

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES

REFUGEE AND ENTRANT ASSISTANCE

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## FY 2008 Proposed Appropriation Language

### ADMINISTRATION FOR CHILDREN AND FAMILIES Refugee and Entrant Assistance

*For necessary expenses for refugee and entrant assistance activities and for costs associated with the care and placement of unaccompanied alien children authorized by section 414 of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980, for carrying out section 462 of the Homeland Security Act of 2002, and for carrying out the Torture Victims Relief Act of 2003, \$655,630,000, of which up to \$14,816,000 shall be available to carry out the Trafficking Victims Protection Reauthorization Act of 2005: Provided, That funds appropriated under this heading pursuant to section 414(a) of the Immigration and Nationality Act and section 462 of the Homeland Security Act of 2002 for fiscal year 2008 shall be available for the costs of assistance provided and other activities to remain available through September 30, 2010. (6 U.S.C. 279; 8 U.S.C. 1522 note, 1524; 22 U.S.C. 2152 note, 7101 et seq.).*

### Comparison of Proposed FY 2008 Appropriation Language to Most Recently Enacted Full-Year Appropriation

### ADMINISTRATION FOR CHILDREN AND FAMILIES Refugee and Entrant Assistance

For necessary expenses for refugee and entrant assistance activities and for costs associated with the care and placement of unaccompanied alien children authorized by ~~title IV~~ **section 414** of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980 (~~Public Law 96-422~~), for carrying out section 462 of the Homeland Security Act of 2002 (~~Public Law 107-296~~), and for carrying out the Torture Victims Relief Act of 2003 (~~Public Law 108-179~~), ~~\$575,579,000~~ **\$655,630,000**, of which up to ~~\$9,915,000~~ **\$14,816,000** shall be available to carry out the Trafficking Victims Protection **Reauthorization Act** of ~~2003~~ **2005** (~~Public Law 108-193~~): *Provided,* That funds appropriated under this heading pursuant to section 414(a) of the Immigration and Nationality

Act and section 462 of the Homeland Security Act of 2002 for fiscal year ~~2006~~ **2008** shall be available for the costs of assistance provided and other activities to remain available through September 30, ~~2007~~ **2010**. (6 U.S.C. 279; 8 U.S.C. 1522 note, 1524; 22 U.S.C. 2152 note, 7101 et seq.).

LANGUAGE ANALYSIS

Language Provision	Explanation
“... <del>title IV</del> section 414...”	This can be replaced by the more specific reference.
“... <b>Reauthorization Act of 2003 2005</b> ...”	This should be added because this is the current reference.
<b>(6 U.S.C. 279; 8 U.S.C. 1522 note, 1524; 22 U.S.C. 2152 note, 7101 et seq.)</b>	The appropriate United States Code reference has been inserted throughout this section for the authorities cited for clarification purposes.

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
Administration for Children and Families  
Refugee and Entrant Assistance

Amounts Available for Obligation

	<u>2006 Actual</u>	<u>2007 CR Level</u>	<u>2008 Pres. Budget</u>
Appropriation:			
Annual .....	\$575,579,000	\$552,517,000	\$655,630,000
Enacted rescission .....	-5,756,000	0	0
Section 202 transfer to CMS .....	<u>-391,000</u>	<u>0</u>	<u>0</u>
Subtotal, Adjusted appropriation .....	\$569,432,000	\$552,517,000	\$655,630,000
Unobligated balance, start of year .....	0	17,312,000	0
Recovery of prior year obligation .....	763,000	0	0
Unobligated balance, end of year .....	17,312,000	0	0
Total, Obligations .....	\$552,883,000	\$569,829,000	\$655,630,000

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

SUMMARY OF CHANGES

FY 2007 CR Level		
Total estimated budget authority .....		\$552,517,000
FY 2008 Pres. Budget		
Total estimated budget authority .....		\$655,630,000
Net change.....		+\$103,113,000

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	<u>2007 CR Level Budget Base</u>	<u>Change from Base</u>
<u>Increases:</u>		
A. <u>Built-in:</u>		
1) N/A	\$0	\$0
Subtotal, Built-in Increases	\$0	\$0
B. <u>Program:</u>		
1) Grants for transitional and medical assistance to refugee arrivals/eligibles, including victims of trafficking .....	\$248,447,000	+\$45,574,000
2) Care and placement of unaccompanied alien children .....	\$77,095,000	+\$57,567,000
3) Provide assistance to United States citizens who are victims of trafficking .....	\$9,816,000	+\$5,000,000
Subtotal, Program Increases	\$335,358,000	+\$108,441,000
Total Increases	\$335,358,000	+\$108,141,000

	2007 CR Level <u>Budget Base</u>	<u>Change from Base</u>
<u>Decreases:</u>		
A. <u>Built-in:</u>		
1) N/A	\$0	\$0
Subtotal, Built-in Decreases	\$0	\$0
B. <u>Program:</u>		
1) Grants for social adjustment and employment services to refugee arrivals/eligibles, including victims of trafficking .....	\$154,005,000	-\$4,395,000
2) Grants for medical and psychological treatment, social and legal services and rehabilitation for victims of torture .....	\$9,816,000	-\$99,000
3) Grants for medical screening, outreach, orientation and access to health care for refugees to preserve the public health .....	\$4,748,000	-\$48,000
4) Grants to provide services to counties and other localities with high refugee concentrations and high use of public assistance .....	\$48,590,000	-\$486,000
Subtotal, Program Decreases	\$217,159,000	-\$5,028,000
Total Decreases	\$217,159,000	-\$5,028,000
Net Change .....		+\$103,113,000

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

Budget Authority by Activity  
(Dollars in thousands)

	<u>2006 Actual</u>	<u>2007 CR Level</u>	<u>2008 Pres. Budget</u>
Transitional and Medical Services	\$265,361	\$248,447	\$294,021
Victims of Trafficking	9,809	9,816	14,816
Social Services	153,899	154,005	149,610
Victims of Torture	9,809	9,816	9,717
Preventive Health	4,748	4,748	4,700
Targeted Assistance	48,557	48,590	48,104
Unaccompanied Alien Children	77,249	77,095	134,662
Subtotal, Budget Authority	\$569,432	\$552,517	\$655,630
Unobligated balances, start of year	0	17,312	0
Recovery of prior-year obligations	763	0	0
Unobligated balances, end of year	17,312	0	0
Total, BA	\$552,883	\$569,829	\$655,630

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

Budget Authority by Object

	<u>2007</u> <u>CR Level</u>	<u>2008</u> <u>Pres. Budget</u>	<u>Increase or</u> <u>Decrease</u>
<u>Personnel Compensation:</u>			
Full-time permanent (11.1) .....	\$2,272,000	\$2,355,000	+\$83,000
Other Than Full-time permanent (11.3) ....	53,000	55,000	+2,000
Other Personnel Compensation (11.5) .....	23,000	24,000	+1,000
Civilian Personnel Benefits (12.1) .....	500,000	519,000	+19,000
Subtotal, Pay Costs .....	2,848,000	2,953,000	+105,000
Travel (21.0) .....	278,000	309,000	+31,000
Rental Payments to GSA (23.1) .....	1,162,000	1,183,000	+21,000
Printing and Reproduction (24.0) .....	150,000	150,000	0
<u>Other Contractual Services:</u>			
Advisory and Assistance Services (25.1)	13,234,000	15,400,000	+2,166,000
Other Services (25.2) .....	2,500,000	2,500,000	0
Purchases from Govt. Accounts (25.3) ....	7,929,000	13,414,000	+5,485,000
Subtotal, Other Contractual Services .....	23,663,000	31,314,000	+7,651,000
Supplies and Materials (26.0) .....	65,000	138,000	+73,000
Grants (41.0) .....	524,351,000	619,583,000	+95,232,000
Subtotal, Non-Pay Costs .....	549,669,000	652,677,000	+103,008,000
Total .....	\$552,517,000	\$655,630,000	+\$103,113,000

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

SIGNIFICANT ITEMS IN HOUSE, SENATE AND CONFERENCE  
APPROPRIATIONS COMMITTEE REPORTS

FY 2007 House and Senate Appropriations Committee Report Language

Item

***[Background checks for guardians of unaccompanied children]*** – The Committee recognizes the legal representation crisis and need for guardians for unaccompanied children and is pleased with the progress ORR has made in implementing pro bono pilot programs to test the benefits of providing pro bono counsel and guardians for unaccompanied children through its grant to Vera Institute for Justice. The Committee has included additional funds to expand the pilot pro-bono legal services program to a national level. The Committee has also included additional funds for the care and placement of an increasing number of unaccompanied alien children through foster care, shelter care, staff secure or secure detention centers, and for additional field staff in areas of high apprehensions. The Committee does not recommend that funds be included for expanded background checks before placement of unaccompanied minors. The Committee expects the Department to continue to perform the rigorous background checks on the adult to whom the minor is released and to conduct home assessments as circumstances warrant. (H. Rpt. 109-515, p. 148)

Item

***[Services to unaccompanied children]*** – The Committee recognizes the legal representation crisis and need for guardians for unaccompanied children and is pleased with the progress ORR has made in implementing a pro bono representation program as well as a pilot program using child advocates for unaccompanied children. For this purpose, the Committee encourages ORR to continue successful pilot programs, and to develop programs on a national level including a national list of pro bono representatives available to unaccompanied children in Federal custody. However, the Committee cautions the Department to ensure that funding priority goes first and foremost to serving the primary mission of the program and that no unaccompanied alien child's basic needs are unmet. (S. Rpt. 109-287, pp. 193/194)

Action taken or to be taken

Expansion funding for pro-bono legal services is not available under the anticipated FY 2007 funding level. ORR will continue to focus on providing appropriate care and placement of unaccompanied alien children, providing pro-bono legal services to the extent possible under funding levels provided by Congress. With regard to background checks, ORR will continue to perform rigorous background checks, which includes fingerprinting, on the adult to whom the minor is proposed to be released, and to conduct home suitability assessments as circumstances warrant. For Indian and Chinese children, who may be at continued risk of criminal smuggling, it is customary to conduct assessments on all potential sponsors. In addition, in approximately 1 percent of the UAC placements awaiting release, we extend home suitability assessments beyond the Indian and Chinese population when a minor has special health or mental health needs. Consistent with the Committee's expectation and funding provided, ORR will not extend fingerprint background checks to all adult members of the sponsor's household, except in these limited cases.

Item

*[Services for child trafficking victims]* – The Committee encourages the efforts of the Department to assist child trafficking victims from remaining trapped in life-threatening situations. However, there is concern that the victims may fear being interrogated by law enforcement authorities. The Committee supports efforts made within the jurisdiction of the Department, under the Trafficking Victims Protection Act of 2000, to certify child victims of trafficking as eligible for emergency benefits or services, and encourages the Department to facilitate the provision of guardians ad litem for child trafficking victims to help ensure their access to these. The Committee encourages the Department to work with the Department of Justice and/or the Department of Homeland Security to ensure that needs of the victims are served in the best and most appropriate manner. Funds were not provided for a newly authorized trafficking program which would focus on domestic victims. (p. 193)

Action taken or to be taken

ORR welcomes the opportunity offered by the Committee to continue to provide essential services to child victims of trafficking, minimize the trauma they may experience after their rescue from life-threatening situations, and collaborate with the Departments of Justice and Homeland Security to maximize the success of U.S. anti-trafficking efforts.

Under the authority of the Trafficking Victims Protection Act of 2000, ORR enables child victims to access vital benefits and services including food, housing, health care, English language instruction, and law enforcement coordination. Trafficked children who are unaccompanied are eligible for participation in the Unaccompanied Refugee Minor (URM) program, which places them in culturally appropriate foster homes, group homes, or independent living arrangements, appropriate to their developmental needs, and provides for full case management. ORR works in concert with the Departments of Justice and Homeland Security to ensure rapid identification and confirmation of child victims of trafficking in order to be able to provide these services as expeditiously as possible.

ORR recognizes that legal assistance is an important need of child trafficking victims since they may be eligible for a T visa, which allows victims of trafficking to remain in the United States, and since they may take part in the identification and/or prosecution of their traffickers (however they are under no obligation to do so). Guardians *ad litem* are appointed by judges in state court (rather than by the federal government) to advocate for a child's best interest in issues before the court, not on issues relating to the provision of services. In addition, ORR takes numerous steps to ensure that minor trafficking victims have access to counseling and other services that may help them negotiate their contact with law enforcement and the courts. In particular, child victims who have been certified and who are consequently placed into the URM program have access to counseling, which may include discussion of their options and the issues they might face if they choose to identify and prosecute their traffickers. In the case of pre-certified child victims, ORR contracts directly with the U.S. Conference of Catholic Bishops (USCCB) which provides similar access to social workers and counselors, as well as centralized case management, and a monthly stipend to meet their basic needs.

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

Authorizing Legislation

	2007 Amount Authorized	2007 CR Level	2008 Amount Authorized	2008 Budget Request
Section 414(a) of the Immigration and Nationality Act, and Section 501 of the Refugee Education Assistance Act of 1980. The authorization for these programs expired on September 30, 2002.				
1. Transitional and Medical Services	Such sums	248,447,000	Such sums	294,021,000
2. Social Services	Such sums	154,005,000	Such sums	149,610,000
3. Preventive Health	Such sums	4,748,000	Such sums	4,700,000
4. Targeted Assistance	Such sums	48,590,000	Such sums	48,104,000
Section 113(b) of the Trafficking Victims Protection Act. The authorization for this program expires on September 30, 2007.	15,000,000	9,816,000	15,000,000	9,816,000
Section 202 of the Trafficking Victims Protection Act. The authorization for this program expires on September 30, 2007.	10,000,000	0	10,000,000	5,000,000
Section 5(b)(1) of the Torture Victims Relief Act. The authorization for this program expires on September 30, 2007.	25,000,000	9,816,000	25,000,000	9,717,000
Section 462(a) of the Homeland Security Act of 2002:				
Unaccompanied Alien Children	Such sums	77,095,000	Such sums	134,662,000

	2007 Amount Authorized	2007 CR Level	2008 Amount Authorized	2008 Budget Request
Total appropriation		552,517,000		655,630,000
Total appropriations against definite authorization	\$50,000,000	\$19,632,000	\$50,000,000	\$24,533,000

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

APPROPRIATIONS HISTORY TABLE

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1999	\$415,000,000	\$415,165,000	\$415,000,000	\$435,264,000
2000	442,676,000	423,500,000	430,500,000	426,505,000
Rescission				-332,000
2001	432,569,000	433,109,000	425,586,000	433,109,000
Rescission				-6,000
2002	445,224,000	460,224,000	445,224,000	460,203,000
Rescission				-48,000
2003	452,724,000	446,724,000	442,924,000	480,903,000
Rescission				-2,904,000
2004	461,626,000	461,853,000	428,056,000	447,598,000
Rescission				-2,678,000
2005	473,239,000	491,336,000	447,239,000	484,714,000
Rescission				-3,940,000
2006	571,140,000	560,919,000	571,140,000	575,579,000
Rescission				-5,756,000
Section 202 transfer to CMS				-391,000
2007	552,517,000			
2008	655,630,000			

## Refugee and Entrant Assistance

### Justification

	2006 Actual	2007 CR Level	2008 Pres. Budget	Increase or Decrease
Transitional and Medical Services	\$265,361,000	\$248,447,000	\$294,021,000	+\$45,574,000
Victims of Trafficking	9,809,000	9,816,000	14,816,000	+5,000,000
Social Services	153,899,000	154,005,000	149,610,000	-4,395,000
Victims of Torture	9,809,000	9,816,000	9,717,000	-99,000
Preventive Health	4,748,000	4,748,000	4,700,000	-48,000
Targeted Assistance	48,557,000	48,590,000	48,104,000	-486,000
Unaccompanied Alien Children	77,249,000	77,095,000	134,662,000	+57,567,000
<b>Total, BA</b>	<b>\$569,432,000</b>	<b>\$552,517,000</b>	<b>\$655,630,000</b>	<b>+\$103,113,000</b>

### General Statement

The Refugee and Entrant Assistance program is designed to help refugees, asylees, Cuban and Haitian entrants, and trafficking victims to become employed and self-sufficient as quickly as possible. As a result of the Homeland Security Act of 2002, the program is also responsible for coordinating and implementing the care and placement of unaccompanied alien children who are in federal custody by reason of immigration status. These duties are consistent with the Administration for Children and Families' strategic goals of increasing independence and productivity of families, increasing employment and promoting the social well-being of children. The President's request represents the amount needed to maintain current assistance levels, and to provide support for victims of torture and unaccompanied alien children in federal custody.

Refugee and Entrant Assistance funds support seven programs:

- Transitional and Medical Services — This program provides cash and medical assistance to financially needy refugees, asylees, trafficking victims and entrants who are not categorically eligible for TANF, Medicaid, or SSI, and provides foster care services to unaccompanied minors. States are reimbursed for costs incurred to administer refugee program activities. Programs are monitored and data is collected and evaluated. Wilson/Fish projects provide alternative approaches to the state-administered programs. The Voluntary Agency Program (Matching Grant Program) provides one dollar in matching funds for every two dollars of federal funds.
- Victims of Trafficking — This program provides benefits and services to trafficking victims to the same extent as refugees.
- Social Services — The Social Services activity assists refugees in the areas of social adjustment, employment services, and attainment of self-sufficiency as rapidly as possible. Services include

English language training, employment-related services, and a variety of special projects and activities.

- Victims of Torture — This program provides medical and psychological treatment, social and legal services, and rehabilitation for victims of torture.
- Preventive Health — This program provides medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure that health problems are not a barrier to achieving self-sufficiency.
- Targeted Assistance — Grants are made to states to provide services to counties or other localities with large refugee populations, high refugee concentrations, and high use of public assistance.
- Unaccompanied Alien Children — Transferred to ORR by the Homeland Security Act of 2002, this program involves the care and placement of an increasing number of unaccompanied alien children per year who are apprehended by INS agents, Border Patrol Officers, or other law enforcement agencies and placed in federal custody.

The FY 2008 President’s Budget request of \$655,630,000 for this account represents current law requirements. No proposed law amounts are included.

#### Office of Refugee Resettlement Populations Served

Year	State Dept Refugee Ceiling	Refugee Arrivals	Cuban/Haitian	Asylees	Trafficking Victims	Unaccompanied Alien Children
2003	70,000	28,234	8,687	24,264	151	4,792
2004	70,000	52,868	22,923	22,923	162	6,200
2005	70,000	53,813	9,275	23,922	230	7,800
2006	70,000	41,270	19,301	25,256	231	7,746
2007	70,000					
2008	70,000					

TRANSITIONAL AND MEDICAL SERVICES

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2006 Enacted	2007 CR Level	2008 Pres. Budget	Increase or Decrease
\$265,361,000	\$248,447,000	\$294,021,000	+\$45,574,000

2008 Authorization.... Such sums as may be appropriated. (Legislation to reauthorize the program is pending Congressional action.)

**Statement of the Budget Request** – The FY 2008 budget request of \$294,021,000 for Transitional and Medical Services will provide eight months of cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services to unaccompanied refugee minors and unaccompanied minor victims of a severe form of trafficking until emancipation.

**Program Description** – Transitional and Medical Services can be provided in three ways:

1. State refugee program offices are reimbursed for costs incurred to administer the refugee program. Cash and medical assistance is provided to adult refugees, asylees, entrants, and certified adult trafficking victims who are not categorically eligible for TANF, Medicaid, or SSI. State refugee program offices also are reimbursed for providing foster care to an unaccompanied refugee minor until the child reaches the age of eighteen. If a state has established a later age for emancipation from foster care, reimbursements will be provided until that date.
2. Under the Voluntary Agency (Matching Grant) Program participating national voluntary refugee resettlement agencies, many of which are faith-based organizations, provide a match (in cash or in-kind services) of one dollar for every two dollars of federal contribution. The participating agencies provide services such as case management, job development, job placement and follow-up, and interim cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. (up to six months as determined on an individual case by case basis). Participating refugees may not access public cash assistance.
3. Alternative projects for refugees that encourage refugee self-sufficiency, Wilson-Fish projects, are funded in ten states, and provide interim financial and medical assistance for newly arrived refugees to increase their prospects for early employment and self-sufficiency and to reduce welfare dependency.

Funding for Transitional and Medical Services during the last five years has been as follows:

2003 .....	\$219,853,000
2004 .....	\$168,975,000
2005 .....	\$204,993,000
2006 .....	\$265,361,000
2007 .....	\$248,447,000

**Rationale for the Budget Request** — The FY 2008 request is \$294,021,000, an increase of \$45,574,000 from the FY 2007 CR level (and a \$11,688,000 increase from the FY 2007 President’s Budget.) This amount will provide the funding necessary to continue eight months of cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims as well as foster care services to the same population until emancipation. This budget request supports 70,000 refugee arrivals—the same as FY 2007. The projected arriving population is expected to remain ethnically diverse with large numbers of refugees arriving from Africa. These arrivals continue to present special medical needs, a lack of formal education and very limited or no English proficiency, and eight months of cash and medical assistance is essential to their ability to become self-sufficient.

Of this increase, an additional \$10,000,000 will be directed to the Voluntary Agency (VOLAG) Program, providing a total of \$60,000,000 for these discretionary grants. The VOLAG program is a highly successful alternative to cash assistance that results in early self-sufficiency for 78 percent of its participants. These additional funds will be used to provide increased support to refugees for housing, public transportation and other living expenses. Federal funding for these costs has not been increased since 1996. Also, in light of the success of this program, increased funds will be used to expand enrollment.

**Performance Analysis** — A PART review was conducted in CY 2005 and the program received a rating of Effective. This review found that the program is focused on achieving meaningful performance outcome goals, works well with its partners, including State Refugee Coordinators, voluntary agencies, and ethnic organization partners, and has demonstrated improved efficiencies since FY 2000. As a result of the PART review, the program will work with grantees to improve data collection and monitoring. The program also has developed an OMB-approved efficiency measure.

Resource and Program Data  
Transitional and Medical Services

	2006 Actual	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula	\$176,714,000	\$176,714,000	\$206,557,000
Discretionary	66,913,000	67,272,000	83,000,000
Research/Evaluation	3,640,000	3,458,000	3,464,000
Demonstration/Development			
Training/Technical Assistance			
Program Support <sup>1</sup>	1,003,000	1,003,000	1,000,000
Total, Resources	\$248,270,000 <sup>2</sup>	\$248,447,000	\$294,021,000
<u>Program Data:</u>			
Number of Grants	67	67	67
New Starts:			
#	47	56	55
\$	\$177,404,000	\$221,486,000	\$266,557,000
Continuations:			
#	20	11	12
\$	\$66,223,000	\$22,500,000	\$23,000,000
Contracts:			
#	4	4	4
\$	\$4,364,000	\$4,182,000	\$4,187,000
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

<sup>1</sup> Includes funding for information technology support, overhead and monitoring/on-site review costs.

<sup>2</sup> FY 2006 carryover funds of \$17M will be obligated in FY 2007.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2008 DISCRETIONARY STATE/FORMULA GRANTS**

**PROGRAM: Refugee and Entrant Assistance-TMS (CFDA # 93.566)**

<b>STATE/TERRITORY</b>	<b>FY 2006 Actual</b>	<b>FY 2007 CR Level</b>	<b>FY 2008 Pres. Budget</b>	<b>Increase or Decrease</b>
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	5,363,000	5,363,000	6,269,000	906,000
Arkansas	48,000	48,000	56,000	8,000
California	19,858,000	19,858,000	23,213,000	3,355,000
Colorado	2,126,000	2,126,000	2,485,000	359,000
Connecticut	776,000	776,000	907,000	131,000
Delaware	49,000	49,000	57,000	8,000
District of Columbia	1,193,000	1,193,000	1,394,000	201,000
Florida	46,060,000	46,060,000	53,838,000	7,778,000
Georgia	2,988,000	2,988,000	3,493,000	505,000
Hawaii	43,000	43,000	50,000	7,000
Idaho	899,000	899,000	1,051,000	152,000
Illinois	4,325,000	4,325,000	5,055,000	730,000
Indiana	615,000	615,000	719,000	104,000
Iowa	737,000	737,000	861,000	124,000
Kansas	408,000	408,000	477,000	69,000
Kentucky	0	0	0	0
Louisiana	566,000	566,000	662,000	96,000
Maine	323,000	323,000	378,000	55,000
Maryland	5,305,000	5,305,000	6,201,000	896,000
Massachusetts	3,419,000	3,419,000	3,996,000	577,000
Michigan	5,799,000	5,799,000	6,778,000	979,000
Minnesota	9,834,000	9,834,000	11,495,000	1,661,000
Mississippi	1,127,000	1,127,000	1,317,000	190,000
Missouri	793,000	793,000	927,000	134,000
Montana	43,000	43,000	50,000	7,000
Nebraska	687,000	687,000	803,000	116,000
Nevada	0	0	0	0
New Hampshire	460,000	460,000	538,000	78,000
New Jersey	2,275,000	2,275,000	2,659,000	384,000
New Mexico	967,000	967,000	1,130,000	163,000
New York	9,259,000	9,259,000	10,823,000	1,564,000
North Carolina	2,162,000	2,162,000	2,527,000	365,000
North Dakota	741,000	741,000	866,000	125,000

STATE/TERRITORY	FY 2006 Actual	FY 2007 CR Level	FY 2008 Pres. Budget	Increase or Decrease
Ohio	5,500,000	5,500,000	6,429,000	929,000
Oklahoma	479,000	479,000	560,000	81,000
Oregon	2,919,000	2,919,000	3,412,000	493,000
Pennsylvania	5,188,000	5,188,000	6,064,000	876,000
Rhode Island	249,000	249,000	291,000	42,000
South Carolina	216,000	216,000	252,000	36,000
South Dakota	271,000	271,000	317,000	46,000
Tennessee	1,409,000	1,409,000	1,647,000	238,000
Texas	13,951,000	13,951,000	16,307,000	2,356,000
Utah	2,048,000	2,048,000	2,394,000	346,000
Vermont	170,000	170,000	199,000	29,000
Virginia	4,492,000	4,492,000	5,251,000	759,000
Washington	6,762,000	6,762,000	7,904,000	1,142,000
West Virginia	8,000	8,000	9,000	1,000
Wisconsin	3,804,000	3,804,000	4,446,000	642,000
Wyoming	0	0	0	0
<b>Subtotal</b>	<b>176,714,000</b>	<b>176,714,000</b>	<b>206,557,000</b>	<b>29,843,000</b>
Discretionary Fund	66,913,000	67,272,000	83,000,000	15,728,000
Other	4,643,000	4,461,000	4,464,000	3,000
<b>Subtotal adjustments</b>	<b>71,556,000</b>	<b>71,733,000</b>	<b>87,464,000</b>	<b>15,731,000</b>
<b>TOTAL RESOURCES</b>	<b>\$248,270,000</b>	<b>\$248,447,000</b>	<b>\$294,021,000</b>	<b>\$45,574,000</b>

VICTIMS OF TRAFFICKING

Authorizing Legislation – Section 113(b) and Section 202 of the Trafficking Victims Protection Act.

2006 Enacted	2007 CR Level	2008 Pres. Budget	Increase or Decrease
\$9,809,000	\$9,816,000	\$14,816,000	+\$5,000,000

2008 Authorization... \$15,000,000 for international victims and \$10,000,000 for domestic victims as proposed in straightline reauthorization request.

**Statement of the Budget Request** – The FY 2008 budget request of \$14,816,000 for Victims of Trafficking will ensure continued administration of a national network for tracking and certifying trafficking victims, including a newly authorized grant program for United States citizens who are victims of trafficking.

**Program Description** – The Trafficking Victims Protection Act focuses on preventing human trafficking overseas, increasing prosecution of human traffickers here in the U.S., protecting the victims, and providing them with federal and state assistance where necessary. Victims of a severe form of trafficking are defined as people who are sexually exploited or compelled to provide labor through physical force, fraud, or coercion. Estimates indicate that there may be thousands of victims in the U.S.

This program extends eligibility for benefits and services to trafficking victims to the same extent as refugees. The law requires HHS, in consultation with the Attorney General, to certify adult trafficking victims as a pre-condition for their eligibility. Once certified, the adult trafficking victims will be eligible to apply for benefits and services under any federal or state funded program, to the same extent as refugees. Adult trafficking victims may be eligible for refugee cash and medical assistance and social services. Victims under 18 years of age do not need such certification in order to be eligible for benefits and services under the unaccompanied refugee minors program, but rather receive eligibility letters.

In order to more efficiently fund services to victims of human trafficking and to provide support for services to victims in any location within the United States, a single national contract, the “Per Capita Victim Services” was competitively awarded in FY 2006. Under this contract, a defined financial stipend is provided to each victim. The contract provides one per capita amount for victims prior to certification and a lower amount for certified victims, since certification provides a victim of trafficking with eligibility for many federally funded programs. Service entities under this contract provide case management, benefit coordination, and counseling.

In addition a contract for “Intermediary Coalitions,” awarded in FY 2006, expands the work of local anti-trafficking coalitions in 17 cities/states which were established through the Rescue and Restore Public Information Campaign. In several of these communities, intermediary entities will serve as the focal point for local outreach and identification of victims of human trafficking. To that end, each intermediary will issue sub-contracts through a competitive procurement process, to local anti-trafficking, grassroots organizations that identify and work with victims of human trafficking. The intermediary contractor will establish and manage the local network of sub-contractors.

Funding for Victims of Trafficking in previous years has been as follows:

2003 .....	\$ 9,935,000
2004 .....	\$ 9,909,000

2005 .....	\$ 9,915,000
2006 .....	\$ 9,809,000
2007 .....	\$ 9,816,000

**Rationale for the Budget Request** — The FY 2008 request is \$14,816,000, an increase of \$5,000,000 from the FY 2007 CR level. This increase will support the recently authorized grant program for domestic victims of trafficking.

**Performance Analysis** — A PART review was conducted in CY 2005 and the program received a rating of Moderately Effective. This review found that the program is well-managed, focused on achieving results, and has taken major steps to improve its design, management, and performance. The program works well with partners, including grantees, contractors, and federal agencies who work with victims of trafficking, to set program performance goals. As a result of the PART review, the program is working to improve strategic planning, improve procedures for effective allocation of funds, and enhance its ability to track the progress of victims. The program also has developed two OMB-approved efficiency measures.

Resource and Program Data  
Victims of Trafficking

	2006 Actual	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$2,407,000	\$2,202,000	\$6,085,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support <sup>1</sup>	1,533,000	1,679,000	1,720,000
Other <sup>2</sup>	5,869,000	5,935,000	7,011,000
Total, Resources	\$9,809,000	\$9,816,000	\$14,816,000
<u>Program Data:</u>			
Number of Grants	18	23	48
New Starts:			
#	18	5	25
\$	\$2,407,000	\$630,000	\$3,883,000
Continuations:			
#	0	18	23
\$	\$0	\$1,572,000	\$2,202,000
Contracts:			
#	8	7	7
\$	\$6,609,000	\$6,644,000	\$7,720,000
Interagency Agreements:			
#	3	1	1
\$	\$91,000	\$11,000	\$11,000

<sup>1</sup> Includes funding for information technology support, contractor support, salaries and benefits and associated overhead costs, printing and monitoring/on-site review costs.

<sup>2</sup> Includes funding for public outreach efforts, Per Capita Victims Services Contracts, Intermediary Coalition Contracts, and inter-agency agreements to support the Trafficking Victims Hotline and decertification costs for international victims of human trafficking certified in the United States.

SOCIAL SERVICES

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2006 Enacted	2007 CR Level	2008 Pres. Budget	Increase or Decrease
\$153,899,000	\$154,005,000	\$149,610,000	-\$4,395,000

2008 Authorization.... Such sums as may be appropriated. (Legislation to reauthorize the program is pending Congressional action.)

**Statement of the Budget Request** — The FY 2008 budget request of \$149,610,000 for the Social Services program will support state-administered programs emphasizing employment-related activities.

**Program Description** — A portion of the Social Services funding is distributed by formula to states and a portion is distributed through discretionary grants. Priority is given to English language training, case management, employment preparation, and job placement and retention services.

Funding for Social Services during the last five years has been as follows:

2003 .....	\$150,139,000
2004 .....	\$152,218,000
2005 .....	\$152,243,000
2006 .....	\$153,899,000
2007 .....	\$154,005,000

**Rationale for the Budget Request** — The FY 2008 budget request is \$149,610,000, a decrease of \$4,395,000 from FY 2007 CR Level and a straightline of the FY 2007 President’s Budget. This budget will continue to support state-administered social services through formula-funded programs and discretionary grants emphasizing employment-related services, such as job preparation, placement, retention, and upgrading services, provided concurrently with English language training.

**Performance Analysis** — A PART review was conducted in CY 2005 and the program was rated Adequate. The review found that the program’s social services focus addresses a specific group and need. However, the review also found that the program is weak in strategic planning, and has lacked regular independent evaluations. As a result of the PART review, the program is modifying some long-term and short-term measures to improve their precision as indicators of performance. In addition, \$2 million was provided to fund the *Evaluation of Refugee Social Service (RSS) and Targeted Assistance Formula Grant Programs* currently being conducted by the Lewin Group. Results of this evaluation will be used to strengthen programs and ongoing evaluation procedures.

Resource and Program Data  
Social Services

	2006 Actual	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula	\$83,408,000	\$83,000,000	\$83,000,000
Discretionary	66,413,000	67,677,000	63,332,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	2,310,000	2,310,000	2,310,000
Program Support <sup>1</sup>	363,000	363,000	313,000
Other <sup>2</sup>	1,405,000	655,000	655,000
Total, Resources	\$153,899,000	\$154,005,000	\$149,610,000
<u>Program Data:</u>			
Number of Grants	289	273	255
New Starts:			
#	187	116	80
\$	\$123,190,000	\$98,118,000	\$98,300,000
Continuations:			
#	102	157	175
\$	\$28,941,000	\$54,869,000	\$50,342,000
Contracts:			
#	3	1	1
\$	\$1,113,000	\$363,000	\$313,000
Interagency Agreements:			
#	2	2	2
\$	\$655,000	\$655,000	\$655,000

<sup>1</sup> Includes funding for a conference contract.

<sup>2</sup> Includes funding for inter-agency agreements with the Office of International and Refugee Health and SAMHSA.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2008 DISCRETIONARY STATE/FORMULA GRANTS**

**PROGRAM: Refugee and Entrant Assistance-Social Services (CFDA # 93.566)**

<b>STATE/TERRITORY</b>	<b>FY 2006 Actual</b>	<b>FY 2007 CR Level</b>	<b>FY 2008 Pres. Budget</b>	<b>Increase or Decrease</b>
Alabama	\$167,000	\$166,000	\$166,000	\$0
Alaska	222,000	221,000	221,000	0
Arizona	2,105,000	2,095,000	2,095,000	0
Arkansas	111,000	110,000	110,000	0
California	8,918,000	8,872,000	8,872,000	0
Colorado	1,037,000	1,032,000	1,032,000	0
Connecticut	501,000	499,000	499,000	0
Delaware	108,000	107,000	107,000	0
District of Columbia	277,000	276,000	276,000	0
Florida	22,213,000	22,104,000	22,104,000	0
Georgia	2,059,000	2,049,000	2,049,000	0
Hawaii	117,000	116,000	116,000	0
Idaho	508,000	506,000	506,000	0
Illinois	1,469,000	1,462,000	1,462,000	0
Indiana	555,000	552,000	552,000	0
Iowa	511,000	509,000	509,000	0
Kansas	245,000	244,000	244,000	0
Kentucky	1,306,000	1,300,000	1,300,000	0
Louisiana	330,000	328,000	328,000	0
Maine	257,000	256,000	256,000	0
Maryland	1,309,000	1,303,000	1,303,000	0
Massachusetts	1,579,000	1,571,000	1,571,000	0
Michigan	1,253,000	1,247,000	1,247,000	0
Minnesota	7,659,000	7,622,000	7,622,000	0
Mississippi	100,000	100,000	100,000	0
Missouri	1,045,000	1,040,000	1,040,000	0
Montana	101,000	101,000	101,000	0
Nebraska	439,000	437,000	437,000	0
Nevada	884,000	880,000	880,000	0
New Hampshire	475,000	473,000	473,000	0
New Jersey	921,000	916,000	916,000	0
New Mexico	251,000	250,000	250,000	0
New York	3,540,000	3,523,000	3,523,000	0
North Carolina	1,366,000	1,359,000	1,359,000	0
North Dakota	314,000	312,000	312,000	0

STATE/TERRITORY	FY 2006 Actual	FY 2007 CR Level	FY 2008 Pres. Budget	Increase or Decrease
Ohio	1,881,000	1,872,000	1,872,000	0
Oklahoma	211,000	210,000	210,000	0
Oregon	,373,000	1,366,000	1,366,000	0
Pennsylvania	1,706,000	1,698,000	1,698,000	0
Rhode Island	391,000	389,000	389,000	0
South Carolina	213,000	212,000	212,000	0
South Dakota	391,000	389,000	389,000	0
Tennessee	918,000	914,000	914,000	0
Texas	3,696,000	3,678,000	3,678,000	0
Utah	779,000	775,000	775,000	0
Vermont	311,000	309,000	309,000	0
Virginia	1,481,000	1,474,000	1,474,000	0
Washington	3,027,000	3,012,000	3,012,000	0
West Virginia	103,000	102,000	102,000	0
Wisconsin	2,675,000	2,662,000	2,662,000	0
Wyoming	0	0	0	0
<b>Subtotal</b>	<b>83,408,000</b>	<b>83,000,000</b>	<b>83,000,000</b>	<b>0</b>
Discretionary Fund	66,413,000	67,677,000	63,332,000	-4,345,000
Other	4,078,000	3,328,000	3,278,000	-50,000
<b>Subtotal adjustments</b>	<b>70,491,000</b>	<b>71,005,000</b>	<b>66,610,000</b>	<b>-4,395,000</b>
<b>TOTAL RESOURCES</b>	<b>\$153,899,000</b>	<b>\$154,005,000</b>	<b>\$149,610,000</b>	<b>-\$4,395,000</b>

VICTIMS OF TORTURE

Authorizing Legislation – Section 5(b)(1) of the Torture Victims Relief Act.

2006 Enacted	2007 CR Level	2008 Pres. Budget	Increase or Decrease
\$9,809,000	\$9,816,000	\$9,717,000	-\$99,000

2008 Authorization.... \$25,000,000, as proposed in straight-line reauthorization request.

**Statement of the Budget Request** – The FY 2008 budget request of \$9,717,000 for the Victims of Torture Program will provide a comprehensive program of support for domestic centers and programs for victims of torture.

**Program Description** – This program provides services and rehabilitation for victims of torture. Grantees are primarily non-profit organizations that provide treatment, social and legal services, and training to health care providers on treating the physical and psychological effects of torture.

Funding for Victims of Torture during the last five years has been as follows:

2003 .....	\$9,935,000
2004 .....	\$9,909,000
2005 .....	\$9,915,000
2006 .....	\$9,809,000
2007 .....	\$9,816,000

**Rationale for the Budget Request** – The FY 2008 request is \$9,717,000, a decrease of \$99,000 from the FY 2007 CR level. These funds will maintain medical and psychological treatment, social and legal services and rehabilitation for victims of torture.

**Performance Analysis** – Project-level performance is assessed through review of the semi-annual performance reports submitted by grantees.

Resource and Program Data  
Victims of Torture

	2006 Actual	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$9,513,000	\$9,476,000	\$9,372,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support <sup>1</sup>	296,000	340,000	345,000
Total, Resources	\$9,809,000	\$9,816,000	\$9,717,000
<u>Program Data:</u>			
Number of Grants	25	25	25
New Starts:			
#	25	0	0
\$	\$9,513,000	\$0	\$0
Continuations:			
#	0	25	25
\$	\$0	\$9,476,000	\$9,372,000
Contracts:			
#	1	2	2
\$	\$78,000	\$114,000	\$114,000
Interagency Agreements:			
#	1	1	1
\$	\$59,000	\$59,000	\$59,000

<sup>1</sup> Includes funding for information technology support, grant reviewer contract, salaries and benefits and associated overhead costs and an inter-agency agreement with the Office of Global Health Affairs.

PREVENTIVE HEALTH

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2006 Enacted	2007 CR Level	2008 Pres. Budget	Increase or Decrease
\$4,748,000	\$4,748,000	\$4,700,000	-\$48,000

2008 Authorization.... Such sums as may be appropriated. (Legislation to reauthorize the program is pending Congressional action.)

**Statement of the Budget Request** – The FY 2008 budget request of \$4,700,000 for Preventive Health will ensure adequate health assessment activities for refugees.

**Program Description** – Funding for preventive health services is awarded to states through this discretionary grant program to provide health screening/assessment services to refugees. The Office of Refugee Resettlement recognizes that a refugee's medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency.

Funding for Preventive Health during the last five years has been as follows:

2003 .....	\$4,804,000
2004 .....	\$4,792,000
2005 .....	\$4,796,000
2006 .....	\$4,748,000
2007 .....	\$4,748,000

**Rationale for the Budget Request** – The FY 2008 request is \$4,700,000, a decrease of \$48,000 from the FY 2007 CR level. These funds will support continued medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure health problems are not a barrier to achieving self-sufficiency.

**Performance Analysis** – The program tracks the number of persons served from all eligible populations where medical screenings are reported by the initial resettlement state. The program seeks to increase the number of medical screenings reported by states as a percentage of the eligible population of refugees, asylees, Cuban and Haitian entrants, Amerasians and Trafficking victims through the use of Preventive Health funds for outreach and referral. In FY 2005, 72 percent of all eligible populations were reported by states to have been medically screened.

Resource and Program Data  
Preventive Health

	2006 Actual	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$4,748,000	\$4,748,000	\$4,700,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$4,748,000	\$4,748,000	\$4,700,000
<u>Program Data:</u>			
Number of Grants	37	37	37
New Starts:			
#	37	0	0
\$	\$4,748,000	\$0	\$0
Continuations:			
#	0	37	37
\$	\$0	\$4,748,000	\$4,700,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

TARGETED ASSISTANCE

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2006 Enacted	2007 CR Level	2008 Pres. Budget	Increase or Decrease
\$48,557,000	\$48,590,000	\$48,104,000	-\$486,000

2008 Authorization.... Such sums as may be appropriated. (Legislation to reauthorize the program is pending Congressional action.)

**Statement of the Budget Request** – The FY 2008 budget request of \$48,104,000 for Targeted Assistance will provide needed employment services to help increase the number of refugees entering employment and reduce their need for cash assistance.

**Program Description** – This program provides grants to states with counties that are impacted by high concentrations of refugees and high dependency rates. States are required by statute to pass on to the designated counties at least 95 percent of the funds awarded. Services provided by this program are generally designed to secure employment for refugees within one year or less.

Funding for Targeted Assistance during the last five years has been as follows:

2003 .....	\$49,155,000
2004 .....	\$49,025,000
2005 .....	\$49,081,000
2006 .....	\$48,557,000
2007 .....	\$48,590,000

**Rationale for the Budget Request** – The FY 2008 request is \$48,104,000, a decrease of \$486,000 from the FY 2007 CR level. These funds will be awarded to states to continue to provide services to counties and other localities with high refugee concentrations and high use of public assistance.

**Performance Analysis** – See Performance Analysis section under Social Services. Performance data reported under Social Services contains targeted assistance outcomes.

Resource and Program Data  
Targeted Assistance

	2006 Actual	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula	\$43,731,000	\$43,731,000	\$43,731,000
Discretionary	4,826,000	4,859,000	4,373,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$48,557,000	\$48,590,000	\$48,104,000
<u>Program Data:</u>			
Number of Grants	54	54	54
New Starts:			
#	17	0	37
\$	\$4,826,000	\$0	\$43,731,000
Continuations:			
#	37	54	17
\$	\$43,731,000	\$48,590,000	\$4,373,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2008 DISCRETIONARY STATE/FORMULA GRANTS**

**PROGRAM: Refugee and Entrant Assistance-Targeted Assistance (CFDA # 93.566)**

STATE/TERRITORY	FY 2006 Actual	FY 2007 CR Level	FY 2008 Pres. Budget	Increase or Decrease
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	1,195,000	1,195,000	1,195,000	0
Arkansas	0	0	0	0
California	4,458,000	4,458,000	4,458,000	0
Colorado	410,000	410,000	410,000	0
Connecticut	0	0	0	0
Delaware	0	0	0	0
District of Columbia	0	0	0	0
Florida	16,327,000	16,327,000	16,327,000	0
Georgia	1,209,000	1,209,000	1,209,000	0
Hawaii	0	0	0	0
Idaho	269,000	269,000	269,000	0
Illinois	940,000	940,000	940,000	0
Indiana	0	0	0	0
Iowa	333,000	333,000	333,000	0
Kansas	0	0	0	0
Kentucky	672,000	672,000	672,000	0
Louisiana	0	0	0	0
Maine	0	0	0	0
Maryland	0	0	0	0
Massachusetts	1,002,000	1,002,000	1,002,000	0
Michigan	815,000	815,000	815,000	0
Minnesota	684,000	684,000	684,000	0
Mississippi	2,485,000	2,485,000	2,485,000	0
Missouri	657,000	657,000	657,000	0
Montana	0	0	0	0
Nebraska	0	0	0	0
Nevada	464,000	464,000	464,000	0
New Hampshire	0	0	0	0
New Jersey	0	0	0	0
New Mexico	0	0	0	0
New York	3,445,000	3,445,000	3,445,000	0
North Carolina	644,000	644,000	644,000	0
North Dakota	148,000	148,000	148,000	0

STATE/TERRITORY	FY 2006 Actual	FY 2007 CR Level	FY 2008 Pres. Budget	Increase or Decrease
Ohio	529,000	529,000	529,000	0
Oklahoma	0	0	0	0
Oregon	1,301,000	1,301,000	1,301,000	0
Pennsylvania	448,000	448,000	448,000	0
Rhode Island	0	0	0	0
South Carolina	0	0	0	0
South Dakota	187,000	187,000	187,000	0
Tennessee	0	0	0	0
Texas	2,131,000	2,131,000	2,131,000	0
Utah	536,000	536,000	536,000	0
Vermont	0	0	0	0
Virginia	607,000	607,000	607,000	0
Washington	1,835,000	1,835,000	1,835,000	0
West Virginia	0	0	0	0
Wisconsin	0	0	0	0
Wyoming	0	0	0	0
<b>Subtotal</b>	<b>43,731,000</b>	<b>43,731,000</b>	<b>43,731,000</b>	<b>0</b>
Discretionary Fund	4,826,000	4,859,000	4,373,000	-486,000
<b>Subtotal adjustments</b>	<b>4,826,000</b>	<b>4,859,000</b>	<b>4,373,000</b>	<b>-486,000</b>
<b>TOTAL RESOURCES</b>	<b>\$48,557,000</b>	<b>\$48,590,000</b>	<b>\$48,104,000</b>	<b>-\$486,000</b>

UNACCOMPANIED ALIEN CHILDREN

Authorizing Legislation – Section 462 of the Homeland Security Act.

2006 Enacted	2007 CR Level	2008 Pres. Budget	Increase or Decrease
\$77,249,000	\$77,095,000	\$134,662,000	+\$57,567,000

2008 Authorization.... Such sums as may be appropriated.

**Statement of the Budget Request** – The FY 2008 budget request of \$134,662,000 for the Unaccompanied Alien Children (UAC) program will provide sufficient funds to appropriately care for the anticipated number of children in care.

**Program Description** – The UAC program provides for the care and placement of unaccompanied alien minors who are apprehended in the U.S. by Department of Homeland Security (DHS) agents, Border Patrol officers or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or released to an adult family member or responsible adult guardian. Resolution of UAC immigration claims may result in release, granting of an immigration status (such as special immigrant juvenile or asylum), voluntary departure, or removal from the U.S.

The principal objective of the program is to provide appropriate temporary shelter for these children, and the costs associated with these facilities dominate the UAC budget—over 80 percent of the entire budget. State licensed facilities receive grants to provide shelter care, foster care, staff secure and secure detention care and related services. The program also provides medical care, pro-bono coordination, background checks of sponsors, family reunification and secure transportation services through grants, inter-agency agreements, and contracts.

Funding for the Unaccompanied Alien Children Program since its transfer to ACF has been as follows:

2003 .....	\$ 37,082,000
2004 .....	\$ 52,770,000
2005 .....	\$ 53,771,000
2006 .....	\$ 77,249,000
2007 .....	\$ 77,095,000

**Rationale for the Budget Request** – The FY 2008 request is \$134,662,000, an increase of \$57,567,000 from the FY 2007 CR level and a \$29,640,000 increase from the FY 2007 President’s Budget. These additional funds will provide for the care, placement and medical costs for unaccompanied alien children.

Approximately \$25 million of the increase will be used to fund shelter needs, based on an estimated 15 percent increase in annual placements from FY 2007 to FY 2008 and an estimated 12 percent increase in the average length of stay in UAC facilities from FY 2007 to FY 2008.

New DHS enforcement initiatives that are expected to result in increased UAC placements include expanded efforts to apprehend illegal immigrants within the interior of the U.S., rather than just at the border. For example, in recent raids on meatpacking plants in six states, more than 1,200 people were arrested for identity theft related to use of false Social Security numbers for employment documentation. These raids comprised the largest such effort in U.S. history, and DHS indicated that they are likely to deploy this strategy more regularly to protect the privacy rights of Americans while deterring illegal

immigration. In addition, DHS has increased traffic stops in areas suspected to have high populations of illegal immigrants. Historically, increases to DHS apprehension efforts result in the apprehension of additional UAC.

The increase in length of stay is attributable to removal delays, including a new DHS policy regarding voluntary departures, a growing long-term foster care caseload, and effects of natural disasters both in the U.S. and the country of origin.

The removal process involves the coordination of numerous activities among multiple agencies and delays may result at any point in the process. For example, the issuance of required travel documents by the respective embassy/consulate for each UAC with a final order of removal is a major factor that contributes to increased length of stay. Travel orders are issued contingent on the consulate's ability to verify the UAC's nationality and locate the parent(s) or appropriate adult in the home country to receive the minor. ACF has made a concentrated effort to educate the consulates on the need to facilitate travel once a final order of removal has been issued.

In addition, the average length of stay will be impacted by the UAC that are granted Voluntary Departure and permitted by an Immigration Judge to return to their home countries without prohibitions on return to the U.S. Under a new DHS policy, DHS will no longer arrange for transportation or support the costs of returning these UAC to their home countries. UAC must arrange payment for their own transportation to their home countries and HHS now is charged with securing travel documents for these children. If it is determined that neither the child nor the family can pay for transportation costs to the home country, an immigration judge will issue a final order of removal and DHS will then pay the travel costs.

Also, delays in the immigration proceedings are common. As the program enhances its overall provision of services, including pro bono legal services, more children have access to legal representation and therefore may remain in our care for longer periods of time while their legal representatives determine and prosecute their claims for immigration relief. The program has a contract with the Vera Institute to examine the provision of legal services and assess the overall impact of those children represented by pro bono attorneys.

Further, when the UAC program transferred to ORR there were only a handful of children placed into foster care. The program has focused on developing more appropriate placement options and has concentrated on increasing referrals into foster care for UAC when that is the most appropriate placement option. These placements have had an exponential impact on our budget. Currently, 30 percent of the foster care caseload is under the age of 16 with the potential to remain in the system for more than 2 years. The foster care caseload is expected to increase from 35 children in FY 2004 to approximately 230 children in FY 2008.

Finally, natural disasters such as hurricanes have impacted the number of children in care. For example, family reunification efforts were suspended in the fall of 2005 following Hurricane Katrina, when two facilities were faced with evacuation. Such disasters can halt operations and have a dramatic impact on family reunification efforts, while increasing length of stay. As a result, shelter capacity is impacted.

In addition to these increased costs for shelter care, approximately \$4 million of the increase will be used to support higher medical costs. These funds will support increased costs for routine medical services, including examinations provided to each child, as well as mental health treatment. The number of UAC needing mental health treatment for such conditions as Post Traumatic Stress Disorder and depression has increased over the past few years. The UAC program also is encountering a small number of children with extremely desperate and costly medical needs, including daily kidney dialysis. These kinds of catastrophic medical needs had not been anticipated in previous budget requests.

This budget request also supports funding for expanded background checks and related shelter costs. While primary sponsors are routinely subject to background checks, expanded background checks will be conducted on other adults living in the sponsor household to ensure safety and prevent release to an environment of adults with criminal records and or child/sex abusers. The cost of expanding background checks to other adults in the sponsor household is small compared to the potentially high cost to children of unsafe placements. When background checks on any adult member reveal problems, the program is able to take steps to address these issues and either deny a potentially harmful placement, or work with the sponsor to improve the appropriateness of the placement. Overall, background checks have revealed an average of 20 percent of sponsors with an arrest record which required further assessment and/or denial of an identified sponsor to ensure the child was not placed in a potentially dangerous setting. Without funding for expanded background checks, the program would be unable to make such assessments for all adults in the household and children could be placed in potentially unsafe and harmful environments.

**Performance Analysis** – A PART review was conducted in CY 2006 and the program received a rating of Adequate. This review found that the program has a clear purpose, addressing the specific and existing needs of the growing number of children who are apprehended and put into immigration proceedings, but that the performance data collected to date is limited. Currently the program does not demonstrate improved efficiencies or cost effectiveness in achieving program goals. As a result of the PART review, the program created four new performance measures, is conducting internal strategic planning to assess and improve program performance, and is undergoing an independent evaluation through the HHS Office of the Inspector General. The primary goal of the Unaccompanied Alien Children (UAC) program is to provide care and placement of unaccompanied alien minors. The program is in the process of collecting data on measures related to this goal.

Resource and Program Data  
Unaccompanied Alien Children

	2006 Actual	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$61,276,000	\$61,862,000	\$114,763,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support <sup>1</sup>	3,841,000	4,788,000	5,324,000
Other <sup>2</sup>	12,132,000	10,445,000	14,575,000
Total, Resources	\$77,249,000	\$77,095,000	\$134,662,000
<u>Program Data:</u>			
Number of Grants	32	27	37
New Starts:			
#	25	2	10
\$	\$52,737,000	\$8,612,000	\$20,531,000
Continuations:			
#	7	25	27
\$	\$8,539,000	\$53,250,000	\$94,232,000
Contracts:			
#	7	7	7
\$	\$5,915,000	\$4,871,000	\$5,996,000
Interagency Agreements:			
#	5	5	5
\$	\$7,345,000	\$7,204,000	\$10,549,000

<sup>1</sup> Includes funding for information technology support, salaries and benefits and associated overhead costs, contractor support costs and monitoring/on-site review costs.

<sup>2</sup> Includes funding for medical costs, facility costs, legal system support costs and background checks.