

Appendix A
Prineville Reservoir RMP Goals and Objectives

Prineville Reservoir Resource Management Plan and Master Plan: Final EA

**PRINEVILLE RESERVOIR
RESOURCE MANAGEMENT PLAN & MASTER PLAN
GOALS AND OBJECTIVES**

Introduction

A set of draft RMP/MP Goals and Objectives were prepared as part of the RMP alternatives development and analysis process and included as Appendix A in the Draft EA. The draft Goals and Objectives were derived from: (1) the public involvement process (including Ad Hoc Work Group discussions); (2) ongoing coordination with Reclamation decision-makers regarding the scope of the RMP/MP and Reclamation's mission/authority related to RMP preparation and implementation; (3) preliminary findings of the RMP resource inventory; and (4) input from specialists on the RMP Planning Team.

These final Goals and Objectives were further refined as a result of public, agency, and Tribal comments on the Draft EA and are included in the RMP/MP. They reflect the full range of issues and opportunities which must be addressed in the RMP (as presented and discussed in the separate Problem Statement document included in the RMP).

The RMP will also be governed by a number of legal mandates, all of which will serve as guidance in both interpreting the Goals and Objectives and implementing proposed management actions. The primary among these are listed below.

Law, Executive Order, or Policy	Description
Accessibility for Persons with Disabilities - Reclamation Policy (November 18, 1998)	Established a Pacific Northwest regional policy to assure that all administrative offices, facilities, services, and programs open to the public, utilized by Federal employees, and managed by Reclamation, a managing partner, or a concessionaire, are fully accessible for both employees and the public.
Archaeological Resources Protection Act (ARPA) of 1979, as amended	Ensures the protection and preservation of archeological sites on Federal land. ARPA requires that Federal permits be obtained before cultural resource investigations begin on Federal land. It also requires that investigators consult with the appropriate Native American groups before conducting archeological studies on Native American origin sites.
Clean Water Act (CWA) of 1974, as amended*	Provides for protection of water quality.
Clean Air Act (CAA) of 1970	Provides for protection of air quality.

Law, Executive Order, or Policy	Description
Endangered Species Act (ESA) of 1973, as amended	Provides for protection of plants, fish, and wildlife that have a designation as threatened or endangered.
Executive Order 12898, February 11, 1994, Environmental Justice, as amended by Executive Order 12948, January 30, 1995	Requires Federal agencies to consider the effects of its programs and policies on minority and lower income populations.
Executive Order 11990, Protection of Wetlands	Directs all Federal agencies to avoid, if possible, adverse impacts to wetlands and to preserve and enhance the natural and beneficial values of wetlands.
Executive Order 13007, Indian Sacred Sites, May 24, 1996	Provides for access to, and ceremonial use of, Indian sacred sites on Federal lands used by Indian religious practitioners.
Executive Order 13175, Consultation and Coordination with Indian Tribal Government, November 6, 2000 (revokes EO 13084)	<p>The EO builds on previous administrative actions and is intended to:</p> <ul style="list-style-type: none"> § Establish regular and meaningful consultation and collaboration with tribal officials in the development of Federal policies that have tribal implications. § Strengthen government- to-government relations with Indian tribes; and § Reduce the imposition of unfunded mandates upon Indian tribes.
Executive Order 13186, Responsibilities of Federal Agencies to Protect Migratory Birds, January 10, 2001	Requires Federal agencies that may have a negative effect on migratory birds to develop and implement a Memorandum of Understanding with the U.S. Fish and Wildlife Service to promote the conservation of migratory birds.
Fish and Wildlife Coordination Act (FWCA) of 1958	Requires consultation and coordination with the U.S. Fish and Wildlife Service
Indian Trust Assets Policy (July 1993)	Requires that Reclamation provide protection and continuation of Tribal hunting, fishing, and gathering Treaty Rights.
Migratory Bird Treaty Act of 1918, as amended	Provides protection for bird species that migrate across state lines.
National Environmental Policy Act (NEPA) of 1969	Council on Environmental Quality regulations implementing NEPA specify that as part of the NEPA scoping process, the lead agency "...shall invite the participation of affected Federal, State, and local agencies, any affected Indian tribe,... (1501.7[a]1."

Law, Executive Order, or Policy	Description
National Historic Preservation Act (NHPA) of 1966, as amended	Section 106 requires Federal agencies to consider the effects of any actions or programs on historic properties. It also requires agencies to consult with Indian tribes if a proposed Federal action may affect properties to which they attach religious and cultural significance. Section 110 requires agencies to identify and appropriately manage historic properties on lands under their jurisdiction.
Native American Graves Protection and Repatriation Act (NAGPRA) of 1990	Regulations for the treatment of Native American graves, human remains, funeral objects, sacred objects, and other objects of cultural patrimony. Requires consultation with Native American Tribes during Federal project planning.
Presidential Memorandum: Government-to-Government Relations with Native American Tribal Governments, April 29, 1994	Specifies a commitment to developing more effective day-to-day working relationships with sovereign Tribal governments. Each executive department and agency shall consult to the greatest extent practicable and to the extent permitted by law, with Tribal governments prior to taking actions affecting Federally recognized Tribal governments.
Rehabilitation Act of 1973, Title V, Section 504	Provides for access to Federal or Federally assisted facilities for the disabled. The Uniform Federal Accessibility Standards (UFAS) or the Americans with Disabilities Act Accessibility Guidelines (ADAAG), whichever is the more stringent, are followed as compliance with Section 504.
Title 28, Public Law 89-72, as amended	Provides Reclamation with the authority to cost-share on recreation projects and fish and wildlife enhancement facilities with managing partners on Reclamation lands.
Interior Department Manual Part 512, Chapter 2	Articulates the policy, responsibilities and procedures for consulting with tribes to identify and assess impact to Indian trust resources.

*A permit may need to be required for construction related activities.

RMP Policy and Purpose

Reclamation's resource management policy is to provide a broad level of stewardship to ensure and encourage resource protection, conservation, and multiple use, as appropriate. Management practices and principles established in an RMP must be consistent with project purposes and in accordance with existing Federal laws, regulations, and policies, and provide for the protection of fish, wildlife, and other natural resources; cultural resources; public health and safety; and applicable uses of Reclamation lands and water areas, public access, and outdoor recreation. RMPs are intended to be used as the basis for directing activities on Reclamation lands and reservoirs in a way that maximizes overall public and resource benefits while providing guidance for managing the area during the next 10 year period. Through implementation of an RMP, Reclamation aims to balance competing and conflicting demands for differing uses and to maximize compatibility with surrounding land uses, while affording an appropriate level of resource protection and enhancement.

Goals and Objectives

Natural Resources (NAT)

GOAL NAT 1: Protect, conserve, restore, and enhance wildlife habitat and natural resources on Reclamation lands.

Objective NAT 1.1: Avoid or minimize adverse impacts of RMP actions on Federal and State designated species of special concern, including Federally listed, endangered, or threatened species.

Objective NAT 1.2: Minimize adverse impacts to wildlife and vegetation values in all actions considered to accommodate public demand at recreation sites or on the surface and shoreline of Prineville Reservoir; and utilize management practices that protect and enhance resource values of and for native species (plants and animals) in all decisions related to habitat management and land use.

Objective NAT 1.3: Manage all SWA-designated lands and adjacent shoreline areas to protect habitat for waterfowl, other migratory birds, and big game.

Objective NAT 1.4: Protect, enhance, and/or restore wetland and riparian habitats in accordance with existing Federal regulations and consistent with this RMP.

Objective NAT 1.5: Work with partner agencies (ODFW, USFS, Crook County, BLM, ODA [Invasive Species Council]) to study and effectively control aquatic and terrestrial noxious and invasive weed problems on Reclamation lands and water.

Objective NAT 1.6: Manage grazing on Reclamation lands as appropriate to meet management objectives.

Objective NAT 1.7: Install range improvements and boundary fencing in priority areas around the reservoir.

Objective NAT 1.8. Determine the extent of cryptobiotic soil on Reclamation land, assess the effects from recreation use and livestock grazing, and implement appropriate protection measures.

GOAL NAT 2: Protect and enhance the quality of the fishery at Prineville Reservoir.

Objective NAT 2.1: Cooperate with ODFW, BLM and local fishing organizations in conducting ongoing studies of fishery conditions and improvement needs, particularly those related to maintenance and improvement of the warm water fishery.

GOAL NAT 3: Protect and improve water quality in Prineville Reservoir and its tributaries.

Objective NAT 3.1: Actively participate with the Crooked River Watershed Council, Deschutes Resources Conservancy, and ODEQ in implementing water quality improvement actions.

Objective NAT 3.2: Provide adequate sanitation and waste management facilities at all improved recreation sites (e.g., restrooms, trash containers, RV and boat dump stations, fish cleaning stations, as appropriate) to protect water quality.

Objective NAT 3.3: Protect, enhance, restore, and develop wetland and riparian habitats as a key means of improving the quality of water entering the reservoir.

Objective NAT 3.4: Manage the use of chemical fertilizers, herbicides, and pesticides on Reclamation lands in a manner that does not adversely affect water quality, wildlife, or people.

Objective NAT 3.5: Minimize the potential for pollutants to enter Prineville Reservoir and its tributaries from activities affecting Reclamation lands.

GOAL NAT 4: Control soil erosion in priority areas where erosion causes concern for water quality, natural and cultural resources, safety, and damage to capital improvements.

Objective NAT 4.1: Restrict recreational and other uses in shoreline areas where such uses can significantly increase erosion and cannot be mitigated.

Objective NAT 4.2: Protect and/or restore shoreline, upland, and tributary riparian vegetation to control erosion.

Objective NAT 4.3: Implement an effective erosion control program in all construction, operations, and maintenance programs on Reclamation lands while considering program effects on other resources (natural, scenic, cultural).

Objective NAT 4.4: Cooperate with applicable agencies and affected private landowners to get BMPs instituted on surrounding lands where offsite activities may affect Reclamation lands and Prineville Reservoir.

GOAL NAT 5: Protect the scenic quality and open space values of Reclamation lands at Prineville Reservoir.

Objective NAT 5.1: Ensure that siting and design of all new facilities on Reclamation lands maximize compatibility and integration with open, rural environment of the reservoir and surrounding area.

Objective NAT 5.2: Develop and require compliance with design guidelines for erosion control structures and any other permitted improvements on Reclamation shore lands.

Objective NAT 5.3: Consider scenic values of offsite activities and coordinate with others to minimize impacts where feasible on surrounding lands.

Objective NAT 5.4: Consider scenic values and involve interested parties when implementing vegetation management activities on Reclamation lands.

Cultural Resources (CUL)

GOAL CUL 1: Protect and preserve cultural resources (including prehistoric, historic, and traditional cultural properties).

Objective CUL 1.1: Avoid or minimize impacts to significant cultural resource sites from new undertakings, in accordance with Section 106 of the National Historic Preservation Act (NHPA) and other applicable Federal laws.

Objective CUL 1.2: In accordance with Section 110 of NHPA, accomplish proactive management of cultural resources, including identification, evaluation, and protection of National Register eligible resource sites.

Objective CUL 1.3: Increase awareness of cultural resources protection requirements among resource management partners (OPRD, Crook County, ODFW, etc.) and lease holders.

Objective CUL 1.4: Provide opportunities for public education about cultural resources, including the importance of and legal requirements for protecting these resources.

Indian Sacred Sites (ISS)

GOAL ISS 1: Protect Indian Sacred Sites

Objective ISS 1.1: Seek to avoid damage to Indian sacred sites, when protection is consistent with accomplishing Reclamation's missions and larger public responsibilities, and within agency authority.

Objective ISS 1.2. Provide access by traditional religious practitioners to Indian sacred sites, when consistent with agency mission and when it does not conflict with other land management commitments.

Indian Trust Assets (ITAs)

GOAL ITA 1: Protect Indian Trust Assets as specified in applicable Federal mandates

Objective ITA 1.1: Seek to avoid any action that would adversely impact Tribal hunting, fishing, livestock grazing, and gathering rights, as defined in tribal treaties or court decisions.

Paleontology (PAL)

GOAL PAL 1: Protect significant paleontological sites.

Objective PAL 1.1: Seek to avoid damage to significant paleontological sites when implementing new actions.

Objective PAL 1.2: Seek to manage significant paleontological sites on Reclamation lands, and interpret for the public.

Recreation and Access (REC)

GOAL REC 1: Provide adequate sites and facilities to support the demand for land-based recreational uses while affording the public a quality recreational experience and consistent with natural and cultural resource objectives.

Objective REC 1.1 Provide quality camping opportunities by improving and/or expanding existing sites and developing new sites.

Objective REC 1.2: Designate recreation sites and institute seasonal use periods that are consistent with management objectives for the reservoir area.

Objective REC 1.3: Coordinate with managing partner to provide additional day use sites and facilities to meet increasing demand and buffer day use activity areas from overnight campgrounds.

Objective REC 1.4: Contribute to an environment that supports viable commercial recreation services, where appropriate.

GOAL REC 2: Provide adequate shoreline and water-based facilities to support the demand for boating and other water-based uses consistent with natural and cultural resource objectives.

Objective REC 2.1: Allow for the continued use and development of at your own risk swimming areas at appropriate locations around the reservoir.

Objective REC 2.2: Work with managing partners (OPRD, ODFW, State Marine Board) to enhance shoreline fishing opportunities and associated parking.

Objective REC 2.3: Improve boat launch ramps at Prineville Reservoir consistent with natural and cultural resource protection and conservation objectives.

Objective REC 2.4: Work with managing partner (OPRD) to reduce peak period congestion at Powder House Cove boat launch.

GOAL REC 3: Manage the Prineville water surface to accommodate a variety of uses in a safe manner while minimizing conflicts among users.

Objective REC 3.1: Implement actions with OPRD and the State Marine Board that reduce conflicts between motorized and non-motorized water craft, as needed.

Objective REC 3.2: Work with Crook County and the State Marine Board to achieve needed enforcement of rules and regulations, and protection of public health and safety.

GOAL REC 4: Provide appropriate vehicular and non-motorized access to recreation sites at Prineville Reservoir consistent with natural and cultural resource objectives.

Objective REC 4.1: Provide expanded opportunities for hiking, bicycling, equestrian trails and trailheads at Prineville Reservoir.

Objective REC 4.2: Cooperate with ODFW as needed in providing hunting opportunities consistent with SWA mission and management actions.

Objective REC 4.3: Enforce existing OHV regulations including County Ordinance No. 34 as Amended by Ordinance 101 and Federal Regulation 43 CFR, Part 420 restricting licensed vehicle use to designated roads only (as identified and mapped in the original legislation).

Objective REC 4.4: Coordinate with OPRD, Crook County, BLM, ODOT, and ODFW to manage access and roads at Prineville Reservoir.

GOAL REC 5: Ensure that appropriate facilities, programs, and signage, and/or an equivalent experience is provided and accessible to persons with disabilities.

Objective REC 5.1: Incorporate Federal accessibility standards in the design and construction of new and renovated facilities, trails, and signage including the Uniform Federal Accessibility Standards (UFAS) and the Americans with Disabilities Act (ADA) Accessibility Guidelines. The latter shall be used when they are the more stringent of the two regulations.

Land Management and Implementation (LMI)

GOAL LMI 1: Ensure continued coordination and cooperation with involved agencies and the public as needed to implement the RMP/MP.

Objective LMI 1.1: Work with surrounding landowners, Crook County, and BLM to address access and other needs associated with adjacent private property.

Objective LMI 1.2: Work with surrounding landowners and adjacent jurisdictions to minimize impacts from RMP implementation on private lands and impacts from private lands on Reclamation lands.

Objective LMI 1.3: Work with applicable agencies in the implementation of a Coordinated Emergency Fire Plan for the Prineville Reservoir area, including consistent fire closure dates, coordinated response, access for emergency purposes, placement and use of radio repeater towers, and fire information/signage.

Objective LMI 1.4: Provide for the appropriate level of maintenance and management at Prineville Reservoir.

Objective LMI 1.5: Coordinate with BLM and Crook County to address access to adjacent private lands from Reclamation lands, explore opportunities for trail linkages and other forms of recreation, viewshed impacts, and general land management considerations on lands outside of Reclamation's ownership.

GOAL LMI 2: Ensure protection of the public, and public resource values and facilities.

Objective LMI 2.1: Require that Reclamation's directives and standards as per the Federal Wildland Fire Management Policy are followed in all fire prevention and suppression activities on Reclamation lands.

Objective LMI 2.2: Work with the OPRD, County Sheriff's Department and the Marine Patrol Board to ensure an adequate level of law enforcement on Reclamation lands and Prineville Reservoir.

GOAL LMI 3: Provide informational, educational, and interpretive materials to increase public awareness of recreational opportunities, use restrictions, safety concerns, and natural and cultural resource values.

Objective LMI 3.1: Using Reclamation's and OPRD's sign manuals as appropriate, develop clear, consistent signage to guide public access to and use of Reclamation lands and facilities.

Objective LMI 3.2: Provide informative and concise public information materials on a continuing basis (including adequate funding for reproduction of these materials) at: recreation sites, interpretive sites, visitors center(s); and through local merchants, chambers of commerce, government offices, and other means (such as the worldwide web).

GOAL LMI 4: Achieve timely implementation of RMP programs and projects.

Objective LMI 4.1: Establish and maintain a clear phasing schedule and list of priorities for RMP implementation; and update on an annual basis.

Objective LMI 4.2: Seek Reclamation and joint funding to implement the RMP according to the priority list and phasing schedule.

Objective LMI 4.3: Keep stakeholders, surrounding landowners, and the public informed regarding the status of implementing the RMP.