

## Appeals to the Secretary of Commerce Under the Coastal Zone Management Act (CZMA) – October 6, 2008

CZMA section 307, the federal consistency provision, requires proposed federal actions with reasonably foreseeable effects on any coastal use or resource to be consistent with the enforceable policies of federally approved state Coastal Management Programs (CMPs). CZMA sections 307(c)(3) and (d) require applicants for *federal license or permit activities* (16 U.S.C. 1456(c)(3)(A)), *Outer Continental Shelf (OCS) Plans* (16 U.S.C. 1456(c)(3)(B)), and *federal financial assistance activities* (16 U.S.C. 1456(d)) that have reasonably foreseeable effects on any coastal use or resource of a state's coastal zone to certify to affected states that the proposed activities are consistent with the enforceable policies of state CMPs.

If a state CMP objects to the certification, the non-federal applicant may appeal the state's objection to the Secretary of Commerce. (Appeals to the Secretary are not available for *Federal agency activities* under 16 U.S.C 1456(c)(1).) The Secretary will override a state's objection, if the Secretary finds that the activity is consistent with the objectives of the CZMA or is otherwise necessary in the interests of national security. If the Secretary overrides a state's objection, then the federal agency may issue its authorization or funding. If the Secretary does not override a state's objection, the federal agency cannot issue its authorization or funding. The Secretary's decision is based on the administrative record compiled for an appeal. The Secretarial Appeal regulations are 15 C.F.R. part 930, subpart H (sections 930.120-131), *as amended* 71 Fed. Reg. 787-831 (January 5, 2006), and 71 Fed. Reg. 75864-75865 (Dec. 19, 2006).

There are 34 federally approved state CMPs. Since approval of the first CMP in 1978, tens of thousands of federal license or permit activities, OCS oil and gas activities, and federal financial assistance activities have been reviewed for consistency. States have concurred with approximately 95 percent of these actions. The Secretarial appeals are summarized in the table below and described in the five lists below:

SUMMARY & LOCATION OF CZMA SECRETARIAL APPEALS — October 6, 2008		
LIST #	LIST TITLE & SUMMARY	# OF APPEALS
1	<b>CZMA Secretarial Appeal Decisions</b> 14 Decisions to Override State Objection — 28 Decisions NOT to Override State	42
2	<b>CZMA Secretarial Appeal Decisions on Energy Activities</b> (a subset of List 1) 14 of the 42 were OCS Oil & Gas Plans 7 Decisions to Override State Objection 7 Decisions NOT to Override State 2 of the 42 were Natural Gas Pipelines 1 Decision to Override State Objection 1 Decision NOT to Override State 2 of the 42 were Liquefied Natural Gas (LNG) Terminals/Pipelines 1 Decision to Override State Objection 1 Decision NOT to Override State	18 (of the 42)
3	<b>CZMA Appeals Dismissed or State Objections Overridden on Procedural Grounds</b>	32
4	<b>CZMA Appeals Withdrawn and/or Settled</b>	61
5	<b>CZMA Appeals Pending</b>	3
TOTAL APPEALS FILED as of October 6, 2008		138

Secretarial decision documents and information contained in the record for pending appeals are located at:  
<http://www.ogc.doc.gov/czma.htm>.

General information on CZMA federal consistency is located at:  
<http://coastalmanagement.noaa.gov/consistency/welcome.html>

**CZMA Secretarial appeals and related information should be mailed to:**

Office of the Assistant General Counsel for  
Ocean Services (GCOS)  
National Oceanic and Atmospheric Administration  
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Silver Spring, Maryland 20910  
301-713-2967

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**LIST 1 - CZMA Secretarial Appeal Decisions Issued as of October 6, 2008**

<b>Appellant, Project &amp; Authorizing Federal Agency</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Decision Date</b>	<b>Disposition</b>
1. Exxon (SYU), Development & Production Plan (DPP), MMS	CA	7/22/83	2/18/84	Issued partial findings; deferred some findings required for override pending additional information
2. Ford S. Worthy, Jr., Commercial marina, Corps § 10	NC	8/5/83	5/9/84	Did Not Override State Objection Effects outweigh national interest
3. Union Oil Company of California, Exploration Plan (EP), MMS	CA	12/12/83	11/9/84	Overrode State's Objection National interest outweigh effects
4. Exxon (SRU) (Santa Rosa), EP, MMS	CA	3/9/84	11/14/84	Did Not Override State Objection Available alternative to drill outside Thresher Shark season
5. Southern Pacific Transportation Co., R.R. Bridge/wetland fill, Corps 404	CA	10/23/84	9/24/85	Overrode State's Objection National interest outweigh effects
6. Gulf Oil Corporation, EP, MMS	CA	3/13/85	12/23/85	Overrode State's Objection National interest outweigh effects
7. Long Island Lighting Co., Wetland fill for Nuclear Plant, Corps	NY	11/19/86	2/26/88	Overrode State's Objection National interest outweigh effects
8. John K. DeLyser, Dock & Boathouse, Corps § 10	NY	1/6/87	2/26/88	Did Not Override State Objection Not further CZMA objectives
9. Korea Drilling Company, Ltd., EP, MMS & NPDES, EPA	CA	12/15/86	1/19/89	Overrode State's Objection National interest outweigh effects
10. John Bianchi, Restaurant pier, Corps § 10	NY	9/5/85	1/25/89	Did Not Override State Objection Alternative available
11. Texaco, Inc., EP, MMS & NPDES, EPA	CA	3/23/88	5/10/89	Overrode State's Objection National interest outweigh effects
12. Exxon Service Station, Wetland fill for gas station, Corps 404	NJ	1/7/87	6/14/89	Did Not Override State Objection Effects outweigh national interest
13. Amoco Production Company, EP, MMS	AK	4/3/89	7/20/90	Overrode State's Objection National interest outweigh effects
14. Michael P. Galgano, Wetland fill for bulkhead, Corps 404	NY	7/14/88	10/29/90	Did Not Override State Objection Effects outweigh national interest
15. Chevron U.S.A., Inc., EP, MMS & NPDES, EPA	CA	7/5/88	10/29/90	Did Not Override State Objection Alternative available re: air impact
16. Shickrey Anton, Wetland fill, Corps 404	SC	10/2/89	5/21/91	Did Not Override State Objection Effects outweigh national interest
17. Sucesión Alberto Bachman, Swimmer's barrier, Corps 404	PR	3/18/88	10/10/91	Did Not Override State Objection Alternative available

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18. José Pérez-Villamil, 125 ft pier, Corps § 10	PR	8/16/89	11/20/91	Did Not Override State Objection Effects outweigh national interest
19. Asociación de Propietarios de Los Indios, Houses/bulkheads, Corps	PR	9/26/88	2/19/92	Did Not Override State Objection Not further CZMA objectives
20. Davis Heniford, Wetland fill/grocery store, Corps 404	SC	9/24/90	5/21/92	Did Not Override State Objection Effects outweigh national interest Available alternative
21. Yeamans Hall Club, Wetland fill/dam & pond, Corps 404	SC	9/25/90	8/1/92	Did Not Override State Objection Alternative available
22. Roger W. Fuller, Dredge & fill to increase lot, Corps 404	NC	12/7/89	10/2/92	Did Not Override State Objection Effects outweigh national interest
23. Claire Pappas, Restaurant deck, Corps § 10	NY	3/13/90	10/26/92	Did Not Override State Objection Alternative available
24. A. Elwood Chestnut, Wetland fill for livestock, Corps 404	SC	8/14/89	11/4/92	Did Not Override State Objection Effects outweigh national interest Alternative available
25. Robert E. Harris, 75 ft dock/18 boat slips, Corps § 10	NY	10/26/90	12/2/92	Did Not Override State Objection Effects outweigh national interest Alternative available
26. Henry Crosby, Wetland fill for pond, Corps 404	SC	10/17/89	12/29/92	Did Not Override State Objection Effects outweigh national interest
27. Mobil Exploration & Producing U.S. Inc., (Pulley Ridge), EP, MMS	FL	1/11/89	1/7/93	Did Not Override State Objection Effects outweigh national interest
28. Union Exploration Partners, Ltd. (Unocal Pulley Ridge), EP, MMS	FL	12/21/88	1/7/93	Did Not Override State Objection Effects outweigh national interest
29. Chevron (Destin Dome-Exploration), EP, MMS	FL	3/27/91	1/8/93	Overrode State's Objection National interest outweigh effects
30. Jorge L. Guerrero-Calderon, Pier, Corps § 10	PR	3/17/89	3/5/93	Did Not Override State Objection Effects outweigh national interest
31. Carlos A. Cruz Colón, Pier, Corps § 10	PR	8/26/91	9/27/93	Did Not Override State Objection Alternative available
32. Virginia Electric and Power Company (Lake Gaston), water pipeline, FERC	NC	10/3/91	5/19/94	Overrode State's Objection National interest outweigh effects No alternative available
33. Mobil Oil (Mobil Manteo), NPDES/drilling discharge, EPA	NC	7/31/90	9/2/94	Did Not Override State Objection Inadequate information
34. *Mobil Oil (Mobil Manteo), EP, MMS	NC	12/3/90	9/2/94	Did Not Override State Objection Inadequate information

**LIST 1 - CZMA Secretarial Appeal Decisions Issued as of October 6, 2008**

<b>Appellant, Project &amp; Authorizing Federal Agency</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Decision Date</b>	<b>Disposition</b>
* Mobil Oil (Mobil Manteo) (Continuation of #33 and #34)	NC		12/8/99	Did Not Override State Objection (declined to reopen record)
35. Olga Vélez Lugo, Dock/boat ramp, Corps § 10	PR	7/9/92	9/9/94	Did Not Override State Objection Effects outweigh national interest
36. Mobil Oil (Mobil Pensacola), EP, MMS	FL	4/29/92	6/20/95	Overrode State's Objection National interest outweigh effects
37. Vieques Marine Laboratories, Aquaculture, Corps § 10	PR	4/29/94	5/28/96	Did Not Override State Objection Effects outweigh national interest
38. Jessie W. Taylor, Wetland fill/mini storage, Corps 404	SC	4/10/96	12/30/97	Overrode State's Objection National interest outweigh effects
Jessie W. Taylor, (#38 Re-issued with changes)	SC		12/28/98	Overrode State's Objection National interest outweigh effects
39. Millennium Pipeline Company natural gas pipeline, Corps & FERC	NY	6/7/02	12/12/03	Did not Override State Objection Reasonable alternative available
40. Islander East Pipeline Company, LLC., natural gas pipeline, Corps & FERC	CT	11/14/02	5/5/04	Overrode State's Objection National interest outweighs effects
41. AES Sparrows Point LNG, LLC, liquefied natural gas, FERC & Corps	MD	8/8/07	6/26/08	Overrode State's Objection National interest outweighs effects & No Alternative Available
42. Weavers Cove Energy, LLC and Mill River Pipeline, LLC, liquefied natural gas, FERC & Corps (These two appeals merged into one)	MA	8/27/07	6/26/08	Did Not Override State Objection Effects outweigh national interest

**LIST 2 - CZMA Secretarial Appeal Decisions on Energy Activities – October 6, 2008**

This list breaks out the appeal decisions related to energy projects from the Secretarial decisions in List 1.

**OCS OIL AND GAS APPEAL DECISIONS** — 14 decisions for OCS oil and gas Exploration Plans (EPs) and Development and Production Plans (DPPs) and OCS National Pollutant Discharge Elimination System (NPDES) permits – 7 decisions overrode the State’s objection, and 7 decisions upheld the State’s objection.

APPELLANT	EP, DPP NPDES	STATE	SECRETARIAL DECISION
Exxon (SYU)	DPP	California	Partial Decision for State (1984)
Union Oil	EP	California	Overrode State (1984)
Exxon (SRU)	EP	California	Did Not Override State (1984)
Gulf Oil	EP	California	Overrode State (1985)
Korea Drilling Co.	EP/NPDES	California	Overrode State (1989)
Texaco	EP/NPDES	California	Overrode State (1989)
Amoco	EP	Alaska	Overrode State (1990)
Chevron	EP/NPDES	California	Did Not Override State (1990)
Mobil (Pulley Ridge)	EP	Florida	Did Not Override State (1993)
Union Oil (Pulley Ridge)	EP	Florida	Did Not Override State (1993)
Chevron (Destin Dome)	EP	Florida	Overrode State (1993)
Mobil (2 cases) (Manteo)	EP/NPDES	North Carolina	Did Not Override State (1994)
Mobil (Pensacola)	EP	Florida	Overrode State (1995)
Mobil (Manteo) (not a new case - continuation of 1994 Mobil Manteo)	EP	North Carolina	Did Not Override State (1999) (declined to reopen record)

**NATURAL GAS PIPELINE APPEAL DECISIONS** — 2 decisions for natural gas pipelines – 1 decision overrode the State’s objection and 1 decision upheld the State’s decision.

APPELLANT	STATE	SECRETARIAL DECISION
Millennium Pipeline	New York	Did Not Override State (2003)
Islander East Pipeline	Connecticut	Overrode State (2004)

**LIQUEFIED NATURAL GAS (LNG) APPEAL DECISIONS** — 2 decisions for LNG – 1 decision overrode the State’s objection and 1 decision upheld the State’s decision.

APPELLANT	STATE	SECRETARIAL DECISION
AES Sparrows Point LNG	Maryland	Overrode State (2008)
Weaver’s Cove LNG	Massachusetts	Did Not Override State (2008)

**LIST 3 - CZMA Appeals Dismissed or State Objections Overridden on Procedural Grounds as of October 6, 2008**

(These decisions are issued by NOAA pursuant to authority delegated by the Secretary of Commerce. Procedural grounds for dismissal include: (1) appellant's failure to submit notice of appeal or brief within required period; (2) appellant's failure to pay application and processing fees; (3) appellant's failure to address whether the proposed activity is consistent with the CZMA or necessary in the interest of national security; (4) denial of the license, permit, or assistance by the federal permitting agency; and/or (5) State's or Secretary's lack of jurisdiction. Procedural grounds to override State objection include: (1) State's failure to file a timely objection; and/or (2) State's failure to base its objection on enforceable policies approved by NOAA.)

<b>Appellant</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Dismissal Date</b>	<b>Disposition</b>
1. Daspit	MS		1988	Failure to file brief
2. Int'l Paper	SC	2/2/89	7/17/90	Objection was not timely
3. Gregorie Brothers	SC	8/5/91	12/12/91	Non payment of fees
4. Eugene J. Dean	MA		1/24/92	Objection was not timely
5. Jesse Floyd	SC	1/7/93	6/10/93	Non payment of fees
6. ERA	PR	5/13/92	11/29/94	Non payment of fees
7. D'Olive Joint Venture	AL	9/22/94	1/24/95	Non payment of fees
8. G. Martin Kuffiskie	AL	12/16/96	3/26/97	Non payment of fees
9. Joseph M. Mattone	NY	3/2/94	6/19/97	Appellant failed to file brief
10. Rick Bellew	AL	11/17/97	7/23/99	Appellant failed to address criteria
11. Ricardo Ramirez	PR	5/6/99	7/20/00	Appellant failed to address criteria
12. Cruz Colon	PR	2/7/00	7/11/00	Objection was not timely
13. Filiberto S. Montalvo Durand	PR	2/17/00	10/25/00	Non payment of fees
14. Jade Venture Group	MI	12/7/00	11/15/01	Secretary lacked jurisdiction to review
15. Collier Resources Company	FL	4/3/00	4/17/02	State lacked jurisdiction to object
16. Walter Taylor	MI	11/11/02	1/3/03	Non payment of fees
17. Torres-Martinez	PR	4/15/99	3/26/03	Permit application terminated; enforcement action by the Corps
18. Keegan	PR	10/26/99	12/5/03	Appellant died; no viable permit application following his death
19. Barnes Nursery, Inc.	OH	7/10/01	12/23/03	Appellant failed to address criteria
20. U.S. Erie Island Development Company, dock and breakwater, Corps	OH	2/8/01	10/22/04	Appellant failed to pursue the appeal diligently
21. Carlos Frontera Colley, improvements to beach house and pier, Corps	PR	4/6/99	10/29/04	Appellant died; no viable permit application following his death

**LIST 3 - CZMA Appeals Dismissed or State Objections Overridden on Procedural Grounds as of October 6, 2008**

(These decisions are issued by NOAA pursuant to authority delegated by the Secretary of Commerce. Procedural grounds for dismissal include: (1) appellant's failure to submit notice of appeal or brief within required period; (2) appellant's failure to pay application and processing fees; (3) appellant's failure to address whether the proposed activity is consistent with the CZMA or necessary in the interest of national security; (4) denial of the license, permit, or assistance by the federal permitting agency; and/or (5) State's or Secretary's lack of jurisdiction. Procedural grounds to override State objection include: (1) State's failure to file a timely objection; and/or (2) State's failure to base its objection on enforceable policies approved by NOAA.)

<b>Appellant</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Dismissal Date</b>	<b>Disposition</b>
22. Pedro Vidal, improvements to house, docks, and boardwalks	PR	4/21/99	1/4/05	Appellant failed to address criteria
23. Luz Torres DeRosa, improvements to house and boardwalk, Corps	PR	9/14/99	2/3/05	Appellant failed to address criteria
24. Fernando E. Otero Rodriguez, improvements to house and walkway	PR	4/21/99	2/3/05	Appellant failed to address criteria
25. Singleton Development Corporation, expansion of residential subdivision, Corps	MS	9/29/00	5/16/05	Objection was not timely
26. Fenner, private recreational dock, Corps	NY	9/6/01	8/1/05	Objection was not timely
27. Weaver's Cove	RI	10/11/05	11/11/05	State had not objected to project.
28. Villa Marina Yacht Harbour, Inc., marina expansion, Corps	PR	10/31/03	2/3/06	Objection was not timely
29. Edwin Irizarry Garcia, construction of private pier, Corps	R	6/15/04	1/26/06	Appellant failed to address criteria
30. Prescott Ammarell	NY	7/28/06	11/3/06	Appellant failed to timely submit principal brief and also failed to base appeal on relevant grounds of 15 CFR §§ 930.121 or 122
31. Susan M. Williams	NY	7/5/07	8/29/07	Appellant failed to base appeal on a recognized ground.
32. G. Walter Swain	DE	1/31/08	9/24/08	Objection was not timely due to invalid stay agreement.



**LIST 4 – CZMA Appeals Withdrawn and/or Settled as of October 6, 2008**

<b>Appellant</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Dismissal Date</b>	<b>Disposition</b>
1. Carlisi & Herman	NY		1987	Withdrawn by appellant
2. Westvavco	SC		1987	Parties resolved
3. City of Ponce	PR		1987	Withdrawn by appellant
4. Paul King	NJ		1987	Withdrawn by appellant
5. Tip Top Assoc.	SC		1988	Parties resolved
6. Zanetti	SC		1988	Parties resolved
7. Cabo Rojo	PR		1988	Parties resolved
8. Beltran	PR		1988	Parties resolved
9. Northeastern Industrial Park	NY		1988	Withdrawn by appellant
10. Benson	AK		1988	Withdrawn by appellant
11. Davis A. McNeill			1988	Parties resolved
12. Bank of Ponce	PR		1989	Parties resolved
13. Telecino, Inc.	PR		1989	Withdrawn by appellant
14. Genstar	NJ		1989	Withdrawn by appellant
15. Gulf of Cumberland Farms	CT		1989	Withdrawn by appellant
16. NY City Prison	NY		1989	Parties resolved
17. Puerto Rico Houseboat	PR		1990	Withdrawn by appellant
18. Martin	SC		1990	Parties resolved
19. Allen	NC		1990	Parties resolved
20. Brown	SC		1990	Parties resolved
21. Texaco (Chukchi)			1990	Parties resolved
22. Kinston Smith			1990	Parties resolved
23. Bruce Dunlap and Betty Davis			1990	Parties resolved
24. Marvin Mann			1990	Parties resolved
25. Charles Le Breton			1990	Parties resolved
26. Joseph Rushton and Francis Codd	MD	10/11/91		Parties resolved
27. Segarra-Pagan			1991	Parties resolved
28. Barbara Meekins			1991	Parties resolved
29. Jose Espada			1991	Parties resolved
30. Weyerhaeuser			1991	Parties resolved

**LIST 4 – CZMA Appeals Withdrawn and/or Settled as of October 6, 2008**

<b>Appellant</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Dismissal Date</b>	<b>Disposition</b>
31. South Essex Sewage District	MA		1992	Parties resolved
32. Niantic			1992	Parties resolved
33. Rivera			1992	Parties resolved
34. Zorzi			1992	Parties resolved
35. Seabrook			1992	Parties resolved
36. Staten Island Railway Corp.			1992	Parties resolved
37. Paul Thomas			1992	Parties resolved
38. Daro Land Holding Company			1992	Parties resolved
39. Municipality of Barceloneta			1992	Parties resolved
40. Conoco			1992	Parties resolved
41. William Towne	SC	12/9/91	7/19/92	Parties resolved
42. Texas Gulf	NC	9/3/92	11/9/92	Parties resolved
43. Staten Island Railway Corporation	NY	2/17/93	9/2/93	Parties resolved
44. William O. Bryans	SC		2/9/94	Parties resolved
45. Hawaii Dept. Of Accounting & General Services	HI	7/21/93	2/10/94	Parties resolved
46. Lipscomb	MD	8/17/94	6/12/95	Parties resolved
47. Texasgulf Inc.	NC	8/18/94	6/19/97	Withdrawn by appellant
48. Margaret C. Bryan	SC	10/4/96	8/13/97	Parties resolved
49. Port of Seattle	WA	7/17/98	5/3/01	Withdrawn by appellant
50. Niagara of Wisconsin Paper Corp.	WI	5/5/97	2/7/02	Withdrawn by appellant
51. City of San Diego	CA	5/8/02	12/17/02	Withdrawn by appellant
52. Chevron U.S.A. Destin Dome	FL	3/9/98	1/3/03	Dismissed pursuant to a settlement agreement for lawsuit related to the appeal.
53. Power Poles, Inc.	PR	11/13/03	12/12/03	Withdrawn by appellant
54. Villa Boheme	PR	10/27/97	5/27/04	Withdrawn by appellant
55. Luis F. Muniz	PR	10/6/01	5/27/04	Withdrawn by appellant
56. San Juan Bay Marina	PR	12/1/04	7/11/05	Withdrawn by appellant
57. Eugene A. Wimpee	PR	8/5/03	10/31/05	Objection removed; Withdrawn by appellant

<b>LIST 4 – CZMA Appeals Withdrawn and/or Settled as of October 6, 2008</b>				
<b>Appellant</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Dismissal Date</b>	<b>Disposition</b>
58. Paseo – Puerto Rico Highway Transit Authority	PR	9/15/05	11/16/05	Withdrawn by appellant
59. Mirant Kendall Energy LLC	MA	10/24/06	12/1/06	Withdrawn by appellant – State clarified concurrence
60. Boyer Towing, Inc.	AK	10/25/06	12/19/06	Withdrawn by appellant
61. Bureau of Indian Affairs and Big Lagoon Rancheria	CA	1/22/07	3/9/07	Withdrawn by appellant

<b>LIST 5 - CZMA Secretarial Appeals Pending as of October 6, 2008</b>				
<b>Appellant, Project &amp; Authorizing Federal Agency</b>	<b>State</b>	<b>Appeal Filed</b>	<b>Decision or Dismissal Date</b>	<b>Disposition</b>
1. Foothill/Eastern Transportation Corridor Agency	CA	2/15/08	<i>Anticipated:</i> 12/2008	Current
2. Broadwater LNG, LLC	NY	6/6/08	<i>Anticipated:</i> 2/2009	Current
3. Northeast Massachusetts Mosquito Control and Wetlands Management District	MA	9/17/08	<i>Anticipated:</i> 5/2009	Current