LEGAL SERVICES CORPORATION OPERATIONS AND REGULATIONS COMMITTEE

OPEN SESSION

Friday, April 29, 2005 4:40 p.m.

The Caribe Hilton Hotel
Los Rosales Street
San Geronimo Grounds
San Juan, Puerto Rico

COMMITTEE MEMBERS PRESENT:

Thomas R. Meites, Chairman Lillian R. BeVier Michael D. McKay Frank B. Strickland, ex officio

OTHER BOARD MEMBERS PRESENT:

Robert J. Dieter Herbert S. Garten David Hall Maria Luisa Mercado Florentino A. Subia

STAFF PRESENT:

Helaine M. Barnett, LSC President
Victor M. Fortuno, Vice President for Legal Affairs,
General Counsel & Corporate Secretary
David Richardson, Treasurer & Comptroller
Jonathan Asher, Acting Special Counsel to the President
Mattie Condray, Senior Assistant General Counsel
Thomas Polgar, Acting Director, Office of Governmental
Relations & Public Affairs
Patricia Batie, Manager of Board Operations
Richard (Kirt) West, Inspector General
Laurie Tarantowicz, Assistant Inspector General &
Legal Counsel
Michael Genz, Director, Office of Program Performance
Bernice Phillips, Nominee, LSC Board of Directors

PUBLIC:

Linda Perle, Senior Attorney, Center for Law & Social Policy, CLASP

Julie Clark, National Legal Aid & Defender Association (NLADA)

Don Saunders, NLADA

Jo-Ann Wallace, Senior Vice President for Programs,

Steve McIntyre, Lone Star Legal Aid

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MOTIONS: Pages 4, 5, 7, 35

- 1 PROCEEDINGS
- (4:40 p.m.)
- 3 MR. MEITES: I will call to order the meeting
- 4 of the Operations and Regulations Committee.
- 5 Let me first ask if Ernestine -- Ernestine,
- 6 are you still on the line?
- 7 No answer.
- 8 All right. The first item of business of our
- 9 committee is the approval of the agenda for today's
- 10 meeting.
- 11 Do I hear a motion to that effect?
- 12 MOTION
- MR. McKAY: So moved.
- 14 MS. BeVIER: Second.
- MR. MEITES: And the agenda is approved.
- 16 Second, since our last meeting at the February
- 17 4 and 5, 2005 meeting, our committee has met again. We
- 18 met on April 1, 2005 in Charlottesville, Virginia.
- 19 We have circulated the minutes of both the
- 20 February 4 and 5 meeting and the April 1, 2005 meeting,
- 21 and I'll ask if there's a motion to approve those
- 22 minutes.

- 1 MOTION
- MS. BeVIER: So moved.
- MR. McKAY: Second.
- 4 MR. MEITES: And they are approved.
- 5 The next item on our agenda -- April 1, 2005.
- 6 Yes. That's been approved, as well.
- 7 I'm sorry?
- 8 MS. MERCADO: Yeah. I was just going to point
- 9 out a correction on the minutes, on Page 17 of our
- 10 Board book, for the February 5th minutes.
- 11 MR. MEITES: Yes, ma'am.
- 12 MS. MERCADO: I believe that that -- well,
- 13 it's a long sentence, that last sentence, but it had
- 14 some language that dealt with, as allowed to, you know,
- 15 within the provisions of whatever your local
- 16 professional ethics require.
- I mean, I know you want us to get off the
- 18 proceedings, but assuming that they were able to do so
- 19 without violating whatever the local operational
- 20 ethics, I thought we discussed that.
- 21 MR. MEITES: I'm looking at our committee's
- 22 minutes, which are on -- of that meeting -- which are

- 1 on Page 16 and 17 of the Board book.
- MS. MERCADO: The very top paragraph.
- 3 MR. MEITES: "There was a brief discussion,"
- 4 is that what you're referring to?
- 5 MS. MERCADO: Yes, and the second sentence
- 6 says, "After a review of the information provided by
- 7 the staff, the committee instructed the staff should"
- 8 -- well, that "to" probably should be out -- "notify
- 9 the recipients who are still involved with class
- 10 actions and ask that they remove themselves from the
- 11 proceedings."
- 12 And all I was saying was, you know, without --
- MR. MEITES: Right, that that's --
- MS. MERCADO: -- hurting the clients --
- MR. MEITES: That is correct, and I will treat
- 16 the minutes as so amended, "ask they remove themselves
- 17 from the proceedings if it were possible in light of
- 18 ethical considerations and local court orders."
- 19 MS. MERCADO: Yes.
- MR. MEITES: Okay.
- 21 Can I have a motion to approve the minutes as
- 22 so amended?

- 1 MOTION
- MS. BeVIER: So moved.
- MR. McKAY: Second.
- 4 MR. MEITES: All right. Thank you.
- 5 Okay. And review, I find that we do not yet
- 6 have the April 1, 2005 minutes, so the only minutes we
- 7 have approved are the minutes of the meeting of April
- 8 -- of February 4 and 5, 2005.
- 9 At the meeting of April 1, 2005, our committee
- 10 spent an entire day reviewing the rest of 1611.
- 11 As many of you are aware, our committee has
- 12 spent at least four meetings considering the group
- 13 representation and retainer portions of that rule, but
- 14 there are numerous other changes in the rest of the
- 15 rule that we considered.
- 16 On April 1st, we literally went through the
- 17 rule, line by line. Staff members and stakeholders
- 18 were present, as well as the director. I think the
- 19 grantee was the Blue Ridge Legal Assistance Corporation
- 20 is our grantee in Western Virginia.
- 21 Also present was Jonathan Asher, who has
- 22 served as the director of the Colorado grantee.

- Our committee's sense of that meeting I
- 2 believe is that with the input from staff, our
- 3 stakeholders, as well as two executive directors, we
- 4 were able, in at least our view, to understand the
- 5 areas in which change had been proposed.
- 6 Our committee, in effect, made a number of
- 7 suggestions as to how we thought the rules should --
- 8 rules should -- regulations should be changed. Some
- 9 agreed with the staff proposals, some did not.
- 10 But we now have been given by the staff a
- 11 revised proposed regulation which I believe, and I've
- 12 read it and I'll ask Lillian and Mike for their views
- 13 in a minute, at least I believe it accurately sets
- 14 forth our thoughts at that meeting.
- 15 Lillian and Mike, is that a fair statement?
- MR. McKAY: Yes.
- 17 MS. BeVIER: Yes.
- 18 MR. MEITES: And in light of that, I believe
- 19 it appropriate at this time for our committee to
- 20 forward the proposed rule to the Board with a
- 21 recommendation, but before I turn that into a formal
- 22 motion, I'd like to throw open the matter to the floor.

- 1 If anyone has any comments they'd like to make
- 2 to us before we formally consider acting to forward
- 3 this matter to the Board, I'd like to hear from them
- 4 now, please.
- 5 MS. TARANTOWICZ: Good afternoon. Laurie
- 6 Tarantowicz with the Office of Inspector General. I
- 7 just have a brief request with regard to the preamble
- 8 of the rule.
- 9 Under the section by section analysis, the
- 10 group representation portion discusses the OIG's
- 11 comments, and perhaps because of the quick turnaround
- 12 from the April meeting to getting the material to the
- 13 committee, we weren't able to work together with
- 14 management to capture our comments and what had
- 15 occurred in April, so I was just wondering if, with the
- 16 proviso that we would be able to go back and work on
- 17 that before it's published?
- 18 MR. MEITES: That's fine with me. You
- 19 certainly should be able to state what your comments
- 20 are yourself, rather than having someone else state
- 21 them.
- 22 Is that --

- 1 MS. BeVIER: That's fine. What page are you
- 2 talking about, Laurie, do you know?
- 3 MR. MEITES: It may be in a number of places,
- 4 because I know in the discussion, your office's
- 5 position is summarized.
- 6 MS. TARANTOWICZ: That's correct. It's in the
- 7 -- I'm sorry. I can --
- MS. BeVIER: No, that's fine.
- 9 I'm just thinking, though, for the Board, you
- 10 might want to be able to pinpoint that so that we can
- 11 make sure that when we -- if we decide to go and say,
- 12 "with the exception of the following," we'd be able to
- 13 identify it in the Board book.
- 14 MS. TARANTOWICZ: Okay. I can do that.
- MS. BeVIER: Thanks. That would be helpful.
- MS. TARANTOWICZ: Thank you.
- 17 MR. STRICKLAND: All right. With that
- 18 proviso, I have been -- oh, yes, ma'am.
- MS. MERCADO: Were we going to discuss any
- 20 parts of it, or are we going to approve it first and
- 21 then discuss it?
- MR. MEITES: I -- well, we can do it either

- 1 way.
- 2 My thought was that, rather than discuss it
- 3 here, we'd just, if there's discussion, it would be at
- 4 the Board meeting tomorrow --
- 5 MS. MERCADO: That's fine.
- 6 MR. MEITES: -- if that's satisfactory.
- 7 MS. MERCADO: That's fine.
- 8 MR. MEITES: Now, I have been provided with a
- 9 script. I'd like to hold this up.
- 10 This is a script. It's wording for Ops & Regs
- 11 Committee recommendation to full Board re: publication
- 12 of 1611.
- 13 And this is the recommendation that I propose
- 14 our committee makes to the Board tomorrow. Let me read
- it, and if we're in agreement, then we will -- this
- 16 will be what our presentation is tomorrow.
- 17 The wording is:
- 18 "The committee recommends that the Board
- 19 approve for publication in the Federal Register for
- 20 public comment the notice of proposed rulemaking on
- 21 LSC's regulation on financial eligibility, 45 CFR Part
- 22 1611."

- 1 And that is what we would -- the
- 2 recommendation we would make to the Board tomorrow.
- 3
 Is that -- are we in accord with that?
- 4 MR. McKAY: Yes.
- 5 MR. MEITES: And that is subject to the
- 6 inspector general's recent comment, subject to the
- 7 cleaning up the language, but we're -- if we're in
- 8 agreement, I think that that is what we will do
- 9 tomorrow for the full Board, and at that time, if
- 10 there's discussion at the full Board, that's the time
- 11 to bring it up.
- 12 Okay.
- The next item on our agenda is, consider and
- 14 act on the petition to amend 45 CFR Part 1611 (sic).
- 15 At our last iteration on this, we had received
- 16 a report from staff as to those of our grantees that
- 17 still were formally of record in class actions. We
- 18 received that report.
- 19 The sense of our committee was that we ask the
- 20 staff to go back to those entities and to the extent
- 21 that they were in a position to withdraw, our sense was
- 22 that they should withdraw, subject to the real

- 1 possibility that, either because of obligations to
- 2 clients or because of the relationship of the counsel
- 3 to the court, it may not be possible.
- 4 So at this time, let me ask staff what
- 5 response it got to that request to bring us up to date?
- 6 MR. FORTUNO: If I may, Mr. Chairman, I
- 7 believe, just for the record, I believe the chairman
- 8 referred to this as a petition to amend 1611. I
- 9 believe it's 1617.
- 10 MR. MEITES: I misspoke. Correct.
- 11 MR. FORTUNO: And Jon, did you want to --
- 12 MR. ASHER: Mr. Chairman, I'm Jonathan Asher.
- 13 I am acting special counsel to President Barnett and
- 14 the Corporation. With me is Vic Fortuno, general
- 15 counsel and vice president for legislative affairs.
- MR. FORTUNO: Legal affairs.
- 17 MR. ASHER: Legal affairs. Excuse me. I'm
- 18 learning, but not there yet.
- 19 As requested by the committee at its meeting
- 20 in Washington, D.C. in early February, LSC staff, the
- 21 general counsel and I, with consultation with other
- 22 staff and others, developed a script to be used in

- 1 speaking with the programs that had reported open class
- 2 actions in response to the Corporation's prior survey.
- 3 Vic and I did not contact the one program
- 4 which reported that it had withdrawn from an ongoing
- 5 class action, but that the case was open pending a
- 6 conclusion of the matter, and that a determination of
- 7 its future claim for attorneys' fees for the program's
- 8 work performed before the restriction became effective
- 9 in '96 would still be dealt with down the road.
- 10 Vic and I together, generally by speakerphone,
- 11 contacted the other six programs that had reported
- 12 class actions, and we both stuck to the script, but
- 13 also informed each executive director how they could
- 14 review the actual transcript of the committee's
- 15 proceeding in February, so we were not just trying to
- 16 capture what we thought, Mr. Chairman, you and the
- 17 committee's position was, but that they could actually
- 18 review the transcript of that.
- 19 We spoke with all six programs at various
- 20 stages, have heard back from them.
- One program reported one open class action,
- 22 and it has agreed and has secured substitute counsel.

- 1 We've been provided with copies of the
- 2 substitution of counsel and a proposed order, which, as
- 3 of early this week, had been filed but not yet actually
- 4 signed by the court, but there is no reason to believe
- 5 that that will not be approved by the court and
- 6 entered.
- 7 One program reported five open class actions
- 8 originally. Each case has been closed for a long time
- 9 in court and in the program, and really, there's been
- 10 no action with one possible exception, and probably all
- 11 but that one should not have been originally reported,
- 12 and the executive director is sorry that he had
- 13 misinterpreted the request.
- 14 But there is one case where there has been
- 15 only minimal activity. That's a case against the then
- 16 Secretary of Health and Human Services. It's reported
- 17 that there have been infrequent, but there have been
- 18 requests by potential members of the class as to
- 19 whether they're covered by the order and the remedy or
- 20 not.
- 21 The last such request for such advice was in
- 22 2003. The program sought substitution of counsel.

- 1 That request was refused. They are engaged in efforts
- 2 to obtain other possible substitute counsel. Then they
- 3 will inform us.
- 4 It is -- they will let us know as soon as they
- 5 know whether they can secure substitute counsel,
- 6 although it should be noted that had the program not
- 7 handled that class action originally, under the
- 8 regulation, it could advise potential class members of
- 9 their rights under the order or even a notice of class,
- 10 but whether they can provide this assistance or not,
- 11 they're continuing their efforts to obtain substitute
- 12 counsel.
- 13 A program reported seven open class actions.
- 14 Of these, two have been completely closed and dismissed
- 15 by the court, one fairly recently, but two of the seven
- 16 are now officially and totally closed.
- 17 Of the remaining four -- excuse me -- of the
- 18 remaining five, they've requested substitution of
- 19 counsel by a non-LSC legal services public interest
- 20 provider and that request is under consideration by the
- 21 provider, but they've stated they are actively pursuing
- 22 substitution of counsel in those four cases.

- In the last case that they reported, the case
- 2 is totally over, but a claim for attorneys' fees
- 3 remains open.
- 4 There's a stipulated allocation of previously
- 5 awarded fees. That case has been to the U.S. Supreme
- 6 Court twice, as I understand it. The last time, cert
- 7 was denied, a year ago or so.
- 8 There are six counsel in that case, two
- 9 organizations and four individual lawyers. Five of the
- 10 six attorneys or organizations with a claim for a
- 11 portion of the fees have agreed to the allocation of
- 12 those fees. The sixth has not.
- 13 The matter is still before the Court. It's
- 14 taken it under advisement. So the program is totally
- 15 out of the case, and is just waiting for its share of
- 16 the fees for its pre-1996 work on the case.
- 17 Another program reported two class actions,
- 18 and they are seeking but have not yet obtained
- 19 substitute counsel, and they will inform the
- 20 Corporation, I think we told them, to inform you of the
- 21 success of their efforts, and they're committed to
- 22 diligently seeking substitute counsel.

- 1 Two programs, one with a single open class
- 2 action and one program with eight open but inactive
- 3 class actions considered the request that was made by
- 4 LSC and then respectfully declined to withdraw or seek
- 5 substitute counsel and stated they felt they were
- 6 within the limited scope of allowable activities under
- 7 the current regulation.
- 8 One of those two, though, requested that we
- 9 let him know if he was alone in his response, and even
- 10 though he's not, we will recontact him in any event,
- 11 but neither of those two at this point have agreed to
- 12 seek substitute counsel.
- 13 MR. MEITES: Thank you for your report.
- We do have compliance staff, and we're not the
- 15 compliance staff, and my sense is, now that management
- 16 is aware of the issue, we are confident that you will
- 17 stay on top of the issue, and like any possible
- 18 compliance issue, you will deal with it as you believe
- 19 appropriate.
- 20 My personal preference is that now that we've
- 21 raised this issue, the staff is clearly on top of it,
- 22 and we can pull back, although maybe we should get a

- 1 report in six months or so, to make sure that it's
- 2 being pursued.
- 3 Does that make sense, to just give them some
- 4 time to sort it out, and see if there's anything that
- 5 is of interest to us?
- 6 MR. McKAY: It certainly does. I have a
- 7 question about the report.
- 8 MR. MEITES: Please.
- 9 MR. McKAY: But first, I'm really pleased with
- 10 the report, particularly the first three quarters of
- 11 the report. The last part was troublesome.
- 12 And without going into detail, I'm wondering,
- 13 Vic, if you could tell us whether or not you agreed
- 14 with those two programs' assessments as to whether or
- 15 not it was appropriate for them to remain involved and
- 16 politely decline the invitation to withdraw and find
- 17 substitute counsel?
- 18 MR. FORTUNO: I think that if the activities
- 19 in which they are currently involved are limited to, it
- 20 says the necessary language of the regs, sort of an
- 21 adversarial monitoring, if they're simply monitoring a
- 22 court order, I think that the reg as written probably

- 1 permits that.
- I think there was some discussion at the last
- 3 -- not the last committee meeting, the meeting before
- 4 last, about whether lawyers receiving reports and
- 5 evaluating those reports in their capacity as trained
- 6 lawyers might actually cross the line and constitute
- 7 something more than non-adversarial monitoring.
- While the issue has been raised, there's never
- 9 been a determination to that effect, so I think that as
- 10 the regulation is written, without any further guidance
- 11 from the Corporation, the two grantees are probably
- 12 justified in taking the position that, so long as
- 13 they're not doing anything other than receiving reports
- 14 periodically -- and as I understand, they're few and
- 15 far between -- filing the report in the file for the
- 16 case, reviewing it, of course, and then filing it in
- 17 the jacket for the case, that they're not in violation
- 18 of the reg, I think they're right, because that is the
- 19 provision that was put into the req.
- So, so long as they're not actively
- 21 participating in or conducting a class action, and all
- 22 they're doing is engaged in the passive activity of

- 1 receiving a report, reviewing it, and putting it in the
- 2 jacket, that I think is probably permissible.
- If, however, there's anything in the report
- 4 that causes them to think that they need to take some
- 5 action, then they do need to get out and find
- 6 substitute counsel to take the action that they think
- 7 needs to be taken.
- 8 Of course, they would have to petition the
- 9 court for leave of court to withdraw, or to substitute
- 10 counsel, and that's subject to ruling by the court.
- 11 The court might deny the request to substitute counsel
- 12 or leave to withdraw.
- But that I think is, in short, how it would
- 14 have to play out.
- MR. McKAY: I now, after hearing that
- 16 response, fully embrace our chairman's admonition that
- 17 we send this down to compliance and make sure that they
- 18 watch instead of us trying to do it.
- 19 Thanks again for your good work.
- One last question if I may, Mr. Chairman.
- Do you, have you, or do you intend to
- 22 memorialize what you've done into a short memo to a

- 1 file indicating the telephone calls that you made and
- 2 responses that you received?
- 3 MR. ASHER: Yes, we will. It had been -- the
- 4 reason for the delay was, up until Wednesday, it was
- 5 our hope the order in the Tucson case would actually
- 6 have been entered and that we would have heard even
- 7 more updated responses.
- It would be my hope that we not only will
- 9 memorialize it in writing, but within a couple of week,
- 10 we will have greater information.
- 11 Let me clarify just, Vic, if I may, two
- 12 things.
- One, technically monitoring, it is non-
- 14 adversarial activity. It doesn't even include
- 15 monitoring. And we have no reason to believe that in
- 16 any of these cases there even are regular reports being
- 17 submitted.
- 18 So in the course of compliance, there of
- 19 course will be a review, but we have no reason to
- 20 believe that anything other than what is currently
- 21 allowed by the limited language of the regulation is
- 22 being undertaken by those two grantees.

- 1 Not to say I wouldn't have preferred a
- 2 different answer, but we have no reason to believe they
- 3 aren't correct in their interpretation based on what
- 4 they are doing.
- 5 MR. McKAY: I'm sorry, if I could just, one
- 6 more, and it's not a question, just a comment.
- 7 Again, wonderful work, and I do -- I think it
- 8 was your idea, Mr. Chairman, that we put this on the
- 9 agenda for six months from now and see where we are,
- 10 because it is something of high importance.
- 11 Thanks again for your work.
- MR. MEITES: Lillian?
- 13 MS. BeVIER: Is the problem that they're
- 14 encountering one of finding people willing to take it
- 15 up, or one of getting the court to agree to the
- 16 assignment?
- 17 MR. ASHER: In the three programs I told you
- 18 about, they're having trouble finding counsel willing,
- 19 even though it's totally dormant, to assume the legal
- 20 responsibility of taking over a complex, albeit close
- 21 to dead, matter that they know nothing about.
- I know the one program is trying to get a

- 1 fairly new public interest firm to take over four of
- 2 the cases. Another program talked to a former staff
- 3 member who respectfully declined.
- 4 So even though there is virtually or
- 5 absolutely no legal work to be done, you are
- 6 nonetheless entering an appearance in what was and
- 7 potentially could be a complex and, to the new lawyer,
- 8 unknown sort of case.
- 9 So it does take some time and some effort,
- 10 despite the fact they really -- nothing is currently
- 11 going on.
- 12 That's my understanding from at least the
- 13 three that are continuing to seek alternative and
- 14 substitute counsel.
- MS. BeVIER: Thank you.
- 16 MR. MEITES: Then, if that is our sense, let
- 17 me try to summarize.
- 18 First of all, I think it's now appropriate for
- 19 us to recommend to the Board that Mr. Andell's petition
- 20 formally be denied, which will end the petition part of
- 21 the phase.
- 22 Actually, I've talked to Mr. Andell some time

- 1 ago, and told him that that was my sense of what was
- 2 more likely to happen, and he told me he appreciated a
- 3 chance to appear before us, and I thanked him for
- 4 bringing this matter to our attention and told him at
- 5 least some of what we'd done to follow it up, and he
- 6 appreciated the efforts we'd taken.
- 7 So that's the first part.
- 8 The second part, I'd like staff just to make a
- 9 calendar memo probably at our -- I think we're meeting
- 10 in October -- our October meeting, is that right, to
- 11 just put this on our agenda, and just our followup
- 12 report would be appropriate.
- Okay.
- 14 The next item on our agenda is to consider and
- 15 act -- thank you very much -- consider and act on
- 16 future activities of the committee.
- We are definitely feeling our oats. We're
- 18 looking for more work.
- 19 We, of course, have as our next order of
- 20 business our consideration of 1626, which is the alien
- 21 regulation, which you'll recall has some group aspects
- 22 that we tabled.

- 1 Also, there was a petition filed by a grantee
- 2 in Wisconsin -- perhaps our grantee, I don't know if
- 3 there's more than one, but certainly a grantee in
- 4 Wisconsin -- asking that we reconsider our 12-1/2
- 5 percent PAI regulation, which we will consider.
- 6 There was some time ago a discussion of a
- 7 priority list presented to us, that the negotiated
- 8 rule-making committee I think had together, of rules
- 9 that may merit looking at again, but rather than go
- 10 through their list, I invited the staff to give me an
- 11 idea of how we should go about soliciting ideas for
- 12 where we go from here.
- 13 Vic?
- 14 MR. FORTUNO: Yes. For the record, Victor
- 15 Fortuno, general counsel.
- I have been asked to convey management's
- 17 recommendation on that point, and it's management's
- 18 view that the committee should solicit comment from
- 19 interested parties in developing a rulemaking agenda,
- 20 and that the committee should decide based on what
- 21 feedback it gets from staff and stakeholders on its
- 22 list of priorities, and we would then take direction

- 1 from the committee on what order you would like to take
- 2 up work on rules.
- I do know, I think the chair indicated that
- 4 there was a petition concerning the PAI rate. I do
- 5 know that there was a petition that's actually limited
- 6 in scope, doesn't request wholesale consideration of
- 7 the rule. I think it's just focused on the 12-1/2
- 8 percent, and a request that that be changed from a
- 9 specific figure to some language to the effect of "a
- 10 reasonable amount."
- 11 The petition, of course, can be acted on by
- 12 the committee or the committee may elect to develop a
- 13 rulemaking agenda, and if the committee decides to take
- 14 up PAI at some point, it could put off action on the
- 15 petition until it takes up the PAI, if that's something
- 16 it wants to examine.
- 17 Otherwise, it could act on just the narrow
- 18 petition presented, but it need not be done in any
- 19 particular order.
- 20 I don't think that the committee should feel
- 21 that its rulemaking agenda is driven by whoever files a
- 22 petition. Certainly, you can take it up when it's

- 1 filed, or you can take it up when you take up that rule
- 2 in the course of an agenda that you establish for
- 3 rulemaking overall.
- 4 I believe that the work that was done several
- 5 years ago was not by the negotiating rulemaking group,
- 6 but by an in-house task force, which generated a report
- 7 that was produced in 2002.
- 8 There was some consultation with a class. It
- 9 wasn't a -- it was largely an in-house effort with some
- 10 consultation and that's why we thought it would be best
- 11 to at this point solicit comment, which we can do by
- 12 posting a notice in the Federal register and posting
- 13 the same notice on LSC's website, inviting public
- 14 comments so any interested party that wants to weigh in
- 15 on the issue of the Board's rulemaking agenda can do
- 16 so.
- 17 And you could hear from interested parties if
- 18 you chose to at the July 29th meeting in California,
- 19 and we have enough time to put a notice in the Federal
- 20 Register and to -- we could make it a 30-day notice, if
- 21 you'd like. We could make it a 60-day notice, if you'd
- 22 like.

- 1 But whatever period of time it's decided to
- 2 run the notice, there should be enough time remaining
- 3 after that to get the information that we get back from
- 4 the public to you, and to allow for scheduling of in-
- 5 person presentations if you'd like to hear them.
- 6 MR. MEITES: Let me ask you a question.
- 7 Can our committee direct that that notice be
- 8 entered, or do we need Board action for that?
- 9 MR. FORTUNO: Technically, the Board should do
- 10 so. The committee would recommend to the Board and the
- 11 Board would instruct staff to go ahead and do so.
- MR. MEITES: Thank you.
- 13 And the second part.
- I appreciate your remarks on the Wisconsin
- 15 petition. My concern, and the reason I brought it up,
- 16 is I want to make it clear that this petition has not
- 17 been lost in the wash, that we are aware of it.
- 18 In fact, I would like the staff to communicate
- 19 with the Wisconsin petitioner that we did raise --
- 20 MS. BARNETT: If I could interject for a
- 21 moment, we did correspond --
- MR. MEITES: Okay.

- 1 MS. BARNETT: -- and we indicated that it
- 2 could not be on this agenda, and that we would expect
- 3 that management could have a position, if the Board so
- 4 directed, for July.
- 5 So we are happy to follow up your directions
- 6 at this meeting.
- 7 MR. MEITES: Well, with that, what do you
- 8 think of the suggestion about advertising for bids,
- 9 opening the floor to comments?
- 10 MS. BeVIER: I think it's a good idea to get
- 11 interested parties to let us know what they think of
- 12 our regs that might be outdated, or that we might be
- 13 wanting to take a look at now.
- It's not something that I am intuitively adept
- 15 at identifying, so I need help.
- 16 MR. MEITES: Mike?
- 17 MR. McKAY: It's unanimous.
- MR. MEITES: All right. So we will make that
- 19 recommendation to the Board.
- 20 Our meeting is -- when is it? Is it July
- 21 30th?
- MR. FORTUNO: July 29th and 30th, I believe.

- 1 MR. MEITES: So if that were published, say,
- 2 next week, say May 10th, it would be like 45 days, that
- 3 will give you a chance to pull it together, a 45 day
- 4 comment period?
- 5 MR. FORTUNO: It could.
- 6 MR. MEITES: Whatever time your staff needs at
- 7 the end to summarize the report.
- 8 MR. FORTUNO: Why don't we -- my suggestion
- 9 would be that you give staff some leeway and ask that
- 10 notice be provided in the Federal Register allowing 30
- 11 to 45 days, whichever is needed, in order to allow time
- 12 for a compilation of information received, to have it
- 13 available to the Board in advance of the meeting, so
- 14 that you have an opportunity to review it.
- 15 MS. BeVIER: That's fine.
- MR. McKAY: Yes.
- 17 MR. MEITES: And since you stated that so
- 18 well, why don't you draft up our recommendation to the
- 19 Board so we get it right for tomorrow?
- MR. FORTUNO: Yes, will do.
- 21 MR. MEITES: Thank you.
- 22 All right. Please.

- 1 MS. BeVIER: I would -- I have a suggestion
- 2 about something I would like to be brought up to speed
- 3 on. I don't know whether it's something that I think
- 4 the Board ought to be looking at.
- 5 But I've been confused since day one on this
- 6 Board, to be ho nest with you, about the Sunshine Act
- 7 and the regs, and I do understand that our regs are
- 8 different from the requirements of the Sunshine Act,
- 9 and I would propose that we ask the staff to help us
- 10 understand that and to give us a history, if possible,
- 11 a kind of chronology of how the -- when the regs were
- 12 adopted and the thinking behind -- I think they're
- 13 tighter than the Sunshine Act itself requires, because
- 14 I don't think that we can even think sensibly about
- 15 whether we want to continue or revise that req until
- 16 we've had a look at why they were done the way they
- 17 were done and the thinking behind that.
- 18 So --
- 19 MR. MEITES: Can you do that for our July
- 20 meeting?
- MR. FORTUNO: Yes, we can certainly do that.
- 22 I think that the difference, the salient difference is,

- 1 one, and that is, there are others, but the major
- 2 difference is that the government, the Sunshine Act
- 3 applies to agency head, the Board of Directors, the
- 4 Commission, and in this case it would be the Board of
- 5 Directors or executive committees.
- The LSC implemented the Act because the Act,
- 7 by its own terms, applies only to government agencies.
- 8 The LSC Act, however, provides that LSC is subject to
- 9 the Sunshine Act.
- 10 LSC then implemented that Act for LSC in a
- 11 regulation. It appears that Part 1622 of 45 CFR, that
- 12 implementing reg goes beyond what the Sunshine Act
- 13 does. That implementing reg extends to non-executive
- 14 committees.
- That's probably the salient difference,
- 16 although there are others, and what we can do is
- 17 develop something for you that kind of walks through
- 18 the history and the differences and rationales and
- 19 respond to questions.
- 20 MR. STRICKLAND: What is a non-executive
- 21 committee?
- MR. FORTUNO: That is, an executive committee

- 1 being one that is empowered to act on behalf of and
- 2 bind the Board.
- 3 Technically, the Board has no executive
- 4 committees, because it was -- you can change that at
- 5 any time, but until now, the LSC Board has decided that
- 6 rather than appoint an executive committee that could
- 7 reach a decision and take action that's binding on the
- 8 Board, that it would have non-executive committees,
- 9 which are, in effect, kind of study groups, that
- 10 develop the issues, flesh them out, and then report to
- 11 the Board, and the Board makes a decision.
- 12 Up until now, the Board has reserved to itself
- 13 the power to make any decision binding on the Board,
- 14 and not conferred that power on any sub-group of the
- 15 Board.
- 16 MR. MEITES: All right. If you'll have that
- 17 for us by the July meeting, that would be quite
- 18 helpful.
- MR. FORTUNO: Yes, we'd be happy to.
- 20 MR. MEITES: All right. That completes our
- 21 formal agenda, I believe.
- 22 If there's any public comment or other matters

- 1 to be brought before our committee?
- 2 (No response.)
- 3 MR. MEITES: Hearing none, I will entertain a
- 4 motion to adjourn.
- 5 MOTION
- 6 MS. BeVIER: So moved.
- 7 MR. McKAY: Second.
- 8 MR. MEITES: And we're in adjournment. Thank
- 9 you very much.
- 10 (At 5:18 p.m., the Operations and Regulations
- 11 Committee adjourned.)
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