DEPARTMENT OF CORPORATIONS *California's Investment and Financing Authority*

WILLIAM P. WOOD California Corporations Commissioner Sacramento, California





November 10, 2004

Federal Trade Commission Office of the Secretary Room H-159 (Annex W) 600 Pennsylvania Avenue, N.W. Washington, D.C. 20580

RE: Franchise Rule Staff Report R511003

To Whom It May Concern:

This letter serves to provide comments on the above-referenced staff report, as a supplement to comments submitted by the North American Securities Administrators Association.

The Department of Corporations, California's Investment and Financing Authority and administrator of the California Franchise Investment Law (the nation's first franchise registration law), commends the hard work of the Federal Trade Commission, and especially Steven Toporoff of the Division of Marketing Practices.

In addition to the written comments submitted by the North American Securities Administrators Association, the Department offers the following comments to help achieve efficient and effective administration of the Federal Trade Commission's proposed rulemaking.

First, certain definitions in Section 436.1(i.e., franchisee, franchisor, person, and predecessor) are vague and unclear. As a result, these definitions may increase the likelihood of litigation and unintended consequences. Accordingly, the Federal Trade Commission should revise these proposed definitions to conform to current definitions in California's Franchise Investment Law and NASAA's UFOC Guidelines. Specifically, please consider California Corporations Code Sections 31006, 31007, and 31015 for definitions of franchise, franchisor, and person; and Item 1 of the Instructions of NASAA's UFOC Guidelines for the definition of predecessor.

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Secondly, the Federal Trade Commission should clarify the application of certain financial statement requirements in Section 436.5(u). For instance, the proposed rule should clarify that unaudited financial statements must be prepared in accordance with US GAAP or as permitted by the Securities and Exchange Commission. Additionally, Section 436.5(u) does not clarify whether unaudited financial statements (such as the unaudited opening balance sheet) must be prepared by an independent certified public accountant or independent public accountant. For purposes of making conforming changes, please consider the requirements of Title 10, California Code of Regulations, Section 310.111.2.

Thank you for considering these comments as well as those submitted by the North American Securities Administrators Association.

Should you need any additional information or assistance, please contact me at the number below.

Very truly yours,

WILLIAM P. WOOD California Corporations Commissioner

By HENRY LE

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