# Financial Details

#### MESSAGE FROM THE CHIEF FINANCIAL OFFICER

The Department of Education continued its high standard of financial management and reporting during fiscal year 2006. In this part of the *Performance and Accountability Report*, I have the pleasure of presenting to the President and the American people the financial details on the Department's stewardship and management of the public funds to which we have been entrusted.

The Department's impressive record of excellence in financial management has been a joint effort of our managers, employees, and business partners who make it a priority to ensure that the highest quality financial data is reported. Highlights of these successful efforts over the last year are as follows:



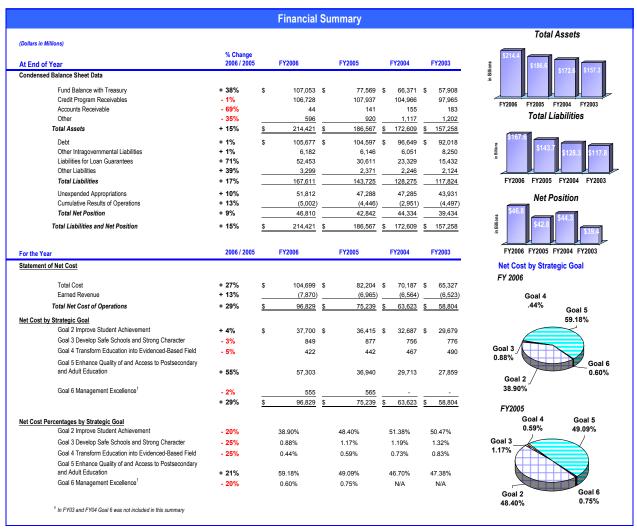
- Received an unqualified opinion on the principal financial statements for the fifth consecutive year, demonstrating a clear pattern of financial accountability;
- Continued to have no material weaknesses identified as part of our Report on Internal Control for the fourth consecutive year;
- Received a "green" status in Financial Management on the *President's Management Scorecard* for the third consecutive year;
- Awarded the prestigious "Certificate of Excellence in Accountability Reporting" from the Association of Government Accountants for the third consecutive year;
- Continue to provide reasonable assurance of its internal controls over financial reporting.

In 2006, the Department furthered its efforts to correct the two reportable conditions identified by the auditors in the "Report on Internal Controls." To address the reportable condition regarding the credit reform estimation the Credit Steering committee has worked diligently to continue to improve the process. The work group is comprised of managers from the Office of the Chief Financial Officer, Budget Service and Federal Student Aid. Throughout the fiscal year the committee has reviewed and documented the analytical tools used for the loan estimation process. Currently new analytical tools are also in development to enhance the monitoring of loans at the cohort level. The Department also continued to address the other reportable condition regarding controls surrounding information systems.

During FY 2006, the Department conducted an assessment of the effectiveness of its internal control over financial reporting. This review was based upon the expanded requirements of OMB Circular A-123 (Appendix A), *Management's Responsibility for Internal Control*. We are pleased to report that the Department can give an unqualified statement of assurance on its internal control over financial reporting. This examination has presented us the opportunity to further review and improve upon our internal controls and thereby will continue to ensure the greatest integrity in our financial management and reporting.

/s/

Lawrence Warder Chief Financial Officer November 15, 2006



#### **Limitations of Financial Statements**

Management has prepared the accompanying financial statements to report the financial position and operational results for the U.S. Department of Education for fiscal years 2006 and 2005 pursuant to the requirements of Title 31 of the United States Code, section 3515(b).

While these statements have been prepared from the books and records of the Department in accordance with generally accepted accounting principles for federal entities and the formats prescribed by OMB, these statements are in addition to the financial reports used to monitor and control budgetary resources, which are prepared from the same books and records.

The statements should be read with the realization that they are a component of the U.S. Government, a sovereign entity. One implication of this is that the liabilities presented herein cannot be liquidated without the enactment of appropriations, and ongoing operations are subject to the enactment of future appropriations.

## United States Department of Education Consolidated Balance Sheet As of September 30, 2006 and 2005

(Dollars in Millions)

	Fiscal Year 2006			Fiscal Year 2005		
Assets:						
Intragovernmental:						
Fund Balance with Treasury (Note 2)	\$	107,053	\$	77,569		
Accounts Receivable (Note 3)		1				
Other Intragovernmental Assets		107.051		12		
Total Intragovernmental		107,054		77,581		
Cash and Other Monetary Assets (Note 4)		566		888		
Accounts Receivable, Net (Note 3)		43		141		
Credit Program Receivables, Net (Note 5)		106,728		107,937		
General Property, Plant and Equipment, Net (Note 6)		29		19		
Other Assets		1		1_		
Total Assets	\$	214,421	\$	186,567		
Liabilities:						
Intragovernmental:						
Accounts Payable			\$	12		
Debt (Note 7)	\$	105,677		104,597		
Guaranty Agency Federal and Restricted Funds Due to						
Treasury (Note 4)		566		888		
Payable to Treasury (Note 5)		5,519		5,166		
Other Intragovernmental Liabilities (Note 8)		97		80		
Total Intragovernmental		111,859		110,743		
Accounts Payable		859		684		
Accrued Grant Liability (Note 9)		2,059		1,328		
Liabilities for Loan Guarantees (Note 5)		52,453		30,611		
Other Liabilities (Note 8)		381		359		
Total Liabilities	\$	167,611	\$	143,725		
Commitments and Contingencies (Note 16)						
Net Position:						
Unexpended Appropriations - Earmarked Funds						
Unexpended Appropriations - Other Funds	\$	51,812	\$	47,288		
Cumulative Results of Operations - Earmarked Funds (Note 15)		61				
Cumulative Results of Operations - Other Funds		(5,063)		(4,446)		
Total Net Position (Note 10)	\$	46,810	\$	42,842		
Total Liabilities and Net Position	\$	214,421	\$	186,567		

#### STATEMENT OF NET COST

# United States Department of Education Consolidated Statement of Net Cost For the Years Ended September 30, 2006 and 2005

(Dollars in Millions)

		Fiscal Year 2006		
Program Costs			2005	
Enhancement of Postsecondary and Adult Education				
Gross costs	\$	63,356 \$	42,351	
Less: Earned Revenue		7,790	6,870	
Net Program Costs		55,566	35,481	
Total Program Costs	<u>\$</u>	55,566 \$	35,481	
Creation of Student Achievement, Culture of Achievement a				
Gross costs	\$	24,605 \$	·	
Less: Earned Revenue		60	76	
Net Program Costs		24,545	24,388	
Total Program Costs	\$	24,545 \$	24,388	
Transformation of Education				
Gross costs	\$	1,363 \$	•	
Less: Earned Revenue		18	17	
Net Program Costs		1,345	1,203	
Total Program Costs	\$	1,345 \$	1,203	
Special Education and Program Execution				
Gross costs	\$	15,375 \$	14,169	
Less: Earned Revenue		2	2	
Net Program Costs		15,373	14,167	
Total Program Costs	<u>\$</u>	15,373 \$	14,167	
Grand Total Program Costs	\$	96,829 \$	75,239	
Net Cost of Operations (Note 11)	\$	96,829 \$	75,239	

# STATEMENT OF CHANGES IN NET POSITION

#### United States Department of Education Consolidated Statement of Changes in Net Position For the Years Ended September 30, 2006 and 2005

(Dollars in Millions)

		Fiscal Year 2006			Fiscal Year 2005		
		Cumulative Results of Operations	Unexpended Appropriations	Cumulative Results of Operations		Unexpended Appropriations	
Beginning Balances							
Beginning Balances - Earmarked Funds							
Beginning Balances - All Other Funds	\$	(4,446) \$	47,288	\$	(2,951) \$	47,285	
Beginning Balances, as adjusted - Earmarked Funds		, , , ,	•		` ` ' ' ' '	<u> </u>	
Beginning Balances, as adjusted - All Other Funds	\$	(4,446) \$	47,288	\$	(2,951) \$	47,285	
Budgetary Financing Sources:							
Appropriations Received							
Appropriations Received - Earmarked Funds		_			_		
Appropriations Received - All Other Funds		\$	102,139		\$	77,033	
Other Adjustments (rescissions, etc)							
Other Adjustments (rescissions, etc) - Earmarked Funds Other Adjustments (rescissions, etc) - All Other Funds			(1,509)	æ	(3)	(1,312)	
Appropriations Used			(1,509)	Ψ	(3)	(1,312)	
Appropriations Used - Earmarked Funds							
Appropriations Used - All Other Funds	\$	96.106	(96,106)		75.718	(75,718)	
Donations and Forfeitures of Cash and Cash Equivalents	•	,	(,)			(1-5,1-1-5)	
Donations and Forfeitures of Cash and Cash Equivalents - Earmarked Funds		61					
Donations and Forfeitures of Cash and Cash Equivalents - All Other Funds							
Nonexpenditure Financing Sources - Transfers-Out							
Nonexpenditure Financing Sources - Transfers-Out - Earmarked Funds Nonexpenditure Financing Sources - Transfers-Out - All Other Funds		(36)			(33)		
Other Financing Sources:							
Imputed Financing from Costs Absorbed by Others							
Imputed Financing from Costs Absorbed by Others - Earmarked Funds							
Imputed Financing from Costs Absorbed by Others - All Other Funds	\$	31		\$	31		
Others	·						
Others - Earmarked Funds							
Others - All Other Funds		111			(1,969)		
Total Financing Sources	\$	96,273 \$	4,524	\$	73,744 \$	3	
Total Financing Sources - Earmarked Funds	\$	61					
Total Financing Sources - All Other Funds	\$	96,212 \$	4,524	\$	73,744 \$	3	
Net Cost of Operations							
Net Cost of Operations  Net Cost of Operations - Earmarked Funds							
Net Cost of Operations - All Other Funds	\$	(96,829)		\$	(75,239)		
Not obot of operations will other rando	Ť	(00,020)		<u> </u>	(10,200)		
Net Change							
Net Change - Earmarked Funds	\$	61					
Net Change - All Other Funds	\$	(617) \$	4,524	\$	(1,495) \$	3	
Ending Balances - Earmarked Funds (Note 10) Ending Balances - All Other Funds (Note 10)	\$ \$	61 \$ (5,063) \$	(0) 51,812	\$	(0) \$ (4,446) \$	(0) 47,288	

# STATEMENT OF BUDGETARY RESOURCES

### United States Department of Education Combined Statement of Budgetary Resources For the Years Ended September 30, 2006 and 2005

(Dollars in Millions)

		Fiscal Year 2006			Fiscal Year 2005		
				Budgetary Credit Reform Financing			Budgetary Credit Reform Financing
	_	Budgetary		Accounts		Budgetary	Accounts
Budgetary Resources:							
Unobligated balance, brought forward, October 1:	\$	2,137	\$	22,817	\$	2,245 \$	15,128
Recoveries of prior year Unpaid Obligations	Ψ	1,434	Ψ	3,450	Ψ	1,536	1,973
Budgetary Authority:		1,101		0,100		1,000	1,070
Appropriations		102,197		108		76,981	3
Borrowing Authority		,		35,089		,	32,209
Spending authority from offsetting collections (gross):				,			,
Earned							
Collected		2,074		77,399		3,198	49,536
Change in Receivables from Federal Sources		1				(3)	(2)
Change in unfilled customer orders							
Advance Received		9				64	
Without advance from Federal Sources		(1)	)	(4)		(68)	34
Subtotal	\$	104,280	\$	112,592	\$	80,172 \$	81,780
Permanently not available	_	(3,537)	)	(32,252)		(4,047)	(24,692)
Total Budgetary Resources (Note 13)	\$	104,314	\$	106,607	\$	79,906 \$	74,189
Status of Budgetary Resources:							
Obligations incurred: (Note 13)							
Direct	\$	99.001	\$	60.117	\$	77.677 \$	51.372
Reimbursable	Ψ	92	Ψ	00,111	Ψ	92	01,072
Subtotal	\$	99,093	\$	60,117	\$	77,769 \$	51,372
Unobligated Balances:	•	,	•	,	•	,	
Apportioned		4,081				526	
Subtotal	\$	4,081			\$	526	
Unobligated Balance not available		1,140		46,490		1,611	22,817
Total Status of Budgetary Resources	\$	104,314	\$	106,607	\$	79,906 \$	74,189
Change in Obligated Balance:							
Obligated balance, net							
Unpaid obligations, brought forward, October 1	\$	48,213	\$	10,802	\$	48,221 \$	7,790
Less: Uncollected customer payments from Federal Sources,							
brought forward, October 1		3		34		74	2
Total, unpaid obligated balance, brought forward, net	\$	48,210	\$	10,768	\$	48,147 \$	7,788
Obligation Incurred net (+/-)		99,093		60,117		77,769	51,372
Less: Gross Outlays		95,662		54,516		76,251	46,389
Less Recoveries of prior year unpaid obligations, actual		1,434		3,450		1,536	1,973
Change in uncollected customer payments from Federal Sources (+/-)				4		72	(32)
Obligated Balance, net, end of period	•	=0.040	•	40.050	•	40.040	40.000
Unpaid Obligations	\$	50,210		12,953	\$	48,213 \$	10,802
Less: Uncollected customer payments from Federal Sources	_	3		30	_	3	34
Total, unpaid obligated balance, net, end of period	\$	50,207	\$	12,923	\$	48,210 \$	10,768
Net Outlays							
Net Outlays:							
Gross Outlays	\$	95,662	\$	54,516	\$	76,251 \$	46,389
Less: Offsetting collections		2,083		77,399		3,264	49,536
Less: Distributed Offsetting receipts	_	51				32	
Net Outlays (Note 13)	\$	93,528	\$	(22,883)	\$	72,955 \$	(3,147)

# STATEMENT OF FINANCING

#### United States Department of Education Consolidated Statement of Financing For the Years Ended September 30, 2006 and 2005

(Dollars in Millions)

		Fiscal Year 2006		Fiscal Year 2005
Resources Used to Finance Activities				
Budgetary Resources Obligated				
Obligations Incurred (Note 13)	\$	(159,210)	\$	(129,141)
Less: Spending Authority from Offsetting Collections & Recoveries		84,362		56,268
Obligations Net of Offsetting Collections and Recoveries		(74,848)		(72,873)
Less: Offsetting Receipts	\$	(51)	\$	(32)
Net Obligations	ф	(74,899)	Þ	(72,905)
Other Resources Imputed Financing From Costs Absorbed by Others		(31)		(31)
Net Other Resources Used to Finance Activities		(31)		(31)
Net Other Resources Osea to Finance Activities		(31)		(31)
Total Resources Used to Finance Activities	\$	(74,930)	\$	(72,936)
Resources Used to Finance Items Not Part of Net Cost of Operations				
Change in Budgetary Resources Obligated for Goods, Services and Benefits Ordered but				
not Yet Provided (+/-)	\$	(2,946)	\$	(3,197)
Resources that Fund Expenses Recognized in Prior Period (Note 14)		(2,840)		(1,610)
Budgetary offsetting collections and receipts that do not affect net cost of operations				2
Credit Program Collections Which Increase/Decrease Liabilities for Loan Guarantees, or Credit Program Receivables, Net including Allowances for Subsidy		73,723		46,891
Resources Used to Finance the Acquisition of Fixed Assets, or Increase/Decrease Liabilities for Loan Guarantees or Credit Program Receivables, Net in the Current or Prior Period		(48,328)		(39,977)
Total Resources Used to Finance Items Not Part of the Net Cost of Operations	\$	19,609	\$	2,109
Total Resources Used to Finance the Net Cost of Operations	\$	(94,539)	\$	(75,045)
Components of the Net Cost of Operations that Will Not Require or Generate Resources in the Current Period				
Components Requiring or Generating Resources in Future Periods (Note 14) Increase in Annual Leave Liability	\$	(31)	œ	(28)
Upward/Downward Reestimates of Credit Subsidy Expense	φ	(4,200)	Ψ	(2,789)
Increase in Exchange Revenue Receivable from the Public		1,603		1,163
Other (+/-)		32		15
Total Components of the Net Cost of Operations that Will Require or Generate Resources				
in Future Periods	\$	(2,596)	\$	(1,639)
Components Not Requiring or Generating Resources		, , ,		,
Depreciation and Amortization	\$	400	\$	1,442
Other (+/-) (Note 14)		(94)		3
Total Components of the Net Cost of Operations that Will Not Require or Generate Resources	\$	306	\$	1,445
Total Components of the Net Cost of Operations that Will Not Require or Generate				
Resources in the Current Period	\$	(2,290)	\$	(194)
Net Cost of Operations (Note 11)	\$	(96,829)	\$	(75,239)