



Juvenile Justice Information System

Data & Evaluation Reports Youth & Referrals (2001)

JJS Steering Committee
JJS Data & Evaluation Sub-Committee

JJS – A Shared Information System

Oregon Youth Authority
Oregon Juvenile Department Directors' Association



JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Karen Brazeau, Director

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JJIS Policy & Standards Coordinator

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JJIS Training & Coordination Manager

JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair
and Washington County
Juvenile Department Director

JJIS Vision & Goals

Vision

- To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:
 - Provides a single, comprehensive view of information about juveniles across state, county, and local agencies;
 - Aids in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
 - Supports comprehensive case management, planning, and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

Goals

- Support statewide reporting requirements as defined in Senate Bill 1 and necessitated by Measure 11, and other current and future juvenile justice legislation.
- Recognize and support unique state, county, and local business needs so all agencies can be responsive to their constituencies.
- Avoid duplication of effort by recognizing and supporting common business needs between state, county, local agencies, and schools.
- Provide comprehensive support for managing individual cases and tracking juveniles through the entire justice process so that individual status, program involvement, progress and outcomes can be determined.
- Aid in decision-making about program efficacy by providing the information necessary to evaluate the cost/benefit of programs aimed at reducing juvenile crime.
- Be developed and operated in an efficient manner (thereby maximizing the amount of funds that can be directly invested in programs) by:
 - Eliminating duplicate data entry and developing common data elements, while maintaining integrity of information;
 - Developing future information systems in a cost-efficient and incremental manner based upon a common open technical architecture; and
 - Adhering to existing state justice information system standards.
- Maintain appropriate levels of confidentiality over information contained within JJIS.
- Support effective program operation and management at all levels of the juvenile justice system.

Introduction

Purpose of this report

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1 and Ballot Measure 11. This legislation mandated that juveniles committing serious crimes be treated as adults. It further required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This “information infrastructure” did not exist at the time the legislation passed. It was difficult, if not impossible, for any agency to determine a youth’s history with another jurisdiction within the state. Spurred by these legislative requirements, the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors’ Association (OJDDA) formed a partnership to address the information systems needs of the juvenile justice community in Oregon. The partnership created the JJIS Steering Committee as the guiding body to oversee the planning, development, and implementation of JJIS. Over the last seven years this partnership jointly created the statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee’s vision was that JJIS would promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a single comprehensive view of information about juveniles across state, county and local agencies;
- Aiding in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
- Supporting comprehensive case management, planning and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

This report is one in a series of reports published by the JJIS Steering Committee designed specifically to address the second statement in this vision: Aid in the overall planning, development and evaluation of programs designed to reduce juvenile crime. The report is intended to communicate information not only to evaluators but also to any party interested in Oregon’s juvenile justice system.

Contents of this report

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, “Youth” counts and “Referral” counts. Additionally, there are statewide reports for youth and referrals. The May 2003 edition of these reports did not include Multnomah County data. The September 2003 edition included Multnomah County “Referral” data (page 55) and reflected the inclusion of that data on the Statewide Referral Report on page 3. This November 2003 edition includes Multnomah County data for the Youth reports (page 54). The Statewide Youth Report on page 2 reflects the Multnomah County data. The reports count:

- The unique number of “youth” processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, s/he is only counted once on the youth report. The youth is categorized by the most serious offense s/he committed during the reporting period.
- The unique number of “referrals” received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e. s/he may have several reports by the police.) The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by the gender, age at time of referral, and race/ethnicity of the offender.

Notes about the information

Counts: It is possible the total “youth” count for statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county’s report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide category).

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- *Dependency Status Offenses:* Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- *Referrals Included:* The date the juvenile was referred to the juvenile agency (“Referral Date”) was used to select data for inclusion in this report.
- *County:* The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.
- *Race and Ethnicity:* The JJIS Steering committee defined age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths’ self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.
- *Comparison to Juvenile Recidivism:* “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.

November 2003

Statewide Report

Year: 2001

Crime Group	Total	Count													
		Gender			Age			Race/Eth.							
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown		
Criminal															
Person															
Sex Offense	788	731	57	0	171	380	237	17	5	51	592	79	44		
Assault	3173	2260	911	2	583	1411	1179	100	58	241	2273	349	152		
Homicide	15	14	1	0	0	2	13	1	0	1	7	6	0		
Person - Other	142	97	45	0	17	51	74	6	0	5	96	18	17		
<i>Person Total</i>	<i>4118</i>	<i>3102</i>	<i>1014</i>	<i>2</i>	<i>771</i>	<i>1844</i>	<i>1503</i>	<i>124</i>	<i>63</i>	<i>298</i>	<i>2968</i>	<i>452</i>	<i>213</i>		
Property															
Arson	364	328	36	0	205	126	33	5	2	14	270	33	40		
Burglary	2659	2154	505	0	388	1145	1126	60	38	99	2056	286	120		
Theft	5542	3310	2231	1	905	2490	2147	118	123	316	4059	675	251		
Robbery	186	163	23	0	6	69	111	3	2	43	118	16	4		
Property - Other	2023	1660	362	1	442	814	767	37	26	61	1559	200	140		
<i>Property Total</i>	<i>10774</i>	<i>7615</i>	<i>3157</i>	<i>2</i>	<i>1946</i>	<i>4644</i>	<i>4184</i>	<i>223</i>	<i>191</i>	<i>533</i>	<i>8062</i>	<i>1210</i>	<i>555</i>		
Public Order															
Weapons	412	371	41	0	60	175	177	13	8	12	293	62	24		
Public Order - Other	1645	1169	475	1	353	783	509	28	17	76	1205	235	84		
<i>Public Order Total</i>	<i>2057</i>	<i>1540</i>	<i>516</i>	<i>1</i>	<i>413</i>	<i>958</i>	<i>686</i>	<i>41</i>	<i>25</i>	<i>88</i>	<i>1498</i>	<i>297</i>	<i>108</i>		
Substance/Alcohol	1434	1052	382	0	69	609	756	40	18	81	1094	139	62		
Other Criminal	1441	965	474	2	129	449	863	34	23	65	1055	201	63		
Total Criminal	19824	14274	5543	7	3328	8504	7992	462	320	1065	14677	2299	1001		
Non-Criminal															
Tobacco	1138	596	541	1	49	506	583	21	11	10	999	32	65		
Motor Vehicle	300	250	49	1	66	203	31	5	1	5	213	63	13		
Possession LT 1 oz	799	609	189	1	17	235	547	7	9	19	682	53	29		
Alcohol/MIP	3276	1961	1314	1	41	878	2357	64	34	35	2706	236	201		
Non-Criminal - Other	1878	1122	754	2	97	868	913	33	53	55	1444	168	125		
Total Non-Criminal	7391	4538	2847	6	270	2690	4431	130	108	124	6044	552	433		
Dependency Status Offenses															
Runaway	2351	748	1597	6	191	1191	969	25	57	99	1724	282	164		
Other	338	224	113	1	172	106	60	4	1	22	231	14	66		
Total Dependency/Status	2689	972	1710	7	363	1297	1029	29	58	121	1955	296	230		
Grand Total	29904	19784	10100	20	3961	12491	13452	621	486	1310	22676	3147	1664		

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

Statewide Report

Year: 2001

Crime Group	Total	Count												
		Gender			Age			Race/Ethnicity						
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown	
Criminal														
Person														
Sex Offense	878	817	61	0	177	439	262	18	5	55	661	95	44	
Assault	4079	2966	1111	2	699	1868	1512	121	76	327	2932	443	180	
Homicide	15	14	1	0	0	2	13	1	0	1	7	6	0	
Person - Other	165	116	49	0	18	58	89	7	0	7	111	21	19	
<i>Person Total</i>	<i>5137</i>	<i>3913</i>	<i>1222</i>	<i>2</i>	<i>894</i>	<i>2367</i>	<i>1876</i>	<i>147</i>	<i>81</i>	<i>390</i>	<i>3711</i>	<i>565</i>	<i>243</i>	
Property														
Arson	457	416	41	0	239	168	50	6	2	15	341	45	48	
Burglary	4143	3443	700	0	526	1835	1782	99	64	191	3135	488	166	
Theft	8224	5265	2958	1	1256	3810	3158	205	165	535	6004	1012	303	
Robbery	275	241	34	0	10	106	159	4	9	70	165	21	6	
Property - Other	3264	2782	480	2	624	1415	1225	86	37	120	2462	377	182	
<i>Property Total</i>	<i>16363</i>	<i>12147</i>	<i>4213</i>	<i>3</i>	<i>2655</i>	<i>7334</i>	<i>6374</i>	<i>400</i>	<i>277</i>	<i>931</i>	<i>12107</i>	<i>1943</i>	<i>705</i>	
Public Order														
Weapons	556	504	52	0	66	242	248	17	9	19	386	101	24	
Public Order - Other	2638	1937	700	1	536	1296	806	57	30	141	1930	366	114	
<i>Public Order Total</i>	<i>3194</i>	<i>2441</i>	<i>752</i>	<i>1</i>	<i>602</i>	<i>1538</i>	<i>1054</i>	<i>74</i>	<i>39</i>	<i>160</i>	<i>2316</i>	<i>467</i>	<i>138</i>	
Substance/Alcohol	1798	1355	443	0	83	773	942	52	22	127	1348	180	69	
Other Criminal	2203	1514	687	2	162	745	1296	65	34	131	1613	286	74	
Total Criminal	28695	21370	7317	8	4396	12757	11542	738	453	1739	21095	3441	1229	
Non-Criminal														
Tobacco	2380	1441	938	1	88	1149	1143	45	24	32	2076	86	117	
Motor Vehicle	477	397	79	1	92	334	51	13	1	5	349	91	18	
Less than oz.	1360	1068	291	1	31	466	863	24	12	32	1141	106	45	
Alcohol/MIP	5574	3608	1965	1	60	1613	3901	139	52	80	4591	446	266	
Non-Criminal - Other	3410	2180	1228	2	156	1598	1656	64	82	137	2589	342	196	
Total Non-Criminal	13201	8694	4501	6	427	5160	7614	285	171	286	10746	1071	642	
Dependency Status Offenses														
Runaway	6919	2675	4238	6	458	3819	2642	167	131	341	5296	702	282	
*Other	692	416	275	1	243	305	144	12	3	27	482	50	118	
Total Dependency/Status	7611	3091	4513	7	701	4124	2786	179	134	368	5778	752	400	
Grand Total	49507	33155	16331	21	5524	22041	21942	1202	758	2393	37619	5264	2271	

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule		
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
Criminal/Non-Criminal:	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		Criminal	Life, Felony, or Misdemeanor	
		Non-Criminal	Violation or Infraction	
		Dependency	Dependency	
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers	
		Homicide	Between 163005 and 163150	
		Assault	Between 163160 and 163213	
		Sex Offense	Between 163305 and 163500	
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
	Property Crimes	Burglary	Between 164205 and 164300	
		Arson	Between 164305 and 164340	
		Robbery	Between 164395 and 164770	
		Theft	Between 164015 and 164140	
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
	Public Order Crimes	Weapons	Between 166180 and 166710	
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300	
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	Non-Criminal Offense Crime Group Category	Tobacco	Between 167400 and 167401	
		Motor Vehicle	Between 801010 and 826041	
Possess LT Oz		ORS # 4759924F		
MIP Alcohol		ORS #'s 4714301, 4714302, 4714303		
Non-Criminal-Other		If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.		
Non-Criminal Dependency-Status Offenses	Runaway	ORS #'s 419B100F, 419C156, 419476F		
	Dependency-Status Other	ORS #'s 419B100A or 419B100B		
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.		

Appendix B JIS Severity Scores

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:
 Attempts and Solicitations = 1 Class lower
 Conspiracies = Same Class and Type