



Juvenile Justice Information System

Data & Evaluation Reports Youth & Referrals (2003)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority
Oregon Juvenile Department Directors' Association



JIS Steering Committee (2004)

The JIS Steering Committee provides oversight to the JIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Karen Olson, Assistant Director

Oregon Youth Authority Business Services

Dave Koch, Assistant Director, Juvenile Services Division

Multnomah County Department of Community Justice

Trish Reding, Director

Polk County Juvenile Department

Tim Loewen, Director

Yamhill County Juvenile Department

Charles Logan-Belford, Director

Umatilla County Juvenile Department

Lisa Smith, Director

Lane County Juvenile Department

Brian Florip, Assistant Director

Oregon Youth Authority Facilities Operations

Debbie Rios, Assistant Director

Oregon Youth Authority Program Office

Robyn Cole, Assistant Director

Oregon Youth Authority Field Operations

Jann Brown, Information Technology Manager

Multnomah County Department of Community Justice

Jill Petersen, Information Systems Manager

Oregon Youth Authority Information Systems

Ed Schmidt

Juvenile Justice Coordinator

Cherie Lingelbach

JIS Policy & Standards Coordinator

JIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair
and Washington County
Juvenile Department Director



Juvenile Justice Information System

The JJIS Vision is to promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:

- Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies;
- Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizes and supports the common needs of juvenile justice partnership agencies.

Introduction

Purpose of this report

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1 and Ballot Measure 11. This legislation mandated that juveniles committing serious crimes be treated as adults. It further required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This “information infrastructure” did not exist at the time the legislation passed. It was difficult, if not impossible, for any agency to determine a youth’s history with another jurisdiction within the state. Spurred by these legislative requirements, the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors’ Association (OJDDA) formed a partnership to address the information systems needs of the juvenile justice community in Oregon. The partnership created the JJIS Steering Committee as the guiding body to oversee the planning, development, and implementation of JJIS. Since its inception this partnership jointly created the statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee’s vision was that JJIS would promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a comprehensive view of information about juvenile offenders across Oregon’s state and county juvenile justice agencies;
- Providing comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Providing the capacity for and aiding in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizing and supporting the common needs of juvenile justice partnership agencies.

This report is one in a series published by the JJIS Steering Committee designed specifically to address the third statement in this vision: Aid in the overall planning, development and evaluation of programs designed to reduce juvenile crime. The report is intended to communicate

information not only to evaluators but also to any party interested in Oregon’s juvenile justice system.

Contents of this report

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, “Youth” counts and “Referral” counts. Additionally, there are statewide reports for youth and referrals. The reports count:

- The unique number of “youth” processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, the youth is only counted once on the youth report. The youth is categorized by the most serious offense the youth committed during the reporting period.
- The unique number of “referrals” received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the offender.

Notes about the information

Counts: It is possible the total “youth” count for the statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county’s report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses

can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- Dependency Status Offenses: Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- Referrals Included: The date the juvenile was referred to the juvenile agency (“Referral Date”) was used to select data for inclusion in this report.
- County: The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.
- Race and Ethnicity: The JJIS Steering Committee defined Age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths’ self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.
- Comparison to Juvenile Recidivism: “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.

April 2004

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
Statewide Youth		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
<u>Criminal Person</u>														
Assault	2982		876	2106	0	402	1374	1206	254	49	424	85	212	1958
Homicide Related	32		4	28	0	1	10	21	12	1	3	1	3	12
Sex Offense	731		46	685	0	125	353	253	36	8	100	12	51	524
Person Other	115		33	82	0	16	36	63	4	2	20	3	10	76
Total	3860		959	2901	0	544	1773	1543	306	60	547	101	276	2570
<u>Property</u>														
Arson	331		40	291	0	115	162	54	9	3	35	8	25	251
Burglary	1335		183	1152	0	184	646	505	54	22	139	36	109	975
Criminal Mischief	1855		348	1507	0	328	889	638	69	22	244	32	159	1329
Criminal Trespass	1039		233	805	1	78	446	515	38	12	112	17	83	777
Robbery	175		25	150	0	7	54	114	53	3	22	4	1	92
Theft	5274		2186	3087	1	685	2593	1996	326	93	656	106	347	3746
Property Other	77		22	55	0	11	18	48	1	0	6	1	9	60
Total	10086		3037	7047	2	1408	4808	3870	550	155	1214	204	733	7230
<u>Public Order</u>														
Disorderly Conduct	808		240	567	1	112	412	284	39	12	204	16	49	488
Harassment	882		280	601	1	168	476	238	57	5	93	19	71	637
Weapons	328		27	301	0	34	145	149	31	7	63	7	17	203
Public Order Other	111		35	76	0	7	59	45	14	1	18	2	3	73
Total	2129		582	1545	2	321	1092	716	141	25	378	44	140	1401
<u>Substance/Alcohol</u>														
Total	1221		338	882	1	55	517	649	66	18	149	33	80	875
<u>Criminal Other</u>														
Total	1172		390	782	0	63	369	740	44	15	147	32	89	845
<u>Total Criminal</u>	18468		5306	13157	5	2391	8559	7518	1107	273	2435	414	1318	12921
%		67.0%	28.7%	71.2	0.0	12.9	46.3	40.7	6.0	1.5	13.2	2.2	7.1	70.0
<u>Non-Criminal</u>														
<u>Alcohol/MIP</u>														
Total	3001		1303	1697	1	24	881	2096	42	37	220	43	255	2404
<u>Curfew</u>														
Total	1348		533	813	2	78	627	643	23	17	174	7	149	978
<u>Less Than Ounce</u>														
Total	706		183	523	0	30	254	422	14	8	50	7	58	569
<u>Motor Vehicle</u>														
Total	333		76	257	0	57	229	47	3	4	72	8	34	212
<u>Tobacco</u>														
Total	950		425	525	0	33	403	514	11	6	33	10	120	770
<u>Non-Criminal Other</u>														
Total	111		40	71	0	15	55	41	2	2	13	0	31	63
<u>Total Non-Criminal</u>	6449		2560	3886	3	237	2449	3763	95	74	562	75	647	4996
%		23.4%	39.7%	60.3	0.0	3.7	38.0	58.4	1.5	1.1	8.7	1.2	10.0	77.5
<u>Dependency Status Offense</u>														
<u>Dependency Status Offense</u>														
Runaway	2359		1564	793	2	154	1202	1003	89	42	301	35	241	1651
Dependency Status Offense Other	297		97	200	0	190	72	35	43	5	27	5	54	163
Total	2656		1661	993	2	344	1274	1038	132	47	328	40	295	1814
<u>Total Dependency Status Offense</u>	2656		1661	993	2	344	1274	1038	132	47	328	40	295	1814
%		9.6%	62.5%	37.4	0.1	13.0	48.0	39.1	5.0	1.8	12.3	1.5	11.1	68.3
Total Youth	27573		9527	18036	10	2972	12282	12319	1334	394	3325	529	2260	19731
			34.6%	65.4	0.0	10.8	44.5	44.7	4.8	1.4	12.1	1.9	8.2	71.6

Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity					
Statewide Referrals		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
Criminal														
Person														
Assault	3651		1012	2639	0	494	1682	1475	341	55	534	107	241	2373
Homicide Related	32		4	28	0	1	10	21	12	1	3	1	3	12
Sex Offense	800		50	750	0	131	393	276	38	10	107	15	58	572
Person Other	131		39	92	0	17	39	75	5	2	24	3	12	85
Total	4614		1105	3509	0	643	2124	1847	396	68	668	126	314	3042
Property														
Arson	399		44	355	0	134	198	67	14	3	37	14	31	300
Burglary	1676		202	1474	0	199	806	671	71	28	172	57	128	1220
Criminal Mischief	3058		456	2602	0	474	1505	1079	156	32	425	96	191	2158
Criminal Trespass	1901		338	1562	1	116	879	906	84	20	256	40	122	1379
Robbery	232		28	204	0	8	73	151	76	3	32	9	3	109
Theft	7720		2777	4942	1	872	3851	2997	574	155	974	203	430	5384
Property Other	138		29	109	0	14	48	76	6	0	7	2	12	111
Total	15124		3874	11248	2	1817	7360	5947	981	241	1903	421	917	10661
Public Order														
Disorderly Conduct	1192		310	881	1	164	618	410	74	19	290	30	68	711
Harassment	1455		415	1039	1	265	775	415	106	9	155	41	91	1053
Weapons	438		28	410	0	40	184	214	45	14	84	13	19	263
Public Order Other	186		54	132	0	8	93	85	27	1	28	4	6	120
Total	3271		807	2462	2	477	1670	1124	252	43	557	88	184	2147
Substance/Alcohol														
Total	1540		390	1149	1	60	651	829	86	26	188	54	89	1097
Criminal Other														
Total	1703		522	1181	0	79	575	1049	96	26	218	55	104	1204
Total Criminal	26252		6698	19549	5	3076	12380	10796	1811	404	3534	744	1608	18151
%		59.0%	25.5%	74.5	0.0	11.7	47.2	41.1	6.9	1.5	13.5	2.8	6.1	69.1
Non-Criminal														
Alcohol/MIP														
Total	4743		1778	2964	1	37	1486	3220	112	70	381	89	356	3735
Curfew														
Total	2350		829	1519	2	126	1139	1085	71	23	337	22	204	1693
Less Than Ounce														
Total	1209		265	944	0	39	454	716	31	13	97	13	82	973
Motor Vehicle														
Total	506		99	407	0	82	348	76	6	5	116	11	45	323
Tobacco														
Total	1944		734	1210	0	58	908	978	44	15	76	33	212	1564
Non-Criminal Other														
Harassment	1		0	1	0	0	0	1	1	0	0	0	0	0
Total	168		47	121	0	20	74	74	6	3	17	1	38	103
Total Non-Criminal	10920		3752	7165	3	362	4409	6149	270	129	1024	169	937	8391
%		24.5%	34.4%	65.6	0.0	3.3	40.4	56.3	2.5	1.2	9.4	1.5	8.6	76.8
Dependency Status Offense														
Dependency Status Offense														
Runaway	6817		3919	2896	2	377	3885	2555	356	103	873	106	425	4954
Dependency Status Offense Other	500		175	325	0	251	171	78	54	5	52	7	80	302
Total	7317		4094	3221	2	628	4056	2633	410	108	925	113	505	5256
Total Dependency Status Offense	7317		4094	3221	2	628	4056	2633	410	108	925	113	505	5256
%		16.4%	56.0%	44.0	0.0	8.6	55.4	36.0	5.6	1.5	12.6	1.5	6.9	71.8
Totals Referrals	44489		14544	29935	10	4066	20845	19578	2491	641	5483	1026	3050	31798
%			32.7%	67.3	0.0	9.1	46.9	44.0	5.6	1.4	12.3	2.3	6.9	71.5

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule		
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
Criminal/ Non-Criminal	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		Criminal	Life, Felony, or Misdemeanor	
		Non-Criminal	Violation or Infraction	
		Dependency	Dependency	
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers	
		Assault	Between 163160 and 163213	
		Homicide Related	Between 163005 and 163150	
		Sex Offense	Between 163305 and 163500	
	Property Crimes	Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
		Arson	Between 164305 and 164340	
		Burglary	Between 164205 and 164235	
		Criminal Mischief	Between 164345 and 164377	
		Criminal Trespass	Between 164243 and 164272	
		Robbery	Between 164395 and 164770	
		Theft	Between 164015 and 164140	
	Public Order Crimes	Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
		Disorderly Conduct	166025 and 166045	
		Harassment	166065	
		Weapons	Between 166180 and 166710	
	Controlled Substance/Alcohol Crimes	Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
		Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300	
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	Non-Criminal Offense Crime Group Category	Alcohol /MIP	ORS #'s 4714301, 4714302, 4714303	
		Curfew	ORS #'s 419680, 419C680, 419710, 419720	
		Less Than Ounce	ORS # 4759924F, 4759924F-ATT, 4759924F-CON, 475992B-ATT	
		Motor Vehicle	Between 801010 and 826041	
Tobacco		Between 167400 and 167401		
Non-Criminal Dependency-Status Offenses	Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.		
	Runaway	ORS #'s 419B100F, 419C156, 419476F		
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	Dependency-Status Other	ORS #'s 419B100A or 419B100B	
		The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.		

Appendix B JJIS Severity Scores

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:
 Attempts and Solicitations = 1 Class lower
 Conspiracies = Same Class and Type