## U.S. TRAVEL AND TOURISM ADVISORY BOARD

Room 4830 DOC Building 14th & Constitution Avenue. N.W. Washington, DC

Tuesday, May 20, 2008

The meeting was convened, pursuant to notice, at 10:14 a.m., MS. MARILYN CARLSON NELSON, Chairman, presiding.

#### APPEARANCES:

## MEMBERS OF THE BOARD

CHAIRMAN MARILYN CARLSON NELSON Chairman and Chief Executive Officer Carlson Companies

VICE CHAIRMAN WILLIAM DeCOTA Director of Aviation Port Authority of New York and New Jersey

MR. REX JOHNSON President and Chief Executive Officer Hawaii Tourism Authority

MR. JOSE ABREU Director Miami-Dade County Aviation Department

MS. DAWN DREW Vice President and Publisher National Geographic Traveler MR. SAM GILLILAND Chairman and Chief Executive Officer Sabre Holdings

MR. REX JOHNSON President and Chief Executive Officer Hawaii Tourism Authority

MR. J. STEPHEN PERRY President and Chief Executive Officer New Orleans Convention and Visitors Bureau

MR. ROSSI RALENKOTTER
President and Chief Executive Officer
Las Vegas Convention and Visitors Authority

MR. ADAM SACKS Managing Director Tourism Economics

MR. MARK SHAPIRO President and Chief Executive Officer Six Flags, Inc.

MR. JEREMY JACOBS, SR. Chairman and Chief Executive Officer Delaware North Companies

### U.S. GOVERNMENT

THE HONORABLE CARLOS GUTIERREZ Secretary of Commerce

THE HONORABLE WILLIAM G. SUTTON
Assistant Secretary of Commerce for
Manufacturing and Services

THE HONORABLE AL MARTINEZ-FONTS
Assistant Secretary of Homeland Security
for Private Sector Office

MS. HELEN MORANO
Director
Office of Travel and Tourism Industry
U.S. Department of Commerce

MS. SUSAN JACOBS Senior Policy Advisor Bureau of Consular Affairs MR. ROBERT A. STURGELL Acting Administrator Federal Aviation Administration

MR. THOMAS WINKOWSKI
Assistant Commissioner of U.S. Customs and
Border Protection for Field Operations

MR. J. STEVEN LANDEFELD Director Bureau of Economic Analysis

# I N D E X

	<u>PAGE</u>
MEETING CALLED TO ORDER AND WELCOMING REMARKS Ms. Marilyn Carlson Nelson, Chairman	5
SWEARING IN The Honorable Carlos M. Gutierrez, Secretary of Commerce	9
REMARKS The Honorable Carlos M. Gutierrez, Secretary of Commerce	10
REMARKS The Honorable William G. Sutton, Assistant Secretary of Commerce for Manufacturing and Services, and Executive Director of the Board	20
INTERACTIVE DISCUSSION OF INFRASTRUCTURE CHALLENGES Moderated by Ms. Marilyn Carlson Nelson, Chairman	
The Honorable Al Martinez-Fonts, Assistant Secretary of Homeland Security for the Private Sector Office	26
Ms. Susan Jacobs, Senior Policy Advisor, Bureau of Consular Affairs	26
Mr. Robert A. Sturgell, Acting Administrator, Federal Aviation Administration	55
Mr. Thomas Winkowski, Assistant Commissioner, U.S. Customs and Border Protection for Field Operations	55
Mr. J. Steven Landefeld, Director Bureau of Economic Analysis	69
NEXT STEPS FOR THE BOARD AND CLOSING REMARKS Ms. Marilyn Carlson Nelson, Chairman	76
MEETING ADJOURNED	8.4

## 

## PROCEEDINGS

## MEETING CALLED TO ORDER AND WELCOMING REMARKS

CHAIRMAN CARLSON NELSON: Ladies and gentlemen, good morning. I would the inaugural meeting of the U.S. Travel and Tourism Advisory Board to order.

I would like to welcome you all officially, those of you who are returning and those who have accepted the invitation to join this very special advisory board.

I think, Mr. Secretary, we are so honored that you're here, and I'll come back to that. But those of us in the industry take a great deal of pride in our industry's ability to actually create jobs and bring economic value to countries around the world, to cities here in the United States, and we're particularly grateful for the opportunity to not only provide advice and counsel and collaborate, but recognize that the complexity of today's problems really demand public/private partnerships and new forms of collaboration, new forms of understanding and initiatives that engage and involve all of us if we're going to solve the problems and take advantage of the wonderful opportunities that we have ahead of us.

I think that those of you who are new to the board will discover that it's a stimulating and

interesting experience, and I, for one, would like to say thank you, because I know every single individual at this table has more than enough to do in the rest of their professional and personal obligations, but you're taking the time and effort because we believe that together we can facilitate not only our own businesses, but in fact make the United States more competitive in the global markets. So with that, I again say: welcome.

As we all know, travel and tourism is the largest services export for the United States' economy. It's one of America's most important industries. It's \$1 trillion industry and responsible for nearly 8 million jobs. In our family we've always said that a job is the best form of philanthropy, only perhaps surpassed by a career. So, that's the passion that we bring to this table.

For those of you who are new, at the last meeting I think we included in your book the white paper that was submitted by the previous advisory board, and that board had identified several concerns that we felt clearly were ongoing concerns and that we hoped would be addressed by any subsequent activity of those who were to follow.

So you'll see that the day is organized today

to give you a background against those particular areas of focus, but we will have a little discussion later in the meeting, that if you have other areas that you feel particularly strong about or a slightly different focus, you'll have an opportunity to input into that as well.

But I think you'll find that the preparation for the meeting is an excellent background, particularly as we face what we all realize is the challenge of the infrastructure and the implications that we're experiencing, the congestion that the industry is facing right now. These are certainly areas that we're going to be hearing more about.

So now, without further ado, I want to say that we're particularly excited to have the Secretary of Commerce, Carlos Gutierrez, who's the 35th Secretary of the U.S. Department of Commerce, and he's really been the voice of business and government. Those of us who have had an opportunity to know him a bit and to watch him have really consummate respect for the experience that he's brought to this, to the real level of sophistication about how business truly runs, about the economic value of the free markets, and he's been an advocate for us. This is the first time a Secretary of Commerce, I think, has actually created an advisory

board in our industry, and we will be forever grateful for his attention and appreciation of what we bring to the table.

I know that President Bush, when he appointed Secretary Gutierrez, had high expectations because he had come from industry. We also are aware that he can't have been anything but pleased that the Secretary has exceeded those expectations.

1 SWEARING IN 2 CHAIRMAN CARLSON NELSON: So perhaps now, Mr. 3 Secretary, you would swear in the members of the board. SECRETARY GUTIERREZ: Yes. Thank you. 4 CHAIRMAN CARLSON NELSON: And then make some 5 6 remarks. SECRETARY GUTIERREZ: Thank you. thinking about maybe having, since you all have to say 8 your name, maybe a two- or three-second interval 9 10 between everyone and we can actually make it almost 11 like a song --12 (Laughter) 13 SECRETARY GUTIERREZ: But the lawyers tell me 14 it's okay to have everyone just state their name at the 15 same time, even though it's going to sound a little bit confusing. But it'll work. Okay. So if you'd stand 16 17 up and raise your right hand. 18 (Whereupon, the new members were sworn.) 19 SECRETARY GUTIERREZ: Congratulations. 20 (Applause) 21 22 23 24

25

### REMARKS

The Honorable Carlos M. Gutierrez,

Secretary of Commerce

SECRETARY GUTIERREZ: A special welcome to our new chairperson, Marilyn Carson, who brings a tremendous amount of experience and skills to this, and passion. So I think this is going to be a great board. Marilyn, also, your Vice Chair, Willie DeCota. Thank you for serving. Thank all of you for serving. We don't talk enough about the fact that tourism is the bright spot of our economy, any way you look at it, the number of jobs, the growth, trade surplus, the fact that we're still big, but we still have so much room to grow.

Just to give you some general facts on travel and tourism, in 2007, 56 million international visitors traveled to the U.S. We sometimes get the discussion about, what is an international visitor? We include Canada and Mexico. I believe that now with the 56 million, either we are at the pre-9/11 number or we will be in 2008, but we're right there in terms of numbers of visitors.

Ten of the 25 arrival markets broke records in the previous years. International visitors spend a record-breaking \$122 billion on travel and tourism-

related activities in the U.S., and that obviously includes everything they spend, hotels, documents, et That's a huge, huge industry. Then travel and cetera. tourism trade surplus, which, as you know, we have a trade deficit because of travel and tourism that contributes to a surplus, with a \$17 billion surplus, which means that international travelers spend \$17 billion more here than our travelers overseas. a number that's held, and it's a number that we can grow over the next several years. Probably the biggest thing that we've got going, and the news that we're very excited about, is the MOU with China. I was in China last week. We had agreed to this several months ago. We implemented the MOU last week. This is a Memorandum of Understanding with Group Leisure Travel, so we now have the opportunity to bring to the U.S. leisure travel from China. In the month of June, we have the first group coming over. That's about 300 tourists. We want to give them a great welcoming.

1

2

3

4

5

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

We're going to have a reception for them. We want them to know that they're wanted, that we welcome them here. We want to see a lot more groups coming over. So what we'll do, we don't have the exact date, but if any of you are in town, I think they would be thrilled to meet members of the Travel and Tourism

Board, and just, you know, "welcome to the U.S."

CHAIRMAN CARLSON NELSON: Do we know the dates?

SECRETARY GUTIERREZ: Yes. We will get them very soon. I believe it's the 19th that they'll be here, but we'll get that to you. So that if you're able to join us for the reception or any other time that you'll be where they will be, I think they would appreciate meeting you. It would be a wonderful thing to just let them know that they are welcomed to the U.S. and they are free to spend all the money they'd like.

## (Laughter)

SECRETARY GUTIERREZ: I think, actually, we ought to have a little applause. This is a breakthrough. They've been traveling to Europe and other places and not to the United States. A little bit to Hawaii. Our friends in Hawaii have experienced some. But frankly, I think we ought to really give --

### (Applause)

SECRETARY GUTIERREZ: Actually, China is one of the few countries with which we have a trade deficit in terms of tourism, so you can see just how much we can grow with China. This will be one of those very important streams of growth for the next step. So,

we're very excited about that.

Just, on China, we all know about the terrible earthquake in Sechuan Province. One of our board members who is not with us today, Noel Hentschel, is in China and she is right in the middle of things. I saw her last week when I was there and she is helping out earthquake victims. So she is there. She's giving firsthand help. She's got some incredible stories here about children stuck, children being helped out.

So if you have a chance to just drop her a note and tell her how proud we are of her, how much we appreciate that she's representing not just her company, but in many ways she represents the rest of the U.S., being there at a very critical time when the Chinese are clearly going through one of their toughest challenges they've had in a long, long time.

So we will get back to you on the schedule for the first group. Again, it's a group of about 300. I think it should be mid-June. I also have February 2008 arrival numbers: over 3 million international visitors traveled to the U.S. in February. That's an increase of 15 percent over February '07, which is, again, huge, those types of growth rates year over year. They spent a record \$12 billion during the month. That was up 27 percent over February 2007. So if we keep those

numbers cumulatively, this should be a very strong year.

Visitation for the first two months of 2008 was up 13 percent, so we're off to a good start. This should be a record year. I think we are at the right time, the right place. Tourism is the place to be. I think we've got the right board, so I'm very honored to be a part of it. I think we can make a difference. I think we can make a great tangible contribution to the industry, and very importantly to our economy, at a time when we know we're going through a soft spot, we are going through a slowing of our growth. Our growth has been 0.6 percent the first quarter.

We continue to say, as much as people have tried to define it, are we in it, are we not, we're focused on executing the stimulus package. We've gotten out about 45 million checks already. As you know, 130 million checks will go out before the end of July. The average check is about \$920 to \$940. This is actually the biggest task of this magnitude that the IRS has ever done. If you think about it, they're executing their April programs anyway with refunds, plus 130 million checks. So this will help the economy. Seven percent of our economy is consumer spending.

Most economists will agree, there's pretty much consensus, that the first half of the year it's going to be more difficult than the second half. We are going through, of course, the first half right now. Then, of course, tourism — so thank you for your service. Thank you for being here. I'm looking forward to the next eight months. You're the first — after that. I can't promise we'll be here then.

(Laughter)

SECRETARY GUTIERREZ: But thank you for serving. We look forward to making a tangible difference and to actually impacting results and impacting numbers. That's what we're here for and we look forward to working with you.

CHAIRMAN CARLSON NELSON: Thank you so much, Mr. Secretary.

#### Comments?

MR. JOHNSON: Madam Chair and Mr. Secretary, just a couple of comments on what the Secretary just had to say. First of all, from the Hawaii perspective, we have doubled the amount of marketing money that will go into China. We're very excited about what the administration has been able to get done over there, notwithstanding that Korea is kind of in the same position as far as the Hawaii market.

We are also seeing, for those of you that are destination-based, a lot of international upswing in business. Our real estate market is very small, but we see an uptick there. Japan, we're seeing an uptick after them being slow for a year and some change. Of course, Canada is extremely slow. — policies —

CHAIRMAN CARLSON NELSON: Other comments? Are you experiencing --

MR. RALENKOTTER: We have, especially from Australia, on the international convention side. We just had the -- Expo Convention in February, where their numbers were up. In fact, it was the largest square footage trade show in the history of North America, which was held in Las Vegas. So international numbers for those conventions, we're seeing increases from the United Kingdom based on non-stop service. So these policies and the direction is definitely working. The domestic side is either flat or declining, and we're seeing a pick-up in international.

CHAIRMAN CARLSON NELSON: Any other comments?

I imagine it's putting a little pressure on the infrastructure.

18: And I see the Chairperson looking at -- CHAIRMAN CARLSON NELSON: Oh, was I? (Laughter)

18: Yes. The fact of the matter is, New York has been also a trade beneficiary with the surge in international travel. Our entire market has grown tremendously. We've added about 4 million passengers a year over the last several years. So I tell people it's equivalent to adding a new Albany Airport every nine months -- growth and it's international travel that's originating from, and destined to, New York. There's also a lot of domestic -- that's growing. So clearly people are going to other parts of the country as a result of New York being this major international gateway.

We handled 110 million passengers last year for our system and acquired an airport in Orange County, New York about 65 miles north of New York City, because we're hoping that that will be, at some point, a pressure relief valve, just as we see in London. When Heathrow became saturated, Gatwick grew and Stansted grew, and now even Luton is growing. So at some point we need to try to influence people's behavior, that if they're coming to New York, New York is a much broader place and there could be other ports that could accommodate them.

But the unfortunate part is, yes, we have the three most delayed airports in the country. Last year,

La Guardia was the worst, and we had about 58 percent on-time arrivals. So that is certainly something that we've been working very closely with the FAA and the Acting Administrator on to try to come up with some creative solutions to deal with it, because we know that the way to deal with it is to put restrictions on people coming into this country and the caps that are being proposed.

Of course, the way to deal with that is to create more capacity and to get more efficiency out of the system. But New York is very pleased. I think we're about 6 percent of the international travel.

Actually, it's 6 percent of the domestic travel, about 25 percent of the international travel. So, yes, we're seeing a lot of growth.

CHAIRMAN CARLSON NELSON: Well, your comments foreshadow what's to come in this meeting and we'll come back to some of those issues. But for now it's my great pleasure to introduce to all of you Rear-Admiral William Sutton, the U.S. Department of Commerce Assistant Secretary for Manufacturing and Services. It's a very broad portfolio. We discussed, a little, the breadth of it and it wasn't exactly clear where one stops and the other starts these days. But we know, however they start and stop, that you don't!

1 (Laughter)

CHAIRMAN CARLSON NELSON: You have a lot on your plate. Actually, Rear-Admiral Sutton is the Executive Director of this Board. He is the Assistant Secretary now. He was a former U.S. Navy Rear-Admiral. He most recently served as president of the Air Conditioning and Refrigeration Institute. In the U.S. Navy, he served as Naval Aide to President Ronald Reagan, and Director of Programs in the Navy Office of Legislative Affairs, in addition to numerous operational at-sea assignments, including both squadron and group commands. In 2007, he was elected by President Bush to be the Assistant Secretary for Manufacturing and Services.

On behalf of our entire board, I'd like to say welcome.

### REMARKS

The Honorable William G. Sutton, Assistant Secretary of Commerce for Manufacturing and Services and Executive Director of the Board ASSISTANT SECRETARY SUTTON: Thank you, Madam Chairman. Since this is your inaugural meeting, I thought I would take this opportunity to address three little topics.

First off, the Office of Manufacturing and
Services, as the Chairman spoke, has quite a broad -an opportunity and we'll talk a little bit about how
we're organized to give you a little understanding of
that, and then talk about the roles and
responsibilities of this board, not unlike serving on a
board of directors. Then last, but not least,
elaborate on the Chairman's areas of focus that came
from our last year's Travel and Tourism Advisory Board.

Manufacturing and Services was established in 2004 with an eye on U.S. competitiveness. Our mission is to work inside the government and within the interagency process to be the pro-business unit.

Typically when I sit at a table at an interagency meeting, everybody around the table is a regular, with the exception of myself, and I represent business interests. So our whole mission is to make sure that

rules, regulations, policies, and laws are all passed with an eye toward U.S. competitiveness. Our industry and sector experts work within the interagency process to provide practical and actionable data so that the policymakers can make decisions not on buzz words, but on good, hard data.

We have 13 offices within the Manufacturing and Services. We affectionately refer to ourselves as MAS. I am looking for a new name, by the way, if anyone can come up with a new name for Manufacturing and Services. Today, -- integrated Manufacturing and Services. I need a name like "Google". Five years ago there was thing such as Google, and now it's a noun, it's a verb, it's a company, everybody knows what it is. Well, for today's modern business, I need a name like "Google", being the Assistant Secretary of Manufacturing and Services.

Anyway, on any given day those 13 offices are working perhaps 40 to 50 trade barrier issues. We are engaged in economic analysis of 20 different regulatory activities going on around the interagency process. We might have as many as 80 different market access cases in process, and then countless other industry issues, as you might imagine. There might be raw materials activities with our manufacturing side, and we're

looking at export control issues, and we're building using those 13 teams to make pick-up teams to address those specific industry issues.

We are divided into five major units:

manufacturing and services -- industry analysis, where

we have economists who try to take the input from the

industry to the sector analysts and come up with hard,

practical, and actionable data. As you might imagine,

standards have been the -- for developing markets, and

we have a Standards Liaison Office.

Then, last but not least, we have the Office of Advisory Committees. We were talking earlier at coffee. We have 20 such advisory boards as you, so I get a lot of guidance and direction from other folks besides the Secretary. So, I need a lot of advice. As my wife knows, I really know how to respond to that.

(Laughter)

ASSISTANT SECRETARY SUTTON: One of our offices within the services area is the Office of Travel and Tourism Industries. Helen Morano is the Director of that office. She has 14 dedicated public servants, which work on your industry's advocacy, on your industry's outreach, and on policy determination. So I think because of that connection I am the executive director of this program. You all know,

actually --

I've taken the liberty to kind of talk to you a little about the roles and responsibilities on this board. First of all, I want to echo the Secretary's congratulations and appreciation for your serving. We know this is service. The President did authorize a significant 10 percent pay raise this year, but as you know, 10 percent of zero is still zero.

(Laughter)

ASSISTANT SECRETARY SUTTON: Anyway, when you go to the meetings we want you to take off your coat and hat, take off your local hat and put on your industry hat. Kind of approach it the same way you would if serving on a board of directors, with your fiduciary responsibilities of obedience and care, and look at it from a broader perspective. You get weighed down frequently. Some of my advisory committees tend to get into the details more than others, but look at it from the macro approach. That's how we guide this whole policy debate and further build on the successes that we've already seen in terms of the policies for the last board.

Last, but not least, on your areas to concentrate on, we talked about, number one, travel facilitation. We are already participating in the

Secure Borders - Open Doors Advisory Committee. We -- and look forward to your input on our participation in that area.

Secondly, airport infrastructure and congestion. Of course, Bill has already talked a little bit about that. We are -- Customs and Border Protection and TSA, and we've done Homeland Security, and we look forward to your input --

And then, of course, statistical gaps in the industry. We need good data to make good policy. Just like the services industry at large, we are lacking good data and a method by which we can make good decisions based on good data. So, we need your guidance and help in this area as well.

So again, thanks for volunteering. I really appreciate it. Our Manufacturing and Services representatives from the Office of Travel and Tourism, along with those from the Office of Advisory Committees — thank you very much, Madam Chairman.

CHAIRMAN CARLSON NELSON: Very good. Thank you.

Now we're actually going to go on and hear a little bit more background about each of these. I also wonder if we should make a note to circulate the -- Bill, for any new members of the committee. You may or

may not be as familiar as those who are continuing are. This was just a very important piece of legislation that we were very grateful for and that actually, I think, informs a lot of our discussion. So if we could circulate that again, I think the board would appreciate it.

## INTERACTIVE DISCUSSION OF INFRASTRUCTURE CHALLENGES

The Honorable A. Martinez-Fonts, Assistant Secretary of Homeland Security

Ms. Susan Jacobs, Senior Policy Advisor,

Bureau of Consular Affairs

ASSISTANT SECRETARY SUTTON:

Now I think we're going to move on. We're going to hear from the various departments and they're going to give us some background on these issues from what the respective agencies are doing. We're going to have a couple of panels.

The first panel we have with us today is two of the key players in travel facilitation from the Department of Homeland Security and the State Department -- and I think you had an opportunity to say hello earlier, as well to Al--Alphonso. We call him Al-- Martinez-Fonts, Jr. from the Department of Homeland Security, and they're going to discuss and give us a little bit of a context on the ease of travel issues, the progress that's been made, what the focused areas are, and then perhaps I'll ask them to also comment on ways that we might be of help to them in accomplishing some of these initiatives.

MS. JACOBS: Can you hear me? It's probably

easier to talk without the microphone. I have a big voice.

MR. MARTINEZ-FONTS: Me, too.

MS. JACOBS: Good morning. I'm delighted to be with you, Mr. Secretary. It's a great honor for me and for June Quinceman, who is the Managing Director of the Visa Office, to be here to talk about how we are trying to make it more efficient to get a visa to enter the United States. We have been working very closely with the Department of Homeland Security and with our own advisory committee, called the Secure Borders - Open Doors Advisory Committee on ways to facilitate travel.

We have to balance the need for security with the need to have tourists come to the United States with as much facility as possible, because tourism is really important to this country.

So in that respect we have been trying to improve the way that we issue visas. One of the things that we have done is to provide more information about the visa process. We have an excellent web site on travel.state.gov, which is easily accessible and explains the visa adjudication process, the application process, and provides a wealth of information.

At the same time, we are also providing wait

times for a visa. So if you are, let's say, in Romania and you want to apply for a visa, it will tell you that the wait time is approximately five days from the time you make your appointment to the time that you have your interview.

Ninety-seven percent of the people who apply for a visa have their visa one or two days after their interview. Now, I know that in a lot of countries-- China, Brazil, and Mexico, to name three of them--there is a very long wait time for visas. We are trying to think of new ways to do this. In a lot of these countries, building up infrastructure takes a very long time. Hiring new foreign service officers also takes a long time to do the visa interviews.

So we're looking at ways that we can improve the process by doing off-site data collection, that would be taking the fingerprints, doing facial recognition, and doing the name checks even before the person has their visa interview. We are also working on almost a complete electronic visa process. When this process is complete by the end of this year, a person, an applicant, will be able to go online, apply for their interview, pay the fee, submit their application, and then come for their interview. This will make it a lot easier for the officer because they

will have all the information well ahead of time and it will really speed things up and allow them to do more visa interviews in a day.

So those are some of the things that we're working on. Through the Rice-Chertoff initiative, we're also trying to make our waiting rooms more pleasant and more welcoming. We show videos that were produced for us by Disney and by the Business for Diplomatic Action. We also show videos produced by Customs and Border Protection so that people know what to expect when they get to the United States.

So these are some of the initiatives. We are opening a new consulate in India and Hydrobad, which is sort of the heart of the high-tech industry in that country. That will take some of the burden off of the other posts there. But I have to report that we have a wonderful ambassador in India and he made visa issuance a priority, put everybody to work on this, so the waiting time in India is about 10 days now, which is really pretty low.

Our goal is to have all applicants who apply for a visa be interviewed within 30 days. That is for regular tours. For business people, we wanted it to be for 15 days, because we also know that if a business person has to get to the United States, they need to

get here quickly in order to do the deal or get the information or attend a trade show. So these are some of the things that we're trying to do. We work very closely with the Department of Homeland Security.

We are hoping that now that we are taking thumb prints from all visa applicants, that these people will not have to be interviewed again. We will be able to reuse their fingerprints if they are applying in the same category of visa in their own country, and that should take some of the burden off of posts. We are constantly working to do this better. Of course, we welcome your ideas.

If there are ways that -- you know, if you can think of technological fixes that will make this faster, we want to hear about them because it doesn't look like we're going to be getting the money to hire more officers or to build out infrastructure in the present economic climate, so we're going to have to do it different ways.

CHAIRMAN CARLSON NELSON: It's interesting that the present economic climate actually is, with the dollar at the -- the exchange rate at the rate it is, that you would hope that that would be a time that this particular activity would be financed because it is working in the opposite direction from the impact on

some of the rest of the economy.

MS. JACOBS: But everything costs more overseas. That's the problem that we're facing right now, that salaries for locally engaged --

CHAIRMAN CARLSON NELSON: The costs for us, of course --

MS. JACOBS: No, that's a good point. These things always take time.

CHAIRMAN CARLSON NELSON: Well, Susan, thank you. Any questions for Susan? Yes, Sam?

MR. GILLILAND: Well, I guess it's more a question as to the process. Certainly when there are opportunities to automate, that's fantastic. I was curious about what the objective of the interview is versus the process that other countries might follow, which is a paper interview as opposed to an in-person interview.

MS. JACOBS: Well, we think that you can gain a lot from an in-person interview. People don't always tell the truth on a piece of paper. And after you have been doing interviews for a couple of months, you have a really good idea about the person as soon as they start talking to you and you can figure out if they're telling you the truth. I mean, it's a way to find out what the people are really doing, what their intention

	32
1	is in visiting the United States.
2	16: Student visas.
3	MS. JACOBS: Yes.
4	16: They have a real time frame.
5	MS. JACOBS: And we make special times
6	available to students.
7	16: And what is the wait time?
8	MS. JACOBS: For students, it's one or two
9	days.
10	16: Electronic fingerprinting.
11	MS. JACOBS: Yes.
12	16: Are you doing that?
13	MS. JACOBS: Yes, we are. It's not an ink
14	process, it's a little machine and you just put your
15	hand down.
16	16: Once we fingerprint somebody, why would
17	we have to fingerprint someone again?
18	MS. JACOBS: That's what we aren't going to be
19	doing now that we're taking 10 prints.
20	16: Across the board?
21	MS. JACOBS: Across the board. We will. We
22	agree. There will be a day where it should be a
23	completely paperless process. Wouldn't that be great?
24	MR. WINKOWSKI: The only thing I would add is
25	the connectivity between Customs and Border Protection,

1	so by Susan taking the 10 prints overseas, when that
2	individual comes in we don't have to take 10 prints
3	again.
4	MS. JACOBS: You're confirming with that, too,
5	right? Yes.
6	MR. WINKOWSKI: Through the index finger,
7	which saves a lot of time.
8	MS. JACOBS: Right.
9	MR. WINKOWSKI: So it's that connectivity that
10	we have with the and with the State Department.
11	MS. JACOBS: Right.
12	SECRETARY GUTIERREZ: Indian has done a great
13	job. Are there any other countries that you could
14	point to that have really there are about seven that
15	we're trying to get.
16	MS. JACOBS: Tell me which seven and I can get
17	you information on them.
18	SECRETARY GUTIERREZ: I think it's Korea,
19	Brazil, India.
20	MS. JACOBS: Korea, Brazil, Mexico, China. I
21	know most of the China posts are less than 30 days.
22	VOICE: Shanghai is still having problems
23	keeping it under 30 days.
24	MS. JACOBS: Brazil is a major problem. We
25	will be looking at technological fixes that we can do,

especially off-site data collection. That's something that I meant to mention. We have added 570 new consular officers since 9/11, and we've also done a first global repositioning exercise. So we're hoping that as countries come into the visa waiver program, we may be able to redirect consular officers from those posts to posts like Brazil where we're still having a problem getting the wait time down.

MS. DREW: I had a question. How long is the average length of stay of each of these visas from the countries that the Secretary just mentioned, and how many times does it allow you to enter and leave as you're traveling?

MS. JACOBS: The stay is determined by Customs and Border Protection. In Korea, they are getting 10-year multiple-entry visas. China's -- you know, the visas are based on reciprocity, so what we're trying to do is to get as long a stay as possible for American visitors to those countries in exchange for doing the same for visitors from the countries.

MS. DREW: How long is the stay for India?

MS. JACOBS: Up to 10 years. And it's a

multiple-entry visa, so they can come frequently during those 10 years.

MS. DREW: So would we look for reciprocity

with the process? Because with India, you simply fill out an application and you don't have to have a personal interview.

MS. JACOBS: We're looking for it in the length of time, not in the process, because we have great security concerns and we are going to be interviewing people until we have 10 prints from all of them and we can confirm them in that way.

Yes?

MR. RALENKOTTER: Just a comment and a suggestion. This holds true for all the destination cities that host international conventions, especially those that draw delegates who are really buyers from, let's say, China, India, Brazil. There's no guarantee, if I came to the International Consumer Electronics Show in Las Vegas this past January that I can get a visa to come back next year. I've already conducted business and I've already been here and I've qualified, but there's no guarantee that they can come back. This is a big challenge.

I hear this from all of the international conventions that come to Las Vegas. We have the International Council of Shopping Centers in town right now, and that's a big challenge for them because if they're going to be able to take on business and be

able to consistently buy and sell, those buyers need to be able to get into the United States.

I have consistently heard from most of those convention groups that they'd be more than willing to assist in that process. So it is a big challenge for all of us. With consumer electronics, 28 percent of the delegates who attend that show are international. There's probably about 25 percent who will come in for shopping centers. So we need to facilitate that for them to conduct that business.

MS. JACOBS: We have a business visa center as part of the visa office and you can get that information at travel.state.gov, and we are very happy to facilitate visas. So if whoever is sponsoring the convention gives us a list from each country of who's coming, we can send that information to the post and they will have that extra bit of information and it will be very helpful. But most of these people should be getting — if they're legitimate business people, they should be getting multiple-entry visas.

MR. RALENKOTTER: But we are hearing that consistently, that challenge from these major show producers, that it isn't that easy. They have a list and they know who's going to come there.

MS. JACOBS: If you can give me specific

	37
1	examples, I will be happy to track them down.
2	MR. RALENKOTTER: Okay. I will do that.
3	MS. JACOBS: But it has to be a specific
4	thing. It can't be, somebody walked up to apply for a
5	visa and they didn't get it. That is not helpful.
6	MR. RALENKOTTER: No, no, no. These are
7	people who
8	MS. JACOBS: We need names, times.
9	MR. RALENKOTTER: These are people who have
10	been here for business in the past and who are coming
11	for a convention.
12	MS. JACOBS: They should be getting multiple-
13	entry visas.
14	MR. RALENKOTTER: Okay.
15	CHAIRMAN CARLSON NELSON: Do you have
16	statistics by country?
17	MS. JACOBS: Yes.
18	SECRETARY GUTIERREZ: You said it was 15 days
19	and 30 days?
20	MS. JACOBS: Yes. We have it for every
21	country, sir.
22	SECRETARY GUTIERREZ: Are you able to compare
23	country-by-country?
24	MS. JACOBS: Yes, we are.
25	SECRETARY GUTIERREZ: Is that something you

can share with the board?

MS. JACOBS: Absolutely.

CHAIRMAN CARLSON NELSON: I think that would be wise because then we actually can help, because as people complain to us, and if you can show us directionally, so when we meet again if you're moving towards these goals, it's a lot easier if we can share with our constituents the progress.

MS. JACOBS: Uh-huh. Absolutely.

CHAIRMAN CARLSON NELSON: Because those experiences are frustrating. I know how hard you are all working on it. If you're making progress, we ought to be able to reflect that.

VOICE: We keep a very close eye on which posts ought to have reached 20 days' wait time and when you get to 30 days, and ask them what kind of help they need. Frequently, we have sent many, many temporary duty officers out to help cover those gaps. Summer is coming, so we will have some of those gaps, but there's also a very robust -- program gearing up right now for that.

CHAIRMAN CARLSON NELSON: Other questions or comments?

(No response)

CHAIRMAN CARLSON NELSON: Well, thank you so

much, Susan.

MS. JACOBS: You're welcome.

CHAIRMAN CARLSON NELSON: There are very few subjects that are of more interest, I think, to this group and to our constituents.

MS. JACOBS: I think that's true.

(Laughter)

MS. JACOBS: But you guys are much nicer to us than our own --

(Laughter)

CHAIRMAN CARLSON NELSON: We're just warming you up.

(Laughter)

CHAIRMAN CARLSON NELSON: But I think all of our businesses, the ability to anticipate becomes so critical. I think when you look at the countries that we're all focusing on, without question we're going to have a greater influx, not less. We've go the countries that have become really economically more viable, we've got a middle class that's emerging. I would hope that, rather than waiting for them to call and ask for help, it's pretty easy to identify where we're going to need it, and maybe anticipating that so that we don't get the lag, because then we have the perception problem. Once we fix things, the perception

is there. So getting ahead of it is really a key.

MS. JACOBS: And we need your help. I mean, there aren't that many posts where there is a wait time of more than 30 days, but the perception is out there that it's very hard to get a visa. It really isn't, in most countries.

CHAIRMAN CARLSON NELSON: Well, I think any way we can help, I think we have now all heard that if we can send lists and facilitate in advance, maybe we can help to facilitate those, at least those that we have some relationship with. If people have thoughts or ideas, would they contact you? How would you like us to proceed?

MS. JACOBS: Yes, they can contact me. My e-e-mail is: sjacobss@state.gov.

CHAIRMAN CARLSON NELSON: Would you please? Thank you.

MR. MARTINEZ-FONTS: Mr. Secretary, Thank you very much. It's wonderful to see you, wonderful to be here. Woody, thank you so much. It's great to be working with you again.

I'd like to, a little bit, take off where

Susan left off, so to speak. I represent, as I've

often said, the Department of Commerce at the

Department of Homeland Security. A lot of what we do,

is we try to make sure that the private sector is listened to and advocate on your behalf.

I thought I'd take up a couple of issues, again, following up. On the whole Rice-Chertoff initiative and the SBODAC, the Secure Borders Open Doors Advisory Committee, they have reduced their recommendations. They gave us 44 recommendations. I mean, there's not a lack of recommendations of what can be done. We've tried to get them to focus those down. We've gotten them down to eight. I wanted to share with you some of those and where we have put the emphasis, because I am a big believer that we should probably try to get a few things done and get them up and running and get them working than focus on 44, and at the end of the day you really end up focusing on none of them.

So, one of them is—and I will let Tom
Winkowski, if he'd like to add some more—the roll—out
of Global Entry. This is the international registered
traveler. Many of you, who I know are international
travelers, have perhaps already submitted your
application to it, and that program should be kicked
off on June 6. Secretary Chertoff will be down in
Houston to kind of cut the ribbon and look at a number
of areas. Initially, the group that is going to

benefit from it are U.S. citizens, but as we go out, other countries will be participating in it. So let me leave you with that as one very concrete thing.

What Susan talked about, or she perhaps -- I don't want to say "insinuated". These are my words.

We're focusing so much more on process than we are on infrastructure. There are some places where it is just either too expensive or too difficult. Bradley, we've worked with you guys on the airport side, we've looked at, how many things can you fit into an airport? Miami Airport has expanded dramatically over the last few years, and yet we're still trying to fit machines in in different places, and again, with the case of CBP, having more people there.

I think the answer is, as we try to do what we call in our processes, what are we looking to get, are we looking to get speed, are we looking to process people faster, or are we looking for security, other than our name is Department of Homeland Security?

Well, as many of you who've heard me speak before, we need to get both. We really need to make sure. So in effect it is very often the processes that we need to work on, and these are the kinds of things that we have worked.

TSA rolled out, about two weeks ago, a

Checkpoint of the Future. Again, I won't go too deeply into it, but as we speak there's a group touring BWI--we're having two events up at Baltimore-Washington Airport--taking a look at this. This is everything from kind of calming down the line, to doing more evaluation on passengers, looking at them and seeing the guy who's nervous on the line, and what's he doing, and pulling him off the line.

You've heard of some projects that have been set up. We're using, particularly, "ski" areas. We use the expert skiers, so we've got a black diamond line, and we've got a blue line, a blue square, and a red circle. So if you're a family and it's going to take you a little more time, we want to put you through that line and make sure. So we're actually working on a number of things that have to do with not just international travelers. By the way, the international travelers are affected just like we are, like we domestic travelers are in getting through our airports, and making sure that becomes a pleasant, easier, better experience altogether.

So we have worked an awful lot on the processes. Can we make them better? Absolutely.

We're constantly, I believe, challenging ourselves, trying to look at it. We would definitely welcome any

kind of ideas or thoughts or recommendations that you have, although as Susan said it so well, our SBODAC advisory committee on the Rice-Chertoff initiative gives us lots of things to think about. I just want to emphasize one final thing that Susan mentioned. I believe that the new visa waiver program, where we are looking at adding new countries, so there are 27 countries who are presently in it, there are 8 or 9 that have applied to become part of it. I believe that resources will be able to be redeployed.

So you take a Korea that right now has -- it's one of the countries with the big delays, a big consulate, a big embassy, and all those kind of things. As they join up and then have to submit what we have dubbed the electronic travel authorization, that will take away a lot of the work that will be done in those consulates, and hopefully not only will it make Korea a lot better and easier, but some of those people would be deployed, let's say, to India or Brazil, which may not be part of it. So with those kind of thoughts, I'd be glad to answer any of your questions. We have lots of things I know that we can talk and discuss.

18: If I may, you talked about the role under the Global Entry program, and certainly it's a wonderful next step. Having an international

registered traveler program makes enormous sense, this whole idea of having electronic information, as we keep looking at every human being, trying to find that one whose intent is to do harm, as opposed to being able to have a better method of identifying people.

But what we're hearing is that the roll-out in New York is really at one terminal, Terminal 4, and I have, I think, 7 international terminals, and there's no money to do a roll-out at those other terminals, so I need to have a limited scope program like that, recognize economic reality. It doesn't seem to make sense when the department is putting pressure on terminal operators to try to pay for whatever the infrastructure is. Maybe you could just describe, in this nationwide roll-out that you're talking about, is there money available to actually roll the program out?

MR. MARTINEZ-FONTS: The answer is that there are some limitations. Maybe Tom could give us some answers on this. I think we were trying to figure out how to get it at four of the JFK out of the seven, as opposed to just one. I think initially it will be four, and we're trying to get it to seven. The ports of entry model that we used initially was only two.

We're getting ready to roll it out to 18 others.

Again, I'm going to look to either Tom or Laurel Smith,

that we're looking to roll those out. So the answer is, yes, it's going to take a little bit of time, but we're trying to get it there.

By the way, it saves us quite a bit of money.

The more people we can get enrolled, it will be automated. You will go in and either give your fingerprints or put your passport through. Tom, let me ask you to --

MR. WINKOWSKI: Yes. We clearly have the expectation that we're going to expand. We need to get this up and running to make sure that it works, that our systems work. Clearly, we're working on an expansion plan. There's lots of pieces that come with this. You've got to have an enrollment center and that requires space, the personnel side of it. But clearly, it is our expectation that in the relatively soon future here we will be rolling it out to additional locations, and JFK is certainly one of our largest international airports.

CHAIRMAN CARLSON NELSON: Tom, would you tell us precisely, the first step involves what?

MR. WINKOWSKI: To be on Global Entry?

CHAIRMAN CARLSON NELSON: Right. How many
people do you expect to be registered, and where will
the processing take place?

MR. WINKOWSKI: I'm sorry. We have 263 people--it's just been open for a week--that have gone into our automated system to apply to b a member of the Global Entry program. What will happen here starting next week, we'll then interview those individuals and make a decision whether or not they can be accepted in the program. Then what will happen from there is, when those individuals come back to the United States, they go up to a kiosk, they give us a fingerprint, put their passport into the kiosk, and then they get a slip of paper that allows them to exit passport control without being interviewed by an officer.

CHAIRMAN CARLSON NELSON: And so that's the alpha test?

MR. WINKOWSKI: What's that?

CHAIRMAN CARLSON NELSON: So that's like an alpha or beta test of this program. Ideally, over what time frame would you roll it out?

MR. WINKOWSKI: I would say by next fiscal year we'll begin.

MR. MARTINEZ-FONTS: And the roll-out--let me just add--includes, as I mentioned, initially you have to be a U.S. citizen or permanent resident. One of the tests that's being done with JFK is with the Dutch, so that will be the first international side of it. So in

other words, citizens of the Netherlands will be able to actually sign up for it, and a series of other countries will be coming on-screen. So think of this. It's a little bit of a balancing act, but we do need to set up the process. We need to have the infrastructure that is needed, and then we need to make sure we get people to participate, and those people will be U.S. citizens, no known limitations to it at this point. I mean, the limitation will be how many people we can run through the process. Then foreign citizens who will undergo a similar background check and will be qualified to, in effect, come in and use that program.

MR. WINKOWSKI: We have a similar concept on the northern border and southern border.

MR. MARTINEZ-FONTS: Right.

MR. WINKOWSKI: We call it Nexus, Century, and VAS. It's basically a trusted traveler program. If you meet our standards, we believe we don't have a need to talk to you every time and for you to get into a line with everybody else and interview you and make a decision whether or not -- of course, if you're a United States citizen, you're going to be -- of course. But we believe that that will take a chunk of people from that congestion and put them over into another area of the airport.

CHAIRMAN CARLSON NELSON: Other questions or comments? Is there a budget for the roll-out?

MR. WINKOWSKI: We have a budget. This is a program that has been kind of swirling around in the CBP and the department for several years. We were able to grab it and put it into effect in those selected locations. But we obviously have a budget, but we're going to be looking at expanding that budget and expanding the sites.

CHAIRMAN CARLSON NELSON: At various points in history I am aware that our industry has offered to find ways to facilitate or help, and I think even corporations have said, bring your people in, we'll line everybody up who's our road warriors and let you interview them on-site and help to facilitate.

Are those things continuing to be considered as ways to leverage sort of industry in order to facilitate?

MR. MARTINEZ-FONTS: Yes, Marilyn. Those are the kinds of things, when I mentioned our SBODAC, the Secure Borders - Open Doors Advisory Committee, Susan mentioned the Disney video as an example of a gift. We've had Disney work with CBP and we've not been able to actually get this to where we want it to because there are all kinds of rules in government in accepting

gifts for something you can pay for, and so on. But working on some of the things concerning line management -- our office has done a lot of work.

Again, opened this session by talking about public/private partnerships, and indeed that is what we've done. It's been working with the port authorities, the airport operators, the airlines, CBP, and so on to make sure that we're all talking together, because everyone seems to look at it as a small little piece of their world. At the end of the day, satisfy our customers—which is not a word we use very often in government, but I came out of the private sector, so I understand customers. Okay.

Our customer just is unhappy, because from the moment their plane landed to the time they got their suitcase, it took them an hour and a half, or whatever it is. So we need to make sure that that becomes seamless. I've had an experience -- this is not -- I came from Europe, the CBP got through, and my bag took 45 minutes. I won't tell you which airline. So that was the airline, but I was still an unhappy customer. I know a lot of other people get held up at the CBP side of it and their bags are waiting, and so on. So we need to make sure that that public/private partnership continues to move the whole process

forward.

CHAIRMAN CARLSON NELSON: Well, there has certainly been enough discussion in the private sector that those frequent travelers would be willing to pay some fee in order to be facilitated. So, trying to work together continues to be, I think, of interest to a lot of industry in addition to ours, that there are those who would be willing to help so that ultimately, I think if you've gotten the demand so the infrastructure is justified by enough quantity to make the infrastructure investment worthwhile.

MR. WINKOWSKI: Our biggest challenge in the airport environment is we're quickly approaching the summer, which is our busiest season. It's clearly passport control, and that's where our biggest challenge is. By having Global Entry, you're going to explain to a chunk of people that we really have no interest, from the standpoint of being a threat or really being one to talk to, taking them off to the side, verifying their identity with a fingerprint, validating their passport, and help them -- big chunks.

Over time as the program continues to grow, hopefully we'll see a reduction in -- we've seen this up on the northern border and southern border where we've started off with these programs, and now they

have grown to huge numbers up in Canada, up in the northern border, the Nexus, with nearly 200,000 people that are in that trusted traveler program. Down on the southwest border with Century, we're at about 170,000. So we've seen this growth as we've shown people the benefits.

MR. MARTINEZ-FONTS: I was very involved in El Paso and setting up Century there. Our goal was to get 2,000 people enrolled in the first two years, and there was something like 6,000, and today it's something like 17,000 or 18,000. So we've seen the demand of people to try to join these programs because of the convenience that they present, so it's not dissimilar to, if you drive up and down I-95, and you have an EZ-Pass.

You notice how long people are waiting to pay the toll and you have an EZ-Pass. I mean, I sort of laugh at all those people, saying, why haven't they gotten one? Well, they must think it's not worth their while. But to me it's very much worth it, and obviously to a lot of other people. So at one time you had one EZ-Pass lane, now you've got three EZ-Pass lanes and five people waiting to put their coins in.

18: And do you have a -- program? I think -- was very relevant, because obviously everybody markets

things like the EZ-Pass system.

MR. MARTINEZ-FONTS: Well, I think, again, the success in Century and Nexus on the northern and southern border, something similar to that would be rolled out. There's even been talk about, wouldn't we allow Century and Nexus people to participate, which, by the way, would automatically give us 350,000 people that could do this. So, therefore, use your Nexus or Century card as a way of getting through the airports. That would be --

18: But people have to see it. If you're starting to roll out this program -- any of my airports, including Terminal 4, has seen anything that would alert anybody to the fact that this is coming and that they would eventually --

MR. MARTINEZ-FONTS: Right. Well, I think it's because it's a pilot. I think we're taking it easy for fear of being overwhelmed, to be very honest. So we want to make sure.

18: I think with 263 people, you're not going to be too overwhelmed.

MR. MARTINEZ-FONTS: No, not at this point. You're right.

MR. WINKOWSKI: But we want to make sure this works. We want to make sure this works. So far, so

1 good. I can assure you, once the Secretary cuts the ribbon down there and -- we'll see a much more 2 3 aggressive --SECRETARY GUTIERREZ: It just started a week 4 5 ago or something? 6 MR. MARTINEZ-FONTS: Yes. April 11th, I think 7 was the date. May 12th. Sorry, May 12th. SECRETARY GUTIERREZ: How did 663 find out 8 9 about them? 10 MR. MARTINEZ-FONTS: It's been on our web 11 site. It's on our web site and we've had some press 12 releases on it. 13 CHAIRMAN CARLSON NELSON: Well, I think you 14 feel overwhelming support for the concept and we're 15 looking forward to the execution. Again, I am certain 16 that you will find more than a few allies if there are 17 ways that we can help to facilitate. 18 19 20 21 22 23 24

25

## INTERACTIVE DISCUSSION OF INFRASTRUCTURE CHALLENGES

Mr. Robert A. Sturgell, Acting Administrator,

Federal Aviation Administration

and

Mr. Thomas Winkowski, Assistant Commissioner,
U.S. Customs and Border Protection for Field Operations

CHAIRMAN CARLSON NELSON: But we'll move on to
you, Tom, and to Robert Sturgell, who is the Acting
Administrator of the FAA, and Tom, who is the Assistant
Administrator. They're going to talk a little bit
about the congestion and facilitation. So in a way,
we've kind of migrated into this area. But shall we
start with you, Robert, and then we'll come back to
Tom? He's front and center already.

So, thank you.

MR. STURGELL: Thanks, Marilyn. Mr. Secretary, good to be here. I just wanted to go over some of the things we've been doing. This comes at an opportune time, with Memorial Day and the kick-off of the summer travel season coming up. Last year, last summer in particular, we had our worst summer of delays ever, so we've been working hard in the interim to try to smooth it out this summer. Frankly, it's going to be another tough summer.

From a broad perspective, I think this group

ought to know that the administration, since 2000, has helped put in 13 new runways at some of our largest airports, places like Miami, Denver, Los Angeles, and Boston, for example. We've got three more this year, but they won't open until November, right here at Dulles, Seattle, and then Chicago opens its first runway as well.

Internationally, there is a lot of this same activity going on, places like Beijing, Singapore, London, Dubai, Dehli, Mumbai, some of those areas. I think, with the emergence of low-cost carries in Europe and southeast Asia, internationally you're seeing a lot of competitiveness throughout the system.

We've got offices in 13 cities around the world, helping the various agencies. Particularly, we've been focused on, this summer or these past couple of years, with China and the Summer Olympics approaching in Beijing.

Mr. Secretary, you mentioned over 3 million international visitors. The FAA trained over 1,000 of our counterparts at our training academy in Oklahoma City over the last year. So, those are some of the activities we're doing worldwide.

Coming back to the United States here, as Bill mentioned earlier, New York was a particular problem

last year. We've done some things that I'll talk about in a minute. We're also focused on Chicago. I think we're under-performing a little bit in Chicago.

The carriers domestically. They've cut a little bit of capacity domestically. We see them continue to add internationally, so I think the international opportunities, both leaving the United States and coming to, are increasing, especially with things like the Open Skies agreement now with Europe, and the increased opportunities at London-Heathrow.

But we've got folks like Delta now hubbing at Kennedy, so that airport is kind of transforming into an airport that used to be just international, but now has two major airlines -- domestic -- there. But trying to make Africa -- you know, to be the number-one carrier in Africa, folks like United here at Dulles opened up flights with the Open Skies to Beijing, as well as a new announcement, like Moscow, recently. So, a lot of increased access internationally.

It looks like the carriers are continuing to add internationally. Domestically, it's a draw-down. I think they'll stay about where they are through the summer, but I think in September you can probably expect to see further draw-down domestically by the carriers as they deal with the high fuel prices.

New York. We have now capped, essentially put schedule limitations, on the three airports in New York. JFK in particular, we had some hours where the schedule just exceeded the capacity of that airport. So we've smoothed that out over the day, and in the process we haven't cut flights, we have actually added over 100 operations at that airport for the summer. It's just smooth throughout the day, so it's a constant level of activity instead of spikes.

Newark, the same thing. Smoothed it out a little bit. We're going to add over 30 operations there for the summer as well. Chicago remains under cap, but I think in that area, with the weather and with some of our performance, we could get better this summer. So that's kind of the big picture of how things are shaping up.

## CHAIRMAN CARLSON NELSON: Dawn?

MS. DREW: We talk a lot about international inbound travel, but what I'm seeing is a great decline in domestic travel point-to-point within the U.S. How much would you say that's going to have to do with the delays that people like me suffer a lot in New York?

MR. STURGELL: You know, from my perspective, what the carriers are doing are cutting back on frequencies, mainly to smaller and mid-sized cities at

the moment, and kind of a retrenching in some of the big hubs, which, from a congestion perspective, is difficult because you'll continue to have hot spots like Chicago and like New York.

To some extent traffic is coming back in San Francisco in the morning, L.A. is picking up. Atlanta has increased, but we got a new runway in '06 in Atlanta, so the delay has stayed just about the same or come down a little bit, while the operations have gone up tremendously. So in some of the smaller places, I would say the congestion would get lighter, but in some of your major hubs it's still going to be very tough.

MS. DREW: So you think that's going to have an impact on domestic travel, whether people fly through the bigger places? That's the data that we're seeing here.

MR. SHAPIRO: I'm sorry. Is the question, are the congestion issues going to lead people to say I'm not going to travel?

MS. DREW: Exactly.

MR. SHAPIRO: Just for the research that we're doing, it is absolutely on target.

MS. DREW: We're seeing the same thing.

MR. SHAPIRO: For us it helps us, just speaking for the regional theme parts. But it's

congestion, it's the flight delays, it's obviously all the maintenance issues that occurred, and of course the prices that are going up with gas, and now we've got to pay extra for baggage. I mean, the consumer perception right now and sentiment on air travel domestically is very, very low. Given the tight economy and the hassle factor, they're choosing to stay close to home. Who knows how long that will hold and if things come around, but I think she's absolutely right. I mean, all the research we're seeing, congestion is one of the major data points.

MS. DREW: I think that some of the smoothing out, having more flights in the middle of the day, particularly for the leisure traveler who doesn't have to be somewhere at a specific time, might help. But then again, the other hassle factor is lost baggage, no parking at the airport. I mean, are there any plans to start to address those issues? Because I think that just as important as international inbound travel is your domestic point-to-point traveler. That's an industry we haven't really focused on a whole lot.

CHAIRMAN CARLSON NELSON: And from the commercial traveler's point of view, we're driving more and more of our commercial clients to executive aircraft, which in its own way compounds the problem

rather than adding to it, although it does offload some of it to alternative airports.

Other comments?

MS. DREW: One more question, if I may. A lot of the international inbound from Asia will start to be on those larger jets, the A-380. I was wondering if the new runways could accommodate those bigger planes.

MR. STURGELL: It's only going to be able to come in to a certain number of airports right now, and those airports are making the changes to accommodate the A-380 when they see it coming.

MS. DREW: Which ones?

MR. STURGELL: L.A., for example. I think New York has got some plans for it as well. Memphis, and a couple of others.

MS. DREW: San Fran?

MR. STURGELL: I think, San Fran. I'm not certain. But those airports, they know when that plane is going to show up, service-wise and they are planning ahead to make the adjustments, with the taxiways and other areas that they need to. But it's only going to be a handful of airports.

CHAIRMAN CARLSON NELSON: I want to make sure that we get the full kind of context for some of our subsequent discussions. I think we'll move on. These

are all issues that are very close to our hearts.

So why don't you, Tom?

MR. WINKOWSKI: Thank you. Thank you, Mr. Secretary.

I'm Tom Winkowski and I'm the Assistant

Commissioner for Field Operations. Basically what that means, is I'm responsible for all the ports of entry.

So it's that ugly baby that I own and that everybody wants to kind of play with it a little bit, and then they go home at night and I still have that ugly baby that's cranky -- San Isidro.

(Laughter)

MR. WINKOWSKI: But I think on the air side, I think we have made a lot of inroads in a number of key areas. We talked about some of that already today, was certainly our expansion of our model port concept. We have the model port out there now at Dulles and Houston. What that does, is that provides a much more, I think, welcoming environment for our passengers that are coming in. We have the Disney film there. We've got film from Customs and Border Protection on what to expect in the process, better signage.

What we're going to be doing is expanding it to 18 additional airports throughout the country, that is: Atlanta, Boston, Chicago-O'Hare, Dallas-Ft. Worth,

Detroit, Ft. Lauderdale, Honolulu, Los Angeles, JFK, Las Vegas, Miami, Newark, Orlando, Philadelphia, San Francisco, San Juan, Sanford, and Seattle. So we're moving out very, very quickly.

Congress gave us \$40 million to do that.

We're in the process of buying the equipment. Also,

Congress allocated 200 positions for us, of which we've
got about 126 of those officers that are already on

board. So, we're real excited about the expansion.

I think along those same lines, the TSA has what they call Checkpoint of the Future. I had the opportunity to see that. It's at the BWI right now. If you have an opportunity, I'd suggest that perhaps you go up there. They have done, I think, a very, very good job of laying out footprint using different color schemes to kind of settle down people and get people to focus in on what you want them to focus in on.

What we're going to do is adopt some of that. I think the TSA has done really a nice job. So as we continue to build facilities and improve facilities, we want to take some of these practices that TSA is doing and instill them into our port of entry operations. So we're moving out very, very quickly on that.

The other area is, especially this summer. Summers present a great deal of challenges for us.

Business is good, a lot of flights coming in, people coming in. I believe the Secretary said we're almost close to 9/11 numbers. That puts a real strain on us from the standpoint of being able to deal with peak times. All the airlines want to come in at the same time.

What we've been able to do, is in order to give the port directors at one of those facilities flexibility, we have allocated not only additional positions, but also additional overtime. So managers can build in flexibility into staffing the booths.

When you look at a facility, if you have 36 booths or 40 booths and you've staffed them all, there's not much more we can do.

We can look at our process, how we're spending an inordinate amount of time on primary, if we're doing that we can take corrective action, but we need to have that flexibility up front to make sure that, prior to those peaks coming in, that we have all those booths staffed so we can continue to clear out those people. Then when those peaks come, you're starting off with nobody being processed when those peaks come in, and then we can handle them. Sometimes that comes down to handing out or allocating additional overtime. So we have that flexibility this year that we didn't

necessarily have last year.

I think the other thing is just dealing with metrics. We've got to do a better job, I think, in my office of dealing with the whole issue of metrics and wait times. Exactly how do we measure the wait times, and what does it all mean? It's one thing to be able to have a system in place that says, this is the wait time. You've got to be able to do a deep dive into what's causing those wait times, and in exactly what lanes and what areas of that particular facility.

What we've done, starting in June, we have automated our entire wait time in the process. It will allow us to go in and really do an in-depth analysis of where exactly the problems are, with different analytical charts that you need to make informed decisions. So we're really excited that that particular system is coming out and working with certainly the airport authorities, as well as with the ports. I think we'll do a better job of being able to perhaps better staff and anticipate where the problems are so we'll work through those particular issues.

The other thing is, this year we're going to have a manager that, during peak times, that manager will do nothing but manage that peak time. Today what happens, is you have the manager that is working in

Miami International Airport and is doing bunches of other things in addition to monitoring wait times.

What I want to do is have an individual that is solely assigned during those peak times, just prior to the peak, to make sure that we have done everything possible to decrease the wait times. So that individual, for that period of time, will be solely focused in on managing peak times prior to the peak and during the peak. So that person will have the authority to call up and say, send five more people over here for these booths, and we'll work through those challenges that we have during peak periods of processing.

MR. PERRY: Tom, can I ask you a quick question?

MR. WINKOWSKI: Yes. Yes.

MR. PERRY: What is your worst wait times, from deplaning through passport control?

MR. WINKOWSKI: Right now it's not all that bad. It's the summer that presents a real challenge, when you're taking 3,000 people and putting them in a facility that's designed for 1,800. That's the challenge. We have had at times in some of the airports 12, we've had in some instances — where a facility just can't handle it.

Not all the answers are brick and mortar. I understand that we can do some things a little better from the standpoint of processing. I know we talked a little bit about that. But at the end of the day, if you've got 40 booths and you have all those 40 booths staffed and you staff them correctly and staffed them before that peak comes in, there's not a heck of a lot we can do. That becomes the challenge. That's why we hope Global Entry will take, as we continue to grow that, this chunk of people and get them out of our way and send them down the road so we can focus in on those people that we need to focus in on.

For example, at Miami, when I worked there with Jose, they opened up additional facility -- there was an in-transit lounge. We got the computers. They put in all the electrical and we were able to reduce some of the wait times by opening up a makeshift facility. So we'll continue to support those initiatives, and certainly online we have a number of airports that are building new terminals.

But as far as wait time, I know people ask me, what's your average wait time? It's relatively low, but it's a very deceiving number because you have times when you're an hour and a half and times when you're five minutes. You know, when you start averaging it

out, it's very, very deceiving to people. But we've had cases where it's up to two hours.

MR. PERRY: Why do you think -- is working so well?

CHAIRMAN CARLSON NELSON: You know, what I think we're going to have to do, I'm afraid we're going to have to postpone the rest of this discussion

MR. PERRY: Okay.

CHAIRMAN CARLSON NELSON: I apologize. But I do think it's a big concern for all of us, and we will create a subcommittee that can work on some of the details and work a little more closely on this issue. I apologize, but because of time we're going to need to move along. But thank you for acknowledging that averages do not really tell.

## INTERACTIVE DISCUSSION OF INFRASTRUCTURE CHALLENGES

Mr. J. Steven Landefeld, Director,

Bureau of Economic Analysis

## CHAIRMAN CARLSON NELSON:

The next comments that we're going to have in putting together this framework for our thinking will come from Steve Landefeld, who's the Director of the Bureau of Economic Analysis here at the Department of Commerce. His assignment is to help us with the statistical needs of the industry. He served as Director of the Bureau of Economic Analysis in 1995, and prior to that he served in a number of other capacities at BEA.

MR. LANDEFELD: Thank you. I guess it's appropriate that I come in at the point where you're talking about the difference between me -- and those other statistics.

We at BEA are the part of Department of Commerce that does, well, frankly, many of the statistics you heard the Secretary mention this morning, the growth rate in real GDP, we have international accounts, we do those deficit numbers. We have sets of regional accounts. I guess what the travel and tourism industry probably would most like, is to get that as hard-wired into the information

infrastructure as it is for the Federal Reserve Board and their decision-making.

The entire Federal budget is based on our real GDP inflation estimates. Our data is used to allocate over \$200 billion worth of Federal funds to States and localities. So I think the goal would be to have that kind of information, and we certainly appreciate Assistant Secretary Sutton's remarks at the outset about that. He's been a partner in developing tourism statistics.

The challenge and the problem with tourism statistics is you're not a single industry. Sure, some of the industries like air travel, it's pretty obvious that that's part of your travel and tourism, but a lot of retail sales are as well, and how do you begin to break it out? You don't have a NAICS code, the industry code, just for that. That really came to the fore after September 11th when Secretary Evans, our Secretary at that point in time, was sort of beseiged with people.

We couldn't see the impact of 9/11 clearly in the statistics, so he asked us to go out and use--this gets kind of techie--what we call input/output accounts, which look at purchase services and begin to be able to tease out how much of retail trade is what

you call travel and tourism. We have worked over the years, in partnership with the International Trade

Administration, with their support and their expertise, to build sets of input/output, or what we call satellite or supplemental accounts that identify the impact of tourism and travel on the economy.

First we started with the benchmark onceevery-five-year tables. We have annual tables now, and
we have quarterly estimates to keep people up-to-date
on the evolving nature of things. I want to thank
Helen Morano, who's been particularly important in
making this a successful effort.

As with all statistics, I think that the challenge is keeping them up-to-date current, because the world is constantly changing. I must say we are also in a very tight fiscal environment, and virtually all the U.S. statistical agencies are having to cut what we call core programs at this point in time.

So I guess what we would come to you with is a request that you help us consider what the priorities should be in travel and tourism statistics. I know from my experience with data users, particularly macro data users, what users want is more, more timely, more accurate, more detailed data. That's going to be hard to do. We're having trouble holding the line on just

our core programs. Our balance of payments are critically depend on the travel and tourism industry, but the surpluses were maintained in there in those data. Those data, I think, should be, from my perspective, first, program: let's hold onto what we've got.

The second thing is, the economy is always changing and we've got to keep up with that. Household surveys or traveler surveys have their difficulties. They have their role. But we're trying to work on credit card use, because if you use business data, you get it from a few users, you'd be able to reduce respondent burden and business records tend to be better than individuals' responses. So we're working on updating those estimates.

I think when I have listened to travel and tourism, the thing they most would like is -- our international accounts increased bilateral detail. The Secretary led with a lot of statistics and talked about some of those bilateral balances we have.

Currently, I think the statistics are not strong enough to go beyond a limited number of countries that we have right now. We'd just be guessing, and I think too much guessing. So one, is more data in terms of bilaterals.

The other one is regional information. I think the true power of this set of travel and tourism accounts and the regular statistics is when you begin to be able to work with people like you at the States and local levels. We have very a very extensive -- for other statistics -- down at the county level statistics. Like real estate, a lot of this is about local interaction. So that would be the "next frontier". I don't whether they're going to be reaching it real soon given the fiscal stringency that they are likely all to face in the coming years.

So that's a very quick cook's tour. If you're interested, I have a handout which I passed out which talks about BEA's core programs, has some examples of these travel and tourism accounts in there as well, and any thoughts you may have today or later with respect to priorities with respect to travel and tourism, I think both we and ITA would be very interested in hearing from you.

Thank you.

CHAIRMAN CARLSON NELSON: Thank you very much.

Any other comments on that point?

MR. RALENKOTTER: Just one comment. Helen would be upset if I didn't bring this up, because I've been saying this for 35 years. We really do need to

capture the numbers of individuals internationally who are coming to our destinations, and the data that we have today doesn't allow us to do that. We are making marketing decisions, whether it's on the State level or on the city level, to motivate international travel, both on the leisure side as well as the business side, without that information. We talked about different ways to capture that, whether the in-flight survey, which we all know has its limitations. We've had discussions about capturing data from the use of credit cards.

But in today's environment, 2008, for us not to be able to identify the number of international visitors coming from a specific country to our cities is beyond me. We've had this conversation, and we've had the conversation. So if we're going to prioritize where to go on research, that's one of those that has to be right at the top because the competition is greater.

We're competing. We know our customers are going to other countries for two reasons: one, because we're not marketing the country itself, but two, we don't have the data to go out and really target the money that we're going to spend. So if we're going to look at something to look to be a result of this

committee, it really needs to be that data collection and being able to identify not only the numbers of people, but the profile of that person coming to your destination: length of stay, how much they spend, those types of information

MR. PERRY: And if you think it's difficult for Las Vegas, as sophisticated as their numbers are, for us not as an international gateway, it's even compounded. Yet, we believe we do somewhere, 12 to 15 percent of our base is international, but it is very hard to get to those numbers and to make those marketing decisions. So, I'd like to echo that. It's going to be very important for us.

## NEXT STEPS FOR THE BOARD AND CLOSING REMARKS

CHAIRMAN CARLSON NELSON: I think what I'd like to do now, because we have a lot of interest on these subjects and the way the committee worked the last committee, those of you who served on it, we actually self-selected into subcommittees, and it allowed us, along with our staffs, to actually sort of get our arms around where these issues stand, where we might intervene, or how we might add the most value in terms of our observations or collaboration or cooperation, and sometimes just a little bit of motivation. So, if you would express your interest in these various areas, we would be most appreciative.

I think that we will request, perhaps we're thinking that maybe we'll be able to impose upon Bill DaCota to maybe take on this question of the infrastructure. I think that for those of you who are here from the Agency side, it's really clear to, I think, all of us that the infrastructure in this country is limiting, it's old, and in many cases it's the biggest problem that we have, so it's providing a challenge to all of you to operate in it.

So, we appreciate that, and we'll collaborate on any kind of processes that could be offloaded or

1 outsourced, or whatever it takes to facilitate. same time, underneath this, I think that these 2 3 discussions are going to have to get at, sooner or later, what we're going to do about the infrastructure 4 5 or we will absolutely lose our competitive position, because anybody who travels globally can see the 6 dramatic difference in some of these emerging markets and what they're putting in place that just makes it 8 way too attractive and too easy for the travelers to 9 10 make other choices than this spectacular country that 11 we have and the economy that needs the commercial business as well. 12 13 So I think that we will -- Helen, do you have 14 any comments in terms of how you'd like to see the 15 committees be organized? 16 MS. MORANO: No. I appreciate being asked. Ι think that one issue that we had discussed at the 17 18 coffee break was on the -- I'll bring that up. 19 CHAIRMAN CARLSON NELSON: Good. 20 MS. MORANO: So that we can help orchestrate 21 the subcommittee parts. 22 CHAIRMAN CARLSON NELSON: Perfect. 23 MS. MORANO: I think that would be a good 24 thing.

CHAIRMAN CARLSON NELSON: This is stimulated,

25

Sam, by your e-mail. Sam had e-mailed me, and I think had top of mind -- what certainly is top of mind for all of us in the industry, and that is this question of the high fuel prices. Maybe you'd like to comment from your point of view, Sam, and then I'll add a little of what Helen and I were thinking.

1

2

3

4

5

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. GILLILAND: Sure. I'll try to keep it brief.

I think the concern comes back to even some of the questions that were asked earlier around what is driving domestic capacity to come down, is it congestion, is it other things. I'm sure congestion plays a role in that. I guess my view is that -- and these are pretty macroeconomic issues -- with the declining dollar, with rising oil prices, with rising fuel prices, my view and my concern is, what we saw in the first roughly five months of the year, which was an industry that was moving along reasonably well, we won't see in the back half of the year, that in fact we'll see a lot of capacity come out of the U.S. airline system, and to markets that you wouldn't expect. We were talking about Las Vegas a little bit earlier. That is a low-yield market for airlines. If they're not making money in a market, they will pull capacity out.

So I think that is an issue, and then I think a related issue is, I guess, what I'd call economic sustainability of the industry. That's just one piece of it. I think everybody in this room, I think we could consider ourselves—and I'm probably being a little dramatic here—this group of people is the power grid, in many respects, of the economy, so whether it's hotels, whether it's airlines, whether it's destinations, whether it's the infrastructure and the airports themselves.

I guess I'm worried that we're going to see a lot of capacity come out and we're going to see a lot of follow-on impact there. There's a related issue—which, again, I'm going long here—of environmental sustainability as well that I think we could take up, and that I think also it's a related issue.

CHAIRMAN CARLSON NELSON: The question was, this provoked, for me, some introspection about how might we address this. I think that it's a bit interesting for all of us because we've spent a lot of time raising the consciousness not only of the U.S. Government and the U.S. population, but of others around the world, to the fact that travel and tourism is not just one more industry, at the same time that we've sort of looked to have an SIC code and be seen as

an industry. So we realize that there's been a little bit of schizophrenia in our approach. We know the restaurants, we know the hotels, airlines are sort of seen as industries. What we're doing here, is representing very much the facilitation of all other industries in this country.

Our country was actually built--the way we live, the way we work, the way our headquarters are located, the way our businesses and manufacturing facilities are located, has all been dependent, as we learned after 9/11--on being able to travel, the huband-spoke system and the domestic capacity.

So one of the questions that Helen and I were asking ourselves is, would this fit perhaps under the metrics piece that we work with our private sector, with Adam, and perhaps look at what statistics we are gathering and what we need to gather in order to try to understand a bit of the cost/benefit of the various scenarios that we're going to be facing.

If we start capping capacity and if we start capping carbon use and we suddenly end up with an industry that is unable to provide the service that the entire nation expects it to provide, the unintended consequences could be extraordinary. It's very important that collectively we somehow begin to get at

that, because we know that it's quite easy, in facing what we're facing in terms of global warming, to point at our industry.

Our industry, in the various industry groups, is spending a lot of time looking at how to be more efficient, how to be respectful, how to do offsets, how to build more green environments. But at the same time at this table, I think the effects or the unintended consequences, that somehow we could get at it so that we can participate or be represented at the table as these next discussions take place, because when we can quietly say, well, the domestic capacity is down, what does domestic capacity being down mean to industry across this country? It will have dire effects and consequences that we need to consider.

Adam, you had a couple of thoughts of how we might approach it.

MR. SACKS: Sure. There are two different things you're talking about. One is the many linkages. When we're talking about aviation, we're not just talking about aviation. So while the FAA and possibly Border Patrol are dealing with issues related to transporting of persons, there is a state -- TSA workers -- so when we talk about a cost/benefit analysis of a scenario, one of them just simply relates

to aviation service, having the tools so we can analyze these dynamically.

The second topic that came up during the coffee break was related to the environment, and certainly the travel industry is an easy target because the consumption of fuel is very evident in the travel and tourism industry.

However, the reality is that when we look at carbon outflow, the transportation sector, particularly the public transportation sector, not including personal automobiles, is not really persona non grata. So there is a cost/benefit analysis that, I think in order to perhaps nip in the bud potential policy directives that would be aimed at the travel industry, it will say, when we actually look at the travel industry and all the benefits that accrue through that, that a policy directive would, in effect, limit demand, be it through taxes or limiting capacity directly. It would have much more negative consequences than if we were to do the same thing to another sector.

When you do it on a cost/benefit analysis, I'm certain we'd be able to show -- the travel industry is essentially the last place that you'd want to target policy limitations, be it through direct taxation or through direct limitation of capacity, because the cost

would be so tremendous and the benefits would actually be marginal when compared to other sectors, be it manufacturing or certainly utilities. There are better -- policies, for renewable energy -- sustainable -- exist -- related to nuclear energy and the opportunities there.

We've done this in the U.K. It's something that obviously our industry is looking at, and a number of -- TIA is looking at it, -- and Asia recently had a conference on this topic, where, as a travel industry, we are coming together and saying we kind of see a little target sign on a chest -- we need to be proactive and make sure that we are being responsible, but I think we also need to be proactive in the sense of creating a defensible position so that we're not vulnerable.

CHAIRMAN CARLSON NELSON: Thank you.

We can continue over lunch. I think this discussion has been lively. Certainly I think we're going to have a wonderful, exciting year. You won't lack for input, but I think that is really what we are all here for.

I would ask you to give thought -- the three committees then will be: travel facilitation, airport congestion, and statistical meeds of the industry where

1 we will probably focus more on sort of a very highlevel, looking at this cost/benefit discussion so we 2 can be at the table, making certain that somehow the 3 industry is part of the solution, not part of the 4 5 problem. We appreciate your representing us there. 6 If there aren't any further comments, I would 7 accept a motion to adjourn. VOICE: So moved. 8 9 CHAIRMAN CARLSON NELSON: Thank you. 10 A second? 11 VOICE: Second. 12 CHAIRMAN CARLSON NELSON: All in favor? 13 (Chorus of Ayes) 14 CHAIRMAN CARLSON NELSON: Thank you. And 15 thank you to all of you for participating. 16 The meeting is adjourned. 17 (Whereupon, at 12:00 p.m. the meeting was 18 adjourned.) 19 20 21 22 23 24 25

## 2 CERTIFICATE

This is to certify that the foregoing proceedings of a meeting of the U.S. Travel and Tourism Advisory Board, held on Tuesday, May 20, 2008, were transcribed as herein appears, and this is the original of transcript thereof.

## 10 LISA DENNIS

11 Court Reporter