  
7 mines and should not be contingent on the use of belt air  
8 for face ventilation.

9 (5) Directing the air through the belt entry and  
10 to the return through a restricted regulator or pipe  
11 overcast does not comply with Section 75.236 and should be  
12 discontinued. Our comment on that is this practice is no  
13 longer accepted.

14 (6) Training should included drills in  
15 communication and evacuation techniques and include  
16 precautions to be taken for escape through smoke. Training  
17 on new and existing plans or regulations is an extremely  
18 important element ensuring the health and safety of miners.

19 Much emphasis is placed on training miners for new tasks,  
20 new and experienced miners and other issues.

21 The UMWA is on record as supporting training on a  
22 much broader scale than is currently in practice. Based on  
23 that fact, and the changes in the mining industry, the union  
24 is concerned that there is insufficient time allotted for  
25 such training. Continuing to add training subjects without

1 required additional time to adequately educate the miners  
2 does not obtain the desired result. Far too many subjects  
3 in the current training regiment overburdens the system and  
4 important issues do not get the attention they deserve.  
5 Support for this and other training must be contingent upon  
6 a requirement that specifies additional training time.

7 (7) Belt entries used to ventilate the working  
8 places shall be equipped with carbon monoxide monitoring  
9 systems or smoke detectors. MSHA and the Bureau of Mining  
10 should encourage development and testing of improved smoke  
11 detectors. MSHA should initiate the development of  
12 performance standards for CO monitors and smoke detectors.  
13 MSHA should continue to stress maintenance of CO monitoring  
14 systems.

15 The agency continues to hold the position that the  
16 use of CO monitors or smoke detectors in the conveyor belt  
17 entry is sufficient protection for monitor in sections using  
18 belt air to ventilate the face. The UMWA, on the other  
19 hand, believes the use of CO monitors and smoke detectors  
20 shall be utilized in these entries to maximize the  
21 protection miners receive.

22 The available technology and new technology driven  
23 by such a requirement would ensure state-of-the-art fire  
24 detection systems. The union also views entries in common  
25 with the conveyor entry as an area that requires special

1 attention. The UMWA has often argued that the safest method  
2 of controlling the hazards associated with the belt entry to  
3 have it isolated from all other entries. This position has  
4 not changed. However, the agency has approved mining plans  
5 which allows for multiple entries in common with the  
6 conveyor belt entry.

7           Because of that, the union believes carbon  
8 monoxide monitors and smoke detectors should be required in  
9 each of these entries at intervals no greater than those in  
10 the conveyor belt entry. Entries in common with the convey  
11 belt entry shall be deemed part of the coal hauling system  
12 and protection should be applied as if they were.

13           (8) MSHA should consider requiring improvement to  
14 or replacement of point type heat sensors. Much has been  
15 accomplished by various research efforts by labor, industry  
16 and the government. These efforts have been extremely  
17 beneficial in improving fire detection and monitoring.  
18 There is no need at this point in time for any operation to  
19 be using point type heat sensors. Because of technological  
20 advances, the union believes all mines should be equipped  
21 with CO monitoring systems and smoke detectors regardless of  
22 the use of belt air to ventilate working areas. As stated  
23 previously, such systems should be required in all entries  
24 that are common with the conveyor belt entry.

25           There is also a need for the industry not to just

1 accept current technology as adequate to meet a current  
2 requirement and eliminate further research and advances.  
3 The rule must include languages that drives the industry to  
4 continue to seek better technology.

5 (9) Where belt air is directed outby from the  
6 section, water lines should be relocated from the belt to a  
7 separate intake entry to facilitate firefighting activities.

8 This recommendation offered here is not germane to the  
9 subject. Belt air traveling outby cannot be used to  
10 ventilate working faces in the mine. However, the need to  
11 protect the integrity of firefighting equipment, including  
12 water lines, is important. This is true regardless of the  
13 direction of air flow.

14 Mining designs and plans should be reviewed to  
15 ensure this equipment is placed in locations that will  
16 ensure their availability and immediate access in the event  
17 they are needed.

18 (10) Further research shall be conducted to  
19 evaluate the impact of air velocities on underground mine  
20 firefighting and to provide information on the growth and  
21 spread of mine fires involving material other than conveyor  
22 belts. The UMWA supports further evaluations of  
23 firefighting and underground mining. The union does not see  
24 this as a subject that should be limited to the  
25 implementation of any particular rule. A better

1 understanding of the hazards that may be encountered during  
2 such operations would benefit miners and the operator.

3           The Belt Entry Ventilation Review report is no  
4 more relevant today than it was when it was first published  
5 in July of 1989. The BEVR contains nothing new that would  
6 convince the UMWA there is any reason to recognize its  
7 validity today. The union's position that committee  
8 assigned to conduct this review did nothing more than  
9 condone a position the agency had taken as based on sound  
10 judgment. A narrowly focused, incomplete and misleading  
11 report that did not show its own conclusion does not mature  
12 and become better with age. It is, as it was when first  
13 introduced, an irrelevant document that should not be the  
14 basis for formulating any changes in the mine health and  
15 safety standards.

16           The union strenuously objects to the agency  
17 dragging this document off the shelf after all these years  
18 and billing it as more than what the facts show it to be.  
19 Implementation of the rule, based on the BEVR will result in  
20 the diminution in the miners health and safety.

21           Advisory committee use of air in belt entry to  
22 ventilate the production face areas of underground coal  
23 mines and related provision, belt air advisory committee or  
24 otherwise known as the advisory committee. The UMWA has  
25 never fully endorsed the recommendations offered by the belt



1 air advisory committee. The union believes that their  
2 report should be the starting point for discussions on what  
3 additional health and safety precautions maybe necessary to  
4 mitigate the hazards introduced in the mines by belt air.

5           However, rather than addressing what the UMWA sees  
6 as shortcomings to the advisory committee recommendations by  
7 adding additional protection for miners, the agency has  
8 chosen to eliminate some of those suggestions. In essence,  
9 the agency has determined that they are more acutely aware  
10 of the needs of miners regarding this matter than the panel  
11 appointed by the Secretary of Labor to study belt air usage  
12 in detail.

13           MSHA has arbitrarily decided what items within  
14 each recommendation of the advisory committee fits their  
15 current rule, making an enforcement scheme and lay them out  
16 as a proposed rule. This type of selective editing beyond  
17 the deficiencies in the advisory committee report further  
18 erodes miners health and safety protection. Further, the  
19 agency gives no consideration to the protection miners and  
20 their representatives have been able to obtain at the mine  
21 sites through the 101(C) petition process.

22           The union would argue that the recommendations of  
23 the advisory committee, coupled with language currently used  
24 in these petitions, should have been the basis for MSHA's  
25 writing of this proposed rule. The rule eliminates the

1 protections miners currently possess. These protections  
2 carry the full weight of a statutory regulation, and are, in  
3 fact, enforced as such at the mine site. The union objects  
4 to the agency's attempt to strip these enhanced health and  
5 safety requirements from the miners.

6           The advisory committee offered 12 recommendations  
7 for the agency to consider for the use of belt air to  
8 ventilate the working areas. The UMWA would offer the  
9 following comments regarding each. The agency and the  
10 advisory committee agree on the use of belt air provided  
11 carbon monoxide monitors or smoke detectors are installed in  
12 the belt entry. The union would agree that monitoring and  
13 detection systems must be included as a condition when using  
14 belt air for ventilation. The technology is available and  
15 allows the use of both of these safety devices in the mining  
16 industry. To use one method exclusively does not enhance  
17 miners safety.

18           The union believes the use of carbon monoxide  
19 monitoring and smoke detectors as well as methane monitoring  
20 systems should be utilized in the mining industry regardless  
21 of the use of belt air at a particular mine. Contrary to  
22 the assertions of the agency, they have not fully addressed  
23 and incorporated this recommendation of the advisory  
24 committee into the proposed rule.

25           Training, as outlined in the proposed rule, would

1 fall under the already overburdened requirements of Part 48.

2 The union's reading of this recommendation does not  
3 conclude that was the committee's intent. The fact that  
4 they noted training in item 1, subsections *B and C*, clearly  
5 demonstrates their intent to offer specific training about  
6 the system, its function, installation, maintenance and  
7 operation to miners. This goes beyond what should be  
8 incorporated in Part 48.

9 The committee made special note that early warning  
10 fire detection systems shall be inspected by MSHA. The  
11 committee clearly understood MSHA's responsibility to  
12 inspect mining operations and chose to place special  
13 emphasis on the inspection of atmospheric monitoring  
14 systems. The agency does not appear to have given the  
15 committee's request any weight at all. They have determined  
16 to include these inspections as just another portion of  
17 their regular inspection. That is not what was intended by  
18 the committee in this case.

19 The air velocity in the conveyor belt and location  
20 of sensor is confused in both the advisory committee report  
21 and the proposed rule. The union has consistently argued  
22 that it is not sufficient to make a determination regarding  
23 minimum velocity of air allowed to be coursed through the  
24 conveyor belt entry without also looking at what the maximum  
25 should and also be placed on it.

1           This determination is essential to ensuring the  
2 integrity of the entire mine ventilation system. High  
3 velocity of air will inherently cause more expirable dust to  
4 be coursed to the face areas where miners will be working.  
5 Greater velocity also possesses a greater threat that  
6 smoldering coal or other materials become an uncontrollable  
7 fire in a significantly shorter period of time than if the  
8 velocities are relatively low levels.

9           The location of sensors in the belt entry is a  
10 matter of debate, based on the agency's writing of this  
11 proposal. The committee stipulated sensors should be  
12 located not further than 1000-foot intervals in the belt  
13 entry. However, the proposed rule leaves that requirement  
14 up to interpretation. The agency has stated "If the belt  
15 drive takeup and/or tail piece are installed together in the  
16 same air course, they maybe monitored with one sensor  
17 located not more than 100 feet down wind of the last  
18 component."

19           The union must ask if the agency's intent is to  
20 allow a single sensor to be viewed as adequate protection  
21 where the belt is in a single split of air, as it would have  
22 to be, without regard to the length of the belt in question.

23           That being the case, the language is sufficiently vague to  
24 allow several conveyor belts from the section to be  
25 monitored with a single sensor provided they are in the same

1 air course. This is an extremely dangerous proposal and  
2 it's certainly not the intent of the advisory committee.  
3 The agency must immediately take steps in this rule to  
4 correct this problem.

5           The determination that responsible persons have  
6 received a great of attention recently. Unfortunately, the  
7 agency has not taken the concerns raised in that debate  
8 seriously. The union is convinced specialized training  
9 regarding the monitoring system in place at the mine is  
10 essential for someone to be considered responsible for its  
11 operation. The lives of every miner at the operation hinges  
12 on the individual being acutely aware of not only how and  
13 why the system functions as it does, but what precise steps  
14 are necessary when the system alerts them of a problem.

15           The agency has once again made a determination  
16 that routine training is sufficient to ensure compliance.  
17 The union would argue that the standards set to meet  
18 compliance for this task should be raised. Miners need to  
19 be certain that the responsible person is knowledgeable,  
20 reliable and qualified. The agency must raise the threshold  
21 for the responsible person if they are serious about  
22 protecting miners health and safety.

23           The recommendation to include certain information  
24 with regard to the AMS in the firefighting and evacuation  
25 plan does not give the union any comfort level whatsoever.

1 Recent events have demonstrated many of these plans are  
2 antiquated and are in need of overhaul before adding  
3 additional information or requirements to them.

4           The union would urge that the agency immediately  
5 begin the process of reviewing and updating the firefighting  
6 and evacuation plans at all mining operations to ensure they  
7 meet the challenges place on them in today's industry. The  
8 agency can then revisit the proposition of adding this  
9 material into that plan.

10           The UMWA is convinced that short of such action on  
11 the part of the agency, incorporation of such information  
12 and requirements will be useless. The union is also  
13 convinced MSHA's determination that the need to have  
14 management review and initial the date recorded by the AMS's  
15 mistake. The UMWA is not certain how MSHA logically  
16 concluded that since the AMS log is available for review by  
17 miners and authorized representatives of the secretary. The  
18 mine operator will also review the AMS log data.

19           In the preamble for the proposed rule, MSHA notes  
20 that they will not be adopting item 13 as recommended by the  
21 advisory committee. They specifically identify slippery  
22 switch monitoring and ask for comments on that subject. The  
23 UMWA will address this issue in our later comments.  
24 However, they failed to note that with that decision they  
25 are also omitting the use of smoke detectors as recommended

1 by the advisory committee. The union does not believe this  
2 to be an oversight, but rather a deliberate attempt to  
3 eliminate a portion of the recommendation without offering a  
4 valid reason.

5 The union supports the use of CO monitors and  
6 smoke detectors in the conveyor belt entry and would like  
7 MSHA to address this issue. The union disagrees with the  
8 advisory committee and the agency regarding the assignment  
9 of alert and alarms levels. The union takes its position  
10 because the proposed rule fails to offer a standard method  
11 for determining the ambient level at the mine. Without such  
12 a standard, the union cannot be certain levels specified by  
13 any particular operator are accurate.

14 The UMWA would, however, agree with MSHA's final  
15 sentence in this section. The issue must be addressed on a  
16 mine-by-mine basis as conditions warrant. The UMWA is  
17 convinced this should be the rule with regard to the use of  
18 belt air to ventilate working places in its entirety.  
19 Conditions at each mine do not lend themselves to a rule  
20 such as this. The attempt to place a one size fits all with  
21 regard to this issue is ill-advised. The use of any other  
22 method but a mine-by-mine determination regarding the use of  
23 belt air and what specific safety needs are necessary will,  
24 without exemption, reduce safety protection for miners.

25 The recommendation by the committee, and agreement

1 by the agency, to maximum and minimum air velocities on  
2 page 3944 of the Federal Register, Volume 68, No. 17 is not  
3 remotely germane to this issue. There has been no one, to  
4 the union's knowledge, arguing that sufficient air must be  
5 coursed into the conveyor belt entry to adequately control  
6 methane and dust levels. The use of belt air to ventilate  
7 the working places should not have any effect on this  
8 requirement.

9           The decision not to require life lines in the  
10 primary and alternate escapeway for the reasons cited by the  
11 agency is ill-advised. The assertion that life lines are  
12 quickly destroyed during mining and not a priority for  
13 repair is a consequence of MSHA's enforcement activity.  
14 Roof bolts are routinely destroyed during the mining  
15 process, but are replaced immediately in the bolting cycle.

16       The agency's logic here would lead one to believe roof  
17 bolts are not important because they are easily and  
18 routinely damages, also.

19           Many operations are currently required to install  
20 and maintain life line as part of the mine's PDO. MSHA's  
21 decision would eliminate that protection and erode safety  
22 protection for these miners. The union cannot accept the  
23 decision by MSHA not to require the intake escapeway at a  
24 higher pressure than adjacent air course. The integrity of  
25 the mine atmosphere and the ability for miners to have a



1 source of fresh air in the event of a fire or other event  
2 that requires them to evacuate the mine cannot be  
3 overstated.

4 MSHA correctly cited that it maybe difficult to  
5 maintain a pressure differential in the proper direction.  
6 However, that difficulty does not justify abandoning the  
7 requirement. Should the agency be allowed to make  
8 determinations on which sections of the Mine Act to enforced  
9 based on how difficult they may be could have a catastrophic  
10 impact on miners health and safety.

11 Once again, however, the union would agree with  
12 the portion of MSHA's logic that issues must be addressed on  
13 a mine-by-mine basis. This is consistent with the use of  
14 belt air currently.

15 Another item I'd like to comment on here, in the  
16 proposed rule, MSHA is not including the requirement to  
17 report to the MSHA district manager if it exceed eight hours  
18 as recommended by the advisory committee. And this is for  
19 AMS malfunctioning. MSHA's rationale is there no need to  
20 limit the use of handheld monitoring since it is considered  
21 a safe alternative. We believe there would be no incentive  
22 then to make sure that this system gets put back in place if  
23 that's MSHA's rationale.

24 And question in Recommendation 6 that talks about  
25 the location and establishment of a DA. The rule is

1 requiring the position of permanent DA to be at a point no  
2 greater than 50 feet upwind from the section loading point  
3 in the belt entry or where the belt air flows over the  
4 loading point or no greater than 50 feet upwind from the  
5 point where the belt air is mixed with air from another  
6 intake course near the loading point.

7           That we found somewhat confusing and don't know if  
8 that will give a true reflection of what our miners are  
9 being exposed to simply because we believe dust is generated  
10 more so from transfer points from tail pieces and such. To  
11 have a DA located at a point outby that rather than at a  
12 tail piece, on by that, would not reflect what the miners  
13 are being exposed to unless we're off base on that.

14           That's basically about all I have, gentlemen.

15           MR. NICHOLS: Okay, thanks, Jim. Can you leave us  
16 a copy of your testimony?

17           MR. LAMONT: I sure could.

18           MR. NICHOLS: Good. Does the committee understand  
19 all of Jim's comments or do you need to ask any questions?

20           MR. NARCHA: I have a couple of questions for  
21 Mr. Lamont. My name Herman Narcha from the Office of the  
22 Solicitor. Thank you very much for your comments. They're  
23 much appreciated.

24           Early on in your discussion, you indicated that  
25 there were some safety elements in the PDOs that were not in

1 the proposed rules and that you had concerns. Are there any  
2 specific safety elements that you had concerns about?

3 MR. LAMONT: I believe I have some gentlemen here  
4 who will be talking somewhat on those concerns. And we will  
5 be addressing further in our written comments. We have,  
6 granted, a lot of different PDOs out there. We have one  
7 right now that will be coming in place in another operation  
8 and I believe has a lot stricter safety precautions,  
9 regulations than what is proposed in this rule. But we will  
10 comment. So there should be people to speak on that, also.

11 MR. NARCHA: All right, you had also mentioned  
12 that NIOSH was critical of the BEVR report. You had quoted  
13 NIOSH use of the belt air is not a safe practice. Do you  
14 have a copy or can you give us a copy of where you got that  
15 statement from? I'd appreciate it. I can give you my card  
16 after this meeting.

17 MR. LAMONT: I may have it with me.

18 MR. NARCHA: You had also indicated that the BEVA  
19 report was not relevant at the time it was issued and it's  
20 not relevant now. Is there any report -- obviously, you  
21 haven't seen the entire record for this proposed rule, but  
22 is there any report that you would like us to take a look at  
23 in terms of preparing this proposed rule apart from the  
24 advisory committee report. You'd indicated that, that was a  
25 starting point.

1 MR. LAMONT: We had the mine workers  
2 recommendations, I believe, back in '89, '92, extensively  
3 talk about the reports and our position on that.

4 MR. NARCHA: If you could submit that as part of  
5 the record, I'd appreciate that. I those are all my  
6 questions.

7 MR. NICHOLS: Anybody else?

8 (No verbal response.)

9 MR. NICHOLS: Okay, thanks, Jim.

10 MR. LAMONT: Thank you.

11 MR. NICHOLS: Our next presenter is Randy with the  
12 UMWA. I'll let Randy pronounce his last name. I don't want  
13 to butcher it here.

14 MR. BEDILION: Good morning, my name is Randy  
15 Bedilion, B-E-D-I-L-I-O-N. And i'm glad you didn't  
16 pronounce it because it's been mispronounced more than  
17 right.

18 I'm a safety committeeman at RAG Cumberland mine,  
19 a member of Local 2300 of the United Mine Workers of  
20 America. I'd like to thank you for the opportunity. What  
21 I'm about to inform you is some, but not all, the problems  
22 we have at Cumberland mine. I don't want to sit here and  
23 try emphasis the flammability in a coal mine because I think  
24 we should be knowledgeable enough, if we're here at this  
25 meeting, to already be aware of this.

1           At Cumberland mine we've had numerous fires on our  
2 belt lines. Luckily, nothing major. We do not feel that  
3 pushing a potential hazard at the us, the miners, is the  
4 answer. One of my questions to you is, why push a hazard to  
5 the miners? One of our greatest hazards in a coal mine is a  
6 belt fire. Why push it to us faster? At our mine we've had  
7 numerous belt fires. Luckily, we've been able to get the  
8 men out in a timely manner to prevent unknown damage. I  
9 also feel that no matter what safety precautions are  
10 instituted the risk factor is still too high to take this  
11 chance.

12           Another point to be taken is that our mine is very  
13 gaseous. I feel this is another risk to the miners in that,  
14 not only could push a fire to us more quickly, but also to  
15 bring additional methane to the miners. These are some of  
16 the reasons the use of any velocity to ventilate working  
17 places creates unsafe and unhealthy situations.

18           At our mine, the isolation of our belts gives the  
19 miners another very valuable assets. This is another means  
20 of regress in case of evacuation. In the event of an  
21 emergency, I don't feel that reducing costs and jeopardizing  
22 is a fair trade. It is our position that intake escapeways  
23 be kept as free as possible of potential fire sources.

24           At our mine we have the Conspec System in place.  
25 All the belts are monitored with the CO monitors. We

1 believe that the belt entry should never be common with  
2 entries used for face ventilation or the intake escapeways.

3 The belt entry ventilation review report contains nothing  
4 more today that would convince the United Mine Workers to  
5 support its validity today than it did in 1989 when it was  
6 written.

7 The belt area advisory committee should be  
8 investigating the hazards of increases belt air to the  
9 working faces. Further, we feel they should be researching  
10 as how to improve the health and safety of miners.

11 In closing, I'd like to say that the agency needs  
12 to reinforce training. In years past, many things in the  
13 mining industry has changed, but the training is still  
14 minimal, just enough to pass the fire stand alone staying  
15 compliance. We feel the agency needs to raise their  
16 standards to help ensure greater health and safety standards  
17 for the miners. Thank you.

18 MR. NICHOLS: Thank you, Randy. Does the  
19 committee understand Randy's comments? Are there any  
20 questions?

21 (No verbal response.)

22 MR. NICHOLS: Okay, do you want to leave us a copy  
23 of your stuff there. Thanks, Randy. The next presenter  
24 will be Mark Segedi with the Mine Workers.

25 MR. SEGEDI: Thank you, gentleman. My name is

1 Mark Segedi from the United Mine Workers Local 1197 here in  
2 Washington County. I'm currently president of Local 1197  
3 and also on the safety committee. I've been on the safety  
4 committee of Mine 84 approximately 22 years.

5 I don't have anything written down. It's pretty  
6 hastily. What I wanted to say won't take very long. I have  
7 in front of me, sir, a report from the United States  
8 Department of Labor, Mine Safety and Health Administration  
9 Coal Mine Safety and Health report of investigation of  
10 underground coal mine fire, January 6, 2003 at Mine 84.  
11 This report was released yesterday, April 9, 2003. This is  
12 MSHA's report of the mine fire at Mine 84.

13 I'm sure this report can be made available to the  
14 committee through Mr. Kevin Stricklin, who is here today,  
15 from MSHA District 2. This report was made up from the  
16 accident investigators, who are Mr. Joseph O'Donnell, Coal  
17 Mine Safety and Health; David Lewetag, Coal Mine Safety and  
18 Health; and Inspector William Francart of Pittsburgh Safety  
19 and Health Technology Center; and Michael Guana, Pittsburgh  
20 Safety and Health Technology Center. The originating office  
21 is MSHA District 2, Honker, Pennsylvania, Cheryl McGill  
22 District Manager. So if you gentlemen would need this  
23 report, I'm sure it will be available.

24 I would like to state a few things. Before Consol  
25 purchased Mine 84, RP owned Mine 84. We used belt air quite

1 often to ventilate the sections. My experience with that  
2 was one big constant problem with our longwall panels being  
3 3, 5, 7/1000, 10,000th feet long. Our belt entry was  
4 constantly used, basically, we felt as a bleeder entry  
5 because of the solid cold rib along the rims along that belt  
6 entry. There was a constant battle before we can mine coal  
7 at the face in our sections.

8 We had to deal with the 5/10 percent of methane,  
9 7/10 percent of methane and sometimes 1/10 percent of  
10 methane constantly traveling up our belt line to the face  
11 area before we can deal with the methane that we had at the  
12 face. So we were constantly adding 1 percent sometimes to  
13 the face area before even starting to mine any coal. That  
14 methane came from our belt entry because it was a constant  
15 bleeder off the solid rib that runs along the belt line.  
16 That was a constant problem for us.

17 Also, Mr. Lamont mentioned about the stoppings and  
18 numerous standards of the stoppings, at Mine 84 I've  
19 experiences, and also, I'm sure if you would talk to your  
20 MSHA District 2, Mr. Lamont talks about the minimum  
21 standards of stoppings. Before Consol purchased Mine 84, we  
22 used sometimes the Kennedy stoppings, minimal stoppings.  
23 Also, the basic core block that you use to put a house  
24 foundation along or a stopping belt line.

25 My experience with the mine fire that happened on



1 January 6, 2003 that those stoppings would not have held up  
2 at all with the intense amount of heat that was generated by  
3 the mine fire at Mine 84. Luckily, the standard now at Mine  
4 84 that Consol uses is at 8-inch solid cement block. That,  
5 sir, in my experience was a very, very positive thing that  
6 helped control that fire from breaking out from the belt  
7 line entry into the other entries and it gave us precious  
8 amounts of time to get our firefighting efforts under  
9 control to stop that fire.

10 I'm not sure if you gentlemen know. We did  
11 control that fire. The fire is out and the mine is back to  
12 work. Luckily, Consol uses those kinds of block, which  
13 isn't the minimum standard. When I talk about minimum  
14 standards, they do not have to use that kind. But any other  
15 kind of material used there, that fire off the belt line  
16 would have breached that belt entry into the other entries  
17 and I'm sure we would have lost a coal miner.

18 Also, sir, I would like to read some conclusions  
19 out of the report. "The root cause of the accident was the  
20 operator's failure to recognize and correct hazardous  
21 conditions along the 1B belt flight. Rollers were removed  
22 because the bearings had failed. However, the rollers were  
23 not replaced. This contributed to the misalignment of the  
24 belt, which caused the belt to cut into steel structure.  
25 The cutting action separate the belt into thin streams that

1 accumulated around the shafts of the moving rollers and  
2 structure.

3 "The cutting action also produced sufficient heat  
4 to discolor the steel. Damaged top and bottom rollers were  
5 observed at several locations along the entire belt flight.

6 This condition is a source of frictional heating. There  
7 were accumulations of loose coal on both sides of the belt  
8 and hard packed coal under the moving bottom belt. The hard  
9 packed coal was in direct contact with the bottom belt and  
10 bottom rollers.

11 "Additionally, the 4-inch diameter water line was  
12 not connected to a water supply from the 26 cross cut to the  
13 31 cross cut, a distance of approximately 1000 feet. The  
14 condition limited firefighting capabilities and compromised  
15 the safety of the miners. The power cables and wooden posts  
16 and cribs located in the belt entry at the 26 cross cut  
17 provided additional fuel that may have rapidly intensified  
18 the severity of the fire.

19 "Smoke rolled back towards the longwall face area,  
20 prevented approaching the fire from the in by fresh air  
21 approach. Redirecting the air in order to begin to fight  
22 the fire from the outby side delayed firefighting activity."

23 So there's been a lot of questions about the belt,  
24 and you'll probably be hearing a lot more testimony today.  
25 I'm sure, sir, if you look back at MSHA's records, the

1 amount of violations, not only at Mine 84, but all the other  
2 coal mines along the belt conveyor systems. That is one  
3 constant source of fire. And believe me, sir, it was proved  
4 very well in Mine 84.

5 Enforcement actions, "A 103(K) order was issued on  
6 January 6th and terminated on January 31, 2003. It took us  
7 approximately from January 6th to January 31st to fight the  
8 fire and put the fire out at the mine. The order was issued  
9 to ensure the safety of any person in coal mine until an  
10 examination or investigation is made to determine that the  
11 mine is safe."

12 The citations and orders were issued yesterday to  
13 84 Mining Company as a result of the fire. And I would like  
14 for you, sir, to listen to a few of them because you'll hear  
15 a lot of testimony about the CO monitors today. In the  
16 regulations, how everybody feel that those are the fail safe  
17 to any problems, which I can agree, sir, as far it's one of  
18 the best systems that were brought into the coal mine. But,  
19 sir, they're not the only thing that going to save a coal  
20 mine. They are one of the best things brought in, but  
21 they're not the fail safe.

22 And if you would listen to some of the orders that  
23 were issued yesterday, it will make you think twice about  
24 only using and thinking that the COs are the problemsolver.

25 In 104(D) one order was issued for a violation of

1 30 C.F.R. 75.172(A), the 1B belt conveyor flight was not  
2 maintained in safe, operating condition. Through  
3 observation and interviews with miners, it was determined  
4 that the following conditions existed that contributed to a  
5 fire that occurred on January 6, 2003. Rollers were removed  
6 because the bearings had failed, however, the rollers were  
7 not replaced. Misalignment caused the belt to cut into the  
8 steel structure. The cutting action separated the belt into  
9 thin streams that accumulated around the shafts of the  
10 moving rollers and stationary structured and produced  
11 sufficient heat to discolor the steel. Damaged top and  
12 bottom rollers were observed in several locations along the  
13 belt flight. This condition is known to be a source of  
14 frictional heating." So this is 104(D) order. And sir, if  
15 you look back, these are basically common violations in coal  
16 mines along belt lines. That's no secret to you, sir, to  
17 the operations and to the United Mine Workers.

18 Another 104(D)(1) order was issued for a violation  
19 of 30 C.F.R. 75.400. "There were accumulation of loose coal  
20 on both sides of the belt and hard packed coal under the  
21 moving bottom belt. The hard packed coal was in direct  
22 contact with the bottom belt and bottom rollers. The  
23 accumulations varied from 3 inches to 24 inches in depth.  
24 These conditions existed between 26 and 31 cross cuts and at  
25 various locations between 25 cross cuts and the belt

1 regulator. Belt strings along the top and bottom roller  
2 shafts and hung from the belt structure along the belt  
3 flight."

4 Another one, 104(D)(1) order was issued for  
5 violation of 30 C.F. R., 75.1100-3. "The 4-inch diameter  
6 water line equipped with fire hose outlets and valves along  
7 the 1B belt flight was not maintained and useable in  
8 operating condition. The 4-inch diameter water line was not  
9 connected to a water supply from 26 cross cut to 31 cross  
10 cut. A distance of approximately 1000 feet. The fire code  
11 on January 6, 2003 at 26 cross cut that could not be  
12 immediately fought from the upwind side, 26 to 31 cross  
13 cuts. This condition limited firefighting capabilities and  
14 compromised the safety of miners."

15 What had happened, sir, this fire happened on  
16 January 6th at 9:00 a.m., the midnight shift, and moved  
17 power on the longwall face, moved back all the equipment,  
18 but failed to reconnect the 4-inch firefighting water line  
19 and started to operate and mine coal at the mine before that  
20 was connected back up.

21 Another 104(D) order was issued for violation of  
22 30 C.F.R., 75.1502(a). "The operator's approved program of  
23 instruction for firefighting equipment and evacuation  
24 procedures was not followed. On January 6, 2003 at 8:36  
25 a.m. the MSA DAN 6000 CO monitoring system signaled an alarm

1 at the man surface location. The alarm indicated an  
2 elevated CO level of at least 10 p.p.m. from sensor at 22  
3 cross cut along the 1B belt conveyor. After receiving the  
4 alarm notification in the 1B longwall section, management  
5 failed to immediately withdraw the crew to a safe location  
6 albeit the sensor activating the alarm."

7 A 104(A) citation was issued for violation of 30  
8 C.F.R. 75.1725(a). On January 6, 2003 a fire occurred along  
9 the 1B belt conveyor flight. The MSA DAN 6000 system,  
10 audible and visual alarm unit located at the stage loader  
11 was not maintained in safe operating condition. The alarm  
12 did not function when elevated CO levels were detected by  
13 the sensor at 22 cross cuts along the 1B belt flight  
14 conveyor. The battery used to power the unit was  
15 intentionally disconnect disabling the alarm. This action  
16 resulted in a 9 minute delay in notifying the crew of the  
17 alarm state."

18 So let me state again I do believe that since the  
19 CO systems were brought in the coal mine -- they are a very,  
20 very good system. They probably saved a number of coal  
21 mines throughout their history. But sir, if they're not  
22 adequately maintained, and this shows one instance they were  
23 not, they're not the fail safe system that you think they  
24 are. You know, there's always human responsibility in  
25 things and this citation shows one of them.

1           A 104(D) order was issued for a violation of 30  
2 C.F.R. 75.360(b). "The pre-shift examinations conducted on  
3 January 5th and January 6th 2003 of the 1B longwall conveyor  
4 belt slight was inadequate. The examiner failed to  
5 recognize and record hazardous conditions that contributed  
6 to a fire that occurred on January 6, 2003. The belt  
7 conveyor was misaligned.

8           "Rollers were removed because the bearings had  
9 failed. However, the rollers were not replaced.  
10 Misalignment cause the belt to cut into the steel structure.  
11 The cutting action separated the belt into thin streams  
12 that accumulated around the shafts of moving rollers and  
13 structures along the belt flight and produced sufficient  
14 heat to discolor the steel.

15           "Damages to the top and bottom rollers were  
16 observed at several location along the belt. This condition  
17 is known to be a source of frictional heating. There were  
18 accumulations of loose coal on both sides of the belt and  
19 hard packed coal under the moving bottom belt. The hard  
20 packed coal was in direct contact with the bottom belt and  
21 bottom rollers. The accumulations varied from 3- to 24-  
22 inches in depth. These conditions existed between 26 and 31  
23 cross cuts and at various locations between 25 cross cut and  
24 the belt regulator."

25           Sir, it's like I said this report will be

1 available to the committee if it's needed. I'm sure you can  
2 get it through MSHA District 2. Also, sir, let me say one  
3 other thing. In my experience of almost 30 years in the  
4 coal mine, that is probably the one area, if you were going  
5 to have a mine fire, that would be the number one area where  
6 you're going to have them. And if you're going to use that  
7 kind of air and that velocity to ventilate the face and  
8 these panels that are 10,000 feet in by, there are not very  
9 many ways to escape.

10 So I would ask you think twice. You're putting  
11 very, very many people in jeopardy with very, very limited  
12 escape capabilities. I would just ask you think about that.

13 I've never experienced a mine fire until January 6th and  
14 sir, if you would ask these investigators or even from the  
15 state, the United Mine Workers and MSHA, who investigated  
16 the fire, they were amazed, sir, how fast that fire moved.  
17 It was out of control within 15 or 20 minutes. So I would  
18 ask you, putting people 10 to 12,000 feet without very few  
19 ways to escape, sir, you're doing an injustice to the coal  
20 miners. Thank you.

21 MR. NICHOLS: Thank you, Mark. Nice job without  
22 anything written down as you say. We should be able to get  
23 a copy of that report. Bill Francart here is on the  
24 committee. Any questions or comments for Mark? Did  
25 everybody understand his testimony?



1 (No verbal response.)

2 MR. NICHOLS: Thanks, Mark. The next presenter  
3 will be Leon. Again, I'll let Leon give us his last name.

4 MR. MOSKLINK: Good morning, my name is Leon J.  
5 Mosklink, Jr. I represent the miners at Maplecreek Mine.  
6 I'm the chairman of the Health and Safety Committee of Local  
7 Union 1248.

8 We've been fortunate at Maplecreek not to go  
9 through what Brother Segidi and his brothers and sisters  
10 went through. I say we've been very fortunate. We've had  
11 very good inspectors and inspections from MSHA that, no  
12 doubt, you've heard that, that saved the mine in 2001. If  
13 wasn't for those inspectors, I probably wouldn't be here.

14 In August of 2001, the main line belts were taken  
15 out of service for despicable hazards that were found by  
16 MSHA. They were shut down for five days. Several citations  
17 before that time were issues for reversal of belt air at the  
18 Maplecreek Mine. Several citations for velocities recorded  
19 at not the approved rate on the belt lines.

20 To have unlimited velocities at the Maplecreek  
21 Mine would pose a serious, serious risk to the miners. Just  
22 hearing Brother Segedi comment on how the fire was out of  
23 control in 15 minutes and to want to allow unlimited  
24 velocities on belt lines would pose serious risks  
25 to the miners.

1           Also, at the Maplecreek Mine, inadequate  
2 pre-shifts were conducted. To think that maintenance on a  
3 belt line -- just suggestion that high maintenance on a belt  
4 line would help or prevent operators from keeping the belt  
5 line entries having belt air to ventilate the working faces,  
6 and not having those operators held accountable is foolish.

7           That's about all I have to say. Thank you.

8           MR. NICHOLS: Thank you, Leon. Any questions for  
9 Leon?

10           (No verbal response.)

11           MR. NICHOLS: Thank you. The next presenter will  
12 be Larry Kuharcik with the UMWA.

13           MR. KUHARCIK: Good morning, my name is Larry  
14 Kuharcik, K-U-H-A-R-C-I-K. I'm with the United Mine Workers  
15 Safety Committeeman from Local 1702. I work at the  
16 Consolidation Coal Company, Blacksville No. 2 mine in  
17 Northern West Virginia.

18           Gentlemen, I have a few points I would like to  
19 bring out with you. I worked in a belt line coal mine for  
20 32 years. At my mine we've never ventilated sections with  
21 belt air. Our belt air goes down, but there are several  
22 other points I'd like to make on this review.

23           Last fall, we had a major mine fire at Blacksville  
24 No. 2 on the belt line at a belt drive. Many officials --  
25 union, local, company, state, federal -- still don't know

1 how we didn't seal Blacksville No. 2 mine. We were very,  
2 very fortunate that, that mine wasn't burned and sealed.  
3 Since then, in the past six months, as we speak right now  
4 Consol has a belt fire in a mine in Virginia.

5 We had one about 10 miles down the road here at  
6 Mine 84, a belt fire, three in Consol in the last six  
7 months. It's serious business when we start ventilating  
8 sections, increasing air velocity on belt lines.

9 I want to go on to the part of the review where it  
10 mentions stoppings. The review doesn't require the proper  
11 construction and maintenance of stoppings, but just suggest  
12 it. Just last month on my monthly safety tour, I walked out  
13 our longwall belt line, we use the Kennedy stoppings. I  
14 don't know if you gentlemen are all familiar. A Kennedy  
15 stopping is a metal stopping. We found numerous belt line  
16 stoppings constructed wrong, using wrong panels, improper  
17 panels, which has been corrected since then when we brought  
18 it to the company's attention. But they were constructed  
19 wrong. Yet, the review doesn't require proper construction  
20 and maintenance of stoppings, just suggest it.

21 If we go to the smoke detectors, Mr. Nichols, in  
22 your opening statements, I heard you mention CO monitors or  
23 smoke detectors. Well, my position and the union's position  
24 is we need them both to work in conjunction with each other.  
25 We need good, reliable smoke detectors.

1 I understand when we first started using smoke  
2 detectors years ago in the mines we experimented with them.

3 We had a problem with rock dust, different agents was  
4 causing them to go off. But with the technology in that  
5 now, I guess we do have reliable smoke detectors. And  
6 myself and the union would like to see smoke detectors and  
7 CO monitors used together.

8 The life lines, coming from a West Virginia coal  
9 mine, the review decided that this was not needed, the life  
10 line. Well, in the State of West Virginia, the state law,  
11 any time you use a return air course as an intake escapeway,  
12 which we do in our coal mine, we are required to maintain a  
13 life line. The review said that because of the maintenance  
14 and the mining destroying them, they didn't recommend it.  
15 We have no problem with it. The law requires us to keep it  
16 up to the last open cross cut, be made of a durable  
17 material, plus reflection tape every 25 feet for the life  
18 line. We've been using them for several years at the  
19 Blacksville mine and we have no problems with the life  
20 lines, and we would like to see the life lines as a  
21 mandatory recommendation for all coal mines. There's no  
22 problem with the life line.

23 Gentlemen, that's basically what I wanted to talk  
24 to you today about, but I want to leave you with one  
25 question because I'm confused with my government. Since 911

1 we created Home Land Security, which my ex-governor is ahead  
2 of, and I believe everybody in this room will agree that our  
3 No. 1 priority is to protect American citizens from either  
4 harm or death. Yet, I go down the road to Mr. Lauriski,  
5 Department of Labor and we come up with these kind of  
6 reviews, which the United Mine Workers and myself doesn't  
7 full agree with the advisory committee. But we do agree  
8 with a lot of what they say, yet, I read through here and so  
9 many things the advisory committee recommended was  
10 neglected, wasn't added into the final review.

11 Now I would like to think that my job and your job  
12 and all our jobs is to provide the safest and best for the  
13 American people within. We have the knowledge. We have the  
14 power. The main thing is we have the power to provide, to  
15 protect our own such as the Homeland Security. Every man  
16 and woman, thousands of coal miners, men and women in the  
17 mine, to give them the most protection. I think it's our  
18 responsibility, mine and yours, to make sure they get that  
19 by including a lot of the recommendations from the advisory  
20 committee. I think you would agree with me that should be  
21 our No. 1 priority, and I would like to see a lot of the  
22 recommendations put into this review that has not been put  
23 into the review. Thank you, gentleman. That's all I have  
24 to say.

25 MR. NICHOLS: Thank you, Larry. We have a

1 question for you.

2 MR. NARCHA: Just a couple of questions regarding  
3 the life lines. Could you just give me a little more  
4 description about how you use the life lines? You said that  
5 there was some reflective tape. In your mind, you don't  
6 have any problems with life lines being destroyed.

7 MR. KUHARCIK: No, sir, we don't. It's a state  
8 law in West Virginia. They require it. And every 25 feet  
9 we have a marker right beside the life line hung. It's  
10 approximately 12 inches long. It probably has approximately  
11 6 to 8 inches of reflection tape on it to hold into the life  
12 line. The only thing I would like to see -- the State of  
13 West Virginia says it must be constructed of durable  
14 material. That's one mistake I see. I think it should be  
15 fireproof material because you're going to use it in case of  
16 a fire. But the Federal Government I would like to see you  
17 put in there fireproof material and I see no problems. We  
18 have no problems with it. We've used it, I'm guessing, two  
19 or three years. It's in our return airways that's  
20 designated as an intake, of course. It's kept until the  
21 last open cross cut, clear to the shaft where there's a  
22 bucket or clear it to the outside, whichever is required,  
23 and we haven't had a problem with it.

24 MR. NARCHA: Well, thank you very much, sir.

25 MR. NICHOLS: Any more questions? Thank you. We

1 have three more presenters signed up. Is anyone on a short  
2 string that needs to leave real quick? If not, I'd like to  
3 take about a 15-minute break, but if people need to get out  
4 of here, we'll keep going. Okay, let's break until 10:45.

5 (Whereupon, a short recess was taken.)

6 MR. NICHOLS: Robert Bohach, RAG Cumberland  
7 Resources?

8 MR. BOHACH: Good morning, my name is Robert  
9 Bohach, B-O-H-A-C-H. I'm the manager of safety at RAG  
10 Cumberland Resources, Cumberland Mine. Our parent company,  
11 RAG American Coal Holding Company has submitted some written  
12 comments on the proposed regulations. And my comments are  
13 just to supplement the written comments of our parent  
14 company.

15 Cumberland Mine has been using belt air at the  
16 face since late 1984 or early 1985. To the best of my  
17 recollection, we have not had any MSHA reportable fires on  
18 our belts since that time period. We have had some  
19 situations where the conspect, early warning fire detection  
20 system has given us the opportunity to detect and deal with  
21 early stages of combustion or hot spots prior to them  
22 turning into a more serious situation. So the system has  
23 worked at our operation.

24 In general, I feel the attempt to standardize the  
25 requirements allowing the use of belt air to ventilate

1 working sections in areas where equipment is being set up or  
2 dismantled is good. The proposed requirement for monitoring  
3 the primary escapeway for carbon monoxide or smoke should  
4 not be tied into those areas using belt air to ventilate the  
5 working faces. I feel if the intent of the regulation is to  
6 monitor the primary escapeway for CO or smoke, it should be  
7 written into the regulations independent of the direction of  
8 the belt air being used to ventilate working faces.

9           The next comments are concerning the use of the  
10 point feeds. I think that the belt air should be monitored  
11 for CO at a point prior to introducing fresh air into the  
12 belt lines if the belt air, whether it's going to the face  
13 or if the belt air is traveling outby and that would be to  
14 monitor the air before any dilution effects would catch the  
15 CO in the stream of air, regardless of the direction of the  
16 belt air.

17           The new proposed regulation, under 75.351(C)(2)  
18 and (4) requires additional sensors no more than 50 feet  
19 from where belt air splits. Would this require multiple  
20 sensors for a new belt drive location? Would there be a  
21 sensor required within 50 feet of the belt air split and  
22 then also one installed within 100 feet of the drive  
23 installation? I think the regulation may need to be  
24 clarified to address that situation. I think that might  
25 create multiple sensors that may not necessarily be



1 advantageous.

2           The proposed requirement to monitor the CO levels  
3 of intake air prior to entering a belt line would not be  
4 necessary if the belt air would be monitored prior to the  
5 introduction of the fresh air, and also, within 1000 feet of  
6 the point fee on the belt line. Monitoring the intake air  
7 before entering the belt air provides really no benefit to  
8 the belt air being used at the face.

9           The proposed requirement mandating the ability to  
10 close a point feed regulator from either air course without  
11 requiring a person to enter the air stream, passing through  
12 the regulator, I believe, is unrealistic. How would you get  
13 to the regulator if you're not going to be in the air stream  
14 that's going to be entering the belt line. I can understand  
15 the use of a regulator which, typically, is a sliding door  
16 type of mechanism. The regulation prohibits the use of  
17 doors and doors could probably be closed remotely, whereas,  
18 a regulator is going to require an individual to enter the  
19 air stream to actually close the regulator.

20           The requirement to have point feed regulators  
21 approved in the mine ventilation plan will create a number  
22 of unnecessary plan submissions in my opinion. Allowing one  
23 point feed regulator per flight of conveyor belt would  
24 reduce plan submissions and allow mine operators to change  
25 the belt ventilation to accommodate changing methane

1 concentrations on belt lines in a more timely manner. These  
2 point feeds should be required to be marked on the mine  
3 ventilation map on a timely basis.

4 I would agree that a plan should be required for  
5 more than one point feed utilized on one conveyor belt  
6 flight. I would be in agreement in submitting a plan for  
7 multiple point feeds on one flight.

8 The time period the belt air should be monitored  
9 after production should be four hours and not 24 hours. The  
10 four-hour period would provide protection for belt lines  
11 after shutdown. The proposed requirement to monitor belt  
12 lines for 24 hours after the belt is shut down is overkill  
13 if the belt is not operating. I believe that most of the  
14 battery backup systems, or at least the battery backup  
15 system on our Conspec System is a four-hour system that  
16 would provide an additional four hours of protection. And  
17 the 24-hour period, I think, may create problems if there's  
18 a problem outage at the mine, et cetera.

19 The provision requiring the maps to be updated  
20 daily I feel that the maps should be updated within 24 hours  
21 of changes to the ventilation system. I think that, that  
22 might be a more useable wording for the regulation. The  
23 requirement for multiple alarms for methane, CO and system  
24 malfunctions, I believe, is overkill. A single alarm would  
25 require the AMS operator to initiate an investigation and

1 differentiating alarms I don't feel is going to be any added  
2 benefit and it's going to require a number of operators to  
3 make changes to the systems already in place.

4           The sensors should be installed in the upper third  
5 of the belt entries near the center of the entries that  
6 would expose personnel working on the system to unsafe  
7 conditions. I think the new proposed regulations requires  
8 the CO sensors to be installed as close to the roof as  
9 practicable. I know that our petition requires them to be  
10 installed in the upper third of the entry. And here, again,  
11 I think that would be able to detect the amounts of CO in  
12 the belt entry.

13           The location of the methane monitors used for the  
14 return air alternative on longwall sections should be  
15 modified to be located on the face prior to the air starting  
16 down the longwall tailgate return entry to protect the  
17 sensors, the cables and persons required to work on these  
18 sensors. I know that we have submitted a petition in the  
19 past to utilize the 340 sensor on the face to monitor the  
20 methane entering the tailgate return entry to protect the  
21 cable that would be coming off of the longwall face and  
22 being set up in the longwall tailgate return entry across  
23 from the section loading point.

24           I know that we've had numerous discussion with  
25 MSHA concerning that. We do have a plan in place allowing

1 that, but I think that the regulations should address that.

2 I don't really think that thought was given to the location  
3 of the methane sensor and the longwall tailgate return  
4 entry. And now that this provision of the regulation is  
5 open I think that should be looked at.

6 Another suggestion, I feel that the functional  
7 test and the calibration should be on a weekly and monthly  
8 basis at intervals not to exceed to 10 or 45 days  
9 respectively. The seven-day increments at times is too  
10 restrictive for working around holidays when the mine  
11 establishes a routine or a pattern of a certain day when  
12 they test or calibrate the sensors. And if there would be a  
13 holiday, we would end up doing an additional inspection one  
14 day. The next week we would be doing two inspections to get  
15 back onto our routine. That would be similar to making the  
16 weekly ventilation runs. Our weekly ventilation runs, if  
17 they would fall on a holiday, we would make that the day  
18 before the holiday. The following week we would make the  
19 run the day before or a week after and then we would make  
20 the run on the following day.

21 I think that giving a 10-day period would not  
22 really create a safety hazard, but it would give the  
23 operator the flexibility of making the examinations. The  
24 requirement for two-way communications in a different entry  
25 separate from the AMS is not reasonable for three-entry

1 sections with the belt in one entry and the primary  
2 escapeway in the next entry, especially, if the primary  
3 escapeway entry must be monitored for CO as proposed.

4 Section 75.371 should not require additional  
5 sensors. The mine operator decides to install to be  
6 approved in the ventilation plan. They should be marked on  
7 the mine map, not necessarily submitted into the ventilation  
8 plan for approval. I think that having them required to in  
9 the ventilation plan maybe a deterrent for operators to  
10 install additional sensors. And I think by marking them on  
11 the ventilation map at the mine it would enable us to  
12 install more sensors along the belt lines without having to  
13 submit for approval.

14 I think that the regulation has also got to look  
15 at some provisions under 75.380 for developing new section  
16 belts off of an existing main belt line. One of the things  
17 that we have had problems with developing a section off of  
18 an existing main is trying to come in and dump on the main  
19 belt line and the air would be going from the dumping point  
20 onto the main belt line and possibly traveling up into  
21 another mining section with the belt air going to the face.

22 With the CO monitoring on the belt line, I think, that air  
23 flow would be protected in the event of a fire. I think  
24 what we've had to do in the past is create resistance on the  
25 belt lines. Thereby, pressurizing our belt lines to make

1 the air go where it necessarily doesn't want to go. And I  
2 think that 75.332 might be looked at along with this to  
3 address that situation.

4 One other comment that I have is that the location  
5 of sensors for electrical installations should remain no  
6 closer than 50 feet and no more 100 feet. I believe that  
7 the proposed regulation requires the sensors to be 50 feet  
8 of the electrical installations. And I believe that the  
9 BEVR regulations required them to be no closer than 50 feet  
10 and no further than 100 feet down wind of the electrical  
11 installations.

12 That's all my comments. If you have any questions  
13 for me, I'll be glad to entertain them.

14 MR. NICHOLS: Okay, thanks, Robert. Does the  
15 committee have any questions or comments on what Robert's  
16 presented to us.

17 (No verbal response.)

18 MR. NICHOLS: Thank you very much.

19 MR. BOHACH: Thank you.

20 MR. NICHOLS: The next presenter will be John Ealy  
21 with the UMWA.

22 MR. EALY: My name is John Ealy. I'm with the  
23 Health and Safety Committee, Cumberland Mine, Local 2300. I  
24 didn't really have a whole lot to say, but I just going to  
25 speak off the cuff here for a few minutes.

1 I've been in the mining industry for 26 years,  
2 worked underground all those years except for the last year.

3 Now I'm at the preparation plant. But prior to going  
4 outside, my job was as a mine electrician. And I installed  
5 and calibrated and maintained the AMS system of the  
6 Cumberland Mine. The belt entry is the most volatile entry  
7 in a coal mine. One gentleman spoke earlier, the problem we  
8 used to have was with methane liberation because it is along  
9 the virgin ribs. It took a lot of gas up towards the face.

10 It's a dusty area. As people have spoke, there's been a  
11 lot violations on the belts area. It's one of the least  
12 maintained areas in the mine. And I just don't like to see  
13 it -- it seems like every time there's a proposal that comes  
14 out or a rule change, it goes more towards production and  
15 less towards the safety and the protection of miners.

16 I didn't have a whole lot to say until I heard the  
17 last presenter and now it prompted me to say a few things.  
18 I hope everybody keeps this in context, but I think you can  
19 probably see a distinct difference between the mine workers  
20 side of this proposal and the company's side of the  
21 proposal. And we like to think of safety first and  
22 production comes with that. If everything is done safe and  
23 efficient, the production comes.

24 I've installed these monitors for years and I  
25 mean, when you get the point where you want to change the

1 verbiage of being in the upper third of a quadrant to as  
2 close as wherever is practical doesn't make sense to me. I  
3 mean, there's certain things as far as the time frame on the  
4 calibrations. You know, anything we do to deteriorate the  
5 safety of this operation of these systems is totally  
6 unacceptable to me. I think they are a great thing, like  
7 one of the other gentlemen spoke. They do have their  
8 faults, but usually if they're disarmed, the battery is  
9 taken out or what have you. But it's a great system. I  
10 believe in them. Like I said, I've worked on them for  
11 years. Our parameters are set low. I mean, I really do  
12 believe they have saved a lot of people's lives. And I also  
13 believe that keeping them within 50 feet of an electrical  
14 installation, instead of saying up to 100, keep them to 50  
15 feet, that's a safety factor builder. I think it's a great  
16 thing. It's not a big deal to install these things. I  
17 mean, I can install one and calibrate one in 15 minutes.  
18 It's not an issue to do that. And like I said, any time  
19 that we've had three fires here in six months and they've  
20 all been belt line related -- like I said, I've been there.  
21 The dust is there. The methane liberation is there. And I  
22 heard some comment out in the hall, I think. I heard one  
23 gentleman talking about the air velocity and I know there's  
24 different philosophy as far as air velocity basically  
25 pushing the fire faster so it doesn't have time to propagate



1 into the cross cuts and ribs and so on and breaching the  
2 stoppings, but at the same time I'd like to see some type of  
3 a limitation put on the air velocity. I mean, an unlimited  
4 amount of air velocity is just like -- I don't know, it's  
5 like give an inch, take a mile type of thing. I don't know  
6 where you stop this at because I believe ours it at 450  
7 right now. And if any of you gentlemen who's ever been into  
8 a mine, I mean, 450 on a wheel is quite a bit of air down a  
9 belt line. I understand the philosophy of it getting to the  
10 sensors quicker and so on and so forth, but I think that  
11 needs to be looked into a little bit as some type of  
12 restriction put on the velocity.

13 I'm a coal miner, not a speaker. So I'm confused.  
14 But basically, I just ask you all to look at it once again,  
15 take all of this into consideration and try to keep the  
16 safety of the people in mind, which I know you do. But like  
17 I say, everybody has their side of the story. If I had a  
18 copy of all the other comments, I could probably counteract  
19 about 90 percent of them. So you can see the distinct  
20 difference in the mentality of the way we think today. But  
21 like I say, we like to think safety first and everything  
22 else will come. Any questions? I'll answer them.

23 MR. NICHOLS: Okay, John, thanks. We share the  
24 same goal. We want to keep mines in the country to remain  
25 the safest in the world, which they are right now.

1 MR. EALY: We can do it safe.

2 MR. NICHOLS: On the other hand, as you mentioned,  
3 there are a lot of issues here. This thing has been studied  
4 and studied for the last decade. We've got these over 90  
5 petitions we granted over the past 10 years. If there's  
6 some way to codify so of this stuff and make it simpler,  
7 we'd like to do that. But our primary goal is to maintain  
8 the health and safety of the miners, too.

9 MR. EALY: We have a lot of areas in the law that  
10 are gray. And I do agree with the fact that they need to be  
11 black and white. Because whenever you give a gray area,  
12 that's where we have a lot of conflicts and lot of  
13 disagreements and the intent of the law always comes up.  
14 What is the intent of the law? So make it clear.

15 MR. NICHOLS: Yes, but with all these issues, at  
16 some point we'll probably have to agree to disagree on some  
17 things.

18 MR. EALY: We do. We have a lot of disagreements,  
19 but we always end up getting over it.

20 MR. NICHOLS: Well, I think you are a good  
21 speaker.

22 MR. EALY: Well, I'm not sure about. Thank you.

23 MR. NICHOLS: Thanks, John. The next presenter  
24 will be Jeff Mihallik with UMWA.

25 MR. MIHALLIK: Good morning. I, too, don't have

1 anything written down. I just had a brief comment. I've  
2 been in the mining industry a little over 14 years. I'd say  
3 12 of that's been at the face. I also have assistant mine  
4 form papers which I was a fire boss for a while. But  
5 mainly, I look at being a shuttle car operator, we've had  
6 some roller fires in our sections.

7           And I really don't want to see an increase or  
8 letting the companies say what they could put velocity on  
9 that belt. That is very scary to me. I tell you, being on  
10 both ends of that, like I say, being a fire boss and being a  
11 shuttle car operator, I think I get to see that belt line  
12 more than a lot of people. That is a very critical area as  
13 far as -- I want to use the word "deregulating" in that  
14 area.

15           I just wait to see. In our mines the gate road  
16 sections that we have, we have not for several years we  
17 haven't pushed the air to the face. It goes outby. And  
18 basically, it was because we fought the methane so much. I  
19 mean, you had a section boss trying to fight the methane  
20 coming up the belt and then you had the methane at the face.

21           So there he was trying to balance this, you know,  
22 plus, the dust that was coming up the belt. You can try to  
23 regulate it the best you can and you put the best water  
24 sprays and we have polo systems, but I'd hate to see us go  
25 to that scenario. Plus, we use solid core blocks on our

1 stoppings and I've seen some of them leak. We had a bad  
2 roller fire one time. We're trying to get outby this area  
3 and we had the smoke coming through the solid core blocks  
4 and through the top and through the bottom.

5 A good friend of mine is on the safety committee.  
6 He made the comment one time, err on the side of safety.  
7 And I'd like to reiterate that. That's all I have.

8 MR. NICHOLS: Okay, Jeff. Did I get your last  
9 name right?

10 MR. MIHALLIK: It's Mihallik, M-I-H-A-L-L-I-K.

11 MR. NICHOLS: Thanks. What mine was that,  
12 Cumberland?

13 MR. MIHALLIK: Cumberland Mine.

14 MR. NICHOLS: Our next presenter will be John  
15 Gallick with RAG Emerald Resources, LP.

16 MR. GALLICK: My name is John Gallick,  
17 G-A-L-L-I-C-K. I'm the safety manager for RAG Emerald  
18 Resources, LP, an affiliate of RAG American Coal Holding,  
19 Inc.

20 I refer to RAG Coal Holding's written comments to  
21 the standard for my company's overall position on this  
22 standard. I'm here to discuss this rule as it results to  
23 RAG Emerald Resources. Emerald Mine No. 1, which is a  
24 Pittsburgh seam, longwall mine employing 540 people. Our  
25 operation produces approximately \$6.5 million clean tons per

1 year.

2 Emerald Mine No. 1 has the dubious distinction of  
3 having had the longest litigated belt air petition in  
4 history, including several hearings. Emerald appreciates  
5 the need for regulations on this subject. We wish you had  
6 had them a lot sooner. I do, however, have some specific  
7 comments and concerns on this issue.

8 First, the new regulation appears to mirror  
9 Emerald's newest petition in many areas. I believe the  
10 acknowledgement that some areas can have velocity levels  
11 lower than 50 feet per minute with reduced spacing is a very  
12 positive addition to the rules. We appreciate you're  
13 putting that in. Further, the removal of velocity caps from  
14 the regulations is also a positive move.

15 I had the privilege of knowing and working with  
16 Don Mitchell and I'm certain that he would appreciate his  
17 studies and research being cited as a contributing factor in  
18 this decision.

19 I also agree with the concept stated in the rules  
20 that the alert is sent only to the outside AMS operator  
21 station. A subsequent investigation is also under his  
22 direction until the alarm stage is reached. This should  
23 help minimize the number of actual alarms that reach the  
24 working sections and should minimize the concerns we all  
25 have of the "cry wolf" problem.

1           I do believe, however, that MSHA should support  
2 the work on sensor differentiation that is already being  
3 done by the Pittsburgh lab of NIOSH, the old Bureau of  
4 Mines. It's always going to be the Bureau of Mines for me  
5 until I'm done. Emerald's participated in that research and  
6 it seemed to me that the ability to differentiate the causes  
7 of CO -- diesel, burning or welding or productions of  
8 combustion from fire is now available. The hardware is  
9 there. The research they did proved to me that they're  
10 quite capable of working and working well.

11           The problem, as I understand it from the Bureau,  
12 has been the inability to develop software to allow the AMS  
13 operator to not have to try to understand trend charts, et  
14 cetera, but get an actual description of what the cause of  
15 the CO is. This software is not going to be developed by  
16 private industry as I see it. There's not enough systems in  
17 place. I would like to see MSHA support, with money, this  
18 research so that at some point it becomes a public domain  
19 software and then, can become part of our systems. I  
20 believe it would help all of us to be able to differentiate  
21 CO causation.

22           I was also surprised to see that sensors were  
23 required in the intake escape way when belt air to the face  
24 was being used. Among my concerns about locating sensors in  
25 the intake escapeway is the alert/alarm level. I refer back

1 to what I just discussed about differentiation. Without the  
2 differentiation, the intake escapeway in many mines,  
3 including ours, is the main transportation route. And I do  
4 have concerns with CO from diesel exhaust, et cetera,  
5 reaching quantities that are above the alert level. These  
6 sensors should not be held to the 5 PPM and 10 PPM standard  
7 of the rule, but the regulation should acknowledge that  
8 these sensors can be set to provide a warning, but at a high  
9 enough level to minimize nuisance alarms. I guess that  
10 could either be done with some discussion of ambient in that  
11 area or just a working, how do you come up with a reasonable  
12 warning without too many nuisance alarms.

13 I believe that the sensors on the intake escapeway  
14 of a longwall should be relocated just outby the power train  
15 rather than across from the loading point. Placing a sensor  
16 at that location provides the protection the rule  
17 contemplates without having to move it as the longwall  
18 retreats. Each power move, you would move your sensor. It  
19 would be properly stationed and you wouldn't have to worry  
20 about it being moved willy-nilly.

21 Another concern involving sensors, to me, is as  
22 Bob Bohach described, the calibration and functional testing  
23 movement to go to every 31 days and every 7 days,  
24 respectively. I noticed that in the new high voltage regs  
25 you also went to a seven day rather than a weekly standard

1 in that area.

2 This requirement puts a burden on the operator and  
3 causes wait of time by doubling examining when there's  
4 holidays involved in those time frames, vacations, other  
5 areas. I really think that some flexibility should be  
6 placed in it that would provide this safety that you're  
7 requesting, which is a set timing to do the calibrations and  
8 functional tests, but some flexibility, like Bob said, every  
9 10 days, no more than 10 days or some other number that  
10 allows some flexibility when you hit the holiday seasons.  
11 Around Christmas, et cetera, this is always a major problem  
12 for an operator and usually end up having to do double exams  
13 in all these areas.

14 Other items that should be reviewed and changed  
15 might seem of minor consequence, but they would make it  
16 easier for compliance for the operator without affecting the  
17 intent of the rule.

18 First, 75.351(C)(4) requires the methane and CO  
19 alarm signals to be distinguishable from each other. Since  
20 in either case the first step in the process is to call the  
21 MS operator, I don't see the need for the different signals.

22 The AMS operator will then tell you, you have methane  
23 problem with your AMS system or you have a CO issue.

24 Secondly 75.350(C)(5) requires point feeder  
25 locations to be in the ventilation plan. I don't have a



1 major problem with a statement of general design and general  
2 location being placed in a plan. The actual location should  
3 be more appropriately required to be located on the 75.1200  
4 mine map. As presently written, every addition or  
5 subtraction of a point feed location will generate an  
6 addendum submittal to the ventilation plan. This is a time-  
7 consuming process for both the operator and MSHA that will  
8 lead to no additional safety enhancements.

9           Thirdly, 75.351(B) should read, and this is in  
10 regard to the map for the AMS operator, "and updated within  
11 24 hours when changes are made in central locations or air  
12 flow direction." I just think it makes it clearer what  
13 needs to be done.

14           Next, in 75.351(B)(4), the method of contact  
15 should be omitted. Obviously, the contact will be by the  
16 mine's primary communications system. But I am concerned,  
17 as I previously discussed in the proposed rules on 75.1500,  
18 that this might eventually get interpreted as requiring the  
19 person to be near a phone. I'd like to see some language  
20 change there.

21           Next, in 75.351(C)(5), the requirement for an  
22 alarm signal in other locations can be a problem. Most  
23 phone systems provide for an all-page alert, but the use of  
24 the wording in the regulations says "alarm signal." That  
25 implies to me that a section-type audio visible alarm signal

1 is contemplated and will be required in these locations. We  
2 do not presently have these in place and I don't think  
3 they're needed to provide like an all-page to those sites.

4           Next, in 75.351(H), which refers back to  
5 75.340(A), I'd like to make a general comment here. Under  
6 75.340(A), battery charger stations cannot be monitored for  
7 CO due to the hydrogen interference. So smoke sensor is the  
8 only type of sensor that can be used. I believe that CO  
9 sensors can be used in these locations, provided the sensor  
10 is placed in a location where any hydrogen gas has had an  
11 opportunity to be diluted. My experience is that 50-feed  
12 down wind in an air stream will typically provide enough  
13 dilution to allow for the use of a CO sensor in place of a  
14 smoke alarm. This is important as there has been little  
15 work on smoke sensors in this country.

16           There's been references to smokes sensors, both in  
17 the rules and in testimony today. My experience with smoke  
18 sensors, I am not convinced that enough work has been done  
19 on them and that they are not reliable and feasible as they  
20 presently exist. My work with the Bureau of Mines on the  
21 previous subject is differentiation. We also worked with  
22 smoke sensors, and frankly, the smoke sensors that seemed to  
23 have the most reliability, based on their discussion with  
24 me, are not commercially available in the United States. I  
25 think it's a problem that needs to be addressed.

1           Next, 75.351(R) needs to be either rewritten or  
2 completely removed. Although, a trunk line for  
3 communications systems maybe in another entry, almost all  
4 mines have spur lines into the belt line. In fact, most  
5 pager systems are installed directly in the belt line  
6 itself. In either case, there's a natural mixing of phone  
7 lines into and out of the belt line. I don't believe the  
8 intent of the rule was to prohibit phones from the main  
9 phone system from being located at power centers, drive  
10 areas, transfers, et cetera. But I believe this rule could  
11 be interpreted in this way.

12           At a minimum, depending on how this rule was  
13 finally written, all the systems that are presently in place  
14 should be grandfathered in rather than requiring people to  
15 take out a whole phone system that's in a belt line and  
16 moving it to another entry.

17           Next, 75.352, I generally agree with this section.  
18 I urge the agency to review this section and the proposed  
19 75.502 and assure itself and us that they are, in fact,  
20 compatible. I believe that the language here in 75.352 that  
21 the MS operator beings the initial action is what both rules  
22 contemplate. I like the language in 352 better than it is  
23 presently written in 1502.

24           Finally, just a general comment on life lines.  
25 I've spoken about life lines in the past. And in fact, I've

1 supported their use. First, let me say the discussion on  
2 life lines should be under escapeways and not belt air to  
3 the face. If life lines are needed, they're in all  
4 escapeways, not just those mines using belt air.

5 If life lines belonged in a rule, and we agree  
6 that the escapeway rule is the proper locations for it, then  
7 I have some comments on the practical use of them. Life  
8 lines can be a problem in an entry that has active traffic.

9 We've used them in the No. 3 entry of a longwall and  
10 provided the life line that's kept outby the travel doors.  
11 Maintenance wasn't a large problem. However, in any area  
12 where traffic is necessary, i.e., setup rooms, areas where  
13 we've had to go in and resupport the roof, et cetera, life  
14 lines are typically damaged or they're hung up in a way to  
15 prevent them being torn apart, but makes them practically  
16 useless as a life line for escape.

17 Finally, in one of our many belt air petitions, we  
18 were required to have life lines in the intake escapeway.  
19 When intake escapeway was changed from a walking No. 3 entry  
20 to a track haulage entry, we had the problem of having an  
21 escapeway that is vehicle traffic on track, but a life line  
22 traveling down that same entry. And every time we came to a  
23 cross cut going up high enough to avoid catching that  
24 equipment and back down and then traveling through. If you  
25 chose to go into escapeways in any fashion, think long and

1 hard about how you word it so that it doesn't become a  
2 nuisance problem, but, in fact, provides the safety that the  
3 previously advisory committee had looked at.

4 Finally, I urge that, that be part of an escapeway  
5 rule if you're going to rewrite an escapeway rule. It  
6 doesn't really belong in CO monitoring and the belt air.

7 I'm prepared to answer any questions if you have  
8 any.

9 MR. NICHOLS: Okay, John, thanks. Anyone have any  
10 questions or comments on what John's given us.

11 MR. KNEPP: Yes, I have a question. One is on  
12 intake CO monitoring. What distance would you feel  
13 comfortable with on a longwall outby that's centrally  
14 located.

15 MR. GALLICK: Bill, if you have your power train  
16 in your intake escapeway that the rule would say either just  
17 outby the power train or just outby the doors if there are  
18 doors to the No. 3 entry. Some general statement like that  
19 rather than a distance. Our power train, as you know, those  
20 things the distance varies, depending on where you're  
21 located. And I just thought, once you set it up, it'll be  
22 set up right. You only make so many power moves. The power  
23 moves are planned activity. It would then be properly  
24 located and not hung in some haphazard manner. I wasn't  
25 looking at a distance number as much as a location point.

1           MR. KNEPP: Okay, the alarms for CO versus alarms  
2 for methane differentiation of that, what kind of problem  
3 would that cause for you if that requirement would go  
4 through?

5           MR. GALLICK: I see two problems. One is, if I'm  
6 understanding what you're looking for, I would have areas  
7 that would have an AMS methane, an AMS CO potential alert or  
8 alarm. I would have to have two separate boxes of some sort  
9 that would tell that person that, that blinking light there  
10 is for methane. That blinking light over here is for CO in  
11 either case. If I understand your other rule, other  
12 locations would have to have an alarm system also. So I  
13 would have a requirement to have multiple areas with at  
14 least two different type differentiations.

15           Now I'm not sure how we would implement that,  
16 other than having a separate unit for CO and a separate unit  
17 for methane. My belief was that in our procedures, when you  
18 get either one, you pick up the phone and you call the AMS  
19 operator and find out what you're dealing with, what the  
20 problem is. And at that point he'd say you have methane in  
21 your return over 1.5 percent, let's say. And then, you'd  
22 know what you're dealing with. Or he'd say we have a CO  
23 alarm at so and so alarm station. So I just thought we're  
24 going to end up having double boxes, for lack of  
25 a better word.

1 MR. KNEPP: Thank you.

2 MR. NICHOLS: Thanks, John. The next presenter  
3 will be Floyd Campbell with UMWA.

4 MR. CAMPBELL: I wasn't expecting to speak either.

5 I just wrote a few things down here. My name is Floyd  
6 Campbell, C-A-M-P-B-E-L-L, from Emerald Mine, UMWA Local  
7 2258. I have 25 years experience, 17 as a fire boss. I  
8 think the petition, unique to each monitor is the best to  
9 go. I don't think one size fits all law is a good idea.

10 If you go with a petition for each monitor, that  
11 gives the local monitor that understand the conditions there  
12 the chance to set up that petition and belt air the way it  
13 should be for their unique conditions.

14 I wrote in the preferential differentials, before  
15 we were talking about that. Some of these panels we drive  
16 are 3 inches. They're over 12,000 feet long. I've seen  
17 them projected for 24,000. If you've got something at the  
18 beginning of your belt, if you've got out of control on  
19 there, you would override into your intake, your haulage and  
20 that's always over pressure until you return -- you would  
21 have to escape to 12 to 24,000 feet under apparatus. And  
22 that's a long way to go if anybody's every done that.

23 The increase of the velocity will spread the fire  
24 path. Everybody knows that. In our mine we have a petition  
25 modification, so we use intake air. When the panels were

1 started on return air and rock dust kept up clean. We have  
2 no methane problems. When we switch over to ventilating  
3 them to intake air, any time they can be rock dusted when  
4 the section is idle or it's under citation for float dust in  
5 the belt line, we're always fighting 1 percent methane at  
6 the feeder.

7 Also, they were changing the inspections of  
8 calibrations from 7 to 10 days, that would be a decrease in  
9 the percent in number over the length of a year, from 52 to  
10 36. I don't think that's a good idea to decrease the number  
11 of inspections for anything.

12 Basically, that's all I have to say. I just  
13 wanted to get on record against this.

14 MR. NICHOLS: Okay, Floyd, we appreciate it. Any  
15 comments or questions for Floyd?

16 (No verbal response.)

17 MR. NICHOLS: Thanks a lot. The next presenter  
18 will be Barry Cox with the UMWA.

19 MR. COX: Hello, my name is Barry Cox. I work at  
20 RAG Emerald Mine. I'm an elected safety committeeman at the  
21 mine. Now acting as the chairman of the safety committee.  
22 I've been on the committee for like 12 years.

23 I just want to start off saying that I'm just a  
24 coal miner with just an average education. But when it  
25 comes to the safety of our mines, I speak from the heart.



1 We spent many years adopting a belt air petition and we're  
2 not in favor of losing what we fought for. I believe if you  
3 want to adopt it into law, you should look at the most  
4 stringent petition that is out there.

5           Forget the petition or law, do you feel in your  
6 mind and heart that it's safe for the health and safety of  
7 our miners to push 9/10 methane and float coal dust to the  
8 face areas where you have mitre bits and drill bits sparking  
9 against rock at the working face? It was are made to  
10 protect the miners, not jeopardize our lives. The explosion  
11 range of methane is 5 to 15 percent, but it is significantly  
12 reduced when float coal dust is present. Also, when you  
13 have unlimited amounts of air traveling up a belt line, it  
14 will overcome the ventilation that pressurized the man doors  
15 and ventilation controls from the intake escapeways to the  
16 belt lines. All this does is take our escapeway from our  
17 miners. Bag rock dusting on our belt line is a thing of the  
18 past except when a citation is issued. Bag rock dusting  
19 nothing but cosmetic to terminate a citation.

20           That's all I have to say. That we're against it.

21           MR. NICHOLS: Okay, Barry, thanks. Any questions  
22 or comments for Barry?

23           (No verbal response.)

24           MR. NICHOLS: Okay, thank you.

25           MR. COX: Thank you.

1           MR. NICHOLS: That's all the people we have signed  
2 up to speak. Anyone else in the audience that would like to  
3 come up and offer comments or anyone that's offered previous  
4 comments want to come up and add to their comments?

5           (No verbal response.)

6           MR. NICHOLS: I think this has been a good hearing  
7 for us. Let me lay out the timetable and how we'll proceed.

8       As I mentioned in my opening statement, we have two more  
9 hearings planned for the last week of this month. The  
10 post-hearing comment period closes June 30th. The  
11 committee, following the closing of that comment period,  
12 will get together and start listing all the issues. Once we  
13 get that done, we'll have a discussion with the MSHA  
14 leadership and then start making some decisions. And  
15 hopefully, have a rule by the end of the year.

16           It's not going to be an easy task because, as I  
17 said earlier, this issue has been around for more than a  
18 decade. Our goal is, No. 1, to preserve the health and  
19 safety of the miners. But any place it makes common sense  
20 to codify some of this stuff, we want to do that to. So  
21 thanks for your comments and thanks for your attendance.  
22 That will conclude the hearing.

23           (Whereupon, at 11:37 a.m., the hearing in the  
24 above-entitled matter was concluded.)

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REPORTER'S CERTIFICATE

DOCKET NO.: N/A  
CASE TITLE: Underground Coal Mine Ventilation  
HEARING DATE: April 10, 2003  
LOCATION: Washington, Pennsylvania

I hereby certify that the proceedings and evidence are contained fully and accurately on the tapes and notes reported by me at the hearing in the above case before the

Date: April 10, 2003

Joel Rosenthal

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