# Oak Ridge Waste Disposition Update

### Oak Ridge Site Specific Advisory Board 9 January 2008

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Office of Environmental Management (EM), US DOE

# Discussion topics

- DOE's Greater-Than-Class C (GTCC) Low-Level Waste (LLW) Disposal EIS
- EM budget, planning and project management efforts
- EM waste disposition planning tools
- Oak Ridge waste disposition details and updates



# Greater-Than-Class C (GTCC) LLW Disposal

- EM initiated efforts to develop an Environmental Impact Statement for GTCC LLW Disposal
  - Notice of Intent published in July 2007; public scoping in August/September 2007
- DOE is evaluating disposal alternatives for 2,600 m<sup>3</sup> of commercially generated GTCC, as well as 3,000 m<sup>3</sup> of DOE "GTCC-like wastes"
- Efforts underway to define Tribal Consultation process
- The Energy Policy Act of 2005 requires DOE to report to Congress on alternatives evaluated in EIS and await their action



### GTCC EIS Process

### DOE is in the early stages of preparing a Draft EIS:

- Notice of Intent Issued 7/23/07
- Public Scoping Period Completed 7/23/07 9/21/07
- Draft EIS **(current stage of EIS) 2008**
- Public Comment on Draft EIS
- Final EIS 2009
- Report to Congress on Disposal Alternatives
- Record of Decision (following Congressional action on the Report to Congress on disposal alternatives)



# GTCC Public Scoping

- DOE conducted 9 public scoping meetings
- Approximately 250 comments submitted on the proposed scope of the EIS
  - Comments will be fully considered in preparation of Draft EIS

#### *Some* of the comments received include:

### <u>Alternatives</u>

- Consider Hardened On-Site Storage (HOSS)
- Do not consider DOE sites with existing contamination
- "No more waste in our backyard"
- Do not consider alternative methods of disposal (i.e., enhanced near surface and intermediate depth borehole)
- Consider waste treatment and recycling



# GTCC Public Scoping

### Waste Inventories

- Include Class B/C waste
- Include GNEP waste
- Request more detailed descriptions of waste inventories

### <u>Other</u>

- Segmentation concerns with other ongoing EISs (e.g., GNEP)
- Prepare Programmatic EIS followed by tiered site-specific EISs



## EM Funding History & Projections

#### \$ in billions



FY09-12 subject to change



### EM Risk-Based Priorities

#### **Highest Risk-Based Priorities**

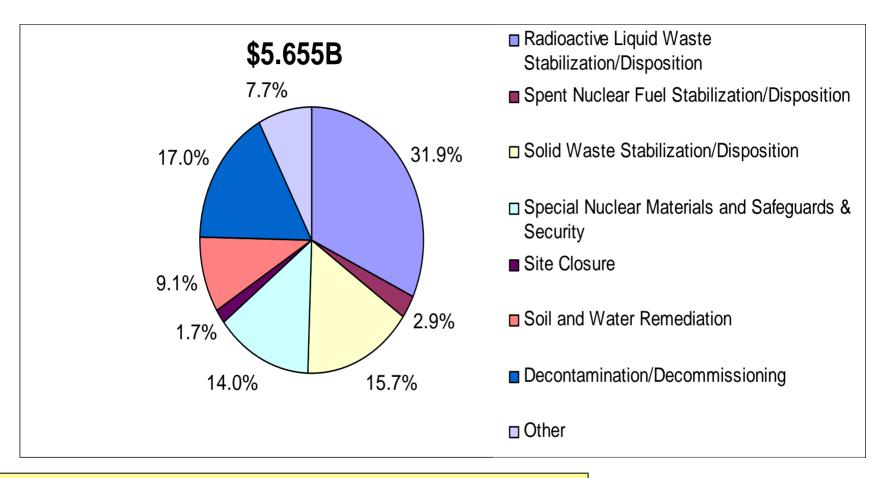
- Minimum safety and essential services across EM cleanup sites
- Radioactive tank waste storage, treatment, and disposal (including technology development and deployment activities in support of high-level waste)
- Spent nuclear fuel storage, receipts and disposition
- Special nuclear material storage, processing, and disposition
- High priority groundwater remediation (selected Hanford, Paducah and Los Alamos plumes)
- Solid waste (transuranic and mixed/low-level waste) treatment, storage, and disposal

#### **Lower Risk-Based Priorities**

- Soil and groundwater remediation
- Nuclear facility D&D
- Non-nuclear facility D&D



# FY 2008 Budget Request Composition



FY 2008 Omnibus Appropriation provides \$5.695B for EM activities.



Other is comprised of:

Program Direction, Technology Development, Contribution to the D&D Fund, Uranium/Thorium Reimbursements, Headquarters, and Community and Regulatory Support

### Out year targets vs. current baseline requirements



<sup>\*</sup> FY 2006/2007 baseline data not available



# EM strategies for bridging the gap

- "Near-term baselines"
  - Independently reviewed to support validation
  - Formal approvals by Assistant Secretary for Environmental Management (as the Acquisition Executive)
  - Provides basis for tracking future cost and schedule changes
    - Due to available resources and funding
    - Due to policy and priority changes
- Five Year Plans
  - Informed development of the FY09 budget request
  - Revised outyear targets will soon be provided and Five Year Plans updated
- Out year planning initiative
  - Will inform FY10 budget formulation
  - Developing detailed analytical tools
  - Multiple "cases" under development



# EM resuming leadership role in disposition

- EM is re-focused on providing complex-wide leadership in management and disposition of DOE waste streams
  - —Zero tolerance for non-compliance with requirements
  - —Complex-wide review of waste management programs planned
  - —Corporate Boards established for all major waste streams
  - —National Disposition Planning and formal integration efforts underway
- Organizational changes in the Office of Regulatory Compliance (EM-10) improve integration of waste and excess nuclear material disposition efforts
  - —Office of Nuclear Materials Disposition (EM-14)
- DOE's waste management policy remains unchanged
  - DOE's Waste Management Programmatic Environmental Impact Statement and Records of Decision are still valid



# DOE Order 435.1, Radioactive <u>Waste</u>\* Management, Establishes Policy & Framework for Waste Disposition Activities

#### LLW/MLLW

- If practical, disposal on the site where generated
- If on-site disposal not available, at another DOE disposal Facility
- At commercial disposal facilities if compliant, cost effective, and in the best interest of DOE

#### TRU Waste

- If defense, dispose at Waste Isolation Pilot Plant (WIPP)
- If defense determination pending, safe storage awaiting future disposition

#### HLW and SNF

- Stabilization, immobilization/treatment if necessary, and safe interim site storage until geologic disposal is available
- \* Other documents define plan for interim management of special nuclear materials (SNM); excess SNM disposal plans are integrated with waste plans



### Low-Level/Mixed Low-Level Waste Management

- DOE-wide life-cycle waste forecasts reinstated
  - Waste Information Management System portrays data in disposition and geographic map formats – <a href="http://wims.arc.fiu.edu/WIMS">http://wims.arc.fiu.edu/WIMS</a>
  - 3<sup>rd</sup> annual life-cycle update underway
- Development of disposition planning tools continues
  - "Mileage charts"
  - Complex-wide shipping schedules
  - Problematic waste streams and risk mitigation plans
  - Waste management summaries "8,000 ft waste story"
  - Issue matrix
  - Revised guidance on cost-benefit analysis
  - Oak Ridge projects are being used to pilot new detailed tools
- National LLW/MLLW Disposition Strategy developed
  - Rev. 0 in 2006; Rev 1 under review
- EM working to optimize use of DOE waste management assets
  - Nevada Test Site disposal facilities and TSCA Incinerator
- EM pursuing reliable and cost-effective commercial services, as well
  - Planning for complex-wide contracts for commercial treatment and disposal



# OR LLW/MLLW Disposition

- OR disposition assets
  - EMWMF, TSCA Incinerator, TRU Waste Processing Facility, other landfills
- OR relies on on-site disposal for CERCLA (remediation) wastes, but OR sites/programs ship considerable volumes off-site
  - To NTS and Clive, UT for disposal
  - To various commercial treatment firms
- ETTP nearly all legacy LLW/MLLW removed
- TSCA Incinerator
  - Planned operations through 2009 to complete life-cycle burn plan
- Y-12
  - Well established program to manage its newly-generated wastes (NGW)
- ORNL
  - Beginning in FY09, will be financially responsible for cost to manage NGW
- Some waste challenges remain



### Planned LLW/MLLW Shipments TO Oak Ridge

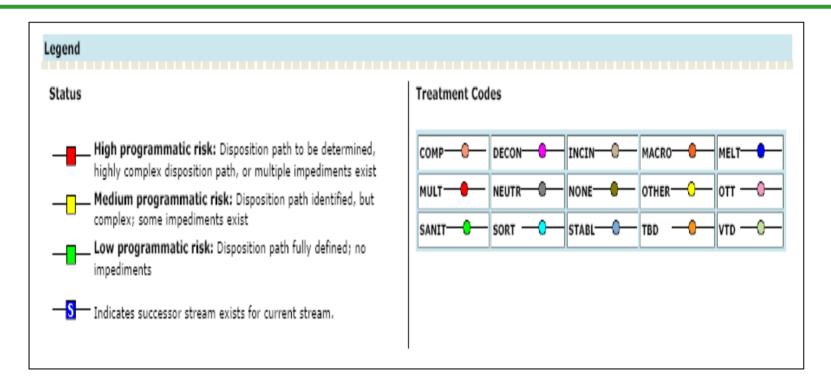


### Planned LLW/MLLW Shipments FROM Oak Ridge





# OR LLW/MLLW Disposition Map



Formal risk mitigation plans and disposition action plans will be developed for any stream with a yellow or red status flag.

safety & performance & cleanup & closure







Physical Form

Volume

> Class A

Status

Treatment

Site/Stream Name

**Disposition Facility** 

Oak Ridge 497 m <sup>3</sup> Low Level Waste Special Waste Nο WGF-33 Commercial-2 Oak Ridge 15.6 m <sup>3</sup> Low Level Waste Lab Packs Nο Y12-L8 47007 m <sup>3</sup> Oak Ridge 10 m <sup>3</sup> Low Level Waste Debris Waste Νo BNFL-1 Oak Ridge 6.5 m <sup>3</sup> Low Level Waste Debris Waste Nο Y12-L13 Oak Ridge 17 m <sup>3</sup> Low Level Waste Debris Waste Nο WGF-1.1 Oak Ridge 3158 m <sup>3</sup> Low Level Waste Nο Debris Waste WGF-3 Oak Ridge 0 m 3 Low Level Waste Debris Waste Nο WGF-29.1







Site/Stream Name

Disposition Facility

Oak Ridge 350 m <sup>3</sup> Low Level Waste Solids Νo Y12-L6a Oak Ridge 600 m <sup>3</sup> Low Level Waste Solids Νo WM LN-01FC Oak Ridge 2238.96 m <sup>3</sup> No Low Level Waste Solids Y12-L1a Oak Ridge 205 m <sup>3</sup> Low Level Waste Solids Νo WM\_LL-01 Oak Ridge Mixed Low Level 261 m <sup>3</sup> Solids Νo WM\_RN-03 Waste Oak Ridge Mixed Low Level 10 m 3 Solids Νo WM RN-03FC Waste Oak Ridge WM\_RL-02 Mixed Low Level Solids 1595 m <sup>3</sup> Νo Waste

Physical Form

> Class A

Status

Treatment

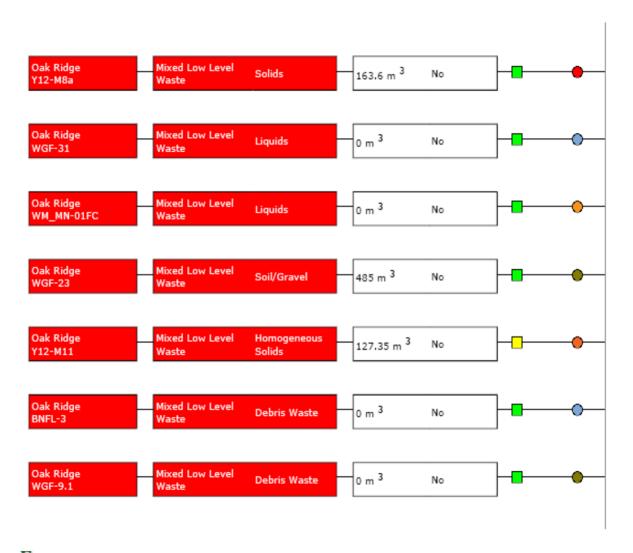
Volume



Site/Stream Name	Waste Type	Physical Form	Volume	> Class A	Status	Treatment	Disposition Facility
Oak Ridge Y12-M13a	Mixed Low Level Waste	Solids	13 m <sup>3</sup>	No		•	
Oak Ridge WM_ML-03	Mixed Low Level Waste	Solids	0 m <sup>3</sup>	No		•	
Oak Ridge WGF-28	Mixed Low Level Waste	Solids	0 m <sup>3</sup>	No	_	•	
Oak Ridge WM_ML-04.1	Mixed Low Level Waste	Solids	0 m <sup>3</sup>	No	-	•	
Oak Ridge WM_MN-03	Mixed Low Level Waste	Solids	131 m <sup>3</sup>	No	-	•	
Oak Ridge WM_MN-03FC	Mixed Low Level Waste	Solids	33 m <sup>3</sup>	No	_	•	
Oak Ridge Y12-M16	Mixed Low Level Waste	Solids	295.1 m <sup>3</sup>	No	-	•	
Oak Ridge WM_MN-04.1	Mixed Low Level Waste	Solids	54 m <sup>3</sup>	No	<b>—</b>	-	



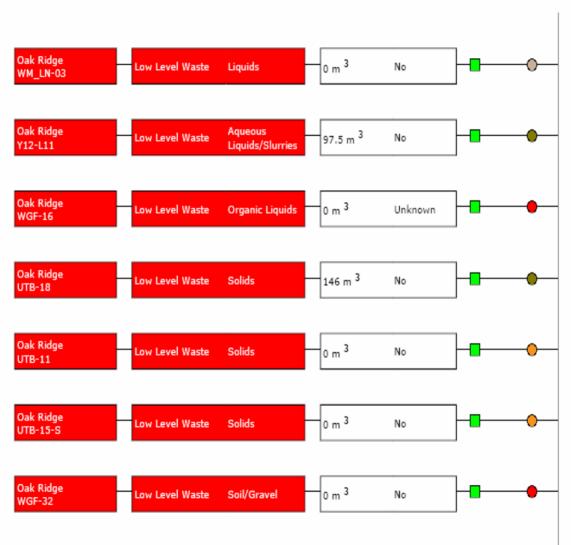
Site/Stream Name Waste Type Physical Form Volume > Class A Status Treatment Disposition Facility







Site/Stream Name Waste Type Physical Form Volume > Class A Status Treatment Disposition Facility





29.325 m <sup>3</sup>

Organic Liquids



Waste

Mixed Low Level

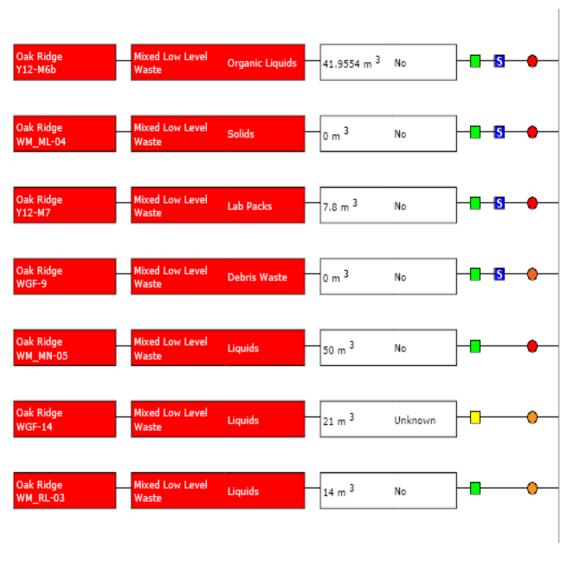
Oak Ridge

Y12-M5b

Commercial-7

1042 m <sup>3</sup>

Site/Stream Name Waste Type Physical Form Volume > Class A Status Treatment Disposition Facility





Site/Stream Name Waste Type **Physical Form** > Class A Disposition Facility Volume Status Treatment Oak Ridge Mixed Low Level 0 m 3 Liquids Νo WM RN-04 Waste Oak Ridge Mixed Low Level 10 m 3 Νo Liquids WGF-30 Waste Oak Ridge Mixed Low Level 10 m <sup>3</sup> Liquids Νo WM\_ML-05 Waste Oak Ridge Mixed Low Level 0 m 3 Liquids Νo WM RN-04FC Waste Oak Ridge Mixed Low Level Aqueous 106.4362 m <sup>3</sup> No Liquids/Slurries Y12-M4b Waste Oak Ridge Mixed Low Level 8.5 m <sup>3</sup> Organic Liquids Νo Y12-M12 Waste Oak Ridge Mixed Low Level 13 m <sup>3</sup> Solids Nο Y12-M13b Waste Oak Ridge Mixed Low Level 10 m <sup>3</sup> Solids Νo WM MN 04FC Waste



Physical Form

Volume

> Class A

Status

Treatment

Site/Stream Name

Disposition Facility

Oak Ridge Mixed Low Level 494.3 m <sup>3</sup> Solids Νo Y12-M9 Waste Oak Ridge Mixed Low Level 54 m <sup>3</sup> Solids Νo WM MN-04 Waste Oak Ridge Mixed Low Level 38.5 m <sup>3</sup> Solids Νo Y12-M14 Waste Oak Ridge Mixed Low Level 163.6 m <sup>3</sup> Solids Nο Y12-M8b Waste EMWMF Disposal Cell (ORR) Oak Ridge 19576 m <sup>3</sup> Low Level Waste Debris Waste Unknown 1112417 m 3 WGF-2-RH Oak Ridge 188666 m <sup>3</sup> Low Level Waste Debris Waste WGF-11 Oak Ridge WGF-18-RH 48163 m <sup>3</sup> Low Level Waste Soil/Gravel





Waste

Mixed Low Level

Homogeneous

Solids

100 m <sup>3</sup>

Nο

Oak Ridge

Y12-M10

Pit 3 (Area 5) MLLW Disposal (NTS) 1651 m <sup>3</sup>

**Disposition Facility** 

> Class A Status Treatment

Oak Ridge Mixed Low Level 3.5 m <sup>3</sup> Solids Νo Y12-M15 Waste Oak Ridge Mixed Low Level 1548 m <sup>3</sup> Debris Waste Yes FWENC-002 Waste Oak Ridge To Be Determined 600 m <sup>3</sup> Solids Νo Low Level Waste Y12-L6 8725 m <sup>3</sup> Oak Ridge Low Level Waste Solids 4477.9 m <sup>3</sup> Y12-L1 Oak Ridge 0 m 3 Low Level Waste Liquids Unknown UTB-23-L Oak Ridge 0 m 3 Low Level Waste Liquids Unknown WGF-13 Oak Ridge 107 m <sup>3</sup> Low Level Waste Soil/Gravel Unknown WGF-21



33

**Environmental Management** 

Site/Stream Name

Disposition Facility

Treatment

Oak Ridge 107 m <sup>3</sup> Low Level Waste Solids Unknown WM LL-05 Oak Ridge 12 m <sup>3</sup> Low Level Waste Solids Yes UTB-22 Oak Ridge 0 m 3 Low Level Waste Solids Unknown WGF-26 Oak Ridge 1802 m <sup>3</sup> Low Level Waste Debris Waste Unknown WGF-5 Oak Ridge 0 m 3 Low Level Waste Solids Unknown UTB-23-S Oak Ridge Mixed Low Level Organic Liquids 0 m 3 Unknown WGF-17 Waste Oak Ridge Mixed Low Level 330 m <sup>3</sup> Debris Waste Yes FWENC-002A Waste Oak Ridge Mixed Low Level 42 m <sup>3</sup> Soil/Gravel Unknown WGF-24 Waste

Volume

> Class A

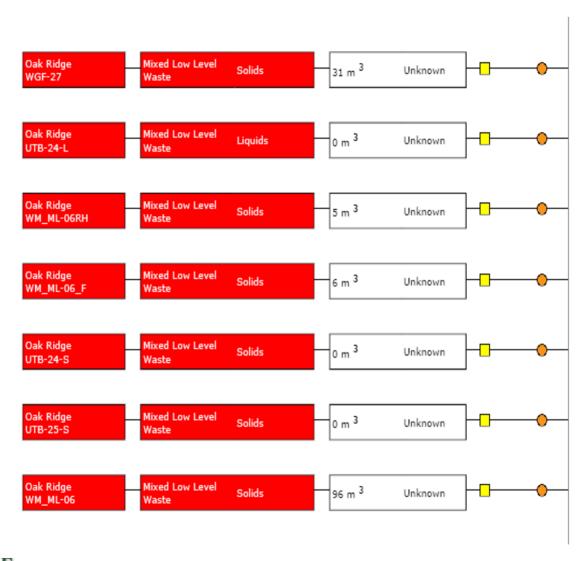
Status

**Physical Form** 

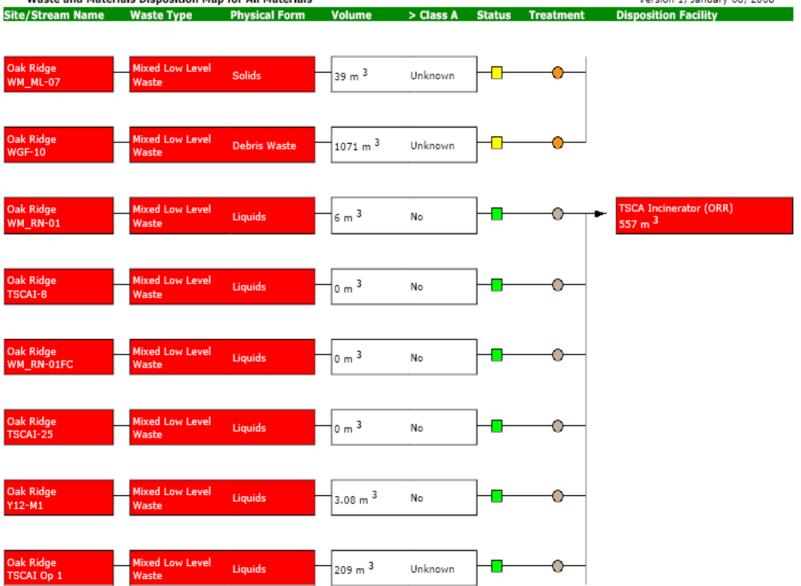




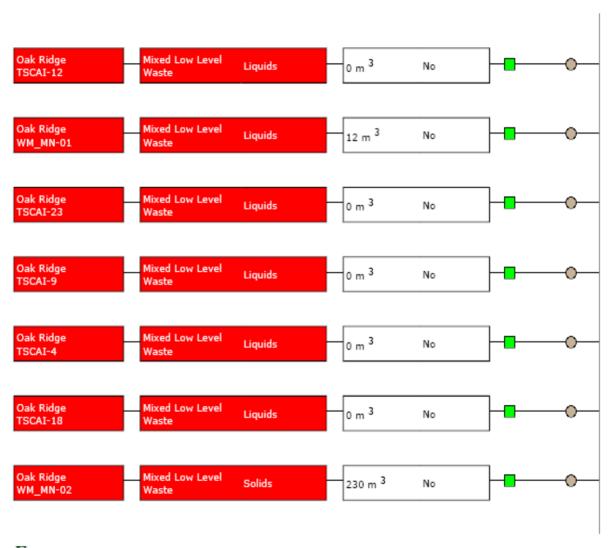
Site/Stream Name Waste Type Physical Form Volume > Class A Status Treatment Disposition Facility







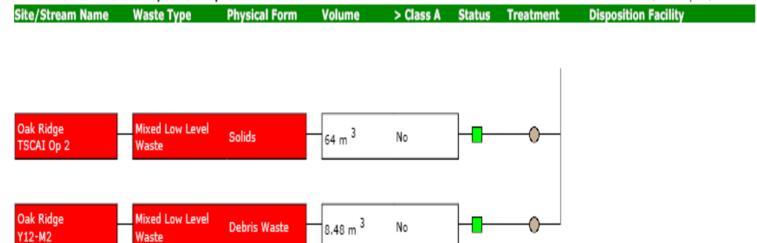
Site/Stream Name Waste Type Physical Form Volume > Class A Status Treatment Disposition Facility

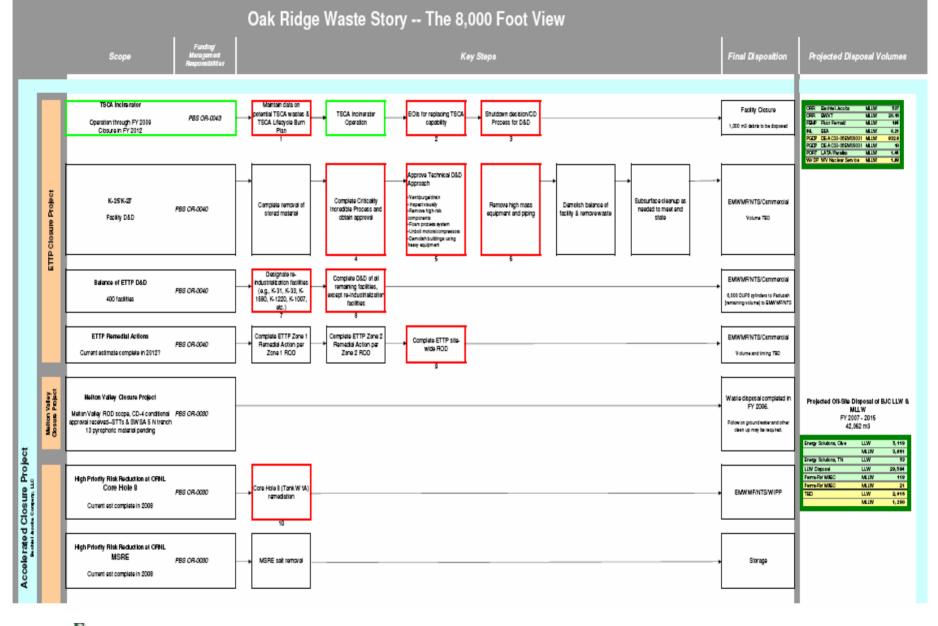






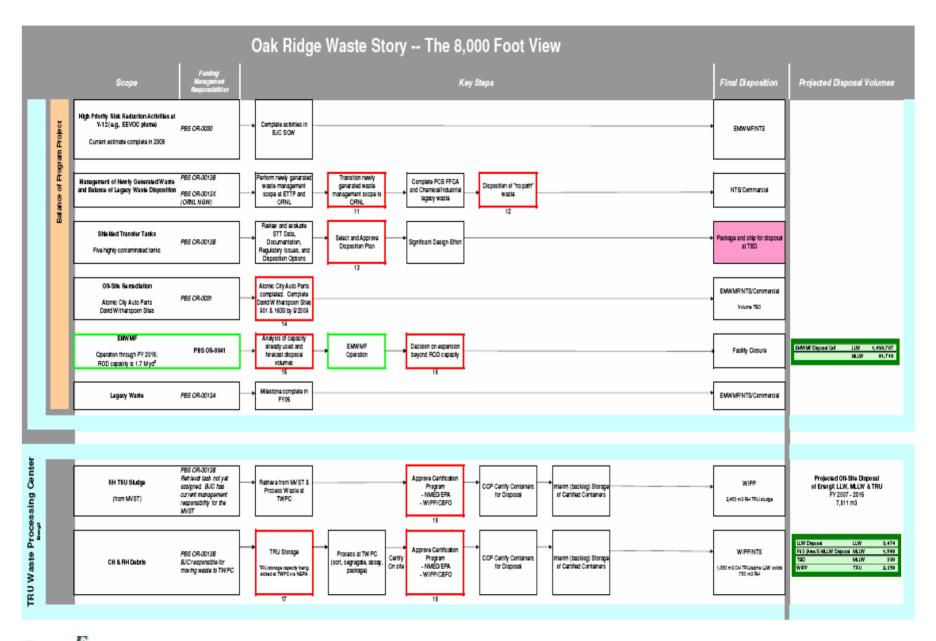










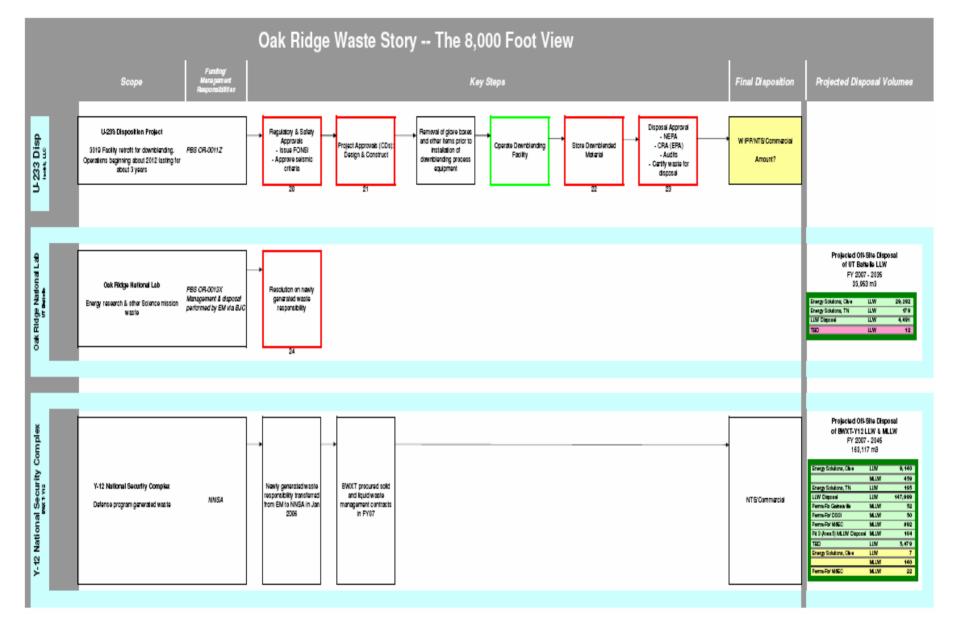


closure

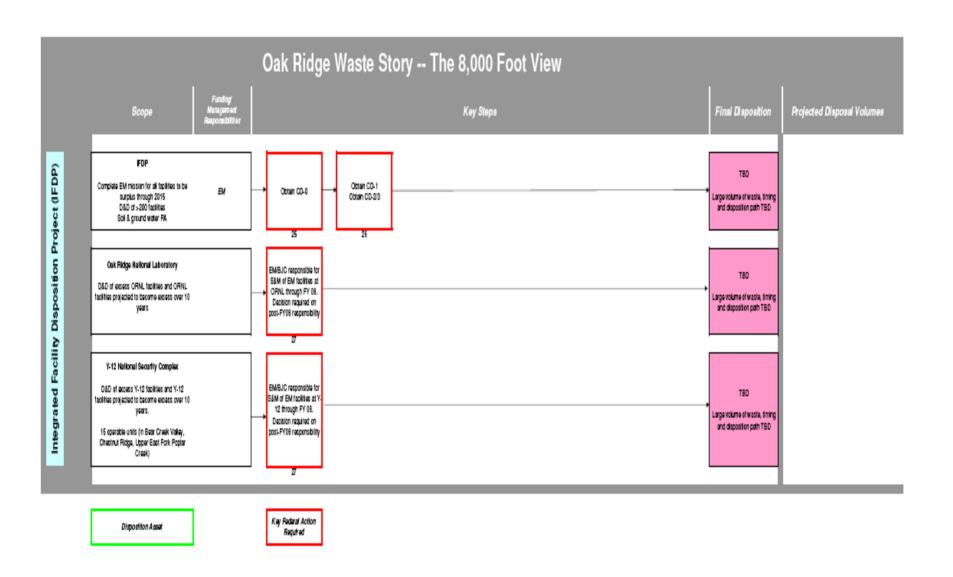


safety \*









# OR Transuranic (TRU) Waste Disposition

- OR is a very critical player in the national TRU strategy
  - Critical to keeping the "WIPP pipeline" filled
- OR TRU Waste Processing Facility helps to optimize disposal by providing MLLW processing
- OR TRU inventory ~2,250m<sup>3</sup>
  - Contact handled (CH) debris & remote-handled (RH) sludges and debris
  - CH shipments targeted to begin in late Spring
  - RH shipments targeted to begin in Summer
- Waste Isolation Pilot Plant (WIPP) Summary
  - ~175,600 m3 statutory capacity
  - Over 52,000 m<sup>3</sup> of defense TRU waste disposed
  - Over 6,300 shipments received to date
  - Recently completed 100<sup>th</sup> RH shipment

# Other OR Waste Disposition Challenges

- Molten Salt Reactor Experiment
  - Radioactive salt
  - Uranium laden charcoal container
- Shield Transfer Tanks (STTs)
- Pyrophoric material in Melton Valley
- HQ-OR teams established (or planned) to evaluate disposition alternatives and identify disposition strategies for these streams



# OR Excess Materials Disposition (EM-owned only)

## • PAST:

- Legacy SNF shipped offsite to INL
- DUF6 cylinders shipped offsite to Portsmouth/Paducah

## • CONTINUING:

HFIR SNF shipped offsite to SRS

## • FUTURE:

- Contaminated nickel disposition planning underway
- U233/B3019 future processing/downblending to prepare for off-site disposal (RH TRU and LLW)



## Summary

- OR sites serve a critical role in DOE's overall waste and materials management strategies
  - Balanced role: shipper and receiver
  - Disposition assets built to meet OR needs, but may support other sites, too
- OR community and industry are valuable stakeholders for DOE, particularly EM efforts
  - Local and on-site commercial firms play important role in complex-wide waste treatment
- EM HQs is actively working with DOE-OR to deploy the detailed waste disposition tools



# Background slides

# GTCC Disposal Alternatives under evaluation

Alternative	Description
1	No Action—current and future GTCC LLRW and DOE GTCC-like waste would be stored at designated locations consistent with ongoing practices
2	Disposal in a Geologic Repository at WIPP—current and future GTCC LLRW and DOE GTCC-like waste would be disposed of at WIPP
3	Disposal in a Geologic Repository at Yucca Mountain—current and future GTCC LLRW and DOE GTCC-like waste would be disposed of at the proposed Yucca Mountain Repository
4	Disposal at a New Enhanced Near Surface (ENS) Facility—current and future GTCC LLRW and GTCC-like waste would be disposed of at a new ENS facility at INL, LANL, WIPP vicinity, NTS, SRS, ORR, or Hanford, or a commercial location
5	Disposal at a New Intermediate Depth Borehole (IDB) Facility—current and future GTCC LLRW and GTCC-like waste would be disposed of at a new IDB facility at the same locations identified in Alternative 4



# GTCC Disposal Site Locations under evaluation

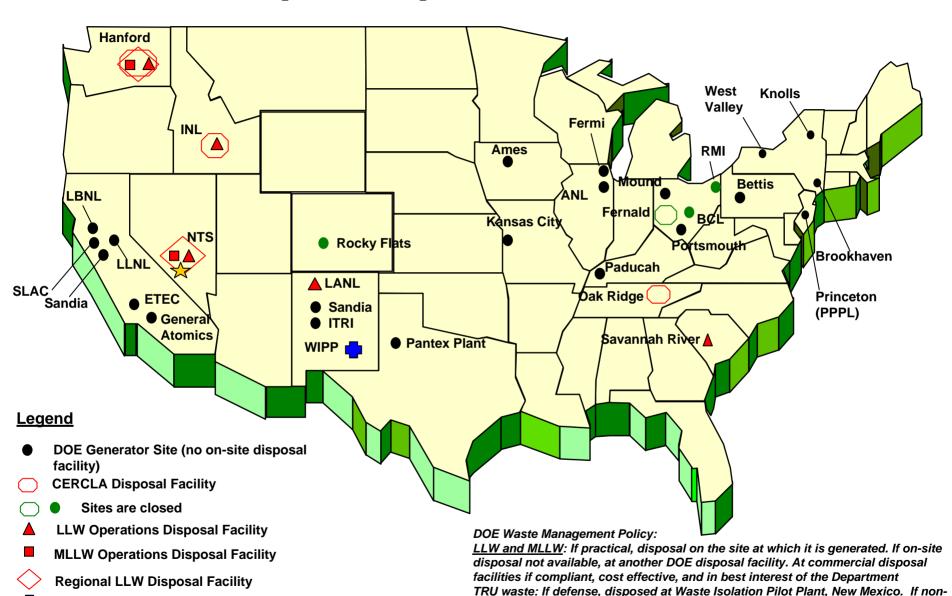
- WIPP, NM
- WIPP Vicinity, NM
- Proposed Yucca Mountain Repository, NV
- Idaho National Laboratory (INL), ID
- Los Alamos National Laboratory (LANL), NM
- Nevada Test Site (NTS), NV
- Savannah River Site (SRS), SC
- Oak Ridge Reservation (ORR), TN
- Hanford Site, WA
- EIS will also analyze generic commercial facilities



## DOE's Waste Disposal Complex

Waste Isolation Pilot Plant (WIPP) for TRU disposal

Yucca Mountain repository for HLW/SNF disposal



is available

defense, safe storage awaiting future disposition

HLW and SNF: Stabilization, if necessary, and safe storage until geologic disposal