



Juvenile Justice Information System

Data & Evaluation Reports Youth & Referrals (2004)

JIS Steering Committee
JIS Data & Evaluation Sub-Committee

JIS – A Shared Information System

Oregon Youth Authority
Oregon Juvenile Department Directors' Association





Juvenile Justice Information System Vision & Goals

VISION

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:

- Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies;
- Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizes and supports the common needs of juvenile justice partnership agencies.

GOALS To accomplish the vision, JJIS will strive to accomplish the following goals.

Vision Statement	Goals in Support of Vision Statement
Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies.	JJIS will: <ul style="list-style-type: none"> • Be a statewide juvenile justice information system that supports a partnership of the OYA, 36 county juvenile departments, and approved external partners; • Be the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and • Support statewide reporting.
Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process.	JJIS will: <ul style="list-style-type: none"> • Support the assessment of risks and needs of juvenile offenders; • Support individual case plans; and • Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined.
Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime.	JJIS will provide data and information to: <ul style="list-style-type: none"> • Develop a knowledge base about outcomes relevant to functions and programs of the juvenile justice system; • Evaluate the benefit of programs aimed at reducing juvenile crime.
Recognizes and supports the common needs of juvenile justice partnership agencies.	JJIS will: <ul style="list-style-type: none"> • Be developed in a cost-efficient and incremental manner; • Be operated in an efficient manner; • Eliminate duplicate data entry within the JJIS partnership agencies; • Develop common data elements while maintaining integrity of information and adhering to existing state justice information system standards; • Provide a statewide standard for entry of information into the system; • Ensure consistent training of JJIS users; • Maintain confidentiality and protection of information contained in JJIS; • Be designed using the cooperative input of the JJIS partnership; and • Be guided by the decisions and policies of the JJIS Steering Committee.

JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

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JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair
and Washington County
Juvenile Department Director

Introduction

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1. This bill required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This “information infrastructure” did not exist at the time the legislation was passed. It was difficult, if not impossible, for any agency to determine a youth’s history with another jurisdiction within the state. Spurred by these legislative requirements the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors’ Association (OJDDA) formed a partnership to address the information system needs of the juvenile justice community in Oregon. The partnership created a steering committee to oversee the planning, development, and implementation of a statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee’s vision is that JJIS will promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a comprehensive view of information about juvenile offenders across Oregon’s state and county juvenile justice agencies;
 - Providing comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
 - Providing the capacity for and aiding in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
 - Recognizing and supporting the common needs of juvenile justice partnership agencies.
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Youth & Referrals

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, “Youth” counts and “Referral” counts. Additionally, there are statewide reports for youth and referrals. The reports count:

- The unique number of “youth” processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, the youth is only counted once on the youth report. The youth is categorized by the most serious offense the youth committed during the reporting period.
- The unique number of “referrals” received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the offender.

Notes about the information

Counts: It is possible the total “youth” count for the statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county’s report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- *Dependency Status Offenses:* Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- *Referrals Included:* The date the juvenile was referred to the juvenile department (“Referral Date”) was used to select data for inclusion in this report.
- *County:* The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.
- *Race and Ethnicity:* The JJIS Steering Committee defined Age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths’ self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.

Comparison to Juvenile Recidivism: “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.

April 2005

Crime Group	Total	% of Grand Total	Gender			Age @ Referral			Race/Ethnicity					
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
JJIS														
Youth & Referrals - 2004 Youth														
<u>Criminal</u>														
Person														
Assault	2902		849	2052	1	347	1380	1175	230	42	425	83	177	1945
Homicide Related	31		7	24	0	0	5	26	9	0	8	0	1	13
Sex Offense	744		54	688	2	128	367	249	41	4	88	9	36	566
Person Other	123		33	90	0	9	47	67	18	0	13	2	9	81
Total	3800		943	2854	3	484	1799	1517	298	46	534	94	223	2605
Property														
Arson	270		31	235	4	91	134	45	6	5	37	1	21	200
Burglary	1205		183	1021	1	151	552	502	57	11	143	15	59	920
Criminal Mischief	1649		265	1381	3	272	781	596	47	27	209	29	122	1215
Criminal Trespass	873		210	662	1	59	396	418	30	11	103	16	42	671
Robbery	190		25	165	0	9	65	116	49	7	26	7	4	97
Theft	5019		2187	2831	1	501	2551	1967	396	91	692	107	295	3438
Property Other	73		10	63	0	3	17	53	1	1	9	2	6	54
Total	9279		2911	6358	10	1086	4496	3697	586	153	1219	177	549	6595
Public Order														
Disorderly Conduct	803		241	561	1	108	412	283	37	14	172	13	53	514
Harassment	965		324	641	0	203	466	296	36	8	132	22	102	665
Weapons	383		29	354	0	47	180	156	16	9	71	12	18	257
Public Order Other	39		7	32	0	2	20	17	11	2	9	1	1	15
Total	2190		601	1588	1	360	1078	752	100	33	384	48	174	1451
Substance/Alcohol														
Substance/Alcohol	1404		383	1021	0	63	575	766	69	11	172	28	69	1055
Total	1404		383	1021	0	63	575	766	69	11	172	28	69	1055
Criminal Other														
Criminal Other	1131		355	775	1	44	391	696	65	14	164	27	87	774
Total	1131		355	775	1	44	391	696	65	14	164	27	87	774
<u>Total Criminal</u>														
	17804		5193	12596	15	2037	8339	7428	1118	257	2473	374	1102	12480
%		66.6 %	29.2 %	70.7 %	0.1 %	11.4 %	46.8 %	41.7 %	6.3 %	1.4 %	13.9 %	2.1 %	6.2 %	70.1 %
<u>Non-Criminal</u>														
Alcohol/MIP														
Alcohol/MIP	3183		1333	1849	1	22	947	2214	46	33	225	53	231	2595
Total	3183		1333	1849	1	22	947	2214	46	33	225	53	231	2595
Curfew														
Curfew	1225		505	719	1	56	632	537	20	10	144	13	106	932
Total	1225		505	719	1	56	632	537	20	10	144	13	106	932
Less Than Ounce														
Less Than Ounce	720		188	532	0	26	268	426	8	11	41	5	57	598
Total	720		188	532	0	26	268	426	8	11	41	5	57	598
Motor Vehicle														
Motor Vehicle	296		47	249	0	53	205	38	3	1	53	3	34	202
Total	296		47	249	0	53	205	38	3	1	53	3	34	202
Tobacco														
Tobacco	962		427	535	0	32	423	507	11	7	42	16	77	809
Total	962		427	535	0	32	423	507	11	7	42	16	77	809
Non-Criminal Other														

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity						
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White	
JJIS															
Youth & Referrals - 2004 Youth		% of Grand Total													
<u>Non-Criminal</u>															
Non-Criminal Other															
Non-Criminal Other	76		29	47	0	17	36	23	1	1	14	2	15	43	
Total	76		29	47	0	17	36	23	1	1	14	2	15	43	
<u>Total Non-Criminal</u>	6462		2529	3931	2	206	2511	3745	89	63	519	92	520	5179	
%		24.2 %	39.1 %	60.8	0.0	3.2	38.9	58.0	1.4	1.0	8.0	1.4	8.0	80.1	
<u>Dependency Status Offense</u>															
Dependency Status Offense															
Runaway	2193		1413	774	6	156	1102	935	85	41	353	36	187	1491	
Dependency Status Offense Other	255		76	179	0	163	56	36	27	7	17	6	48	150	
Total	2448		1489	953	6	319	1158	971	112	48	370	42	235	1641	
<u>Total Dependency Status Offense</u>	2448		1489	953	6	319	1158	971	112	48	370	42	235	1641	
%		9.2 %	60.8 %	38.9	0.2	13.0	47.3	39.7	4.6	2.0	15.1	1.7	9.6	67.0	
Total Youth	26714		9211	17480	23	2562	12008	12144	1319	368	3362	508	1857	19300	
			34.5 %	65.4	0.1	9.6	45.0	45.5	4.9	1.4	12.6	1.9	7.0	72.2	

Crime Group	Total	Gender			Age @ Referral			Race/Ethnicity						
		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
JJIS														
Youth & Referrals - 2004 Referrals														
<u>Criminal</u>														
Person														
Assault	3541		990	2550	1	402	1717	1422	328	47	514	110	199	2343
Homicide Related	31		7	24	0	0	5	26	9	0	8	0	1	13
Sex Offense	829		59	768	2	138	410	281	45	5	96	11	37	635
Person Other	143		38	105	0	9	60	74	22	0	18	2	9	92
Total	4544		1094	3447	3	549	2192	1803	404	52	636	123	246	3083
Property														
Arson	332		33	295	4	108	168	56	8	6	40	1	22	255
Burglary	1491		196	1294	1	163	712	616	82	11	171	18	65	1144
Criminal Mischief	2456		374	2079	3	356	1202	898	115	36	344	55	159	1747
Criminal Trespass	1554		315	1238	1	93	714	747	67	24	214	36	62	1151
Robbery	258		35	223	0	12	100	146	78	7	42	8	5	118
Theft	7220		2740	4479	1	678	3699	2843	682	117	964	192	385	4880
Property Other	116		20	96	0	3	42	71	9	2	16	2	9	78
Total	13427		3713	9704	10	1413	6637	5377	1041	203	1791	312	707	9373
Public Order														
Disorderly Conduct	1202		326	875	1	153	628	421	71	19	286	22	61	743
Harassment	1531		458	1073	0	278	763	490	94	14	195	40	126	1062
Weapons	522		30	492	0	49	229	244	54	11	93	15	20	329
Public Order Other	85		12	73	0	2	42	41	31	3	21	3	1	26
Total	3340		826	2513	1	482	1662	1196	250	47	595	80	208	2160
Substance/Alcohol														
Substance/Alcohol	1787		464	1323	0	77	753	957	100	14	224	37	78	1334
Total	1787		464	1323	0	77	753	957	100	14	224	37	78	1334
Criminal Other														
Criminal Other	1625		481	1143	1	58	593	974	119	19	251	40	104	1092
Total	1625		481	1143	1	58	593	974	119	19	251	40	104	1092
<u>Total Criminal</u>														
	24723		6578	18130	15	2579	11837	10307	1914	335	3497	592	1343	17042
%		58.8 %	26.6 %	73.3	0.1	10.4	47.9	41.7	7.7	1.4	14.1	2.4	5.4	68.9
<u>Non-Criminal</u>														
Alcohol/MIP														
Alcohol/MIP	4990		1823	3166	1	35	1590	3365	116	49	415	111	289	4010
Total	4990		1823	3166	1	35	1590	3365	116	49	415	111	289	4010
Curfew														
Curfew	2174		752	1421	1	91	1109	974	72	24	315	33	142	1588
Total	2174		752	1421	1	91	1109	974	72	24	315	33	142	1588
Less Than Ounce														
Less Than Ounce	1213		283	930	0	38	466	709	28	14	86	15	85	985
Total	1213		283	930	0	38	466	709	28	14	86	15	85	985
Motor Vehicle														
Motor Vehicle	500		68	432	0	72	370	58	4	2	94	7	46	347
Total	500		68	432	0	72	370	58	4	2	94	7	46	347
Tobacco														
Tobacco	1855		701	1154	0	52	872	931	31	10	86	25	116	1587

Crime Group	Total	Gender			Age @ Referral			Race/Ethnicity						
		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
JJIS														
Youth & Referrals - 2004 Referrals														
<u>Non-Criminal</u>														
Total	1855		701	1154	0	52	872	931	31	10	86	25	116	1587
<u>Non-Criminal Other</u>														
Harassment	1		1	0	0	0	0	1	0	0	0	0	1	0
Non-Criminal Other	134		43	91	0	19	72	43	5	1	21	5	24	78
Total	135		44	91	0	19	72	44	5	1	21	5	25	78
<u>Total Non-Criminal</u>	10867		3671	7194	2	307	4479	6081	256	100	1017	196	703	8595
%		25.9 %	33.8 %	66.2	0.0	2.8	41.2	56.0	2.4	0.9	9.4	1.8	6.5	79.1
<u>Dependency Status Offense</u>														
<u>Dependency Status Offense</u>														
Runaway	6026		3432	2588	6	334	3360	2332	350	80	854	93	353	4296
Dependency Status Offense Other	395		128	267	0	197	130	68	41	7	32	8	66	241
Total	6421		3560	2855	6	531	3490	2400	391	87	886	101	419	4537
<u>Total Dependency Status Offense</u>	6421		3560	2855	6	531	3490	2400	391	87	886	101	419	4537
%		15.3 %	55.4 %	44.5	0.1	8.3	54.4	37.4	6.1	1.4	13.8	1.6	6.5	70.7
Totals Referrals	42011		13809	28179	23	3417	19806	18788	2561	522	5400	889	2465	30174
%			32.9 %	67.1	0.1	8.1	47.1	44.7	6.1	1.2	12.9	2.1	5.9	71.8

Unduplicated Count of Youth 26714

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule		
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
Criminal/ Non-Criminal	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		Criminal	Life, Felony, or Misdemeanor	
		Non-Criminal	Violation or Infraction	
		Dependency	Dependency	
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers	
		Assault	Between 163160 and 163213	
		Homicide Related	Between 163005 and 163150	
		Sex Offense	Between 163305 and 163500	
	Property Crimes	Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
		Arson	Between 164305 and 164340	
		Burglary	Between 164205 and 164235	
		Criminal Mischief	Between 164345 and 164377	
		Criminal Trespass	Between 164243 and 164272	
		Robbery	Between 164395 and 164770	
		Theft	Between 164015 and 164140	
	Public Order Crimes	Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
		Disorderly Conduct	166025 and 166045	
		Harassment	166065	
		Weapons	Between 166180 and 166710	
	Controlled Substance/Alcohol Crimes	Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
		Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300	
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	Non-Criminal Offense Crime Group Category	Alcohol /MIP	ORS #'s 4714301, 4714302, 4714303	
		Curfew	ORS #'s 419680, 419C680, 419710, 419720	
		Less Than Ounce	ORS # 4759924F, 4759924F-ATT, 4759924F-CON, 475992B-ATT	
		Motor Vehicle	Between 801010 and 826041	
		Tobacco	Between 167400 and 167401	
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.	
	Non-Criminal Dependency-Status Offenses	Runaway	ORS #'s 419B100F, 419C156, 419476F	
		Dependency-Status Other	ORS #'s 419B100A or 419B100B	
	Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.	

Appendix B JIS Severity Scores

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

Attempts and Solicitations = 1 Class lower

Conspiracies = Same Class and Type