

DEPARTMENT OF THE ARMY

ASSISTANT CHIEF OF STAFF FOR INSTALLATION MANAGEMENT 600 ARMY PENTAGON WASHINGTON DC 20310-0600

ARMY HISTORIC PRESERVATION CAMPAIGN PLAN

MISSION

The mission of the Department of Defense (DOD) is to provide the military forces needed to deter war and protect the security of the United States. The Army and the other Military Departments are responsible for organizing, training, supplying, equipping and mobilizing forces for assignment in support of the DOD mission. Executing this mission requires efficient and effective use of resources in a manner that ensures operational and environmental sustainability.

PROGRAM DRIVER

As with all Federal agencies, the Army must execute its mission in accordance with many statutory requirements, including the requirements of the National Historic Preservation Act (NHPA) and its implementing regulation, 36 CFR 800 *Protection of Historic Properties*. "Historic properties" are buildings, structures, districts, objects, and sites, including properties of traditional religious and cultural importance to Federally recognized Indian tribes (traditional tribal properties) which are either listed on the National Register of Historic Places or eligible for listing in the National Register.

The Army must ensure that it takes into account the effects of its activities on historic properties and that it provides the Advisory Council on Historic Preservation (ACHP) a reasonable opportunity to comment, as required by Section 106 of the NHPA. In addition, Section 110 of the NHPA requires that the Army establish a historic preservation program to ensure that preservation of historic properties occurs consistent with the Army mission. "Preservation" or "historic preservation" is defined by the NHPA to include management, rehabilitation, restoration, and documentation and recordation activities. This Campaign Plan is the foundation of the Army's Historic Preservation Program and it is consistent with NHPA Section 110 requirements as implemented through Section 106 compliance actions. This plan ensures efficient and effective use of resources in executing compliance responsibilities that directly support and sustain the military mission of the Army.

INVESTMENT AND PROGRESS

The magnitude of the Army's challenge in complying with the requirements of the NHPA is reflected in the sheer number of historic buildings and structures (66,000) and archeological sites (90,000) that have been entrusted to its care. This requirement will increase in the near future due to the age structure of the Army's real property inventory.

1 Oct 2003

Army Buildings and Structures in US	Buildings	Structures	Total*
Total # Army owned in US	116,270	56,008	172,278
# Currently 50 years old subject to NHPA	52,857	13,511	66,368
Additional # over 50 years in 2013	4,687 (-20,000 Capehart-Wherry)	9,545	14,232
Total # over 50 years in 2013	57,544	23,056	80,600

Army Archeological sites in US as of 2002	Army Acres inventoried**	Archeological sites inventoried**	# estimated sites in Dudded Impact Areas***
89,828	4.2 million	63,828	26,000

^{*} IFS as of 3 Sept 03

The Army has made substantial progress in managing historic properties in recent years. Several significant achievements include publication of AR 200-4 Cultural Resources Management in 1998, streamlining the NHPA Section 106, 36 CFR 800 compliance process through implementation of the Army Alternate Procedures (AAP), and by the Army-wide programmatic NHPA compliance action completed for all Army Family housing buildings built between 1949 and 1962 (Capehart and Wherry Era Housing). The AAP provides installations with an alternate approved regulatory compliance process that operates in lieu of the project-by-project procedures in 36 CFR 800. Installations implementing the AAP operate their programs internally following a five-year plan, eliminating external project-by-project Section 106 review and the attendant delays and costs. The Capehart and Wherry Housing programmatic compliance action provided one-time. Army wide NHPA compliance for this entire category of housing and has served to significantly check future growth in NHPA requirements. These actions meet the commitments made by the Army in the Report to Congress on Historic Army Quarters, March 1997. To confirm and further these accomplishments, the Assistant Secretary of the Army for Installations & Environment (ASA (I&E)) issued a Cultural Resources Program Directive on 9 September 2003, that establishes Department of the Army Historic Preservation Program policies and priorities to address the NHPA.

VISION STATEMENT FOR THE ARMY HISTORIC PRESERVATION PROGRAM

The Army will be a national leader in historic preservation through <u>stewardship of our most significant historic properties</u> and protection of the Nation's heritage.

PURPOSE OF THE CAMPAIGN PLAN

The Army vision statement for this program is to be met by implementing the ASA (I&E) Cultural Resources Program Directive through this Campaign Plan. This plan focuses on both present and future Army NHPA requirements, operational integration, balanced stewardship, and cost-effective management. It directly implements the ASA (I&E) Program Directive by establishing program goals, objectives, specific targets, and success indicators for addressing the ASA (I&E) priorities related to the preservation of

^{**}EQR 2002

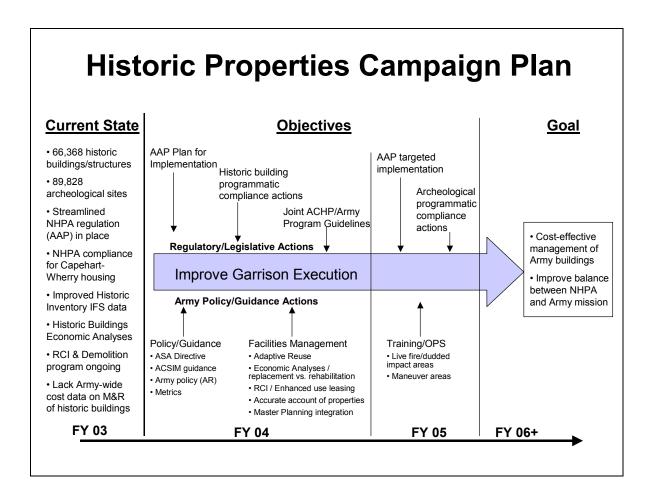
^{***}Estimate based on site density of inventoried Army acres

historic properties. It also identifies responsibilities and the specific actions needed to put policy and supporting technical infrastructure in place, and provides the process necessary for the Army to implement this plan at all levels, and to continuously improve the management and execution of the Historic Preservation Program.

In carrying out this Campaign Plan, the Army will aggressively focus its efforts on the Department of Army Cultural Resources Program Directive established by the ASA (I&E) to address NHPA requirements. The ASA (I&E) Program Directive specifies four Army program priorities:

- 1. Leverage the existing partnership with the ACHP to support the Army program initiatives delineated herein:
- 2. Institutionalize the Army Alternate Procedures (AAP) for installation NHPA compliance, and develop an AAP Implementation Plan containing the installation selection criteria establishing where the AAP will be implemented;
- 3. Pursue new programmatic NHPA compliance actions for historic properties; and,
- 4. Ensure that an accurate account of historic properties is available to facilitate effective program planning.

The ASA (I&E) Program Directive ensures the Army moves forward with a singleness of purpose and unity of command.



1 Oct 2003

This campaign plan is consistent with the Army environmental strategy and policy statement, which emphasize that environmental and operational sustainability represents a vital component of the Army's mission. It supports mission readiness by maintaining the availability of training lands, managing facilities and housing to improve Soldier and Army family quality of life, complying with environmental laws, and ensuring relevant environmental information is available to managers.

GOALS, OBJECTIVES, TARGETS, AND SUCCESS INDICATORS

This Campaign Plan establishes goals, objectives to meet the goals, specific targets with lead offices to implement actions, and success indicators to measure progress in meeting the objectives and goal. Existing Army programming and data reporting systems are leveraged extensively through out the plan, and annual program reporting requirements are used for upward reporting, feedback, and continuous program improvement. Resources to be used to implement this plan will be directed from currently programmed requirements in the EPR under NHPA, and AR 200-4. Appendix I provides a summary of plan actions, and Appendix II identifies programmed and validated resources from the FY 02 EPR for NHPA and AR 200-4.

GOAL 1. ACHIEVE COST EFFECTIVE MANAGEMENT OF HISTORIC ARMY PROPERTIES THROUGH ENHANCED PROGRAM POLICY, GUIDANCE, AND MANAGEMENT TECHNIQUES

Objective 1.1. Develop and implement historic preservation program policy and guidance to ensure integrated program execution.

Target(s):

- a. Issue Assistant Secretary of the Army for Installations and Environment (ASA (I&E)) Cultural Resources Program Directive
 Lead Office(s): DASA (ESOH)
 Success Indicator(s): ASA (I&E) signs Program Directive to ACSIM 4th QTR FY03
- b. Issue ACSIM Guidance implementing ASA (I&E) Program Directive
 Lead Office(s): ODEP, USAEC
 Success Indicator(s): ACSIM issues implementing guidance 1st QTR FY04
- c. Issue ACSIM policy guidance memorandum regarding State Historic
 Preservation Office authorities related to Army NHPA compliance
 Lead Office(s): ODEP, USAEC
 Success Indicator(s): ACSIM policy guidance issued NLT 1st QTR, FY04
- d. Institutionalize Army Alternate Procedures (AAP). Develop a phased AAP Implementation Plan with installation criteria establishing where AAP will be implemented. Implement AAP at selected installations.

Lead Office(s): ODEP, IMA, NGB

Success Indicator(s):

(1) AAP institutionalized in appropriate environmental program policy, EPR guidance (ODEP) 1st QTR FY 04

- (2) Develop installation AAP selection criteria and phased, targeted AAP implementation plan 2nd QTR FY04 (ODEP)
- (3) Required funds directed/redirected for FY05 AAP implementation (IMA, NGB) 2nd QTR FY04
- (4) AAP implementation begins at selected installations (IMA, NGB) 2nd QTR FY 05
- e. Revise Army Regulation (AR) 200-1, *Environmental Sustainability and Stewardship*, to incorporate the AAP, address Army signature level on NHPA compliance agreements, track pending legislation/regulation to check external imposition of new requirements, and establish a Historic Preservation Award. Army Federal Preservation Officer (FPO) set policy on listing properties on the NRHP.

Lead Office(s): ODEP, DASA (ESOH)

Success Indicator(s):

- (1) Revised language in AR 200-1 (ODEP) 1st QTR FY04
- (2) Army FPO issue policy memorandum confirming that new listings of properties on the National Register of Historic Places must be approved by the FPO (DASA [ESOH]) and will only be approved under exceptional circumstances (DASA [ESOH])1st QTR, FY 04.
- f. Identify metrics and monitor installation planning and execution of Army Historic Preservation Campaign Plan, and track performance via corporate databases and other available sources.

Lead Office(s): ODEP, USAEC

Success Indicator(s):

- (1) Metrics identified for ISR, Environmental Quality Report (EQR), Environmental Program Requirements (EPR), and IFS information management systems as appropriate 1st QTR FY04
- (2) Formal data consolidation to begin monitoring and performance tracking 2nd QTR FY04, and annually thereafter

Objective 1.2. Ensure an accurate account of the Army historic properties, as defined in NHPA, is available for program planning purposes.

Target(s):

Ensure that installations complete all data entry into the Integrated Facility System (IFS) to provide an accurate account of Army historic buildings and structures. Ensure installations complete all data entry into the EQR to provide an accurate account of known archeological sites and traditional tribal properties.

Lead Office(s): IMA, NGB

Success Indicator(s): Data entry complete 2nd QTR, FY04, annually

thereafter

Objective 1.3. Promote innovative strategies to improve economic viability of historic buildings.

Target(s):

a. Execute a prototype study at Ft McNair historic district to perform life cycle economic analysis of alternatives to traditional renovation, including exterior

preservation and interior renovation. Develop an Implementation Plan for application of resulting concepts to pilot projects at Ft Huachuca, Rock Island Arsenal, Ft Leavenworth, and other National Historic Landmark Districts.

Lead Office(s): ACSIM FDH

Success Indicator(s):

- (1) Final Ft McNair study NLT 3rd QTR, FY04
- (2) Implementation Plan for recommended approaches 4th QTR, FY04
- b. Identify new innovations for historic building inventory management in RCI, Enhanced-use leasing, adaptive reuse, and demolition programs that offer the most expeditious and cost-effective inventory management and greatest economic viability for historic buildings.

Lead Office(s): ACSIM FDH, ACSIM Plans and Operations, DASA (P&P) **Success Indicator(s):** Improvements in RCI execution, demolition program execution, and identification of suitable historic properties and solicitation of two developer-partners under Enhanced-Use Leasing authorities 4th QTR, FY 04, and annually thereafter.

c. Finalize Army master planning policy to ensure integration of historic properties into installation planning and operations. Installation master planning process to include assessment of economic feasibility of renovation and reuse of historic buildings using Econ-Pack, or other acceptable economic analysis software.

Lead Office(s): ACSIM Master Planning;

Success Indicator(s): Finalize master planning policy NLT 2nd QTR, FY04

GOAL 2. IMPROVE THE BALANCE BETWEEN NHPA COMPLIANCE* AND THE ARMY MISSION THROUGH REGULATORY AND LEGISLATIVE ACTIONS

Objective 2.1. Monitor pending historic property legislation/regulation, identify and comment on emerging requirements that may impact the Army's mission.

Target(s):

Army Environmental Legislative/Regulatory Analysis and Monitoring Program (EL-RAMP) identifies emerging NHPA requirements. Formal review and comment on proposed NHPA legislation and regulations to address likely impacts to the Army's mission.

Lead Office(s): ODEP, USAEC, Army Environmental Policy Institute (AEPI) EL-RAMP Team, Office of the Chief of Legislative Liaison (OCLL) **Success Indicator(s):**

- (1) 100% of emerging NHPA requirements identified and coordinated for comment in timely manner (AEPI, EL-RAMP)
- (2) 100% of emerging requirements with impacts on Army mission reviewed, and comments provided in timely manner (ODEP, USAEC, OCLL)

^{*}Certain specific NHPA actions may trigger other statutory or regulatory compliance requirements.

Objective 2.2. Pursue NHPA programmatic compliance actions for historic Army buildings

Target(s):

a. Implement three Army-wide NHPA Program Comments for the following categories of historic buildings; Cold War Era Barracks, Ammunition Plants and Ammunition Bunkers.

Lead Office(s): ODEP, USAEC

Success Indicator(s):

- (1) Identification of categories complete NLT 1st QTR, FY 04; periodic updates ongoing annually thereafter
- (2) Complete three Army-wide Program Comments for categories of historic buildings by 4th Qtr FY 04
- Identify installation specific NHPA process impacts to historic building repair, renovation, or demolition. Implement installation specific NHPA compliance actions/AAP to address NHPA process impacts.

Lead Office(s): IMA, NGB, USAEC

Success Indicator(s):

- (1) USAEC prepares consolidated Army wide list of installations with adverse NHPA process impacts based on available data including ISR, NLT 2nd QTR FY 04; updates ongoing annually thereafter
- (2) IMA and NGB ensure programmed resources directed/redirected to address installation NHPA impacts NLT 4th QTR FY 04, annually thereafter
- (3) IMA and NGB report on installation progress via ISR by 2nd QTR FY 06, annually thereafter

Objective 2.3. Establish ACHP/Army historic properties program guidelines.

Target(s):

a. Develop and publish joint ACHP/Army Program Guidelines for Historic Properties to provide Army preservation objectives for historic properties, and ACHP/Army approved approaches to management that are both economically viable and meet mission requirements including exterior preservation and interior renovation.

Lead Office(s): USAEC

Success indicator: Handbook completed NLT 4th QTR FY04.

b. Continue to leverage the existing partnership agreement with the ACHP to support ongoing Army program initiatives.

Lead Office(s): USAEC

Success indicator: Additional programmatic actions identified NLT 1st QTR FY 05

Objective 2.4. Pursue programmatic NHPA compliance actions to address impacts of archeological sites and traditional tribal properties on the Army training and testing mission. Address situations where NHPA compliance process issues exist for mission activities.

Target(s):

a. Implement installation specific NHPA actions to address restrictions on mission due to archeological sites and traditional tribal properties. Implement installation specific NHPA actions/Army Alternate Procedures to address NHPA compliance process impacts to execution of ground disturbing activities.

Lead Office(s): ODEP, USAEC, HQDA G-3, IMA, NGB Success indicator (s):

- (1) USAEC prepares consolidated Army wide list of installations with mission restrictions and NHPA process impacts (based on available data including ISR); 2nd QTR FY 04, annually thereafter
- (2) HQDA G-3 validates list of installations with mission restrictions and impacts; 3rd Qtr FY 04, and annually thereafter
- (3) IMA and NGB ensure programmed resources are directed/redirected to address identified installations/impacts; NLT 4th Qtr FY 04, and annually thereafter
- (4) IMA and NGB report on installation execution via ISR, 2nd Qtr FY 06 and annually thereafter.
- b. Implement Army-wide programmatic compliance actions to address NHPA compliance issues with archeological sites and traditional tribal properties per Sustainable Range Program (SRP).

Lead Office(s): DASA (ESOH), ODEP, USAEC

Success indicator(s): Implement Army-wide Program Comment for Live Fire Training and Testing and resulting effects to archeological sites and traditional tribal properties in Dudded Impact Areas, 1st Qtr FY 05

Programming and Reporting Mechanisms

The Army's existing programming and reporting mechanisms include the Environmental Program Requirements (EPR), Integrated Facilities System (IFS), the Installation Status Report (ISR), and the Environmental Quality Report (EQR). These existing programming and reporting mechanisms are used for upward reporting of resource requirements and status of various aspects of the program. The existing reporting systems are leveraged extensively for reporting on the success indicator metrics of this Campaign Plan.

Management Review

OSD has established an annual program review for Army input to the DoD Environmental Quality Report. The goals in this Campaign Plan are measured by means of the metrics contained in each objective. These metrics will be monitored and consolidated by USAEC into a single comprehensive annual report on information available, and appended to the Environmental Quality Report. The Deputy Assistant Secretary of the Army for Environment, Safety and Occupational Health (DASA (ESOH)) is the senior Army reviewer for this report and also functions as the Army Federal Preservation Officer responsible for oversight and policy regarding Army compliance with the NHPA. Outcomes from this annual program management review will be documented and necessary adjustments will be made for continual improvement of the Army Historic Preservation Program.

Conclusion

The goals of this Campaign Plan are to promote cost effective historic building management, and to improve the balance between NHPA compliance and the mission of the Army. The goals are approached through Army policy and guidance actions, and through regulatory and legislative actions. The Vision Statement for the Army Historic Preservation Program emphasizes preservation of our most significant historic properties. The Campaign Plan clearly addresses cost effective management of the most significant historic properties as a priority by the development of new strategies to improve the viability of historic buildings. The prototype economic analyses of General Officer housing at Ft. McNair will provide innovative management strategies that are then implemented as pilot projects at the nationally significant Army National Historic Landmark Districts at Ft. Huachuca, Rock Island Arsenal, and Ft. Leavenworth. Joint ACHP/Army Guidelines for Historic Properties are developed in concert with these actions to provide specific agreed upon ACHP guidance to ensure that installation historic preservation activities occur in a sustainable and economically viable manner. New policy and guidance are put into place to ensure program integration, upward reporting, feedback, accurate inventory accounting, and continuous program improvement.

The Campaign Plan also emphasizes regulatory and legislative actions to improve the balance between NHPA and the Army mission. By identifying where regulatory compliance issues between the mission and historic properties exist through corporate Army reporting systems, issues at the installation level are identified, and resources are focused and directed for issue resolution. Targeted implementation of the Army Alternate Procedures will significantly streamline the NHPA compliance process for issue resolution at those installations. At the departmental level, Army-wide NHPA compliance actions address entire categories of historic properties and mission activities to leverage economies of scale in resolving agency-wide NHPA issues in one time, programmatic compliance actions. Additionally, newly emerging NHPA statutory and regulatory requirements are identified, reviewed, commented on, and tracked for impact on the Army's mission.

By the means outlined in this plan, Army historic preservation responsibilities are fully addressed in an integrated, sustainable manner to support military readiness, quality of life, and stewardship of the Army's most significant historic properties. As a result of this plan, Army historic preservation will occur with a focus and purpose that promotes cost-effective management of historic buildings, an improved balance between NHPA and the Army's mission, and will ultimately achieve the Army's Historic Preservation Program Vision.

Appendix I. Campaign Plan Summary

Item	Target	Lead Office(s)	Success Indicator	Completion Date
Goal 1, Objective 1.1.a.	Issue ASA (I&E) Cultural Resources Program directive	DASA (ESOH)	Program directive signed	4th QTR FY03
Goal 1, Objective 1.1.b.	Issue ACSIM Guidance implementing ASA (I&E) Program Directive	ODEP, USAEC	ACSIM issues implementing guidance	1st QTR FY04
Goal 1, Objective 1.1.c.	Issue ACSIM policy guidance memo regarding SHPO authority related to NHPA compliance	ODEP, USAEC	ACSIM policy guidance issued	1st QTR FY04
Goal 1, Objective 1.1.d.	Institutionalize Army Alternate Procedures. Develop phased implementation plan. Direct/redirect resources. Implement AAP at selected installations	ODEPIMA, NGBIMA, NGB	 AAP integrated in policy/guidance Develop implementation criteria and plan Direct / redirect resources to Implement AAP Implement AAP 	1st QTR FY042nd QTR FY042nd QTR FY042nd QTR FY05
Goal 1, Objective 1.1.e.	Revise AR 200-1 to incorporate the AAP, address Army signature level on NHPA compliance agreements, track pending legislation/regulation to check external imposition of new requirements, establish a Historic Preservation Award. Army Federal Preservation Officer (FPO) set policy on listing properties on the NRHP.	ODEP DASA (ESOH)	Revised language in AR 200-1 FPO policy memorandum on National Register listing	1st QTR FY041st QTR FY 04
Goal 1, Objective 1.1.f.	Identify metrics and monitor installation planning and execution of Army Historic Preservation Campaign Plan, and track performance via corporate databases and other available sources.	ODEP, USAEC	metrics identified Formal data collection and performance tracking	1st QTR FY042nd QTR FY04

1 Oct 2003

10

Item	Target	Lead Office(s)	Success Indicator	Completion Date
Goal 1, Objective 1.2.	Ensure that installations complete all data entry into IFS and EQR to accurately account of Army historic buildings, archeological sites, and traditional tribal properties	IMA, NGB	Data entry complete	2nd QTR FY04
Goal 1, Objective 1.3.a.	Execute a prototype study at Ft McNair historic district to perform life cycle economic analysis of alternatives to traditional renovation. Develop an Implementation Plan for application of resulting concepts to pilot projects at Ft Huachuca, Rock Island Arsenal, Ft Leavenworth, and other National Historic Landmark Districts.	ACSIM FDH	Final Ft McNair study Implementation plan	3rd QTR FY04 4th QTR FY04
Goal 1, Objective 1.3.b.	Improvements in RCI execution, demolition program execution, and identification of suitable historic properties and solicitation of two developer-partners under Enhanced-Use Leasing authorities.	ACSIM FDH, ACSIM Plans & Ops., DASA (P&P)	Improvements identified, solicitation of two development partners	4th QTR FY04
Goal 1, Objective 1.3.c.	Finalize Army master planning policy to ensure integration of historic properties into installation planning and operations. Installation master planning process to include assessment of economic feasibility of renovation and reuse of historic buildings using Econ-Pack, or other acceptable economic analysis software.	ACSIM Master Planning	Final master planning policy	2nd QTR FY04
Goal 2, Objective 2.1.	Army Environmental Legislative/Regulatory Analysis and Monitoring Program (EL-RAMP) identifies emerging NHPA requirements. Formal review and comment on proposed NHPA legislation and regulations to address likely impacts to the Army's mission.	AEPI/EL-RAMP ODEP, USAEC, OCLL	 100% emerging requirements identified in a timely manner 100% of comments prepared in timely manner 	Ongoing activityOngoing activity
Goal 2, Objective 2.2.a.	Implement three Army-wide NHPA Program Comments for categories of historic buildings	ODEP, USAEC	Identification of categoriesComplete Prog. Comments	1st QTR FY044th QTR FY04

Item	Target	Lead Office(s)	Success Indicator	Completion Date
Goal 2, Objective 2.2.b.	Identify installation specific NHPA process impacts to historic building repair, renovation, or demolition. Implement installation specific NHPA compliance actions/AAP to address NHPA process impacts.	USAECIMA, NGBIMA, NGB	 List of installations with impacts Direct resources for NHPA compliance actions Report on installation execution 	2nd QTR FY044th QTR FY042nd QTR FY06
Goal 2, Objective 2.3.a.	Develop and publish a joint ACHP/Army Historic Properties Handbook	USAEC	Handbook completed	4th QTR FY04
Goal 2, Objective 2.3.b.	Continue to leverage the existing partnership agreement with the ACHP	USAEC	Programmatic compliance actions identified	1st QTR FY 05
Goal 2, Objective 2.4.a.	Implement installation specific NHPA actions to address restrictions on mission due to archeological sites and traditional tribal properties. Implement installation specific AAP to address NHPA compliance process impacts to execution of ground disturbing activities	USAECHQDA G-3IMA, NGBIMA, NGB	 List of installations with impacts Validate list Direct resources for NHPA compliance actions Report on installation execution 	 2nd QTR FY04 3rd QTR FY04 4th QTR FY04 2nd QTR FY06
Goal 2, Objective 2.4.b.	Implement Army wide programmatic compliance actions to address NHPA compliance issues with archeological sites and traditional tribal properties per SRP	DASA (ESOH), ODEP, USAEC	Implement Live Fire/Dudded Impact Area Program Comment	1st QTR FY05