

# **CIRCULAR NO. A-11**

## **PART 5**

### **FEDERAL CREDIT PROGRAMS**



**EXECUTIVE OFFICE OF THE PRESIDENT**

**OFFICE OF MANAGEMENT AND BUDGET**

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## SECTION 185—FEDERAL CREDIT

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**Summary of Changes**

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### 185.1 Does this section apply to me?

These instructions apply to all programs that provide direct loans or loan guarantees (see sections [185.3\(d\)](#) and [\(m\)](#) for definitions of these terms) to non-Federal entities and are subject to the Federal Credit Reform Act of 1990, as amended (FCRA). Even though Section 506 of the FCRA exempts certain programs from credit reform budgeting, these programs are still required to report data in MAX schedules G and H (see section [185.11](#)) and follow other instructions contained in this Circular.

This section answers frequently asked questions, defines credit terms and concepts, and illustrates how budget formulation, apportionment, and budget execution forms should appear. This section supplements the instructions provided in other parts of this Circular and should be used in conjunction with other credit program guidance in Circular A-129, Policies for Federal Credit Programs and Non-Tax Receivables ([www.whitehouse.gov/omb/circulars](http://www.whitehouse.gov/omb/circulars)).

Section 504(b) of the FCRA provides that new direct loan obligations and new loan guarantee commitments may be made only to the extent that:

- New budget authority to cover their costs is provided in advance in an appropriations act;
- A limitation on the use of funds otherwise available for the cost of a direct loan or loan guarantee program is provided in advance in an appropriations act; or
- Authority is otherwise provided in an appropriations act.

These requirements also apply to modifications of direct loans (or direct loan obligations) or loan guarantees (or loan guarantee commitments) that increase their cost, including modifications of pre-1992 direct loans and loan guarantees. OMB will specify exemptions from these requirements for mandatory programs pursuant to section 504(c) of the FCRA.

Unless otherwise specified by law, budget authority is available for liquidating obligations (i.e., outlays) for only five fiscal years after the authority expires. For credit subsidies financed by annual or multi-year budget authority, you must ensure that the budget authority for the subsidy cost will remain available for disbursement over the full period in which loans will be disbursed. If you expect the disbursement period will be longer than five fiscal years after the budget authority expires, you must include a special provision in the appropriations language (see section [96.5](#)).

### 185.2 What background information must I know?

The FCRA changed the budgetary measurement of cost for direct loans and loan guarantees from the amount of cash flowing into or out of the Treasury to the estimated long-term cost to the Government. Only the unreimbursed costs of making or guaranteeing new loans (the subsidy cost, on a present value basis, and administrative expenses, on a cash basis) are included in the budget. Agencies must receive appropriations for the subsidy cost before they can enter into direct loan obligations or loan guarantee commitments. The actual cash flows are recorded as a means of financing (see section [20.7](#)) and are not included in the budget totals.

The subsidy cost is the estimated present value of the cash flows from the Government (excluding administrative expenses) less the estimated present value of the cash flows to the Government resulting from a direct loan or loan guarantee, discounted to the time when the loan is disbursed. The cash flows are the contractual cash flows adjusted for expected deviations from the contract terms (delinquencies, defaults, prepayments, and other factors). Present values must be calculated using the OMB Credit Subsidy Calculator. The OMB Credit Subsidy Calculator discounts the cash flow that is estimated for

each year (or other time period) using the interest rate on a marketable zero-coupon Treasury security with the same maturity from the date of disbursement as that cash flow, regardless of the maturity of the loan. A positive net present value means that the Government is extending a subsidy to borrowers; a negative present value means that the credit program generates a "profit" (excluding administrative costs) to the Government.

Appropriations for the subsidy cost are made to the program account established for the credit program and are recorded as budget authority. Obligations for the subsidy cost are recorded when the Government enters into a loan obligation or guarantee commitment. Outlays are recorded when the direct loan or guaranteed loan is disbursed to the public and simultaneously the subsidy is paid from the program account to the financing account. The program account also receives appropriations for the direct costs of administering the credit program.

The actual cash flows (e.g., loan disbursements, collections of principal and interest payments, and payment of guarantee claims) are recorded in separate financing accounts. There is at least one financing account associated with each program account. Separate financing accounts are required for direct loan cash flows and for loan guarantee cash flows if the program account provides subsidy costs for both forms of credit. The transactions of the financing accounts are displayed in the budget *Appendix* for informational and analytical purposes, together with the related program accounts, but are excluded from the budget totals because the net cash flows do not represent a cost to the Government. The direct loan financing account combines the subsidy payment from the program account with borrowing from Treasury to finance the direct loans. It repays Treasury over time using principal and interest collected from the borrower. The loan guarantee financing account holds the subsidy payment from the program account as a reserve against default claims. The reserve, together with interest earnings on this reserve from Treasury, is used to pay default claims over the life of the loans.

All cash flows resulting from direct loan obligations and loan guarantee commitments made prior to the effective date of the FCRA (in FY 1991 or previous years) are recorded in liquidating accounts. These accounts are recorded on a cash basis and are included in the budget totals. Liquidating account collections are available to pay obligations of the account, but they are not available to finance new direct loans or loan guarantees. If the collections are insufficient, the FCRA provides liquidating accounts with permanent indefinite authority to pay for losses and to repay any debt owed to Treasury or to other sources.

By focusing on the long-term costs of the program, credit budgeting meets the most fundamental goal of budgetary cost measurement: it provides decision makers with the information and the incentive to allocate resources efficiently. Unlike most budgetary transactions, the cash disbursements for a credit program are a poor measure of cost. Counting outlays for loan disbursements without taking into account probable repayments overstates the cost of a direct loan. Loan guarantees appear costless initially because payments of guarantee claims generally occur several years after the decision to extend credit has been made. Credit budgeting places the cost of credit programs on a budgetary basis equivalent to other federal spending, allowing for better comparison of cost between direct loan and loan guarantee programs and between credit and other programs. This improves the incentive to make good budgetary decisions.

Agencies are required to reestimate the subsidy cost throughout the life of each cohort of direct loans or loan guarantees to account for differences between the original assumptions of cash flow and actual cash flow or revised assumptions about future cash flow. These reestimates represent additional costs or savings to the Government and are recorded in the budget. Reestimates that indicate an increase in the subsidy cost are financed by permanent indefinite authority. There are two types of reestimates. Interest rate reestimates adjust for the effect on the subsidy of differences between actual interest rates and the interest rates assumed when estimates were made for budget formulation and obligation (the same

interest rate assumptions must be used at formulation and obligation). These reestimates must be made when the cohort is at least 90 percent disbursed. Technical reestimates adjust for revised assumptions about loan performance, such as differences between assumed and actual default rates or new projections of prepayments. These reestimates must be made after the close of each fiscal year, unless an alternative plan has been approved by OMB.

Modifications of a direct loan or loan guarantee can also change the subsidy cost. A modification is any Government action different from the baseline assumptions that affects the subsidy cost, such as a change in the terms of the loan contract or legislation that provides new collection tools. The cost of a modification is the difference between the present value of the cash flows before and after the modification. Agencies must have been provided budget authority to cover the cost of a modification that increases the subsidy before the loans can be modified.

### 185.3 What special terms must I know?

The following are key terms used in credit budgeting. In these definitions, the term "post-1991" means direct loan obligations or loan guarantee commitments made on or after October 1, 1991, and the resulting direct loans or loan guarantees. The term "pre-1992" means direct loan obligations or loan guarantee commitments made prior to October 1, 1991, and the resulting direct loans or loan guarantees.

(a) *Administrative expenses* mean all costs that are directly related to credit program operations. The FCRA generally requires that administrative expenses for both pre-1992 and post-1991 direct loans and loan guarantees be included in program accounts. Administrative expenses are included in the liquidating accounts only if the amounts would have been available for administrative expenses under a provision of law in effect prior to October 1, 1991, and if no direct loan obligation or loan guarantee commitment has been made, or any modification of a direct loan or loan guarantee has been made, since September 30, 1991.

Administrative expenses that are tangentially related to the credit program should not be included in the program account. As an illustration, the cost of auditing credit programs that is financed in the accounts for Inspectors General should not be included. Administrative expenses include:

- The appropriate proportion of administrative expenses that are shared with non-credit programs;
- The cost of operating separate offices or units that make policy decisions for credit programs;
- The cost of loan systems development and maintenance, including computer costs (under no circumstances should computer costs be paid out of financing accounts);
- The cost of monitoring credit programs and private lenders for compliance with laws and regulations;
- The cost of all activities related to credit extension, loan servicing, write-off, and close out; and
- The cost of collecting delinquent loans, except for the costs of foreclosing, managing, and selling collateral that are capitalized or routinely deducted from the proceeds of sales.

The capitalized costs of foreclosing, managing, and selling collateral are those that add or maintain value to property prior to sale and are routinely deducted from the proceeds of sales of collateral. Capitalized costs are part of the cash flows that must be taken into account in calculating the subsidy cost. They are financed by the subsidy cost payment from the program account to the financing account and paid out of the financing account.

Administrative expenses may be expended directly from the program account or, if authorized by appropriation language (see section [96.5](#)), used to reimburse a salaries and expenses account or the Federal Financing Bank (FFB). If they are transferred to a salaries and expenses account or the FFB, record the transfer as an expenditure transfer. Record an obligation and outlay in the program account and an offsetting collection in the salaries and expenses account. In the salaries and expenses account, obligations for administrative expenses may be recorded without necessarily identifying them as credit program expenses.

Administrative expenses are almost always provided by annual appropriations acts and, therefore, are discretionary spending. If such expenses are included in a program account that subsidizes a mandatory program, the account will be split between mandatory and discretionary spending.

(b) **Claim payment** means a payment made to private lenders when a guaranteed loan defaults. Report default claim obligations and disbursements in the program and financing schedule (schedule P) in liquidating and guaranteed loan financing accounts. As described below, report the claim payments in the status of guaranteed loans schedule (schedule H) and, for liquidating accounts only, the object class schedule (schedule O). If a loan asset is acquired in exchange for the claim payment, report the claim payment as a termination for default that results in a loan receivable on line 2261 of schedule H, and, for liquidating accounts, as investment and loan obligations on object class line 33 in schedule O. Use the H addendum lines 2310-2390 to track the status of the loans receivable. If a physical asset is acquired in exchange for the claim payment, report the claim payment as a termination for default that results in acquisition of property on line 2262 of schedule H, and, for liquidating accounts, the object class that best represents the asset in schedule O. For example, if the asset is a building, then classify the obligations on line 32, land and structures. (See section [83.7](#) for object classification). If nothing of value is received in exchange for the claim payment, report the claim payment as termination for defaults that result in claim payments on line 2263 in schedule H, and, for liquidating accounts, as insurance claims and indemnities on object class line 42 in schedule O.

(c) **Cohort** means all direct loans or loan guarantees of a program for which a subsidy appropriation is provided for a given fiscal year (except as provided below for pre-1992 direct loans and loan guarantees that are modified). For direct loans and loan guarantees for which a subsidy appropriation is provided for one fiscal year, the cohort will be defined by that fiscal year. For direct loans and loan guarantees for which multi-year or no-year appropriations are provided, the cohort is defined by the year of obligation. Direct loans and loan guarantees that are made from supplemental appropriations will be recorded in the same cohort as those that are funded in annual appropriations acts. These rules apply even if the direct loans or guaranteed loans are disbursed in subsequent years.

Cohort accounting applies to post-1991 direct loans and loan guarantees and pre-1992 direct loans and loan guarantees that have been modified. Post-1991 direct loans or loan guarantees remain with their original cohort throughout the life of the loans, even if they are modified. Pre-1992 direct and guaranteed loans are assigned to a single cohort by program and credit instrument regardless of the fiscal year of the subsidy appropriation. For purposes of budget presentation, cohorts will be aggregated. However, accounting and other records must be maintained separately for each cohort.

(d) **Direct loan** means a disbursement of funds by the Government to a non-Federal borrower under a contract that requires repayment of such funds with or without interest. The term includes:

- The purchase of, or participation in, a loan made by another lender;
- Financing arrangements that defer payment for more than 90 days, including the sale of a Government asset on credit terms; and

- Loans financed by the Federal Financing Bank (FFB) pursuant to agency loan guarantee authority (see also section [33.14](#)).

The term does not include the acquisition of Federally guaranteed loans in satisfaction of default or other guarantee claims or the price support loans of the Commodity Credit Corporation.

Pre-1992 loans made by the FFB on behalf of any agency continue to be recorded as direct loans of the agency. Agency guarantees of post-1991 loans that are financed by the FFB are treated as direct loans in the budget, but the intrabudgetary cash flows reflect elements of direct loans and loan guarantees. The direct loan financing account for these loans will collect and hold the subsidy payment from the program account. This balance, together with interest earnings, will be available to pay the FFB in the event of default by the non-Federal borrower. Agencies with programs financed by the FFB should consult with the OMB representative with primary responsibility for the program to ensure correct treatment of these loans.

(e) **Direct loan obligation** means a binding agreement by a Federal agency to make a direct loan when specified conditions are fulfilled by the borrower.

(f) **Direct loan subsidy cost** means the estimated long-term cost to the Government of a direct loan, calculated on a net present value basis, excluding administrative costs. Specifically, the cost of a direct loan is the net present value, at the time when the direct loan is disbursed from the financing account, of the following estimated cash flows:

- Loan disbursements;
- Repayments of principal;
- Payments of interest;
- Recoveries or proceeds of asset sales; and
- Other payments by or to the Government over the life of the loan.

These estimated cash flows include the effects of estimated defaults, prepayments, fees, penalties, and expected actions by the Government and the borrower within the terms of the loan contract, such as the exercise by the borrower of an option included in the loan contract.

Obligations for the subsidy cost will be recorded against budget authority in the program account when the direct loan obligation is incurred. Accounts payable (to the direct loan financing account) will be recorded in the amount of the estimated obligation. The subsidy will be paid to the financing account when the loan is disbursed. (See section [185.5](#) and the OMB Credit Subsidy Calculator and accompanying documentation for information about estimating the subsidy.)

(g) **Discount rates** mean the collection of interest rates that are used to calculate the present value of the cash flows that are estimated over a period of years. The discount rates are based on the Treasury rates in the economic assumptions for the budget year. For loans made, guaranteed, or modified in FY 2001 and thereafter, the cash flow estimated for each year (or other time period) is discounted using the interest rate on a marketable zero-coupon Treasury security with the same maturity from the date of disbursement as that cash flow. The discount rate assumptions for the budget will be provided by OMB in a file for use with the OMB Credit Subsidy Calculator. The rate at which interest will be paid on the amounts borrowed or held as an uninvested balance by a financing account for a particular cohort is a weighted average discount rate derived from this collection of interest rates. Electronic spreadsheets are available from OMB to calculate interest income or expense for financing accounts.

(h) **Economic assumptions** include the interest rates used for discounting cash flows, the rate of inflation, and may include other assumptions as applicable to a particular program. They also include the interest



rate charged to the borrower on the loan, if the rate is tied to a variable benchmark, such as the rate on specified Treasury securities.

(i) **Financing account** means a non-budgetary account (i.e., its transactions are excluded from the budget totals) that records all of the cash flows resulting from post-1991 direct loans or loan guarantees. It disburses loans, collects repayments and fees, makes claim payments, holds balances, borrows from Treasury, earns or pays interest, and receives the subsidy cost payment from the credit program account. There is at least one financing account associated with each program account. Separate financing accounts are required for direct loan cash flows and for loan guarantee cash flows if the program account receives an appropriation for the subsidy costs of both forms of credit. Financing account schedules are printed in the budget *Appendix* together with the program account.

(j) **Forecast assumptions** are factors that affect the expected cash flows of the loan or guarantee. They are factors which are estimated, but not actually observable, at the time of loan origination or modification. They include: default rates, timing of defaults, delinquency rates, late fees, proceeds from the sale of collateral or acquired defaulted loans, income from (and costs of managing) foreclosed collateral and acquired defaulted guaranteed loans, reschedulings, prepayments, loan asset sales proceeds and costs, and disbursement rates.

(k) **Liquidating account** means a budget account that records all cash flows to and from the Government resulting from pre-1992 direct loan obligations or loan guarantee commitments (unless they have been modified and transferred to a financing account). Liquidating account collections in any year are available only for obligations incurred during that year or to repay debt. In general, all liquidating account transactions are classified as mandatory. Collections credited to a liquidating account include:

- Interest;
- Loan repayments and prepayments;
- Payments from financing accounts when required for modifications;
- Proceeds from the sales of loans; and
- Fees.

These collections are available only for:

- Interest payments and repayment of debt;
- Disbursements of loans;
- Default and other guarantee claim payments;
- Interest supplement payments;
- Cost of foreclosing, managing, and selling collateral that is capitalized or routinely deducted from the proceeds of sales;
- Payments to financing accounts when required for modifications;
- Administrative expenses, but only if (1) amounts credited to the liquidating accounts would have been available for administrative expenses under a provision of law in effect prior to October 1, 1991, and (2) no direct loan obligations or loan guarantee commitments have been made, or any modification of a direct loan or loan guarantee has been made, since September 30, 1991; and

- Other payments that are necessary for the liquidation of pre-1992 direct loan obligations and loan guarantee commitments.

Amounts credited to liquidating accounts in any year are only available for obligations that are incurred in that year (the outlay may occur in a subsequent year) and for repayment of debt. Any remaining unobligated balances at the end of the fiscal year are unavailable for obligation in subsequent fiscal years and must be transferred to the general fund at the end of the fiscal year unless an extension has been approved by OMB (see section [51.12](#)).

The FCRA provides permanent indefinite authority to cover obligations and commitments in the event that funds in liquidating accounts are otherwise insufficient. If the liquidating account's obligations will exceed its collections during the year, the agency must request an apportionment and warrant of permanent indefinite authority estimated to be needed for the fiscal year, before the beginning of the fiscal year.

The liquidating account status of direct and/or guaranteed loans schedule reflects disbursements and repayments of pre-1992 loans. Therefore, in the liquidating account status of direct and/or guaranteed loans:

- There will be no post-1991 direct loan obligations or loan guarantee commitments;
- Direct and guaranteed loan disbursements will be shown only for pre-1992 direct loans or loan guarantees; and
- Repayments and prepayments will reflect only pre-1992 direct loan obligations and loan guarantee commitments.

(l) ***Loan asset sale*** means a sale of one or more loans to a non-Federal buyer, either individually, pooled, packaged, securitized, or as a joint venture, at a single point in time, subject to parties fulfilling the terms and conditions of the Government's offer. Loan assets consist of direct loans and loan receivables resulting from defaulted guaranteed loans.

(m) ***Loan guarantee*** means any guarantee, insurance, or other pledge with respect to the payment of all or a part of the principal or interest on any debt obligation of a non-Federal borrower to a non-Federal lender, except for the insurance of deposits, shares, or other withdrawable accounts in financial institutions. Loans that are financed by the FFB pursuant to agency loan guarantee authority are treated as direct loans rather than loan guarantees.

(n) ***Loan guarantee commitment*** means a binding agreement by a Federal agency to make a loan guarantee when specified conditions are fulfilled by the borrower, the lender, or any other party to the guarantee agreement.

(o) ***Loan guarantee subsidy cost*** means the estimated long-term cost to the Government of a loan guarantee, calculated on a net present value basis, excluding administrative costs. Specifically, the cost of a loan guarantee is the net present value, at the time when the guaranteed loan is disbursed by the lender, of the following estimated cash flows:

- Payments by the Government to cover defaults and delinquencies, interest subsidies, and other requirements; and
- Payments to the Government, including origination and other fees, penalties, and recoveries.

These estimated cash flows include the effects of expected Government actions and the exercise by the guaranteed lender or the borrower of an option included in the loan guarantee contract.

Obligations for the subsidy cost will be recorded against budget authority in the program account when the loan guarantee commitment is made. The subsidy will be paid to the guaranteed loan financing account when the loan is disbursed by the private lender. (See section [185.5](#) and the OMB Credit Subsidy Calculator and accompanying documentation for information about estimating the subsidy.)

(p) **Loan terms** are those terms made explicit in the contract between the U.S. Government and the borrower or in the Federally guaranteed contract between a private lender and the borrower. These assumptions are forecast in the formulation subsidy cost estimate but are known at the time of loan origination. They may include: the interest rate charged on loans, the extent of a guarantee, fees, repayment terms, collateral held, and other factors such as grace periods.

(q) **Methodological assumptions** are the technical practices used to develop subsidy cost estimates and loan modification cost estimates. These assumptions include methods and models or cash flow estimation, discounting methodology, and mathematical equations used in subsidy cost estimation. Agencies are required to use the same version of the OMB Credit Subsidy Calculator within risk categories and cohorts.

(r) **Modification** means a Government action that (1) differs from actions assumed in the baseline estimate of cash flows and (2) changes the estimated cost of an outstanding direct loan (or direct loan obligation) or an outstanding loan guarantee (or loan guarantee commitment). The modification may be for a single loan or loan guarantee as well as a group; it may be any size; and it may affect pre-1992 direct loans and loan guarantees or post-1991 direct loans or loan guarantees. New legislation that alters the baseline cash flow estimate for a loan or group of loans always results in a modification.

A Government action may change the cost directly by altering the terms of existing contracts, selling loan assets (with or without recourse) or converting guaranteed loans to direct loans by purchasing them from a private lender. It also may change the cost indirectly by legislatively changing the way in which a portfolio of direct loans or guaranteed loans is administered. Examples of changes in the terms of existing loan contracts are forgiveness, forbearance, interest rate reductions, extensions of maturity, and prepayments without penalty. Examples of changes in loan administration are new methods of debt collection, such as using tax refunds to repay loans and restrictions on debt collections. If the baseline cost estimate does not assume an action, and the cost would be increased or decreased as a result of that action, the action is a modification.

Modifications do not include a Government action that is assumed in the baseline cost estimate, as long as the assumption is documented and has been approved by OMB. For example, modifications would not include routine administrative workouts (see section [185.3\(aa\)](#)) of troubled loans or loans in imminent default. They also would not include a borrower's or the Government's exercise of an option that is permitted within the terms of an existing contract, such as a borrower prepaying the loan. The baseline subsidy estimate must include all anticipated actions by the Government, lenders, and borrowers that are permissible under current law and that affect the cash flow. If later the cost estimate of an action by the borrower, lender, or the Government differs from what is anticipated in the documented baseline subsidy estimate, then the difference in cost is included in a reestimate. Assumptions underlying the subsidy estimates must be documented to assist in determining whether an action is a modification or a reestimate.

Modifications do not include additional disbursements to borrowers that increase the amount of an outstanding direct loan or an outstanding loan guarantee. These are treated as new direct loans or loan guarantees in the amount of the additional disbursement.

There are situations where it is not clear whether a Government action constitutes a modification or a reestimate. These situations should be judged on a case-by-case basis by OMB in consultation with the agency. They could include actions by the Government that are not addressed in existing contracts, management changes that are within an agency's existing specific authority for the loan program, and broad changes in agency policy (e.g., loan sale policy). In general, if the possibility of the action was explicitly included in the cash flows for the baseline subsidy estimate, and this can be documented, it would most likely be a reestimate. If not, it would most likely be a modification.

Modifications produce a one-time change in the subsidy cost of *outstanding* direct loans and loan guarantees. The effect of the Government action on the subsidy cost of direct loan obligations and loan guarantee commitments made after the date of the modification, if there is any effect, is not a modification. Instead, the effects are incorporated in the initial cost estimates for subsequent direct loan obligations and loan guarantee commitments.

(s) **Modification cost** means the difference between the estimate of the net present value of the remaining cash flows assumed for the direct loan or loan guarantee contract before and after the modification. The estimate of the remaining cash flows before the modification must be the same as assumed in the baseline for the most recent President's budget. The estimate of the remaining cash flows after the modification must be the pre-modification cash flows adjusted solely to reflect the effects of the modification.

An outstanding direct loan (or direct loan obligation) or loan guarantee (or loan guarantee commitment) can not be modified in a manner that increases its cost, unless budget authority for the additional cost has been provided in advance in an appropriations act. If the modification is mandated in legislation, the legislation itself provides the budget authority to incur a subsidy cost obligation (whether explicitly stated or not).

Budget authority, an obligation, and an outlay will be recorded in the year in which the legislation is enacted or the administrative discretion is exercised, or in the case of appropriations acts enacted before the fiscal year to which they apply, the year for which appropriations are provided.

When post-1991 direct loans or loan guarantees are modified, a modification adjustment transfer between the financing account and the general fund must also be calculated. When pre-1992 direct loans or loan guarantees are modified, a transfer must be made between the liquidating account and financing account. These calculations and the budgetary treatment are explained in section [185.7](#).

(t) **Negative subsidies** mean subsidy costs that are less than zero. They occur if the present value of cash inflows to the Government exceeds the present value of cash outflows. In such cases, appropriations bills must still provide specific authority before direct loans or loan guarantees can be made, generally in the form of a loan limitation.

When a direct loan obligation or a loan guarantee commitment is made that has a negative subsidy, an amount equal to the negative subsidy will be obligated in the financing account. The financing account will pay the negative subsidy to the negative subsidy receipt account (or to the program account in the case of a mandatory program) when the loan is disbursed. The collections are recorded as offsetting receipts or offsetting collections, and they offset the agency's budget authority and outlays. The accounting for negative subsidies is discussed in (u) below.

(u) **Negative subsidy receipt accounts** mean budget accounts for the receipt of amounts paid from the financing account when there is a negative subsidy for the original estimate (see section 185.3(t)). In most cases, the receipt account is a general fund receipt account and amounts are not earmarked for the credit program. They are available for appropriation only in the sense that all general fund receipts are

available for appropriation. Separate downward reestimate receipt accounts are used to record amounts paid from the financing account for downward reestimates (see section 185.3(x)).

At the discretion of the OMB representative with primary responsibility for the program, a special fund receipt account may instead be established for the purpose of earmarking the receipts for appropriation to the program (in which case a special fund expenditure account also will be established and merged with the program account). If the program is a discretionary program, these receipts are available for obligation only to the extent provided in annual appropriations acts. For mandatory programs, the receipts are permanently appropriated for subsidy costs but usually are available for administrative expenses only to the extent provided in annual appropriations acts. For mandatory programs, negative subsidies and downward reestimates may be credited directly to the program account as offsetting collections from non-Federal sources.

Obligations may not be incurred against appropriations of the receipts until they have been credited to the receipt account. Because negative subsidy receipts are not credited to the receipt account until the underlying direct loan or guaranteed loan is disbursed, they might not become available in time to fund expenditures in a timely manner. Such situations might require an appropriation from the general fund to permit obligations to be made until receipts are available for obligation.

(v) **Net proceeds**, when used in the context of loan asset sales, mean the amounts paid by the purchasers less all seller transaction costs (such as underwriting, rating agency, legal, financial advisory, and due diligence fees) that are paid out of the gross sales proceeds rather than paid as direct obligations by the agency. The net proceeds from the sale of an equity partnership are the same as defined above plus an estimate of the net present value of future cash inflows to the Government from the sale.

(w) **Program account** means a budget account that receives and obligates appropriations to cover the subsidy cost of a direct loan or loan guarantee and disburses the subsidy cost to the financing account. Program accounts usually receive a separate appropriation for administrative expenses.

(x) **Reestimates** mean revisions of the subsidy cost estimate of a cohort (or risk category) based on information about the actual performance and/or estimated changes in future cash flows of the cohort. Reestimates must be made immediately after the end of each fiscal year, as long as any loans in the cohort are outstanding, unless a different plan is approved by OMB (see section [185.6](#)). An upward reestimate indicates that insufficient funds had been paid to the financing account, so the increase (plus interest on reestimates), is paid from the program account to the financing account to make it whole. Permanent indefinite budget authority is available for this purpose pursuant to section 504(f) of the FCRA. A downward reestimate indicates that too much subsidy had been paid to the financing account. For discretionary programs, the excess (plus interest, as above) is disbursed to a downward reestimate receipt account (see section 185.3(u)). For mandatory programs, the excess (plus interest, as above) may be credited directly to the program account as offsetting collections or to a downward reestimate receipt account.

(y) **Risk categories** mean subdivisions of a cohort of direct loans or loan guarantees into groups that are relatively homogeneous in cost, given the facts known at the time of obligation or commitment. They are developed by agencies in consultation with the OMB representative with primary budget responsibility for the credit account. The number will depend on the size of the difference in subsidy cost between categories and the ability to predict it statistically based on facts known at origination.

Risk categories will group all direct loans or loan guarantees within a cohort that share characteristics predictive of defaults and other costs. They may be defined by characteristics or combinations of characteristics of the loan, the project financed, and/or the borrower. Examples of characteristics or indicators that may predict cost include:

- The loan-to-value ratio;
- The relationship between the loan interest rate and relevant market rates;
- Type of school attended for education loans;
- Country risk categories for international loans; and
- Various asset or income ratios.

Statistical evidence must be presented, based on historical analysis of program data or comparable credit data, concerning the likely costs of defaults, other deviations from contract, or other costs that are expected to be associated with the loans in that category.

(z) **Subsidy estimates** mean estimates of budget authority and outlays for direct loan and loan guarantee subsidy costs for a cohort or risk category of direct loans or loan guarantees. Like budget estimates for non-credit programs, the budget includes both Presidential policy subsidy estimates and baseline subsidy estimates. Baseline subsidy estimates project the current year (CY) levels of subsidy costs into the outyears based on laws already enacted. Presidential policy subsidy estimates reflect the effect on subsidy costs of policies included in the budget, including any proposed legislation that would affect subsidy costs. See section 185.5 for guidance on calculating subsidy estimates.

(aa) **Work-outs** mean plans that offer options short of default or foreclosure for resolving troubled loans or loans in imminent default, such as deferring or forgiving principal or interest, reducing the borrower's interest rate, extending the loan maturity, or postponing collection action. Work-outs are expected to minimize the cost to the Government of resolving troubled loans or loans in imminent default. They should only be utilized if it is likely that the borrower will be able to repay under the terms of the work-out and if the cost of the work-out is less than the cost of default or foreclosure. For post-1991 direct loans and loan guarantees, the expected effects of work-outs on cash flow are included in the original estimate of the subsidy cost. Therefore, to the extent that the effects of work-outs on cash flow are the same as originally estimated, they do not alter the subsidy cost. If the effects on cash flow are more or less than the original estimate, the differences are included in reestimates of the subsidy and are not a modification.

#### **185.4 Are there special requirements for reporting Antideficiency Act violations?**

Yes. The special requirements for credit programs are provided in [section 145.3](#).

#### **185.5 How do I calculate the subsidy estimate?**

(a) *General.*

You must provide subsidy estimates for both Presidential policy and the baseline for all budget accounts that have post-1991 direct loan obligations or loan guarantee commitments or that have modifications of pre-1992 direct loan or loan guarantee contracts. You must make subsidy estimates for each risk category. Under section 503(a) of the FCRA, OMB has the final responsibility for determining subsidy estimates, in consultation with the agencies.

Use the OMB Credit Subsidy Calculator to discount all agency-generated estimates of cash flows to and from the Government. The OMB Credit Subsidy Calculator and documentation provide an explanation and example of the discounting method and how the subsidy rate is calculated. All agencies must use the OMB Credit Subsidy Calculator and discount rates to ensure government-wide comparability and uniformity of discounting. These can be obtained from the OMB representative with primary budget responsibility for the credit account.



Direct loan and loan guarantee subsidy costs are defined in sections [185.3\(f\)](#) and [\(o\)](#). The subsidy cost is the estimated long-term cost to the Government of direct loans or loan guarantees calculated on a net present value basis, excluding administrative costs. For budget formulation (and execution), subsidy estimates are to be based on the economic and technical assumptions underlying the President's budget that is submitted for the fiscal year in which the funds will be obligated. For CY, this means using the economic and technical assumptions underlying the BY subsidy estimates contained in the President's budget for the previous year (adjusted for changes in terms of the contract or legislation enacted since the budget was transmitted; see section [185.24](#)). For BY through BY+4, this means using the economic and technical assumptions in the President's budget that will be submitted for BY.

For loans made, guaranteed, or modified in FY 2001 and thereafter, the cash flow that is estimated for each year (or other time period) is discounted using the interest rate on a marketable zero-coupon Treasury security with the same maturity from the date of disbursement as that cash flow, regardless of the maturity of the loan; for example, a cash flow expected to occur one year from the date of disbursement will be discounted at the one-year zero-coupon Treasury rate. The discount rate assumptions for the budget will be provided by OMB in a file for use with the OMB Credit Subsidy Calculator.

For purposes of calculating loan guarantee subsidy estimates, the loan guarantee commitment is the full principal amount, not just the portion guaranteed by the Government.

*(b) Presidential policy subsidy estimates.*

Make separate subsidy estimates for all programs (discretionary and mandatory) for CY and BY. The steps for calculating the presidential policy estimates of subsidy budget authority and outlays (including negative subsidies) for a cohort (or risk category) of direct loans and loan guarantees are as follows:

- *Step 1.* Estimate the cash flows to and from the Government for the cohort of direct loans or loan guarantees obligated or committed in that year, for that year and each subsequent year for the life of the direct or guaranteed loan. If you have not finalized the requested amount of obligations or commitments, you may use any amount to calculate the subsidy estimate as long as the cash flows you have developed are based on that same amount. Discount these cash flows to the point of loan disbursement using the OMB Credit Subsidy Calculator. The difference between the present value of the cash outflows and inflows is the total subsidy (i.e., the subsidy cost) for the obligations or commitments made in that year.
- *Step 2.* (Performed automatically by the OMB Credit Subsidy Calculator.) Calculate the subsidy rate for the cohort by dividing the subsidy cost by the direct loan obligations or loan guarantee commitments made in that year.
- *Step 3.* When the requested amount of direct loan obligations or loan guarantee commitments has been finalized, multiply the subsidy rate by the direct loan obligations or loan guarantee commitments to calculate budget authority (or offsetting receipts, in the case of negative subsidies) for the subsidy cost.
- *Step 4.* Subsidy outlays for each fiscal year are equal to the subsidy cost for all loans disbursed in that year, whether the loans or guarantees were obligated or committed in that year or in prior years.

*(c) Baseline subsidy estimates.*

The steps for calculating the baseline estimates of subsidy budget authority and outlays (including negative subsidies) for a cohort (or risk category) of direct loans and loan guarantees are as follows:

- *Step 1.* For discretionary programs, inflate the subsidy budget authority enacted for CY (the base year) to calculate the subsidy budget authority for BY through BY+4. The inflator is the annual adjustment factor for non-pay costs (the gross domestic product chain-type price index) provided in the economic assumptions for the President's budget that will be submitted for BY.
- *Step 2.* For mandatory programs, first calculate the subsidy rate as described above under "presidential policy estimates," excluding the effects of any legislative proposals. Then multiply the subsidy rate by the baseline estimate of demand for loans to calculate the subsidy BA.
- *Step 3.* For any programs with negative subsidies, first calculate the subsidy rate as described above under "presidential policy estimates," excluding the effects of any legislative proposals. Then multiply the subsidy rate by the baseline estimate of demand for loans, constrained by the estimated limitation, to calculate the amount of offsetting receipts. The limitation should be estimated by inflating the CY enacted limitation using the annual adjustment factor for non-pay costs (the gross domestic product chain-type price index) provided in the economic assumptions for the President's budget that will be submitted for BY.
- *Step 4.* Subsidy outlays for each fiscal year are equal to the subsidy cost for all loans disbursed in that year, whether the loans or guarantees were obligated or committed in that year or in prior years. For CY only, the total also includes outlays for reestimates and interest on reestimates. First calculate outlays expected from disbursements of loans obligated or committed in prior fiscal years; for example, the subsidy cost of a direct loan obligated in CY that disburses equally over 2 years will outlay 50 percent in the first year (CY) and 50 percent in the second year (BY). Then add outlays from disbursements of loans obligated or committed in that year. For CY only, you should also add outlays for reestimates and (although it is not part of the subsidy as such) add outlays for interest on reestimates.

### 185.6 How do I calculate reestimates?

#### (a) *General.*

Subsidy reestimates are made on direct loans and loan guarantees that have been disbursed. They are recorded in the current year column of the budget. (For example, the subsidy for direct or guaranteed loans disbursed during 1999 would be reestimated during 2000 and would be recorded in the 2000 column of the FY 2001 Budget.) A closing reestimate should be made once all the loans in the cohort have been repaid or written off.

Two different types of reestimates are made:

- Interest rate reestimates, for differences between interest rate assumptions at the time of formulation (the same assumption is used at the time of obligation or commitment) and the actual interest rate(s) for the year(s) of disbursement; and
- Technical reestimates, for changes in technical assumptions.

Interest rate reestimates of the subsidy cost of a cohort of direct loans or loan guarantees must be made when a cohort has substantially disbursed (i.e., when at least 90 percent of the direct loans or guaranteed loans have been disbursed). The computation should be made after the close of the fiscal year in which this criterion is met, unless a later time within the same fiscal year is approved by the OMB representative



with primary budget responsibility for the credit account. You may calculate interest rate reestimates more frequently than under this requirement, including a final interest rate reestimate when the cohort has fully disbursed. If you decide to do so, consult with the OMB representative with primary responsibility for the account.

An interest rate reestimate will be made to adjust the subsidy estimate for the difference between the interest rates estimated at the time of formulation (the same assumptions are used at the time of obligation or commitment) and the actual interest rate(s) prevailing during the year(s) of disbursement. To calculate the size of this effect, all other assumptions (disbursement rates, default rates, etc.) must be identical to those used to calculate the original subsidy estimate. For those programs with variable interest rate supplements to the lender or with variable interest rates charged to the borrower, the original cash flow projections are adjusted to incorporate the actual interest rate(s) prevailing during the year(s) of disbursement and are subsequently adjusted after the end of each year so long as the loans are outstanding.

Technical reestimates of the subsidy cost of a cohort of direct loans or loan guarantees must be made after the close of each fiscal year as long as the loans are outstanding, unless a different plan is approved by the OMB representative with primary budget responsibility for the credit account. The different plan might be with regard to the time when reestimates are made within the year or the frequency of reestimates. If the plan allows reestimates to be made less frequently than every year, it should require reestimates to be made for any year when any one of the following four conditions is met:

- (1) When required based on periodic schedules established in coordination with OMB, consistent with the unique attributes of each program (e.g., initially every two years after the cohort has been substantially disbursed, then every five years);
- (2) When a major change in actual versus projected activity is detected (e.g., a large loan goes into default or prepays substantially earlier than expected);
- (3) When a material difference is detected through monitoring triggers developed in coordination with OMB. The triggers would focus on major data elements (e.g., total projected versus total actual cohort collections) rather than in-depth individual cohort analysis. Agencies should focus on a few major loan elements recognizing there are different key elements applicable to each program and different reporting problems; and
- (4) When a cohort is being closed out.

Technical reestimates are made for all changes in assumptions other than interest rates. This type of reestimate compares the subsidy estimate that already includes any reestimate for actual interest rates with a reestimated subsidy using updated technical information (for defaults, fees, recoveries, etc.) as well as actual interest rates.

The purpose of technical reestimates is to adjust the subsidy estimate for differences between the original projection of cash flows (as estimated at obligation) and the amount and timing of cash flows that are expected based on actual experience, new forecasts about future economic conditions, and other events and improvements in the methods used to estimate future cash flows. Because actual cash flows are experienced every year and the ability to forecast future years also changes, this reestimate must be done after the end of every fiscal year as long as any loans are outstanding (except as provided above).

Reestimates must be made separately for each cohort. If a cohort is divided into risk categories, each risk category within a cohort must be reestimated separately. The reestimate will then be compared with the

previous estimate. For this purpose, all details of the previous subsidy estimates by risk category should be retained in program records.

The requirements for recording reestimates in the budget and the financial statements are not identical. For both interest rate and technical reestimates, you should record reestimates in the budget whenever they have been made for the financial statements even if they are not otherwise required for the budget under the criteria of this chapter (e.g., if interest rate reestimates are made before the cohort is substantially disbursed, or if technical reestimates are made more often than under a plan OMB has approved). You should also be sure to record reestimates in the budget whenever they are required for the budget under the criteria of this section, even if they are not required for the financial statements. Whenever reestimates are made less frequently than every year, the reestimate should cover cumulatively the entire period since the last reestimate.

(b) *Calculating interest rate reestimates.*

Use the following procedures to calculate interest rate reestimates, unless an alternative method has been approved by OMB. An electronic reestimate worksheet is available from OMB to assist with these calculations. For further details, see the instructions accompanying the OMB reestimate worksheet. The reestimate worksheet is available from the OMB representative with primary budget responsibility for the credit account.

- *Step 1.* Start with the original cash flows used to estimate the subsidy at obligation (on a risk category basis).
- *Step 2.* Reestimate the subsidy rate using the OMB Credit Subsidy Calculator. The Calculator will use the actual average annual interest rate for the year in which the loans were disbursed. For programs that disburse over more than one year, the calculator will determine a disbursement-weighted average discount rate based on actual annual interest rates for each year in which loans have disbursed and the original disbursement assumptions. The Calculator will use this discount rate to calculate a revised subsidy rate for the entire cohort.
- *Step 3.* (Performed automatically by the OMB reestimate worksheet.) Calculate the percentage point difference between this revised subsidy rate and the subsidy rate estimated at the time of obligation. For example, if the subsidy rate estimated at the time of obligation is 7 percent and the revised subsidy rate is 9 percent, then this difference is 2 percentage points.
- *Step 4.* (Performed automatically by the OMB reestimate worksheet.) Multiply the dollar value of actual loan disbursements to date by the percentage point difference in the subsidy rates. For example, using the case in step 3, if \$100 million in loans have been disbursed, then this amount would be \$2 million (\$100 million multiplied by 2 percentage points). The product is the cumulative interest rate reestimate.
- *Step 5.* To derive the additional interest rate subsidy reestimate for the current year, deduct previous interest rate reestimates (if any) (see (d) below).

(c) *Calculating technical reestimates.*

There are two methods for calculating technical reestimates: the traditional approach and the new balances approach. Under the traditional approach, reestimates are performed by revising the original subsidy estimate cash flows to incorporate any available actual data and to update future year projected data for any changes in assumptions. Under the balances approach, reestimates are performed by

comparing the net present value of projected future cash flows to the balance in the financing account. Agencies must receive approval from OMB before implementing the balances approach.

(1) *Traditional approach.*

An electronic reestimate worksheet is available from OMB to assist with these calculations. For further details, see the instructions accompanying the OMB reestimate worksheet. The reestimate worksheet is available from the OMB representative with primary budget responsibility for the credit account.

- *Step 1.* Reestimate the subsidy percentage for each risk category based on actual cash flows to the date of reestimate and updated expectations of delinquencies, defaults, fees, recoveries, and other technical conditions (using the same interest rates used for the latest interest rate reestimate, if applicable). Use the OMB Credit Subsidy Calculator to generate the revised subsidy rate.
- *Step 2.* (Performed automatically by the OMB reestimate worksheet.) Calculate the percentage point difference between this revised subsidy rate and the subsidy rate used at the time of obligation, or, if applicable, the revised subsidy rate calculated in the most recent interest rate reestimate. For example, if the subsidy rate used at the time of obligation is 7 percent and the revised subsidy rate is 5 percent, then the difference is –2 percentage points.
- *Step 3.* (Performed automatically by the OMB reestimate worksheet.) Multiply the dollar value of actual loan disbursements to date by the percentage point difference in subsidy rates that was calculated in step 2. For example, using the case in step 2, if \$100 million in loans have been disbursed, then this amount would be –\$2 million (\$100 million multiplied by –2 percentage points). The product is the technical reestimate.

The amount calculated in step 3 is the cumulative technical reestimate. Deduct previous technical reestimates to derive the additional technical subsidy reestimate for the current year (see (d) below). (This calculation is performed automatically by the OMB reestimate worksheet.)

(2) *Balances approach.* For details on calculating technical reestimates under the balances approach, contact the OMB representative with primary responsibility for the program. An electronic balances approach reestimate worksheet is available from the OMB representative with primary budget responsibility for the credit account.

(d) *Calculating the total reestimate.*

The total reestimate is the sum of the interest rate reestimate, if any, and the additional technical reestimate for the current year. To calculate the total reestimate (these steps are performed automatically by the OMB reestimate worksheet):

- *Step 1.* Add the cumulative interest rate reestimate and the cumulative technical reestimate calculated in (b) and (c) above.
- *Step 2.* Subtract all reestimates (not including interest on reestimates) that have been recorded in previous budgets and outlays which have been apportioned for credit modifications, as defined by Section [185.3\(r\)](#). This remainder is the total reestimate for the current year.

(e) *Calculating interest on reestimates.*

Interest on reestimates is the amount of interest that would have been earned or paid by each cohort on the total reestimate, if that reestimate had been included as part of the original subsidy estimate. It is paid on

the amount of the reestimate by the program account (for upward reestimates) or the financing account (for downward reestimates). The purpose is to put the financing account in the same position as if the subsidy cost had been estimated in the first place using the information that is incorporated in the reestimate. The interest rate to calculate the interest on reestimates is the same rate that is used to discount cash flows for the cohort.

Interest on reestimates is calculated automatically by the OMB subsidy reestimate worksheet. To calculate the interest on the reestimate:

- *Step 1.* Calculate the percentage point difference between the reestimated subsidy rate and the original subsidy rate used at the time of obligation.
- *Step 2.* For each year in which loans were disbursed, multiply the dollar value of actual loan disbursements by the percentage point difference calculated in step 1. These amounts are the total subsidy reestimates for each year.
- *Step 3.* Calculate the weighted average disbursement interest rate for the cohort. For each year in which loans were disbursed, multiply the dollar value of actual loan disbursements by the annual interest rate for that year. Add the results. Divide this amount by total loan disbursements to date. The resulting rate is used to calculate the interest on reestimates for the cohort.
- *Step 4.* Calculate interest on reestimates for each of the annual amounts calculated in step 2, using the weighted average disbursement interest rate calculated in step 3. The interest is compounded from the year of disbursement to the year for which the reestimate is made. In general, assume that the subsidy reestimates would have been disbursed in equal amounts throughout the year, so calculate interest on only half the reestimate in the year it would have been disbursed. This calculation produces the interest on reestimates for each year of disbursements.
- *Step 5.* Add the interest on reestimates for each year of disbursement. This is the interest on reestimates. These amounts will be recorded in the same way as the total subsidy reestimates except that they will be recorded as "interest on reestimates of direct loan subsidy" or as "interest on reestimates of loan guarantee subsidy."

(f) *Reestimate increases/decreases.*

All increases or decreases in subsidy cost for different risk categories within the same cohort will be netted against each other; that is, risk categories which require increased subsidies may first draw on the excess from any risk categories within the cohort where the reestimate shows a subsidy decrease. No such netting may occur between cohorts.

If the reestimate indicates a net increase in the subsidy cost of the cohort as a whole since the last estimate or reestimate, an obligation in the amount of the net increase (plus interest) must be recorded against permanent indefinite budget authority available to the program account for this purpose. The obligation must be recorded separately in the program and financing schedule as "reestimates of direct loan subsidy" or as "reestimates of loan guarantee subsidy" (and as "interest on reestimates of direct loan subsidy" or as "interest on reestimates of loan guarantee subsidy"), so that it can be distinguished from obligations for the subsidy cost of new loans and loan guarantees. An equal amount of outlays from the program account to the financing account will be recorded when the reestimate is made. The interest rate to calculate the interest on upward reestimates is the same rate that is used to discount cash flows for the cohort.

When outlays for reestimates are recorded in the credit program account, an equal amount of offsetting collections will be recorded in the appropriate risk categories in the financing account. In the case of

direct loans, the offsetting collections from the program account, together with repayments from borrowers, will be used to pay interest and repay principal on borrowing from Treasury and for other expenses. In the case of loan guarantees, the offsetting collections will be retained as unobligated balances, together with the unobligated balances of the original subsidy payment, fees, and interest, until needed to pay default claims and other expenses. Any unused balances of collections due to the reestimate will earn interest at the same rate as is paid on other funds held by the financing account for the same cohort.

If the reestimate indicates a net decrease in the subsidy cost of the cohort as a whole since the last estimate or reestimate, there is a downward reestimate. To keep the correct amount of balances in the financing account, an obligation and a financing disbursement in the amount of the net decrease (plus interest on the reestimate) must be recorded in the financing account. In the case of direct loans, the obligation will be financed with authority to borrow from the Treasury. In the case of loan guarantees, the obligation will be financed with unobligated balances. The obligation will be recorded in the program and financing schedule as "payment of downward reestimates" (and as "interest on downward reestimates"). The interest rate to calculate the interest on downward reestimates is the same rate that is used to discount cash flows for the cohort.

As a general rule, the financing disbursement for a downward reestimate (plus interest on the reestimate) will be made from the financing account to a general fund receipt account (a negative subsidy account) established for each credit program. The receipts will be recorded as offsetting receipts, which will offset the total budget authority and outlays of the agency and the budget subfunction of the program.

At the discretion of the OMB representative with primary responsibility for the program, a special fund receipt account may instead be established. For mandatory programs, downward reestimates (and interest on reestimates) may be credited directly to the program account as offsetting collections.

If a special fund receipt account is used for the credit program and already exists, the downward reestimates and interest on reestimates will be recorded in a subaccount rather than a new special fund receipt account. Schedule N is required for these special funds (see section 86.6). When a special fund receipt account is used, the receipts from downward reestimates and interest on reestimates, like those from negative subsidies, are only available for obligation to the extent provided in advance in appropriations acts (except for mandatory programs, where they are immediately available for obligation). The normal provisions still apply: discretionary appropriations are required for discretionary subsidy costs, modifications, and administrative costs; mandatory appropriations are available for upward reestimates and mandatory programs.

If the disbursement of reestimates and interest on reestimates is made directly from the financing account to the program account in a mandatory program, it is immediately available for obligation.

*(g) Closing reestimates.*

Agencies will make a closing technical reestimate once all of the loans in a cohort have been either repaid or written off. This reestimate will be based on actual accounting systems data and will be used in closing the accounting books for the cohort. All the procedures are applied that are described above for the technical reestimate and interest on reestimates. Closing entries will be made in the accounting records.

The increases or decreases in subsidy cost for different risk categories within the same cohort will be netted against each other; that is, risk categories which require increased subsidies may first draw on the excess from any risk categories within the cohort where the reestimate shows a subsidy decrease. No such netting may occur between cohorts.

### 185.7 How do I calculate and record modifications?

When a direct loan or loan guarantee is modified, directly or indirectly, the subsidy cost of the modification must be calculated. The subsidy cost calculation will indicate whether the Government action changes the subsidy cost. If there is no change in cost, there will be no budgetary effect, and nothing needs to be recorded in the budget. If the modification will increase or decrease the cost, the budgetary effect must be recorded as described under modification cost increases/decreases below. Additional transfers to or from the financing account will be required, with the type of transfer depending on whether the modification affects pre-1992 or post-1991 direct loans and loan guarantees. These additional transfers are described in separate subsections below. These requirements apply to all modifications, both to pre-1992 and to post-1991 direct loans (or direct loan obligations) and loan guarantees (or loan guarantee commitments). The calculations are explained below.

The subsidy cost of the modification is the difference between the estimate of the net present value of the remaining cash flows assumed for the direct loan or loan guarantee contract before and after the modification. The estimate of remaining cash flows before modification must be the same as assumed in the baseline for the most recent President's budget. The estimate of remaining cash flows after modification must be the pre-modification cash flows adjusted solely to reflect the effects of the modification.

(a) *Estimating the modification subsidy cost.*

The subsidy cost is calculated as follows (where cash flows to the Government have negative signs and cash flows from the Government have positive signs):

- *Step 1.* Estimate the remaining cash flows expected just before the modification under the loan contract terms assumed in the baseline of the most recent budget submitted to Congress. These estimates must assume the same deviations (defaults, delinquencies, etc.) from contract terms as assumed for the risk category in which the loan is classified.
- *Step 2.* Discount the cash flows estimated in step 1 to the time of the modification using the discount rates assumed in the economic assumptions for the most recent President's budget when the loan is modified. The remaining cash flow for each year (or other time period) of the loan that is being modified should be discounted using the interest rate on a marketable zero-coupon Treasury security with the same maturity from the date of modification (not from the date of the original maturity) as that cash flow.
- *Step 3.* Estimate the cash flows expected under the modified contract terms. For cash flows unaffected by the modified contract terms, these estimates must assume the same deviations (defaults, delinquencies, etc.) from contract terms as assumed for the risk category in which the loan is classified.
- *Step 4.* Discount the cash flows estimated in step 3 to the time of the modification using the same discount rates that are used in step 2. If a loan asset is sold, the amount in this step (minus appropriate administrative costs) equals the net proceeds from the sale.
- *Step 5.* Subtract the amount calculated in step 2 from the amount calculated in step 4 to produce the estimated subsidy cost resulting from the modification.

The results of this calculation will be positive, negative, or zero. A positive estimate indicates that the Government will incur an additional subsidy cost because of the modification. A negative estimate

indicates that the Government is achieving some savings. A zero estimate indicates that the modification will not change the subsidy cost.

(1) *Cost increases.* Modifications may be made only to the extent that budget authority for the additional cost has been provided in advance in an appropriations act and is available in the program account. At the time that a modification is made, record an obligation in the amount of the estimated increase in subsidy cost against budget authority in the program account. At the same time, record an outlay in the amount of the increase in the subsidy cost from the program account to the appropriate direct loan or guaranteed loan financing account. Simultaneously, record an equal amount of offsetting collections in the financing account.

In the case of *direct loans*, the offsetting collections in the financing account will be credited to the cohort and risk category of the modified loan and will be used to pay interest and to repay debt owed to Treasury and for other expenses. In the case of *loan guarantees*, the offsetting collections will be credited to the cohort and risk category of the modified loan guarantee and will be retained as unobligated balances until needed to pay default claims and other expenses. The additional balances due to the modification will earn interest at the same rate as is paid on other funds held by the financing account for the same cohort.

(2) *Cost decreases.* At the time that a modification is made, record an obligation in the amount of the estimated decrease in subsidy cost in the financing account. In the case of a direct loan modification, record the obligation against authority to borrow from the Treasury. In the case of a loan guarantee, record the obligation against unobligated balances for the cohort, or if unobligated balances are insufficient, against authority to borrow. At the same time, record in the financing account an equal disbursement to the negative subsidy receipt account established for each credit program.

See sections [185.10](#), [185.11](#), and [185.30](#) for additional information on recording these transactions for budget formulation and execution.

(b) *Additional financing account transfers for modifications of post-1991 direct loans and loan guarantees.*

When a post-1991 direct loan or loan guarantee is modified, a modification adjustment transfer must be made between the financing account and the general fund. The modification adjustment transfer adjusts for the disconnect between the interest rate used to calculate the cost of the modification and the interest rate at which the cohort pays or earns interest. The discount rates used to calculate the cost of the modification are the interest rates in the economic assumptions for the most recent President's budget when the direct loan or loan guarantee is modified. In contrast, the cohort borrows or earns interest at the rate applicable when the direct loan or guaranteed loan was disbursed. Therefore, if the only transfer made between the financing account and the general fund was for the change in the subsidy cost, the resources of the financing account would be out of balance. Either it would have too much or too little resources to pay its claims to the public or repay its debt to the Treasury.

This imbalance is eliminated by a modification adjustment transfer between the financing account and the general fund. The transfer is not an outlay or an offsetting collection because it does not represent a cost to the Government of the loan or the guarantee. Instead, it is a facilitating adjustment that makes the present value of the assets and liabilities held by the financing account come out even.

The modification adjustment transfer is the difference between the present value of the estimated change in cash flows due to the modification, calculated using the discount rates applicable when the direct loan or loan guarantee is modified, and the present value of the estimated change in cash flows due to the modification, calculated using the discount rates applicable when the direct loan or guaranteed loan was

disbursed. This transfer is in addition to the transactions described above. Specifically, it is calculated in the following further steps:

- *Step 6.* Take the difference in cash flows due to the modification. This is the amount calculated in step 1 above minus the amount calculated in step 3 above.
- *Step 7.* Calculate the present value of this difference using the interest rate at which the cohort pays or earns interest.
- *Step 8.* Subtract the step 5 amount from the step 7 amount. This difference is the modification adjustment transfer.

The effects of the modification adjustment transfer on the program and financing schedule of a financing account are summarized below. They distinguish between a loan guarantee and a direct loan and between which present value of the modified cash flow is higher: the estimate using the current discount rates (i.e., the discount rates in the economic assumptions for the most recent President's budget when the direct loan or loan guarantee is modified) or using the original discount rates (i.e., the discount rate when the direct or guaranteed loan was disbursed). Depending on which present value is higher, the transfer is made from the general fund to the financing account or from the financing account to the general fund.

If the cost of the modification is more when calculated at the current discount rates than at the original discount rates, the financing account would be over compensated by the subsidy payment for the modification. Therefore, the financing account makes a modification adjustment transfer to the general fund. For budget formulation reporting, this transfer is recorded on line 6927, "Capital transfer to general fund." The transfer produces the accompanying transactions with Treasury:

- If a loan guarantee is modified, the financing account's offsetting collection for the modification cost increases the unobligated balance (line 2440). The capital transfer to the general fund reduces the amount by which the unobligated balance is increased. (The amount of the increase shown on line 2440 is net of the capital transfer). Subsequent interest earnings on the addition to the balance are lower than they would have been without the capital transfer.
- If a direct loan is modified, the financing account's offsetting collection for the modification cost is used to reduce debt owed to Treasury (line 6947, "Portion applied to debt reduction"). The capital transfer reduces the amount by which the debt is reduced. (The amount of the increase shown on line 6947 is net of the capital transfer.) Subsequent interest paid to Treasury is higher than it would have been without the capital transfer.
- The general fund will collect the modification adjustment transfer in a non-budgetary capital transfer receipt account. There will be one receipt account to collect the modification adjustment transfers from all financing accounts.

If the cost of the modification is less when calculated at the current discount rates than at the original discount rates, the financing account would be under compensated by the subsidy payment for the modification. Therefore, the financing account receives a modification adjustment transfer from the general fund, which is recorded in the financing account as a permanent appropriation (line 6000, "Appropriation"). This transfer produces the accompanying transactions with Treasury:

- If a loan guarantee is modified, the financing account's offsetting collection for the modification cost increases the unobligated balance (line 2440). The modification adjustment transfer also increases the unobligated balance (line 2440). Subsequent interest on uninvested funds is higher than it would have been without the modification adjustment transfer.



- If a direct loan is modified, the offsetting collection for the modification cost is used to reduce debt owed to Treasury (line 6947, "Portion applied to debt reduction"). The modification adjustment transfer is also used to reduce debt owed to Treasury (line 6047, "Portion applied to debt reduction"). Subsequent interest paid to Treasury is lower than it would have been without the modification adjustment transfer.

(c) *Additional financing account transfers for modifications of pre-1992 direct loans and loan guarantees.*

Pre-1992 direct loans and loan guarantees are held in liquidating accounts unless they are modified. When they are modified, the cost of the modification is estimated and accounted for in the same way as modifications of post-1991 loans. In addition, there are transactions between the liquidating account and the financing account that must be recorded. The transactions differ depending on whether the direct loan asset or the loan guarantee liability is transferred from the liquidating account to the financing account or continues to be held by the liquidating account.

(1) *Transfer of asset or liability to financing account.* This approach should be used, unless the OMB representative for the credit program approves using the alternative approach (described in (2) below).

At the time of the modification, the direct loan asset or loan guarantee liability will be transferred from the liquidating account to the financing account, and a one-time adjusting payment will be made between the two accounts. The adjusting payment will equal the estimated net present value of the Government's remaining cash flows expected just before the modification under the terms assumed in the baseline of the most recent budget submitted to Congress. The remaining cash flow for each year (or other time period) should be discounted using the interest rate on a marketable zero-coupon Treasury security with the same maturity from the date of modification as that cash flow, regardless of the maturity of the loan. This amount is the result of the first two steps in estimating the subsidy cost of the modification.

In the case of a direct loan modification, the adjusting payment will be made from the financing account to the liquidating account. The financing account, in effect, buys the loan from the liquidating account. An obligation and a disbursement will be recorded in the financing account in the amount of the payment when it is made. The obligation will be recorded on line 0802 in the financing account program and financing schedule. The financing account will use its collection of the subsidy payment from the program account plus borrowing from Treasury to make the adjusting payment. The interest rate on the amount borrowed from Treasury will be the same as the rate used to calculate the present value of cash flows under the modified contract. Collections from the direct loan assets over their remaining life will be credited to the financing account and used to pay interest and repay debt owed to Treasury. The liquidating account will record offsetting collections equal to the adjusting payment, which it will use to repay debt owed to Treasury or transfer to the general fund as a capital transfer.

In the case of a loan guarantee modification, the adjusting payment will be made from the liquidating account to the financing account. The liquidating account, in effect, pays the financing account to assume the loan guarantee liability. Unobligated balances and permanent indefinite appropriations to the liquidating account will be used to make the payment. Outlays will be recorded in the liquidating account in the amount of the payment when it is made. The financing account will record an equal amount of offsetting collections. These collections will be combined with the collection of the subsidy payment from the program account and retained in the financing account as a reserve to pay default claims and other expenses.

(2) *Asset retained by liquidating account.* Subject to the approval of the OMB representative for the credit program, this method can be used if a modification affects a large number of direct loans or loan guarantees and it would be less complicated for the liquidating account to retain the assets or liabilities.

In the case of a modification that increases subsidy cost, the liquidating account will collect less from the public over time if a direct loan has been modified and will pay more to the public if a loan guarantee has been modified. The financing account will collect a subsidy payment from the program account equal to the present value of the change in cash flows to the Government. The financing account will obligate and disburse the same amount to the liquidating account to compensate it for the reduced asset or increased liability. The liquidating account will record offsetting collections, which it will use to pay current obligations or to repay debt. Any excess at the end of the year will be transferred to the general fund. Since the program account's outlays for the subsidy payment will exactly equal the liquidating account's collections from the financing account, there will be no net change in the surplus or deficit for that year.

In the case of modifications that decrease subsidy cost, the liquidating account will collect more from the public over time if a direct loan has been modified or pay less to the public if a loan guarantee has been modified. The liquidating account will use permanent indefinite authority to make a payment to the financing account equal to the present value of the change in cash flows in the liquidating account. The financing account will record offsetting collections, which it will pay to the negative subsidy receipt account for the credit program. Since the payment by the liquidating account and the negative subsidy receipts will be equal, there will be no net change in the surplus or deficit for that year.

See section [185.31](#) for specific guidance on reporting these transactions for budget execution.

(d) *Single cohort for modifications of pre-1992 direct loans or loan guarantees.*

All modifications of pre-1992 direct loans and loan guarantees for a given program will be accounted for in a single direct loan cohort or a single loan guarantee cohort.

### **185.8 What must I know about the sale of delinquent loan assets?**

(a) *General.*

Beginning in FY 1999, credit agencies with over \$100 million in loan assets are expected to sell delinquent loan assets that meet the criteria described in (b). This applies to loan assets held by both liquidating and financing accounts. The cash flows used to calculate the baseline subsidy rates for existing cohorts should be adjusted to reflect this policy, as should the cash flows used to estimate the subsidy rates for future cohorts. Modifications of this policy that increase the cost will have to be covered by appropriations of subsidy budget authority. Differences between the estimated and actual sale proceeds due to market conditions will be treated as reestimates.

(b) *Loan asset sale criteria.*

Loan assets that are more than one year delinquent should be sold, except for the following categories of loans:

- Loans to foreign countries or entities.
- Loans in structured forbearance, when conversion to repayment status is expected within 12 months or after statutory requirements are met.

- Loans that are written off as unenforceable due to death, disability, or bankruptcy.
- Loans that have been submitted to Treasury for offset and are expected to be extinguished within three years.
- Loans in adjudication or foreclosure.

Agencies should consult the OMB representative with primary responsibility for the account to determine which loan assets meet these criteria.

(c) *Justification for non-compliance.*

If an agency can demonstrate that the present value of cash flows associated with continued Government ownership of the loan assets would exceed the expected sale proceeds, the agency may not be required to sell the loan assets. Also, if there is a serious conflict between selling delinquent loan assets and Administration policy for the program, and the agency can justify to the satisfaction of their OMB representative that the sale policy cannot be reconciled with the program policy, the agency may not be required to sell the loan assets. Agencies should consult with the OMB representative with primary responsibility for the program if they believe either of these tests would be met.

(d) *Cost of loan asset sales.*

If the cash flows for existing loans do not incorporate an explicit assumption about the sale of delinquent loan assets, the sale is a modification, whether the loan assets are held by financing accounts or liquidating accounts. Otherwise, the sale is part of the subsidy estimates for Presidential policy and the baseline, and differences between the estimated and actual sale proceeds are a reestimate.

If the sale is a modification, the cost would equal the difference between the net sale proceeds and the estimated value to the Government, on a present value basis, of continuing to own the loan asset (the "hold value").

The modification cost of multiple sales with closing dates in the same fiscal year is the sum of the cost or saving calculated for each sale of loans within the same cohort or risk category. The closing date of a sale is the date on which the seller and the buyer(s) close the transaction and title of the assets legally transfer to the buyer(s). Therefore, for loans within the same cohort or risk category, a modification cost for one sale can be offset by a modification saving for a different sale within the same fiscal year. For sales that include loans from more than one cohort or risk category, a single modification cost or savings is first calculated for all of the loans sold, and the cost or savings is subdivided among each of the cohorts or risk categories.

Loan assets that are sold with recourse are treated as a combination of a sale without recourse and a new loan guarantee. The cost of the provision for recourse is estimated separately from the cost of the loan asset sale, and the subsidy for its cost, as well as the cost of the implicit loan sale without recourse, must be appropriated in advance of the sale. Sales with recourse are not permitted except where they are specifically authorized by statute.

If the Government takes an equity stake (or participation) in the cash flow of the sold assets, such as a joint venture or equity-held sale, the net sale proceeds equal the actual cash proceeds plus an estimate of the present value of the proceeds from the Government's equity position, net of any transaction costs.

You may pay certain direct costs of loan asset sales from the gross proceeds of those sales. In general, the guidelines for whether an expense should be paid from the administrative expense appropriation or from

asset sale proceeds are similar to those for determining whether an expense should be paid from the administrative expense appropriation to the program account or from the financing account (see section [185.3\(a\)](#)). Generally, costs that may be paid from proceeds include:

- Underwriting;
- Rating agency;
- Due diligence;
- Legal; and
- Transaction financial advisory fees.

These costs are part of the cash flows used to calculate net sale proceeds to determine the modification cost of the sale (if the sale constitutes a modification) or to reestimate the subsidy cost on a cohort in which loan assets have been sold (if the sale is not a modification).

The costs of Government personnel, travel, computer systems, etc., associated with the development and execution of a loan asset sales program, as well as the cost of any contracts for asset sale program financial advisory services, should be paid from the agency's administrative expense appropriation. Questions about whether a specific cost should be paid from the administrative expense appropriation or sale proceeds should be directed to OMB.

*(e) OMB review of sales.*

No sale may occur without the approval of the OMB examiner. After identifying loans that meet the criteria described in (b), agencies must develop a plan for selling these loans in consultation with their OMB examiner. In addition, at least 30 calendar days prior to the scheduled final bid day (the date on which a buyer may submit a bid to the seller), the agency must submit for approval to the OMB representative with primary responsibility for the program the following information:

- The expected date of sale;
- A description of the loans to be sold (including balances, business program under which the loans were originated, and current payment status);
- The estimated hold value, with relevant supporting documents and analysis;
- The estimated net sale proceeds, with relevant supporting documents and analysis;
- The estimated modification cost, whether positive, negative, or zero; and
- An evaluation of relevant previous asset sales, including the hold values, net sale proceeds, and positive/negative subsidy generated from each, if applicable.

Three weeks after the sale, an agency must advise the OMB examiner of the actual amount of the proceeds realized from the sale and the actual amount of the transaction costs that were paid from the proceeds.

**185.9 What are the budget formulation reporting requirements for credit accounts?**

Each program making or having outstanding post-1991 direct loans or loan guarantees will have at least two and as many as five types of accounts, even if the Administration is proposing to terminate the program or the program has been previously terminated:

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- A program account.
- A financing account for direct loan obligations, if any.
- A financing account for loan guarantee commitments, if any.
- A negative subsidy receipt account for negative subsidies and downward reestimates, if any.
- A liquidating account for pre-1992 direct loans and loan guarantees, if any.

Generally, the print materials and MAX schedules required for credit program, financing, liquidating, and negative subsidy receipt accounts are listed below. References to applicable A-11 sections are also provided.

**SUMMARY OF REQUIREMENTS**

<b>Requirement</b>	<b>Program</b>	<b>Financing</b>	<b>Liquidating</b>	<b>Receipt</b>
Appropriations language	✓			
Narrative statement (section 97)	✓	✓	✓	
Schedule P (PY-BY) (section 82)	✓	✓	✓	
Schedule O (PY-BY) (section 83)	✓		✓	
Schedule N (PY-BY) (section 86)	✓			
Schedule U (PY-BY) (section 185)	✓			
Schedule A (PY-BY+9) (section 81)	✓		✓	
Schedule S (CY-BY+9) (section 81)	✓		✓	
Schedule C (PY-BY) (section 84)	✓		✓	
Schedule H (PY-BY+9) (section 185)		✓	✓	
Schedule G (PY-BY+9) (section 185)		✓	✓	
Schedule R (PY-BY+9) (section 81)				✓
Schedule K (PY-BY+9) (section 81)				✓
Schedule Y (CY-BY+9) (section 185)		✓	✓	
Schedule F (PY-BY) (section 86)		✓	✓	
Schedule E (PY-BY) (section 86)			✓	

Separate schedules are required for supplemental requests and proposed legislation items. These schedules show the effect of the supplemental request or proposed legislation on the information presented in the regular schedules for the program.

A written justification is required for all new credit programs or credit programs requiring reauthorization. The justification must address the Federal credit policies and guidelines contained in [OMB Circular No. A-129](#).

**185.10 What do I report for program accounts?**

Program accounts are required for post-1991 direct loan obligations or loan guarantee commitments and for modifications of pre-1992 direct loans and loan guarantees. They record budget authority, obligations, and outlays for subsidy costs and the administrative expenses of a credit program (including

administrative expenses for pre-1992 direct loans and loan guarantees). In most cases, current, definite budget authority is provided in appropriation acts for subsidy payments (except for entitlements, which have permanent indefinite budget authority) and administrative expenses. Permanent indefinite authority is available for reestimates and interest on reestimates.

(a) *Program and financing schedule (schedule P).*

Use the following line number scheme in the "obligations by program activity" section of the program and financing schedule (see exhibit 185A):

Line number	Description
	OBLIGATIONS BY PROGRAM ACTIVITY:
0001	Direct loan subsidy
0002	Loan guarantee subsidy
0003	Subsidy for modifications of direct loans
0004	Subsidy for modifications of loan guarantees
0005	Reestimates of direct loan subsidy
0006	Interest on reestimates of direct loan subsidy
0007	Reestimates of loan guarantee subsidy
0008	Interest on reestimates of loan guarantee subsidy
0009	Administrative expenses

(b) *Object classification (schedule O).*

Record all direct expenses in the appropriate object class (Use object class 41, "Grants, subsidies, and contributions," to record subsidy obligations.). For administrative expenses transferred to a salaries and expenses account, use object class 25.3, "Purchases of goods and services from Government accounts." In the salaries and expenses account receiving the transfer, record reimbursable obligations for administrative expenses using a "2" as the first digit of the line number. (See section 83 for more information about the classification of reimbursable programs in the object class schedule.)

(c) *Loan levels and subsidy (schedule U).*

Prepare a schedule of loan levels (see exhibit 185B), subsidy budget authority, subsidy rate, subsidy outlays, and reestimates for each program account. These data are displayed by program or by program and risk category. The titles of the stub entries should be tailored to identify the program to which each entry belongs. Note that some entries are reported by cohort while others (reestimates) are reported for combined cohorts. Although no outyear data are collected in schedule U, you may be required to provide outyear data by your OMB representative.

Use the entries in the following table to prepare schedule U. MAX will automatically generate the line entries indicated in **boldface**.

## DATA REQUIREMENTS FOR SCHEDULE U

Entry	Description
Direct loan levels supportable by subsidy budget authority:	Report lines 1150–1339 by cohort.
1150xx Direct loan levels	Equals the amount of direct loans that can be obligated with the amount of new subsidy budget authority requested or provided in that year. Include loan volume reestimates, if any, in PY. For PY only, enter the actual level of loans made, which may include limitation from carryforward or may be less than the full limitation appropriated. For CY and BY, do not include proceeds from asset sales. Do not report the unused portion of multi-year loan limitations that are carried forward. In the CY and PY, loan levels do not have to equal enacted loan limitations, as Congress may enact limitations that are not achievable with the subsidy budget authority provided. However, in the BY, loan levels supportable by the subsidy requested must equal the direct loan limitation. For discretionary programs, direct loan limitations are also reported in schedule A in program accounts on line 7007 and in schedule G in direct loan financing accounts on line 1111. For mandatory programs, only line 1131 in schedule G in the financing account is required. These data are required even if the subsidy rate is zero or negative.
<b>115901 Total direct loan levels</b>	The sum of all lines 1150.
Direct loan subsidy (in percent):	
1320xx Subsidy rate	The 1320 data line series presents data in percentages on the subsidy costs inherent in making a cohort of direct loans. In the PY column, the rate should be the reestimated subsidy. In the CY column use the budget execution rate. Note that the subsidy rate (in percent) must be rounded to the nearest hundredth of one percent and entered into MAX without decimal points. For example, enter 50.503 as 5050, 5.05 percent as 505 and 0.5 percent as 50. Amounts should be shown, even if zero or negative.
<b>132901 Weighted average subsidy rate</b>	The disbursement weighted average sum of all lines 1320 above is automatically calculated by dividing total subsidy budget authority (line 1339) by total direct loan level (line 1159). A weighted average subsidy rate should not be zero when a positive subsidy program is included in the calculation. For non-zero transmittal codes, this is the change to the subsidy rates reported under transmittal code zero, not the new rates.
Direct loan subsidy budget authority:	
1330xx Subsidy budget authority	The 1330 data line series presents data in dollars on the subsidy costs inherent in making direct loans. It will not include unobligated balances eligible to be carried forward. In the CY column, the amount will equal the amount appropriated for subsidies. The BY column will show the requested subsidy amount and must agree with amounts in appropriations language. Report even if the subsidy is negative.
<b>133901 Total subsidy budget authority</b>	The sum of all lines 1330 above.

Entry	Description
Direct loan subsidy outlays: 1340xx Subsidy outlays	Report line 1340 for all cohorts.  The 1340 data line series presents data on the amount of subsidy disbursed in a given year. An outlay will be recorded in the program account at the time of disbursement of the loan to the borrower. Both outlays from new budget authority and outlays from balances are reported on this line. These amounts, together with the total upward reestimate outlays (line 1369), should equal line 8800 (offsetting collections (cash) from Federal sources) in schedule P of the financing account. Because outlays in all years include carry forward, outlays may not correspond with budget authority in BY and CY.
<b>134901 Total subsidy outlays</b>	The sum of all lines 1340 above.
Direct loan upward reestimate subsidy budget authority: 1350xx Upward reestimate subsidy budget authority	Report lines 1350–1389 for all cohorts.  The 1350 data line series presents data on the amount of upward reestimate budget authority paid to the financing account in any given year. Report upward reestimates for all outstanding fiscal year cohorts for which upward reestimates are paid to the financing account. Report amounts in PY and CY only. Where possible, report amounts by risk category to correspond to the risk categories reported on lines 1150, 1320, 1330, and/or 1340.
<b>135901 Total upward reestimate budget authority</b>	The sum of all lines 1350 above.
Direct loan upward reestimate subsidy outlays: <b>1360xx Upward reestimate subsidy outlays</b>	The 1360 data line series presents data on the amount of upward reestimates outlaid to the financing account in any given year. Because reestimates should be fully outlaid as soon as they are made available, the entries correspond to and are automatically copied from the entries in the 1350 data line series.  Equals each line 1350 reported.
<b>136901 Total upward reestimate subsidy outlays</b>	The sum of all lines 1360 above.
Direct loan downward reestimate subsidy budget authority: 1370xx Downward reestimate subsidy budget authority	The 1370 data line series presents data on the amount of downward reestimate budget authority paid out of the financing account in any given year. Report downward reestimates for all outstanding fiscal year cohorts for which downward reestimates will be paid out of the financing account. Report amounts in PY and CY only. Where possible, report amounts by risk category to correspond to the risk categories reported on lines 1150, 1320, 1330, and/or 1340.
<b>137901 Total downward reestimate budget authority</b>	The sum of all lines 1370 above.



Entry	Description
Direct loan downward reestimate subsidy outlays:	
<b>1380xx Downward reestimate subsidy outlays</b>	The 1380 data line series presents data on the amount of downward reestimates outlayed from the financing account in any given year. Because reestimates should be fully outlayed in the year that they are reported, the entries correspond to and are automatically copied from the entries in the 1370 data line series.
	Equals each line 1370 reported.
<b>138901 Total downward reestimate subsidy outlays</b>	The sum of all lines 1380 above.
Guaranteed loan levels supportable by subsidy budget authority:	Report lines 2150–2339 by cohort.
2150xx Loan guarantee levels	Equals the full principal amount, not just the portion guaranteed by the Government, of guaranteed loans that can be committed with the amount of new subsidy budget authority requested or provided in that year. Include loan volume reestimates, if any, in PY. For PY only, enter the actual level of loans made, which may include limitation from carryforward or may be less than the full limitation appropriated. For CY and BY, do not include proceeds from asset sales. Do not report the unused portion of multi-year loan guarantee limitations that are carried forward. In the PY and CY, loan levels do not have to equal enacted loan guarantee limitations, as Congress may enact limitations that are not achievable with the subsidy budget authority provided. However, in the BY, loan levels supportable by the subsidy must equal the guaranteed loan limitation. For discretionary programs, guaranteed loan limitations are also reported in schedule A in program accounts on line 7008, and in schedule H in guaranteed loan financing accounts on line 2111. For mandatory programs, only line 2131 in schedule H in the financing account is required. These data are required even if the subsidy rate is zero or negative.
<b>215901 Total loan guarantee levels</b>	The sum of all lines 2150.
Guaranteed loan subsidy (in percent):	
2320xx Subsidy rate	The 2320 data line series presents data on the subsidy costs inherent in making a cohort of guaranteed loans. In the PY, the rate should be the reestimated subsidy. In the CY column use the budget execution rate. Note that the subsidy rate (in percent) must be rounded to the nearest hundredth of one percent and entered into MAX without decimal points. For example, 50.503 percent will be entered as 5050, 5.05 percent as 505, and 0.5 percent as 50. Amounts should be shown, even if zero or negative.
<b>232901 Weighted average subsidy rate</b>	The disbursement weighted average of all lines 2320 above is automatically calculated by dividing total subsidy budget authority (line 2339) by total guaranteed loan level (line 2159). For non-zero transmittal codes, this is the change to the subsidy rates reported under transmittal code zero, not the new rates.

Entry	Description
Guaranteed loan subsidy budget authority:	
2330xx Subsidy budget authority	The 2330 data line series presents data in dollars on the subsidy costs inherent in making a cohort of guaranteed loans. It will not include unobligated balances eligible to be carried forward for BY and CY. For PY only, budget authority should reflect both new and carry forward used. In the CY column, the amount will equal the amount appropriated for subsidies. The BY column will show the requested subsidy amount and must agree with amounts in appropriations language. Report even if the subsidy is zero or negative.
<b>233901 Total subsidy budget authority</b>	The sum of all lines 2330 above.
Guaranteed loan subsidy outlays:	
2340xx Subsidy outlays	Report line 2340 for all cohorts. The 2340 data line series presents data on the amount of subsidy disbursed in a given year. An outlay will be recorded in the program account at the time the lender disburses the loan to the borrower. Both outlays from new budget authority and outlays from balances are reported on this line. These amounts, together with the total upward reestimate outlays (line 2369), should equal line 8800 (offsetting collections (cash) from Federal sources) in schedule P of the financing account. Report even if the subsidy is negative. Because outlays in all years include carry forward, outlays may not correspond with budget authority in BY and CY.
<b>234901 Total subsidy outlays</b>	The sum of all lines 2340 above.
Guaranteed loan upward reestimate subsidy budget authority:	
2350xx Upward reestimate subsidy budget authority	Report lines 2350–2389 for all cohorts. The 2350 data line series presents data on the amount of upward reestimate budget authority paid to the financing account in any given year. Report upward reestimates for all outstanding fiscal year cohorts for which upward reestimates are paid to the financing account. Report amounts in PY and CY only. Where possible, report amounts by risk category to correspond to the risk categories reported on lines 2150, 2320, 2330, and/or 2340.
<b>235901 Total upward reestimate budget authority</b>	The sum of all lines 2350 above.
Guaranteed loan upward reestimate subsidy outlays:	
<b>2360xx Upward reestimate subsidy outlays</b>	The 2360 data line series presents data on the amount of upward reestimates outlayed to the financing account in any given year. Because reestimates should be fully outlayed as soon as they are made available, the entries correspond to and are automatically copied from the entries in the 2350 data line series.
	Equals each line 2350 reported.
<b>236901 Total upward reestimate subsidy outlays</b>	The sum of all lines 2360 above.

Entry	Description
Guaranteed loan downward reestimate subsidy budget authority:	
2370xx Downward reestimate subsidy budget authority	The 2370 data line series presents data on the amount of downward reestimate budget authority paid out of the financing account in any given year. Report downward reestimates for all outstanding fiscal year cohorts for which downward reestimates will be paid out of the financing account. Report amounts in PY and CY only. Where possible, report amounts by risk category to correspond to the risk categories reported on lines 2150, 2320, 2330, and/or 2340.
<b>237901 Total downward reestimate budget authority</b>	The sum of all lines 2370 above.
Guaranteed loan downward reestimate subsidy outlays:	
<b>2380xx Downward reestimate subsidy outlays</b>	The 2380 data line series presents data on the amount of downward reestimates outlaid from the financing account in any given year. Because reestimates should be fully outlaid in the year that they are reported, the entries correspond to and are automatically copied from the entries in the 2370 data line series.  Equals each line 2370 reported.
<b>238901 Total downward reestimate subsidy outlays</b>	The sum of all lines 2380 above.
Administrative expense data:	Report lines 3510–3590 for all program accounts.
351001 Budget authority	Budget authority provided or requested for administrative expenses for both direct and guaranteed loan programs.
358001 Outlays from balances	Outlays for administrative expenses from prior year obligated balances.
359001 Outlays from new authority	Outlays for administrative expenses from new budget authority.

Note: Schedule U data is identified by a four-digit line number and a two-digit suffix. The four-digit number identifies data by category (e.g., direct loan subsidy budget authority, downward reestimate subsidy outlays). The two-digit suffix differentiates between the various risk categories reported in the schedule unless the line is a total line.

### 185.11 What do I report for financing accounts?

Financing accounts record the cash flows associated with post-1991 direct loan obligations or loan guarantee commitments and for modifications of all direct loans and loan guarantees. These cash flows include loan disbursements, payments for guarantee claims, principal repayments, interest received from borrowers, interest paid on borrowing, interest earned on uninvested funds, interest supplements, fees and premiums received, and recoveries on defaults. Separate financing accounts are used for direct loan obligations and loan guarantee commitments.

#### (a) *Program and financing schedules (schedule P)*

The following lines are typically used in schedule P for financing accounts (see exhibits 185C and 185F):

## SELECTED P&amp;F ENTRIES IN FINANCING ACCOUNTS

Entry	Description
Obligations by program activity: Stub entries should describe the transactions reported below. 0001–0009	Obligations for post-1991 direct loan disbursements (equal to face value), default claims on post-1991 loan guarantees, interest supplements to lenders, interest on debt owed to Treasury (calculated at the same rate as the discount rate for the cohort). A spreadsheet is available from OMB to calculate interest income and interest expense.
0801	Obligations for negative subsidies to be paid to the negative subsidy receipt account for the credit program.
0802	Obligations for downward reestimates of the subsidy to be paid to the negative subsidy receipt account for the credit program.
0803	Obligations for payments to purchase liquidating account loan assets or to reimburse the liquidating account for modification cost increases for pre-1992 direct loans and loan guarantees.
0804	Obligations for interest on the downward reestimate to be paid to the negative subsidy receipt account for the credit program.
New financing authority (gross), detail:	
6000 Appropriation	Amount of authority becoming available as a result of a modification adjustment transfer from the general fund in the event that the modification cost estimate under compensated the financing account.
6400 Proceeds from loan asset sales with recourse	Amount of new budget authority resulting from the sale of financial assets with recourse.
6710 Authority to borrow	Financing authority (authority to borrow from Treasury) for the part of direct loans not financed by subsidy and fees, and for any default claims that cannot be paid by unobligated balances.
6900 Offsetting collections (cash)	Amount of offsetting collections (cash) credited to the account and refunds that pertain to obligations recorded in prior years.
6910 Change in uncollected customer payments from program account	Change in unpaid, unfilled orders from program account for direct loan subsidy. Report increases as positive entries; report decreases as negative entries.
6927 Capital transfer to general fund	Used for modification adjustment transfer to the general fund in the event that the modification cost estimate over compensated the financing account.
6947 Portion applied to repay debt (-)	Amount of offsetting collections used for repayments of outstanding borrowing.
Change in obligated balance:	
7240 Obligated balance, start of year	Includes unpaid obligations that represent undisbursed direct loan obligations.
7440 Obligated balance, end of year	Includes unpaid obligations that represent undisbursed direct loan obligations.
Offsets:	
8800 Federal sources	Collections of subsidy payments and upward reestimates from program accounts, certain modification adjustment transfers from

Entry	Description
	the general fund, and adjusting payments from liquidating accounts for pre-1992 direct loans and loan guarantees.
8825 Interest on uninvested funds	Collections of interest on uninvested funds. A spreadsheet is available from OMB to calculate interest earned.
8840 Non-Federal sources	Collections of principal repayments and interest payments on direct loans by borrowers, collections on defaulted direct loans or guaranteed loans, fees or premiums paid by non-Federal lenders or borrowers, prepayments of direct loans, and proceeds from the sale of direct loans or collateral.

Note: MAX automatically modifies financing account line stubs from budget authority and outlays to financing authority and financing disbursements, respectively. Financing accounts do not use lines 8690 through 8698.

(b) *Direct loan data (schedule G).*

Prepare a Status of direct loans schedule (Schedule G) (PY-BY+4, except line 6300) for all liquidating accounts and all direct loan financing accounts (see exhibits 185D and 185J). Each line entry is described in the table below. MAX will automatically generate the line entries indicated in **boldface**.

Lines 1111–1150 show data on an agency's direct loan obligations as they relate to enacted or proposed limitations. Lines 1210–1264 show balances and changes in balances of direct loans outstanding and are applicable to both liquidating and direct loan financing accounts. These lines record the cumulative balance of direct loans disbursed, less various kinds of repayments plus or minus other adjustments.

#### DATA REQUIREMENTS FOR SCHEDULE G

Entry	Description
Position with respect to appropriations act limitation on obligations:	Provide lines 1111–1150 for direct loan financing accounts only.
1111 Limitation on direct loans	Amount of limitation enacted or proposed to be enacted in appropriations acts. For discretionary programs, this amount should be consistent with line 1159 in schedule U. So long as any entry appears on lines 1111 through 1131, this line should remain in MAX and will be listed in the stub column even if no amounts are shown.
1121 Limitation available from carry-forward	Amount of limitation available from a multi-year limitation enacted in a previous year that was not obligated and is available for use. This amount should correspond to the previous year's amount of unobligated limitation carried forward (line 1143). For programs that do not have a fixed loan limitation, this amount should be equal to the direct loan level supportable with the budget authority that is carried forward.
1131 Direct loan obligations exempt from limitation	Amount of obligations for direct loans to the public not subject to a specific limitation in appropriations acts. Use this line for mandatory programs.
1142 Unobligated direct loan limitation (–)	Amount of limitation enacted in appropriations acts that is not obligated in the year it is enacted. Include only amounts that lapse. Do not include multi-year limitation amounts that can be carried

Entry	Description
	forward in a future fiscal year (see line 1143). Report amounts in PY and CY only unless specifically approved by OMB.
1143 Unobligated limitation carried forward (P.L. xx) (-)	Amount of multi-year limitation enacted in an appropriations act that was not obligated and is carried forward for use in a subsequent year.
<b>1150 Total direct loan obligations</b>	The sum of lines 1111 through 1143. This is the direct loan portion of the credit budget. This amount should be consistent with direct loan obligations recorded in the program and financing schedule of the financing account.
These data should be provided for liquidating and direct loan financing accounts.	
Cumulative balance of direct loans outstanding:	Provide lines 1210–1290 for liquidating and direct loan financing accounts.
1210 Outstanding, start of year	Amount of direct loan principal outstanding at the beginning of the year. Amounts for PY are automatically generated from data reported in the previous year's <i>Budget Appendix</i> . If the number needs to be revised, use the "other adjustment" line with explanatory footnote.
Disbursements:	
1231 Direct loan disbursements	Amounts of disbursements of principal for direct loans and 100 percent guarantees financed by the Federal Financing Bank. This does not include amounts shown separately on line 1232.
1232 Purchase of loan assets from the public	Amount of loans purchased or repurchased by the account from non-Federal lenders.
1233 Purchase of loan assets from a liquidating account	Amount of direct loan assets transferred from liquidating account to a financing account as a result of a loan modification.
Repayments:	
	These entries must agree with amounts included for these transactions on line 8840 (offsetting collections from non-Federal sources) of the program and financing schedule for the account. The proceeds from discounted prepayment programs that were part of a loan asset sales program should be recorded together with the proceeds from loan asset sales to the public (line 1253). The discount (i.e., the difference between the face value of the loan and the proceeds received from discounted prepayments) should be recorded together with the discount on loan asset sales to the public (line 1262).
1251 Repayments and prepayments (-)	Amount of principal repayments or prepayments. In the liquidating account, this entry will include repayments on loans disbursed by the FFB.
1252 Proceeds from loan asset sales to the public or discounted prepayments without recourse (-)	Amount of gross proceeds received from the non-recourse sale of loans to non-Federal buyers or the discounted loan prepayments that were part of a loan asset sales program.
1253 Proceeds from loan asset sales to the public with recourse (-)	Amount of gross proceeds received from the sale of loans to non-Federal buyers when loans are sold with recourse to the Federal Government. The full principal of the loans is scored as a new guaranteed loan commitment (line 2132). The amount of new

SECTION 185—FEDERAL CREDIT

Entry	Description
	budget authority resulting from the sale should equal the amount on line 6400 of the program and financing schedule.
Adjustments:	
1261 Capitalized interest (+)	Amount of interest due at the end of the year that is capitalized as part of the existing loan principal.
1262 Discount on loan asset sales to the public or discounted prepayments (-)	Difference between the face value of the loan and the proceeds received by the account from the sales of loans to non-Federal buyers or discounted loan prepayments that were part of a loan asset sales program.
Write-offs for default:	
1263 Direct loans (-)	Amount of direct loan principal reduced by write-offs for defaults. This line should only be used to indicate write-offs of loans that were initiated as direct loans. (Refer to the definitions for write-offs in OMB Circular No. A-129.)
1264 Other adjustments, net (+ or -)	Proceeds from the sale of collateral acquired from the foreclosure of direct loans; amount of principal repayments waived as provided by statute, in the event of certain specified contingencies; outstanding balances of loans transferred to or received from other accounts amount of principal reduced or increased for other reasons. When this line is used, the nature of the adjustment must be explained in a footnote.
<b>1290 Outstanding, end of year</b>	Amount of direct loan principal outstanding at the end of the year. The sum of lines 1210 through 1264.
Net financing disbursements	Provide line 6300 for direct loan financing accounts only. See section 185.11(d).
6300 Net financing disbursements	Equals net financing disbursements reported on line 9000 of the program and financing schedule. Report PY-BY+9.

Note: Line 6300 does not print in the Appendix but is used by OMB for analytical and reporting purposes.

(c) *Guaranteed loan data (schedule H).*

Prepare a Status of Guaranteed Loans (schedule H) (PY-BY+4, except line 6300) for all liquidating and guaranteed loan financing accounts (see exhibits 185G and 185K). Report the full principal amounts of loans guaranteed, whether guaranteed in full or in part. Report principal only, even if the guarantee covers both the principal and interest. Do not count agency guarantees of loans disbursed by the FFB as guaranteed loans; treat such loans as direct loans of your agency financed by the FFB.

Each line entry is described in the table below. MAX will automatically generate the line entries indicated in **boldface**.

## DATA REQUIREMENTS FOR SCHEDULE H

Entry	Description
Position with respect to appropriations act limitation on commitments:	Provide lines 2111–2199 for guaranteed loan financing accounts only.
2111 Limitation on guaranteed loans made by private lenders	Amount of limitation enacted or proposed to be enacted in appropriations acts on full principal of commitments to guarantee loans by private lenders. For discretionary programs, this line is equal to line 2159 in schedule U. So long as any entry appears on lines 2111 through 2132, this line should remain in MAX and will be listed in the stub column even if no amounts are shown.
2121 Limitation available from carry-forward	Amount of limitation on full principal of commitments to guarantee loans by private lenders that is available from a multi-year limitation enacted in a previous year that was not obligated and is available for use. This amount should correspond to the previous year's amount of unobligated limitation carried forward (line 2143). For programs that do not have a fixed loan limitation, this amount should be equal to the guaranteed loan level supportable with the budget authority that is carried forward.
2131 Guaranteed loan commitments exempt from limitation	Amount of full principal of commitments to guarantee loans by private lenders that is not subject to limitation. Use this line for mandatory programs and discretionary programs that do not have a loan limitation.
2132 Guaranteed loan commitments for loan asset sales to the public with recourse	Amount of full principal of guaranteed loan commitments made as a result of selling direct loans to non-Federal buyers with recourse to the Federal Government.
2142 Uncommitted loan guarantee limitation (-)	Amount of limitation enacted in appropriations acts on full principal of commitments to guarantee loans by private lenders that is not committed in the year it is enacted. Includes only amounts that expire. Do not include multi-year limitation amounts that can be carried forward in a future fiscal year (see line 2143). Report amounts for PY and CY only.
2143 Uncommitted limitation carried forward (P.L. xx) (-)	Amount of multi-year limitation enacted in an appropriations act that was not committed and is carried forward for use in a subsequent year.
<b>2150 Total guaranteed loan commitments</b>	The sum of lines 2111 through 2143. This is the guaranteed loan portion of the credit budget.
Memorandum: 2199 Guaranteed amount of guaranteed loan commitments	Amount of maximum potential Federal liability for the guaranteed loan principal associated with line 2150. To the extent the guarantee covers both principal and interest, this amount must exclude interest. This entry is required even though the amount may be the same as in line 2150.
Cumulative balance of guaranteed loans outstanding:	Provide lines 2210–2390 for liquidating and guaranteed loan financing accounts.
2210 Outstanding, start of year	Amount of guaranteed loan principal outstanding at the beginning of the year. Amounts for PY are automatically generated from data reported in the previous year's <i>Budget Appendix</i> . If the PY amount needs to be revised, use line 2264 and include an explanatory footnote.



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Entry	Description
Disbursements:	
2231 Disbursements of new guaranteed loans	Amount of guaranteed loan principal disbursed.
2232 Guarantees of loans sold to the public with recourse	Face value amount of guaranteed loan principal of loans sold to non-Federal buyers with recourse to the Federal Government.
2251 Repayments and prepayments (-)	Amount of principal repayments and prepayments.
Adjustments:	
2261 Terminations for default that result in loans receivable (-)	Amount of loan principal reduced by terminations for default that subsequently become a loans receivable in which the formerly guaranteed borrower owes the agency for the amount of claims paid as a result of the borrower's default. (See lines 2310-2390.)
2262 Terminations for default that result in acquisition of property (-)	Amount of loan principal reduced by terminations for default that lead to the acquisition of property by the agency.
2263 Terminations for default that result in claim payments (-)	Amount of loan principal reduced by terminations for default that lead to claim payments by the agency that result in neither a loan receivable nor the acquisition of property.
2264 Other adjustments, net (+ or -)	Amount of loan principal reduced or increased for reasons other than those covered by the lines listed above; outstanding principal balances of guaranteed loans transferred to or received from other accounts. When this line is used, the nature of the adjustment must be explained in a footnote.
<b>2290 Outstanding, end of year</b>	Amount of guaranteed loan principal outstanding at the end of the year. The sum of lines 2210 through 2264.
Memorandum:	
2299 Guaranteed amount of guaranteed loans outstanding, end of year	Amount of maximum potential Federal liability for the guaranteed loan principal associated with line 2290. To the extent the guarantee covers both principal and interest, this amount must exclude interest.  This entry is required even though the amount may be the same as in line 2290.
Addendum: Cumulative balance of defaulted guaranteed loans that results in loans receivable:	
2310 Outstanding, start of year	Amount of defaulted guaranteed loans that resulted in the acquisition of a loan receivable outstanding at the beginning of the year.
2331 Disbursements for guaranteed loan claims	Amount of disbursements for acquisition of defaulted loans that were previously guaranteed and result in loans receivable, where the borrower owes the account for the disbursement. These disbursements include past due interest amounts that were paid under the terms of the loan guarantee, if such amounts were capitalized as part of the loan principal.
2351 Repayments of loans receivable (-)	Proceeds received by the account from the settlement of claims on defaulted guaranteed loans that resulted in loans receivable to be applied to the reduction of the loans receivable outstanding. Exclude any premium realized.
2361 Write-offs of loans receivable (-)	Amount of loans receivable written-off for default that were initiated as guaranteed loans but were subsequently acquired as loans receivable.

Entry	Description
	(Refer to the definitions for write-offs provided in OMB Circular No. A-129.)
2364 Other adjustments, net (+ or -)	Amount of loans receivable reduced or increased for reasons other than those covered by the lines listed above. When this line is used, the nature of the adjustment must be explained in a footnote.
<b>2390 Outstanding, end of year</b>	Amount of defaulted guaranteed loans that resulted in loans receivable outstanding at the end of the year. The sum of lines 2310 through 2364.
Net financing disbursements:	Provide line 6300 for guaranteed loan financing accounts only. See section 185.11(d).
6300 Net financing disbursements	Equals net financing disbursements reported on line 9000 of the program and financing schedule. Report PY-BY+7.

Note: Line 6300 does not print in the Appendix but is used by OMB for reporting and analytical purposes.

(d) *Agency debt held by the FFB and net financing disbursements (schedules Y, G, and H).*

Baseline data on ***debt owed to the FFB*** must be reported by all financing and liquidating accounts and by programs that are not covered by the FCRA, such as the Tennessee Valley Authority and Federal Deposit Insurance Corporation (which assumed the responsibilities of the Resolution Trust Corporation). Prior to enactment of the Gramm-Rudman-Hollings Act, when the FFB was off-budget, it had three types of transactions. With the enactment of the Gramm-Rudman-Hollings law, the distinctions disappeared for budgetary purposes. Now, all FFB transactions are treated as means of financing to the agencies. In order to track old and new transactions, the lines should be coded with a two-digit suffix as follows, to identify the transactions:

- .01 FFB loan originations.
- .02 Sale of loan assets to the FFB.
- .03 Sale of debt securities to the FFB.

Report this data on the 3300 data line series in schedule Y (PY through BY+4). No policy estimates are required.

Baseline and policy data on ***net financing disbursements*** must be reported for all financing accounts. "Net financing disbursements" correspond to "net outlays" reported on line 9000 in schedule P of the program account. Rather than total outlays (gross) less total offsetting collections, net financing disbursements consist of total financing disbursements (gross) less total offsetting collections in the financing account. Net financing disbursements are calculated by subtracting total cash inflows to the financing account from total cash outflows from the financing account. Cash inflows include subsidy and reestimate collections from the program account, borrower principal and interest payments, recoveries, fees, interest received from Treasury, and other inflows. Cash outflows include loan disbursements, default claim payments, negative subsidy and downward reestimate payments to the receipt account, interest paid to Treasury, and other outflows. In PY through BY, these amounts should equal the amount reported on line 9000 in schedule P of the financing account. These data are needed to estimate Federal borrowing and interest on the public debt.

Report this data on line 6300 of schedule G or H (PY through BY+9) for policy estimates and schedule Y for baseline estimates. Schedule Y only collects baseline net financing disbursement data for financing accounts.

## DATA REQUIREMENTS FOR SCHEDULE Y

Entry	Description
Agency debt held by the FFB	Provide lines 3310–3390 for liquidating and direct and guaranteed loan financing accounts.
3310 Outstanding agency debt, start of year	Amount of agency debt issues held by FFB at the beginning of the year.
3330 New agency borrowing	Amount of new borrowing from FFB.
3350 Repayments and prepayments (–)	Amount of repayments made to FFB.
<b>3390 Outstanding agency debt, end of year</b>	Amount of agency debt issued held by FFB at the end of the year. The sum of lines 3310 through 3350.
Net financing disbursements:	Provide line 6300 for direct and guaranteed loan financing accounts only. Report CY-BY+9.
6300 Net financing disbursements	Analogous to net outlays in budgetary accounts reported on line 9000 of the program and financing schedule. Should equal line 6300 in schedules G and H unless there is a policy proposal that would affect the numbers in Y.

Note: Lines 3310–6300 do not print in the Appendix but are used by OMB for reporting and analytical purposes.

**185.12 What do I report for liquidating accounts?**

Reporting requirements for liquidating accounts are discussed in sections 185.9, 185.11(b), 185.11(c), and 185.11(d). Illustrations of typical liquidating account status of direct and guaranteed loans schedules can be found at exhibits 185J and 185K. An illustration of a typical liquidating account program and financing schedule can be found at exhibit 185I.

**185.13 What do I report for receipt accounts?**

Negative subsidy and downward reestimate receipt accounts record receipts of amounts paid from the financing account when there is a negative subsidy or downward reestimate. Usually, they are general fund receipt accounts, but with the permission of the OMB representative for the account, they can be special fund receipt accounts. If the program is discretionary, report negative subsidies as "discretionary." If the program is mandatory, report negative subsidies as "mandatory." Report downward reestimates for all credit programs as "mandatory, authorizing committee" in schedules R and K (see section [81.3](#)).

**185.14 Must credit accounts be apportioned?**

Yes. The Antideficiency Act requires that all appropriation and fund accounts, including credit program accounts, financing accounts, and liquidating accounts, be apportioned unless exempted by OMB or a specific statute. OMB may grant exemptions from apportionment in the form of a letter to the head of the department or establishment.

**185.15 When do I submit an apportionment request (SF 132)?**

If budgetary resources...	For example ...	Then ...
Result from <u>current action</u> by Congress	The annual appropriation in the <u>program</u> account for the: <ul style="list-style-type: none"> <li>• direct loan subsidy cost,</li> <li>• loan guarantee subsidy cost,</li> <li>• administrative expenses, or</li> <li>• modifications.</li> </ul>	Submit the initial apportionment request by August 21 or within 10 calendar days after the approval of the act providing the new budgetary resource, whichever is later.  Submit reapportionment requests whenever circumstances change. For example, if the subsidy cost appropriation was apportioned solely to make new loans, then you must submit a reapportionment request for both the program and financing accounts before you make a modification that will increase the cost.
<u>Do not result from</u> current action by Congress	The unobligated balances in the <u>financing</u> accounts.  Permanent indefinite appropriation in the <u>program</u> account to cover an upward reestimate.	Submit the initial apportionment request by <u>August 21</u> before the beginning of the fiscal year.  Submit the request for anticipated reestimates with the initial apportionment. When the exact amount is calculated, submit a reapportionment to cover any increase over your initial approved amount.
	Permanent indefinite appropriation in the <u>liquidating</u> account.	Submit the initial apportionment request by <u>August 21</u> before the beginning of the fiscal year. Submit reapportionments as needed.

### 185.16 How do I fill out the SF 132?

Sections [120](#) and [121](#) of this circular provide general apportionment guidance, including terminology, line descriptions, timing, and apportionment categories. As with other programs, you will need to locate and review the enacted appropriations language for your credit program. In some cases, you may also need to locate and review other authority in authorizing or substantive acts. An example of standard appropriations language for credit programs is illustrated in Exhibit 185M, and it consists of the following parts:

- Appropriation for the subsidy cost of the direct loan or guarantee program;
- Limitation on the loan program; and
- Appropriation for administrative expenses.

You need the appropriations language to verify that:

- Subsidy cost amounts and administrative expenses are shown correctly on your program account SF 132 (Exhibit 185N);
- Amounts apportioned to reimburse your salaries and expenses account, if any, are correct; and
- Program level portion for the guaranteed loan financing account SF 132 (Exhibit 185P) agrees with the limitation set in the appropriations language.

Exhibit 185Q provides side-by-side, line-by-line instructions for completing the SF 132 for the program account, direct loan financing account, and guaranteed loan financing account. Exhibits 185M through 185BB are a simplified presentation highlighting the budget execution dynamics for interrelated credit accounts. The scenario begins with the program account receiving an appropriation for both direct loans and loan guarantees and concludes with preparing the last quarterly budget execution report for each account. Exhibits for modifications and reestimates are also provided. For this example, assume that this is a new credit program; 25 percent of the amounts appropriated for subsidy cost are obligated each quarter but only 80 percent is disbursed each quarter (with the remainder in the next quarter); 25 percent of the amount appropriated for administrative expenses is obligated and outlaid each quarter; no borrower fees are charged; and simplified interest and repayments calculations are used.

**185.17 Do amounts for an upward reestimate (and the interest on the reestimate) need to be apportioned?**

Yes. An upward reestimate indicates that insufficient funds were paid to the financing account. The reestimate amount (plus interest on the reestimates) must be obligated and outlaid from the program account to the financing account to make sure it has sufficient resources. Before recording this obligation, ensure you have adequate resources apportioned. Section 504(f) of the FCRA provides permanent indefinite budget authority for this purpose. If you were unable to include the reestimate in your program account's initial apportionment or you requested too little, submit a reapportionment request for the additional permanent indefinite appropriation the program account needs to pay to the financing account. See Exhibit 185S for a sample reapportionment for an upward reestimate of a program account.

You must make a reestimate immediately after the end of each fiscal year as long as any loans are outstanding, unless a different plan is approved by OMB. After you complete your reestimate, prepare and submit an SF 132 as needed.

**185.18 Do amounts for a downward reestimate (and the interest on the reestimate) need to be apportioned?**

Yes. A downward reestimate indicates that the subsidy cost payment to the financing account by the program account was too large. The reestimate amount (plus interest on the reestimate) must be obligated and disbursed from the financing account. Before recording the obligation, ensure you have adequate resources apportioned. For direct loans only, if the downward reestimate is due to increased actual collections, use these amounts to cover the obligation. To the extent the reestimate is due to projected increased collections, request borrowing authority to cover the obligation. For loan guarantees only, to the extent the reestimate is due to lower default payments than initially estimated, either actual or projected, use your uninvested balance with Treasury to cover the obligation.

For discretionary programs, disburse the excess (plus interest on reestimates) to a negative subsidy receipt account. For mandatory programs, you may either directly credit the excess (plus interest on reestimates) to the program account as offsetting collections or to a negative subsidy receipt account (Exhibit 185T), as required by your OMB representative.

**185.19 Do amounts for interest payments to Treasury need to be apportioned?**

Yes. For financing accounts, additional amounts (i.e., amounts exceeding your estimate on the most recent approved apportionment) are automatically apportioned. For liquidating accounts, you will need to submit a reapportionment for any additional amounts.

**185.20 Do amounts for debt repayments to Treasury need to be apportioned?**

No. Capital transfers and redemption of debt (line 6C) are not obligations and therefore do not need to be apportioned on line 8. However, you do need to plan for repayments and show your estimated debt repayments as a negative amount on line 6C when you submit your SF 132.

**185.21 How do I handle modifications?**

Before you modify a direct loan or loan guarantee, you should take the following steps:

- Step 1. Estimate the cost of the modification (see section [185.7](#));
- Step 2. Request an apportionment, if necessary;
- Step 3. Receive an approved apportionment from OMB, if necessary;
- Step 4. Modify the direct loan or loan guarantee; and
- Step 5. Record the obligation (see sections [185.30](#) and [185.31](#)).

To determine whether you need a reapportionment:

If ...	Then ...
The current apportionment allows the apportioned resources to be used for modifications <u>and</u> the cost of the modification is <u>equal to or lower</u> than the amount apportioned less any amounts already obligated.	No reapportionment is required.
The current apportionment does <u>not</u> allow the apportioned resources to be used for modifications.	Yes. See Exhibit 185R for a sample reapportionment for a modification.
If the cost of the modification is <u>higher</u> than the amount apportioned less amounts already obligated.	Yes. See Exhibit 185R for a sample reapportionment for a modification.

**185.22 Am I required to submit budget execution reports (SF 133)?**

Yes. Submit SF 133s on a quarterly basis for all accounts, including those that OMB has exempted from apportionment. The OMB program examiner with primary budget responsibility for the credit account may require budget execution reports more frequently, such as monthly. For credit financing accounts, submit the final SF 133 on a cohort basis unless OMB has approved reporting on a combined basis.

**185.23 How do I fill out the SF 133?**

Section 130 and Appendix A of this circular provide general budget execution reporting guidance, including terminology, line descriptions, and timing. You prepare the SF 133 to show the extent that resources controlled by the SF 132 and other resources have been consumed. The relationship between program and financing accounts is dynamic, affecting different entries of the SF 132 and SF 133 at different stages of the process as transactions occur throughout the year. These complex relationships are illustrated in Exhibit 185X which provides side-by-side, line-by-line instructions for completing the first quarter SF 133 for the hypothetical credit program. Exhibits 185U through 185W illustrate the individual

SF 133s for the program, direct loan financing, and guaranteed loan financing accounts, respectively, for the first quarter. Exhibit 185BB continues the presentation of Exhibit 185X by describing the entries for the SF 133 for the fourth quarter. Exhibits 185Y through 185AA illustrate the individual SF 133s for the program, direct loan financing, and guaranteed loan financing accounts, respectively, for the fourth quarter.

Because program accounts typically receive one-year budget authority, the SF 133 will have an unexpired account column as well as five expired account columns. Financing and liquidating accounts, however, have no-year authority so their SF 133s will have only an unexpired column (see section 20.4(c) for a discussion of period of availability).

#### **185.24 How do I calculate the initial subsidy cost estimate for execution?**

You are required to use the OMB Credit Subsidy Calculator to calculate subsidy cost estimates. The Credit Subsidy Calculator and accompanying documentation are available from the OMB representative with primary responsibility for the credit account.

In most cases, you will use the same subsidy rate for execution as you calculated earlier for the Presidential policy rate. However, if the loan contract terms have changed for any reason, then you must update the subsidy rate to reflect the actual terms at the time the loan contract is signed. The risk rating is a forecast assumption and should match the President's Budget.

Do not change the forecast technical assumptions or the methodological assumptions.

For mandatory programs only, also update the economic assumptions to reflect those in the Mid-Session Review if it has been released by the time you are making the calculations.

#### **185.25 What transactions do I report when the Government incurs direct loan obligations or makes loan guarantee commitments?**

For the program account (Exhibit 185U):

- Include the estimated subsidy cost obligations on line 8A, Obligations incurred, Direct. If resources for the subsidy cost were apportioned in Category A, include the amount on line 8A1. If the resources were apportioned in Category B, include the amount on line 8A2 in the appropriate category; and
- Include the amount on line 14C, Obligated balance, Undelivered orders, since the amount is not yet outlaid to the financing account.

For the direct loan financing account (Exhibit 185V):

- Include the subsidy cost payment obligated in the program account but not yet paid on line 3B2, Spending authority from offsetting collections, Change in unfilled customer orders, Without advance from Federal sources; and
- Include the amount on line 14B, Obligated balance, Unfilled customer orders, Federal sources without advance, since the amounts have not been received from the program account.
- To show the borrowing component:

- Before signing the contract, verify that OMB has apportioned enough borrowing authority on line 1B to cover the part of the direct loan obligation not covered by the subsidy cost payment and upfront fees;
- After you sign the contract, include the obligation on line 8, Obligations incurred. If the direct loan was apportioned in Category A, include the amount on line 8A1. If the direct loan was apportioned in Category B, include it on line 8A2 in the appropriate category; and
- Include the amount on line 14C, Obligated balance, Undelivered orders.

For the loan guarantee financing account (Exhibit 185W):

- Include the subsidy payment obligated in the program account but not yet paid on line 3B2, Spending authority from offsetting collections, Change in unfilled customer orders, Without advance from Federal sources; and
- Include the amount on line 10D, Unobligated balance not available, Other, when the amounts are not apportioned and held as a reserve for future defaults. When the amounts are apportioned, include the amounts on line 9A, Unobligated balance.

**185.26 What transactions do I report when the Government disburses a direct loan or a private lender disburses a guaranteed loan?**

For the program account (Exhibit 185U), just before a loan is disbursed from the financing account:

- Pay the financing account and include the subsidy cost payment on line 15A, Disbursements; and
- Reduce line 14C, Obligated balance, Undelivered orders by the same amount.

For the financing account:

- When the subsidy cost payment is received from the program account, reduce line 3B2, Without advance from Federal sources, and increase line 3A1, Collected;
- For direct loan programs (Exhibit 185V), once the loan is actually disbursed, include the loan disbursement on line 15A, Disbursements and reduce the amount of loans payable from line 14C, Obligated balance, Undelivered orders;
- For loan guarantee programs (Exhibit 185W), do not report any loan disbursement because the private lender disbursed the loan, not the Federal Government. The subsidy cost payment collected by the financing account is held as an uninvested balance that earns interest from Treasury until it is used, for example, to pay default claims; interest supplements; the capitalized costs of foreclosing, managing, and selling collateral assets acquired as a result of defaults; and the costs routinely deducted from the proceeds of sales. Until these resources are needed for such obligations and they are apportioned, include them on line 10D, Unobligated balance not available, Other.

**185.27 How do I handle non-subsidy cost collections?**

Report all collections of direct loan principal, interest on direct loans, fees, proceeds from the liquidation of collateral assets, as well as any other collections, to the appropriate cohort and risk category in the



financing or liquidating account, as appropriate. Place the amount you anticipate collecting on line 3C, Spending authority from offsetting collections, Anticipated for rest of year, without advance. As collections are actually received throughout the year, report them on line 3A1, Earned, Collected, with a corresponding reduction on line 3C and a negative amount on line 15B, Collections. Because these amounts in financing accounts earn interest, include them in the interest income calculations (see section [185.34](#)).

In financing accounts, non-subsidy cost collections may be used only for the cohort that generated the collection. Except for fees collected, these amounts are not available to make new loans. These amounts are available to:

- Fund a portion of the direct loan, if the collection is a fee paid by the borrower;
- Pay the capitalized costs of foreclosing, managing, and selling collateral assets acquired as the result of defaults on direct or guaranteed loans and costs that are routinely deducted from the proceeds of sales (see section [185.8](#) for items that qualify);
- Make annual payments of interest to Treasury; and
- Make repayments of principal on amounts borrowed from Treasury using any remaining amounts.

Non-subsidy cost collections in guaranteed loan financing accounts are available to:

- Pay the capitalized costs of foreclosing, managing, and selling collateral assets acquired as the result of defaults on direct or guaranteed loans and costs that are routinely deducted from the proceeds of sales;
- Maintain an unobligated balance to pay such capitalized costs or routinely deducted costs, if any;
- Pay default claims and interest supplements on guaranteed loans;
- Make annual payments of interest to Treasury;
- Make repayments of principal on amounts borrowed from Treasury; and
- Add to the unobligated balance.

To the extent that there are insufficient collections to make timely payment of interest or principal on Treasury borrowings, the financing account must borrow to make such payments. If the cohort's expected future cash flows will not be sufficient to fully repay this additional borrowing plus the cohort's other expected obligations, you must calculate a reestimate and use the subsidy cost collections from this reestimate to repay the additional borrowing, with interest.

In liquidating accounts, these amounts may be used for similar expenses (see section [185.3\(k\)](#)) without regard to cohort.

### **185.28 What transactions do I report when a guaranteed loan defaults?**

Loan guarantee default claims are recorded in financing and liquidating accounts. When you receive a loan guarantee default claim:

- Verify that the amount of the default claim is apportioned;
- Include the obligation to pay the claim on line 8, Obligations incurred. If defaults were apportioned in Category A, place the amount on line 8A1. If defaults were apportioned in Category B, place it on line 8A2 in the appropriate category; and
- Include the amount as payable to the private lender on line 14D, Obligated balance, Accounts payable.

When you disburse a payment for a loan guarantee default claim:

- Include the payment on line 15A, Outlays, Disbursements; and
- Reduce the amounts payable on line 14D by the amount reported on line 15A.

### 185.29 What should I do with unobligated balances in the liquidating account?

You must transfer any unobligated balance remaining at the end of the fiscal year to the general fund unless OMB has approved an extension. Include this transfer on line 6C, Permanently not available, Capital transfers and redemption of debt. Amounts credited to liquidating accounts in any year are available only for obligations that are incurred in that year and repaying debt owed to the Treasury (including the FFB).

### 185.30 How do I report modifications of post-1991 direct loans and loan guarantees?

A modification results in a subsidy cost increase or decrease which must be recorded on the SF 133 as follows:

If Modification...	Then...
Increases cost	<p>In the program account, include:</p> <ul style="list-style-type: none"> <li>• The increase on line 8, <i>Obligations incurred</i>. If the resources for subsidy cost were apportioned in category A, include the amount on line 8A1. If the resources were apportioned in category B, include the amount on line 8A2 in the appropriate category; and:</li> <li>• The payment to the financing account on line 15A, <i>Outlays, Disbursements</i>.</li> </ul> <p>Note: You cannot incur subsidy cost obligations for modifications unless budgetary resources are available in the program account and have been apportioned for modifications.</p> <p>In the financing account, include:</p> <ul style="list-style-type: none"> <li>• The collection from the program account on line 3A1, <i>Spending authority from offsetting collections, Earned, Collected</i>. Credit this amount to the cohort and risk category of the modified loan. Decrease the estimated collection on line 3C, if appropriate;</li> <li>• For a direct loan modification, use these amounts to pay interest and other expenses and to repay debt owed to Treasury; and</li> <li>• For a loan guarantee modification, use these amounts as needed to pay default claims and other expenses. Remaining balances will be held as uninvested balances with Treasury and will earn interest at the same rate as is paid on other funds held by the financing account for the same cohort.</li> </ul>

If Modification...	Then...
Decreases cost	<p>In the financing account include:</p> <ul style="list-style-type: none"> <li>• The estimated decrease on line 8, <i>Obligations incurred</i>. If the resources for the subsidy cost were apportioned in category A, include the amount on line 8A1. If the resources were apportioned in category B, include the amount on line 8A2 in the appropriate category); and</li> <li>• The payment of the amount transferred to the appropriate account on line 15A, <i>Outlays, Disbursements</i>: <ul style="list-style-type: none"> <li>▶ For discretionary programs, include the collection in a negative subsidy receipt account.</li> <li>▶ For mandatory programs, you may (subject to the approval of the OMB representative with budget responsibility for the credit program) credit the amount directly to the program account as offsetting collections.</li> </ul> </li> </ul>

For additional transactions, see section [185.7\(b\)](#).

### 185.31 How do I report modifications of pre-1992 direct loans and loan guarantees?

You estimate and account for the increase or decrease in cost in the same way as modifications of post-1991 loans. In addition to the steps enumerated in section 185.30, normally you must transfer the modified direct loan assets or loan guarantee liabilities from the liquidating account to the financing account. As part of the transfer, you must make a payment from the financing account to the liquidating account, in the case of direct loans, or from the liquidating account to the financing account, in the case of loan guarantees. In exceptional cases, subject to the approval of the OMB representative with responsibility for the credit program, the modified loans may be retained in the liquidating account. In each case, fill out the budget execution report as follows:

If Asset or Liability will be	Then...
Transferred to the financing account	<p>For direct loans, report an obligation in the financing account that is equal to the payment amount on line 8B, <i>Obligations incurred, Category B, Modifications</i> and a disbursement in the same amount on line 15A, <i>Outlays, Disbursements</i>. Include the receipt of the payment in the liquidating account on line 3A1, <i>Spending authority from offsetting collections, Earned, Collected</i>.</p> <p>For loan guarantees, include the obligation and outlay in the liquidating account and the offsetting collection in the financing account.</p>
Retained by the liquidating account	<p>Where the modification increases the cost:</p> <ul style="list-style-type: none"> <li>• For the program account, report an obligation for the appropriate subsidy cost amount on line 8B, <i>Obligations incurred, Category B, Modifications</i> and an outlay in the same amount on line 15A, <i>Outlays, Disbursements</i>.</li> <li>• For the financing account, include the corresponding transaction on line 3A1, <i>Spending authority from offsetting collections, Earned, Collected</i>, an obligation on line 8, and a disbursement on line 15A.</li> </ul>

If Asset or Liability will be	Then...
	<ul style="list-style-type: none"> <li>For the liquidating account, include the payment on line 3A1, <i>Spending authority from offsetting collections, Earned, Collected</i>. This payment compensates this account for the reduction in its assets (direct loan) or its increased liability (loan guarantee).</li> </ul>
	Where the modification decreases the cost:
	<ul style="list-style-type: none"> <li>For the liquidating account, include permanent indefinite authority to make the payment to the financing account on line 1A, <i>Budget authority, Appropriation</i>.</li> </ul>
	<ul style="list-style-type: none"> <li>For the financing account, include this receipt on line 3A1, <i>Spending authority from offsetting collections, Earned, Collected</i> and include the subsequent payment to the negative subsidy receipt account on line 15A, <i>Outlays, Disbursements</i>.</li> </ul>

See section [185.7](#) for additional discussion about modification transactions.

### 185.32 Why do financing accounts borrow from Treasury?

The FCRA provides indefinite borrowing authority to financing accounts to fund the unsubsidized portion of direct loans and to satisfy obligations in the event the financing account's resources are insufficient.

For direct loan financing accounts, each loan disbursement is financed by the subsidy cost payment from the program account, fees where applicable, and borrowing from Treasury. The financing account makes a single borrowing from Treasury at the beginning of each fiscal year for each cohort based on the estimated net loan disbursements for the cohort in that fiscal year.

For loan guarantees, the financing account may borrow from Treasury when balances in the financing account are insufficient to pay claims. These borrowings generally occur on an as-needed basis.

If a direct loan or loan guarantee program or risk category generates negative subsidy cost, the financing account must borrow from Treasury to cover the payment to the negative subsidy receipt account.

All borrowing is dated October 1 regardless of whether it is the original amount borrowed at the beginning of the year or a supplementary amount borrowed later in the year. As a result of treating the entire amount as a single borrowing, interest expense is not affected by whether all borrowed funds were disbursed or whether the original borrowing had to be supplemented later in the year.

### 185.33 Why do financing accounts earn interest?

The basic purpose of a guaranteed loan financing account is to accumulate funds to finance future default costs. Subsidy cost payments to the account, fees collected, and other collections are retained in the financing account as an uninvested balance and earn interest at the same rate as the discount rate used to calculate the subsidy cost. The subsidy cost payments, fees, other collections, and interest earnings will be sufficient to finance the net default costs if the initial estimate of subsidy cost is correct.

In direct loan financing accounts, undisbursed Treasury borrowings earn interest at the same rate as the financing account pays on its debt owed to Treasury so that borrowing from Treasury for subsequent disbursements during the year does not have any effect on the results of operations or net financial position of the financing account.

**185.34 Who calculates interest expense and income?**

You do, using the guidance and interest calculator provided by OMB. Staff at the Department of Treasury's Bureau of Public Debt or Financial Management Service may also perform the calculations to ensure agreement between Treasury and your agency.

**185.35 When do I calculate interest expense and income?**

You must make the calculations to provide an estimate for the initial SF 132. You also will make these calculations again at the end of the year based on year-end actuals to determine the payment amount. For loan guarantee programs, when the lender does not provide timely information for year-end calculations, you also need to recalculate the actual expense as lender data is made available.

**185.36 What interest rate do I use to calculate interest expense and income?**

The FCRA requires that the rates for discounting cashflows, financing account borrowing, and financing account interest earnings be identical and based on the Treasury rate in effect during the period of loan disbursement. If your loans disburse in segments over several years, several interest rates will be applicable to an individual loan or group of loans. The correct interest rates are provided for you in the OMB Credit Subsidy Calculator available from your OMB representative

For loan guarantee financing accounts, the interest rate for cash accumulations related to each loan guarantee is determined by the date that the commercial lender disburses the loan being guaranteed. Because commercial lenders may not report to you in a timely manner, you can use an estimated fourth quarter amount for disbursements and collections when you report to Treasury at the end of the fiscal year, adjusting this estimate as actual lender data is accumulated.

**Program Account  
Program and Financing Schedule (Schedule P)**

**Program and Financing (in millions of dollars)**

Identification code 73-1154-0-1-376		PY actual	CY est.	BY est.
<b>Obligations by program activity:</b>				
00.01	Direct loan subsidy .....	2	2	2
00.02	Guaranteed loan subsidy .....	191	179	
00.05	Reestimate of direct loan subsidy .....		1	
00.07	Reestimate of loan guarantee subsidy .....	3	31	
00.08	Interest on reestimates of loan guarantee subsidy .....	2	3	
00.09	Administrative expenses .....	129	130	129
10.00	<b>Total new obligations</b> .....	<b>327</b>	<b>346</b>	<b>131</b>
<b>Budgetary resources available for obligation:</b>				
21.40	Unobligated balance carried forward, start of year .....	76	56	38
22.00	New budget authority (gross) .....	264	328	131
22.10	Resources available from recoveries of prior year obligations...	41		
22.22	Unobligated balance transferred from other accounts .....	2		
23.90	<b>Total budgetary resources available for obligation</b> .....	<b>383</b>	<b>384</b>	<b>169</b>
23.95	<b>Total new obligations</b> .....	<b>-327</b>	<b>-346</b>	<b>-131</b>
24.40	Unobligated balance carried forward, end of year .....	56	38	39
<b>New budget authority (gross), detail:</b>				
Discretionary:				
40.00	Appropriation .....	267	294	131
40.35	Appropriation rescinded .....	-13		
40.77	Reduction pursuant to P.L. xx .....		-1	
42.00	Transferred from other accounts .....	5		
43.00	Appropriation (total discretionary) .....	259	293	131
Mandatory:				
60.00	Appropriation .....	5	35	
70.00	<b>Total new budget authority (gross)</b> .....	<b>264</b>	<b>328</b>	<b>131</b>
<b>Change in obligated balances:</b>				
72.40	Obligated balance, start of year .....	109	88	124
73.10	<b>Total new obligations</b> .....	<b>327</b>	<b>346</b>	<b>131</b>
73.20	Total outlays (gross) .....	-283	-310	-192
73.40	Adjustments in expired accounts (net) .....	-24		
73.45	Recoveries of prior year obligations .....	-41		
74.40	Obligated balance, end of year .....	88	124	63
<b>Outlays (gross), detail:</b>				
86.90	Outlays from new discretionary authority .....	190	185	83
86.93	Outlays from discretionary balances .....	88	125	109
86.97	Outlays from new mandatory authority .....	5		
87.00	<b>Total outlays (gross)</b> .....	<b>283</b>	<b>310</b>	<b>192</b>
<b>Net budget authority and outlays:</b>				
89.00	Budget authority .....	264	328	131
90.00	Outlays .....	283	310	192

You must use special line coding for lines 0001 - 0009. See section 185.10 (a) for a complete list.

Shaded entries are automatically calculated by MAX.

The FCRA provides permanent authority to finance re-estimates (line 6000). Show re-estimates in PY and CY only.

**Program Account  
Summary of Loan Levels and Subsidy Data (Schedule U)**

**Summary of Loan Levels and Subsidy Data (in millions of dollars)**

Identification code 73-1154-0-1-376		PY actual	CY est.	BY est.
<b>Direct loan levels supportable by subsidy budget authority:</b>				
115001	Risk category A .....	27	34	21
115900	<b>Total direct loan levels .....</b>	<b>27</b>	<b>34</b>	<b>21</b>
<b>Direct loan subsidy (in percent):</b>				
132001	Risk category A .....	8.54	8.95	6.78
132900	<b>Weighted average subsidy rate .....</b>	<b>8.54</b>	<b>8.95</b>	<b>6.78</b>
<b>Direct loan subsidy budget authority:</b>				
133001	Risk category A .....	2	2	2
133900	<b>Total subsidy budget authority .....</b>	<b>2</b>	<b>2</b>	<b>2</b>
<b>Direct loan subsidy outlays:</b>				
134001	Risk category A .....	2	2	1
134900	<b>Total subsidy outlays .....</b>	<b>2</b>	<b>2</b>	<b>1</b>
<b>Direct loan upward reestimate subsidy budget authority:</b>				
135001	Risk category A .....	-----	1	-----
135900	<b>Total upward reestimate subsidy budget authority .....</b>	<b>-----</b>	<b>1</b>	<b>-----</b>
<b>Direct loan upward reestimate subsidy outlays:</b>				
136001	Risk category A .....	-----	1	-----
136900	<b>Total upward reestimate subsidy outlays .....</b>	<b>-----</b>	<b>1</b>	<b>-----</b>
<b>Guaranteed loan levels supportable by subsidy budget authority:</b>				
215001	Risk category B .....	9,697	9,826	10,722
215002	Risk category C .....	2,194	4,252	4,353
215003	Risk category D .....	1,261	2,109	2,500
215900	<b>Total loan guarantee levels .....</b>	<b>13,152</b>	<b>16,187</b>	<b>17,575</b>
<b>Guaranteed loan subsidy (in percent):</b>				
232001	Risk category B .....	1.16	1.17	-1.07
232002	Risk category C .....	0.00	0.00	0.00
232003	Risk category D .....	1.80	2.26	-1.87
232900	<b>Weighted average subsidy rate .....</b>	<b>1.03</b>	<b>1.00</b>	<b>-0.92</b>
<b>Guaranteed loan subsidy budget authority:</b>				
233001	Risk category B .....	113	115	-115
233002	Risk category C .....	-----	-----	-----
233003	Risk category D .....	23	48	-47
233900	<b>Total subsidy budget authority .....</b>	<b>135</b>	<b>163</b>	<b>-161</b>
<b>Guaranteed loan subsidy outlays:</b>				
234001	Risk category B .....	116	110	-100
234002	Risk category C .....	-----	-----	-----
234003	Risk category D .....	31	34	-30
234900	<b>Total subsidy outlays .....</b>	<b>147</b>	<b>144</b>	<b>-130</b>
<b>Guaranteed loan upward reestimate subsidy budget authority:</b>				
235002	Risk category C .....	5	34	-----
235900	<b>Total upward reestimate subsidy budget authority .....</b>	<b>5</b>	<b>34</b>	<b>-----</b>
<b>Guaranteed loan upward reestimate subsidy outlays:</b>				
236002	Risk category C .....	5	34	-----
236900	<b>Total upward reestimate subsidy outlays .....</b>	<b>5</b>	<b>34</b>	<b>-----</b>
<b>Guaranteed loan downward reestimate subsidy budget authority:</b>				
237001	Risk category B .....	-284	-117	-----
237002	Risk category C .....	-----	-271	-----
237003	Risk category D .....	-----	-334	-----
237900	<b>Total downward reestimate subsidy budget authority .....</b>	<b>-284</b>	<b>-722</b>	<b>-----</b>
<b>Guaranteed loan downward reestimate subsidy outlays:</b>				
238001	Risk category B .....	-284	-117	-----
238002	Risk category C .....	-----	-271	-----
238003	Risk category D .....	-----	-334	-----
238900	<b>Total downward reestimate subsidy outlays .....</b>	<b>-284</b>	<b>-722</b>	<b>-----</b>
<b>Administrative expense data:</b>				
351000	Budget authority .....	129	129	129
359000	Outlays from new authority .....	129	129	129

Shaded entries are automatically calculated by MAX.

To insert reestimate budget authority lines (1350xx and 1370xx for direct loans, 2350xx and 2370xx for loan guarantees), select the line number from the edit/insert menu that corresponds to the risk category listed on lines 1150xx and 2150xx. For example, to insert line 2350xx for risk category E, select line number 235004. The corresponding reestimate outlay lines (1360xx and 1380xx for direct loans, 2360xx and 2380xx for loan guarantees) will be automatically generated.

For negative subsidy risk categories, report lines 2320xx through 2340xx as negative amounts.

**Direct Loan Financing Account  
Program and Financing Schedule (Schedule P)**

**Program and Financing** (in millions of dollars)

Identification code 73-4148-0-3-376		PY actual	CY est.	BY est.
<b>Obligations by program activity:</b>				
00.01	Direct loans .....	29	60	21
00.02	Interest on Treasury borrowing .....	24	29	28
	Other expenses:			
00.03	Other expenses .....	17		5
10.00	<b>Total new obligations .....</b>	<b>70</b>	<b>89</b>	<b>54</b>
<b>Budgetary resources available for obligation:</b>				
21.40	Unobligated balance carried forward, start of year .....	47	110	17
22.00	New financing authority (gross) .....	151	86	96
22.60	Portion applied to repay debt .....	-18	-90	-45
23.90	<b>Total budgetary resources available for obligation .....</b>	<b>180</b>	<b>106</b>	<b>68</b>
23.95	<b>Total new obligations .....</b>	<b>-70</b>	<b>-89</b>	<b>-54</b>
24.40	Unobligated balance carried forward, end of year .....	110	17	14
<b>New financing authority (gross), detail:</b>				
Mandatory:				
67.10	Authority to borrow .....	27	24	19
Spending authority from offsetting collections:				
69.00	Offsetting collections (cash) .....	102	61	77
Change in uncollected customer payments from				
69.10	program account (unexpired) .....	22	1	
69.90	<b>Spending authority from offsetting collections (total mandatory) .....</b>	<b>124</b>	<b>62</b>	<b>77</b>
70.00	<b>Total new financing authority (gross) .....</b>	<b>151</b>	<b>86</b>	<b>96</b>
<b>Change in obligated balances:</b>				
72.40	Obligated balance, start of year .....	25	88	96
73.10	<b>Total new obligations .....</b>	<b>70</b>	<b>89</b>	<b>54</b>
73.20	Total financing disbursements (gross) .....	15	-80	-60
74.00	Change in uncollected customer payments from program account (unexpired) .....	-22	-1	
Unpaid obligations, end of year:				
74.40	Obligated balance, end of year .....	88	96	90
87.00	<b>Total financing disbursements (gross) .....</b>	<b>-15</b>	<b>80</b>	<b>60</b>
<b>Offsets:</b>				
Against gross financing authority and financing disbursements:				
Offsetting collections (cash) from:				
88.00	Federal sources: Payments from program account .....	2	3	1
Non-Federal sources:				
88.40	Repayments of principal, net .....	36	19	23
88.40	Interest received on loans .....	22	22	28
88.40	Other income .....	42	17	25
88.90	<b>Total, offsetting collections (cash) .....</b>	<b>102</b>	<b>61</b>	<b>77</b>
Against gross financing authority only:				
88.95	Change in uncollected customer payments from program account .....	22	1	
<b>Net financing authority and financing disbursements:</b>				
89.00	Financing authority .....	27	24	19
90.00	Financing disbursements .....	-117	19	-17

You must use special line coding for lines 0001 - 0804. See section 185.11(a) for a complete list.

Shaded entries are automatically calculated by MAX.

Line 7400 is automatically copied from line 6910 but with the opposite sign. Update the line stub to be consistent with 6910.

Enter lines 8800-8845 as positive amounts. These amounts will appear in the Budget Appendix with the opposite sign.

Line 8895 is automatically copied from line 6910 but will appear in the Budget Appendix with the opposite sign.



**Direct Loan Financing Account  
Status of Direct Loans (Schedule G)**

Status of Direct Loans (in millions of dollars)

Identification code 73-4148-0-3-376		PY actual	CY est.	BY est.
<b>Position with respect to appropriations act limitation on obligation:</b>				
1111	Limitation on direct loans	30	60	25
1150	Total direct loan obligations .....	30	60	25
<b>Cumulative balance of direct loans outstanding:</b>				
1210	Outstanding, start of year .....	93	60	93
Disbursements:				
1231	Direct loan disbursements .....	15	48	18
1232	Purchase of loan assets from the public .....	-30		
1251	Repayments: Repayments and prepayments .....	-16	-8	-10
1263	Write-offs for default: Direct loans .....	-2	-7	-5
1290	Outstanding, end of year .....	60	93	96

Include line 1111 even if the value is zero.

Shaded entries are automatically calculated by MAX.

**Direct Loan Financing Account  
Balance Sheet (Schedule F)**

Balance Sheet (in millions of dollars)					
Identification code 73-4148-0-3-376	PY-1 actual	PY actual	CY est.	BY est.	
<b>ASSETS:</b>					
Federal assets:					
1101	Fund balances with Treasury .....	72	198	113	104
1106	Receivables, net .....	0	0	0	0
1206	Non-Federal assets: Receivables, net .....		29	30	31
	Net value of assets related to post-1991 direct loans receivable:				
1401	Direct loans receivables, gross .....	83	60	93	96
1402	Interest receivable .....	3	2	3	3
1405	Allowance for subsidy cost (-) .....	-7	-5	-7	-8
1499	Net present value of assets related to direct loans .....	79	57	89	91
1404	Net value of assets related to post-1991 acquired defaulted guaranteed loans receivable:				
	Foreclosed property .....	9			
1999	<b>Total assets .....</b>	<b>160</b>	<b>284</b>	<b>232</b>	<b>226</b>
<b>LIABILITIES</b>					
Federal liabilities:					
2103	Debt payable to Treasury .....	160	284	232	226
2999	<b>Total liabilities .....</b>	<b>160</b>	<b>284</b>	<b>232</b>	<b>226</b>
<b>NET POSITION</b>					
3300	Cumulative results of operations .....				
3999	<b>Total net position .....</b>				
4999	<b>Total liabilities and net position .....</b>	<b>160</b>	<b>284</b>	<b>232</b>	<b>226</b>

Line 1101 equals obligated and unobligated balances.

Shaded entries are automatically calculated by MAX.

Line 1106 includes only undisbursed upward reestimates and interest on such reestimates. Do not report amounts for CY or BY. Do not include undisbursed subsidy from the program account even if it has been obligated.

See section 86.2 for detailed information about balance sheets.

The financing account is designed to break even and thus have a zero results of operation.

Include undisbursed downward reestimates and interest on such reestimates on line 2101.

**Guaranteed Loan Financing Account  
Program and Financing Schedule (Schedule P)**

**Program and Financing (in millions of dollars)**

Identification code 73-4149-0-3-376	PY actual	CY est.	BY est.
<b>Obligations by program activity:</b>			
00.01	681	720	762
00.05	293	283	159
08.01	3	27	130
08.02	238	558	
08.03	39	24	24
08.04	46	164	
10.00	1,300	1,776	1,075
<b>Budgetary resources available for obligation:</b>			
21.40	1,027	846	88
22.00	1,119	1,018	1,126
23.90	2,146	1,864	1,214
23.95	-1,300	-1,176	-1,075
24.40	846	88	139
<b>New financing authority (gross), detail:</b>			
Spending authority from offsetting collections:			
Mandatory:			
69.00	1,121	1,079	1,126
69.10			
69.90	-2	-61	
69.90	1,119	1,018	1,126
<b>Change in obligated balances:</b>			
72.40	75	340	1,002
73.10	1,300	1,776	1,075
73.20	-1,037	-1,175	-1,472
74.00	2	61	
74.40	340	1,002	605
87.00	1,037	1,175	1,472
<b>Offsets:</b>			
Against gross financing authority and financing disbursements:			
Offsetting collections (cash) from:			
Federal sources:			
88.00	151	178	
88.00	3	31	
88.00	2	3	
88.25	22	45	46
Non-Federal sources:			
88.40	435	588	800
88.40	60	80	124
88.40	448	154	156
88.90	1,121	1,079	1,126
Against gross financing authority only:			
88.95	-2	-61	
<b>Net financing authority and financing disbursements:</b>			
89.00			
90.00	-84	96	346

Shaded entries are automatically calculated by MAX.

Line 7400 is automatically copied from line 6910 but with the opposite sign. Update the line stub to be consistent with 6910.

Enter lines 8800-8845 as positive amounts. The amounts will appear in the Budget Appendix with the opposite sign.

Line 8895 is automatically copied from line 6910 but will appear in the Budget Appendix with the opposite sign.

**Guaranteed Loan Financing Account  
Status of Guaranteed Loans (Schedule H)**

Status of Guaranteed Loans (in millions of dollars)					
Identification code 73-4149-0-3-376		PY actual	CY est.	BY est.	
<b>Position with respect to appropriations act limitation on commitments:</b>					
2111	Limitation on guaranteed loans made by private lenders .....	14,874	16,187	17,575	Include line 2111 even if the value is zero.
2131	Guaranteed loan commitments exempt from limitation .....	1,284			
2142	Uncommitted loan guarantee limitation .....	-3,006			
2150	<b>Total guaranteed loan commitments .....</b>	<b>13,152</b>	<b>16,187</b>	<b>17,575</b>	
<b>Memorandum:</b>					
2199	Guaranteed amount of guaranteed loan commitments	10,522	12,950	14,060	
<b>Cumulative balance of guaranteed loans outstanding:</b>					
2210	Outstanding, start of year .....	36,767	31,739	27,572	Shaded entries are automatically calculated by MAX.
2231	Disbursements of new guaranteed loans .....	12,149	10,488	9,111	
2251	Repayments and prepayments .....	-16,463	-13,965	-5,338	
Adjustments:					
2261	Terminations for default that result in loans receivable .....	-681	-656	-670	
2264	Other adjustments, net .....	-33	-34	-35	
2290	<b>Outstanding, end of year .....</b>	<b>31,739</b>	<b>27,572</b>	<b>30,640</b>	
<b>Memorandum:</b>					
2299	Guaranteed amount of guaranteed loans outstanding, end of year..	23,280	20,679	22,459	
<b>Addendum:</b>					
Cumulative balance of defaulted guaranteed loans that result in loans receivable:					
2310	Outstanding, start of year .....	753	817	1,011	
2331	Disbursements for guaranteed loan claims .....	681	656	670	
2351	Repayments of loans receivable .....	-204	-210	-214	
2361	Write-offs of loans receivable .....	-236	-118	-61	
2364	Other adjustments, net .....	-177	-134	-137	
2390	<b>Outstanding, end of year .....</b>	<b>817</b>	<b>1,011</b>	<b>1,269</b>	

Line 2199 is required even if the value is the same as line 2150.

**Guaranteed Loan Financing Account  
Balance Sheet (Schedule F)**

Balance Sheet (in millions of dollars)					
Identification code 73-4149-0-3-376	PY-1 actual	PY actual	CY est.	BY est.	
<b>ASSETS:</b>					
Federal assets:					
1101	Fund balances with Treasury .....	1,102	1,186	1,090	744
1106	Receivables, net .....	5	34	.....	.....
1207	Non-Federal assets: Advances and pre-payments..	.....	449	245	250
Net value of assets related to post-1991 acquired defaulted guaranteed loans receivable:					
1501	Defaulted guaranteed loans receivables, gross..	834	817	1,011	1,269
1502	Interest receivable .....	38	37	41	42
1505	Allowance for subsidy cost (-) .....	-215	-78	-88	-90
1599	Net present value of assets related to defaulted guaranteed loans.....	657	776	964	1,221
1901	Other Federal assets: Other assets .....	128	197	238	243
1999	<b>Total assets .....</b>	<b>1,892</b>	<b>2,642</b>	<b>2,537</b>	<b>2,458</b>
<b>LIABILITIES</b>					
2101	Accounts payable.....	284	722	.....	.....
2204	Non-Federal liabilities: Liabilities for loan guarantees .....	1,608	1,920	2,537	2,458
2999	<b>Total liabilities .....</b>	<b>1,892</b>	<b>2,642</b>	<b>2,537</b>	<b>2,458</b>
<b>NET POSITION</b>					
3300	Cumulative results of operations .....	.....	.....	.....	.....
3999	<b>Total net position .....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>
4999	<b>Total liabilities and net position .....</b>	<b>1,892</b>	<b>2,642</b>	<b>2,537</b>	<b>2,458</b>

Line 1101 equals obligated and unobligated balances.

Shaded entries are automatically calculated by MAX.

Include undisbursed downward reestimates and interest on such estimates on line 2101.

Line 1106 includes only undisbursed upward reestimates and interest on such reestimates. Do not report amounts for CY or BY. Do not include undisbursed subsidy from the program account even if it has been obligated.

See section 86.2 for detailed information about balance sheets.

The financing account is designed to break even and thus have a zero results of operation.

**Liquidating Account  
Program and Financing Schedule (Schedule P)**

**Program and Financing (in millions of dollars)**

Identification code 73-4154-0-3-376	2000 actual	2001 est.	2002 est.
<b>Obligations by program activity:</b>			
00.01 Interest expense to Treasury .....	31	25	20
00.03 Msc. program expenses .....	492	120	150
00.05 Guaranteed loan default claims .....	26	100	65
<b>10.00 Total new obligations .....</b>	<b>549</b>	<b>245</b>	<b>235</b>
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....	126	185	.....
22.00 New budget authority (gross) .....	199	617	327
22.10 Resources available from recoveries of prior year obligation .....	571	.....	.....
22.21 Transferred to other accounts .....	-1	.....	.....
22.40 Capital transfer to general fund .....	-126	-535	-74
22.60 Portion applied to repay debt .....	-35	-22	-18
23.90 Total budgetary resources available for obligations .....	734	245	235
<b>23.95 Total new obligations .....</b>	<b>-549</b>	<b>-245</b>	<b>-235</b>
24.40 Unobligated balance carried forward, end of year .....	185	.....	.....
<b>New budget authority (gross), detail:</b>			
Mandatory:			
69.00 Offsetting collections (cash) .....	199	617	327
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	653	679	449
<b>73.10 Total new obligations .....</b>	<b>549</b>	<b>245</b>	<b>235</b>
73.20 Total outlays (gross) .....	48	-475	-262
73.45 Recoveries of prior year obligations .....	-571	.....	.....
74.40 Obligated balance, end of year .....	679	449	422
<b>Outlays (gross) detail:</b>			
<b>86.97 Outlays from new mandatory authority .....</b>	<b>-48</b>	<b>475</b>	<b>262</b>
<b>Offsets:</b>			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
Loan repayments:			
Non-Federal sources:			
88.40 Principal .....	85	100	80
88.40 Interest Income .....	12	27	21
88.40 Net changes in receivables from the public .....	1	7	2
88.40 Sale of acquired collateral .....	98	433	199
<b>88.90 Total of offsetting collections (cash) .....</b>	<b>199</b>	<b>617</b>	<b>327</b>
<b>Net budget authority and outlays:</b>			
<b>89.00 Budget authority .....</b>	<b>.....</b>	<b>.....</b>	<b>.....</b>
<b>90.00 Outlays .....</b>	<b>-247</b>	<b>-142</b>	<b>-65</b>

Shaded entries are automatically calculated by MAX.

There should be no unobligated balance at the end of the fiscal year (line 2440) unless an extension has been approved by OMB. Amounts should be used to repay debt (line 2260) or transferred to the general fund (line 2240).

Enter lines 8800-8845 as positive amounts. These amounts will appear in the Budget Appendix with the opposite sign.

**Liquidating Account  
Status of Direct Loans (Schedule G)**

**Status of Direct Loans (in millions of dollars)**

Identification code 73-4154-0-3-376		PY actual	CY est.	BY est.
Loan fund A, Direct Loans				
<b>Cumulative balance of direct loans outstanding:</b>				
1210	Outstanding, start of year .....	555	326	149
1232	Disbursements: Purchase of loans assets from the Public .....	20	22	18
Repayments:				
1251	Repayments and prepayments .....	-126	-119	-39
1252	Proceeds from loan asset sales to the public or discounted prepayments without recourse .....	-39	-24	-24
1262	Adjustments: Discount on loan asset sales to the public or discounted prepayments .....	-36	-15	.....
1263	Write-offs for default: Direct loans .....	-48	-41	-13
1290	Outstanding, end of year .....	326	149	91
Loan fund B and C, Direct Loans				
<b>Cumulative balance of direct loans outstanding:</b>				
1210	Outstanding, start of year .....	193	159	137
Repayments:				
1251	Repayments and prepayments .....	-20	-13	-15
1252	Proceeds from loan asset sales to the public or discounted .....	-14	-9	-5
1290	Outstanding, end of year .....	159	137	117

Shaded entries are automatically calculated by MAX.

For liquidating accounts, do not use lines 1111-1150 or 6300. Most liquidating accounts should not use line 1231.

**Liquidating Account  
Status of Guaranteed Loans (Schedule H)**

**Status of Guaranteed Loans (in millions of dollars)**

Identification code 73-4154-0-3-376	PY actual	CY est.	BY est.
Loan Fund D, Loan Guarantees			
<b>Cumulative balance of guaranteed loans outstanding:</b>			
2210 Outstanding, start of year .....	2,652	2,010	1,578
2251 Repayments and prepayments .....	-613	-398	-313
Adjustments:			
2261 Terminations for default that result in loans receivable ...	-26	-28	-22
2264 Other adjustments, net .....	-3	-6	-5
<b>2290 Outstanding, end of year .....</b>	<b>2,010</b>	<b>1,578</b>	<b>1,238</b>
<b>Memorandum:</b>			
2299 Guaranteed amount of guaranteed loans outstanding, end of	1,766	1,442	1,127
<b>Addendum:</b>			
Cumulative balance of defaulted guaranteed loans that result in loans receivable:			
2310 Outstanding, start of year .....	1,378	1,320	1,242
2331 Disbursements for guaranteed loan claims .....	26	28	22
2361 Write-offs of loans receivable .....	-9	-6	.....
2364 Other adjustments, net .....	-75	-100	.....
<b>2390 Outstanding, end of year .....</b>	<b>1,320</b>	<b>1,242</b>	<b>1,264</b>

Shaded entries are automatically calculated by MAX.

For liquidating accounts, do not use lines 2111-2150 or 6300. Most liquidating accounts should not use line 2231.



**Liquidating Account  
Balance Sheet (Schedule F)**

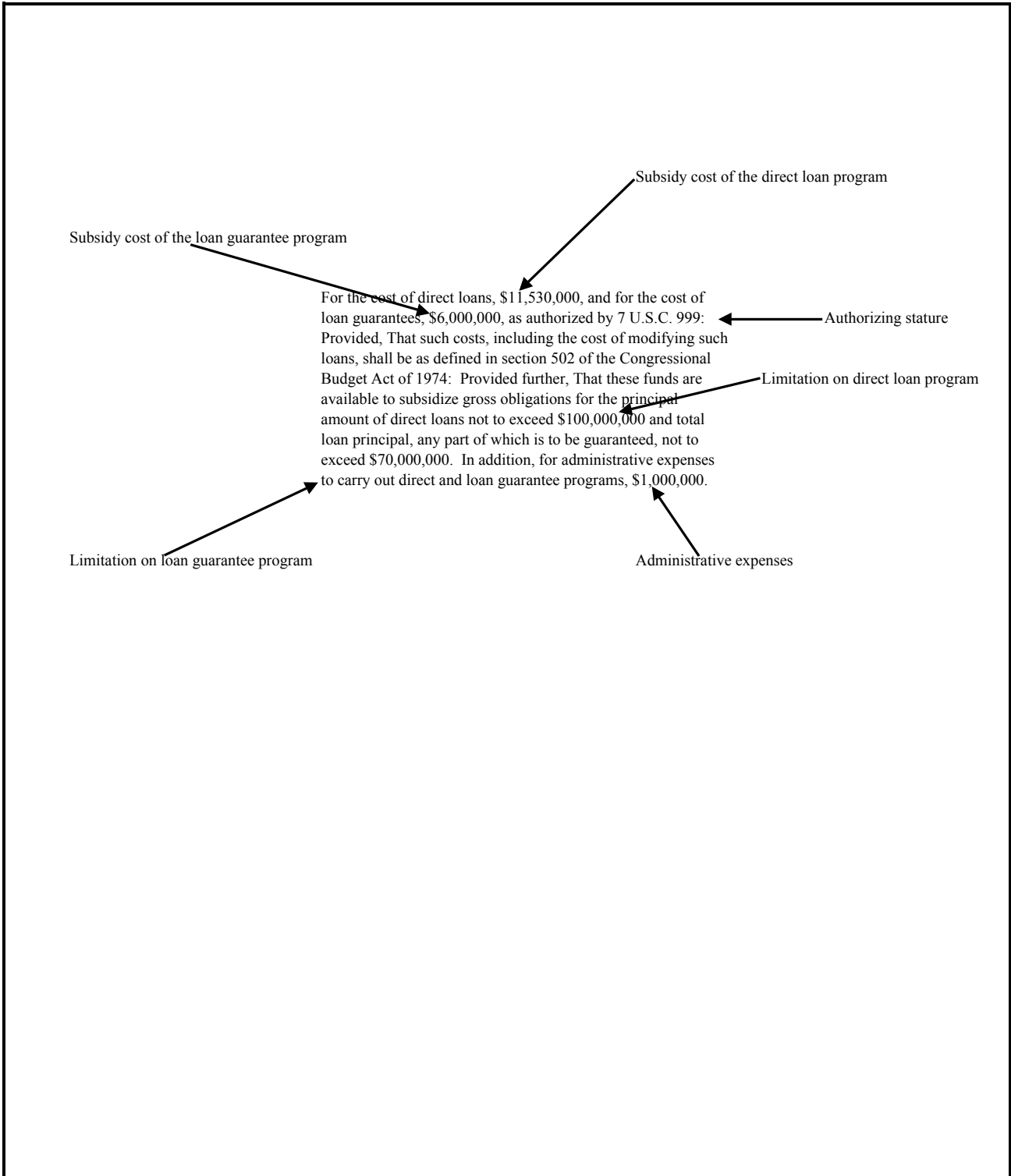
**Balance Sheet (in millions of dollars)**

Identification code 73-4154-0-3-376	PY-1 actual	PY actual	CY est.	BY est.
<b>ASSETS:</b>				
Federal assets:				
1101	779	920	750	520
Investments in US securities:				
1102	244	218	113	90
1107	6	3	4	1
Non-Federal assets:				
1206	214	280	310	209
1207	8	8	5	2
Net value of assets related to pre-1992 direct loans receivable and acquired defaulted guaranteed loans receivable:				
1601	748	484	286	208
1603				
	-303	-73	-50	-35
1699	445	411	236	173
1901	21	115	84	30
1999	1,717	1,955	1,502	1,025
<b>LIABILITIES</b>				
Federal liabilities:				
2101	1,123	48	35	20
2102	57	96	67	46
2103	193	159	137	97
2105		1,046	815	535
Non-Federal liabilities				
2201	13	108	54	35
2204	18	13	19	11
2207	313	485	375	281
2999	1,717	1,955	1,502	1,025
<b>NET POSITION</b>				
3300				
3999				
4999	1,717	1,955	1,502	1,025

Shaded entries are  
automatically  
calculated by  
MAX.

See Section 86.2 for detailed  
information about balance  
sheets.

Standard Appropriations Language



### Initial Apportionment Program Account

**80** [= Treasury agency code]  
 [= first year of availability, or blank for annual and no-year]  
**YYYY** [= last year of availability, or "X" for no-year]  
**0138** [= Treasury account code]  
**YYYY** [= fiscal year]  
**01** [= program number. Use the default value of "01" unless OMB tells you to use other numbers]

Fiscal year CY

#### SF132 APPORTIONMENT AND REAPPORTIONMENT SCHEDULE

AGENCY: Department of Government		APPROPRIATION OR FUND TITLE AND SYMBOL	
BUREAU: Office of the Secretary		Credit Program Account 80Y0138	
	DESCRIPTION	AMOUNT ON LATEST SF 132	AGENCY REQUEST
<b>BUDGETARY RESOURCES</b>			
<b>Budget authority:</b>			
1A	Appropriation..... P.L. 106-XXX.....		18,530,000
			<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">           Subsidy (\$11,530,000 + \$6,000,000) + administrative expenses (\$1,000,000).         </div>
7	<b>Total budgetary resources.....</b>		<b>18,530,000</b>
<b>APPLICATION OF BUDGETARY RESOURCE</b>			
<i>Memorandum:</i>			
<b>Apportioned:</b> <i>Obligations incurred</i>			
Category B:			
8B1	Direct loan subsidy.....		11,530,000
8B2	Guaranteed loan subsidy.....		6,000,000
8B3	Administrative expenses.....		1,000,000
12	<b>Total budgetary resources.....</b>		<b>18,530,000</b>

SUBMITTED Authorized officer (Date)      APPORTIONED \_\_\_\_\_ (Date)

NOTE. Pursuant to 31 U.S.C. 1553(b), not to exceed one percent of the total appropriation for this account is apportioned for the purpose of paying legitimate obligations related to canceled accounts.

**Initial Apportionment  
Direct Loan Financing Account**

- 80 [= Treasury agency code]
- [= first year of availability, or blank for annual and no-year]
- X [= last year of availability, or "X" for no-year]
- 4147 [= Treasury account code]
- YYYY [= fiscal year]
- 01 [= program number. Use the default value of "01" unless OMB tells you to use other numbers]

Fiscal year CY

**SF 132 APPORTIONMENT AND REAPPORTIONMENT SCHEDULE**

AGENCY: Department of Government		APPROPRIATION OR FUND TITLE AND SYMBOL	
BUREAU: Office of the Secretary		Direct Loan Financing Account 80X4147	
DESCRIPTION	AMOUNT ON LATEST SF 132	AGENCY REQUEST	ACTION BY OMB
<b>BUDGETARY RESOURCES</b>			
<b>Budget authority:</b>			
1B Borrowing authority.....	Direct loan limitation (\$100,000,000) minus subsidy (\$11,530,000).	88,470,000	
<b>Spending authority from offsetting collections (gross):</b>			
3C Anticipated for rest of year without advance.....		21,773,000	Subsidy from the program account (\$11,530,000)+ repayments from borrower (\$10,243,000). 100% of the subsidy is recorded because the spending plan assumes that all loans will be obligated in the first year.
<b>Permanently not available:</b>			
6C Capital transfers and redemption of debt.....	Principal repayments to Treasury.	-8,562,750	
<b>7 Total budgetary resources.....</b>		<b>101,680,250</b>	
<b>APPLICATION OF BUDGETARY RESOURCES</b>			
<i>Memorandum: Obligations incurred</i>			
<b>Apportioned:</b>			
Category A:			
8A1 First quarter.....		25,000,000	These two entries should be equal.
8A2 Second quarter.....		25,000,000	
8A3 Third quarter.....		25,000,000	
8A4 Fourth quarter.....		25,000,000	
Category B:			
8B1 Interest paid to Treasury		1,680,250	
<b>12 Total budgetary resources.....</b>		<b>101,680,250</b>	

SUBMITTED Authorized officer \_\_\_\_\_ APPORTIONED \_\_\_\_\_  
 (Date) (Date)

NOTE. Pursuant to 31 U.S.C. 1553(b), not to exceed one percent of the total appropriation for this account is apportioned for the purpose of paying legitimate obligations related to canceled accounts.

**Initial Apportionment  
Guaranteed Loan Financing Account**

- 80 [= Treasury agency code]
- [= first year of availability, or blank for annual and no-year]
- X [= last year of availability, or "X" for no-year]
- 4148 [= Treasury account code]
- YYYY [= fiscal year]
- 01 [= program number. Use the default value of "01" unless OMB tells you to use other numbers]

Fiscal year CY

**SF 132 APPORTIONMENT AND REAPPORTIONMENT SCHEDULE**

AGENCY: Department of Government	APPROPRIATION OR FUND TITLE AND SYMBOL		
BUREAU: Office of the Secretary	Guaranteed Loan Financing Account 80X4148		
DESCRIPTION	AMOUNT ON LATEST SF 132	AGENCY REQUEST	ACTION BY OMB
<b>PROGRAM LEVEL</b>			
Guaranteed loan levels:			
Current year .....		70,000,000	← Limitation on loan guarantees.
Unused from prior years .....			
<b>APPLICATION</b>			
Apportioned:			
Category A:			
First quarter	These top lines are only used on the SF 132 for guaranteed loan financing accounts.		
Second quarter			
Third quarter			
Fourth quarter			
Category B:			
Guaranteed loan program		70,000,000	
<b>BUDGETARY RESOURCES</b>			
Spending authority from offsetting collections (gross):			
3C Anticipated for rest of year without advance .....		6,360,000	← Subsidy from the program account (\$6,000,000) + interest from Treasury (\$360,000).
7 <b>Total budgetary resources</b> .....		<b>6,360,000</b>	
<b>APPLICATION OF BUDGETARY RESOURCES</b>			
11 <b>Unapportioned balance of revolving fund</b> .....		6,360,000	These two entries should be equal.
12 <b>Total budgetary resources</b> .....		<b>6,360,000</b>	

SUBMITTED Authorized officer \_\_\_\_\_ APPORTIONED \_\_\_\_\_  
(Date) (Date)

NOTE. Pursuant to 31 U.S.C. 1553(b), not to exceed one percent of the total appropriation for this account is apportioned for the purpose of paying legitimate obligations related to canceled accounts.

INITIAL APPORTIONMENT SIDE-BY-SIDE-ACCOUNT COMPARISON

Line Entry	Program Account	Financing Account-Direct	Financing Account-Guaranteed
<b>Program Level</b>			
1. Guaranteed loan levels A. Current year			Record the loan guarantee limitation, in this case \$70,000,000.
<b>Application</b>			
2. Apportioned: Category B (1) Guaranteed loan program			Should equal the amount on line 1 immediately above.
<b>Budgetary Resources</b>			
1. Budget authority A. Appropriations	The total amount specified in the appropriations language and becoming available on or after October 1 of the fiscal year. It is composed of amounts to cover direct and guaranteed loan subsidy costs and administrative expenses (\$11,530,000 + \$6,000,000 + \$1,000,000).		
B. Borrowing authority		The amount of borrowing authority anticipated to be used to cover obligations during the year that are not covered by subsidy cost payments or fees. Usually, assume direct loan obligations equal to the direct loan limitation and subtract corresponding estimates of subsidy cost payments and any fees paid by the borrower (\$100,000,000 - \$11,530,000). (This example assumes borrowers are not charged any fees.)	
3. Spending authority from offsetting collections (Gross)		The expected collections of credit subsidy cost payments from the	The expected collections of credit subsidy cost payments from the

Line Entry	Program Account	Financing Account-Direct	Financing Account-Guaranteed
C. Anticipated for rest of year without advance		program account, plus expected repayments from borrowers (\$11,530,000 + \$10,243,000).	program account plus interest earned from Treasury (\$6,000,000 + \$360,000).
6. Permanently not available		Repayments of Treasury debt are shown as a reduction in resources rather than as obligations and disbursements. Does not include interest payments made on debt owed to Treasury, which are treated as an obligation and an outlay. To calculate principal repayments to Treasury, contact your OMB representative.	
C. Capital transfers and redemption of debt			
7. Total Budgetary Resources	The sum of lines 1-6 and always equal to line 12.	The sum of lines 1-6 and always equal to line 12.	The sum of lines 1-6 and always equal to line 12.

**Status of Budgetary Resources**

8. Apportioned			
Category A:			
(1) First quarter			
(2) Second quarter			
(3) Third quarter			
(4) Fourth quarter			
Category B:			
(1) Direct loan subsidy cost	Includes separate amounts for direct loan and loan guarantee subsidy cost and administrative expenses. Because this program expects to obligate the full amounts in the first fiscal year, the total amount of subsidy cost and administrative expenses appropriated to the account should be apportioned.		In this example, \$1,680,250 is requested for interest payments to Treasury.
(2) Guaranteed loan subsidy cost			
(3) Administrative expenses			
(4) Interest paid to Treasury			

Line Entry	Program Account	Financing Account-Direct	Financing Account-Guaranteed
11. Unapportioned balance of revolving fund			Records the amount of subsidy cost payments and interest which will be held to finance future defaults (\$6,000,000 + \$360,000).
12. Total Budgetary Resources	The sum of lines 8-11 and always equal to line 7.	The sum of lines 8-11 and always equal to line 7.	The sum of lines 8-11 and always equal to line 7.



### Reapportionment for Modification Program Account

- 80 [= Treasury agency code]  
[= first year of availability, or blank for annual and no-year]
- YYYY [= last year of availability, or "X" for no-year]
- 0138 [= Treasury account code]
- YYYY [= fiscal year]
- 01 [= program number. Use the default value of "01" unless OMB tells you to use other numbers]

Fiscal year CY

#### SF 132 APPORTIONMENT AND REAPPORTIONMENT SCHEDULE

AGENCY: Department of Government		APPROPRIATION OR FUND TITLE AND SYMBOL	
BUREAU: Office of the Secretary		Credit Program Account 80Y0138	
DESCRIPTION	AMOUNT ON LATEST SF 132	AGENCY REQUEST	ACTION BY OMB
<b>BUDGETARY RESOURCES</b>			
<b>Budget authority:</b>			
1A Appropriation..... P.L. 106-XXX.....	18,530,000	19,530,000	
<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">                     If your current apportionment does not provide budgetary resources to cover the modification cost, you must submit a reapportionment.                 </div>		<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">                     Subsidy (\$11,530,000 + \$6,000,000) + modification (\$1,000,000) + administrative expenses (\$1,000,000).                 </div>	
7 <b>Total budgetary resources.....</b>	<b>18,530,000</b>	<b>19,530,000</b>	
<b>APPLICATION OF BUDGETARY RESOURCES</b>			
<i>Memorandum:</i>			
<b>Apportioned: Obligations incurred</b>			
Category B:			
8B1 Direct loan subsidy.....	11,530,000	11,530,000	<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">                         These two entries should be equal.                     </div>
8B2 Guaranteed loan subsidy.....	6,000,000	6,000,000	
8B3 Administrative expenses.....	1,000,000	1,000,000	
8B4 Direct loan modification.....		1,000,000	
<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">                         Budgetary resources for modifications must be apportioned in advance.                     </div>			
12 <b>Total budgetary resources.....</b>	<b>18,530,000</b>	<b>19,530,000</b>	

SUBMITTED Authorized officer \_\_\_\_\_ APPORTIONED \_\_\_\_\_  
 (Date) (Date)

NOTE. Pursuant to 31 U.S.C. 1553(b), not to exceed one percent of the total appropriation for this account is apportioned for the purpose of paying legitimate obligations related to canceled accounts.

**Reapportionment for Upward Reestimate  
Program Account**

80 [= Treasury agency code]  
 [= first year of availability, or blank for annual and no-year]  
 YYYY [= last year of availability, or "X" for no-year]  
 0138 [= Treasury account code]  
 YYYY [= fiscal year]  
 01 [= program number. Use the default value of "01" unless OMB tells you to use other numbers]

Fiscal year CY

**SF 132 APPORTIONMENT AND REAPPORTIONMENT SCHEDULE**

AGENCY: Department of Government		APPROPRIATION OR FUND TITLE AND SYMBOL	
BUREAU: Office of the Secretary		Credit Program Account 80Y0138	
	DESCRIPTION	AMOUNT ON LATEST SF 132	AGENCY REQUEST
<b>BUDGETARY RESOURCES</b>			
<b>Budget authority:</b>			
1A	Appropriation..... P.L. 106-XXX.....	18,530,000	18,530,000
1E	Other..... FCRA.....		1,000,000
		If your current apportionment does not provide budgetary resources to cover the upward reestimate, you must submit a reapportionment requesting permanent indefinite authority to cover upward reestimate of \$1,000,000.	Until indefinite appropriations are warranted, include them on line 1E. On subsequent apportionments, include the warranted amounts on line 1A (see line description of indefinite appropriation).
7	<b>Total budgetary resources.....</b>		
<b>APPLICATION OF BUDGETARY RESOURCES</b>			
<i>Memorandum:</i>			
<b>Apportioned:</b>		<i>Obligations incurred</i>	
Category B:			
8B1	Direct loan subsidy.....	11,530,000	11,530,000
8B2	Guaranteed loan subsidy.....	6,000,000	6,000,000
8B3	Administrative expenses.....	1,000,000	1,000,000
8B4	Reestimate.....		1,000,000
		Budgetary resources for upward reestimate.	These two entries should be equal.
12	<b>Total budgetary resources.....</b>		

SUBMITTED Authorized officer \_\_\_\_\_ APPORTIONED \_\_\_\_\_  
 (Date) (Date)

NOTE. Pursuant to 31 U.S.C. 1553(b), not to exceed one percent of the total appropriation for this account is apportioned for the purpose of paying legitimate obligations related to canceled accounts.

**Reapportionment for Downward Reestimate  
Direct Loan Financing Account**

80 [= Treasury agency code]  
 [= first year of availability, or blank for annual and no-year]  
 X [= last year of availability, or "X" for no-year]  
 4148 [= Treasury account code]  
 YYYY [= fiscal year]  
 01 [= program number. Use the default value of "01" unless OMB tells you to use other numbers]

Fiscal year CY

**SF 132 APPORTIONMENT AND REAPPORTIONMENT SCHEDULE**

AGENCY: Department of Government		APPROPRIATION OR FUND TITLE AND SYMBOL	
BUREAU: Office of the Secretary		Direct Loan Financing Account 80X4148	
	DESCRIPTION	AMOUNT ON LATEST SF 132	AGENCY REQUEST
<b>BUDGETARY RESOURCES</b>			
<b>Budget authority:</b>			
1B	Borrowing authority.....	88,470,000	88,470,000
<div style="border: 1px solid black; padding: 2px; width: fit-content;">                     Direct loan limitation (\$100,000,000) minus subsidy (\$11,530,000).                 </div>			
<b>Spending authority from offsetting collections (gross):</b>			
Earned:			
3A1	Collected.....	21,773,000	22,773,000
<div style="border: 1px solid black; padding: 2px; width: fit-content;">                     \$1,000,000 more was collected from borrowers than estimated.                 </div>			
<b>Permanently not available:</b>			
6C	Capital transfers and redemption of debt.....	-8,562,750	-8,562,750
<div style="border: 1px solid black; padding: 2px; width: fit-content;">                     This entry is principal repayments to Treasury.                 </div>			
7	<b>Total budgetary resources.....</b>	<b>101,680,250</b>	<b>102,680,250</b>
<b>APPLICATION OF BUDGETARY RESOURCES</b>			
<i>Memorandum: Obligations incurred</i>			
<b>AppORTioned:</b>			
Category A:			
8A1	First quarter.....	25,000,000	25,000,000
8A2	Second quarter.....	25,000,000	25,000,000
8A3	Third quarter.....	25,000,000	25,000,000
8A4	Fourth quarter.....	25,000,000	25,000,000
Category B:			
8B1	Interest paid to Treasury.....	1,680,250	1,680,250
8B2	To receipt account.....		1,000,000
<div style="border: 1px solid black; padding: 2px; width: fit-content;">                     Because this is a downward reestimate the amount will be obligated and disbursed to the receipt account.                 </div>			
<div style="border: 1px solid black; padding: 2px; width: fit-content;">                     These entries should be equal.                 </div>			
12	<b>Total budgetary resources.....</b>	<b>101,680,250</b>	<b>102,680,250</b>

SUBMITTED Authorized officer APPORTIONED \_\_\_\_\_

(Date) (Date)

End of First Quarter-Program Account Report on Budget Execution

SF 133 REPORT ON BUDGET EXECUTION AND BUDGETARY RESOURCES			
		Period ended 12/31/CY	
AGENCY: Department of Government		APPROPRIATION OR FUND TITLE AND SYMBOL:	
BUREAU: Office of the Secretary		Credit Program Account	
		Unexpired	
<b>BUDGETARY RESOURCES</b>			
1. Budget Authority			
A. Appropriations.....P.L. 106-XXX.....		18,530,000	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                     The appropriations becoming available on or after October 1 of the fiscal year. In this case, it is composed of direct loan subsidy (\$11,530,000) + guaranteed loan subsidy (\$6,000,000) + administrative expenses (\$1,000,000).                 </div>
7. Total budgetary resources.....		18,530,000	
<b>STATUS OF BUDGETARY RESOURCES</b>			
8. Obligations incurred:			
A. Direct			
2. Category B:			
1. Direct loan subsidy.....		2,882,500	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                     25% of the total direct and guaranteed loan subsidy has been obligated.                 </div>
2. Guaranteed loan subsidy.....		1,500,000	
3. Administrative expenses.....		250,000	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                     25% of the total administrative expenses has been obligated.                 </div>
9. Unobligated balance:			
A. Apportioned:			
1. Balance, currently available.....		13,897,500	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                     Amount apportioned under Category B of the latest SF 132 (\$18,530,000) minus the total obligations incurred on line 8.B. above (\$4,632,500).                 </div>
11. Total status of budgetary resources.....		18,530,000	
<b>RELATION OF OBLIGATIONS TO OUTLAYS</b>			
14. Obligated balance, net, end of period:			
C. Undelivered orders (+).....		876,500	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                     Loan subsidy obligated but not yet disbursed.                 </div>
15. Outlays:			
A. Disbursements (+).....		3,756,000	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                     Loan subsidy and administrative cost obligated and disbursed.                 </div>
SUBMITTED _____ (Date) _____ (Authorized Officer)			
(Preparer: Name) _____ (Address) _____ (Phone number) _____			

**End of First Quarter- Direct Loan Financing Account  
Report on Budget Execution**

SF 133 REPORT ON BUDGET EXECUTION AND BUDGETARY RESOURCES		Fiscal Year <u>CY</u>
AGENCY: Department of Government	APPROPRIATION OR FUND TITLE AND SYMBOL	
BUREAU: Office of the Secretary	Direct Loan Financing Account	
<b>BUDGETARY RESOURCES</b>	Unexpired	
1. Budget Authority	Amount apportioned on latest SF 132.	
B. Borrowing Authority.....	88,470,000	
3. Spending authority from offsetting collections (Gross)		
A. Earned:		
1. Collected.....	2,306,000	As direct loans are obligated and disbursed, the loan subsidy is collected from the program account.
B. Change in unfilled customer orders:		
2. Without advance from Federal sources.....	576,500	Direct loan subsidy obligated but not yet received from the program account.
C. Anticipated for rest of year without advance.....	18,890,500	The remainder of the loan subsidy expected from the program account for the unobligated portion of the direct loans plus the expected repayments from borrowers that will not be received until the end of the fiscal year.
6. Permanently not available:		
C. Capital transfers and redemption of debt.....	-8,562,750	Principal repayments to Treasury.
<b>7. Total budgetary resources.....</b>	<b>101,680,250</b>	
<b>STATUS OF BUDGETARY RESOURCES</b>		
8. Obligations incurred:		
A. Direct.....		
1. Category A.....	25,000,000	Obligations incurred against the amount apportioned for this period under Category A of the latest SF 132.
2. Category B Interest payment to Treasury.....	1,680,250	Interest is obligated through the year but not yet disbursed.
10. Unobligated balance not available:		
A. Apportioned for subsequent periods.....	75,000,000	Amount apportioned on latest SF 132 by time periods (under Category A & B) that will not become available until after the reporting period.
<b>11. Total status of budgetary resources.....</b>	<b>101,680,250</b>	
<b>RELATION OF OBLIGATIONS TO OUTLAYS</b>		
14. Obligated balance, net, end of period:		
B. Unfilled customer orders, Federal sources without advance(-).....	-576,500	Subsidy receivable from the program account for the portion of the direct loans that were obligated but not disbursed.
C. Undelivered orders (+).....	6,680,250	Direct loans obligated but not yet disbursed + interest payment to Treasury obligated but not yet disbursed.
15. Outlays:		
A. Disbursements (+).....	20,000,000	
B. Collections (-).....	-2,306,000	Loans disbursed from the account, as of this reporting period.
SUBMITTED _____	Direct loan subsidy collected from program account.	
(Authorized Officer)      (Date)		(Preparer: Name) _____ (Address) _____ (Phone number) _____

**End of First Quarter Guaranteed Loan Financing Account  
Report on Budget Execution**

SF 133 REPORT ON BUDGET EXECUTION AND BUDGETARY RESOURCES		Fiscal Year <u>CY</u>
AGENCY: Department of Government	APPROPRIATION OR FUND TITLE AND SYMBOL	
BUREAU: Office of the Secretary	Guaranteed Loan Financing Account	
	Unexpired	
<b>BUDGETARY RESOURCES</b>		
<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: 0 auto;">                     When loan guarantees have been committed and the loans disbursed, the subsidy is received from the program account.                 </div>		
3. Spending authority from offsetting collections (Gross)		
A. Earned:		
1. Collected.....	1,200,000	
B. Change in unfilled customer orders:		
2. Receivable from Federal sources.....	300,000	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                         Subsidy obligated but not yet received from program account.                     </div>
C. Anticipated for rest of year without advance.....	4,860,000	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                         The remainder of loan guarantee subsidy expected from the program account.                     </div>
<b>7. Total budgetary resources.....</b>	<b>6,360,000</b>	
<b>STATUS OF BUDGETARY RESOURCES</b>		
10. Unobligated balance not available:		
D. Other.....	6,360,000	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                         Guaranteed loan financing accounts hold a reserve for future defaults.                     </div>
<b>11. Total status of budgetary resources.....</b>	<b>6,360,000</b>	
<b>RELATION OF OBLIGATIONS TO OUTLAYS</b>		
15. Outlays:		
A. Disbursements (+).....		
B. Collections (-).....	-1,200,000	<div style="border: 1px solid black; padding: 5px; width: fit-content;">                         Subsidy collected from program account.                     </div>
SUBMITTED _____ (Authorized Officer) _____ (Date)		
(Preparer: Name) _____ (Address) _____ (Phone number) _____		

**BUDGET EXECUTION REPORTING—END OF FIRST QUARTER  
SIDE-BY-SIDE ACCOUNT COMPARISON**

Line Entry	Program Account	Financing Account- Direct	Financing Account-Guaranteed
<b>Budgetary Resources</b>			
1. Budget Authority	The total amount becoming available on or after October 1 of the fiscal year. It is composed of amounts for direct loan and loan guarantee subsidy costs and administrative expenses (\$11,530,000 + \$6,000,000 + \$1,000,000). The entry for this line should equal the entry on line 1A of the latest SF 132 for this account.		
A. Appropriations			
B. Borrowing authority	The amount of borrowing authority anticipated to be used to cover obligations during the year that are not covered by subsidy cost payments or fees. Usually, assume direct loan obligations equal to the direct loan limitation and subtract corresponding estimates of subsidy cost payments and any fees paid by the borrower (\$100,000,000 - \$11,530,000). The entry for this line should equal the entry on line 1B of the latest SF 132 for this account.		
3. Spending authority from offsetting collections (Gross)	When a direct loan is disbursed, the financing account collects the subsidy cost payment from the program account. So far, only 80% of the loans obligated this quarter have been disbursed so only 80% of the subsidy cost should be collected (\$2,882,500 * .8). Later,		
A. Earned	When a guaranteed loan is disbursed by a private lender, the financing account collects the subsidy cost payment from the program account. These collections are held to finance future defaults. So far, private lenders have disbursed only 80% of the loans guaranteed this quarter (\$1,500,000 *		
1. Collected			

Line Entry	Program Account	Financing Account-Direct	Financing Account-Guaranteed
		as borrowers make repayments, such amounts will also be recorded on this line.	.8).
B. Change in unfilled customer orders: 2. Without advance from Federal sources		The portion of the subsidy cost for loans obligated but not yet disbursed in the first quarter (\$2,882,500 * .2). When the remaining 20% of the loans is disbursed, the program account will pay the remaining subsidy cost to the financing account, and the amount on this line will be moved to line 3A1.	The portion of the subsidy cost for guarantees committed but not yet disbursed in the first quarter (\$1,500,000 * .2). When the remaining 20% of the loans is disbursed, the program account will pay the remaining subsidy cost to the financing account, and the amount on this line will be moved to line 3A1.
C. Anticipated for rest of year without advance		The anticipated subsidy cost payments from the program account for loans planned to be obligated in the remaining quarters of this year and expected borrower repayments of principal and interest for this year [(\$2,882,500 * 3) + \$10,243,000]. As direct loans are obligated and disbursed, reflect these actions by moving the corresponding amounts to lines 3A2 and 3A1, as appropriate.	The anticipated subsidy cost payments from the program account for guarantees planned to be committed in the remaining quarters of this year and interest earned from Treasury [(\$1,500,000 * 3) + \$360,000]. As guarantees are committed and guaranteed loans are disbursed, reflect these actions by moving the corresponding amounts to lines 3A2 and 3A1, as appropriate.
6. Permanently not available C. Capital transfers and redemption of debt		Repayments of Treasury debt are shown as a reduction in resources rather than as an obligation of resources. This entry does not include interest payments made on borrowing from Treasury, which are treated as an obligation and an outlay.	
7. Total Budgetary Resources	Represents all the budgetary resources available for new obligations. This line	The sum of lines 1-6 and should equal line 11.	The sum of lines 1-6 and should equal line 11.



Line Entry	Program Account	Financing Account-Direct	Financing Account-Guaranteed
	should always equal line 11. However, because this is an example of a new program, the entry should also equal line 1A.		
<b>Status of Budgetary Resources</b>			
8. Obligations incurred A. Direct 1. Category A		A quarter of the borrowing authority and subsidy cost has been obligated (\$100,000,000 * .25).	
2. Category B: (a) Direct loan subsidy cost (b) Guaranteed loan subsidy cost (c) Admin. expenses (d) Interest payment to Treasury	A quarter of the direct loan and loan guarantee subsidy cost and administrative expenses has been obligated, so a quarter of each [.25 * (\$11,530,000 + \$6,000,000 + \$1,000,000)] is recorded.	The interest payment to Treasury (\$1,680,250) is recorded.	
9. Unobligated balance: A. Apportioned: 1. Balance currently available	Based on the latest SF 132, a total of \$18,530,000 is apportioned for this account, but only \$4,632,500 (\$2,882,500 + \$1,500,000 + \$250,000) has been obligated. Therefore, the remaining \$13,897,500 is recorded.		
10. Unobligated balance not available: A. Apportioned for subsequent periods		Because this account is apportioned by time periods, the amount apportioned on the latest SF 132 (line 8, <i>Category A</i> ) that will not become available until after this reporting period is recorded here. This is calculated by taking the total Category A apportionment on the latest SF 132 minus the obligations incurred on line 8A of this SF 133 (\$100,000,000 - \$25,000,000).	

Line Entry	Program Account	Financing Account-Direct	Financing Account-Guaranteed
D. Other			Guaranteed loan financing accounts hold an interest-earning reserve for future defaults. Record the amount of subsidy cost payments and interest received and anticipated (\$4,860,000 + \$1,200,000 + \$300,000) for the year.
11. Total Status of Budgetary Resources	The sum of lines 8-10 and should equal line 7.	The sum of lines 8-10 and should equal line 7.	The sum of lines 8-10 and should equal line 7.

**Relation of Obligations to Outlays**

14. Obligated balance, net, end of period: B. Unfilled customer orders, Federal sources without advance		The amount of direct loan subsidy cost payment receivable from the program account for the portion of the direct loan subsidy cost that was obligated but remains undisbursed (\$2,882,500 * .2).	
C. Undelivered orders	The amount of obligated but not disbursed budgetary resources. In this example, 20% of the subsidy cost obligated in the first quarter will not be disbursed until a later quarter [(\$2,882,500 + \$1,500,000) * .2].	The amount payable to Treasury for interest expense and the amount of direct loans obligated but not yet disbursed by the financing account [\$1,680,250 + (\$25,000,000 * .2)].	
15. Outlays A. Disbursements	The amount of obligations that are liquidated by disbursements. In this example, only 80% of the subsidy cost obligated this quarter [(\$2,882,500 + \$1,500,000) * .8] (see line 3A1 of the financing account) and 25% of the administrative expenses have been disbursed. The sum of these two disbursements (\$3,506,000 + \$250,000) is recorded.	The loan amount outlaid. Only 80% of the \$25,000,000 obligated is disbursed as of this reporting period (\$25,000,000 * .8).	

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Line Entry	Program Account	Financing Account- Direct	Financing Account-Guaranteed
B. Collections		Repayments from the borrowers are not expected until the end of the year, so this entry should reflect only the amount of the direct loan subsidy cost payments that have been disbursed from the program account (see line 3A1), recorded as a negative amount.	Records the amount of the loan guarantee subsidy cost payments that have been disbursed from the program account (see line 3A1), recorded as a negative amount.

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**End of Fiscal Year Program Account  
Report on Budget Execution**

SF 133 REPORT ON BUDGET EXECUTION AND BUDGETARY RESOURCES				
				Period ending 9/30 CY
AGENCY: Department of Government		APPROPRIATION OR FUND TITLE AND SYMBOL		
BUREAU: Office of the Secretary		Credit Program Account		
		Unexpired		
<b>BUDGETARY RESOURCES</b>				
1. Budget Authority				
A. Appropriations..... P.L. 106-XXX.....		18,530,000		
7. Total budgetary resources.....		18,530,000		
<b>STATUS OF BUDGETARY RESOURCES</b>				
8. Obligations incurred:				
A. Direct				
2. Category B:				
1. Direct loan subsidy.....		11,530,000	<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">                     100% of direct and guaranteed loan subsidy and administrative expenses have been obligated.                 </div>	
2. Guaranteed loan subsidy.....		6,000,000		
3. Administrative expenses.....		1,000,000		
11. Total status of budgetary resources.....		18,530,000		
<b>RELATION OF OBLIGATIONS TO OUTLAYS</b>				
14. Obligated balance, net, end of period:				
C. Undelivered orders (+).....		3,506,000	<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">                     Loan subsidy obligated but not disbursed.                 </div>	
15. Outlays:				
A. Disbursements (+).....		15,024,000	<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;">                     Loan subsidy disbursed + administrative expenses disbursed.                 </div>	
B. Collections (-).....				
SUBMITTED _____ (Authorized Officer) _____ (Date)				
(Preparer: Name) _____ (Address) _____ (Phone number) _____				



**End of Fiscal Year Guaranteed Loan Financing Account  
Report on Budget Execution**

SF 133 REPORT ON BUDGET EXECUTION AND BUDGETARY RESOURCES			
			Fiscal Year CY
AGENCY: Department of Government	APPROPRIATION OR FUND TITLE AND SYMBOL		
BUREAU: Office of the Secretary	Guaranteed Loan Financing Account		
	Unexpired		
<b>BUDGETARY RESOURCES</b>			
3. Spending authority from offsetting collections (Gross)			
A. Earned:			
1. Collected.....	5,160,000		Subsidy collected from the program account plus interest.
B. Change in unfilled customer orders:			
2. Without advance from Federal sources.....	1,200,000		The portion of subsidy obligated but not received from the program account.
<b>7. Total budgetary resources.....</b>	<b>6,360,000</b>		
<b>STATUS OF BUDGETARY RESOURCES</b>			
10. Unobligated balance not available:			
D. Other.....	6,360,000		Guaranteed loan financing accounts hold a reserve for future defaults.
<b>11. Total status of budgetary resources.....</b>	<b>6,360,000</b>		
<b>RELATION OF OBLIGATIONS TO OUTLAYS</b>			
15. Outlays:			
A. Disbursements (+).....			
B. Collections (-).....	-5,160,000		Amount of subsidy and interest collected.
SUBMITTED _____ (Date) _____ (Authorized Officer) (Date) (Preparer: Name) _____ (Address) _____ (Phone number) _____			

**BUDGET EXECUTION REPORTING—END OF FISCAL YEAR  
SIDE-BY-SIDE ACCOUNT COMPARISON**

Line Entry	Program Account	Financing Account- Direct	Financing Account-Guaranteed
<b>Budgetary Resources</b>			
1. Budget Authority:	In this example, this entry should be the same as the End of First Quarter.		
A. Appropriations			
B. Borrowing authority	In this example, this entry should be the same as the End of First Quarter.		
3. Spending authority from offsetting collections (Gross)		This entry should be updated to reflect that payments totaling 80% of the subsidy cost (\$11,530,000 * .8) have been collected from the program account and \$10,243,000 was collected from borrower repayments.	This entry should be updated to reflect that payments totaling 80% of the subsidy cost (\$6,000,000 * .8) have been collected from the program account and \$360,000 was received from Treasury for interest.
A. Earned			
1. Collected			
B. Change in unfilled customer orders:		The remaining 20% of the subsidy cost payments receivable from the program account is recorded (\$11,530,000 * .2).	The remaining 20% of the subsidy cost payments receivable from the program account is recorded (\$6,000,000 * .2).
2. Without advance from Federal sources			
6. Permanently not available	In this example, this entry should be the same as the End of First Quarter.		
C. Capital transfers and redemption of debt			
7. Total Budgetary Resources	The sum of lines 1-6 and should always equal line 11.	The sum of lines 1-6 and should always equal line 11.	The sum of lines 1-6 and should always equal line 11.

**Status of Budgetary Resources**

8. Obligations incurred		Update this line to reflect that the full \$100,000,000 has been obligated.	
A. Direct			
1. Category A			
2. Category B:		Record the interest payment to Treasury.	
(a) Direct loan subsidy cost	The full amount of direct and guaranteed loan subsidy cost (\$11,530,000 +		
(b) Guaranteed loan subsidy cost	\$6,000,000) and administrative expenses		

Line Entry	Program Account	Financing Account-Direct	Financing Account-Guaranteed
(c) Admin. Expenses (d) Interest payment to Treasury	(\$1,000,000) has been obligated.		
10. Unobligated balance not available: D. Other			The amount of subsidy cost payments and interest received and anticipated (\$5,160,000 + \$1,200,000) for the year.
11. Total Status of Budgetary Resources	The sum of lines 8-10 and should equal line 7.	The sum of lines 8-10 and should equal line 7.	The sum of lines 8-10 and should equal line 7.

**Relation of Obligations to Outlays**

14. Obligated balance, net, end of period: B. Unfilled customer orders, Federal sources without advance C. Undelivered orders	Records the amount of direct loan and loan guarantee subsidy cost and administrative expenses obligated but undisbursed. Reflects the amount of budgetary resources for subsidy cost that remains in the program account [(\$11,530,000 + \$6,000,000) * .2]. All of the administrative expenses have been disbursed.	Records the remaining 20% of the loan subsidy cost obligated but not yet disbursed (\$11,530,000 * .2).  This is the amount of loans obligated but not yet disbursed (\$100,000,000 * .2).	
15. Outlays A. Disbursements	When a direct loan is disbursed from the financing account, the subsidy cost payment moves from line 14D to line 15A. In this example, because 80% of the loans and 100% of the administrative expenses have been disbursed, the entry is 80% of the subsidy cost plus the full amount of administrative expenses [(\$17,530,000 * .8) + \$1,000,000].	Record the loans disbursed plus the amount of interest paid to Treasury [(\$100,000,000 * .8) + \$1,680,250].	



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Line Entry	Program Account	Financing Account- Direct	Financing Account-Guaranteed
B. Collections		The amount of loan subsidy cost payments collected from the program account and the amount of repayments collected from borrowers is recorded as a negative value [(\$11,530,000 * .8) + \$10,243,000].	Update this entry to reflect the subsidy cost payments and interest received.

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