# Countervailing Market Power

Statement of the American Medical Association Presented by: Stephen Foreman, PhD, JD, MPA Director, Pennsylvania Medical Society Health Services Research Institute

# Overview

- A "next-best" solution to a dilemma
- Profit maximizing health insurers described
- Countervailing power issues
- Why increased prices won't be passed on to consumers

# The Setting

- Health insurer with market power as a given: a monopolist and a monopolist
  - The starting point for this discussion
  - Major premise already explored in prior sessions
  - If markets are competitive we don't need to address these questions
  - This is not the forum to reargue competition in health insurance markets

# , The Dilemma

Perfect competition would be best

- Many small buyers and sellers
- Would need major restructuring of health insurance industry
- Short of a restructuring what do we do?
- Countervailing power a "next best" option
- Better than price and quantity regulation

### The Profit Maximizing Health Insurer

- Deals with quantity question: How much to produce?
  - Considers employers-demand for health insurance
  - Considers physicians and hospitals-supply of medical care
- Sets price for insurance and wage rates for medical care to obtain a set quantity
- Is a price maker in the health insurance market and in the medical care market

# The Insurer (short form)

- Max  $\Pi(Q) = P(Q)^*Q W(Q)^*Q$ 
  - $\Pi$  = profit function
  - P = price of health insurance
  - Q = quantity of medical care & health insurance (simplifies one unit of medical care = one unit of insurance)
  - W = physician wage

### The Insurer's "solution"

 $\blacksquare dP/dQ^*Q + P - dW/dQ^*Q - W = 0$ 

#### Q=(P - W) / (dW/dQ - dP/dQ)

- Markup P-W
- Supply curve slope dW/dQ > 0
  - Employers' alternatives
- Demand curve slope (– dP/dQ) > 0
  - Physicians' alternatives
- Less elastic curves = more market power

# Example

- P=300 W=100
- dW/dQ = 3 and dP/dQ = -3
  - Relatively inelastic curves
- Q = 200/6 or 33.3 units

### The Insurer's Solution

- Responsiveness of demand
  - Market power ≈ relatively inelastic demand
- Responsiveness of supply
  - Market power ≈ relatively inelastic supply
  - Casts doubt on an "all or nothing" supply curve lying below a classic supply curve

# Giving Countervailing Power to Physicians

- Physicians have no current ability to exercise countervailing power (absent "integration")
- Countervailing power gives a more level playing field
- It provides a more elastic supply curve
- It gives welfare increases
  - Quantity rises & wage rate increases improving producer surplus
  - Improved consumer surplus from quantity increases
- Employers already have this power

### **Example Continued**

- Giving countervailing power to physicians makes dW/dQ = 0.4
- Q = 200 / 3.4 = 59 units
- W increases as Q rises
- This increases producer surplus
- Increase in Q increases consumer welfare as well

If We Give Both Physicians and Employers Countervailing Power

- Increases in quantity and welfare
- Outcomes closer to competitive solution, depending on relative power
- Is market driven
  - Regulator doesn't need to fix price and deal with conduct

Example Concluded

Q = 200 / 0.8 = 250 units

- Quantity increase
- Approaches competitive levels of output and price

The Fallacy of the Wage Increase Pass-Through

- Presumes monopolist / monopsonist is passing along physicians price reductions
  - Would be inefficient. Possible but rare.
  - This firm would have all of the market and no profit
  - Prices would be substantially below those in other markets
- A profit-maximizing monopolist is already charging what the market will bear: cannot pass along increased wage rates – will come out of monopoly rents

### The Worst Outcome

- The regulator fails to deal with a monopolist / monopsonist health insurer
- The regulator enforces the antitrust laws strictly against employer or physician coalitions
- The result is "one-sided"
- Preserves the health insurer's market power
- Allows market distortions to continue
- Stands the philosophy of antitrust law on its head

## Conclusion

- When a health insurer has monopoly and monopsony power, restoring competition would be the ideal solution
- Failing that, remedies include:
  - Countervailing power
  - Price and conduct regulation
  - Other regulation
- Countervailing power is a next best remedy
- This could be done by legislation or regulation