So what are factors that could influence 1 adventitious agent risk in a vaccine? Well, if you are thinking about the cell substrate obviously, the species from which the cell substrate comes can have an influence on the kinds of agents you would look for. You would look for different agents in non-human versus human cells, for example.

> cell type or tissue of The obviously makes a difference. Under this I include three points. Various previous exposures while the cell was still in its host could have an influence on the kinds of adventitious agents one might want to look for.

> For instance, if one were dealing with cells that were derived from fetal tissue, one would look for agents that are known to be able to cross the placenta, for instance, whereas if they are derived from an adult, one would look for appropriate viruses for that, and depending on the type of tissue, one might look for agents that are trophic for those kinds of tissues.

> Tumor association also could influence one's thinking about adventitious agent risk, and in particular, the knowledge of the transforming event could potentially mitigate that, and in the designer

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does have definite knowledge of the transforming event, then perhaps one might be less worried about the tumorigenicity of those cells, although if a cell line were derived from an actual tumor, one might be more concerned, especially if one had no knowledge of the transforming event.

And then the ability to bank the cells and to characterize them in some detail before they're actually used such that they can be used each time in the same way is also a very useful property in terms of reducing adventitious agent risk.

And then whatever is known about the maintenance or passage history of the cell obviously also is an important component of thinking about what kinds of adventitious agents need to be looked for.

So if we look at potential vaccine cell substrates and think about ones ability characterize them for adventitious agent risk, well, whole animals, for instance, embryonated hen's eggs (phonetic) or even the mice which are used to make Japanese encephalitis virus vaccine may be less well characterized than some of the kinds of cells that can be studied in tissue culture before inoculated, although in the case of embryonated hen's

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eggs, one can use a specific pathogen free flocks,
which can substantially mitigate one's risk.

If one is using primary cells, and of course, the classic example of this or the primary monkey kidney cells were used in oral polio vaccines, one has some period of time prior to inoculation to characterize. One can also maintain uninoculated control cells for longer periods of time as was done in the production of that vaccine.

But it is, in general, less easy to characterize these cells than it is either diploid cell strains or neoplastic cell lines. So diploid cell strains are cells like WI38 and MRC-5, which have been used for many years to produce vaccines line rubella and varicella, and because these cells can be banked, one can characterize the bank of cells and go back to it repeatedly and assume that it will be the same each time.

Well, what about neoplastic cell lines?

They can be banked and, therefore, can be characterized, and they actually also have several other potential advantages which are worth considering today as we think about designer cell substrates.

One of them is host range. In many cases, there are viruses that can be grown in these cells

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that simply can't be grown in other cells.

Another one is the ability to bank them. Another one is that very often neoplastic cell substrates can be adapted to serum free growth, which is a property which is not as readily given to the other kinds of cell substrates we talked about.

And they can be made, as in the case of designer cell substrates, to express complementing

So why then would someone be concerned about neoplastic cell substrates and adventitious agents, and in particular with oncogenic viruses? Well, if there is a neoplastic cell line for which the mechanism of transformation is not completely understood, there is, of course, always the potential that an oncogenic virus was involved in the cell line's neoplastic transformation.

And if that were the case, one would want to know that and be certain that that virus did not survive through to the cell substrate.

Some of these cell lines, just by virtue of the fact that they grow very well and have been around for a very long time in many laboratories are more likely to have histories, and that provides an opportunity for

contamination of them.

And of course, when one is talking about oncogenic viruses, oncogenic viruses have the potential to lead to very severe consequences that are quite difficult to evaluate in short-term clinical studies.

that are normally done on cell substrates for viral vaccines. So the tests are listed here to the left, and I describe here in these two columns, one of them whether there's an amplification step involved in the test, which gives you some sense of the sensitivity of the test, and to the right the potential to detect the unsuspected, which then gives some sense of the ability of this test to find something that one doesn't know is there and to give some additional assurance on this point of unknown or undetected, unsuspected oncogenic viruses.

So tissue culture assays, of course, have been used for many years in qualifying cell substrates. If a virus grows in the specific cells which are being used in the tissue culture assay, there is an amplification step, and it can be fairly substantial.

On the other hand, some viruses will not

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grow in tissue culture, and so although there's an amplification step and although there is the potential to detect the unsuspected, there is a hole in tissue culture testing. We try to make up for this hole by animal studies, which include inoculation of eggs, inoculation of animals with either death or weight an endpoint, and also animal antibody loss as production assays, the so-called mouse production, rat antibody production, and hamster antibody production assays, which also work to the degree that an agent will replicate in the systems which are being dealt with and have amplification steps associated with that, and in general have the potential to detect the unsuspected as well with the exception of the animal antibody production assays, which only detect the agents which the antibodies are shown to be directed at.

And then there also are molecular assays, in particular, specific PCR, which is a very sensitive way of finding a given agent, but it doesn't help you at all in detecting the unsuspected, and then newer assays like the PCR based reverse transcriptase assay, which is very sensitive because it has a molecular amplification step. It also has the potential to detect any unsuspected retrovirus.

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And then there's electron microscopy, which is a very insensitive test because it does not include any amplification step, but of these tests, perhaps there's the greatest potential to detect the unsuspected because it could potentially detect any virus if it were there in adequate quantity.

I think it's worth saying a word about comparisons between PCR and biological assays in just thinking about testing of adventitious agents. PCRs tend to be much more sensitive for small samples with low residual DNA, and the reason is because the PCR can detect a very small amount of nucleic acid, but it only can detect it in a fairly small sample. So the amount of a product or of a cell substrate that can be evaluated by PCR is necessarily limited.

On the other hand, biological assays are much more sensitive for large samples because you can put many doses either into an animal or onto a tissue culture flask.

PCR assays are very specific, whereas biological assays have a greater potential to detect the unknown. PCR assays will work independently of growth characteristics, and so even if a virus does not grow in a specific system that it's being tested in, one can detect it by PCR.

Biological assays, on the other hand, require growth in a specific system. 2 3 On the other hand that's also a flaw in PCR because a positive PCR result doesn't necessarily 4 5 mean that there's a live virus. 6 Biological assays, on the other hand, 7 provide a more relevant endpoint. For instance, it's 8 only in a biological assay that one can detect 9 oncogenicity. So if one's interested in improving one's 10 ability to detect oncogenic viruses, I guess one way 11 to look at that is to think about the methods which 12 13 have been used to discover oncogenic viruses or 14 discover viruses in the past, and really four main 15 methods that have been used are listed on this slide. 16 These include animal inoculation and 17 looking for some kind of an endpoint, and for oncogenic viruses, this has traditionally been the 18 19 appearance of tumors, thereby verifying the 20 oncogenicity of the virus. A tissue culture, electron 21 microscopy, and molecular methods. 22 tissue Now, culture and electron 23 microscopy are fairly well covered by the tests that 24 are generally currently asked for with viral vaccines. 25 So I'm going to go into a little more detail on animal

inoculation and molecular methods as potential ways of better understanding or better providing greater assurance that a cell substrate is free of an adventitious virus.

Animal inoculation to look for a tumorigenicity endpoint or an oncogenicity endpoint is a method which has been used for many, many years, and really this recapitulates practically the entire history of virology. Rous sarcoma virus, for example, was discovered in 1911 based on the ability of tumor extracts to cause tumors when inoculated into animals, and this method has been used to detect pox viruses, papova viruses, and adenoviruses up through and including the 1960s.

And again, I point to SV40 as an example of a virus which was originally detected by this method, and it is the kind of thing that one would like to be able to avoid in dealing with cell substrates.

If one looks at the ability of viruses to induce tumors in animal assays, this slide shows some examples of what happens when you inoculate these viruses into either baby hamsters, mice, or rats, and a yellow, which actually is orange on my screen, but it looks sort of yellow from here, means that you do

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get an oncogenic endpoint. So a tumor of some kind is formed.

And what you can see is that if you use a combination of hamster assays and rat assays, one has a pretty good chance of detecting the viruses that are detectable by these means, which include retroviruses, polyoma viruses, and adenoviruses. In general, human Herpes viruses and papilloma viruses though can't be detected by these kinds of methods.

So what can we say about animal tests for oncogenic viruses? Well, they could be used in cases where additional confidence that a product is free of adventitious oncogenic viruses is desired. We know that many tumor viruses are cell associated, and so we would argue that inoculating two animal models of either rats and the hamsters with cell free lysates of cell substrates, where lysates would have a better chance of getting cell associated viruses, followed by fairly extensive observation would lead to the maximum sensitivity in these kinds of assays.

So what can one say about the kinds of material that ought to be tested? I already alluded to the fact that testing the cell substrate independently of just the final product would have some value, but I wanted to go into that in just a

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little bit more detail here as well.

So testing a cell substrate has value for insuring product consistency because that way you know what the material is that you're dealing with each time you make the product. If you're concerned about the potential for existence of an adventitious agent in a cell substrate, you certainly want to make sure it's not there in the cell substrate rather than just look at the final product because that's the only way you can be sure that there is -- or it's the best way to insure that there aren't going to be interactions between the vaccine strain and whatever adventitious agent is present.

You have to look at the cell substrate. You need to know how much is there or isn't there in order to apply the principles of viral clearance that I discussed, and I mentioned that we think that looking at the lysate probably makes a little bit more sense than looking at the supernatant because the lysate will also capture viruses that are cell associated, although one could potentially make an argument in favor of looking at supernatants as well.

What about looking at the final product? Well, one concern with looking at final products, especially of vaccines, of adenovirus vaccines is the

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potential for interference. We heard that at very 1 high titers there is some leakage with these vectors, 2 and so there's the potential that cells that otherwise 3 might show an oncogenic phenotype will simply be 4 killed. If one inoculates enough of this stuff, one 5 will get a generalized inflammatory response, which 6 then also might interfere with an oncogenic endpoint. 7 8 And we know that E1 has an effect on 9 apoptosis, and E4 also has a little bit of a pro apoptotic effect, which then might also lead to some 10 potential interference of a final product then with 11 12 whatever one might be trying to rule out in the 13 presence of a cell substrate. On the other hand, testing of final 14 product would give assurance that the vector itself is 15 16 non-oncogenic, and so would potentially have some value in this kind of assay. 17 18 It looks to me like a slide was skipped. 19 Can you back me up? 20 So I just want to talk a little bit about 21 this is going and talk about molecular 22 approaches to virus detection and how one might be 23 able to use a newer, broadly specific approaches in 24 finding adventitious viruses. 25

And one approach which has been used to

discover several different Herpes viruses over the last few years has been to use consensus PCR primers, which are directed to the DNA polymerase region to detect related viruses. So generic primers or consensus primers, which detect Herpes virus DNA polymerases are used, and then samples that are suspected to have new Herpes viruses in them can be evaluated using those primers, and new viruses have been discovered that way.

This same general scheme also was used to identify the West Nile virus when it recently came to New York.

Molecular subtraction assays also have been used to discover viruses. These include methods like representational difference analysis. Two viruses have been discovered over the last few years using this method. One of them is Human Herpes Virus 8 and the other is TTV.

And the problem with molecular subtraction assays is that you need something to subtract from your sample. So if you have a cell substrate, unless you have something which is genomically identical, except for the potential adventitious agent, it becomes very difficult to interpret one's result.

In our laboratory we've been trying a

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slightly different approach which we call nonspecifically amplifying viral nucleic acids, and the basic principal here is that instead of doing a molecular substraction, we're doing a physical subtraction in which we take a sample and attempt to get rid of all of the cellular nucleic acids in a way which preserves the viral nucleic acids and then use completely nonspecific PCR methods to amplify what's left over.

And the kinds of techniques we used for that separation include ultra centrifugation and nuclease digestion. We haven't investigated filtration to a great degree yet, but we will.

early experiments in which we took fairly small quantities of Varicella Zoster virus, spiked it into a million Vero cells and applied this method to ask whether we could find any VZV, and so we did these nonspecific PCRs on the nucleic acid that we extracted from this and ran them on these gels. We then cut these bands out of the gel and cloned them, and both to our delight and our surprise, all of these bands turned out to have VZV sequences in them.

We have since taken this general approach and have expanded it to a large number of other

viruses, including RNA viruses by adding a reverse transcriptase step, single stranded DNA viruses, smaller DNA viruses, retroviruses, have also looked at cells that constitutively produce viruses in addition to cells into which viruses are spiked and have been successful in finding viruses under circumstances. So we think that this kind of method has a lot of promise also for doing a better job at finding adventitious agents when one doesn't know exactly what it is that we might be looking for. Did I skip a slide here? Maybe not. It's important in discussing any of the issues that we're talking about today to not only consider the theoretical issues that we're worried about and some of the risks from viral adventitious agents are theoretical, and these issues all have to

be placed in the context of the entire product. And a very important component of that is potential benefit of the product. And so it can be easy to look at these kinds of issues and to become discouraged by them, but these issues are only one

side of the equation, and it's important to remember 23

24 that.

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So how do we think that this entire way of

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Type

1 thinking can applied to Adenovirus be transformed human designer cell substrates for vaccine 2 3 production?

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Well, if we think about TSE testing, as I said earlier, it's important to consider the cell type and potential exposures to BSE. The tests that one can consider are a sequencing of the PRNP gene, Western blot, or the ELISAs that Dr. Priola talked about, and the idea of adding newer, more sensitive tests as they become available.

Also we believe it's very important that research subjects and investigators and IRBs be well informed of these issues, and so the informed consent investigator brochure and other documents should reflect that need.

One other point I wanted to make about TSE issues that I forgot to mention in my introduction is that this entire issue will be presented in a separate meeting of the TSE Advisory Committee in the near future, and so the reason we're discussing TSE issues so heavily at this meeting is really not for the purpose of coming to a final resolution of them, but instead for the purpose of having the Advisory Committee discuss our general approach and also for providing information to the Advisory Committee and to

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the public on that general approach.

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And then as this slide shows a potential approach to virus testing of Adenovirus Type 5 transformed human designer cell substrates for vaccine production, and that includes obviously to perform the standard testing as I've show it, including extensive tissue culture and electron microscopy. One would want to insure that the test would detect any agent based on the fetal origins of the cells, the cell type and the cell history.

And we would argue that although the mechanism of transformation of these cells is likely Adenovirus Type 5 genes, we would recommend doing extensive testing for potential oncogenic adventitious agents as well, which would include cell lysate oncogenicity testing and other tests as they become available.

And as was the case on the other slide, we regard it as being very important that research subjects, investigators, and IRBs be well informed of the issues associated with moving into these new kinds of cell lines.

So thank you very much.

ACTING CHAIRMAN DAUM: Thank you, Dr. Krause. You touched on many issues that I hope the

Committee will come back to during our discussion period this afternoon, but for now we'll see if there's questions specifically about the material that you've covered.

Dr. Decker and then Dr. Goldberg.

DR. DECKER: It seems clear that the designer cell substrates pose issues with respect to the neoplastic line of tumorigenesis that are difference from those posed by currently used cell substrates, but it's not clear to me -- so if I'm missing it, point it out -- it's not clear to me that the designer cell substrates pose any new or different issues with respect to adventitious agents.

DR. KRAUSE: I think that one really has to look at each cell line by itself, and so there certainly is the potential for that to be the case. If, for example, the history of 293 cells as it's gone through different laboratories is not as well known as one would like, then that may be a special adventitious agent related issue for 293 cells that one would want to consider.

But I think that what you're really trying to get at though is the question of the designer cell substrates having a known mechanism of transformation, and many of the issues that I discussed with respect

to neoplastic cells having to do with the notion that
if one doesn't know the mechanism of transformation
one might be more worried about certain kinds of
adventitious agents.

And I guess the argument that we would make is that although we're fairly certain that we understand the mechanism of transformation in these designer cell substrates, in order to provide the greatest possible public confidence as one moves into cell substrates that are tumorigenic, even if we believe them not to be oncogenic, that doing tests that provide additional levels of insurance on that point will bolster public confidence in these new cell substrates.

DR. DECKER: Well, I'm trying to separate the issues here, and I still haven't heard that the designer cell substrates with respect to adventitious agents pose any challenge that wouldn't be faced by any new, non-designer cell substrate line.

In other words, if I was going to create MRC-5 cells now new, you would ask the same questions about adventitious agents and do you want me to do the same things. The fact that these are transformed or designer really has nothing to do with what you want done for caution with respect to adventitious agents,

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right?

ACTING CHAIRMAN DAUM: If I can help maybe bridge the understanding here, I think he means with respect to adventitious agents.

DR. DECKER: Yeah, only with respect to adventitious agents, separating adventitious from oncogenic. Okay? Two separate questions. Contamination with PRP protein is a question, and the ability to replicate that has nothing to do with whether or not they're designed agents. It would be true of any novel cell substrate, wouldn't it, that we'd want to look at that?

DR. KRAUSE: One would want to look at it.

We might have greater concerns though about a cell
that has retinal origin, as was mentioned.

So since one of the designer cell substrates we're talk -- I'm not sure how you can. I agree with you that in general if the only difference between a new diploid cell line and a designer cell substrate is the fact that the designer cell substrate has had some manipulation which has caused it to become immortal, and if one also stipulates that everything else about it is very well controlled and that one understands the milieux in which that occurred, and if one is absolutely certain that the

intervention that you made to that diploid cell line to turn it into a designer cell substrate is, in fact, what caused it to become immortal, then I think you would be right. I think that one can make arguments in 5 favor of doing the kinds of things that Dr. Hughes spoke about to provide additional assurance on those 7 kinds of points. So if one adds an immortalizing gene to a diploid cell strain and then demonstrates it by turning it off, then the cell line is no longer immortal, and that provides a very high degree of 11 assurance that that immortalizing gene is, in fact, the only thing which caused the immortalization of that cell. ACTING CHAIRMAN DAUM: 15 Thank you very much. Dr. Goldberg, please. DR. GOLDBERG: Yeah. When you talked the needing a quantitative framework decision making, which goes to some of the questions that were asked this morning, and the first thing that

(Laughter.)

you mean by that or can you --

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you said was to estimate the pre-test probability of

I mean, have you any thoughts about what

a problem.

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DR. GOLDBERG: -- indicate to some of us? 1 2 DR. KRAUSE: Sure. 3 DR. GOLDBERG: To some of us who are living. 4 DR. KRAUSE: 5 I think it's very difficult to do, but --6 DR. GOLDBERG: I agree. 8 DR. KRAUSE: -- for example, in applying the principles of viral clearance to a therapeutic 9 product, if you know by electron microscopy of a 10 certain sensitivity that there are viral particles 11 12 present which you believe not to be infectious, but you just want to be sure. Then you start off with 13 14 some pre-test probability based on a positive electron microscopy result if there was something there. 15 16 And so if you figure, just to pick round 17 numbers, if you could figure that the sensitivity of the EM test allows you to pick up ten to the sixth 18 19 particles per cc, if you see something there that 2.0 implies that there could be as much as ten to sixth, 21 you want to have some safety factor built into that, 22 and so you may then require 12 logs of clearance if 23 you want to have a ten to the sixth safety factor. 24 If, on the other hand, that test

negative, it's not clear to me that you would want to

start off with the assumption that it would have been positive or that it would have been positive only at the level of its sensitivity.

So if you believe the sensitivity of that test, you'd be ten to the sixth. If that test is negative, it's not clear to me that you would start off with the assumption if there are 9.9 times ten to the fifth particles there.

So I think that one has to look at each of these products individually, but I think that the idea of spending at least some time initially thinking about how likely you think a problem is and using that to guide the sensitivity of the assays that need to be done is an important component of thinking about doing this.

DR. GOLDBERG: Well, that gets back to the kind of questions that Dr. Moulton raised this morning, which really is what sorts of assumptions can you make and what kind of distributions can you put on the possible sensitivity or probability of detection by any of these assays, and you're really accumulating a battery of tests and so that you can model this and get some ideas.

And the question is can you do this with any of the even in vitro data to see what you might be

anyone done that sort of work? 2 3 I'm not saying necessarily you. 4 ACTING CHAIRMAN DAUM: Can I interrupt 5 here for just a second? 6 DR. GOLDBERG: yes. 7 ACTING CHAIRMAN DAUM: I think this is a very, very important point, and I think it's the 8 essence of what I would imagine our discussion is 9 going to be when we finish the presentations, but what 10 I'd like to just do is just make sure there's no 11 12 comments questions about these presentations or 13 because what you're hitting at, I think, is the 14 essence of where we're going to go with this. 15 You were first and then Dr. Katz and then Dr. Kohl, and then we're going to move on. 16 17 DR. AGUILAR-CORDOVA: I think I would like 18 to follow up on the previous questions by Dr. Decker. 19 That is, if the designer classification just means 20 that you know one of the events that occurred in 2.1 immortalizing or transforming that cell line, and I'm 22 a big concerned on this because if one detects any 23 oncogenic transformation in any tumor cell line, then 24 you know that one event as well, and it would just 25 become the same as a designer cell, I would imagine.

missing under various models and assumptions and has

And then it's only the infectious 1 adventitious agents that we're talking about that you 2 would be concerned with; is that correct? 3 4 DR. KRAUSE: I guess I'm not sure I understand. 5 6 DR. AGUILAR-CORDOVA: So as an example, somebody spoke about A549s and 293 cells earlier on, 8 293 cells, you know, the E1A and E1B section. A549s you find out that have a mutation in p53. 9 you know one transforming event, and you can take that 10 11 away or test for that. 12 If you know that, then would they become 13 designer cells? 14 DR. KRAUSE: No, I think the way we -we've defined designer cells fairly narrowly as cells 15 which have been immortalized by defined means where 16 17 the immortalization is part of the design of the cell. 18 may well be cells that can be well characterized and ultimately with enough information 19 20 one could determine they're safe to use. 21 But I don't think we would say that those 22 cells have the same degree of information about them 23 as a cell where one is starting with just defined 24 information about the mechanism of transformation. 25 ACTING CHAIRMAN DAUM: Dr. Katz, is this

| 1  | about adventitious agent testing?                     |
|----|---|
| 2  | DR. KATZ: Absolutely. Not testing; just               |
| 3  | an amplification or a clarification of those who are  |
| 4  | less than 60 years old.                               |
| 5  | It was implicit in your statement, but I'm            |
| 6  | not sure everyone appreciates that SV40 contamination |
| 77 | was not confined to live oral polio vaccine. It was   |
| 8  | inactivated polio and inactivated adeno. because the  |
| 9  | formalin step that was sufficient to inactivate those |
| 10 | viruses did not inactivate SV40.                      |
| 11 | And an anecdote at least for a long-term              |
| 12 | observation, I can give you the names of three        |
| 13 | individuals who were injected repeatedly with SV40    |
| 14 | inadvertently in trying to prepare polio skin test    |
| 15 | antigens, and none of us has a brain tumor, and we're |
| 16 | all still alive.                                      |
| 17 | (Laughter.)   |
| 18 | DR. KRAUSE: I'm pleased to know that.                 |
| 19 | ACTING CHAIRMAN DAUM: Thank you.                      |
| 20 | As we all are, Dr. Katz.                              |
| 21 | PARTICIPANT: But we're going to keep an               |
| 22 | eye on you.   |
| 23 | ACTING CHAIRMAN DAUM: Dr. Kohl, please.               |
| 24 | DR. KRAUSE: And, in fact, Dr. Katz is                 |
| 25 | right. I did not mean to imply that it was only oral  |
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polio vaccines. In fact, if you look at the people who 1 seroconverted to SV40, you had an easier time finding 2 3 seroconversion among people who received inactivated vaccines for precisely the reason you say. 4 5 DR. KATZ: We had very high titers. DR. KRAUSE: 6 Right. 7 ACTING CHAIRMAN DAUM: Dr. Kohl, is this 8 about adventitious agent testing? 9 DR. KOHL: Yes, adventitious agents only. 10 Phil, I enjoyed your talk, and the thing that I'm sure causes you to lose sleep at night, and 11 12 some of us as well, is the unknown adventitial agent 13 that we, you know, at this moment can't 14 anticipate. 15 And you mentioned some new molecular studies, the subtraction studies, et cetera. 16 those being recommended or suggested? What's the 17 18 status of those for new products? 19 DR. KRAUSE: I think these are tests which perhaps are not yet in a state where they can be 20 21 recommended universally in a regulatory sense because 22 they may not be well standardized enough or may not have a good enough sense of what the controls ought to 23 24 be and so forth, but this is, I think, a direction in 25 which we need to move.

Certainly the kinds of primers which can 1 detect families of viruses are becoming better known, 2 and so if there are people in the audience who are 3 involved in putting together these kinds of tests, I 5 think it would be very valuable to do that. 6 ACTING CHAIRMAN DAUM: Thank you very 7 much. 8 I think at this point we're going to move on to our final scheduled presentation. Dr. Golding 9 10 will review OVRR, CBER issues with the use 11 adenovirus vector vaccines and their complementing 12 designer cell substrates. 13 Following her presentation, we'll have an 14 open public hearing, a brief break, and then we will 15 begin getting at these issues that the Committee is 16 chafing at the bit to begin discussing, which is a 17 good thing. 18 DR. GOLDING: Okay. So as many of you know, I'm Hana Golding, the Chief of the Laboratory of 19 20 Retrovirus. 21 And the task that I was given today is to 22 try and put all of this very detailed and informative talks that you have heard today into some sort of 23 24 perspective and to extract the essence of all of the 25 talks and then translate them into the key issue that

made our approach in trying to move forward into new cell substrates, and specifically designer cell substrate, into the arena of new vaccine development.

And while thinking of how to do that, I thought it was really the right time to put it all in the wider perspective of risk-benefit and to remind the Committee that one of the driving forces behind these efforts in CBER and specifically in OVRR that started almost two years ago is the new development in the HIV vaccine development field.

And I think we all are very aware of the fact that the HIV epidemic is still continuing unabated and with the 16,000 new infections a day, that there is quite an increased disillusion with the ability of antiviral therapies to either curtail the epidemic or to cure infected individuals.

And I think there's increased hope and belief that the appropriate vaccines that will be tailored to countries around the world will eventually lead to the scope of these epidemics.

And we're very excited. I think we're having a very important period during this development stage because many investigators both in academia and in companies have taken up the challenge of developing new vaccine approaches to HIV.

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And what I tried to list here is some of the new viral vectors and some other approaches that have been developed and are in various stages of development, and most of them still in preclinical, but some are already in the clinic.

And there was a whole lot of viral vectors that are currently under development starting with pox viruses, such as canarypox, MVA and the NYVAC. You've already talked about the Adenovirus 5, and they both can be used as both replication competent and nonreplicating vectors. Adeno-associated virus, the Venezuelan equine encephalitis vectors, Seliki Forest virus, and Herpes virus. This is not an inclusive list, but are all types of nonreplicating vectors that are under development.

And activated HIV vaccines are definitely under consideration and new ways to inactive the virus to increase the level of safety are under development in multiple labs, and we shouldn't forget recombinant plasmid DNA vaccines, as well as purified protein, peptides and lipopeptides under development.

There are several bacterial vectors that are under development, and in combination with all of them are novel adjuvant, cytokine, and co-stimulatory proteins. Many of the new vaccine approach will

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include dual or with triple modalities, which have 1 been termed prime boost approach with one type of vaccine that may be used for the priming, and then a .3 second modality will be used for boosting, and the hope is that the appropriate arm of the immune response will be generated to, indeed, infection, and if not the initial infection, at least reduce the initial viral load and slow the progression of the disease.

> So new HIV vaccine may require novel substrate, and you heard a lot about the need for complementing cell lines for nonreplicating viral vector vaccines, and both the 293 and the PER.C6 are good examples of them because they are providing in France the E1A, 1B genes that are missing in the vectors.

> may also be used for optimal production of recombinant live, attenuated viruses, and definitely new novel cells are required for production of the activated HIV vaccines.

So what could be the advantages designer cell substrate as we move forward into these new classes of cell substrate? As you heard during the day, designer cell substrate as we define them are derived from either primary cells or from well

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characterized diploid cell lines.

The cellular localization is achieved with nontransformed genes that can be either viral or cellular derived, and therefore, the essence of the immortal line genes and/or their product can be closely monitored during vaccine production and final product characterization.

I would like to then focus your attention specifically on Adeno. 5 El transformed designer cells, and again summarize the advantages that you've heard during this day.

So Adenovirus 5 in cells is non-oncogenic in humans. For the more adenovirus or Adeno. 5 E1A/B transformed cells are not tumorigenic in uni-competent (phonetic) animal models. The reason is that the Adeno. 5 E1 expressing cells are killed quite efficiently by cytotoxic T cells and by natural killer cells.

In addition, as you heard from Dr. Cook,
Adeno. 5 El expressing cells are highly sensitive to
mediators of apoptosis, such as TNF alpha.

We also know that Adeno. 5 from swollen (phonetic) cells are only weakly tumorigenic and immunodeficient athymic nude mice, as you heard from Dr. Andre Lewis, with a TPD-50 of around 6.5 times ten

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to the sixth cells required to see tumors in about 50 percent of athymic nude mice.

We also heard that Adeno. 5 transformed

We also heard that Adeno. 5 transformed HEK cells, 293, have already been used in the production of adenovirus based vector for gene therapy, and there's quite a large number of Phase 1 trials, and there was a considerably amount of safety data.

However, you also heard that when we move into this new class of cell substrate, the designer cell substrate, there are still potential safety concerns, and I just want to reiterate them here.

Incomplete medical history of the original tissue and incomplete documentation of the tissue culture ingredients used in the propagation of the cell substrate may be of concern, as well as the long history of immortalized cell may result in exposure to adventitious agents and potentially to TSE/BSE agents due to undocumented bovine ingredients in the culture medium.

So now we'd like to summarize briefly OVRR approach and reiterate what you've heard early on. Do we really believe that extensive safety testing should be conducted on the new master cell banks independently of the vaccine vector, and the rationale

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is that the same MCB can be used for production of 2 multiple product. 3 If an adventitious agent is detected in 4 the master cell bank, it is important to document its 5 removal during product processing and purification and its absence in the final product. 6 7 As you heard from Dr. Krause, some viral 8 vaccine vectors may interfere or reduce 9 sensitivity of certain safety assays. We would also like to recommend that sponsors should be encouraged 10 to place the results of the new master cell banks in 11 12 the public domain in order to increase public confidence in the safety of the new cell substrate. 13 14

And I'd just like to briefly summarize the testing that we have discussed during the day with regards master cell bank tumorigenic oncogenicity studies. It is useful to actually test the intact cells and to determine their TPD-50, and in order to do that, one needs to use several cell doses and observe nude mice for five to six months because different cells have different kinetics of developing tumors.

With regards to the high molecular weight that's extracted from the cells, it's important to conduct oncogenicity studies to establish the

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inability of oncogenic sequences, viral or cellular 2 derived to cross-tumors in animal models. 3 With regard to adventitious agent testing, 4 5 6 that can infect human cells as needed and as become 7 8 available. 9 10 11 12 13 14 15

as you heard from Dr. Krause, in addition to the standard assays, it's important to try to incorporate new state-of-the-art assays for detection of agents

We think it will be important to test cell lysates in order to detect occult oncogenic viruses and the way to approach probably to inoculate the animal species, for example, the newborn hamster and the rats that was shown in the nice table that Dr. Krause showed you, and to observe them for about five to six months.

With regard to the potential risk of TSE it may be important for all new cell and BSE, substrates, including designer cell substrates to sequence the PrP gene of the MCB to exclude the presence of the familial variant that was described by Dr. Priola, and to test for the presence of protease resistant PrP protein by sensitive Western blot.

As far as residual DNA is concerned, a concerted effort should be made to reduce the amount of cell substrate derived DNA in the final product to

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less than ten nanograms per human dose, and as you heard from Dr. Keith Peden earlier, that may be translated into probability of less than one in ten million or 100 million, probability of transmitting an oncogenic sequence per ten million or more human doses. For vaccine administration via the oral route, as was also mentioned earlier, higher level of residual cellular DNA may be allowed, especially if studies demonstrated known tumorigenic potential. I would like to end by actually 13

presenting the Committee with several points to discuss. Please discuss the adequacy of OVRR approach to the evaluation of designer cell substrates for use in the manufacturing of viral vaccine. You can make specific reference to tumorigenicity and oncogenicity studies, residual cell substrate DNA, potential . contamination with adventitious agents, including occult oncogenic viruses and TSE/BSE agent, and feel free to discuss any additional safety concern that you may have.

Thanks.

ACTING CHAIRMAN DAUM: Dr. Golding, thank you very much.

With your permission I wonder if we could

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leave this last --DR. GOLDING: I have one for an overhead. 2 It may be easier to --3 4 ACTING CHAIRMAN DAUM: That would be great. Whatever is audiovisual's pleasure, and we'll 5 use that as soon as we come back from our break and 6 leave it up for the whole Committee discussion. 7 8 Questions for Dr. Golding's presentation only, please? Ms. Fisher. 9 MS. FISHER: All of these tests that you 10 11 want to have performed and these assays, is the manufacturer going to be doing this? Is FDA going to 12 then be retesting? I mean, how is it going to be 13 insured once something is come up with, you know, 14 15 that's actually going to be followed? 16 what kind of oversight will there be on 17 the testing? 18 DR. GOLDING: Well, this is actually part 19 of the normal development through the procedures. 20 When they manufacture and develop a new cell substrate or a new vaccine that is made in a new cell substrate, 21 22 they will usually ask for a meeting with the agency in 23 the form of a pre-IND. 24 During this time any new safety issues 25 regarding the cell substrate or the vectors are

21. 

discussed, and we start to get dialogue regarding the type of additional testing that are needed. It's quite understood that this type of test has to be done and presented. The result has to be presented in the IND application, and we are looking very carefully at the results of this test, and if we find that they are inadequate, we have to make a place to stop the beginning of Phase 1 trials.

But we are looking at each product and at the target population that it's designed for. We look how much tests were already done and how much tests we still need to be done, and based on very extensive internal discussion and discussion with the sponsors, a decision is then made whether to stop the initial clinical trials before everything is done or whether to allow progress or at least initiation of small Phase 1 trial and try to then -- and require the company of the sponsor to complete additional safety studies before going to much larger scale studies.

ACTING CHAIRMAN DAUM: Thank you very much.

I think we'll move on then to the open public hearing portion of the meeting. Is there anyone in the audience that would like to address the Committee at this time?

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(No response.)

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ACTING CHAIRMAN DAUM: In the absence of recognizing a rush to the microphone, I would like to declare us in recess for 15 minutes. It's 3:25. We will reassemble at 3:40.

Thank you.

(Whereupon, the foregoing matter went off the record at 3:27 a.m. and went back on the record at 3:44 a.m.)

ACTING CHAIRMAN DAUM: One of the nice things about having our information presented to us in discrete bits this morning is that we had an opportunity to discuss a lot of issues related to those that the FDA wishes to hear our advice about.

And so now comes a time rather than perhaps needing to start from square one to be sort of well immersed and understanding what some of the issues are and concerns.

There are no actual votes today, but there are issues for discussion, and they're nicely summarized on this slide, which I asked Dr. Golding to put up for us again, and I'd like to just focus a little bit on how we proceed here.

Please discuss the adequacy of OVRR's approach to the evaluation of designer cell substrates

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for use in manufacturing of viral vaccines. Now, this morning's presentations were 2 divided into three discrete kinds of concerns, one, 3 the tumorigenicity and the oncogenicity studies; 4 secondly, the residual cell substrate DNA concerns; 5 6 and, third. of course, the adventitious 7 concerns. 8 would like to have So Ι or Committee members and consultants to begin this 9 10 discussion by lumping those three things and talking about whichever of those issues you would like to 11 12 bring up and discuss. We have most of our, perhaps even all of 13 our speakers from this morning available as resources, 14 and I think the issues have a lot of commonality to 15 16 them. 17 If we don't get good discussion on all of 18 the issues, then Ι might take the Chairman's prerogative of refocusing the discussion and doing 19 20 them sort of one by one, but let's sort of see what we 21 get.

For consultants that are new to this process, I really would like to hear at some point during the discussion from everyone at the table, and we will help people remember to shut off their cell

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| 1   | phones and beepers, and also to participate in the     |
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| 2   | discussion at some point.                              |
| 3   | So with that, Dr. Decker cannot wait for               |
| 4   | a comment. So I'll begin with him first.               |
| 5   | DR. DECKER: Well, Bob, as you know, I've               |
| 6   | got to meet a prior commitment. I have to slide out    |
| 7   | early. So I'll say my piece now and then be gone.      |
| 8   | I'll try to take                                       |
| 9   | ACTING CHAIRMAN DAUM: We're grateful.                  |
| 10  | (Laughter.)  |
| 11  | ACTING CHAIRMAN DAUM: I mean for the                   |
| 12  | first part.  |
| 13  | (Laughter.)  |
| 14  | DR. DECKER: You know I have your home                  |
| 15  | number.  |
| 16  | (Laughter.)  |
| 17  | DR. DECKER: The first question or the                  |
| 18  | first issue laid in front of us was the reminder of    |
| 19  | the nearly half century old bias against using         |
| 2.0 | immortalized or neoplastic cell lines for production   |
| 21  | of vaccines or biologicals, and one implicit if not    |
| 22  | explicit question was whether the time has come to     |
| 23  | overturn that prejudice and to exploit these based on  |
| 24  | the new developments and the marked dramatically       |
| 25  | improved capacity for understanding and auditing them, |

and I think the answer to clearly is yes.

If we're going to move forward, it's time to take advantage of these things, but then, of course, it has to be done with I would love as a writer to say absolute, but as a scientist I know that's ridiculous; so as near to absolute assurance of safety as we can humanly attain at our present level of scientific development.

With respect to the three issues raise, I think the one that's of probably the broadest general concern is the adventitious agent one, but I think that's one that is by no means particular to the designer cell substrates, and I think that we would approach them or we would want to see FDA approach them with the same level of caution and thoughtfulness as they do with respect to any biological in the developmental substrates coming forward.

And so I in my own mind, I pretty much set that one aside with respect to the specific issue, which is the designer cell, and for them we've got more particularly the residual DNA and the oncogenicity questions, which are legitimate, but it seems to me that we have more than adequate tools and techniques to address them, and it seems to me that the OVRR's approach to this is perfectly adequate.

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So I'm quite comfortable with the way

I take it these comments are from your perspective as an industry representative here, and some people have raise issues this morning about how the agency and industry are interacting about these issues, and so are you comfortable with that from a point of view of -- I mean some of these bars are pretty high here. sounds like people are going to be asked to jump through who are making designer cell vaccines.

And from an industry perspective, does that sound like something you think people who are making them will comply with, can comply with, must

Well, that's an interesting question, and let me back up on that because although I'm here as the industry rep., and I try to be conscious of that all the time, obviously you get the whole person, and I've been in industry for six months and in academia for 20 years. So I guess you get that

Before I came to this meeting, as before every meeting, I E-mailed my colleagues at all of the major vaccine companies, reminded them that the

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meeting was coming, and asked them to instruct me on anything they thought was industry relevant. 2. I received zero replies. So, therefore, 3 I come uninstructed. 4 5 (Laughter.) DR. DECKER: And largely uninformed until 6 I heard this morning's meeting, other than with my 7 background in vaccinology. 8 And because of that, you're not getting 9 10 the response of the head of our production or the head of our research labs. You're getting the head of our 11 Medical Affairs Department responding, and as such, I 12 13 see nothing here that doesn't strike me as within the 14 bounds of reason. 15 That doesn't mean at some later meeting I won't have some information or instructions that I can 16 17 share with you concerning a technical problem that's 18 arisen that it's hard for industry to respond to, but 19 right now you're getting my response mostly as a 20 vaccinologist, and it seems reasonable. 21 ACTING CHAIRMAN DAUM: Okay. Thank you 22 for that. 23 But anybody else in the Committee can now 24 feel free to chime in or our consultants on any one of 25 these points that you wish. Yes.

DR. WOLFE: These are general comments on the points that at on the board. About a year and a half ago at one of these meetings I commended CBER generally, this group particularly on the remarkably good research they had done, and there was at that point some question about adequate funding to keep doing what they're doing, and it sounds like that's at least somewhat better. It's never as good as it should be.

But given this whole -- as most, if not all of you know, this was originally part of NIH, still physically there, was not even a regulatory agency until 1971 or two, whatever the year was. It can be looked on as a research.

The first question is adequacy of OVRR approach. From a research perspective, I think it's excellent. Some cutting edge studies are being done, things that Phil talked about, nonspecifically amplify nucleic acid when you're sort of hunting for adventitious agents that haven't been identified before.

But to reflect the questions that came up several times this morning, what's the match between that and the first product or the first products that are coming through the hoop?

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And this morning it was is it just a recommendation; is it would it be nice to do or what? And I think that although we will and I will certainly direct these questions tomorrow at the sponsor when there's a presentation, it would seem to me that there are certain at least state-of-the-art diagnostic, if you want to call them, techniques for either tumorigenicity or adventitious agents or for residual cell substrate DNA which are far enough along that they should be just automatically requested of the company as part of their package.

There are other ones that are in development, and even though we don't have the final word on how sensitive and specific they are and so forth, there should be some consideration given to having the company at least do a certain amount of those.

And I think that's really the dilemma. It isn't so much, particularly after what we've heard today, as to whether OVRR has done a good job. I think we would all agree they've done a tremendous job, but how does this translate into the regulatory aspect of the agency?

I think that's a difficult question, and
I certainly would like us to move in terms of our

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recommendations in the direction of as safe possible, never, you know, 100 percent safe, but as 2 safe as possible, and that means sort of pushing the 3 4 companies to take advantage and be required for their 5 specific products to do all that has already been done. 6 7 ACTING CHAIRMAN DAUM: Thank you very much, Dr. Wolfe. 8 Dr. Aguilar-Cordova. 9 10 DR. AGUILAR-CORDOVA: I would echo that. 11

Some tremendous research was presented here, but addressing the issues directly posed there about tumorigenicity, oncogenicity studies, and designer cells, I would caution that we might get a false sense of security based on this designer classification of these cells. The only thing they have that's really designer is that they are designed to be able to propagate a virus. They weren't transformed or immortalized on purpose by that gene.

And in fact, from the data that we saw today, it seems like it requires multiple events to occur to become a tumorigenic agent. E1A and E1B was presented to be a very poor transforming, you know, tumorigenic agent. So therefore, this cell might probably have multiple event.

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And I think it would be dangerous to have the false sense of security that if we cannot detect E1A and E1B as a contaminant, that that would be any better than not detecting anything else from an unknown transforming event, and thus, I think that designer cell classification should be looked at carefully.

On the other hand, we were also shown that it is a very unlikely event that this transforming or oncogenic activity would come through from the minute amounts of contaminating DNA that are currently allowed on a per dose basis, and given that very unlikely event that I believe was ten to the minus eight, ten to the minus ninth range, then the additional events that might have occurred in those cells really probably don't change the probability of or the risk of that contaminating DNA since one in ten to the ninth is probably no different than five in ten to the ninth.

But lastly I would then follow Dr.

Decker's, that the adventitious agent portion of this discussion would probably become the most critical of all of those since that was apparently logs of difference in risk.

ACTING CHAIRMAN DAUM: Thank you very

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DR. KOHL: I'd like to go back to something Dr. Decker said, and if we could achieve a consensus on that, it would make it easier for me and maybe for the Committee.

We have Dr. Kohl, then Dr. Hughes.

I'm having trouble with at least three issues that we're being asked to discuss, and Mike suggested, and I think I concur, that the adventitial agent issue regarding designer cells, other than the fact that they're around longer and maybe have a slightly or some undefined increased risk of being infected with something, but other than that, I don't think we have been presented with anything suggesting that the adventitial agent issue in designer cells is any different than the adventitial issue in any new cell substrate.

So the question is: should we be discussing that pertinent to this or can we leave that issue alone and let CBER go through their routine adventitial issue discussion, which they have to do for every cell line, and move to the two things that seem to be pertinent to designer cells in particular?

ACTING CHAIRMAN DAUM: I would respond by saying that I hear a consensus building for the

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concept that the adventitious agent issue is 2 unique to these designer -- I hate that term --3 designer cell lines. Nevertheless, we have been asked to comment on whether the new cell lines we've heard 4 about today in a generic kind of way -- how to address 5 6 these issues, and more importantly, is the approach 7 that's being taken adequate to the concept? 8 So while I agree with your point, I think the agency still needs our opinion. So I'd like to 9 continue to leave it on the table as an issue, 10 although I think you're right personally that it's no 11 12 different than any new cell substrate. 13

I have Dr. Hughes, Ms. Fisher, then Dr. Katz.

DR. HUGHES: I'd like to respond a little bit to the point that was raised a few moments ago about whether or not designer cell substrates are, in fact different than transformed cell lines derived by other means.

And I think the first thing that's worth discussing is that the cell line that's transformed in vitro by whatever means is not necessarily equivalent to a tumor cell, and one of the things that's particularly important if one is talking about the collaboration of a number of genetic changes necessary

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to create a frank tumor cell for the kinds of things we're discussing here, the development of cells that are permanent in culture, it may not be necessary to have as many change, and that I think automatically distinguishes the kinds of things we're discussing here in terms of creating designer cells certainly from cell lines derived from tumors from animals or humans, and I think that's an important distinction.

And the other thing, I think, that matters in that regard is that particularly if in the creation of the cell in vitro, the designer cell, if you like, if one does set the system up in such a fashion that the controlling gene -- and this is the point I tried to make this morning -- can be shut on or off, one can ask then by shutting it off whether the cell returns to what one might call a normal phenotype or not, and there are some relatively simple assays which are probably beyond the scope of the discussions we're having today to ask whether or not those cells are reasonably normal in terms of their behavior.

And I think you can get at by doing things of that sort whether or not there are additional changes that are associated with the establishment of those cell lines, and I think that's one of the reasons that that type of experimentation is worth

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And finally, to just comment very briefly on what's on the list and to respond to some of the other points that were made earlier, I think in a sense the question is not even so much whether we should proceed in this direction, but more of a question of how we should proceed. In fact, not whether or not we should move in this direction, but how, and what are the tests that are necessary to provide the responsible margins of safety that we hope always, whether we're involved in creation of receiving of vaccines, that we think we deserve.

And I think it's a question -- the real question is to think very carefully and to try as best we can to determine the best ways to be safe, and I think for some of these issues and for some of the things that we need to test for that the answers are reasonably straightforward.

Not all of the work is necessarily done yet, but I think we know more or less how to do it. I think some of the other questions are more difficult, and probably in a sense one of our tasks ought to be to try and think carefully about not whether to do it, but how to do it.

ACTING CHAIRMAN DAUM: Thank you very

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I have Ms. Fisher, then Drs. Katz, Griffin, Goldberg, and Coffin.

MS. FISHER: Well, it appears that the risk assessment of residual DNA infectivity and tumorigenicity and how much should be allowed is almost entirely dependent upon the assumption that the population to be injected with this DNA is immunologically competent or what is being termed as, quote, normal.

But hundreds of millions of humans have genetic predisposition to cancer and autoimmunity or are suffering from active cancer and autoimmune disorders, and it doesn't appear to me that there's been enough consideration given to biodiversity that narrows the definition of what is normal, and that this has an impact on the validity of the animal studies conducted so far and affects the premise that what counts most is how much DNA rather than who is being exposed to it.

And I think that before we walk down this road, a lot more has to be known about the differences between people and their response to this DNA.

ACTING CHAIRMAN DAUM: I want to make sure I understand you clearly. Are you speaking about

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| 1  | expanding the scope of the animal research?            |
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| 2  | MS. FISHER: Yes, because to truly give                 |
| 3  | informed consent, you're going to have to know more.   |
| 4  | Individuals are going to have to know if they have a   |
| 5  | higher risk because of their, you know, predisposition |
| 6  | potentially.   |
| 7  | ACTING CHAIRMAN DAUM: Thank you very                   |
| 8  | much.  |
| 9  | Dr. Katz.  |
| 10 | DR. KATZ: I was going to debate with                   |
| 11 | Michael Decker, and I'm sorry he left. I would         |
| 12 | turn   |
| 13 | ACTING CHAIRMAN DAUM: As I am.                         |
| 14 | (Laughter.)  |
| 15 | DR. KATZ: I would turn his neutral                     |
| 16 | position into an even more positive one. I think       |
| 17 | there's less concern with these cells than with        |
| 18 | primary derived cells. The problems we had with SV40,  |
| 19 | with avian leukosis virus. We didn't use               |
| 20 | Sudimangabese (phonetic) or chimpanzees. So we didn't  |
| 21 | run into HIV, but all of the potential adventitious    |
| 22 | agents have been from cells from a natural source,     |
| 23 | from other primates or other non-human sources.        |
| 24 | Whereas I think these are much better                  |
| 25 | defined and much better tested. I would give them a    |

more positive approach as what' being done and what's 1 potentially available is much more reassuring than 2 were we to use another primary cell line. 3 4 ACTING CHAIRMAN DAUM: Thank you. 5 I have Drs. Griffin, Goldberg, Coffin, Blair, and Diaz. 6 7 Dr. Griffin, please. 8 DR. GRIFFIN: Well, I think that with respect to oncogenicity, first of all, we know at 9 least the 293 cells can cause tumors in mice. 10 definition the cells themselves can cause tumors at 11 12 least in some animal models. So, therefore, the issues become whether there's something else besides 13 14 which are really the issue that Dr. Hughes has just 15 made, whether there's something else besides the 16 adenovirus transforming genes that are in the cell 17 lines that we should know about, and the only way 18 we're probably going to be able to figure that out is if we can knock out in some way the function of those 19 genes and see if those cells still can cause tumors in 20 21 mice. 22 something else that we should be 23 worrying about is there, but then the issue become 24 really then the DNA issues because you aren't going to 25 be injecting cells as a part of what you give as a

part of a vaccine. Presumably you can be sure of that.

But then the quantities of DNA and having very good data on how many nanograms or the real quantitation in mice of different varieties that have both increased susceptibility to tumors because of oncogene mutations and also increased susceptibility because they're young or immunodeficient in one respect or another, including immunodeficiency in NK cells, not just T cells.

So skid mice or something that perhaps is even more susceptible than a nude mouse. So I think that it's really moving toward just a clear understanding on characterization of these cells and this quantitation issue, which is what it's all going to come down to at the end in looking at the final product basically.

And the other point is that, which really hasn't been brought up because it's in many ways the easiest to deal with, is a real risk obviously is recombination in these cell lines, and that the product that you can actually get viable virus out, and the engineering that's going on right now will probably deal with that issue. So that makes it very unlikely, but that is in the other tumor models at

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least where even though adenovirus is probably not 1 2 that oncogenic in humans, but in other situations where you really have the increased risk is if you get 3 recombination. 4 ACTING CHAIRMAN DAUM: 5 Thank you very much. 6 7 Dr. Goldberg. 8 DR. GOLDBERG: First of all, I'd like to 9 commend the agency for the excellent presentations. It's really clear and basically are allowing me to ask 10 questions, which I couldn't do from just the reading. 11 12 I think the idea of having a framework for the testing of adventitious agents is absolutely right 13 14 It's very important, but I think even now it's 15 time to start looking at the assumptions and looking at the results that you've observed under various 16 modeling assumptions, whether it's in vitro or in the 17 18 early animal work. 19 I mean, it's very hard to say "never," and statistically you never can. there's always a finite 20 21 probability of something occurring, and therefore, I 22 think it's very important that you start to think in 23 terms of the different underlying truth that could 24 produce data, such as the data that are observed. 25 You're also using batteries of tests as I

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see it, and you can come up with rules for combining the batteries that would give you more assurance and reduce the probabilities that you're missing something, and I think that some of that needs to be

It can be done crudely in terms of worst case analysis. Everything is under the worst possible scenarios that you could think of. What would your numbers look like, and then you accumulate them, but there are more sophisticated ways to do that, but that's a way to start.

You can also design sequences of the testing that may be able to make it more efficiency for manufacturers and for you to be able to work your way through based on some of these results, and those things all need to be worked out. We can't do it here, but they are things that I think need to be thought about.

The other issue is the carcinogenicity studies. I think that that needs to be done, but the system obviously would need to be stressed to the limit because these are very low -- the likelihood of any of this occurring is very low.

ACTING CHAIRMAN DAUM: You're breaking up, Dr. Goldberg. Can you speak right into the microphone

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for us?

DR. GOLDBERG: Okay. I think you have to stress the CARCI studies, I mean, and do them in the way that you do standard carcinogenicity for any drug, which can be much longer than five or six months. You need to push the thresholding doses that you're using to see whether or not anything does occur at some dose, and then you work your way back to what might be a safe threshold.

ACTING CHAIRMAN DAUM: I think that the idea of trying to mathematically model risks of worse case scenarios is one that it does really need to be developed in a more systematic way than we've heard today, and then I think once those models are developed, it's a separate issue of whether we -- and by "we" I mean the most global "we" I've ever said in my life -- we, the public and the people sitting at this table and the FDA and the manufacturers and mostly the people who are going to receive these vaccines then need to decide whether or not they accept those risks, theoretical or not.

But I think modeling them with all of the information we do have, incomplete as it may be, is a wonderful concept that I'd like to hear more about.

DR. GOLDBERG: I just have one more

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comment.

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ACTING CHAIRMAN DAUM: Okay.

DR. GOLDBERG: Which is I think that then you evaluate the risks we're going to have to make some distinctions about a preventive vaccine that's given to children versus a therapeutic vaccine for serious illness, and there will be some gradations of acceptable risk which will also play into the evaluation.

ACTING CHAIRMAN DAUM: I have Drs. Coffin, Blair, Dias, Faggett, and Kohl, and now Myers and van der Eb.

Dr. Coffin, please.

DR. COFFIN: Okay. First I wanted to comment to Ms. Fisher's comment on the experiments that are being done regarding the oncogenicity of oncogene DNA in experimental animals. These are -- and as to how they would play into the issue of variation of immune confidence in the public at large.

These experiments are being deliberately designed to minimize the immune competence of the animals that are being injected. They're going into either newborns, weanlings, or into nude mice and, if necessary, other animals of this type will be being brought in. So they're being set up to be to a first

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approximation the worst case scenario in terms of what the immune competence of any potential human recipient would be, at least as close as we can come straightforward animal models and animal models that are reasonable to deal with and don't have a very high background tumor incidence, for example.

Regarding the issues on the board, the tumorigenicity and oncogenicity studies of the cell substrate have to be done, but I have a lot of trouble seeing how you use the information you get from them because if you have a cell line that does not give tumors in animals, but yet it's a cell line, do you come to the conclusion that that cell line is necessarily safer and you can relax the stringency with what you have to do other testing because of that?

And on the other hand, I'm not convinced that we can come to the conclusion that a vaccine prepared from a cell line which is much tumorigenic necessarily carries with it, just because of that fact, carries with it a greater potential to contain DNA which will cause bad oncogenic consequences in the recipients of the vaccines.

So we have to know this information, but I just don't see how it's used or what its relevance

will actually be to what the final decisions and the 1 final way we think about a product are. 2 One thing we haven't considered very much 3 with these that is special to the designer cell 4 5 substrates in the system that's been particularly under discussion and to others regarding retrovirus 6 helper lines and so on is the issue of recombination. 7 There has been a lot of bad experience 8 with that in retrovirology. 9 I'm not sure that the 10 11 12

adenovirus people have gotten anywhere near the levels of the sort of bad things that have been discovered with people generating helper cell line after helper cell line that couldn't possibly give replication competent recombinants and finding that sure enough they do, and it wasn't until things really have to be subdivided in a much more firm way in retrovirus systems than they are in these systems to actually reasonably insure that there are very low levels of

this will, of course, need to be discussed in much more specific terms, but I think it's an issue that we have to keep in mind.

And another issue that is specific for vaccines, viral vaccines and live viral vaccines, is the possibility that the virus itself can bring in --

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recombinants.

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can over and above the DNA fragments that are present, can actually encapsidate or recombine in cellular DNA and enhance the introduction of that DNA into cells.

If these were propova virus vaccines, propova virus is very well known to encapsidate genome size fragments of cell DNA and bring them in. Adenovirus, I don't know where they tend to do that as much, but I suspect there's some of that, and I think that's an issue that may have to be looked at separately that hasn't really arisen in our discussions.

As far as the issue of DNA contamination in these products and the possible oncogenes, I don't see how we can treat these cell lines any differently than we would any other cell line as far as the standards that have to be applied, which we don't completely know what they are yet, I think, because we don't really have -- I don't think we have the data yet that we need to really judge the risk of this.

I think the risk is extremely low, but I don't think we have the data to really put any quantitation on it, but I don't see why there should be a difference between DNA, between viruses grown on any kind of cell line, one to another, as to the way this is treated.

1 ACTING CHAIRMAN DAUM: Thank you very 2 much, Dr. Coffin. You raised a lot of new points that we haven't really addressed in detail yet. 3 Dr. Blair, then Dr. Diaz, Dr. Faggett, 4 Kohl, Myers, van der Eb, Minor, and Aguilar-Cordova. 5 6 Dr. Blair, please.

> DR. BLAIR: I think to follow up, I think I'm probably a little more comfortable that they don't form tumors than John. Maybe I would agree that we may not know what that means, and certainly you can't be less careful with the material that comes from a cell like that, but I think the closer the cell is to a normal what we seem comfortable with, which is a normal diploid cell, the closer it is to that, the more comfortable I would feel, and I think the more comfortable the public will probably feel as a whole.

> In terms of the biodiversity issue, I think there is an attempt in some of these experiments to test tumorigenicity of things that we believe to be tumorigenic to try and establish some sort of baseline that we are trying to do this in a variety of different backgrounds, as many as to stress the system in such a way as to get a positive response from which we can then determine some sort of sensitivity and hopefully then some level of confidence in negative

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responses.

But I guess it is very difficult to use the rodent or anything else as a real model for all of the varieties of human genetic background that these vaccines will go in, and ultimately we have, I guess, to be as safe as we can be in the model systems and develop as good a model system and as testable a system as we can to test the risk.

But there will probably always be a, you know, some risk of some situation, and people will have to be aware of that as these things go out.

ACTING CHAIRMAN DAUM: Thank you very much.

Let's move on to Dr. Diaz, please.

DR. DIAZ: Well, firstly, I'd like to comment that I think that the approach to the evaluation of these newer cell substrates is very thoughtful and certainly based on what data is available currently.

And with that in mind, we always worry about the unknown, and I think it's very important that the FDA makes recommendations on what types of testing ought to be done to at least give us as good a feel for the safety of a particular product as is capable at that point in time.

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And yet I also feel that it merits perhaps even making some perhaps even more specific recommendations about what types of tests ought to be done at what time point and how perhaps often they might need to be repeated or at what time frame they might be repeated in dealing with some of these cell lines.

Because of the length of time involved in some of the tests, I would hate to get to a point in time where we're down the road and recommendations were somewhat open to interpretation, and then we come down the road and suddenly the question arises, and we're at a point in time where we have to deal with less information about that product than we could potentially have had.

So I recognize the issues about requiring versus recommending and yet perhaps putting some time or at least some recommendations based on certain intervals would be meritorious.

Switching gears a little bit, the usage of some of these cells and particularly the usage of vaccine constructs in viruses like adenovirus or perhaps there may be other viruses to which this might even be more applicable, but viruses that are somewhat ubiquitous in the general population.

I think despite the fact that issues about 1 recombination can probably be hopefully dealt with and 2 ruled out. I think the question is still going to 3 come up at some point in time with these products when 4 5 they're used in humans, and suddenly there's infection perhaps in an immunocompromised host or 6 viral products, viral genes or viral gene products 7 found in tumors in humans, and the question will come 8 9 up in a vaccinated person: is this related to vaccine or is it related to a wild type virus occurring. 10 11 And what Ι haven't heard is any 12 discussion, and perhaps it's not possible from a 13 molecular standpoint, but any discussion about having some kind of marker or the need to have some kind of 14 marker in these constructs that would be able to when 15 16 that situation does arise to answer that question, 17 whether those products or that infection is a result of recombination with the vaccine virus and/or whether 18 19 it's wild occurring. 20 ACTING CHAIRMAN DAUM: Thank you very 21 much. 22 Dr. Faggett. 23 DR. FAGGETT: I agree with my colleagues 24 that there's been a high quality of the presentations 25 today, and I really appreciate it, and I especially

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appreciate the historical perspective from my colleague Dr. Sam Katz, a survivor of potentially an SV40 infection.

Stay well, Sam.

But I think this has really been an open and honest discussion of very technically challenging concepts. There's been a lot of good science present, and to include admission of limitations of that science.

I think we as a panel are now better able to make evidence based decisions with a better understanding of the evolving nature of this science. I think OVRR has been very adequate in its approach to the evaluation of designer cell substrates, to include all of the topics listed.

I agree with Dr. Hughes that this is an opportunity to really bring on line the state of our testing to minimize risk contamination by adventitious and other agents yet unknown.

I agree with Ms. Fisher that we do need to keep in mind that as we take the animal study results and try to apply them to a diverse target population, that there are a lot of other ethical considerations as well as scientific that we have to consider.

But I think as a primary care provider I'm

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very comfortable that we're in the process of really 1 looking at all available data, and in so doing, we'll 2 be a lot more comfortable to recommend to our patients 3 that, indeed, no stone was left unturned by us. 4 5 And I'm really impressed that safety has remained a top priority in this discussion. So often 6 we have the science separated from the safety, and 7 it's an afterthought. In this instance I'm seeing 8 safety as a primary concern, and I think with that 9 approach we'll be better able to really anticipate any 10 11 questions in the future. I think the results of our recommendations 12 will be better accepted because of this in depth 13 14 examination, and I truly thank for you 15 presentations today. 16 ACTING CHAIRMAN DAUM: Thank you. 17 Dr. Kohl, I think you're up. 18 DR. KOHL: We've heard a little bit about 19 refining the risk assessment, I think, and trying to 20 get finite kinds of numbers, and it's a little bit 21 deja vu. 22 I was looking at the September '99 panel 23 discussion, which several of the members here were on, 24 and I was struck by Dr. Sedivy's statement. Hopefully 25 I'm not killing his name. "It is worth trying to do

calculations so long as you do not believe the final 1 numbers." 2 3 (Laughter.) DR. KOHL: And I guess I wanted to know 4 from the people who were there and maybe anybody who's 5 wiser than I am. 6 Have we moved further from that 7 statement or are we still pretty much there? 8 : It's apparently just an exponentially multiplication system, and as we get further along in 9 10 multiplication, the numbers get fuzzier and fuzzier. 11 ACTING CHAIRMAN DAUM: I would like to actually begin the -- I think you raise an interesting 12 point, and I'd like to begin and ask Dr. Hughes we'll 13 14 stay focused on this subject for a moment, but I think 15 the numbers are one more approach to understanding 16 what kinds of situations in terms of safety we're 17 dealing with here. 18 I don't think the numbers are going to 19 solve the problem or provide security that makes us 20 forget about all the other things we've heard about 21 and talked about today, but I think if you're talking about ten to the minus 39th versus ten to the fourth, 22 23 I think that gives you a certain difference in how you 24 think about what we're talking about here. 25 So I pulled those two numbers out of a hat

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as a potential illustration, but I think what you quoted as being said a couple of years ago was right on the money. As long as we don't take them too seriously and believe that we've defined something that we really have no idea what we're talking about, b ut it still is useful to get us in the range and give us a little more piece of the puzzle, a little more frame. 

Dr. Hughes, you probably have something much more erudite to say.

DR. HUGHES: I very much doubt that, but I'll be happy to give you my prejudices. I was one of the people, and I'm sure you know if you've looked at the text, who expressed some skepticism of some of the calculations, not in the sense that I don't think they have some use, but as was mentioned a little while ago, because there are uncertainties in each of the numbers that goes into the calculation, you tend to expand the uncertainty issue as you multiply out.

And I think that was exactly what motivated us to try and get together with the FDA to try and derive in the animal models which have their limitations, and I think we would be the first to admit that, but to at least for the animal models get some numbers that have much less uncertainty.

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And I suppose I would apologize in some sense in the name of the federal government that it hasn't been a faster process, but as I think everyone who does science understands, the first thing you have to get is some money, and that part of the problem is solved.

And I think if -- and I'm sorry to say that I think it will probably be another year, but I think in another year we will at least be able to give in rodent models some clear preliminary data, and I don't think that's going to solve everything, but I think it will give us more confidence that we know what we're trying to deal with, and I think that will make us feel even more comfortable or less comfortable with what we're doing.

But I will always feel more comfortable if
I have data that I believe has a firm numerical basis,
and I think that's the goal of the experimentation
that's being done with the NCI and the FDA.

ACTING CHAIRMAN DAUM: Thank you.

I think we've spoken to Dr. Kohl's point a little bit, which is well taken, and Dr. Myers is next, then Dr. van der Eb, Minor, Aguilar-Cordova, and Kim, and there's actually a couple more. That will get you.

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DR. MYERS: I really like the risk modeling approach because even if the numbers are soft, at least put them into some sort of perspective.

As you say, ten to the four is a lot different than ten to the 39.

It seems to me the two things that are different about designer cells, a lot of people have commented that the cell substrate or the rules for cell substrate, whether we're talking about a new diploid cell line or others are pretty much the same, and one is Dr. Daum's point about what is different about the designer cell is what we put into it, and if we could ablate that function and see that the cells revert to what we expect, I think we learn a great deal about the stability of the cell substrate.

But I'd like to say something about the adventitious agents before we completely leave those. I agree with Sam that diploid cells and now continuous cell lines would be, I would think, much safer from an adventitious perspective.

We don't want to forget that these cells are somewhat different in that they are derived from fetal neural cells, and so as we're developing the assays to look specifically for adventitious agents, we maybe should be targeting them specifically for

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1 vertically transmitted agents. And so, Phil, as you were giving your 2 model of the spiked VZV assay that you did, I was 3 think about if, in fact, you were dealing with 4 5 trigeminal ganglia and looking for VZV, sensitivity of the assay and the difficulty of trying 6 7 to find a latent virus in that type of setting. So while I think the likelihood of adventitious agents -- the risk would be much reduced 9 as we get more experience with these types of cells. 10 I do think as different cell substrates come along, we 11 12 should think about their origin and target our seeking 13 assays towards in this case vertically transmitted and 14 neurotropic agents. 15 ACTING CHAIRMAN DAUM: Thank you, Marty. 16 Dr. van der Eb. 17 I would like to add a DR. VAN DER EB: comment on the opportuniticity (phonetic) issue. nine, three cells are oncogenic in nude mice. are weakly oncogenic, and so are the PER.C6 cells. Both cell types of weakly oncogenic in immunodeficient nude mice. The BRK cells, baby rat kidney cells,

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formed by Adenovirus 5 in our hands are just as weakly

oncogenic as the human cells, and in fact, if I

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remember correctly, but I am not absolutely sure if I

am correct, also the BRK cells -- so this is the baby

rat kidney cells -- transformed by oncogenic Adeno. 12

are also not that much more oncogenic than the Adeno.

5 cells.

The fact that Adeno. 12 transformed cells are oncogenic in immunocompetent animals and are, therefore, called oncogenic viruses is due at least in part to the fact that E1A of Adeno. 12 can switch off the Class 1 C antigens, the transplantation antigens in the transformed cell, but basically they do not seem to be very much more oncogenic in nude mice.

I remember many years ago there has been an experiment where in SV40 transformed human diploid skin fibroblasts, the SV40 large T antigen gene was switched off, and that was due to a temperature sensitive mutation in the large T antigen, and after several packages these cells, when you switch them to the nonpermissive temperature so that the SV40 large T is no longer functional, the cells return to a more or less normal phenotype and, in effect, stop the fighting, so indicating that in SV40 at transformed cells after a number of passages, but not hundreds of passages, but maybe 20, not much more has occurred.

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1 ACTING CHAIRMAN DAUM: Thank you very kindly. 2 Dr. Minor, please. 3 4 DR. MINOR: Firstly, I think that the 5 studies on the tumorigenicity/oncogenicity of the DNA are very, very welcome, I think. I think the existing 6 data are a bit anecdotal, and I'm quite impressed that 7 they seem to agree with each other as Keith Peden 8 demonstrated, and I think it would be nice to have 9 some real data on these things that you can actually 10 put your hand on your heart and believe. 11 12 (Laughter.) 13 DR. MINOR: With respect to tumorigenicity, in general, it seems to me that while 14 15 you have designer cell lines where you put in a 16 particular gene and that results in transformation, 17 nonetheless, you don't really know the full story. 18 I mean, I think there's a difference 19 between the retinal transformed cells and the kidney 20 transformed cells, for example, and it's not clear to 21 me why one goes relatively easily or straightforwardly 22 and the other one doesn't. 23 So it does seem to me that you don't 24 really know the fully story about why the PER.C6 is 25 the way it is and why the HEK cells are not perhaps

the way it is.

And then I think going on with what John Coffin just said, I think the question of degree of tumorigenicity is something that really needs to be carefully thought through. I'm not sure how tumorigenic a cell line would have to be before you decided it wasn't acceptable or if it could ever be unacceptable depending on how tumorigenic it is.

And that's why I think the DNA issue is really a very important one to get to grips with. There are clearly DNA delivery systems like cells, for example, which you wouldn't want to have stuffed into your vaccinees. Oncogenic viruses you wouldn't want. Viral nucleic acid I think you wouldn't want particularly.

I'm not sure what happens when you get down to oncogenes and other bits of DNA as well. It seems to me there's a bit of a data gap there in terms of do you really worry about them or not.

So I think I very much welcome the DNA studies which are being done by CBER. I think they're all to the good.

One thing I wouldn't like to slip through the net actually is the adventitious agent question. It seems to me that considering the viral testing, I

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COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 don't think there is anything special about these cells in terms of what you would actually do to look at them.

The TSE, however, I was a bit horrified by this. My country, as you may be aware, has become increasingly obsessed with BSE over the last 20 years, and the approach which has always been taken, adequate or not, is really to look at the nature of the materials which are going into your culture, system, and so on, this being regarded as the best place to put your resources and the most effective way, if you like, of resolving any issues that arise.

And the impression I had from what was said here is that it's now considered at least relatively straightforward perhaps to get a cell in culture infected with a TSE agent or to get a cell in culture spontaneously producing the TSE agent, and for me this is a basic shift in the paradigm.

I think it's going to be a very difficult thing to actually do that, which doesn't mean that it shouldn't be done, of course, right? But I would like to not let that one just go by on the nod because I think that's actually a matter of some concern, I think, and it would be a need to balance, if you like, the good against the possible consequences of doing

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1 that.

For example, if you wanted to go and test calf serum in cows, it would take you seven years and ten million pounds, which is a lot of dollars, as well.

ACTING CHAIRMAN DAUM: Thank you very kindly.

Next is Dr. Aguilar-Cordova, please.

DR. AGUILAR-CORDOVA: So I just have three quick responses or comments to what's been said.

ACTING CHAIRMAN DAUM: Please.

DR. AGUILAR-CORDOVA: One is with regard to what Ms. Fisher has spoke to, and that is the target population, and obviously I think that there needs to be some consideration of that, and I would hope that at the early stages of this one would not use very sensitive or very skid population, for example, or leap frog mainly (phonetic) patients or such, and I'm more concerned with that.

However, there are still two different concerns there. The product and the contaminants, and even within the product one must be a tad bit concerned, but we must keep in mind that the potential for RCA or replication competent adenovirus in the product, that may come in through the product versus

what may be in the environment and at what levels 1 might be tolerated or acceptable since we're all 2 3 exposed to some RCA most of the time. 4 The second was with respect to the testing 5 that was proposed by Dr. Krause and the technology that's being used, and it's fabulous actually. 6 really like that use of random primers probably to 7 just detect little pieces of DNA in the supernatant. 8 9 Now, and another thing that may be 10 considered, and I don't know if your group is doing anything, but just to throw it out there, it would be 11 new technology like micro chip analysis, and in fact, 12 13 that might even be something that would be considered 14 in the TSE or BSE type of environment as to whether 15 the presence of such infectious agents may lead to 16 different genomic expression profiles that might be 17 detectable that way. 18 And lastly, I hate to beat a dead horse 19 into the ground, but I guess often they're the easiest 20 ones to beat. 21 (Laughter.) DR. AGUILAR-CORDOVA: And this has to do 23 again with the designer cell state, and I was looking

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at the glass here in front of me, and it sort of

prompted the analogy.

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about

Τ think when we're talking tumorigenic cell lines, defined as cells that can form tumors in nude mice, as Dr. Hughes was mentioning, it's perhaps a series of events that were captured in vitro, and that they may not reflect what events have happened in vivo, but they still lead to tumor formation in the nude mouse. And if one has a glassful of candies like this and one more candy puts it over the edge, just because you know what that one candy that put it over the edge is doesn't preclude the fact that there's still a whole bunch of other candies in there, and if you take that one candy out, it won't go over the edge anymore. So it won't be tumorigenic anymore, but all of the other candies are still there, and the only difference in the designer cells, again, is that you

ACTING CHAIRMAN DAUM: Thank you very much.

Dr. Kim, it's your turn.

DR. KIM: Well, I guess looking to the question about whether approaches are adequate, I think that this question certainly is a moving target. As we heard today, there are many new assays, and animal models are being developed to look at the older

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know that one candy.

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issues related to oncogenicity and particularly adventitious agent contamination issues.

So I think, again, I'm sure that these issues will come back on another basis as we gain more data and experiences. So certainly I think we can address what we have today, and based on that I think I'd like to support the idea of, you know, having some sort of mathematical model, which we talked about earlier, because, again, there are data being generated in our models and questions have been raised whether that is relevant to humans or not, and again, there are some biologic and theoretical concerns with information coming out from in vitro, as well as animal models.

I think the best we can do is to try to come up with some sort of worst case scenario, and again, as many people have said, that shared that information with the public and that have the public aware of all of these exercises have gone, you know, before the material has been presented to them. So they certainly will be up to date on these issues.

And then lastly, I would also like to see some utilization of current advances made in the genomics, and I think it will be fun to look at some of these issues that were raised and so on and see

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what are, you know -- if something is entirely benign, 1 then I would hope to see that there are no changes, 2 but if something is coming up, then up and down, you 3 know, that might, you know, imply some potential of 4 5 some biologic concerns. 6 ACTING CHAIRMAN DAUM: Thank you, Kwang 7 Sik. I put my name down on the list, and it 8 9 comes up now. So I would like to ask a question. Dr. Peden, I think it was -- is he still here? There he 10 11 is. Good. 12 Dr. Peden -- my eyesight is bad, too --13 Dr. Peden, I think you raised the issue of SV40 follow-up or someone. Dr. Krause. Excuse me. 14 curious as to -- I was taking note of your comments 15 about SV40 now having been found in several patients 16 17 with human cancer, and I was aware that that was true and wondered how much of a surveillance that finding 18 has prompted. 19 20 In other words, is there an ongoing 21 screening of human tumors for SV40 among recipients of vaccines? 22 23 We've heard the issue several times today 24 about the need for not short-term observation with 25 vaccines that may have oncogenic potential. Here's an

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example of something that might need a very long-term follow-up, and what's being done about that?

DR. KRAUSE: Well, Dr. Lewis can probably add to my comments on this because he's been working in this field longer than I, but there have been -- the fact that people were exposed to SV40 was noted fairly early on. So it was possible to follow people over the long term and do different kinds of studies to determine whether different kinds of tumors appeared to be more likely in people who were exposed to one of the vaccines versus not, and also compare people from different regions where different vaccines which had different likelihoods of being contaminated were administered.

And so the epidemiological data exists, but such as they are, these are not studies that, I guess, are designed to pick up very low risks, and a confusing aspect of the SV40 in tumor issue is that some of the SV40 has also been detected in tumors of people who are too young to have received these contaminated vaccines.

So I think that's complicated. There have been very many published studies. I don't know. Is it over 50 at this point? How many published studies have found SV40 in one tumor or another?

| 1  | DR. LEWIS: It's over 50, less than 60.                 |
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| 2  | (Laughter.)  |
| 3  | DR. KRAUSE: Okay. Of course, these                     |
| 4  | studies, in general, have used PCR, which is a method  |
| 5  | which is certainly subject to contamination, but       |
| 6  | there's a very large number of laboratories, many of   |
| 7  | them independent laboratories that have found this.    |
| 8  | There also are a few negative studies as               |
| 9  | well, and so it's difficult to know what to make of    |
| 10 | it, except one thing is clear, that it's a potential   |
| 11 | problem.   |
| 12 | I think Robin Weiss wrote a very nice                  |
| 13 | review I think it was in Nature of the book The        |
| 14 | River, which basically said regardless of whether or   |
| 15 | not any of this stuff is right, the fact is if it      |
| 16 | isn't right, it's just because we were very lucky, and |
| 17 | so I think that that may well apply here as well.      |
| 18 | ACTING CHAIRMAN DAUM: Thank you very                   |
| 19 | kindly.  |
| 20 | I have Dr. Stephens, Coffin, Priola, Ms.               |
| 21 | Fisher. So we'll go next to Dr. Stephens.              |
| 22 | DR. STEPHENS: It's getting late, and most              |
| 23 | of my comments have already been made. I do have one   |
| 24 | issue, again, regarding a number, and that's the ten   |
| 25 | nanograms issue that repeatedly comes up.              |

Dr. Faggett this morning raised the question in terms of the WHO standard change from .1 to ten, the '88 to '90 recommendation, and I just wanted to hear some further discussion. I think Dr. Lewis had his hand up at one point and could comment. It seems to me that less is better, and

It seems to me that less is better, and for all of the issues that we've already discussed today, and again, while did we change that standard from .1 to ten nanograms?

ACTING CHAIRMAN DAUM: Dr. Lewis, would you comment?

LEWIS: Yes. DR. I think one of the driving behind forces. the change in that recommendation was the fact that concepts carcinogenesis evolved from the late '80s through the middle '90s. Generally it was felt that one oncogene was one transformed cell based on the virus models, but I think the work that was done on carcinoma of the colon by Burt Vogelstein and carcinoma of the breast perhaps by several other people whose names I can't recall right at this moment, but the concept evolved during this period of time over about eight years from one gene being involved in neoplastic development to multiple genes being involved in neoplastic development.

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| 1  | Now, when the data that was used to                    |
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| 2  | compute the ten picogram limit was based on a one-hit  |
| 3  | model; when you change that to a two-hit model, you    |
| 4  | basically increased or reduced the risk factor by the  |
| 5  | square of that risk factor, and the risk factors that  |
| 6  | I recall were around, I believe, one based on the      |
| 7  | one-hit model, about one in ten to the 11th or ten to  |
| 8  | the 12th, and so you double that, and now you're up    |
| 9. | around one in ten to the 20th.                         |
| 10 | And I think based on that, I think that                |
| 11 | change in concept was one of the driving forces behind |
| 12 | the increase in the level of DNA that was proposed.    |
| 13 | DR. STEPHENS: Can I pursue this just a                 |
| 14 | minute?  |
| 15 | ACTING CHAIRMAN DAUM: Yes.                             |
| 16 | DR. STEPHENS: Because we're dealing in                 |
| 17 | this particular instance, I think, with a one-hit      |
| 18 | model, EA-1G, in essence, which is being used to       |
| 19 | transform cells. Other events likely occur as we've    |
| 20 | heard today after that one event. So why not limit     |
| 21 | the issue to a one-event model rather than going to a  |
| 22 | more liberal standard, if you will.                    |
| 23 | ACTING CHAIRMAN DAUM: Anyone at FDA like               |
| 24 | to comment on Dr. Stephens' point?                     |
| 25 | DR. LEWIS: Well, I think in terms of the               |

| 1   | adenovirus E1A, that gene, while it transforms cells,  |
|-----|--|
| 2   | when you have it in its maximal capacity to infect     |
| 3   | humans and to spread in the population as a virion,    |
| 4   | the viruses are not oncogenic. So in an artificial     |
| 5   | system you do get transformation, but when you put it  |
| 6   | in a situation where it spreads through the            |
| 7   | population, and in fact, most of us sitting around     |
| 8   | this table are probably carrying Adenovirus 2 or       |
| 9   | Adenovirus 5 in our peripheral blood monocytes.        |
| 10  | So there's no and people who have                      |
| 11  | searched very diligently for the presence of           |
| 12  | adenovirus DNA in various kinds of human tumors, and   |
| 13  | there's no evidence that it's there.                   |
| 14  | So I think for these reasons, we're not as             |
| 15  | concerned about the adenovirus E1A gene, especially if |
| 16  | it's isolated, as we are about some other things.      |
| 17  | Jim might have something to say about                  |
| 18  | that.  |
| 19  | ACTING CHAIRMAN DAUM: Does Dr. Cook or                 |
| 20  | Dr. Golding have their hands up? If it's about this    |
| 21  | point, we'll go now. If it's not, we'll go in line.    |
| 22  | This point?  |
| 23  | DR. COOK: Yeah, I'd have to go now                     |
| 24. | because if I wanted until the end of the line, I'd     |
| 25  | totally forget what I was going to say.                |
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ACTING CHAIRMAN DAUM: It's happening to all of us, sir.

(Laughter.)

DR. COOK: So I would like to respond to this specific point, and that is it isn't fair to think about E1A as a one-hit model. The only way that E1A can do anything in terms of a measurable immortalizing event is what we all use in the laboratory, which is to put E1A into 3T3 cells or something like that, and you can get colony formation by using E1A with a neomarker or something like that alone.

If you try to do an E1A alone primary cell transformation, and Dr. van der Eb can comment about this, it's virtually impossible. The only person I know who's -- I mean, you can find a rare, a very rare cell line, but it's going to be several orders of magnitude, many orders of magnitude less efficient than E1A plus X, and X can either be a previously altered cell line that's been immortalized so that now you can get a colony formation or it's a complementing oncogene like E1B or ras or polyoma middle T, but thinking of E1A as a single hit is inappropriate.

> DR. STEPHENS: Yeah, I guess part of my

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concern had to do with the polyoma virus data where low levels, nanogram or picogram amounts, can be an issue in terms of infectivity, not necessarily -- but the combination is, I assume, what I was concerned about.

DR. BLAIR: Right, but I think you have to envision polyoma or any of the polyoma viruses like SV40 or polyoma as the equivalent of E1A plus E1B, considering what they can do. SV40T or polyoma T can do a couple of things, and E1A has to have E1B to do those two things.

So E1A is probably only half as good. It's probably only part of a transforming gene. Dr. van der Eb really is the world's expert on this, but that's my take.

ACTING CHAIRMAN DAUM: Dr. Golding, did you want to speak to this issue?

DR. GOLDING: Yeah, I think that it's important to remember that part of our approach is not to look -- I think we would recommend that the Committee does not look at one aspect in isolation. So I think to get sort of hooked up on the ten nanogram versus .1 nanogram is really not -- it's only one thing that we recommend. That, I think, was derived from some of the worst case scenarios that Dr.

Peden described. If you are to translate it into what the probability of transmitting an oncogenic gene, 2 such as activated res, you're talking about something 3 in ten to a million, in 100 million human doses. 5 But in addition, because we're dealing with designer cell substance, because we know what was 6 put into them to immortalize them, you have the additional safety of knowing that that particular gene 8 9 is not in your final product. So you'll have a way of following the 10 12

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product through the purification, as well as looking at the final product to make sure that it's not there. So to your best ability you're saying whatever we put in these cells to start with is not in the product. It's not in the vaccines that go into people.

And in addition, we would like to see a reduction on total amount of DNA to a dose that's really reduced the risk of any unknown oncogenic sequence to very, very low probability.

ACTING CHAIRMAN DAUM: You know, I think the committee is not hooked up on this one issue because I think we recognize that you can't just say as long as it's below ten we don't care what's in it, but I think the issue that Dr. Stephens is trying to explore is what prompted a change, and a change was

made, and it's intriguing to us because the issues 1 that prompted it may help us in our deliberations. 2 So I think that's why we're sort of 3 4 exploring it here. 5 Dr. Krause, do you want to speak to this 6 issue? 7 DR. KRAUSE: Yeah, just two very brief One of them is in addition to the data that 8 9 Dr. Lewis mentioned, there also is a lot of data that wasn't available about the amount of DNA that's 10 11 present in blood, and so if you consider the amount of blood in the form of transfusions that people are 12 exposed to without adverse effect, I think that also 13 14 had an influence on the WHO and changing their limit. 15 The other caution that I would add is not 16 to over interpret the polyoma virus infectivity data, and the reason is because mice are very susceptible to 17 infection with polyoma virus such that it does not 18 19 take very much polyoma to infect a mouse. 20 And if there were a virus that infectious 21 for humans, it would be very, very unlikely that such 22 a virus would not yet have been discovered. So the 23 kind of as yet unknown agents that one would be 24 worried about would be very unlikely to parallel that 25 situation.

| 1  | So I think the polyoma virus example is                |
|----|--|
| 2  | very useful as a worst case type scenario, but I don't |
| 3  | think that you can take that number and apply it       |
| 4  | directly to the human situation.                       |
| 5  | ACTING CHAIRMAN DAUM: Thank you very                   |
| 6  | much.  |
| 7  | Dr. van der Eb, did you want to speak to               |
| 8  | this issue or has everything been said?                |
| 9  | DR. VAN DER EB: I think so. I just would               |
| 10 | like to add that E1A, indeed, it can practically not   |
| 11 | transform cells, and the reason is that E1A is a very  |
| 12 | strong inducer of apoptosis in cells. So you need E1B  |
| 13 | in order to neutralize that effect.                    |
| 14 | And as to the ten nanograms of DNA, this               |
| 15 | is ten nanograms of turtle chromosomal DNA, of course. |
| 16 | It would be a very different issue if the ten          |
| 17 | nanograms were only activated <u>ras</u> oncogene or   |
| 18 | something like that.                                   |
| 19 | ACTING CHAIRMAN DAUM: Thank you.                       |
| 20 | I'm going to return to my general list                 |
| 21 | now, and did you want to speak to this very issue?     |
| 22 | DR. KETNER: Yes.                                       |
| 23 | ACTING CHAIRMAN DAUM: I'm sorry. You go                |
| 24 | first.   |
| 25 | DR. KETNER: It hasn't been mentioned I                 |
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| 1  | don't think that as far as DNA is concerned and the           |
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| 2  | transfer of oncogene size matters, and so it's of             |
| 3  | interest, I think, to know what the nature of the DNA         |
| 4  | in these perhaps is likely to be. If it's small               |
| 5  | pieces of DNA, a couple hundred base pairs, then it's         |
| 6  | much less likely to pose a possibility of transferred         |
| 7  | an activated oncogene or E1A or even <u>ras</u> E1A plus E1B. |
| 8  | So if the preparation of the product                          |
| 9  | involves, for example, DNA of the lysates, the hazard         |
| 10 | is very much reduced.   |
| 11 | ACTING CHAIRMAN DAUM: Okay. I have Dr.                        |
| 12 | Coffin, Dr. Priola, Ms. Fisher, and then I have a             |
| 13 | question, and that's all the people I've recognized so        |
| 14 | far.  |
| 15 | Dr. Coffin.   |
| 16 | DR. COFFIN: As it turns out, I also                           |
| 17 | wanted to speak to the issue on the floor.                    |
| 18 | ACTING CHAIRMAN DAUM: A double header                         |
| 19 | here.   |
| 20 | DR. COFFIN: The question I had in a sense                     |
| 21 | relates to that. It goes in a slightly different              |
| 22 | direction.  |
| 23 | First, my memory of the change in the                         |
| 24 | standard was that there are also some practical issues        |
| 25 | involved, such as the ability of the technology at the        |

time to measure small amounts, I think, if I remember correctly played -- and you can correct me on this. There may have been some other issues as well as what was, in fact, in practice achievable in any given real life prep.

In my memory of the discussions around this, of which I was present at one or two of them, not everything, was that there are also some issues like that in addition to the theoretical issues that were important. This goes actually to the point also about the size of the DNA, is if it wouldn't for the future be worth considering a more directed standard since we have the ability to do PCR assays and, you know, quantitative PCR assays now that are within the range of anybody that's making vaccines, whether it wouldn't be worth down the road considering developing an assay that's based on numbers of copies of some standard sequence that's present in all substrates that might be present as measured by some standard assay, a sort of true copy number standard which would then factor in the fact that most of the DNA is probably degraded and very, very unlikely, you know, a few hundred base pair pieces, and extremely unlikely to be possible to be reassembled into an intact gene in the course of this.

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It was pointed out earlier, and this is something that was remarked on, I think, during Dr. Peden's talk about sort of the remarkable concordance of the numbers of copies of DNA that came out of all of these different studies.

I was struck by that, too, but then on a little reflection, I realized that that's actually an artifact of the numbers because almost everybody uses somewhere around a couple of micrograms of DNA in these studies, and all of the samples on the studies that were reported gave positive results, and since in all of the molecules the genomes were about the same size, so all of them -- considering that lot together, I think an expected result that once you go through the same multiplication with numbers that are about the same to start with, you end up with the same result at the end, whereas, in fact, the underlying biological differences could have been extremely large while all of the numbers that are on those charts or all of the final conclusions that are on those charts should have had less than or equal to in front of the numbers.

Maybe in some cases it was really ten to the 13th molecules, but less than or equal to ten to

the 13th molecules could be ten to the fifth molecules 1 2 or ten to the fourth molecules. 3 · So I think the concordance that appears there is actually a little bit of slight of hand, 4 inadvertent slight of hand on the part of the analysis 5 that was done. 6 7 ACTING CHAIRMAN DAUM: Thank you, Dr. Coffin. 8 9 Dr. Priola. 10 Yeah, I'd like to break DR. PRIOLA: 11 entirely with this train of discussion and return very 12 briefly to the comment Dr. Minor 13 contamination with adventitious particularly with the TSE, and that is that it has 14 15 become -- it's apparently much easier to infect cells 16 with TSE agents than we originally thought, and I know 17 that he's aware of this. 18 Experimentally we've learned a bit better how to do that. It's still quite unpredictable and 19 20 quite difficult to do, and under the circumstances 21 that are being discussed here with these PER.C6 cells 22 and exposure to fetal bovine products that might be 23 potentially contaminated with BSE, we're talking about 2.4 logs of difference in terms of

infectivity.

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So when we do these things experimentally, we expose these cells to enough infection, infectivity to kill ten million mice, and if you look at the very few studies that have been done looking at TSE infectivity in blood, there's enough in there to kill a handful of mice.

So we're talking about very, very different situations. So under the conditions being described here, I would certainly say that it's unbelievably difficult to passage TSE infectivity in that regard, even though we are getting better at it.

I wish it were as easy as it might be, and I'd also like -- yeah, but I'd also like to very briefly address Dr. Aguilar-Cordova's comment about using microray analysis to perhaps pick up other markers of TSE infection that might be useful in a situation like this, and it's an excellent idea.

And I know that recently there have been reports, for example, that there is an erythroid differentiation marker whose expression level has changed in TSE infected animals, and those are the sorts of novel approaches that would be extremely useful in these situations, but may take several years to develop.

ACTING CHAIRMAN DAUM: Thank you very

kindly.

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Ms. Fisher.

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MS. FISHER: Well, I would like to return to the SV40 issue. SV40 has been cultured out of brain, bone, and lung cancers of children born to parents presumably who were exposed to polio vaccines contaminated with SV40, and there is a suggestion by some researchers that there was horizontal transmission perhaps involving exposure to SV40 DNA, and my question is: are the animal studies looking at successive generations of mice exposed to residual DNA for tumors?

ACTING CHAIRMAN DAUM: Thank you.

Dr. Krause or someone from FDA want to take that one on?

DR. PEDEN: No, I don't think we know that, and we certainly hadn't factored it in, but maybe we could consider it at some stage.

The trouble with the mouse experiments, of course, is you normally are going to sacrifice the mouse, but we could in the future design experiments to address that.

And while I'm on the microphone, I just wanted to say in defense of those numbers there were a limited number of studies, John, that did go down in

the dose response. Now, admittedly there weren't that 2 many, but there were some. So we do in some cases have a lower limit, 3 albeit in very small studies. So it may not be quite 4 such a slight of hand as you imply. 5 6 ACTING CHAIRMAN DAUM: Okav. We're getting to the point where I would sort of ask people 7 to really as they contemplate comment, whether it's 8 9 been said before already or whether it's something new, and also direct your attention to the last line 10 of the slide, which is to discuss any additional 11 safety concerns besides the ones that are raised. 12 13 Ms. Fisher raised the one of passage, 14 placental passage across to subsequent generations. 15 Does anyone have others? 16 We're trying to sort of sum up. So we're 17 looking for new points for the top issue and comments about additional safety concerns, and then we can come 18 to closure on this, I hope, fairly soon. 19 2.0 Dr. Coffin, please, and then Dr. Moulton. 21 DR. COFFIN: Just to make sure it gets on 22 I said this before, but I just want to put the list. it on the list. One is the recombination issue, which 23 I think really was additional to that, and the other 25 is packaging of host cell DNA into otherwise empty