

**Official Transcript of Proceedings**  
**NUCLEAR REGULATORY COMMISSION**

Title: Advisory Committee on Nuclear Waste  
162nd Meeting

Docket Number: (not applicable)

Location: Rockville, Maryland

Date: Tuesday, August 2, 2005

Work Order No.: NRC-542

Pages 1-261

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UNITED STATES OF AMERICA  
NUCLEAR REGULATORY COMMISSION

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162ND MEETING

ADVISORY COMMITTEE ON NUCLEAR WASTE

(ACNW)

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TUESDAY, AUGUST 2, 2005

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ROCKVILLE, MARYLAND

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The Advisory Committee met at 8:30 a.m. in  
T2B3 of Two White Flint North, Rockville, Maryland,  
MICHAEL T. RYAN, Chairman, presiding.

PRESENT:

- MICHAEL T. RYAN, Ph.D. Chairman
- ALLEN G. CROFF, Ph.D. Vice Chairman
- JAMES H. CLARKE, Ph.D. Member
- WILLIAM J. HINZE, Ph.D. Member
- RUTH F. WEINER, Ph.D. Member
- ASHOK C. THANDANI Deputy Executive Director,  
ACRS, ACNW
- LATIF S. HAMDAN, Ph.D. ACNW STAFF
- MICHAEL L. SCOTT ACNW STAFF

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PRESENTERS:

KEN PICHA	DOE/EM
ANNA BRADFORD	NMSS/NRC
PAUL MURRAY, Ph.D.	AEA TECHNOLOGY ENGINEERING SERVICES, INC.
BARRY BURKS, Ph.D.	TPG APPLIED TECHNOLOGY
DAVID KOCHER, Ph.D.	SENES/ACNW CONSULTANT
KEN GASPER, Ph.D.	DOE ORP, Ret.
JOHN PLONDINEC, Ph.D.	DIAGNOSTIC INSTRUMENTATION AND ANALYSIS LABORATORY
LES DOLE, Ph.D.	OAK RIDGE NATIONAL LABORATORY

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P-R-O-C-E-E-D-I-N-G-S

(8:38 a.m.)

1) OPENING REMARKS BY THE ACNW CHAIRMAN

CHAIRMAN RYAN: This is the first day of the 162nd meeting of the Advisory Committee on Nuclear Waste. My name is Michael Ryan, Chairman of the ACNW. The other members of the Committee present are: Allen Croff, Vice Chair; Ruth Weiner; James Clarke; and William Hinze.

During today's meeting, the Committee will conduct a working group meeting on waste determinations. Latif Hamdan is the designated federal official for today's session.

The meeting is being conducted in accordance with the provisions of the Federal Advisory Committee Act. We have received no written comments, requests for time to make oral statements from members of the public regarding today's session. Should anyone wish to address the Committee, please make your wishes known to the Committee staff.

If we have overflow in this room from attendees, we have the capability to broadcast to other rooms that will be available in the building and I believe in the other building. And if that becomes necessary, Mr. Brown will help us make that hookup and

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1 announce to everybody when our session here goes live  
2 to other parts of the building.

3 We had one request to hook somebody up by  
4 telephone, but evidently that individual is not  
5 available at the moment. And if we do make that  
6 connection, we will also advise when that telephone  
7 participant hooks in if he is available by phone. He  
8 doesn't seem to be available at the moment.

9 It is requested that speakers use one of  
10 the microphones, identify themselves, and speak with  
11 sufficient clarity and volume so they can be readily  
12 heard. It is also requested that if you have cell  
13 phones or pagers, kindly turn them off or place them  
14 on mute.

15 I will now turn the meeting over to Mr.  
16 Croff, Vice Chair, for the remainder of the day.  
17 Allen?

18 VICE CHAIRMAN CROFF: Okay. Thank you,  
19 Mike.

20 SESSION 1: INTRODUCTION AND BACKGROUND

21 2) INTRODUCTION TO WORKING GROUP

22 MEETING AND SESSION 1

23 VICE CHAIRMAN CROFF: On behalf of the NRC  
24 Advisory Committee on Nuclear Waste, I would like to  
25 welcome the Committee members, the ACNW staff, our

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1 many speakers who have kindly shown up, as well as the  
2 many observers here to this working group meeting on  
3 DOE tank waste determinations.

4 Briefly stated, this working group meeting  
5 was organized by the ACNW in consultation with NMSS  
6 staff members to provide both organizations technical  
7 insights relevant to preparation of a standard review  
8 plan to determine the classification of waste in DOE  
9 tanks by the NMSS staff and subsequent review of this  
10 plan by the Committee.

11 To be clear on one point, this working  
12 group meeting is not intended to focus on any specific  
13 tank waste determination that has been or might be  
14 developed by the Department of Energy.

15 The working group meeting is planned to  
16 take two full days. And with the number of questions  
17 I anticipate, I think we are going to need to be  
18 somewhat ruthless about trying to keep people on  
19 schedule here. We may get lucky, but I doubt it.

20 The working group meeting is divided into  
21 an initial session that will provide background  
22 information concerning the Department of Energy's tank  
23 wastes and their plans for waste determinations and  
24 then a discussion of criteria and historical NRC  
25 activities concerning waste determinations.

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1           This will be followed by a number of  
2 speakers in three sessions, who will elaborate the  
3 status and prospects of various scientific and  
4 technical aspects of waste determinations.

5           Before we are introducing the first  
6 speaker, I'd like to request we try to allow the  
7 speakers in the first session to complete their  
8 presentation with minimal interruptions for  
9 clarification questions. After each of the first two  
10 speakers, we will then entertain questions from the  
11 Committee, NRC staff members. And then if any of the  
12 other presenters have any questions, we will entertain  
13 those.

14           To begin the meeting at the beginning, our  
15 first speaker will provide an overview of DOE's  
16 activities in planned waste leading to the need for a  
17 waste determination.

18           I am pleased to introduce Ken Picha from  
19 the Department of Energy, who is well-qualified to  
20 provide such an overview. He has over 20 years of  
21 experience in engineering, operations, and project  
22 management for the government and the private sector.

23           He was previously the DOE's headquarters  
24 program manager for radioactive start-up of high-level  
25 waste immobilization facility at Savannah River and

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1 has performed writing his reviews on a number of other  
2 facilities.

3 More recently, he has coordinated the  
4 complex-wide activities for the department's tank  
5 waste program. In this capacity, he served as  
6 sub-team leader for the development of the high-level  
7 waste chapter in a revision of DOE's directive on  
8 radioactive waste management.

9 Ken, the floor is yours.

10 3) OVERVIEW OF DOE'S APPROACH TO  
11 MANAGING TANK WASTE

12 MR. PICHA: Good morning. Unfortunately,  
13 I was delayed in the rush of people coming up, and I  
14 didn't get a chance to do the logistics. How do we  
15 forward the slides? Thank you.

16 Good morning. For some of you, you have  
17 heard probably this presentation if you were there at  
18 the first kickoff meeting of the National Academy of  
19 Sciences study on certain radioactive waste back in  
20 March. And for that, you may be bored. I'm sorry.

21 I've just got a few new slides to address  
22 West Valley at the end, but other than that, it's  
23 pretty much a repeat of that presentation because I  
24 think it does set the stage for some of the specific  
25 discussions that are going to come later today and

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1 tomorrow.

2 We basically have four sites that the  
3 department manages. That number up there of waste  
4 represented about what was there prior to beginning  
5 some of our mobilization efforts, tank waste retrieval  
6 and mobilization efforts.

7 Basically we have three DOE-owned sites,  
8 one at Hanford, one at Savannah River site, another at  
9 the Idaho National Laboratory, and one site that's  
10 owned by the State of New York: the West Valley  
11 demonstration projection.

12 Our tank waste management strategy is  
13 actually something that was developed pretty much in  
14 the early '80s. So a lot of the activities that we  
15 have been doing over the past few years was something  
16 that started in the early to mid 1980s through  
17 National Environmental Policy Act documents and  
18 decisions resulting from those documents.

19 And so the fact that we had planned and  
20 are implementing processes to basically take tank  
21 waste, retrieve tank waste, treat some tank waste and  
22 dispose of them as non-high-level waste have actually  
23 been part of the department's plans for at least 20  
24 years.

25 Of course, we certainly want to safely

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1 store any waste that we have in our tanks to get it to  
2 some form for disposal. We have to retrieve those  
3 wastes. And then we have ended up pretreating waste  
4 or planning to pretreat waste at Savannah River,  
5 Hanford, and West Valley.

6 The low-activity waste stream, which is we  
7 have separated the bulk of the radioactivity but kept  
8 most of the volume, is intended to be disposed of on  
9 site at the sites except West Valley. And then the  
10 higher activity that contains the bulk of the  
11 radionuclides but lesser the volume is intended to be  
12 disposed of at a geologic repository.

13 At Savannah River, Hanford, and West  
14 Valley, we intend to treat that high-activity waste  
15 through the vitrification process. As I get to the  
16 individual sites, I'll talk about the progress of each  
17 of those sites.

18 The other thing I wanted to mention is I  
19 think we have representatives from each of the  
20 Savannah River, Hanford, and West Valley here, who may  
21 be able to answer more specific questions if you have  
22 any. I'm not sure there's anybody here from Idaho.  
23 I don't see any familiar faces off the top of my head.

24 At Idaho, as I will talk about later, they  
25 pretty much kept their waste in an acidic form. And

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1 they basically denitrated that waste, the bulk of that  
2 waste, and put it into a calcine form -- it's a dry  
3 powder -- and have kept that in some storage bins  
4 located on site while they made preparations to get  
5 that ready to be packaged and disposed of at a  
6 geologic repository.

7 And then, finally, as the speakers will  
8 talk about today and tomorrow, there are going to be  
9 some residues in the tanks that we will not be able to  
10 retrieve. And we will have to disposition the tanks  
11 and associated components.

12 At Savannah River and Idaho, we have  
13 completed the environmental documentation to address  
14 the alternatives associated with dispositioning of the  
15 tanks and associated components.

16 We have not done a record of decision at  
17 Idaho. And at Hanford and West Valley, the NEPA  
18 documents associated with analyzing the alternatives  
19 for handling the tanks and components are still in  
20 progress.

21 At Savannah River site, we have about  
22 130,000 cubic meters of waste. You can see the bulk  
23 of that is -- somehow my math is wrong there. It's  
24 about 38 million gallons. And so I have to get the  
25 conversion. But obviously 11 in 127 and 130. So

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1 something is off a little bit, but the proportions are  
2 correct.

3 Most of the waste is in a salt or liquid  
4 form and a lesser amount in sludge. It's about 430  
5 million curies divided approximately equally between  
6 the sludge and the salt and. supernate

7 It's alkaline waste. And it's generally  
8 more homogenous than Hanford because they had less  
9 reprocessing technologies that they use and less  
10 variance in the fuels.

11 They have 51 tanks, 3 active evaporators,  
12 which they use for controlling the volume and  
13 minimizing the volume that they need to safely store.  
14 They have active sludge pretreatment facilities that  
15 they have been using since I guess about the mid 1990s  
16 to prepare the sludge for vitrification in the  
17 vitrification facility, the defense waste process  
18 facility there.

19 And then at the DWPF, they have processed  
20 and created over 1,500 cans of vitrified waste. Those  
21 are stored in a separate facility adjacent to the DWPF  
22 in an underground below-ground storage configuration.

23 The site is currently in the process of  
24 designing and constructing facilities to handle the  
25 salt waste portion of their tank waste. The

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1 cornerstone of that will be a salt waste processing  
2 facility that will basically separate out most of the  
3 cesium, strontium, and the actinides at the site.

4 They're working on some other interim  
5 processing facilities at this time. And their major  
6 -- I'm not sure you can see that down here, but their  
7 milestones for completing their process are 2019 for  
8 immobilizing all of their high-level waste and the  
9 early 2020s for closing all of the associated  
10 facilities, high-level waste facilities, on the site.

11 We put these slides together. There's one  
12 of these for each of the four sites. And it's  
13 basically trying to simplify the waste management  
14 strategy at each of the four sites. And I don't want  
15 to belabor this a whole lot, but I'll just point out  
16 some of the major aspects.

17 This represents all of the tanks down  
18 here. The orange nominally represents a facility  
19 associated with I'll say high-level waste. The green  
20 facility, green shading, is for the low-activity waste  
21 that we would then manage as low-level waste, dispose  
22 of on site as low-level waste.

23 And the violet is -- basically that's a  
24 facility for treating things like evaporator overheads  
25 and some other related very low activity stuff that

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1 eventually allows that waste stream to be discharged  
2 through an NPDES permitted outfall on the site.

3 Some of the other aspects on this are the  
4 dotted lines represent facilities that are in  
5 construction or being designed. They don't exist at  
6 this time. And if it's the solid, it does exist.

7 I probably should have dotted lined the  
8 repository there, but, at any rate, one of the other  
9 things you can see here is the division of radioactive  
10 waste relative to what's going to be the high-level  
11 waste going to a geologic repository and the  
12 low-activity waste that would be disposed of on site.

13 It gives you a rough breakdown of both the  
14 curies and the volume. I don't want to stress the  
15 exact numbers, but that's a pretty representative cut  
16 on the numbers. And then down here is an estimate of  
17 the residual waste that would be left in all of the  
18 facilities on the site.

19 Current status. As I mentioned earlier,  
20 we have been operating the DWPF since 1996. The  
21 planning for basically the retrieval and the  
22 processing of salt waste through some interim  
23 salt-processing facilities that we hope to begin,  
24 either later this year or early next year, those will  
25 be dependent upon a waste determination through a

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1 process that was in the National Defense Authorization  
2 Act of 2005, section 3116; and then a full capability  
3 salt waste-processing facility that will hopefully  
4 come on line in 2009.

5 Basically I mentioned that there. And  
6 then the stabilization of residual waste in tanks via  
7 grout was analyzed as one of the alternatives in a  
8 NEPA document. And the actual disposition in that  
9 regard would be dependent upon a waste determination  
10 that would be prepared in accordance with section 3116  
11 of the NDAA.

12 We had two tanks at Savannah River that  
13 were closed in 1997, prior to DOE's order on  
14 radioactive waste management and through consultation  
15 process with the Nuclear Regulatory Commission. And  
16 I think Anna or somebody will talk a little bit about,  
17 touch on that later.

18 At our Hanford facility, we have a  
19 separate office that was created in I think 1998, the  
20 Office of River Protection, to manage the tank farms  
21 and associated activities there to treat and  
22 disposition the tank waste. There are about 200,000  
23 cubic meters of waste, about 200 million curies in the  
24 tanks.

25 Back in -- I can't even remember the time

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1 frame, Bill -- '60s, '70s.

2 MR. HEWITT: Nineteen sixty-five to --

3 MR. PICHA: Okay. They processed out some  
4 of the cesium and strontium and placed those into  
5 capsules that are stored at their -- what was it, the  
6 waste encapsulation storage facility on site.

7 This is certainly the bulk of the tanks in  
8 the system, 177 tanks that are divided up into 149  
9 what we call single shell tank, where there is not a  
10 double containment kind of a system or confinement  
11 system. Twenty-eight are double shell tanks.

12 They have constructed a high-level waste  
13 canister storage building, which is going to be used  
14 for storing both high-level waste and spent fuel. And  
15 I believe some spent fuel is in there already.

16 One of the major drivers of the activities  
17 at Hanford is a tri-party agreement, an agreement  
18 between the state, the EPA, and the DOE, which  
19 contains a number of milestones. In fact, I'm always  
20 astounded at the number of milestones. But some of  
21 the more significant ones are at 2024 to close all the  
22 single shell tanks and 2028 to complete immobilization  
23 of all the high-level waste, not the low-activity  
24 waste. I'll talk a little bit about how this differs  
25 a little bit from what is being done at Savannah

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1 River.

2 This again shows the tanks. There's a  
3 little bit of a different waste stream in here than  
4 there was for Savannah River. At Hanford, a number of  
5 tanks -- I think it's on the order of about 10 to 20  
6 tanks -- contained some waste that resulted from, as  
7 I understand it, plutonium purification activities.  
8 And we would certainly propose that an argument could  
9 be made that those were not associated directly with  
10 reprocessing. And so, therefore, they were not waste  
11 resulting directly from reprocessing. And so we are  
12 looking at whether or not we could disposition those  
13 as transuranic waste and send that to WIPP.

14 The other aspects are similar to Savannah  
15 River. As I'm sure many of you know, the cornerstone  
16 at Hanford is the waste treatment plant. It's a  
17 facility or set of facilities that include both  
18 pretreatment facilities, a laboratory, a low-activity  
19 waste melter, vitrification melter building, and a  
20 high-activity waste vitrification facility.

21 That's in construction now. And it will  
22 receive waste directly from the tanks and then process  
23 it as accordingly and do a separations process and  
24 then either go to the high-level waste melter or to  
25 the low-activity waste melter and then be disposed of

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1 in an integrated disposal facility on site.

2 The other piece that is part of the  
3 Hanford strategy is that the low-activity waste melter  
4 vitrification capability is not sufficient to get them  
5 to be able to complete their activities in a very  
6 timely manner. I don't remember the date, but if you  
7 relied only on that, it would send it out to I'm going  
8 to say 2040 beyond.

9 So what they're looking at is some  
10 alternative technologies to augment the low-activity  
11 waste melters in the waste treatment plan. And,  
12 actually, that will end up processing as much or more  
13 of the low-activity waste than the low-activity waste  
14 melters will be.

15 They are currently conducting a  
16 demonstration project using an approach called bulk  
17 vitrification. And I'm not sure exactly where they  
18 are in that process, but some of the folks here from  
19 the Hanford site can probably give you more details if  
20 you are interested in that.

21 And, again, that waste will also go to the  
22 integrated disposal facility on site; again, the  
23 breakout of approximately what we're looking at in  
24 terms of curies and volume in each of these  
25 disposition paths.

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1           And one thing I didn't mention, -- I did  
2 globally but not specifically for Savannah River; I  
3 probably should have -- the plan for the disposition  
4 of Savannah River I mentioned was through a NEPA  
5 process. And I think that was done in the early '80s,  
6 '81-'82 process. I believe this was '85, something  
7 like that.

8           Well, this strategy, this general strategy  
9 -- I don't want to say all the specifics -- were  
10 generally mapped out prior to any recognition in the  
11 DOE sphere of an incidental waste process, but it was  
12 clear that that was our intent at that time frame. In  
13 fact, there are some words that I have in an  
14 environmental impact statement from that time frame  
15 that talks about that. I guess that's about it for  
16 Hanford.

17           Current status is they have basically  
18 completed the bulk of -- the transfer of the bulk of  
19 the liquids and the single shell tanks to minimize  
20 risk of leaks that are completing construction of the  
21 waste treatment plant.

22           I already talked about this a little bit,  
23 that approximately 50 percent or so will go through  
24 the low-activity waste melters. The remainder will be  
25 through the supplemental technologies, one of which

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1 they're looking at is the bulk vitrification process.

2 They have completed retrieval and cleaning  
3 of tank C-106. The site is currently in discussions  
4 with the NRC here on a process that was included in  
5 their tri-party agreement if they couldn't reach  
6 certain retrieval milestones. And they're in the  
7 process of working out some details of having the NRC  
8 take a look at what they have come up with in terms of  
9 the capabilities demonstrating that they have  
10 retrieved what they can technically and economically  
11 achieve. NRC needs some additional documents from  
12 them to be able to complete that review.

13 As I mentioned in one of the earlier  
14 slides, the environmental impact statement on closure  
15 of single shell tanks is in process right now. And  
16 then this last bullet refers to the pathway for  
17 certain of the tank wastes to be dispositioned as  
18 transuranic waste at WIPP.

19 At Idaho, I guess they had a good idea  
20 back when they initiated processing by not  
21 neutralizing their waste and storing waste in  
22 stainless steel tanks. They have certainly less  
23 volume of waste, both the stuff that has been calcined  
24 and the liquid waste that still remains in the tanks,  
25 about 25 million curies on site.

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1           The facilities that they have there  
2 primarily are 11 primary storage tanks, stainless  
3 steel tanks, since they didn't neutralize their waste,  
4 4 smaller auxiliary tanks. And then they have a  
5 high-level waste calcine facility. And then they have  
6 seven calcine bin sets, where they have stored the  
7 calcine, one set of which has not been used yet.

8           They have several agreements with the  
9 state in terms of when they need to complete their  
10 activities. Probably the more important one is to  
11 complete treatment of the remaining liquid wastes in  
12 the tanks, of which is about 900,000 gallons, by 2012.

13           And then sort of associated with that is  
14 ceasing use of the tanks by 2012 and then to treat the  
15 calcine waste, which is normally the high-level waste,  
16 to be road-ready for disposal by 2035.

17           Again, a similar diagram that's for  
18 Hanford and Savannah River. Probably the one  
19 exception here is that there they had some NEPA work  
20 done in 1995 associated with spent fuel, actually,  
21 where they had also looked at some of their -- an  
22 early look at their high-level waste disposition. But  
23 they didn't really complete their NEPA work until I  
24 guess it was 2002 when they completed their final EIS.

25           And because they already pretreated,

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1 treated their waste in some manner to a calcine, they  
2 don't have the separations process in a low-activity  
3 waste stream, like we do at Hanford and at Savannah  
4 River. We have the calcine that would be nominally  
5 packaged or treated as necessary to meet whatever  
6 requirements that we ultimately have for a repository.  
7 And then it would be sent to a repository. Again,  
8 that's the bulk of the radioactivity. An estimate  
9 right now is it would be about 5,000 cubic meters in  
10 volume.

11 We have this what we call sodium-bearing  
12 waste stream as primarily decontamination solutions  
13 that were used throughout the facility there at Idaho,  
14 the Idaho Nuclear Technology Engineering Center. It  
15 included both the tanks. It included the reprocessing  
16 facilities, the calcine facilities, that type of  
17 thing. And that contains primarily, as I said,  
18 decontamination solutions.

19 And then they have actually two  
20 evaporators, but they all have this kind of effluent  
21 treatment facility that will allow some on-site flow  
22 of discharge of fluids that are very low in activity.

23 I think I probably covered most of this.  
24 The second item here is that in, I want to say, May,  
25 the department basically awarded a contract at Idaho

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1 for management of these wastes and some other  
2 associated activities and that one of the ways that  
3 the contract was set up was to allow the contractor to  
4 choose a technology for treating the sodium-bearing  
5 waste.

6 And they have identified initially a  
7 technology that we were in the process of trying to  
8 make public through a Federal Register notice. And I  
9 know that is in concurrence in our department right  
10 now.

11 If we end up sending that waste to WIPP as  
12 transuranic waste, it will require some kind of a  
13 determination to be determined. As I'm sure many of  
14 you know, waste that would be disposed of off site at  
15 Idaho and Savannah River, for that matter, is not  
16 covered under section 3116 of the National Defense  
17 Authorization Act. So we would not do any kind of a  
18 determination under that, but we're looking at other  
19 approaches.

20 I think this number is a little low. I  
21 think that number is now seven. I didn't go back and  
22 update this slide. I think they've completed cleaning  
23 and characterization of 7 of the 11 tanks that they  
24 have done.

25 Again, because they have acidic waste,

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1 they don't have the harder sludges that we have at  
2 Savannah River and Hanford and West Valley. And, as  
3 you can see, they were able to get down to a level of  
4 less than 500 gallons in a tank that's nominally --  
5 I'm not sure of the size. These are smaller tanks and  
6 typical at Savannah River and Hanford, but that's I'll  
7 say nominally a half an inch, an inch or so at the  
8 bottom or even less.

9           The State of Idaho has approved -- I think  
10 they used the term "partial RCRA closure plans" for  
11 addressing those seven tanks. And then the  
12 stabilization of the residual waste via grout was  
13 analyzed in the alternative in their NEPA document.  
14 And they have not issued a record of decision on that.  
15 And certainly we would have to do a determination  
16 under section 3116 of the NDAA to allow that to  
17 proceed.

18           I was not intending to talk specifically  
19 about any waste determination. Allen mentioned  
20 something about that. I can answer some questions  
21 later if you have some questions about where we are in  
22 terms of planning for doing those, but I was not  
23 intending to talk about that specifically. And I'm  
24 just giving an overview of the department strategy in  
25 managing the tanks and how we were just going to

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1 disposition the waste.

2           Unfortunately, I put these slides together  
3 and sent them to Latif before I had a chance to get  
4 some review by the West Valley folks yesterday. So  
5 there are some errors in here that I'll point out as  
6 we go.

7           Originally they had about 2,300 cubic  
8 meters of waste primarily in one tank at West Valley,  
9 about 25 million curies. Again, primarily it was  
10 alkaline waste. They did have some thorex acidic  
11 waste that they had stored in a separate stainless  
12 steel tank there. And they ended up blending it  
13 through a very rigorous engineering analysis and  
14 safety analysis that has now been primarily retrieved  
15 with the other waste and treated, which I'll get into  
16 here in a minute.

17           They had two primary tanks, storage tanks,  
18 and two smaller stainless steel tanks. They had a  
19 vitrification facility that operated from 1996 through  
20 about 2002. That's in the process of being  
21 dismantled. I'll talk to that a little bit more  
22 later.

23           They have a high-level waste canister  
24 storage facility. It's basically a set of racks that  
25 were installed in the old chemical process cell that

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1 was operated by the folks who operated the  
2 reprocessing facility. They did a lot of D&D, took a  
3 lot of the components out of that and put these racks  
4 and storing the canisters there.

5 They have a separate drum cell, a shielded  
6 drum facility for storing their low-activity waste  
7 that they created as part of the tank waste  
8 disposition process. I'll talk about that a little  
9 bit later. And then they also had a pretreatment  
10 facility that they used for pretreating the liquid  
11 waste.

12 And there are several, I'll say,  
13 unresolved issues with the State of New York on  
14 various things: ownership issues, the waste, who is  
15 going to pay for disposal, how much has to get cleaned  
16 up by the department under the act, those kinds of  
17 things.

18 Let's see. Similar slide as before. One  
19 of the things that's wrong here is this has now been  
20 done. And I'll talk about that waste stream in a  
21 minute. This is not 20 cubic meters. It would be  
22 nice if we could get it down to that level. It's  
23 about 250 cubic meters. I'll say roughly .7, .8 cubic  
24 meters per canister. There are 275 canisters.

25 The bulk of the radioactivity, though, is

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1 in the canisters. This number is I am thinking about  
2 a third of that. It had about a little less than  
3 10,000 curies in their low-activity waste stream.

4 And what they did at West Valley is they  
5 operated their pretreatment facility. They used a  
6 zeolite ion exchange process. And then they ended up  
7 dumping the ion exchange through the bottom of one of  
8 the tanks using a grinder to mix it with the sludge  
9 and sending it over to the vitrification facility.

10 The low-activity waste, they got very good  
11 DFs through that process. And they ended up with I'll  
12 say almost 20,000, a little bit short of 20,000. What  
13 they did, rather than use faults, they ended up using  
14 drums. And they are roughly 71-gallon. They are  
15 actually steel square drums so they could put them on  
16 an edge. And they're in this drum cell I showed on  
17 the previous page awaiting an off-site disposal. And  
18 there are my understanding is about 10,000 curies  
19 associated with that.

20 The sodium-bearing waste water when they  
21 were doing retrieval and transferring waste from one  
22 tank to another, they only retrieve waste to go to the  
23 vitrification building out of one tank. They ended up  
24 with some pump seal water that was leaking into the  
25 tanks. That's primarily what this is. And it's been

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1 treated, and it's stored on site.

2 And I'm trying to recall the volume. I  
3 want to say it was 5,000 gallons is the volume, but  
4 the West Valley folks maybe can give you a better  
5 number on that. I forget the curies. I think they  
6 were on the order of perhaps what was in the  
7 low-activity waste drums.

8 Because they are complete with their  
9 high-level waste treatment, they're in the process now  
10 of trying to do some things that they can do ahead of  
11 completing their environmental impact statement for  
12 long-term stewardship and decommissioning of the  
13 entire site.

14 So they're dismantling a number of the  
15 components there on site, the vitrification cell that  
16 is there. They have pulled out some of the major  
17 components and have those stored on site. And it may  
18 be that some of those end up in concentrations that  
19 would be above our transuranic waste classification  
20 and may need to go to WIPP. There are some issues  
21 associated with that in terms of defense waste that  
22 would need to get resolved. So we have shown that as  
23 a possibility. Most of it is going to go here and off  
24 site.

25 As I mentioned, most of the pretreatment

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1 activities were completed in the mid 1990s. They  
2 completed vitrification in 2002. And they have  
3 started initial project facilities cleaning and  
4 dismantlement. And I mentioned the environmental  
5 impact statement that is ongoing now to determine  
6 final disposition of the tanks and some other  
7 components on site. And I believe that's it.

8 VICE CHAIRMAN CROFF: Great. Thanks.  
9 Let's try some questions here. Bill?

10 MEMBER HINZE: I'm interested in the  
11 status of your vitrification process. Where do you  
12 stand? Have you got all the problems taken care of  
13 with -- thank you. I'm sorry. I tried to keep the  
14 straight face. I just like to know where you are.

15 MR. PICHA: At DWPF, I showed that we had  
16 over 1,500 canisters completed there. We have already  
17 done a melter change out there. So we have  
18 demonstrated that technology and that capability. I'm  
19 not sure how many canisters we're on on the second  
20 melter, but there have been some operational hiccups  
21 with that, particularly with poor streams in terms of  
22 wicking to the size of the walls and that kind of  
23 thing. I think most of those have been ironed out.

24 I probably can't tell you too much more of  
25 the specifics. I know we have been able to increase

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1 waste loading. Some folks here could probably give  
2 you more specifics on that. Ramp that up from I think  
3 the high 20 percent or so to low 40s. So we have had  
4 some success in that.

5           Again, we're not processing salt waste  
6 component, which has the bulk of the radioactivity,  
7 the nonactive ion radioactivity. At West Valley, we  
8 had quite a bit of a success there. We were able to  
9 complete that on the single melter over a six-year  
10 time frame. And I think they're in the process of  
11 doing some of the analysis to verify the little small  
12 samples that they took are in agreement with the  
13 projected performance that they suspected based upon  
14 doing some of the projections.

15           At Hanford, we're in the middle of  
16 constructing the vitrification facilities there for  
17 both the high-activity and low-activity waste melters  
18 at Hanford.

19           Did you want --

20           MEMBER HINZE: Well --

21           MR. PICHA: If you need something more  
22 specific, I think we'll have to defer to some --

23           MEMBER HINZE: I'm sure we're going to  
24 learn more as the program goes on. Let me ask you, is  
25 there a difference between the vitrification process

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1 for low-level waste and high-level waste? I was  
2 surprised to see you going to the vitrification for  
3 the low-level waste.

4 MR. PICHA: That was a process that was  
5 ironed out with the states. And in I think the  
6 environmental impact statement in the mid '90s, when  
7 they went with that technology, in terms of the actual  
8 differences, whether or not the feed process, whether  
9 you use chemicals or whether you use FRIT, I can't  
10 speak to that.

11 And I guess I would defer. I don't know  
12 who the right person. Bill?

13 MR. HEWITT: Yes. The low-activity  
14 process.

15 VICE CHAIRMAN CROFF: Come to a  
16 microphone. Identify yourself.

17 MR. HEWITT: I'm Bill Hewitt with YASIC.  
18 We support the Office of River Protection.

19 We're looking at two low-level processes.  
20 Really, at the low-level waste, it's kind of the junk  
21 end. It takes the stuff that we can't get in to  
22 high-level waste, but it turns out of borosilicate  
23 glass. And it ranges from 12 percent sodium to 20  
24 percent. But it's similar glass.

25 MEMBER HINZE: And a similar process. Let

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1 me ask you one more question, if I might. What are  
2 the plans for the canisters on the glass blocks, glass  
3 logs going into the high-level waste repository?

4 MR. PICHA: Well, as I showed, for  
5 instance -- well, maybe it's not here. This happens  
6 to be West Valley. I talked about the racks. Those  
7 are being stored right --

8 MEMBER HINZE: Right. But I'm speaking  
9 about them to the geological repository.

10 MR. PICHA: Well, the plans are there, at  
11 least as far as I knew -- they were actually being  
12 proposed to be co-disposed with spent fuel. And there  
13 were different configurations being looked at.

14 I think at Hanford, where the canisters  
15 were going to be 15 feet, the fuel assemblies from the  
16 end reactor I think were comparable length. They were  
17 proposing I think two fuel assemblies from end reactor  
18 and two canisters from -- there's better, more  
19 information --

20 MEMBER HINZE: Basically, alloy 22 can --

21 MR. PICHA: Oh, yes. Oh, yes.

22 MEMBER HINZE: Okay.

23 MR. PICHA: Absolutely.

24 MEMBER HINZE: Thank you.

25 VICE CHAIRMAN CROFF: Thanks. Mike?

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1                   CHAIRMAN RYAN: I guess this might be just  
2 a comment. There may be a question in here somewhere.  
3 When I think about these kinds of processes that you  
4 have outlined for all of the facilities, the question  
5 comes to my mind, "How much of the processing is done  
6 because it's the way to do the chemical engineering  
7 and the process to get it in the right waste form?  
8 And then how much of it is aimed at meeting a waste  
9 acceptance criteria?" And there's always that balance  
10 in there.

11                   And maybe that's such a global question  
12 it's hard for you to answer now, but I guess as we  
13 think about these couple of days, that's the sort of  
14 thinking I'm focused on. And if you want to make an  
15 opening comment on it, then we'll hear more about it  
16 as we go along. That would be great. But what do you  
17 think?

18                   MR. PICHA: Well, it's sort of a chicken  
19 and egg thing, I think. But, frankly, those decisions  
20 were substantively made prior to me even getting  
21 involved. And I'm not sure exactly how it evolved.  
22 I'm pretty sure that it was probably -- let me strike  
23 that.

24                   I am going to guess that certainly some of  
25 the chemical aspects drove to the selection of the

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1 waste form, but I can't speak to that, whether --

2 CHAIRMAN RYAN: Fair enough. But, again,  
3 as we kind of go through, I think that's -- you know,  
4 when you think about the NRC's view of how they are  
5 going to create a guidance document in this area, both  
6 of those questions I think are at least intimate with  
7 these whole processes.

8 And I think that's maybe one of the focus  
9 points that the Committee will be thinking about as we  
10 go through the two days. So I'd ask maybe the other  
11 speakers and you as we participate to think about that  
12 and maybe help us understand your insights there as  
13 best we can.

14 Thanks.

15 VICE CHAIRMAN CROFF: Okay. Ruth?

16 MEMBER WEINER: I just have a couple of  
17 questions. What is your curie loading going to be  
18 like in 2024, 2028, in that kind of time frame? Some  
19 of this stuff has been sitting in these tanks for a  
20 while.

21 MR. PICHA: That's right. Well, if you  
22 think, for instance, for cesium and strontium, which  
23 have half-lives of about 30 years, if you're talking  
24 almost a complete half-life, the bulk of this  
25 radioactivity, well, I'm not sure how much -- it's

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1 still I think primarily driven by cesium and strontium  
2 in terms of bulk radioactivity. So it still, you  
3 know, could be half that.

4 MEMBER WEINER: Have you looked at this in  
5 terms of ultimate disposal, temporary disposal. I  
6 mean, some of this stuff if you just let it sit long  
7 enough at this point, the activity will decay away.

8 MR. PICHA: Actually, one of the things  
9 that we're looking at in some early analyses here for  
10 this liquid waste at Idaho is that to try to do, if  
11 you will, a curie balance.

12 And one of the things is to try to start  
13 with what was actually created as a result of  
14 reprocessing and just looking globally at different  
15 disposition paths. And certainly some of it is decay  
16 since I'm not sure when they started, maybe late '50s  
17 or early '50s, mid '50s in Idaho. That's almost two  
18 half-lives. So, I mean, there's been a fair amount of  
19 decay.

20 Now, whether or not you are asking a  
21 technical question as to whether or not we would make  
22 an -- or maybe a legal question or regulatory question  
23 whether we would make an argument that towards the end  
24 of our processing campaigns, that activity would be  
25 low enough to say, "Maybe this doesn't warrant

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1 geologic disposal." We're not in that mode right now.

2 MEMBER WEINER: Thank you.

3 You've mentioned several times disposal at  
4 the WIPP. The rH TRU component at the WIPP by the  
5 Land Withdrawal Act is five percent of the  
6 million-barrel equivalents can be rH TRU.

7 What determinations are still required  
8 before you can go through with that? Because  
9 basically isn't the rH TRU the same stuff as  
10 high-level waste? I mean, physically it's about the  
11 same thing.

12 MR. PICHA: Well, I don't know necessarily  
13 all the waste streams that were envisioned that would  
14 make up the rH TRU process. But certainly some of the  
15 waste streams are going to be isotopically probably  
16 similar to high-level waste.

17 I do know that for this waste stream, for  
18 the one on ORP, this waste stream here, that those are  
19 part of the -- I forget the specific title of the  
20 document, the EPA recertification document. Those  
21 have been included in there for analysis. And I'm  
22 going to say that some attempt has been done to look  
23 at how that might stack up against the five percent.

24 We have actually backed off on doing  
25 anything here vigorously until we get the remote

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1 handle waste permit at WIPP because we don't want to  
2 jeopardize that by pushing these things  
3 simultaneously.

4 MEMBER WEINER: I see. Thank you.

5 What are you doing with the empty tanks?  
6 What is going to be the final disposition? I remember  
7 this has been a matter of discussion at Hanford for I  
8 will say decades.

9 MR. PICHA: Sure. Well, at Hanford,  
10 you're probably aware they are in the middle of doing  
11 an environmental impact statement on looking at  
12 alternatives for dispositioning the single shell tank  
13 components and associated components. And we're not  
14 at a draft -- we haven't issued the draft yet, right,  
15 Bill? Yes.

16 So, as you might imagine, there are a lot  
17 of regulatory issues as well as technical issues in  
18 looking at alternatives there. And so I don't  
19 remember exactly how many alternatives are being  
20 evaluated -- I want to say three or four -- to look at  
21 how we might disposition those tanks and associated  
22 facilities.

23 But it's certainly to be determined in  
24 terms of officially based upon any kind of NEPA  
25 documents. However, clearly we're looking at trying

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1 to get the bulk of the waste out that we can using  
2 whatever measures are technically and economically  
3 practical.

4 At Savannah River, for instance, the  
5 preferred alternatives in the record of decision was  
6 to close the tanks using grout as a stabilization  
7 matrix after you have done the retrieval to the extent  
8 practical.

9 At Idaho, we haven't issued a record of  
10 decision, but that was the alternative there,  
11 preferred alternative there. And at West Valley,  
12 we're doing the NEPA to decide how we proceed at West  
13 Valley.

14 In general, I was saying from an overall  
15 Complex Y perspective, we're looking at closing tanks  
16 with some residuals left. But at individual sites, it  
17 may vary depending on how the NEPA turns out.

18 MEMBER WEINER: Is that also your  
19 preferred alternative for Hanford, closing them and  
20 grouting them?

21 MR. PICHA: Well, certainly we have done  
22 a fair amount of effort there. I wouldn't say we --  
23 until we do the NEPA, I don't think we can say we have  
24 a preferred alternative. Is that --

25 MEMBER WEINER: Don't you have one in the

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1 NEPA?

2 MR. HEWITT: There isn't a preferred  
3 alternative.

4 MR. PICHA: Right.

5 MEMBER WEINER: Okay. Thank you.

6 Finally, how do you stabilize the calcine,  
7 the INL calcine, physically? I mean, it's a very fine  
8 powder.

9 MR. PICHA: It is. And I know that I've  
10 not been involved in much of that. There are some  
11 issues associated with that. I think they're looking  
12 at different approaches, including, for instance,  
13 whether or not you could use some kind of a fixative  
14 to basically allow it to maintain some kind of I would  
15 say assorted solid properties, if you will, for  
16 purposes of shipping and disposal, but then we have to  
17 demonstrate that that could satisfy the waste  
18 acceptance requirements of Yucca Mountain.

19 Plus, there are some issues with the  
20 hazardous aspect of that waste form that would have to  
21 be resolved as well. And that's being looked at as  
22 well.

23 So we haven't determined exactly what  
24 needs to be done with that waste form to get it to  
25 Yucca Mountain.

1 MEMBER WEINER: Thank you.

2 VICE CHAIRMAN CROFF: Jim?

3 MEMBER CLARKE: I was interested in the  
4 ultimate disposition of the tanks as well. And I  
5 guess we're going to hear more about that later. For  
6 example, the cover systems that might --

7 MR. PICHA: Yes. I think throughout the  
8 day today and tomorrow, you're going to hear different  
9 aspects of the tank waste disposition program. And I  
10 think there's one or two discussions by Barry and John  
11 that are going to talk about characterization and  
12 retrieval approaches that we have investigated and  
13 used at the different sites.

14 Oak Ridge, I didn't talk about Oak Ridge  
15 here, but they had some tank waste that they used some  
16 innovative approaches to retrieving tank waste and  
17 getting it prepared for disposal.

18 MEMBER CLARKE: Are there any design  
19 requirements for ultimate covers if tanks are  
20 stabilized and left in place?

21 MR. PICHA: For covers like a --

22 MEMBER CLARKE: Cap.

23 MR. PICHA: -- cap? Yes. While I won't  
24 say there are final design requirements, there are  
25 certainly some considerations. We actually had to

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1 look at that for one of the waste streams at Savannah  
2 River with regard to something similar to this  
3 disposal facility at the vaults that would be  
4 nominally used for disposing of salt stone.

5 If you want a specific answer at specific  
6 sites, I think I would ask somebody to talk about, for  
7 instance, at Savannah River. Sherry, can you answer  
8 that?

9 MEMBER CLARKE: That's okay. We probably  
10 need to keep moving, Allen. That's fine. Thank you.

11 VICE CHAIRMAN CROFF: Okay. I guess I've  
12 got a couple of questions. First, it's going to be  
13 maybe a bit of a lengthy one, but I'm trying to get  
14 some idea of the range of wastes for which DOE may be  
15 submitting waste determinations.

16 Now, we have talked about the closed  
17 tanks. And we have talked about immobilized  
18 low-activity waste that's disposed on site. And those  
19 seem to be fairly generic. But I'm wanting sort of to  
20 know, you know, what else may need to be considered in  
21 the standard review plan. And let me give you some  
22 examples.

23 MR. PICHA: Okay.

24 VICE CHAIRMAN CROFF: You can -- well, I  
25 hope not run away screaming, but failed equipment,

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1 such as a used high-level waste melter, piping that  
2 connects tanks together and connects tank farms  
3 together, evaporator systems, the cesium and strontium  
4 capsules up at Hanford.

5 And, lastly, just to maybe really vex you,  
6 at least at Hanford, there have been significant leaks  
7 of tank wastes into the soil. How are you going to  
8 deal with that soil?

9 MR. PICHA: Let me take the last one  
10 first. I was not part of that, but a couple of weeks  
11 ago, there was a meeting here at the NRC, announced  
12 meeting, with regard to some technical topics. And  
13 one of those was, how do we address contamination  
14 spills and the like in our waste determination  
15 process?

16 And I can tell you that the slides that we  
17 use because I was on vacation when that was done. So  
18 I don't actually have the specific outcome of the  
19 discussions, but basically what we had proposed was  
20 that those are nominally covered under other  
21 environmental activities, like CRCLA, like primarily  
22 CRCLA, I think, because those are not wastes that we  
23 typically manage or actively manage and can have  
24 control over. Those have been, unfortunately,  
25 released to the environment. And they're part of a

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1 cleanup action.

2 VICE CHAIRMAN CROFF: Okay.

3 MR. PICHA: So with regard to that. With  
4 regard to you're right about the low-activity waste is  
5 a major one that we look at doing waste  
6 determinations. Residuals in high-level waste  
7 management facilities would be another set of waste  
8 determinations.

9 Contaminated equipment. I haven't shown  
10 it on all of there. I did show it, though, in West  
11 Valley because we are at that point where it is  
12 starting to become an issue.

13 Certain of the components will clearly  
14 require some kind of a waste determination, things  
15 like melters, where we actually have obviously some  
16 certain amount of waste left in the melters or, you  
17 know, at least would be candidates for a waste  
18 determination process, maybe some of the major vessels  
19 associated with the vitrification process.

20 With regard to interconnecting piping and  
21 evaporators, we're sorting that out right now at the  
22 various sites. At Idaho, what we are considering  
23 right now is a waste determination that covers these  
24 components as well as the piping, the diversion boxes.

25 VICE CHAIRMAN CROFF: So you're going to

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1 sort of bundle the piping and some of this closely  
2 connected --

3 MR. PICHA: That is what we are looking at  
4 right now.

5 VICE CHAIRMAN CROFF: Okay.

6 MR. PICHA: Savannah River I think is  
7 looking at something comparable to that. And I think  
8 Hanford is in the early stages of scoping their  
9 determination process.

10 With regard to the cesium and strontium  
11 capsules, I'm going to take a pass on that and let  
12 maybe the Hanford folks address. As far as I know,  
13 that's not something that's on our scope right now for  
14 being looked at in terms of a waste determination.

15 VICE CHAIRMAN CROFF: Okay. On the -- go  
16 ahead.

17 MR. PICHA: Did I miss anything?

18 VICE CHAIRMAN CROFF: No.

19 MR. PICHA: Okay.

20 VICE CHAIRMAN CROFF: On the soils, you  
21 mentioned that DOE had I'll call it floated this idea  
22 a couple of weeks ago. Who gets to say whether the  
23 idea is a thumbs up or a thumbs down; in other words,  
24 treating contaminated soils under CRCLA, for example?

25 MR. PICHA: Well, good question. Do you

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1 mean --

2 VICE CHAIRMAN CROFF: Do you just sort of  
3 say, "We're going to do this," and if nobody objects,  
4 you go ahead?

5 MR. PICHA: I'd say that would be the  
6 nominal plan. You know, we're not necessarily going  
7 to go out proactively and say, "Okay. Is this okay."

8 VICE CHAIRMAN CROFF: Okay.

9 MR. PICHA: As part of the CRCLA process,  
10 I think that that would be a way of getting to some of  
11 that.

12 VICE CHAIRMAN CROFF: Okay. A second  
13 question. In the West Valley tanks that have been I  
14 guess retrieved as far as you intend to, about how  
15 much waste is left in that in the bottom?

16 MR. PICHA: In terms of volume and --

17 VICE CHAIRMAN CROFF: I was thinking more  
18 in terms of a thickness kind of a thing, you know, I  
19 mean, half an inch, five inches.

20 MR. PICHA: The tank structure at West  
21 Valley, particularly at the bottom, is very  
22 complicated with a bunch of stiffeners throughout the  
23 bottom of the tanks. I'm going to say it's probably  
24 varied but less than an inch. Can you all carburet  
25 that?

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1 VICE CHAIRMAN CROFF: Roughly an inch.  
2 Okay. All right. Thank you.

3 I guess do any NRC staff members -- Latif?

4 DR. HAMDAN: My question is, is there any  
5 effective communication of knowledge, technology  
6 information among the four sites or the issues are so  
7 site-specific that everyone is a project by itself?

8 MR. PICHA: Well, the answer is yes, sort  
9 of. From about I'd say mid 1990s through I'll say  
10 2002, 2003, we had something called a tanks focus  
11 area. It was a technology development and assessment  
12 group that basically represented the four high-level  
13 waste sites and Oak Ridge, where they really were a  
14 technology integration group.

15 And we actually had champions. I think we  
16 called them technical integration managers. And we  
17 had one for each of the various functions associated  
18 with managing tank waste.

19 We had one for retrieval. We had one for  
20 characterization. We had one for mobilization. John  
21 was the mobilization guy. Barry was part of that.  
22 Were you one of the technology integration managers,  
23 Barry?

24 DR. BURKS: Yes, robotics.

25 MR. PICHA: Robotics. Unfortunately,



1 through whatever means and thought processes, that  
2 group was abandoned. And we don't have those focus  
3 areas anymore.

4 So we're trying to figure out how we can  
5 replace that function through other means. One of the  
6 ways that has been doing is I know particularly at  
7 Savannah River and Hanford, they have been very  
8 proactive in establishing their own technology.

9 How would you characterize that, Sherry?  
10 Technology, not transfer but technology sharing. What  
11 do you call those meetings?

12 MS. MEADOR: Actually, I'm not involved.

13 MR. PICHA: You're not involved? Okay.

14 MR. GASPER: I was involved.

15 MR. PICHA: Okay, Ken.

16 MR. GASPER: I'm Ken Gasper from Hanford.

17 Just to supplement your comments, Ken,  
18 prior to the tank focus area, we had an integration  
19 organization with high-level activity, low activity,  
20 low-level activity D&D.

21 And Bill Lawrence from West Valley chaired  
22 the high-level. Don Woodrich and I represented  
23 Hanford and our counterparts from Savannah River, for  
24 example, and Oak Ridge were involved.

25 In the period since the tank focus area,

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1 we have maintained the technical integration activity.  
2 I was technical integration manager for the tank farms  
3 at Hanford. And my counterparts at Savannah River  
4 were Savannah River National Lab and the Savannah  
5 River operations activity, were involved.

6 And we have had annual meetings, technical  
7 exchange meetings. We had biweekly telephone calls.  
8 And we focus on the processing activities, the safety  
9 activities, the technology activities.

10 We published reports that were available  
11 and still are available of those meetings, those  
12 annual meetings. And this year we also began  
13 involving Idaho Falls. In previous years, we had  
14 involved Oak Ridge and Los Alamos because of their  
15 technology support for the operations activities.

16 So we have tried to continue the same  
17 communication that was facilitated by headquarters  
18 with the tank focus area subsequent to the closing of  
19 the tank focus area activity. So the same people at  
20 the sites are participating.

21 And the field offices and headquarters  
22 staff, such as Kurt Girdus or his representatives,  
23 have participated in the meetings. And they are  
24 always available to participate in the telephone  
25 calls, the biweekly telephone calls, as are Pat Suggs

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1 and Billy Moss, for example, at Savannah River and  
2 Hanford.

3 So we're trying to continue that on an  
4 organized, regular basis. And it seems to be working  
5 quite well.

6 MR. PICHA: Thanks, Ken.

7 VICE CHAIRMAN CROFF: Thank you.

8 As a general comment before we go on with  
9 any more questions, this entire session is being  
10 recorded. And there will be a transcript produced.  
11 So if you're back in the audience, you know, if you're  
12 over here and wanting to respond to a question, please  
13 identify yourself so we know who is speaking and then  
14 go ahead and give a response.

15 With that, were there any other --

16 MR. THADANI: Yes. Ken, I look at this as  
17 a somewhat complex set of plants, if you will, various  
18 facilities. That means you have to build in design  
19 considerations for these facilities, you have to  
20 presumably postulate some potential things that might  
21 go wrong and deal with those.

22 How do you go about establishing design  
23 considerations? Is it done on the basis of some  
24 predetermined state of conditions or is it some  
25 probablistic thinking is brought into play here in

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1 establishing design considerations?

2 MR. PICHA: Well, I'll tell you a little  
3 bit. And if you need more information, I think you're  
4 going to have to talk to some of our experts.

5 There are sort of I guess two primary  
6 aspects that feed into the design considerations.  
7 Certainly one of them is the technical aspects. You  
8 had the waste. And you needed treated or pretreated  
9 or whatever. So it has to meet certain requirements  
10 in that regard.

11 And you've got to set limits. You're not  
12 going to accept waste that has a molarity beyond X or  
13 whatever. And certain constituents you don't want to  
14 include at all perhaps. And so you may need to  
15 separate those out.

16 And then you have the more driven ones  
17 from an authorization basis, where okay. If you have  
18 that, then you do a hazards analysis. And then you  
19 start doing your safety analyses, your preliminary to  
20 support construction and then your final safety  
21 analyses.

22 I'm not sure where exactly. I sort of  
23 lost track of that where we are in the department,  
24 whether we're using probablistic or deterministic. I  
25 think we use a little bit of both depending upon what

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1 the various contractors decide. And if somebody in  
2 the department has a better, more current thinking,  
3 they can.

4 But I think it's not that dissimilar to  
5 what the private sector would do in terms of as they  
6 prepare licensing documents to submit to the NRC.

7 MR. THADANI: Thank you.

8 VICE CHAIRMAN CROFF: Thank you.

9 Seeing no more questions, thank you very  
10 much, Ken.

11 MR. PICHA: Okay.

12 VICE CHAIRMAN CROFF: I think at this  
13 point, what I'd like to do -- we're running a little  
14 bit ahead. We show a break, but I'd like to postpone  
15 that until after this talk. I think they fit a little  
16 bit better together, but since we're doing so well,  
17 Anna willing, our next talk is to get an overview of  
18 what the NRC has done regarding previous waste  
19 determinations and a summary of the current waste  
20 determination criteria and some understanding of how  
21 the NRC is proceeding.

22 I'd like to introduce Anna Bradford, who  
23 is well-qualified to do this. She's a senior project  
24 manager in the NRC's Division of Waste Management and  
25 Environmental Protection.

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1 She was in private industry for seven  
2 years before coming to the NRC, where she has been for  
3 five years. And within that, for the last three  
4 years, she's been the project manager for waste  
5 determination issues.

6 She is presently leading the ongoing waste  
7 determination evaluation for the Savannah River site  
8 and the development of the standard review plan for  
9 waste determinations that we're focusing on here.

10 Anna, proceed when you are ready.

11 4) HISTORY AND BACKGROUND ON NRC INVOLVEMENT

12 IN WASTE DETERMINATIONS

13 MS. BRADFORD: As Allen said, my name is  
14 Anna Bradford. I'm the senior project manager for  
15 waste determination reviews at the NRC.

16 The Committee asked me to talk about our  
17 historical involvement with waste determinations as  
18 well as any upcoming activities that we see on the  
19 horizon. So I am going to talk about the background  
20 of waste incidental to reprocessing, or WIR; previous  
21 NRC reviews for DOE draft WIR determinations; the  
22 legislation regarding waste determinations. And I'm  
23 going to talk about what we have accomplished recently  
24 as well as what we see coming up in the future, both  
25 programmatically and technically.

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1           The first few slides go over some  
2 background. At the most basic level, the idea behind  
3 WIR is that certain wastes can be managed based on the  
4 risks that they pose to human health and the  
5 environment, rather than based on the source of the  
6 waste. And the idea is that for some wastes that  
7 result from the reprocessing of spent nuclear fuel,  
8 some of it requires disposal in a geologic repository  
9 while some of it does not. And the WIR process is  
10 used to determine which of that waste does not require  
11 disposal in a geologic repository.

12           Some general information about WIR.  
13 Examples of potential WIR are the pumps and the  
14 high-level waste tanks; waste removed from the tanks  
15 that might be disposed of elsewhere, either on site or  
16 off site; and residual waste remaining in the tanks  
17 that may be disposed of in place.

18           WIR is not high-level waste, but it is  
19 low-level waste or transuranic, or TRU, waste. And,  
20 as Ken mentioned, there's potential WIR at four sites:  
21 Hanford, Idaho National Laboratory, Savannah River  
22 site, and West Valley.

23           The history of WIR goes all the way back  
24 to 1969, when the NRC first published a draft policy  
25 statement in a proposed appendix D to Part 50, which

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1 involved the siting of reprocessing facilities. But  
2 the first sort of modern WIR criteria that people  
3 refer to were issued in 1993 in a denial of a petition  
4 for rulemaking regarding Hanford.

5 Those criteria are listed here on this  
6 slide. And they are that waste process removed key  
7 radionuclides to the maximum extent technically and  
8 economically practicable, the waste should be  
9 incorporated into a solid physical form at  
10 concentrations not exceeding class C concentrations,  
11 and the waste should be managed so that safety  
12 requirements comparable to the performance objectives  
13 at 10 CFR Part 61, Subpart C, which are low-level  
14 waste regulations, are satisfied.

15 And then in 1991, DOE included essentially  
16 the same three criteria in their radioactive waste  
17 management program, which is in their DOE order 435.1.

18 Then in 2000, during a WIR review that we  
19 were conducting for the Savannah River site tanks, the  
20 NRC dropped that second criterion regarding  
21 concentration limits. And the commissioners decided  
22 that concentration is not really a direct measure of  
23 risk and that it would be adequate to use the  
24 criterion one, which was removal of key radionuclides  
25 to the extent practicable; and criterion three, which

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1 was meeting the performance objectives of 10 CFR Part  
2 61. And using those would be adequate to protect  
3 public health and safety.

4 So then in 2002, along those same lines,  
5 those two criteria were the ones included in NRC's  
6 West Valley final policy statement, which set the  
7 decommissioning criteria for that site.

8 And then most recently, at the end of  
9 2004, new legislation was passed that set the waste  
10 criteria for Savannah River and for Idaho. And that  
11 gave NRC staff new responsibilities regarding waste  
12 determinations. I'll talk more in detail about that  
13 a little bit later.

14 One thing to note here is just because of  
15 the wording in the legislation, DOE often refers to  
16 these as non-high-level waste determinations or  
17 section 3116 determinations. So you'll hear WIR,  
18 non-high-level waste section 3116 depending on which  
19 process you are talking about.

20 In the past, DOE has asked NRC to provide  
21 technical advice and consultation on its methodology  
22 in the conclusions of their WIR determinations.

23 It's important to note that we did not  
24 have any regulatory or oversight role in these. We  
25 conducted them at the request of DOE. They were

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1 conducted on a reimbursable basis. DOE was the one  
2 responsible for making the waste determinations. And  
3 we were just providing technical advice.

4 The WIR determinations usually involve  
5 demonstrating compliance with the applicable WIR  
6 criteria. And it often included a performance  
7 assessment.

8 We would assess the WIR determinations for  
9 the soundness of the technical assumptions, the  
10 analysis, and the conclusions. And we have conducted  
11 four of those so far: one for Hanford for waste that  
12 was removed from the tanks and meant to be disposed of  
13 on site. That was completed in '97. Savannah River  
14 tanks that were to be closed in place, that was  
15 completed in 2000.

16 And we have done two for INL, one for  
17 sodium-bearing waste removed from the tanks. That was  
18 meant to be sent to WIPP. We completed that in 2002  
19 and then a review for tank closure that was completed  
20 in 2003.

21 And, in general, we concluded that the  
22 performance objectives of 10 CFR 61, Subpart C could  
23 be met. And, therefore, this was going to be  
24 protective of public health and safety.

25 We offered recommendations for improvement

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1 as DOE moved forward. For example, we might recommend  
2 that they sample the waste as they remove it to make  
3 sure that it confirmed the inventory estimates they  
4 had made in their WIR determinations.

5 In case Ken didn't give you enough flow  
6 charts, I included a couple in here also. This one  
7 shows the major steps of our past NRC reviews. And,  
8 like I mentioned, it would start with DOE requesting  
9 the review. After that, we would develop an  
10 interagency agreement to provide a funding mechanism  
11 because these were done on a reimbursable basis as  
12 well as a memorandum of understanding that would  
13 describe the work we would be doing.

14 MOU and IA were then prior to signature  
15 sent up to the Commission for approval so that they  
16 saw we were doing this work and they approved it.  
17 Once they issued an SRM saying essentially, "Yes,  
18 staff, go ahead and do that," DOE would submit their  
19 draft WIR determination. We would review that  
20 submittal during a technical review of all of the  
21 information they provided us and issue a request for  
22 additional information in most cases, which is  
23 essentially a list of questions for which we need  
24 responses before we can complete our review.

25 DOE would respond to that RAI. In many

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1 cases, they would revise their actual WIR  
2 determination according to the comments that we gave  
3 them. We would review that response, any revision to  
4 the determination, any additional information, and  
5 develop a draft technical evaluation report which  
6 contained our findings.

7 That draft TER was sent up to the  
8 Commission for their review and approval. And they  
9 would issue an SRM, which either approved the TER as  
10 it stood or gave us some comments from the TER and we  
11 would revise the TER accordingly. And only after all  
12 of that was the final TER sent to DOE.

13 One important thing to note here is under  
14 this old process, we did not conduct any follow-up  
15 activities. Once the TER was provided to DOE, because  
16 we are only in an advisory role, we did not follow up  
17 to see if they carried out any of our recommendations.  
18 We provided our report, and that was the end of our  
19 involvement.

20 The next two slides give a quick look at  
21 the last four reviews that we have completed. I will  
22 hit the highlights, but if you want the details, I  
23 would suggest you look at the technical evaluation  
24 reports, which maybe you already have. They are about  
25 40 to 50 pages long, so not too bad, but the

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1 highlights are captured here.

2 The first one was for Hanford: waste  
3 removed from the tanks and disposed of on site. Like  
4 I said, we completed that in '97. For that review, we  
5 reviewed to all those of those original waste criteria  
6 that were established in '93 with regard to Hanford.

7 But at the time, DOE was at a very  
8 preliminary stage of their planning. Their  
9 performance assessment was not complete. They called  
10 it an interim PA at the time. They knew they planned  
11 to revise it. I don't think they had picked their  
12 waste disposal location on site yet. I don't think  
13 the waste form was completely decided.

14 And so we looked at the information we had  
15 and said, "Well, based on this, it looks okay," but we  
16 couldn't -- you know, there was no numbers for the  
17 final performance assessment. That's why it says,  
18 "Not provided in the NRC report" for the doses here.  
19 So it was a very sort of provisional agreement and  
20 review on our part that it looked like they could meet  
21 those criteria.

22 The next review was for Savannah River,  
23 tanks closed in place, which we completed in 2000.  
24 Originally the staff reviewed all three of those  
25 incidental waste criteria again. And this is the case

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1 that I mentioned previously where the Commission then  
2 came back and told us, "Actually, staff, we want you  
3 to focus only on criteria one and three."

4 So the draft TER that went up to the  
5 Commission included some evaluation of that criterion  
6 two, but the final TER that went to DOE emphasized one  
7 and three in that final report.

8 The doses are given there in the third  
9 column. And, as you can see, for the public and for  
10 the intruder, they're well below the Subpart C  
11 performance objectives.

12 This last half of the table talks about  
13 the two INL reviews. The first was for the  
14 sodium-bearing waste that was to be removed from the  
15 tank and disposed of at WIPP. Since this was expected  
16 to be TRU waste, for which we did not have a WIR  
17 criterion -- remember, ours was for class C  
18 concentrations -- and because it would be disposed of  
19 at WIPP, we only looked at criterion one in that  
20 review.

21 So, again, in the doses section, the  
22 public and the intruder are not applicable because we  
23 didn't look at a performance assessment for WIPP. And  
24 the worker dose was not provided in the determination.  
25 And that was actually one of our recommendations back

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1 to them that they should include those worker doses in  
2 their future evaluations.

3 Last, with the INL tanks to be closed in  
4 place completed in 2003, in accordance with the West  
5 Valley policy statement, which was issued in 2003, we  
6 looked at criteria one and three. And, again, the  
7 public and intruder doses are listed there as well as  
8 the worker dose. And they're all well below the  
9 standards of 10 CFR 61.

10 So, as I mentioned earlier, legislation  
11 was passed that affected waste determinations. South  
12 Carolina Senator Graham introduced legislative  
13 language that would allow a process similar to the WIR  
14 process at the Savannah River site only.

15 And the wording subsequently underwent  
16 several revisions. We provided our input by  
17 responding to two letters that we received from  
18 senators requesting our reviews on incidental wastes.

19 And then in October, the President signed  
20 the Ronald Reagan National Defense Authorization Act  
21 for F.Y. 2005, which I'll go into more detail on the  
22 next two slides.

23 NDAA requires DOE to consult with us for  
24 all of its non-high-level waste determinations for  
25 Savannah River and for Idaho. And the act itself sets

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1 the criteria that should be used in these reviews.  
2 And they are somewhat similar to the criteria we had  
3 used previously. And they are that the waste does not  
4 require disposal in a deep geologic repository.

5 The waste has highly radioactive  
6 radionuclides moved to the maximum extent practicable.  
7 And if the waste is class C, its disposal must meet  
8 Subpart C. And if the waste exceeds class C, its  
9 disposal must meet Subpart C and DOE must consult with  
10 NRC on the development of its disposal plans.

11 It also requires that NRC in coordination  
12 with the state monitor DOE's disposal actions to  
13 assess their compliance with Subpart C. And we have  
14 to report any noncompliance to Congress, the state,  
15 and DOE.

16 And this is a new activity with regard to  
17 the staff. So we're right now planning how we intend  
18 to go about that. And although we do monitor them, we  
19 still do not have any enforcement authority over DOE.  
20 So there is some distinction there.

21 A few more points about the NDAA. It does  
22 apply only to Idaho and Savannah River, does not apply  
23 to West Valley or Hanford. You were asking about the  
24 melter at West Valley. Although, like Ken said, they  
25 may do a waste determination for that, they're not

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1 required to send it to us for review since the NDAA  
2 applies to Savannah River and Idaho. They may elect  
3 to, and we may elect to go ahead and review that, but  
4 it's not required under this act.

5 And it does not apply to waste shipped out  
6 of those states but only applies to waste that will  
7 remain in the states. The act also requires DOE to  
8 reimburse us for our activities in F.Y. '05. And for  
9 following years, we have to seek appropriations  
10 through our normal budget processes.

11 And then section 3146 of the NDAA requires  
12 a one-year study by the National Academy of Sciences  
13 of DOE disposal plants for waste that will exceed  
14 class C and that they do not intend to dispose of in  
15 a geologic repository. And that Committee has met  
16 several times already and plans to issue the interim  
17 report very soon, possibly by the end of this week,  
18 beginning of next week.

19 The next several slides cover what we have  
20 accomplished recently as well as what we see coming  
21 up. We developed a SECY paper, the numbers given  
22 here, that describes in detail the staff's plans for  
23 implementing our new responsibilities under the act.  
24 Essentially we think the technical review will be  
25 similar for those we perform for WIR determinations

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1       except, of course, obviously we will be reviewing  
2       whether they meet the NDAA criteria.

3               But the SECY paper went to the Commission  
4       on April 28th of this year. And June 30th, we got the  
5       staff requirements memorandum back in which the  
6       Commission approved the staff plans. They had a few  
7       comments, things like the staff process should be open  
8       and transparent to the public and that the staff  
9       should take the time necessary to complete its review  
10      to help protect public health and safety.

11              So given the new volume of work, the  
12      Division of Waste Management and Environmental  
13      Protection established a new section within its  
14      organization, which will handle the waste  
15      determination reviews as well as low-activity waste  
16      activities and some other things that sort of  
17      naturally go together.

18              We have begun development of the standard  
19      review plan. This will help guide our reviews. It  
20      will help provide consistency across reviews. It will  
21      also help DOE see the kind of information that we need  
22      to have to be able to evaluate their submittals.

23              We plan to have a public scoping meeting  
24      on the SRP this fall. And then we'll issue it for  
25      public comment it looks like in the Spring of '06.

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1           And then to help us conduct all of this  
2 work and provide some technical expertise, we  
3 established a contract with the Center for Nuclear  
4 Waste Regulatory Analysis for technical assistance.  
5 They assisted us on some of our previous WIR  
6 determination reviews also.

7           Since January, we have met with  
8 representatives of both South Carolina and Idaho to  
9 talk about roles and responsibilities under the act as  
10 well as schedules and how we can interact efficiently.  
11 We have notified the states of meetings we have had  
12 with DOE, and they have participated in many of those  
13 meetings.

14           We also established an IA with DOE to  
15 provide funding for F.Y. '05 as required by the  
16 legislation. And we're currently drafting a  
17 memorandum of understanding that will lay out the  
18 rules and responsibilities of each agency. And that  
19 MOU will need to go up to the Commission for approval  
20 prior to signature.

21           And then we had some interactions going on  
22 with the NAS committee. We have provided three  
23 presentations to them so far: one at the kickoff  
24 meeting talking about our role in waste  
25 determinations; and then, two, presentations at

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1 subsequent meetings talking about the previous WIR  
2 reviews that we have done.

3 Okay. This slide shows how we envision  
4 the process under the NDAA, the review process. It is  
5 somewhat simplified from the previous one, as you can  
6 see. And the biggest two subtractions from this slide  
7 are that we no longer have to develop an MOU and an IA  
8 for each review and don't have to send those to the  
9 Commission for approval. The other difference is  
10 removal of the need to go up to the Commission for  
11 approval for each TER prior to issuance.

12 What we proposed in that SECY paper was to  
13 have the Commission aware of our SRP and once they  
14 signed off on that approach in the SRP, we could go  
15 ahead and do these TERs without needing to go back to  
16 the Commission for each one.

17 The other addition here is up toward the  
18 right-hand corner, this do-loop of RAIs, where just if  
19 the RAI responses are not adequate or complete, we may  
20 need to go back and ask some more questions, but our  
21 goal is always to be as efficient and complete as  
22 possible and just do one round of RAIs there.

23 So Savannah River submitted the first  
24 draft determination under the NDAA for salt waste  
25 disposal. This is essentially low-activity waste in

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1 some tanks that they would like to remove mixed with  
2 some grout and pump and bulk volumes over to some  
3 vaults on site where it would solidify. And that  
4 would be the disposal area.

5 They submitted that to us at the end of  
6 February, this past February. We reviewed that. We  
7 transmitted our RAI on May 26th. The RAI consisted of  
8 80 questions total. Twelve were clarification,  
9 editorial-type questions. Sixty-eight were technical  
10 questions.

11 DOE responded on July 1st to 61 of those  
12 68 technical questions and on July 15th to the  
13 remaining 7. They also gave us a significant amount  
14 of supporting information along with those responses.  
15 So we are in the process right now of conducting our  
16 technical review of all of that information.

17 The other thing on schedule for them is it  
18 is my understanding they expect to submit  
19 determinations for the tanks in September. Again,  
20 this is the latest information I have. And it's up to  
21 DOE, really, when they submit these to us.

22 In Idaho, we met with DOE and the state to  
23 talk about activities under the act. And DOE expects  
24 to submit a draft determination for the tanks sometime  
25 this month.

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1           Prior to the new legislation, Hanford  
2           asked us to review the adequacy of their waste removal  
3           from one of their tanks, tank C-106. As Ken  
4           mentioned, they have a tri-party agreement there with  
5           the State of Washington and the EPA that requires them  
6           to consult with us if they cannot remove 99 percent by  
7           volume of the waste from their tanks.

8           So we entered into an interagency  
9           agreement. DOE sent us the documents that supported  
10          their belief that they removed as much waste as  
11          possible from that one tank.

12          We reviewed that. We transmitted our RAIs  
13          in January. We met June 1st to discuss proposed draft  
14          responses to those RAIs and are currently waiting for  
15          the formal RAI responses and part of that performance  
16          assessment.

17          West Valley is a special case. We already  
18          have responsibilities there under the West Valley  
19          Demonstration Project Act. That site will use the  
20          decommissioning criteria in NRC's West Valley policy  
21          statement, which, as I mentioned, had that criteria 1  
22          and 3 in it.

23          And we are expecting that WIR information  
24          will be in DOE's draft EIS, which will be sent out for  
25          cooperating agency review in August or September, and

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1 also in the decommissioning plan, which we think will  
2 be issued probably Summer of '06.

3 This last slide is really just some  
4 references. You may already have many of these: the  
5 SECY paper; the SRM; the Commission vote sheets on the  
6 SECY, where each commissioner sort of gives their  
7 opinion; the Saltstone RAIs; DOE's responses; the  
8 letters to Congress that I mentioned.

9 And the one thing that I wanted to point  
10 out on this slide is that we did recently establish  
11 docket numbers for the sites because there is a large  
12 amount of information in documents. And these are  
13 solely for ease of tracking and finding documents for  
14 members of the public or stakeholders or the staff to  
15 be able to go into ADAMS and search on these docket  
16 numbers and find any relevant documents.

17 That's all I had today. I'm happy to  
18 answer any questions.

19 VICE CHAIRMAN CROFF: Okay. Thank you.

20 Jim?

21 MEMBER CLARKE: If I understood you, Anna,  
22 you have done four determinations in the past. And  
23 you have used either one, two, or three criteria.

24 MS. BRADFORD: Right.

25 MEMBER CLARKE: The Commission asked you

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1 to drop one criteria. So you were left with two. The  
2 act gave you four. What's the major difference from  
3 where you sit from how you used to do these and how  
4 you will be doing them in the future?

5 MS. BRADFORD: Right. Let me go back to  
6 where those criteria are listed. The act, this first  
7 one, the waste does not require disposal in the  
8 geological repository, is really brand new, at least  
9 being explicitly spelled out like that. You could  
10 argue that all of these criteria are used to show that  
11 it doesn't need to go to a geologic repository.

12 So that will be new, a new criteria that  
13 we assess, a new section of our TERs, how I sort of  
14 think about it when we're getting ready to issue our  
15 TER.

16 The waste has had highly radioactive  
17 radionuclides removed to the maximum extent  
18 practicable. It's somewhat similar to previous  
19 criteria of key radionuclides removed to the maximum  
20 extent technically.

21 MEMBER CLARKE: You had an economic  
22 consideration --

23 MS. BRADFORD: Right.

24 MEMBER CLARKE: -- which doesn't appear  
25 here.



1 MS. BRADFORD: Right. But we would  
2 consider it part of that maximum extent practicable,  
3 consider the economics of their various alternatives.

4 And then the second one, I sort of think  
5 of it as a 3A or 3B. You're either less than class C  
6 or you're more than class C and you're forced into one  
7 of those bins, which means we'll have to assess the  
8 concentrations, which we had previously dropped.

9 But in terms of meeting the performance  
10 objectives, that will be similar to our previous  
11 reviews.

12 MEMBER CLARKE: Okay. Thank you.

13 CHAIRMAN RYAN: Just a quick follow-up  
14 while you're on that slide. To me this is kind of  
15 the real interesting center point of how you're going  
16 to proceed in that it's a real opportunity to drift  
17 away from what is an operationally based definition of  
18 what WIR is, a real sort of risk-informed environment.

19 Of course, you're working on that as you  
20 develop the standard review plan now. And thinking  
21 through that in these couple of days will help you,  
22 you know, gather information to do that.

23 Can you give us any insights at this point  
24 or is it really too preliminary to think about it?  
25 And is that point that we're really kind of moving

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1 toward a risk-informed approach correct?

2 MS. BRADFORD: Yes, but I think I would  
3 say that our previous reviews also tried to be  
4 risk-informed and performance-based.

5 CHAIRMAN RYAN: Oh, sure.

6 MS. BRADFORD: There's a large amount of  
7 information supporting all of these. And, you know,  
8 our staff wanted to focus on the things that were most  
9 important and really drove the results and could  
10 change the conclusions. In terms of --

11 CHAIRMAN RYAN: Yes. Those are probably  
12 very good foundational evaluations for moving forward.  
13 I didn't mean to say they weren't. But I just think  
14 it's exciting to recognize for probably the first time  
15 explicitly that concentration isn't risk. It's kind  
16 of related, but it's really not the only part of the  
17 story here.

18 You're broadening your view to account for  
19 other things that, you know, can also be probably  
20 better or, you know, augment your percent or  
21 evaluation and risk. And that's to be applauded, in  
22 my view.

23 Thanks.

24 VICE CHAIRMAN CROFF: And I'm going to, as  
25 Mike, follow up on this slide since we're here. In

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1 what you called 3B, this phrase, "DOE must consult  
2 with NRC in development of its disposal plants," what  
3 does that mean? This whole thing looks like DOE is  
4 consulting with NRC on its disposal plants.

5 MS. BRADFORD: Right.

6 VICE CHAIRMAN CROFF: What specific is  
7 there?

8 MS. BRADFORD: Well, as of yet, we haven't  
9 been forced into this criterion 3B sort of space. But  
10 I think we have been thinking about that. I know DOE  
11 has been thinking about that. I know both of our  
12 general counsels have been thinking about that in  
13 terms of interpretation of statute and how do you go  
14 about interpreting it at this point. I'm not sure of  
15 the answer to that.

16 VICE CHAIRMAN CROFF: Okay. Thank you.

17 Ruth?

18 MR. HODO: My name is Wayne Hodo. I'm  
19 from the Engineering Research and Development Center.  
20 I have a question about your program removal of salts.

21 CHAIRMAN RYAN: We will call on you first.

22 MR. HODO: Oh, I'm sorry.

23 CHAIRMAN RYAN: Thanks.

24 MEMBER WEINER: How and by whom is maximum  
25 extent practicable determined?

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1 MS. BRADFORD: In our -- well, I should  
2 back up. DOE in their Saltstone submittal talked  
3 about what they believe the maximum extent practicable  
4 was. And they think it's broad. It can include  
5 economic considerations, technical considerations,  
6 programmatic considerations that DOE may have, risk  
7 analyses, things like that, workers, a wide range of  
8 things that DOE should and does consider when it makes  
9 decisions for things like that.

10 And I think we would agree with that. I  
11 don't think that this wording drops out the economic  
12 and technical evaluation but probably just broadens it  
13 further.

14 MEMBER WEINER: So it is really done on a  
15 case-by-case basis?

16 MS. BRADFORD: Yes.

17 MEMBER WEINER: Mike alluded to another  
18 question I had. Where do you consider worker doses in  
19 disposition of any of the tank material? I notice you  
20 didn't mention compliance with 10 CFR Part 20.

21 MS. BRADFORD: Right.

22 MEMBER WEINER: You do comply with ALARA.

23 MS. BRADFORD: Yes.

24 MEMBER WEINER: What's the NRC's take on  
25 worker doses in this whole process?

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1 MS. BRADFORD: Protection during  
2 operations is one of the performance objectives in  
3 Subpart C. And it refers I think back to Part 20.  
4 DOE usually refers to their own worker radiation  
5 standards to show that they are protecting the worker.

6 MEMBER WEINER: Finally, what is the NRC's  
7 view of disposition of the empty tanks?

8 MS. BRADFORD: What is our view?

9 MEMBER WEINER: Well, what do you think  
10 should be done? Have you considered this? What do  
11 you think should be done with the empty tanks?

12 MS. BRADFORD: Well, I guess I would go  
13 back to those letters that we sent to Congress, where  
14 they asked us what do we think about the WIR process  
15 in general. And I think we said it might not make  
16 sense to expend large amounts of federal funds and  
17 incur large worker doses and transportation risks to  
18 dig up those tanks and transport them elsewhere if, in  
19 fact, you can safely dispose of them in place. Again,  
20 it is very case-specific.

21 MEMBER WEINER: Yes. Thank you.

22 VICE CHAIRMAN CROFF: Mike, any more?

23 CHAIRMAN RYAN: No. Thank you. I'm done.

24 VICE CHAIRMAN CROFF: Okay Bill?

25 MEMBER HINZE: Referring to the last

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1 bullet on that slide 12, what is the NRC's view of the  
2 word "monitor" here? What can we envision will be the  
3 monitoring stance of NRC towards DOE's compliance with  
4 61?

5 MS. BRADFORD: First of all, I need to  
6 change this slide so you guys will ask me questions on  
7 something else.

8 MEMBER HINZE: No. That was the word that  
9 stuck out to me in your presentation.

10 MS. BRADFORD: Monitoring?

11 MEMBER HINZE: Monitoring.

12 MS. BRADFORD: Again, that would also be  
13 conducted in a risk-informed performance-based manner.  
14 And we're still thinking about how we'll implement  
15 that because it is a new activity for us. But I think  
16 the general process will be in that technical  
17 evaluation report, we will identify the factors that  
18 are important to showing compliance with Subpart C.  
19 And those would be the types of things we would  
20 monitor.

21 For example, if the reducing grout was  
22 very important in meeting the performance objectives,  
23 we might follow up on that to see if, in fact, the  
24 reducing grout performed the way that DOE thought it  
25 did in its draft determination.

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1           And then there might also be an  
2 environmental monitoring component to that, reviewing  
3 site environmental reports, things like that.

4           MEMBER HINZE: So would this include doing  
5 your own PAs on this, reviewing more than their  
6 regulations, doing physical reviews, any or all of the  
7 above?

8           MS. BRADFORD: We do often develop our own  
9 models during the TER portion to inform our review and  
10 make sure we don't get wildly different results. But  
11 in terms of the monitoring stage, I don't know. I  
12 don't think we have thought about that yet.

13           MEMBER HINZE: How will this monitoring be  
14 coordinated with the states?

15           MS. BRADFORD: I think if we were visiting  
16 the site, for example, to do a monitoring visit, we  
17 would invite the state along. I would expect they  
18 might invite us along if they were doing a monitoring  
19 visit that they thought we might be interested in.

20           If we had -- the states are very familiar  
21 with those states. And they know the important areas.  
22 They know what has been going on in the past, what is  
23 going on in the future. So we really want to work  
24 closely with them on the monitoring.

25           I think if we maybe found a possible

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1 non-compliance, we might talk to the state and say,  
2 "Hey, we're finding this. What do you think about  
3 this or is there anything we haven't considered here?"

4 So I think we'll be working with them all  
5 along, not just up at the end when we're ready to  
6 issue a report.

7 MEMBER HINZE: Thank you.

8 VICE CHAIRMAN CROFF: I had one additional  
9 question, a confirmation question. As I understand  
10 it, waste determinations leading to classification of  
11 a waste as transuranic don't play in the 3116 arena.  
12 This has nothing to do with it because it would  
13 presumably be disposed of off site in WIPP, for  
14 example.

15 MS. BRADFORD: Yes. If it was going to be  
16 disposed of off site, this doesn't apply. It's just  
17 for waste remaining in the --

18 VICE CHAIRMAN CROFF: Okay. Thank you.

19 NRC staff? No? Any of our other speakers  
20 her? Dave?

21 DR. KOCHER: David Kocher. I want to beat  
22 on the class C business again because I just get this  
23 feeling in my bones that there is a tendency to forget  
24 what was behind these class C limits when they were  
25 developed.

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1           And I guess I would caution people to not  
2 forget history. For example, when this rule was  
3 developed, there would be very small

4           VICE CHAIRMAN CROFF: Thanks. I think we  
5 might be able to entertain a limited number of  
6 questions from the audience. And I think somebody had  
7 stepped up here. Your name and then --

8           MR. HODO: Excuse me for interrupting  
9 earlier.

10          VICE CHAIRMAN CROFF: That's all right.

11          MR. HODO: My name is Wayne Hodo from the  
12 Army Engineering Research and Development Center. I  
13 am currently working on a project under Jacob  
14 Phillips. But when you said the removal of odium and  
15 placing it in grout, are you referring to cement  
16 grout?

17          MS. BRADFORD: Yes.

18          MR. HODO: Okay. I'm not sure if you are  
19 aware. Even with placing sodium in cement, it will  
20 begin to leach out over time. And it will affect your  
21 soil mineralogy.

22                 Are there going to be any studies done?

23          MS. BRADFORD: Ken, did you want to answer  
24 that about the formulation of the cement?

25          MR. PICHA: I'm not sure I do, but I think

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1 we have somebody who might be able to. Can we call on  
2 members of the public to answer a question?

3 VICE CHAIRMAN CROFF: That's good if we've  
4 got somebody who can answer it.

5 MR. PICHA: Jim, can you answer that  
6 question, Jim Cook? Is he there?

7 MR. COOK: Hi. I'm Jim Cook from Aiken,  
8 South Carolina. And all I can say is that we have  
9 done formulation and leach tests on our cement-based  
10 waste forms.

11 In particular, sodium and nitrate are  
12 things that we look at. We recognize it does come  
13 out, but we try to formulate it so that it comes out  
14 at small quantities at a time.

15 MR. HODO: That's based on soil type.  
16 Have you done any studies on various types of soils?

17 MR. COOK: What I just said had to do with  
18 the waste form, not with the soils. Our soils don't  
19 particularly absorb sodium. And we haven't looked at  
20 other soils. That is sort of a non-answer, but that  
21 is the truth.

22 MR. HODO: I would like to go on and say  
23 that is dependent on soil type. In particular, it is  
24 known to the geotechnical community that if you bury  
25 even a grout mixture within a cohesive or a clay soil,

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1 you will have ion exchange. And you will have  
2 dramatically changed the soil mineralogy. And it  
3 would be detrimental to your whole burial process.

4 MS. BRADFORD: Thank you.

5 VICE CHAIRMAN CROFF: Okay. Thank you  
6 very much. I think at this point I don't see anything  
7 else. So we're going to declare a break here until  
8 10:35. That's about 15 minutes. During the break,  
9 what I'd like to do and do throughout the workshop is  
10 rotate the next panel of speakers up onto the main  
11 table here so they can be here.

12 And the current groups of speakers, I  
13 would like waste determinations to get them back at  
14 the second tier of tables if at all possible with a  
15 microphone to allow them to participate if they can.

16 So with that, about 15 minutes.

17 (Whereupon, the foregoing matter went off  
18 the record at 10:22 a.m. and went back on  
19 the record at 10:39 a.m.)

20 VICE CHAIRMAN CROFF: Thank you. I'd like  
21 to move on into our first -- what I'll call technical  
22 session. And this concerns waste retrieval and  
23 processing.

24 Before introducing our next speaker, I'd  
25 like to note a slight change in protocol on how I'd

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1 like to try to run this. And that is we've got our  
2 next panel of speakers up here. There are five of  
3 them.

4 I would like to try to get through all  
5 five speakers with no more than clarification  
6 questions. And then have you sit as a panel for about  
7 an hour of questions and answers just sort of across  
8 the board if my committee members will tolerate. So  
9 that means we'll get into the Q&A sometime later in  
10 the afternoon.

11 If that's not any problem, I'd like to --

12 MEMBER HINZE: Before lunch?

13 VICE CHAIRMAN CROFF: No, not before  
14 lunch, Bill. Only for you. You're on a diet.

15 I'd like now to introduce Dr. Paul Murray  
16 who will be the first speaker in this second session  
17 on waste retrieval and processing technology.

18 Paul has over 25 years of experience in  
19 the field of nuclear waste retrieval and handling.  
20 For the last 18 years, he's been employed by AEA  
21 Technology, initially working at reprocessing  
22 facilities at Dounreay and Sellafield.

23 He transferred to the U.S. nine years ago  
24 and has been working on waste retrieval projects  
25 around the entire complex.

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1           His presentation will focus on fluidic  
2 approaches to retrieving waste from tanks.

3           Paul?

4           DR. MURRAY: Thank you very much. I have  
5 a funny accent so I apologize now.

6           Okay. My presentation today will talk  
7 about power of fluidics. During the presentation, I  
8 will just talk about pulse jet mixers, RFD pumps for  
9 pump immobilization, a little bit about tank grouting,  
10 and then a consolidated system for mobilizing waste,  
11 recovering the HLW, and then grouting the residual HLW  
12 in place.

13           Power fluidics was invented over 25 years  
14 ago. It is a prudent technology with multiple  
15 deployments in the British nuclear arena. It has no  
16 moving parts in contact with the fluid. It is  
17 designed to be completely maintenance free. And it is  
18 installed into all modern reprocessing plants.

19           Plant lifetime costs, it's ALARA because  
20 it is no maintenance and it generates no secondary  
21 waste. Okay?

22           The key components of the pulse jet mixer  
23 are a jet pump pair, a charge vessel, and a nozzle.  
24 I'll explain each of the components. The jet pump  
25 pair consists of two air-driven jet pumps, one

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1 connected up to the charge vessel and the other side  
2 connected up to the vent side of the system.

3 For the purposes of everything that I'm  
4 going to talk about today, everything from that point  
5 downwards is considered active. Everything upstream of  
6 the jet pumps is considered inactive. This is what a  
7 jet pump pair looks like. It just looks like chunks  
8 of steel.

9 So in the suction phase of a jet pump, you  
10 put compressed air through the top ejector here. We  
11 create a region of low pressure from Bernoulli's  
12 equation, just like you see in your shower every time  
13 you turn your shower on and the shower curtain moves  
14 towards you. This region of low pressure allows us to  
15 suck air from the charge vessel up to that region of  
16 low pressure.

17 During the dry phase when we want  
18 pressurize the charge vessel, we put compressed air  
19 down the other jet pump. This jet pump is designed so  
20 it doesn't create a region of low pressure here. But  
21 actually causes a small leak back of air into the vent  
22 system.

23 So pulse jet mixer, this is a really,  
24 really simple piece of equipment. It's jet pumps,  
25 charge vessel, and a nozzle in the waste. When we put

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1 the vacuum on this side of the jet pumps, the region  
2 of low pressure, pull the air out of the charge  
3 vessel, the sludge and liquid moves into the charge  
4 vessel.

5 When the charge vessel is full, we put  
6 compressed air down this jet pump, pressurizing the  
7 charge vessel, forcing the sludge and liquid back out  
8 into the tank. Now air comes out of the charge  
9 vessel. The system is designed so that no air comes  
10 out of the charge vessel.

11 This is the C-tank system at Oak Ridge.  
12 We vent the numerous tanks around the complex using  
13 this system. The C-tanks are 62 feet long. They had  
14 two manways in the hypervent and had cooling coils  
15 along the base of the tank.

16 We installed charge vessels and manways at  
17 the base of the tank. These are the charge vessels,  
18 one went at either end of the tank. These are the  
19 charge vessels during installation. And they're just  
20 -- as I say, just charge vessels. No moving parts  
21 down in the tank. That's the size of the nozzle we  
22 put on the end of a charge vessel.

23 I hope this plays -- oh, it's playing.  
24 It's not playing on the screen. This is the inactive  
25 demo. What we're doing is we're looking down and

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1 along the tank. This is the charge vessel discharging  
2 with 60 psi in the charge vessel.

3 You can see the cooling coils here. So  
4 there is not much that is going to stand in front of  
5 that jet in the way of waste.

6 This is typically what the sludge looks  
7 like in a tank before we start. And this is what the  
8 tank looks like when we finish. The endpoint of a  
9 tank is determined by DOE or the site operator before  
10 we start.

11 The RFD pump, which I'd like to talk about  
12 now, takes the concept of the pulse jet mixer one  
13 stage further. You've got the jet pumps, the charge  
14 vessel, now we've got a device called an RFD. It's  
15 called a reverse flow diverter. And this acts like a  
16 three-way valve. So one side of it is connected up to  
17 the charge vessel. The other side is connected up to  
18 a delivery line.

19 And all it is is basically two nozzles  
20 housed in the teepee. This is just a cutaway view of  
21 it. But it really is all it is.

22 This is a production unit. That side is  
23 connected to the charge vessel. That side is the  
24 delivery line. That side is open to the tank.

25 There are over 400 of them installed in

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1 British nuclear plants. The longest has been running  
2 for 25 years now. There are 480 components went into  
3 the waste treatment plant at Hanford. These are the  
4 high-level waste tanks at Sellafield. These are  
5 cooling coils. These are the two RFD pumps down here.

6 So the RFD pump works, we put the suction  
7 on the charge vessel again. We suck liquid in between  
8 the two nozzles which fills the charge vessel. When  
9 the charge vessel is full, we pressurize the charge  
10 vessel, forcing liquid across the nozzles, up the  
11 delivery line, and out. And the pumps will literally  
12 pump anything.

13 They have minimum water requirements.  
14 They can pump right down to hardly any water left in  
15 the tank. There are no moving parts so you can't  
16 break them.

17 We built a system, a demonstration system  
18 for Hanford where we took the RFD system and we  
19 connected it up to two stable nozzles. So now we  
20 could take the waste from the tank and pump it back  
21 in. I've got slides to show this, in fact.

22 So we can force the liquid out of the  
23 charge vessel up, down through the stable nozzles, to  
24 knock the waste back to the pump to pump it out. So  
25 we literally keep recirculating the waste in the tank

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1 without adding extra water into the tank to mobilize  
2 the waste. Or we can send it through the outboard  
3 nozzles to knock more waste down and send it back.

4 And I'll skip that one.

5 For the million-gallon tank retrieval, we  
6 decided we need three independent systems working with  
7 two nozzles each to cover the base of the tank and  
8 return the waste. This is the size of the system  
9 here.

10 We demonstrated that this system could  
11 work on debris, which you typically find in a tank,  
12 pieces of string, wood, gloves, plastic bags, sample  
13 bottles. We demonstrated the system would not block  
14 when it encountered these wastes. At Los Alamos when  
15 we emptied the tank, we encountered a dead cat. So we  
16 managed to retrieve that I'm afraid.

17 I hope this is going to play. So one of  
18 the things -- I turned the volume down -- one of the  
19 things we did last year was we showed that the system  
20 could be used, once we got the bulk of the waste out  
21 of the tank, we could put grout in and we could use  
22 the system to mix the grout in the residual HLW. We  
23 put a uniform mix in the tank.

24 So instead of just pouring the grout into  
25 the tank, now we can mix the grout into the tank. And

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1 this tank is about 25 foot long to give you some idea.  
2 And the test proved very, very successful. The only  
3 comment we got back was our tanks are cylindrical and  
4 not horizontal.

5 This year, in September, we have built a  
6 28-foot diameter tank with cooling coils across the  
7 bottom. We have two pulse jet mixers operating  
8 underneath the cooling coils. We have an RFD pump  
9 feeding two external nozzles. We will demonstrate we  
10 can recover the HLW from the tank and then jet grout  
11 the residual HLW in the tank.

12 And if anybody wants to come to that  
13 demonstration, my e-mail details are in the pamphlet.  
14 You are more than welcome.

15 So in summary, we've had multiple  
16 deployments around the complex. It's a very stout  
17 system capable of adaptation. One of the things we  
18 found is when you start recovering a tank, you come  
19 across problems you don't expect. We've proven that  
20 our system is capable of adapting to overcome those  
21 problems.

22 It is a reusable, skid-mounted system so  
23 once it has emptied one tank, you can move it on to  
24 empty other tanks. You have a minimum water  
25 requirement in the tank so if there is a problem with

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1 the tank leaking, we just have to have a really small  
2 amount of water there.

3 It is capable of bulk waste retrieval, HLW  
4 recovery, and jet grout in the tank. And as I said,  
5 there is this big demonstration in September in  
6 Charlotte. And that's it.

7 VICE CHAIRMAN CROFF: Okay. Thank you  
8 very much. People are being uncommonly brief this  
9 morning.

10 Right now we show a lunch, having  
11 anticipated we'd run quite a bit longer. And I don't  
12 plan on going to lunch right now. So I think what I'd  
13 like to do is just continue with the agenda and ask  
14 Barry to come up and get him set up while I introduce  
15 him.

16 And then I may make a liar out of myself  
17 and entertain at least some retrieval questions before  
18 we do lunch. And group those together before we move  
19 on to a slightly different topic.

20 With that, thank you very much, Paul.

21 DR. MURRAY: Okay.

22 VICE CHAIRMAN CROFF: And the second  
23 speaker in this section will address a different  
24 aspect of waste retrieval technology. I'd like to  
25 introduce Dr. Barry Burks, who is currently President

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1 of TPG Applied Technology.

2 TPG was responsible for waste removal  
3 operations from 25 underground storage tanks at Oak  
4 Ridge National Lab. Barry was formerly the Robotics  
5 Technology Integration Manager for the DOE tank focus  
6 area, the Tank Waste Retrieval Product Line Manager  
7 for the DOE Robotics Crosscut Program, and the Tank  
8 Waste Removal Operations Manager for the gunite and  
9 associated tanks remediation project.

10 As you might expect, Barry is going to  
11 focus on the use of robotic devices for waste  
12 retrieval.

13 DR. BURKS: Okay. Thanks, Allen.

14 Okay. There are three basic ways to  
15 retrieve waste from tanks. And Paul talked about an  
16 approach where you mix and pump. But you can also mix  
17 and pump using remote systems. And I'll talk a little  
18 bit about that.

19 The other two ways that you can remove  
20 waste, depending on the form of the waste, is what I  
21 call mechanical removal where you might scoop or  
22 excavate, or drill, auger, you know remove the waste  
23 in a more solid form rather than a slurry.

24 Then the other thing, you may have waste,  
25 for instance, with ion exchange resins or something

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1 like that that you would like to remove -- maybe burn  
2 up those ion exchange resins before removing the rest  
3 of the waste and treating it.

4 So three approaches. And I'm going to  
5 talk primarily about mixing and pumping mechanical  
6 removal but the way I look at retrieval is that you  
7 have positioning tools and then you have the retrieval  
8 tools themselves. The remote systems are what you use  
9 to position your tools.

10 Typically what we're talking about are  
11 vehicles and arms. And you deploy a variety of tools.  
12 Those tools might be water jets used to create a  
13 slurry, mechanical agitators, there might be pumps, it  
14 could be the scoops, drills, augers, those sorts of  
15 things that you use for mechanical retrieval. Or you  
16 could be deploying a chemical reagent of some sort.

17 Okay. There have been a number of large  
18 arms designed, some of them built, a few actually  
19 deployed for tank waste retrieval. And this is not a  
20 complete list by any means. I left off the ones that  
21 only got as far as the drawing pad. If there wasn't  
22 somebody that at least funded a conceptual development  
23 activity, then I didn't include those.

24 But the arms, large arms include the  
25 light-duty utility arm. Three of those were built --

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1 and I'll talk about this on a later slide and  
2 elaborate -- for Hanford and INEEL, a modified version  
3 of that arm which was used at Oak Ridge National Lab  
4 and then a companion arm for the MLDUA that was used  
5 at ORNL.

6 And I will apologize to the folks who are  
7 here from West Valley, the Tarzan manipulator, we  
8 called it that, that's the nickname for this  
9 manipulator. But it was politically unacceptable at  
10 West Valley to call it a Tarzan manipulator so they  
11 came up with an acronym that is totally unrememberable  
12 -- or unmemorable, whatever you want to call it. And  
13 so I just ignore that six letter, six word acronym and  
14 call it what it really is. It's the Tarzan  
15 manipulator.

16 West Valley also had a simpler  
17 manipulator, just a telescoping mast with an arm that  
18 folded out. And then the Fernald site had two of the  
19 more novel approaches. Neither one got built but both  
20 the development was pretty far along, something called  
21 ReTRIEVR and EMMA that I'll talk about more.

22 And at Hanford, there is a fairly simple  
23 arm that is an articulated mast that has been used  
24 here recently. And they've completed cleaning up one  
25 tank so far and have other deployments planned.

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1           In addition to these large boom systems,  
2           there are a number of companies that offer smaller  
3           manipulators that can be attached to the end of a  
4           large boom. And provide a more dexterous working  
5           system for handling those retrieval tools.

6           Okay. The light-duty utility arms, these  
7           were built by Spar Aerospace, Ltd. And if you are at  
8           all familiar with the shuttle arm, this is very  
9           similar technology, built by the same company that  
10          built the shuttle arm. And it looks a lot like it, a  
11          long skinny arm with several joints in it.

12          In this case, the LDUAs were customized  
13          for tank environments at Hanford and at Idaho. These  
14          arms were built primarily for characterization and  
15          inspection. And the emphasis was on tools that could  
16          be attached to the end of the arm, go through a 12-  
17          inch diameter riser, and do sampling, inspection,  
18          physical and chemical property measurements.

19          So the emphasis was on being able to reach  
20          to the bottom of those 50-foot deep Hanford tanks.  
21          Because of the limitation of going through a 12-inch  
22          riser, they were only able to get about an 11-foot  
23          horizontal reach with those systems, limited payload  
24          of about 100 pounds.

25          And the LDUA system was originally

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1 deployed at Hanford for characterization inspection  
2 activity and then used at Idaho to support the  
3 retrieval activities that they are doing. The  
4 retrieval work is being done by water spray technology  
5 but some of the sampling and surveillance oversight  
6 activity that they're doing is being performed with a  
7 light-duty utility arm.

8 At Oak Ridge, we didn't have the 12-inch  
9 constraints that they had at Hanford. So what we did  
10 was to modify the basic LDUA design so that we could  
11 have a longer reach and a higher lift capacity. And  
12 that higher lift capacity allowed us to handle big  
13 enough tools to actually do retrieval, not just  
14 characterization, sampling, inspection.

15 The original LDUA design was mounted on  
16 the back of a truck so that at Hanford you could back  
17 up over top of the riser and deploy the system. I'll  
18 show a picture of that in a minute.

19 At Idaho and Oak Ridge, what we wanted was  
20 an arm that was mounted on a skid that we could lift  
21 with a crane and place in position and move from place  
22 to place on the tank farms.

23 The modified light-duty utility arm was  
24 used at Oak Ridge to clean seven large underground  
25 storage tanks between 1997 and 2000. This is a

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1 cartoon that was drawn by folks at Hanford about 1996  
2 now I guess it was.

3 But what it shows there's that truck-  
4 mounted light-duty utility arm. This is the  
5 containment structure. The arm would be driven to the  
6 site, housed in that structure, which would be laid in  
7 that yoke. And then once you got to the site, you  
8 upright the arm, deploy through a containment  
9 structure that had glove ports. And that's where you  
10 would attach tools on the end of the arm.

11 And then the arm would then proceed down  
12 into the tank. And you see the long, skinny arm like  
13 the shuttle with a variety of tools on the end. And  
14 there are other support systems, decontamination, the  
15 analysis facilities for those, and characterization  
16 tools for instance.

17 And there is a picture of the LDUA at  
18 Hanford. You had a little bit better view of that  
19 containment structure and the outriggers. There's the  
20 truck.

21 And then this is the arm itself. Rather  
22 than in a tank, this was in a test setup. Again, you  
23 can see it is a multilink arm, seven degrees of  
24 freedom. So it's highly dexterous with high-  
25 positioning accuracy, .05 inches.

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1           And that was needed, in part, because of  
2 going through the risers at Hanford, which are not  
3 true vertical, there are some off-vertical, and so  
4 you're trying to put something that is 11 and a half  
5 inches in diameter through something that is only 11.6  
6 inches diameter. And not straight. So positioning  
7 accuracy was required not only for the work being done  
8 in the tank but also just to get into the tank.

9           The modified light-duty utility arm at Oak  
10 Ridge had a similar enclosure for transport. And you  
11 see we had some working platforms up here for certain  
12 maintenance activities, connection to a glove box for  
13 attaching tools, and then the arm could be deployed  
14 into a tank.

15           In testing, we initially used the yellow  
16 plastic enclosure for contamination control and  
17 decided after a while that it was better to go clear  
18 so that we could see if there were oil leaks from the  
19 system. So in the actual tank deployments, we used a  
20 clear cover.

21           What you also see in this picture is the  
22 Houdini remotely-operated vehicle and our confined  
23 sluicing end effector. And that that is attached to  
24 something not very easily seen. But that's the waste  
25 dislodging and conveyance system that we used at Oak

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1 Ridge.

2 The tanks at Oak Ridge had gone through an  
3 initial retrieval campaign where sluicing was used  
4 back in the '80s. And what we were faced with in the  
5 late '90s was a HLW that varied from six inches to  
6 five feet deep. The bulk of the waste had been  
7 removed.

8 And we used the arm, handling this  
9 confined sluicing end effector to bring the level down  
10 so that we could then get the Houdini vehicle in the  
11 tanks and use the plow blade on the Houdini vehicle to  
12 help move sludge to where we could reach it.

13 That confined sluicing end effector is  
14 like a high performance carpet cleaner. Three  
15 rotating heads that can put out water jets set up to  
16 10,000 psi, which could break up hard waste, create a  
17 slurry, and then we had a jet pump in the arm back  
18 here that was attached through a pipeline and a  
19 conveyance hose to an intake here at this confined  
20 sluicing end effector. So as we broke up waste, we  
21 were also evacuating it from the tank.

22 West Valley -- Ken Picha mentioned earlier  
23 -- they've got a more complicated interior space in  
24 their tanks. They have vertical supports that are  
25 spaced ten feet apart. And then on the floor of the

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1 tank there are girders that are several feet high.  
2 And it is just a more complicated geometric  
3 obstruction to work around.

4 What they have been able to do is to use  
5 a telescoping mast system which then has an  
6 articulating arm for spraying water to help move waste  
7 HLW toward their retrieval pumps.

8 The more interesting work for folks  
9 interested in robotics anyway, is this Tarzan  
10 manipulator. And the concept there was that they  
11 wanted to deploy a manipulator which could grasp one  
12 of those pipes and be suspended from the pipe, hold a  
13 spray nozzle or other tool from its other arm, and  
14 assist in the HLW removal.

15 And in another version of that, which I'll  
16 show you a cartoon of, had two arms that could grasp  
17 two of the vertical supports and have a smaller, say  
18 a Schilling TITAN manipulator in the middle of that  
19 structure to help with retrieval.

20 Unfortunately, they weren't able to finish  
21 that project. Found alternate means to get the work  
22 done. And there were some prototype components that  
23 were built but the full system was not built. And  
24 this is just a cartoon showing how you could grip one  
25 of those vertical support beams and then have an arm

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1 out at the end handling a spray hose, for instance, or  
2 for getting around in that more complicated support  
3 structure, you might attach to two vertical supports  
4 and then lean over with a dexterous manipulator.

5 Okay. I mentioned that Fernald with their  
6 aboveground silos had two different projects that  
7 featured design of large manipulators. The ReTRIEVR,  
8 which was designed by Framatome, was a very large  
9 multilink arm designed for Silo 3. And the way that  
10 was going to be built, sections, eight- or ten-foot  
11 sections of arm were to be assembled inside the  
12 containment structure above the silos.

13 So you would insert the lower wrist and  
14 gripper. And then stick in a section. Lower that,  
15 stick in another section. So multi sections to build  
16 up an arm that would be able to reach over 40 feet  
17 down and across in those silos.

18 It got to the point where they had come  
19 components fabricated. But then the project was  
20 cancelled.

21 A similar application, the EMMA system,  
22 developed by Grey Pilgrim, in this case it was a  
23 cable-driven arm. And I'll show a picture of that  
24 shortly. The tanks focus area or actually the  
25 predecessor, Underground Storage Tank Integrated Demo,

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1 actually funded a prototype system development. And  
2 that was demonstrated and evaluated for tank waste  
3 retrieval. But the full-scale version was not  
4 constructed.

5 Okay. Another example of an acronym, the  
6 Revolving Turret Reeled Cable Incremental Link  
7 Extending Vacuuming Robot. ReTRIEVR is a whole lot  
8 easier to say. See the large concrete silo and these  
9 links that I was talking about, the multilink arm.  
10 Again, it was a large cable reel down the inside.  
11 This was designed to position a smaller manipulator at  
12 the tank walls or silo walls and along the floor to  
13 support waste retrieval.

14 And then EMMA, these are cylinders that  
15 have about a half a dozen cables running through them  
16 and back up to a cable management system up here. But  
17 you could turn that arm up, down, sideways by pulling  
18 on the cables one way or the other.

19 Okay. Neither of those fancy arms were  
20 deployed at Fernald but there was a system that I have  
21 some pictures of that was designed by our company and  
22 operated by Fluor Fernald, a hydraulic mining system  
23 where we had telescoping articulated masts with water  
24 jets.

25 And then the WD&C System, the point there

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1 was we have this three million dollar very precise  
2 arm, a modified light-duty utility arm, and it was  
3 going to be handling waste retrieval tools. But we  
4 didn't want to bring the pipeline of waste up either  
5 through that arm or attached to that arm.

6 So we built a half-million dollar arm  
7 simpler, four degrees of freedom, which was basically  
8 a pipeline. And the pipeline had motors in it to  
9 articulate and place the end effector across the tank.

10 So we would lower the waste dislodging and  
11 conveyance system into the tank. The MLDUA would  
12 grasp the end effector and then lower the rest of the  
13 arm into the tank and operate what is called a scara  
14 position for that simple arm.

15 So all of the hammer effect of pumping  
16 with that confined sluicing end effector was actually  
17 taken up by the simpler arm. And the expensive arm  
18 just had to deal with some simpler dynamic forces of  
19 the jets rotating. So it kept the maintenance on the  
20 more complicated arm much simpler. We weren't having  
21 folks doing maintenance or attaching tools to that arm  
22 right beside a pipeline that had waste going through  
23 it.

24 Okay. And then this articulated mast from  
25 Hanford, I've got a cartoon of that coming up. Oh, I

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1 guess while I've got it there, in addition to the  
2 confined sluicing end effector, we also had what we  
3 called the gunite scarifying end effector in use at  
4 Oak Ridge.

5 And every site is going to have different  
6 criteria for what is clean enough to close a tank. At  
7 Oak Ridge, the regulators wanted not only all the  
8 visible sludge removed but they also wanted the walls  
9 to be high-pressure washed to remove any loose  
10 contamination that there would be on the walls.

11 So a similar tools was developed to the  
12 confined sluicing end effector that simply had  
13 rotating jets that we could operate at up to 50,000  
14 psi. And that the MLDUA could then use to clean the  
15 walls.

16 Okay. And this is the pump module for the  
17 Fernald Advanced Waste Retrieval System. And there's  
18 the pump itself, 600 gallon per minute sludge pump.  
19 And it is being shown in a mock up that we built --  
20 TPG built an 80-foot long, 20-foot wide, 15-foot high  
21 swimming pool at our test facility. And did testing  
22 and operator training for the Advanced Waste Retrieval  
23 System.

24 And then Fernald had us take that down and  
25 set it up there. And they set it up on site and

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1 continue to use it there.

2 And there is a picture of the spray nozzle  
3 which was a 3,000-gallon-per-minute nozzle. So pretty  
4 healthy spray.

5 Okay. And I talked about that waste  
6 dislodging and conveyance system arm. Just some  
7 pictures showing the containment structure that you  
8 would attach tools through or do maintenance. And  
9 then the arm in its stowed configuration. And this  
10 would be lowered down into the tank and then unfold at  
11 that joint, operate then in a horizontal plane.

12 Okay. At Hanford, they are using an end  
13 tank remotely operated vehicle along with an  
14 articulated mast where a pump is located at the end of  
15 the mast system. And the vehicle is used to push  
16 waste and spray waste and help it move towards that  
17 pump.

18 Okay. Now as far as manipulators go,  
19 there have been several large complex systems designed  
20 but only a couple that have been actually built and  
21 deployed for tank waste retrieval, the MLDUA, in  
22 particular. And then there are some simpler arms that  
23 I mentioned that have been built.

24 For vehicles, actually there was a bigger  
25 selection of vehicles for tank waste retrieval than

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1 there are arms. And more of them have been deployed.

2 The Houdini vehicle, the primary feature  
3 of the Houdini vehicle is that it can fold up so that  
4 you can get a thousand pound mini bulldozer through a  
5 20-inch riser. So it folds up, goes down in, and then  
6 it can open up on the tank floor. And you have a very  
7 versatile work platform.

8 We also deployed at Oak Ridge a modified  
9 version of a Scarab vehicle. The vehicle that is  
10 being used at Hanford is from Non-Entry Systems, Ltd.  
11 And then there is a system that was custom developed  
12 at SRTC for Savannah River. It deploys a water  
13 cannon.

14 And then there are some other systems also  
15 evaluated by the Underground Storage Tank Integrated  
16 Demo that were never deployed. And I've got some  
17 pictures of those sorts of things.

18 Liquid Waste Technology built something  
19 called a Pit Hog. And, unfortunately, this is a  
20 picture from the days before digital cameras were  
21 widely used. But you can see a track vehicle with an  
22 auger and a suction to an off-board pumping system.  
23 And that's used in dredging ponds, for instance.

24 An ARD scavenger, wheels covered with mud,  
25 you know, this was a picture taken from a test

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1 environment where the vehicle got pretty well covered  
2 with mud.

3 And then there is the track pump which of  
4 all the vehicles that were explored by the Underground  
5 Storage Tank Integrated Demo, this is probably the one  
6 that had the most promise that didn't go on to get  
7 deployed. And this is a vehicle that is commonly used  
8 for cleaning out petroleum sludge tanks. So it can  
9 handle a pretty thick sludge material.

10 It has got an auger in the front and then  
11 there is a sludge pump here in the center. So between  
12 the tracks and the auger, you could chew up the  
13 sludge. And then suck it. And it could operate  
14 completely submerged. So you didn't have to do bulk  
15 retrieval by some other means.

16 Okay, Scarab III, ROV Technologies uses  
17 those Scarab vehicles. It is a family of models for  
18 power plant applications. And we worked with them to  
19 build a stainless steel version that could be deployed  
20 in the harsh environments that we find in storage  
21 tanks. And did a deployment at Oak Ridge.

22 It was designed so that it could handle  
23 retrieval tools but only deployed for sampling and  
24 characterization activities.

25 The Houdini vehicles, we had a Houdini I

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1 at Oak Ridge. And deployed it in three tanks. And  
2 learned a lot about how to make it better. And had  
3 that rare opportunity to actually build an improved  
4 version and deployed it in four tanks, four large  
5 tanks at Oak Ridge.

6 Again, versatile work platform, basically  
7 a 1,000-pound mini bulldozer with a dexterous arm on  
8 the end of it that could handle up to 250 pounds. Did  
9 all sorts of useful things with that besides handling  
10 the waste retrieval end effector and sampling.

11 We could also do things like if our  
12 confined sluicing end effector got plugged with tape  
13 and wire and plastic and those sorts of things, we  
14 could basically pick the nose on the end effector and  
15 clear it out if back flushing didn't work.

16 This is a picture of the Scarab, actually  
17 Scarab III. And this is the glove box that was used  
18 to deploy it in one of the tanks at Oak Ridge.

19 All right. Some pictures of Houdini. We  
20 had an aboveground contamination control enclosure.  
21 And the vehicle could be stowed in this compartment  
22 and then deployed through a riser, work with the LDUA  
23 or MLDUA, or it could handle that end effector and do  
24 retrieval on its own.

25 Okay. At Hanford, the vehicle was

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1 developed by CH2M HILL Hanford Group along with Non-  
2 Entry Systems. And this is a very recent activity,  
3 deployed in 2004, completed in 2005. In its first  
4 deployment used to remove a HLW of over 3,000 gallons.  
5 And additional deployments planned, as they say.

6 I'll show you some pictures of that. It  
7 is a track vehicle with a tether to operate the  
8 hydraulics on board. And you actually can see a  
9 little more -- this is not a Hanford picture but this  
10 is the commercial version before it was customized for  
11 Hanford. But it is a more clear picture of the track  
12 vehicle.

13 And you can see at that time, instead of  
14 plow blade on front, they had an auger. This was used  
15 for dredging operations.

16 Okay. For Savannah River, the folks at  
17 SRTC developed a small track platform that could be  
18 lowered into a tank. And then they could lower a  
19 water cannon on top of it and remotely join the water  
20 cannon to the vehicle. And it has been sufficiently  
21 tested but it turned out not to be necessary yet.

22 Okay. So for vehicles, the Houdini  
23 systems and the Non-Entry Systems, Ltd. vehicles are  
24 examples of successes. Vehicles deployed for  
25 successful tank waste retrieval applications.

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1           A number of others that I showed you,  
2 depending on the requirements, are technologies that  
3 are available. And the vehicle, and it is true for  
4 the arms, too, having deployable systems is really an  
5 engineering challenge, not a science challenge. The  
6 technology is mature. You just need to put the pieces  
7 together for a specific set of requirements.

8           Conclusions, we've had some successes.  
9 Usually the successes involve use -- well, usually you  
10 either use the mixing system like a fluidic system or  
11 a sluicing system to remove the bulk waste. And then  
12 you could remove the HLW with remote systems.

13           You could use vehicles for HLW removal by  
14 themselves. I showed you some examples. But  
15 generally you have a more efficient operation if you  
16 are playing pitch and catch where your pump is  
17 relatively stationary and the vehicle is able to be  
18 mobile around the entire tank and help bring the waste  
19 to that pump.

20           And then the last line here says that  
21 although many companies have contributed to remote  
22 technology development for tank applications, there  
23 has really been very little funding or activity in  
24 that direction here lately. So there are not that  
25 many folks active right now.

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1           But if DOE, and I say, you know, I say get  
2 serious -- they're very serious about tank waste  
3 retrieval. The problem is you don't have anything yet  
4 to -- where to dispose and store the waste. You don't  
5 have the treatment facilities in place. And so it  
6 doesn't make sense to pull waste out of the tanks  
7 until you are ready to process and store.

8           But when DOE is ready to process and store  
9 tank waste, the techno community has material  
10 solutions that we can put forward. Thank you.

11           VICE CHAIRMAN CROFF: Thank you, Barry.

12           I think at this point what I'd like to do  
13 is go ahead and entertain questions on the retrieval  
14 issue, if you will, to both Paul and Barry. So, I  
15 guess, Barry, you know, you can stay there with that  
16 microphone or sit down over here with Paul as you  
17 wish.

18           Bill?

19           MEMBER HINZE: Well, all this is very  
20 fascinating. And it shows a lot of ingenuity.

21           A couple of questions. Barry, you talk  
22 about using the vehicle system for removing of the HLW  
23 and this is with a pressurized system associated with  
24 it I assume.

25           DR. BURKS: That's correct.



1           MEMBER HINZE: And yet we hear from Paul,  
2 can your system also get the HLW out without a vehicle  
3 system associated with it?

4           DR. MURRAY: It depends on the HLW.

5           MEMBER HINZE: Well, that was also another  
6 concern of mine. You are obviously losing pressure as  
7 you move away from your arm that goes down. So you  
8 must have a fairly high pressure to remove a HLW or  
9 even to move the sludge. What kind of dissipation of  
10 pressure do you get? And how do take that into  
11 account?

12          DR. MURRAY: The pressure we use is really  
13 low. It's about 60 psi. And what we rely on is the  
14 mass of water coming out the nozzle. So the nozzles  
15 themselves are inch and a half diameter.

16          MEMBER HINZE: Okay. So it is the  
17 momentum of the water itself that -- okay.

18          I guess that really gets at another  
19 question that I had that relates to the problem  
20 associated with causing leaks in tanks with all this  
21 equipment. And how do you know that you are not  
22 causing leaks or how do you know you are not  
23 pressurizing the fluids through minute cracks in the  
24 tanks? How do you monitor all of this?

25          DR. BURKS: Let me respond to your first

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1 question also. The tank geometry is partly what  
2 drives the solution for retrieval. If you've got a  
3 tank, a Hanford tank, with a limited number of  
4 penetrations. And you've got 15 feet of dirt over top  
5 of your tank. It's very expensive to add  
6 penetrations.

7 So if you can remove the waste using the  
8 existing penetrations, then that is going to save a  
9 lot of money and perhaps exposure. And the best way  
10 to do that may be an arm or a vehicle.

11 Whereas those horizontal tanks that Paul  
12 was showing, if you've got horizontal tanks with a row  
13 of penetrations or spargers down the center, you know  
14 it may make a whole lot of sense to just use a  
15 fluidics mixing approach because the geometry, the  
16 rounded bottom on that tank favors that approach.

17 Whereas a large, flat-bottom tank may be  
18 difficult to clean using -- it takes a lot more jets  
19 or a lot more directional control, for instance, on  
20 that.

21 Now could you be creating leaks?  
22 Potentially, you could be unplugging some piece of  
23 waste that has been plugging a leak for a period of  
24 time.

25 MEMBER HINZE: Right.

1 DR. BURKS: You know that is certainly a  
2 possibility. And in the tanks like at Savannah River  
3 where you have an annulus, you have some opportunity  
4 to monitor that. At Hanford, the single-shell tanks,  
5 it's not going to be as easy.

6 And what you are counting on there is that  
7 you are bringing the waste, the contamination, down to  
8 the bottom of the tank and pumping it out. You are  
9 not maintaining a large amount of free liquid in the  
10 tank.

11 As soon as you create that free liquid,  
12 you want to evacuate it, which helps minimize the  
13 potential for migration through a leak, which is an  
14 advantage for these minimum added water approaches  
15 compared to the traditional sluicing where you are  
16 putting a lot of water in and you are counting on  
17 keeping a large volume of water with waste suspended  
18 in it.

19 So you minimize the potential by  
20 minimizing the free liquid.

21 MEMBER HINZE: And not necessarily any  
22 monitoring system associated with it?

23 DR. GASPER: I'll try to address -- Kenny  
24 Gasper from Hanford. I'll try and address your  
25 question, Bill.

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1           And that is in the case of retrieval on  
2           single-shell tanks where we're dealing with 75-foot  
3           diameter flat bottom tanks basically, Washington  
4           Department of Ecology, working with the Department of  
5           Energy, reached agreement that we would put some  
6           demonstration monitoring capability around our tanks  
7           to try to determine whether there was any leakage  
8           occurring.

9           And the way we did it was in separate  
10          technology development activities, evaluated  
11          competitive techniques. But we ultimately used  
12          electrical conductivity probes surrounding the tanks  
13          using the monitoring wells that already were in place.  
14          And we basically monitored the conductivity of the  
15          soil grid surrounding the tank.

16          And that proved for the demonstration that  
17          was done this past year to be able to pick up moisture  
18          that was coming from rain. And we don't get heavy  
19          rainfalls in the desert of Hanford. And so the  
20          monitoring system was able to pick up that kind of  
21          moisture difference. And we were not seeing from our  
22          retrieval operations any leakage associated with the  
23          retrieval operation.

24          But your point is well taken that you may  
25          have to put in sophisticated leak detection capability

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1 if you are dealing with the large diameter, single-  
2 shell tanks at Hanford that don't have the annulus to  
3 sense and don't have the rounded bottoms of some of  
4 the horizontal tanks.

5 So that becomes a separate technology  
6 evaluation activity that we've had to go through.

7 MEMBER HINZE: Thank you.

8 One of the things that is very appealing  
9 about Paul's system that he described as simplicity,  
10 when you get into something like the vehicles, these  
11 are highly complex systems. I'm wondering are you  
12 concerned about any explosive in the tank? Do you  
13 pump inert gas into the tank so that there are no  
14 explosions that could come from static electricity or  
15 from metal to metal scraping?

16 And I'm also wondering with those robotic  
17 tanks, how you do the decontamination after retrieving  
18 that vehicle. That must be a lot more difficult than  
19 with a simple device like Paul was describing.

20 DR. BURKS: I'll address the last one  
21 first because it is easier.

22 MEMBER HINZE: Okay.

23 DR. BURKS: They are all designed -- if  
24 they are designed for tank waste retrieval, then they  
25 are designed for decon. And like that LDUA with the

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1 plastic sleeve on it, it was designed so that you are  
2 cleaning a plastic sleeve rather than cleaning the  
3 metal arm that has maybe exposed screw holes or that  
4 kind of thing. So there are techniques to avoid  
5 getting or to simplify the decon process.

6 But then you see on these track vehicles,  
7 there are nooks and crannies. And there's places for  
8 waste to become embedded. So what we did at Oak Ridge  
9 and also it was done at Hanford and Idaho is to design  
10 a spray ring so that when we pull the vehicle or the  
11 arm up, we pass it through a high-pressure wash. In  
12 our case it was 2,000 psi.

13 And it did a pretty good job of cleaning  
14 off the vehicle or the arm when it was pulled up into  
15 its containment structure. But, again, our emphasis  
16 was on clean enough to move to the next tank and  
17 continue operations in a production line kind of a  
18 mode as opposed to trying to release it for, you know,  
19 free release afterward.

20 They are more complex than piping, than  
21 the fluidics. You have to look at the requirements.  
22 At gunite tanks, we had to take three-inch cores in  
23 the gunite walls before and after cleaning. And then  
24 cut those into slices to demonstrate that we had  
25 cleaned sufficiently and that there wasn't

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1 contamination that had migrated deep into that  
2 concrete structure.

3 You know you can't do that with something  
4 designed just to remove waste. You need a  
5 multipurpose system. So in addition to the retrieval,  
6 if you have other requirements, you may still end up  
7 after cleaning a tank with fluidics having to go in  
8 and do some kind of sampling or characterization  
9 activity with a different system.

10 You are driven by the requirements. And  
11 every site is different.

12 As far as the explosive potential, we  
13 always operated with a negative pressure in the tanks  
14 when we were doing operations at Oak Ridge. And so if  
15 we -- and we started out with an atmosphere in the  
16 tanks that was not potentially explosive. But we  
17 operated with a negative pressure.

18 At Hanford, I know that they have some  
19 tanks that are on the watch list for potential  
20 hydrogen concentration. And if you are doing  
21 retrieval from those tanks, then you are going to  
22 aggressively ventilate to try to avoid a threshold  
23 concentration of potentially explosive material.

24 But the other thing you can do is design  
25 the systems with intrinsically safe electronics --

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1 move as much electronics as possible off board, which  
2 is what we've done, use some intrinsically safe  
3 materials. So you can minimize that risk.

4 MEMBER HINZE: It's just a potential  
5 concern. And that's why I wanted to raise it.

6 DR. BURKS: It is.

7 MEMBER HINZE: Thank you.

8 VICE CHAIRMAN CROFF: Okay, Mike?

9 CHAIRMAN RYAN: I second Allen's comments,  
10 creative and innovative engineering. You both ought  
11 to be applauded for looking at tough problems and  
12 coming up with innovative solutions. It is really  
13 interesting to hear your presentations.

14 I think a little bit down the road a bit,  
15 I took one note of 50,000 psi out of a hydrolaser.  
16 That's pretty aggressive cleaning. And it kind of  
17 leads me to the question that I think about. At the  
18 end of the day when the tank is "done", whatever done  
19 is and I know that is going to vary a bit, have you  
20 left it in a state that you can really predict how it  
21 is going to behave in performance assessment?

22 And I raise the question. For example,  
23 you attack something with 50,000 psi. You can back  
24 up. I mean you could create holes in the thing you  
25 think is intact. And things like that. Have you

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1 gotten into those kind of assessments? I know I'm  
2 asking a tough question because maybe you are not  
3 there yet. But tell me what your thinking is on how  
4 do you decide when to stop.

5 DR. BURKS: Well, for the gunite tanks, we  
6 went through a cold test program that included our EPA  
7 and DOE and the people who were going to be involved  
8 in the readiness reviews and they just wore me out  
9 doing demonstrations basically. And wore out the  
10 Houdini I practically. That's why we had to have a  
11 second one.

12 What we did there was to demonstrate the  
13 limits of the technology in a cold environment. And  
14 the regulators used that cold environment result to  
15 help define what the end state would be.

16 In that case, we were able to remove all  
17 visible sludge and, again, the loose contamination on  
18 the wall through that scarifying. So that was our  
19 criteria. Remove all visible sludge. Remove the  
20 scale. And there were other sampling guidelines along  
21 the way.

22 But what we left behind in the gunite  
23 tanks -- and these are large, flat-bottom tanks, what  
24 we left behind was typically a half inch to three-  
25 quarters of an inch of our decon water. You know that

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1 last pass cleaning the systems as you pull them out of  
2 the tank generated some dirty water.

3 But the disposition of those tanks was to  
4 grout. So having a half inch of dirty water in the  
5 bottom of a tank that is going to be grouted was  
6 perfectly acceptable.

7 CHAIRMAN RYAN: Yes. I guess the point  
8 I'm trying to make, and I know you've given us  
9 specific examples, it would be an interesting goal to  
10 not only think about criteria that are operational,  
11 like no visible sludge and some decon standard or some  
12 number of disintegrations per minute per 100 square  
13 centimeters or micro arc per hour per square meter or  
14 whatever you want to do.

15 But it would be interesting to think about  
16 leaving it in such a way so that it has a high  
17 predictability as you go to the next step of  
18 predicting performance in the longer haul for  
19 determining that it is okay to leave it behind. Have  
20 you ever thought in that way about it? Or not?

21 DR. BURKS: Well, I know that both Hanford  
22 and Savannah River have clean-up criteria based on the  
23 number of curies that they are able to leave behind in  
24 a tank. And that is based on a, I guess, a risk  
25 model.

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1 CHAIRMAN RYAN: Okay.

2 DR. BURKS: And our acceptance criteria at  
3 Oak Ridge is also based on a risk model. The bottom  
4 of our tanks were below the water table because of the  
5 hydrology in Oak Ridge. We have creeks that are  
6 nearby. So the risk numbers had been run. The model  
7 had been run to see what would be acceptable.

8 And, you know, one of the alternatives was  
9 remove the tank shells altogether. But it was  
10 determined that if we could remove a sufficient amount  
11 of the radioactive material and then stabilize the  
12 shells and material that might be left remaining in  
13 the shells and on the floor, that that would be  
14 acceptable from the risk model perspective.

15 Other folks are going to have different  
16 drivers. And probably be allowed to leave a whole lot  
17 more in the tanks.

18 West Valley has a different situation.  
19 They were getting down to the millimeters of material  
20 left in places on the bottom -- in terms of solids,  
21 millimeters of solids on the bottom of their tanks  
22 because they started with a material that was so much  
23 hotter than our sludge that it took a whole lot  
24 smaller volume to get to an acceptable residual.

25 Hanford and Savannah River are more like

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1 West Valley in that regard. Not as extreme.

2 And a part of what you are asking about is  
3 the condition of the shells. At Fernald, those silos,  
4 you know the analyses tell you they should have  
5 collapsed 20 years ago.

6 At Oak Ridge, the gunite tanks are really  
7 in very good shape except for one where we see rebar.  
8 There's obvious spalling that has occurred inside a  
9 tank. So stabilizing with grout worked just fine  
10 there.

11 At Hanford, it's going to be so expensive  
12 to pull those tanks out of the ground, they need to  
13 find a way to stabilize them in place and make them  
14 acceptable.

15 CHAIRMAN RYAN: So I guess in that sense  
16 it really is a one off situation. Each one has its  
17 own unique features. Is that really where you are  
18 now?

19 DR. BURKS: Yes, different geological or  
20 hydrogeological constraints. And what is acceptable  
21 to their regulators.

22 CHAIRMAN RYAN: Thanks. That's a helpful  
23 insight. I appreciate it.

24 MEMBER WEINER: Again, I think this is  
25 fascinating. And I'm so happy to see this technology

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1 developed because I remember 20, 25 years ago, we were  
2 told oh, you'll never do this. You'll never clean  
3 those tanks out.

4 My question is you mentioned that you only  
5 decontaminate them enough to use the instrument on the  
6 next tank. So at some point, it must become so  
7 contaminated that you can't use it any more. Is that  
8 the case? And if it is, what do you do with it then?

9 DR. BURKS: Actually, we ran out of tanks  
10 before we got to that point.

11 MEMBER WEINER: Well, good for you.  
12 That's great.

13 DR. BURKS: And actually at the conclusion  
14 of the gunite tanks project, I tried to interest other  
15 sites into using the equipment. And there were  
16 several reasons why we weren't successful in doing  
17 that.

18 One of the prominent reasons was because  
19 of the level of contamination. Most folks would  
20 rather start with a cold system that they can go  
21 through a cold testing program and operator training  
22 on than deal with the hassles of starting with a  
23 contaminated system.

24 MEMBER WEINER: What do you do with your  
25 contaminated instruments? Your contaminated robots

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1 and arms and things?

2 DR. BURKS: The two Houdini systems and  
3 the modified LDUA are in a scrap yard, contaminated  
4 scrap yard at Oak Ridge.

5 MEMBER WEINER: So they become low-level  
6 waste.

7 Paul, what do you do?

8 DR. MURRAY: Our systems, the small mobile  
9 system we built at Oak Ridge, after it finished  
10 emptying tanks at Oak Ridge was moved to Mounds and it  
11 continued to empty tanks at Mounds. Because it was  
12 used on plutonium contaminated wastes, it could not go  
13 to any other place.

14 And so it is disposed of completely apart  
15 from the control head and the off gas system were  
16 given back to us and we're about to reuse that  
17 equipment for some tanks at Idaho.

18 We generally abandon the nozzles in place  
19 in the tank. The big charge vessels I showed you,  
20 after they finished emptying the C-tanks at Oak Ridge,  
21 were picked out and permanently deployed on the CIP  
22 tanks, capacity increase tanks at Oak Ridge. And  
23 they'll be used for the next 20 years at that site.

24 In other systems, once we've emptied a  
25 tank, people tend to fill them up again after us. So

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1 they are in continuous operation.

2 MEMBER WEINER: Oh, I see. Thank you.

3 VICE CHAIRMAN CROFF: Jim?

4 MEMBER CLARKE: Yes, just picking up and  
5 let me fifth what everyone has said. Very creative,  
6 innovative technologies. Fascinating presentations.

7 A couple questions on some of the details.  
8 And this may not be a fair question. But is there an  
9 average time it takes to do something like this? For  
10 example, Paul, your cycle time on your charge and  
11 drive, you know, can you give us a feel for that?

12 DR. MURRAY: About two to two-and-a-half  
13 minutes on the big charge vessels to fill and cycle.  
14 Obviously, it depends on altitude. And when we get up  
15 to Los Alamos, it takes a bit longer. But it is  
16 generally about two, two-and-a-half minutes to fill  
17 the charge vessel before it discharges.

18 MEMBER CLARKE: And I think, Barry, you  
19 said that you really target the tool to the tank. So  
20 depending on the configuration of the tank, you'd use  
21 one approach or another.

22 I guess Hanford might be an example. But  
23 are there sites where you have encountered different  
24 designs for different ages of tanks? And you really  
25 need to use different approaches?

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1 DR. BURKS: Again, the geometry and the  
2 waste form itself are the two big drivers for what the  
3 tool is going to be. And there have been a number of  
4 different systems evaluated for use at Hanford that  
5 have different strengths applicable to the various  
6 problems.

7 You know I showed you the Tarzan  
8 manipulator.

9 MEMBER CLARKE: Yes.

10 DR. BURKS: There is only one site that  
11 has that kind of constraint to drive you to that  
12 complicated a system.

13 MEMBER CLARKE: You know this is more of  
14 a question, I guess, about the tanks themselves. But  
15 do you encounter different designs on the same site?

16 CHAIRMAN RYAN: Yes.

17 DR. BURKS: Different numbers of  
18 penetrations, different sizes of penetrations,  
19 different depths, diameters.

20 DR. GASPER: Even at Hanford -- this is  
21 Kenny Gasper -- even at Hanford on our single-shell  
22 tanks, some are flat bottom, some are slightly dished.  
23 That is between the center of the 75-foot diameter  
24 tank and the rim at the bottom, there may be a one-  
25 foot slope to it. And that's what I mean by the dish.

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1           The other problems that we have with  
2 regard to evaluating the technologies as Barry says is  
3 the kinds of waste. We have such a variety. I'm not  
4 talking about chemically. I'm really talking about  
5 physically. That is the waste in some cases is very  
6 soluble.

7           And to the extent that it is either  
8 soluble or it is somewhat mobile in terms of pumping  
9 and sluicing, even with the limited volume sluicer,  
10 kind of like a shop vac, versus if the material has  
11 aggregated more into coarse gravel or cobble, when we  
12 encounter that kind of material and we hit it with a  
13 sluice nozzle, it just moves.

14           And our C-106 problem was not that we  
15 ended up with solid concrete-like material but rather  
16 that we had cobble that we chased around the bottom of  
17 the tank. It's kind of like trying to wash coarse  
18 gravel off of your driveway with a garden hose. Well,  
19 we were using a fire hose in a sense on a couple  
20 different penetrations through the top of the tank and  
21 trying to wash it over to where the collection pump  
22 was.

23           The pump was fully capable of pumping it  
24 if we could get it there. It's just that how do you  
25 -- when you've got a 75-foot diameter and you've got

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1 this hose coming down through this end, your  
2 probability of with two hoses getting it to your  
3 collection point, we exhausted our resources and  
4 basically found that we were not quite achieving the  
5 99 percent number to the plus or minus accuracy that  
6 was required by our agreement.

7 We were at -- let's say we were supposed  
8 to be at 360 plus zero minus whatever we wanted on  
9 cubic feet and we calculated that we were at something  
10 like 345 plus or minus something. And what do you do?

11 Well, we didn't meet the criteria. And we  
12 weren't sure -- it was definitely the law of  
13 diminishing return of how much resources you spend to  
14 chase this material where the material was so  
15 insoluble that it wasn't releasing anything.

16 And so that's where we're at with C-106  
17 with talking with the NRC and talking with ecology  
18 about what do we do on a tank like that?

19 In the case of S-102, well S-112 dissolved  
20 well down to a certain point where the salt cake was  
21 so reconstituted that it basically quit dissolving and  
22 we could hit it with hot water or cold water and we  
23 were running out of ability to add water, let it sit,  
24 pump it out and get any degree of removal.

25 In the case of S-102, we had just enough

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1 sludge around the material at the bottom of the tank  
2 that it was clogging the inlet to the pump that we  
3 were retrieving with. And we're working that problem  
4 right now.

5 So when Barry says it really depends on a  
6 combination of the configuration of the tank and the  
7 constituency of the material, that's --

8 DR. BURKS: And the requirements of your  
9 regulators.

10 DR. GASPER: Yes. But even with a common  
11 set of regulators, we are just having a difficult time  
12 projecting how a particular tank is going to retrieve  
13 when you begin using a particular technology to do it.

14 MEMBER CLARKE: And if I could just  
15 interject one more, this is the last one.

16 I assume you are visually monitoring this  
17 during the course of the clean out so you've got a  
18 record of every stage of it?

19 DR. GASPER: Yes, we have TV cameras down  
20 in.

21 VICE CHAIRMAN CROFF: Okay. I've got a  
22 question or two or four.

23 I guess first on the fluidics technology,  
24 are you proposing that for bulk waste retrieval, you  
25 know the first 20 or 25 feet kind of stuff?

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1 DR. MURRAY: It depends on the tank. If  
2 it is salt cake like Ken was talking about, then just  
3 past practice sluicing will dissolve the waste up.  
4 And it is a very, you know, viable and efficient way  
5 of doing it.

6 And fluidics then comes into its own at  
7 the end to recover the HLW and potentially grout the  
8 HLW in place.

9 VICE CHAIRMAN CROFF: For the -- well, let  
10 me call it massive amounts of mobile stuff, not just  
11 the salt cake but the, you know, sludge that can be  
12 moved around by a mixer pump, is it more efficient to  
13 use the mixer pump, you know I mean down to a certain  
14 point?

15 DR. MURRAY: There are two ways of looking  
16 at it. You can try and completely homogenize the tank  
17 with your mixer pump and then feed forward from that.  
18 Or you can use a set volume for the charge vessel and  
19 suck so much sludge into the charge vessel, dilute it  
20 with supernated water, pump that forward, monitor what  
21 you pump forward, and then adjust your amount of  
22 dilution the next time.

23 So instead of trying to mix the entire  
24 tank, you're trying to control a 300- or 400-gallon  
25 volume. You see what I'm saying? It gives you a

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1 different option.

2 VICE CHAIRMAN CROFF: Yes.

3 DR. MURRAY: Because you've got to turn  
4 the mixer pumps off at some point because of minimum  
5 submergence of the mixer pumps.

6 VICE CHAIRMAN CROFF: Right. As I  
7 understood what you said, with the fluidics  
8 technology, you can get down to on the order of an  
9 inch or a half an inch kind of stuff --

10 DR. MURRAY: Yes.

11 VICE CHAIRMAN CROFF: -- if I'm going to  
12 assume there is not a bunch of stuff on the bottom of  
13 obstructions, which is about the same, I think, as  
14 some other technologies.

15 Is it your belief that this fluidics thing  
16 is just a more efficient way to get down to that level  
17 if you will?

18 DR. MURRAY: It will use much less water  
19 to get down to that level. We can continuously  
20 recirculate the water in the tank to concentrate up  
21 the sludge before we pump it out. Past practice  
22 sluicing, you have to have recirculation loop and  
23 stuff like that.

24 VICE CHAIRMAN CROFF: Okay. You mentioned  
25 this demonstration in September. Has a date been

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1 picked?

2 DR. MURRAY: It's going to be the week  
3 after Labor Day.

4 VICE CHAIRMAN CROFF: Okay. But not a  
5 specific day in the week yet?

6 DR. MURRAY: No. If anybody is  
7 interested, as I said, if they'd e-mail me, we'll make  
8 sure you get invitations.

9 VICE CHAIRMAN CROFF: Okay. Barry, on  
10 some of your stuff, I gather autonomous vehicles for  
11 in tank, nobody has -- it's not worthwhile going that  
12 far?

13 DR. BURKS: No, the environment is  
14 unstructured enough that you are better off just to go  
15 with a tele-operated system.

16 VICE CHAIRMAN CROFF: Okay. At West  
17 Valley, you mentioned getting down to very low levels.  
18 What technology did they use to get down to  
19 millimeters?

20 DR. BURKS: They used water jets and  
21 mixing pumps.

22 PARTICIPANT: On the walls, they  
23 burnished.

24 DR. BURKS: Yes. But for their HLW  
25 removal, they were using water jets to move the sand

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1 basically to where their mixer pumps could pick them  
2 up.

3 VICE CHAIRMAN CROFF: Okay.

4 DR. BURKS: But it was -- Ken talked about  
5 reaching diminishing returns. They were really way  
6 out on the end of the curve as far as what you are  
7 picking up per amount of time you are spending.

8 VICE CHAIRMAN CROFF: I guess I should say  
9 by way of background, you know, that what I'm focused  
10 on is this maximum extent practicable thing and what  
11 is practicable. And it seems that in a nice open tank  
12 you can get down to just about nothing. And maybe  
13 with some debate on whether all of the remote systems  
14 are really worth it or not depending on dilution.

15 But in some other tanks, it can be a good  
16 deal tougher. And the economics, like the curve  
17 starts to go up fairly quickly from what I think I'm  
18 understanding.

19 Again on the remote system, there were a  
20 lot of midstream cancellations. You know for defined  
21 applications like Fernald and West Valley, why did  
22 they get, you know, part of the way in and then just  
23 say we're not going to do that?

24 DR. BURKS: Variety of reasons.

25 VICE CHAIRMAN CROFF: Okay.

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1 DR. BURKS: The contractor, for instance,  
2 on Silo 3 bailed out. You know they defaulted on  
3 their contract.

4 VICE CHAIRMAN CROFF: Yes.

5 DR. BURKS: That was Rocky Mountain  
6 Remediation Services.

7 There was -- Foster-Wheeler had the  
8 contract to do Silos 1 and 2. And after getting about  
9 80 percent of the way through design and fab, they  
10 entered negotiations on a large change order with  
11 Fluor Fernald and DOE. The decision was made to  
12 terminate for convenience. And Fluor finished the  
13 contract.

14 They picked up all of our stuff that we  
15 were building for Foster-Wheeler. But they eliminated  
16 the EMMA arm, for instance. And decided they would  
17 just rely on hydraulic mining.

18 VICE CHAIRMAN CROFF: Yes.

19 DR. BURKS: So there's contract management  
20 issues that have entered.

21 For the Tarzan system, design progressed  
22 pretty well until a certain point. And then they got  
23 to a point where there was some question about whether  
24 those vertical supports could handle the stress. And  
25 when those questions came up, the cost to resolve

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1 those questions versus continuing with the approach  
2 that was working but working minimally at that point,  
3 the decision was made to keep going without the  
4 Tarzan.

5 VICE CHAIRMAN CROFF: Okay. Final  
6 question. Savannah River has -- I don't know -- on  
7 the order of 50 tanks, the inside of which is  
8 basically a forest of cooling coils, vertical cooling  
9 coils in this case. What are your thought on -- what  
10 can you do to retrieve that kind of tank to get the  
11 waste out from amongst all those coils? What is  
12 practical or reasonable in there?

13 DR. BURKS: Well, mixer pumps, mixer  
14 systems are going to get you a long ways. And then it  
15 is just a question of how much of the HLW do you want  
16 to retrieve. And you're going to have to deliver more  
17 energy into that HLW to get it mobilized. Whether  
18 that is with a vehicle, an arm, or a pulse jet, that's  
19 determined -- the deployment system is really  
20 determined by the number of access penetrations.

21 VICE CHAIRMAN CROFF: Yes.

22 DR. BURKS: And my feeling anyway, you can  
23 come up with an arm, you can come up with a vehicle.  
24 The real question is how much can you leave behind.

25 VICE CHAIRMAN CROFF: I take it from what

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1 you are saying, you know, it would be very costly to  
2 maneuver in around all those coils.

3 Paul, do you have any thoughts on that?

4 DR. MURRAY: Yes, we looked at Tank 48 at  
5 Savannah River. And we concluded we could retrieve  
6 most of the waste from the tank using free  
7 penetrations into the tank. And then we were  
8 proposing a chemical solution to basically finish off  
9 the tank.

10 VICE CHAIRMAN CROFF: Okay. In this case,  
11 how much was most? I mean in inches or something like  
12 --

13 DR. MURRAY: It is hard to say. It's hard  
14 to quantify what is in the tank --

15 VICE CHAIRMAN CROFF: Okay.

16 DR. MURRAY -- to begin with. That's  
17 always a problem. In our experience, whatever data  
18 we're given to begin with about the tank, you know,  
19 nod and smile and put it on one side and design for  
20 the worst case because you never know what is in that  
21 tank.

22 VICE CHAIRMAN CROFF: Okay. So that's  
23 just basically sort of an unknown at this point.

24 DR. MURRAY: Yes.

25 VICE CHAIRMAN CROFF: Until you get there.

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1 DR. MURRAY: Yes.

2 VICE CHAIRMAN CROFF: Okay.

3 DR. BURKS: Well, let me comment.

4 Although I really enjoy the more complicated systems,  
5 in practice what I push is the simplist approach that  
6 meets your requirements. And so in some cases, it is  
7 an articulated mast that only has two joints.

8 VICE CHAIRMAN CROFF: Okay. Anybody?  
9 Latif?

10 DR. HAMDAN: Yes, Barry, you did not  
11 discuss this. What kind of information do you  
12 collect? Major items in your checklist, if you like,  
13 that you have before you receive the waste, during the  
14 waste retrieval, and afterwards? The things that you  
15 worry about the most.

16 DR. BURKS: Well, system requirements is  
17 the waste composition, pH, the RAD levels, I've  
18 mentioned the access penetrations that really drives  
19 the size of things you are putting in there,  
20 constraints such as explosive environments, walls that  
21 maybe can't take 50,000 psi.

22 Floors could also be an issue because at  
23 Hanford, the leaks may be from the bottom of the tank,  
24 not the sides. Who knows? So there are lots of  
25 constraints that have to do with the tank itself and

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1 the waste.

2 Beyond that, where is it going to go and  
3 how do I get it there. At Oak Ridge, we were using  
4 one of our tanks -- the last one we cleaned out was  
5 the one we used as our mixing tank. And then from  
6 there, we transported over a mile away to the Mountain  
7 Valley storage tanks where a treatment facility is  
8 being built or has been built at this point.

9 I was going to have to dilute the sludge  
10 to pump it a mile across site. So it didn't make  
11 sense for me to spend a lot of money to recirculate  
12 contaminated water when I had to add water sooner or  
13 later anyway.

14 We had evaluated using contaminated water  
15 supernate, in our confined sluicing end effector for  
16 the nozzles. It didn't make sense because we were  
17 going to have to add water to dilute it anyway.

18 Other sites, a minimum added water  
19 approach may be more important to you than a lot of  
20 other aspects. Savannah River and Hanford, they have  
21 a water management problem right now.

22 And when I said at the end of my slide,  
23 you know, when DOE is ready to get serious about waste  
24 retrieval, the tools are there. By get serious, I  
25 mean have the treatment, processing, storage

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1 facilities in place so that you can go forward.

2 The retrieval approach is just the front  
3 end of the process. You want to retrieve the waste in  
4 the form that is going to be most easily treated.

5 We've got work that we're going, and Paul  
6 is part of this project as well, at Mountain Valley.  
7 And they want a particular feed stock into their  
8 treatment process. So the retrieval process is  
9 matched up with that treatment process.

10 The other thing, you know, operational  
11 issues. I want to know what kind of debris are in the  
12 tank. Am I dealing with dead cats? Or aircraft  
13 cable? We had a lunch box in one of the tanks at Oak  
14 Ridge. If you know you are going to have plastic  
15 tape, you know, wrenches, gaskets, all kinds of stuff  
16 like that, then you have to design for that.

17 Rotating pieces of equipment, for  
18 instance, don't do well with ropes and wires. So  
19 there are operational issues.

20 Decon issues, you know at Oak Ridge, I  
21 could leave a half an inch of dirty water in the tank.  
22 Can I do that at Savannah River? Hanford?

23 I can go on and on as far as the design  
24 issues. But those are some that come to mind quickly.

25 VICE CHAIRMAN CROFF: Okay. Thank you

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1 very much Barry and Paul. If there are any more  
2 questions, we'll go ahead and take them a little bit  
3 later in the day.

4 Mike, did you have something?

5 CHAIRMAN RYAN: Yes, actually Mike Scott  
6 is over here. And he and other members of the NRC  
7 staff will help all of our visitors get downstairs.  
8 You must be escorted if you wearing a visitor's badge.  
9 So if you can help on that.

10 MR. SCOTT: Yes, the other thing is I'm a  
11 bit of a bearer of bad news. With the current  
12 heightened security requirements, you need to -- if  
13 you are a visitor, you need to be escorted anywhere in  
14 the building, Security informs me. Which means that  
15 even if you want to have lunch in the NRC cafeteria,  
16 you need to have a staff escort.

17 Not to be inhospitable but my  
18 recommendation would be to you, if you are a visitor,  
19 you might want to consider going next door to Eatsies  
20 where you don't have to deal with these escort issues.

21 Hopefully we'll work our way through this.  
22 There have been some discussions internally about it  
23 as to whether this is the right way to go. But that's  
24 what Security is saying now.

25 Thank you.

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1 CHAIRMAN RYAN: Okay. And we'll restart  
2 at one o'clock. Thank you.

3 (Whereupon, the foregoing matter went off  
4 the record at 12:05 p.m. to be reconvened in the  
5 afternoon at 1:02 p.m.)

6 VICE CHAIRMAN CROFF: Mike Ryan will be  
7 out for a couple of minutes, so he said we should get  
8 going, and let's try for an on-time departure here, so  
9 we have some time to talk later in the day.

10 The third speaker in this session  
11 continued over from the morning is Dr. Dave Kocher.  
12 Dave spent 30 years at Oak Ridge National Lab, and is  
13 presently a Senior Research Scientist at SENES Oak  
14 Ridge. He's been actively involved in issues of waste  
15 classification for the past 20 years, was a member of  
16 the committee that produced the NCRP report on risk-  
17 based classification of radioactive and hazardous  
18 chemical waste.

19 In this presentation, Dave is going to  
20 talk about highly radioactive and what it means.  
21 Dave?

22 DR. KOCHER: A couple of really important  
23 disclaimers at the beginning. I'm expressing my  
24 opinion, nothing more, nothing less. The second thing  
25 is that I'm not going to spend 15 minutes talking

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1 about what this term in the law means or how it should  
2 be interpreted for specific sites and specific waste.

3 This is basically a history lesson from a  
4 personal point of view about what this term has meant  
5 in the past and what it may or may not have to do with  
6 how it's interpreted at present.

7 Basically, three discussion topics.  
8 What's the meaning and quantification of this term  
9 "highly radioactive" in the historical context of  
10 defining high-level waste? And once we understand  
11 what highly radioactive has meant historically, what  
12 is the importance of that to long-term performance of  
13 waste disposal systems? And, third, and very little  
14 -- I'll say a little bit about this strange term,  
15 "highly radioactive radionuclides," that appears in  
16 this law. It troubles me.

17 As far as I could tell in my looking into  
18 the matter, the term "highly radioactive" first  
19 appeared in the definition of high-level waste in the  
20 Nuclear Waste Policy Act. And to me, one of the keys  
21 is it refers to highly radioactive material, not  
22 highly radioactive radionuclides. That's important.

23 You all are familiar with this. There's  
24 two problems here. One, there's no quantification of  
25 what highly radioactive means, but more important to

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1 me I think is that there is ambiguity about, well,  
2 obviously, the radionuclides that are included. I  
3 would describe the ambiguity this way: is "highly  
4 radioactive" a defining characteristic of high-level  
5 waste or is it the defining characteristic of high-  
6 level waste?

7           These words are ambiguous, and there's a  
8 big difference between one of several characteristics  
9 or it's the only characteristic.

10           So we go back in time and see how all of  
11 this got started. Really, the first extensive  
12 writings on high-level waste appeared in the timeframe  
13 of around the mid-1950s, and high-level waste was  
14 always described as having high levels of decay heat  
15 and external radiation. This is what made this stuff  
16 high level.

17           And, of course, these attributes were due  
18 mainly to high concentrations of shorter-lived fission  
19 products. And as you all know, if you age the waste  
20 for a few years -- basically this is strontium and  
21 cesium -- are contributing to waste having high levels  
22 of decay heat and external radiation.

23           This waste was liquid and it either -- it  
24 required some kind of active or passive cooling and  
25 extensive shielding to protect workers during waste

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1 operations and storage. It's really, really important  
2 to remember that all this got started because of waste  
3 definitions that had nothing to do with disposal. It  
4 was only about protecting workers on the job.

5 So what they really were worried about was  
6 boiling waste that would release aerosols and high  
7 levels of external radiation that would zap the  
8 workers. Nothing to do with disposal.

9 Well, there were early quantifications of  
10 this term, and, again, these are operational  
11 definitions to let people at AEC sites in those days  
12 do their job in a way that stored the waste safely and  
13 protected their workers. You see descriptions in  
14 terms of external exposure rate. Let me skip this one  
15 for a second. Total activity concentration was a  
16 favorite. MPC stands for maximum permissible  
17 concentration back in the old Part 20 days.

18 The IAEA -- this 10 -- greater than  $10^4$   
19 curies per cubic meter, the early IAEA recommendations  
20 never really talked about high-level waste. They had  
21 Category 1, 2, 3, 4, and 5 -- a whole new terminology,  
22 which mercifully did not catch on. This highest  
23 category of cooling of the stored waste was necessary  
24 in their Category 4 waste, which went down to .1, five  
25 orders of magnitude lower, required shielding.

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1           Now, all of these, including MPC, this --  
2           these quantifications were driven by the  
3           concentrations of shorter-lived fission products. The  
4           concentrations of longer-lived alpha-emitting  
5           transuranics in these wastes were only marginally  
6           important, if at all important, in determining whether  
7           these criteria were met. This was driven by short-  
8           lived stuff.

9           So, to me, this in essence quantifies  
10          highly radioactive as it was thought of in the early  
11          days. A useful thumb rule -- 100 curies of fission  
12          products is on the order of one watt of thermal power.  
13          So this is all about short-lived stuff was --  
14          determined these quantifications and classifications.

15          Well, there was further subclassification.  
16          This liquid high-level waste, some of it was toastier  
17          than others, so at the Hanford site -- and, actually,  
18          some of the other AEC sites as well -- they had two  
19          subcategories of liquid high-level waste.

20          The first category was called self-heating  
21          waste. And if the thermal power density was greater  
22          than numbers in this ball park, the waste was capable  
23          of boiling, if you did not take active cooling to  
24          mitigate that. So you see all these cooling coils in  
25          some of these tanks, that was the whole idea. Non-

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1 heating waste had lower thermal power density, and all  
2 you needed was passive cooling.

3 Again, this is determined by the shorter-  
4 lived stuff in the waste, similar subclassifications  
5 elsewhere.

6 This is actually a bit of a diversion, but  
7 I'm just kind of gathering information to show how  
8 this term was used in various arenas. Early  
9 quantifications of solid high-level waste. Now, let  
10 me make it perfectly clear, this is not solidified  
11 high-level waste from AEC tanks. This is solid waste  
12 that came from other things.

13 Remember back in the '50s and '60s there  
14 were no -- back in the '60s there were no commercial  
15 burial grounds for low-level waste. And so as the  
16 commercial power industry got going, they needed low-  
17 level waste sites. Oak Ridge was the eastern regional  
18 burial ground for commercial low-level waste during  
19 that period of time, and they had their own little  
20 language about what was high-level waste for their  
21 purposes.

22 And you see exposure rate criteria  
23 concentrations. This one was admitted by Bill to be  
24 arbitrary for various purposes. 2R per hour, we saw  
25 that before. This is the IAEA Category 3 of solid

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1 waste, requiring special precautions for handling and  
2 transport.

3 But, again, the idea of high-level stuff  
4 was external exposure, lots of activity -- again,  
5 driven by short-lived stuff.

6 The first regulatory definition of high-  
7 level waste was Part 50, Appendix F, in 1970. This  
8 was strictly a source-based definition. What was in  
9 it was not mentioned. The radiological properties of  
10 this material was not mentioned. It contained the  
11 term "concentrated waste," but that term was not  
12 defined. So this is really vague, but it's clear that  
13 it was, you know, waste from a certain source, fuel  
14 reprocessing.

15 But there were companion reports that the  
16 AEC put out -- and I have a reference list at the end  
17 if you want to go look these up -- that this  
18 definition implied that high-level waste had two  
19 attributes. One was that it produced high levels of  
20 decay heat and external radiation, again due mainly to  
21 the fission products, shorter-lived stuff.

22 And the second attribute was that it  
23 required long-term isolation from the biosphere to  
24 protect public health, due primarily to the long-lived  
25 transuranics. It was well known by this time, it had

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1       been known by the late '50s, that a geologic  
2       repository was probably going to be required for this  
3       stuff.

4               But my reading of this early work is that  
5       these two properties were considered separate and  
6       distinct. That's my interpretation. I could be  
7       wrong, but I just don't believe in the early days that  
8       they thought that high concentrations of fission  
9       products such as existed in tank waste would, by  
10      themselves, require a geologic repository. I think  
11      they -- they clearly viewed this, in my estimation, as  
12      two separate and distinct properties.

13              Gosh, I could spend two hours talking  
14      about this one. The NRC in the mid '80s undertook an  
15      effort to quantify the clause B definition in the  
16      Nuclear Waste Policy Act, and they published the staff  
17      report. This is Dan Fehringer's work. They evaluated  
18      the clause B definition in the Nuclear Waste Policy  
19      Act. They focused only on the "requires permanent  
20      isolation" part. They did not consider the meaning of  
21      "highly radioactive."

22              But they came up with basically two  
23      conclusions. One was that the Class C limits that had  
24      been promulgated in Part 61 three years previously,  
25      they were not appropriate for defining waste that

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1 requires permanent isolation. In other words, there  
2 was a lot of room between acceptable near surface  
3 disposal and require a repository up here, and they  
4 definitely had in mind, you know, greater confinement  
5 disposal, something like that.

6 They needed to -- needed room, and this  
7 report suggested that something like 30 times Class C  
8 might define "requires permanent isolation." But I  
9 would emphasize that this was not based on any kind of  
10 risk analysis. It was just based on looking at  
11 compositions of selected waste. They looked at five  
12 different waste streams, and they said, "Ah, you know,  
13 30 times Class C appears to describe this stuff." It  
14 would be candidate reprocessing waste, commercial  
15 spent fuel, things like that.

16 Thirty times Class C for strontium and  
17 cesium is about a kilowatt per cubic meter. Again,  
18 they did not consider what "highly radioactive" meant,  
19 only looking at "requires permanent isolation."

20 I think transuranic waste acceptance  
21 criteria are a useful piece of history for sort of  
22 getting at what "highly radioactive" has meant in the  
23 past. Remote-handled waste at WIPP, there's  
24 acceptance criterion of three watts per package. A  
25 package is about one cubic meter in round numbers.

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1 And this is based on a certain thermal loading per  
2 area and a prescribed aerial density of the waste.  
3 And there's a five times safety factor built into  
4 there.

5 External dose rate, 100 rem per hour at  
6 the surface based on provisions for what kind of  
7 shielding can they actually do at that site, and what  
8 can their waste hoist lift? That's a pretty high dose  
9 rate.

10 Contact-handled waste even has some useful  
11 ideas. Less than 15 watts per cubic meter in stacked  
12 containers at WIPP. No credit taken for space. Based  
13 on considerations of what would the -- what would that  
14 thermal loading do to salt? 40 watts per cubic meter  
15 in transport containers. What kind of levels of heat  
16 generation were important to container designer? was  
17 the basis for this. A very -- a rather low external  
18 exposure rate for handling and transport.

19 Again, the very idea of contact-handled  
20 waste means you shouldn't need a lot of shielding to  
21 handle it. You kind of defeat the purpose.

22 Allen and I got involved in an effort for  
23 DOE back in the mid to late 1980s, again to quantify  
24 this clause B definition, the part that NRC could  
25 define as other than reprocessing waste could be

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1 included in high-level waste. We quantified both  
2 terms. We quantified "highly radioactive" and  
3 "required permanent isolation" separately. We treated  
4 these as two separate and distinct attributes of high-  
5 level waste.

6 Our definition of highly radioactive was  
7 greater than about 50 watts per cubic meter, external  
8 dose rate greater than 100 rem per hour at one meter.  
9 It turned out sort of by accident, but also it's quite  
10 convenient, that this 50 watts per cubic meter is the  
11 strontium 90 Class C limit. I mean, the  
12 correspondence is there. We did not base it on that,  
13 but that's a very convenient metric to use.

14 The 100 rem per hour is approximately  
15 equal to the Class C limit for cesium, depending on  
16 what you assume about the waste form in the package,  
17 of course.

18 There was a lot of history behind this  
19 50 watts per cubic meter. It's clear that above a  
20 certain level you have to remove heat from waste for  
21 purposes of safe storage or disposal. So to us that  
22 was a reasonable criterion. The dose rate is clearly  
23 more arbitrary.

24 It was supported by the remote-handled  
25 waste limit at WIPP, but it turned out that for almost

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1 every radionuclide of concern, except for cesium 137,  
2 the thermal power density would give the definition of  
3 "highly radioactive." Only for cesium was this number  
4 more restrictive. And, again, we also quantified  
5 "requires permanent isolation" separately.

6 CHAIRMAN RYAN: Just a quick point.

7 DR. KOCHER: Sure.

8 CHAIRMAN RYAN: The dose rate in part 2 is  
9 much easier to correct.

10 DR. KOCHER: Oh, sure. Yes. I think in  
11 hindsight, and I'll speak for Allen out of turn, that  
12 criterion basically has no use and is not really  
13 meaningful. I mean, you're going to protect your  
14 workers. Period.

15 The IAEA, again, has weighed in. The 1970  
16 Category 1, 2, 3, 4, 5, made way to terms that we  
17 recognize today. Their current system in 1994, their  
18 definition now includes a thermal power density  
19 greater than two kilowatts per cubic meter. Again,  
20 this would be driven by shorter-lived stuff.

21 But this number was not based on any kind  
22 of consideration of impacts of heat generation. They  
23 just looked at typical levels in various kinds of  
24 waste 10 years after discharge and said, "You know,  
25 two is at the lower bound of that, so we'll define

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1 high-level waste as greater than two."

2 But hopefully coming down the pike for you  
3 all fairly soon will be some very interesting draft  
4 recommendations where they have dropped this  
5 criterion. Now they just refer to high-level waste as  
6 something that has significant quantities of decay  
7 heat, and they let significant kind of just sit there  
8 by itself.

9 What to make of all of this? Well, the  
10 original description of high-level waste as highly  
11 radioactive, it clearly meant high decay heat and  
12 external radiation. And it was based originally on  
13 the need to protect workers during waste operations  
14 and storage. It was not based on requirements for  
15 safe disposal.

16 However, if you interpret highly  
17 radioactive as being these attributes -- big "if" --  
18 then it's clear that thermal power density is a  
19 reasonable criterion to take into account. When you  
20 put waste into the ground, the amount of heat that it  
21 gives off is an important consideration in terms of  
22 ensuring the long-term safety of that disposal  
23 facility after you zip it up and go away. You don't  
24 want to boil water in the rock -- that kind of thing.

25 So thermal power density is a reasonable

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1 criterion to consider, and values somewhere on the  
2 order of 10 to 100 watts per cubic meter generally  
3 need to be taken into account in designing disposal  
4 facilities. So that -- if you think of highly  
5 radioactive this way, that's a useful criterion.

6 I think it's clear -- and I already said  
7 this to Mike -- external dose rate is -- is not a  
8 useful criterion to define "highly radioactive" for  
9 purposes of waste disposal. It's very important for  
10 purposes of getting it into the ground, getting your  
11 workers up above ground again. But when you zip it  
12 up, it has no meaning.

13 It takes humongous photon dose rates to  
14 significantly affect leeching of radionuclides from  
15 waste form. It takes humongous doses of alpha  
16 radiation to cause significant damage to waste forms.  
17 This is lala land. So that's not useful.

18 What radionuclides make waste highly  
19 radioactive? Well, it depends on what you mean by the  
20 term. If you look at highly radioactive in the  
21 historical context, which I have done here, highly  
22 radioactive clearly includes waste with high  
23 concentrations of these shorter-lived fission  
24 products, and something on the order of greater than  
25 Class C limits for strontium and cesium.

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1           Why?     Because at this level, you're  
2 talking about thermal power densities, which you have  
3 to take into account to ensure safe waste disposal.  
4 You've got to have a way to dissipate that heat  
5 without harming the host environment or impacting the  
6 ability of the facility to limit releases.

7           Two is a throwaway for your amusement  
8 only. I got curious about commercial spent fuel, and  
9 what about the transuranics in commercial spent fuel.  
10 By themselves, it's about a kilowatt per cubic meter.  
11 That would be highly radioactive according to these  
12 definitions in any man's language. That's just for  
13 amusement, because DOE reprocessing wastes are much  
14 cooler.

15           Typical -- this is round numbers --  
16 typical tank waste at Savannah River is about .1 watts  
17 per cubic meter, you know, way -- four orders of  
18 magnitude below this. But I thought this was fairly  
19 amusing.

20           Well, what about this? The term "highly  
21 radioactive radionuclide" does not make sense to me.  
22 I would put it this way. A radionuclide is not  
23 inherently highly radioactive, lowly radioactive, or  
24 intermediately radioactive. It just is. It all  
25 depends on how much. Okay?

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1           This may be harmless language, but it's  
2 new. It has never been anywhere before. Where did it  
3 come from and why? So much funny has happened in the  
4 waste business, I just am suspicious. The intent of  
5 this is not clear. Are radionuclides that are not  
6 highly radioactive excluded from the requirements of  
7 this law? I suppose so.

8           To me, the language in the DOE order is  
9 reasonable. It refers to removing key radionuclides,  
10 and I think everybody has a common understanding of  
11 what "key" means. My opinion -- and I think most  
12 people in this room would share that opinion -- that  
13 the goal for these -- all these tank wastes, the stuff  
14 that you leave behind, and the stuff you take out of  
15 the tanks and then process, the goal should be to  
16 remove radionuclides that significantly impact risk  
17 from disposal. Period. Don't give it a name. It's  
18 just stuff.

19           I just foresee all kinds of problems, and  
20 we can talk about that in the Q&A if you're  
21 interested. But it's just me ranting.

22           Now, if you define "highly radioactive" as  
23 I did in the previous slides, in terms of its  
24 historical context, this term has no importance to any  
25 of these residual tank wastes. The stuff is not

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1 highly radioactive as defined historically. It's  
2 clear that this term has an entirely different meaning  
3 in this current law, and it remains to be seen how  
4 this will work out. And I'm not going to tell you  
5 what I think the answer is, because I've been on the  
6 job here two weeks. This is all new to me.

7 But this is -- I guess the message I want  
8 to leave you with is that the way we're being forced  
9 to interpret this term has nothing to do with the  
10 historical antecedents of what highly radioactive  
11 meant in the past. So it's new ground. But it should  
12 be focused on risk reduction, risk control.

13 I think NRC and DOE have been trying to do  
14 the right thing historically, and I just hope we don't  
15 get tripped up over language like this.

16 CHAIRMAN RYAN: So what you're saying,  
17 Dave, is that your Rosetta stone just got a little  
18 bigger -- of definitions and so forth?

19 DR. KOCHER: Well, yes. What clearly has  
20 been lost -- and there may be good reason for it. I  
21 haven't thought it through. The historical idea that  
22 highly radioactive was a separate attribute from  
23 "requires permanent isolation," that distinction has  
24 now been smushed into a blob, as I see it. That may  
25 be a good thing. That may be a poor thing. We'll

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1 have to see. But we've kind of lost the history.

2 CHAIRMAN RYAN: Well, but as you said  
3 earlier, I mean, the idea that there's a worker dose  
4 protection requirement, and then there's, you know,  
5 maybe somewhere in the '70s, the first view of long-  
6 term performance once disposed. You know, we've sort  
7 of taken it maybe a half-step backward and --

8 DR. KOCHER: Yes.

9 CHAIRMAN RYAN: -- something that seems to  
10 foster that old separation.

11 DR. KOCHER: Yes. My bias throughout all  
12 of this was -- my concern was permanent disposal, and  
13 I'm assuming that workers will be protected, because  
14 they will be. And my whole concern was: what's the  
15 impact on safety of waste disposal?

16 CHAIRMAN RYAN: Thank you.

17 VICE CHAIRMAN CROFF: Okay. Thanks, Dave.  
18 We'll corner all these fellows here in a panel  
19 discussion later on for -- and we'll hear what Dave  
20 really thinks then.

21 (Laughter.)

22 So --

23 MEMBER HINZE: You want to find out  
24 whether he has any strong opinions, right?

25 VICE CHAIRMAN CROFF: Right. That's it.

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1 You got it.

2 I'd like to move on to -- our next speaker  
3 is Dr. Ken Gasper. During the '80s, Ken served as the  
4 Program Manager at Hanford's B plant for separating  
5 hundreds of millions of curies of cesium-137 and  
6 strontium-90 from the Hanford tank waste. That begat  
7 the capsules.

8 In the 1990s, Ken served as the Program  
9 Manager for the initial pre-treatment module, the pre-  
10 cursor for the large tank waste treatment and  
11 immobilization plant currently under construction at  
12 Hanford. And for the last several years until his  
13 retirement, Ken has been responsible for supplemental  
14 pretreatment activities being developed from removing  
15 cesium-137 and other isotopes from selected tank  
16 wastes and integration of these activities, with  
17 similar efforts underway at Savannah River and Idaho.

18 And today he's going to discuss the  
19 prospects of technologies to remove key radionuclides.

20 DR. GASPER: I'm going to be talking about  
21 the removal of key radionuclides from tank waste, and  
22 in that context I'm going to be talking about all of  
23 the tank waste, the constituents being the liquid or  
24 supernatant, the salt cake, and the sludge.

25 The key radionuclides that I'll be talking

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1 about are the cesium-137, and throughout the  
2 presentation I'll talk about cesium-137. I recognize  
3 that there's associated barium. Technetium-99 and  
4 iodine-129 and strontium-90 and the transuranics.

5 Let's start with the cesium-137. That  
6 normally occurs in the liquid aqueous phase, and that  
7 is the -- the phase that is either the supernatant  
8 sitting in the free liquid above the waste or as the  
9 interstitial liquid in the saturated salt cake or the  
10 saturated interstitial liquid in the sludge.

11 For Hanford, just to refresh your memory  
12 -- and I'll get into it -- all of our single-shell  
13 tank waste has had the cesium removed once. That is,  
14 in this campaign that we referred to earlier today  
15 that started in the second half of the '60s and ran  
16 through 1979, we did a cesium and strontium -- cesium-  
17 137 and strontium-90 removal primarily to allow us to  
18 concentrate the waste and eliminate the high heat  
19 problem.

20 But at the same time an equal argument was  
21 that those were potentially useful byproducts. So you  
22 had those two camps aligning to result in us removing  
23 a significant amount of the cesium. So you're going  
24 to see me talking about salt cake at Hanford single-  
25 shell tanks as being considerably lower than our

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1 double-shell tank waste, and even our double-shell  
2 tank waste is quite old compared to some of the  
3 Savannah River waste, since we -- we did know fuel  
4 irradiating after the early '80s.

5 For the Hanford double-shell tank waste,  
6 the curie content of cesium is the third to a half a  
7 curie per liter at seven molar sodium. For the  
8 single-shell tank waste, the interstitial liquid has  
9 a tenth to two-tenths of a curie per liter at seven  
10 molar sodium. The molarity of the sodium may be a  
11 little higher or a little bit lower, and so I've  
12 normalized it to that.

13 By the way, we don't have any supernatant  
14 in our single-shell tanks. What we did was we -- we  
15 first ran all of the single-shell tank waste through  
16 that cesium-strontium campaign, and then we took the  
17 -- removal campaign, and then we took the waste and we  
18 ran it through an evaporator and boiled off as much  
19 water as we could. And we sent the waste out to the  
20 tank, and it cooled off and the salt crystallized out  
21 of it, and there was some supernatant sitting on top.

22 And then, we drilled a hole down through  
23 the center of the salt cake and installed what we call  
24 salt wells, and we inserted basically a sump pump down  
25 to the bottom of the tank and we pumped out all of the

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1 drainable liquid to the extent that was technically  
2 practical, which was as long as the pump was working  
3 and the flow rate was .05 gallons per minute or less.

4 So we -- we definitely still have  
5 interstitial liquid, but it is not pumpable liquid.  
6 It's not drainable liquid. And it -- it sits at one  
7 to two-tenths of a curie per liter.

8 The technetium, what we have learned  
9 through the extensive characterization programs  
10 conducted in the '90s to support our tank safety  
11 program is that most of the technetium sits in the  
12 tank, in the single-shell tanks as pertechnetate.  
13 That's the chemical species. It's the oxidized state,  
14 and it's in the aqueous phase.

15 And so what we're going to be able to talk  
16 about is that for the most part the technetium moves  
17 right along with the cesium. So whatever we do with  
18 the cesium it -- we also do with the cesium. And by  
19 the way, the iodine -- total iodine, and, therefore,  
20 iodine-129 also falls -- flows along with the cesium,  
21 because it's in the aqueous phase.

22 The strontium-90 and the transuranics  
23 normally occur in the solids and in the solid phase.  
24 So it's in the sludge and it's in the solids of the  
25 sludge rather than even in the interstitial liquid of

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1 the sludge. It's only sparingly present in the liquid  
2 aqueous phase at Hanford, perhaps a little bit more  
3 with the higher hydroxide concentrations in the  
4 Savannah River waste.

5 And so the treatment to make sure that you  
6 are removing all of the TRU from the liquid becomes a  
7 little bit more important at Savannah River, and  
8 they've got a treatment step inserted into their plan.

9 It's present in the liquid aqueous phase  
10 in the presence of organic complexants. We have a  
11 couple tanks at Hanford -- we call them complexant  
12 concentrates, or CC waste -- and those tanks come from  
13 the strontium recovery operations that took -- that we  
14 conducted in the '70s and early '80s at B plant, and  
15 so those complexants do result in some strontium and  
16 TRU being in -- in solution.

17 The cesium removal technology -- I'm going  
18 to take you through cesium removal technology and then  
19 strontium removal technology. And the question will  
20 be both in terms of proven technology and developing  
21 technology.

22 What's proven? Well, clearly, our B plant  
23 operation is proven technology where we -- we removed  
24 146 million curies of cesium-137 using ion exchange  
25 for the most part. We also used phosphotungstic acid,

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1 precipitation for acid heat. In other words, after we  
2 had processed a lot of our tank waste, it was  
3 neutralized waste, alkaline waste, using ion exchange.

4 We did install a stainless steel pipe from  
5 Purex over to B plant, so that we could run current  
6 acid waste we called it -- that is, waste coming  
7 directly out of the Purex plant before neutralization,  
8 and so that acidic waste we ran over to B plant and  
9 used a slightly different process for taking out the  
10 cesium. Namely, we precipitated it with  
11 phosphotungstic acid.

12 Now, I'm only dealing with the recovery  
13 operations these activities had following the  
14 purification operations that resulted in high purity  
15 cesium and high purity strontium for purposes of  
16 putting it in the capsules. But the recoveries are as  
17 quoted, and here you see that we were dealing with  
18 cesium concentrations up to 220 curies per liter.

19 And we over -- over this more than a  
20 decade campaign -- recovered grossly over 90 percent  
21 of the cesium using the ion exchange process and over  
22 95 percent using the phosphotungstic acid process.

23 The ion exchange process was subsequently  
24 used at West Valley. Their mechanism for using it was  
25 a little bit different, but they did use ion exchange

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1 material and absorb the cesium on it, and then do a  
2 different kind of separation. But, so that -- that  
3 ion exchange process was well developed.

4 Strontium removal during this time -- we  
5 recovered 68 million curies of strontium. There were  
6 more strontium to be recovered than we recovered. You  
7 see that we recovered only half as much strontium as  
8 we did cesium, and the reason for it is because even  
9 in the '60s and '70s, since the strontium is sitting  
10 in the sludge, the sludge was becoming hard pan. It  
11 was baking. It was becoming difficult to remove, to  
12 retrieve, and so we only recovered half as much cesium  
13 or strontium as we did the cesium, all of which was in  
14 the liquid material.

15 The concentrations of the strontium-90  
16 that we retrieved were up to two curies per liter  
17 after dissolving the strontium-bearing solids. You  
18 know, we had to work at it to get the solids into  
19 solution, and then we were then dealing with two  
20 curies per liter.

21 We recovered 80 to 90 percent of the  
22 strontium in the solids into the -- the 80 to 90  
23 percent of the strontium that we got dissolved and  
24 into our solvent extraction columns. Eighty to 90  
25 percent of that strontium we were able to recover.

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1 The strontium recoveries in the solvent extraction  
2 process were over 97 percent.

3 So I broke those out so that you  
4 understood what were demonstrated efficiencies for  
5 this timeframe.

6 Cesium removal technology continued to  
7 evolve, and in the '90s Savannah River developed the  
8 tetraphenyl borate precipitation process with the  
9 intent of precipitating cesium that way for recovery  
10 and sending over to DWPF with the resultant  
11 decontaminated material being available for salt  
12 stone.

13 I might back up and comment that we also  
14 at Hanford had used a ferrocyanide precipitation out  
15 in our tank farm with no recovery intended, but in  
16 order to -- to cause precipitation of cesium-bearing  
17 compound. And then, we decanted the solution off of  
18 it, and those were pre-B plant days. And I -- we  
19 don't have the quantitative information to share with  
20 you.

21 And as far as commenting about the use of  
22 that kind of technology, which, by the way, is the  
23 technology that Russia used for doing its cesium  
24 separation, we -- we encountered quite a bit of  
25 problems with having ferrocyanide in our tanks in

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1 terms of being concerned about the safety problems  
2 associated with potential uncontrolled energy release  
3 from the decomposition of the ferrocyanide in the '90s  
4 as part of our safety program.

5 So we have ruled out using a ferrocyanide-  
6 based process for cesium recovery, and I chose not to  
7 give you details on -- on it quantitatively.

8 At Hanford, we continued to pursue the ion  
9 exchange approach while Savannah River was pursuing  
10 the tetraphenyl borate in the early '90s. We  
11 continued to base our ongoing plans for further  
12 pretreatment on our experience with ion exchange. And  
13 in cooperation with Savannah River, we evaluated  
14 resorcinol formaldehyde resin in those days, which was  
15 an eludable resin, and crystalline silicotitinate,  
16 which was a non-eludable resin.

17 The difference between those is you can  
18 use an eludable resin over and over again by acid  
19 stripping off the radionuclide in a separate operation  
20 and then recycling. In the non-eludable, you have to  
21 take the cesium-contaminated crystalline  
22 silicotitinate and plan on a disposal of that  
23 particular material.

24 And John, in fact, at Savannah River led  
25 a team to evaluate how -- how you might incorporate

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1 such loaded CFC into glass.

2 A little later in the '90s, as the waste  
3 treatment plant activity moved forward, they looked at  
4 alternatives to those ion exchange resins and settled  
5 for cesium removal on a SuperLig 644 resin. And that  
6 continues to be the current technology approach  
7 planned for cesium removal in the waste treatment  
8 plant.

9 At Hanford, during the '90s, in the  
10 laboratory we also investigated and demonstrated the  
11 ability to remove cesium from salt cake waste solution  
12 using fractional crystallization. This is roughly the  
13 same kind of process that's used for purifying table  
14 salt, purifying sugar.

15 The particular problems that we  
16 encountered were that we had to do it on the acid  
17 side, we had to dissolve and work on the acid side.  
18 And since we are now dealing with neutralized waste,  
19 that meant reacidifying it. But with a multi-stage  
20 fractional crystallization, we were able to get clean  
21 salt.

22 What I mean by "clean salt" is that the  
23 decontamination was such that the resulting salt  
24 product was -- had no detectable radiation. That was  
25 a multi-stage acidified process, and we -- we remember

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1 doing it and we'll revisit that later.

2 CHAIRMAN RYAN: Ken, before you leave  
3 that, I just want to ask about less than Class A.  
4 There is no lower limit to Class A, so nothing is less  
5 than Class A.

6 DR. GASPER: I understand, and that --  
7 that was, incidentally, the --

8 CHAIRMAN RYAN: Much less than the limit  
9 of Class A going to B, I understand.

10 DR. GASPER: I definitely mean less than  
11 the limit of Class A. And if there were ever a  
12 de minimis declared for releasing something that was  
13 -- that came through this chain, our intent was that  
14 we apply for -- for getting a release of this material  
15 such that it could be used, for example, as fertilizer  
16 on Hanford's grass that we grow.

17 I appreciate the clarification. Part of  
18 the reason why this died as a process was because we  
19 had no path for disposal of it in anything other than  
20 low-level waste. And because it was sodium nitrate,  
21 it was a very soluble material that was going to have  
22 to be fixed in order to make it non-leachable.

23 CHAIRMAN RYAN: Just to --

24 DR. GASPER: It's a good clarification.

25 CHAIRMAN RYAN: I want to make sure that

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1 everybody releases there is no --

2 DR. GASPER: There is no lower limit.

3 CHAIRMAN RYAN: There's nothing below  
4 Class A. Class A goes to this --

5 DR. GASPER: Yes. And we -- we worked  
6 with DOE to petition to get a de minimis ruling, and  
7 we couldn't get there.

8 At Savannah River, as time progressed, the  
9 tetraphenyl borate approach for in-tank precipitation  
10 was abandoned because it could not be safely operated  
11 at the necessary production rates. And so Savannah  
12 River evaluated alternates, and in 2001 selected  
13 caustic-side solvent extraction and -- as the mainline  
14 approach to move forward.

15 And the conceptual design associated with  
16 using that technology into equipment has been  
17 completed and the design is moving forward, they plan  
18 on using a -- a modular version of this in the  
19 2006/2007 timeframe, and they plan on completing the  
20 construction of the full-scale system such that it  
21 will be deployed in 2009. And the Nuclear Regulatory  
22 Commission has participated in the -- in the waste  
23 determination discussions as was mentioned earlier  
24 today.

25 The caustic-side solvent extraction

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1 product will meet Class A such -- for example, a curie  
2 per cubic meter, or I'm using now also .001 curies per  
3 liter for cesium-137. I'm doing that so that when I  
4 go back and compare to Hanford where I'm talking in  
5 curies per liter -- just refresh your memory on that  
6 conversion. And this reflects a decontamination  
7 factor for the Savannah River waste of greater than  
8 40,000.

9 They are also in the period before 2009  
10 moving forward with a deliquification/dissolution and  
11 adjustment process which will separate the  
12 concentrated supernate liquid and the associated  
13 interstitial liquid from the solid salt cake, separate  
14 that, and then dissolving the remaining salt cake  
15 matrix and sending that dissolved material to the salt  
16 processing facility. And they estimate that they'll  
17 be able to achieve 27 curies per cubic meter, or .027  
18 curies per liter concentration.

19 Again, I want to set the stage for showing  
20 you a comparable process at Hanford. Capability to  
21 process is currently available. That is, they have  
22 the capability to -- to move forward with this that  
23 can produce this -- this kind of decontamination.

24 And it's important to them to be  
25 proceeding because of, one, their need for tank space,

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1 and this will free up some tank space so material fits  
2 this category, and also it will enable them to provide  
3 feed for their DWPF, defense waste processing  
4 facility.

5 At Hanford, to continue at -- the waste  
6 treatment plant flow sheet settled on the ion exchange  
7 material being SuperLig 644, and the flow sheet that  
8 is a part of this pre-treatment plant that's being  
9 constructed currently will use two stages of ion  
10 exchange, each with a decontamination factor of about  
11 100. So they'll get a  $10^4$  decontamination.

12 Now, the contract limit that they are  
13 obliged to meet with this capability is .0017 curies  
14 per liter at seven molar sodium. And that corresponds  
15 to a waste loading in the glass of 14 percent, or  
16 something like that.

17 If the waste loading in the glass goes up,  
18 the concentration allowable that they must deliver  
19 would go below the .0017. But they have a technology  
20 that in their laboratory work, both at Hanford and  
21 support that they receive from Savannah River National  
22 Lab, suggests that that's readily doable with the  
23 SuperLig 644.

24 The waste treatment plant is now  
25 anticipated to begin processing in 2011. As a backup

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1 technology to the use of the SuperLig 644, the waste  
2 treatment plant is continuing to fund evaluation of  
3 the resorcinol formaldehyde resin that we began work  
4 with them on in the early 1990s.

5           Meanwhile, as Ken Picha mentioned, one of  
6 the things that we're looking at at Hanford is a way  
7 to offload the low activity waste vitrification plant  
8 to the tune of about half of its workload, in order to  
9 be able to finish up the processing of the waste in  
10 the 2024 timeframe.

11           So we have been pursuing a supplemental  
12 treatment program where the vitrification work would  
13 be done with both vitrification, in-container  
14 vitrification, and the liquid that would be used as  
15 feed would be the dissolved salt cake. Some of the  
16 dissolved salt cake, by virtue of draining off --  
17 first of all, remember, we removed the bulk of the  
18 cesium in the 1967 to 1979 timeframe, and then we put  
19 salt wells down in each of the solidified salt cake  
20 and pumped out all of the drainable liquid.

21           Now, as we begin adding water on top of  
22 the salt cake, as we begin the retrieval operation, if  
23 we pump off that first liquid and send it off to the  
24 waste treatment plant, and now that will wash out the  
25 interstitial liquid that's left in the salt cake, and

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1 what's left behind, then, as we begin the bulk  
2 dissolution of that salt cake becomes analogous to the  
3 Savannah River process of their DDA, where the first  
4 deliquify. We've already deliquified, and then they  
5 dissolve.

6           And so we are able to achieve  
7 concentrations on the order of .007 curies per liter,  
8 and we have already demonstrated that on S-112. We  
9 have now retrieved 99 percent of the waste from that  
10 tank, and we're actively doing it on S-102 right now.  
11 And we're planning on doing it with S-109 beginning  
12 this fall.

13           So that's -- that's available feed  
14 potentially for meeting the criteria that would be  
15 such that we could have contact-handled containers of  
16 bulk vitrification.

17           On the other hand, there's still a lot  
18 more waste that's a little bit higher in curie content  
19 in the salt cake that really needs additional  
20 decontamination of the cesium, if we want to achieve  
21 the same kind of decontamination that the waste  
22 treatment plant is planning for the waste that they're  
23 processing through their pretreatment facility before  
24 going to their low activity waste at their plant.

25           So we went out with a competitive contract

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1 funded through the Office of Cleanup Technologies to  
2 explore what was available technology. And we opened  
3 it to all technology options, and we did this a year  
4 ago. We also internally went ahead with fractional  
5 crystallization on the alkaline side, much as we  
6 envisioned we might use on the salt cake material.

7 And a competitive contract was let.  
8 Georgia Tech, Swenson Technologies, Cogema, and  
9 Framatome were the winning contractors, and so we have  
10 in place a program going on to see if they can meet  
11 the waste treatment plant's pretreatment spec for  
12 cesium decontamination -- .0017 curies per liter --  
13 and how well can they do on separating the sodium, and  
14 how well can they do on separating the sulfate,  
15 because sulfate impacts the ability of the  
16 vitrification plants. It limits their waste loading  
17 that they can have.

18 And so far, a year into it, and our  
19 internal work, have all supported that we are able to  
20 achieve the cesium-137 decontamination of -- the  
21 desired decontamination corresponding to the waste  
22 treatment plant spec of .0017 curies per liter.

23 And we can do it with both the single-  
24 shell tank waste -- that is, recovered salt cake --  
25 and we can also do it with the double-shell tank salt

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1 solutions that currently exist which basically are of  
2 the same type, and some of them have come from our  
3 retrieving solution out of the single-shell tank such  
4 as S-109, S-112, and S-102.

5 So that looks good. Is that demonstrated  
6 technology? Well, it's only demonstrated at the  
7 laboratory, our laboratories and the contractors'  
8 laboratories. The deployment concepts -- right now,  
9 the current plan is that they could be implemented in  
10 the 2009 timeframe. We don't have it in our current  
11 baseline plan. We're going ahead with further lab and  
12 full-scale design concept work funded by the Office of  
13 Cleanup Technologies in fiscal year 2006.

14 Strontium removal -- Savannah River, in  
15 the '90s, established crossflow filtration as the  
16 preferred approach for doing the solids/liquids  
17 separation to remove the insoluble strontium and  
18 actinides.

19 The B plant activity of the '60s and '70s  
20 used centrifuges. So centrifuges were a demonstrated  
21 technology. Savannah River did an extensive  
22 evaluation and concluded crossflow filtration was the  
23 way to go. They have put that capability into place  
24 at Savannah River to support their feed to the DWPF.

25 The waste treatment plant -- well, first

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1 of all, the initial pretreatment module at Hanford,  
2 and then out of that, the waste treatment plant  
3 currently at Hanford have gone ahead and done further  
4 evaluation and accepted the crossflow filtration as  
5 the preferred approach for solids/liquids separation  
6 to support the pretreatment activity at Hanford going  
7 to the waste treatment vitrification facilities.

8 I mentioned that particularly with the  
9 higher hydroxide content material at Savannah River  
10 that there is a small amount of solubility of  
11 strontium and TRU in their waste. And the way that  
12 they have identified to treat that, and every  
13 indication is that it just works fine, is monosodium  
14 titinate, MST, addition to remove the soluble  
15 radioactive strontium and actinides by sorption.

16 And so they -- they have that capability  
17 in place, and the kinds of concentrations that result  
18 in the liquid are as noted there, and the waste  
19 determination at Savannah River sent out in -- at the  
20 end of February contains this information.

21 So Hanford accepted the crossflow  
22 filtration, and instead of using monosodium titinate  
23 for our particular waste streams to remove any soluble  
24 radioactive strontium and actinides, on a case-by-case  
25 basis as the feed moves through the waste treatment

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1 plant, this is the plan. They will sample, and if  
2 need be they will add strontium nitrate and  
3 permanganate to get the desired decontamination.

4 For the supplemental pretreatment, our  
5 demonstration that's going forward -- and Ken referred  
6 to we're going forward with S-109 with a demonstration  
7 of full-scale bulk vitrification. We have done  
8 sampling such that we know that if -- that our liquid  
9 solution is -- meets the strontium and permanganate --  
10 the strontium and actinide requirements, but we are  
11 adding a -- at the tank retrieval a hydrocyclone to  
12 ensure that all particulate matter goes right back  
13 into the tank and none goes over to the bulk  
14 vitrification.

15 We haven't made a determination, and we're  
16 letting the contractor in the conceptual design work  
17 for the fractional crystallization make the  
18 determination and make their recommendations to us as  
19 to what -- what kind of solids/liquids separation they  
20 might employ for that. At this point, there are  
21 several options open to them that seem to work well.

22 Let's move on. I talked about cesium and  
23 strontium. Now I'd like to touch on technetium-99,  
24 which our performance assessment, as part of the total  
25 process of identifying what were the important

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1 radionuclides to consider, given that the waste --  
2 large volume of the waste that's going to be buried at  
3 Hanford and the high level sent off to the deteologic  
4 repository.

5 Technetium-99 was a primary item, and so  
6 the Department of Energy and the Washington Department  
7 of Ecology have been particularly interested in what  
8 we were doing about technetium, particularly as we  
9 move forward with supplemental treatment.

10 All of our work to date continues to say  
11 that the bulk of our technetium is in the  
12 pertechnetate state, and, as such, the waste treatment  
13 plant identified that SuperLig 639 resin was a  
14 potential ion exchange media approach for removing the  
15 technetium-99 after the material went through the  
16 cesium ion exchange with SuperLig 644.

17 Subsequently, DOE and the contractor  
18 determined -- that is, in the early 2000s -- that this  
19 separation process was not viable for the current  
20 project, and that the requirement to conduct the  
21 technetium-99 separation was deleted from the waste  
22 treatment plant current contract.

23 For supplemental treatment, all of our  
24 work -- that is, where we might use fractional  
25 crystallization -- all of our work supports that the

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1 pertechnetate follows where the cesium goes. And it  
2 tends to stay in the aqueous phase exclusively in the  
3 salt cake dissolution and retrieval process, and can  
4 be sent to the stream going to the waste treatment  
5 plant.

6 In the fractional crystallization process,  
7 it stays in the cesium-rich phase. And it can be  
8 separated from material which is going to bulk vit.  
9 So to the extent that we are decontaminating the feed  
10 going to bulk vit, the same decontamination is  
11 occurring for the technetium. In that sense,  
12 fractional crystallization treats technetium the same  
13 way as it treats cesium.

14 At Savannah River, the caustic-side  
15 solvent extraction, being a different technology, it,  
16 in fact, selectively decontaminates the cesium, so the  
17 technetium does not get decontaminated.

18 Same thing -- next slide. The same thing  
19 happens with iodine. The iodine goes the same way as  
20 the technetium and the same way as the cesium in  
21 fractional crystallization. On the other hand, just  
22 as caustic-side solvent extraction is selective for  
23 cesium and doesn't do anything about technetium, it  
24 doesn't do anything about iodine either.

25 So the caustic-side solvent extraction

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1 will selectively take out the cesium and leave behind  
2 the iodine and the technetium.

3 So, in conclusion, Hanford and Savannah  
4 River, supported by lab studies at Savannah River, at  
5 Battelle, at Oak Ridge, at Los Alamos, have provided  
6 experience and offer insight and potential  
7 possibilities for removal of cesium-137, strontium-90,  
8 transuranics, technetium, and iodine.

9 Dr. Croff?

10 VICE CHAIRMAN CROFF: Okay. Thank you  
11 very much. I think we're going to go on and catch our  
12 last presentation here, and then we will open it up  
13 for probably a long session of Q&A to everybody  
14 involved.

15 Our last speaker in this session is Dr.  
16 John Plodinec. John is a recognized expert in nuclear  
17 waste characterization and disposition. He works at  
18 Savannah River site for about 22 years, and there was  
19 involved in many aspects of tank waste processing and  
20 mobilization.

21 His technical studies of glass and grout  
22 waste forms provided the basis for decisions to  
23 vitrify high-level waste in the tanks at Savannah  
24 River. More recently, he has been Director of the  
25 Diagnostic Instrumentation and Analytical Laboratory

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1 at the Mississippi State University.

2 John?

3 DR. PLODINEC: Thanks, Allen. I didn't  
4 even have to die to get that nice introduction.

5 VICE CHAIRMAN CROFF: Well, it's coming  
6 up. Today John is going to discuss basically  
7 characterization of what's left in the tanks after  
8 Paul and Barry finish doing their thing in the tanks,  
9 if you will. So that's where this enters in, we hope.

10 DR. PLODINEC: Okay. What I what to do is  
11 start talking about the general requirements, talk a  
12 little bit about what each of the sites has done in  
13 terms of characterizing what's left behind in a tank  
14 after they've got done cleaning it, and then talk  
15 about some new technology and wrap up with some fairly  
16 general conclusions.

17 First, requirements for the methods that  
18 you use to characterize what's left in the tank. You  
19 need two things, of course. You need, first, what's  
20 the volume of material left behind, and that's an  
21 important point -- part of determining the source  
22 term, but then as well you have to know the  
23 radionuclide content of what's left behind. So the  
24 methods have to be able to provide quantitative  
25 information about that.

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1           We live in an open society. Therefore,  
2           there has to be a certain amount of acceptance by the  
3           stakeholders in terms of -- is the data complete  
4           enough, are the errors small enough for the  
5           consequences of the decisions. And, of course, all of  
6           the typical data has got to be traceable, defensible,  
7           reproducible.

8           We can't forget that the methods also have  
9           to be safe and operator-friendly. We can come up with  
10          some pretty high-tech solutions that won't work,  
11          because we can't find anybody to actually perform the  
12          operations. Of course, all of this, we're talking  
13          about remote environments, and ideally whatever we do  
14          we need it to be simple, reliable, and ideally  
15          reusable.

16          Now, this is a very general picture of a  
17          tank. And I use this to illustrate some of the  
18          problems that make this a very non-trivial exercise.  
19          First, you're going to have in general a liquid level,  
20          and you'll have solids mostly -- well, depending on  
21          the tank, mostly immersed in that liquid. But how  
22          much is below there?

23          Secondly, though, you will have hills  
24          sticking up out of the liquid level. You'll have  
25          pillars, cooling coils, you'll have material -- in

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1 some cases gridwork on the bottom of the tanks, and  
2 the idea of the shadow here is to say if you're using  
3 an optical technique, it's going to be awfully  
4 difficult to see through this mass of stuff that's  
5 down there.

6 In addition, of course, you have high  
7 radiation fields. And as I think Barry quite  
8 appropriately pointed out, that for most of the tanks  
9 that we're concerned about it's not very practical to  
10 consider an in-tank, i.e. something under the bottom  
11 kind of a rover, particularly if you've got cooling  
12 coils there.

13 So you're going to have to deal with the  
14 fact that you -- you're, you know, looking at very  
15 long distances from the top of the tank to where  
16 you're trying to see down at the bottom.

17 I'm going to talk about the four major  
18 tank sites. I will quickly say, of course, that the  
19 Oak Ridge gunite tanks in a sense are not part of this  
20 discussion in terms of incidental waste or waste  
21 reclassification. However, they do provide I think  
22 useful experience in terms of characterization of  
23 what's left behind.

24 Okay. The process at Oak Ridge has been  
25 described pretty well. Essentially, what we're

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1 talking about is on the order of about an inch heel,  
2 roughly 1,000 gallons. Now, in the case of Oak Ridge,  
3 they used the robotic systems to give them pretty good  
4 ideas of the residual depth, and the accuracy -- plus  
5 or minus one inch, that's probably an overstatement.

6 But it was, you know, fairly significant  
7 because you're basically working with an end effector  
8 and a ruler. And, you know, how well do you stand it  
9 up and that kind of thing.

10 The source term estimate that they were  
11 using took into account the tank heel as well as, in  
12 their case, the concrete wall. Barry alluded to the  
13 fact that the gunite tanks -- cores were taken of  
14 those walls. The reason was that, in fact, there was  
15 concern about how far had radionuclides migrated into  
16 the gunite.

17 What they found was that, in point of  
18 fact, 90 percent of the activity was within the first  
19 eighth of an inch. So it hadn't gone all that far  
20 into the concrete. But for tanks, for example, that  
21 have an annulus or a partial annulus at other sites  
22 where, in fact, they have a concrete secondary as  
23 opposed to a full metal, this is a similar  
24 consideration.

25 Now, they make some assumptions in

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1 determining the curie content. Assume the material  
2 was 50 percent sludge. They used the sludge curie  
3 content as the heel source, and then they actually had  
4 the analytical results on the core samples. I will  
5 mention -- or should mention, as I do here in the  
6 slide, that the amount that was left behind in the  
7 wall was insignificant for all but two of the tanks.

8 Okay. This is one of the examples at  
9 Hanford, C-203. Remove the material with slurry pumps  
10 up to about 100 gallons in the smaller tank, and an  
11 estimate of about 38 gallons on the tank wall. In  
12 this case, the residual waste volume was calculated as  
13 the heel volume plus the material in the tank along  
14 the structure. Plus, they tried to do some  
15 determination of how much was left in equipment,  
16 things like pumps that might have been left behind,  
17 piping, and so forth.

18 As is going to be a continuing theme,  
19 essentially it's an optical technique for determining  
20 the volume of the heel, looking at how much have we  
21 pumped out, where are we in the tank, looking at known  
22 features to try to pick up levels. Using those --  
23 that information, and in comparison, as I said, to  
24 known locations in the tank and the as-built drawings,  
25 they developed a 3-D model of the heel.

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1           The estimate of the material left on the  
2 wall was intentionally biased high in terms of aerial  
3 coverage of the wall. The estimate of the average  
4 thickness on the wall -- of the waste on the wall was  
5 about a sixteenth of an inch, and that was estimated  
6 based on the contrast of shadows in the video. So  
7 source term then was, okay, what's in the heel, what's  
8 in the wall.

9           Idaho -- a couple of the smaller sodium-  
10 bearing waste tanks have been empty. Again, volume of  
11 the residual waste estimated by comparison of the  
12 video views of the solids, to features of known height  
13 in the tank -- cooling coil brackets and things like  
14 that. They estimated in these particular cases  
15 heights between zero and half an inch.

16           Again, they developed a 3-D model by  
17 computer ledger domain, and ended up with -- you know,  
18 using that volume to calculate the source term. Now,  
19 in their case, that source term was the activity of  
20 the liquid plus the activity of the solid. They were  
21 able to get samples of the liquid, basically what I  
22 call soap on a rope. You drop a thing -- you know, a  
23 cup in and pull the sample back out.

24           They couldn't get samples of the solid.  
25 They were able to get samples of solids from a

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1 companion tank, and they used that radionuclide  
2 inventory to basically calculate what the -- was left  
3 in the other tank. Again, they used Origin-2 to get  
4 a more complete radionuclide inventory.

5 I'm leaving out all my editorial comments  
6 about what they did.

7 CHAIRMAN RYAN: We'll get back to those.

8 DR. PLODINEC: Yes. Savannah River -- I  
9 think you're going to be there next week. So any  
10 mistakes I make are my fault, and what they tell you  
11 next week is probably, without a doubt, more accurate.

12 But essentially on the two tanks that are,  
13 you know, completely documents on the closure,  
14 basically it's the same process, the big slurry pumps,  
15 getting it down. Roughly five inches or so of the  
16 supernatant liquid covering a thinner layer of sludge,  
17 but, again, as I indicated the mounds protruding  
18 through it. So it's a non-trivial problem to  
19 calculate how much sludge do you have, for example.

20 What they -- the way they went about this  
21 was to -- they're continuously looking via cameras,  
22 three cameras in the tank, at the liquid as it's being  
23 taken out. When they first see a mound protrude out  
24 the top of the liquid, they basically go one time step  
25 before that and say, "Okay. That's where we were at

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1 that point." And they have -- they're taking real  
2 tape measurements of the height.

3 And that gives them, then, the height of  
4 the feature. The area of the feature is much tougher,  
5 as you -- if you remember back to my cartoon, because  
6 how far does it extend underneath the liquid? Well,  
7 that's tough to tell. And certainly in their case  
8 they'll be the first to tell you that that's a big  
9 source of their errors.

10 Again, as with the other sites, they use  
11 known features in the tank to go back and calculate  
12 areas, particularly areas, but also to doublecheck  
13 heights.

14 And then, what they are basically trying  
15 to do is to, as they keep going down, they -- of  
16 course they're exposing more and more of a particular  
17 mound, and that gives them some idea as well as to how  
18 the ultimate area may look.

19 So then, again, the source term -- they  
20 sample the material to determine the curie content,  
21 and then use the volume to determine the source term.

22 Explicitly, they don't consider wall  
23 deposits, but a correction to what I've said here is  
24 that in the performance assessment they take into  
25 account -- I think they give about a 20 percent

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1 correction factor, which is probably way, way high  
2 given the cleanliness of the tanks.

3 What are some of the potential problems?  
4 In a sense, the biggest one may be the optics, and I  
5 don't mean that in the strict sense. There's no  
6 independent verification of the calculation methods.  
7 each one, you know, a little bit different. They're  
8 all doing it the same way, which -- and I -- frankly,  
9 I don't see any inherent difficulties with it, except  
10 that we don't know just how good or not good they are.

11 CHAIRMAN RYAN: Isn't that an inherent  
12 difficulty?

13 DR. PLODINEC: Yes.

14 CHAIRMAN RYAN: Okay.

15 DR. PLODINEC: No question. Further, it's  
16 difficult to discern the depths below the supernatant  
17 liquid. The contributions of wall deposits have not  
18 been handled consistently. You know, in one case they  
19 actually try to measure them. In another case, we  
20 throw in a correction factor.

21 Nobody right now is looking at the  
22 annualae in terms of how do we take that space into  
23 consideration. For one thing it's -- you know, it's  
24 a constrained space. You can look at it. It's pretty  
25 difficult to get at it and make some kind of a

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1 measurement.

2 As I mentioned, the bottom-dwelling robots  
3 aren't going to be generally useful, particularly  
4 because of the additional superstructure like cooling  
5 coils most specifically. And the other part of it is  
6 that the uncertainties themselves in general just  
7 aren't real well defined. They're probably bounded,  
8 and probably the values that we have are biased high.  
9 But they're open to questioning, bottom line.

10 CHAIRMAN RYAN: For clarification on that  
11 point, that seems contradictory to me. Put that back  
12 up. I'm certain these are not well defined, yet  
13 they're satisfactory. How can you determine a  
14 conclusion if you don't have it well defined?

15 DR. PLODINEC: I think that's more than a  
16 clarification. We might want to talk about that more  
17 in Q&A.

18 CHAIRMAN RYAN: Okay. All right. Fair  
19 enough.

20 DR. PLODINEC: I will give you the quick  
21 answer that the "probably" is a subjective on my part.  
22 But I stand ready to try to defend it.

23 Okay. Emerging technologies. Work has  
24 been done to try to do a laser range-finding  
25 technique. It works. It has some operational

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1 difficulties, particularly if you've got a lot of  
2 obstructions in the tank.

3 We've been -- we -- folks at Mississippi  
4 State have been developing a technique called Fourier  
5 transform profilometry that has a lot of promise, at  
6 least in addressing some of the problems with the  
7 current methods. And I'll come back to explain that  
8 in a moment.

9 From the source term standpoint, when I --  
10 when I say "source term," I mean here specifically the  
11 radionuclide inventory problem. There is ongoing  
12 work, both at PNNL and at Mississippi State, looking  
13 at laser-based techniques to identify the radionuclide  
14 inventory, as I'll -- as is said here, these are far  
15 from deployment in terms of remote technology.

16 Spectral imaging is an interesting one  
17 that I personally think has a lot of potential. But,  
18 again, the equipment has just not been developed for  
19 deployment.

20 FTP, real simple technique, long name.  
21 Essentially you have a light source, you have a  
22 camera, and in front of the light source you put a  
23 line pattern. And it's -- anybody who has had to do  
24 image analysis knows that it helps solve that one  
25 problem we all have had who have had to do this, which

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1 is, okay, I'm looking at a picture, I see a feature,  
2 a -- you know, in the third dimension, is it an innie  
3 or an outie?

4 Well, simply by whether the lines are  
5 being contracted or expanding, you can -- and knowing  
6 the direction of the light, you can quickly determine,  
7 okay, this is a hill or a valley. But the neat thing  
8 about this is that you can take a two-dimensional  
9 image and, in fact, then calculate a three-dimensional  
10 map of the surface.

11 It's not perhaps as apposite in this  
12 application, but, in fact, what the folks at DIAL are  
13 doing is, in fact, matching this up with video speed.  
14 So this is really real-time video camera in the tank.  
15 And as it sweeps the tank, you get the map back out in  
16 virtually real time.

17 Nice technique. But does it work? Well,  
18 this is not a tank, but this is work done by the Corps  
19 of Engineers using the algorithms we developed to do  
20 close to the shore mapping. This was done for black-  
21 type applications. But you can imagine, you know, why  
22 would you want to know whether -- what the sand is  
23 around different shorelines.

24 But you can see that things sticking up  
25 can be quantified quite nicely. And, in fact, you can

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1 even do the profile underneath. So it begins to  
2 provide an absolute measurement of areas that -- where  
3 you could only kind of relatively pick out before.

4 This is what the hardware looks like.  
5 Assume this is the tank top. There's a mast, and then  
6 a long arm that gets inserted. This is the end of the  
7 arm, and these holes are the light source and where  
8 you have the camera. And this will tilt up and down,  
9 and it allows you to look at the complete interior of  
10 the tank, as long as the view is not obstructed too  
11 much.

12 It's also able to be deployed in any riser  
13 four inches or larger. So it's pretty robust in that  
14 sense. And this is sticking it in the tank.

15 What's the error? Again, one of the nice  
16 things about this technique is that it is -- you can  
17 quantify how well you're doing. In this case, the  
18 inherent errors are on the order of about one to two  
19 percent.

20 Now, this is with ideal conditions. What  
21 we found is that these numbers go up to four or five  
22 percent when you put it into a -- you know, a long arm  
23 configuration. And as opposed to some assumed bias,  
24 these are -- these are, in essence, truly random  
25 errors.

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1           Now, one of the problems, you know, you  
2 get into is if you're looking through water you have  
3 to correct for the refraction effects. And folks have  
4 done that, and you can see now we're talking errors on  
5 the order of 10, 15 percent for submerged objects.  
6 And it doesn't really matter if you're talking about  
7 the peak height or the peak area, the errors are about  
8 the same.

9           I don't have a slide on this, but do let  
10 me say a word about radionuclide inventory. From a  
11 worker dose standpoint, any time you've got to go into  
12 a tank and pull a sample you're exposing a worker to  
13 risk. So I think there's real value in developing  
14 techniques that can easily, reliably determine the  
15 inventory in situ.

16           Further, one of the things that clearly is  
17 -- we're all open to question to -- question on is we  
18 know that the materials in these tanks in many cases  
19 have been layered. If I take a sample here, is that  
20 going to be the same as the sample over there? In  
21 other words, how consistent is the source term  
22 throughout the tank? And that's kind of an unknown.

23           One of the nice things about techniques  
24 such as spectral imaging is that they allow you to get  
25 -- well, like the FTP as well -- a full view of the --

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1 the full field of view for whatever the camera can  
2 see, and it can pick out differences in that whole  
3 field of view.

4 And I think there's a lot to be gained by  
5 trying to deploy -- develop those techniques, so that  
6 ultimately the operator doesn't have to be pulling  
7 samples.

8 Okay. Quick summary. The methods  
9 currently being used are providing quantitative  
10 information. We'll deal with the "probably" later, in  
11 terms of data being completed, not the size of the  
12 errors, however with the current methods are open to  
13 the criticism that they're not completely  
14 characterized, nor have they been independently  
15 verified by some other technique.

16 I think one of the things that the NRC,  
17 looking at all this data, is going to do is to push  
18 the whole system to a more common method of dealing  
19 with things like wall deposits and annular spaces.

20 One thing that I'm particularly concerned  
21 about is that the -- there hasn't been a lot of  
22 thinking through I think of the QA requirements for  
23 the data, the data quality issues. And as an old  
24 operational type person, I worry about that, because  
25 I -- I've been on a couple of panels that have had to

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1 look at the WIPP mess, and I use that term advisedly,  
2 where you're forcing way more work than is justified  
3 by the risk.

4 There are some alternative techniques  
5 being developed. There's a -- the FTP technique will  
6 be going to large-scale testing this year, this coming  
7 year -- fiscal year. But I don't think that the  
8 techniques will be available for deployment for  
9 radionuclide inventory for another three to four  
10 years.

11 Okay? Any clarifying questions?

12 VICE CHAIRMAN CROFF: Okay. Thanks, John.  
13 You might want to consider a seat. We may go on for  
14 a bit here. The agenda showed a break before our  
15 discussion, but I think we're far enough ahead, I  
16 think it's prudent to at least begin the Q&A here, and  
17 if it runs too long we need to clear a break in a  
18 while, but with that -- well, I'm going to start in  
19 the middle. Let's let Mike go. And any of the five  
20 are fair game here. If we got redirected, Paul and  
21 Barry, that's here too.

22 CHAIRMAN RYAN: John, let's start where we  
23 just finished up a bit. A couple of things strike me  
24 as you made your comments. One is, you can't conclude  
25 that something is not a problem if you haven't done

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1 the analysis to demonstrate that. That's a problem.  
2 I understand that judgment comes in and experience  
3 comes in, but the systematic approach would be to do  
4 some kind of analysis of the error.

5 For example, and I'll give you a way that  
6 I would approach it, is to try and figure out what the  
7 end point of the data is I'm collecting. For example,  
8 I want to know radionuclide inventory. Well, I want to  
9 know that for a couple of reasons. One is, I'm going  
10 to create a waste and I have to know it's compliant  
11 with some probably concentration limit. Well, you can  
12 test this system you used to make a calculation and  
13 measurement statistically and say if the errors are in  
14 these ranges and those ranges, do I have enough  
15 statistical power to do decision-making that I'm  
16 claiming I can do? And that rigor, I think, is what  
17 you ought to use to decide whether the sampling that  
18 you are doing makes sense or not, and that's kind of  
19 the first step toward risk informing this approach,  
20 what's important and what's not.

21 DR. PLODINEC: I would agree, basically,  
22 and that was kind of the thrust of what I was saying,  
23 was I think when that analysis is done, that it will  
24 be -- ultimate conclusion will be that the sites have  
25 erred on the side of conservatism enough that they

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1 come to an answer that's --

2 CHAIRMAN RYAN: But you'll have to agree  
3 right now on your part that's an educated guess.  
4 That's not --

5 DR. PLODINEC: Absolutely. That's why I  
6 made the point basically leading to the conclusion  
7 that needs to be done.

8 CHAIRMAN RYAN: And I guess what I'm  
9 trying to emphasize is making that educated guess is  
10 a potential step into scuba diving in oatmeal. You  
11 really don't know where you're going or why, so it's  
12 a strong caution I'm offering that judgment of 20  
13 years or 30 years of conventional wisdom might bite  
14 you. You know the use of ORIGEN calculations, for  
15 example - everybody knows ORIGEN was designed as what  
16 kind of code, fuel burn-up. It was designed to  
17 accurately predict the residual Uranium 235 or  
18 Plutonium 239 content, not fission product  
19 inventories. And while there's been lots of efforts  
20 to upgrade the cross-section sets, et cetera, and so  
21 on, we don't know how good it is. So again, that's  
22 not to necessarily discount it, but I think in order  
23 to use it, you have to at least evaluate, propagate,  
24 or theorize what the uncertainties in those results  
25 are. One element of the system.

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1 DR. PLODINEC: I think the real key there  
2 is, for example, if you look at Hanford, they've done  
3 a pretty good job of looking at what I'll call the  
4 random errors. And, Ken, you correct me if this is  
5 incorrect, but I think it's bounded around 20 percent,  
6 is the nominal uncertainty of the random errors.  
7 However, they have --

8 CHAIRMAN RYAN: I'm not sure what nominal  
9 uncertainty of the random errors exactly is, but --

10 DR. PLODINEC: I think basically, having  
11 gone through propagation of error, of those things  
12 that are truly random, you end up with a sigma of  
13 about 20 percent, relative sigma. On the other hand,  
14 they have also, two or three places, big systematic  
15 biases where they have - and they quite honestly own  
16 up to it - they have over-estimated, or at least they  
17 think they've over-estimated, but the degree to which  
18 they've over-estimated is unknown.

19 CHAIRMAN RYAN: It likely dwarfs the known  
20 systematic 20 percent errors. That's like saying  
21 well, my instrument error is 1 percent.

22 DR. PLODINEC: I agree.

23 CHAIRMAN RYAN: My sampling error could be  
24 two orders of magnitude, so again, I think a real true  
25 evaluation of this is somehow to go through it and

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1 rank it, and understand it in a systems approach, not  
2 necessarily side wind yourself with individual errors.

3 DR. PLODINEC: We're in violent agreement  
4 here.

5 CHAIRMAN RYAN: It's not so violent. It's  
6 something that I think we tend to worry about. Yes.

7 MR. THADANI: I just want to be sure that  
8 you're talking about also epistemic uncertainties in  
9 the model that you're using, trying to understand how  
10 that might influence your --

11 CHAIRMAN RYAN: Epistemic?

12 MR. THADANI: Well, that's a term that's  
13 used. Alliatory and epistemic, they are the popular  
14 terms.

15 CHAIRMAN RYAN: At least in some places.  
16 But to me, the kind of key point in all this risk  
17 discussion is that two things are happening. One is,  
18 you're trying to understand that inventory of  
19 radioactive material for a couple of purposes. One is  
20 to make sure that you leave residuals that are  
21 acceptable by some measure, and make sure that you put  
22 that waste in a format and form that's acceptable to  
23 somebody that's taking it away. And it would be  
24 interesting to think about, for example, your example  
25 of 20 percent random error, whatever those are. And

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1 so okay, well, I can test that. I'm going to go in  
2 that tank and take 10 samples and see what the sample  
3 standard deviation is. I'm going to bet you it's more  
4 than 20 percent in some cases, perhaps.

5 DR. PLODINEC: Well, in fact, in the cases  
6 like, for example, actual measurement of radionuclide  
7 content, there they were using pool standard  
8 deviations of several different sampling events into  
9 the same tank. Now one could talk about well, how  
10 representative are the samples, et cetera, et cetera.

11 CHAIRMAN RYAN: And should.

12 DR. PLODINEC: But from the standpoint of  
13 the statistical development, in that case they tried  
14 to do it. In other cases, for example, at Savannah  
15 River, they have not used ORIGEN, but there they have  
16 done -- Ned Bimler has done some very elegant work,  
17 where he's looked at ORIGEN and ORIGEN-like  
18 calculations versus what you actually find in the  
19 waste, and has come up with some big discrepancies  
20 that are explainable based on the nature of the  
21 irradiated materials. And so Sumarium is one of them  
22 that's either -- I think it's way low in terms of  
23 what's actually there. And again, it's one of these  
24 self-absorption type things.

25 CHAIRMAN RYAN: Again, I think when we

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1 think about NRC's role of making determinations, I  
2 think the issue that you've raised of data quality and  
3 accuracy - I mean, quality can be a precision question  
4 or an accuracy question, or a data management  
5 question. Let me focus my point on the idea of  
6 accuracy; that is, is it true or not. It ought to be  
7 part of what's covered in the standard review plan,  
8 and I think some of these things that we're kicking  
9 around as more formal approaches to uncertainty  
10 analysis is going to be something we'll consider in a  
11 little bit more detail, but I think it's a critical  
12 question to get at, other than oh, we think it's okay.

13 DR. PLODINEC: Well, the other thing,  
14 though, to remember, and I'm certainly not  
15 disagreeing, but as a cautionary note back, taking  
16 those 10 samples so that you can get better  
17 statistics, some wise guy once said that statistics  
18 are people with the tears washed off. Real people  
19 have got to take those samples, and take a risk  
20 associated with that dose.

21 CHAIRMAN RYAN: And I sure appreciate that  
22 being an operational guy myself. On the other hand,  
23 I think that if you end up with a gazillion dollar  
24 project where you've created a waste that can't be  
25 disposed, you've got a much bigger problem. So

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1 somewhere in the middle there's a balance, and I think  
2 if you even do kind of theoretical thinking about  
3 error and error analysis for the purpose of decision-  
4 making with whatever guidance you can derive from your  
5 data, it's worth pushing the pencil around and the  
6 paper a while to do that. Thanks. I think I made  
7 enough comment. Ruth.

8 MEMBER WEINER: I have a number of  
9 different questions for a number of different people.  
10 Dr. Kocher, I'm very intrigued by having wrestled as  
11 a teacher with those definitions. I'm very intrigued  
12 by your statement. What do you think we should do  
13 regarding the definition of high-level waste? And the  
14 reason I ask the question is, your talk was very  
15 illuminating, but we are where we are right now, and  
16 we're with a definition that is in tuned, if you will,  
17 in regulation and law, and so on. What would you  
18 suggest that we do? What would you suggest that we  
19 advise?

20 DR. KOCHER: Oh, that's two different  
21 questions.

22 MEMBER WEINER: Well, okay. It's two  
23 different questions.

24 DR. KOCHER: What should we do is obvious.  
25 But the whole system into the garbage bag and start

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1 over with a risk-based waste classification system  
2 that has nothing to do with where it comes from.

3 MEMBER WEINER: Okay.

4 DR. KOCHER: But the truth of the matter,  
5 apparently, is that you can't do that. You can't get  
6 there from here.

7 MEMBER WEINER: Okay. How do we get  
8 there?

9 DR. KOCHER: So it's patch and fix, patch  
10 and fix, get more string, get more bailing wire, get  
11 more wax, patch and fix. This language in this law -  
12 I think I said this before - in my opinion, is kind of  
13 uncharted territory, so you're going to be feeling  
14 your way as you go along about what it means. And I'm  
15 not going to sit here and advise you about what that  
16 should mean.

17 MEMBER WEINER: Can't even give us the  
18 first patch?

19 DR. KOCHER: Well, I think the sensible  
20 approach is what's important to risk, and I can't  
21 think of anything else that's sensible.

22 MEMBER WEINER: Thank you. That is, in  
23 fact, a very good starting point.

24 DR. KOCHER: From what little I have read,  
25 that appears to be the way the agencies are thinking

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1 about this problem, is they tap-dance around.

2 MEMBER WEINER: For everybody else who  
3 spoke up, we're going to get some liquid waste, or  
4 waste anyway from reprocessing, and we're going to  
5 continue to generate in one form or another  
6 radioactive waste. Any or all of you, what do you  
7 think should be done as far as using tanks, not using  
8 tanks, other methods of storing the waste until some  
9 disposal methods is found. I mean, we've had a lot of  
10 experience now with tank waste, and we're faced with  
11 these tank wastes that are difficult and dangerous,  
12 and expensive to remove, and to dispose. So again,  
13 where should we go from here with newly generated  
14 liquid waste?

15 DR. PLODINEC: Fools rush in where wise  
16 men fear to tread, so I'll be first in line. I think  
17 clearly there's a theme that's run through a couple of  
18 the talks, and I think those who were involved early  
19 in the AEC processes realize that the preferred route  
20 was stainless steel tanks. Hanford and Savannah River  
21 couldn't get enough stainless steel at a reasonable  
22 enough cost to have stainless steel tanks.

23 I think smaller stainless steel tanks,  
24 better segregation of waste, clearly would be the  
25 direction that you'd want to go. I'm going to put

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1 words in Ken's mouth, not for the first time, but one  
2 of the reasons why the problems at Savannah River have  
3 been, I think, a lot easier to solve than some of the  
4 ones at Hanford has been that the folks at Savannah  
5 River historically (a) have fewer processes, but (b)  
6 segregated the waste more. And as a result, it's made  
7 life a lot easier, and easier to get the retrieval  
8 going and the processing up and running. But I think  
9 those are the two things.

10 You're almost forced to use tanks, because  
11 where are you going to go with this stuff? You just  
12 don't have the capacity in the system many times, but  
13 the other thing that I think is an overriding issue  
14 that's probably also extremely important for what you  
15 all are doing, is that you have to look at this as an  
16 overall system. If you just look at the question that  
17 the NRC is faced with, the maximum extent practical,  
18 or whatever words you want to use, that's not simply  
19 a tank-by-tank issue.

20 If you look at Savannah River, they have  
21 a severe constraint just simply because they could  
22 probably, in theory, discontinue to pump the water  
23 down and slew stuff back up. Unfortunately, they  
24 don't have any place to put the water, and so it's a  
25 system -- again, it's a system problem that you have

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1 to deal with. And it becomes a very big issue in  
2 terms of determining the practical aspects of how far  
3 down to go.

4 MEMBER WEINER: And when you say  
5 segregating the waste, you're implying that as part of  
6 the process, since these are waste from separation  
7 processes, you could carry on and separate out other  
8 radionuclides, or separate out the waste, segregate  
9 chemically, or whatever.

10 DR. PLODINEC: Yes. I think specifically,  
11 for example, by fuel type.

12 MEMBER WEINER: Oh, okay.

13 DR. PLODINEC: That would be the first  
14 line of segregation. Again, it's a question of how  
15 money you've got, how much you've got, how many tanks  
16 you can afford.

17 CHAIRMAN RYAN: Let me just ask John a  
18 quick question, if I may. It follows on exactly with  
19 what Ruth has asked. What do you think about Dave's  
20 idea as to the maximum extent practical, and all your  
21 examples should have -- the common currency to me is  
22 risk, whether it's Hanford, or Savannah River, or  
23 whatever. Important to risk is a phrase I don't want  
24 to lose, we kind of raced through that, but it seems  
25 that whether it's the technology of taking stuff out

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1 of tank, or whether it's thinking about in terms of  
2 ultimate waste form and what you leave behind, the  
3 important to risk, that needs some further definition,  
4 but that seems to be the common theme that I could  
5 string through all the presentations. Sorry, I just  
6 wanted to jump on --

7 MEMBER WEINER: No, that's a very good  
8 comment.

9 CHAIRMAN RYAN: I would agree, certainly.  
10 And so would David, since he said it.

11 MEMBER WEINER: David.

12 DR. KOCHER: To me the analogy here is  
13 that to the extent practical is kind of ALARA for the  
14 waste extraction business, and you can't quantify it,  
15 but you sort of know when you get there, and it's an  
16 overall general touchy-feely cost benefit kind of a  
17 situation, but no differential equations, please.

18 CHAIRMAN RYAN: Or it could be Option A or  
19 Option B, and just look at relative measures.

20 DR. KOCHER: Yes.

21 CHAIRMAN RYAN: Right?

22 DR. KOCHER: You don't want a universe of  
23 a thousand choices.

24 CHAIRMAN RYAN: No, maybe three. But then  
25 the point is that there is a framework that has some

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1 structure that we could lean on.

2 MEMBER WEINER: I'd like to ask Ken to  
3 comment with all of the experience with Hanford and  
4 with separating our Cesium and Strontium, and dealing  
5 with all those single shell tanks.

6 DR. GASPER: If I take John's comment, I  
7 have to be a qualifier, but we're here. If I could  
8 replay the record, we might not have got here, but  
9 we're here. And we have the variety of waste that we  
10 have in the tanks. We can't go back and separate and  
11 segregate, and so it's the path forward that is the  
12 critical one for us. I certainly agree with the two  
13 of them that it makes sense to do it on a risk basis,  
14 but at the same time that I say that, there are  
15 regulations in place that for us to say that we're  
16 going to go ahead on a risk basis can mean that some  
17 of those really ought not to be constraints upon us.

18 I'll give you an example. An example is  
19 that we are forbidden to use any of our single shell  
20 tanks for addition of liquid, and yet we have no other  
21 processing vessels other than our double shell tanks,  
22 which are nearly full. And they will remain nearly  
23 full until the waste treatment plant, or possibly  
24 supplemental treatment, begin to provide an outlet for  
25 them.

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1           At the same time, we have reasonable  
2 confidence that some of our single shell tanks that  
3 are more or less empty would be vessels that would  
4 enable us to do something, such as segregate some  
5 waste, so that we can facilitate overall risk  
6 reduction perhaps by retrievals or otherwise, that  
7 we're not permitted to do. So it's a concept to say  
8 that we want to do something that minimizes risk, at  
9 the same time the question is what ground rules are we  
10 able to tamper with?

11           MEMBER WEINER: I think you've raised a  
12 very good point, and I would hope that one of the  
13 things that we can do is to focus on those areas where  
14 the wording of a regulation or an agreements gets the  
15 soonest kind of fix, where you can't do something that  
16 would, in fact, minimize risk.

17           DR. BURKS: Ruth, you asked a question  
18 about what do we do with liquid waste as we generate  
19 it going forward. One of the comments I'd make is  
20 that if we're going to put it in tanks, let's put it  
21 in tanks that were designed to be emptied. When  
22 Fernald cleaned up Silos 1 and 2, and moved that  
23 material into temporary holding tanks while waiting  
24 for their treatment facility, they stored that  
25 material in tanks that also when the tanks were being

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1 built had retrieval systems built in, so now when  
2 their treatment system is ready, they can flip the  
3 switch and start moving material immediately. So if  
4 we're going to use, or use more tanks, then let's at  
5 least do a better job of designing them to be cleaned.  
6 Put those mixing systems in at the beginning.

7 DR. MURRAY: I think it's fair to say that  
8 I've been working recently with the Italians, the  
9 Canadians, Beckford, BNFL, and Dounreay, and their  
10 wastes are segregated, kept in acidic waste forms, and  
11 they don't have sludges in their tanks. And you can  
12 see this in Idaho in the sodium barren waste tanks,  
13 basically a pure feed going into those tanks, and  
14 hence it's much easier to retrieve the tanks.

15 MEMBER WEINER: That's it. Thank you.

16 CHAIRMAN RYAN: Jim.

17 DR. CLARKE: Just to follow-up on that,  
18 and Barry spoke to something I was going to ask. And  
19 I think if we were going to do this again, people are  
20 reprocessing. As Ruth mentioned, what the lessons  
21 learned? I mean, the tanks, if you have to use them,  
22 are now part of a process, they're not the end of the  
23 process, so how do you put them in the tanks? How do  
24 you get it out of the tanks, and how long do you leave  
25 it in the tanks? I mean, all of those questions - I

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1 think there would be merit to thinking about that.  
2 I'd sure like to see us capture these lessons learned,  
3 if for no other reason, just their intrinsic value.

4 The phrase highly radioactive waste  
5 reminds me of another troublesome phrase that I've  
6 wrestled with for a long time, and that's called toxic  
7 chemical. And these terms just have no meaning. They  
8 obviously have meaning only within the context of an  
9 exposure scenario. There's a public perception issue  
10 that's really difficult to deal with. I guess, Dave,  
11 when you say risk-based classification system, you've  
12 inherently built into that the exposure scenario.

13 There's a friend of mine back in the early  
14 days of hazardous chemicals said that every time  
15 somebody asks me if a chemical is hazardous, I have to  
16 ask them what they want to do with it. Do they want  
17 to eat it, do they want to transport it? What do you  
18 want to do with it? That's really I think where we  
19 have to get to from where we are with these  
20 definitions, and source-based definitions, and other  
21 kinds of definitions. I guess that's more of a  
22 comment than a question.

23 The last thing I wanted to ask, John, I  
24 guess you, is taking a data quality objectives  
25 approach where you're going out to get data, and you

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1 really shouldn't do that until you know what you want  
2 to do with the data. And one usage would be,  
3 obviously, to know what's in the tanks as best you  
4 could before you started doing anything. The other  
5 would be to try to figure out what would be left when  
6 you finish doing that.

7           How useful is information you could get  
8 from what you take out of the tanks to answering the  
9 question of what you've left behind?

10           DR. PLODINEC: That's a great question,  
11 and one that I'm not going to give you a great answer  
12 to. The data we have isn't really quite on point, but  
13 here's what we think we know. When we process what we  
14 call in DWPS space a macro batch of waste, which is  
15 waste from a bunch of tanks, it is surprisingly  
16 uniform. I mean, we're talking about something that  
17 truly is like what you might get for a single mixture  
18 of chemicals that was just a single batch. It's  
19 amazing how over months, maybe even years of time,  
20 that sludge will have the same composition. And, in  
21 fact, will have the same composition as a grab sample  
22 that was pulled before they actually began processing.  
23 So that would indicate that maybe there's a lot of  
24 probative value of those samples.

25           I indicated an example, I think it's



1 Idaho, where they had used a sister tank, where they  
2 could, in fact, sample, and they used that so the  
3 implicit assumption there was, in fact, that you could  
4 transfer those kinds of information across.

5 The niggling worry, though, is that those  
6 of who've been involved in waste characterization know  
7 that those tanks have been stratified, or the waste I  
8 should say has been stratified. And so what we have  
9 is this indirect body of evidence, but we don't have  
10 pluperfect evidence in all cases that says yes, it's  
11 uniform.

12 Now I have to say, though, I think you  
13 probably are going to be in a much better position to  
14 get an answer to that question, because when you go to  
15 Savannah River, in particular, I know with Tank 11  
16 they've got a series of data that ought to be able to  
17 address that question. And they would be the best  
18 people to answer it.

19 CHAIRMAN RYAN: Thank you. Bill.

20 MEMBER HINZE: Well, I wanted to ask John,  
21 in terms of this FTP procedure, we've gone a long way  
22 in terms of subsurface acoustical imaging techniques,  
23 as you're probably more than aware. I sense that from  
24 your description that this was largely a surface  
25 measuring technique, but you also when you talked

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1 about refraction through the liquid. And is your wave  
2 lengths of the light sufficient to give you  
3 penetration? Is this transparent enough?

4 DR. PLODINEC: Yes. We've done - the  
5 folks that are actually doing the work - have done  
6 testing on the order of the same depths as Savannah  
7 River, five inches or so of liquid, and various types  
8 of objects. The Army, if you remember that slide that  
9 I threw up there, in their case they had gone down to  
10 about plus or minus a foot, foot and a half. So yes,  
11 it's quite doable.

12 MEMBER HINZE: With using the right  
13 frequencies you can get a little further than that,  
14 and still get very good resolution.

15 DR. PLODINEC: Yes.

16 MEMBER HINZE: And I'm wondering if your  
17 layering problem -- I'm very sympathetic to your  
18 sampling, and layering, and representative samples and  
19 all, and I wonder if you can't actually develop a  
20 three-dimensional image, rather than two-dimensional  
21 image.

22 DR. PLODINEC: Well, this is actually a  
23 three-dimensional image. But you're right, you don't  
24 get any further beyond the --

25 MEMBER HINZE: And the --

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1 DR. PLODINEC: But the other problem you  
2 run into is that application of acoustic techniques in  
3 tank environments, particularly when you've got that  
4 super structure is going to be a bear. And  
5 unfortunately, there's not a great answer to how  
6 you're going to deal with this even optically because  
7 again, you've got a lot of obstruction.

8 MEMBER HINZE: You can do a lot with  
9 multiple sensors, though.

10 DR. PLODINEC: Yes, and that's, in fact,  
11 what they've done with --

12 MEMBER HINZE: It's a nice reaction  
13 problem that should be able to be -- well, this is a  
14 correct path to what apparently is a significant  
15 problem, but I think the technologies are even further  
16 that are available, that should be at least  
17 considered.

18 Dave, I had a question that came up in my  
19 mind when you were giving your discussion, and that  
20 regarded the risk-informing in relationship to the  
21 heat generation. Heat generation as I interpreted  
22 your comments were used as, number one, a surrogate  
23 for radiation, if you will. And number two, that this  
24 is a problem in itself, the heat is a problem in  
25 itself. And you spoke about boiling of the water in

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1 the subsurface. Has there been any risk analysis done  
2 on the problems of heat generation associated with  
3 radioactive decay?

4 DR. CLARKE: Well, there certainly was  
5 Project Salvault many years ago.

6 MEMBER HINZE: Okay. You've got me. What  
7 --

8 DR. CLARKE: I was still in knickers, so  
9 I --

10 MEMBER HINZE: This was the --

11 DR. CLARKE: The first proposal for a salt  
12 repository --

13 MEMBER HINZE: Oh, the Texas work.

14 DR. CLARKE: Lyons, Kansas.

15 MEMBER HINZE: Right. It was Lloyd  
16 Bennett --

17 DR. CLARKE: Yes.

18 MEMBER HINZE: But I just wonder how much  
19 of a problem heat really is.

20 DR. CLARKE: I don't really know the  
21 extent to which detailed risk analyses have done, but  
22 it's generally considered not good form to have water  
23 boiling in your rock.

24 MEMBER HINZE: I'd like to see what the  
25 risk is from it.

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1 DR. CLARKE: There's some feeling that  
2 geochemical processes are enhanced at higher  
3 temperatures. That may or may not be true. I think  
4 it's -- my impression is that yes, it's been looked  
5 at, but as much as anything else, it's kind of a  
6 boundary condition. It's kind of something that since  
7 it's an easy problem to avoid, just don't go there.  
8 You're not severely impacting your ability to dispose  
9 of waste if you kind of take thermal power loadings  
10 into account in designing your facility and placing  
11 the waste.

12 MEMBER HINZE: Well, if we're going to  
13 have risk-informed, we ought to go all the way.

14 DR. CLARKE: Fair enough.

15 MEMBER HINZE: I think that boiling water  
16 is not a good idea in a repository but I can't tell  
17 you why.

18 VICE CHAIRMAN CROFF: Bill, let me take a  
19 crack at your question by example, and that's the  
20 Yucca Mountain Repository where for years there was a  
21 raging debate of hot versus cold. And in my view,  
22 there was never really anything -- a definitive  
23 process to go through to attach it quantitatively to  
24 risk. There was a lot of judgment used to decide the  
25 way they were going, and I think that's sort of what

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1 Dave's saying. It's so complicated, they haven't been  
2 able to get there, so they made it a judgment call.  
3 That's observation, not saying it should be.

4 I've got a couple of questions. I think  
5 at least to start with, directed at Ken. You reminded  
6 me of the ferrocyanide business in the Hanford tanks,  
7 and sort of recounted some of the history there. And  
8 I sort of remember the flap it caused at the time, but  
9 ultimately, a bunch of people did some science and  
10 studied the tanks, and my memory of the final outcome,  
11 which was -- I thought the final outcome was that it  
12 never was a problem.

13 DR. GASPER: The final outcome was that  
14 the ferrocyanide had been radioactively degraded so  
15 that the bulk of the organics in the tank now were  
16 down to oxalates predominantly.

17 VICE CHAIRMAN CROFF: It's gone a long  
18 way.

19 DR. GASPER: In other words, they've gone  
20 a long way. And the energy content, therefore, of the  
21 residual material in the waste was very low. But  
22 that's quite different than saying that we want to use  
23 a ferrocyanide process with fresh chemicals, and then  
24 have to worry about handling the process of waste  
25 multiplication, and what we do with the residuals from

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1 it. So when the competitive bids went out, one of the  
2 competitive bids that came in - three of them that  
3 came in were for fractional crystallization, and one  
4 acid site, two alkaline, one of them was we're using  
5 the ferrocyanide process. And, of course, it wouldn't  
6 be in large tanks, it would be in process vessels.  
7 But it's kind of like the tetraphenylborate, we just  
8 didn't want to have to deal with the complex organics  
9 again as derivative waste products.

10 VICE CHAIRMAN CROFF: Okay, thanks. I  
11 wanted to go on to a somewhat larger picture  
12 concerning this maximum extent practicable, I guess  
13 separation of radionuclides - let me put it in that  
14 terms. I don't want to talk about retrieval at this  
15 point. When I sort of look at what you described up  
16 there, and think about it, I see three sites that have  
17 relatively similar waste; West Valley, Savannah River,  
18 and Hanford being neutralized alkaline waste for the  
19 most part. And then when I look at the processes, let  
20 me call them the mainline processes they want to use  
21 for radionuclide separations into the future, they  
22 seem to be going or have gone very different  
23 directions, solvent extraction, ion exchange, and then  
24 a, I guess, what would you call West Valley absorption  
25 precipitation kind of thing.

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1 DR. GASPER: It's an ion exchange.

2 VICE CHAIRMAN CROFF: Of a sort, I guess.

3 And then when you look at some of the nearer term  
4 proposals or interim operations, if you will, at the  
5 site, there's not so much separation there at all, or  
6 a much lesser degree of separation because they're  
7 using more physical kinds of separation. And I'm sort  
8 of struggling with, first, how do they all end up  
9 going in different directions when the waste aren't  
10 that dissimilar, and can all of this represent to the  
11 maximum extent practicable? I'm not asking you to  
12 defend DOE's position, understand, but some technical  
13 insights as to how do we get here.

14 DR. GASPER: Ion exchange is an approach  
15 that Hanford had a lot of experience with because of  
16 their separation, so they had built an infrastructure  
17 and their familiarity, they used that infrastructure  
18 to support getting West Valley going. It was Hanford  
19 people working with West Valley people and importing  
20 the ion exchange technology that they use there.

21 At the same time, Savannah River had  
22 maintained a solvent extraction familiarity that  
23 Hanford had not maintained, so in the 90s we were  
24 comfortable continuing where we had left off with our  
25 ion exchange work, B-plant, and that train of thought

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1 has continued for Cesium removal.

2 The solids/liquid separation step is a  
3 step that we're lock-stepping with Savannah River on.  
4 We're doing it the same way. Then you move to whether  
5 or not we -- to the extent that we need to treat any  
6 of the waste to reduce the Strontium and the actinides  
7 from the solids, there's a case where using monosodium  
8 titanate at Savannah River has been underway for a  
9 long time, and we certainly could use that. We found  
10 that it was a bigger hammer than we needed, and we  
11 could co-precipitate just by adding some inert  
12 chemicals and drive the equilibrium sufficiently over,  
13 and that's what we're doing when we add the Strontium  
14 and Permanganate.

15 Caustic site solvent extraction is a major  
16 new facility for Savannah River. If we were to adopt  
17 that for supplemental treatment, for example, we'd  
18 have to stand in line funding-wise behind Savannah  
19 River. I don't know what the current estimate was,  
20 but last November the estimate was \$500 million in  
21 2009 for finishing the design and completing the  
22 facility. If we want to get in place for doing some  
23 supplemental treatment, we need to do something that  
24 doesn't require a major new capital facility. So  
25 those are the kinds of factors that cause us to not

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1 necessarily stay in lock-step, certainly  
2 vitrification. We're staying with the DWPF flow sheet  
3 for high level waste. Having diverted from a salt  
4 stone base in 1990, and gone with low activity waste  
5 vitrification instead of salt stone, and that was a  
6 change, that change came as the Department accepted  
7 the ground swell to deal with all of the single-shell  
8 tank waste. Up until then, when they were planning on  
9 grouting, they were planning on grouting just the  
10 double-shell tank low activity waste portion, but when  
11 they made the determination to retrieve all of the  
12 single-shell tank waste, the volume grew too much.

13 VICE CHAIRMAN CROFF: Ken, I was wanting  
14 to get to it a little bit more in a forward looking  
15 sense.

16 DR. GASPER: Okay.

17 VICE CHAIRMAN CROFF: At some point,  
18 there's going to be the need -- I mean, determinations  
19 are going to be submitted that will require some kind  
20 of an analysis to show that whatever is being done is  
21 the maximum extent practical. And you've recounted  
22 some of the historical thinking, but it sort of seems  
23 to me to be leading to a very interesting decision-  
24 making problem on a forward looking sense that there's  
25 existing plans that sort of have to be reconciled with

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1 a new regulatory framework, and how in a standard  
2 review plan to articulate all of these considerations.

3 CHAIRMAN RYAN: Just a follow-on to that,  
4 Allen, I think you've summarized it really well. To  
5 me, again, the common currency is not chemical  
6 engineering Case A, chemical engineering Case B, C, D,  
7 and E, and F, and G across the complex. It's how  
8 important is any of that to risk in any given case.  
9 And the risk, to me the focused risk that the  
10 determination addresses is not disposal at a waste  
11 outlet. That's determined by the disposal outlet  
12 typically translated into their waste acceptance  
13 criteria in one form or fashion. The risk context is  
14 what's left behind. So all this about processing and  
15 clean-out, and all the rest, at the end of the day you  
16 have to have an accurate inventory of what's left  
17 behind, and how it's going to behave, and what your  
18 prospective view of protecting public health and  
19 safety from the first bullet that was in Anna  
20 Bradford's slide - that is the currency. So I guess  
21 what I'm trying to suggest, Allen, is that there's a  
22 component of all the engineering, and all the  
23 chemistry, and all of that gets you to a confidence  
24 judgment about what do I know about what I'm leaving  
25 behind?

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1 DR. GASPER: Well, let me suggest that  
2 what we're leaving behind is -- the amount that's  
3 being left behind in the tanks is a trivial amount  
4 compared to the amount that's being left behind at the  
5 site, either in the material that we've converted to  
6 low activity waste, whether it be salt stone or low  
7 activity waste vitrified. That's a major component.  
8 It dwarfs the amount left behind in the tank.

9 CHAIRMAN RYAN: Well, I hear you and I  
10 appreciate the difference, but by the same token,  
11 that's an independent question from the WIR  
12 determination. What I'm trying to focus on --

13 DR. GASPER: I don't know that it is. Why  
14 is the amount of radioactivity that we take out of the  
15 tank and put in the ground four miles over not a WIR  
16 determination?

17 CHAIRMAN RYAN: Well, I guess I see it as  
18 an independent component of the same process, clearly.

19 DR. GASPER: Oh, yes.

20 CHAIRMAN RYAN: That much I agree, but  
21 that's evaluated on its own merit.

22 DR. GASPER: Well, that's what your WIR  
23 determination for your Savannah River was all about  
24 this year.

25 CHAIRMAN RYAN: You've all done very well

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1 to describe how they're all different. My point, I  
2 guess, that I'm trying to focus on is that risk  
3 evaluation of some assessment of dose to the public  
4 health and safety is the common currency of all of it.

5 DR. GASPER: We agree to that.

6 CHAIRMAN RYAN: All right.

7 VICE CHAIRMAN CROFF: I think in this  
8 there may be an issue that the committee will need to  
9 talk about after we finish the working group meeting,  
10 and the issue I see -- well, the Subpart C objectives  
11 have dose limits, ALARA, and this kind of thing in  
12 them, and then there's this maximum extent practicable  
13 business. And should the maximum extent practicable  
14 recoveries, if you will, be interpreted in a way that  
15 essentially duplicates the Subpart C objectives, or is  
16 there something else in there that either the law will  
17 force you to consider; in other words, a more  
18 technical or engineering consideration?

19 I'm not necessarily advocating that, but  
20 there's these two provisions, and if you look at them  
21 one way, they're basically driving toward the same  
22 end, but if you look at them in another, they can drag  
23 you in a different direction. And maybe there's  
24 something you want to say about that.

25 DR. GASPER: Allen, as you asked the

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1 question and the information that I gave you in the  
2 presentation was intended to give you, as a committee,  
3 input that suggests that what is to the maximum extent  
4 practical, is a moving target. I can tell you what has  
5 been demonstrated thoroughly such that you can  
6 evaluate the economic aspect, among other aspects, and  
7 that information has long ago been transmitted to you  
8 for Hanford, but what is maximally extent practical  
9 for right now, or for 2007, or for 2010, or for 2012,  
10 I tried to give you some benchmarks of what has been  
11 done and what is being done, but none of those newer  
12 things have, in fact, been demonstrated to the extent  
13 that we can provide you with the confidence that the  
14 goals will, in fact, be achieved, or to what extent  
15 those goals will be achieved with yet to be determined  
16 economics.

17 VICE CHAIRMAN CROFF: Ken, I understand  
18 that, and what we asked all of you to do is basically  
19 give us technology status. And the job we're faced  
20 with in NMSS staff in our various roles is trying to  
21 abstract that into what goes into a standard review  
22 plan.

23 DR. GASPER: Yes. A difficult job.

24 VICE CHAIRMAN CROFF: So to tell what  
25 kinds of considerations go there, and that's what I'm

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1 trying to ferret out here. We're running a bit long.  
2 I'd like to ask one final question, I think mainly of  
3 the retrieval people. Somebody, maybe it was John  
4 brought this up, but he may have a role in it, and  
5 that is, in particular at Savannah River, a number of  
6 the tanks have annuli, and some of them have some  
7 amount of leaked waste in them. Has there been any  
8 thought given to technologies for retrieving that  
9 material that's sort of in the sauce or around the  
10 teacup, if you will?

11 DR. MURRAY: Yes, we're doing a  
12 demonstration this year as part of a cow sign bin  
13 retrieval. We're designing technology to retrieve the  
14 cow sign bin by pneumatic conveying. That technology  
15 is very applicable to recovering any waste that's been  
16 spilled annuli of Savannah River tanks. Savannah  
17 River is completely aware of that work and what we're  
18 doing, and there will be a separate demonstration on  
19 that work later this year, and Savannah River will  
20 attend that.

21 VICE CHAIRMAN CROFF: Okay. And thoughts,  
22 Barry?

23 DR. BURKS: Yes. When the tanks focus  
24 area was active, there was a development project  
25 focused on retrieval from the annulus at Savannah

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1 River. The project was never completed, but there was  
2 a concept that got off the ground, anyway.

3 VICE CHAIRMAN CROFF: Okay. I didn't know  
4 that. John, any thoughts on characterizing stuff in  
5 an annulus?

6 DR. PLODINEC: We've had some discussions  
7 with Savannah River about using the complete -- the  
8 situation that's more likely to obtain is that you're  
9 not going to go into the annulus unless you absolutely  
10 have to. But we know that on a -- I don't know about  
11 Hanford, but I know at Savannah River, a lot of the  
12 cracks are sealed over with high level waste solid.

13 VICE CHAIRMAN CROFF: We have no leakage  
14 in the double-shell tanks, and our single-shell tanks  
15 have no annuli.

16 DR. PLODINEC: So what you need is  
17 something to characterize the amount that's there.

18 VICE CHAIRMAN CROFF: Okay. Are there any  
19 questions from staff here? Latif.

20 DR. HAMDAN: Yes, I have a question for  
21 John, and maybe one for Ken. John, these methods to  
22 calculate the HL levels(3:24:19), whether it's  
23 radioactive volume, do you use more than one method on  
24 the same tank to compute the results from the first?

25 DR. PLODINEC: Well, realize that I'm

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1 talking about other people's livelihoods here, which  
2 makes it easy for me, I guess. No. I think that's  
3 one of the weaknesses, is that there hasn't been an  
4 independent verification of the calculational methods.  
5 And that's what I was trying to lead you to conclude.  
6 Thank you for being led.

7 DR. HAMDAN: And actually, you don't have  
8 real data to compare the calculation, any one method  
9 with real data --

10 DR. PLODINEC: Well, now having said that,  
11 let me say the flip side, which is that they are  
12 trying to compare their assumptions, if you will, not  
13 assumptions but their calculations against known  
14 locations in the tanks, so to that extent there is a  
15 certain amount of de facto verification, even if it's  
16 not de jure.

17 DR. HAMDAN: One question for Ken now.

18 VICE CHAIRMAN CROFF: Go ahead. Try and  
19 keep it short.

20 DR. HAMDAN: Yes, one more question. The  
21 change in efficiency in the technologies that you  
22 mentioned is a different volume of efficiency or the  
23 cause, or both, and the other question that I have  
24 really is, does the cost go down with this new  
25 technology as you improve efficiency?

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1 DR. GASPER: The historical efficiencies  
2 I report as what they were. The efficiencies for the  
3 future, more technologies, I think we're at too early  
4 a stage to tell you what we expect will be the  
5 results. Fractional crystallization, for example,  
6 versus Caustic Site Solvent Extraction, there are  
7 ground rules that we wanted a process that didn't  
8 require a new capital facility, major new capital  
9 facility, so we expect it to be a much cheaper  
10 process, and we recognize it will come with a somewhat  
11 lower decontamination factor.

12 VICE CHAIRMAN CROFF: Okay. Thank you.  
13 Let's go ahead and take a break now. We've been  
14 sitting for a while. Come back at 3:45, if we can.

15 (Whereupon, the proceedings in the above-  
16 entitled matter went off the record at 3:27:32 p.m.  
17 and went back on the record at 3:49:45 p.m.)

18 VICE CHAIRMAN CROFF: I'd like to begin  
19 the third session of the workshop. We're running a  
20 little bit ahead, but in fairness of people who might  
21 have planned to show up tomorrow morning to listen to  
22 our first speakers, we're not going to bring any of  
23 them up today, so we're going to have one more  
24 presentation here. I think maybe take some Q&A on  
25 that presentation given we're going into the

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1 overnight, and then we'll call it quits for today. So  
2 we're moving into this third session. The second  
3 session revealed two major, let me call them waste  
4 streams or end-points. One is a tank in the ground  
5 mostly empty, filled with some kind of material like  
6 a grout, and the other is an immobilized low activity  
7 waste, again potentially in material such as a grout.  
8 And this session is going to address a couple of  
9 important aspects of disposing of these wastes. One  
10 is how to stabilize them, and then performance  
11 assessment, and decision-making concerning these  
12 wastes.

13           The need to fill the tanks and immobilize  
14 the waste has led to considerable activity concerning  
15 cements and grouts, and they seem to be the materials  
16 of choice in many instances. As a consequence, the  
17 durability of these materials has come to the  
18 forefront as an area of interest, and to begin to  
19 address this, I'd like to introduce Dr. Les Dole. Les  
20 has studied corrosion and radionuclide propagation in  
21 Westinghouse nuclear power plants, directed research  
22 on engineered barriers for some predecessors to the  
23 Office of Civilian Radioactive Waste Management, and  
24 led a group at Oak Ridge National Laboratory for about  
25 10 years that developed and tested waste forms for

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1 various hazardous and radioactive waste across the BUE  
2 complex. Those are hazardous chemical wastes, of  
3 course. And he served as Technical Director of  
4 Qualtrek, a major super fund remediation contractor.  
5 Les, it's your's.

6 DR. DOLE: Mike talked earlier about scuba  
7 diving in oatmeal. We're going to scuba dive in  
8 cement right now. Okay. Cement is one of those  
9 issues, how many people here have cement sidewalks,  
10 patios or driveways. Okay. How many of you have  
11 cracks in them? Everybody. I do, too, so that's  
12 going to be tough room.

13 Basically, as I explained to Ed, my  
14 counterpart from this is that there's dirty water  
15 cement chemists and clean water cement chemists, those  
16 guys who civil engineering and structural work with  
17 cements, and they use clean water. And then there's  
18 the rest of us poor souls that mix cement with all  
19 kinds of things that should never have been used.

20 So basically, I'm going to talk about  
21 hydraulic cements. Basically, they're a powder and  
22 you mix it with water and it ends up like a stone.  
23 And the ones I'm going to concentrate on are the first  
24 three on the list, which are the ones that are most  
25 commonly used in waste management. There are others

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1 and they have their niches, but most of the waste is  
2 treated with Portland or a variation with a lime slag  
3 silicate, and I'm not going to say anything about the  
4 organic ones. Most things have their niche, some are  
5 still looking for it.

6           Basically, I could spend the rest of the  
7 day on this talk because it summarizes so many aspects  
8 of what we're talking about when we deal with cement  
9 chemistry, is that we start out as a slurry, in which  
10 the contiguous phase is water, and it goes through a  
11 phase where it forms these tendrils of CSH which is  
12 calcium silica hydrate, and eventually that locks  
13 together slowly. You notice the time scale is non-  
14 linear, over 28, 90, and even hundreds of days to  
15 thousands of years, the reactions continue to evolve  
16 so it's a sequence of reactions. So you can imagine  
17 that if you mix these with dirty water, things that  
18 would affect the slurring properties, affect the  
19 processability and the flow characteristics, things  
20 that steel calcium or silica from the system interfere  
21 with the cement reactions and get these all out of  
22 sequence. So when you start to deal with waste, you  
23 have to deal with the interferences from the  
24 constituents of the waste.

25           Now cement material is basically taking

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1 clay and lime, and roasting it, and then grinding it  
2 into a fine powder, and that's really a product that's  
3 made from the crust of the earth, so it has a lot of  
4 elements in it. The principal ones are, of course,  
5 calcium silica, aluminum and iron, but what's in the  
6 crust of the earth, you find in cement.

7           Basically, the basic reaction is you take  
8 like tricalcium silicate, reactor it with water, it  
9 forms a calcium hydrate, usually at first it's a very  
10 non-differentiated amorphous gel, and the reaction  
11 releases calcium hydroxide. Now I'm going to  
12 foreshadow because if you add glass silica to it,  
13 fosilon, that silica then will react with the tree  
14 hydroxide and make it disappear. We'll see later that  
15 might be important. So basically, we have complex  
16 alumina silicates that first form a very fine texture.  
17 It's very difficult to analyze, the spots are usually  
18 bigger than the fabric so it's hard to isolate  
19 individual phases. And it starts out with a large  
20 fraction of amorphous material that continues to  
21 differentiate itself into possibly a large number of  
22 different phases.

23           Okay. These components react at different  
24 rates. And particularly when they interact with the  
25 ground water, because different components of the

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1 system lead to different rates, and they interact with  
2 the ground water, and you get reprecipitation, and so  
3 these interactions will be interesting.

4 Basically when you mix it with a waste,  
5 the waste comes with a variety of compounds, elements,  
6 anions, and they tend to accelerate or retard the  
7 cement reactions. And realistically, when you look at  
8 a real waste using this glueous complex, you can't a  
9 priori predict what wins in a particular case. You  
10 almost always have to start at least at some point  
11 treatability studies to see how interaction between  
12 the waste and spent chemistry behaves.

13 Second, you've got other things in the  
14 waste, particularly when you talk about surfactants,  
15 kelating agents, hydrolysis products like  
16 tributylphosphate, they also influence the rheology in  
17 the cement chemistry. Furthermore, since it starts  
18 out to be a slurry, it's very sensitive to ionic  
19 strength, and so the ionic strength has a large impact  
20 on this processability, how fluid it is, how thick it  
21 is, and how you replace it. And so you can manage it,  
22 for instance, with low ionic strength you tend to use  
23 a series of things like bentonite, ilite, and  
24 kaolinite. If you have very high ionic strengths, you  
25 use netolite, minerals such as attpulgite and fly

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1 ashes and other materials.

2           So when we consider formulating a waste  
3 form we've got a broad spectrum of cement types that  
4 are usually characterized by its constituency and its  
5 set, and then you can modify the behavior of that  
6 catalogue of cements by adding silicates and other  
7 additives. Silicates are -- everybody saw "The Greek  
8 Wedding" where the father says whenever he gets a  
9 little burn he puts Windex on it - okay. I'm going to  
10 start to sound like about silicates, because all the  
11 problems we have - well, not all of them, but many of  
12 the problems are mitigated by adding reactive silica.  
13 So reducing the calcium silica ratio, the aluminum  
14 silica ratio, and you reduce the permeability and its  
15 susceptibility to permeation and reactions that would  
16 degrade the matrix.

17           Also, you add additives to increase the  
18 internal the best. You may use clays in one aspect to  
19 control viscosity and the processability of the mix,  
20 but adding clays to it also highly modifies the  
21 internal ion exchange capacity, and we'll see how that  
22 reduces the diffusion coefficients. And then the  
23 effect of reducing -- certainly, one of the tricks for  
24 controlling Technetium is to add a reducing agent,  
25 reduced to a very immobile Technetiumoxide. For

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1 instance, blast furnace slags are a classic mechanism  
2 to add sulfur and reducing iron into the mix, so it's  
3 very effective in controlling Technetium.

4 One other issue is how to predict the long  
5 term behavior of this. That's one of the major  
6 issues, is that once you've found a mix that meets,  
7 that's compatible with the waste stream and compatible  
8 with the processing equipment, then you start to worry  
9 about how durable is it in a sense of being a long-  
10 term waste run. And the first impulse is to test  
11 these at elevated temperatures to accelerate reagent  
12 reactions. And as I pointed out, the cement systems  
13 are fairly complex series of sequential and parallel  
14 reactions, so the real essence of changing the  
15 temperature is to change the reaction paths. So here  
16 are some common minerals that cement matrices evolve  
17 to over very long periods of time. And you can see  
18 that their free energies change value significantly by  
19 raising the temperature from 25 to 100 degrees C. So  
20 you have to be very careful when you look at the idea  
21 of trying to accelerate aging tests by elevating the  
22 temperature because it just doesn't evolve in the same  
23 way.

24 So where does that leave us? Well, the  
25 other option is to look at anthropologic and natural

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1 analogs. Now the problem is that the Romans didn't  
2 put Plutonium in their grouts, but the other problems  
3 is that they used materials that were different than  
4 us. And we can't always determine what was used in  
5 the first place, and we certainly can't always deduce  
6 the conditions it's seen over the last 2,000 years  
7 while were looking somewhere else.

8           There are also natural formations, Texas,  
9 Israel, Ireland, where magma has intruded into  
10 formations and made cement linger in situ. And we can  
11 go back and look at these, and unravel ten thousands  
12 to maybe a million years of it in environmental  
13 exposure. Now there's great difficulty in using  
14 natural analogs, but they are good at bounding things,  
15 they are good at looking at systems that evolve at  
16 more ambient temperatures for very long periods of  
17 time, and gives us some idea of where to look when we  
18 examine modern cements.

19           Now if we can't accelerate the reactions  
20 reliability by temperature, that means we have to age  
21 them in real laboratory time, and so the hope there is  
22 that perhaps some of the modern microprobe tools will  
23 be able to look at the phases forming on the surfaces  
24 and get an early indication of where the system is  
25 going to. And then try to link them to the agent

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1 systems using some mass transfer coupled thermodynamic  
2 model. Now again, much of the thermodynamic data is  
3 missing for many of the key cement phases, and the  
4 models have difficulty handling some of the metastable  
5 intermediates because in the end the systems end up as  
6 - after they form first as amorphous systems, there's  
7 still a solid diffusion control reaction, so they're  
8 very slow. And so you can get microsystems within the  
9 matrix that have one composition versus another, and  
10 so one part of the system is evolving in a different  
11 direction. But given all these difficulties, it's  
12 really the only place we have to go to really unravel  
13 the very long term, if we're going to look at  
14 certainly transuranics when we're looking at hundreds  
15 of thousands of years of performance.

16 Now let's talk about the leach  
17 performance, which is really the risk. The whole idea  
18 of this is you have a waste stream, because of its  
19 chemistry and its liquid, it represents a risk, and  
20 you mix it with this stuff, and you reduce the risk,  
21 so how do we assess that reduction in risk? We really  
22 have two extremes to look at; one, a quasi-static  
23 system where you have a waste form in very low flowing  
24 water where it comes to equilibrium with the water  
25 adjacent to it, or near equilibrium. I mean, in some

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1 cases the waters in Yucca Mountain are a thousand  
2 years old and it's still not in equilibrium, but here  
3 you have a case where you have a very low, so you  
4 would design for a very low solubility, very low flow.  
5 That would be an optimum risk, that would be a good  
6 risk case.

7           The other case is where you have a dynamic  
8 system where you have an advection of ground water  
9 that flows passed the waste stream fast enough that it  
10 never reaches saturation in the fill, and you have a  
11 diffusion control release from the waste run.

12           Now in practice, probably familiar with  
13 those, but basically one aspect of the waste form in  
14 a dynamic system is you make a case that if you have  
15 a model that's embedded in a geochemistry, and if it  
16 is 100 times less permeable than the surrounding  
17 geology, that an affected particle of water goes  
18 around rather than through. So a threshold is if you  
19 build a waste form that's 100 times less permeable  
20 than its site, then you've eliminated advection as a  
21 mechanism by which it can release its activity to the  
22 biosphere.

23           Now then we come to diffusion control. So  
24 now we start looking into our bag of tricks on how we  
25 design a matrix of a waste form for diffusion control.

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1 And this is an idealized occasion when, in fact, you  
2 can never really isolate all the variables, but it at  
3 least gives you a sense of what you're trying to do.  
4 You're trying to increase the virtuosity, in other  
5 words the fineness of the structure. You're trying to  
6 induce a material into it that has a high exchange  
7 capacity for the individual, and you're trying to  
8 reduce the porosity, so these are all the kinds of  
9 things you can do to silicates and clays. And so we  
10 know how to do that, except that that model really  
11 only works for Cesium. When you start looking at  
12 Strontium and other -- especially the transition  
13 metals and the Uranium, Plutonium, there's a whole  
14 complex silicate chemistry that's going on, so it's  
15 not a simple exchange matter. So perhaps only for  
16 Cesium, and maybe Iodine-129 you can make a case for  
17 an exchange model, but at least these gives you some  
18 sort of guidance what you want to do when you try to  
19 design a waste form.

20 So I just luckily picked examples from the  
21 W-9 gunite tank at Oak Ridge, in which we measured the  
22 effective diffusion coefficient for Strontium of 10 to  
23 the minus 13 square centimeters per second, and so  
24 what's that going to mean? Basically, in the first 20  
25 percent of dilution from a body, geometry is not

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1 important. You just use an in finis slab model. This  
2 is a simple in finis slab model where you have the  
3 ratio of the surface to volume, the square root of the  
4 diffusion coefficient times the time. And when you  
5 get beyond 20 percent, then you have to introduce an  
6 equation that accounts for the geometry of the system,  
7 and this has been a very effective model for us. I  
8 won't go into details, but basically these are the  
9 results.

10 You have decay for Strontium, then you  
11 have the diffusional release from the body of the  
12 model, about the size of a W-910, and so when you  
13 combine diffusion and decay, you see that the DF is  
14 .05, and that's a maximum release, and that's without  
15 any dilution for ground water. That's the amount of  
16 curies in time that it released, so you can see for  
17 the things like Cesium, Strontium, and Cobalt-60, the  
18 combination of decay and diffusion is really a minor  
19 risk. So certainly in the case of the case of the  
20 gunite tanks and the case of many of these fields, if  
21 you fix them in place and you have that kind of  
22 diffusion coefficient in the waste form, you're  
23 essentially never going to get it to diffuse fast  
24 enough to be a hazard to the local surroundings.

25 Talk about some of the issues with doing

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1 leach tests, and I've been in rooms arguing about  
2 leach tests for 30 years. And the only thing we've  
3 ever resolved in those 30 years is we've agreed on a  
4 surface-to-volume ratio as a standard part of the  
5 test. But the interpretation of these tests gets a  
6 little wild.

7           The whole idea is that you have a static  
8 system, you close your waste formula and you measure  
9 the constituents concentration in the leaching, and it  
10 takes off. Well, it reaches saturation, but then  
11 there are other elements in the cement that are also  
12 leaching, particularly the hydroxide. If it's OPC,  
13 Ordinary Portland Cement, you have hydroxides,  
14 carbonates in the water, and they start to  
15 precipitate. So now the concentration is determined  
16 by this partitioning with the precipitate. Then later  
17 on as the calcium, and the silica, and the aluminum  
18 leach, they start to reprecipitate and form secondary  
19 minerals which then greatly reduce it more, so you end  
20 up certainly in a cementitious systems, if you do a  
21 closed leach you end up consistently with a Volkswagen  
22 isothermacite, if I may refer to it. One variation  
23 is, is that sometimes this film is very tight and  
24 there's an osmotic rupture as you get little  
25 Volkswagens reproducing themselves as time goes on.

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1 But the other point of this is how do you interpret  
2 this as a leach rate, because if you take this period  
3 you get this one result, but as you can see, as you  
4 choose different time periods - I thought that was a  
5 French program. They'd always wait until they got to  
6 here and then pick that as a leach rate, so it's very  
7 subjective.

8 So then to some extent design of the waste  
9 form is about controlling how it interacts with the  
10 local geochemistry. Certainly one thing you can do to  
11 help yourself right away, and again put silica on it,  
12 if you adjust the calcium silicate ratio, you get in  
13 this regime where you cannot have three hydroxides and  
14 that helps you in several ways. One, it makes the  
15 matrix more dense, less permeable, lower porosity, and  
16 you don't have the leaching of the calcium hydroxide,  
17 it opens the internal pore space so there's a lot of  
18 advantages to going to that type of system.

19 But there's an other thing that happens,  
20 is that also this has a decrease in calcium silicate  
21 ratio, if you increase the silica going this way, you  
22 increase the amount of soluble silica, and if that  
23 interacts with the ground water, particularly like in  
24 the case of Uranium, you start forming very, very  
25 insoluble uranium silicates. We're moving pretty

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1 quick, and there's a quiz afterwards. But this gives  
2 you some idea of the power limits of uranium silicates  
3 that can form, and so very rapidly you get the  
4 shoopite, and it modifies, it evolves Sunnite, but it  
5 eventually goes to the hematite, so you find these  
6 very, very ersalite, very stable uranium silicates, so  
7 we've tried to make a case that certainly in Yucca  
8 Mountain they ban cements, but they did consider that  
9 if you use high silica cements you can actually  
10 greatly reduce the mobility of Uranium. And their  
11 current model doesn't account for that. And so if you  
12 look like waste like spent fuel adjacent to cement,  
13 the cement then can promote these protective layers on  
14 the Uranium, and it's very dense. And even in a case  
15 where you have radiolysis and oxidizing conditions  
16 adjacent to the Uranium, its solubility is greater  
17 reduced by the -- we've done tests like this.

18 This is a centered urania and GI water for  
19 six months, this is the same sample in a cement core  
20 solution in six months, and you can see that the  
21 surface is almost complete occluded by calcium  
22 silicates that were spawned by the cement. Okay. So  
23 it's really difficult to interpret these tests,  
24 particularly, as Yogi Bera says, it's hard to predict  
25 things, especially when they're in the future. But

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1 short term leach tests are conservatives if you have  
2 the quality there. You don't form a second -- if you  
3 can assign a leach test where you don't allow the  
4 secondary stages to form, you get pretty conservative  
5 results. That's truly stripping away the surface.  
6 And if you look at the early phase of the glass  
7 leaching where you're diluting the surface of the  
8 glass, that's exactly what you have, but if you wait  
9 long enough, the secondary minerals form in the glass  
10 and you can get the Volkswagen started.

11 They're also conservative if the monolith  
12 matrix is relatively stable and the geochemistry of  
13 the disposal horizon. It doesn't hurt to try to match  
14 your waste form with its element disposal horizon.  
15 Now you minimize physical degradation of it. And  
16 ultimately, what you want to achieve is a waste form  
17 in a geochemical environment where all the reactions  
18 are pretty much controlled by diffusion, solid  
19 diffusion, and now we're trying to interpret the  
20 geological eras in terms of things like that, which is  
21 what we need in the case of transuranics.

22 To summarize, there's a tremendous body of  
23 knowledge. Cementitious waste form is probably the  
24 most widely used treatment across the DOE complex, so  
25 here's an enormous body of engineering knowledge on

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1 how to make waste forms and process the cementitious  
2 waste. All this disagreement about how to  
3 characterize risk in a near field transport, and the  
4 element of leaching the interaction, and there's  
5 really no coordinated effort at this time across  
6 anthropologists, and geologists, or repository  
7 designers on how to reconcile and coordinate the  
8 collation and taking of data, and trying to use  
9 natural and anthropomorphic analogs to make the fix.  
10 And that's it.

11 VICE CHAIRMAN CROFF: I'm going to --  
12 first, I think we should do the questions and answers  
13 for Les right now while we've got it fresh in our  
14 mind, and then we'll adjourn.

15 DR. DOLE: I'll be back.

16 VICE CHAIRMAN CROFF: Well, I'm counting  
17 on that, and tomorrow we'll hear from the rest of this  
18 particular panel, and then we'll open it for -- Les  
19 will be here for rebuttal and this kind of thing. I'm  
20 going to assert the chairman's prerogative and ask a  
21 couple of things to start, and that is, my sense is  
22 what I'm hearing from you is that grout cements do  
23 pretty darned good in most cases when they, let's say,  
24 maintain their integrity, if you will. And I'd like  
25 your views on the susceptibility to degradation by a

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1 couple of mechanisms.

2 I think one is - let me just say cracking  
3 - in other words, over time through physical or  
4 whatever stresses, it cracks and it becomes a lot more  
5 permeable to water, which can get to it. And  
6 secondly, thinking about the example of something like  
7 a salt stone, something that has an awful lot of  
8 sodium in it, as the fellow from the Corps of  
9 Engineers brought up this morning, what does that do -  
10 I mean, if you get 15 or 20 percent sodium nitrate in  
11 this thing, does it sort of turn into - I don't want  
12 to call it swiss cheese, but something that a whole  
13 heck of a lot of water can get through and get to the  
14 radionuclides?

15 DR. DOLE: Let's take on the cracking. In  
16 so much as the ultimate transport surface from inside  
17 the monolith outside is the surface-to-volume ratio,  
18 we have cracking from tectonic produce some fissures  
19 through a monolith, but probably wouldn't change that  
20 ratio very much. You may be talking about crepitation  
21 like from heat shrinkage, we have fine micro cracks.  
22 The trick that is that, for example, when you cast  
23 these enormous monoliths for dams, you actually have  
24 to pout cooling coils in them to take the heat out.  
25 The heating reaction is intense for the cement

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1 reactions. That's another reason, so you can slow  
2 that down so that with a monolith the idea is to have  
3 a reaction rate low enough that you never really make  
4 the temperature rise enough where you get shrinkage  
5 crack. That's one trick, is to control the reaction  
6 rate so that it develops properties at a regular  
7 steady rate and doesn't overheat. That is one way to  
8 reduce the cracking.

9 The other way to reduce cracking is  
10 basically we design them so they're slightly  
11 expansive. We like it when the final formula swells  
12 a little bit, we're talking about .005 percent  
13 dimensional changes. If they are slightly swelling,  
14 then they create these internal stresses that actually  
15 close cracks. And finally, if you put excess  
16 silicates in here, there's a possibility that the  
17 unreacted components when they're exposed during  
18 cracks, they heal themselves, so all those things get  
19 popped. But the bottom line is that cracking is not  
20 a problem unless you reduce the surface-to-volume  
21 ratio to the point where the transport is  
22 unacceptable, and that's pretty rare.

23 Now the other question was?

24 DR. HAMDAN: Sodium.

25 VICE CHAIRMAN CROFF: High chemical

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1 content effects on degradation.

2 DR. DOLE: Well, it varies. Certainly,  
3 the sodium and the nitrate will leach. I mean,  
4 obviously, if you have -- the hydro fracture grouts  
5 were also made with sodium nitrate solutions about 12  
6 mol or 15 mol, and yes, sodium and nitrate leach out  
7 at a rate. The good news is that at the same time the  
8 sodium and nitrates are being diluted, the Strontium,  
9 Cesium, Cobalt-60 are not. That's one important  
10 thing. Yes, there is definitely a dynamic in which  
11 the diffusion coefficients for sodium and nitrate will  
12 probably be on the range of  $10$  to the minus  $8$ , to  $10$   
13 to the minus  $9$  centimeters squared per second at a  
14 time when the Cesium and Strontium, and Cobalt-60  
15 would be  $10$  to the minus  $10$ ,  $10$  to the minus  $13$ . So  
16 yes, it doesn't move in saturated water. And the  
17 goods news is, is that the nuclides don't follow it.  
18 And second, given the leach rate and the flux of  
19 water, like the shell and barrier, especially at Oak  
20 Ridge with 45 to 55 inches of veneer, and most of the  
21 hydrolysis in the first meter, how much exchange do  
22 you get with the biosphere? Is that an unacceptable  
23 loading, does that cause problems? Is the grass  
24 greener down range from your burial pit? Did I answer  
25 the question? It will leach. It'll leach at a

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1 different rate.

2 VICE CHAIRMAN CROFF: The message I'm  
3 getting is that chemicals will leach out, but they  
4 don't -- well, most of them don't tend to affect the  
5 grout properties and its retention of radionuclides  
6 very much.

7 DR. DOLE: At least in the first 20-30  
8 years that we noticed. Now you can make some case  
9 that the illusion of the -- if you have solid bodies  
10 of sodium nitrate in there and then opened up the  
11 structure, would it change? We haven't seen it yet.

12 VICE CHAIRMAN CROFF: Okay. But the  
13 experience base is decades on this kind of thing.

14 DR. DOLE: Yes. And that's all you --  
15 well, you would like to have 300 years.

16 VICE CHAIRMAN CROFF: Technetium maybe a  
17 couple of more years. Okay. I'm going to pass.  
18 Ruth.

19 MEMBER WEINER: I just have one questions.  
20 I notice that your chart of principal compounds,  
21 Uranium-containing compounds, you cite Uranium-6, and  
22 we found on the WTP Project that Uranium-6 solubility  
23 is very strongly dependent on pH.

24 DR. DOLE: Yes.

25 MEMBER WEINER: Do you find a problem when

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1 you get off of a pH, if your pH changes?

2 DR. DOLE: On pH if you don't silicates.

3 MEMBER WEINER: But the silicates will  
4 mitigate that.

5 DR. DOLE: And that's exactly what  
6 happened in the Yucca Mountain model. They put in the  
7 -- Rob Ewing put in the carbonate and the combination  
8 of carbonate and high pH gives you a very mobile  
9 uranialcarbonate complex. But even disregarding the  
10 presence of cement, if you have the silicates coming  
11 in from the top, it's not very mobile.

12 MEMBER WEINER: Thanks.

13 VICE CHAIRMAN CROFF: Jim.

14 DR. CLARKE: I just wanted to follow-up a  
15 little with you, Les, on your second point on your  
16 last slide. There's disagreement on how to measure,  
17 and there are different ways to measure leaching to  
18 put site specific factors into the test and all of  
19 that. And there's disagreement on which model they  
20 use, and I just wondered how far off are we on that?  
21 What is our ability to compare measured leaching rates  
22 to model predictions?

23 DR. DOLE: Basically, we do the ANS-16.1  
24 for the dynamic leaching test, and if you take the  
25 early data from static leach tests, those are very

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1 conservative. And if you take those data and put them  
2 in your near field transport model, and things are  
3 okay, you're probably all right.

4 DR. CLARKE: What does "probably all  
5 right" mean? I just wonder about the uncertainty.

6 DR. DOLE: It depends on the setting.  
7 Once it's released to the waste form it goes into the  
8 near and far field transport models, depending on  
9 where your nearest receptor is, what the geology is.

10 DR. CLARKE: A more basic question, the  
11 agreement between the measured leaching rates and the  
12 predicted, how well can we do that?

13 DR. DOLE: Okay. That's where we really  
14 disagree. Some people think that you really predict  
15 something with a leach test, and I question that.  
16 You've predicted what you've done in the lab. You've  
17 done a post mortem on your laboratory test, how that  
18 relates to the real case. You can do the best you can  
19 to model it, and you try to do it in such a way that's  
20 conservative. That's the only thing you can try to  
21 do, is to design the laboratory test so it's  
22 conservative. And how do you do that? Well, you use  
23 real ground water, that helps because a lot of times  
24 ground water comes with alumina silicates, but to use  
25 deionized water, then that may be too much. That's

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1 very aggressive leaching, and so the tendency is not  
2 -- because you can reproduce deionized water, it's  
3 really hard to reproduce ground reliably and  
4 consistently, so the tendency is to use deionized  
5 water. Those are very conservative results, and if  
6 you can live with that answer, that's fine.

7 MEMBER HINZE: Les, speaking about grout  
8 and steel containers, what is the impact of iron on  
9 the grout, and grout on the iron containers?

10 DR. DOLE: I hate to sound like I say high  
11 silica all the time, but it's been my experience that  
12 certainly with high silica, the silicates.. I would  
13 see cases where I used to fish off -- in World War II  
14 they made barges out of cement because they were low  
15 on steel, and they used reinforced concrete barges,  
16 and I used to fish off a barge at the north entrance  
17 to Largo Sound, and one day they weren't biting, so I  
18 went over and I found a piece of iron and I hit a  
19 piece of concrete that was on a rebar. When it broke  
20 away, you could still see the machine marks on the  
21 rebar because the lightweight formula was use silica,  
22 and so you could see that it was right in the splash  
23 zone for 25 years and still was able to protect that  
24 surface.

25 MEMBER HINZE: And the grouting of the

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1 waste in the stainless steel containers, do they use  
2 high silica?

3 DR. DOLE: Don't know. Who, which?

4 MEMBER HINZE: Yes. Okay. Thank you.

5 CHAIRMAN RYAN: Thanks for a great  
6 presentation. I really enjoyed it. You covered 30  
7 years of cement chemistry and history in a short  
8 period, and gave us a good run through it. You  
9 mentioned a number of kind of what-if cases, if you do  
10 this, or if you add silica you'll get this kind of  
11 result. Has anybody taken a numerical view of trying  
12 to look at that as a system, like we've talked about  
13 in terms of estimating propagated uncertainties, and  
14 things of that sort?

15 DR. DOLE: Not in particular. I guess the  
16 closest they come is -- what were they called?  
17 Neurex was developing an expert system by using rules  
18 of thumb to design grouts for some of the --

19 CHAIRMAN RYAN: Yes, have an expert  
20 elicitation sort of approach.

21 DR. DOLE: Yes, but it doesn't address the  
22 kind of issues you were talking about.

23 CHAIRMAN RYAN: Well, it's an interesting  
24 thing to think about, I would suggest, and tell me if  
25 I'm wrong, that if we took a system, tried to define

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1 some system and said well, if we added silicate we'd  
2 get this kind of benefit. If we didn't add silicate,  
3 we'd get this kind of detriment, and then look at the  
4 ins and the outs, and try and get some assessment of  
5 what works and what doesn't. Not only that, but how  
6 much, what might it be. I mean, do you get an order  
7 of magnitude change, or a factor of 1.3, or six orders  
8 of magnitude change? It would be interesting to try  
9 and systematically find out where the bang for the  
10 buck is here, where do you get a big return?

11 DR. DOLE: Where we are right now, I don't  
12 want to get too Aristotelian, but we're looking at the  
13 shadows on the page, you're looking at the porosity  
14 changes, you're looking at the strength changes,  
15 things like that, permeability, physical things you  
16 can measure, but not down to the fabric and the  
17 chemistry of the fabric. That's why we bring up the  
18 idea of doing some of these -- trying to develop a  
19 thermodynamic diffusion control model, because in the  
20 end these things go rapidly and they're very  
21 amorphous, and then things start to evolve very  
22 slowly. How you do that, and you can imagine being  
23 trapped in intermediates, metastable intermediates  
24 because of the diffusion and so forth and so on.

25 There's a big gap between what we see at

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1 the bench and what these guys see in autoclaves with  
2 gold capillaries. There's a big gap in there.

3 VICE CHAIRMAN CROFF: Okay.

4 DR. HAMDAN: Yes.

5 VICE CHAIRMAN CROFF: How did I know this?

6 DR. HAMDAN: Yes, excellent presentation.  
7 Are there alternatives to grout for radionuclide?

8 DR. DOLE: Silicate? Calcium silicate,  
9 alumina systems? Well, certainly people have used  
10 Gypsum and phosphate cements, and they have some  
11 advantage. For instance, Argonne has used phosphate  
12 cements, and it doesn't require that you -- when you  
13 use a regular Portland cement you have to neutralize  
14 the waste. You use a phosphate cement it can fix  
15 acids directly with out neutralization.

16 I guess where I came from, again you talk  
17 about institutional -- Oak Ridge drifted into high  
18 silica cements in the late 50s, and so we've been  
19 stuck in the 50s for a long time. And we've been able  
20 to use it very successfully. And one of the things we  
21 do is we look out our window and we see mountains that  
22 were 240 million years old once, and they were alumina  
23 silicates, and so phosphate, there are phosphate  
24 formations, there are Gypsum formations, but they're  
25 pretty rare, so the majority of the systems in the

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1 crust of the earth that have lasted for a very long  
2 time have been alumina silica systems, so we stayed  
3 pretty with that. But there are other approaches.

4 VICE CHAIRMAN CROFF: Any other questions  
5 from anybody? I think we've worn them down today.  
6 Okay. I think that's it for the working group per se  
7 today. We'll reconvene at 8:30 tomorrow on that.  
8 Mike, do you have any non-working group administrative  
9 --

10 CHAIRMAN RYAN: Again, I think everybody  
11 that's got a V in the red badge, if you'll hook up  
12 with a staff person to take you back downstairs, we'll  
13 be happy to help you. And then also, we're scheduled  
14 to start at 8:30 in the morning so if you would get  
15 here maybe a little bit ahead of that, we'll be down  
16 to help get you back upstairs and there won't be such  
17 a crunch to get everybody in the door. That would be  
18 helpful, as well, so we're happy to help do that. Any  
19 other questions or needs from the audience? Okay.  
20 Then I guess we'll adjourn for the day and reconvene  
21 at 8:30 tomorrow morning. Thank you very much.

22 (Whereupon, the proceedings in the above-  
23 entitled matter went off the record at 4:30 p.m.)  
24  
25