



REGULATORY GUIDE 2.3



GUIDE FOR APPLICATIONS FOR EVALUATION OF DEVICES CONTAINING RADIOACTIVE MATERIAL

I. Introduction.

This guide has been prepared to assist manufacturers/distributors in the preparation of applications for evaluation of radiation safety information on the design for devices containing radioactive material.

II. Evaluation fees.

A. A fee is required for evaluations of devices containing radioactive material and must be submitted with any request for evaluation. The applicant should refer to 25 Texas Administrative Code (TAC) §289.204 (relating to Fees for Certificates of Registration, Radioactive Material Licenses, Emergency Planning and Implementation, and Other Regulatory Services) to determine the fee that should accompany the request. The evaluation will not begin until the proper fee is received by the agency. The check or money order should be made payable to the Texas Department of Health.

B. Questions on fees may be directed to the accounting staff at 512-834-6688.

III. Specifications and style.

Review, handling and filing of applications can be facilitated by observing the following guidelines on specifications and style.

Regulatory Guides are issued to describe and make available acceptable methods of implementing specific sections of **Title 25 Texas Administrative Code Chapter 289, Texas Regulations for Control of Radiation**, to delineate techniques used by the staff in evaluating specific issues, or to provide guidance to applicants, licensees, or registrants. Regulatory Guides are **NOT** substitutes for regulations and compliance with them is not required. Methods and solutions different from those set out in the guides will be acceptable if they provide a basis for the Texas Department of Health, Bureau of Radiation Control, to make necessary determinations to issue or continue a license or certificate of registration.

A. Physical specifications.

Comments and suggestions for improvements in these Regulatory Guides are encouraged at all times and they will be revised, as appropriate, to accommodate comments and to reflect new information or experience. Comments should be sent to the Deputy Director, Standards and Industrial Radiographer Certification, Bureau of Radiation Control, Texas Department of Health, 1100 W. 49th Street, Austin, Texas 78756-3189.

Regulatory guides may be reproduced or may be obtained by contacting the agency at (512) 834-6688 or accessing the Bureau of Radiation Control web page at www.tdh.state.tx.us/ech/rad/pages/brc.htm

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All pages in an application should be numbered consecutively. Text pages should be printed on two sides with the image printed head to head.

1. If revisions are necessary after submission of an application, revised pages should be submitted. Each revised page should be numbered and show the date of revision. The revised portion of the page should be marked by a bold vertical line in the margin opposite the binding margin. If supplemental pages are submitted as part of the revision, they may be indicated alphanumerically (for example, 13a, 13b, etc).
2. The preferred paper size is 8 ½ x 11 inches. If a larger size is used, the page, after reduction, should not exceed 11 x 17 inches, including a 1-inch margin at the left for binding. The finished copy should not exceed 8 ½ x 11 inches when folded.
3. A margin of no less than one inch should be maintained on the top, bottom, and binding side of each page.
4. All drawings should have a drawing number, revision number, company name, title, date, and page number.
5. Type of paper, color of paper and ink, type font and style, and printing or reproduction method should be suitable for microfilming.

B. Style and composition.

The applicant should present the information provided in the application in a clear, concise manner, omitting ambiguous statements and wordy descriptions that do not contribute to expeditious technical review. Claims of adequacy of designs or design methods should be supported by technical data i.e., by an appropriate engineering evaluation or description of actual tests. Terms as defined in 25 TAC §289 and American National Standards Institute (ANSI) should be used.

Appendices may be used to include detailed information omitted from the main text. All physical tests should be supported by photographs in the appendices.

Where numerical values are stated, the number of significant figures given

should reflect the accuracy and/or precision to which the number is known. Where possible, estimated limits of error or uncertainty should be given.

Abbreviations not in general use should be defined.

IV. Summary data.

This section should be presented on one page [Appendix A, Sample Summary Data Sheet].

- A. Date - Date of submission.
- B. Device type - Insert the short name commonly used by the manufacturer/distributor to identify or describe the device (e.g., level gauge, radiography device, self-shielded irradiator, electron capture detector).
- C. Model - Model number(s) or series number(s) used by the manufacturer/distributor to identify the device. For some devices, manufacturers routinely provide a variety of associated electronic controls and for marketing purposes they may assign a model number on the basis of those controls, even though the radiation safety features are the same on all the assembled units. For registration purposes, the applicant may appropriately assign a series number or similar identifier for devices with the same radiation safety features.
- D. Applicant - Name and complete mailing address of the organization submitting the application. Indicate whether it is the manufacturer or distributor or both, and include the name, title, and telephone number of the person to be contacted for further information.
- E. Other companies involved - Name and address of any other companies directly involved in the manufacture or distribution of the device. For example, if the applicant distributes a device manufactured by the XYZ Company, list: XYZ Company, Manufacturer, and give the mailing address.
- F. Sealed source model number - List the sealed sources, by vendor and model number, proposed for use in the device. If a sealed source has not been evaluated by this agency, another agreement state or the United States Nuclear Regulatory Commission (NRC), the sealed source manufacturer or distributor should contact their regulatory agency for guidance on applying for a safety review of the sealed source.
- G. Isotope and maximum activity - List the radionuclide(s) proposed for use in

the sealed source and the maximum acceptable activity level in curies or millicuries for each isotope. Indicate the SI units in parenthesis [e.g. 1 Ci (37 GBq)]. If depleted uranium is used for shielding, show the number of grams or kilograms of depleted uranium used.

- H. Leak test frequency - State the proposed frequency for testing the device for possible leakage of radioactive material [Section VI.B.3, "Leak testing during use"].
- I. Principal use - Select the term that most accurately describes the principal or predominant use intended for the device [Appendix B, "Standard List and Definitions, Principle Uses of Sealed Sources and Devices"].
- J. Custom device - Indicate whether or not the device is a custom device. Present the basis for this determination. Devices specifically designed and constructed according to the personal order of a single specific license applicant may be considered "CUSTOM" devices for the purpose of a review tailored to the single applicant. Devices designed and constructed as off-the-shelf items or for use by more than a single license applicant will not be deemed applicable to custom reviews and will not be considered for registration as a custom device.
- K. Custom user - If this is a custom device, give the name and address of the custom user.

IV. Descriptive data.

This section should include a detailed description of the device. A checklist has been included to assist you in providing the information required in Section V. A. - C. [Appendix C, "Checklist for Device Radiation Safety Evaluation"].

A. Description.

Provide an accurate, yet concise, description of the device. Indicate the nature and intended purpose of the device. State whether the device is portable, mobile, or installed in a fixed location. Describe the essential factors pertaining to device design, including dimensions, construction materials, methods of fabrication, shielding, "on-off" mechanisms, "on-off" indicators, safety interlocks, guards, etc. that prevent access to the radiation beam or other high radiation levels, potential corrosion between unlike materials, and methods for securing the sealed source in the device. Indicate specifically if the source housing moves during use. Indicate how the device is installed for use (e.g., bolted to a pipe). If the device is a fixed

gauging device, state the ANSI classification. State the classification of the sealed source(s) used in the device [ANSI/HPS N43.6-1997]. Radioactive material in sealed sources or devices used for well logging purposes must be nondispersible and nonsoluble. Some specific devices must comply with specific ANSI or other standards. If so, provide information describing how the device complies with those standards [Section VI.B.1, "Prototype testing and design"]. Do not include information that has been determined to be proprietary data in this item [Section V. F., "Supporting detail" and Appendix D, "Exceptions to Public Access"].

B. Labeling.

The label or marking for a device should provide the name, trademark, or symbol of the manufacturer, assembler, or distributor, the model number of the device, serial number, and type and amount of radioactive material, the date of measurement, the standard radiation symbol, and the words "CAUTION - RADIOACTIVE MATERIAL" or "DANGER - RADIOACTIVE MATERIAL." The label or marking must be durable enough to remain legible for the useful life of the device and be readily visible. For devices intended for distribution to persons generally licensed in accordance with §289.251(h) and (k)(1), the label shall comply with the requirements of §289.252(l)(1)(C). Provide sample labels or facsimiles of the labels and describe the materials of construction, their dimensions and how they will be attached to the device [Section V.C., "Drawing"]. More than one label or marking on the device may be used to satisfy the above requirements as long as all of the information is provided on the combined labels or markings.

C. Drawing.

Provide a drawing showing critical components of the device, such as construction materials, shielding thickness, "on-off" mechanism, "on-off" indicators, and dimensions. Additional drawings showing a typical application of the device and labeling on the device may also be provided. Do not include information that has been determined to be proprietary data in this item. These drawings may be submitted on a computer diskette in one of the graphics formats in Appendix E, "Acceptable Graphics Formats."

D. Conditions of normal use.

Describe the planned use of the device and identify the environment and operating conditions expected during normal use (maximum allowable temperature, vibration, shock, corrosion, etc.). Include descriptions of the

types of uses, locations of use, possibilities of use as a component in other products, and circumstances of normal use. Indicate the expected useful life of the device.

E. Limitations of use.

Describe the probable effects of severe conditions, including accidents and fires. Include the maximum temperature, vibration, shock, corrosion, etc. that can occur before failure of the device.

F. Supporting detail.

Provide a design package containing drawings of the device, identifying all methods of construction, dimensions, methods of fabrication, and method of sealing the source capsule(s) in detail sufficient to allow a comprehensive safety evaluation. The package should also contain drawings and descriptions of a typical installation for the device. Describe all special design features that protect the source from abuse, control the hazard of direct or scattered radiation, and discourage unauthorized access to the source. Indicate clearly the accessibility to the radiation beam during use. Specify the size of openings or gaps that could allow any part of a human body to enter the radiation beam. Describe the shutter or source-positioning mechanism used for exposing the source (if the device has one) and the means used to indicate the source's position (exposed or shielded). If uranium shielding is used, describe how it is protected to prevent it from causing low-level contamination.

If the information presented in the supporting data contains information that the applicant considers to be proprietary data, the data should be clearly marked so that it can be handled appropriately. In addition, the letter transmitting the application should call attention to the inclusion of proprietary data [Appendix D, "Exceptions to Public Access"].

Provide references to other pertinent documents, including previous applications and registration sheets.

VI. Health and safety data.

This section should include the following information.

A. Safety analysis summary.

Provide a paragraph that summarizes the information contained in Section

VI.B., "Manufacturer's safety analysis of device review," the important facts pertaining to safety, and the results of the safety analysis performed by the manufacturer/distributor. Include references to the appropriate ANSI, National Bureau of Standards (NBS), NRC, or agency standards used in the safety analysis.

B. Manufacturer's safety analysis of device review.

Each application for a device review should include a section that contains the manufacturer's Safety Analysis Report. The Safety Analysis Report determines the ability of the final design to withstand the normal conditions of handling, use, and storage including such factors as abrasion, corrosion, vibration, impact, puncture, and the probable effects on containment of abnormal conditions such as fire or explosion. It should contain the following information and any additional information that will clarify the safety of the sealed source.

1. Prototype testing and evaluation.

Describe the tests performed on each prototype device and submit the test results that establish the integrity of the radiation safety features of the device under the conditions of use to which the device is likely to be subjected.

Provide the results of tests performed on prototype devices that establish the integrity of the device construction under the most likely adverse conditions of use. These prototype tests should, insofar as possible, reflect the actual conditions of use and should meet the designated usage classification according to the current ANSI standard available.

For many devices, guidance on design considerations, tests of prototypes, quality control programs, and determination and reporting of radiation profiles and levels are provided in industry or consensus standards. Applicants for safety reviews are encouraged to consider such guidance. The following standards are particularly useful.

- Teletherapy - National Council on Radiation Protection (NCRP) Report No. 33, "Medical X-Ray and Gamma-Ray Protection for Energies up to 10 MeV"
- Radiography - ANSI N432, "Radiological Safety for the Design and Construction of Apparatus for Gamma Radiography"

- Gauges - ANSI N538, "Classification of Industrial Ionizing Radiation Gauging Devices"
- Irradiators - ANSI N433.1, "Safe Design and Use of Self-Contained, Dry Source Storage Gamma Irradiators (Category I)," and N43.10, "Safe Design and Use of Panoramic, Wet Source Storage Gamma Irradiators (Category IV)"
- Smoke detectors - Nuclear Energy Agency, (NEA) "Recommendations for Ionization Chamber Smoke Detectors in Implementation of Radiation Protection Standards" 1977
- Self-luminous light sources - ANSI N540, "Classification of Radioactive Self-Luminous Light Sources"
- Sealed radioactive source classification - ANSI/HPS N43.6-1997, "Sealed Radioactive Sources - Classification," and ISO.2919-1980, "Sealed Radioactive Sources - Classification"

If there is no specific industry or consensus standard for your sealed source, obtain useful general guidance from a standard for a comparable source. ANSI N538 may be particularly useful for general guidance on quality control. The standards listed in this paragraph are available from the following sources.

- ANSI and International Standards Organization (ISO)
American National Standards Institute
1430 Broadway
New York, NY 10018
- NCRP reports
The National Council on Radiation Protection and Measurements
7910 Woodmont Avenue
Washington, DC 20014
- NEA reports
Organization for Economic Cooperation and Development
Publications and Information Center
1750 Pennsylvania Avenue NW
Washington, DC 20006

In some instances, engineering analyses may be an acceptable alternative to testing of prototypes. For example, engineering analyses may be appropriate for custom devices, devices expected to have limited distribution or low potential hazard, or devices that are quite similar to previously tested prototypes. Even in these instances, the applicant should submit historical use data or data from tests on prototypes of similar devices to reinforce findings from engineering analyses.

2. Radiation levels.

Submit radiation profiles or other statements of radiation exposure rates associated with the device. Radiation levels should be determined using the maximum activity of each radionuclide expected to be used in the device. In general, the distances for determining the radiation levels are 5 centimeters (cm), 30 cm, and 100 cm from the source to the effective center of the radiation measuring chamber. A description of the method and instrumentation used to measure the radiation levels or the bases for calculations used to determine the levels should be included.

For a device that emits more than one type of radiation, the contribution of each type should be provided as well as the total radiation exposure rate. This information is important in determining radiation exposure rates external to the device.

3. Leak testing during use.

§289.201(g) requires, with certain exceptions, that sealed sources or devices containing sealed sources be tested periodically for possible leakage of radioactive material at intervals not to exceed six months. However, an applicant may request a longer interval. A leak test interval longer than six months should address the subjects listed in §289.252(l) or (o), as applicable, and the quality control measures that ensure an absence of leakage and contamination.

There is an exemption from the periodic leak testing of a sealed source in accordance with §289.201(g) if the sealed source contains only hydrogen-3, radioactive material with a half-life less than 30 days, radioactive material in the form of gas, less than 100 microcuries (μCi) of beta- or gamma-emitting material, or less than 10 μCi of alpha-emitting material. However, distributors of these sealed sources must ensure that they are free of leakage and contamination

when transferred.

4. Documentation accompanying the device.

Submit a sample of or describe radiation-safety-related documentation to be supplied with the device. Examples of documentation include:

- certificate providing the date and results of the most recent leak test and contamination check
- statement identifying the radionuclide(s) and its quantity (quantities) in the device
- statement of the ANSI or ISO source classification
- sample of the report for the radiation survey performed at the time of manufacture or when the device is installed
- copy of §289.251(k) or Title 10, Code of Federal Regulations (CFR), §31.5, if the device is to be used under a general license
- copy of a "special form" certificate issued by a national entity that has the authority to issue special form requirements for transportation as defined in Title 10, CFR, §71.4 or an evaluation by the source manufacturer indicating that the source is "special form" as defined in §289.201(b)
- copy of the radiological safety instructions to be furnished with the device, including any precautions or warnings on labels attached to the device but not described in Section V.B., "Labeling." The radiological safety instructions should include:
 - ▶ specific instructions for safe operation and maintenance of the device (including testing for leakage of radioactive material and testing for proper operation of the on-off mechanism and indicator, if any). Identify service operations that usually should not be performed by the user
 - ▶ recommended procedures to control radiation hazards in case of damage or malfunction of the device

- ▶ radiation profile of the device describing radiation levels external to the device, including those in any beam of radiation that may be accessible with the device in normal operation
- ▶ if applicable, a caution against tampering with or modifying the device or unauthorized removal of the source contained in the device. If the user is expected to install or remove the source, specific instructions for these operations should be provided
- ▶ recommendations for disposal of the device (sources)

5. For devices intended for distribution to persons generally licensed in accordance with §289.251(h) and (k)(1), provide sufficient information to provide reasonable assurance of the following.

- a. The device can be safely operated by persons not trained in radiological protection.
- b. The radioactive material cannot be inadvertently released or removed.
- c. The device can be operated with extended leak test intervals or extended testing intervals for the “on/off” mechanisms.
- d. Under ordinary conditions of handling, storage, and use of the device, the radioactive material contained in the device will not be released or inadvertently removed from the device and it is unlikely that any person will receive in any period of one calendar year, an external radiation dose or dose commitment in excess of the following organ doses:

Whole body; head and trunk; active blood-forming organs; gonads; or lens of eye ----- 0.5 rem

Hands and forearms; feet and ankles----- 7.5 rem

Skin of whole body----- 3.0 rem

- e. Under accident conditions (such as fire and explosion) associated with handling, storage, and use of the device, it is unlikely that any individual would receive an external radiation dose or dose commitment in excess of the following organ doses:

Whole body; head and trunk; active blood-forming organs; gonads; or lens of eye ----- 15 rem

Hands and forearms; feet and ankles; localized areas of skin averaged over areas no larger than 1 square centimeter -----
-----200 rem

Other organs ----- 50 rem

Note: The distributor of generally licensed devices is required to report all devices distributed to general licensees during each calendar quarter. This report shall include the general licensee's name and address, a point of contact, the device type, model number and serial number. The report shall also include the radionuclide, activity, assay date, and serial number of each sealed source contained in the device. If the device is to be sent to an intermediate, provide the name and address of the intermediate.

C. Manufacturing and distribution controls.

Describe the quality control program and the procedures to be followed to ensure that each finished device meets specifications furnished to the agency. Even for a custom device, provide a copy of the procedures to be followed or tests to be performed to ensure that the finished custom device meets your design specifications [Appendix F, "Development of a Quality Assurance/Quality Control Program"].

Describe the quality control procedures to be followed in the selection of raw materials, in the fabrication of production lots of the devices, as applicable, and the quality control standards for maintaining device design specifications [Appendix F, "Development of a Quality Assurance/Quality Control Program"].

Describe the assay method used to determine the radioactive content of the device containing the sealed source. This method shall be traceable to a national standard.

Each manufacturer, assembler, or distributor must perform a leak test on each device containing a sealed source by applying procedure(s) in the current ANSI/HPS N43.6-1997, "Sealed Radioactive Sources—Classification." Acceptability of source leakage must be indicated by removal of less than 0.005 μCi of radioactive material [§289.201(g)]. Describe how this is accomplished for each sealed source in your device.

Describe the manufacturer's recommendation for installation and relocation, initial radiation surveys, leak testing, repair of shutter mechanisms, periodic maintenance of shutters and other components that will need frequent adjustment or inspection, shutter checks, source exchange, emergency procedures, and disposal. Also specify the availability of these services.

VII. Amendments to registration certificates for devices.

It is the licensee's obligation to keep the registration certificate for the device current. If the information provided in the application or in the certificate is modified or changed, submit an application to amend the certificate. Until an amendment is granted, continued compliance with the information in the current certificate is required.

An application to amend a certificate should be prepared in duplicate. Submit the original and retain one copy for your records. The application should identify the registration certificate by number and should clearly describe the changes and the effects of the changes on the safety properties of the device containing the sealed source. For example, to change the radionuclide or increase the radioactivity limit and source dimensions, the application for an amendment should identify the new radionuclide or quantity limit, the new radiation levels, and the effects on the ANSI classification for the source. References to previously submitted information should be clear and specific and should identify that information by date, document title, and page number.

VIII. Medical devices.

If a device is to be used for medical purposes and is subject to regulation by the United States Food and Drug Administration (FDA), a registration certificate will not be issued unless the applicant has submitted an FDA 510k Certificate or similar indication of marketing approval by FDA to the NRC. Information on FDA requirements may be obtained by contacting:

United States Food and Drug Administration
Center for Devices and Radiological Health
HFZ-401
8757 Georgia Avenue
Silver Spring, MD 20910

IX. Registration of a foreign-manufactured device.

A device manufactured outside the United States may be registered by the agency if the appropriate information is supplied and if the agency's administrative requirements are satisfied. The registrant must establish a licensed facility in Texas where papers may be served, records required by 25 TAC §289 will be maintained, and the agency can inspect the registrant's activities as necessary to fulfill the requirements of 25 TAC §289.

A licensee in Texas may elect to import a device that will be manufactured in a foreign country in accordance with specifications determined by that licensee. Under these conditions, the licensee should register the appropriate radiation safety information with the agency.

APPENDIX A
SAMPLE SUMMARY DATA SHEET

An Application for Safety Review

Date: February 29, 1999

Device: Gamma Backscatter Gauge

Model: XYZ 400

Applicant: XYZ Company
123 Main Street
Anytown, Texas 99999
Tel. (999) 123-4567
Contact: John Q. Public, Chief Engineer

Other Companies Involved: ABC, Inc.(manufacturer of source shield)
124 Main Street
Anytown, Texas 99999
Tel. (999) 123-4568
Contact: Abel B. Public

Sealed Source Model Number: Amberly Inc., Model ABC.200

Isotope and Maximum Activity: Cs-137 - 100 millicuries (mCi) (3.7 GBq)

Leak Test Frequency: 6 Months

Principal Use: D (Gamma Gauges)

Custom Device: No

Custom User: N/A

APPENDIX B

STANDARD LIST AND DEFINITIONS PRINCIPAL USES OF SEALED SOURCES AND DEVICES

CODE

- A Industrial Radiography - The examination of the structure of materials by nondestructive methods, utilizing sealed sources of radioactive material.
- B Medical Radiography - The process of producing x-ray or gamma-ray images to assist in the determination of medical diagnoses.
- C Medical Teletherapy - The treatment of disease with gamma radiation from a controlled source of radiation located at a distance from the patient.
- D Gamma Gauges - The use of gamma radiation to measure or control thickness, density levels, interface location, radiation leakage, or chemical composition.
- E Beta Gauges - The use of beta radiation to measure or control thickness, density levels, interface location, radiation leakage, or chemical composition.
- F Oil Well Logging - The lowering and raising of measuring devices or tools that may contain radioactive sources into well bases or cavities for the purpose of obtaining information about the well and/or adjacent formations.
- G Portable Moisture Density Gauges - Portable gauges that use a radioactive sealed source to determine or measure moisture content or density of material. This includes hand-held or dolly-transported devices or sources.
- H General Neutron Source Applications - All applications, excluding reactor start-up, that use a neutron source.
- I Calibration Sources (Activity greater than 30 mCi) - Sources of a known purity and activity that are used to determine the variation in accuracy of a measuring instrument and to ascertain necessary correction factors.

APPENDIX B (Continued)

STANDARD LIST AND DEFINITIONS PRINCIPAL USES OF SEALED SOURCES AND DEVICES

CODE

- J Gamma Irradiator, Category I - An irradiator in which the sealed source(s) is completely contained in a dry container constructed of solid materials, is shielded at all times, and human access to the sealed source(s) and the volume(s) undergoing irradiation is not physically possible in its design configuration.
- K Gamma Irradiator, Category II - All applications that are panoramic and use dry source storage for irradiation of biologic or other materials.
- L Gamma Irradiator, Category III - Applications that are self contained and use a wet source storage for irradiation of biologic and other materials.
- M Gamma Irradiator, Category IV - Applications that are panoramic and use a wet source storage for irradiation of biological and other materials.
- N Ion Generators, Chromatography - Process of using an ion generating source to determine the chemical composition of material.
- O Ion Generators, Static Eliminators - Process of using an ion generating source to eliminate static electricity on a surface or a surrounding area.
- P Ion Generators, Smoke Detectors - Process of using ion generating sources to detect gases and particles created by combustion.
- Q Thermal Generator - Process of using the heat of a radioisotope to produce energy.
- R Gas Sources - Sealed sources containing radioactive gas such as krypton-85 or hydrogen-3.

APPENDIX B (Continued)

STANDARD LIST AND DEFINITIONS PRINCIPAL USES OF SEALED SOURCES AND DEVICES

CODE

- S Foil Sources - Sources that are constructed using thin metal foil. The radioactive material may be secured to the foil in a number of ways, for example: plating, laminating, or cold welding.
- T Other - All other uses or applications not covered in other categories.
- U X-Ray Fluorescence - Sources and/or devices utilizing radioactive material that excites the atoms of samples which, in turn, emit characteristic x-rays, and thereby, provide a means for sample analysis.
- V General Medical Use - This category includes diagnostic sources and devices (bone mineral analyzers) and therapeutic sources and devices (interstitial needles, therapeutic seeds, and ophthalmic applicators).
- W Medical Reference Sources - Including flood sources, instrument check sources, spot markers, etc.

APPENDIX C

CHECKLIST FOR DEVICE RADIATION SAFETY EVALUATION

This checklist may be helpful to an applicant when compiling an application for a device safety evaluation. This checklist does not need to be submitted with the application. Certain items in this list are not appropriate for all devices, e.g., a smoke detector does not have a shutter or an "on-off" indicator. Accordingly, when using the checklist for the smoke detector, entries of "Not Applicable" would be made as appropriate under "Description."

<p>_____ Registrant's Name and Address</p> <p>_____ Manufacturer's Name and Address</p> <p>_____ Device Model</p> <p>_____ Device Type</p> <p>_____ Users' Authority To Possess (Specific license, general license, exemption)</p> <p>_____ Radionuclides, Amounts and Forms (Source makes and models)</p> <p>DESCRIPTION</p> <p>_____ Device design and dimensions</p> <p>_____ Materials</p> <p>_____ Assembly methods (welds, screws, etc.)</p> <p>_____ Source mounting and security</p> <p>_____ Shutter operation</p> <p>_____ On-off indicators</p> <p>_____ Interlocks, guards, etc.</p> <p>RADIATION PROFILE</p> <p>_____ Instrumentation (type, window thickness, calibration)</p> <p>_____ Survey conditions</p> <p>_____ Nuclide and activity</p> <p>_____ Distance from source, surface</p> <p>_____ Source exposed</p> <p>_____ Source shielded</p> <p>_____ Scatterer (product) in beam?</p> <p>_____ Guards and shields in place?</p>	<p>INSTALLATION</p> <p>_____ Mobility</p> <p>_____ 6+ Fixed</p> <p>_____ Movable</p> <p>_____ Portable</p> <p>_____ Fixed installation, but movable source housing</p> <p>_____ Inherent shielding, inaccessibility</p> <p>_____ Interlocks, locks, barriers</p> <p>_____ Beam access: size of gaps and openings to beam</p> <p>PROTOTYPE TESTS</p> <p>_____ Test methods and conditions</p> <p>_____ Test results</p> <p>QUALITY CONTROL</p> <p>_____ Materials</p> <p>_____ Assembly methods (welds, screws, etc.)</p> <p>_____ Dimensional tolerances</p> <p>_____ Activity</p> <p>_____ Shielding, radiation levels</p> <p>_____ Leak/contamination check</p>
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LABELING

- _____ Copy or facsimile
- _____ Content (wording, symbols, etc.)
- _____ Materials
- _____ Dimensions
- _____ Colors
- _____ Attachment method
- _____ Location
- _____ Durability

SAFETY INSTRUCTIONS

- _____ Operation and maintenance (including calibration)
- _____ Damage or malfunction procedures
- _____ Radiation profile
- _____ Specific warnings (if applicable)

ACCOMPANYING DOCUMENTATION

- _____ Results of radiological safety checks
- _____ Transportation-related documents

SERVICING

	<u>By Manufacturer/Distributor</u>	<u>By User</u>
Installations	_____	_____
Relocation	_____	_____
Maintenance	_____	_____
Repair	_____	_____
Source installation	_____	_____
Source replacement	_____	_____
Calibration	_____	_____
Leak testing	_____	_____
Radiation survey	_____	_____
Training	_____	_____
Other	_____	_____

FOR GENERALLY LICENSED DEVICES

- _____ Documentation that device can be operated with no radiation safety training
- _____ Radioactive material cannot be inadvertently removed?
- _____ Not likely for any person to receive in excess of §289.202(f) limits?
- _____ Accidents will not result in an excessive exposure §289.252(l)(1)(A)(iii)?
- _____ General license labels conform to §289.252(l)(1)(C)?
- _____ Extended leak test/"on-off" testing intervals?
- _____ Written instruction to general licensee for taking wipe, mounting device or maintenance?
- _____ Reports and other documents furnished to general licensee?
- _____ Contents of distribution report to agency discussed?

APPENDIX D
EXCEPTIONS TO PUBLIC ACCESS

A. Statutory exceptions

Rules pertaining to open records are found in 25 TAC §289.201, "General Provisions for Radioactive Material." The Texas Public Information Act, Government Code, Chapter 552, requires that all information filed with a state agency be accessible upon request unless it falls within exceptions listed in the statute. The exceptions most likely to apply to a licensee are the following:

§552.101 "...information considered to be confidential by law, either constitutional, statutory, or by judicial decision;"

§552.104 "...information that, if released, would give advantage to a competitor or bidder;"

§552.110(a) "...trade secret obtained from a person and privileged or confidential by statute or judicial decision;...." or

§552.110(b) "...commercial or financial information for which it is demonstrated based on specific factual evidence that disclosure would cause substantial competitive harm to the person from whom the information was obtained..."

B. Marking of documents

1. Documents containing information that falls within an exception to the Texas Public Information Act shall be marked to indicate that fact. Markings shall be placed on the document on origination or submission.
2. The words "NOT AN OPEN RECORD" shall be placed conspicuously at the top and bottom of each page containing information claimed to fall within one of the exceptions.

The following wording shall be placed at the bottom of the front cover and title page, or first page of text if there is no front cover or title page:

"INFORMATION FALLING WITHIN EXCEPTION OF THE TEXAS PUBLIC INFORMATION ACT, GOVERNMENT CODE, CHAPTER 552---
CONFIDENTIAL"

APPENDIX D (Continued)

EXCEPTIONS TO PUBLIC ACCESS

This document contains information submitted to the Texas Department of Health, Bureau of Radiation Control by

(Name of Company) (Name of Submitter)

which is claimed to fall within the following exception to the Texas Public Information Act, Government Code, Chapter 552, Subchapter C _____.
(Appropriate subsection)

WITHHOLD FROM PUBLIC DISCLOSURE

(Signature and Title) (Office) (Date)

Include a legal brief justifying the exception of the attached or marked material, including statutes and cases, where applicable.

3. The agency requests, whenever possible, that all information submitted under the claim of an exception to the Texas Public Information Act be extracted from the main body of the application and submitted as a separate annex or appendix to the application. This procedure will facilitate the processing of the application.
4. Failure to comply with any of the above procedures may result in all information in the agency file being disclosed upon an open records request.

D. Determination of exception under the Texas Public Information Act

The agency will determine whether information falls within one of the exceptions to the Texas Public Information Act. The Office of General Counsel will be queried as to whether or not there has been a previous determination that the information falls within one of the exceptions to the Texas Public Information Act. If there has been no previous determination and the agency believes that the information falls within one of the exceptions, an opinion of the Attorney General will be requested. If the agency agrees in writing to the request, the information shall not be open for public inspection unless the Attorney General's office subsequently determines that it does not fall within an exception.

APPENDIX E - ACCEPTABLE GRAPHICS FORMATS

RASTER		VECTOR		METAFILE	
ATT	ATT&T Group 4	CGM	CGM Metafile	AI	Encapsulated PS
BMP	Windows OS/2 Bitmap	DXF	AutoCAD	CDR	CorelDRAW
CAL	CALS Raster	EPS	Encapsulated PostScript	CLP	Windows Clipboard (source only)
CLP	Windows Clipboard (source only)	GCA	IBM GOCA	DRW	Micrografx Draw
CPR	Knowledge Access (source only)	GEM	GEM Metafile	PCT	Macintosh PICT 2
CUT	Dr. Halo	IGF	Inset Systems IGF	WMF	Windows Metafile
DBX	DataBeam	MCS	MathCAD (destination only)	WPG	Wordperfect Graphic
DIB	Windows OS/2 Bitmap	MET	PM Metafile (destination only)		
ED5	EDMICS (source only)	P10	Tektronix Plot P10 (source only)		
ED6	EDMICS (source only)	PDW	HiJaak Draw		
EPS	Encapsulated PostScript	PGL	HP 7475A Plotter		
FAX	Fax Type	PIC	Lotus PIC		
GED	Wicat	PIX	Inset Systems PIX		
GIF	CompuServe	TXT	ASCII Text		
ICA	IBM IOCA				
ICO	Windows Icon				
IFF	Amiga ILBM				
IGF	Inset Systems IGF				
IMG	GEM Paint				
JPG	JPEG				
KFX	Kofax Group 4				
MAC	MacPaint				
MSP	Microsoft Paint				
NIF	Navy Image File Format				
PCD	Photo CD (source only)				
PCL	HP LaserJet II				
PCX	PC Paintbrush				
PIX	Inset Systems PIX				
RAS	Sun Raster				
RLC	Image Systems				
RLE	Windows OS/2 Bitmap				
SBP	IBM Storyboard PIC (source only)				
TGA	Truevision				
TIF	Tagged Image File Format				

APPENDIX F

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

I. Definitions

The following definitions apply for the purposes of this appendix.

Device -	Any device or sealed source containing radioactive material.
Nonconforming materials -	Materials (parts, subassemblies, assemblies, or devices) that do not meet the standards or specifications of design.
Sample -	One or more units of product drawn from a lot or batch, the units of the sample being drawn without regard to their quality.
Sample size -	The number of units of product in the sample selected for inspection.
Subcontractor -	Any person, persons, or company that supplies material, equipment, or services to a vendor.
Vendor -	Any person, persons, or company licensed to manufacture, distribute, or redistribute devices.

II. Quality Assurance/Quality Control (QA/QC) Program

A QA/QC program consists of two parts. The first is the Quality Assurance (QA) program. This program is the planned and systematic actions necessary to provide confidence that a product will perform satisfactorily. The second part is the Quality Control (QC) program. A QC program provides a means to control and measure characteristics of an item, process or facility to the established requirements.

All vendors must implement and maintain a unique QA/QC program tailored to its needs. Any persons, materials, processes or services related to the manufacture, distribution or redistribution of any devices should adhere to the requirements of the QA/QC program.

The vendor must have a means of identifying the structure and components of the QA/QC program. These are covered in the form of a manual that explains each component of the program and lists the procedures for implementing each component and the department responsible for implementing each component.

APPENDIX F (Continued)

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

This manual should be approved and signed by the head of each department involved. At a minimum, the QA/QC program should contain all the components that follow.

A. Organization.

Document the vendor's organizational structure starting with the Chief Executive Officer (CEO) down to the head of each department. Include all personnel in the QA/QC department along with their responsibilities. The organizational structure may be documented in the form of a flow chart with a brief explanation of each position and its responsibilities. The vendor's contact person, who is responsible for reporting defects or noncompliance to the agency, should also be noted in the organizational chart.

In the organization, the QA/QC director should report directly to someone in upper management who does not have direct responsibility for production. This person should have continued involvement in ensuring that the QA/QC department is running properly. The QA/QC director should have the authority to halt production at anytime to ensure that the device or production procedures conform to all regulations and specifications.

B. Personnel.

The vendor should have written procedures to ensure that each person has the appropriate qualifications and training for the job that they are performing. The vendor should keep records of each employee's qualifications, training (formal or informal), and a list of all persons qualified to perform special procedures or testing (e.g. welding, heat treating, weld inspections, etc.). The vendor should also keep necessary medical records (e.g. eye exams) that may affect the employee's performance because of the special procedures or testing.

C. Facility.

The physical layout of the facility should be mapped and posted. The map should indicate storage areas (devices, subassemblies and raw materials), production areas, inspection areas, and the shipping and receiving departments.

APPENDIX F (Continued)

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

D. Equipment.

1. Use Log.

The vendor should have a historical log of all the equipment that is either used in the production of the source, that enhances the quality of the source, or ensures that all rules are met. The log should include the following:

- a. manufacturer of the equipment;
- b. model and serial number; and
- c. instructions for use.

2. Maintenance Log.

A maintenance log should be maintained and contain the following:

- a. records of all maintenance of all equipment;
- b. maintenance procedures;
- c. nature of the maintenance performed;
- d. date the equipment is due for maintenance;
- e. date the maintenance was performed; and
- f. frequency of routine maintenance.

3. Calibration log.

The vendor must have a calibration log for all equipment used for measuring, testing, or inspecting. The calibration log should include the following;

APPENDIX F (Continued)

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

- a. manufacturer of the equipment;
- b. model and serial number of each piece of equipment;
- c. calibration procedures;
- d. frequency of calibration;
- e. name of each person qualified to calibrate the equipment;
- f. date the equipment is calibrated; and
- g. date of the next calibration.

All calibrations should be traceable to the National Institute of Standards and Technology (NIST).

The calibration frequency should be dependent upon the equipment's stability, purpose, and degree of usage. This frequency should also be left to the discretion of the QA/QC director. However, all new equipment or equipment that has undergone maintenance must be calibrated before use and no calibration interval should be greater than one calendar year.

Each piece of equipment must be traceable to its calibration record. Each piece of equipment must also be marked with its calibration date, next due date, and the name of the person who performed the calibration. If it is impractical for the equipment itself to carry such a label, its case should be labeled and the equipment made traceable to its case.

If calibration is performed by a subcontractor, a certificate from the subcontractor stating the date of calibration must be included in the calibration file.

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DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

4. Special handling and storage.

If any equipment has special handling or storage procedures, the equipment or its case must be labeled with these procedures. If the procedure is too long to fit onto the equipment or its case, the procedure must be on file and a label specifying the location of the procedure must be attached to the equipment or its case.

E. Design and document control.

The vendor must have written procedures to ensure that all documents (drawings, procedures, etc.) used in the manufacturing process conform to the regulations and pertinent conditions of the license. The procedures should include special instructions for labeling, cleaning, handling, equipment settings, shipping, packaging, and storage. They should also contain special procedures with lists of materials, dimensions with tolerances, and special finishes that need to be applied. These procedures should also require that drawings show changes and revision levels.

The procedures should ensure that each document is released only after it has been reviewed and approved by someone other than the person who prepared that document.

Records of all appropriate documents must be kept. The records must include design and documentation changes, dates of changes and the reasons for the changes.

F. Material/service procurement.

All materials and procedures used to produce a device must meet pertinent rules and specifications. In all cases, the applicant should have written procedures for ordering materials or services, receipt inspection, and auditing of subcontractors. Suppliers should demonstrate that they are capable of supplying materials or services in accordance with the requirements and specifications. This may be accomplished in one of the following ways:

1. All subcontractors should perform periodic audits of their QA/QC procedures at intervals of three years or less. The subcontractor's

APPENDIX F (Continued)

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

QA/QC program may meet the same requirements as the vendor's program. If the subcontractor's program meets the minimum requirements established by the vendor, then the receipt inspection of the subcontractor's products need only be a visual inspection (correct paperwork, dimensions, damage, etc.). A receipt inspection procedure should include provisions for nonconforming materials. Records should be maintained of all orders, inspections, and audits.

2. Perform a complete inspection of a sample of each lot received from the subcontractor to confirm that each item in the lot conforms to all specifications and requirements. Remember that sample sizes should conform to Military Standard 105 (MIL-STD-105).

In addition, the vendor should have a list of approved subcontractors from which each item or service may be procured.

Upon issuance of an order for materials or services, the purchase order should contain the following.

- scope of the work
- technical requirements
- identification of the documents to accompany the order
- identification of records kept on file by the vendor
- requirements reporting/approving nonconforming product
- dates ordered and due
- authorized purchasing agent's signature

A written contract with the subcontractor may contain some of the information above and not have to be included in the purchase order.

G. Inventory.

Written inventory procedures should include instruction for special handling,

APPENDIX F (Continued)

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

marking, tagging, labeling, segregating, paperwork manipulation, and handling of nonconforming materials.

The inventory system should account for material having a shelf-life. It should also account for all subassemblies as well as the finished product. The inventory system should also document that finished products have completed final inspection and testing and when this was accomplished.

H. Assembly procedures.

Procedures for the assembly process should include step-by-step instructions to accomplish each task, including identification of any machinery or other equipment needed for the task, the qualifications of the worker performing the task, and any precautions or special notices. These procedures should also describe the inspections and testing that should be performed and when each inspection and/or test is to be performed. Mundane tasks need not be explained in detail since all procedures should be performed by qualified personnel (e.g. procedures on how to mill a part to size need not be explained in full since a qualified machinist will be performing the task).

I. Inspection/testing.

The vendor must make certain that all subassemblies, assemblies, devices and production procedures conform to the appropriate engineering drawings, specifications, and rules. This is done by following written procedures for in-process and final inspection and testing of the device and for inspection of production processes. Acceptance criteria, receipt inspection, inspection of production procedures, a schedule of the points in the production process where testing or inspection is performed, procedures for generating sample sizes, final inspection and testing, packaging and transportation inspections, provisions for bypassing tests or inspections and provision for what to do with nonconforming materials should be included in the inspection and testing procedures.

Documentation of inspection and test results should be maintained for inspection by the agency. Aside from the actual results of the inspection or test, this documentation should also include the date and identification of the person performing the inspection or test.

APPENDIX F (Continued)

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

The agency will verify that the vendor have a means of separating a product that has been inspected/tested from a product that has not. The agency will also verify that the final product undergoes 100 percent operational testing and the removal of 100 percent of all removable contamination before release from the manufacturing facility.

J. Nonconforming materials.

Nonconforming materials may be discovered at any time during the receipt inspection, the manufacturing process, or the final inspection or testing of the device. These materials may also be discovered by the customer.

The vendor should have procedures describing how to handle these materials. Some of the items discussed should include how to separate nonconforming materials from production and/or tagging them for ease of identification. There should also be provisions for reintroducing nonconforming materials back into production after the nonconformance has been corrected, such as reinspection and/or testing. A record should be maintained documenting the nonconforming materials and their fate (reintroduction into the manufacturing process or disposal).

K. Packaging and transportation.

Procedures for packaging and transporting any item, sub-assembly, or device should be written to ensure that any rule or specification governing those materials will be met. These procedures should also include a discussion of inspections and the appropriate records documenting this activity.

The procedures for packaging completed devices should ensure that all paperwork and manuals (instructions, maintenance procedures, packing lists, etc.) are included with the device.

L. Defects and customer complaints.

Specific procedures for evaluating and recording defects and customer complaints should be provided. Each defect or customer complaint received by the vendor should be recorded and investigated. The record for the defect should contain the following information:

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DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

- device type and model number
- serial number
- cause of failure
- analysis of failure
- corrective action taken

If a customer complaint is received, the record should contain the following additional information.

- name of the complainant
- nature and date of complaint
- reply to complaint

After the investigation is completed, the procedures should require that the QA/QC department, the department responsible for the failure/complaint, and any licensees who may be affected are notified of the defect/complaint and the corrective action.

Also, procedures requiring a trend analysis on all defects/complaints should be included in this section. This analysis should be performed at intervals no greater than one year.

M. Audits of QA/QC programs.

Procedures for auditing the vendor's QA/QC program and each subcontractor's QA/QC program should describe acceptance criteria for each step in the manufacturing process and a review of all procedures to insure all procedures are current.

The personnel performing the audits should be properly trained and qualified.

APPENDIX F (Continued)

DEVELOPMENT OF A QUALITY ASSURANCE/QUALITY CONTROL (QA/QC) PROGRAM

Audits should be conducted by individuals not involved in the area(s) covered by the audit. However, this may be waived if the integrity of the QA/QC program is not compromised. If a waiver is sought, a justification for the waiver and evidence that the QA/QC program will not be compromised should be submitted to the agency for approval.

Records of audits should be retained for inspection by the agency and all personnel responsible for the matters being audited. These records should include items checked during the audit, deficient areas, and should be signed and dated by the appropriate company officer. If the audit is concerned with quality, it should be performed at intervals of no less than one year.

N. Records and documentation.

The QA/QC department must maintain current copies of the QA/QC procedures manual and all records associated with the QA/QC program. The records must be maintained for inspection by the agency and must be retained for at least three years.