



**U.S. DEPARTMENT OF STATE  
U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT**



***Iraq – Humanitarian and Reconstruction Assistance***

Fact Sheet #20, Fiscal Year (FY) 2003

April 25, 2003

**Background**

- Humanitarian conditions have deteriorated in Iraq since the 1990 invasion of Kuwait and the subsequent Government of Iraq (GOI) manipulation of international sanctions. In 1996, the GOI accepted the U.N. Oil-for-Food Program (OFF), after which humanitarian conditions improved.
- Between 1991 and 1996, the U.S. Government provided nearly \$794 million in humanitarian assistance to internally displaced persons (IDPs) in northern Iraq.
- Since 1996, revenues from OFF have provided food, medicine, and other civilian goods to assist vulnerable Iraqis. U.N. Secretary General Kofi Annan noted in a letter to the U.N. Security Council (UNSC), that the GOI has ordered and paid for food, medicine, and other humanitarian supplies under OFF that have not yet been delivered.
- The World Food Program (WFP) estimates that 16 million Iraqis—approximately 60 percent of the total population—rely solely on food rations distributed through OFF in order to meet household needs.
- On March 20, 2003, Coalition forces began military operations in Iraq. As a result of the conflict, the U.N. Secretary General suspended the OFF food distribution system. On March 28, the UNSC unanimously passed resolution 1472 that allows the U.N. to administer Iraq’s OFF program for 45 days (until May 12). As the U.N. takes over the OFF program, WFP’s first priority is to contact recently active suppliers able to rapidly provide food, medicine, and other humanitarian supplies.

NUMBERS AT A GLANCE		SOURCE
<b>Internally Displaced in Iraq</b>	<ul style="list-style-type: none"> <li>• 3,414 in Arbil*</li> <li>• 6,379 in Dahuk*</li> <li>• 54 in As Sulaymaniyah*</li> <li>• 3,000 in Badrah</li> <li>• 1,000 at Al Karama border with Jordan</li> </ul>	UNOHCI (April 16, 2003) UNOHCI (April 16, 2003) UNOHCI (April 16, 2003) UNOHCI (April 17, 2003) UNHCR (April 20, 2003)
<b>Refugees from Iraq</b>	<ul style="list-style-type: none"> <li>• 94 – Jordan</li> <li><b>Old caseload refugees:</b></li> <li>• 203,000 – Iran</li> <li>• 5,100 – Saudi Arabia</li> <li>• 250,000-300,000 – Jordan</li> <li>• 40,000 – Syria</li> </ul>	UNHCR (April 22, 2003) U.S. Committee for Refugees (2001)

*\*Estimates of internally displaced persons (IDPs) in public buildings, with host families, and in open air.*

**Northern Iraq**

- According to an April 24 U.N. Office for the Humanitarian Coordination for Iraq (UNOCHI) report, local authorities and humanitarian organizations in Dahuk organized a 200-vehicle aid convoy to Mosul, carrying food, medicine, water treatment items, and other emergency items.
- According to UNOCHI, to date, the U.N. has distributed more than 12,150 metric tons (MTs) of wheat flour and pulses to more than 1 million beneficiaries in the three northern governates of Dahuk, Arbil, and As Sulaymaniyah.

**Western Iraq**

- On April 25, the International Organization for Migration (IOM) reported that road conditions between Baghdad and Jordan are calm and stable. Public transportation rates from Baghdad to the Karama border crossing have decreased significantly in recent days. However, isolated incidents of highway robbery have been reported east of Ar Rutbah.

**Southern Iraq**

- UNSECOORD, the U.N. agency responsible for security of U.N. employees, conducted a security assessment in Al Basrah on April 24. Based on a positive security environment, WFP will send a humanitarian team to Al Basrah on April 26.

**Current Humanitarian Situation by Sector**

*Food*

- On April 24, the U.N. Security Council approved an extension of WFP's management of the Oil-for-Food program from May 12 until June 3. This will provide WFP and vendors with three additional weeks to access additional pre-existing contracts commodities before the mandate expires.

- On April 24, a nine-truck WFP convoy crossed into Iraq from Jordan, carrying 214 MT of wheat flour for Baghdad. This is the first WFP convoy along this route since a 50-truck convoy came under fire in the vicinity of Ar Ramadi on April 19. WFP is planning frequent convoys along this route in order to build up a large stock in Baghdad and other major urban centers.
- The Yellow Rose, carrying 28,500 MT of Emerson Trust wheat, is scheduled to arrive in Mersin, Turkey on April 25. Once this commodity is milled into wheat flour, WFP plans to program it primarily in Mosul and Kirkuk. The Free Atlas, also carrying 28,500 MT of Emerson Trust wheat, is scheduled to arrive in Al Aqabah on or about April 29.
- On April 25, WFP opened its fourth corridor for humanitarian supplies into Iraq when more than 2,700 MTs of wheat flour, carried on 54 trucks, crossed the Syrian border at the Yaroubia border post for the town of Mosul. In addition to the new corridor through Syria, WFP emergency food assistance also arrives from Turkey, Iran, and Jordan.

#### *Water/Sanitation*

- CARE and ICRC plan to jointly assess the water and sanitation situation throughout the 15 central and southern governorates of Iraq over the next two weeks. The CARE/ICRC assessments are expected to take three weeks to complete once started.

#### *Health*

- According to an April 24 report, the World Health Organization (WHO) has already begun work to reestablish health systems in Mosul and Kirkuk, as well as urban centers throughout the country. WHO and the Iraqi Department of Health epidemiologists are concentrating their efforts on reestablishing the country's capacity to analyze blood samples and other specimens.

#### *Humanitarian Assistance*

- According to the Humanitarian Operations Center (HOC) Operations Summary of April 23, some International Organizations (IOs) and NGOs are categorizing Iraq as a political rather than a humanitarian emergency. These organizations are beginning to re-examine their position and weigh the requirements against other emergencies where there continue to be overwhelming humanitarian needs.
- A preparatory team from the European Commission's Humanitarian Aid Office (ECHO) will travel to Baghdad early next week to assess the humanitarian situation and examine the possibility of opening an ECHO office in Baghdad.

#### *Population Movements*

- In a statement on April 25, the U.N. High Commissioner for Refugees (UNHCR) indicated that the organization is shifting its primary focus from contingency preparations for a potential refugee influx into neighboring countries to preparations for the return of refugees to Iraq. UNHCR's preliminary repatriation and reintegration plan estimates more than 500,000 refugees will return to Iraq.

### **U.S. Government Response**

#### *Deployment*

- The United States Government deployed a Disaster Assistance Response Team (DART) to the region to assess humanitarian needs and coordinate the emergency relief effort. DART members are located in Iraq, Kuwait, Turkey, Jordan, Cyprus, and Qatar and are working closely with U.N. agencies, NGOs, and in coordination with U.S. Military Civil Affairs personnel at the Humanitarian Operations Center (HOC). A portion of the DART has deployed to Arbil, and other DART members are preparing to establish an office in southern Iraq.
- USAID deployed staff to the region to prepare for reconstruction efforts. Several members of the USAID Reconstruction Team are now co-located with the Office of Reconstruction and Humanitarian Assistance (ORHA) in Baghdad.

#### *Emergency Relief*

- USAID/OFDA is supporting NGO emergency assistance activities with quick-impact projects and IDP support.
- USAID/FFP provided emergency food commodities through the Emerson Trust and P.L. 480 Title II emergency food assistance to WFP for distribution to food insecure Iraqis. WFP also received a cash contribution from USAID/FFP for the purchase of commodities in the region.
- USAID's Office of Transition Initiatives (USAID/OTI) is supporting the implementation of the Iraq Transition Initiative (ITI). The ITI program supports the process of political stabilization and community recovery in post-conflict Iraq by providing small grants designed to build confidence among Iraq's diverse ethnic groups, increase citizen participation in decision-making, and rapidly respond to community needs, while establishing and building trust for long term reconstruction efforts.
- State/PRM contributed assistance for the pre-positioning and emergency response activities of UNHCR, ICRC, the International Federation of Red Cross and Red Crescent Societies (IFRC), and IOM.

**Reconstruction**

- To date, USAID/ANE provided assistance for reconstruction activities in Iraq. USAID/ANE supported the United Nations Education Fund (UNICEF) and WHO for health, education, and water and sanitation needs, Stevedoring Services of America (SSA) to assess and manage the Umm Qasr port, Creative Associates International to address education issues, the Research Triangle Institute to pursue local governance initiatives, and the Air Force Contract Augmentation Program (AFCAP) to provide logistical support to all USAID/ANE operations. USAID/ANE also supported Bechtel National, Incorporated for emergency infrastructure repair and rehabilitation.

**Other Donor and International Organization Assistance\***

DONOR	US \$ (MILLIONS)	DATE (2003)	ASSISTANCE SNAPSHOT
Australia	\$62.5	April 22	100,000 MT of wheat, U.N. agencies, ICRC, and NGOs
CIDA	\$67.5	March 26	U.N. agencies, international organizations (IOs), NGOs, CARE
Canada	\$3.8	-----	Canada for water and sanitation, food, shelter, and health
China		March 27	Tents
Republic of Croatia	\$2.75	April 3	Blankets, sleeping bags, flour, sugar, water purification disinfectants
European Commission	\$109.8	April 22	U.N. agencies, IOs, and NGOs
Finland	\$1.7	March 25	ICRC and UN OCHA
France	\$10.7		Humanitarian Assistance
Germany	\$11.77	April 8	UNHCR and ICRC
Greece	\$4.3	April 4	U.N. agencies and NGOs
India	\$20	April 4	WFP and U.N. Consolidated Appeal
Ireland	\$55.3	April 15	U.N. agencies and NGOs for humanitarian assistance
Japan	\$100	April 9	Humanitarian Assistance
Korea	\$10	April 3	U.N. agencies and Korean NGOs
Kuwait		March 24	45,000 meals/day and an emergency medical center
Netherlands	\$19.6	April 2	U.N. Consolidated Appeal and ICRC
New Zealand	\$3.3	March 20	U.N. agencies, IOs, and NGOs for humanitarian relief
Norway	\$21.6	March 20	NGOs for humanitarian assistance
Russia		March 22-23	150 MT humanitarian supplies for refugee preparation in Iran
Spain	\$58.6	April 22	U.N. agencies, bilateral refugee assistance, and NGOs
Sweden	\$5.4	March 27	
Switzerland	\$21.5	April 16	ICRC
Taiwan	\$4.3	March 27	Refugee assistance – food, medicine, nonfood items
United Kingdom	\$330	March 24	U.N. agencies, IOs, and NGOs – food, health kits, water units, winter supply kits, primary health, IDP assistance
<b>OTHER DONOR CONTRIBUTIONS TO DATE**</b>			<b>\$ 924.4 MILLION</b>

\*This compilation was drawn from donor government web sites and may represent pledged or committed funding. The list may not be comprehensive.

\*\* This total is approximate as the value of donated commodities is not available in some cases.

**Public Donation Information**

- The most effective way people can assist relief efforts is by making cash donations to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for their activities in the Gulf can be found in the “How Can I Help” section at [www.usaid.gov/iraq].
- USAID encourages cash donations because they: allow aid professionals to procure the exact items needed (often in the affected region); reduce the burden on scarce resources (such as staff time, warehouse space, etc); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; ensure culturally, dietary, and environmentally appropriate assistance.
- General information on making donations and volunteering can be found at:
  - USAID: www.usaid.gov/iraq -> “How Can I Help?”
  - The Center for International Disaster Information: www.cidi.org or 703-276-1914
  - InterAction: www.interaction.org -> “Guide to Appropriate Giving”
  - Information on relief activities of the humanitarian community can be found at [www.reliefweb.org](http://www.reliefweb.org).

\*Fact Sheets can be obtained from the USAID web site at <http://www.usaid.gov/iraq>

## U.S. GOVERNMENT HUMANITARIAN AND RECONSTRUCTION ASSISTANCE TO IRAQ

Agency	Implementing Partner	Sector	Regions	Amount
<b>FY 2003</b>				
<b>EMERGENCY RELIEF</b>				
<b>USAID/OFDA .....</b>				<b>\$49,224,514</b>
	Administrative Costs	Administrative		\$3,433,209
	AirServ	Logistics	Country-wide	\$2,151,585
	The Cuny Center	Research studies	Country-wide	\$40,260
	IDA	Health	Country-wide	\$711,850
	IMC	Quick-impact projects	Country-wide	\$4,000,000
	IMC	Capacity building	Country-wide	\$202,900
	InterAction	Coordination	Country-wide	\$92,860
	IOM	IDP programs	Country-wide	\$5,000,000
	IRC	Quick-impact projects	Country-wide	\$3,000,000
	Logistics	Commodities and DART support	Country-wide	\$8,008,719
	Mercy Corps	Quick-impact projects	Country-wide	\$3,000,000
	NGOs	Cooperative agreements	Country-wide	\$4,000,000
	SCF/US	Quick-impact projects	Country-wide	\$4,000,000
	SCF/US	NGO Consortium	Country-wide	\$883,131
	UNICEF	Health, nutrition, water/sanitation	Country-wide	\$2,000,000
	UN OCHA	Coordination and Information	Country-wide	\$200,000
	UN OCHA	Coordination and Information	Country-wide	\$1,000,000
	WFP	Logistics and pre-positioning of food	Country-wide	\$5,000,000
	World Vision	Quick-impact projects	Country-wide	\$2,500,000
<b>USAID/FFP .....</b>				<b>\$430,000,000</b>
	WFP	Pre-positioning funding		\$55,000,000
	WFP	Emerson Trust – 161,000 MT		\$84,000,000
		P.L. 480 Title II emergency food commodities – 105,000 MT		\$91,000,000
	WFP	Regional Purchase		\$200,000,000
<b>USAID/OTI .....</b>				<b>\$2,333,612</b>
	IOM	Iraq Transition Initiative	Country-wide	\$1,700,000
	DAI	Iraq Transition Initiative	Country-wide	\$473,253
	Internews	Media	Country-wide	\$160,359
<b>STATE/PRM .....</b>				<b>\$36,630,000</b>
	UNHCR	Emergency refugee assistance		\$21,000,000
	ICRC	Emergency assistance		\$10,000,000
	IFRC	Emergency assistance		\$3,000,000
	IOM	TCN – transportation assistance		\$2,630,000
<b>RECONSTRUCTION</b>				
<b>USAID/ANE .....</b>				<b>\$78,400,000</b>
	AFCAP	Logistics		\$4,000,000
	Bechtel	Capital Construction		\$34,600,000
	IRG	Reconstruction Support		\$7,100,000
	RTI	Local Governance		\$7,900,000
	CAII	Education		\$1,000,000
	UNICEF	Health		\$8,000,000
	UNICEF	Education		\$1,000,000
	WHO	Health		\$10,000,000
	SSA	Port Management		\$4,800,000
<b>TOTAL USAID ASSISTANCE TO IRAQ IN FY 2003.....</b>				<b>\$559,958,126</b>
<b>TOTAL STATE ASSISTANCE TO IRAQ IN FY 2003 .....</b>				<b>\$36,630,000</b>
<b>TOTAL STATE/USAID ASSISTANCE TO IRAQ IN FY 2003 .....</b>				<b>\$596,588,126</b>