Union Calendar No. 46

111TH CONGRESS 1ST SESSION

H. R. 2187

[Report No. 111-100]

To direct the Secretary of Education to make grants to State educational agencies for the modernization, renovation, or repair of public school facilities, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 30, 2009

Mr. Chandler (for himself, Mr. George Miller of California, Mr. Kildee, Mr. Loebsack, Mr. Tierney, Mr. Courtney, Mr. Hare, Mr. Holt, Mr. Andrews, Mr. Grijalva, Mr. Pierluisi, Ms. Woolsey, Mr. Wu, Mr. Tonko, Mr. Polis of Colorado, Ms. Hirono, and Mr. Sablan) introduced the following bill; which was referred to the Committee on Education and Labor

May 11, 2009

Additional sponsors: Ms. Shea-Porter, Mrs. Davis of California, Mr. Carnahan, Mr. Dingell, Mr. Van Hollen, Mr. Sestak, Mr. Al Green of Texas, Ms. Jackson-Lee of Texas, and Mr. Cuellar

May 11, 2009

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on April 30, 2009]

A BILL

To direct the Secretary of Education to make grants to State educational agencies for the modernization, renovation, or repair of public school facilities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the "21st
- 5 Century Green High-Performing Public School Facilities
- 6 *Act*".
- 7 (b) Table of Contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.

TITLE I—GRANTS FOR MODERNIZATION, RENOVATION, OR REPAIR OF PUBLIC SCHOOL FACILITIES

- Sec. 101. Purpose.
- Sec. 102. Allocation of funds.
- Sec. 103. Allowable uses of funds.

- Sec. 201. Purpose.
- Sec. 202. Allocation to local educational agencies.
- Sec. 203. Allowable uses of funds.

TITLE III—GENERAL PROVISIONS

- Sec. 301. Impermissible uses of funds.
- Sec. 302. Supplement, not supplant.
- Sec. 303. Prohibition regarding State aid.
- Sec. 304. Maintenance of effort.
- Sec. 305. Special rule on contracting.
- Sec. 306. Use of American iron, steel, and manufactured goods.
- Sec. 307. Labor standards.
- Sec. 308. Charter schools.
- Sec. 309. Green schools.
- Sec. 310. Reporting.
- Sec. 311. Authorization of appropriations.
- Sec. 312. Special rules.
- Sec. 313. YouthBuild programs.

1 SEC. 2. DEFINITIONS.

2	In this Act:
3	(1) The term "Bureau-funded school" has the
4	meaning given to such term in section 1141 of the
5	Education Amendments of 1978 (25 U.S.C. 2021).
6	(2) The term "charter school" has the meaning
7	given such term in section 5210 of the Elementary
8	and Secondary Education Act of 1965 (20 U.S.C.
9	7221).
10	(3) The term "CHPS Criteria" means the green
11	building rating program developed by the Collabo-
12	rative for High Performance Schools.
13	(4) The term "Energy Star" means the Energy
14	Star program of the United States Department of En-
15	ergy and the United States Environmental Protection
16	Agency.
17	(5) The term "Green Globes" means the Green
18	Building Initiative environmental design and rating
19	system referred to as Green Globes.
20	(6) The term "LEED Green Building Rating
21	System" means the United States Green Building
22	Council Leadership in Energy and Environmental
23	Design green building rating standard referred to as
24	LEED Green Building Rating System.
25	(7) The term "local educational agency"—

1	(A) has the meaning given to that term in
2	section 9101 of the Elementary and Secondary
3	Education Act of 1965 (20 U.S.C. 7801), and
4	shall also include the Recovery School District of
5	Louisiana and the New Orleans Public Schools;
6	and
7	(B) includes any public charter school that
8	constitutes a local educational agency under
9	$State\ law.$
10	(8) The term "outlying area"—
11	(A) means the United States Virgin Islands,
12	Guam, American Samoa, and the Common-
13	wealth of the Northern Mariana Islands; and
14	(B) includes the freely associated states of
15	the Republic of the Marshall Islands, the Fed-
16	erated States of Micronesia, and the Republic of
17	Palau.
18	(9) The term "public school facilities" means an
19	existing public school facility, including a public
20	charter school facility, or another existing facility
21	planned for adaptive reuse as such a school facility.
22	(10) The term "State" means each of the 50
23	States, the District of Columbia, and the Common-
24	wealth of Puerto Rico.

1	TITLE I—GRANTS FOR MOD-
2	ERNIZATION, RENOVATION,
3	OR REPAIR OF PUBLIC
4	SCHOOL FACILITIES
5	SEC. 101. PURPOSE.
6	Grants under this title shall be for the purpose of mod-
7	ernizing, renovating, or repairing public school facilities,
8	based on their need for such improvements, to be safe,
9	healthy, high-performing, and up-to-date technologically.
10	SEC. 102. ALLOCATION OF FUNDS.
11	(a) Reservation.—
12	(1) In general.—From the amount appro-
13	priated to carry out this title for each fiscal year pur-
14	suant to section 311(a), the Secretary shall reserve 1
15	percent of such amount, consistent with the purpose
16	described in section 101—
17	(A) to provide assistance to the outlying
18	areas; and
19	(B) for payments to the Secretary of the In-
20	terior to provide assistance to Bureau-funded
21	schools.
22	(2) Use of reserved funds.—In each fiscal
23	year, the amount reserved under paragraph (1) shall
24	be divided between the uses described in subpara-
25	graphs (A) and (B) of such paragraph in the same

proportion as the amount reserved under section

1121(a) of the Elementary and Secondary Education

Act of 1965 (20 U.S.C. 6331(a)) is divided between

the uses described in paragraphs (1) and (2) of such

section 1121(a) in such fiscal year.

(b) Allocation to States.—

- amount appropriated to carry out this title for each fiscal year pursuant to section 311(a), and not reserved under subsection (a), each State shall be allocated an amount in proportion to the amount received by all local educational agencies in the State under part A of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311 et seq.) for the previous fiscal year relative to the total amount received by all local educational agencies in every State under such part for such fiscal year.
- (2) State administration.—A State may reserve up to 1 percent of its allocation under paragraph (1) to carry out its responsibilities under this title, which include—
- (A) providing technical assistance to local educational agencies;
- 24 (B) developing an online, publicly search-25 able database that includes an inventory of pub-

1	lic school facilities in the State, including for
2	each, its design, condition, modernization, ren-
3	ovation and repair needs, usage, utilization, en-
4	ergy use, and carbon footprint; and
5	(C) creating voluntary guidelines for high-
6	performing school buildings, including guidelines
7	concerning the following:
8	(i) Site location, storm water manage-
9	ment, outdoor surfaces, outdoor lighting,
10	and transportation (location near public
11	transit and easy access for pedestrians and
12	bicycles).
13	(ii) Outdoor water systems, land-
14	scaping to minimize water use, including
15	elimination of irrigation systems for land-
16	scaping, and indoor water use reduction.
17	(iii) Energy efficiency (including min-
18	imum and superior standards, such as for
19	heating, ventilation, and air conditioning
20	systems), use of alternative energy sources,
21	commissioning, and training.
22	(iv) Use of durable, sustainable mate-
23	rials and waste reduction.
24	(v) Indoor environmental quality, such
25	as day lighting in classrooms, lighting qual-

1	ity, indoor air quality, acoustics, and ther-
2	$mal\ comfort.$
3	(vi) Operations and management, such
4	as use of energy efficient equipment, indoor
5	environmental management plan, mainte-
6	nance plan, and pest management.
7	(3) Grants to local educational agen-
8	CIES.—
9	(A) In General.—From the amount allo-
10	cated to a State under paragraph (1), each eligi-
11	ble local educational agency in the State shall re-
12	ceive an amount in proportion to the amount re-
13	ceived by such local educational agency under
14	part A of title I of the Elementary and Sec-
15	ondary Education Act of 1965 (20 U.S.C. 6311
16	et seq.) for the previous fiscal year relative to the
17	total amount received by all local educational
18	agencies in the State under such part for such
19	fiscal year, except that no local educational
20	agency that received funds under title I of that
21	Act for such fiscal year shall receive a grant of
22	less than \$5,000 in any fiscal year under this
23	title.
24	(B) Eligible local educational agen-
25	CY.—For purposes of subparagraph (A), the term

1	"eligible local educational agency" means a local
2	educational agency that—
3	(i) meets the requirements of section
4	1112(a) of the Elementary and Secondary
5	Education Act of 1965 (20 U.S.C. 6311 et
6	seq.); and
7	(ii) conducts an independent audit by
8	a third-party entity, and is certified by the
9	State, substantiating the overall condition
10	of the public school facilities and the need
11	for modernization, renovation, or repair.
12	(4) Special Rule.—Section 1122(c)(3) of the
13	Elementary and Secondary Education Act of 1965
14	(20 U.S.C. $6332(c)(3)$) shall not apply to paragraph
15	(1) or (3).
16	(c) Special Rules.—
17	(1) Distributions by Secretary.—The Sec-
18	retary shall make and distribute the reservations and
19	allocations described in subsections (a) and (b) not
20	later than 30 days after an appropriation of funds
21	for this title is made.
22	(2) Distributions by states.—A State shall
23	make and distribute the allocations described in sub-
24	section (b)(3) within 30 days of receiving such funds
25	from the Secretary.

1 SEC. 103. ALLOWABLE USES OF FUNDS.

2	A local educational agency receiving a grant under
3	this title shall use the grant for modernization, renovation,
4	or repair of public school facilities, including, where appli-
5	cable, early learning facilities—
6	(1) repairing, replacing, or installing roofs, in-
7	cluding extensive, intensive or semi-intensive green
8	roofs, electrical wiring, plumbing systems, sewage sys-
9	tems, storm water runoff systems, lighting systems, or
10	components of such systems, windows, ceilings, floor-
11	ing, or doors, including security doors;
12	(2) repairing, replacing, or installing heating,
13	ventilation, air conditioning systems, or components
14	of such systems (including insulation), including in-
15	door air quality assessments;
16	(3) bringing public schools into compliance with
17	fire, health, seismic, and safety codes, including pro-
18	fessional installation of fire/life safety alarms, includ-
19	ing modernizations, renovations, and repairs that en-
20	sure that schools are prepared for emergencies, such as
21	improving building infrastructure to accommodate se-
22	curity measures;
23	(4) modifications necessary to make public school
24	facilities accessible to comply with the Americans
25	with Disabilities Act of 1990 (42 U.S.C. 12101 et

- seq.) and section 504 of the Rehabilitation Act of

 1973 (29 U.S.C. 794);

 (5) abatement, removal, or interim controls of

 asbestos, polychlorinated biphenyls, mold, mildew, or

 lead-based hazards, including lead-based paint haz
 ards;

 (6) measures designed to reduce or eliminate
 - (6) measures designed to reduce or eliminate human exposure to classroom noise and environmental noise pollution;
 - (7) modernizations, renovations, or repairs necessary to reduce the consumption of coal, electricity, land, natural gas, oil, or water;
 - (8) upgrading or installing educational technology infrastructure to ensure that students have access to up-to-date educational technology;
 - (9) modernization, renovation, or repair of science and engineering laboratory facilities, libraries, and career and technical education facilities, including those related to energy efficiency and renewable energy, and improvements to building infrastructure to accommodate bicycle and pedestrian access;
 - (10) renewable energy generation and heating systems, including solar, photovoltaic, wind, geothermal, or biomass, including wood pellet, woody

I	biomass, waste-to-energy, and solar-thermal systems
2	or components of such systems, and energy audits;
3	(11) other modernization, renovation, or repair
4	of public school facilities to—
5	(A) improve teachers' ability to teach and
6	students' ability to learn;
7	(B) ensure the health and safety of students
8	and staff;
9	(C) make them more energy efficient; or
10	(D) reduce class size; and
11	(12) required environmental remediation related
12	to public school modernization, renovation, or repair
13	described in paragraphs (1) through (11).
14	TITLE II—SUPPLEMENTAL
15	GRANTS FOR LOUISIANA, MIS-
16	SISSIPPI, AND ALABAMA
17	SEC. 201. PURPOSE.
18	Grants under this title shall be for the purpose of mod-
19	ernizing, renovating, repairing, or constructing public
20	school facilities, including, where applicable, early learning
21	facilities, based on their need for such improvements, to be
22	safe, healthy, high-performing, and up-to-date techno-
23	logically.

I	SEC. 202. ALLOCATION TO LOCAL EDUCATIONAL AGENCIES
2	(a) In General.—Of the amount appropriated to
3	carry out this title for each fiscal year pursuant to section
4	311(b), the Secretary shall allocate to local educationa
5	agencies in Louisiana, Mississippi, and Alabama an
6	amount equal to the infrastructure damage inflicted or
7	public school facilities in each such district by Hurrican
8	Katrina or Hurricane Rita in 2005 relative to the total
9	of such infrastructure damage so inflicted in all such dis
10	tricts, combined.
11	(b) Distribution by Secretary.—The Secretary
12	shall determine and distribute the allocations described in
13	subsection (a) not later than 60 days after an appropria
14	tion of funds for this title is made.
15	SEC. 203. ALLOWABLE USES OF FUNDS.
16	A local educational agency receiving a grant under
17	this title shall use the grant for one or more of the activities
18	described in section 103, except that an agency receiving
19	a grant under this title also may use the grant for the con
20	struction of new public school facilities.
21	TITLE III—GENERAL
22	PROVISIONS
23	SEC. 301. IMPERMISSIBLE USES OF FUNDS.
24	No funds received under this Act may be used for—
25	(1) payment of maintenance costs:

- (2) stadiums or other facilities primarily used
 for athletic contests or exhibitions or other events for
 which admission is charged to the general public;
- 4 (3) improvement or construction of facilities the 5 purpose of which is not the education of children, in-6 cluding central office administration or operations or 7 logistical support facilities; or
- 8 (4) purchasing carbon offsets.

9 SEC. 302. SUPPLEMENT, NOT SUPPLANT.

- 10 A local educational agency receiving a grant under
- 11 this Act shall use such Federal funds only to supplement
- 12 and not supplant the amount of funds that would, in the
- 13 absence of such Federal funds, be available for moderniza-
- 14 tion, renovation, repair, and construction of public school
- 15 facilities.

16 SEC. 303. PROHIBITION REGARDING STATE AID.

- 17 A State shall not take into consideration payments
- 18 under this Act in determining the eligibility of any local
- 19 educational agency in that State for State aid, or the
- 20 amount of State aid, with respect to free public education
- 21 of children.

22 SEC. 304. MAINTENANCE OF EFFORT.

- 23 (a) In General.—A local educational agency may re-
- 24 ceive a grant under this Act for any fiscal year only if ei-
- 25 ther the combined fiscal effort per student or the aggregate

1	expenditures of the agency and the State involved with re-
2	spect to the provision of free public education by the agency
3	for the preceding fiscal year was not less than 90 percent
4	of the combined fiscal effort or aggregate expenditures for
5	the second preceding fiscal year.
6	(b) Reduction in Case of Failure To Meet Main-
7	TENANCE OF EFFORT REQUIREMENT.—
8	(1) In general.—The State educational agency
9	shall reduce the amount of a local educational agen-
10	cy's grant in any fiscal year in the exact proportion
11	by which a local educational agency fails to meet the
12	requirement of subsection (a) by falling below 90 per-
13	cent of both the combined fiscal effort per student and
14	aggregate expenditures (using the measure most favor-
15	able to the local agency).
16	(2) Special rule.—No such lesser amount shall
17	be used for computing the effort required under sub-
18	section (a) for subsequent years.
19	(c) Waiver.—The Secretary shall waive the require-
20	ments of this section if the Secretary determines that a
21	waiver would be equitable due to—
22	(1) exceptional or uncontrollable circumstances,
23	such as a natural disaster; or
24	(2) a precipitous decline in the financial re-
25	sources of the local educational agency.

1 SEC. 305. SPECIAL RULE ON CONTRACTING.

2	Each local educational agency receiving a grant under
3	this Act shall ensure that, if the agency carries out mod-
4	ernization, renovation, repair, or construction through a
5	contract, the process for any such contract ensures the max-
6	imum number of qualified bidders, including local, small,
7	minority, and women- and veteran-owned businesses,
8	through full and open competition.
9	SEC. 306. USE OF AMERICAN IRON, STEEL, AND MANUFAC-
10	TURED GOODS.
11	(a) In General.—None of the funds appropriated or
12	otherwise made available by this Act may be used for a
13	project for the modernization, renovation, repair or con-
14	struction of a public school facility unless all of the iron,
15	steel, and manufactured goods used in the project are pro-
16	duced in the United States.
17	(b) Exceptions.—Subsection (a) shall not apply in
18	any case or category of cases in which the Secretary finds
19	that—
20	(1) applying subsection (a) would be inconsistent
21	with the public interest;
22	(2) iron, steel, and the relevant manufactured
23	goods are not produced in the United States in suffi-
24	cient and reasonably available quantities and of a
25	satisfactory quality; or

- 1 (3) inclusion of iron, steel, and manufactured
- 2 goods produced in the United States will increase the
- 3 cost of the overall project by more than 25 percent.
- 4 (c) Publication of Justification.—If the Secretary
- 5 determines that it is necessary to waive the application of
- 6 subsection (a) based on a finding under subsection (b), the
- 7 Secretary shall publish in the Federal Register a detailed
- 8 written justification of the determination.
- 9 (d) Construction.—This section shall be applied in
- 10 a manner consistent with United States obligations under
- 11 international agreements.
- 12 SEC. 307. LABOR STANDARDS.
- 13 The grant programs under this Act are applicable pro-
- 14 grams (as that term is defined in section 400 of the General
- 15 Education Provisions Act (20 U.S.C. 1221)) subject to sec-
- 16 tion 439 of such Act (20 U.S.C. 1232b).
- 17 SEC. 308. CHARTER SCHOOLS.
- 18 A local educational agency receiving an allocation
- 19 under this Act shall distribute an amount of that allocation
- 20 to charter schools within its jurisdiction. The total amount
- 21 to be distributed under the preceding sentence shall be deter-
- 22 mined based on the percentage of students eligible under
- 23 part A of title I of the Elementary and Secondary Edu-
- 24 cation Act of 1965 (20 U.S.C. 6311 et seq.) in the schools
- 25 of the agency who are enrolled in charter schools. Of such

total, individual charter schools shall receive a share based on the needs of the schools, as determined by the agency in consultation with the charter school community. Funds shall be used only for allowable activities in accordance with this Act. SEC. 309. GREEN SCHOOLS. 7 (a) In General.—In a given fiscal year, a local edu-8 cational agency shall use not less than the applicable percentage (described in subsection (b)) of funds received under this Act for public school modernization, renovation, re-10 pairs, or construction that are certified, verified, or consistent with any applicable provisions of— 13 (1) the LEED Green Building Rating System; 14 (2) Energy Star; 15 (3) the CHPS Criteria; 16 (4) Green Globes; or 17 (5) an equivalent program adopted by the State 18 or another jurisdiction with authority over the local 19 educational agency, which shall include a verifiable 20 method to demonstrate compliance with such pro-21 gram. 22 (b) Applicable Percentages.—The applicable per-23 centage described in subsection (a) is— 24 (1) in fiscal year 2010, 50 percent;

(2) in fiscal year 2011, 60 percent;

1	(3) in fiscal year 2012, 70 percent;
2	(4) in fiscal year 2013, 80 percent;
3	(5) in fiscal year 2014, 90 percent; and
4	(6) in fiscal year 2015, 100 percent.
5	(c) Technical Assistance.—The Secretary, in con-
6	sultation with the Secretary of Energy and the Adminis-
7	trator of the Environmental Protection Agency, shall pro-
8	vide outreach and technical assistance to States and local
9	educational agencies concerning the best practices in school
10	modernization, renovation, repair, and construction, in-
11	cluding those related to student academic achievement, stu-
12	dent and staff health, energy efficiency, and environmental
13	protection.
14	SEC. 310. REPORTING.
15	(a) Reports by Local Educational Agencies.—
16	Local educational agencies receiving a grant under this Act
17	shall annually compile a report describing the projects for
18	which such funds were used, including—
19	(1) the number of public schools in the agency,
20	including the number of charter schools, and for each,
21	in the aggregate, the number of students from low-in-
22	$come\ families;$
23	(2) the total amount of funds received by the
24	local educational agency under this Act and the
25	amount of such funds expended, including the amount

- expended for modernization, renovation, repair, or
 construction of charter schools;
 - (3) the number of public schools in the agency with a metro-centric locale code of 41, 42, or 43 as determined by the National Center for Education Statistics and the percentage of funds received by the agency under title I or title II of this Act that were used for projects at such schools;
 - (4) the number of public schools in the agency that are eligible for schoolwide programs under section 1114 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6314) and the percentage of funds received by the agency under title I or title II of this Act that were used for projects at such schools;

(5) for each project—

(A) the cost;

(B) the standard described in section 309(a) with which the use of the funds complied or, if the use of funds did not comply with a standard described in section 309(a), the reason such funds were not able to be used in compliance with such standards and the agency's efforts to use such funds in an environmentally sound manner:

1	(C) if flooring was installed, whether—
2	(i) it was low- or no-VOC (Volatile Or-
3	$ganic\ Compounds)\ flooring;$
4	(ii) it was made from sustainable ma-
5	terials; and
6	(iii) use of flooring described in clause
7	(i) or (ii) was cost-effective; and
8	(D) any demonstrable or expected benefits
9	as a result of the project (such as energy savings,
10	improved indoor environmental quality, im-
11	proved climate for teaching and learning, etc.);
12	and
13	(6) the total number and amount of contracts
14	awarded, and the number and amount of contracts
15	awarded to local, small, minority, women, and vet-
16	eran-owned businesses.
17	(b) Availability of Reports.—A local educational
18	agency shall—
19	(1) submit the report described in subsection (a)
20	to the State educational agency, which shall compile
21	such information and report it annually to the Sec-
22	retary; and
23	(2) make the report described in subsection (a)
24	publicly available, including on the agency's website.

- 1 (c) Reports by Secretary.—Not later than Decem-
- 2 ber 31 of each fiscal year, the Secretary shall submit to the
- 3 Committee on Education and Labor of the House of Rep-
- 4 resentatives and the Committee on Health, Education,
- 5 Labor, and Pensions of the Senate, and make available on
- 6 the Department of Education's website, a report on grants
- 7 made under this Act, including the information described
- 8 in subsection (b)(1), the types of modernization, renovation,
- 9 repair, and construction funded, and the number of stu-
- 10 dents impacted, including the number of students counted
- 11 under section 1113(a)(5) of the Elementary and Secondary
- 12 Education Act of 1965 (20 U.S.C. 6313(a)(5)).
- 13 SEC. 311. AUTHORIZATION OF APPROPRIATIONS.
- 14 (a) Title I.—To carry out title I, there are authorized
- 15 to be appropriated \$6,400,000,000 for fiscal year 2010 and
- 16 such sums as may be necessary for each of fiscal years 2011
- 17 through 2015.
- 18 (b) Title II.—To carry out title II, there are author-
- 19 ized to be appropriated \$100,000,000 for each of fiscal years
- 20 2010 through 2015.
- 21 SEC. 312. SPECIAL RULES.
- Notwithstanding any other provision of this Act, none
- 23 of the funds authorized by this Act may be—

(1) used to employ workers in violation of sec-1 2 tion 274A of the Immigration and Nationality Act (8 3 U.S.C. 1324a); or 4 (2) distributed to a local educational agency that 5 does not have a policy that requires a criminal back-6 ground check on all employees of the agency. SEC. 313. YOUTHBUILD PROGRAMS. 8 The Secretary of Education, in consultation with the Secretary of Labor, shall work with recipients of funds under this Act to promote appropriate opportunities for 10 participants in a YouthBuild program (as defined in section 173A of the Workforce Investment Act of 1998 (29 U.S.C. 2918a)) to gain employment experience on modernization, renovation, repair, and construction projects

15 funded under this Act.

Union Calendar No. 46

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