#### NATIONAL CREDIT UNION ADMINISTRATION

#### OFFICE OF INSPECTOR GENERAL

#### NCUA 2004 FINANCIAL STATEMENT AUDITS FOR

# OPERATING FUND SHARE INSURANCE FUND CENTRAL LIQUIDITY FACILITY COMMUNITY DEVELOPMENT REVOLVING LOAN FUND



#### For the year ended December 31, 2004

Audited Financial Statements	Audit Report Number
NCUA Operating Fund	OIG-05-02
National Credit Union Share Insurance Fund	OIG-05-03
Central Liquidity Facility	OIG-05-04
Community Development Revolving Loan Fund	OIG-05-05

March 31, 2005

William A. DeSarno
Inspector General

#### **EXECUTIVE SUMMARY**

PURPOSE AND SCOPE

The National Credit Union Administration (NCUA) Office of Inspector General contracted with the independent public accounting firm of Deloitte & Touche to perform the financial statement audits of the NCUA Operating Fund, the Share Insurance Fund, the Central Liquidity Facility, and the Community Development Revolving Loan Fund, for the year ended December 31, 2004.

The purpose of the audits is to express an opinion on whether the financial statements are fairly presented. The independent firm also reviewed the internal control structure and evaluated compliance with laws and regulations, as part of their audit.

The audits were performed in accordance with generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

The Inspector General contracted with Deloitte & Touche in August 2003 to perform the financial statement audits mentioned above. The contract was for 2003, with options for 2004 and 2005. The Inspector General was the contracting officer for this contract.

Deloitte & Touche expressed unqualified opinions, stating that the financial statements present fairly, in all material respects, the financial position of the NCUA Operating Fund, the Share Insurance Fund, the Central Liquidity Facility, and the Community Development Revolving Loan Fund, at December 31, 2004, and the results of operations for the year then ended.

Although Deloitte & Touche did not express an overall opinion of the Funds' compliance with laws and regulations, their testing of compliance did not disclose any significant deviations.

Deloitte & Touche did not find any matters considered to be *material* weaknesses in their review of the Funds' internal control structures pertinent to financial reporting. However, during the performance of the audit, we developed recommendations related to internal control over financial reporting and certain observations and recommendations on other accounting, administrative, and operating matters. The observations and recommendations section of this report is restricted to official use only.

# National Credit Union Administration Operating Fund

Financial Statements for the Years Ended December 31, 2004 and 2003, and Independent Auditors' Reports

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#### INDEPENDENT AUDITORS' REPORT

Inspector General
National Credit Union Administration:

We have audited the accompanying balance sheets of the National Credit Union Operating Fund ("the Fund") as of December 31, 2004 and 2003, and the related statements of operations, members' equity, and cash flows for the years then ended. These financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the National Credit Union Operating Fund as of December 31, 2004 and 2003, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2005, on our consideration of National Credit Union Operating Fund's internal control over financial reporting and our tests of its compliance and other matters. The purpose of that report is to describe the scope of our testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

BALANCE SHEETS
DECEMBER 31, 2004 AND 2003
(Dollars in thousands)

ASSETS	2004	2003
ASSETS:		
Cash and cash equivalents	\$18,227	\$24,450
Due from National Credit Union Share Insurance Fund (Note 4)	150	1,914
Employee advances	540	339
Other accounts receivable	138	189
Prepaid expenses and other assets	706	267
Fixed assets—net of accumulated depreciation		
and amortization (Note 3)	35,994	37,208
TOTAL	\$ 55,755	\$64,367
LIABILITIES AND FUND BALANCE		
LIABILITIES: Accounts payable	\$ 4,173	\$ 4,505
Obligations under capital leases (Note 5)	1,336	,
Accrued wages and benefits	2,381	
Accrued annual leave	7,766	8,232
Accrued employee travel	21	77
Notes payable to National Credit Union Share Insurance Fund (Note 4)	25,143	26,484
Total liabilities	40,820	47,120
FUND BALANCE	14,935	17,247
TOTAL	\$55,755	\$64,367

# STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN FUND BALANCE YEARS ENDED DECEMBER 31, 2004 AND 2003

(Dollars in thousands)

	2004	2003
REVENUES:		
Operating fees	\$50,714	\$57,984
Interest	581	427
Other	80	121
Total revenues	51,375	58,532
EXPENSES (Note 4):		
Employee wages and benefits	41,139	39,625
Travel	4,586	3,806
Rent, communications, and utilities	1,707	1,498
Contracted services	2,572	2,224
Other	3,683	3,815
Total expenses	53,687	50,968
EXCESS OF (EXPENSES OVER REVENUES)		
REVENUES OVER EXPENSES	(2,312)	7,564
FUND BALANCE—Beginning of year	17,247	9,683
FUND BALANCE—End of year	\$14,935	<u>\$17,247</u>

#### STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

	2004	2003
CASH FLOWS FROM OPERATING ACTIVITIES:		
Excess of revenues over expenses	\$ (2,312)	\$ 7,564
Adjustments to reconcile excess of revenues over		
expenses to cash (used in) provided by operating activities:		
Depreciation and amortization	3,179	2,967
Loss on disposal of employee residences held for resale	115	21
Loss on disposal of fixed assets	44	15
(Increase) decrease in assets:		
Due from National Credit Union Share Insurance Fund	1,764	(1,244)
Employee advances	(201)	(85)
Other accounts receivable	51	(93)
Prepaid expenses and other assets	(321)	(170)
(Decrease) increase in liabilities:		
Accounts payable	(332)	1,194
Accrued wages and benefits	(3,074)	468
Accrued annual leave	(466)	563
Accrued employee travel	(56)	(699)
Net cash (used in) provided by operating activities	(1,609)	10,501
CASH FLOWS FROM INVESTING ACTIVITIES:		
Purchases of fixed assets and employee residences held for resale	(3,325)	(1,086)
Proceeds from sale of employee residences held for resale	1,083	162
Net cash used in investing activities	(2,242)	(924)
The cash asea in investing activities	(2,242)	()24)
CASH FLOWS FROM FINANCING ACTIVITIES:		
Repayments of notes payable	(1,341)	(2,438)
Principal payments under capital lease obligations	(1,031)	(1,271)
Net cash used in financing activities	(2,372)	(3,709)
NET (DECREASE) INCREASE IN CASH AND CASH EQUIVALENTS	(6,223)	5,868
CASH AND CASH EQUIVALENTS—Beginning of year	24,450	18,582
CASH AND CASH EQUIVALENTS—End of year	\$ 18,227	\$ 24,450

#### SUPPLEMENTAL DISCLOSURE OF CASH FLOW INFORMATION:

Interest paid during the years ended December 31, 2004 and 2003 was \$512 and \$743, respectively.

#### SUPPLEMENTAL DISCLOSURE OF NONCASH FINANCING ACTIVITIES:

Capital lease obligations of \$0 and \$3,119 were incurred when the Fund entered into leases for new equipment during the years ended December 31, 2004 and 2003, respectively.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2004 AND 2003

#### 1. ORGANIZATION AND PURPOSE

The National Credit Union Administration Operating Fund (the "Fund") was created by the Federal Credit Union Act of 1934. The Fund was established as a revolving fund in the United States Treasury under the management of the National Credit Union Administration ("NCUA") Board for the purpose of providing administration and service to the Federal Credit Union System.

#### 2. SIGNIFICANT ACCOUNTING POLICIES

Cash Equivalents—The Federal Credit Union Act permits the Fund to make investments in United States Government securities or securities guaranteed as to both principal and interest by the United States Government. Cash equivalents are highly liquid investments with original maturities of three months or less. All investments in 2004 and 2003 were cash equivalents and are stated at cost, which approximates fair value.

**Depreciation and Amortization**—Building, furniture and equipment, equipment under capital leases, and leasehold improvements are recorded at cost. Depreciation and amortization are computed by the straight-line method over the estimated useful lives of the building, furniture and equipment, and the shorter of the estimated useful life or lease term for leasehold improvements. Estimated useful lives are forty years for the building and three to ten years for the furniture, equipment, and leasehold improvements.

*Operating Fees*—The Fund assesses each federally chartered credit union an annual fee based on the credit union's asset base as of the preceding December 31. The fee is designed to cover the costs of providing administration and service to the Federal Credit Union System. The Fund recognizes this operating fee revenue ratably over the year. Included in the operating fees revenue for 2004 is a refund of \$9 million to Federal Credit Unions of amounts previously collected.

*Income Taxes*—The Fund is exempt from Federal income taxes under Section 501(c) (1) of the Internal Revenue Code.

*Fair Value of Financial Instruments*—The following methods and assumptions were used in estimating the fair value disclosures for financial instruments:

Cash and cash equivalents, receivable from National Credit Union Share Insurance Fund ("NCUSIF"), employee advances, other accounts receivable, accounts and notes payable to NCUSIF, and other accounts payable are recorded at book values, which approximate the respective fair values.

*Use of Estimates*—The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's estimates.

#### 3. FIXED ASSETS

Fixed assets are comprised of the following (in thousands):

	2004	2003
Office building and land Furniture and equipment	\$ 42,626 10,827	\$ 42,453 11,509
Equipment under capital leases	3,215	3,237
Total	56,668	57,199
Less—Accumulated depreciation and amortization	(20,674)	(19,991)
Fixed assets—net	\$ 35,994	\$ 37,208

Accumulated amortization balances for equipment under capital leases as of December 31, 2004 and 2003 were \$2,000 and \$860, respectively.

#### 4. TRANSACTIONS WITH NCUSIF

Certain administrative services are provided by the Fund to NCUSIF. The Fund charges NCUSIF for these services based upon an annual allocation factor approved by the NCUA Board and derived from a study of actual usage. The allocation factor was 59.80% and 62.00% to NCUSIF for 2004 and 2003, respectively. The cost of the services allocated to NCUSIF, which totaled approximately \$79,863,000 and \$83,158,000 for 2004 and 2003, is reflected as a reduction of the corresponding expenses in the accompanying financial statements.

In 1988, the Fund entered into a \$2,161,000 thirty-year unsecured term note with NCUSIF for the purchase of a building. Interest costs incurred were approximately \$0 and \$11,000 for 2004 and 2003, respectively. The note was fully repaid in 2003.

In 1992, the Fund entered into a commitment to borrow up to \$41,975,000 in a thirty-year secured term note with NCUSIF. The monies were drawn as needed to fund the costs of constructing a building in 1993. Interest costs incurred were approximately \$512,000 and \$732,000 for 2004 and 2003, respectively. The note payable balances at December 31, 2004 and 2003, were approximately \$25,143,000 and \$26,484,000, respectively.

The above notes require principal repayments as follows (in thousands):

	Secured Term Note
2005	\$ 1,341
2006	1,341
2007	1,341
2008	1,341
2009	1,341
Thereafter	18,438
	\$ 25,143

The variable rate on both notes is equal to NCUSIF's prior-month yield on investments. The average interest rates during 2004 and 2003 were 1.99% and 2.70%, respectively. The interest rates at December 31, 2004 and 2003, were 2.00% and 2.08%, respectively.

#### 5. LEASE COMMITMENTS

**Description of Leasing Agreements**—The Fund has entered into a number of lease agreements with vendors for the rental of office space as well as the lease of office equipment that includes laptops, printers, monitors, and copiers.

*Operating Leases*—The Fund leases office space under lease agreements that expire through 2008. Office rental charges amounted to approximately \$1,018,000 and \$1,133,000 of which approximately \$608,580 and \$702,460 was reimbursed by NCUSIF for 2004 and 2003, respectively. In addition, the Fund leases office equipment under operating leases with lease terms of less than one year.

The operating lease for the former Region IV (Chicago) regional office space was terminated early in May 2004 to coincide with the closing of that office. In accordance with lease agreement the termination cost was paid in the amount of \$331,800.

Capital Leases—The Fund leases equipment under lease agreements that expire through 2008.

The future minimum lease payments as of December 31, 2004, are as follows (in thousands):

	Opera Leas	_	Capital Leases
2005 2006 2007 2008 2009	\$	728 742 756 559 573	\$ 1,061 278 14 8
Total	<u>\$</u>	3,358	 1,361
Less—Imputed interest			 (25)
Present value of minimum lease payments			\$ 1,336

Based on the allocation factor approved by the NCUA Board for 2004, NCUSIF will reimburse the Fund for approximately 57.00% of the future operating lease payments.

#### 6. RETIREMENT PLAN

The employees of the Fund are participants in the Civil Service Retirement and Disability Fund, which includes the Federal Employees' Retirement System ("FERS"). Both plans are defined benefit retirement plans covering all of the employees of the Fund. FERS is comprised of a Social Security Benefits Plan, a Basic Benefits Plan, and a Savings Plan. Contributions to the plans are based on a percentage of employees' gross pay. Under the Savings Plan, employees can also elect additional contributions between 1% and 15% of their gross pay, and the Fund will match up to 5% of the employees' gross pay. In 2004 and 2003, the Fund's contributions to the plans were approximately \$10,561,000 and \$10,422,000, respectively, of which approximately \$6,315,000 and \$6,462,000 were reimbursed by NCUSIF, respectively.

The Fund does not account for the assets of the above plans and does not have actuarial data with respect to accumulated plan benefits or the unfunded liability relative to eligible employees. These amounts are reported by the U.S. Office of Personnel Management for the Civil Service Retirement and Disability Fund and are not allocated to individual employers.

#### 7. DISCLOSURES OF FAIR VALUE OF FINANCIAL INSTRUMENTS

The carrying amount and the estimated fair value of the Fund's financial instruments are as follows (in thousands):

	December 31, 2004		Decembe	er 31, 2003
	Carrying	Fair	Carrying	Fair
	Amount	Value	Amount	Value
Cash and cash equivalents	\$18,227	\$18,227	\$ 24,450	\$ 24,450
Due from NCUSIF	150	150	1,914	1,914
Employee advances	540	540	339	339
Other accounts receivable	138	138	189	189
Accounts payable	4,173	4,173	4,505	4,505
Obligation under capital lease	1,336	1,336	2,367	2,367
Notes payable to NCUSIF	25,143	25,143	26,484	26,484

#### 8. CONTINGENCIES

NCUA is currently a party to a number of disputes that involve or may involve litigation. In the opinion of management, the ultimate liability with respect to these disputes, if any, will not be material to NCUA's financial position.

#### 9. RESTRUCTURING

NCUA announced on January 29, 2003, a regional restructuring plan, previously approved by the Board on November 21, 2002. The restructuring plan relocated the Region VI office in Concord, California, to Tempe, Arizona, and renumbered it to Region V. The plan also closed the Region IV regional office in Chicago, Illinois. The Region IV relocation and its related costs began in early 2003 and is expected to be completed by June 2005. Region V, located in Austin, Texas, was renumbered to Region IV. Credit union supervision was aligned with the five regions and became effective as of January 1, 2004.

NCUA estimated that the costs to be incurred for the regional restructuring plan are \$3,370,000, which includes relocation costs of \$1,597,000, and miscellaneous administrative and other costs of \$1,773,000. Approximately \$1,880,000 and \$1,482,000 of these estimated costs related to 2004 and 2003 respectively. Included in the cost estimate for 2004 are accrued costs that will be expended in 2005. Based on the allocation factors approved by the NCUA Board, the Operating Fund is responsible for 40.20% of costs expended in 2004. Thus, the Fund's estimated cost for the regional restructuring plan in 2004 was approximately \$756,000, and the NCUSIF's estimated cost for the regional restructuring plan in 2004 was \$1,124,000. Substantially all costs have been incurred except for some final relocation costs for employees. In accordance with SFAS Statement No. 146, Accounting for Costs Associated with Exit and Disposal Activities, an accrual of approximately \$270,000 for relocations has been made in the Fund as of December 31, 2004.

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# National Credit Union Share Insurance Fund

Financial Statements for the Years Ended December 31, 2004 and 2003, and Independent Auditors' Reports

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#### INDEPENDENT AUDITORS' REPORT

Inspector General
National Credit Union Administration:

We have audited the accompanying balance sheets of the National Credit Union Share Insurance Fund ("the Fund") as of December 31, 2004 and 2003, and the related statements of operations, members' equity, and cash flows for the years then ended. These financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the National Credit Union Share Insurance Fund as of December 31, 2004 and 2003, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2005, on our consideration of National Credit Union Share Insurance Fund's internal control over financial reporting and our tests of its compliance and other matters. The purpose of that report is to describe the scope of our testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

# BALANCE SHEETS DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

ASSETS	2004	2003
ASSETS: Investments (Note 6) Cash and cash equivalents Accrued interest receivable Assets acquired in assistance to insured credit unions NCUSIF subordinated note Notes receivable—National Credit Union	\$ 4,485,591 1,872,174 38,246 16,627	\$4,709,610 1,364,954 45,761 12,217 1,711
Administration Operating Fund (Note 8) Other notes receivable and advances Fixed assets—net of accumulated depreciation	25,143 1,558	26,484 880
and amortization (Note 3)  TOTAL ASSETS	\$ 6,439,857	934 \$6,162,551
LIABILITIES AND FUND BALANCE		
LIABILITIES: Estimated losses from supervised credit unions (Note 4) Amounts due to insured shareholders of liquidated credit unions Due to National Credit Union Administration Operating Fund (Note 8) Cash assistance liability Accounts payable Obligations under capital leases (Note 9)	\$ 67,126 11,601 150 1,078 72 522	\$ 76,667 9,541 1,914 100 3 936
Total liabilities	80,549	89,161
FUND BALANCE: Insured credit unions' accumulated contributions Insurance fund balance	4,943,144 1,416,164	4,704,596 1,368,794
Total fund balance	6,359,308	6,073,390
TOTAL LIABILITIES AND FUND BALANCE	\$ 6,439,857	\$6,162,551

#### STATEMENTS OF OPERATIONS YEARS ENDED DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

	2004	2003
REVENUES:		
Interest	\$ 124,836	\$151,174
Other	515	761
Total revenues	125,351	151,935
EXPENSES (Note 8):		
Administrative expenses:		
Employee wages and benefits	61,196	64,652
Travel	6,822	6,210
Rent, communications, and utilities	2,539	2,443
Contracted services	3,827	3,629
(Reduction of allowance) provision for insurance losses (Note 4)	(3,424)	38,043
Other	7,021	8,091
Total expenses	77,981	123,068
EXCESS OF REVENUES OVER EXPENSES	\$ 47,370	\$ 28,867

#### STATEMENTS OF FUND BALANCE YEARS ENDED DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

	Insured Credit Unions' Accumulated Contributions	Insurance Fund Balance
BALANCE AT JANUARY 1, 2003	\$4,267,169	\$1,339,927
Contributions from insured credit unions	437,427	
Excess of revenues over expenses		28,867
BALANCE AT DECEMBER 31, 2003	4,704,596	1,368,794
Contributions from insured credit unions	238,548	
Excess of revenues over expenses		47,370
BALANCE AT DECEMBER 31, 2004	\$4,943,144	\$1,416,164

#### STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

	2004	2003
CASH FLOWS FROM OPERATING ACTIVITIES: Excess of revenues over expenses Adjustments to reconcile excess of revenues over	\$ 47,370	\$ 28,867
expenses to cash provided by operating activities:  Depreciation and amortization (Recoveries) reserves relating to losses from supervised	416	5 575
credit unions—net Decrease (increase) in assets:	(9,541	29,124
Accrued interest receivable Capital assessment receivable	7,515	23,413 3,697
Assets acquired in assistance to insured credit unions, net NCUSIF subordinated notes Other notes receivable and advances	(4,410 1,711 (678	(1,711)
Increase (decrease) in liabilities: Amounts due to National Credit Union Administration Operating Fund	(1,764	1,244
Amounts due to insured shareholders of liquidated credit unions Accounts payable	2,060 69	3,313
Cash assistance liability	978	
Net cash provided by operating activities	43,726	90,942
CASH FLOWS FROM INVESTING ACTIVITIES: Purchase of investments Proceeds from maturities of investments Purchase of fixed assets	(2,488,484 2,712,503	
Collections on note receivable—National Credit Union Administration Operating Fund	1,341	•
Net cash provided by (used in) investing activities	225,360	(171,639)
CASH FLOWS FROM FINANCING ACTIVITIES: Contributions from insured credit unions Principal payments under capital lease obligation	238,548	
Net cash provided by financing activities	238,134	436,958
NET INCREASE IN CASH AND CASH EQUIVALENTS	507,220	356,261
CASH AND CASH EQUIVALENTS—Beginning of year	1,364,954	1,008,693
CASH AND CASH EQUIVALENTS—End of year	\$ 1,872,174	\$ 1,364,954

#### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2004 AND 2003

#### 1. ORGANIZATION AND PURPOSE

The National Credit Union Share Insurance Fund (NCUSIF, the "Fund") was created by the Public Law 91-468 (Title II of the Federal Credit Union Act), which was amended in 1984 by Public Law 98-369. The Fund was established as a revolving fund in the United States Treasury under the management of the National Credit Union Administration ("NCUA") Board for the purpose of insuring member share deposits in all federal credit unions and in qualifying state credit unions that request insurance. The maximum amount of insurance is \$100,000 per shareholder account.

NCUA exercises direct supervisory authority over federal credit unions and coordinates required supervisory involvement with the state chartering authority for state-chartered credit unions insured by the Fund. Insured credit unions are required to report certain financial and statistical information to NCUA on a semiannual or quarterly basis depending on the size of the credit union and are subject to periodic examination by NCUA. Information derived through the supervisory and examination process provides the Fund with the ability to identify credit unions experiencing financial difficulties that may require assistance from the Fund.

Credit unions experiencing financial difficulties may be assisted by the Fund in continuing their operations if these difficulties are considered by the Fund to be temporary or correctable. This special assistance may be in the form of a waiver of statutory reserve requirements, a guarantee account, and/or cash assistance. If continuation of the credit union's operations with Fund assistance is not feasible, a merger partner may be sought. If the assistance or merger alternatives are not practical, the credit union is liquidated.

The first form of special assistance is waivers of statutory reserve requirements, whereby the credit union is permitted to cease making additions to its regular reserve and, in more severe cases, to commence charging operating losses against its regular reserve. When all reserves have been depleted by the credit union, the Fund may provide a reserve guarantee account in the amount of the reserve deficit. In addition, the Fund may provide cash assistance in the form of share deposits and NCUSIF subordinated notes, or may purchase assets from the credit union.

Mergers of financially troubled credit unions with stronger credit unions may also require Fund assistance. Merger assistance may be in the form of cash assistance, purchase of certain assets by the Fund, and/or guarantees of the values of certain assets (primarily loans).

When a credit union is no longer able to continue operating and the merger and assistance alternatives are not practical, the Fund will liquidate the credit union, dispose of its assets, and pay members' shares up to the maximum insured amount. The values of certain assets sold (primarily loans) are sometimes guaranteed to third-party purchasers by the Fund.

#### 2. SIGNIFICANT ACCOUNTING POLICIES

Cash Equivalents and Investments—Title II of the Federal Credit Union Act limits the Fund's investments to United States Government securities or securities guaranteed as to both principal and interest by the United States Government. Cash equivalents are highly liquid investments with original maturities of three months or less. All investments are classified as held-to-maturity under Statement of Financial Standards No. 115, Accounting for Certain Investments in Debt and Equity Securities.

Accordingly, the Fund records investments at amortized cost. Amortized cost is the face value of the securities plus the unamortized premium or less the unamortized discount.

**Depreciation and Amortization**—Furniture, equipment and capital leases are recorded at cost. Depreciation and amortization are computed by the straight-line method over the estimated useful lives of the furniture and equipment and the shorter of the estimated useful life or lease term for capital leases. Estimated useful lives are three years for the furniture, equipment and capital leases.

Advances to Insured Credit Unions—The Fund provides cash assistance in the form of interest and noninterest-bearing NCUSIF ("National Credit Union Share Insurance Fund") subordinated notes (carried at face value), share deposits, and loans to certain credit unions to assist them in continuing their operations.

Assets Acquired from Credit Unions—The Fund acquires the assets of liquidating credit unions pending their ultimate disposition. To assist in the merger of credit unions, the Fund may purchase certain credit union assets. In addition, the Fund may provide cash assistance by acquiring non-performing assets of a credit union experiencing financial difficulty. These acquired assets are maintained by the Asset Management and Assistance Center in Austin, Texas, and are recorded by the Fund at their estimated net realizable value.

**Premium Revenue**—The Fund may assess each insured credit union a premium charge for insurance in an amount stated as a percentage of insured shares outstanding as of December 31 of the preceding insurance year if the Fund's equity ratio is less than 1.3%. The NCUA Board waived the 2004 and 2003 share insurance premiums (see Note 5).

*Income Taxes*—The Fund is exempt from Federal income taxes under Section 501(c)(1) of the Internal Revenue Code.

*Fair Value of Financial Instruments*—The following methods and assumptions were used in estimating the fair value disclosures for financial instruments:

- a. Cash and Cash Equivalents—The carrying amounts for cash and cash equivalents approximate fair values.
- b. *Investments*—The fair value for investments is the quoted market value.
- c. NCUSIF Subordinated Notes and Other Notes Receivable—It is not practicable to estimate the fair value of these assets as there is no secondary market. The Fund has the ability and the intention to hold these notes to maturity.
- d. Other—Accrued interest receivable, capital assessment receivable, notes receivable from NCUA Operating Fund, payable to NCUA Operating Fund, lease obligations, due to insured shareholders of liquidated credit unions and other accounts payable are recorded at book values, which approximate the respective fair values.

Use of Estimates—The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions, particularly the estimated losses from supervised credit unions, that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's estimates.

#### 3. FIXED ASSETS

Fixed assets are comprised of the following (in thousands):

	December 31,		
	2004	2003	
Furniture and equipment Equipment under capital leases	\$ 500 	\$ 526 1,240	
Total	1,740	1,766	
Less: Accumulated depreciation and amortization	(1,222)	(832)	
Total fixed assets—net	\$ 518	\$ 934	

Accumulated amortization balances for equipment under capital leases as of December 31, 2004 and 2003, totaled \$723 and \$310, respectively.

#### 4. PROVISION FOR INSURANCE LOSSES

Management identifies credit unions experiencing financial difficulty through NCUA's supervisory and examination process. The estimated losses from these supervised credit unions are determined by management on a specified case basis. Management also evaluates overall economic trends and monitors potential system-wide risk factors such as increasing levels of consumer debt, bankruptcies, and delinquencies. NCUA applies a rating system to assess a credit union's financial condition and operations in the areas of Capital Adequacy, Asset Quality, Management, Earnings, and Asset/Liability Management (CAMEL). The CAMEL Rating System is a tool to measure risk and allocate resources for supervisory purposes. The NCUA periodically reviews the CAMEL Rating System to respond to continuing economic and regulatory changes in the credit union industry. During 2004 NCUA developed a new model of determining reserve requirements. For non-specified case reserve requirements, risk profile categories are established based on the CAMEL rating of problem credit unions, and probable failure and loss rates are applied based on historical data. The anticipated losses are net of estimated recoveries from the disposition of the assets of failed credit unions.

Total insurance in force as of December 31, 2004 and 2003, is \$500 billion and \$479 billion, respectively, which includes natural person and corporate credit unions. The total net reserves for identified and anticipated losses from supervised credit unions' failures is \$67 million and \$77 million at December 31, 2004 and 2003, respectively. Should there be no recoveries provided during the resolution process, possible additional reserves for \$12 million and \$18 million would be required as of December 31, 2004 and 2003, respectively.

In exercising its supervisory function, the Fund will, at times, extend guarantees of assets (primarily loans) to third-party purchasers or to credit unions to facilitate mergers. The Fund would be obligated upon non-

performance. Such guarantees totaled approximately \$0 at both December 31, 2004 and 2003. The estimated losses from asset and merger guarantees are determined by management on a case-by-case evaluation.

In addition, the Fund may grant a guaranteed line-of-credit to a third party credit provider, such as a corporate credit union or bank, if a credit union has a current or immediate liquidity concern and the credit provider has refused to extend credit without a guarantee. The Fund would be obligated if the credit union failed to perform. Total line-of-credit guarantees of credit unions at December 31, 2004 and 2003, are approximately \$0 and \$800,000, respectively. The total balances outstanding under these line-of-credit guarantees at December 31, 2004 and 2003, are approximately \$0 and \$126,000, respectively.

The activity in the reserves for estimated losses from supervised credit unions was as follows (in thousands):

	Year Ended December 31,	
	2004	2003
BEGINNING BALANCE	\$ 76,667	\$ 47,543
Insurance losses Recoveries	(17,660) 11,543	(15,006) 6,087
Reduction of allowance for insurance losses	(3,424)	,
Provision for insurance losses ENDING BALANCE	\$ 67,126	38,043 \$ 76,667

#### 5. FUND CAPITALIZATION

The Credit Union Membership Access Act of 1998 ("CUMAA") mandated changes to the Fund's capitalization provisions effective January 1, 2000. Each insured credit union shall pay to and maintain with the Fund a deposit in an amount equaling 1% of the credit union's insured shares. The amount of each insured credit union's deposit shall be adjusted as follows, in accordance with procedures determined by the NCUA Board, to reflect changes in the credit union's insured shares: (i) annually, in the case of an insured credit union with total assets of not more than \$50,000,000; and (ii) semiannually, in the case of an insured credit union with total assets of \$50,000,000 or more. The annual and semiannual adjustments are based on member share deposits outstanding as of December 31 of the preceding year and June 30 of the current year, respectively. The 1% contribution will be returned to the insured credit union in the event that its insurance coverage is terminated, or is obtained from another source, or the operations of the Fund are transferred from the NCUA Board.

The CUMAA mandates certain premium charges from insured credit unions and distributions from the Fund under certain circumstances. A premium charge to insured credit unions is required if the Fund's equity ratio (as defined in the CUMAA) falls below 1.2% of insured shares. Also, pro rata distributions to insured credit unions after each calendar year are required if, as of year-end:

- (i) Any loans to the Fund from the Federal Government, and any interest on those loans, have been repaid;
- (ii) The Fund's equity ratio exceeds the normal operating level (as defined in the CUMAA, an equity ratio specified by the NCUA Board, which shall be not less than 1.2% and not more than 1.5%); and
- (iii) The Fund's available assets ratio, as defined in the CUMAA, exceeds 1.0%.

The NCUA Board has determined that the normal operating level is 1.30% at December 31, 2004 and 2003. The calculated equity ratios at both December 31, 2004 and 2003 were 1.27%.

Beginning in 2000, the CUMAA mandates that dividends are determined from specific ratios, which are based upon year-end reports of insured shares. Accordingly, dividends associated with insured shares at year-end are declared and paid in the subsequent year.

The NCUA Board has declared that no dividends were payable on insured shares as of December 31, 2004 and 2003, because the equity ratios of 1.27% were below the normal operating level of 1.30%. Total insured shares as of December 31, 2004 and 2003, were \$500 billion and \$479 billion, respectively.

#### 6. INVESTMENTS

All cash received by the Fund that is not used for outlays related to assistance to insured credit unions and liquidation activities is invested in U.S. Treasury securities.

Investments consist of the following (in thousands):

		D	ecember 31, 20	004	
	Yield to		Gross	Gross	Estimated
	Maturity	Amortized	Unrealized	Unrealized	Market
	at Market	Cost	Gains	Losses	Value
U.S. TREASURY SECURITIES:					
Maturities up to one year Maturities after one year	1.76 % \$	2,015,675	\$ 190	\$ (8,428)	\$2,007,437
through five years	2.30 %	2,469,916		(29,977)	2,439,939
Total	<u>\$</u>	4,485,591	<u>\$ 190</u>	\$ (38,405)	\$4,447,376
		D	ecember 31, 20	003	
	Yield to		Gross	Gross	<b>Estimated</b>
	Maturity	Amortized	Unrealized	Unrealized	Market
	at Market	Cost	Gains	Losses	Value
U.S. TREASURY SECURITIES:					
Maturities up to one year Maturities after one year	2.87 % \$	2,536,670	\$19,986	\$ -	\$2,556,656
through five years	1.74 %	2,172,940	5,530		2,178,469
Total	<u>\$</u>	4,709,610	\$25,516	\$ -	\$4,735,125

Total investment purchases during 2004 and 2003 were approximately \$2.3 billion and \$2.4 billion, respectively. Investment maturities during 2004 and 2003 were approximately \$2.5 billion and \$2.2 billion, respectively. The Fund has the capability and management has the intention to hold all investments held at December 31, 2004 and 2003 to maturity. There were no investment sales during 2004 and 2003.

#### 7. AVAILABLE BORROWINGS

The Fund is authorized by the Federal Credit Union Act to borrow from the Treasury of the United States, upon authorization by the NCUA Board, up to a maximum of \$100,000,000. The NCUA Central Liquidity Facility ("CLF") is authorized to make advances to the Fund under terms and conditions established by the NCUA Board. No borrowings were obtained from these sources during 2004 and 2003.

#### 8. TRANSACTIONS WITH NCUA OPERATING FUND

Substantial administrative services are provided to the Fund by the NCUA Operating Fund. The NCUA Operating Fund charges the Fund for these services based on an annual allocation factor approved by the

NCUA Board and derived from a study of actual usage conducted by the management of these Funds. The allocation factor was 59.8% and 62.00% to the Fund for each in 2004 and 2003, respectively. The cost of services provided by the NCUA Operating Fund was approximately \$79,863,000 and \$83,158,000 for 2004 and 2003, respectively, and includes pension contributions of approximately \$6,315,000 and \$6,462,000 to the Civil Service Retirement System and Federal Employees Retirement System defined benefit retirement plans for 2004 and 2003, respectively.

In 1988, the Fund entered into a \$2,161,000 thirty-year unsecured term note with the NCUA Operating Fund. Interest received was approximately \$0 and \$11,000 for 2004 and 2003, respectively. The note receivable balance was \$0 at both December 31, 2004 and 2003.

In 1992, the Fund entered into a commitment to fund up to \$41,975,000 through a thirty-year secured term note with the NCUA Operating Fund. The monies were advanced to the NCUA Operating Fund as needed to fund the costs of constructing a building. Interest income was approximately \$512,000 and \$732,000 for 2004 and 2003, respectively. The note receivable balances at December 31, 2004 and 2003, were approximately \$25,143,000 and \$26,484,000, respectively.

The above note matures as follows (in thousands):

	Term Note
2005	\$ 1,341
2006	1,341
2007	1,341
2008	1,341
2009	1,341
Thereafter	18,438
Total	\$ 25,143

The variable rate on both term notes is equal to the Fund's prior-month yield on investments. The average interest rates during 2004 and 2003 were approximately 1.99% and 2.70%, respectively. At December 31, 2004 and 2003, the rates were 2.00% and 2.08%, respectively.

The NCUA Operating Fund leases certain office space and equipment under operating lease agreements that expire through 2008. Based on the allocation factor determined by the NCUA's Board, the Fund reimburses the NCUA Operating Fund approximately 59.80% of the total lease payments. The cost of services provided by the NCUA Operating Fund includes rental charges of approximately \$608,580 and \$702,460 for 2004 and 2003, respectively.

The NCUA Operating Fund's total future minimum lease payments on operating leases as of December 31, 2004, are as follows (in thousands):

2005	\$ 728
2006	742
2007	756
2008	559
2009	573
Total	\$3,358

#### 9. LEASE COMMITMENTS

**Description of Leasing Agreements**—The Fund has entered into lease agreements with vendors for the lease of equipment that includes computers, laptops, and printers. The Fund leases computer equipment under capital lease agreements that expire through 2006.

A schedule of future minimum lease payments as of December 31, 2004, is as follows (in thousands):

2005 2006 2007	\$ 423 106
Total	529
Less imputed interest	(7)
Present value of net minimum lease payments	\$ 522

#### 10. DISCLOSURE OF FAIR VALUE OF FINANCIAL INSTRUMENTS

The carrying amount and the estimated fair value of the Fund's financial instruments are as follows:

	<b>December 31, 2004</b>		Decemb	er 31, 2003
	Carrying	Fair	ir Carrying	Fair
	Amount	Value	Amount	Value
Investments	\$4,485,591	\$4,447,376	\$4,709,610	\$4,735,125
Cash and cash equivalents	1,872,174	1,872,174	1,364,954	1,364,954
Accrued interest receivable	38,246	38,246	45,761	45,761
Capital assessment receivable				
Notes receivable—NCUA				
Operating Fund	25,143	25,143	26,484	26,484
Amounts due to insured				
shareholders of liquidated				
credit unions	11,601	11,601	9,541	9,541
Due to NCUA Operating Fund	150	150	1,914	1,914
Accounts payable	72	72	3	3
Lease obligation	522	522	936	936

#### 11. CONCENTRATIONS

There are no significant concentrations of member share deposits within any region of the United States. Concentrations of member shares do exist within the manufacturing, governmental, and educational industries.

#### 12. CONTINGENCIES

NCUA is currently a party to a number of disputes that involve or may involve litigation. In the opinion of management, the ultimate liability with respect to these disputes, if any, will not be material to NCUA's financial position.

#### 13. RESTRUCTURING

NCUA announced on January 29, 2003, a regional restructuring plan, previously approved by the Board on November 21, 2002. The restructuring plan relocated the Region VI office in Concord, California, to Tempe, Arizona, and renumbered it to Region V. The plan also closed the Region IV regional office in Chicago, Illinois. The Region IV relocation and its related costs began in early 2003 and is expected to be completed by June 2005. Region V, located in Austin, Texas, was renumbered to Region IV. Credit union supervision was aligned with the five regions and became effective as of January 1, 2004.

NCUA estimated that the costs to be incurred for the regional restructuring plan are \$3,370,000, which includes relocation costs of \$1,597,000, and miscellaneous administrative and other costs of \$1,773,000. Approximately \$1,880,000 and \$1,482,000 of these estimated costs related to 2004 and 2003 respectively. Included in the cost estimate for 2004 are accrued costs that will be expended in 2005. Based on the allocation factors approved by the NCUA Board, the Fund is responsible for 59.80% of costs expended in 2004. Thus, the Fund's estimated cost for the regional restructuring plan in 2004 was approximately \$1,124,000, and the Operating Fund's estimated cost for the regional restructuring plan in 2004 was \$756,000. Substantially all costs have been incurred except for some final relocation costs for employees. In accordance with SFAS Statement No. 146, Accounting for Costs Associated with Exit and Disposal Activities, an accrual of approximately \$270,000 for relocations has been made in the Operating Fund as of December 31, 2004.

\* \* \* \* \* \*

# National Credit Union Administration Central Liquidity Facility

Financial Statements for the Years Ended December 31, 2004 and 2003, and Independent Auditors' Reports

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#### INDEPENDENT AUDITORS' REPORT

Inspector General
National Credit Union Administration:

We have audited the accompanying balance sheets of the National Credit Union Administration Central Liquidity Facility ("CLF") as of December 31, 2004 and 2003, and the related statements of operations, members' equity, and cash flows for the years then ended. These financial statements are the responsibility of CLF's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the National Credit Union Administration Central Liquidity Facility as of December 31, 2004 and 2003, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2005, on our consideration of National Credit Union Administration Central Liquidity Facility's internal control over financial reporting and our tests of its compliance and other matters. The purpose of that report is to describe the scope of our testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

March 15, 2005

BALANCE SHEETS
DECEMBER 31, 2004 AND 2003
(Dollars in thousands)

ASSETS	2004	2003
ASSETS: Cash Investments with U.S. Central Credit Union (Notes 5, 8, and 9) Accrued interest receivable	\$ 10 1,357,028 6,533	\$ 10 1,238,056 3,653
TOTAL ASSETS	\$1,363,571	\$1,241,719
LIABILITIES AND MEMBERS' EQUITY		
LIABILITIES: Accounts payable and other liabilities Dividends payable (Note 7) Member deposits (Note 7)  Total liabilities	\$ 108 6,478 232 6,818	\$ 136 3,564 7,958 11,658
MEMBERS' EQUITY: Capital stock—required (Note 7) Retained earnings	1,345,345 11,408	1,218,654 11,407
Total members' equity	1,356,753	1,230,061
TOTAL LIABILITIES AND MEMBERS' EQUITY	\$1,363,571	\$1,241,719

#### STATEMENTS OF OPERATIONS YEARS ENDED DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

	2004	2003
REVENUE—Investment income	\$19,371	\$14,991
EXPENSES (Note 10): Operating expenses:		
Group agent service fee Personnel services Other services	1 129 41	1 126 42
Rent, communications, and utilities Personnel benefits Supplies and materials Printing and reproduction	8 32 2 3	7 26 2 5
Total operating expenses	216	209
Interest-liquidity reserve	49	105
Total expenses	265	314
EXCESS OF REVENUE OVER EXPENSES	\$19,106	\$14,677

#### STATEMENTS OF MEMBERS' EQUITY YEARS ENDED DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

	Capital Stock	Retained Earnings
BALANCE—January 1, 2003	\$1,060,995	\$ 11,407
Issuance of required capital stock	158,987	
Redemption of required capital stock	(1,328)	
Dividends		(14,677)
Excess of revenue over expenses		14,677
BALANCE—December 31, 2003	1,218,654	11,407
Issuance of required capital stock	128,900	
Redemption of required capital stock	(2,209)	
Dividends		(19,105)
Excess of revenue over expenses		19,106
BALANCE—December 31, 2004	\$1,345,345	\$ 11,408

#### STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2004 AND 2003 (Dollars in thousands)

	2004	2003
CASH FLOWS FROM OPERATING ACTIVITIES: Excess of revenue over expenses Adjustments to reconcile excess of revenue over expenses to net cash provided by operating activities:	\$ 19,106	\$ 14,677
(Increase) decrease in accrued interest receivable (Decrease) increase in accounts payable and other liabilities	(2,880) (28)	1,389 28
Net cash provided by operating activities	16,198	16,094
CASH FLOWS FROM INVESTING ACTIVITIES: Purchase of investments—net	(118,972)	(156,694)
Net cash used in investing activities	(118,972)	(156,694)
CASH FLOWS FROM FINANCING ACTIVITIES: Additions to member deposits Issuance of required capital stock Dividends Withdrawal of member deposits Redemption of required capital stock  Net cash provided by financing activities	516 128,900 (16,193) (8,240) (2,209) 102,774	959 158,987 (14,677) (3,342) (1,328) 140,599
NET DECREASE IN CASH	0	(1)
CASH—Beginning of year	10	11
CASH—End of year	\$ 10	\$ 10
SUPPLEMENTAL DISCLOSURE OF CASH FLOW INFORMATION—Cash paid during the year for: Interest	<u>\$ 49</u>	<u>\$ 105</u>

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2004 AND 2003

#### 1. ORGANIZATION AND PURPOSE

The National Credit Union Administration Central Liquidity Facility ("CLF") was created by the National Credit Union Central Liquidity Facility Act (the "Act"). The CLF is designated as a mixed-ownership government corporation under the Government Corporation Control Act. The CLF exists within the National Credit Union Administration ("NCUA") and is managed by the National Credit Union Administration Board. The CLF became operational on October 1, 1979.

The purpose of the CLF is to improve general financial stability by meeting the liquidity needs of credit unions. The CLF is a tax-exempt organization under Section 501(c)(1) of the Internal Revenue Code.

#### 2. SIGNIFICANT ACCOUNTING POLICIES

**Basis of Accounting**—The CLF maintains its accounting records on the accrual basis of accounting.

**Loans and Allowance for Loan Losses**—Loans, when made to members, are on a short-term or long-term basis. For all loans, the CLF may obtain a security interest in the assets of the borrower. In determining the allowance for loan losses, when applicable, the CLF evaluates the collectibility of its loans to members through examination of the financial condition of the individual borrowing credit unions and the credit union industry in general.

*Investments*—The CLF invests in redeposits and share accounts at U.S. Central Credit Union (see Notes 5 and 8). All other investments are short-term with no maturities in excess of one year. All investments are classified as held-to-maturity. Accordingly, the CLF records investments at amortized cost. Amortized cost is the face value of the securities plus the unamortized premium or less the unamortized discount.

*Fair Value of Financial Instruments*—The following methods and assumptions were used in estimating the fair value disclosures for financial instruments:

*Cash*—The carrying amounts for cash approximate fair value.

*Investments*—Securities held have maturities of one year or less and, as such, the carrying amounts approximate fair value.

Loans—For loans advanced to member credit unions, the carrying amounts approximate fair value.

*Member Deposits*—Funds maintained with the CLF in excess of required capital amounts are recorded as member deposits. These deposits are due upon demand and the carrying amounts approximate the fair value

FFB Notes Payable—For notes issued to the Federal Financing Bank, when applicable, the carrying amounts approximate fair value.

*Other*—Accrued interest receivable, accounts payable and other liabilities are recorded at book values, which approximate the respective fair values.

*Use of Estimates*—The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's estimates. Certain amounts have been reclassified in the current year.

**Reclassifications**—Certain items in the 2003 financial statements have been reclassified to conform to the 2004 presentation.

### 3. GOVERNMENT REGULATIONS

The CLF is subject to various Federal laws and regulations. The CLF's operating budget requires Congressional approval, and the CLF may not make loans to members for the purpose of expanding credit union loan portfolios. The CLF's investments are restricted to obligations of the United States Government and its agencies, deposits in Federally insured financial institutions, and shares and deposits in credit unions. Borrowing is limited by statute to twelve times the subscribed capital stock and surplus. However, there is a Congressional limitation of \$1.5 billion on funds that are borrowed and then loaned out to credit unions at any one point in time.

At December 31, 2004 and 2003, the CLF was in compliance with its borrowing authority. Borrowings would be from the Federal Financing Bank with interest generally payable upon maturity (see Note 12).

#### 4. LOANS TO MEMBERS

There were no loans or loan commitments outstanding at December 31, 2004 and 2003. The CLF can provide members with extended loan commitments.

### 5. FUNDS ON DEPOSIT WITH U.S. CENTRAL CREDIT UNION

Funds not currently required for operations are invested as follows (in thousands):

	December 31,	
	2004	2003
U.S. Central Credit Union Redeposit account (see Note 8)	\$ 1,357,028	\$1,238,056

### 6. BORROWING AUTHORITY

The Secretary of the Treasury is authorized by the Act to lend up to \$500 million to the CLF in the event that the Board certifies to the Secretary that the CLF does not have sufficient funds to meet the liquidity needs of credit unions. This authority to lend is limited to such extent and in such amounts as are provided in advance by Congressional Appropriation Acts. On December 23, 1981, the President signed PL 97-101, which provided \$100 million of permanent indefinite borrowing authority that may be provided by the Secretary of the Treasury to the CLF to meet emergency liquidity needs of credit unions. Borrowings would be from the Federal Financing Bank with interest generally payable upon maturity (see Note 12).

#### 7. CAPITAL STOCK AND MEMBER DEPOSITS

The required capital stock account represents subscriptions remitted to the CLF by member credit unions. Regular members' required subscription amounts equal one-half of one percent of their paid-in and unimpaired capital and surplus, one-half of which is required to be remitted to the CLF. Agent members' required subscription amounts equal one-half of one percent of the paid-in and unimpaired capital and surplus of all of the credit unions served by the agent member, one-half of which is required to be remitted to the CLF. In both cases, the remaining one-half of the subscription is required to be held in liquid assets by the member credit unions subject to call by the National Credit Union Administration Board. These unremitted subscriptions are not reflected in the CLF's financial statements. Subscriptions are adjusted annually to reflect changes in the member credit unions' paid-in and unimpaired capital and surplus. Dividends are declared and paid on required capital stock.

Member deposits represent amounts remitted by members over and above the amount required for membership. Interest is paid on member deposits at a rate equivalent to the dividend rate paid on required capital stock.

Dividends payable represents dividends declared in 2004 to be paid in of 2005.

#### 8. U.S. CENTRAL CREDIT UNION MEMBERSHIP

During fiscal year 1984, the CLF accepted a membership request from U.S. Central Credit Union ("USC") on behalf of its corporate credit union members. At December 31, 2004 and 2003, \$1,292,059,000 and \$1,168,602,000, respectively, of the required portion of subscribed capital stock were purchased from the CLF by USC on behalf of its member credit unions. The CLF has 29 and 31 corporate credit union members as of December 31, 2004 and 2003, respectively.

In addition, by accepting the USC membership request, the CLF was initially committed to reinvest all but \$50,000,000 of its total share capital in USC at market rates of interest. Beginning April 1, 1996, the CLF reinvests all of its agent member share capital in USC at market rates of interest. At December 31, 2004 and 2003, approximately \$1,357,028,000 and \$1,238,056,000, respectively, were invested in USC accounts at 1.91% and 1.17%, respective yields.

### 9. CONCENTRATION OF CREDIT RISK

At December 31, 2004 and 2003, the CLF has a concentration of credit risk for its investments on deposit with USC of approximately \$1,357,028,000 and \$1,238,056,000, respectively (see Notes 5 and 8).

### 10. SERVICES PROVIDED BY THE NATIONAL CREDIT UNION ADMINISTRATION

The National Credit Union Administration provides the CLF with data processing and other miscellaneous services and supplies. In addition, the National Credit Union Administration pays CLF's employees'

salaries and benefits as well as the CLF's portion of monthly building operating costs. The CLF reimburses the National Credit Union Administration on a monthly basis for these items. Total reimbursements were approximately \$218,000 and \$205,000 for the years ended December 31, 2004 and 2003, respectively.

### 11. DISCLOSURE OF FAIR VALUE OF FINANCIAL INSTRUMENTS

The carrying amount and the estimated fair value of the CLF's financial instruments are as follows (in thousands):

	December 31, 2004		December 31, 200		03			
	Ca	rrying		Fair	Ca	rrying		Fair
	Ar	nount	٧	alue	An	nount	٧	alue
Cash	\$	10	\$	10	\$	10	\$	10
Investments	1,33	57,028	1,35	57,028	1,23	38,056	1,23	38,056
Accrued interest receivable		6,533		6,533		3,653		3,653
Member Deposits		232		232		7,958		7,958
Dividends Payable		6,478		6,478		3,564		3,564
Accounts payable and								
other liabilities		108		108		136		136

### 12. SHORT-TERM REVOLVING CREDIT FACILITY

On July 15, 1999, the National Credit Union Administration signed a note purchase agreement with the Federal Financing Bank on behalf of CLF. The agreement originally provided for a commitment amount of \$20.7 billion. Subsequently, the agreement expired on September 30, 2004, and was extended through consecutive short-term revolving credit facility promissory notes. These promissory notes reduced the credit facility to \$5 billion and expire yearly on the 31<sup>st</sup> of March. The current promissory note expires March 31, 2006.

\* \* \* \* \* \*

# National Credit Union Administration Community Development Revolving Loan Fund

Financial Statements for the Years Ended December 31, 2004 and 2003, and Independent Auditors' Reports

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### **INDEPENDENT AUDITORS' REPORT**

Inspector General
National Credit Union Administration:

We have audited the accompanying balance sheets of the National Credit Union Administration Community Development Revolving Loan Fund ("CDRLF") as of December 31, 2004 and 2003, and the related statements of operations, changes in fund balance, and cash flows for the years then ended. These financial statements are the responsibility of the CDRLF's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the National Credit Union Administration Community Development Revolving Loan Fund as of December 31, 2004 and 2003, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2005, on our consideration of National Credit Union Administration Central Liquidity Facility's internal control over financial reporting and our tests of its compliance and other matters. The purpose of that report is to describe the scope of our testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit

March 15, 2005

### BALANCE SHEETS DECEMBER 31, 2004 AND 2003

ASSETS	2004	2003
Cash and cash equivalents (Note 2) Loans—net of allowance (Note 4) Interest receivable	\$10,036,466 5,017,156 17,057	\$ 8,962,039 5,298,019 20,004
TOTAL ASSETS	\$15,070,679	\$14,280,062
LIABILITIES AND FUND BALANCE		
LIABILITIES: Accrued technical assistance	\$ 727,301	\$ 142,692
Total liabilities	727,301	142,692
FUND BALANCE: Revolving fund capital (Note 3) Accumulated earnings	13,189,378 1,154,000	13,031,596 1,105,774
Total fund balance	14,343,378	14,137,370
TOTAL LIABILITIES AND FUND BALANCE	\$15,070,679	\$14,280,062

### STATEMENTS OF OPERATIONS YEARS ENDED DECEMBER 31, 2004 AND 2003

	2004	2003
SUPPORT AND REVENUES:		
Interest on cash equivalents	\$ 122,229	\$ 84,369
Interest on loans	66,193	98,901
Appropriation revenue	1,138,472	266,359
Total	1,326,894	449,629
EXPENSES:		
Technical assistance	(1,310,386)	(400,486)
Reduction of allowance for loan losses	31,718	175,961
Total	(1,278,668)	(224,525)
EXCESS OF SUPPORT AND REVENUES OVER EXPENSES	\$ 48,226	\$ 225,104

### STATEMENTS OF CHANGES IN FUND BALANCE YEARS ENDED DECEMBER 31, 2004 AND 2003

	2004	2003
FUND BALANCE—Beginning of year	\$14,137,370	\$13,184,218
Change in unexpended appropriations: Operating appropriations received (Note 3) Appropriation revenue recognized (Note 3)	1,192,920 (1,035,138)	994,407 (266,359)
Excess of support and revenues over expenses	48,226	225,104
FUND BALANCE—End of year	\$14,343,378	\$14,137,370

### STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2004 AND 2003

	2004	2003
CASH FLOWS FROM OPERATING ACTIVITIES: Excess of support and revenues over expenses Adjustments to reconcile the excess of support and revenues over expenses to net cash used in operating activities:	\$ 48,226	\$ 225,104
Change in unexpended appropriations Reduction of allowance for loan losses, net of recoveries Changes in assets and liabilities:	(1,035,138) (106,907)	(266,359) (159,851)
Decrease in interest receivable Increase in accrued technical assistance	 2,947 584,609	20,083 35,714
Net cash used in operating activities	(506,263)	(145,309)
CASH FLOWS FROM INVESTING ACTIVITIES: Loan principal repayments Loan disbursements	 1,885,228 (1,497,458)	3,496,233 (879,997)
Net cash provided by investing activities	 387,770	2,616,236
CASH FLOWS FROM FINANCING ACTIVITIES: Appropriations received—revolving fund capital	 1,192,920	994,407
Net cash provided by financing activities	 1,192,920	994,407
NET INCREASE IN CASH AND CASH EQUIVALENTS	1,074,427	3,465,334
CASH AND CASH EQUIVALENTS—Beginning of year	 8,962,039	5,496,705
CASH AND CASH EQUIVALENTS—End of year	\$ 10,036,466	\$8,962,039

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2004 AND 2003

#### 1. NATURE OF ORGANIZATION

The Community Development Revolving Loan Fund for Credit Unions ("CDRLF") was established by an act of Congress (Public Law 96-123, November 20, 1979) to stimulate economic development in low-income communities. The National Credit Union Administration ("NCUA") and the Community Services Association ("CSA") jointly adopted Part 705 of NCUA Rules and Regulations, governing administration of the Fund, on February 28, 1980.

Upon the dissolution of CSA in 1983, administration of the CDRLF was transferred to the Department of Health and Human Services ("HHS"). Because HHS never promulgated final regulations governing the administration of the CDRLF, the Fund was dormant.

The Community Development Credit Union Transfer Act (Public Law 99-604, November 6, 1986) transferred CDRLF administration back to NCUA. The NCUA Board adopted amendments to Part 705 of NCUA Rules and Regulations on September 16, 1987, and began making loans/deposits to participating credit unions in 1990.

The purpose of the CDRLF is to stimulate economic activities in the communities served by low-income credit unions which will result in increased income, ownership and employment opportunities for low-wealth residents, and other economic growth. The policy of NCUA is to revolve the loans to qualifying credit unions as often as practical in order to gain maximum impact on as many participating credit unions as possible.

### 2. SIGNIFICANT ACCOUNTING AND OPERATIONAL POLICIES

**Basis of Accounting**—The CDRLF reports its financial statements on the accrual basis of accounting.

*Cash Equivalents*—The Federal Credit Union Act permits the CDRLF to make investments in United States Government Treasury securities. All investments in 2004 and 2003 were cash equivalents and are stated at cost which approximates fair value. Cash equivalents are highly liquid investments with original maturities of three months or less.

Allowance for Loan Losses—The CDRLF records a provision for estimated loan losses. Loans considered to be uncollectible are charged to the allowance for loan losses. Management continually evaluates the adequacy of the allowance for loan losses based upon prevailing circumstances and an assessment of collectibility risk of the total loan portfolio. Accrual of interest is discontinued on non-performing loans when management believes collectibility is doubtful. At December 31, 2004 and 2003, there were no nonaccrual loans.

*Salary and Operating Expenses*—NCUA provides certain general and administrative support to the CDRLF, including office space, salaries, and certain supplies. The value of these contributed services is not charged to the CDRLF.

**Revenue Recognition**—Appropriation revenue is recognized as the related technical assistance expense is recognized. Total appropriation revenues will differ from total technical assistance expenses because not all technical assistance is funded by appropriations.

*Use of Estimates*—The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's estimates.

### 3. GOVERNMENT REGULATIONS

The CDRLF is subject to various Federal laws and regulations. Assistance, which includes lending and technical assistance, is limited by Congress to a total of the \$16,335,528 appropriated for the CDRLF plus accumulated earnings. Federally chartered and state-chartered credit unions may participate in the CDRLF's Community Loan Fund. Loans may only be made to low-income credit unions as defined by the NCUA.

NCUA Rules and Regulations section 705.7 permit the classification of the loan in the participating credit union's accounting records as either a note payable or a nonmember deposit. As a nonmember deposit, an amount not to exceed \$100,000 per credit union is insured by the National Credit Union Share Insurance Fund ("NCUSIF"). The covered amount of loans recorded as nonmember deposits by participating credit unions insured by the NCUSIF totaled approximately \$3,631,673 and \$3,730,636 at December 31, 2004 and 2003, respectively. Under the CDRLF Loan Program, loans recorded in the credit union's accounting records as notes payable may be collateralized.

Loans are limited to a maximum amount of \$300,000 per credit union. Loans issued between January 1, 1995, and December 31, 1998, carry a fixed interest rate of 3%; loans issued between January 1, 1999, and December 31, 2001, carry a fixed rate of 2%; and loans issued after January 1, 2002, carry a fixed rate of 1%. Interest and principal are repaid on a semiannual basis beginning six months and one year, respectively, after the initial distribution of the loan. The maximum term of each loan is five years. Participating credit unions are required to match the value of the loan within one year of the date of approval of the loan.

During the year ended December 31, 2004, appropriations for loans and technical assistance in the amount of \$1,192,920 were received. Of this amount, \$994,100 was designated to be used as operating appropriations for technical assistance and \$198,820 was designated to be used as revolving fund capital. For the appropriations received for technical assistance, monies expired on September 30, 2004.

Activities by each appropriation, from inception	Public Law No. 108-199	Public Law No. 108-199	Total
Operating appropriation received Appropriation revenue recognized	\$ 994,100 (994,100)	\$ 198,820 (198,820)	\$ 1,192,920 (1,192,920)
Balance—December 31, 2004	\$	\$	\$

Unexpended appropriations:	2004	2003
Balance—beginning of the year Operational appropriations received	\$ 737,396 1,192,920	\$ 9,348 994,407
Appropriation revenue recognized	(1,035,138)	(266,359)
Balance—end of year  Revolving fund capital:	\$ 895,178	\$ 737,396
Balance—beginning of the year Change in unexpended appropriations	\$13,031,596 157,782	\$12,303,548 728,048
Balance—end of year	\$13,189,378	\$13,031,596

### 4. LOANS

Loans outstanding at December 31, 2004 and 2003, are scheduled to be repaid during the following subsequent years:

	2004	2003
Year 1	\$1,827,943	\$1,676,793
Year 2	1,179,047	1,713,228
Year 3	1,068,191	849,821
Year 4	583,491	788,718
Year 5	391,577	409,459
	5,050,249	5,438,019
Less allowance for loan losses	(33,093)	_(140,000)
Net loans outstanding	\$5,017,156	\$5,298,019

Changes in the allowance for loan losses are summarized below:

	2004	2003
Balance—beginning of year	\$ 140,000	\$ 299,851
Loans recovered		16,110
Write-offs	(75,189)	
Reduction of allowance for loan losses	(31,718)	(175,961)
Balance—end of year	\$ 33,093	\$ 140,000

### 5. CONCENTRATION OF CREDIT RISK

At December 31, 2004 and 2003, there are no significant concentrations of credit risk in the loan portfolio. As discussed in Note 1, the CDRLF provides loans to credit unions that serve predominantly low-income communities.

#### 6. ESTIMATED FAIR VALUE OF FINANCIAL INSTRUMENTS

The following disclosures of the estimated fair value of financial instruments are made in accordance with the requirements of Statement of Financial Accounting Standards No. 107, *Disclosures about Fair Value of Financial Instruments*. The methods and assumptions used in estimating the fair value disclosures for financial instruments are as follows:

*Cash and Cash Equivalents*—The carrying amounts for cash and cash equivalents approximate fair values.

*Interest Receivable* and *Accrued Technical Assistance*—Such items are recorded at book values, which approximate the respective fair values.

**Loans**—The fair value is estimated by discounting projected future cash flows using current market interest rates. For purposes of this calculation, the discount rate used was the prime interest rate plus two percent (7.25% at December 31, 2004 and 6.00% at December 31, 2003).

The carrying amount and the estimated fair value of the CDRLF's financial instruments are as follows:

	Decembe	er 31, 2004	December 31, 2003		
	Carrying Amount	Estimated Fair Value	Carrying Amount	Estimated Fair Value	
Assets: Cash and cash equivalents	\$ 10,036,466	\$ 10,036,466	\$8,962,039	\$8,962,039	
Interest receivable	\$ 17,057	\$ 17,057	\$ 20,004	\$ 20,004	
Loans Allowance for loan losses	\$ 5,050,249 (33,093)	\$ 4,764,471 (33,093)	\$5,438,019 (140,000)	\$5,070,631 (140,000)	
Loans—net of allowance	\$ 5,017,156	\$ 4,731,378	\$5,298,019	\$4,930,631	
Liabilities: Accrued technical assistance	\$ 727,301	<u>\$ 727,301</u>	\$ 142,692	\$ 142,692	

It is the intent of the CDRLF to hold its loans to maturity. The CDRLF anticipates realizing the carrying amount in full. Fair value is less than the carrying amount because loans are made at less than market interest rates.

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