

1 is given in your handout. Thank you very much.

2 DR. LEHRER: Thank you, Dr. Slater. Are
3 there any questions by the committee of Dr. Slater's
4 presentation? Okay, thank you very much. Now, I'd
5 like Bill to update the committee with any requests to
6 speak at today's open hearing, public session. Have
7 you received any requests at all?

8 DR. FREAS: Mr. Dr. Lehrer, and for the
9 new committee members, let me explain, we have this
10 open public hearing and especially for the audience as
11 well, so that any member of the public can address the
12 committee on any issues that are relevant to the
13 meeting topics and not only do we give them the
14 opportunity, we encourage any comments to the
15 committee. So at this time, I would have to say that
16 in response to the announcement in the Federal
17 Register notice, we have not received any requests but
18 is there anyone in the audience who would like to
19 address the committee at this time?

20 Seeing none, Dr. Lehrer, I bring the open
21 hearing to a close and turn the microphone over to
22 you.

23 DR. LEHRER: Thank you, Bill. Well, we
24 are scheduled for lunch but I think it's a bit early,
25 so I suggest we just continue with the program and

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1 then we can see where the time is as to where we'll
2 take our break for lunch. So the next section is
3 going to deal with regulatory topics.

4 First, Dr. Slater will present
5 considerations for the regulation of recombinant
6 allergens for diagnosis and treatment of allergic
7 disease. Dr. Slater?

8 DR. SLATER: Thank you. Let me just
9 explain a little bit. The next two presentations,
10 this one about recombinant allergens, what needs to
11 come next and the discussion of glycerol in allergenic
12 extracts are really based on our interest in having
13 the committee be focused in these issues which we are
14 anticipating are going to come up in the future.
15 These are not driven by any specific regulatory
16 questions. In fact, there are no questions associated
17 with this, but this is a committee that we anticipate
18 will be dealing with recombinant allergens and this is
19 a committee that will be dealing with glycerol.

20 And these are not topics that have been
21 treated in recent times before this committee and I
22 wanted to start this discussion with the committee
23 anticipating that we're going to be dealing with these
24 issues as time goes forward. And I think before I
25 even get to recombinant allergens what needs to come

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1 next, I think it's important to sort of set the stage
2 by talking about in broad terms, where we are with
3 natural allergens, which is what we're actually using
4 and have been using for quite a long time.

5 These are all natural products. They're
6 mixes based largely on a completely unselective
7 extraction of source materials. They are products
8 that are manufactured and sold in different diluents.
9 They are of varying potency and stability but they are
10 a documented efficacy in the immunotherapy of allergic
11 diseases, especially due to hymenoptera, ragweed,
12 grass, cat and dust mite allergy exposure.

13 More on where we are with natural
14 allergens, the unitage for non-standardized product is
15 largely uninformative as to the potency. That's an
16 important concept to fix in mind and I know I don't
17 have to convince anyone on this committee of that
18 fact. But standardized products are controlled for
19 potency and stability and the standardization is based
20 on identity to a US standard for the most part.

21 Standardized products still constitute
22 only a small minority of product number, 19 products
23 out of a universe of hundreds of products, that it's
24 likely that they represent a greater percentage of
25 products volume that's actually purchased and used.

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1 We don't really have any specific data on that. Where
2 are we with natural allergens?

3 Well, it's not that allergenicity equals
4 immunogenicity which equal potency, but with natural
5 allergens they tend to go together. If you have a
6 more potent product, it's going to be more allergenic
7 and that's sort of the basis of the way we standardize
8 these products and we have really depended on this
9 relative equivalence of these three important features
10 of the natural products.

11 Products may be used for diagnosis and
12 immunotherapy, although it's important to note that
13 not all of them are approved for both diagnosis and
14 immunotherapy. And there are production issues
15 associated with certain of these natural products. As
16 an example, you've heard a great deal about
17 precipitates. So in summary, we have with natural
18 allergens a diverse group of products, many of which
19 are of uncertain potency but several of which are
20 standardized and are of documented efficacy, both for
21 the diagnosis and treatment of allergic diseases.
22 This is where we are.

23 Where could we be? Where could we go?
24 How could we improve the situation with natural
25 allergens? Well, obviously, the first answer from me

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1 is going to be we could increase the number of
2 standardized products. The more standardized products
3 we have the more we'll have a unitage that's actually
4 biologically meaningful and helpful for our physicians
5 and patients.

6 We can also potentially improve the
7 standardization of some current products by improving
8 the definition of the measured allergens. We could
9 increase our purity standards, we could attempt to
10 institute selective extraction techniques,
11 purification methods and we could improve our
12 characterization methods of these natural products.
13 We could also attempt to improve stability, either by
14 having more products in glycerol, lyophilizing
15 products or perhaps other methods that we haven't
16 thought about yet.

17 We could attempt to improve delivery
18 systems. We, as physicians, could attempt to have a
19 better definition of the indications for the use of
20 these products and certainly as physicians, we could
21 have more consistent and rational applications. These
22 are all ways that we could improve the products that
23 we currently have.

24 But certainly over the past many years,
25 the promise of recombinant allergens has been raised

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1 often and loudly and it's certainly an exciting
2 possibility. So where are we with recombinant
3 allergens? Well, at the moment we have in recombinant
4 allergens extraordinarily potent research tools. And
5 this has been demonstrated worldwide using many
6 different allergens. These are remarkably potent
7 tools for dissecting immune responses, for modifying
8 immune responses in the laboratory, for looking in
9 ways that we really couldn't look at before at
10 allergen structure, for determining structure function
11 relationships and for generating novel and interesting
12 products in the laboratory.

13 Where can we be with recombinant
14 allergens? Well, there are lots of opportunities.
15 Unfortunately, the opportunities are both positive and
16 negative and so we have to be a little bit careful but
17 I'm going to start with the positive first. One of
18 the most exciting possibilities of recombinant
19 allergens is that they can be used as standardization
20 tools. This would be a remarkably good tool for
21 standardizing the allergens that we currently have
22 with certain limitations that I'll talk about next.

23 We have the clinical opportunity to effect
24 a real divorce between allergenicity and
25 immunogenicity. And this is obviously of great

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1 clinical interest and of great clinical importance.
2 We could potentially have greater purity and
3 consistency of product than we have now. We could
4 have greater product stability, both due to purity and
5 potentially due to engineering. We could engineer
6 into the products ways to make them more stable than
7 they are now. It would certainly be very attractive
8 for my laboratory to have a 25-year standard product.
9 That would be really quite attractive.

10 And we could potentially improve delivery
11 systems in ways not possible using native proteins.
12 That being said, there are also negative clinical
13 opportunities, and I think the first two really is we
14 have to confront the fact that recombinant allergens
15 post a challenge to standardization in a couple of
16 different ways, at least a couple of different ways
17 that I can think of.

18 The first way is that these are really
19 unique products with different biological features.
20 I can now standardize every ragweed product on the
21 market with a single US Reference Standard. There's
22 every reason to believe that if we have multiple
23 recombinant ragweed products, we're not going to be
24 able to standardize them with a single US Reference
25 Standard because they're going to have different

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1 biological properties that are going to make it
2 impossible to compare them to the same standard.

3 That's potentially a very good thing, but
4 we're going to have to confront the fact that we're
5 going to have to think about standardization in a very
6 different way with these recombinant products because
7 they are all potentially going to be unique products.
8 It's also a challenge to standardization for the very
9 obvious reason that we currently take advantage of the
10 fact that the potency is really related to skin
11 testing and there's every reason to believe that when
12 these recombinant products come down the pike we're
13 not going to have that relationship or we're going to
14 have to look at new and appropriate ways to
15 standardize each and every one of these products.

16 In addition, one of the things we're going
17 to have to be careful about with recombinant products
18 is that the indications are going to be likely to be
19 more specific than the indications for the native
20 products. It's extremely likely that immunotherapy
21 products are going to be ineffective for the diagnosis
22 of allergic disease. It's possible that diagnostic
23 products may be ineffective for the immunotherapy of
24 allergic disease and the usage of these products may
25 be much more population specific than it is now.

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1 It's not clear that if you have a
2 recombinant product for a single important dust mite
3 allergen you're going to be able to use it in the same
4 population. Physicians are going to have to get used
5 to refining the usage, the population specificity of
6 its usage in a more defined manner.

7 This is an effort to outline what the
8 process is for getting a great idea to the market.
9 You want to start with lab-based science. You have to
10 have some clinical interest, and of course, some
11 financial interest in the product. You have to
12 advance the pre-clinical safety and efficacy studies.
13 You have to get into human studies which we'll talk
14 about more in a couple of moments. And then finally,
15 hopefully licensing and then as Dr. Walker mentioned
16 early this morning, our relationship with products
17 doesn't end with licensing. There's a long post-
18 licensing relationship that continues on and on.

19 And so now we're going to get more into
20 sort of the guts of the FDA process and how these
21 things can actually move forward and I think it's
22 important to review, especially for the new members of
23 the committee, how does the FDA decide what it's going
24 to do. The FDA owes its existence to the Food, Drug
25 and Cosmetics Act of 1938 or the FD&C Act. It was

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1 revised substantially in 1997.

2 In addition, biological products are
3 effected by the Public Service Health Act of 1944 or
4 the PHS Act. These are the laws that really form the
5 basis of the FDA's existence and its activities in
6 what it does. The laws are very specific. They tell
7 us a lot of what we're supposed to do and what
8 manufacturers are supposed to do but it doesn't tell
9 us everything and the rest of the details are taken up
10 by the regulations which is the Code of Federal
11 Regulations which is revised regularly and in
12 addition, there are documents that are -- that also
13 instruct how the FDA does what it does and reflects
14 current thinking of the FDA. These are the guidance
15 documents and also the International Conference on
16 Harmonization or ICH documents are products of
17 international collaboration which the FDA is a
18 signatory and these also give the details on how we do
19 what we do and how we decide what we decide.

20 Now, what are the guidance documents that
21 apply to allergenic products? And these can all be
22 found on the CBER website under guidance documents.
23 The one that I have bolded here is probably the most
24 important one and all the manufacturers are well
25 familiar with it. This is a "Guidance for Industry On

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1 the Content and Format of the Chemistry, Manufacturing
2 and Controls Information and Establishment Description
3 Information for an Allergenic Extract or Allergen
4 Patch Test". This was issued in 1999.

5 In addition, there are some guidances on
6 testing limits for the stability of standardized
7 grasses and the potency limits for standardized dust
8 mites and grasses, a revised protocol. There are also
9 guidance documents that apply specifically to
10 recombinant products and these are listed in your
11 handout as well. Two of these are ICH documents, two
12 of them are FDA documents and these are the documents
13 that reflect, again, the thinking of the FDA and the
14 way we're going to proceed with regulating these
15 products that are described.

16 So how do we get there, which is to have
17 a product, from where we are now? We have to start by
18 making a product that's safe and effective, that's the
19 baseline with which we all start and certainly we have
20 to have a product that can be manufactured
21 consistently. The product has to be manufactured
22 using current good manufacturing practices, these are
23 practices that insure that the products are
24 manufactured in a certain way that will, again, assure
25 the safety of the product. And of course, the

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1 necessary studies to demonstrate safety and efficacy
2 need to be performed.

3 The first step would be pre-clinical
4 studies. These are going to be product specific,
5 looking at efficacy and mechanism. The choice of a
6 model here is important and in addition, there needs
7 to be toxicology studies. These are animal based
8 studies for the product in question.

9 And then when you're going to get to human
10 work, which obviously, you need to do before you're
11 going to get a licensed product, you need to do an IND
12 or Investigational New Drug Submission. The objective
13 of this is to show that the product is safe and
14 effective and it's ultimately also to support the
15 labeled indications and the dosing of the product.

16 What is this IND process? This is an
17 important process. It's based on Section 505 of the
18 FD&C Act and Section 262 of the PHS Act and there's a
19 fair amount of information on the website at -- on the
20 CBER website at this web address.

21 The FDA's objectives in reviewing an IND
22 is really first and foremost to assure the safety and
23 the rights of study subjects and in Phase 2 and 3
24 studies, to help assure that the quality of the
25 scientific evaluation of the drugs is adequate to

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1 permit an evaluation of the drug's effectiveness and
2 safety. In other words, in Phase 2 and 3 we're also
3 concerned in addition to safety and rights of the
4 subjects with making sure that we have a
5 scientifically valid study that will come out with
6 scientifically useful results.

7 Let's just go through the process very
8 briefly here. Phase 1 studies is the first
9 introduction of the product into humans. These tend
10 to be small studies. We're looking for dose ranging.
11 We want to get an idea of what doses can be tolerated
12 and what might be effective. These are very closely
13 monitored studies looking at both safety and activity
14 of the drug in question. When you submit an IND
15 application for Phase 1 study, you might get put on
16 clinical hold and what would be the reason that the
17 FDA would put you on clinical hold, that's basically
18 our way of saying you can't go forward with the study,
19 clearly if there was an unreasonable or significant
20 risk of illness or injury that would be a major
21 reason.

22 If the clinical investigator is found to
23 be not qualified to perform the study, if the
24 investigator's brochure is misleading, erroneous or
25 materially incomplete, or if the application simply

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1 doesn't have enough information in it to assess the
2 risk, that would be a reason to put the Phase 1 study
3 on hold.

4 And the Phase 2 studies are larger.
5 Again, they're still relatively small numbers,
6 hundreds of individuals. These are controlled
7 clinical trials looking preliminarily at the
8 effectiveness of the drug and they're pretty closely
9 monitored. Again, we're still very concerned about
10 safety issues and the small numbers are a way of
11 keeping as close a handle on that.

12 Phase 3 studies are larger, hundreds to
13 thousands of individuals. This is really the pivotal
14 study to look at efficacy. Obviously, the controls
15 are very important in this study. Now, what would be
16 the reasons to put a Phase 2 or 3 study on hold?
17 Well, all of the reasons for the Phase 1 study apply;
18 risk, investigator not qualified, brochure is
19 misleading, or just you know, insufficient information
20 to assess the risk. But then the additional reason to
21 put a Phase 2 or 3 study on hold is if the protocol or
22 plan is deficient in design to meet the stated
23 objectives. We want to make sure that you're able to
24 meet the objectives of the study.

25 So this is my chance to put in a small

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1 pitch to a captive audience for the IND process. The
2 IND process has come under criticism on several levels
3 but the bottom line is the IND process is extremely
4 important. It's important for the scientists and it's
5 important most of all for the study subjects. It
6 really protects human subjects. It protects their
7 safety and in a very real way it protects their civil
8 rights.

9 It also improves the science by imposing
10 a rigorous study design. It's really -- scientists
11 should see this as an opportunity to have a number of
12 people really pick over the protocol and make sure
13 that the study design really is going to bring about
14 what the -- is going to answer the questions that it
15 has posed.

16 In addition, the IND process facilitates
17 product approval because the design of the study has
18 already been previewed by us. So it can certainly
19 facilitate going through the licensing process.

20 Well, how to get there from here, what are
21 the general hurdles for new allergens? For any new
22 allergen, you're going to have to have some biological
23 justification for the product. In other words, the
24 product has to work somehow, has to help somehow. You
25 have to have control of your manufacturing practices,

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1 to impose good lot to lot consistency and I one of the
2 more interesting things of consequences of
3 standardization of allergens is really we're able to
4 accumulate data that we published two years ago it
5 really indicated that for grass and dust mite
6 extracts, the manufacturers really have very
7 consistent manufacturing practices. That's extremely
8 reassuring and certainly any product to move forward
9 is going to have to have good lot to lot consistency.

10 You have to have a good potency assay for
11 the product. If you can't measure it, you're not
12 going to be able to study it. And the study is going
13 to have to be adequately powered which means you're
14 going to have to have enough people in the study,
15 adequate size, to support the stated study objectives.

16 We have reproduced here the ICH document
17 called "Statistical Principles for Clinical Trials",
18 which is also available on the website that really
19 goes through in very nice detail and not into
20 laborious and lengthy fashion what the basic
21 principles are that we follow in terms of determining
22 study power. Of course, one statement that's very
23 important to make that again, I know all of you are
24 very familiar with is that the failure to demonstrate
25 a difference is not sufficient to demonstrate

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1 equivalence.

2 And if you're looking to demonstrate the
3 new product is equivalent to the old product, you have
4 to power it adequately so that you could see a
5 difference if there were one. Now, there are specific
6 hurdles for new recombinant allergens. The hurdles
7 that I have been talking about before are hurdles for
8 any products but there are specific hurdles for new
9 recombinant allergens that are dealt with in the ICH
10 and guidance documents on recombinant products that I
11 eluded to before.

12 First of all, you have to really make sure
13 you know the character and the stability of the gene
14 construct. And if a cell line is used, the cell line
15 needs to be extensively tested for the absence of
16 adventitious agents such as retroviruses, EBV or SV40.
17 The fermentation, growth media and growth conditions
18 have to be worked out and standardized. The
19 purification technique has to be worked out and
20 standardized and the final product has to be
21 characterized. You have to know what the product is
22 and there has to be some proof of structure of the
23 final product.

24 So we need to have a gene construct that's
25 stable and that we know what it is and we have to come

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1 out with a product that we really know what it is and
2 we have it well characterized.

3 There are more specific hurdles for new
4 recombinant allergens. The study design must target
5 the appropriate patient population. This may be
6 different from the natural counterpart. And in
7 addition, the indications for the product have to be
8 carefully considered prior to the study design, again,
9 the indications may be different from the native
10 counterpart and these have to be thought through in
11 advance.

12 Now, let's get to unitage. The unitage
13 will have to be biological unless purity is assured,
14 correlation of the biological activity to mass units
15 is constant and the stability of the biological
16 activity is assured under conditions under which the
17 product will be shipped, stored and used. In other
18 words, if we're going to use mass units for these new
19 products, we have to make sure through adequate
20 studies, that the relationship between the biological
21 activity of the product and the mass unitage is going
22 to be assured and constant under expected conditions.

23 This sounds like a lot but it actually has
24 been done before. This is a list that I generated
25 based on really not very much time looking for

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1 recombinant product that have been approved, that are
2 on the market. There's been quite a bit -- as you all
3 know, there have been many recombinant products that
4 have been derived and it certainly is something that
5 is achievable and is doable for recombinant allergens
6 as well.

7 Now, once again, I've put together a slide
8 that must be too complicated for this but the next
9 slide really basically just shows a number of
10 resources that are available. It will come up
11 eventually. There's a website on the last slide. The
12 Academy of Allergy has a future initiatives project
13 which -- ah, there we go. The Academy of Allergy has
14 a future immunomodulation initiative that they are
15 eager, they tell me, to talk to individuals both in
16 academia and in manufacturing that are interested in
17 developing new products.

18 I'm not sure what resources they have
19 committed to this but they certainly are eager to help
20 out in whatever way they can. The FDA/CBER website
21 discussing INDs has a lot of information and finally,
22 a pre-IND meeting is a resource that really can be
23 very helpful. In fact, we strongly encourage people
24 before they submit an IND to pull together as much
25 information from their IND application and send it in

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1 requesting a pre-IND meeting. This is really an
2 opportunity to have the people that are going to be
3 reviewing the IND go over it carefully, sit down
4 either face to face or in a tele-conference and really
5 go through it step by step and what is adequate, what
6 is not adequate, what you need to do to have a
7 successful application.

8 It can be done, it will be done but there
9 are processes that have to be gone through to get
10 there. Thank you very much.

11 DR. LEHRER: Thank you, Dr. Slater. I
12 have a question. With some of the new recombinant
13 allergens that are being developed and altered to
14 reduce their reactivity with IgE and theoretically,
15 make them safer molecules for treatment, have you any
16 specific thoughts in terms of how these might be
17 measured or standardized?

18 DR. SLATER: Wes. I think that's a good
19 point. I think that the biological activity they are
20 interested in for these would be their ability to
21 bring about immunomodulatory changes ultimately in
22 humans. There are models that can be developed for
23 their interaction with target cells. There are animal
24 models that can be developed but they do pose a
25 challenge and in fact, what would be, you know, very

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1 nice, would be if we could develop in the studies a
2 really clear correlation between some easily measured
3 unitage and the biological activity in the studies.

4 It's hard to imagine a lot release assay
5 that involved checking to see how it worked in an
6 immunotherapy model. But, you know, ultimately if
7 these products were going to be used for
8 immunotherapy, we have to make sure that whatever
9 unitage we have is correlated to their effectiveness
10 as immunotherapeutic agents. It could be mass
11 unitage. I think that would be something that we would
12 all welcome if the studies verify that. But there are
13 other units that can be used as well and they might
14 involve animal testing or testing of cell lines.

15 DR. LEHRER: I would imagine also that
16 because the claim is made for a lack of IgE
17 reactivity, that one might have to also assess for
18 that as well, and express it.

19 DR. SLATER: Absolutely and that's a
20 concern, obviously, with the stability of the
21 construct. If the product is demonstrated to have a
22 low IgE reactivity, we want to make sure that as its
23 passage, it's not going to revert back to the native
24 state and with simple mutations, that's certainly a
25 concern.

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1 DR. LEHRER: Thank you. Any other
2 questions from the committee?

3 DR. BURKS: The process you describe for
4 recombinant allergens, other things that are going on
5 that might modulate the immunoresponse from an
6 allergenic standpoint or peptides or conjugated either
7 recombinant or conjugated native proteins, is the same
8 process go through for both those other types of
9 peptides and conjugated proteins?

10 DR. SLATER: Yeah, I think it's basically
11 the same process. I think, obviously my statement at
12 the very beginning that these are all biologically
13 unique products applies here and this really isn't
14 meant to be a framework into which everything else has
15 to fit. This is a framework that sort of taking the
16 lowest common denominator approach. But as products
17 come up there will be specific concerns about them.

18 You mentioned conjugates, the stability of
19 the conjugate, the nature of the conjugate, the
20 characterization of the conjugate, the dependence of
21 biological activity on small variations that might
22 occur down the line, and manufacturing consistency,
23 that's going to be a major concern as well.

24 DR. LEHRER: Dr. MacDonald?

25 DR. MacDONALD: Yes, just a point of

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1 information; obviously, Phase 1 needs to be completed
2 before Phase 2 but often times in the literature you
3 see Phase 2/3 or a company will say, "We are conducted
4 Phase 2/3 trials". Does that mean that Number 3 does
5 not have to be -- Number 2 does not have to be
6 completed before Phase 3 begins?

7 DR. SLATER: I think what they do is they
8 sort of fold the two applications in together and
9 they'll have a Phase 2 section that will be smaller
10 and tighter and then leading directly into a Phase 3
11 but you know, I haven't had that much experience with
12 them but the limited experience I've had is to sort of
13 had a chance to review the early data before they
14 proceed with the larger study.

15 DR. MacDONALD: Thanks.

16 DR. LEHRER: Yes.

17 DR. SOTO-AGUILAR: I have a question. Do
18 you have already production Phase 1 that you're
19 studying with the idea of progression to Phase 2 in
20 the recent -- in the short term future or not?

21 DR. SLATER: I actually can't comment
22 products that might or might not be in the pipeline.

23 DR. SOTO-AGUILAR: Okay, well, this is the
24 reason I'm asking. In your list of the products that
25 already been using clinical management, I recognize

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1 three immunomodulatory agents that are using in
2 rheumatology, okay? Well, they are shown to be
3 effective in the management of rheumatoid arthritis,
4 three of these. However, what are we seeing now is
5 that those patients some of them are at risk for
6 developing auto immune antibodies that were never
7 thought of before.

8 There's a possibility that the
9 immunomodulation of certain diseases can lead to the
10 development of other responses, immune responses that
11 are not expected and that may not be surveilled or you
12 know, monitored at this time because they have never
13 been expected. So my recommendation or suggestion was
14 if you are working already in some products that will
15 be recombinant, could you assure that those
16 individuals that are going to be tested or treated
17 with can be sufficiently monitored before or during --
18 and during the process on a periodical basis for all
19 types of auto immune antibodies that we already know
20 so that then you can see, is there going to be a
21 likelihood of developing some other antibodies later
22 on.

23 DR. SLATER: Well, in the design of the
24 studies, one of their very important components are
25 inclusion and exclusion criteria and safety

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1 monitoring. These are very important parts of these
2 studies and the sponsors of the studies have to put
3 into effect fairly stringent monitoring measures to
4 assure that optimally that there will be no adverse
5 effects but certainly if there are adverse effects,
6 that we know about them as soon as possible and that
7 there are stopping rules in effect to stop studies if
8 there is an unacceptably large number of adverse
9 effects.

10 I think if you want to call our attention
11 to and sort of have us incorporate that into the
12 requirements, I think it would be helpful if you sent
13 us, meaning me, the information on these adverse
14 effects and your concerns and we can certainly build
15 them in. In addition, of course, any adverse effects
16 that you've observed with a licensed product of any
17 sort, via the Med Watch system so that it can be
18 investigated carefully. But that's important
19 information that we need to know.

20 DR. SOTO-AGUILAR: Yeah, will this test be
21 future initiative for immunomodulatory agents? Also
22 the committee of auto immunity and I'm sort of in
23 charge of this topic and I thought it's good the FDA
24 meeting is coming because I'm not certain that those
25 particular findings were even expected initially.

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1 Now those patients are more likely to be
2 tested because they have connective tissue diseases
3 but what if your tests your trying -- or treating
4 patients with hypersensitivity disorders, we're
5 talking of allergy working with the Ying and Yang of
6 the TH1 and the TH2 paradigm and that's the main
7 concern. So it would be nice if that could be
8 considered for everybody just across the board.

9 DR. SLATER: I think you're raising a very
10 good point.

11 DR. LEHRER: Yes, I think you raise a good
12 point. Are there any other questions or comments from
13 the audience? Now, Bill, have there been any requests
14 to speak at the open hearing?

15 DR. FREAS: I believe we still have one
16 more topic from Dr. Slater.

17 DR. LEHRER: Yes, I'm sorry. I'm ahead,
18 forgive me. I apologize, Jay. The next topic will be
19 Glycerol and Allergen Extracts. Dr. Slater?

20 DR. SLATER: This is the last presentation
21 in the open session and this will not be a very
22 lengthy one. I really, again, wanted to introduce
23 this discussion of glycerol and allergen extracts
24 largely because the issue came up last year in terms
25 of precipitates and there was some interaction with

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1 physicians and scientists as to the basis of
2 glycerol's activity.

3 Glycerol is a fairly simple molecule.
4 This is the structure of it. It's a three carbon
5 chain with hydroxyl groups. It comes under several
6 different names. Glycerol is the one that I prefer.
7 Glycerin is probably the most common one that's used
8 spelled without or with an E; one, two-three propane
9 trial and trihydroxy propane are also names that are
10 used in somewhat more obscure publications.

11 This is a widely used product. This is
12 present in more products than you're aware, certainly
13 many more products than allergen extracts. It's a
14 widely used solvent; humectant, plasticizer,
15 emollients, sweetener. It's used to add flexibility
16 to plastic products. It's used in the manufacture of
17 nitroglycerol, otherwise known as nitroglycerin,
18 cosmetics, liquid soaps, inks, lubricants, glues,
19 cements, antifreezes and hydraulic systems. This is
20 really a ubiquitous product in industrial society.

21 In the allergen world, it's also a fairly
22 ubiquitous product. This is a list of the standardize
23 allergen products and I'm sorry, this is a little hard
24 to read. The first column are the numbers of products
25 that are aqueous. The middel column is the number of

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1 products that are packaged in 50 percent glycerin and
2 the last column is lyophilized products and what you
3 can see here is what I eluded to before, that among
4 the dust mite and grass pollen extracts, all of them
5 are packaged in 50 percent glycerin.

6 Short ragweed and ragweed mixes most are
7 in 50 percent glycerin but there are a fair number
8 that are aqueous as well. Cat hair is a mix of all
9 three formulations as is cat pelt and the hymenoptera
10 venom and venom extracts are all lyophiled.

11 Why is glycerol added to so many allergen
12 extracts? Well, probably the major reason is that
13 it's a remarkably effective protein stabilizer.
14 There's also evidence that it's a protease inhibitor
15 and finally there's some evidence that it's
16 bacteriostatic.

17 How does it stabilize proteins? My guess
18 is that the major way that glycerol stabilizes
19 proteins is by freezing point depression. When you
20 have 50 percent glycerol, it will not freeze even if
21 you put it in the freezer. And as you know,
22 freeze/thaw cycles are quite effective at denaturing
23 most proteins and so depressing the freezing point my
24 guess is one of the major ways in which glycerol
25 stabilizes protein.

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1 But that's only on the low end. It also
2 turns out it stabilizes proteins on the high end and
3 it's clear from the biophysicists that glycerol
4 induces a number of conformational alterations in
5 proteins, causing preferential hydration, domain
6 interface changes, reduction of the backbone mobility
7 of the proteins and it also changes association
8 constants of the proteins with each other and may,
9 thereby, reduce interactions that lead to the
10 denaturation of the proteins.

11 There's a wealth of literature that I'm
12 not going to take you through in agonizing detail on
13 the effects of glycerin or glycerol on the stability
14 of allergens. This particular study from 1992 looks
15 at Prosopis Juliflora pollen or mesquite pollen,
16 Rhizopus and wheat dust. The problem with these
17 studies is that they all use different unitage and
18 different ways of expressing it. This particular one
19 is looking at percent reduction of RAST inhibition of
20 the three allergens at 40 days of storage at various
21 temperatures.

22 So this is reduction of RAST inhibitions,
23 so zero means it's the same potency as it was to start
24 with and you can see here on the left panel, these are
25 all in 50 percent glycerol. The right panel is the

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1 aqueous solutions. The temperatures go from four
2 degrees up through 55 degrees and what you can see is
3 that at four degrees there's some preservation of the
4 pollen extract of the Prosopsis pollen extract potency
5 relative to aqueous but the most dramatic effect for
6 the Prosopsis pollen is from 30 degrees and above.

7 At 30 degrees, which is sort of warm room
8 temperature, in 50 percent glycerol for 40 days there
9 was no measured loss of activity, whereas in the
10 aqueous solution there was 80 percent loss of activity
11 and I actually find this rather remarkable and almost
12 unbelievable that at 55 degrees, for 40 days, the
13 product only lost 40 percent of activity, compared to
14 80 percent of activity.

15 For Rhizopus the data are largely the
16 same, again not much of an effect, no measurable
17 effect at four degrees but a dramatic effect at higher
18 temperatures, and wheat dust the effect is
19 substantially less impressive and probably non-
20 existent and that may have to do with the method that
21 they use for measuring allergen content of wheat dust
22 may simply not have been looking at anything that they
23 wanted to measure.

24 Again, another study, this one from
25 earlier, from 1982, from Laboratory of Allergen

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1 Products at CBER, again looking at the temperature
2 effects of -- temperature and diluent effects on the
3 stability of the grass pollen extract by RAST
4 inhibition assay. In this case, this is just the RAST
5 inhibition, not percent reduction RAST inhibition, so
6 the higher the column, the better and if you'll look
7 here, this is a comparison of Cocas solution versus 50
8 percent glycerol. This is the days going out to three
9 months and what you can see here again is that at four
10 degrees with this particular extract, there is a
11 reasonably good preservation both in Cocas solution
12 and in 50 percent glycerol of allergenic activity.

13 When you go to 22 degrees, you see that
14 the allergenic activity drops off somewhat in Cocas
15 solution and is completely preserved in glycerol after
16 three months but then at 35 degrees there's a very
17 rapid and sustained loss of activity in the aqueous
18 solution and a rather impressive preservation of
19 activity in 50 percent glycerol.

20 And then finally a study from even earlier
21 from 1974 looking specifically at Antigen E content
22 and again, I'm sorry the unitage in this one is even
23 more different. This is months that elapsed until
24 there was a 50 percent loss of activity and again,
25 what you can see here is that if you compare the

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1 saline and the 50 percent glycerol saline, that at
2 four degrees there was an eight-month interval before
3 50 percent of Antigen E activity was lost whereas this
4 was a 15-month study, at 15 months, there was still
5 greater than 50 percent activity.

6 This is a little bit of a hard study to
7 interpret because we really don't know whether, you
8 know, this was 50 percent and this was 55 percent.
9 It's a little hard to know from these data as was
10 represented here, but you can see that there's a
11 definite trend of improvement in glycerol.

12 The stability of glycerated extracts is so
13 well accepted that it's actually enshrined in the
14 regulations in a form. The expiry dating of
15 standardized extracts is based on real time stability
16 studies and we have standardized extracts that
17 manufacturers actually have to do real time stability
18 studies to justify the expiration date that they put
19 on the product. But expiry dating on unstandardized
20 extracts can't be based on real time stability studies
21 because there's nothing to measure. There's on
22 potency measure.

23 So the expiry dating of unstandardized
24 extracts is actually specified in the CFR in 610.53,
25 and the major discriminating factor is whether it

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1 contains 50 percent glycerol or more or it doesn't.
2 If the product contains less than 50 percent glycerol,
3 the paradigm that's described in the CFR is what we
4 call 18 in/18 out. In other words, the manufacturer
5 from the date of manufacture, has 18 months in which
6 they can keep the product in house in their control.
7 After they ship it, they can tag on another 18 months,
8 so the actual stability dating of the product from
9 manufacture to expiry depends on when the stuff is
10 actually shipped.

11 If it's shipped at the date of
12 manufacture, then it's an 18-month expiry date but if
13 they keep it under their control conditions for 18
14 months, and then they ship it, it actually has a 36-
15 month expiry date.

16 Now, we get to show you the cartoon a
17 second time; with 50 percent glycerol or better, the
18 paradigm is absolutely identical except that it's 36
19 in/36 out. So the dating from date of manufacture is
20 going to be somewhere between 36 months and 72 months,
21 or six years depending on when it's actually shipped
22 after manufacture.

23 We have pretty good evidence that glycerol
24 inhibits particulate formation in allergen extracts.
25 This is something we eluded to before. It's an

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1 observation that the manufacturers have made and we've
2 made as well. In one series of observations,
3 particulates appeared in 95 percent of aqueous
4 extracts but only in 50 percent of glycerin aided
5 extracts and probably even more significant, the
6 particulates in the glycerin aided extracts in the
7 series were significantly smaller and sometimes were
8 actually quite hard to see, whereas the ones in the
9 aqueous extracts were the kinds you could see from far
10 away.

11 Glycerol is a preservative. There is
12 significant amount of old data that indicates this and
13 again, in the CFR, it's stated quite clearly that
14 "Products in multiple dose containers need to contain
15 a preservative except that a preservative need not be
16 added to an allergenic product in 50 percent or more
17 volume in volume". So, in the CFR it's specifically
18 stated that multiple dose containers have to contain
19 preservatives except allergenic extracts that are
20 packaged in 50 percent glycerol don't need to.

21 So these are the good things about
22 glycerol. What are the bad things about glycerol?
23 Well, the major problem with glycerol is pain on
24 injection and this is an observation that's been made
25 over and over again in many contexts and everybody has

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1 had this experience in their clinical practice. We
2 all know this. The paper that's quoted most
3 frequently is a study from the Hopkins group that was
4 published in the JACI and they basically showed that
5 the pain was related to the glycerin dose.

6 It's not really related to the volume of
7 the injection but to the actual calculated dose of
8 glycerin in that injection. And I'll just take you
9 through that very quickly. This is basically a series
10 of 12 different dose groups. Each dose group had 15
11 patients in it. It's a little bit confusing how they
12 represented that data, so I'm just going to walk you
13 through it a bit.

14 So ignore the numbers that are written
15 next to the dots those of you that are up close enough
16 to see the numbers. The closed dots reflect so-called
17 Grade 3 pain and the open dots reflect Grade 4 pain
18 which was characterized as severe pain on injection.
19 And what you can see here is that when you have a
20 total dose of glycerin that's less -- that's at .15 or
21 less, almost nobody had severe pain. But when you get
22 up to doses of .2 or greater, you had two patients out
23 of 15 in one group and two patients out of 15 in
24 another group who complained of severe pain.

25 This is the kind of pain that would stop

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1 people from having immunotherapy, so this is the pain
2 that we really want to be very concerned about. We
3 also want to be concerned about Grade 3 pain, which
4 while it doesn't stop you from immunotherapy, it's
5 still pretty significant and may interfere with
6 treatment and in that situation, the pain really
7 starts earlier at doses as low as .05 mls of glycerin.
8 So pain is really the drawback. It's really very good
9 for the allergens but if you inject too much of it, it
10 can be a serious problem.

11 The other negative is induration, so-
12 called glycerin button was observed in a couple of
13 studies and it was suggested that there was some
14 increased bruising associated with glycerin as well.

15 So in summary, this is a very brief
16 presentation, glycerol stabilizes allergens,
17 especially at sub-optimal temperatures, both in the
18 low end and at the high end. It may inhibit
19 proteases. I didn't show much data on that because
20 there really aren't much data of that. But as you
21 know, proteases are an important consideration,
22 especially with mixes of allergen extracts that are
23 used clinically. It inhibits bacterial growth. It
24 inhibits precipitate formation and the only real
25 drawback is pain on injection which can interfere with

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1 clinical treatment. Thank you.

2 DR. LEHRER: Thank you very much, Dr.
3 Slater. I have one quick question. I always thought
4 the 50 percent glycerin was used and I saw you refer
5 to 50 percent but when I spoke to someone in the
6 industry recently, they said that the requirement is
7 52.5 percent and this apparently is much more
8 effective in enhancing stability. Could you comment on
9 that?

10 DR. SLATER: No, I can't.

11 DR. LEHRER: Okay.

12 MR. HAUCK: I think that's a
13 misperception. It's -- the regulation is 50 percent
14 for an extract to be glycerinated or to contain 50
15 percent glycerin, it must have between 50 and 55
16 percent glycerin by assay. So the manufacturers
17 target 52, 53 percent to assure they have at least 50
18 percent glycerin because there's not a whole lot of
19 data below 50 percent.

20 DR. LEHRER: Thank you. Yes, Dr. Nelson?

21 DR. NELSON: Yeah, I think Jay presented
22 the -- a nice balance between the advantages and the
23 disadvantages. My concern is as a practicing
24 allergist and one who backed off from glycerin 30
25 years ago, because of unacceptability on the part of

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1 the patients is that other people with less clinical
2 orientation are going to look at the advantages and
3 start pushing towards more and more glycerin. And
4 about 20 percent glycerin in our experience, was the
5 top that you could get away with. So right now, we
6 can incorporate the glycerinated extracts and still
7 stay at 20 percent, but if more and more are pushed to
8 glycerin, then we're going to be in a bind.

9 It seems to me that the lyophilized
10 extracts have all the advantages of glycerin and also
11 get away from the precipitate problem and I wonder if
12 there's any intent on the regulatory people to start
13 pushing the manufacturers towards lyophilization
14 rather than towards glycerin.

15 DR. SLATER: We are certainly -- I'm
16 certainly sensitive to the issue of pain on injection
17 and to the degree that I might have been a little
18 insensitive at a meeting at the Academy last year, I
19 was clearly put on notice that it was a major issue
20 for clinicians.

21 Our concern is the safety and efficacy of
22 the products and you know, we're certainly interested
23 in anything that will enhance the stability and the
24 reliability of the product. We're concerned by
25 precipitates, we're concerned by losses of potency as

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1 that might effect the efficacy of treatment. I don't
2 think we're pushing manufacturers in one direction or
3 another, either toward glycerinated extracts or
4 towards lyophilized extracts. We have no specific
5 initiative to do that either way.

6 DR. GRUCHALLA: Two questions. One is
7 where do manufacturers stand as far as glycerinated
8 extracts? We're actually called by our major
9 manufacturer saying that they're going to total
10 glycerinated extracts and I was just curious of that
11 was the same across the board.

12 And then secondly, you know, one way to
13 get around it when we get the extract glycerinated but
14 then to make your dilutions in something that is non-
15 glycerinated but then you get back to the issue of
16 you're losing, you know, the stability over time.
17 But I wonder how often that is happening in practice,
18 probably more often than not.

19 DR. SLATER: Well, let me answer the
20 second question before the first question. I don't
21 think anyone is suggesting that when you got to
22 glycerinated extract, you should dilute it up in an
23 aqueous solution and then store it that way but
24 certainly people are diluting glycerinated extracts so
25 that they don't have to give concentrated glycerin

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1 doses. And that's leading to increased volume with
2 injection, increased numbers of injections which is
3 especially for pediatric allergists is a major
4 concern.

5 Now, in terms of what the manufacturers
6 are doing, I think that probably is motivated by the
7 difficulties posed by the precipitation. I think the
8 manufacturers have recognized when they've looked at
9 their product lines that they have fewer problems with
10 their glycerinated products than with their aqueous
11 products. And the response of some manufacturers but
12 by no means all, has to reduce their exposure by
13 reducing the number of aqueous products.

14 I don't know, Peter, if you'd like to tell
15 me whether I'm off base on that.

16 MR. HAUCK: I think you're dead on, Jay.
17 That's a fair comment.

18 DR. BERGER: I think the issue is that if
19 we make a complex mixture with -- I mean, the issue is
20 that if you want to give as high a dose as possible at
21 maintenance, you wind up giving a high dose of
22 glycerol, if you had a glycerol stock regardless of
23 how you diluted it, either during the raising dose
24 phase or even if you wanted to dilute the maintenance
25 injection.

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1 If you make a multi-antigen mixture, and
2 you're mixing glycerinated with aqueous extract, which
3 lots of us are probably doing, then you're diluting
4 out the glycerin but still having, you know, a lot of
5 antigens. But if more of the aqueous antigens become
6 glycerinated, then we're going to be diluting glycerin
7 with glycerin and it's going to hurt more. You know,
8 it would be -- if you had now a glycerinated extract
9 and a short half-life lyophilized extract, that would
10 be all right because you can make the aqueous solution
11 of the lyophilized extract in your office, keep it for
12 a short time and the final dose of glycerol would not
13 be that high.

14 But as more products become glycerinated,
15 it's going to be hard for us to have those maintenance
16 mixtures that have a lower concentration or a lower
17 total dose of glycerol at the maintenance dose.

18 DR. NELSON: Yeah, and I would agree. You
19 know, what's going to happen, it's going to make it
20 much easier for people to administer less than fully
21 effective doses so that in a sense we may be
22 contributing to decreased efficacy of extracts.

23 DR. BERGER: Right, exactly, because pain
24 rather than immunologic reaction will be the limiting
25 thing on dose.

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1 DR. LEHRER: Any other comments from the
2 committee? Peter.

3 MR. HAUCK: Jay, you had a slide that said
4 in one series of observations particulates appeared in
5 95 percent of aqueous extract. Who made that
6 observation?

7 DR. SLATER: That's actually based on
8 manufacturer's data.

9 MR. HAUCK: Okay.

10 DR. LEHRER: Any other comments from the
11 committee members? Now, Bill, with the open public
12 hearing have there been any requests to speak?

13 DR. FREAS: Again, I have not received any
14 written requests to speak in this open public hearing.
15 Is there anyone in the audience?

16 (No response)

17 DR. FREAS: Okay, while we're waiting for
18 a response, let me just remind everybody this will be
19 the last open public hearing of the day as scheduled.
20 There will not be one at 2:00 p.m. Hopefully, we'll
21 all be home by then. There definitely will not be an
22 open public session at that time.

23 At this time, we're getting ready for
24 lunch. And when we resume after lunch, we will resume
25 in close session, so I will have to ask the cameras to

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1 be disassembled and removed from the room during
2 lunch. I will have to ask that the public not attend
3 the afternoon session. The only people who will be
4 permitted in the room will be those on the committee
5 and those directly involved with the processing of the
6 site visit report.

7 Any briefcases or personal items left in
8 the room will be placed in the hallway outside of the
9 back door. The Chair has asked that you have an hour
10 for lunch in which case we're going to ask that
11 everybody resume here at 1:00 p.m. for the closed
12 session. So we'll see you after lunch. There is a
13 table reserved downstairs for committee members. If
14 you'd like to sit at a table together, that's fine.
15 It's down in the restaurant right below here. We'll
16 see you at 1:00.

17 (Whereupon, at 11:50 a.m., a luncheon
18 recess was taken.)
19
20
21
22
23
24
25

CERTIFICATE

This is to certify that the foregoing transcript
in the matter of: ALLERGENIC PRODUCTS ADVISORY
COMMITTEE MEETING

Before: FOOD AND DRUG ADMINISTRATION
CENTER FOR BIOLOGICS EVALUATION
AND RESEARCH

Date: FRIDAY, MARCH 15, 2002

Place: BETHESDA, MARYLAND

represents the full and complete proceedings of the
aforementioned matter, as reported and reduced to
typewriting.

Pippa Antonio

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