



# Juvenile Justice Information System

## Data & Evaluation Reports Youth & Referrals (1998)

JJIS Steering Committee  
JJIS Data & Evaluation Sub-Committee

*JJIS – A Shared Information System*

Oregon Youth Authority  
Oregon Juvenile Department Directors' Association



## JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

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### JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

**Joe Christy**

Data & Evaluation Subcommittee Chair  
and Washington County  
Juvenile Department Director

# JJIS Vision & Goals

## Vision

- To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:
  - Provides a single, comprehensive view of information about juveniles across state, county, and local agencies;
  - Aids in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
  - Supports comprehensive case management, planning, and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

## Goals

- Support statewide reporting requirements as defined in Senate Bill 1 and necessitated by Measure 11, and other current and future juvenile justice legislation.
- Recognize and support unique state, county, and local business needs so all agencies can be responsive to their constituencies.
- Avoid duplication of effort by recognizing and supporting common business needs between state, county, local agencies, and schools.
- Provide comprehensive support for managing individual cases and tracking juveniles through the entire justice process so that individual status, program involvement, progress and outcomes can be determined.
- Aid in decision-making about program efficacy by providing the information necessary to evaluate the cost/benefit of programs aimed at reducing juvenile crime.
- Be developed and operated in an efficient manner (thereby maximizing the amount of funds that can be directly invested in programs) by:
  - Eliminating duplicate data entry and developing common data elements, while maintaining integrity of information;
  - Developing future information systems in a cost-efficient and incremental manner based upon a common open technical architecture; and
  - Adhering to existing state justice information system standards.
- Maintain appropriate levels of confidentiality over information contained within JJIS.
- Support effective program operation and management at all levels of the juvenile justice system.



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# Introduction

## Purpose of this report

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1 and Ballot Measure 11. This legislation mandated that juveniles committing serious crimes be treated as adults. It further required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This “information infrastructure” did not exist at the time the legislation passed. It was difficult, if not impossible, for any agency to determine a youth’s history with another jurisdiction within the state. Spurred by these legislative requirements, the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors’ Association (OJDDA) formed a partnership to address the information systems needs of the juvenile justice community in Oregon. The partnership created the JJIS Steering Committee as the guiding body to oversee the planning, development, and implementation of JJIS. Over the last seven years this partnership jointly created the statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee’s vision was that JJIS would promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a single comprehensive view of information about juveniles across state, county and local agencies;
- Aiding in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
- Supporting comprehensive case management, planning and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

This report is one in a series of reports published by the JJIS Steering Committee designed specifically to address the second statement in this vision: Aid in the overall planning, development and evaluation of programs designed to reduce juvenile crime. The report is intended to communicate information not only to evaluators but also to any party interested in Oregon’s juvenile justice system.

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## Contents of this report

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, “Youth” counts and “Referral” counts. Additionally, there are statewide reports for youth and referrals. The May 2003 edition of these reports did not include Multnomah County data. The September 2003 edition included Multnomah County “Referral” data (page 55) and reflected the inclusion of that data on the Statewide Referral Report on page 3. This November 2003 edition includes Multnomah County data for the Youth reports (page 54). The Statewide Youth Report on page 2 reflects the Multnomah County data. The reports count:

- The unique number of “youth” processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, s/he is only counted once on the youth report. The youth is categorized by the most serious offense s/he committed during the reporting period.
- The unique number of “referrals” received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e. s/he may have several reports by the police.) The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by the gender, age at time of referral, and race/ethnicity of the offender.

## Notes about the information

Counts: It is possible the total “youth” count for statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county’s report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

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Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide category).

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- *Dependency Status Offenses:* Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- *Referrals Included:* The date the juvenile was referred to the juvenile agency (“Referral Date”) was used to select data for inclusion in this report.
- *County:* The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.
- *Race and Ethnicity:* The JJIS Steering committee defined age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths’ self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.
- *Comparison to Juvenile Recidivism:* “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.

November 2003





# Clackamas County

Year: 1998

Crime Group	Total	Count												
		Gender			Age			Race/Eth.						
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown	
<b>Criminal</b>														
Person														
Sex Offense	56	52	4	0	9	23	24	0	0	2	52	2	0	
Assault	241	173	68	0	31	120	90	0	4	3	217	16	1	
Homicide	1	0	1	0	0	1	0	0	1	0	0	0	0	
Person - Other	7	6	1	0	0	2	5	0	1	0	5	1	0	
<i>Person Total</i>	<i>305</i>	<i>231</i>	<i>74</i>	<i>0</i>	<i>40</i>	<i>146</i>	<i>119</i>	<i>0</i>	<i>6</i>	<i>5</i>	<i>274</i>	<i>19</i>	<i>1</i>	
Property														
Arson	18	13	5	0	6	9	3	0	0	1	17	0	0	
Burglary	179	149	30	0	15	74	90	1	1	3	167	5	2	
Theft	602	363	239	0	68	264	270	0	11	4	555	31	1	
Robbery	20	18	2	0	0	6	14	0	0	0	19	1	0	
Property - Other	208	179	29	0	47	79	82	1	2	2	198	5	0	
<i>Property Total</i>	<i>1027</i>	<i>722</i>	<i>305</i>	<i>0</i>	<i>136</i>	<i>432</i>	<i>459</i>	<i>2</i>	<i>14</i>	<i>10</i>	<i>956</i>	<i>42</i>	<i>3</i>	
Public Order														
Weapons	42	39	3	0	5	20	17	0	0	0	40	2	0	
Public Order - Other	70	47	23	0	10	38	22	0	0	0	66	4	0	
<i>Public Order Total</i>	<i>112</i>	<i>86</i>	<i>26</i>	<i>0</i>	<i>15</i>	<i>58</i>	<i>39</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>106</i>	<i>6</i>	<i>0</i>	
Substance/Alcohol	106	91	15	0	3	41	62	1	4	4	91	6	0	
Other Criminal	89	61	28	0	6	31	52	0	1	1	82	5	0	
<b>Total Criminal</b>	<b>1639</b>	<b>1191</b>	<b>448</b>	<b>0</b>	<b>200</b>	<b>708</b>	<b>731</b>	<b>3</b>	<b>25</b>	<b>20</b>	<b>1509</b>	<b>78</b>	<b>4</b>	
<b>Non-Criminal</b>														
Tobacco	233	120	113	0	2	78	153	0	6	1	216	8	2	
Motor Vehicle	38	30	8	0	8	26	4	0	0	0	34	4	0	
Possession LT 1 oz	76	63	13	0	0	23	53	0	0	0	75	1	0	
Alcohol/MIP	5	2	3	0	1	0	4	0	0	0	5	0	0	
Non-Criminal - Other	267	160	107	0	8	113	146	1	2	1	256	6	1	
<b>Total Non-Criminal</b>	<b>619</b>	<b>375</b>	<b>244</b>	<b>0</b>	<b>19</b>	<b>240</b>	<b>360</b>	<b>1</b>	<b>8</b>	<b>2</b>	<b>586</b>	<b>19</b>	<b>3</b>	
<b>Dependency Status Offenses</b>														
Runaway	250	80	170	0	20	119	111	0	2	4	236	5	3	
*Other	17	9	8	0	10	4	3	0	0	0	17	0	0	
<b>Total Dependency/Status</b>	<b>267</b>	<b>89</b>	<b>178</b>	<b>0</b>	<b>30</b>	<b>123</b>	<b>114</b>	<b>0</b>	<b>2</b>	<b>4</b>	<b>253</b>	<b>5</b>	<b>3</b>	
<b>Grand Total</b>	<b>2525</b>	<b>1655</b>	<b>870</b>	<b>0</b>	<b>249</b>	<b>1071</b>	<b>1205</b>	<b>4</b>	<b>35</b>	<b>26</b>	<b>2348</b>	<b>102</b>	<b>10</b>	

\*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

Year: 1998

Referrals	Crime Group	Total	Count														
			Gender			Age			Race/Eth.								
			Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown			
	<b>Criminal</b>																
	Person																
	Sex Offense	72	68	4	0	10	30	32	0	0	2	67	3	0			
	Assault	280	209	71	0	32	142	106	0	4	5	251	19	1			
	Homicide	1	0	1	0	0	1	0	0	1	0	0	0	0			
	Person - Other	7	6	1	0	0	2	5	0	1	0	5	1	0			
	<i>Person Total</i>	<i>360</i>	<i>283</i>	<i>77</i>	<i>0</i>	<i>42</i>	<i>175</i>	<i>143</i>	<i>0</i>	<i>6</i>	<i>7</i>	<i>323</i>	<i>23</i>	<i>1</i>			
	Property																
	Arson	20	15	5	0	7	10	3	0	0	1	19	0	0			
	Burglary	236	201	35	0	19	102	115	2	1	3	222	6	2			
	Theft	807	528	279	0	80	364	363	0	12	13	748	33	1			
	Robbery	20	18	2	0	0	6	14	0	0	0	19	1	0			
	Property - Other	265	230	35	0	55	103	107	1	2	3	249	9	1			
	<i>Property Total</i>	<i>1348</i>	<i>992</i>	<i>356</i>	<i>0</i>	<i>161</i>	<i>585</i>	<i>602</i>	<i>3</i>	<i>15</i>	<i>20</i>	<i>1257</i>	<i>49</i>	<i>4</i>			
	Public Order																
	Weapons	49	46	3	0	5	23	21	0	0	0	47	2	0			
	Public Order - Other	116	89	27	0	13	60	43	0	0	0	109	7	0			
	<i>Public Order Total</i>	<i>165</i>	<i>135</i>	<i>30</i>	<i>0</i>	<i>18</i>	<i>83</i>	<i>64</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>156</i>	<i>9</i>	<i>0</i>			
	Substance/Alcohol	125	106	19	0	3	51	71	1	4	4	109	7	0			
	Other Criminal	122	87	35	0	6	39	77	0	3	1	110	8	0			
	<b>Total Criminal</b>	<b>2120</b>	<b>1603</b>	<b>517</b>	<b>0</b>	<b>230</b>	<b>933</b>	<b>957</b>	<b>4</b>	<b>28</b>	<b>32</b>	<b>1955</b>	<b>96</b>	<b>5</b>			
	<b>Non-Criminal</b>																
	Tobacco	441	253	188	0	4	171	266	1	8	3	413	13	3			
	Motor Vehicle	51	41	10	0	8	37	6	0	0	0	46	5	0			
	Less than oz.	125	108	17	0	0	47	78	0	0	1	123	1	0			
	Alcohol/MIP	12	7	5	0	1	4	7	0	0	0	11	0	1			
	Non-Criminal - Other	439	268	171	0	15	183	241	1	3	3	421	9	2			
	<b>Total Non-Criminal</b>	<b>1068</b>	<b>677</b>	<b>391</b>	<b>0</b>	<b>28</b>	<b>442</b>	<b>598</b>	<b>2</b>	<b>11</b>	<b>7</b>	<b>1014</b>	<b>28</b>	<b>6</b>			
	<b>Dependency Status Offenses</b>																
	Runaway	619	239	380	0	38	325	256	0	4	6	597	9	3			
	*Other	20	9	11	0	10	4	6	0	0	0	20	0	0			
	<b>Total Dependency/Status</b>	<b>639</b>	<b>248</b>	<b>391</b>	<b>0</b>	<b>48</b>	<b>329</b>	<b>262</b>	<b>0</b>	<b>4</b>	<b>6</b>	<b>617</b>	<b>9</b>	<b>3</b>			
	<b>Grand Total</b>	<b>3827</b>	<b>2528</b>	<b>1299</b>	<b>0</b>	<b>306</b>	<b>1704</b>	<b>1817</b>	<b>6</b>	<b>43</b>	<b>45</b>	<b>3586</b>	<b>133</b>	<b>14</b>			

\*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

## Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule		
<b>Race/Ethnicity</b>	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
<b>Criminal/Non-Criminal:</b>	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	<b>Reporting Category</b>	<b>Type Code</b>	
		<b>Criminal</b>	Life, Felony, or Misdemeanor	
		<b>Non-Criminal</b>	Violation or Infraction	
		<b>Dependency</b>	Dependency	
<b>Criminal Offense Crime Group Category</b>	<b>Person Crimes</b>	<b>Reporting Category</b>	<b>ORS Numbers</b>	
		<b>Homicide</b>	Between 163005 and 163150	
		<b>Assault</b>	Between 163160 and 163213	
		<b>Sex Offense</b>	Between 163305 and 163500	
		<b>Person-Other</b>	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
	<b>Property Crimes</b>	<b>Burglary</b>	Between 164205 and 164300	
		<b>Arson</b>	Between 164305 and 164340	
		<b>Robbery</b>	Between 164395 and 164770	
		<b>Theft</b>	Between 164015 and 164140	
		<b>Property-Other</b>	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
	<b>Public Order Crimes</b>	<b>Weapons</b>	Between 166180 and 166710	
		<b>Public Order-Other</b>	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
	<b>Controlled Substance/Alcohol Crimes</b>	<b>Control Substance/Alcohol</b>	Between 471105 and 475999 or Between 167203 and 167300	
	<b>Criminal Other</b>	<b>Criminal-Other</b>	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	<b>Non-Criminal Offense Crime Group Category</b>	<b>Tobacco</b>	Between 167400 and 167401	
		<b>Motor Vehicle</b>	Between 801010 and 826041	
<b>Possess LT Oz</b>		ORS # 4759924F		
<b>MIP Alcohol</b>		ORS #'s 4714301, 4714302, 4714303		
<b>Non-Criminal-Other</b>		If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.		
<b>Non-Criminal Dependency-Status Offenses</b>	<b>Runaway</b>	ORS #'s 419B100F, 419C156, 419476F		
	<b>Dependency-Status Other</b>	ORS #'s 419B100A or 419B100B		
<b>Most Serious Offense</b>	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.		

## Appendix B JJIS Severity Scores

*(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)*

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

\* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

\*\* Inchoates:  
 Attempts and Solicitations = 1 Class lower  
 Conspiracies = Same Class and Type