citigroup

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Office of the Comptroller of the Currency 250 E Street, SW Public Reference Room Mail Stop 1-5 Washington, DC 20219 <u>Attention</u>: Docket No. 06-06 regs.comments@occ.treas.gov

Mr. Robert E. Feldman Executive Secretary Federal Deposit Insurance Corporation 550 17th Street, NW Washington, DC 20429 <u>Attention</u>: Comments/OES <u>comments@fdic.gov</u> Ms. Jennifer J. Johnson Secretary Board of Governors of the Federal Reserve System 20th Street and Constitution Avenue, NW Washington, DC 20551 <u>Attention</u>: Docket No. OP-1254 <u>regs.comments@federalreserve.gov</u>

Regulation Comments Chief Counsel's Office Office of Thrift Supervision 1700 G Street, NW Washington, DC 20552 <u>Attention</u>: No. 2006-20 regs.comments@ots.treas.gov

Nancy M. Morris Secretary Securities and Exchange Commission 100 F Street, NE Washington, DC 20549-1090 <u>Attention</u>: File No. S7-08-06 <u>rule-comments@sec.gov</u>

Re: Proposed Interagency Statement on Sound Practices Concerning Elevated Risk Complex Structured Finance Activities

Ladies and Gentlemen:

Citigroup Inc. ("Citigroup") appreciates the opportunity to comment on the proposed Interagency Statement on Sound Practices Concerning Elevated Risk Complex

Structured Finance Activities issued by the Office of the Comptroller of the Currency, the Office of Thrift Supervision, the Board of Governors of the Federal Reserve System, the Federal Deposit Insurance Corporation and the Securities and Exchange Commission (collectively, the "Agencies"). 71 Fed. Reg. 28326 (May 16, 2006) (the "Proposed Statement").

We support the Agencies' proposal to provide guidance to financial institutions in developing internal controls and risk management procedures to identify and address the reputational, legal and other risks associated with complex structured finance transactions ("CSFTs"). We agree with the Agencies that financial institutions should have effective policies, procedures and systems in place to identify CSFTs that may involve heightened reputational and legal risk, to provide for a level of review that is commensurate with those risks, and to create a framework for managing and mitigating those risks.

We also appreciate the effort exerted by the Agencies in seeking and understanding the numerous comments provided to the Agencies in connection with the initial version of the Proposed Statement (69 Fed. Reg. 28980, May 19, 2004, the "Initial Statement"). Citigroup submitted its own comment on the Initial Statement and participated in the submission of comments by various trade associations. We commend the Agencies on their thoughtfulness in addressing the concerns of commenters on the Initial Statement. The Proposed Statement has been enhanced by clearer and more consistent guidance without sacrificing its key focus on guiding financial institutions in their development of robust processes to identify, manage and mitigate legal, reputational and other risks that may be present in particular CSFTs.

We also applaud the Agencies for continuing to recognize, as stated in the Proposed Statement, that "innovations in financial instruments have facilitated the structuring of cash flows and allocation of risk among creditors, borrowers and investors in efficient ways" and that structured finance transactions "serve important business purposes . . . [and] now are an essential part of U.S. and international capital markets." It is extremely important that regulators recognize that financial institutions must continue to solve legitimate complex financial and investment goals of clients with complex solutions. With complexity comes a broad range and varying degrees of risks – credit, market, operational, regulatory, legal and reputational. Such risks must be identified, mitigated and managed. Some transactions with high enough risks in one or more of these areas should be labeled as too risky and appropriately declined by financial institutions. In managing these various risks, financial institutions must be guided not only by legal and regulatory requirements and guidance, but also by the knowledge that their reputations depend to a significant degree on how they do so.

Thus, the purpose of the Proposed Statement, we believe, is fulfilled in this latest draft. As acknowledged in the Proposed Statement, complex and structured financial solutions remain "essential" to meeting clients' legitimate needs, but it is also essential that financial institutions manage the risks presented by such transactions in a manner that protects their reputation and franchise. The guidance lays out an appropriate framework for accomplishing these essential objectives.

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We also note that Citigroup has participated in the preparation of the joint comment letter by The Bond Market Association, the Securities Industry Association and the International Swaps and Derivatives Association, as well as in the response by The Clearing House, to the Proposed Statement and generally support the comments set out in each of those letters.

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Should you have any comments or questions, please feel free to contact the undersigned at 212-559-2938.

Very Truly Yours,

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Carl V. Howard General Counsel – Bank Regulatory

cc: Michael S. Helfer Edward F. Greene Marisa Lago Karen Kirchen John Ramsay