

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

PROMOTING SAFE AND STABLE FAMILIES

TABLE OF CONTENTS

<u>FY 2006 BUDGET</u>	<u>PAGE</u>
APPROPRIATION LANGUAGE AND EXPLANATION OF LANGUAGE CHANGES	I-3
AMOUNTS AVAILABLE FOR OBLIGATION.....	I-4
SUMMARY OF CHANGES	I-5
BUDGET AUTHORITY BY ACTIVITY	I-6
BUDGET AUTHORITY BY OBJECT	I-6
AUTHORIZING LEGISLATION.....	I-7
APPROPRIATIONS HISTORY TABLE	I-8
JUSTIFICATION:	
GENERAL STATEMENT	I-9
PROMOTING SAFE AND STABLE FAMILIES	I-11
RESOURCE AND PROGRAM DATA	I-13
STATE TABLE	I-14

This page intentionally left blank.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Promoting Safe and Stable Families

For carrying out section 436 of the Social Security Act, \$305,000,000 and for section 437, [\$99,383,000] \$105,000,000.

*Departments of Labor, Health and Human Services, and Education, and Related Agencies
Appropriations Bill, 2005*

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Administration for Children and Families
Promoting Safe and Stable Families

Amounts Available for Obligation

	2004 Actual	2005 Appropriation	2006 Estimate
Appropriation: Annual ¹	\$405,000,000	\$404,383,000	\$410,000,000
Enacted Rescission	-616,841	-797,000	
<hr/>			
Subtotal, adjusted appropriation.....	\$404,383,159	\$403,586,000	\$410,000,000
Unobligated balance, lapsing	-937	0	0
<hr/>			
Total Obligations	\$404,382,222	\$403,586,000	\$410,000,000

¹ Funds are a combination of \$305 million in mandatory funds with the remainder in discretionary funds.

Promoting Safe and Stable Families
SUMMARY OF CHANGES

2005 Appropriation	
Total estimated budget authority.....	\$403,586,000
2006 Estimate.....	\$410,000,000
Net change.....	+\$6,414,000

	<u>2005 Current Budget Base</u>	<u>Change from Base</u>
Increases:		
<u>Program:</u>		
Increase in program funding to continue to expand investment in supporting and preserving families.....	\$403,586,000	+\$6,414,000
Total increases		+\$6,414,000
Net Change.....		+\$6,414,000

Budget Authority by Activity
(Dollars in thousands)

	<u>2004</u> <u>Actual</u>	<u>2005 Final</u> <u>Appropriation</u>	<u>2006</u> <u>Estimate</u>
Promoting Safe and Stable Families	\$404,383	\$403,586	\$410,000
Total Obligations	\$404,382	\$403,586	\$410,000

Budget Authority by Object

	<u>2005</u> <u>Appropriation</u>	<u>2006</u> <u>Estimate</u>	<u>Increase</u> <u>or</u> <u>Decrease</u>
Advisory and assistance services (25.1).....	\$3,527,000	\$3,000,000	-\$527,000
Grants, subsidies and contributions (41.0).....	400,059,000	407,000,000	+6,941,000
Total, Budget Authority.....	\$403,586,000	\$410,000,000	+\$6,414,000

Authorizing Legislation

	2005 Amount <u>Authorized</u>	2005 <u>Appropriation</u>	2006 Amount <u>Authorized</u>	2006 Budget <u>Request</u>
Promoting Safe and Stable Families [Sections 436 and 437 of the Social Security Act].....	\$505,000,000	\$403,586,000	\$505,000,000	\$410,000,000

APPROPRIATIONS HISTORY TABLE
Promoting Safe and Stable Families

	<u>Budget Estimate To Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1997	240,000,000	240,000,000	240,000,000	240,000,000
1998	255,000,000	255,000,000	255,000,000	255,000,000
1999	275,000,000	275,000,000	275,000,000	275,000,000
Rescission				-44,000
2000	295,000,000	295,000,000	295,000,000	295,000,000
2001	305,000,000	305,000,000	305,000,000	305,000,000
2002	572,000,000	375,000,000	375,000,000	375,000,000
Rescission				-14,000
2003	530,000,000	375,000,000	505,000,000	405,000,000
Rescission				-650,000
2004	554,978,000	404,350,000	404,350,000	405,000,000
Rescission				-617,000
2005	505,000,000	410,000,000	404,383,000	404,383,000
Rescission				-797,000
2006	410,000,000			

Promoting Safe and Stable Families

Justification

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$404,383,000	\$403,586,000	\$410,000,000	+\$6,414,000

General Statement

The Promoting Safe and Stable Families program is a combination of a capped entitlement program and a discretionary grant program. Its purpose is to enable each state to operate a coordinated program of family preservation services, community-based family support services, time-limited reunification services, and adoption promotion and support services.

- Family preservation services are designed to help families alleviate crises; maintain the safety of children in their own homes; support families who are preparing to reunify or adopt, and assist families to obtain support to address their multiple needs in a culturally sensitive manner. The definition was amended in the 2002 reauthorization to allow states to support infant safe haven programs.
- Family support services are primarily community-based preventive activities designed to promote parental competencies and behaviors that will increase the ability of families to successfully nurture their children; enable families to use other resources and opportunities available in the community; create supportive networks to enhance child-rearing abilities of parents and help compensate for the increased social isolation and vulnerability of families; and strengthen parental relationships and promote healthy marriages.
- Time-limited reunification services are provided to a child who is removed from home and placed in a foster care setting and to the parents or primary caregiver. These services are available only for 15 months from the date the child enters foster care. Time-limited reunification services facilitate the safe and timely reunification of the child with the family.
- Adoption promotion and support services are designed to encourage more adoptions out of foster care when adoptions promote the best interests of the children. They include pre- and post-adoption services designed to expedite the adoption process and support adoptive families.

Legislation was enacted in November 2002 to reauthorize this program through FY 2006 and increase the authorization to \$505,000,000 for each year. The law authorized mandatory funding of \$305 million for FY 2002 through FY 2006 with the existing set-aside amounts. The law also authorized additional discretionary funding of \$200 million for FY 2002 through 2006. From

any discretionary funding, the law provides a 3.3 percent set-aside for evaluation, research and technical assistance, a 3.3 percent set-aside for State Court Improvement programs and a 2 percent set-aside for grants to tribes.

PROMOTING SAFE AND STABLE FAMILIES

Authorizing Legislation – Sections 436 and 437 of the Social Security Act.

FY 2004 Enacted	FY 2005 Enacted	FY 2006 Estimate	Increase or Decrease
\$404,383,000	\$403,586,000	\$410,000,000	+\$6,414,000

2006 Authorization....\$505,000,000 (\$305,000,000 in mandatory funds and \$200,000,000 in discretionary funds)

Statement of the Budget Request

The 2006 budget request for the Promoting Safe and Stable Families program of \$410,000,000 will expand investment in supporting and preserving families.

Program Description

The Promoting Safe and Stable Families program provides grants to states to develop, establish and expand coordinated programs of four types of community-based services: (1) family preservation services, (2) time-limited family reunification services, (3) community-based family support services, and (4) adoption promotion and support services. States are required to use a portion of these funds for each group of services.

Current law provides that one percent of the mandatory amounts and two percent of discretionary funds appropriated are reserved for allotment to tribal organizations or Indian tribes that have submitted a plan and whose allotment is greater than \$10,000. Tribal allotments are based on the number of children in the tribe relative to the number of children in all tribes with approved plans. The allotment to Puerto Rico, Guam, the Virgin Islands, the Northern Mariana Islands and American Samoa is determined by a formula. From the mandatory funds, \$10 million is set aside for State Court Improvement programs, and \$6 million is set aside for evaluation, research and training. An additional 3.3 percent of any discretionary funds are to be used for each of the above activities. The remaining funds are distributed to states based on the state's share of children in all states receiving food stamp benefits. States are entitled to payments equal to their allotments, for use in paying not more than 75 percent of the costs of activities under the approved state plan. The remaining 25 percent of costs must be paid with funds from non-federal sources.

States carry out a comprehensive planning process, consulting with a broad range of public and private agencies providing services to families, as well as with parents and families themselves, to ensure that services are coordinated and that funds are spent in a manner responsive to the needs of families.

Funding for the Promoting Safe and Stable Families Program during the last five years has been as follows:

2001	\$305,000,000
2002	\$374,986,000 ¹
2003	\$404,350,000 ²
2004	\$404,383,000 ²
2005	\$403,586,000 ³

Performance Analysis

Performance measurement for Promoting Safe and Stable Families is part of a broader Child Welfare performance program area. Overall performance information for Child Welfare is included in the Detail of Performance Analysis exhibit.

Rationale for the Budget Request

The 2006 request for the Promoting Safe and Stable Families program is \$410,000,000, \$6,414,000 more than the 2005 enacted level. The Administration is committed to helping families in crisis and to protecting children from abuse and neglect. These additional funds can be used to expand services provided to children and families under this program.

¹ Funding is a combination of \$305 million in mandatory funding and \$70 million in discretionary funding.

² Funding is a combination of \$305 million in mandatory funding and \$99.4 million in discretionary funding.

³ Funding is a combination of \$305 million in mandatory funding and \$98.6 million in discretionary funding.

Resource and Program Data
Promoting Safe and Stable Families¹

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$395,103,000	\$394,333,000	\$400,535,000
Discretionary			
Research/Evaluation	3,430,000	2,975,000	2,975,000
Demonstration/Development	1,900,000	250,000	250,000
Training/Technical Assistance	3,500,000	5,728,000	5,728,000
Program Support ²	450,000	300,000	512,000
Total, Resources	\$404,383,000	\$403,586,000	\$410,000,000
<u>Program Data:</u>			
Number of Grants	73	89	89
New Starts:			
#	5	7	12
\$	\$1,700,000	\$1,250,000	\$2,400,000
Continuations:			
#	68	82	77
\$	\$398,450,000	\$398,809,000	\$404,600,000
Contracts:			
#	8	6	4
\$	\$3,033,000	\$3,527,000	\$3,000,000
Interagency Agreements:			
#	6	0	0
\$	\$1,200,000	\$0	\$0

¹ Figures represent both mandatory and discretionary portions of PSSF.

² Includes funding for information technology support, grant/paneling review, contract fees and support for Departmental evaluation activities.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2006 DISCRETIONARY/MANDATORY STATE/FORMULA GRANTS

PROGRAM: Promoting Safe and Stable Families (CFDA #93.556)

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Alabama	\$8,491,468	\$8,232,597	\$8,607,166	\$374,569
Alaska	853,830	859,427	865,464	6,037
Arizona	7,470,931	8,207,609	7,572,724	-634,885
Arkansas	5,328,364	5,397,731	5,400,964	3,233
California	47,884,848	43,428,851	48,537,292	5,108,441
Colorado	3,184,015	3,330,113	3,227,398	-102,715
Connecticut	3,033,858	2,851,465	3,075,195	223,730
Delaware	734,209	780,604	744,213	-36,391
District of Columbia	1,482,107	1,254,446	1,502,301	247,855
Florida	16,929,897	16,660,048	17,160,570	500,522
Georgia	12,272,212	12,548,953	12,439,423	-109,530
Hawaii	2,024,620	1,746,754	2,052,206	305,452
Idaho	1,308,743	1,346,614	1,326,575	-20,039
Illinois	16,274,755	16,355,796	16,496,502	140,706
Indiana	7,215,476	7,712,085	7,313,788	-398,297
Iowa	2,484,757	2,472,956	2,518,612	45,656
Kansas	2,429,139	2,525,807	2,462,237	-63,570
Kentucky	7,606,819	7,583,577	7,710,464	126,887
Louisiana	11,553,244	11,439,247	11,710,659	271,412
Maine	1,627,849	1,660,112	1,650,029	-10,083
Maryland	4,123,690	4,102,808	4,179,876	77,068
Massachusetts	4,999,336	4,936,768	5,067,453	130,685
Michigan	13,823,639	14,156,264	14,011,989	-144,275
Minnesota	4,267,030	4,103,351	4,325,169	221,818
Mississippi	6,331,204	6,334,341	6,417,468	83,127
Missouri	8,864,331	9,134,254	8,985,109	-149,145
Montana	1,131,344	1,098,038	1,146,759	48,721
Nebraska	1,656,955	1,656,731	1,679,531	22,800
Nevada	1,604,049	1,767,756	1,625,905	-141,851
New Hampshire	720,790	718,482	730,611	12,129
New Jersey	6,213,054	5,911,924	6,297,708	385,784
New Mexico	3,595,865	3,526,935	3,644,859	117,924
New York	25,736,246	24,196,375	26,086,908	1,890,533
North Carolina	10,193,782	10,520,487	10,332,674	-187,813
North Dakota	679,576	690,001	688,835	-1,166

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Ohio	12,554,963	13,124,763	12,726,027	-398,736
Oklahoma	5,630,974	6,031,009	5,707,697	-323,312
Oregon	5,228,952	5,728,699	5,300,198	-428,501
Pennsylvania	14,110,900	13,275,609	14,303,164	1,027,555
Rhode Island	1,652,608	1,489,135	1,675,125	185,990
South Carolina	6,726,259	7,287,776	6,817,906	-469,870
South Dakota	963,434	902,830	976,561	73,731
Tennessee	9,987,453	10,386,972	10,123,534	-263,438
Texas	33,164,032	35,653,912	33,615,899	-2,038,013
Utah	1,766,330	1,869,497	1,790,397	-79,100
Vermont	667,183	584,930	676,274	91,344
Virginia	6,328,112	6,320,806	6,414,334	93,528
Washington	5,839,868	5,915,633	5,919,437	3,804
West Virginia	3,680,913	3,540,028	3,731,066	191,038
Wisconsin	4,955,907	5,376,364	5,023,432	-352,932
Wyoming	470,843	437,515	477,258	39,743
Subtotal	367,860,763	367,174,785	372,872,945	5,698,160
Indian Tribes	5,037,663	5,021,719	5,150,000	128,281
American Samoa	239,496	238,653	242,759	4,106
Guam	440,815	438,970	446,821	7,851
Northern Mariana Islands	194,235	193,617	196,881	3,264
Puerto Rico	7,751,471	7,713,250	7,857,086	143,836
Virgin Islands	299,428	298,286	303,508	5,222
Subtotal	13,963,108	13,904,495	14,197,055	292,560
Total States/Territories	381,823,871	381,079,280	387,070,000	5,990,720
Technical Assistance	9,279,644	9,253,336	9,465,000	211,664
Set Aside for State Courts	13,279,644	13,253,336	13,465,000	211,664
Subtotal Adjustments	22,559,288	22,506,672	22,930,000	423,328
TOTAL RESOURCES	\$404,383,159	\$403,585,952	\$410,000,000	\$6,414,048

This page intentionally left blank.