

CALFED FY 1998-2009 Budget Crosscut Methodology

The CALFED Budget Crosscut for Federal fiscal years 1998 through FY 2009 reflects a collaborative effort between the Office of Management and Budget and the Departments of the Interior, Agriculture, Commerce, the U.S. Army Corps of Engineers, and the Environmental Protection Agency.

The information in this budget crosscut reflects the best information available at the time of transmittal. However, changing methodologies and the inability to tie down certain numbers because of programmatic exigencies (such as competitive grants not being completed for FY 2008 and FY 2009) ensure that these numbers will change over time, and that they might not directly tie to past budget crosscut numbers, or future versions of this exercise.

The document explains the methodology and tracks changes, to facilitate comparison with both past and future CALFED-related budget numbers.

Explanation of Methodology

A detailed budget cross-cut for the Federal CALFED agencies requires an understanding of how to define the many activities that fall under CALFED. In the past, CALFED activities have generally been broken into 'Category A' and 'Category B'. While this crosscut maintains that distinction, it pays more rigorous attention to Category B. Therefore, there are some activities that may not have previously been included as CALFED activities, which are now counted. This results in different numbers being tracked for different agencies (for instance, the California Bay-Delta Authority may have different numbers for Category A and Category B spending than what appears in this cross-cut; this reflects a different methodology, and not necessarily disagreement on the facts).

Category A programs and funds are those consistent with the CALFED Bay-Delta Program Record of Decision (ROD) and the CALFED Bay-Delta Authorization Act in terms of program goals, objectives and priorities and geographic area.

The CALFED ROD states the objectives for implementing the CALFED Program as follows:

- Provide good water quality for all beneficial uses.
- Improve and increase aquatic and terrestrial habitats and improve ecological functions in the Bay-Delta to support sustainable populations of diverse and valuable plant and animal species.
- Reduce the mismatch between Bay-Delta water supplies and current and projected beneficial uses that depend on the Bay-Delta system.
- Reduce the risk to land use and associated economic activities, water supply, infrastructure and the ecosystem from catastrophic breaching of Delta levees.

The geographic area as defined in the CALFED Programmatic EIR/EIS encompasses both the “problem area,” the Suisun Bay/Suisun Marsh and Delta, and the “solution area,” the Delta Region, Bay Region, Sacramento River Region, San Joaquin River Region, and other State Water Project (SWP) and Central Valley Project (CVP) Service Areas. For the purposes of this exercise, the solution area is further defined to include the counties served by the SWP and/or the CVP.

Category A programs and funds comply with commitments in the Implementation Memorandum of Understanding and the ROD. These commitments include oversight and coordination, but the exact nature of these measures has been the subject of considerable debate. Given the creation of the new state entity, the California Bay Delta Authority, the Federal agencies presume that the procedures and agreements for “oversight and coordination” will necessarily be revised in the near future. For the purposes of this exercise, oversight consists of ensuring balanced implementation, integration and continuous improvements across all Program Elements. Under both the Implementation MOU and any potential revised procedures, it is inherently understood that Federal agencies maintain final approval and decision-making authority over program and/or project priorities, Program Plans, budgets and funding.

Category B programs include those programs and/or projects and funds that have related and overlapping program objectives and whose geographic area of focus overlaps with the CALFED solution area. Category B funds are included in the FY 1998-2009 Budget Crosscut in order to reflect the Federal investment in the CALFED solution.

Cost Share. Neither the ROD nor the Implementation MOU made any conclusions concerning how expenditures for Category A and B would be “credited” for purposes of the various “cost share” requirements applicable to Federal agencies’ programs. Individual project cost share requirements under existing agency statutory authorities will continue to apply. Cost share arrangements in accordance with P.L. 108-361 are under development.

Functional Areas

Both tables break out spending according to the following functional areas:

- Water Management
- Storage
- Conveyance
- Water Use Efficiency
- Water Transfers
- Environmental Water Account
- Drinking Water Quality
- Levee System Integrity
- Ecosystem Restoration
- Science
- Oversight & Coordination
- Other

Explanation of Acronyms

This budget crosscut contains many acronyms. The following table explains most of the acronyms, although some explanations are embedded in the text as well.

| ACRONYM | EXPLANATION |
|---------|--|
| b2 | A reference to CVPIA, 3406 (b2), concerning CVP administration. |
| RF | A reference to the Central Valley Project Restoration Fund |
| CV | Central Valley |
| CVP | Central Valley Project |
| CVPIA | Central Valley Project Improvement Act |
| CWA | Clean Water Act |
| CWA SRF | Clean Water Act State Revolving Fund |
| CAMP | Comprehensive Assessment and Monitoring Program |
| CG | Corps of Engineers, Construction, General account |
| GI | Corps of Engineers, General Investigations account |
| DW SRF | Drinking Water State Revolving Fund |
| EQIP | Environmental Quality Incentives Program |
| ERP | Environmental Restoration Program |
| HCP | Habitat Conservation Plan |
| NEPA | National Environmental Policy Act |
| NAWQA | National Water Quality Assessment |
| NAWCA | North American Waterfowl Conservation Act |
| SCVWD | Santa Clara Valley Water District |
| TSCA | Toxic Substances Control Act |
| W&RR | Water & Related Resources, the Bureau of Reclamation's main account. |
| WRP | Wetlands Reserve Program |
| NEP | National Estuary Program |
| GCID | Glen Colusa Irrigation District |