

# Richfield Field Office Proposed Resource Management Plan & Final Environmental Impact Statement

Volume 2 of 3



August 2008





# **BLM Mission**

To sustain the health, diversity, and productivity of the public lands for the use and enjoyment of present and future generations.

**BLM-UT-PL-08-004-1610**  
**UT-050-2007-090 EIS**  
**FES 08-25**



**United States Department of the Interior**  
**BUREAU OF LAND MANAGEMENT**



Utah State Office  
P.O. Box 45155  
Salt Lake City, UT 84145-0155  
<http://www.blm.gov>

IN REPLY REFER TO:

UT-050-1610-012J

Dear Reader:

Enclosed is the Proposed Resource Management Plan (PRMP) and Final Environmental Impact Statement (FEIS) for the Richfield Field Office. The Bureau of Land Management (BLM) prepared the PRMP/FEIS in consultation with cooperating agencies, taking into account public comments received during this planning effort. This PRMP/FEIS provides a framework for the future management direction and appropriate use of BLM-administered lands and resources located in Sanpete, Sevier, Piute, Wayne, and Garfield counties, Utah. The document contains both land use planning decisions and implementation decisions to guide the BLM's management of the Richfield Field Office. The PRMP/FEIS is open for a 30-day review and protest period beginning the date the U.S. Environmental Protection Agency (EPA) publishes the Notice of Availability of the FEIS in the *Federal Register*.

This PRMP/FEIS has been developed in accordance with the National Environmental Policy Act of 1969 (NEPA) and the Federal Land Policy and Management Act of 1976 (FLPMA). The PRMP/FEIS is largely based on Alternative B, the Preferred Alternative in the Draft RMP and EIS, which was released in October 2007. This PRMP/FEIS contains the proposed plan and potential impacts of the proposed plan. The alternatives presented in the Draft RMP/EIS are also provided for comparative purposes. Major comments received during the public review period of the Draft RMP/EIS and responses to these comments are provided on an attached CD. To aid the reader, substantive changes made between the Draft RMP/EIS and the PRMP/FEIS are described in Chapter 1 and are detailed in Appendix 20.

Pursuant to BLM's planning regulations at 43 CFR 1610.5-2, any person who participated in the planning process for this PRMP and has an interest which is or may be adversely affected by the planning decisions may protest approval of the planning decisions within 30 days from date the Environmental Protection Agency publishes the Notice of Availability in the *Federal Register*. For further information on filing a protest, please see the accompanying protest regulations in the pages that follow (labeled as Attachment 1). The regulations specify the required elements of your protest. Take care to document all relevant facts. As much as possible, reference or cite the planning documents or available planning records (e.g. meeting minutes or summaries, correspondence, etc.). To aid in ensuring the completeness of your protest, a protest check list is attached to this letter (labeled as Attachment 2). If your protest does not include all of the elements outlined in 43 CFR 1610.5-2 the BLM will not respond to your protest.

E-mailed and faxed protests will not be accepted as valid protests unless the protesting party also provides the original letter by either regular or overnight mail postmarked by the close of the protest period.

Under these conditions, the BLM will consider the e-mailed or faxed protest as an advance copy and will afford it full consideration. If you wish to provide the BLM with such advance notification, please direct faxed protests to the attention of Brenda Hudgens-Williams- BLM protest coordinator at 202-452-5112, and e-mailed protests to: [Brenda\\_Hudgens-Williams@blm.gov](mailto:Brenda_Hudgens-Williams@blm.gov).

All protests, including the follow-up letter (if e-mailing or faxing) must be in writing and mailed to the following address:

Regular Mail:

Director (210)  
Attention: Brenda Williams  
P.O. Box 66538  
Washington, D.C. 20035

Overnight Mail:

Director (210)  
Attention: Brenda Williams  
1620 L Street, N.W., Suite 1075  
Washington, D.C. 20036

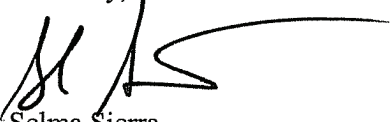
Before including your address, phone number, e-mail address, or other personal identifying information in your protest, be advised that your entire protest – including your personal identifying information – may be made publicly available at any time. While you can ask us in your protest to withhold from public review your personal identifying information, we cannot guarantee that we will be able to do so.

The BLM Director will make every attempt to promptly render a decision on each protest. The decision will be in writing and will be sent to the protesting party by certified mail, return receipt requested. The decision of the BLM Director shall be the final decision of the Department of the Interior.

Upon resolution of all land use plan protests, the BLM will issue an Approved RMP and Record of Decision (ROD). The Approved RMP and ROD will be mailed or made available electronically to all who participated in the planning process and will be available to all parties through the “Planning” page of the BLM national website (<http://www.blm.gov/planning>), or by mail upon request.

Unlike land use planning decisions, implementation decisions are not subject to protest under the BLM planning regulations, but are subject to an administrative review process, through appeals to the Office of Hearings and Appeals (OHA), Interior Board of Land Appeals (IBLA) pursuant to 43 CFR, Part 4 Subpart E. Implementation decisions generally constitute the BLM’s final approval allowing on-the-ground actions to proceed. Where implementation decisions are made as part of the land use planning process, they are still subject to the appeals process or other administrative review as prescribed by specific resource program regulations once the BLM resolves the protests to land use planning decisions and issues an Approved RMP and ROD. Implementation-level decisions in the PRMP/FEIS are indicated by *italic text* and an asterisk (\*) in Chapter 2. The Approved RMP and ROD will also clearly identify the implementation decisions made in the plan that may be appealed to the Office of Hearing and Appeals.

Sincerely,



Selma Sierra  
Utah State Director

Attachment 1

[Code of Federal Regulations]  
[Title 43, Volume 2]  
[Revised as of October 1, 2002]  
From the U.S. Government Printing Office via GPO Access  
[CITE: 43CFR1610.5-2]

[Page 20]

TITLE 43--PUBLIC LANDS: INTERIOR

CHAPTER II--BUREAU OF LAND MANAGEMENT, DEPARTMENT OF THE INTERIOR

PART 1600--PLANNING, PROGRAMMING, BUDGETING--Table of Contents

Subpart 1610--Resource Management Planning

Sec. 1610.5-2 Protest procedures.

(a) Any person who participated in the planning process and has an interest which is or may be adversely affected by the approval or amendment of a resource management plan may protest such approval or amendment. A protest may raise only those issues which were submitted for the record during the planning process.

(1) The protest shall be in writing and shall be filed with the Director. The protest shall be filed within 30 days of the date the Environmental Protection Agency published the notice of receipt of the final environmental impact statement containing the plan or amendment in the Federal Register. For an amendment not requiring the preparation of an environmental impact statement, the protest shall be filed within 30 days of the publication of the notice of its effective date.

(2) The protest shall contain:

(i) The name, mailing address, telephone number and interest of the person filing the protest;

(ii) A statement of the issue or issues being protested;

(iii) A statement of the part or parts of the plan or amendment being protested;

(iv) A copy of all documents addressing the issue or issues that were submitted during the planning process by the protesting party or an indication of the date the issue or issues were discussed for the record; and

(v) A concise statement explaining why the State Director's decision is believed to be wrong.

(3) The Director shall promptly render a decision on the protest. The decision shall be in writing and shall set forth the reasons for the decision. The decision shall be sent to the protesting party by certified mail, return receipt requested.

(b) The decision of the Director shall be the final decision of the Department of the Interior.

**Resource Management Plan Protest  
Critical Item Checklist**

**The following items *must* be included to constitute a valid protest  
whether using this optional format, or a narrative letter.**

**(43 CFR 1610.5-2)**

Before including your address, phone number, e-mail address, or other personal identifying information in your **protest**, be advised that your entire **protest**--including your personal identifying information--may be made publicly available at any time. While you can ask us in your **protest** to withhold from public review your personal identifying information, we cannot guarantee that we will be able to do so. All submissions from organizations and businesses, and from individuals identifying themselves as representatives or officials of organizations and businesses, will be available for public inspection in their entirety.

**Resource Management Plan (RMP) or Amendment (RMPA) being protested:**

**Name:**

**Address:**

**Phone Number: ( )**

**Your interest in filing this protest (how will you be adversely affected by the approval or amendment of this plan?):**

**Issue or issues being protested:**

**Statement of the part or parts of the plan being protested:**

**Chapter:**

**Section:**

**Page:**

**(or) Map:**

**Attach copies of all documents addressing the issue(s) that were submitted during the planning process by the protesting party, OR an indication of the date the issue(s) were discussed for the record.**

**Date(s):**

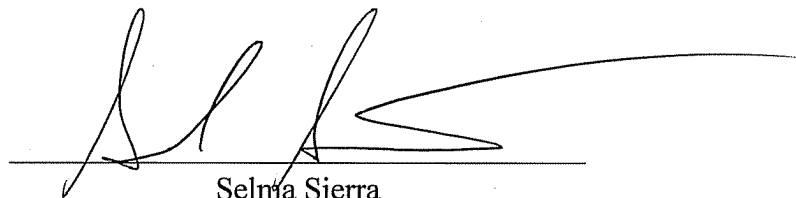
**A concise statement explaining why the State Director's decisions is believed to be wrong:**

**U.S. DEPARTMENT OF THE INTERIOR**  
**BUREAU OF LAND MANAGEMENT**

**THE RICHFIELD FIELD OFFICE**  
**PROPOSED RESOURCE MANAGEMENT PLAN**  
**AND FINAL ENVIRONMENTAL IMPACT STATEMENT**

Bureau of Land Management  
Utah State Office  
Salt Lake City, Utah

Prepared by the  
Richfield Field Office  
August 2008

A handwritten signature in black ink, appearing to read 'Selma Sierra', is written over a horizontal line. The signature is stylized and extends to the right.

Selma Sierra  
Utah State Director

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## Richfield Field Office Planning Area Proposed Resource Management Plan and Final Environmental Impact Statement

**Lead Agency:** U.S. Department of the Interior, Bureau of Land Management

**Type of Action:** Final, Administrative

**Jurisdiction:** Comprising all of Sanpete, Sevier, Wayne, Piute, and portions of Garfield and Kane Counties, Utah.

**Abstract:** The Richfield Proposed Resource Management Plan and Final Environmental Impact Statement (PRMP/FEIS) describes and analyzes the Proposed RMP and other alternatives presented in the Draft RMP and EIS (DRMP/DEIS) for the planning and management of public lands and resources administered by the Bureau of Land Management (BLM), Richfield Field Office in Utah. The Proposed RMP is open for a 30-day review and protest period beginning, August 8, 2008, the date the U.S. Environmental Protection Agency (EPA) publishes the Notice of Availability (NOA) of the Final EIS in the Federal Register.

The Proposed RMP was crafted primarily from the Preferred Alternative presented in the DRMP/DEIS (Alternative B) and includes other decisions within the range of alternatives (Alternatives N, A, C, and D) in response to public comments and internal review. The No Action Alternative (Alternative N) reflects current management. The BLM has removed the DRMP/DEIS Alternative B (Preferred Alternative) from the PRMP/FEIS. The other DRMP/DEIS Alternatives (Alternatives N, A, C, and D) and analyses are carried forward in the PRMP/FEIS only for comparative purposes and to correct some mistakes that were identified during the public comment period.

**Protest:** Protests must be postmarked or received no later than 30 days after publication of the NOA by the EPA in the *Federal Register*. The 30-day protest period (identified above) will not be extended. Refer to the instructions in the dear reader letter for additional information on how to protest. The close of the protest period will be announced in news releases, newsletters, and on the Richfield RMP website at <http://www.blm.gov/ut/st/en/fo/richfield/planning.html>.

**For Further Information Contact:**

Bureau of Land Management, Richfield Field Office

Attn: John Russell, RMP Project Manager

150 East 900 North

Richfield, Utah 84701

Telephone (435) 896-1500

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