inventory to the outflow, and so forth. But it was a crude first cut.

We did indeed obtain and are still obtaining monthly data on supply, which went back from some retrospective collection to October of '99. And remember that although our guidance became final in November of '99, the guidance called for implementation within six months, which was not until the end of April of 2000.

So the U.K. deferral in most parts of the country went into play in April of 2000. At that point in time, we did indeed have at least monthly monitoring of supply ongoing, and the data which we were actually shown at the January meeting of this committee showed that the supply did remain flat.

So that is point one, and point two is that the deficiencies of that model have been recognized. It was a survey that was done at 26 centers, and they were selected so that they could be monitored statistically to represent the U.S. blood supply.

However, there were those limitations, and there was a limitation of the periodicity. You know, one month is a long time to look at fluctuations that might go on daily or weekly.

That the data were only be received one

month later than they were being collected, and that it might not fully represent the U.S. So there is now a second initiative which the Department of Health and Human Services is funding.

The original effort was funded ad hoc by the NHLBI, and I believe it was originally a 3 year commitment. There was an extension to continue that funding through December of this year.

Now, the second initiative is focused on daily monitoring of inventories in hospitals. That is different than monitoring of distributions from blood collection centers, and the concept is that it should enable us to get one step closer to recognizing when we are in a difficult situation of supplying a hospital in the United States.

And I believe that that effort is being brought about through contracts with a number of hospitals. Data will be obtained, I believe, from the majority of the America's Blood Center hospitals, as well as selected other hospitals.

And that the contracts were supposed to be in place by the end of July. I am not in a position to comment on whether that is actually going to occur, but there is some optimism.

So we are moving toward putting in place

systems that can monitor the availability of the blood, as well as the utilization of the blood, and also look at the health of the inventory.

Is there a 3 day stock, a 2 day stock, a one day stock, or an out of stock situation, and how does that stratify according to the blood groups, because as we have heard the relative proportion of collections and demand is not the same for the different blood groups.

There tends to be a shortage of Group "O" for which you have to over collect all groups to have enough Group "O" on hand. So that is what is happening. Now, it is still short of having the kind of system that Dr. Klein is calling for, which is a comprehensive on-going, full established, and funded monitoring system.

We are still talking about efforts that are ad hoc, and will have a limited lifetime pending a decision to create some form of permanent monitoring system, either run by the government or run by the private sector, and somehow funded by one or the other, or both. We are not there yet.

But we do have these government funded efforts as I say, and the one that has been looking since October of '99 at blood made available, and the

Jay

one that we hope will start up soon after July to look 1 at hospital inventories, and that is just where we 2 stand today. 3 4 DR. NELSON: Jay, is there a plan to also look at plasma products, IVIG, in the same way? 5 Because we have heard comments here from hemophilia 6 organizations and others needing special products. Is it feasible to do that than to have to do it later? 8 DR. EPSTEIN: It has been mentioned, and 9 Steve is now at the microphone, and perhaps can give 10 11 a more up to date answer. 12 DR. NIGHTINGALE: Ι think that 13 summarized the situation very well. What we are trying to do is to do two things, and these are right 14 15 now actually on direct orders from the Secretary. 16 One is to get the thing started as quick as we can, 17 and number two is to make better as quick as we can. The Secretary has been made aware of the 18 need to monitor the plant and the supply, as well as 1.9 the blood supply, and where we are with the monitoring 20 21 of the supply side as Jay said is that we have monthly data on both blood and plasma collections that we have 22 23 had for about 2 or 3 years. We had a meeting of our advisory committee 24 in April, where we discussed some ways where those 25

could be improved, and one of the items that we are in continued discussions right now is how we can improve those models, and where are we going to get the money for them.

I believe that is an answerable one, however. And having established with limited data on supply, we are now moving to the first phase of measuring demand, which is measuring blood on the shelves or in the refrigerator of the purchasers.

And the first purchasers will be the hospitals. Very briefly, we are going to spend \$250,000, and \$150,000 on 29 sites, and \$93,000 on a secured website.

I sent out 18 of the 27 contracts yesterday afternoon, and the website contract yesterday afternoon, and expect to have the remainder at least in the mail by the close of business on Monday, and those would be verbal commitments.

There are several people in the room who have made verbal commitments to participate in this system. We hope to begin collection as early as July 2nd.

When we get the system up, and not until we get the system up, but hopefully we will have everybody on July 30th, and that will be the time when

I hope to initiate discussions about the plasma supply.

And one of the ideas that has been floated is that there are 36 Children's Hospitals in the United States, and they use a lot of gamma globulin. They use a lot of clotting factors, and their equipment people we need to talk to.

We need to talk to the patient service organizations. We need to talk to the middle man, and we need to talk to FFF, and a couple of their major distributors.

This is not rocket science stuff. The rocket science actually is getting consensus on how to collect or how the material should be collected, and when one should initiate a process, and when one should get started.

And my own view, which has prevailed for the moment, is get started and try to make it better, and the first public data which we are going to try to make it better is on August 24th of this year, when the Advisory Committee on Blood Safety and Availability will meet to review the progress to date, and to make recommendations.

However, recommendations between now and then are more than welcome. My name is Steven

Nightengale, and my direct line is (202) 690-5558. 2 CHAIRMAN BOLTON: Dr. Belay, and then Stan. DR. BELAY: I support collecting this kind 3 of data on the blood supply situation in the United 4 States and also blood utilization, but unfortunately 5 we have to make a decision today in the absence of 6 this data. But there is one data that we can use and 8 9 that is presented to us today, and that is that we don't have to be a genius to figure out what would 10 11 happen to the blood supply in the New York area, 12 because we have been told that 25 percent of the blood 13 supply is obtained from you. 14 In addition, the other foreign policy based on the travel history may impact on the New York area 15 for an additional 10 percent, and probably bringing 16 17 the total percentage to 35 percent. 18 And that is a substantial amount, and so 19 this is data that we can use to make a decision today 20 as we go along through the process. 21 CHAIRMAN BOLTON: Stan. 22 DR. PRUSINER: What I wanted to -- well, I 23 am happy that we just heard about all of the things 24 that are in place and going forward, and all the 25 caveats of this, but it is my understanding -- and I

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would like Jay to respond to this again.

That besides the 2.2 percent loss that the committee created when it set this six month policy in the U.K. from 1980 to 1996, there was another event going on that had to do with the American Red Cross, and it had nothing to do with this.

And which then created a shortfall of approximately 3 percent for the whole country. So the blood supply was flat, with an actual reduction in donors during that time of 5.2 percent. And maybe, Jay, you can explain it better than I can.

DR. BELAY: You have stated it accurately that the Red Cross implemented a change in the donor screening process, moving from the ear lobe stick for the hematocrit to a finger stick.

That resulted in a loss within the Red Cross system of about 6 percent of the donors, and given that there are 44 or 45 percent of the whole system, that is a loss in the range of 3 percent for the system as a whole.

Within the same year the 2.2 percent loss for the entire system was incurred consistent with the FDA recommendation on the U.K. deferral. So we do believe there was something in the neighborhood of a 5.2 percent loss nationally occurring over that

approximately year or year-and-a-half period.

And the evidence from the supply monitoring contracted for with the NBDRC was that supplies stayed flat. Additionally, Jackie, you are here and can tell us, that the Red Cross reported that within their own system they were able to offset their aggregate a plus percent loss, with increased collections somewhere in the neighborhood of 9 percent, actually resulting in a net increase, if that is a correct statement, Jackie.

So we do know that losses of that magnitude have been offset and in recent history. But the question is how readily can it be done again, and what kind of resources would be needed to make that a success nationally, and what do we want to see in place first before we incur the deferrals.

CHAIRMAN BOLTON: Okay. One more. Steve.

DR. PETTEWAY: Thanks, David. I would just like to follow up on what Dr. McCurdy has suggested relative to blood and plasma, and the differences between blood and plasma.

And there is a significant difference in overall risk relative to blood products and the administration of blood products, and the development of plasma derived products with processing and

potential removal.

And while it maybe somewhat complicated, it is not unreasonable to potentially look at the risk at the donor level, or the donation level, differently between the two because of the way the products are produced, and the risk reduction during production before they go into patients.

CHAIRMAN BOLTON: Would someone representing the blood collection agencies like to again respond to that, or is it -- my sense is that it is a nice argument, but that as a practical matter the collections are done -- will probably be done under some uniform set of standards.

DR. KATZ: There are going to be more deferrals than there are now, and I think there is nobody that doesn't recognize that. You give us enough money and enough time, and we will make it up.

I mean, I want to make that clear. Enough money and enough time, and we will get the donors. I mean, we use payday advertisements in my center, and we have an enormous advertising budget and for us it works.

And one of the reasons that we have an advertising budget is that recovered plasma is a nice byproduct that somebody gives us a bunch of money per

liter for.

So take it away, and I want to know where the resources come from. We are talking about money and time.

DR. PETTEWAY: Not to push the debate further, but remember that in the plasma industry that we plasmapherese. So our point of collection and what we collect, and what we fractionate is really different from blood and recovered plasma.

CHAIRMAN BOLTON: Okay. Stephen.

DR. DE ARMOND: I guess I am the only one who hasn't said anything this afternoon. It seems to me though that -- and I have listened to this tremendously being a rookie member on the committee, and there is lots of tremendous insight, but I don't see where it is going.

And I don't get to a bottom line, and each insight doesn't tell me how I should vote. And as I see this process, it is an evolving process of recommendations about balancing the risk of variant CJD and blood products, versus the risk of causing deaths or morbidity by not having blood products.

And the three choices that we are given, and possibly a fourth, have their pluses and minuses, but it is clear that both the FDA and the ARC changes in

the policy from 6 months ago in response to real data that tells us what there is an increase in variant CJD in Great Britain, which is disturbing.

And with some projections, depending on incubation time, going out to a hundred-thousand people or more. So there is some reason to become a little more stringent in the way that we deal with that.

Also, the increasing BSE or the more awareness of BSE in a variety of countries and on the European continent also has raised the alert. And basically what we need is new data, and I am sure that we are going to meet in six months, and we will have a lot of new data.

We certainly need to have testing of blood and blood products to see what the real risk is. We need to know more about variant CJD in these other countries.

And as for the choices that we have, it looks like it is between not doing anything, which again with the increasing data suggesting that there is increasing variant CJD tells us that maybe we have got to be a little more stringent.

We have got a choice then between ARC and FDA, and ARC, I think, goes too stringently. They get

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a good reduction in risk, but at a very high cost in terms of blood.

The FDA gets virtually the same reduction in risk, and at half the effect on the blood supply. And yet I don't know how to say that we can split up Europe into different parts. It seems to me that the FDA has done a relatively decent job in trying to piece this whole thing together.

And so unless I can hear somebody say that definitely we have to split Europe into its individual parts, and vote on each one of them, I think we are at -- I have not heard anybody really say that we are going to have anything greatly different from the three choices that exist.

CHAIRMAN BOLTON: Let me freeze things here for a moment, and give you my sense, and that is that we are close to being able to resolve this question, and that in fact if we were to look at Option Number 3, the FDA proposal, there are probably 3 out of the 5 lines that we could get a sense that we are in agreement on.

And I would just like to informally do that by a show of hands, and that in the second item under Option 3, "To defer donors who spent any cumulative period of 3 months or more in the U.K. from 1980

+	chiough the end of 1996," would all those in favor of
.2	that item just raise their hands?
3	(A show of hands.)
4	DR. FREAS: There are 17 voting members at
5	the table, and 12 voted in favor.
. 6	CHAIRMAN BOLTON: So, 12 out of 17, and this
7	is informal, but those who would vote no on that to
8	defer donors, would they please raise their hands?
9	(A show of hands.)
10	DR. FREAS: Let me go by names, because we
11	do want this for the transcript. That would be Dr.
12	Burke, Dr. Williams, Dr. Prusiner, Dr. Cliver. So,
13	four no's.
14	CHAIRMAN BOLTON: And this is informal.
15	DR. CLIVER: If it informal, why do you need
16	our names for the transcript?
17	DR. FREAS: We do use these transcripts in
18	subsequent deliberations and it is nice to have a name
19	with a vote.
20	CHAIRMAN BOLTON: And abstentions?
21	DR. FREAS: Shirley, you were a no-vote?
22	MS. WALKER: Yes, because I thought that the
23	argument for just restricting it period was a good
24	one, instead of using or splitting the country in
25	half.
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1	CHAIRMAN BOLTON: Oh, no. This was just
2	considering this second item. This is just 3 months
3	or more in the U.K., versus the current recommendation
4	of 6 months.
5	MS. WALKER: That's fine. I misunderstood.
6	The 3 months will be fine.
7	CHAIRMAN BOLTON: So that would be another
8	yes vote.
9	MS. WALKER: That will be a yes.
10	CHAIRMAN BOLTON: Stan.
11	DR. PRUSINER: I think there is an important
12	modification to that data that we are skipping over,
13	and that is that I think I would like to just see you
14	take another straw vote and just change 1996 to the
15	present.
16	That to me is very problematic. We were
17	discussing this, and I don't know exactly where you
18	are headed, but I am just throwing that out to you if
19	you want to do it later.
20	CHAIRMAN BOLTON: Well, we can take that
21	straw vote, but I would do that in addition to what we
22	just did.
23	DR. PRUSINER: Okay. Fine.
24	CHAIRMAN BOLTON: So those that would accept
25	deferring donors for 3 months in the U.K., from 1980

1	through the present, raise their hands if they are in
2	favor of that?
3	DR. FREAS: There are nine yes votes.
4	CHAIRMAN BOLTON: And those who are opposed
5	to that?
6	(A show of hands.)
7	DR. FREAS: Dr. Burke, Dr. Williams, Dr.
8	Lurie, Dr. Cliver, Dr. Priola, Dr. Belay, Dr.
9	Ferguson.
10	DR. LURIE: I misunderstood. I need to
11	change my vote.
12	CHAIRMAN BOLTON: To yes or no?
13	DR. LURIE: No, it should be through the
14	present.
15	CHAIRMAN BOLTON: Through the present?
16	Okay. Are there abstentions? I think that is 10
17	then, and one abstention.
18	DR. FREAS: One abstention.
19	CHAIRMAN BOLTON: Now, I will try to make
20	this clear. On the subpart of Option 3, to defer
21.	donors who spent more than six months on a European
22	Department of Defense base from 1980 through the end
23	of 1996, with or without segregation of north versus
24	south, and on the general concept, those that would be
25	in favor of including that, would they raise their

1	hands? In favor of Item Number 3, Option 3?
2	(A show of hands.)
3	CHAIRMAN BOLTON: I will read it again. To
4	defer donors who spent more than six months on a
5	European Department of Defense base from 1980 through
6	he end of 1996, or from 1980 through 1990, if all
7	exposure after 1990 was on Department of Defense bases
8	north of the Alps.
9	DR. DE ARMOND: And that is essentially the
10	same as your original
11	CHAIRMAN BOLTON: Yes, that is the original.
12	DR. DE ARMOND: from six months or more.
13	CHAIRMAN BOLTON: That's right. That's
14	current.
15	DR. EPSTEIN: I'm sorry, but there is no
16	current deferral for exposure on military bases unless
17	they happen to be in the U.K. What we are saying here
18	is if there was exposure on any European base. So
19	this would be a totally new policy.
20	CHAIRMAN BOLTON: Okay.
21	DR. EPSTEIN: All right.
22	DR. PICCARDO: Can we make it to the
23	present?
24	CHAIRMAN BOLTON: Yes, we can make it to the
25	present, but let's get the first vote as it stands.

1	I just want to have some sense of whether this is
2	-acceptable or not.
3	So as it stands, reading Item 3 under Option
4	3, will all those who are in favor of that raise their
5	hands?
6	(A show of hands.)
7	DR. FREAS: There are 11 yes votes.
8	CHAIRMAN BOLTON: And those voting no?
9	(A show of hands.)
10	DR. FREAS: The no votes are Dr. Burke, Dr.
11	Williams, Dr. Priola, Dr. Nelson. Four no votes.
12	CHAIRMAN BOLTON: Any abstentions?
13	DR. FREAS: There is one abstention, Dr.
14	Cliver.
15	CHAIRMAN BOLTON: And finally, and probably
16	the easiest one, and that is to defer any recipient of
17	a blood transfusion in the U.K. from 1980 to the
18	present. All those in favor, raise their hands?
19	(A show of hands.)
20	DR. FREAS: There are 17 votes. It is a
21	unanimous 17 votes in favor.
22	CHAIRMAN BOLTON: So Peter was correct in
23	that, and that that is a no-brainer. But the only one
24	perhaps. So I guess my sense of being close well,
25	no, those are the three easy ones.

The problem that we have now are Items 1, 1 certainly, and possibly Item 5. So, Item 5 may be the 2 easiest. Dr. Ewenstein had suggested that we might 3 recommend that the implementation have some delay, and 4 we didn't get a specific, but perhaps it be just 5 communicated that it should be flexible? 6 7 DR. EWENSTEIN: Well, if we need to come up with an amendment for today, I would make it 18 months 8 9 instead of 6 months. 10 CHAIRMAN BOLTON: Implemented within 11 So let's start with that one first. those who are in favor of altering Item 5 in Option 3 12 to read to implement deferrals within 18 months of 13 final FDA guidance, would their raise their hand? 14 15 (A show of hands.) 16 CHAIRMAN BOLTON: Okay. Let me read again. 17 The current Option 3, the FDA proposal reads, implement the deferrals within 6 months of final FDA 18 19 guidance." Dr. Ewenstein has suggested that we change 20 that to read, "Implement deferrals within 18 months of 21 final FDA quidance." 22 That is that it would give the blood centers 23 an extra year to adjust to this policy. So that it 24 would not occur within six months of the guidance, but 25 would occur and be implemented within 18 months of the

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2 2	DR. LURIE: Just making a point that the
3	guidance is probably a year away probably.
4	CHAIRMAN BOLTON: Right. The guidance may
5	be a year away from coming out anyway.
6	DR. PRUSINER: Are we talking about duration
7	of residence, or
8	CHAIRMAN BOLTON: No, we are talking about
9	implementation.
10	DR. BURKE: I find it difficult to vote on
11	how long we are going to wait until we implement a
12	policy if I don't know what policy it is that we are
13	going to implement. So I think we have the cart a
14	little before the horse on this one.
15	CHAIRMAN BOLTON: Well, it is all sort of a
16	package.
17	DR. BURKE: Okay.
18	DR. NELSON: And the other point about
19	delaying implementation is that this committee meets
20	periodically and revises the guidelines. So if we
21	don't want something implemented for 18 months, we
22	could vote on the policy six months from now, or 12
23	months from now when it is perhaps more clear on what
24	we need to do and when.
25	So although I appreciate the fact that you

need to know what is coming down the road, but to me 1 2 it is not --DR. BURKE: I'm not asking for a vote at 3 It is just that I think it needs to be this point. 4 5 voted on at the appropriate time. DR. EWENSTEIN: And if I could just respond 6 7 to that. I think there is a big difference between 8 waiting a year to vote on something that has a six 9 month implementation, and voting on something now that 10 has an 18 month implementation. 11 And I do take the point that one has to know 12 what the whole package is, but what I am trying to 13 respond to is the fact that once we set a policy, and recognizing that it could change again, but once we 14 set a policy, this will give folks more time to 15 16 respond to that policy. 17 If we spring it on them with only six months notice, it may be harder for them to respond to that 18 19 policy. 20 I just want to comment DR. EPSTEIN: Yes. 21 on -- and this comes back to a point that Dr. Lurie 22 made very early in the meeting today. We will most 23 likely first issue recommendations draft 24 guidance, and then have a comment period, and then 25 review comments.

And then issue a final guidance for implementation. So if we say we would recommend implementation within six months of final guidance, in all likelihood we are talking about a year from now.

So it could be 9 months to a year. It just depends on how quickly we can move this process alone. So I just mention that to you so that you are aware that if you say you recommend that FDA should advise implementation within 18 months of final guidance, you have to add the time it may take to get us to final guidance, and as to when this might be a policy in effect.

CHAIRMAN BOLTON: Dr. Katz.

DR. KATZ: There is a practical matter here, and I don't know exactly how to get to the kernel of it. But I think we have heard from the Red Cross, and this is likely a done deal in September.

And the independence floating around out there, each of us smaller or larger operations than the other, will have enormous pressures in a policy vacuum that was going to go on for 18 months or so.

I don't know that this committee saying we will delay it for 18 months makes any difference. Without some pretty clear guidance from FDA in the short run, we are stuck with half the blood supply

doing this, and the other half trying to make up their 1 minds. 2 3 CHAIRMAN BOLTON: So the suggestion is not 4 particularly helpful? 5 DR. KATZ: I don't think it avoids the 6 precipitating problem. 7 CHAIRMAN BOLTON: Shirley. 8 MS. WALKER: I think what we are basically 9 of mind to take on this would be that if wouldn't be all that bad to have a two-tier type of system. 10 The FDA system would be the minimum standard and ARC could 11 12 be the maximum. 13 This way we have some flexibility and if we 14 err, we err on the norm. That way we have a win-win 15 situation, and nobody loses. The FDA as a minimum standard which everyone could buy off, and we are not 16 playing children with the American Red Cross. 17 18 And the American Red Cross can do whatever they wish to do and have a larger standard. But that 19 way the blood supply is adequate when we take into 20 21 consideration all factors. 22 CHAIRMAN BOLTON: Well, let's just find out 23 how people stand on this. So, again, repeating -- and 24 vote your conscience. Would you prefer the 18 month 25 revision, and so those that would prefer that that

item be changed to implement deferrals within 18 1 2 months of final FDA guidance, raise their hand in the 3 affirmative. 4 (A show of hands.) DR. BELAY: David, we still have a problem 5 6 of which package, which option. CHAIRMAN BOLTON: Any package. This is not 7 8 a formal vote. This is a straw poll. So I don't see 9 an overwhelming response. Should I ask for those who prefer that we implement deferrals within 6 months as 10 it reads now for the final FDA guidance? Please raise 11 your hand. 12 13 (A show of hands.) 14 DR. BELAY: You have six months? 15 CHAIRMAN BOLTON: Six months. 16 DR. FREAS: So, 12 yeses. 17 CHAIRMAN BOLTON: Well, the bottom line here 18 is that except for the question of all of Europe 19 versus part of Europe, we seem to find the FDA's 20 option three proposal as satisfactory. So perhaps 21 what we --22 DR. EWENSTEIN: David, can I just add one 23 other possible amendment, which was actually the 24 language that was used in the advantages to Option 3, 25 but never made it up to the bullet point.

And that was that if you look at Advantage Number 3, that the impact on the blood availability is unknown, but it is estimated to be controllable by instituting both the National Recruitment Campaign and a system to monitor adequate blood supply.

And I would like to see the National Recruitment Campaign and a system to monitor the adequate blood supply built into the proposal, and not just stated as an advantage when it isn't part of the package that we are voting on.

And I think that if we listen to many of the concerns of the folks who supply these blood products, that is what we heard, and that was that there was a need for a government-blood industry partnership to carry out both the National Recruitment Campaign and the monitoring campaign.

CHAIRMAN BOLTON: Okay. Well, I think the only way really to handle that then would be to entertain a motion to modify Option 3 to include that as part of the recommendation. Otherwise, this is going to get too complicated.

DR. EWENSTEIN: Sorry. Well, that is what I was proposing as an amendment, that that be included as part of the proposal that we are voting on.

CHAIRMAN BOLTON: This is getting impossibly

complicated. The motion has been seconded. Do I hear 1 2 any discussion? DR. BELAY: I think we should come back to 3 4 that issue after we vote on each option, because if 5 this option is not selected, basically it could become 6 moot. 7 CHAIRMAN BOLTON: Well, this is the first option that we will be voting on, and so the question 8 is whether we should modify it to include as a 9 recommendation that a national recruitment campaign, 10 and a system to monitor adequate blood supply, be part 11 of the recommendation. Further discussion? 12 13 DR. DE ARMOND: I think it is a great idea. 14 We don't have data on anything. We need data. 15 to be part of it. CHAIRMAN BOLTON: Okay. The motion has been 16 17 made and seconded to add as a recommendation that a 18 national recruitment campaign, and a system to monitor 19 adequate blood supply be added to Option 3. All those 20 in favor? 21 (A show of hands.) 22 DR. FREAS: Fifteen yes votes. 23 CHAIRMAN BOLTON: No votes, please raise 24 your hand. 25 DR. BURKE: I vote for data.

1 CHAIRMAN BOLTON: I'm sorry, but you vote 2 for data only? 3 DR. BURKE: Yes. 4 CHAIRMAN BOLTON: Well, that's not 5 option. You vote for the amendment or not. No votes? Abstentions? 6 (A show of hands.) 7 8 CHAIRMAN BOLTON: Okay. That carries. now we have that amendment, and the question that I 9 would like to put before you informally is that Item 10 1 under Option 3 is to defer donors for cumulative 11 travel for residents of 5 years or more in any 12 13 European country, except the U.K., from 1980 to the 14 present. 15 It has been suggested that we alter that to include only part of Europe, or something. 16 I am not sure. For example, France alone. Is it the desire of 17 the committee to vote on this issue as it is written, 18 19 and as we have amended it, or would you prefer to entertain a motion to alter that first item in any 20 21 way? Discussion. Stan. 22 DR. PRUSINER: I mean, if you do some very 23 simple-minded math, and say that the risk of variant 24 CJD in France right now is 5 percent of what it is in 25 the U.K., and now you say that France either has

porous borders and all of Europe is the same, or France is different.

That is a separate issue. But the 5 percent number, if you now multiply 5 years times 12 months, that is 60 months, and 3 months, which we all think is appropriate now for the U.K., is 5 percent of 60 months, I think the numbers are approximately right. That is what I am trying to say to you.

I am trying to say that 5 years is not an unreasonable number relative to the 3 month number for the U.K. that people seem to want to adopt. So then it seems to me that it is a geographical issue after that.

That five years is an okay number relative to variant CJD cases in the U.K., versus the number outside the U.K. And I don't know the right answers to whether it is France, the countries that border on France, that it is all European countries. I just don't know the answer.

CHAIRMAN BOLTON: Well, let me give you my concerns here, and that is that -- and I believe you are right, Stan. It is primarily a geographic issue, and if it France alone, Euro-blood is still in the picture for the New York-New Jersey Metropolitan area.

If it is all of Europe, then Euro-blood is

out, and I think that has a significant impact on the blood supply in the northeast. And for me that is the primary concern. It is a weighing of a marginal increase in safety by adding all of Europe in addition to France, versus a real impact on the blood supply.

And as it has been stated here several times, we will revisit this issue in six months or in a year, and as things change, we may adjust this policy.

DR. NELSON: Why don't we vote on three proposals then; with France as one, and all of Europe for 5 years as another; and all of Europe for 6 months as a third, which is the Red Cross. And we could on each one of those separately yes or no. Does that --

DR. LURIE: I agree that the situation in New York is definitely a particular problem, but what I did see though is that the representative from New York indicated that by 2004 or '05, and I can't remember which, they are planning on not using Euroblood anyway.

So it strikes me that a reasonable approach actually to draw a little bit form what was said before, that to have a specific phase-in just for the Euro-blood probably by 2003.

And then leave it, and then that takes care

of your concern about the northeast, and then we can vote for all of Europe if you choose to.

DR. CLIVER: What I am not hearing said in this is that we are setting it not as the steps between the advent of BSE in a country, and the risk to the consumer.

When we voted a little while ago to move form 1996 to the present in the U.K., we essentially said -- and had not said before, that those measures about food supply in England were well taken, and were probably effective.

Suddenly, forget it. They have got BSE and we see that they have got VCJD, and surprise, surprise. But, okay, so nothing that they have done since 1996 is regarded as effective.

I personally think that now that most of continental Europe is aboard with the same kinds of precautions, as far as the human food supply is concerned, it isn't that relevant whether this country or that has some BSE in it.

I think we are doing a pretty good job keeping people from getting it via the food supply, and from that standpoint the fact that we already know that we have got a BSE that led to a VCJD problem in France, I think that is compelling.

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But I don't think it is a necessary concomitant that every place where there is BSE that the consumer is equally at risk of VCJD. I think we ought to pay attention to the fact that there are these food precautions.

DR. BAILAR: If I understand this, I don't entirely agree. I think there is a substantial difference between primary infection from the food supply, and the secondary infections from blood products for which I would expect a long and sort of delayed or smeared out period.

CHAIRMAN BOLTON: Where are the donors -DR. BAILAR: I am thinking about the donors

who are already infected, but are not apparently ill yet, and this may take a long time to resolve itself.

CHAIRMAN BOLTON: Stan, and then Dr. Burke.

DR. PRUSINER: I would like to respectfully disagree. I don't know that we know about the safety of the food supply. There have been very few measurements that I believe, and the reason that I say that is that the assays showing me that non-CNS tissues are virtually devoid of prions have been done in in-bred mice, called R3 mice for the most part, and some other mice.

And it is now very clear that those mice

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have titers which are 10,000 fold lower than transgenic mice, that carry a bovine PrP gene. And none of these studies have been done on these transgenic mice.

So I just don't think that we know the answer, and really a lot of this work has come from applying work that was done earlier by Bill Hadlow 20 years ago in sheep, and there again the mice assays were inadequate to tell us what the real titers are in these other tissues.

And so I just don't know the answer, and I don't think anybody knows the answer. So I think that they are real assumptions to which I have difficulty buying.

CHAIRMAN BOLTON: Don.

DR. BURKE: After Dr. Donnelly's presentation, I asked her specifically whether or not on why she had just used the animals and not factor in the feed control, the food control of the human food chain in her models.

And her answer to me -- and I will let her answer again -- is that it is very spotty across Europe, the application of the control of the ingestion of animals older than 30 months, and the use of mechanically recovered meat, and it varied

substantially from country to country.

And so that we can't use that right now as a factor in our decisions, or at least that is my understanding. Did I restate that correctly?

DR. DONNELLY: Yes. Yes, that is what I said, in terms of looking at that, it is very difficult to estimate, especially when you are looking at risk to humans, and what sort of production you get with these various restrictions on particular tissues.

And we know that those regulations change when additional data becomes available. But what I would like to point out is that the one thing which I think is very heavily police, and very important in protecting people from infection from the consumption of beef in Britain is this over 30 month rule.

That is very tightly controlled. There is a cattle passport scheme which is that you can no longer have passports falling off of ears and things, and it is very tightly policed. It is very heavily patrolled.

And the recent intense, sort of inspection of cattle with foot-and-mouth has shown that there wasn't a problem with that. That said, I think if you are comparing risk to people who have been in Britain for six months or more between '96 and 2000, which is

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-- well, if you are comparing that to Britain and other non-British countries that don't have an over 30 month rule, as I have shown you data for France and Ireland in particular, they had higher risks if you are just looking at that time period.

So if you are actually going to compare Britain in '96 to -- or '97 to 2000 to other countries, you really are dealing with a very small, and very little evidence of infection in Britain compared to the other countries, because they have these animals over 30 months. So it is a very difficult balance.

DR. FERGUSON: Can I just add something? I would like to just kind of second what Dr. Donnelly I mean, that is what we have found out through essentially investigations on the animal health side, is that there is a big difference in -well, first of all, when some of those measures were implemented in European countries, and then also when they were realistically implemented.

And when were they put on paper and when were they actually put into effect. So definitely it is a bit spotty across Europe. But I would like to perhaps build a bit on what Dr. Lurie said, and also a suggestion that you had made about separating out

France, and that that would address the Euro-blood situation.

I have some concern with what kind of drawing that arbitrary line is mostly based on, and the benefits of the Euro-blood outweighing that risk.

I think that is completely an arbitrary distinction.

And if we are saying we really need the Euro-blood, then let's just phrase it that way.

But I think realistically what we are looking at is that the FDA has to go through a noticing and commenting policy on a guidance, and if we make a decision today to recommend a differential, then they go through that.

We are talking 9 months to a year, and then we are talking an additional 6 months. Okay. We are in the middle of 2001 and that already puts us at the end of 2003, which is when this is being phased out anyway. So I am not sure how much we need to factor all of that in.

DR. LURIE: Well, it would be a pity -- and just to follow up on that, but it would be a pity if we actually thought that there should not be a line drawn in France to draw the line on the basis of a distinction that will end up being irrelevant, and then we would have lost our opportunity to extend it

Dr.

2 CHAIRMAN BOLTON: Jav. 3 DR. EPSTEIN: Just a comment for 4 Whatever we decide to do here will be on a very fast track. So, I don't think we should project 5 that there won't be guidance in place until 2003. We 6 7 hope to be able to move quicker than that. 8 But I think the essential question really is can we draw a line somewhere in Europe and part of the 9 10 dilemma is that the committee in January advised the FDA against a 10 year deferral for all of Europe, and 11 12 that was non-U.K. Europe. 13 But on the other hand, when the committee voted in favor of a deferral for 10 years exposure in 14 France, which was clearly linked to U.K. 15 16 consumption, the committee felt compelled to further recommend that we do likewise for Portugal and the 17 18 Republic of Ireland. 19 The problem with that recommendation is that it said to the FDA that the committee was indeed 20 21 concerned that we should do something about the 22 "indigenous" BSE now recognized and emerging in 23 Europe, and the dilemma is where do we draw the line on indigenous BSE. 24 25 Should we have a deferral for Portugal, but

if that is what you wish.

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not for Spain, for example? Should there be deferrals for other countries that have had a large number of cases prior to their food chain controls? For example, Switzerland?

So the committee itself gave us a mixed message, and that was part of the FDA's problem in going forward. We thought that we had made the matter simple by saying, okay, there is France, and let's have a vote on France.

And then there is Europe, and let's have a vote on BSE in Europe. But what we got was a mixed message that said, yes, France, but no, you can't ignore BSE elsewhere in Europe.

But then the question came back to the FDA, well, where do we draw the line, and what is the underlying principle. You see, that is the difficult part, because we don't want to draw an arbitrary line. We want to have a line drawn on the basis of some concept.

You know, what concept is it. Is it the concept of BSE incidents, or prevalence per million head? Is it just the absolute number? Is it the absolute numer with and without evidence of food chain control?

Does the date of food chain control matter?

So, you see, we have sort of moved from having a yesno on should we be there at that point in time,

January 2001, addressing BSE indigenous in Europe
through an appropriate donor deferral or not, and back
to the question of how can we stratify.

And the problem that the FDA has come to is that we see no clear pathway towards stratifying in Europe unless a principle gets articulated that tells us how we ought to do it.

And so I think that if the committee wants to turn around and once again recommend some stratified scheme, that it falls to the committee to state what the principle is, because otherwise we won't know whether another country meets that standard or doesn't meet that standard 3 months from now or 6 months from now.

CHAIRMAN BOLTON: Dr. Davey and then Dr. Burke.

DR. DAVEY: I think that what Jerry says is right on it. It is very difficult when we embark on a slippery slope that we have perhaps as a committee embarked on trying to identify and focus on specific countries, or specific percentages of infected beef, et cetera, because that is a slippery slope that is going to continue.

And that's because eventually we are going to have to ask about Eastern Europe, and eventually about Asia, and eventually about Africa. And then perhaps about brain consumption in the U.S. which Alan mentioned.

It is a slippery slope that we have to embark on with a great deal of preparation. It is difficult to draw a line, a line in the sand, and we don't have the data to do so.

So I think we can identify certainly the U.K., and perhaps France, and when we look at France, it is a country which by far had the greatest importation of British beef, beef that was consumed by the French.

And this probably in all likelihood led to those three cases and perhaps a few more. However, I have been reassured by some of the measures that have been taken in other European countries, and while we have to make a tough decision, I think we can draw the line with U.K. and France.

And to balance that again -- if we extend it to all of Europe, again, the real, the known, and the very dramatic damage to the U.S. blood supply. I think we have to remember what the people said at that podium this afternoon. This is a serious problem.

We have an opportunity to make some prudent precautionary measures and not damage the blood supply. So I would again recommend drawing a line around the U.K. and probably France, with 3 months for the U.K. for transfusion deferral, and that makes sense.

CHAIRMAN BOLTON: Don.

DR. BURKE: Earlier today, you made a proposal that I thought was quite sensible that we haven't discussed, and that was using the criteria of clinical cases of human variant CJD as the criteria on which to define the geography for exclusion from the donor pool.

I right now wouldn't know where to begin when it comes to the prevalences in the testing, and the testing is going to be increasing, and probably have better specificity and sensitivity.

The clinical cases of BSE, and the country-to-country varying policies of food chain protection, all of which are going to in influence the human risk, and make it virtually impossible to have a sensible internally consistent and logical set of principles on which to make these decisions.

And I think that your proposal earlier today made eminent sense to me.

CHAIRMAN BOLTON: Well, I appreciate that.

Is there any additional discussion on that point?

DR. SCHOENBURGER: I just wanted to remind the committee that when I was on it before that one of the underlying principles that several of us used was not so much trying to draw the line about the risks of BSE by various countries, but more what the risk on the supply side would be.

One of the reasons for the six months that people have asked me, versus three months, or any visit to England for a criteria for selecting out donors, was a look at the curve of the impact on that particular decision on the supply issue.

And the reason for that is that we were not sure, and it is not clear to me that we are still sure today, that the risk that we are talking about is any greater than the risk that we experience in this country with regard to classic CJD and its ability to transmit through transfusion medicine.

We are concerned because of many of the things that Stan and others have pointed out, such as the peripheral increase in titers in the spleen, and in the tonsils, and so on, which are worrisome.

And that's why we go ahead and put in the restrictions, but still it is a theoretical risk, and

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the fundamental question in making these hard decisions was not trying to carefully draw a line between England, which we didn't think has much of a risk in Europe, and Germany.

But rather which countries can we eliminate that would not create a shortage problem in the United States.

CHAIRMAN BOLTON: Stan, and then I am going to move on.

DR. PRUSINER: I guess my feeling is that we are getting caught in the middle of specific blood supply issues in the New York area, and this concerns me, and that we are not being able to enunciate to Jay Epstein and others of the FDA of real general principles.

And my own personal view as a physician, and taking care of people; whereas, someone who unfortunately might be in an auto accident and need blood in the New York area, I would hope that it wasn't Euro-blood.

And I would hope that this could get phrased out, and then in some way I -- you know, I am not sure that I believe these graphs. They are all just future projections, with a lot of points on them that aren't real.

So in some way I think we need to be a little careful of this, and I am not sure how to do it, and I am not sure how to think about this, but I personally think there ought to be some way to get rid of this without jeopardizing the blood supply of the country.

And there ought to be some directive, some recommendation from this committee, to tell the FDA to figure out how to get rid of it over some period of time. So I have put in my two cents.

CHAIRMAN BOLTON: Okay. Well, I think at this point that I would like to entertain any motions that would be made. We have at this point Option 3 essentially as it stands, with the amendment to add the recommendation for a national recruitment campaign and a system to monitor adequate blood supply.

And I would at this point entertain any motions to modify the first item, which is the question of time of deferral or time of residence, to in Europe, or part of Europe, or any other modification. If there are no modifications, then I think we should go ahead and vote on it.

DR. LURIE: Why don't we just vote on it, and if it turns out that people don't want it, then we can decide if you want to go more restrictive or less

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restrictive.

DR. PRUSINER: I was going to suggest that we make one modification.

CHAIRMAN BOLTON: And that would be?

DR. PRUSINER: And that would be that we would have a clause that would direct the FDA to specifically deal with the Euro-blood problem in a way that doesn't jeopardize the national blood supply.

DR. NELSON: I would make one modification, and which we would vote on separately, and that would be that countries in which there were variant CJD in humans would be residents in those countries would be excluded from, and so that would be an exclusion criteria.

And that gives some logic at least to what we did previously, which was that we recommended Ireland and France. And if we found one in the Czech Republic, then it would be --

DR. PRUSINER: That is a terrible idea, because what that will do is push it all underground.

DR. NELSON: Thank you.

DR. PRUSINER: This has been the whole problem in the AIDS world, and I think that is the way to have a country -- well, I think that is to punishment a neurologist with death if they ever

reported a new variant CJD case. 1 2 DR. CLIVER: Well, the other thing that goes with that is that we have a case now, and I think it 3 is probably authentic, in Hong Kong, and it certainly 4 5 was not contracted in Hong Kong. So the mere fact that she was diagnosed in 6 7 Kong would put the Hong onus Hona 8 unnecessarily. 9 DR. PRUSINER: Well, the onus on China. 10 DR. NELSON: Okay. But Hong Kong is China. 11 DR. CLIVER: Okay. But not everybody in 12 China had equal access to the U.K. during the period 13 when she was there and apparently got infected. So we are in the situation where a fortuitous diagnosis in 14 some place should not be held against the whole 15 16 population of that country. 17 CHAIRMAN BOLTON: Well, clearly that is sort of a criterion that would have to include some 18 19 statement about someone not having previously resided 20 or traveled a certain amount of months in a country that already has had a new variant CJD case. And it 21 22 begins to get extremely complicated, and I agree. 23 DR. SCHOENBURGER: Just point 24 information. That is a case that was clinically 25 compatible in a pulmonary sign by MRI and has a tonsil

biopsy that shows the evidence for the new variant 1 2 CJD. 3 CHAIRMAN BOLTON: And this individual did reside in the U.K. for a period of time? 4 5 DR. SCHOENBURGER: They did reside in the 6 U.K. for over 5 years. 7 DR. FREAS: For the record, that is Dr. Schoenburger from CDC. 8 CHAIRMAN BOLTON: Okay. Well, I think I am 9 going to take up Peter's suggestion, and we will take 10 a formal vote on Option 3 as it stands, and I will 11 read these individually, plus the amendment that was 12 13 approved. 14 Option 3 is to defer donors 15 cumulative travel or residence of 5 years or more in 16 any European country, except the U.K., from 1980 to 17 the present. To defer donors who spent any cumulative 18 period of 3 months or more in the U.K. from 1980 through the end of 1996. 19 20 To defer donors who spent more than 6 months 21 on a European Department of Defense base from 1980 22 through the end of 1996 or 1980 through 1990, if all 23 exposure after 1990 was on Department of Defense bases 24 north of the Alps. 25 And to defer any recipient of a blood

transfusion in the U.K. from 1980 to the present, and to implement deferrals within 6 months of final FDA guidance.

And to institute both a national recruitment campaign and a system to monitor adequate blood supply. That is the question.

DR. DAVEY: David, I thought we were just going to vote -- I mean, we are just going to vote on the European -- on the extent of the European deferral at this point. Am I wrong?

CHAIRMAN BOLTON: No, I think -- I've made a Chairman's decision. So go ahead and vote on this, and I will explain that is the question before us. If you believe that the first item, the 5 years or more in any European country, except the U.K., is not what you would like to see, then please vote no.

If that is acceptable and all the other components are acceptable, please vote yes. If this is voted down, we will begin entertaining this or another modified proposal. So this is the FDA's Option Number 3 proposal, with the added amendment of a national recruitment campaign, and a system to monitor adequate blood supply.

Bill, would you prefer a voice vote or a name vote, or by a show of hands?

DR. FREAS: We will do a show of hands, and 1 then whatever is the minority, I will call out the 2 3 names. 4 CHAIRMAN BOLTON: Okay. All those in favor of the question, please raise their hands and signify 5 6 aye. 7 (A show of hands.) 8 DR. FREAS: Ten votes in favor 9 CHAIRMAN BOLTON: All those opposed please 10 raise their hands signifying no. 11 (A show of hands.) 12 DR. FREAS: The opposed are Dr. Burke, Dr. Williams, Dr. Cliver, Dr. Priola, Dr. Bolton, and Dr. 13 14 Belay, and Dr. McCurdy. 15 CHAIRMAN BOLTON: So what is the tally on 16 that? DR. FREAS: That should be seven opposed and 17 18 ten in favor. There were no abstentions? 19 CHAIRMAN BOLTON: Oh, I didn't ask for that. 20 Abstentions? No abstentions. So we are through with 21 that question. The motion carries, and so that 22 precludes needing to vote on Items 2, 3, or 4. 23 I am not sure if the FDA needs any -- yes, 24 Bruce? 25 I just wanted to say, and DR. EWENSTEIN:

this is after the vote, but I think what Dr. Prusiner said before, and I think what several of us have been concerned about probably should go into the record.

And that is that some policy, and independent of Option 3 now, should be put in place to deal with the Euro-blood situation, because I think that is exceptional and needs to be addressed by one means or another on whether it is a deferral of the time line for implementation of Option 3, or some other approach. It needs to be addressed.

CHAIRMAN BOLTON: Would someone like to put that in the form of a motion? Is that appropriate?

DR. EWENSTEIN: Well, I would suggest that as a motion.

CHAIRMAN BOLTON: Okay. Let me see if I can paraphrase it. It has been moved -- or do we have a second on this, or should I -- well, Stan seconds it. Can I paraphrase this?

That we are recommending to the FDA that they determine a method of dealing with the or compensating for the loss of Euro-blood in a way that will not jeopardize the national blood supply. Is that an adequate statement of the question? Discussion?

DR. BURKE: It doesn't make any sense at

1	all.
2	CHAIRMAN BOLTON: Well, have I done a good
3	job?
4	DR. BURKE: We ought to at least provide
5	some concrete suggestions about what that is other
6	than to say that our vote just created a terrible
7	problem and that somebody else needs to fix it.
8	DR. EWENSTEIN: Well, I had suggested one
9	approach, which was with respect to Euro-blood now, to
10	have a delay in the implementation of Option 3 that we
11	just approved. That is one approach that comes to
12	mind. I mean, there may be others.
13	DR. PRUSINER: Okay. I have an approach.
14	CHAIRMAN BOLTON: Stan.
15	DR. PRUSINER: That the FDA create some time
16	line with decreasing amounts of Euro-blood in
17	consultation with the New York City area blood banks.
18	CHAIRMAN BOLTON: But I think the critical
19	question is where is the extra blood going to come
20	from, and I don't
21	DR. PRUSINER: Well, that's their problem.
22	CHAIRMAN BOLTON: That's their problem?
23	DR. NELSON: We could since there are
24	several components to this, to the FDA recommendation,
25	or in other words, with regard to the U.K. residence,
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et cetera, we could delay the implementation of that 1 one -- the Euro-blood issue beyond which the other 2 3 components, and --DR. PRUSINER: No, no, no. I think there 4 has to be some pressure to get this done, and so there 5 has to be some -- I mean, I don't think we have to 6 7 have a vote on this. I don't think we have to give the FDA guidance. Jay is a smart man. He will figure 8 it out. 9 10 (Laughter.) 11 DR. PRUSINER: Karen, will you give him a 12 raise? 13 CHAIRMAN BOLTON: I think that they have 14 heard our concerns about this, and I am sure that they 15 will do something. 16 DR. EPSTEIN: I don't think a vote is needed and I think it is a difficult problem which we will 17 seek to address. 18 19 CHAIRMAN BOLTON: And likewise I don't buy 20 on this topic, is for us to comment on steps that should be taken to monitor and ensure 21 22 national and regional blood supplies, et cetera, et 23 cetera. 24 I think we have had adequate discussion on 25 that, and we clearly incorporated a recommendation for

So I think we can move on from that in our vote. 1 And that, ladies and gentlemen, concludes 2 there. topic one. We are only about four hours late. 3 4 question now is whether we can 5 adequately move on to topic two. Bill, is that -okay. Let's take a 10 minute break, and come back at, 6 7 let's say, 4:50, and we will begin, I think, with 8 Topic 2. 9 The committee update by Dr. Nightingale is 10 going to be postponed until after Topic 2. 11 (Whereupon, the hearing recessed at 4:38 12 p.m., and was resumed at 4:58 p.m.) 13 CHAIRMAN BOLTON: Can we get the committee members seated, please. We would like to start the 14 second topic of the day, and welcome to the FDA prion 15 marathon. 16 17 Topic Number 2 is the "Safety of FDA-Regulated Derivatives Prepared in Establishments 18 Proposing to Use on the Same Manufacturing Line, 19 20 Plasma Which Does and Plasma Which Does Not Comply With Current U.S. Standards, With Regard to Donor 21 Deferral for VCJD Risk Factors." 22 And our first speaker is Dr. Dorothy Scott, 23 and she is going to introduce the topic, and give the 24 committee the charge on the questions. Dr. Scott. 25

DR. SCOTT: Welcome to Topic Number 2 and good evening. Next slide. The FDA is aware that many manufacturers process plasma from both U.S. and European donors in the same facility. The manufacturers were given FDA approval to do this in their license applications.

U.S. and European plasma pools of process to separate batches in sequential steps, which are referred to as campaigns. After, for example, European plasma is processed, the equipment is cleaned using cleaning procedures that are FDA approved.

And after cleaning, U.S. plasma may be processed using some or all of the same equipment, depending on the manufacturer and the specifics of their license.

However, cleaning procedures were approved prior to appreciation of VCJD risk in Europe, and the FDA has not previously formally recommended cleaning or other strategies that would be relevant to variant CJD.

So if as a precaution the FDA recommends deferral of blood and plasma donors based on possible BSE exposure in Europe, which appears more than likely at this point, manufacturers that process European plasma will be in the position of manufacturing what

is technically referred to as suitable and unsuitable plasma in the same facility.

That is, plasma that meets U.S. donor deferral criteria will be manufactured using the same equipment as plasma that does not meet our criteria.

As our first question, we are asking the committee to comment on the significance of VCJD risk from campaign manufacturing processes that could result in the potential crossover contamination of U.S. plasma by European plasma.

The risk of VCJD transmission by plasma or plasma derivatives is unknown and theoretical as you have heard. However, an experimental model of TSE, such as hamster scrapie, and amounts of active VCJD, low levels of plasma infectivity, and even lower levels of plasma derivative infectivity, have been demonstrated.

Specific steps in plasma processing, such as precipitations, chromatography, and depth filtration, for example, can remove prions and infectivity during the preparation of plasma derivatives. Of course, all of this has been done in experimental settings.

However, I would like to point out that information is not available about the availability of specific manufacturing steps to inactivate or remove

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the VCJD agent or the TSE from plasma derivatives, although it is our understanding that the studies are ongoing.

I just wanted to make some points about a risk model for the likelihood of VCJD contamination of plasma, and this would by necessity have to incorporate some problematic functions, in terms of our ability to be accurate about them.

In particular, the prevalence of VCJD in Europe is unknown, and the infectivity of plasma from a VCJD incubating donor is unknown, and in fact no such infectivity has been documented.

The relevance of VCJD to existing studies showing the removal of TSE agents by plasma fractionation is uncertain and debatable at this point. The likelihood of VCJD removal by discreet manufacturers' processes is unknown, although specifics of manufacturing steps based on studies of BSEs may be critical.

And finally the likelihood of carryover contamination of VCJD from European to U.S. plasma is uncertain. Since detailed aspects of processing could affect partitioning of TSE agents, the risk assessment, if done, may best be performed in a specific, rather than in a general, fashion.

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Dr. Baron will be presenting aspects of European donor plasma risk of variant CJD infectivity, and Dr. Davies will present a case study risk assessment for IGIV in the context of facility cleaning. So those two talks will cover aspects of risk assessment, and not to the second question.

A second question to the commitment is whether you believe that any additional steps, besides risk assessment, should be taken at this time to address the use of common manufacturing lines for European and U.S. plasma.

And the third question should follow, and if so, which of the following steps should the FDA consider at this time. And that should be consider, because we don't want you or ourselves in the absence of certain kinds of detailed information to any one of these particular steps.

If indeed additional strategies could be useful, which of the following should we consider. For example, should we consider recommending additional labeling for plasma products made in facilities without dedicated or separate manufacturing lines, which also process European plasma.

Now, I will come to each of these, in-turn, and tell you a little bit more about some of the

things that need to be thought about. Other means of addressing the issue could include institution of additional facility decontamination cleaning between U.S. and European campaigns, and/or the use of dedicated equipment for U.S. and European plasma.

These approaches need not be mutually exclusive. Additional suggestions for FDA consideration from the committee will be appreciated.

I will now mention some points about each of these strategies, many of which will be expanded upon by the presenters. The FDA has already recommended general labeling relevant to CJD.

In our 1999 guidance, we recommended that all plasma derivatives contain a labeling statement about the theoretical risk of CJD, stated just as CJD overall.

The recommended labeling in the warning section states, and I quote, "Because this product is made from human blood, it may carry a risk of transmitting infectious agents, e.g., viruses, and theoretically the CJD agent."

New labeling related to processing in facilities which also process European plasma would appear to differentiate products from each other with respect to this theoretical risk.

These are some considerations for cleaning and decontamination procedures. First, as Dr. Rohwer will discuss, adequate TSE decontamination in experimental settings is best achieved by combined physical and chemical methods, such as, for example, audoclaving combined with sodium hydroxide.

But some equipment may not withstand single or repeated treatments, and for others it may not be technically possible. It would take some amount of time to institute and evaluate new cleaning procedures, as well as cleaning validation methods.

Our international colleagues have told us that thorough facility cleaning on a one time basis could take several months, and of note is that unlike the situation for viruses, for TSEs to date there is no validated intentional inactivation or removal procedures during plasma processing, although clearly there are steps in plasma processing which may cause removal.

But there have not been steps designed specifically for this. Dr. Davies will be discussing aspects and complexities of facility cleaning. And finally the use of U.S. plasma from dedicated manufacturing lines would seem to in effect eliminate the theoretical risk of VCJD contamination by European

plasma.

It should be noted that replacement of some equipment could take time, and the time required to install, validate, evaluate, and inspect additional equipment in facilities could have adverse consequences on the supply of plasma derivatives.

Dr. Busenbark will present a case study and concerns with institution of dedicated manufacturing lines. And Mr. Healey will address anticipated effects on supply of plasma derivatives in this setting.

So thank you for your attention, and if there are any questions, I will take them. Otherwise, we can turn to our first speaker, Dr. Rohwer.

CHAIRMAN BOLTON: Are there any questions from the committee members?

DR. BELAY: Yes. Dr. Scott, how many manufacturers are we talking about in this category?

DR. SCOTT: Virtually all of the major plasma fractionators are involved, without naming names. I believe it is 5 or 6.

DR. BELAY: And what percentage of the plasma derivatives will be supplied by manufacturers in the United States roughly?

DR. SCOTT: It is not precisely known for

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the coagulation factors, but Dr. Healey will present 1 an estimate that approximately 50 percent of IGIV will 2 be affected. It is more uncertain so far, and I don't 3 4 think we have all the data for plasma-derived Factor 5 8, for example. 6 But there will be a variety, and mos products will be affected, and a few of the products 7 might even be relatively unique. 8 9 DR. BELAY: Will there be a presentation to 10 better define what we mean by European plasma, in terms of where it is coming from, the specific 11 12 country? DR. SCOTT: Well, by that I mean plasma that 13 is essentially taken from European donors, and used to 14 15 make products for the European market or other 16 markets. So it may come from anywhere in Europe. 17 Do we have a breakdown of specific countries in all of these facilities that are processing U.S. 18 19 and European plasma? No, we don't have a list of all the countries for all the products for all the 20 21 facilities at this point. 22 DR. BELAY: Would that include the United 23 Kingdom, for example? DR. SCOTT: Pardon me? 24 25 DR. BELAY: Would that include the United

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CHAIRMAN BOLTON: The U.K.

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DR. SCOTT: Oh, none of the -- well, the Europeans also have a 6 month U.K. travel deferral, and so that should not include the U.K. plasma.

CHAIRMAN BOLTON: Other questions? We will move to our next speaker, Bob Rohwer, who is going to talk to us about the scientific aspects of decontamination methods for transmissible spongiform encephalopathies. Bob.

DR. ROHWER: Thank you, and I am going to talk about some issues which I feel are sensitive to specific considerations of this particular problem, and that is the effectiveness or lack thereof decontamination of these agents by those methods which are most affected in decontaminating these agents.

And their applicability to cleaning and cleaning of surgical instruments, for example. the points that I am going to make are based on experiments that I did 20 years ago, and interesting to me to see that this has become of interest again.

have given this talk several times recently, and so I ask for your forbearance for those of you who have heard this before. I am going to make

four main points, and address four main points.

One is that the susceptibility to inactivation of TSE agents is actually within the normal range for the more resistant conventional viruses and spores, and that TSE infectivity is, however, nevertheless less resistant to disinfection and/or sterilization.

And what I mean by that is that you can kill most of it, but you can't kill all of it. And the way the majority of it behaves is quite conventional, and the way that these resistant sub-populations behave is quite extraordinary in some cases.

And that the susceptibility to an activation is an intrinsic property of the agent, and it gives us some idea of what the agent might be, or what its intrinsic properties are; whereas, the resistance to an activation, and this ability to escape total inactivation, is context dependent.

It depends on the known year which the infectivity finds itself, and it is therefore a property of the infectivity milieu. These are the publications on which this talk is based, and you can see that they were published some time ago.

This is a review that more or less covers the experiments and rationale for them in more

discursive fashion, and a more accessible way.

Finally, I would like to also direct your attention to this document right here, which was put together by the WHO as part of a panel, which included myself and David Taylor.

We put together the inactivation section of this guideline, and we are in concurrence of the recommendations there, and I think that this is actually one of the better extant guidelines for how to deal with infection control of these agents. And a copy of it can be obtained from this site at WHO, this URL.

So let me begin by just talking about the process of inactivation so that we are on the same wavelength and so you understand where I am coming from in making the claims that I am going to make for the inactivation process.

This is a typical inactivation curve. It could be the inactivation of anything, but viruses, spores, bacteria under some settings, and what have you, and basically the two axis are this.

You have your exposure to whatever your dose is down here on this axis, and in this case it is time of exposure to some chemical inactivant, or to a heat treatment, for example, and over here you have your

surviving fraction.

So up here at 10 to the zero, you have got a hundred percent survival, and at 10 to the minus 1, you have killed 90 percent of the population; and at 10 to the minus 2, you have killed 99 percent of the population.

And another way of looking at that is by considering it up here, if you had a hundred percent of the population available, and you had a hundred organisms, by the time that you are here, you have got this many left.

And by the time that you are here, you are down to only one survivor. There is a lot going on in this very early part of the inactivation process, and in fact chemically and biologically, you talk about the sensitivity of an agent on the basis of its initial rate of inactivation, and it is the extrapolation of that rate back to zero.

The other important thing to realize is that down here on this axis, 90 percent of what is going to happen has happened already before we are even at one minute of exposure in this particular case.

The next 10 percent is covered before we are even at 99 percent is even before we are at one minute, and at 99.9 percent, we are out here at a

little over a minute.

And really this part of the inactivation represents only about .01 percent of the infectivity that is actually associated with this material.

So this is the extrapolation of the initial rate, and this is telling us how the infectivity is behaving intrinsically, and 99.9 percent of the infectivity.

And this is describing how a subpopulation, representing only .01 percent, one part per 10,000 in this case of the population, is behaving.

So what does this mean in terms of -- well, how do we interpret this? This susceptibility to inactivation, which is intrinsic to the agent, this is a far less complex part of the inactivation to analyze, and there are far fewer controlling perimeters. They are agent specific.

And whereas over here, when we start talking about this region, we have a lot of different parameters that can affect the shape of this curve, and you can get different shapes, depending on how you balance these various factors.

And so among those parameters are the container itself, where there are potential sanctuaries where the infectivity can hide. There are

cold factors which may be present which may protect or shelter the infectivity from Ph temperature, buffers, reductants, and that type of thing.

The actual type of tissue that you start with or the other components of the mixture can affect this. For example, if there are surfactants present, or oils.

Whether you mix, actively mix, or you just do a static exposure, and then there are other technical issues which can also affect the outcome of an experiment like this.

And this is just to point out that when we talk about the sensitivity to inactivation, we are talking about an inactivation rate constant that is characterized by inactivation rate constant, which is reduction in survival as a function of the interval of dose.

And so in this particular family of curves, if we -- this inactivation at this rate, this is showing more susceptibility than curve two, curve three, or curve four.

So in comparing agent properties, we are looking at the properties which are intrinsic to the agent, which are reflected in the initial rate of inactivation, and this represents the vast majority of

the inactivation that is occurring, and the interpretation is less complex.

The side of the residual fraction is a complex function of environmental parameters, and it cannot be used to compare the intrinsic sensitivities of agent strains.

Now, I am going to talk about some specific experiments with the TSE agents, and first we will consider chemical inactivation. There are two main chemicals which everyone has agreed on that are effective in killing these agents. One is bleach, and the other one is hydroxide.

So in the case of bleach, this is an experiment in which a 10 percent brain homogenate was exposed to bleach at the concentration at which it is recommended to be used for disinfecting diapers, for example, a half-percent.

And these are the inactivation kinetics for scrapie, in red, and fora couple of test viruses which were mixed with 10 percent brain homogenate, and inactivated at the same time as this experiment.

These are bacteriophages. This is a bacteria stage that is very similar to a parvovirus in structure. And this is our FD, which is a close relative to M-13, the virus we use in the lab for

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cloning.

In the presence of a brain, you can see that the scrapie agent has killed very, very rapidly down to the level of 99.9 percent, killing just upon

contact with hypochlorite at this concentration.

David Taylor has done experiments at 5 percent hypochlorite, which drives this right down to a total killing in a very short time as well. We haven't actually looked at kinetics, but within a 30 minute exposure, for example.

But what is notable here is that when you put PhiX 174 in brain, or FD in rain, you also get plateaus for these viruses as well. They are at a somewhat lower level, but these are real effects here.

This is not an unfamiliar phenomena. It is something that has plagued water purification for years, vaccine production by inactivation of viruses, et cetera, and it depends on the total amount of interacting organics that are present in the mixture that provides some sort of protection or sanctuary to the total inactivation of the virus.

Over here we have these same viruses in PBS in a highly purified state, and they are killed very rapidly to the limits of detection. Next slide.

And the next example that I am going to give you is

sodium hydroxide.

This is the inactivant that we are most comfortable with in my laboratory for routine disinfection of these agents, and this is an experiment in which I did with Paul Brown quite a long time ago, in which we looked at a guinea pig model of Creutzfeldt-Jakob disease, and the hamster model of scrapie, at two different time, and at three different concentrations.

And what you can see here is that there has been a lot of effect by 15 minutes, and by an hour of exposure at one normal, we have killed to the limit of detection. That means five logs or greater.

We couldn't detect more than that, because that is all that we put in, and that is all that we could assay by the time we diluted and assayed. And then in the case of scrapie, we got the same result over here by 60 minutes.

Nevertheless, we had quite a high level of effectiveness, even at a tenth normal, and at the same times and concentrations. At .01 normal, a 10-fold dilution of a tenth normal, it is becoming marginal.

So somewhere between a tenth normal and one normal, we lose efficacy in this procedure. This is done at room temperature. And by going to one normal,

we have given ourselves quite a large margin of safety in using this reagent.

These are two other conditions which are similar and fall consistent with this, but let's go on. We don't need to discuss that here. Now, sodium hydroxide has been looked at by lots of other people, and this is a table just summarizing those experiments here.

There are a number of different conditions, different times of temperatures listed here, and here are the results, and the things that I want to point out is in yellow here I have highlighted those procedures which gave complete destruction of infectivity to the limits of detection of the assays that were being used.

But a lot of people saw survival under some of these conditions, and usually at sort of the limits of detection. So it is not a perfect method, and there are conditions where the infectivity can escape total inactivation by this method.

Now, we are going to come back to that in a little bit, but first we are going to talk about heat activation, which shows a very similar pattern. Next slide.

This is an experiment looking at 121 degrees

centigrade, which was the old standard for autoclave; one atmosphere of pressure, 121 degrees, for some period of time.

This is an experiment which was done with highly dispersed brain homogenate in the hamster model. It was prepared by sonication, and it was sealed into ampoules, and these serum bottles were placed in an oil bath so that we could take the samples at very precise times.

We had thermistors imbedded in one of these bottles so that we could monitor the temperature, so that we knew exactly how much exposure we were getting at each one of these times.

And what this shows us is that the infectivity of the 263 model is highly sensitive to inactivation by 121 degree wet heat. By the time that we got the temperature, and when we took the first sample here, we had already killed 99.9999 percent of the input infectivity.

Nevertheless, there is a residual amount of infectivity which took longer at the limits of the assay, and we actually had an animal eventually that came down at 60 minutes, after 60 minutes of exposure, and a long incubation period, one animal in the undiluted material that showed infection out here.

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Well, let's go on. Well, this is -- there is another way that you can look at these experiments, and David Taylor has done a large number experiments like this. They are in several publications of his, and in which instead of starting with a highly dispersed brain homogenate, he starts with a macerate.

What a macerate is, is a mushed up brain. here is no dilution. There is no buffer added and nothing like that. He mushes up the brain, and puts it in a tube, and then puts it in the autoclave, and actually does the experiment in a real autoclave.

Autoclaves under these regimes for this amount of time, there is a lag time for getting to 134 degrees, and a lag time for getting down to a temperature at which you can open the door again.

And rather than looking at the kinetics, he just looks at the end point of these experiments, and here you get as you would expect, 19 out of 19 animals that did not get the treatment still show infectivity.

But even after 134 degrees at 60 minutes, he has got animals surviving this procedure. Now, how do we interpret this kind of data? I think it is important to realize that what we are looking at here are limiting pollution titrations.

You are inoculating 22 animals, but only 14 animals get sick, which means that you have killed almost everything. You are out at the end, but there is still some infectivity left.

And what do we mean by eliminating dilution titration? This is a case where we inoculate a bunch of animals with -- by the intercerebral route the most sensitive method of inoculating an animal for detecting the infectivity.

And we can only inoculate a small amount into every animal, but my inoculating 50 microliters into 20 hamsters, for example, you can look at a milliliter of infectivity, of sampling, next.

If five of those animals get sick after a year of monitoring, you can say that you had 5 out of 20 get sick, and five dead out of a mil of sample that was inoculated, and you have a titer of about one infectious dose per mil.

If we analyze the Taylor data in that way, and put it on next, and put it back on this curve, it is indicated in the red right here. So it is not at all inconsistent with this data.

In fact, it is quite consistent with it, and it just means that a macerate in this form produces a lot or a significant amount, or rather a small amount

of survival out at even these high exposure levels to what heat next.

So what is responsible for this. Well, there is several different possibilities. One, there could be interesting differences between this material that is surviving this heat. Maybe it is heritable. This is something that certainly needs more study.

But to the extent that it has been looked at, it doesn't look to me like this is the explanation actually. And arguing strongly against it is this context dependency. It depends on what form you put the agent in on how much survival you get.

Aggregation could definitely contribute to something like this, but we get a very different kinetic picture if it was aggregates. We should see a plateau at the beginning of the inactivation, and which falls off later as the aggregates are wiped out.

And finally that leaves us with compartmentalization, and this is what I favor. My guess is that the inactivant is not actually reaching the infectivity, and you have to open or destroy the compartment in which it is hiding in order to destroy the last little bit.

This is easier to understand in the context of sodium hydroxide than it is in the context of steam

sterilization, where everything should get hot. But maybe we can explain it. Let's go on.

This is just considering this again and let's go on. And let's just compare again the difference between the experiment fit that I was doing and the experiment fit that David was doing.

This was highly dispersed material, versus a whole brain, a nd it was sealed in a bottle, and in carefully controlled conditions. It was basically an idealized situation, because I was interested in looking and answering this question of what is the intrinsic sensitivity to heat of these agents.

David had a different objective in mind. He wanted to know what is the worst case situation. If we had something like a macerate, a piece of tissue contaminating our process stream, or our flask, or our scissors, how could we really kill it by these methods.

And so he is looking at a -- instead of a constant steam, it is static, and it is a worst case situation. Also bearing on this is the sensitivity of these agents to dry heat sterilization.

Dry heat is far less effective than wet heat at these temperatures in sterilization. This is an experiment that was done by Paul Brown some time ago,

about 10 years ago, looking at dry heat sterilization. 1 And it is not terribly remarkable. 2 some spores in this range as well, but he gets limited 3 4 -- there is limited inactivation, starting with 10 to the 9th or so infectious doses in this particular 5 experiment. 6 7 He is only killing down to a level of 10 to 8 the minus 2 and 10 to the minus 3 after 10 minutes, or 9 60 minutes of exposure to 160 degrees centigrade. Next slide. 10 11 So what is going on here? Well, it seems to 12 me that what may be happening in these experiments is 13 that at a very low frequency we are actually drying 14 some of the material on the walls of our vessels. 15 is being protected possibly by brain fat. And fat 16 can produce an anhydrous environment, and when fats are oxidized, they become 17 18 varnishes. Varnishes are essentially plastics, 19 polymerized fats or plastics. 20 And essentially you put your infectivity in different type of container than the aqueous 21 22 environment that you are seeking to test. Next slide, 23 please. And the lesson here is that if the reagent 24 25 can't reach it under those circumstances, it can't

inactivate it. And this is quite plausible it seems to me in the autoclave situation, especially where you ramp up the temperature, you are at temperatures where you are not inactivating.

But you may be drying the substance on to a surface, or to the walls of the vessel, and creating a population that can survive the infectivity. Next slide.

And what I want to remind you here again by looking at this again is that this is something that can be a problem even if it happens very, very rarely.

And what this data is telling us is that this is a very rare occurrence. It is a parts per million occurrence, or parts per 10 million occurrence. It represents a very small part of the population. But it is nevertheless a serious issue for decontamination and sterilization. Next.

Again, just to summarize, 132 degrees centigrade is a significantly higher temperature than 121 degrees centigrade for a steam sterilization, where the inactivation takes place in minutes.

However, for a dry heat sterilization, 132 degrees centigrade is only incrementally more effective than 121 degrees centigrade, and where the inactivation could take days at those temperatures for

some agents. Next.

So, my take home here is that with steam sterilization, these agents are not intrinsically resistant to steam sterilization. The problem is with the delivery of the inactivant. Next.

And the same thing could be happening in the case of sodium hydroxide, though it is a little hard to imagine how it is escaping. But I will say this. I do know that if you put the infectivity in a plastic bag and throw it into your one normal sodium hydroxide, you are not going to inactivate anything.

And if at the levels of parts per million we have got little plastic bags in there hiding a very small, unrepresented as part of its population from the sodium hydroxide, and that could come in the form of micelles, or something else of this nature, that could account for what we are seeing as the resistant population. Next.

So how do we get around this? Well, it is important -- the lesson here is that for effective sterilization by these methods, you want things that are -- you want well dispersed materials, and homogenization can help, and surfactants can help hopefully.

You want to eliminate sanctuaries, and you

can do that by agitation. You want to keep things wet so that they can't dry out. And my guess is that as you refine materials, you provide less and less opportunities for protective associations.

You get rid of the fats, and you get rid of these random associations which may protect, though that is not something that has been studied in a systematic way. Sterilization prevents drying, and that is one of the most important lessons that we have learned from this comparison.

And in our laboratory, we make sure that we emersed our things in water prior to steam sterilization, or subsequent to use. We store them in water and then get them in the autoclave, and combine two or more methods, heat and hydroxide.

There have been several studies looking at this combination, and this is always been highly effective. Next slide.

Now, because of the topic here, there may be special vulnerabilities of instruments to TSE contamination that we should be considering. The buildup of tissue in hinges, joints, knurling, teeth, and other irregular surfaces or pockets.

These are things that we should be aware of and should be addressing. The drying of tissue on to

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instruments and surfaces, and the inaccessibility of mating surfaces. For example, in forceps and scissors.

And then imperfect contact with the inactivant once we bring it into contact. If there are bubbles, or residues that are keeping the inactivant from actually reaching the infectivity, we are not going to get an activation. Next.

These are the conditions that we use for sterilizing instruments in our laboratory. We wipe them clean between uses if we are doing a series of dissections, for example, and using either PBS or 2 Normal sodium hydroxide to keep the tissue load down.

If we emersed them under sodium hydroxide for at least an hour, and usually overnight, and then we transfer -- if they are sensitive, we transfer them to water before sterilizing, though we don't let them dry.

And if they are not sensitive, we autoclave them in the presence of sodium hydroxide. There are a lot of stainless steels which takes this just fine, and can be treated this way.

And then once we are finished with our decontamination step -- and we consider this a decontamination -- that's when we clean the

instruments, package them, and sterilize them for use or reuse just as you would normally.

Now, the topic here was to consider between batch sterilization and a process environment, and these are the things that come to my mind, in terms of the special vulnerabilities of process equipment.

Head spaces where you have got air, and opportunities possibly for drying out potential problems. If you have got places that are inaccessible to the disinfectant, those are the other problems.

The modern methods of CIP disinfection really have tried to address this in a very effective way, and I think this is -- that these are remarkable pieces of equipment, and remarkable methods. But whether they are effective for these agents, it is hard to know.

Incompatibility with TSE inactivants is another problem. The conditions required for TSE inactivation may require impracticable amounts of time, temperature, and reagent concentration for this use.

And what I think is really the biggest problem is the lack of TSE-appropriate assurance methods. You know, how are we going to know whether

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we have really accomplished this or not even if we think that we have. Next.

These are some of the strengths of these methods, and I think that people are going to go over these in great detail in a moment. So I think we can just go on.

And finally I just want to emphasize that any method that claims to be able to inactivate TSE agents really has to be validated, because these methods are very sensitive, or can be very sensitive to the details under which they are conducted.

And we have had unexpected surprises in the past and we don't really want them in the future. And I just mention this paper right here as a warning in this nature, and that is a paper by -- that came out of the Weissman lab, talking about the infectivity that is associated with stainless steel surfaces.

And this is actually quite an alarming report, in which they have shown that by contaminating a stainless steel wire by simply exposing it to brain homogenate, and then extensively washing it with PBS, and then similarly inoculating animals with this wire, they didn't see any reduction in incubation time in these animals through several passages through these animals, or I mean, several passages of this wire

through animals.

And there has been some more work done on this, though it has not been published, but I was privileged to hear this at a meeting recently. And it seems to be holding up that -- it is actually quite difficult to get this infectivity off this stainless steel surface.

This is something that really needs to be looked at much more thoroughly than it has so far to see whether this is a problem or not, and especially if it is a problem in the context of these various strong denaturing agents, sodium hydroxide and other alkaline reagents. Next.

Now, this is my own take on this, and I don't know that this will come up, but I have got the lecture at the moment, and so I want to make this point here, and that is when considering the efficacy between batch cleaning and this idea of separate facilities and that type of thing, I think it is important from my perspective, that it seems important at least to consider the fact that geographical deferral does not remove all risk.

The best that we are hoping for in the discussions that have taken place today is a removal of 90 percent of the exposure. And moreover there is

no recommendation for withdrawal, for lapses in this policy, where mistakes are made.

So when we are talking about a cleaning protocol between batch cleaning protocol, I don't think it should be held to a higher standard than the standard that we are actually asking for in our deferral policy.

And as an example, you have to consider if we go to the big effort of separating North American plasma from European plasma fractionation, how are we going to handle the fact that there is actually a residual 10 percent risk associated with North American plasma that is irreducible at this time.

And what is going to happen when we do see a variant CJD case in North America, and I think that you can argue that given enough time that we are likely to see such a case. Next.

Finally, while I am on the soap box here, let me just point out one other point about this analysis, and that is when we consider this survival in response to 1N sodium hydroxide at these very high temperatures in a steam environment, and the things that escape breach, does this really tell us anything about what is causing these diseases, whether it is viruses or prions, as represented by PrPres here.

Well, in fact these methods are very, very aggressive methods. They kill viruses as we know them, but they also destroy PrPres as we know them as well.

So if you are going to invoke this as evidence for the existence of prions, it is really not very supportive of this model. And if you are going to invoke prions, and if you are going to invoke this as evidence, you have to invoke something else besides PrPres.

And the only thing that has been -- I mean, there have been suggestions that things like inorganic ions are responsible for this, and that type of thing. But I don't think it is really taken very seriously. Next.

Finally, I think we do need more research in this area. We need to understand the underlying principles of resistance. What I have given you here is really a hypothesis, and not proof.

We need to develop a more robust and comprehensive methods for TSE sterilization that are compatible with the materials that we need to sterilize; and we need to establish the vulnerabilities and limitations of existing and future methods.

And finally we need to validate existing and future methods. This requires infectivity models because we need to look at infectivity, and this is costly and time consuming, but the sooner we get started the better. Next.

This is just again to remind you that this is a good place to go for a general discussion of this topic, and for a much broader discussion of infection control of these agents, and I believe that is the end. That should have been the last slide, and I will finish there.

CHAIRMAN BOLTON: Thank you, Bob.

Questions?

DR. CLIVER: Yes. I followed your argument reasonably well, but one thing I was hoping to hear you mention is in March of last year, Paul Brown and co-workers reported having ashed infectious hamster brain at 600 degrees, and resuspended it with phosphate bumper saline, and have gotten 5 out of 35 intracerebral inoculated hamsters develop TSE.

And the obvious control of ashing normal hamster brain wasn't done, or at least it wasn't reported, but having said that then, if ashen wasn't obviously exempt from any of the inactivants that would do this, I think it possibly calls in to

question the validity of the assay system. 1 DR. ROHWER: It is a validity of the assay 2 system or the validity of the experiment. And I think 3 that is an experiment that definitely needs to be 4 reproduced with controls, and your criticism is well 5 6 taken. 7 CHAIRMAN BOLTON: Dr. Belay, first, and then 8 Dr. Prusiner. 9 DR. ROHWER: But that was the experiment that gave rise to this speculation; and, well, if it 10 is not protein, then it must be something else, 11 inorganic, that can survive ashing. 12 DR. CLIVER: It could be hamster brain with 13 latent TSE and that relationship. 14 DR. ROHWER: Well, I see. Well, there are -15 16 - I don't want to go through a detailed analysis of 17 that experiment, but I will say that I think it merits 18 doing over. 19 DR. BELAY: Bob, I am trying to understand 20 one of your conclusions. I think you said that if you 21 take 10 percent brain homogenate, and then autoclave it at 121 degrees celsius, then you indicate a 22 23 dramatic decline in the percentage of the concentrate, 24 or there is a decrease in the concentration of the 25 agent.

But there was a small group of what you called resistant subpopulation that would remain in the system. And in this so-called resistant subpopulation, it is not intrinsically resistant. It could be -- I think I heard you say it could be that they are probably hiding in some of the tissues, and not necessarily intrinsically resistant.

DR. ROHWER: I'm sorry that I didn't get my point across, but what I was trying to point out here is that by comparing the wet heat inactivation and the dry heat inactivation, is that that temperature of 121 degrees is a very effective temperature for steam sterilization of these agents.

But it is a very ineffective temperature for dry heat sterilization of these agents, and so what I am proposing is that somehow someway that at the level of parts per million in that sample, there was material that only saw a dry heat environment.

And one of the ways in which I think that might have happened is if it did dry on the side of the vial in the process of -- well, when you plunge this thing into an oil bath, it boils immediately and throws the liquid into or on to the sides of the vial.

And if it flashes off and dries there, with a nice lipid barrier over the top, it may never see

steam. That part of the infectivity may actually be exposed only to the dry heat environment, and as a consequence, that's why it survived.

DR. BELAY: That's right. So --

DR. ROHWER: And that's why it would be a problem for something like head spaces and that type of thing in tanks, where you have an agitator throwing things upon the walls and that type of thing, and you have the opportunity for something like that to happen.

DR. BELAY: So one possible intervention could be then to treat the tissues with some kind of chemical that would disintegrate the tissues so that the agents would be exposed to the heat?

DR. ROHWER: Well, I think that is -- one of the reasons why a combination of sodium hydroxide and heat is -- well, sodium hydroxide becomes incredibly more aggressive at higher temperatures than it is at room temperature. So that is probably the main reason.

But certainly using diagonal methods, and using a chemical method, plus a physical method, is a very smart way of conducting any type of sterilization procedure. And it seems to work in the case of these agents for hydroxide and heat.

DR. BELAY: I have reviewed that study that you mentioned from the Weissman group. One of the things that they didn't do was they -- I guess they treated them with PBS and other chemicals, but they did not go ahead and autoclave the instruments and see if there is any infectivity left after the autoclaving process.

Now, do you know any group that is doing a similar study to basically replicate the kind of situation that you would see in a hospital situation, where they would treat the instruments, and get rid of the tissues, and wash them away with some kind of chemical, and then subsequently autoclave the instruments and see if there an any infectivity left on the instruments?

DR. ROHWER: We have --

CHAIRMAN BOLTON: Let me interrupt for a second, Bob. I just wanted to assure everyone that we have been told that this is a false alarm, and so there is no fire ongoing. We will not be heat inactivated.

(Laughter.)

DR. ROHWER: We do this on a routine basis, in the sense that we can't afford to throw our scissors and forceps away at the rate that we use

them. So we go through this very extreme sterilization protocol to make sure that we are not transferring infectivity from experiment to another.

And I would take as evidence of the efficacy of that that we have done these -- a large number of these blood studies over the last four years, where we have inoculated hundreds of animals, and never infected any of them, and with instruments that were processed in this very way.

And these were animals where we were looking for residual infectivity in, say, Fraction 2 or Fraction 5, from a plasma infractionation. So we have that evidence, which is antidotal, and it is not systematic, from our own handling of these utensils, and treating them in this fashion.

And which makes me believe that this can work if you do it right. I do know or I have heard at least that there was a major, I believe, EC or else U.K. award, to look at stainless steel of different makes and types, and finishes and that type of thing.

And the ability of those surfaces to retain infectivity, and the ability to remove that infectivity by these types of sterilization methods or various types of sterilization methods. But I have no idea where they are in those studies, and I am not

Τ.	actually sure who is doing them.
2 ·	CHAIRMAN BOLTON: Stan.
3	DR. PRUSINER: Just a very quick comment.
4	Coming back to the ashing experiments. The number of
5	animals that became ill after one minute of ashing or
6	three minutes of ashing, I guess it was, in exposure
7	to these extreme temperatures was very, very few.
8	And more animals became ill if the ashing
9	procedure was prolonged to 15 minutes. Now, I just
10	think that this paper should have never gotten
11	published.
12	DR. ROHWER: That data is summarized on that
13	complicated slide that I skipped over, but there were
14	a number of flaws there.
15	CHAIRMAN BOLTON: I think we can feel
16	comfortable, but those data should be reproduced
17	before the committee bases any decision on that level
18	of resistance to inactivation.
19	DR. EWENSTEIN: This may be naive, but at
20	least for coagulation proteins, and getting away from
21	the steel, and to the resins
22	DR. ROHWER: I am having trouble hearing
23	you.
24	DR. EWENSTEIN: Okay. Sorry. Turning away
25	from the steel and the hardware to the resins that are

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used for some of the coagulation proteins. As you know, they use monoclonal antibodies in a light of the production, but can you imagine from your own work, and from the reading of the literature, sort of what approaches would be possible that would preserve those resins and still inactivate PrPres?

I mean, is that theoretically possible, or do you know if there is data that shows that it is possible?

DR. ROHWER: I think you could assure yourself a very nice retirement if you could come up with that solution.

DR. EWENSTEIN: That's what I thought.

DR. ROHWER: Those biological materials attached to resins like that are a real point of vulnerability in these fractionation systems, and I think the solution is that you have to protect those resins so that they never see that exposure to begin with, or else you have to have something downstream with those resins that is very effective, in terms of removing any residual infectivity which may have come from those chromatography steps.

With that said, there are resins, the plastic resins, the plastic ion-exchange resins, which do quite nicely in 1N sodium hydroxide, and it can be

regenerated with 1N sodium hydroxide.

And they don't have the beautiful ligand specificity of a monoclonal antibody, but they are also used in these processes, and I think they present less of a risk for that reason, provided that they are decontaminated in that way.

On the other hand, I haven't seen anybody, and we have not been asked to look at decontamination of a plastic resin with sodium hydroxide just to test how effective it is. I don't know actually.

DR. BELAY: Rob, I'm not sure if I made myself clear, but most of my concerns --

DR. ROHWER: I'm sorry, but I can't hear you.

DR. BELAY: I'm sorry. The primary concern that I have with all this inactivation studies is all this inactivation studies use either grounded up brain tissues, or brain homogenates, and in common sense infection control principles, they tell us that we do not inactivate tissues.

We inactivate instruments that potentially came in contact with the tissues, and it would be most appropriate to replicate this kind of studies on the instruments that have been cleaned and properly disinfected, and see if any one of these methodologies

that you described would actually work in completely activating the agent.

If you just inactivate or try to apply the heat for homogenates or grounded up brain tissues, you would potentially just cook the --

DR. ROHWER: I get your point, and it is a valid one, and I think that is why the Weissman Laboratory established this stainless steel wire model.

They wanted something that was eminently inoculatable, which they could test, and they were very surprised by this first set of experiments that they did. They are not the only ones that can work with it.

They told us how they did it, and it certainly does need to be pursued, just in the way that you suggests here, and it is a nice paradigm I think for looking at exactly that type of question.

CHAIRMAN BOLTON: Bob, I thought that there was a published study -- and unfortunately my addled brain cannot think of it now, but where that was done, and where brain tissue was placed on a stainless steel surface, and then washed, and then autoclaved, and then assayed. But I don't recall where that came from.

DR. ROHWER: Dr. Asher has done some -- what 1 2 are called use dilution tests, but I think he used glass, and not stainless steel. But if you would like 3 4 say something about that, that might 5 appropriate, yes. 6 DR. ASHER: We used class because it could pulverized, and because 7 it was based on a conventional viralcidal (phonetic) model. 8 if the regulatory load decreases, I will publish that. 9 10 CHAIRMAN BOLTON: Other questions for Dr. 11 Rohwer? 12 DR. PETTEWAY: Yes, just a comment. I think 13 that this is consistent with what you are saying, Bob, 14 is that we need to be careful about generalizing about 15 stainless steel and prions adhering to stainless 16 steel, and inactivation. 17 That it is likely that where prions go, and 18 whether they are resistant or not, or what they 19 associate with, be a function of independent and 20 individual processes. And the matrix and the materials that those 21 22 prions associate with, or would associate with, in 23 those processes. So I would just caution against 24 generalizations in this regard. 25 Well, I think I did make it DR. ROHWER:

1	clear that context is everything here.
2	DR. PETTEWAY: Exactly.
3	DR. ROHWER: And you really have to know the
4	context, and you really have to validate what you are
5	doing, or what you are claiming.
6	CHAIRMAN BOLTON: Dr. De Armond.
7	DR. DE ARMOND: I think one of the
8	interesting fallouts from the Weissman study is that
9	certainly prion proteins certainly seems to be that
10	the abnormal form of the protein coats this material,
11	this solid material. It is hard to get rid of it.
12	And you can stick it into a brain and it
13	will cause infectivity, which can be a way of
14	assessing the efficacy of cleaning these instruments
15	for batch plasma preparations if you can have a piece
16	of tube that you run your system through.
17	And you then clean it with sodium hydroxide
18	or however it is going to be done, and that can then
19	be inserted into the brain of a susceptible animal,
20	and like a TG bovine PrP mouse, and see whether it was
21	actually clean.
22	CHAIRMAN BOLTON: I hope that you are
23	suggesting that as an experimental study and not a
24	quality control issue.
25	DR. DE ARMOND: I think it could be a

2	CHAIRMAN BOLTON: I think that might be a
3	bit cumbersome, but you can entertain anything.
4	DR. DE ARMOND: Well, it depends on how safe
5	you want to be. Do you want to know whether there is
6	infectivity there or not, which is the idea. And if
7	you can't measure it by an assay, a standard
8	immunoassay, then a bioassay would be helpful. Then
9	you would at least know the answer.
10	CHAIRMAN BOLTON: I think the difficulty
11	that I would have with that would be if you had meters
12	of tubing, which three millimeters do you take to
13	assay, and how do you validate what does that mean, in
14	terms of a meter of tissue or of tubing.
15	DR. DE ARMOND: At some point, you have to
16	validate whether you have cleaned your instruments
17	properly, and so it could be a one shot deal, but at
18	least it is interesting.
19	And the Weissman study says it is possible,
20	because it is interesting that you can stick just a
21	monofilm of PrP on to a surface, and it will induce
22	the disease in an animal. That is fantastic.
23	CHAIRMAN BOLTON: Stan.
24	DR. PRUSINER: Well, I think that you just
25	cut this meter in two pieces like Bob showed you and
	1

quality control issue also.

Τ.	assay a chousand animals, right, bob?
2 . 3	DR. ROHWER: Well, the thing is that you car make these measurements. It is just a matter of
4	whether there is enough will to do them.
5	CHAIRMAN BOLTON: Any other questions for
6	Dr. Rohwer? If not, very good. We will then move or
7	to our next presentation.
.8	DR. ROHWER: When do we get the pizza?
9	(Laughter.)
10	CHAIRMAN BOLTON: It's not on the schedule.
11	Our next presentation is Dr. Henry Baron, from Aventis
12	Behring, and he will be presenting VCJD Risk
13	Assessment, and Dr. Baron has already spoken with us
14	earlier. So we welcome him back.
15	DR. BARON: The fire bell kind of brings a
16	metaphor to mind. I kind of feel like a fire fighter
17	who shows up with his water hose after the house has
18	burned down.
19	I came here to bring you the take home
20	message that geographic European deferral is not
21	warranted, but of course you a have already
22	exhaustively debated this, and you made a decision
23	about that. However, to err is human.
24	(Laughter.)
25	DR. BARON: If this were Broward County,

Florida, I would ask for an immediate and manual recount, but here in the bastion of our democracy, I guess I couldn't pull that off. So what I will try and do over the next few minutes is take the opportunity to show you why you were wrong.

(Laughter.)

DR. BARON: I would like to do a reality check on this notion of geographic risk with respect to safety of blood and variant CJD. Now, everything that we hear and fear about CJD and blood comes from speculation, conjecture, modeling.

But none of this changes the fundamental fact -- and this to me is a key message -- that there is currently no evidence that persons with preclinical or clinical CJD -- and that includes variant CJD -- carry infectious prions in their blood, or have transmitted infectious prions through blood or plasma products.

Now, therefore this risk remains truly theoretical. This is a statement which was true five years ago, a time when the FDA implemented its first policy of withdrawal and notification for sporadic CJD, when a donor is subsequently diagnosed sometime after his donation.

This was by the way a measure that was

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