

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

REFUGEE AND ENTRANT ASSISTANCE

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ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

For necessary expenses for refugee and entrant assistance activities and for costs associated with the care and placement of unaccompanied alien children authorized by title IV of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980 (Public Law 96-422), for carrying out section 462 of the Homeland Security Act of 2002 (Public Law 107-296), and for carrying out the Torture Victims Relief Act of 2003 (Public Law 108-179) [\$491,336,000]\$552,040,000 of which up to [\$10,000,000] \$9,915,000 shall be available to carry out the Trafficking Victims Protection Act of (Public Law 108-193):

Provided, That funds appropriated under this heading pursuant to section 414(a) of the Immigration and Nationality Act and section 462 of the Homeland Security Act of 2002 for fiscal year [2005] 2006 shall be available for the costs of assistance provided and other activities to remain available through September 30, [2007] 2008.

*Departments of Labor, Health and Human Services, and Education, and Related Agencies
Appropriations Bill, 2005*

ADMINISTRATION FOR CHILDREN AND FAMILIES

Refugee and Entrant Assistance

Amounts Available for Obligation

	<u>2004 Actual</u>	<u>2005 Appropriation</u>	<u>2006 Estimate</u>
Appropriation, Annual	\$450,276,000	\$488,336,000	\$552,096,000
Enacted Rescission	-2,656,000	-3,906,000	0
Administrative Reductions	-22,000	-34,000	-56,000
Subtotal Adjusted Appropriation	477,598,000	484,396,000	552,040,000
Unobligated balance, start of year	27,743,000	7,149,000 ¹	0
Recovery of prior year obligations	5,408,000	30,467,000 ²	0
Unobligated balance, end of year	-7,149,000	0	0
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Total, obligations	\$473,600,000	\$522,012,000	\$552,040,000

¹ This represents the FY 2003 unobligated balance which is available for the costs of assistance provided and other activities through September 2005.

² This represents the FY 2003 recovered funds which are available for the costs of assistance provided and other activities through September 2005.

Refugee and Entrant Assistance

SUMMARY OF CHANGES

FY 2005 Enacted	
Total estimated budget authority	\$484,396,000
(Obligations)	
 FY 2006 Estimate	 \$552,040,000
(Obligations)	
Net change	+\$67,644,000
(Obligations)	

	<u>2005 Current</u>		<u>Change from Base</u>
	<u>Budget Base</u>	<u>Budget</u>	<u>Budget</u>
	<u>(FTE)</u>	<u>Authority</u>	<u>(FTE)</u>
<u>Increases:</u>			
<u>A. Program:</u>			
1. Grants for transitional and medical assistance to refugee arrivals/eligibles, including victims of trafficking.....	\$192,029,000		+\$72,100,000
2. Care and placement of unaccompanied alien children.....	53,771,000		+9,312,000
 Total Increases	 \$265,736,000		 +\$81,412,000
<u>Decreases:</u>			
<u>A. Program:</u>			
1. Grants for social adjustment and employment services to refugee arrivals/eligibles, including victims of trafficking.....	\$164,889,000		-\$13,768,000
 Total decreases	 \$164,889,000		 -\$13,768,000
 Net Change.....			 +\$67,644,000

Refugee and Entrant Assistance

Budget Authority by Activity

	<u>2004</u> <u>Actual</u>	<u>2005</u> <u>Appropriation</u>	<u>2006</u> <u>Estimate</u>
Transitional and Medical Services.....	\$168,975,000	\$192,029,000	\$264,129,000
Victims of Trafficking..	9,909,000	9,915,000	9,915,000
Social Services.....	152,218,000	164,889,000	151,121,000
Victims of Torture.....	9,909,000	9,915,000	9,915,000
Preventive Health.....	4,792,000	4,796,000	4,796,000
Targeted Assistance.....	49,025,000	49,081,000	49,081,000
Unaccompanied Alien Children.....	52,770,000	53,771,000	63,083,000
Subtotal, Budget Authority.....	\$447,598,000	\$484,396,000	\$552,040,000
Unobligated balances, Start of year.....	27,743,000	7,149,000	0
Recovery of prior year obligations	5,408,000	30,467,000	0
Unobligated balances End of year.....	-7,149,000	0	0
<hr/>			
Total Budget Authority	\$473,600,000	\$522,012,000	\$552,040,000

Refugee and Entrant Assistance

Budget Authority by Object

	2005 Appropriation	2006 Estimate	Increase or <u>Decrease</u>
Salaries and benefits (11.1 & 12.1).....	\$1,960,000	\$3,233,000	+\$1,273,000
Travel and transportation of persons (21.0)	193,000	196,000	+3,000
Rental Payments to GSA (23.1).....	533,000	859,000	+326,000
Advisory and assistance services (25.1).....	10,532,000	12,026,000	+1,494,000
Other services (25.2).....	500,000	502,000	+2,000
Purchase of goods and services from government accounts (25.3)	4,852,000	5,408,000	+556,000
Supplies and Materials (26.0).....	73,000	73,000	0
Grants, subsidies, and Contributions (41.0)	465,753,000	529,743,000	+63,990,000
Total, budget authority by object	\$484,396,000	\$552,040,000	+\$67,644,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

SIGNIFICANT ITEMS IN HOUSE AND SENATE
APPROPRIATIONS COMMITTEE REPORTS

FY 2005 House Appropriations Committee Report Language (H. Rpt 108-636)

Item

[Transition of unaccompanied alien children] – The Committee is concerned about some aspects of the transition of unaccompanied alien children functions from the INS to ORR, especially reports that not all unaccompanied alien children are making their way into the custody of ORR as was intended when Congress enacted the Homeland Security Act of 2002. The Committee directs ORR, in consultation with all appropriate Federal agencies, to report to the Committee within 90 days of the date of enactment of this Act, instances since March 1, 2003, in which Federal agencies have not promptly notified ORR that it has unaccompanied alien children in their custody and have not made arrangements for the prompt transfer of such children to ORR’s care. (p. 130)

Action taken or to be taken

Since the transfer of the Unaccompanied Alien Children (UAC) program from INS to ORR in March 2003, ORR has worked closely with the former Immigration and Naturalization Service and more recently, with the Department of Homeland Security (DHS) to establish a process for the timely transfer of UAC in DHS custody to ORR. These transfers routinely take place within the same day the UAC is apprehended. Though seldom, there are occasions where a UAC may be held by DHS for more than one day before being placed in an ORR-funded facility.

Transportation Difficulties: DHS officials have informed ORR that resources are limited, especially in remote parts of the country, and that they do not always have staff to provide initial transportation of UAC on weekends and holidays in situations where an ORR facility is not within reasonable proximity (more than 8 to 10 hours away by ground transportation) to the point of the UAC’s apprehension. Other transportation issues facing the DHS include flight availability, weather conditions, and available DHS escorts. In such instances, both agencies have attempted to coordinate transportation. However, there have been a few instances where a child may have had to stay in a border patrol station, hotel, or other DHS office until DHS can secure transportation.

In addition, in the Spring of 2004 ORR experienced an unprecedented 30% surge in UAC referrals from DHS. As a result, ORR did not have available beds close to the major apprehension areas where DHS apprehended the UAC and DHS could not arrange transportation to the available bed space the same day. ORR has since added many more beds in Arizona and Texas, two areas where apprehensions of UAC are high, thus resolving some of the transportation difficulties for DHS.

Age Determinations: On occasion, DHS, upon apprehension of a UAC, may determine the individual is an adult, and as a result, place the UAC in an adult facility. Later, the UAC is determined to be a minor and the UAC is referred to ORR for placement

Marshal Service Custody: A child may be held in the custody of the U.S. Marshals Service for weeks or months without ORR being notified of this custody. The Marshals Service has custody of a child when he/she is a witness in smuggling, trafficking, or other criminal cases. If the Marshals Service then determines the child is not needed for the further prosecution of their cases, the child will be referred to ORR for custody and care.

UAC in State or Local Juvenile Detention Facilities: According to DHS, some UAC are in the custody of the state or the local county for delinquent and/or other types of criminal offenses. The state or local authorities should notify DHS when state or local custody has ended and the UAC is to be put into federal immigration proceedings. Sometimes this process takes an extended period of time and the UAC remains in the state or local detention center after his/her court-ordered stay has expired. Once DHS is notified, DHS must investigate further to determine if the minor is an alien. If the minor is a UAC, DHS transports the UAC to an ORR facility.

Item

[Transition of unaccompanied alien children] – The Committee is also aware of reports that the Department of Homeland Security (DHS) is not fully cooperating with ORR on release decisions and directs ORR, in cooperation with DHS, to report to this Committee on its formal arrangements with DHS on release decisions. (p. 130)

Action taken or to be taken

Due to initial transition issues, ORR did not fully assume responsibility for reuniting unaccompanied alien children (UAC) with family or adult sponsors from DHS until August 1, 2004. ORR field staff were trained to review documents and work with shelter case managers and DHS officials in considering appropriate sponsors, ORR contracted with another government agency to perform record checks on sponsors, and ORR designed appropriate forms and authorizations for release and transfer of the UAC's physical custody. This transition caused some initial delays in releasing and reuniting UAC.

In addition, when a UAC has a final order of removal or an order of voluntary departure and is returning to his/her home country, DHS must obtain travel documents and where needed, secure country clearance. At times, DHS experiences significant delays from embassies in obtaining travel documents for any one of a number of reasons. Obtaining clearances usually takes ten days. Both these issues add to the amount of time a UAC may have to wait to return to his or her county.

Item

[Protection and advocacy for minor refugees] – The Committee is encouraged by steps taken by the Office of Refugee Resettlement to improve access to legal representation for children served through this program, as called for by Congress in the statement of the managers accompanying the Department of Health and Human Services Appropriations Act, 2004. The Committee encourages the Office to continue efforts in this area, in particular focusing on developing an infrastructure for identifying, assigning, coordinating and tracking competent pro bono counsel in addition to independent guardians ad litem for all such children. Furthermore, the Committee strongly encourages the Office of Refugee Resettlement to give high priority to the location of immigration courts and services when electing ORR contracted facilities. The Committee requests a full discussion of efforts taken in this area to be included in the 2006 congressional justification. (p. 198)

Action taken or to be taken

Since the transfer of the program to ORR in March 2003, ORR has worked closely with children's immigration attorneys to provide them the necessary access to their clients to effectively represent them in immigration court. Moreover, ORR has participated in roundtable discussions with children's advocates in the Washington, DC area and in Chicago to identify and clarify the role of guardians ad litem and child protection advocates and to promote pro bono representation of unaccompanied alien children. These meetings have also included immigration judges from the Chief Immigration Judge's office, members of the Department of Homeland Security's offices of Immigration and Customs Enforcement and Citizenship and Immigration Services General Counsel, and staff from Executive Office Immigration Review.

ORR has also put together a state-by-state list of pro bono attorneys and guardians who can serve unaccompanied alien children. The list is continuously updated and revised for accuracy and is available to adult sponsors of unaccompanied alien children, to ORR-contracted facilities, and to legal service providers. In addition, ORR has commissioned a pilot program in Chicago through Heartland Alliance to develop a child protection advocate program to ensure that the best interests of unaccompanied alien child are identified and given voice. Through the Unaccompanied Children's Advocate Project, child advocates are assigned to children with special circumstances. Over the past 6 months, the project's staff has been working in tandem with other organizations serving children, individual child welfare experts, and governmental agencies, including ORR, to develop an effective, efficient and balanced model. Assignment of child protection advocates began in July 2004, and to date 21 children have child protection advocates who are ensuring their best interests are served while they are in ORR care.

In addition, ORR has developed a strong relationship with the American Bar Association's Commission on Immigration to find pro bono counsel for special cases where a non-profit legal service provider is not readily available or for certain children transferred to foster care. The ABA has assisted ORR in identifying local non-profit legal service providers in areas where ORR has opened a new children's shelter or group home (e.g., Dover, Delaware, Queens, New York). Moreover, ORR worked closely with the US Division of UNHCR in developing a pro

bono outreach program for unaccompanied alien children who leave ORR custody to live with adult family members while they are in immigration proceedings.

ORR will contract with an independent non-profit agency this fiscal year to develop a plan to ensure competent pro bono legal counsel and child protection advocates for unaccompanied alien children. The first phase will take place in FY05 and consists of developing a national pilot program, starting with two or three pilot sites in and expanding to 10 by the third year of the project. The pilot sites will be located where ORR has contracted for shelter care for unaccompanied alien children and where long-standing non-profit legal service providers have represented unaccompanied alien children. During the pilot, the contractor will provide technical assistance, information management, and performance monitoring to the legal service providers so that they may effectively implement pro bono and child protection advocate outreach programs.

In making determinations on where to contract housing facilities for unaccompanied alien children, ORR considers areas of apprehension by DHS, space for outdoor recreation, location of immigration courts, proximity of major means of transportation (e.g., airport), proximity of pro bono attorneys and/or legal service providers, availability of qualified, bilingual child care professionals, and availability of other professional services in the community (e.g., child psychologists). ORR is committed to providing unaccompanied alien children in its care access to a comprehensive range of services, from competent pro bono legal representatives to unique medical care that meets a child's special needs.

Item

[Victims of torture] – The Committee also recommends \$10,000,000 to treat and assist victims of torture. These funds may also be used to provide training to healthcare providers to enable them to treat the physical and psychological effects of torture. The Committee acknowledges that well-established treatment centers, such as the Center for Victims of Torture, have developed the knowledge base that has fostered growth of treatment facilities around the country and strengthened treatment services generally. This positive trend may continue if leading centers are able to expand their staffs to create more trainers and improve evaluation and research needed to guide and develop new programs. The Committee urges the Office of Refugee Resettlement to place a priority on continued and sufficient grant support for services provided by existing centers before using funds to expand communities served through this program. (p. 198)

Action taken or to be taken

The Office of Refugee Resettlement (ORR) will comply with the Committee's request that ORR place a priority on continued and sufficient grant support for services provided by existing centers for victims of torture before using funds to expand communities served through this program. In FY 2005, ORR will not make any new awards in the Victims of Torture program with the funds available. ORR will fund only continuations for existing grantees.

Refugee and Entrant Assistance

Authorizing Legislation

	<u>2005 Amount Authorized</u>	<u>2005 Appropriation</u>	<u>2006 Amount Authorized</u>	<u>2006 Estimate</u>
Section 414(a) of the Immigration and Nationality Act, as amended, Section 501 of the Refugee Education Assistance Act of 1980 (reauthorization legislation pending Congressional action) ¹ :				
1. Transitional and Medical Services.....	Such sums	\$192,029,000	Such sums	\$264,129,000
2. Social Services.....	Such sums	164,889,000	Such sums	151,121,000
3. Preventive Health ...	Such sums	4,796,000	Such sums	4,796,000
4. Targeted Assistance	Such sums	49,081,000	Such sums	49,081,000
Section 113(b) of the Trafficking Victims Protection Act :				
	15,000,000	9,915,000	10,000,000	9,915,000
Section 5 of the Torture Victims Relief Act:				
	20,000,000	9,915,000	10,000,000	9,915,000
Section 462 (a) of the Homeland Security Act of 2002:				
Unaccompanied Alien Children.....	Such sums	53,771,000	Such sums	63,083,000
Total, appropriation		\$484,396,000		\$552,040,000
Total appropriations against definite authorizations	\$35,000,000	\$19,830,000	\$20,000,000	\$19,830,000

¹ The existing appropriation authorities for these programs expired on September 30, 2002.

APPROPRIATIONS HISTORY TABLE
Refugee and Entrant Assistance

	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1996	414,199,000	416,781,000	397,172,000	407,166,000
1997	381,526,000	412,076,000	385,609,000	426,612,460
1998	395,732,000	418,400,000	395,632,000	423,314,319
1999	415,000,000	415,165,000	415,000,000	435,264,000
2000 Rescission	442,676,000	423,500,000	430,500,000	426,505,000 332,000
2001 Rescission	432,569,000	433,109,000	425,586,000	433,109,000 6,000
2002 Rescission	445,224,000	460,224,000	445,224,000	460,203,000 48,000
2003 Rescission	452,724,000	446,724,000	442,924,000	480,903,000 2,904,000
2004 Rescission	461,626,000	461,853,000	428,056,000	447,598,000 2,678,000
2005 Rescission	473,239,000	491,336,000	477,239,000	484,396,000 3,940,000
2006	552,040,000			

Refugee and Entrant Assistance

Justification

	2004 Actual	2005 Appropriation	2006 Estimate	Increase or Decrease
Transitional and Medical Services	\$168,975,000	\$192,029,000	\$264,129,000	+\$72,100,000
Victims of Trafficking	9,909,000	9,915,000	9,915,000	0
Social Services	152,218,000	164,889,000	151,121,000	-13,768,000
Victims of Torture	9,909,000	9,915,000	9,915,000	0
Preventive Health	4,792,000	4,796,000	4,796,000	0
Targeted Assistance	49,025,000	49,081,000	49,081,000	0
Unaccompanied Alien Children	52,770,000	53,771,000	63,083,000	+9,312,000
Total, BA	\$447,598,000	\$484,396,000	\$552,040,000	+\$67,644,000

General Statement

The Refugee and Entrant Assistance program is designed to help refugees, asylees, Cuban and Haitian entrants, and trafficking victims to become employed and self-sufficient as quickly as possible. As a result of the Homeland Security Act of 2002, the program is now also responsible for coordinating and implementing the care and placement of unaccompanied alien children who are in federal custody by reason of immigration status. These duties are consistent with the Administration for Children and Families' strategic goals of increasing independence and productivity of families, increasing employment and promoting the social well-being of children. The President's appropriation request of \$552,040,000, represents the amount needed to maintain current assistance levels, and to provide additional support for victims of torture and unaccompanied alien children in federal custody.

Refugee and Entrant Assistance funds support seven programs:

- Transitional and Medical Services — This program provides cash and medical assistance to financially needy refugees, asylees, trafficking victims and entrants who are not categorically eligible for TANF, Medicaid, or SSI, and provides foster care services to unaccompanied minors. States are reimbursed for costs incurred to administer refugee program activities. Programs are monitored and data is collected and evaluated. Wilson/Fish projects provide alternative approaches to the state-administered programs. The Voluntary Agency Program (Matching Grant Program) provides one dollar in matching funds for every two dollars of Federal funds.
- Victims of Trafficking — First funded in FY 2001 under the Victims of Trafficking and Violence Prevention Act of 2000, this program extends eligibility for benefits and services to trafficking victims to the same extent as refugees.
- Social Services — The Social Services activity assists refugees in the areas of social adjustment, employment services, and attainment of self-sufficiency as rapidly as possible. Services include English language training, employment-related services, and a variety of special projects and activities.
- Victims of Torture — First funded in FY 2000 under the Torture Victims Relief Act of 1998, this program provides medical and psychological treatment, social and legal services, and rehabilitation for victims of torture.
- Preventive Health — This program provides medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure that health problems are not a barrier to achieving self-sufficiency.
- Targeted Assistance — Grants are made to States to provide services to counties or other localities with large refugee populations, high refugee concentrations, and high use of public assistance.
- Unaccompanied Alien Children — Transferred to ORR by the Homeland Security Act of 2002, this program involves the care and placement of approximately 8,200 unaccompanied alien children per year who are apprehended by INS agents, Border Patrol Officers, or other law enforcement agencies and placed in federal custody.

History of Refugee Ceilings and Arrivals

Year	Refugee ¹ Ceiling	Refugee Arrivals	Cuban/Haitian Arrivals	Trafficking Victims	Total ² Arrivals
1987	70,000	58,885			58,885
1988	87,500	76,733			76,733
1989	116,500	106,538			106,538
1990	125,000	122,263			122,263
1991	131,000	113,734			113,734
1992	132,000	131,611			131,611
1993	120,000	119,099	4,457		123,556
1994	120,000	112,084	14,359		126,443
1995	110,000	99,532	31,782		131,314
1996	90,000	75,721	9,494		85,215
1997	78,000	76,434	7,345		83,779
1998	83,000	76,742	16,984		93,726
1999	91,000	85,019	21,079		106,098
2000	90,000	72,519	19,441		91,960
2001	80,000	68,393	15,605	200	84,198
2002	70,000	26,383	16,694	99	43,176
2003	70,000	28,234	8,687	151	37,072
2004	70,000	52,868	22,585	500	75,953
2005	70,000				
2006	90,000				

Since 1995, Congress has provided bill language permitting the reappropriation of carryover balances to support current year activities. However, FY 2006 is the first year in which no prior year funds are available and in addition, the refugee ceiling will be 20,000 higher in FY 2006. The FY 2006 request of \$552,040,000 is necessary to effectively administer this program, to continue to provide eight months of cash and medical assistance to eligible refugees, and to provide a variety of social and educational services, including services to victims of torture, victims of trafficking and unaccompanied alien children in Federal custody.

The President's appropriation request of \$552,040,000 in new budget authority represents current law requirements. No proposed law amounts are included.

¹ Refugee ceilings are established through Presidential Determination. Not reflected in the ceiling are (1) Cuban/Haitian entrants, most of whom are paroled into the U.S. under a bilateral agreement reached with Cuba in FY 1995, (2) asylees, who are eligible refugee benefits since May 2000, and (3) victims of trafficking who have been eligible for refugee benefits since July 2001.

² Total arrivals do not include asylees, who beginning in FY 2000 became eligible for refugee benefits. In FY 2004 approximately 21,000 asylees received refugee benefits.

TRANSITIONAL AND MEDICAL SERVICES

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$168,975,000	\$192,029,000	\$264,129,000	+\$72,100,000

2006 Authorization....Such sums as may be appropriated.

Statement of the Budget Request

The FY 2006 budget request of \$264,129,000 for Transitional and Medical Services will provide cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims as well as foster care services to unaccompanied refugee minors and unaccompanied minor victims of a severe form of trafficking until emancipation.

Program Description

Historically, assistance to unaccompanied refugee, asylee, or entrant minors has been the top priority for the Transitional and Medical Services program. This activity reimburses states for providing foster care to an unaccompanied minor until the child reaches the age of eighteen. If a state has established a later age for emancipation from foster care, reimbursements will be provided until that date. Cash and medical assistance also is provided to adult refugees, asylees, entrants and certified trafficking victims who are not categorically eligible for TANF, Medicaid, or SSI during their first five months in the United States. State refugee program offices operate these activities. They are reimbursed for costs incurred to administer the refugee programs and to provide assistance and services to unaccompanied refugee minors, asylees, entrants and trafficking victims under the age of eighteen.

Under the Voluntary Agency Program participating national voluntary refugee resettlement agencies, many of which are faith-based organizations, provide a match (in cash or in-kind services) of one dollar for every two dollars of Federal contribution. The participating agencies provide services such as case management, job development, job placement and follow-up, and interim cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. Participating refugees may not access public cash assistance.

The Act also authorizes the use of funds to develop and implement alternative projects for refugees that encourage refugee self-sufficiency. Currently, Fish-Wilson projects are funded in nine states and provide interim financial and medical assistance for newly arrived refugees to

increase their prospects for early employment and self-sufficiency and to reduce welfare dependency.

The Act also authorizes the use of funds for monitoring and evaluation activities.

Funding for Transitional and Medical Services during the last five years has been as follows:

2001	\$220,170,000
2002	\$227,243,000
2003	\$219,853,000
2004	\$168,975,000
2005	\$192,029,000

Performance Analysis

The Office of Refugee Resettlement has six performance measures; however the primary measure is the percentage of refugees entering employment. Although ORR did not meet any of the target performance levels for FY 2003, there were significant improvements in many areas of employment. For example, during FY 2003, 44 percent of the caseload became employed (an 11 percentage point shortfall in meeting the target.) In addition, during FY 2003 twenty-seven states improved their job retention rate and twenty-three states reported higher wages at placement than in FY 2002. There were also significant improvements in the quality of jobs found for refugees during FY 2003.

Progress on these performance targets has been impacted by a number of significant events including the terrorist attacks in September, 2001. Many refugees lost their jobs as a result of the economic downturn in the hospitality industry immediately following the terrorist attacks.

Rationale for the Budget Request

The FY 2006 budget request of \$264,129,000 for Transitional and Medical Services (TAMS), a \$72,100,000 increase from the FY 2005 enacted level, will provide the level of funding necessary to continue to provide eight months of cash and medical assistance to the eligible refugees, entrants, asylees, and trafficking victims as well as foster care services to the same population until emancipation. This funding amount is necessary because FY 2006 is the first year in which no prior year funds are available to supplement TAMS appropriations for cash and medical assistance and because the Department of State has set the FY 2006 funded refugee admissions ceiling at 70,000 refugees, an increase of 20,000 from the FY 2005 funded admissions ceiling.

Resource and Program Data
Transitional and Medical Services

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$102,605,000	\$119,424,000	\$190,084,000
Discretionary	62,029,000	68,500,000	70,000,000
Research/Evaluation	3,594,000	3,550,000	3,550,000
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	400,000	555,000	495,000
Total, Resources	\$168,628,000	\$192,029,000	\$264,129,000
<u>Program Data:</u>			
Number of Grants	62	62	62
New Starts:			
#	52	51	42
\$	\$149,335,000	\$134,224,000	\$190,084,000
Continuations:			
#	10	11	20
\$	\$15,299,000	\$53,700,000	\$70,000,000
Contracts:			
#	5	5	5
\$	\$3,944,000	\$4,055,000	\$3,995,000
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

¹ Includes funding for information technology support and monitoring/on-site review costs.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2006 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-TMS (CFDA # 93.566)

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	1,507,490	1,754,598	2,792,747	1,038,149
Arkansas	6,000	6,984	11,116	4,132
California	11,020,063	12,826,471	20,415,552	7,589,081
Colorado	875,000	1,018,430	1,621,008	602,578
Connecticut	49,772	57,931	92,207	34,276
Delaware	41,433	48,225	76,758	28,533
District of Columbia	1,400,225	1,629,750	2,594,030	964,280
Florida	23,239,070	27,047,602	43,051,931	16,004,329
Georgia	2,424,390	2,821,796	4,491,378	1,669,582
Hawaii	132,000	153,637	244,540	90,903
Idaho	198,729	231,305	368,162	136,857
Illinois	1,786,965	2,079,884	3,310,496	1,230,612
Indiana	547,000	636,664	1,013,361	376,697
Iowa	580,019	675,096	1,074,532	399,436
Kansas	153,389	178,533	284,166	105,633
Kentucky	0	0	0	0
Louisiana	207,447	241,452	384,313	142,861
Maine	254,000	295,636	470,556	174,920
Maryland	4,354,147	5,067,878	8,066,406	2,998,528
Massachusetts	3,526,804	4,104,917	6,533,687	2,428,770
Michigan	3,642,603	4,239,698	6,748,214	2,508,516
Minnesota	4,786,331	5,570,906	8,867,063	3,296,157
Mississippi	1,012,793	1,178,810	1,876,280	697,470
Missouri	102,429	119,219	189,758	70,539
Montana	24,476	28,488	45,344	16,856
Nebraska	264,000	307,275	489,081	181,806
Nevada	0	0	0	0
New Hampshire	27,724	32,269	51,362	19,093
New Jersey	1,242,651	1,446,346	2,302,110	855,764
New Mexico	635,592	739,778	1,177,485	437,707
New York	8,917,508	10,379,265	16,520,400	6,141,135
North Carolina	2,223,953	2,588,503	4,120,051	1,531,548
North Dakota	398,133	463,395	737,573	274,178

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Ohio	1,407,580	1,638,310	2,607,654	969,344
Oklahoma	466,575	543,056	864,368	321,312
Oregon	2,386,155	2,777,293	4,420,543	1,643,250
Pennsylvania	5,010,280	5,831,565	9,281,947	3,450,382
Rhode Island	133,659	155,568	247,613	92,045
South Carolina	81,243	94,560	150,509	55,949
South Dakota	240,000	279,341	444,620	165,279
Tennessee	20,000	23,278	37,051	13,773
Texas	9,337,048	10,867,576	17,297,631	6,430,055
Utah	1,098,915	1,279,049	2,035,828	756,779
Vermont	150,000	174,588	277,887	103,299
Virginia	3,226,508	3,755,397	5,977,365	2,221,968
Washington	2,785,764	3,242,406	5,160,851	1,918,445
West Virginia	20,500	23,860	37,977	14,117
Wisconsin	658,805	766,796	1,220,489	453,693
Wyoming	0	0	0	0
Subtotal	102,605,168	119,423,384	190,084,000	70,660,616
Discretionary Fund	62,029,000	\$68,500,000	70,000,000	1,500,000
Other	3,994,000	\$4,105,000	4,045,000	-60,000
Subtotal adjustments	66,023,000	72,605,000	74,045,000	1,440,000
TOTAL RESOURCES	\$168,628,168	\$192,028,384	\$ 264,129,000	\$72,100,616

VICTIMS OF TRAFFICKING

Authorizing Legislation – Section 113(b) of the Trafficking Victims Protection Act.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$9,909,000	\$9,915,000	\$9,915,000	\$0

2006 Authorization....\$10,000,000 (as requested in the proposed reauthorization of the program.)

Statement of the Budget Request

The FY 2006 budget request of \$9,915,000 for Victims of Trafficking will ensure continued administration of a national network for tracking and certification of trafficking victims, and funding for grant awards for services to victims of a severe form of trafficking.

Program Description

The Trafficking Victims Protection Act focuses on preventing human trafficking overseas, increasing prosecution of human traffickers here in the U.S., protecting the victims, and providing them with Federal and state assistance where necessary. Victims of a severe form of trafficking are defined as people who are sexually exploited or compelled to provide labor through physical force, fraud, or coercion. Estimates indicate that there may be thousands of victims in the U.S.

This program extends eligibility for benefits and services to trafficking victims to the same extent as refugees. The law specifically requires HHS, in consultation with the Attorney General, to certify adult trafficking victims as a pre-condition for their eligibility. Once certified, adult trafficking victims will be eligible to apply for benefits and services under any Federal or state funded program, to the same extent as refugees. Adult trafficking victims may be eligible for refugee cash and medical assistance and social services. Victims under 18 years of age do not need such certification in order to be eligible for benefits and services under the unaccompanied refugee minors program, but rather receive eligibility letters.

Funding for Victims of Trafficking in previous years has been as follows:

2001.....	\$ 5,000,000
2002.....	\$ 10,000,000
2003.....	\$ 9,935,000
2004.....	\$ 9,909,000
2005.....	\$ 9,915,000

Performance Analysis

See Performance Analysis section under Transitional and Medical Services.

Rationale for the Budget Request

The FY 2006 request is the same as the FY 2005 enacted level. These funds will support the national network for tracking and certifying victims and services to such victims.

Resource and Program Data
Victims of Trafficking

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$6,496,000	\$6,190,000	\$6,175,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	796,000	857,000	872,000
Other ²	2,570,000	2,868,000	2,868,000
Total, Resources	\$9,862,000	\$9,915,000	\$9,915,000
<u>Program Data:</u>			
Number of Grants	31	31	31
New Starts:			
#	0	12	19
\$	0	\$2,271,000	\$3,904,000
Continuations:			
#	31	19	12
\$	\$6,496,000	\$3,919,000	\$2,271,000
Contracts:			
#	5	5	5
\$	\$2,932,000	\$3,186,000	\$3,185,000
Interagency Agreements:			
#	0	0	0
\$	0	0	0

¹ Includes funding for information technology support, salaries and benefits and associated overhead costs of certification activities, and monitoring/on-site review costs.

² Includes funding for public outreach efforts.

SOCIAL SERVICES

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$152,218,000	\$164,889,000	\$151,121,000	-\$13,768,000

2006 Authorization....Such sums as may be appropriated.

Statement of the Budget Request

The FY 2006 budget request of \$151,121,000 for the Social Services program will support state-administered programs emphasizing employment-related activities.

Program Description

This activity supports ACF's goal of increasing economic independence and productivity for families and increasing employment. Priority is given to English language training, case management, employment preparation, and job placement and retention services. A portion of the funding is distributed by formula to States and a portion is distributed through discretionary grants.

Funding for Social Services during the last five years has been as follows:

2001.....	\$143,621,000
2002.....	\$158,600,000
2003.....	\$150,139,000
2004.....	\$152,218,000
2005.....	\$164,889,000

Performance Analysis

See Performance Analysis section under Transitional and Medical Services.

Rationale for the Budget Request

The FY 2006 budget request of \$151,121,000 for the Social Services program, a \$13,768,000 decrease from the FY 2005 enacted level, will continue to support state-administered programs emphasizing employment-related activities. Congress provided additional funds in FY 2005 for refugee school impact grants and assistance to meet the needs of Hmong and Bantu refugees.

Resource and Program Data

Social Services

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$79,728,000	\$79,137,000	\$79,500,000
Discretionary	66,605,000	81,617,000	67,486,000
Research/Evaluation ¹	2,000,000		
Demonstration/Development			
Training/Technical Assistance	3,124,000	3,000,000	3,000,000
Program Support ²		400,000	400,000
Other ³	735,000	735,000	735,000
Total, Resources	\$152,192,000	\$164,889,000	\$151,121,000
<u>Program Data:</u>			
Number of Grants	299	328	260
New Starts:			
#	89	157	127
\$	\$85,086,000	\$109,837,000	\$114,200,000
Continuations:			
#	210	171	133
\$	\$64,371,000	\$53,917,000	\$35,786,000
Contracts:			
#	1	1	1
\$	\$2,000,000	\$400,000	\$400,000
Interagency Agreements:			
#	2	2	2
\$	\$735,000	\$735,000	\$735,000

¹ Includes \$2.0 million for evaluations. This activity was prompted by a review of refugee employment programs in the PART review.

² Includes funding for a conference contract.

³ Includes funding for inter-agency agreements with the Office of International and Refugee Health and SAMSHA.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2006 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Social Services (CFDA # 93.566)

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Alabama	\$99,776	\$96,059	\$96,500	\$441
Alaska	100,000	99,259	99,714	455
Arizona	1,646,682	1,634,476	1,641,973	7,497
Arkansas	75,000	74,444	74,785	341
California	9,360,178	9,290,794	9,333,412	42,618
Colorado	882,950	876,405	880,425	4,020
Connecticut	989,748	982,411	986,917	4,506
Delaware	88,497	87,841	88,244	403
District of Columbia	407,738	404,716	406,572	1,856
Florida	23,494,748	23,320,588	23,427,559	106,971
Georgia	2,004,333	1,989,475	1,998,601	9,126
Hawaii	75,000	74,444	74,785	341
Idaho	430,505	427,314	429,274	1,960
Illinois	1,926,097	1,911,819	1,920,588	8,769
Indiana	353,925	351,301	352,912	1,611
Iowa	785,258	779,437	783,012	3,575
Kansas	137,017	136,001	136,625	624
Kentucky	1,067,570	1,059,656	1,064,517	4,861
Louisiana	194,555	193,113	193,999	886
Maine	349,785	347,192	348,785	1,593
Maryland	1,335,808	1,325,906	1,331,988	6,082
Massachusetts	1,617,706	1,605,714	1,613,079	7,365
Michigan	1,598,251	1,586,404	1,593,681	7,277
Minnesota	2,988,286	2,966,135	2,979,741	13,606
Mississippi	79,804	79,212	79,575	363
Missouri	1,546,921	1,535,454	1,542,497	7,043
Montana	75,000	74,444	74,785	341
Nebraska	403,185	400,196	402,032	1,836
Nevada	537,304	533,321	535,767	2,446
New Hampshire	399,873	396,909	398,730	1,821
New Jersey	1,027,417	1,019,801	1,024,479	4,678
New Mexico	196,211	194,757	195,650	893
New York	5,341,990	5,302,391	5,326,713	24,322
North Carolina	1,280,339	1,270,848	1,276,677	5,829
North Dakota	194,555	193,113	193,999	886

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Ohio	1,043,993	1,035,904	1,041,404	4,500
Oklahoma	110,938	110,116	110,621	505
Oregon	1,272,474	1,263,042	1,268,836	5,794
Pennsylvania	2,391,788	2,374,058	2,384,948	10,890
Rhode Island	196,625	195,167	196,062	895
South Carolina	100,000	99,259	99,714	455
South Dakota	389,110	386,226	387,998	1,772
Tennessee	624,647	620,017	622,861	2,844
Texas	3,068,592	3,045,845	3,059,816	13,971
Utah	684,669	679,594	682,711	3,117
Vermont	177,583	176,267	117,076	809
Virginia	1,597,423	1,585,582	1,592,855	7,273
Washington	4,459,455	4,426,398	4,446,702	20,304
West Virginia	75,000	74,444	74,785	341
Wisconsin	446,295	442,987	445,019	2,032
Wyoming	0	0	0	0
Subtotal	79,727,604	79,136,256	79,500,000	362,744
Discretionary Fund	66,605,000	81,617,000	67,486,000	-14,131,000
Other	5,859,000	4,135,000	4,135,000	0
Subtotal adjustments	72,464,000	85,752,000	71,621,000	-14,131,000
TOTAL RESOURCES	\$152,191,604	\$164,888,256	\$151,121,000	-\$13,768,256

VICTIMS OF TORTURE

Authorizing Legislation – Section 5(b)(1) of the Torture Victims Relief Act.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$9,909,000	\$9,915,000	\$9,915,000	\$0

2006 Authorization...\$10,000,000 (as requested in the proposed reauthorization of the program.)

Statement of the Budget Request

The FY 2006 budget request of \$9,915,000 for the Victims of Torture Program will provide a comprehensive program of support for domestic centers and programs for victims of torture.

Program Description

This program provides services and rehabilitation for victims of torture. Grantees are primarily non-profit organizations and allowable services include treatment, social and legal services, and provision of research and training to health care providers to enable them to treat the physical and psychological effects of torture.

Funding for Victims of Torture during the last five years has been as follows:

2001	\$10,000,000
2002	\$10,000,000
2003.....	\$ 9,935,000
2004	\$ 9,909,000
2005	\$ 9,915,000

Performance Analysis

See Performance Analysis section under Transitional and Medical Services.

Rationale for the Budget Request

The FY 2006 request is the same as the FY 2005 enacted level. This funding level will maintain medical and psychological treatment, social and legal services and rehabilitation for victims of torture. The President’s reauthorization request would allow funded agencies to expand training to programs that provide social and legal services to torture victims and allow funds to be used to carryout the program.

Resource and Program Data
Victims of Torture

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$9,443,000	\$9,078,000	\$9,151,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	466,000	500,000	500,000
Program Support ¹		337,000	264,000
Total, Resources	\$9,909,000	9,915,000	9,915,000
<u>Program Data:</u>			
Number of Grants	27	27	27
New Starts:			
#	27	0	27
\$	\$9,909,000	\$0	\$9,651,000
Continuations:			
#	0	27	0
\$	\$0	\$9,578,000	\$0
Contracts:			
#	0	3	1
\$	\$0	\$178,000	\$147,000
Interagency Agreements:			
#	0	1	0
\$	\$0	\$48,000	\$0

¹ Includes funding for information technology support, grant reviewer contract, salaries and benefits and associated overhead costs.

PREVENTIVE HEALTH

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$4,792,000	\$4,796,000	\$4,796,000	\$0

2006 Authorization....Such sums as may be appropriated.

Statement of the Budget Request

The FY 2006 budget request of \$4,796,000 for Preventive Health will ensure adequate health assessment activities for refugees.

Program Description

This program supports the Administration for Children and Families’ goal to enhance economic independence and productivity for families, and to increase employment. The Office of Refugee Resettlement recognizes that a refugee's medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency. Funds for preventive health services are awarded to states through this discretionary grant program to provide health screening/assessment services to refugees.

Funding for Preventive Health during the last five years has been as follows:

2001	\$4,835,000
2002	\$4,835,000
2003	\$4,804,000
2004	\$4,792,000
2005	\$4,796,000

Performance Analysis

See Performance Analysis section under Transitional and Medical Services.

Rationale for the Budget Request

The FY 2006 request for Preventive Health is the same as the FY 2005 enacted level. This budget will support continued medical screening, outreach, orientation and access to health care

for refugees to preserve the public health and ensure health problems are not a barrier to achieving self-sufficiency.

Resource and Program Data
Preventive Health

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$4,792,000	\$4,796,000	\$4,796,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$4,792,000	\$4,796,000	\$4,796,000
<u>Program Data:</u>			
Number of Grants	37	37	37
New Starts:			
#	0	0	37
\$	\$0	\$0	\$4,796,000
Continuations:			
#	37	37	0
\$	\$4,792,000	\$4,796,000	\$0
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2006 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Preventive Health (CFDA # 93.566)

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Alabama	\$50,000	\$50,042	\$50,042	\$0
Alaska	0	0	0	0
Arizona	125,000	125,104	125,104	0
Arkansas	0	0	0	0
California	486,687	487,093	487,093	0
Colorado	75,000	75,063	75,063	0
Connecticut	94,869	94,948	94,948	0
Delaware	0	0	0	0
District of Columbia	50,000	50,042	50,042	0
Florida	911,740	913,259	913,259	0
Georgia	125,000	125,104	125,104	0
Hawaii	0	0	0	0
Idaho	74,591	74,653	74,653	0
Illinois	125,000	125,104	125,104	0
Indiana	72,116	72,176	72,176	0
Iowa	103,123	103,209	103,209	0
Kansas	54,083	54,128	54,128	0
Kentucky	0	0	0	0
Louisiana	75,000	75,063	75,063	0
Maine	50,000	50,042	50,042	0
Maryland	100,000	100,083	100,083	0
Massachusetts	125,000	125,104	125,104	0
Michigan	125,000	125,104	125,104	0
Minnesota	125,000	125,104	125,104	0
Mississippi	50,000	50,042	50,042	0
Missouri	119,270	119,370	119,370	0
Montana	0	0	0	0
Nebraska	61,558	61,609	61,609	0
Nevada	0	0	0	0
New Hampshire	75,000	75,063	75,063	0
New Jersey	75,000	75,063	75,063	0
New Mexico	0	0	0	0
New York	326,525	326,798	326,798	0
North Carolina	76,000	76,063	76,063	0
North Dakota	50,000	50,042	50,042	0

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Ohio	0	0	0	0
Oklahoma	0	0	0	0
Oregon	135,000	135,113	135,113	0
Pennsylvania	125,000	125,104	125,104	0
Rhode Island	0	0	0	0
South Carolina		0	0	0
South Dakota	50,000	50,042	50,042	0
Tennessee	0	0	0	0
Texas	175,000	175,146	175,146	0
Utah	75,000	75,063	75,063	0
Vermont	50,000	50,042	50,042	0
Virginia	115,000	115,096	115,096	0
Washington	211,000	211,176	211,176	0
West Virginia	0	0	0	0
Wisconsin	75,000	75,063	75,063	0
Wyoming	0	0	0	0
Subtotal	4,791,562	4,796,320	4,796,320	0
TOTAL RESOURCES	\$4,791,562	\$4,796,320	\$4,796,320	\$0

TARGETED ASSISTANCE

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$49,025,000	\$49,081,000	\$49,081,000	\$0

2006 Authorization....Such sums as may be appropriated.

Statement of the Budget Request

The FY 2006 budget request of \$49,081,000 for Targeted Assistance will provide needed employment services to help increase the number of refugees entering employment and reduce their need for cash assistance.

Program Description

This program provides grants to states with counties that are impacted by high concentrations of refugees and high dependency rates. States are required by statute to pass on to the designated counties at least 95 percent of the funds awarded. Services provided by this program are generally designed to secure employment for refugees within one year or less.

Funding for Targeted Assistance during the last five years has been as follows:

2001	\$49,477,000
2002	\$49,477,000
2003	\$49,155,000
2004	\$49,025,000
2005	\$49,081,000

Performance Analysis

See Performance Analysis section under Transitional and Medical Services.

Rationale for the Budget Request

The FY 2006 request for Targeted Assistance is the same as the FY 2005 enacted level. These funds will be awarded to states to continue to provide services to counties and other localities with high refugee concentrations and high use of public assistance.

Resource and Program Data
Targeted Assistance

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$44,123,000	\$44,173,000	\$44,173,000
Discretionary	4,902,000	4,908,000	4,908,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$49,025,000	\$49,081,000	\$49,081,000
<u>Program Data:</u>			
Number of Grants	49	49	49
New Starts:			
#	0	28	21
\$	\$0	\$44,173,000	\$4,908,000
Continuations:			
#	49	21	28
\$	\$49,025,000	\$4,908,000	\$44,173,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2006 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Targeted Assistance (CFDA # 93.566)

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	1,301,066	1,302,540	1,302,540	0
Arkansas	0	0	0	0
California	5,188,982	5,194,861	5,194,861	0
Colorado	336,882	337,264	337,264	0
Connecticut	0	0	0	0
Delaware	0	0	0	0
District of Columbia	148,675	148,843	148,843	0
Florida	13,332,458	13,347,718	13,347,718	0
Georgia	1,559,830	1,561,598	1,561,598	0
Hawaii	0	0	0	0
Idaho	298,768	299,107	299,107	0
Illinois	1,366,111	1,367,659	1,367,659	0
Indiana	0	0	0	0
Iowa	570,132	570,778	570,778	0
Kansas	0	0	0	0
Kentucky	857,875	858,847	858,847	0
Louisiana	0	0	0	0
Maine	0	0	0	0
Maryland	0	0	0	0
Massachusetts	742,116	742,957	742,957	0
Michigan	1,227,043	1,228,433	1,228,433	0
Minnesota	1,571,642	1,573,423	1,573,423	0
Mississippi	0	0	0	0
Missouri	1,373,514	1,375,070	1,375,070	0
Montana	0	0	0	0
Nebraska	256,874	257,165	257,165	0
Nevada	426,654	427,137	427,137	0
New Hampshire	0	0	0	0
New Jersey	0	0	0	0
New Mexico	0	0	0	0
New York	4,302,762	4,307,638	4,307,638	0
North Carolina	343,969	344,359	344,359	0
North Dakota	232,463	232,726	232,726	0

STATE/TERRITORY	FY 2004 Actual	FY 2005 Appropriation	FY 2006 Estimate	Difference +/- 2005
Ohio	317,982	318,342	318,342	0
Oklahoma	0	0	0	0
Oregon	1,418,085	1,419,692	1,419,692	0
Pennsylvania	748,731	749,579	749,579	0
Rhode Island	0	0	0	0
South Carolina	0	0	0	0
South Dakota	214,193	214,436	214,436	0
Tennessee	365,546	365,960	365,960	0
Texas	2,225,247	2,227,769	2,227,769	0
Utah	598,638	599,316	599,316	0
Vermont	0	0	0	0
Virginia	839,764	840,716	840,716	0
Washington	1,957,033	1,959,251	1,959,251	0
West Virginia	0	0	0	0
Wisconsin	0	0	0	0
Wyoming	0	0	0	0
Subtotal	44,123,035	44,173,184	44,173,184	0
Discretionary Fund	4,902,000	4,908,000	4,908,000	0
Subtotal adjustments	4,902,000	4,908,000	4,908,000	0
TOTAL RESOURCES	\$49,025,035	\$49,081,184	\$49,081,184	\$0

UNACCOMPANIED ALIEN CHILDREN

Authorizing Legislation — Section 462 of the Homeland Security Act.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$52,770,000	\$53,771,000	\$63,083,000	+\$9,312,000

2006 Authorization....Such sums as may be appropriated.

Statement of the Budget Request

The FY 2006 budget request of \$63,083,000 for the Unaccompanied Alien Children (UAC) Program will provide sufficient funds to appropriately care for these unaccompanied alien children.

Program Description

The UAC program was transferred from the Immigration and Naturalization Service (INS) to the ACF Office of Refugee Resettlement, effective March 1, 2003, pursuant to section 462 of the Homeland Security Act. The program is designed to provide for the care and placement of unaccompanied alien minors who are apprehended in the U.S. by Homeland Security agents, Border Patrol officers or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or released to an adult family member or responsible adult guardian. Resolution of their claims may result in release, granting of an immigration status (such as special immigrant juvenile or asylum), voluntary departure, or removal. During FY 2004, the number of unaccompanied alien children in care increased from approximately 600 at any time to approximately 800 at any time. This trend is expected to continue during FY 2005 and FY 2006, due to targeted border patrol operations aimed at apprehending undocumented aliens. Types of care currently include foster care, shelter care, and secure detention.

Funding for the Unaccompanied Alien Children Program since its transfer to ACF has been as follows:

2003.....	\$37,082,000
2004.....	\$52,770,000
2005.....	\$53,771,000

Performance Analysis

See Performance Analysis section under Transitional and Medical Services.

Rationale for the Budget Request

The FY 2006 budget request for the Unaccompanied Alien Children Program is \$63,083,000, a \$9,312,000 increase from the FY 2005 enacted level. This increase will provide sufficient funds for care and placement of an increasing number of unaccompanied alien children through foster care, shelter care, or secure detention centers, additional field staff in areas of high apprehensions, and expansion of the pilot pro-bono legal services program to a national level.

Resource and Program Data
Unaccompanied Alien Children

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$41,115,000	\$44,430,000	\$49,970,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	2,839,000	3,473,000	5,051,000
Other ²	8,816,000	5,868,000	8,062,000
Total, Resources	\$52,770,000	\$53,771,000	\$63,083,000
<u>Program Data:</u>			
Number of Grants	19	19	22
New Starts:			
#	5	0	15
\$	\$5,339,000	\$0	\$37,143,000
Continuations:			
#	14	19	7
\$	\$35,776,000	\$44,430,000	\$12,827,000
Contracts:			
#	23	16	16
\$	\$7,073,000	\$3,113,000	\$4,699,000
Interagency Agreements:			
#	5	5	5
\$	\$3,207,000	\$4,069,000	\$4,673,000

¹ Includes funding for information technology support, salaries and benefits and associated overhead costs, contractor support costs and monitoring/on-site review travel costs.

² Includes funding for medical costs, facility costs and legal system support costs and background checks.