### Appendix A-Key Statistics

			2005	2004	2003
		_	2005	2004	2003
Bank Insurance Fund					
Financial Results					
Revenue		\$	1,783	\$ 1,675	\$ 1,626
Operating Expenses			846	821	805
Insurance and other expenses			(135)	(263)	(921)
Net Income			1,072	1,117	1,742
Comprehensive Income			680	1,004	1,732
Insurance Fund Balance		\$	35,467	\$ 34,787	\$ 33,782
Fund as a Percentage of Insured D	Deposits		1.25%	1.30%	1.32%
Selected Statistics					
Total BIF-Member Institutions			7,748 *	7,839	7,995
Problem Institutions			58 *	69	102
Total Assets of Problem Institution	ns	\$	18,714	\$ 27,161	\$ 28,812
Institution Failures			0	3	3
Total Assets of Current Year Faile	The second		• •	\$ 151	ф 1 OO7
			\$ 0 24	31	\$ 1,097 31
Number of Active Failed Institutio	n Receivershi				
Number of Active Failed Institutio	n Receivershi				
Number of Active Failed Institutio  Savings Association Insuranc	n Receivershi				
Number of Active Failed Institutio Savings Association Insuranc Financial Results	n Receivershi				
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue	n Receivershi	ips	24	31	31
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue  Operating Expenses	n Receivershi	ips	637	31 \$ 564	\$ 547
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue  Operating Expenses  Insurance and other expenses	n Receivershi	ips	637 120	\$ 564 120	\$ 547 130
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue  Operating Expenses  Insurance and other expenses  Net Income	n Receivershi	ips	637 120 (22)	\$ 564 120 (72)	\$ 547 130 (83)
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue  Operating Expenses  Insurance and other expenses  Net Income  Comprehensive Income	n Receivershi	ips	637 120 (22) 539	\$ 564 120 (72) 516	\$ 547 130 (83) 500
	n Receivershi	s \$	637 120 (22) 539 409	\$ 564 120 (72) 516 480	\$ 547 130 (83) 500 493
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue  Operating Expenses Insurance and other expenses  Net Income  Comprehensive Income Insurance Fund Balance  Fund as a Percentage of Insured E	n Receivershi	s \$	637 120 (22) 539 409 13,130	\$ 564 120 (72) 516 480 \$ 12,720	\$ 547 130 (83) 500 493 \$ 12,240
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue  Operating Expenses Insurance and other expenses  Net Income  Comprehensive Income Insurance Fund Balance  Fund as a Percentage of Insured E  Selected Statistics	n Receivershi	s \$	637 120 (22) 539 409 13,130	\$ 564 120 (72) 516 480 \$ 12,720	\$ 547 130 (83) 500 493 \$ 12,240
Savings Association Insurance Financial Results Revenue Operating Expenses Insurance and other expenses Net Income Comprehensive Income Insurance Fund Balance Fund as a Percentage of Insured E Selected Statistics Total SAIF-Member Institutions	n Receivershi	s \$	637 120 (22) 539 409 13,130 1.30%	\$ 564 120 (72) 516 480 \$ 12,720 1.34%	\$ 547 130 (83) 500 493 \$ 12,240 1.37%
Savings Association Insurance Financial Results Revenue Operating Expenses Insurance and other expenses Net Income Comprehensive Income Insurance Fund Balance Fund as a Percentage of Insured E Selected Statistics Total SAIF-Member Institutions Problem Institutions	e Fund  Deposits	s \$	637 120 (22) 539 409 13,130 1.30%	\$ 564 120 (72) 516 480 \$ 12,720 1.34%	\$ 547 130 (83) 500 493 \$ 12,240 1.37%
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue Operating Expenses Insurance and other expenses Net Income Comprehensive Income Insurance Fund Balance Fund as a Percentage of Insured E  Selected Statistics Total SAIF-Member Institutions  Total Assets of Problem Institution	e Fund  Deposits	\$ \$	637 120 (22) 539 409 13,130 1.30% 1,108	\$ 564 120 (72) 516 480 \$ 12,720 1.34%	\$ 547 130 (83) 500 493 \$ 12,240 1.37%
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue Operating Expenses Insurance and other expenses Net Income Comprehensive Income Insurance Fund Balance Fund as a Percentage of Insured E  Selected Statistics Total SAIF-Member Institutions  Total Assets of Problem Institution Institution Failures	e Fund Deposits	\$ \$	637 120 (22) 539 409 13,130 1.30% 1,108 10 × 2,151	\$ 564 120 (72) 516 480 \$ 12,720 1.34%	\$ 547 130 (83) 500 493 \$ 12,240 1.37%
Number of Active Failed Institution  Savings Association Insurance  Financial Results  Revenue  Operating Expenses  Insurance and other expenses  Net Income  Comprehensive Income  Insurance Fund Balance	e Fund  Deposits  a Institutions	s s	637 120 (22) 539 409 13,130 1.30% 1,108 10 × 2,151 ×	\$ 564 120 (72) 516 480 \$ 12,720 1.34%	\$ 547 130 (83) 500 493 \$ 12,240 1.37% 1,186 14 \$ 1,105
Savings Association Insurance Financial Results Revenue Operating Expenses Insurance and other expenses Net Income Comprehensive Income Insurance Fund Balance Fund as a Percentage of Insured E Selected Statistics Total SAIF-Member Institutions Total Assets of Problem Institution Institution Failures Total Assets of Current Year Faile	e Fund  Deposits  a Institutions	s s	637 120 (22) 539 409 13,130 1.30% 1,108 10 × 2,151 × 0	\$ 564 120 (72) 516 480 \$ 12,720 1.34% 1,136 11 \$ 1,089 1 \$ 15	\$ 547 130 (83) 500 493 \$ 12,240 1.37% 1,186 14 \$ 1,105 0 \$ 0
Savings Association Insurance Financial Results Revenue Operating Expenses Insurance and other expenses Net Income Comprehensive Income Insurance Fund Balance Fund as a Percentage of Insured E Selected Statistics Total SAIF-Member Institutions Total Assets of Problem Institution Institution Failures Total Assets of Current Year Faile	e Fund  Deposits  a Institutions	s s	637 120 (22) 539 409 13,130 1.30% 1,108 10 × 2,151 × 0	\$ 564 120 (72) 516 480 \$ 12,720 1.34% 1,136 11 \$ 1,089 1 \$ 15	\$ 547 130 (83) 500 493 \$ 12,240 1.37% 1,186 14 \$ 1,105 0 \$ 0

Number and Deposits of BIF-Insured Banks Closed Because of Financial Difficulties, 1934 through 2005

Dollars in Thousands

		Number of Insured Ba	inks	De	posits of Insured Ba	anks	
Year	Total	Without Disbursements by FDIC	With Disbursements by FDIC	Total	Without Disbursements by FDIC	With Disbursements by FDIC	Assets
Total	2,116	19	2,097	\$ 217,856,719	\$ 4,298,814	\$ 213,557,905	\$ 408,937,918
<b>2005</b> 2004	<b>0</b> 3	Ξ	<b>0</b>	<b>0</b> 132,880	-	<b>0</b> 132,880	<b>0</b> 150,519,500
2003 2002	3 10	- -	3 10	903,504 2,124,501		903,504 2,124,501	1,096,724 2,507,565
2001 2000	3 6	- -	3 6	49,926 311,950		49,926 311,950	54,470 378,088
1999	7	-	7	1,268,151	_	1,268,151	1,423,819
1998 1997	3 1		3 1	335,076 26,800		335,076 26,800	370,400 25,921
1996	5 6	_	5 6	168,228	-	168,228	182,502 753,024
1995 1994	13	1	12	632,700 1,236,488		632,700 1,236,488	1,392,140
1993 1992	41 120	- 10	41 110	3,132,177 41,150,898	4,257,667	3,132,177 36,893,231	3,539,373 44,197,009
1991 1990	124 168	- - -	124 168	53,751,763 14,473,300		53,751,763 14,473,300	63,119,870 15,660,800
1989	206	_	206	24,090,551	_	24,090,551	29,168,596
1988 1987	200 184		200 184	24,931,302 6,281,500		24,931,302 6,281,500	35,697,789 6,850,700
1986	138	-	138	6,471,100	_	6,471,100	6,991,600
1985 1984	120 79	-	120 79	8,059,441 2,883,162		8,059,441 2,883,162	8,741,268 3,276,411
1983	48	-	48	5,441,608	_	5,441,608	7,026,923
1982 1981	42 10	- -	42 10	9,908,379 3,826,022		9,908,379 3,826,022	11,632,415 4,859,060
1980 1979	10 10	- -	10 10	216,300 110,696	_ _	216,300 110,696	236,164 132,988
1978	7 6	-	7	854,154	-	854,154	994,035
1977 1976	16		16	205,208 864,859	_	205,208 864,859	232,612 1,039,293
1975 1974	13 4	-	13 4	339,574 1,575,832		339,574 1,575,832	419, 950 3,822,596
1973	6	_	6	971,296	_	971,296	1,309,675
1972 1971	1 6		1 6	20,480 132,058		20,480 132,058	22,054 196,520
1970 1969	7 9	- -	7 9	54,806 40,134		54,806 40,134	62,147 43,572
1968	3	-	3	22,524	-	22,524	25,154
1967 1966	4 7	- -	4 7	10,878 103,523		10,878 103,523	11,993 120,647
1965 1964	5 7	_	5 7	43,861 23,438		43,861 23,438	58,750 25,849
1963	2	_	2	23,444	-	23,444	26,179
1962 1961	1 5	1 –	<u>0</u> 5	3,011 8,936	3,011	0 8,936	N/A 9,820
1960	1	-	1	6,930	-	6,930	7,506
1959 1958	3 4	- -	3 4	2,593 8,240		2,593 8,240	2,858 8,905
1957 1956	2 2	1 –	1 2	11,247 11,330	10,084	1,163 11,330	1,253 12,914
1955	5	_	5	11,953	_	11,953	11,985
1954 1953	2 4	_ 2	2 2	998 44,711	26,449	998 18,262	1,138 18,811
1952 1951	3 2	-	3 2	3,170 3,408	_	3,170 3,408	2,388 3,050
1950	4		4	5,513		5,513	4,005
1949 1948	5 3	1 -	4 3	6,665 10,674	1,190	5,475 10,674	4,886 10,360
1947	5 1	-	5	7,040	-	7,040	6,798 251
1946 1945	1 1	_ _	1 1	347 5,695		347 5,695	351 6,392
1944 1943	2 5	- -	2 5	1,915 12,525		1,915 12,525	2,098 14,058
1942 1941	20 15	-	20 15	19,185 29,717		19,185 29,717	22,254 34,804
1940	43		43	142,430		142,430	161,898
1939 1938	60 74	-	60 74	157,772		157,772 59,684	181,514 69,513
1937	77	2	75	59,684 33,677	328	33,349	40,370
1936 1935	69 26	_ 1	69 25	27,508 13,405	- 85	27,508 13,320	31,941 17,242
1934	9	_	9	1,968	<u> </u>	1,968	2,661

<sup>1</sup> Does not include institutions that received FDIC assistance and were not closed. Also does not include institutions insured by the Savings Association Insurance Fund (SAIF), which was established by the Financial Institutions Reform, Recovery, and Enforcement Act of 1989.

# Recoveries and Losses by the Bank Insurance Fund on Disbursements for the Protection of Depositors, 1934 through 2005

Dollars in Thousands

			All Cases <sup>1</sup>					Deposit Payoff	Cases <sup>2</sup>	
Year	Number of Banks	Disbursements	Recoveries	Estimated Additional Recoveries	Estimated Losses	Number of Banks	Disbursements	Recoveries	Estimated Additional Recoveries	Estimated Losses
Total	2,227	112,571,316	74,095,625	323,892	34,976,152	608	15,929,270	11,180,391	114,936	4,633,943
<b>2005</b> 2004	<b>0</b> 3	<b>0</b> 132,781	<b>0</b> 127,791	<b>0</b> 0	<b>0</b> 4,990	<b>0</b> 0	<b>0</b> 0	<b>0</b> 0	<b>0</b> 0	<b>0</b> 0
2003 2002 2001 2000 1999 1998 1997	3 10 3 6 7 3	883,772 2,030,455 48,631 268,730 1,244,448 286,678 25,546	681,532 1,470,428 42,839 237,913 560,175 43,487 20,520	124,507 116,506 0 0 51,149 17,282	77,733 443,521 5,792 30,817 633,124 225,909 5,026	0 5 0 0 0	0 1,585,058 0 0 0 0	0 1,169,657 0 0 0 0	114,936 0 0 0 0 0	0 300,465 0 0 0 0
1996 1995 1994 1993 1992 1991 1990	5 6 13 41 122 127 169	169,387 609,043 1,224,769 3,146,456 14,175,372 21,196,493 10,817,419	130,723 524,571 1,045,718 2,500,256 10,506,348 15,187,471 8,034,946	0 0 0 1,603 989 11,856	38,664 84,472 179,051 644,597 492,388 5,997,166 2,782,473	0 0 0 5 25 21 20	0 0 0 261,361 1,893,324 1,251,676 2,183,400	0 0 0 162,749 1,401,186 784,002 1,641,564	0 0 0 0 0 0	0 0 0 98,612 492,138 467,674 541,836
1989 1988 1987 1986 1985 1984 1983	207 280 203 145 120 80 48	11,445,829 12,163,006 5,037,871 4,790,969 2,920,687 7,696,215 3,807,082	5,248,247 5,244,866 3,015,215 3,015,252 1,913,452 6,056,061 2,400,044	0 0 0 0 0 0	6,197,582 6,918,140 2,022,656 1,775,717 1,007,235 1,640,154 1,407,038	32 36 51 40 29 16	2,116,556 1,252,160 2,103,792 1,155,981 523,789 791,838 148,423	1,262,140 822,612 1,401,000 739,659 411,175 699,483 122,484	0 0 0 0 0 0	854,416 429,548 702,792 416,322 112,614 92,355 25,939
1982 1981 1980 1979 1978 1977 1976	42 10 11 10 7 6 17	2,275,150 888,999 152,355 90,489 548,568 26,650 599,397	1,106,579 107,221 121,675 74,372 512,927 20,654 561,532	0 0 0 0 0	1,168,571 781,778 30,680 16,117 35,641 5,996 37,865	7 2 3 3 1 0 3	277,240 35,736 13,732 9,936 817 0 11,416	206,247 34,598 11,427 9,003 613 0 9,660	0 0 0 0 0 0	70,993 1,138 2,305 933 204 0
1975 1974 1973 1972 1971 1970 1969	13 5 6 2 7 7 9	332,046 2,403,277 435,238 16,189 171,646 51,566 42,072	292,431 2,259,633 368,852 14,501 171,430 51,294 41,910	0 0 0 0 0	39,615 143,644 66,386 1,688 216 272 162	3 0 3 1 5 4 4	25,918 0 16,771 16,189 53,767 29,265 7,596	25,849 0 16,771 14,501 53,574 28,993 7,513	0 0 0 0 0	69 0 0 1,688 193 272 83
1968 1967 1966 1965 1964 1963 1962	3 4 7 5 7 2 0	6,476 8,097 10,020 11,479 13,712 19,172 0	6,464 7,087 9,541 10,816 12,171 18,886 0	0 0 0 0 0 0	12 1,010 479 663 1,541 286 0	0 4 1 3 7 2	0 8,097 735 10,908 13,712 19,172 0	0 7,087 735 10,391 12,171 18,886 0	0 0 0 0 0 0	0 1,010 0 517 1,541 286 0
1961 1960 1959 1958 1957 1956 1955	5 1 3 4 1 2 5	6,201 4,765 1,835 3,051 1,031 3,499 7,315	4,700 4,765 1,738 3,023 1,031 3,286 7,085	0 0 0 0 0	1,501 0 97 28 0 213 230	5 1 3 3 1 1 4	6,201 4,765 1,835 2,796 1,031 2,795 4,438	4,700 4,765 1,738 2,768 1,031 2,582 4,208	0 0 0 0 0	1,501 0 97 28 0 213 230
1954 1953 1952 1951 1950 1949 1948	2 2 3 2 4 4 3	1,029 5,359 1,525 1,986 4,404 2,685 3,150	771 5,359 733 1,986 3,019 2,316 2,509	0 0 0 0 0	258 0 792 0 1,385 369 641	0 0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0	0 0 0 0 0 0
1947 1946 1945 1944 1943 1942 1941	5 1 1 2 5 20 15	2,038 274 1,845 1,532 7,230 11,684 25,061	1,979 274 1,845 1,492 7,107 10,996 24,470	0 0 0 0 0	59 0 0 40 123 688 591	0 0 0 1 4 6 8	0 0 0 404 5,500 1,612 12,278	0 0 0 364 5,377 1,320 12,065	0 0 0 0 0	0 0 0 40 123 292 213
1940 1939 1938 1937 1936 1935 1934	43 60 74 75 69 25	87,899 81,828 34,394 20,204 15,206 9,108 941	84,103 74,676 31,969 16,532 12,873 6,423 734	0 0 0 0 0 0	3,796 7,152 2,425 3,672 2,333 2,685 207	19 32 50 50 42 24 9	4,895 26,196 9,092 12,365 7,735 6,026 941	4,313 20,399 7,908 9,718 6,397 4,274 734	0 0 0 0 0 0	582 5,797 1,184 2,647 1,338 1,752

continued on next page

## Recoveries and Losses by the Bank Insurance Fund on Disbursements for the Protection of Depositors, 1934 through 2005 (continued)

Dollars in Thousands

		Deposit	Assumption Ca	ases			As	sistance Transa	ctions <sup>1</sup>	
Year	Number of Banks	Disbursements	Recoveries	Estimated Additional Recoveries	Estimated Losses	Number of Banks	Disbursements	Recoveries	Estimated Additional Recoveries	Estimated Losses
Total	1,478	85,011,690	56,715,359	208,956	28,087,375	141	11,630,356	6,199,875	0	5,430,481
<b>2005</b> 2004	<b>0</b> 3	<b>0</b> 132,781	<b>0</b> 127,791	<b>0</b> 0	<b>0</b> 4,990	<b>0</b> 0	<b>0</b> 0	<b>0</b> 0	<b>0</b> 0	<b>0</b> 0
2003	3	883,772	681,532	124,507	77,733	0	0	0	0	0
2002 2001	5 3	445,397 48,631	300,771 42,839	1,570 0	143,056 5,792	0	0	0	0	0
2000 1999	6 7	268,730 1,244,448	237,913 560,175	0 51,149	30,817 633,124	0 0	0	0	0	0
1998	3	286,678	43,487	17,282	225,909	0	0	0	0	0
1997 1996	1 5	25,546 169,387	20,520 130,723	0	5,026 38,664	0	0	0	0	0
1995	6	609,043	524,571	0	84,472	0	0	0	0	0
1994 1993	13 36	1,224,769 2,885,095	1,045,718 2,337,507	0 1,603	179,051 545,985	0	0	0	0	0
1992	95	12,280,562	9,103,926	989	3,175,647	2	1,486	1,236	0	250
1991 1990	103 148	19,938,700 8,629,084	14,400,376 6,390,785	11,856 0	5,526,468 2,238,299	3 1	6,117 4,935	3,093 2,597	0	3,024 2,338
1989	174	9,326,725	3,985,855	0	5,340,870	1	2,548	252	0	2,296
1988 1987	164 133	9,180,495 2,773,202	4,232,545 1,613,502	0	4,947,950 1,159,700	80 19	1,730,351 160,877	189,709 713	0	1,540,642 160,164
1986 1985	98 87	3,476,140 1.631.166	2,209,924 1,095,601	0	1,266,216 535,565	7 4	158,848 765.732	65,669 406,676	0	93,179 359,056
1984	62	1,373,198	941,674	0	431,524	2	5,531,179	4,414,904	0	1,116,275
1983 1982	35 25	2,893,969 268,372	1,850,553 213.578	0	1,043,416 54,794	10	764,690 1,729,538	427,007 686,754	0	337,683 1,042,784
1981	5	79,208	71,358	0	7,850	3	774,055	1,265	0	772,790
1980 1979	7 7	138,623 80,553	110,248 65,369	0	28,375 15,184	1 0	0	0	0	0
978 977	6 6	547,751 26,650	512,314 20,654	0	35,437 5,996	0	0	0	0	0
1976	13	587,981	551,872	0	36,109	1	0	0	0	0
1975 1974	10 4	306,128 2,403,277	266,582 2,259,633	0	39,546 143,644	0	0	0	0	0
1973	3	418,467	352,081	0	66,386	0	0	0	0	0
1972 1971	0	0 117,879	0 117,856	0	0 23	1	0	0	0	0
1970 1969	3 5	22,301 34,476	22,301 34,397	0	0 79	0 0	0	0	0	0
1968	3	6,476	6,464	0	12	0	0	0	0	0
1967 1966	0 6	0 9,285	0 8,806	0	0 479	0 0	0	0	0	0
1965	2	571	425	0	146	0	0	0	0	0
1964 1963	0	0	0	0	0 0	0	0	0	0	0
1962	0	0	0	0	0	0	0	0	0	0
1961 1960	0	0	0	0	0 0	0 0	0	0	0	0
1959 1958	0	0 255	0 255	0	0 0	0 0	0	0	0	0
1957	0	0	0	0	0	0	0	0	0	0
956 955	1	704 2,877	704 2,877	0	0 0	0	0	0	0	0
954	2		771	0	258	0	0	0	0	0
1953 1952	2 3	5,359 1,525	5,359 733	0	0 792	0	0	0	0	0
1951 1950	2 4	1,986 4,404	1,986 3,019	0	0 1,385	0	0	0	0	0
1949	4	2,685	2,316	0	369	0	0	0	0	0
948	3 5	3,150 2,038	2,509 1,979	0	641 59	0	0	0	0	0
1946	1	274	274	0	0	0	0	0	0	0
1945 1944	1 1	1,845 1,128	1,845 1,128	0	0 0	0	0	0	0	0
1943	1	1,730	1,730	0	0	0	0	0	0	0
1942 1941	14 7	10,072 12,783	9,676 12,405	0 0	396 378	0 0	0	0	0	0
1940	24	83,004 55,632	79,790 54,277	0	3,214	0	0	0	0	0
1939 1938	28 24	25,302	24,061	0	1,355 1,241	0	0	0	0	0 0
1937 1936	25 27	7,839 7,471	6,814 6,476	0	1,025 995	0	0	0	0	0
935	1	3,082	2,149	0	933	0	0	0	0	0

<sup>&</sup>lt;sup>1</sup> Totals do not include dollar amounts for the five open bank assistance transactions between 1971 and 1980. Excludes eight transactions prior to 1962 that required no disbursements. Also, disbursements, recoveries, and estimated additional recoveries do not include working capital advances to and repayments by receiverships.

Note: Beginning with the 1997 Annual Report the number of banks in the Assistance Transactions column for 1988 was changed from 21 to 80 and the number of banks in the All Cases column was changed from 221 to 280 to reflect that one assistance transaction encompassed 60 institutions. Also, certain 1982, 1983, 1989 and 1992 resolutions previously reported in either the Deposit Payoff or Deposit Assumption categories were reclassified.

 $<sup>^{\</sup>rm 2}$  Includes insured deposit transfer cases.

# Income and Expenses, Bank Insurance Fund, from Beginning of Operations, September 11, 1933, through December 31, 2005

Dollars in Millions

			Income					Expenses and L	osses	
Year	Total	Assessment Income	Assessment Credits	Investment and Other Sources	Effective Assessment Rate <sup>1</sup>	Total	Provision for Losses	Administrative and Operating Expenses <sup>2</sup>	Interest and Other Insur. Expenses	Net Income/ (Loss)
Total	\$ 90,588.0	\$ 53,572.7	\$ 6,709.1	\$ 43,724.4		\$ 55,419.0	\$ 35,772.9	\$ 12,633.6	\$ 7,018.5	\$ 35,169.0
2005 2004 2003 2002 2001 2000 1999 1998 1997 1994 1993 1992 1999 1989 1988 1987 1986 1985 1984 1983 1982 1983 1984 1983 1984 1985 1986 1987 1986 1987 1988	1,783.5 1,675.4 1,626.0 1,795.9 1,996.7 1,905.9 1,815.6 2,000.3 1,615.6 1,655.3 4,089.1 6,467.0 6,430.8 6,301.5 5,790.0 3,838.3 3,494.6 3,347.7 3,319.4 3,260.1 3,385.4 2,074.7 1,310.4	52.6 95.3 80.2 84.0 47.8 45.1 33.3 21.7 24.7 72.7 2,906.9 5,590.6 5,784.3 5,587.8 5,160.5 2,855.3 1,885.0 1,773.0 1,696.0 1,516.9 1,433.4 1,321.5 1,214.9 1,108.9 1,039.0 951.9 881.0 810.1 731.3 676.1	0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	1,730.9 1,580.1 1,545.8 1,711.9 1,948.9 1,860.8 1,782.3 1,978.6 1,590.9 1,582.6 1,182.2 876.4 646.5 713.7 629.5 983.0 1609.6 1,574.7 1,623.4 1,743.2 1,952.0 1,778.0 1,777.2 1,511.9 1,152.8 879.6 734.0 585.1 518.4 468.4	0.0022% 0.0022% 0.0022% 0.0022% 0.0014% 0.0014% 0.0011% 0.0008% 0.0024% 0.1240% 0.2360% 0.2440% 0.2300% 0.24125% 0.1200% 0.0833%	711.5 558.6 (115.7) 750.6 2,559.4 645.2 1,922.0 691.5 177.3 254.6 483.2 (2,259.1) (6,791.4) (625.8) 16,862.3 13,003.3 4,346.2 7,588.4 3,270.9 2,963.7 1,957.9 1,999.2 969.9 999.8 848.1 83.6 93.7 148.9 113.6 212.3	(138.2) (281.4) (928.5) (87.0) 1,756.3 (153.0) 1,168.7 (37.7) (503.7) (325.2) (33.2) (2,873.4) (7,677.4) (2,259.7) 15,476.2 12,133.1 3,811.3 6,298.3 2,996.9 2,827.7 1,569.0 1,633.4 675.1 126.4 320.4 (38.1) (17.2) 36.5 20.8 28.0	846.2 821.3 805.5 821.1 785.9 772.9 730.4 697.6 605.2 505.3 470.6 423.2 388.5 570.8 <sup>3</sup> 284.1 219.6 213.9 204.9 180.3 179.2 151.2 135.7 129.9 127.2 118.2	3.5 18.7 7.3 16.5 17.2 25.3 22.9 31.6 75.8 74.5 45.8 191.1 497.5 1,063.1 1,102.0 650.6 321.0 1,066.2 69.1 (44.3) 209.7 214.6 159.1 743.5 400.5 3.5 4.1 9.1 3.5 3.5 3.9	1,072.0 1,116.8 1,741.7 1,045.3 (562.7) 1,260.7 (106.4) 1,308.8 1,438.3 1,400.7 3,605.9 8,726.1 13,222.2 6,927.3 (11,072.3) (9,165.0) (851.6) (4,240.7) 48.5 296.4 1,427.5 1,100.3 1,658.2 1,524.8 1,226.6 1,226.8 996.7 803.2 724.2 552.6
1975 1974 1973 1972 1971	689.3 668.1 561.0 467.0 415.3	641.3 587.4 529.4 468.8 417.2	362.4 285.4 283.4 280.3 241.4	410.4 366.1 315.0 278.5 239.5	0.0357% 0.0435% 0.0385% 0.0333% 0.0345%	97.5 159.2 108.2 59.7 60.3	27.6 97.9 52.5 10.1 13.4	67.7 59.2 54.4 49.6 46.9	2.2 2.1 1.3 6.0 0.0	591.8 508.9 452.8 407.3 355.0
1970 1969 1968 1967 1966 1965 1964 1963 1962	382.7 335.8 295.0 263.0 241.0 214.6 197.1 181.9 161.1	369.3 364.2 334.5 303.1 284.3 260.5 238.2 220.6 203.4	210.0 220.2 202.1 182.4 172.6 158.3 145.2 136.4 126.9	223.4 191.8 162.6 142.3 129.3 1112.4 104.1 97.7 84.6	0.0357% 0.0333% 0.0333% 0.0333% 0.0323% 0.0323% 0.0323% 0.0313%	46.0 34.5 29.1 27.3 19.9 22.9 18.4 15.1 13.8	3.8 1.0 0.1 2.9 0.1 5.2 2.9 0.7 0.1	42.2 33.5 29.0 24.4 19.8 17.7 15.5 14.4 13.7	0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	336.7 301.3 265.9 235.7 221.1 191.7 178.7 166.8 147.3

continued on next page

### Income and Expenses, Bank Insurance Fund, from Beginning of Operations, September 11, 1933, through December 31, 2005 (continued)

Dollars in Millions

			Income					Expenses and	Losses	
Year	Total	Assessment Income	Assessment Credits	Investment and Other Sources	Effective Assessment <sub>1</sub> Rate	Total	Provision for Losses	Administrative and Operating Expenses <sup>2</sup>	Interest and Other Insur. Expenses	Net Income/ (Loss)
Total	\$ 90,588.0	\$ 53,572.7	\$ 6,709.1	\$ 43,724.4		\$ 55,419.0	\$ 35,772.9	\$ 12,633.6	\$ 7,018.5	\$ 35,169.0
1961 1960 1959 1958 1957 1956 1955	147.3 144.6 136.5 126.8 117.3 111.9 105.8	188.9 180.4 178.2 166.8 159.3 155.5 151.5	115.5 100.8 99.6 93.0 90.2 87.3 85.4	73.9 65.0 57.9 53.0 48.2 43.7 39.7	0.0323% 0.0370% 0.0370% 0.0370% 0.0357% 0.0370% 0.0370%	14.8 12.5 12.1 11.6 9.7 9.4 9.0	1.6 0.1 0.2 0.0 0.1 0.3 0.3	13.2 12.4 11.9 11.6 9.6 9.1 8.7	0.0 0.0 0.0 0.0 0.0 0.0 0.0	132.5 132.1 124.4 115.2 107.6 102.5 96.8 91.9
1953 1952 1951 1950 1949 1948	94.2 88.6 83.5 84.8 151.1 145.6	138.7 131.0 124.3 122.9 122.7 119.3	78.5 73.7 70.0 68.7 0.0 0.0	34.0 31.3 29.2 30.6 28.4 26.3	0.0357% 0.0370% 0.0370% 0.0370% 0.0833% 0.0833%	7.3 7.8 6.6 7.8 6.4 7.0	0.1 0.8 0.0 1.4 0.3 0.7	7.2 7.0 6.6 6.4 6.1 6.3	0.0 0.0 0.0 0.0 0.0 0.0	86.9 80.8 76.9 77.0 144.7 138.6
1947 1946 1945 1944 1943 1942 1941	157.5 130.7 121.0 99.3 86.6 69.1 62.0	114.4 107.0 93.7 80.9 70.0 56.5 51.4	0.0 0.0 0.0 0.0 0.0 0.0 0.0	43.1 23.7 27.3 18.4 16.6 12.6 10.6	0.0833% 0.0833% 0.0833% 0.0833% 0.0833% 0.0833% 0.0833%	9.9 10.0 9.4 9.3 9.8 10.1 10.1	0.1 0.1 0.1 0.1 0.2 0.5 0.6	9.8 9.9 9.3 9.2 9.6 9.6 9.5	0.0 0.0 0.0 0.0 0.0 0.0 0.0	147.6 120.7 111.6 90.0 76.8 59.0 51.9
1940 1939 1938 1937 1936 1935 1933/4	55.9 51.2 47.7 48.2 43.8 20.8 7.0	46.2 40.7 38.3 38.8 35.6 11.5 0.0	0.0 0.0 0.0 0.0 0.0 0.0 0.0	9.7 10.5 9.4 9.4 8.2 9.3 7.0	0.0833% 0.0833% 0.0833% 0.0833% 0.0833% 0.0833% N/A	12.9 16.4 11.3 12.2 10.9 11.3 10.0	3.5 7.2 2.5 3.7 2.6 2.8 0.2	9.4 9.2 8.8 8.5 8.3 8.5 9.8	0.0 0.0 0.0 0.0 0.0 0.0 0.0	43.0 34.8 36.4 36.0 32.9 9.5 (3.0)

The effective rates from 1950 through 1984 vary from the statutory rate of 0.0833 percent due to assessment credits provided in those years. The statutory rate increased to 0.12 percent in 1990 and to a minimum of 0.15 percent in 1991. The effective rates in 1991 and 1992 vary because the FDIC exercised new authority to increase assessments above the statutory rate when needed. Beginning in 1993, the effective rate is based on a risk-related premium system under which institutions pay assessments in the range of 0.23 percent to 0.31 percent. In May 1995, the BIF reached the mandatory recapitalization level of 1.25%. As a result, the assessment rate was reduced to 4.4 cents per \$100 of insured deposits and assessment premiums totaling \$1.5 billion were refunded in September 1995.

<sup>&</sup>lt;sup>2</sup> These expenses, which are presented as operating expenses in the Statements of Income and Fund Balance, pertain to the FDIC in its corporate capacity only and **do not** include costs that are charged to the failed bank receiverships that are managed by the FDIC. The receivership expenses are presented as part of the "Receivables from Bank Resolutions, net" line on the Balance Sheets. The narrative and graph presented in the "Corporate Planning and Budget" section of this report (next page) show the aggregate (corporate and receivership) expenditures of the FDIC.

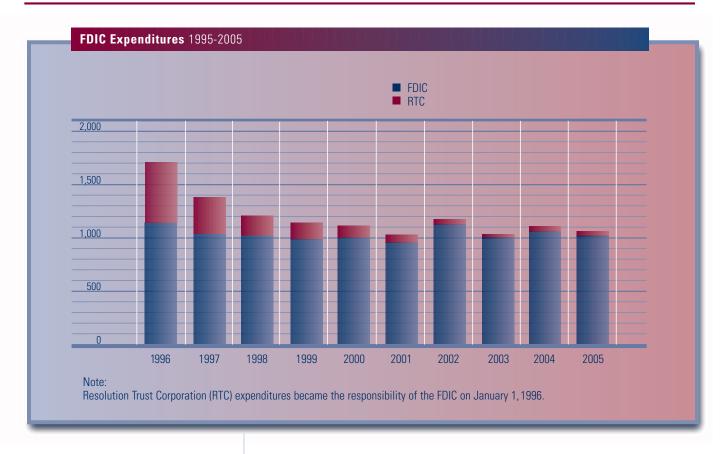
<sup>&</sup>lt;sup>3</sup> Includes \$210 million for the cumulative effect of an accounting change for certain postretirement benefits.

<sup>&</sup>lt;sup>4</sup> Includes \$105.6 million net loss on government securities.

 $<sup>^{\</sup>rm 5}\,$  This amount represents interest and other insurance expenses from 1933 to 1972.

 $<sup>^{6}\,</sup>$  Includes the aggregate amount of \$80.6 million of interest paid on Capital Stock between 1933 and 1948.

Dollars in Millions



The FDIC's Strategic Plan and Annual Performance Plan provide the basis for annual planning and budgeting for needed resources. The 2005 aggregate budget (for corporate, receivership and investment spending) was \$1.18 billion, while actual expenditures for the year were \$1.05 billion, about \$60 million less than 2004 expenditures.

Over the past ten years, the FDIC's expenditures have varied in response to workload. During the past decade, expenditures generally declined due to decreasing resolution and receivership activity, although they temporarily increased in 1996 in conjunction with the absorption of the Resolution Trust Corporation (RTC) and its residual operations and workload. Total expenditures increased in 2002 due to an increase in receivership-related expenses.

The largest component of FDIC spending is for costs associated with staffing. Staffing decreased by just over 11 percent in 2005, from 5,078 employees at the beginning of the year to 4,514 at the end of the year.

			Deposits in Insured Ba	nks (\$ millions)		Insurance Fund as a	Percentage of
Year <sup>2</sup>	Insurance Coverage	Total Domestic Deposits	Estimated Insured Deposits <sup>3</sup>	Percentage of Insured Deposits	Deposit Insurance Fund	Total Domestic Deposits	Estimated Insured Deposits
<b>2005</b> 2004	<b>\$ 100,000</b> 100,000	<b>\$ 4,782,354</b> 4,530,207	<b>\$ 2,825,366</b> 2,672,397	<b>59.1</b> 59.0	<b>\$ 35,334.4</b> 34,786.6	<b>0.74</b> 0.77	<b>1.25</b> 1.30
2003	100,000	4,139,287	2,554,624	61.7	33,782.2	0.82	1.32
2002	100,000	3,867,096	2,527,948	65.4	32,050.3	0.83	1.27
2001	100,000	3,584,610	2,408,878	67.2	30,438.8	0.85	1.26
2000 1999	100,000 100,000	3,326,745 3,038,385	2,301,604 2,157,536	69.2 71.0	30,975.2 29,414.2	0.93 0.97	1.35 1.36
1998	100,000	2,996,396	2,141,268	71.5	29,612.3	0.99	1.38
1997	100,000	2,785,990	2,055,874	73.8	28,292.5	1.02	1.38
1996	100,000	2,642,107	2,007,447	76.0	26,854.4	1.02	1.34
1995	100,000	2,575,966	1,952,543	75.8	25,453.7	0.99	1.30
1994 1993	100,000 100,000	2,463,813 2,493,636	1,896,060 1,906,885	77.0 76.5	21,847.8 13,121.6	0.89 0.53	1.15 0.69
1992	100,000	2,512,278	1.945,623	77.4	(100.6)	(0.00)	(0.01)
1991	100,000	2,520,074	1,957,722	77.7	(7,027.9)	(0.28)	(0.36)
1990	100,000	2,540,930	1,929,612	75.9	4,044.5	0.16	0.21
1989	100,000	2,465,922	1,873,837	76.0	13,209.5	0.54	0.70
1988 1987	100,000 100,000	2,330,768 2,201,549	1,750,259 1,658,802	75.1 75.3	14,061.1 18,301.8	0.60 0.83	0.80 1.10
1986	100,000	2,167,596	1,634,302	75.4	18,253.3	0.84	1.12
1985	100,000	1,974,512	1,503,393	76.1	17,956.9	0.91	1.19
1984	100,000	1,806,520	1,389,874	76.9 75.0	16,529.4	0.92 0.91	1.19 1.22
1983	100,000	1,690,576	1,268,332		15,429.1		
1982 1981	100,000 100,000	1,544,697 1,409,322	1,134,221 988,898	73.4 70.2	13,770.9 12,246.1	0.89 0.87	1.21 1.24
1980	100,000	1,324,463	948,717	71.6	11,019.5	0.83	1.16
1979	40,000	1,226,943	808,555	65.9	9,792.7	0.80	1.21
1978	40,000	1,145,835	760,706	66.4	8,796.0	0.77	1.16
1977 1976	40,000 40,000	1,050,435 941,923	692,533 628,263	65.9 66.7	7,992.8 7,268.8	0.76 0.77	1.15 1.16
1975	40,000	875,985	569,101	65.0	6,716.0	0.77	1.18
1974	40,000	833,277	520,309	62.5	6,124.2	0.77	1.18
1973	20,000	766,509	465,600	60.7	5,615.3	0.73	1.21
1972 1971	20,000	697,480	419,756	60.2 61.3	5,158.7	0.74 0.78	1.23 1.27
1971	20,000 20,000	610,685 545,198	374,568 349,581	64.1	4,739.9 4,379.6	0.78	1.27
1969	20,000	495,858	313,085	63.1	4,051.1	0.82	1.29
1968	15,000	491,513	296,701	60.2	3,749.2	0.76	1.26
1967	15,000	448,709	261,149	58.2	3,485.5	0.78	1.33
1966 1965	15,000 10,000	401,096 377,400	234,150 209.690	58.4 55.6	3,252.0 3,036.3	0.81 0.80	1.39 1.45
1964	10,000	348,981	191,787	55.0	2,844.7	0.82	1.48
1963	10,000	313,304	177,381	56.6	2,667.9	0.85	1.50
1962	10,000	297,548	170,210	57.2	2,502.0	0.84	1.47
1961 1960	10,000 10,000	281,304	160,309	57.0 57.5	2,353.8 2,222.2	0.84 0.85	1.47 1.48
1959	10,000	260,495 247,589	149,684 142,131	57.5 57.4	2,222.2	0.85	1.48
1958	10,000	242,445	137,698	56.8	1,965.4	0.81	1.43
1957 1956	10,000 10,000	225,507	127,055 121,008	56.3 55.2	1,850.5 1,742.1	0.82 0.79	1.46 1.44
1955	10,000	219,393 212,226	116,380	55.2 54.8	1,639.6	0.79	1.44
1954	10,000	203,195	110,973	54.6	1,542.7	0.76	1.39
1953	10,000	193,466	105,610	54.6	1,450.7	0.75	1.37
1952	10,000	188,142	101,841	54.1	1,363.5	0.72	1.34
1951 1950	10,000 10,000	178,540 167,818	96,713 91,359	54.2 54.4	1,282.2 1,243.9	0.72 0.74	1.33 1.36
1949	5,000	156,786	76,589	48.8	1,203.9	0.74	1.57
1948	5,000	153,454	75,320	49.1	1,065.9	0.69	1.42
1947	5,000	154,096	76,254	49.5	1,006.1	0.65	1.32
1946 1945	5,000 5,000	148,458 157,174	73,759 67,021	49.7 42.4	1,058.5 929.2	0.71 0.59	1.44 1.39
1945 1944	5,000	134,662	56,398	42.4 41.9	929.2 804.3	0.60	1.39
1943	5,000	111,650	48,440	43.4	703.1	0.63	1.45
1942	5,000	89,869	32,837	36.5	616.9	0.69	1.88
1941	5,000	71,209	28,249	39.7	553.5	0.78	1.96
1940 1939	5,000 5,000	65,288 57,485	26,638 24,650	40.8 42.9	496.0 452.7	0.76 0.79	1.86 1.84
1938	5,000	50,791	23,121	45.5	420.5	0.79	1.82
1937	5,000	48,228	22,557	46.8	383.1	0.79	1.70
1936	5,000	50,281	22,330	44.4	343.4	0.68	1.54
1935 1934 <sup>4</sup>	5,000 5,000	45,125 40,060	20,158 18,075	44.7 45.1	306.0 291.7	0.68 0.73	1.52 1.61

 $<sup>^{\</sup>rm 1}\,$  For 2005, the numbers are as of September 30, and prior years reflect December 31.

<sup>2</sup> Starting in 1990, deposits in insured banks exclude those deposits held by Bank Insurance Fund members that are insured by the Savings Association Insurance Fund and include those deposits held by Savings Association Insurance Fund members that are insured by the Bank Insurance Fund.

<sup>3</sup> Estimated insured deposits reflect deposit information as reported in the fourth quarter FDIC Quarterly Banking Profile. Before 1991, insured deposits were estimated using percentages determined from the June 30 Call Reports.

<sup>&</sup>lt;sup>4</sup> Initial coverage was \$2,500 from January 1 to June 30, 1934.

# Income and Expenses, Savings Association Insurance Fund, by Year, from Beginning of Operations, August 9, 1989, through December 31, 2005

Dollars in Thousands

		Incom	е			Ex	penses and Los	sses		
Year	Total	Assessment Income	Investment and Other Sources	Effective Assessment Rate	Total	Provision for Losses	Interest and Other Insurance Expenses	Administrative and Operating Expenses	Funding Transfer from the FSLIC Resolut. Fund	Net Income/ (Loss)
Total	\$ 14,543,505	\$ 8,659,789	\$ 5,883,716		\$ 1,661,638	\$ 374,377	\$ 30,990	\$ 1,256,271	\$ 139,498	\$ 13,021,365
<b>2005</b> 2004	<b>636,989</b> 564,777	<b>8,315</b> 8,891	<b>628,674</b> 555,886	<b>0.001%</b> 0.001%	<b>97,852</b> 48,326	<b>(21,988)</b> (72,385)	<b>372</b> 713	<b>119,468</b> 119,998	<b>0</b> 0	<b>539,137</b> 516,451
2003 2002 2001 2000 1999	547,260 588,821 733,121 664,080 600,995	14,594 23,783 35,402 19,237 15,116	532,666 565,038 697,719 644,843 585,879	0.001% 0.003% 0.004% 0.002% 0.002%	47,200 (31,380) 564,083 300,018 124,156	(82,489) (156,494) 443,103 180,805 30,648	105 751 19,389 8,293 626	129,584 124,363 101,591 110,920 92,882	0 0 0 0	500,060 620,201 169,038 364,062 476,839
1998 1997 1996 1995 1994	583,859 549,912 5,501,684 1,139,916 1,215,289	15,352 13,914 5,221,560 970,027 1,132,102	568,507 535,998 280,124 169,889 83,187	0.002% 0.004% 0.204% 0.234% 0.244%	116,629 69,986 (28,890) (281,216) 434,303	31,992 (1,879) (91,636) (321,000) 414,000	9 0 128 0	84,628 71,865 62,618 39,784 20,303	0 0 0 0	467,230 479,926 5,530,574 1,421,132 780,986
1993 1992 1991 1990 1989	923,516 178,643 96,446 18,195 2	897,692 172,079 93,530 18,195 0	25,824 6,564 2,916 0 2	0.250% 0.230% 0.230% 0.208% 0.208%	46,814 28,982 63,085 56,088 5,602	16,531 (14,945) 20,114 0 0	0 (5) 609 0	30,283 43,932 42,362 56,088 5,602	0 35,446 42,362 56,088 5,602	876,702 185,107 75,723 18,195 2

### Estimated Insured Deposits and the Savings Association Insurance Fund, December 31, 1989, through September 30, 2005<sup>1</sup>

		D	eposits in Insured Inst	itutions (\$ Millions)		Insurance Fund as a	Percentage of
Year <sup>2</sup>	Insurance Coverage	Total Domestic Deposits	Estimated Insured Deposits <sup>3</sup>	Percentage of Insured Deposits	Deposit Insurance Fund	Total Domestic Deposits	Estimated Insured Deposits
<b>2005</b> 2004	<b>\$ 100,000</b> 100,000	<b>\$ 1,254,070</b> 1,156,473	<b>\$ 1,005,554</b> 951,316	<b>80.2</b> 82.3	<b>\$ 13,038.8</b> 12,720.2	<b>1.04</b> 1.10	<b>1.30</b> 1.34
2003	100,000	1,042,729	896,493	86.0	12,240.1	1.17	1.37
2002	100,000	990,231	860,351	86.9	11,746.7	1.19	1.37
2001	100,000	897,278	801,849	89.4	10,935.0	1.22	1.36
2000	100,000	822,610	752,756	91.5	10,758.6	1.31	1.43
1999	100,000	764,359	711,345	93.1	10,280.7	1.35	1.45
1998	100,000	751,413	708,959	94.4	9,839.8	1.31	1.39
1997	100,000	721,503	690,132	95.7	9,368.3	1.30	1.36
1996	100,000	708,749	683,090	96.4	8,888.4	1.25	1.30
1995	100,000	742,547	711,017	95.8	3,357.8	0.45	0.47
1994	100,000	720,823	692,626	96.1	1,936.7	0.27	0.28
1993	100,000	726,473	695,158	95.7	1,155.7	0.16	0.17
1992	100,000	760,902	729,458	95.9	279.0	0.04	0.04
1991	100,000	810,664	776,351	95.8	93.9	0.01	0.01
1990	100,000	874,738	830,028	94.9	18.2	0.00	0.00
1989	100,000	948,144	882,920	93.1	0.0	0.00	0.00

<sup>&</sup>lt;sup>1</sup> For 2005, the numbers are as of September 30, and prior years reflect December 31.

### Number, Assets, Deposits, Losses, and Loss to Funds of Insured Thrifts Taken Over or Closed Because of Financial Difficulties, 1989 through 2005

Dollars in Thousands

Year <sup>2</sup>	Total	Assets	Deposits	Estimated Receivership Loss <sup>3</sup>	Loss to Funds
Total	754	397,387,643	320,186,773	75,471,820	82,009,786
<b>2005</b> 2004	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
	1	15,346	13,005	0	0
2003	0	0	0	0	0
2002	1	50,246	50,542	973	973
2001	1	2,179,783	1,670,802	338,694	338,694
2000	1	29,530	28,583	1,322	1,322
1999	1	62,956	63,427	1,195	1,194
1998	0	0	0	0	0
1997	0	0	0	0	0
1996	1	32,576	32,745	21,921	21,921
1995	2	423,819	414,692	28,192	27,750
1994	2	136,815	127,508	11,472	14,599
1993	10	7,178,794	5,708,253	267,595	65,212
1992	59	44,196,946	34,773,224	3,237,913	3,772,356
1991	144	78,898,804	65,173,122	8,635,366	9,086,672
1990	213	129,662,398	98,963,961	16,064,160	19,257,844
1989 <sup>5</sup>	318	134,519,630	113,166,909	46,863,017	49,421,249

<sup>&</sup>lt;sup>1</sup> Prior to July 1, 1995, all thrift closings were the responsibility of the Resolution Trust Corporation (RTC). Since the RTC was terminated on December 31, 1995, and all assets and liabilities transferred to the FSLIC Resolution Fund (FRF), all the results of the thrift closing activity from 1989 through 1995 are now reflected on FRF's books. The Savings Association Insurance Fund (SAIF) became responsible for all thrifts closed after June 30, 1995; there have been only six such failures. Additionally, SAIF was appointed receiver of one thrift (Heartland FSLA) on October 8, 1993, because, at that time, RTC's authority to resolve FSLIC-insured thrifts had not yet been extended by the RTC Completion Act.

Starting in 1990, deposits in insured institutions exclude those deposits held by Savings Association Insurance Fund members that are insured by the Bank Insurance Fund and include those deposits held by Bank Insurance Fund members that are insured by the Savings Association Insurance Fund.

<sup>&</sup>lt;sup>3</sup> Estimated insured deposits reflect deposit information as reported in the fourth quarter FDIC Quarterly Banking Profile. Before 1991, insured deposits were estimated using percentages determined from the June 30 Call Reports.

<sup>&</sup>lt;sup>2</sup> Year is the year of failure, not the year of resolution.

<sup>&</sup>lt;sup>3</sup> The estimated losses represent the projected loss at the fund level from receiverships for unreimbursed subrogated claims of the FRF/SAIF and unpaid advances to receiverships from the FRF.

<sup>&</sup>lt;sup>4</sup> The Loss to Funds represents the total resolution cost of the failed thrifts in the SAIF and FRF-RTC funds, which includes corporate revenue and expense items such as interest expense on Federal Financing Bank debt, interest expense on escrowed funds, and interest revenue on advances to receiverships, in addition to the estimated losses for receiverships.

 $<sup>^{\</sup>rm 5}$  Total for 1989 excludes nine failures of the former FSLIC.

#### FDIC Actions on Financial Institutions Applications 2003-2005

	2005	2004	2003
Deposit Insurance	219	176	141
Approved	219	176	140
Denied	0	0	1
New Branches	1,575	1,447	1,227
Approved	1,575	1,447	1,227
Denied	0	0	0
Mergers	286	311	304
Approved	286	311	304
Denied	0	0	0
Requests for Consent to Serve*	170	301	369
Approved	170	301	368
Section 19	13	13	13
Section 32	157	288	355
Denied	0	0	1
Section 19	0	0	0
Section 32	0	0	1
Notices of Change in Control	9	18	30
Letters of Intent Not to Disapprove	9	18	30
Disapproved	0	0	0
Brokered Deposit Waivers	40	32	28
Approved	40	32	28
Denied	0	0	0
Savings Association Activities	59	70	56
Approved	59	70	56
Denied	0	0	0
State Bank Activities/Investments   ▼	18	27	19
Approved	18	27	19
Denied	0	0	0
Conversions of Mutual Institutions	11	12	7
Non-Objection	11	12	7
Objection	0	0	0

<sup>•</sup> Under Section 19 of the Federal Deposit Insurance (FDI) Act, an insured institution must receive FDIC approval before employing a person convicted of dishonesty or breach of trust. Under Section 32, the FDIC must also approve any change of directors or senior executive officers at a state nonmember bank that is not in compliance with capital requirements or is otherwise in troubled condition.

Amendments to Part 303 of the FDIC Rules and Regulations changed FDIC oversight responsibility in October 1998. In 1998, Part 303 changed the Delegations of Authority to act upon applications.

Section 24 of the FDI Act, in general, precludes a federally insured state bank from engaging in an activity not permissible for a national bank and requires notices to be filed with the FDIC.

	2005	2004	2003
Total Number of Actions Initiated by the FDIC	192	217	174
Termination of Insurance			
Involuntary Termination			
Sec. 8a For Violations, Unsafe/Unsound Practices or Condition	0	0	0
Voluntary Termination	0	0	0
Sec.8a By Order Upon Request	0	0 2	0 5
Sec.8p No Deposits Sec.8q Deposits Assumed	11	38	12
	"	30	12
Sec. 8b Cease-and-Desist Actions	•	0	0
Notices of Charges Issued Consent Orders	0 20	0	2
Contactive of dolor	20	28	33
Sec. 8e Removal/Prohibition of Director or Officer		_	
Notices of Intention to Remove/Prohibit	2	3	4
Consent Orders	73	58	31
Sec. 8g Suspension/Removal When Charged With Crime	0	1	0
Civil Money Penalties Issued			
Sec.7a Call Report Penalties	0	0	0
Sec.8i Civil Money Penalties	69	68	55
Sec. 10c Orders of Investigation	15	15	20
Sec. 19 Denials of Service After Criminal Conviction	0	1	0
Sec. 32 Notices Disapproving Officer/Director's Request for Revie	w 0	0	1
Fruth-in-Lending Act Reimbursement Actions			
Denials of Requests for Relief	0	0	0
Grants of Relief	0	0	0
Banks Making Reimbursement *	78	73	96
Suspicious Activity Reports (Open and closed institutions)* 102	2,080	83,453	62,179
Other Actions Not Listed	0	3	11

#### **Appendix B-More About the FDIC**

#### **FDIC Board of Directors**

Acting Chairman Martin J. Gruenberg (seated), John C. Dugan, Thomas J. Curry, and John M. Reich (standing, left to right)



# James Kegley

#### Martin J. Gruenberg

Martin J. Gruenberg was sworn in as Vice Chairman of the FDIC Board of Directors on August 22, 2005. He became Acting Chairman of the FDIC on November 15, 2005, upon the resignation of Chairman Donald Powell.

Mr. Gruenberg joined the Board after broad congressional experience in the financial services and regulatory areas. He had been Senior Counsel to Senator Paul S. Sarbanes (D-MD) since 1995 while the Senator was alternately Committee Chairman and Ranking Member on the U.S. Senate Committee on Banking, Housing, and Urban Affairs. Mr. Gruenberg advised the Senator on all issues of domestic and international financial regulation, monetary policy and trade. Mr. Gruenberg also served as Counsel to Senator Sarbanes from 1993 to 1994, advising him on all issues under the jurisdiction of the Banking Committee, and as Staff

Director of the Banking Committee's Subcommittee on International Finance and Monetary Policy from 1987 to 1992. Mr. Gruenberg's congressional experience with finance and banking issues dates back to 1979.

Mr. Gruenberg holds a J.D. from Case Western Reserve Law School and an A.B. from Princeton University, Woodrow Wilson School of Public and International Affairs.

#### **Donald E. Powell**

Donald E. Powell served as the 18th Chairman of the FDIC from August 29, 2001, until his resignation on November 15, 2005. Prior to being named the 18th Chairman of the FDIC, Mr. Powell—a life-long Texan—was President and CEO of The First National Bank of Amarillo, where he started his banking career in 1971.

In addition to his professional experience as a banker, Mr. Powell served on numerous boards at universities, civic associations, hospitals and charities. Mr. Powell has served as the Chairman of the Board of Regents of the Texas A&M University System, which has more than 90,000 students, the Chairman of the Amarillo Chamber of Commerce, and on the Advisory Board of the George Bush School of Government and Public Service.

He received his B.S. in economics from West Texas State University and is a graduate of The Southwestern Graduate School of Banking at Southern Methodist University.

#### **Thomas J. Curry**

Mr. Curry took office as a member of the FDIC Board of Directors on January 12, 2004. Previously, he had served five Massachusetts Governors as the Commonwealth's Commissioner of Banks, from 1995 to 2003. He served as Acting Commissioner from 1994 to 1995, and as First Deputy Commissioner from 1987 to 1994.

Mr. Curry is Chairman of the Neighborhood Reinvestment Corporation. Mr. Curry was also Chairman of the Conference of State Bank Supervisors from 2000 to 2001, and a member of the State Liaison Committee of the Federal Financial Institutions Examination Council from 1996 to 2003.

Mr. Curry joined the Commonwealth's Division of Banks in 1986. He entered state government in 1982 as an attorney with the Massachusetts Secretary of State's Office.

Mr. Curry is a graduate of Manhattan College (summa cum laude), where he was elected to Phi Beta Kappa. He received his law degree from the New England School of Law.

#### John C. Dugan

Mr. Dugan was sworn in as the 29th Comptroller of the Currency on August 4, 2005. As Comptroller, Mr. Dugan serves as an ex-officio member of the FDIC Board.

Prior to his appointment as Comptroller, Mr. Dugan was a partner at the law firm of Covington & Burling, where he chaired the firm's Financial Institutions Group, specializing in banking and financial institution regulation. He also served as outside counsel to the ABA Securities Association.

He served at the Department of Treasury from 1989 to 1993 and was appointed assistant secretary for domestic finance in 1992. In 1991, he oversaw a comprehensive study of the banking industry that formed the basis for the financial modernization legislation proposed by the administration of the first President Bush. From 1985 to 1989, Mr. Dugan was minority counsel and minority general counsel for the U.S. Senate Committee on Banking, Housing, and Urban Affairs.

Among his professional and volunteer activities before becoming Comptroller, he served as a director of Minbanc, a charitable organization whose mission is to enhance professional and educational opportunities for minorities in the banking industry. He is also a member of the American Bar Association's committee on banking law, the Federal Bar Association's Section of Financial Institutions and the Economy, and the District of Columbia Bar Association's Section of Corporations, Finance, and Securities Laws.

A graduate of the University of Michigan in 1977 with an A.B. in English literature, Mr. Dugan also earned his J.D. from Harvard Law School in 1981.

#### Julie L. Williams

Ms. Williams served as Acting Comptroller of the Currency, and a member of the FDIC Board of Directors from October 14, 2004 until the confirmation of Mr. John C. Dugan as Comptroller of the Currency on August 4, 2005. Ms. Williams has been First Senior Deputy Comptroller since 1999 and also Chief Counsel of the Office of the Comptroller of the Currency (OCC) since 1994. She was also Acting Comptroller from April to December 1998.

As Chief Counsel, Ms. Williams was responsible for all of the OCC's legal activities and also supervised the Licensing Department and the Community Affairs Department. Ms. Williams served as a member of the OCC's Executive Committee. She has led the Executive Committee in providing policy and strategic direction to the agency.

Ms. Williams is a graduate of Goddard College, Vermont, and graduated first in her class at Antioch School of Law, Washington, DC. She is the author of numerous articles on banking, securities and financial institutions law.

#### John M. Reich

John M. Reich was sworn in as Director of the Office of Thrift Supervision (OTS) on August 9, 2005. In this capacity, Mr. Reich, who formerly served as Vice Chairman of the FDIC Board of Directors, will continue to serve as an FDIC Board member.

Mr. Reich served as Vice Chairman of the FDIC Board of Directors from November 2002 until his appointment as Director of OTS. He has been a member of the FDIC Board since January 2001. He also served as Acting Chairman of the FDIC from July to August 2001.

Prior to coming to Washington, DC, Mr. Reich spent 23 years as a community banker in Illinois and Florida, including 10 years as President and CEO of the National Bank of Sarasota, in Sarasota. Florida.

Mr. Reich also served 12 years on the staff of U.S. Senator Connie Mack (R-FL), before joining the FDIC. From 1998 through 2000, he was Senator Mack's Chief of Staff, directing and overseeing all of the Senator's offices and committee activities, including those at the Senate Banking Committee.

Mr. Reich's community service includes serving as Chairman of the Board of Trustees of a public hospital facility in Ft. Myers, FL, and as Chairman of the Board of Directors of the Sarasota Family YMCA. He has also served as a Board member for a number of civic organizations, and was active for many years in youth baseball programs.

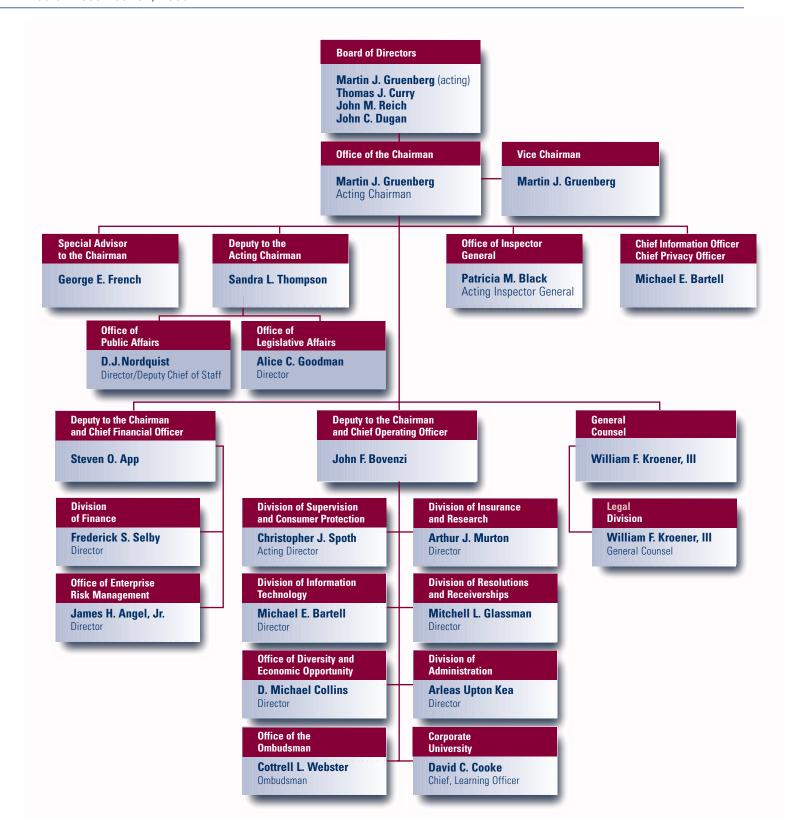
Mr. Reich holds a B.S. degree from Southern Illinois University and an M.B.A. from the University of South Florida. He is also a graduate of Louisiana State University's School of Banking of the South.

#### James E. Gilleran

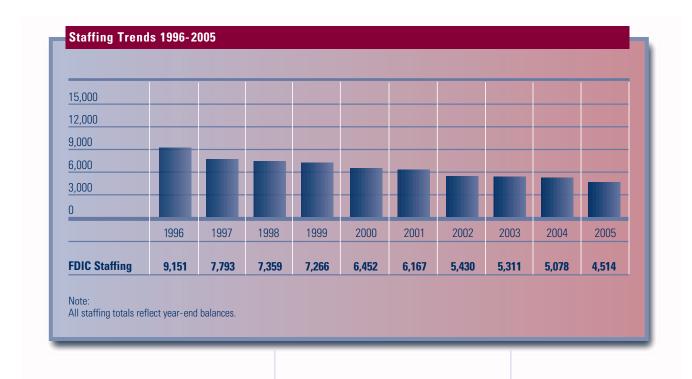
Mr. Gilleran became Director of the Office of Thrift Supervision (OTS) on December 7, 2001. As OTS Director, Mr. Gilleran was an ex-officio member of the FDIC Board until his resignation on April 29, 2005.

Mr. Gilleran was Chairman and CEO of the Bank of San Francisco from October 1994 until December 2000. From 1989 to 1994, he was the California State Banking Superintendent. He served as Chairman of the Conference of State Bank Supervisors (CSBS) from 1993 to 1994, and was a member of the CSBS's Bankers Advisory Council until 2000.

Mr. Gilleran is a certified public accountant and a member of the American Institute of CPAs. He graduated from Pace University in 1955, and received his law degree from Northwestern California University in 1996.



#### **Corporate Staffing**



#### Number of Officials and Employees of the FDIC 2004-2005 (year-end)

	Total		Washington		Regional/Field	
	2005	2004	2005	2004	2005	2004
Executive Offices®	37	42	37	42	0	0
Division of Supervision and Consumer Protection	2,541	2,604	198	179	2,343	2,425
Division of Resolutions and Receiverships	235	504	61	99	174	405
Legal Division	433	488	274	303	159	185
Division of Finance	175	195	175	195	0	0
Division of Information Technology <sup>▼</sup>	270	386	209	324	61	62
Division of Insurance and Research	178	191	146	157	32	34
Division of Administration	349	415	232	274	117	141
Office of Inspector General	127	157	95	111	32	46
Office of Diversity and Economic Opportunity	31	34	31	34	0	0
Office of the Ombudsman	12	18	10	15	2	3
Office of Enterprise Risk Management	11	12	11	12	0	0
Corporate University	115	32	37	32	78	0
Total	4.514	5.078	1,516	1.777	2.998	3.301

<sup>•</sup> Includes the Offices of the Chairman, Vice Chairman, Director (Appointive), Chief Operating Officer, Chief Financial Officer, Chief Information Officer, Legislative Affairs, and Public Affairs.

<sup>▼</sup> Division of Information Resources Management was renamed to Division of Information Technology on September 4, 2005.

Office of Internal Control Management was renamed to Office of Enterprise Risk Management on April 2, 2004.

#### Home Page on the Internet

#### www.fdic.gov

A wide range of banking, consumer and financial information is available on the FDIC's Internet home page. This includes the FDIC's Electronic Deposit Insurance Estimator (EDIE), which estimates an individual's deposit insurance coverage; the Institution Directory – financial profiles of FDIC-insured institutions; Community Reinvestment Act evaluations and ratings for institutions supervised by the FDIC; Call Reportsbanks' reports of condition and income; and Money Smart, a training program to help individuals outside the financial mainstream enhance their money management skills and create positive banking relationships. Readers also can access a variety of consumer pamphlets, FDIC press releases, speeches and other updates on the agency's activities, as well as corporate databases and customized reports of FDIC and banking industry information.

#### **FDIC Call Center**

Phone: 877-275-3342 (877-ASK FDIC)

703-562-2222

Hearing

Impaired: 800-925-4618

The FDIC Call Center in Washington, DC, is the primary telephone point of contact for general questions from the banking community, the public and FDIC employees. The Call Center directly, or in concert with other FDIC subject-matter experts, responds to questions about deposit insurance and other consumer issues and concerns, as well as questions about FDIC programs and activities. The Call Center also makes referrals to other federal and state agencies as needed. Hours of operation are 8:00 a.m. to 8:00 p.m. Eastern Time. Information is also available in Spanish. Recorded information about deposit insurance and other topics is available 24 hours a day at the same telephone number.

Public Information Center 3503 Fairfax Drive Room E-1002 Arlington, VA 22226

Phone: 877-275-3342 (877-ASK FDIC), or

703-562-2200

Fax: 703-562-2296

E-mail: publicinfo@fdic.gov

FDIC publications, press releases, speeches and Congressional testimony, directives to financial institutions, policy manuals and other documents are available on request or by subscription through the Public Information Center. These documents include the *Quarterly Banking Profile*, FDIC Consumer News and a variety of deposit insurance and consumer pamphlets.

Office of the Ombudsman 3503 Fairfax Drive Room E-2022 Arlington, VA 22226

Phone: 877-275-3342

(877- ASK FDIC)

Fax: 703-562-6057

E-mail: ombudsman@fdic.gov

The Office of the Ombudsman responds to inquiries about the FDIC in a fair, impartial and timely manner. It researches questions and complaints from bankers and the public. The Office also recommends ways to improve FDIC operations, regulations and customer service.

#### **Atlanta Regional Office**

10 Tenth Street, NE Suite 800 Atlanta, Georgia 30309 (678) 916-2200

Alabama Florida Georgia North Carolina

South Carolina

Virginia West Virginia

#### **Kansas City Regional Office**

2345 Grand Boulevard Suite 1200 Kansas City, Missouri 64108 (816) 234-8000

Iowa Kansas Minnesota Missouri Nebraska North Dakota South Dakota

#### **Chicago Regional Office**

500 West Monroe Street Suite 3500 Chicago, Illinois 60661 (312) 382-7500

Illinois Indiana Kentucky Michigan Ohio Wisconsin

#### **New York Regional Office**

20 Exchange Place 4th Floor New York, New York 10005 (917) 320-2500

Delaware Puerto Rico
District of Columbia Virgin Islands
Maryland
New Jersey
New York

#### **Boston** Area Office

15 Braintree Hill Office Park Suite 100 Braintree, Massachusetts 02184 (781) 794-5500

Connecticut Maine Massachusetts New Hampshire Rhode Island Vermont

Pennsylvania

#### **Dallas Regional Office**

1910 Pacific Avenue Suite 1900 Dallas, Texas 75201 (214) 754-0098

Colorado New Mexico Oklahoma Texas

#### **Memphis** Area Office

5100 Poplar Avenue Suite 1900 Memphis, Tennessee 38137 (901) 685-1603

Arkansas Louisiana Mississippi Tennessee

#### **San Francisco Regional Office**

25 Ecker Street Suite 2300 San Francisco, California 94105 (415) 546-0160

Alaska Montana
Arizona Nevada
California Oregon
Guam Utah
Hawaii Washington
Idaho Wyoming

## Appendix C – Office of Inspector General's Assessment of the Management and Performance Challenges Facing the FDIC

In keeping with the Reports Consolidation Act, the OIG has identified the following management and performance challenges facing the Corporation. Each of the challenges we have identified is marked by one or more of the following characteristics:

- 1. It is important to the achievement of the FDIC mission and the strength of the nation's financial system.
- It involves significant resources, expenditures or fiduciary responsibility.
- 3. It directly impacts consumers of financial services.

The following challenges reflect the OIG's view of the Corporation's overall program and operational responsibilities; industry, economic and technological trends; areas of congressional interest; relevant laws and regulations; the Chairman's priorities and corresponding corporate performance and Government Performance and Results Act goals; and the ongoing activities to address the issues involved.

- Assessing and Mitigating Risks to the Insurance Funds
- Ensuring Institution Safety and Soundness Through Effective Examinations, Enforcement and Follow-Up
- Contributing to Public Confidence in Insured Depository Institutions
- Protecting and Educating Consumers and Ensuring Compliance
- Being Ready for Potential Institution Failures
- Managing and Protecting Financial, Human, Information Technology and Procurement Resources

### Assessing and Mitigating Risks to the Insurance Funds

As of the end of the third quarter of 2005, the FDIC insured \$3.830 trillion in deposits in 8,856 institutions. According to FDIC projections, if the current trend of industry consolidation continues, the banks the FDIC directly supervises will likely represent a smaller and smaller portion of the financial exposure it faces as deposit insurer. Also, another potential risk has become apparent as a result of recent natural disasters—multiple bank failures in a geographic region. Given these circumstances, the Corporation faces several challenges:

#### **Assessing Risks in Large Banks**

To effectively fulfill its fundamental responsibilities as deposit insurer, the Corporation must ensure its large-bank program provides ready access to the information it needs to effectively identify and assess risks that large institutions, including those it does not supervise, pose to the insurance funds. Effectively communicating and coordinating with the other primary federal banking regulators is central to the Corporation's ability to meet this

<sup>•</sup> Under the Reports Consolidation Act, the OIG is required to identify the most significant management and performance challenges facing the Corporation and provide its assessment to the Corporation for inclusion in its annual performance and accountability report (annual report). The OIG conducts this assessment yearly and identifies a number of specific areas of challenge facing the Corporation at the time.

challenge. Moreover, given the inherent complexity of these large institutions, the FDIC must have or develop the capability to assess the risks associated with these institutions, which are different from those found in smaller banks. As the FDIC and other regulators are evaluating policy options to ensure that large institutions and the industry as a whole maintain adequate capital and reserves under Basel II, the FDIC must ensure that its staff has the necessary information and expertise to understand and evaluate the adequacy of the largest institutions' capital models. The possibility of a large bank failure, however remote, looms as a significant challenge confronting the FDIC.

#### **Monitoring Risks from Recent Natural Disasters**

The FDIC and the other primary federal regulators have long emphasized the importance of disaster recovery and business continuity planning at insured depository institutions. While the focus of September 11 was on terrorist attacks and related disruption of commercial activities, recent natural disasters have added a new dimension to the risks associated with major regional crises. While initial indications from the FDIC are that the banking industry has initially fared well through the latest natural disasters, considerable risk remains over the long term to affected institutions and, in turn, the insurance funds. For example, the impact, if any, of relaxing examination and other regulatory requirements will likely not be plainly visible for many months.

#### **Preparing for Deposit Insurance Reform**

The FDIC has been working with the Congress over the past several years on a comprehensive deposit insurance reform package. If enacted, the FDIC will be faced with managing the funds under the current system while transitioning under tight time constraints to a new fund structure and premium system. Implementation of operational changes may result from deposit insurance reform.

Ensuring Institution Safety and Soundness through Effective Examinations, Enforcement and Follow-up Supervision is a cornerstone of the FDIC's efforts to ensure stability and public confidence in the nation's financial system. As of September 30, 2005, the FDIC was the primary federal regulator for more than 5,250 institutions. The FDIC performs safety and soundness, Bank Secrecy Act (BSA), information technology, trust and other types of examinations of FDIC-supervised insured depository institutions. The Corporation's system of supervisory controls must identify and effectively address financial institution activities that are unsafe, unsound, illegal or improper before the activities cause a drain on the insurance funds. Specific challenges related to this core FDIC mission include:

#### **Maintaining an Effective Examination and Supervision Program**

The FDIC has adopted a more risk-focused approach to examinations to minimize regulatory burden and better direct its resources to those areas that carry the greatest potential risk. The FDIC must continue to monitor the effectiveness of its risk-focused procedures and any related resource reductions to ensure that this approach does not compromise examination quality or results. The FDIC must also ensure that financial institutions have adequate corporate governance structures relative to the bank's size, complexity and risk profile to prevent financial losses and maintain confidence in those entrusted with operating the institutions. The FDIC's follow-up processes must be effective to ensure institutions are promptly complying with supervisory actions that arise as a result of the FDIC's examination process.

#### **Supervising Industrial Loan Companies**

The FDIC is the primary federal regulator for a number of industrial loan companies (ILCs), which are insured depository institutions owned by organizations that, as bank holding companies, are subject to a different supervisory regimen when compared to other bank holding companies. The ILC industry includes large, complex financial institutions. The FDIC must establish and maintain effective controls in its processes for granting insurance to, supervising and examining ILCs and their parent companies, particularly in cases where consolidated supervision is not provided by another federal regulator.

### Contributing to Public Confidence in Insured Depository Institutions

#### **Guarding Against Financial Crimes in Insured Institutions**

All financial institutions are at risk of being used to facilitate or being victimized by criminal activities including money laundering and terrorist financing. Such activities serve to undermine public confidence in the institutions. The Corporation is faced with developing and implementing programs to minimize the extent to which the institutions it supervises are involved in or victims of financial crimes and other abuse. The challenge is to facilitate the effective implementation of regulatory reporting requirements without imposing any undue regulatory burden. Examiners must also be alert to the possibility of fraudulent activity in financial institutions, which is inherently difficult because fraud is both purposeful and hard to detect.

Part of the FDIC's overall responsibility and authority to examine banks for safety and soundness is the responsibility for examining state-chartered non-member financial institutions for compliance with the Bank Secrecy Act. The BSA requires financial institutions to keep records and file reports on certain financial transactions. FDIC-supervised institutions are required to establish and maintain procedures designed to assure and monitor compliance with the BSA's requirements. An institution's level of risk for potential money laundering determines the necessary scope of the BSA examination. In its role as supervisor, the FDIC also analyzes data security threats, occurrences of bank security breaches, and incidents of electronic crime that involve financial institutions. Misuse and misappropriation of personal information are emerging as major developments in financial crime. Despite generally strong controls and practices by financial institutions, methods for stealing personal data and committing fraud with that data are continuously evolving. The FDIC must continue its work in assuring the security of customer data against such criminal activity to help maintain the public's trust in the banking system.

#### Protecting and Educating Consumers and Ensuring Compliance

The FDIC protects consumers through its oversight of a variety of statutory and regulatory requirements aimed at safeguarding consumers from unfair and unscrupulous banking practices. Through community outreach efforts and technical assistance, the FDIC encourages lenders to work with members of their local communities in meeting the communities' credit needs. Specific challenges include:

#### **Protecting Consumer Privacy**

The FDIC implements regulations and conducts regularly scheduled examinations to verify that institutions comply with laws designed to protect personal information, which serve to guard against the growing threat of identity theft. The FDIC evaluates the adequacy of financial institutions' programs for securing customer data and may pursue informal or formal supervisory action if it finds a deficiency.

#### **Educating the Public and Handling Complaints**

The FDIC has made it a priority to impart financial education to the millions of Americans who lack basic financial skills. The Corporation's challenge is to join with its regulatory counterparts to effectively implement programs that help integrate into the financial system the large number of households that are isolated from the opportunity to establish credit, own a home, and build a better future for their families.

#### **Regulating Lending Practices**

The FDIC's programs of supervision and education can help prevent abusive lending practices that target the financially illiterate or disadvantaged. The FDIC must evaluate laws and implement regulations to find ways to curb these lending practices, while ensuring continued access to credit for the widest range of qualified customers and protection against the abuse of vulnerable individuals. The challenge is to balance the need for regulation with avoiding inappropriate or undue interference in legitimate business activities.

#### **Ensuring Compliance with Laws and Regulations**

The FDIC is responsible for evaluating financial institution compliance with consumer protection laws and regulations. Such laws include, for example, the Community Reinvestment Act, Home Mortgage Disclosure Act, and Fair Credit Reporting Act. In June 2003, the FDIC revised its compliance examination program. Compliance examinations now combine a risk-based examination process with an in-depth evaluation of an institution's compliance management system, resulting in a top-down, risk-focused approach to examinations. The Corporation's challenge is to ensure that the new approach makes the examination process more effective and efficient and reduces the examination burden on banks.

#### Being Ready for Potential Institution Failures

The FDIC is responsible for the resolution of failed banks or savings associations. The Corporation is required by law to protect taxpayers by prudently managing the Bank Insurance Fund and the Savings Association Insurance Fund and to protect insured depositors by using the assets of the funds to pay insured deposits at the time of the institution failure. The trend toward fewer failures over the past few years changes the nature of the challenge for the FDIC. Planning for failing and failed institutions, including large or multiple bank failures, needs to be evaluated, revisited and tested for adequacy in light of FDIC downsizing activities and corresponding loss of institutional knowledge and expertise. Catastrophic events such as the multiple hurricanes that occurred during the past year underscore the need for the Corporation's readiness to respond.

Managing and Protecting Financial, Human, Information Technology and Procurement Resources The FDIC must effectively manage and utilize a number of critical strategic resources in order to carry out its mission successfully, particularly its financial, human, information technology (IT) and procurement resources. The FDIC has emphasized its stewardship responsibilities in its strategic planning process. A number of key management activities pose governance challenges to corporate executives and managers, as discussed below:

#### **Financial Resource and Capital Investment Management**

The FDIC's operating expenses are largely paid from the insurance funds, and consistent with good corporate governance principles, the Corporation must continuously seek to improve its operational efficiency. Because 65 percent of the FDIC's budget costs are personnel-related, a challenge to the Corporation is to ensure that budgeted resources are properly aligned with workload. With respect to capital investments, effective planning and management of IT and non-IT capital investments are mandated by Congress and by the Office of Management and Budget for most federal agencies. Although many of these laws and executive orders are not legally binding on the FDIC, the Corporation recognizes that they constitute best practices and has adopted them in whole, or in part. The underlying challenge is to carry out approved investment projects on time and within budget, while realizing anticipated benefits.

#### **Human Capital Management**

In the last several years, the FDIC has undergone significant restructuring and downsizing in response to changes in the industry, technological advances, and business process improvements and, as with many government agencies, the FDIC anticipates a high level of retirement in the next five years. Amidst such change, the Corporation must seek to maintain employee morale and positive employee-management relationships. To that end, the FDIC formulated a human capital strategy to guide the FDIC through the rest of this decade. A key part of its human capital strategy is the Corporate Employee Program designed to help create a more adaptable permanent workforce and that reflects a more collaborative and corporate approach to meeting critical mission functions. The challenge now is implementing its strategy and monitoring the success of related human capital initiatives and programs. Additionally, developing new leaders and engaging in succession planning pose a challenge. Finally, in an age of identity theft risks, the FDIC needs to maintain effective controls to protect personal employee-related information that the Corporation possesses. The appointment of a Chief Privacy Officer and implementation of a privacy program are positive steps toward addressing that challenge.

#### **Information Technology Management**

The FDIC seeks to maximize its IT resources to improve the efficiency and effectiveness of its operational processes. The Corporation's IT transformation initiative targets three broad areas of challenge:

- Governance and process improvements that focus on making strategic alignment a requirement for all IT work.
- Technical improvements to continue to replace/upgrade critical components of the IT infrastructure.
- Organizational changes to better align IT resources with workload, flatten the organizational structure, and improve communication with customers.

To address these broad challenges, the FDIC is embracing a capability maturity model to improve long-term business performance; employing a new system-development life cycle methodology to minimize risk, provide more predictable results, and deliver high-quality systems on time and within budget; and continuing to enhance its Enterprise Architecture (EA) program by identifying duplicative resources/investments and opportunities for internal and external collaboration to promote operational improvements and cost-effective solutions to business requirements.

The establishment of an integrated and streamlined e-government infrastructure is a key component of the Corporation's target EA. In this regard, the Corporation has initiated a number of major projects designed to improve internal operations, communications and service to members of the public, business and other government entities. The challenge is to ensure that such projects are consistent with e-government principles and implementing guidance from the Office of Management and Budget, most recently guidance that is related to the use of earned value management.

#### Security Management-IT and Physical

The FDIC recognizes that a robust information security program requires an ongoing commitment by the organization. The OIG's 2005 Federal Information Security Management Act evaluation results showed that the Corporation had established and implemented controls in all of the management control areas assessed that provided either limited or reasonable assurance of adequate security over its information resources. Still, attention was needed in certain areas such as information security risk management, oversight of contractors with access to sensitive data and systems, and implementation of an enterprise security architecture.

Additionally, following Y2K and in light of terrorist-related disruptions and, more recently, adverse impacts of natural disasters, the importance of corporate disaster recovery and business continuity planning has been underscored and elevated to an enterprise-wide level. Such planning involves more than the recovery of the technology; it involves the recovery of the entire business. The FDIC must be sure that its Emergency Preparedness Program provides for the safety and physical security of its personnel and ensures that its critical business functions remain operational during any emergency.

#### **Procurement Management**

With corporate downsizing has come, in many instances, increased reliance on contracted services and potential increased exposure to risk if contracts are not managed properly. Processes and related controls for identifying needed goods and services, acquiring them, and monitoring contractors after the contract award must be in place and work effectively. Many employees with contracting expertise have left the Corporation and contract management responsibilities have shifted. Also, a number of new contracting vehicles and approaches are being implemented. For example, the Corporation combined approximately 40 IT-related contracts into one contract with multiple vendors for a total program value of \$555 million over ten years. Also, for the first time, it is using a large technical infrastructure contract through the General Services Administration (GSA) valued at over \$300 million. Along with the expected benefits of these contracts come challenges. The Corporation has not previously outsourced a procurement process to GSA,

and both new contracts are performance-based, requiring different oversight mechanisms and strategies than the time and materials contracts that the Corporation has historically used.

#### **Enterprise Risk Management**

As an integral part of its stewardship of the insurance funds, the FDIC has established a risk management and internal control program. The Corporation has committed to adopting an Enterprise Risk Management approach to identifying and analyzing risks on an integrated, corporate-wide basis. Revised OMB Circular A-123, which became effective for fiscal year 2006, requires a strengthened process for conducting management's assessment of the effectiveness of internal control over financial reporting. The Circular also emphasizes the need for agencies to integrate and coordinate internal control assessments with other internal control-related activities, and ensure that an appropriate balance exists between the strength of controls and the relative risk associated with particular programs and operations.

