1 U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES FOOD AND DRUG ADMINISTRATION FDA OBESITY WORKING GROUP + + + + + FDA PUBLIC MEETING ON OBESITY + + + + + THURSDAY, OCTOBER 23, 2003 + + + + +The meeting was convened in the Jack Masur Auditorium at the National Institute of Health, Bethesda, Maryland at 9:00 a.m., LESTER M. CRAWFORD, D.V.M., Ph.D., Chair, presiding. PRESENT: LESTER M. CRAWFORD, D.V.M., Ph.D. Deputy Commissioner of Food and Drugs Chair, FDA Obesity Working Group MIKE LANDA Deputy Chief Counsel, FDA JOSEPH LEVITT Vice Chair, FDA Obesity Working Group Director, Center for Food Safety and Applied Nutrition DAVID G. ORLOFF, M.D. Director, Division of Metabolic & Endocrine Drugs Center for Drug Evaluation and Research, FDA PETER J. PITTS Associate Commissioner, Office of External Relations, FDA ALAN J. RULIS, PH.D. Senior Advisor for Applied Nutrition Center for Food Safety and Applied Nutrition, FDA NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

2 I-N-D-E-X AGENDA ITEM PAGE WELCOME 3 Lester M. Crawford, D.V.M., Ph.D. KEYNOTE ADDRESS 7 Tommy G. Thompson Secretary of Health and Human Services Department of Health and Human Services Cristina v. M.D. Beato, 24 Acting Assistant Secretary for Health Department of Health and Human Services OPENING ADDRESS 10 Mark B. McClellan, M.D., Ph.D. Commissioner, FDA INTRODUCTION OF FDA PANEL 33 OVERVIEW OF THE FDA OBESITY WORKING GROUP 34 OPENING REMARKS 34 Lester M. Crawford, D.V.M., Ph.D. OVERVIEW 36 Alan Rulis, Ph.D. BUILDING A KNOWLEDGE BASE ABOUT OBESITY 46 Donna Robie Howard, Ph.D. Special Assistant to the Senior Advisor for Applied Nutrition; Center for Food Safety and Applied Nutrition, FDA Rick Canady, Ph.D., DABT 67 Senior Science Policy Analyst Office of Science and Health Coordination, FDA HIGHLIGHTS AND SUMMARY NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 224 4422 MARCHINICTON DO 00005 0704

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Jose	ph A. Levitt			
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	4
1	P-R-O-C-E-E-D-I-N-G-S
2	(9:11
3	a.m.)
4	WELCOME
5	CHAIRMAN CRAWFORD: I want to welcome
6	all
7	of you to the public meeting on obesity. I am Les
8	Crawford, Deputy Commissioner of the Food and Drug
9	Administration. I am also Chair of the FDA Obesity
10	Working Group, the group that is sponsoring today's
11	meeting.
12	When Commissioner McClellan asked us to
13	chair the working group in August of this year, one
14	of
15	the major charges he gave to us was to initiate a
16	dialogue with the many organizations and
17	individuals
18	who are concerned about obesity.
19	The need to confront the epidemic of
20	overweight and obesity, which now includes almost
21	two-thirds of our population, is very likely to be
22	with us for the mext several years. And it may
23	well
24	bring about important regulatory innovations.
25	Today's meeting is the first of many
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5 discussions that we will have as we work together 1 2 over the years to meet the many challenges presented by 3 this very serious public health problem. 4 5 We hope to learn more about our efforts 6 to 7 help Americans to improve their diets, to make 8 healthy 9 choices, and to exercise. We're also interested in 10 exploring your views and insights on the six focus areas that form the foundation of our dialogue. 11 12 These 13 are education, research, therapeutic treatments, 14 food 15 labeling, product research and development, and 16 significant opportunities for FDA to make а 17 difference 18 in confronting the epidemic of overweight and 19 obesity. 20 You are a very diverse and capable 21 audience today representing food and pharmaceutical 2.2 firms and trade associations, leading consumer 23 organizations, the research and academic 24 communities, 25 medical and voluntary health organizations, the

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1	media,
2	consulting firms, our international colleagues, law
3	firms, state government agencies, and associated
4	organizations, and organizations that educate
5	consumers about how to adopt healthy lifestyles.
6	The federal government is also
7	well-represented, including all of the HHS
8	agencies,
9	the Office of the Surgeon General, FDA, the
10	National
11	Institutes of Health, Health Resources and Services
12	Administration, the Agency for Health Care Research
13	and Quality, as well as the many key offices of the
14	U.S. Department of Agriculture, the Federal Trade
15	Commission, and the Library of Congress.
16	I would especially like to recognize
17	the
18	efforts of my fellow HHS agencies for the support
19	and
20	outstanding efforts that they are undertaking to
21	work
22	with us to confront obesity. I would like to
23	recognize these efforts and briefly introduce to
24	you
25	the leadership of these agencies.
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	7
1	I would ask that they please stand and
2	remain standing. And if we could hold our applause
3	until the end? The first is Rear Admiral Dr.
4	Moritsugu, the Deputy Surgeon General. Dr.
5	Cristina
б	Beato, the Acting Assistant Secretary for Health,
7	will
8	be with us a bit later; Dr. Robert Graham, the
9	Acting
10	Deputy Director, Agency for Health Care Research
11	and
12	Quality; Elizabeth Majestic, Acting Deputy
13	Director,
14	National Center for Chronic Disease Prevention and
15	Health Promotion, Center for Disease Prevention and
16	Control; and Dr. Susan Yanovski, Director, Obesity
17	and
18	Eating Disorders Program, National Institute of
19	Diabetes and Digestive and Kidney Disease.
20	I would also like to thank Tracy Self
21	and
22	ask her to stand she's the Assistant Secretary
23	for
24	Public Affairs and Stacey Maazer, Special
25	Assistant
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	8
1	to Dr. Beato, for being with us here today. If we
2	could, applause?
3	(Applause.)
4	CHAIRMAN CRAWFORD: We are enthused
5	about
6	today's meeting. And we look forward to hearing
7	the
8	diversity of views that are represented by
9	participants. Our agenda is full, and time is
10	limited. So, again, we welcome you. And let's
11	begin
12	our meeting.
13	At this point, Secretary Thompson has
14	taped a message for us. He was unable to be here
15	in
16	person, but he has taped remarks so that he could
17	be
18	a part of our meeting today.
19	Before running the tape, I would like
20	to
21	say a few words of introduction. We are very
22	privileged to have Secretary Tommy Thompson join us
23	as
24	we begin our dialogue on what efforts FDA can take
25	to
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	9
1	confront obesity.
2	Secretary Thompson is a leading voice
3	in
4	the United States bringing the message of
5	prevention
6	in the communities everywhere. He's, in fact, the
7	face of disease prevention in America.
8	Obesity, especially obesity in
9	children,
10	is a special concern for the secretary, as you will
11	see in a moment, particularly when you recognize
12	the
13	devastating impact that obesity can have on the
14	health
15	and well-being of Americans and their families.
16	Secretary Thompson has challenged HHS
17	agencies to intensify our efforts and follow his
18	leadership in taking action to help consumers to
19	improve their diets, to make healthy choices, and
20	exercise. It is this challenge that brings us here
21	today.
22	Following the secretary's remarks, Dr.
23	Cristina Beato will address the meeting. Dr. Beato
24	is
25	the Acting Assistant Secretary for Health. She
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	10
1	leads
2	HHS efforts to reduce health disparities to combat
3	HIV/AIDS, to encourage prevention strategies, to
4	reduce chronic diseases, and to advance women's
5	health.
6	Now, if we could have the tape at this
7	point?
8	KEYNOTE ADDRESS
9	MR. THOMPSON: Hello. I'm Tommy
10	Thompson,
11	the Secretary of Health and Human Services. I am
12	SO
13	pleased to be able to send greetings to all of my
14	friends attending the FDA's obesity workgroup
15	meeting.
16	I would like to thank Dr. McClellan and Dr.
17	Crawford
18	for hosting this very important meeting.
19	As some of you have discussed with me
20	last
21	July in my obesity roundtable meeting, we Americans
22	are increasingly supersizing ourselves and our
23	nation.
24	Unfortunately, this trend continues to grow.
25	Today every state except Colorado has
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	11
1	an
2	obesity rate higher than 15 percent. And obesity
3	is
4	the second leading cause of preventable deaths in
5	the
б	United States, accounting for more than 300,000
7	deaths
8	each year and costing American taxpayers up to \$117
9	billion in direct and indirect costs.
10	Overweight and obese people have a much
11	higher chance of developing Type II diabetes, heart
12	disease, certain cancers, high blood pressure, high
13	cholesterol, and other ailments.
14	The challenge that lies ahead is
15	formidable but one that all of us must address. I
16	have taken action by launching an initiative for
17	improving health through the steps to a healthier
18	U.S.
19	I have asked each division of the
20	Department of Health and Human Services to be able
21	to
22	prioritize disease prevention and health promotion
23	initiatives. We have the opportunity to improve
24	the
25	health of more Americans than ever before. And I
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1	think it is critical that we do as much as possible
2	to
3	meet this challenge.
4	I applaud Mark and Les and the staff at
5	FDA for doing this part in addressing this very
б	important issue. And I am so very grateful to all
7	of
8	you for all of the work that you have already done
9	on
10	obesity.
11	I look forward to continuing to work
12	with
13	you in the future. God bless you. God bless the
14	United States of America.
15	(Applause.)
16	CHAIRMAN CRAWFORD: It is now my
17	distinct
18	pleasure to introduce to you FDA Commissioner Mark
19	McClellan. Dr. McClellan is the moving force
20	leading
21	the agency in its efforts to make a significant
22	difference in addressing the obesity epidemic.
23	Within the past year, Dr. McClellan has
24	charted an aggressive course to begin building the
25	foundation needed to address the problem of

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1	obesity.
2	Some of these efforts include working with the
3	agency's executive leadership to establish our
4	strategic plan, which will complement and
5	strengthen
6	our efforts as we go forward to confront the
7	obesity
8	challenge, providing consumers with better
9	nutrition
10	information by allowing the labeling of food
11	packages
12	with qualified health claims, and working with the
13	administration on aging and the National Alliance
14	for
15	Hispanic Health to provide elderly Hispanic
16	consumers
17	and their care-givers with important health
18	information.
19	Under his leadership, we now have the
20	opportunity through the FDA Obesity Working Group
21	to
22	strengthen and expand our efforts to support
23	consumers
24	in their efforts to be healthy, improve their
25	diets,
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	14
1	and be physically active. It is my pleasure to
2	introduce FDA Commissioner Mark McClellan.
3	(Applause.)
4	DR. McCLELLAN: Thank you, Les. And
5	thanks to all of you for being here.
6	OPENING ADDRESS
7	DR. McCLELLAN: I want to particularly
8	commend Les Crawford and his coconspirator in this
9	effort, Mr. Joe Levitt from our Center for Food
10	Safety
11	and Applied Nutrition, for their leadership in
12	moving
13	this task force. I also want to thank Dr. Alan
14	Rulis,
15	who has been instrumental in this and many other
16	activities on applied nutrition. Dr. Christine
17	Taylor
18	I think will be here soon as well.
19	Les mentioned something about me being
20	a
21	moving force. Actually, one of the things you
22	learn
23	when you run an agency is that you don't move much
24	of
25	anything by yourself, that things only happen as a
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	15
1	result of the commitment and dedication and
2	professionalism of the workforce in the agency.
3	And
4	that is nowhere more true than at FDA, where we
5	don't
6	give out a lot of grants, we don't deliver a lot of
7	health services.
8	It really is the people at the agency
9	that
10	make all of the difference for public health. And
11	I
12	have been tremendously impressed by the leadership
13	throughout the agency to help take on this new and
14	important challenge of obesity in our country.
15	The Obesity Working Group is charged
16	with
17	a difficult task, but I think with Joe and Les at
18	the
19	helm and with the backing of our professional staff
20	at
21	FDA, I know we will make important steps in
22	advancing
23	the public health.
24	On behalf of FDA, I would also like to
25	offer my appreciation for the deep commitment of
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	16
1	Secretary Tommy Thompson to take on this urgent
2	public
3	health issue. As you just heard again from the
4	secretary, he is passionate about the issues that
5	we
6	are here to discuss today.
7	And so is my good friend Dr. Cristina
8	Beato. I want to thank her for helping to bring
9	disease prevention to the forefront of the national
10	public health agenda.
11	Dr. Richard Carmona, our nation's
12	Surgeon
13	General, who is out traveling today, has also been
14	an
15	instrumental part in our efforts to improve the
16	nation's health literacy and to take on obesity.
17	Не
18	is represented here very ably by Admiral Moritsugu.
19	I want to thank the admiral for his assistance in
20	all
21	of these efforts as well as Admiral Graham, here
22	from
23	the Agency for Health Care Research and Quality.
24	And, as Les mentioned, our hosts in
25	this
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auditorium here at NIH have been important partners 1 and contributors to this effort, as has Dr. Julie 2 Gerberding and the staff of the CDC. 3 4 I especially want to thank all of you, 5 the academic experts, the consumer organizations, the 6 7 health professionals, the education experts and 8 leaders, the government groups, and, most 9 importantly, 10 the interested public who are participating in this 11 effort here today. 12 Healthy living and healthy choices for 13 disease prevention are a top priority for the Department of Health and Human Services, helping 14 15 more 16 Americans achieve a healthy weight is a top 17 priority 18 for all of us working on the nation's public health 19 problems. 20 That's for a simple reason. Quite 21 simply, obesity is an urgent public health threat of 2.2 23 epidemic 24 proportions. Today, nearly two-thirds of all 25 Americans are overweight. And more than 30 percent NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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	18
1	are obese.
2	The rising incidence of obesity and
3	oversight has dramatic consequences for our health,
4	as
5	you heard from Secretary Thompson and others:
6	heart
7	attacks, heart failure, high blood pressure,
8	respiratory problems, arthritis, many cancers. The
9	list is long. The list is sobering.
10	The trends for our children are
11	particularly worrisome. Recent research from the
12	Centers for Disease Control shows that about 13
13	percent of children age 6 to 11 are overweight,
14	almost
15	double the rate of 2 decades ago. Increasingly,
16	diseases that were once thought to go along with
17	older
18	ages, such as Type II diabetes, are occurring in
19	children.
20	The issue of obesity challenges us in
21	every aspect of our efforts to protect and advance
22	the
23	public health. And that's why it needs to be front
24	and center on our public health agenda.
25	And so we are taking some new steps at
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	19
1	FDA
2	to help people improve their health by avoiding
3	obesity. Improved nutrition labeling, new steps to
4	encourage foods that compete based on their health
5	consequences. Other steps I'm going to tell you
6	more
7	about in just a few minutes because I would like to
8	build on them.
9	We need to do more. FDA has a big role
10	to
11	play in this effort, in education of the public,
12	about
13	public health problems in labeling and information
14	about foods, both foods in the grocery stores and
15	foods that we eat out, in helping to make available
16	safe and more nutritious foods and diet choices, in
17	promotion of foods, advertising, and labeling
18	promotion of their health consequences, in such
19	emerging areas as neutrogenomics in developing
20	medical
21	products for obesity. The list is long. And to
22	make
23	sure that we are taking a comprehensive approach to
24	these problems, we formed a working group at FDA to
25	find new and innovative ways, the best ways to help
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	20
1	people lead healthier lives through better
2	nutrition.
3	I've asked this working group to come
4	up
5	with a report by February that includes a specific
6	action plan for setting out our further
7	comprehensive
8	efforts to combat obesity. Some of the
9	opportunities
10	that are available include further research and
11	efforts to define healthy diet choices, new
12	opportunities to aid in the development of
13	therapeutic
14	treatments, medical treatments for obesity,
15	possible
16	further changes to the food label, and a serious
17	dialogue already underway with industry, including
18	the
19	restaurant industry, on how we can work together to
20	help people follow healthier diets.
21	We have a pretty good idea of what's
22	behind the trends of the last decades that
23	Secretary
24	Thompson talked about. In recent years, we have
25	seen
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	21
1	an imbalance in people's dietary choices between
2	calories in and energy out. And even a slight
3	imbalance of just 100 calories on a daily basis
4	over
5	a long time period can add up to many, many pounds
6	of
7	excess weight and excess health risks over time.
8	We live in a wealthy society, but we
9	are
10	time-poor. We often turn to foods for convenience.
11	Sometimes these foods are high in fat and sugar.
12	If
13	they're used disproportionately in our diet, it can
14	add up, add up in that calorie burden.
15	Exercise is not an automatic part of
16	everyday living for many Americans. Fewer people
17	are
18	sharing the fun of playing exercise with their
19	children on a daily basis. We need to get our kids
20	out from in front of the television and onto the
21	playground.
22	We have seen a lot of progress in food
23	production. Food is cheaper. It's easier to
24	prepare.
25	It's more plentiful than ever before. It also
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	22
1	tastes
2	better. And those are valuable steps forward for
3	helping Americans live better lives.
4	The bottom line is that as our lives
5	are
6	getting easier and richer in so many ways, we must
7	work harder and think more about our lifestyle and
8	about the lifestyle and well-being of our children.
9	We clearly need more innovation to help
10	people choose a diet that is not only easier to
11	prepare and better tasting and more economical but
12	also better for their health.
13	As Dr. Crawford mentioned, FDA is
14	making
15	major strides to improve food safety and nutrition
16	and
17	to address this growing health trend. And the
18	Obesity
19	Working Group is a milestone in that effort. We're
20	also working on other initiatives to help address
21	this
22	urgent public health need.
23	A well-informed public is one of the
24	best
25	weapons against some of our biggest public health
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	23
1	problems. Better information means that consumers
2	can
3	make better choices. And some of the most
4	important
5	health choices that people make today are about the
6	foods they choose to eat.
7	So one of our most important tasks at
8	FDA
9	is to help ensure that Americans can rely on the
10	information they receive to make smart decisions
11	about
12	food, decisions that should be based on the latest
13	up-to-date accurate scientific information, the
14	growing amount of scientific information on how
15	dietary choices can influence our health.
16	So people need good clear information
17	about the nutritional value of their foods. They
18	also
19	need to be protected from misleading information.
20	We
21	need fewer snake oil claims that create false hopes
22	and can get in the way of improving health and more
23	olive oil and vegetable oil claims where the
24	scientific evidence shows that substituting
25	products

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1 2	like these that are high in unsaturated fats for other food products, high in saturated and trans fats,
	food products, high in saturated and trans fats,
~	
3	
4	may
5	reduce the risk of heart disease, just to give you
6	one
7	example.
8	In July, we announced a major change,
9	the
10	first change in a decade, on the nutrition label on
11	foods to include a separate listing of trans fats.
12	And we tend to pursue even more changes in the
13	months
14	ahead to make sure that the nutrition label is as
15	useful as possible for people to follow a healthy
16	diet.
17	Our task force on consumer health
18	information for better nutrition, which issued its
19	final report in July, was charged, among other
20	things,
21	with developing an FDA-regulated and overseen
22	process
23	to help consumers get more accurate information
24	about
25	the health consequences of their food choices.
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	25
1	The FDA believes that the process for
2	making science-based health claims when combined
3	with
4	our strong enforcement work will help people choose
5	healthier products while protecting them from
б	companies that make false or misleading claims and
7	will create an environment that encourages and
8	rewards
9	companies for helping develop foods that help
10	consumers follow a healthy diet and reduce the
11	problems of obesity and other chronic illnesses.
12	In order to provide the right
13	incentives,
14	in order to make short-term improvements in the
15	foods
16	already on the market, it's not enough simply for
17	us
18	to determine that foods are safe. We need to take
19	steps to encourage food producers to make truthful
20	science-based claims about the health benefits of
21	their products.
22	So the end result we hope will be
23	innovation that we most desperately need,
24	innovation
25	in foods and in diets that are easier to follow,
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	26
1	that
2	offer good nutrition, and that help consumers
3	achieve
4	healthy weights. Having better informed consumers
5	will go a long way towards disease prevention. But
6	it's not enough as a solution to the problem of
7	obesity.
8	We also need to do more to translate
9	good
10	ideas and research into safe and effective
11	treatments
12	for patients. Today too many people who are
13	worried
14	about losing weight focus on dietary supplements
15	that
16	might help them lose weight, at least in the short
17	term, but that also appear to carry important
18	increased risk, such as higher blood pressure and
19	serious adverse health events. People sometimes
20	even
21	turn to cigarettes, our number one cause of
22	preventable illness in this country. So we need to
23	do
24	better.
25	Science and technology as well as
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	27
1	individual choices can improve, especially when our
2	public policy is focused on encouraging desirable
3	changes. Far fewer people are smoking today than a
4	couple of decades ago, more exercising on their
5	own,
б	and far more are eating diverse and potentially
7	healthy diets than they did just a few decades ago.
8	We need to bring that same effort to the problem of
9	obesity and overweight.
10	I mentioned before that it's just an
11	imbalance of 100 calories a day that can make the
12	difference over a long time period. If we can work
13	together to find ways to help people shift that
14	balance just a little bit, 100 or 200 more calories
15	a
16	day of exercise out, 100 or 200 fewer calories of
17	food
18	intake in, and we're on a completely different
19	trajectory if we can find ways to help all
20	Americans
21	participate in this change.
22	We have learned over and over again
23	that
24	behavior can change, that people will choose to
25	lead
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	28
1	better lives when we give them the knowledge, the
2	education, coupled with the accurate and compelling
3	information they need, and coupled with better
4	choices, better products to help them achieve the
5	goals that matter to them. And that's why we're
6	here
7	today.
8	I would like to spend a minute talking
9	about the key questions that we have asked this
10	public
11	meeting to address and that we hope will engage all
12	of
13	you in giving us your best and latest ideas.
14	The first question, what is the
15	available
16	evidence on the effectiveness of various education
17	campaigns to reduce obesity? There are a lot of
18	programs going on now, thanks to the growing
19	interest,
20	both nationally and at the local level, in the
21	public
22	and private sectors in addressing this problem.
23	What
24	do we know about what works? How can we help get
25	those education messages out?
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	29
1	Second, what are the top priorities for
2	nutrition research to reduce obesity, particularly
3	to
4	reduce obesity in children? What can we do to
5	improve
6	the nutrition guidance that we provide and the
7	diets
8	that we give our children so that we can address
9	that
10	most worrisome problem of increasing obesity and
11	overweight among young people, a problem that might
12	stay with them for the rest of their shorter, less
13	healthy lives?
14	What is the available evidence? Third
15	question, what is the available evidence that the
16	FDA
17	can look to in order to provide effective public
18	efforts to prevent and treat obesity by behavioral
19	or
20	medical interventions or combinations of both?
21	We have made clear at the FDA that we
22	want
23	to encourage better development of medical
24	treatments,
25	better products. And we are developing a guidance
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	30
1	for
2	product developers in this effort, to show them a
3	clear pathway to bringing these products to the
4	public, safe and effective products, which, as I
5	mentioned before, we don't have enough of today.
б	What
7	is the available evidence to help us in that
8	effort?
9	Fourth, are there changes needed to
10	food
11	labeling that could result in the development of
12	better, healthier, lower-calorie foods and the
13	selection of healthier, lower-calorie diets by
14	consumers? What can we do through the food
15	labeling
16	process?
17	Fifth, what opportunities exist for the
18	development of healthier foods and diets? And what
19	research might best support the development of
20	healthier foods? There's been a tremendous amount
21	of
22	innovation in the food industry, as I mentioned
23	before, that has made Americans much better off
24	through easier to prepare, more diverse, and lower
25	cost foods than at any time in the history of the

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1	world. What else can we do to hep bring that kind
2	of
3	innovation to developing healthier diets, to make
4	healthier diets more attractive for people to
5	follow?
6	And, finally, sixth, based on the
7	scientific evidence available today, what are the
8	most
9	important things that FDA can do to make a
10	significant
11	difference in efforts to address the problem of
12	overweight and obesity.
13	We've got a big mission at FDA:
14	protecting and advancing the health of the public.
15	We're charged with regulating close to a quarter of
16	the consumer economy and assuring the safety and
17	effectiveness of some of the most personal products
18	that people use to impact their health.
19	We've got limited resources to address
20	those problems, a very dedicated staff, over 10,000
21	highly dedicated professionals out there helping us
22	fulfill this mission every day, but we can't do
23	everything.
24	We need to know where we can best focus
25	our efforts to address this top priority public
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	32
1	health
2	problem. And we need your help in addressing this
3	problem.
4	So those are the questions that we hope
5	will focus a lot of the discussions today. We
6	welcome
7	to hear from you on any ideas that you have where
8	FDA's mission intersects with this important public
9	health goal.
10	The public health challenges are great,
11	but the opportunities to make a real difference for
12	the health of the public have never been greater
13	than
14	in the case today in terms of addressing the
15	problem
16	of obesity.
17	I want to thank you all again in
18	advance
19	for your help in working with us on this important
20	problem on behalf of Secretary Thompson and
21	President
22	Bush. And I very much look forward to the rest of
23	our
24	discussions today on obesity. Thank you all again.
25	(Applause.)
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1	CHAIRMAN CRAWFORD: And now it's my
2	pleasure to introduce we spent about a half-hour
3	introducing you earlier, Dr. Beato. So we're not
4	going to go into that again. Dr. Cristina Beato,
5	please come forward.
6	DR. BEATO: Good morning. And I
7	apologize
8	for being late. The traffic is kind of jammed out
9	there.
10	Thank you for the previous
11	introduction.
12	I want to thank the FDA's Obesity Working Group for
13	hosting this meeting, specifically Dr. McClellan,
14	Dr.
15	Crawford, and the staff at FDA who is making this
16	possible. It's a very innovative and creative
17	meeting.
18	And we hope that you can give feedback
19	to
20	Dr. McClellan and his group in how we can improve
21	the
22	message of really treating the obesity problem in
23	our
24	nation. The commitment that they have shown is
25	truly
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1	exceptional.
2	As you know, Secretary Tommy Thompson's
3	goal for us at Health and Human Services is to do
4	everything possible to ensure that Americans are
5	strong, healthy, and independent.
6	The secretary has been a leader in the
7	movement to put prevention first. No other
8	secretary
9	or president have ever done this to the degree and
10	commitment that this secretary and this
11	administration
12	have shown. He's a tremendous advocate for the
13	science being conducted by the best minds in the
14	world, researchers here both at NIH and at FDA.
15	This research funded and supported by
16	the
17	American people has brought us wonderful treatment
18	and
19	cures for many diseases and chronic conditions, but
20	we
21	must do more to prevent them.
22	These diseases are happening at rates
23	that
24	we have never seen before. Seven out of ten of our
25	fellow Americans die each year of a chronic
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	35
1	disease.
2	Most of these are preventable by simple steps:
3	healthy eating, physical activity, and not smoking.
4	Tobacco use is still in our nation the
5	most preventable cause of death and disease,
6	causing
7	440,000 deaths estimated each year and resulting in
8	over an annual cost of more than \$75 billion,
9	strictly
10	in direct medical costs. After tobacco,
11	obesity-related illnesses are one of the leading
12	killers of Americans. Today obesity-related
13	diseases
14	are the fastest growing cause of death in our
15	nation,
16	something a decade ago you would have never thought
17	of.
18	There are more than 300,000 Americans
19	alone that will die this year from obesity-related
20	heart disease, diabetes, and other illnesses
21	directly
22	having been affected by overweight and obesity. In
23	the year 2000, the total annual cost of obesity in
24	the
25	United States was \$117 billion. That includes
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1	direct
2	medical care costs.
3	Secretary Thompson has often said that
4	95
5	percent of our estimated 2000 \$1.4 trillion in
б	medical
7	care, in health care went to direct medical care
8	treatment with less than 5 percent being allocated
9	to
10	preventing disease and promoting health. That
11	makes
12	very little sense, folks.
13	The good news is that obesity and its
14	co-morbidities are preventable through healthy
15	eating,
16	nutritious food in proper amounts. And we can't
17	forget the other side of the coin: physical
18	activity.
19	The bad news is that Americans are not
20	taking the steps to prevent obesity and its
21	co-morbidities. We need to give Americans the
22	proper
23	tools to make the right personal choices to better
24	their lives.
25	We need a paradigm shift in the
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	37
1	approach
2	we have to health and health care. There is no
3	greater imperative in American health care that
4	switching from a treatment-related society to a
5	prevention-oriented society.
6	Let's take, for example, what is
7	happening
8	in childhood obesity. If we stand around and do
9	nothing, currently 15 percent of our children and
10	teenagers are already overweight. Excess weight
11	significantly increases our children's risk factors
12	for a range of health problems, including diabetes,
13	heart disease, asthma, emotional and mental health
14	problems.
15	Fifteen years ago, many physicians
16	would
17	have never believed that you could say in childhood
18	Type II diabetes. I dare to say that six percent
19	of
20	cases of Type II diabetes diagnosed in our nation
21	last
22	year were children. Unless we do something now,
23	millions of our children will grow up to be
24	overweight
25	adults.
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1	As a mother and as a physician, that is
2	not acceptable. I refuse to stand by and see that
3	happen. We must and can take simple and important
4	steps to reduce obesity, increase physical
5	activity,
б	but it has to be done in a collaborative fashion.
7	This administration, President Bush,
8	has
9	put forth a prevention agenda focused on a
10	healthier
11	U.S. Healthier U.S. promotes four fundamentals of
12	good health: physical activity, healthy eating,
13	regular preventive checkups, and avoiding risky
14	behavior.
15	Secretary Thompson has made this his
16	primary prevention agenda through a program he's
17	illustrated, Steps to a Healthier U.S. Through
18	Steps,
19	our department and our secretary are working to
20	support the President's commitment throughout
21	communities, where action will happen.
22	In keeping with Secretary Thompson's
23	high
24	goals for all of us at the department, Steps to a
25	Healthier U.S. aims for nothing less than Americans
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1	living longer, better, and healthier lives, as they
2	deserve with the trust that they have put in us.
3	Steps emphasizes innovative community
4	activities and cooperation among policy-makers,
5	local
б	health agencies, and the public to invest in
7	disease
8	prevention. In September, the secretary announced
9	12-step grants totalling more than \$13.7 million
10	strictly to promote community initiatives to
11	promote
12	better health and prevent disease. Twenty-three
13	communities, including one tribal consortium, 50
14	small
15	cities in rural areas, and 7 large cities were the
16	recipients of this.
17	One of the programs that I want to
18	share
19	with you, understanding the diversity of our nation
20	and cultural sensitivities, is one managed by the
21	Intertribal Council of Michigan.
22	Working within a community that has the
23	second highest rate for diabetes in our nation,
24	this
25	program is tapping into the resurgence of interest
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1	in
2	passing on cultural, traditional wisdom and
3	practice,
4	including the population's history and knowledge of
5	nutritious traditional foods, such as fish,
6	berries,
7	and wild rice.
8	This is just one example of a wide
9	range
10	of innovative steps projects that communities
11	across
12	our country, when called and challenged, have risen
13	up
14	to. I encourage you to learn more about them by
15	visiting the Steps Web site.
16	In closing, I am going to add that the
17	secretary and I appreciate all of you being here
18	today
19	and Drs. McClellan and Crawford and FDA for hosting
20	this. This is truly a right step in the right
21	direction.
22	We appreciate most of all the
23	dedication
24	that you bring to this effort of fighting this
25	public
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1	health really epidemic in our nation today called
2	obesity.
3	You're in great company. Our
4	administration is committed to community-based,
5	evidence-based, scientifically sound public health
б	policies and initiatives to ensure that our
7	Americans'
8	health and well-being exist for today and, most
9	important, for the future.
10	Those of you here today are health
11	professionals, researchers, policy-makers, perhaps
12	some advocates. You are also parents, and you are
13	role models in your communities.
14	I charge you to make healthy personal
15	choices in your own lives so you can be an example
16	and
17	a role model for the children around you. I ask
18	you
19	to work with us to support our efforts to put
20	prevention first, to win our nation's obesity
21	epidemic
22	before it has a chance to reach another generation
23	of
24	Americans.
25	Thank you, and God bless you.
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1	(Applause.)
2	DR. BEATO: Keep up the work.
3	CHAIRMAN CRAWFORD: Cristina, thank you
4	very much for those remarks and also for all you
5	have
б	done to correct health disparities and the other
7	chronic disease and public health problems that we
8	are
9	experiencing today in our country. Your
10	contributions
11	are very much appreciated. We also want you to
12	keep
13	up the good work.
14	As a preliminary to our discussion of
15	the
16	FDA Obesity Working Group and its charge, I would
17	like
18	to highlight several key points about this meeting
19	and
20	opportunities for becoming actively involved in our
21	work.
22	First, this meeting is being Webcast
23	and
24	will be archived for future viewing on the Web page
25	for this meeting. Pertinent information about this
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1	Web page is included in your packets. I hope that
2	you
3	will let your colleagues know about this
4	opportunity
5	to learn more about today's proceedings if they
6	were
7	unable to attend.
8	We are taking public comments on the
9	six
10	discussion questions that Commissioner McClellan
11	mentioned. We are asking that you submit your
12	comments to us by November 21 of this year. We
13	have
14	a place in the registration area where you can
15	submit
16	comments at this meeting. And they will be
17	included
18	in the docket.
19	Third, we will have a transcript of
20	today's proceedings available on the Web page for
21	this
22	meeting in about 15 days. Once the transcript is
23	posted on the Web page, we will notify you. We
24	will
25	ask your help in letting your colleagues know about
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1	this resource.
2	Fourth, following this session, we will
3	begin the public participation session of the
4	meeting.
5	This is scheduled to begin after a lunch break at
6	11:30. If we are able to finish earlier than
7	anticipated, however, we will start the public
8	participation session before lunch.
9	Fifth, the schedule of presentations is
10	provided in your packets.
11	Sixth, we are very interested in
12	learning
13	about your views on the six discussion questions.
14	This includes everyone here and everyone that this
15	conference will be brought to their attention.
16	To the degree that time permits, we
17	will
18	try to have an open discussion session for each
19	question. We will also seek other modalities and
20	would appreciate your advice in this area to bring
21	this to as much of the American public as we
22	possibly
23	can.
24	Finally, if you have any questions
25	about
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1	the meeting and where you can find things here at
2	the
3	Masur Auditorium, please ask our meeting staff.
4	And
5	they will help you.
6	INTRODUCTION OF FDA PANEL
7	CHAIRMAN CRAWFORD: Before we begin the
8	presentation of the FDA Obesity Working Group and
9	our
10	key activities, I would like to introduce you to
11	the
12	working group members, who are the panel and are
13	officiating at today's proceedings. I would ask
14	them
15	to come forward and take their place. You should
16	sit
17	right behind your name card, Mr. Levitt.
18	First, Joe Levitt, Director of FDA's
19	Center for Food Safety and Applied Nutrition and
20	Vice
21	Chair of the Obesity Working Group. Next, Dr. Alan
22	Rulis, who is Senior Advisor for Applied Nutrition
23	with FDA's Center for Food Safety and Applied
24	Nutrition. Alan?
25	Next, Mike Landa, who is Deputy Chief
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1	Counsel of FDA. Mr. Peter Pitts is Associate
2	Commissioner for External Relations. Dr. David
3	Orloff
4	is Director of the Division of Metabolic and
5	Endocrine
6	Drugs with the FDA's Center for Drug Evaluation and
7	Research.
8	OVERVIEW OF THE FDA OBESITY WORKING GROUP
9	OPENING REMARKS
10	CHAIRMAN CRAWFORD: As a preface to Dr.
11	Rulis' presentation, I would like to provide a
12	brief
13	background on the FDA Obesity Working Group.
14	This past August, FDA Commissioner
15	McClellan formed an Obesity Working Group charged
16	with
17	developing by mid February of 2004 a plan for
18	reaching
19	the following goals.
20	It made the mistake of asking the
21	commissioner what he meant by "mid February"
22	because
23	Mr. Levitt and I had been on a previous task force
24	that he caused to be formed. He said mid February
25	was
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1	February 12th. That is known around FDA as
2	McClellan
3	math. But we will have a report by February 12th.
4	We are to design a clear, coherent, and
5	effective FDA message that will unify public and
6	private efforts to reverse the obesity epidemic.
7	We
8	are to outline an education campaign on the hazards
9	of
10	obesity and their prevention.
11	We are to support the message by
12	developing an approach for enhancing and improving
13	the
14	food label to assist consumers with healthy dietary
15	choices. We are to find a way of working with the
16	restaurant industry to create an environment
17	conductive to better informed consumers.
18	We are designing an approach for
19	facilitating the development of medical products
20	for
21	the treatment of obesity. We are identifying
22	applied
23	and basic research relative to obesity, including
24	the
25	development of healthier foods and better
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1	understanding of consumer behavior and motivation.
2	And we are providing a dialogue with interested and
3	concerned organizations and individuals on how to
4	make
5	this scheme work.
6	Dr. McClellan requested that I chair
7	the
8	FDA Obesity Working Group, but I would especially
9	like
10	to recognize Joe Levitt, who serves as the vice
11	chair
12	of the working group. Joe's contributions to this
13	effort will be invaluable. And I am delighted to
14	have
15	him join me in leading this initiative.
16	I will also ask that the members of the
17	working group who are here with us today stand so
18	that
19	our audience can see who you are. And they are
20	sitting now, and you can see who they are. So at
21	ease.
22	Dr. Rulis and his team will now provide
23	more detailed information about the working group,
24	its
25	organization and work. He will also provide you
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1	with
2	more details about a significant project the
3	working
4	group is undertaking to establish a knowledge base
5	on
6	public and private sector initiatives addressing
7	obesity.
8	Before we conclude this session, Joe
9	will
10	summarize the key points.
11	MEMBER RULIS: Thank you, Dr. Crawford.
12	OVERVIEW
13	MEMBER RULIS: I would ask my
14	colleagues
15	Dr. Donna Howard and Rick Canady to come forward
16	and
17	occupy the chairs in the front. The three of us
18	will
19	give a series of presentations which will hopefully
20	inform you a little bit more about the working
21	group
22	and how it's structured and what it intends to try
23	to
24	accomplish between its original charge in August of
25	this year and February next year.
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1	For the record, I am Alan Rulis, the
2	Senior Advisor for Applied Nutrition in the Center
3	for
4	Food Safety and Applied Nutrition at FDA. And I am
5	serving in this role to coordinate a lot of the
6	work
7	that is being done by this Obesity Working Group.
8	I would like to take you through a few
9	slides that will give you an idea of how this group
10	is
11	organized and what it is going to try to do between
12	the initial charge of August and February, mid
13	February, of next year.
14	The charge to the working group was
15	delivered in a letter to Deputy Commissioner
16	Crawford
17	and Center Director Joe Levitt on August 1st, 2003.
18	And the request was to provide an action plan to
19	the
20	commissioner by February of 2004.
21	The members are listed on the next
22	several
23	slides. And I think just for the record, we will
24	put
25	them all up here. I will take you down through the
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1	list quickly. You can see that we have Pat Kuntze,
2	Senior Advisor of Consumer Affairs, on the agenda.
3	We
4	have Pete Salisbury, Acting Director of the
5	executive
6	operations staff; myself; Susan Bond, Special
7	Assistant to the Deputy Commissioner. We have Dr.
8	Donna Howard, my special assistant; Dr. Christine
9	Taylor, Director of the Office of Nutritional
10	Products, Labeling, and Dietary Supplements in
11	CFSAN;
12	Dr. Elizabeth Yetley, a lead scientist for
13	nutrition
14	in the Center for Food Safety and Applied
15	Nutrition;
16	Dr. Kathy Ellwood, the Director of the Division of
17	Nutritional Programs and Labeling in CFSAN; Dr.
18	David
19	Acheson, who is the Chief Medical Officer in CFSAN;
20	Richard Williams, Dr. Richard Williams, Director of
21	our Division of Market Studies; Dr. David Orloff,
22	Director of the Division of Metabolic and
23	Endocrinologic Drugs in our Center for Drug
24	Evaluation
25	and Research; Dr. Jonca Bull, also from CDER; Mr.
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1	Peter Pitts, Associate Commissioner for External
2	Relations in the Office of the Commissioner; Mike
3	Landa, the Deputy General Counsel, Office of Chief
4	Counsel; Tomas Philipson, the Senior Economic
5	Advisor
б	to the Commissioner; Serina Vandegrift, the Senior
7	Advisor for Policy and Operations to the
8	Commissioner;
9	and Mary-Lacey Reuther, a Special Assistant to the
10	Commissioner.
11	We have a number of adjunct members
12	from
13	around the agency who are also assisting in the
14	work
15	of the working group: Dr. Virginia Wilkening, the
16	Deputy Director of our Office of Nutritional
17	Products,
18	Labeling, and Dietary Supplements in CFSAN; Dr.
19	Steven
20	Bradbard, supervisory psychologist in the Division
21	of
22	Market Studies in CFSAN; Dr. Lisa Lubin, a consumer
23	safety officer in CFSAN; Dr. Rick Canady, a senior
24	science policy analyst, also on stage here, from
25	the
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1	Office of the Commissioner; Jeff Shuren, Assistant
2	Commissioner for Policy; Susan Bernard, a policy
3	analyst in the Office of the Commissioner; Susan
4	Wood,
5	the Director of the Office of Women's Health in the
б	Office of the Commissioner; and Dr. Joanne Lupton,
7	a
8	visiting scholar from Texas A&M University, who is
9	with us for about a year in CFSAN.
10	The charge, as Dr. Crawford explained
11	momentarily ago, to this working group is to
12	provide
13	to the commissioner in February an action plan in
14	some
15	detail that lays out a clear and effective message
16	on
17	obesity and how the FDA can communicate the
18	importance
19	of controlling this epidemic in the United States.
20	To undergird that message, we are to
21	outline an education program that can help deliver
22	that message and then to support that message with
23	several initiatives: one, focusing on the food
24	label,
25	which is a primary area of FDA authority, look at
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1	the
2	role of restaurants since so large a number of our
3	citizens eat a large portion of their daily food in
4	the restaurant setting, to focus on therapeutic
5	treatments. That would include both drugs and
6	medical
7	interventions of various types and also to focus on
8	research needs, where does the research need to be
9	done in order to support our efforts against
10	obesity.
11	We need also to take into consideration
12	stakeholders in order to ensure that we are
13	listening
14	to what people are saying and also to make our
15	message
16	and our programs more effective.
17	in order to accomplish the work of
18	this
19	working group, we have divided up into a series of
20	subgroups. I think it's of some value to the
21	audience
22	here to get an idea of what these subgroups are
23	about.
24	The first one is the so-called
25	Knowledge
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	55
1	Base Subgroup. And it's an important part of our
2	work
3	because their job is to get their arms around all
4	of
5	the existing work that is currently being done in
6	this
7	area by government agencies and academia, in the
8	private sector, in the consumer advocacy area, and
9	to
10	try to understand what has already been done, what
11	is
12	currently being done, and what is planned so that
13	we
14	can orient our work in a complementary way and in
15	an
16	effective way that makes best use of FDA's
17	particular
18	unique resources.
19	That is why we have set aside time this
20	morning after I speak for Dr. Howard and Dr. Canady
21	to
22	talk a little bit more about the work of that
23	Knowledge Base Working Group so that you can get a
24	picture of what they found out and, for the record,
25	to
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	56
1	document what we now know of to be the spectrum of
2	things that are going on in the obesity area.
3	We also have a Message Subgroup that
4	will
5	talk about the development of the message. I will
б	go
7	in some detail on all of these in a moment; the
8	subgroup that is focused on getting this public
9	meeting together, which is a very important part,
10	we
11	think, of our effort; the subgroup focused on the
12	food
13	label; one on restaurants and industry; one on the
14	education program we would like to try to develop;
15	and
16	then, of course, therapeutic treatment, research,
17	and
18	eventually writing our report for the commissioner.
19	I've talked a little bit about the
20	Knowledge Base Subgroup. You will hear much more
21	in
22	a moment from my two colleagues up here. Let's
23	talk
24	a little bit about the Message Subgroup. Their
25	goal
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	57
1	will be to identify existing messages in the public
2	and private sector, to review these messages for
3	appropriateness and effectiveness, and then to
4	present
5	options for consideration of the full Obesity
б	Working
7	Group. This will then become a part of our report
8	to
9	the commissioner.
10	Our Public Meeting Subgroup, I would
11	like
12	to take this opportunity to thank Pat Kuntze in the
13	Office of the Commissioner for her work in helping
14	to
15	get this up and all of her colleagues. This public
16	meeting is one very important part of our effort to
17	try to make this working group effective.
18	What we really want to do is receive
19	input. The key words here are "receive input" from
20	all of the people that are working on the subgroups
21	in
22	our working group and also the people in this
23	audience
24	that are assembled. We are very anxious to receive
25	your ideas, your thoughts in response to our six
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	58
1	questions.
2	The Labeling Subgroup is intending to
3	examine the statutory framework for labeling with
4	respect to reducing obesity and preventing weight
5	gain. They will also be looking at the outcome of
6	a
7	meeting that we have planned for November 20th.
8	You'll hear a little bit more about that
9	momentarily
10	as well.
11	In conjunction with the Department of
12	Health and Human Services, we are conducting a
13	workshop, again to take place at NIH, at the Lister
14	Hill Auditorium, on November 20th and to focus on
15	the
16	relationship between food packaging and food
17	labeling
18	and individuals' attempts to control their weight.
19	And, of course, we will have recommendations from
20	that
21	Labeling Subgroup that will then be incorporated in
22	our final report.
23	A Restaurant Industry Subgroup will
24	look
25	at essentially the restaurant industry and trade
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	59
1	associations and pursue dialogue with them to try
2	to
3	exchange information, understand the situation in
4	that
5	regard, and provide input to the Obesity Knowledge
6	Group and also the working group at large to
7	develop
8	recommendations on approaches to encourage the
9	restaurant industry to take appropriate steps to
10	address the obesity epidemic. We also would like
11	to
12	make sure that we have good representation from
13	that
14	sector in our November 20th workshop at NIH here.
15	Education Program Subgroup is focused
16	on
17	exploring and developing answers to the following
18	questions, what are the target populations for an
19	education program, what are the most effective
20	modes
21	for delivering that program, how do we know the
22	messages will be received, and how would we
23	evaluate
24	whether the education programs or messages will be
25	effective.
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	60
1	We would intend to work with DHHS
2	counterparts to determine how FDA's obesity
3	outreach
4	and education efforts fit into the larger context
5	of
б	DHHS' efforts to control obesity and also to
7	provide
8	recommendations to the full working group as part
9	of
10	our report.
11	The Therapeutic Treatment Subgroup is
12	intending to gather information on existing
13	therapeutics for obesity treatment. And that would
14	include drugs, devices, and other medical
15	interventions and to really look at what barriers
16	there might be to the development of newer enhanced
17	therapeutics and also to make their
18	recommendations.
19	A Research Subgroup will be identifying
20	existing research as well as research gaps in
21	obesity.
22	And those would be including, but not limited to,
23	the
24	development of healthier foods and better
25	understanding of consumer behavior and motivation
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	61
1	SO
2	we have both what we would call bench research,
3	hard
4	science research, as well as sociological research
5	in
6	human behavior. They will also present their
7	recommendations.
8	The Report Writing Group is charged
9	with
10	producing a report for the commissioner in
11	February,
12	which we fully intend to do. And we expect that
13	the
14	outcome of this meeting, the transcript and the
15	comments and suggestions we receive during this
16	meeting will greatly enhance our ability to produce
17	a
18	cogent, a coherent, and comprehensive report for
19	the
20	commissioner.
21	So, with that, I will turn to my
22	colleagues on the podium up here. Dr. Donna Howard
23	with the Center for Food Safety and Applied
24	Nutrition
25	will start. And she will be followed by Dr.
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	62
1	Richard
2	Canady.
3	They will both be discussing the work
4	of
5	our Knowledge Base Group and what they have
6	discovered
7	so far in their work.
8	BUILDING A KNOWLEDGE BASE ABOUT OBESITY
9	DR. HOWARD: Good morning. Dr. Rick
10	Canady, Ms. Corrina Sorenson, and I have prepared
11	the
12	following presentation, very briefly outlining some
13	of
14	the past and current projects related to overweight
15	and obesity and nutrition.
16	The activity of researching and
17	cataloguing this information on the past and
18	current
19	efforts in this area is an important one. It is
20	important for us to perform because by knowing what
21	else is out there, we can best decide what we as an
22	agency can offer and how it will fit within and
23	complement what others are doing, as Dr. Rulis
24	pointed
25	out.
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	63
1	I want to stress before I get started
2	that
3	this presentation is simply intended as an overview
4	and a set of examples of activities. Not every
5	effort
6	or project will be addressed, nor can they all be
7	since there is so much current activity in the area
8	of
9	overweight and obesity.
10	To start out with, some examples of
11	academic research include some work at Stanford's
12	Prevention Research Center, which is doing
13	extensive
14	work related to the modification of social and
15	personal factors known to implement a series of
16	chronic diseases, including obesity.
17	Tufts School of Nutrition Science and
18	Policy is involved in a series of activities and
19	programs related to the dissemination of
20	information
21	related to overweight and obesity, including the
22	National Theatre for Children, which presents an
23	interactive nutrition and fitness performance play
24	for
25	elementary school children entitled "The Prince and
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	64
1	the Pyramid."
2	And the University of Pennsylvania is
3	conducting quite a bit of research related to
4	nutrition and the prevention of obesity, including
5	a
б	number of efforts in conjunction with research
7	foundations.
8	A lot of industry efforts related to
9	obesity involve work being done on drugs and
10	devices
11	to treat obesity. Dr. Canady will talk about that
12	area during his portion of the presentation, but I
13	wanted at this point to focus on activities
14	involving
15	the prevention of overweight and obesity and work
16	that
17	the food industry is doing towards this goal.
18	Kraft's obesity initiative is a good
19	example of that. Kraft's Worldwide Health and
20	Wellness Advisory Council is working to help Kraft
21	structure its ongoing response to obesity and to
22	address other health and wellness issues and
23	opportunities.
24	Kraft's obesity initiative includes
25	limiting portion sizes consumed by Americans. And
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65 1 one of the ways that they intend to do this is by 2 single marketing their products in 3 serving 4 packages. 5 Kraft will also be developing nutrition guidelines for all of their products, both existing 6 7 and new. The quidelines will include levels for calories, total fat, saturated fat, trans fat, 8 9 cholesterol, sugars, and sodium. 10 Finally, Kraft recognizes the concern surrounding the marketing of food in schools. 11 And, 12 as 13 result, they decided to discontinue this а 14 practice. 15 Kraft does stress, however, that this move will not affect any future charitable contributions that 16 17 they 18 will make to schools. 19 For restaurants, I've chosen here two 20 quick-serve chains, Wendy's and McDonald's, again 21 just 2.2 as examples of work being done. The quick-serve 23 chains seem to be more aggressively addressing the 24 issue of overweight and obesity. This is probably 25 because they have been targets of the obesity

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	66
1	litigation against restaurants to date.
2	I'll start with Wendy's. They've begun
3	providing general nutrition and fitness information
4	on
5	their tray liners as well as the suggestion to ask
б	for
7	a nutrition guide, which they have also put on all
8	of
9	their to-go bags.
10	Also, if you go to Wendy's Web site,
11	there's a build a meal section, where you can place
12	your order from the Wendy's menu and be provided
13	with
14	nutritional content information associated with
15	your
16	chosen meal.
17	McDonald's has a similar service on
18	their
19	Web site called "Bag a McMeal." And McDonald's has
20	also introduced their healthy lifestyle initiative,
21	which includes menu choice, physical activity, and
22	education.
23	To address menu choice, McDonald's is
24	introducing the salads and more menu to the
25	marketplace and will unveil new items with less
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	67
1	than
2	ten grams of fat as healthier options to help
3	communicate the message of a healthier lifestyle.
4	McDonald's also recognizes that
5	physical
6	activity is an important component to a healthier
7	lifestyle. And so they have enlisted the help of
8	best-selling author, professional exercise
9	physiologist, and Oprah Winfrey's personal trainer,
10	Bob Green, to help them develop educational
11	materials,
12	including booklets and tray liners. And he will
13	also
14	be conducting speaking engagements on McDonald's
15	behalf.
16	Some research foundations have also
17	weighed in on the obesity issue. IFIC has a
18	section
19	on their Web site called New Nutrition Conversation
20	With Consumers," where consumers can get
21	information
22	on dietary fats and sweet foods and beverages and a
23	variety of other foods as well as a list of eating
24	tips. Also on this Web site, IFIC stresses the
25	importance of physical activity in managing weight.

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	68
1	IFIC also sponsors a Web site called
2	Kidnetic, which is geared toward teaching children
3	about good nutrition and physical activity in
4	weight
5	management.
б	ILSI's PAN Program is being conducted
7	in
8	collaboration with the University of Pennsylvania's
9	Weight and Eating Disorders Program. And it's
10	designed to evaluate possible predictors of
11	overweight
12	and obesity at various points during the first
13	years
14	of life. ILSI's Take Ten Project is also geared
15	toward children and, according to their slogan,
16	getting kids active ten minutes at a time.
17	Industry and restaurant trade
18	associations
19	have also provided their take on the obesity and
20	overweight issue. This slide lists the GMA's
21	advice
22	to the USDA regarding their update of the dietary
23	guidelines.
24	Their advice includes some physical
25	activity in the connection between calories
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	69
1	consumed
2	and calories burned. They address educating the
3	public with regards to standard serving sizes. And
4	they suggest that the USDA incorporate physical
5	activity and nutrition education into America's
6	schools.
7	This quote from the National Restaurant
8	Association press release entitled "Fitness is Key
9	to
10	Healthy Lifestyle" outlines the National Restaurant
11	Association's position on the role of food in the
12	obesity issue.
13	And now on to a consumer group. CSPI
14	has
15	historically been raising issues concerning
16	unhealthy
17	foods, what they consider to be unhealthy foods,
18	movie
19	theatre popcorn, Chinese food, trans fat, as well
20	as
21	a number of other things.
22	Among other things you find on their
23	Web
24	site are suggestions to improve your diet and
25	health,
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	70
1	including the ten foods you should eat and the ten
2	foods you should never eat.
3	Also on their Web site is a policy
4	option
5	section, where consumers can find information about
6	what CSPI thinks should be done by the food
7	industry
8	and government agencies, like FDA, to improve the
9	nation's nutritional status and what steps
10	consumers
11	can take to compel industry and government to take
12	these actions.
13	CSPI also provides a school foods tool
14	kit, consisting of advice to schools on how to
15	improve
16	the food and beverage choices that they provide to
17	the
18	children that go to those schools. They offer
19	materials and policies to carry out the changes and
20	there's a list of success stories from schools who
21	have successfully implemented CSPI strategy.
22	The Center for Consumer Freedom has a
23	section on their Web site concerning the activities
24	of
25	overweight and obesity titled "Your Foods Under
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	71
1	Attack."
2	Also in this section, there is a
3	discussion about the consequences of some of the
4	actions being taken by a variety of groups. One
5	example of this is an article on the consequences
6	of
7	obesity-based litigations against restaurants and
8	the
9	food industry on a society that they feel is being
10	taught not to take personal responsibility for the
11	consequences of their choices and actions.
12	Another example is an article outlining
13	the consequences to the insurance and medical
14	systems
15	of classifying obesity of a disease.
16	According to a recent Washington Post
17	article, legislatures in at least 25 states are
18	currently debating more than 140 bills aimed at
19	curbing obesity. New state laws currently under
20	consideration would restrict the sale of soda and
21	candy in public schools, require fast food chains
22	to
23	post fat and sugar content directly on the menu
24	boards, and even attempts to tax the fat away.
25	Here are a few example. Again, this is
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	72
1	not an exhaustive list or maybe even the most
2	up-to-date list but simply some examples of state
3	activity in this area.
4	A California soda ban was signed into
5	law
6	at this end of this past September by then Governor
7	Gray Davis. This legislation bans the sale of soda
8	in
9	public elementary and middle and junior high
10	schools
11	beginning next July.
12	City council member Phil Mendelson is
13	working on legislation that would require city
14	restaurants in the nation's capital to print
15	nutritional information alongside food items on
16	menus.
17	Just this past week, Governor Jeb Bush
18	signed an executive order creating the Governor's
19	task
20	force on the obesity epidemic, which is a 14-member
21	group that will develop strategies to tackle the
22	Sunshine State's weight problem.
23	Finally on this slide, the nonprofit
24	organization Commercial Alert has started a
25	campaign
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	73
1	to help stop the childhood obesity epidemic by
2	banning
3	the marketing, distribution, and sale of snack
4	foods
5	in schools.
б	And on the heels of this effort,
7	Assemblyman Oritz was introduced a bill that would
8	add
9	a surcharge on video game rentals and sales, TV
10	advertising, and corporate America's fast food
11	industry. Oritz says that if an industry is making
12	people obese, then it should be responsible and at
13	least contribute to prevention.
14	Here is some proposed federal
15	legislation
16	listed here. Representative Ric Keller has put
17	forward the Personal Responsibility in Food
18	Consumption Act. And Senator Mitch McConnell has
19	introduced the Common Sense Consumption Act. These
20	acts are designed to prevent lawsuits against the
21	manufacturers, distributors, or sellers of food or
22	nonalcoholic beverage products with the exception
23	of
24	lawsuits, including those claiming false
25	advertising
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	74
1	or injuries from food consumption.
2	Democratic Representative Rose DeLauro
3	has
4	proposed and is seeking cosponsors for the
5	Restaurant
6	Information Act of 2003, which would require
7	restaurant and fast food chains to have 20 or more
8	locations to put trans fat and saturated fat,
9	calorie,
10	and sodium information beside each item on a menu.
11	John Banzhaf, law professor at George
12	Washington University and noted tobacco attorney,
13	has
14	been quoted as saying that there have been seven
15	obesity lawsuits filed. I'm taking this
16	information
17	from an issue of Obesity Policy Report.
18	In that issue, Obesity Policy Report
19	goes
20	through those seven cases and comes up with
21	actually
22	three cases where the obesity has been blamed on a
23	food industry or a restaurant.
24	The suits that are strictly considered
25	obesity suits include a lawsuit against Kraft for
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	75
1	not
2	strictly putting their amount of trans fat on their
3	Oreo cookies, on the labels for their Oreo cookies.
4	After what the filing lawyer determined to be an
5	appropriate amount of publicity, that suit was
6	dropped.
7	A suit has been filed against
8	McDonald's
9	on behalf of Cesar Barber, a 56-year-old
10	maintenance
11	worker who claims that McDonald's contributed to
12	his
13	obesity, diabetes, and heart disease. And while
14	this
15	case has not been officially withdrawn, there has
16	been
17	little recent activity on it.
18	Probably the most well-known case of
19	this
20	type was filed on behalf of Ashley Pelman and
21	Jazlyn
22	Bradley, two New York teenagers who allege that
23	McDonald's food contributed to their obesity.
24	This case was considered to have a
25	little
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	76
1	bit of a better chance than the Barber case since
2	we're talking about children here, as opposed to
3	adults, who are more likely to be expected to be
4	responsible for the consequences of their choices,
5	but
6	the case was dismissed, refiled, and recently just
7	dismissed again with strict instructions from the
8	judge that it not be refiled.
9	My next few slides are on what is being
10	put out there by various forms of the media. I
11	thought this was important to address because
12	articles
13	and programming on obesity and weight management
14	seem
15	to be pouring out of the media at a rate that could
16	understandably be seen as overwhelming to the
17	general
18	public.
19	For an example, Time magazine and U.S.
20	News and World Report have each in the past little
21	more than a year had two cover articles on the
22	issue
23	of nutrition and/or overweight and obesity. And,
24	again, these are just examples. There's plenty
25	more
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	77
1	out there.
2	I did a quick search on Amazon Books
3	only
4	on the word "diet" and came up with more than
5	31,000
б	matches. I realize that that includes things like
7	how
8	to control diabetes by diet and perhaps the vegan
9	diet. So then I went on to narrow the search to
10	weight loss and came up with still almost 2,000
11	matches, the top 3 of which are listed here. This
12	is
13	just an example to show you what is out there and
14	what
15	the public is being exposed to.
16	Television. I have two examples here
17	for
18	what people are hearing through television. The
19	first
20	is the Food Network has two shows currently. The
21	first one is called Cooking Thin. Kathleen
22	Dealemans
23	hosts the show with real people, gets down with
24	people
25	and explains to them how they have time to fit
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	78
1	healthy
2	eating and physical activity into their busy
3	lifestyles. Kathleen herself has battled obesity.
4	So
5	she knows of what she speaks.
6	Another show is Lighten Up!, which has
7	two
8	chefs making the same dish side by side, one
9	following
10	a traditional recipe and the other one low-fat and
11	low-calorie alternatives, so trying to educate the
12	public as to how they can cook low-fat alternatives
13	and low-calorie alternatives.
14	Another example of television
15	addressing
16	the overweight and obesity issue was a two-hour
17	special with Katie Couric at 8:00 p.m. about a
18	month
19	ago, not too long ago. It was advertised as a look
20	at
21	America's obesity crisis, but it actually seemed to
22	be
23	more of a two-hour advertisement of Dr. Phil
24	McGraw's
25	new book.
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	79
1	I have a whole slide here on the Weight
2	Watchers system because it is a well-respected
3	weight
4	loss and management program. Every food is
5	assigned
б	a point value. And as the participants eat food
7	during the day, they add the points together from
8	the
9	different food groups.
10	Each participant is assigned how many
11	points they can have per day. They're allowed 35
12	free
13	points a week and can actually earn more through
14	activity points. So they can splurge a little bit.
15	It's not about constant denial. They can have a
16	little bit of the food that they really want to
17	have.
18	It's considered to be successful by
19	many,
20	mostly based on because there is a lot of support.
21	They have meetings, where they sit and talk with
22	other
23	people on Weight Watchers. There is also a
24	maintenance program. It is suggested that they go
25	to
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1 2 3	meetings for at least a year after reaching their goal weight to hep them maintain that weight. I am now going to move on to Ms.
	weight to hep them maintain that weight.
3	
	I am now going to move on to Ms.
4	
5	Sorenson's portion of the presentation and discuss
6	programs and activities within the federal
7	government
8	currently underway to address the issue of
9	overweight
10	and obesity, including agencies within the
11	Department
12	of Health and Human Services and the U.S.
13	Department
14	of Agriculture.
15	HHS' main focus in the fight against
16	overweight and obesity is fostering disease
17	prevention
18	and health promotion. Steps to a Healthier U.S. is
19	a
20	new initiative to advance the President's healthier
21	U.S. goal. The program identifies and promotes
22	programs that foster healthy behaviors and
23	prevention,
24	including incentives to schools for physical
25	education
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	81
1	programs and physical activity strategies, such as
2	motivational signs and reminders placed near
3	elevators
4	and escalators, encouraging people to take the
5	stairs.
6	Healthy People 2010 is a comprehensive
7	set
8	of disease prevention and health promotion
9	objectives
10	developed to improve the health of all Americans,
11	where nutrition and overweight and physical
12	activity
13	and fitness are leading health indicators.
14	Healthfinder is the government's
15	premier
16	gateway Web site, which includes links to
17	information
18	on obesity, nutrition, and physical activity.
19	National Health Information Center is
20	an
21	internet-accessible clearinghouse with a toll-free
22	number that provides a central health information
23	referral service for consumers and professionals.
24	And the National Health Information
25	Infrastructure aims to increase information flow
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	82
1	across sectors and with the public to provide all
2	health decision-makers with relevant, reliable, and
3	timely information.
4	The CDC's main focus in the fight
5	against
6	overweight and obesity is improving lifestyle
7	behaviors. This focus is reflected in this quote
8	by
9	the current CDC director.
10	Toward their goals, CDC is engaged in
11	several initiatives to promote benefits of healthy
12	eating and physical activity, including Trails for
13	Health, which is a program designed to help
14	Americans
15	engage in physical activity by providing them more
16	opportunities for the activity.
17	CDC's active community environment
18	promotes walking, bicycling, and the development of
19	accessible recreation facilities. This initiative
20	was
21	developed in response to data that suggests that
22	characteristics of U.S. communities, such as
23	proximity
24	to facilities, stress design, and the availability
25	of
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	83
1	pedestrian and bicycle facilities, plays a
2	significant
3	role in promoting or discouraging physical
4	activity.
5	CDC's personal energy plan is a 12-week
6	self-directed work site program to promote healthy
7	eating and moderate physical activity.
8	And the Wise Woman Program provides 40
9	to
10	60-year-old women with the knowledge and skills to
11	improve lifestyle habits to prevent, delay, or
12	control
13	cardiovascular or other chronic diseases.
14	In Michigan recently the Wise Woman
15	Program developed partnerships with the local
16	League
17	of Women Voters in the Lansing area and a sporting
18	goods store to provide low-income women in Lansing
19	with high-quality athletic shoes and the
20	opportunity
21	to become physically active.
22	Some programs that target kids and
23	young
24	teens include Kids Walk-to-School, which is a
25	program
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	84
1	that strives to increase awareness of the
2	importance
3	of regular physical activity for children, improve
4	pedestrian safety, and promote healthy and walkable
5	community environments.
6	Then there is the VERB Campaign, which
7	is
8	geared toward children to encourage physical
9	activity
10	in the pre-teen group. In addition to the
11	commercials
12	that you see on Disney Channel and Nickelodeon, the
13	VERB also includes an interactive Web site where
14	kids
15	can determine their fitness level and record their
16	activities and their progress.
17	Also targeted toward the health and
18	physical activities of kids is the School Health
19	Index, which is a tool that allows schools to rate
20	the
21	performance of their physical activity and
22	nutrition
23	programs and how to decide what steps they need to
24	take to improve them.
25	NIH has a number of established and
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	85
1	ongoing activities with regard to overweight and
2	obesity through NHLBI, NIDDK. NHLBI works to plan,
3	conduct, foster, and support basic research,
4	clinical
5	studies, and educational projects related to the
6	causes, prevention, diagnosis, and treatment of
7	heart,
8	blood vessel, lung, and blood diseases.
9	NIDDK conducts and supports research
10	and
11	development projects on a broad spectrum of
12	metabolic
13	diseases, digestive disorders, and nutrition, and
14	kidney and neurologic diseases.
15	In addition to NHLBI and NIDDK and NCI,
16	National Cancer Institute, as well, which I'll
17	speak
18	about in a little bit more detail, NIH also
19	provides
20	information via MEDLINE and supports a variety of
21	studies on nutritional and metabolic diseases, in
22	which they include obesity.
23	NHLBI obesity education initiative is a
24	decade-old program that aims to reduce the
25	prevalence
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	86
1	of obesity to reduce the risk and health outcomes
2	associated with coronary heart disease. The
3	program
4	contains both a population-based and risk-based
5	strategy.
б	Population-based strategy includes the
7	Jump Start school education program, an obesity
8	education Web site, and a program called Hearts in
9	Parks, which is a community-based program designed
10	to
11	help park and recreation agencies encourage
12	health-healthy lifestyles in their communities.
13	The risk-based strategy includes
14	overweight and obesity guidelines, the first such
15	federal guidelines for the identification,
16	evaluation,
17	and treatment of overweight and obesity.
18	NIDDK has programs to address the
19	prevention and treatment of obesity to avert the
20	onset
21	of diabetes and other metabolic conditions,
22	including
23	the National Task Force on Prevention and Treatment
24	of
25	Obesity; the Weight Loss Information Control
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	87
1	Network;
2	and Sisters Together Move More, Eating Better,
3	which
4	is a national initiative designed to encourage
5	black
6	women 18 and over to maintain a healthy weight.
7	The National Cancer Institute has their
8	well-known five to Nine a Day campaign, which is
9	designed to encourage Americans to eat five or more
10	servings of fruits or vegetables a day. Men
11	actually
12	need to eat more fruits and vegetables and
13	currently
14	are eating less. So they have the men's Shoot for
15	Nine campaign.
16	The National Cancer Institute is also
17	working on mechanisms for physical activity
18	behavior
19	change, which is a research initiative to increase
20	the
21	knowledge base necessary to develop effective
22	physical
23	activity interventions in children, adolescents,
24	and
25	the elderly.
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	88
1	Now on to USDA. Their main focus in
2	the
3	fight against overweight and obesity is encouraging
4	good nutrition. They offer a variety of tools
5	towards
б	this goal, including the interactive Healthy Eating
7	Index, where you can go in and select the foods
8	that
9	you have eaten for that day and it will come back
10	and
11	give you a report, a healthy eating summary based
12	on
13	your food choices and how they comply with the food
14	pyramid and the current dietary guidelines.
15	The food pyramid is currently being
16	revamped. In the first phase of renovation of the
17	pyramid, USDA proposed new intake patterns
18	detailing
19	what and how much Americans should eat. By
20	establishing more personal goals, USDA hopes to
21	place
22	greater emphasis on individual calorie balance.
23	And
24	for the first time, target calorie levels will
25	assume
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	89
1	that the average person is sedentary, not active.
2	The
3	new pyramid is scheduled to be complete by Winter
4	of
5	2005.
6	In conjunction with the updating of the
7	pyramid is the updating of the dietary guidelines
8	for
9	Americans. The new pyramid will include any
10	changes
11	made by the 2005 dietary guidelines committee.
12	USDA Team Nutrition is designed to
13	ensure
14	the effective implementation of Healthy Breakfasts
15	and
16	Lunches in School and the teen nutrition web site
17	is
18	geared towards schools and has sections on how to
19	participate in teen nutrition.
20	Some other USDA projects include "Eat
21	Smart. Play Hard," which is a campaign designed to
22	convey behavior-focused motivational messages about
23	healthy eating and physical activity. And the Food
24	and Nutrition Information Center provides consumer
25	access to informational brochures, such as Get on

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	90
1	the
2	Grain Train and Fabulous Fruits, Versatile
3	Vegetables.
4	USDA also has some programs targeting
5	low-income families to protect children's health,
б	including the Farmer's Market Nutrition Program,
7	which
8	is in place because it has been shown that WIC
9	recipients have a higher prevalence of overweight
10	and
11	obesity; and the School Lunch and Breakfast
12	Program,
13	which is a federally assisted program which helps
14	feed
15	children from low-income families meals meeting the
16	applicable recommendations of the dietary
17	guidelines
18	for Americans.
19	Dr. Canady will now give his portion of
20	the presentation.
21	DR. CANADY: So it's getting to be that
22	part of the morning where the first cup of coffee
23	has
24	worn off and maybe standing up and sitting down
25	would
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	91
1	be a good idea right now. If you all want to
2	exercise, you have social permission now to stand
3	up
4	and wake up a little bit and then sit back down.
5	Maybe it will help out a little bit. I wish I had
б	some coffee up here.
7	I would like to get right into it
8	because
9	we have got a lot to go through. Gee, after
10	hearing
11	Dr. Howard talk about what has been going on, both
12	in
13	the outside world and within the federal
14	government,
15	it is not hard to see there is a whole lot going
16	on.
17	What I would like to do right now is go
18	trough some of what FDA has been doing and is
19	currently doing in order to give you further
20	context
21	by which we can hear your views on the questions
22	that
23	have been put forth for this meeting.
24	I grouped what I am going to talk about
25	in
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	92
1	four categories, education, regulation guidance,
2	enforcement, and research, up there on the board.
3	And
4	what I would like to do is go through these
5	individual
б	aspects.
7	Do we have a cursor to go through?
8	Thanks. First, within education, there is a
9	program.
10	If you search on our Web site for "know your
11	label,"
12	you can most likely come to this information.
13	Know Your Label is a Web-based and
14	video
15	educational materials effort on how to use
16	nutritional
17	labels essentially in order to make more informed
18	choices in the context of a healthy diet.
19	We have another program, called Power
20	of
21	Choice, that we have been doing recently with the
22	USDA's Food and Nutrition Service. This is a
23	series
24	of guided activities and material to help motivate
25	and
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	93
1	empower kids to make healthy choices, again within
2	a
3	balanced diet. These are within real life
4	settings.
5	The topics include things like portion control,
6	emotional eating, and individual fitness.
7	Again within education, we have
8	information within the food label with regard to
9	helping you understand what is in the food in the
10	context of making healthy choices. For example,
11	there
12	are standard reference serving sizes on the
13	nutrition
14	facts panel. This information helps facilitate
15	counting calories, for example, while choosing
16	nutritious foods. You can compare vitamins across
17	different foods and have similar calorie contents
18	and
19	so on.
20	Similarly, we have nutrient content
21	claims
22	on the label. And these are based on standard
23	criteria, such as reduced calories, light,
24	low-calorie, and so on. Again, this helps you
25	understand across products what relative calorie
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	94
1	contributions you might get within a given product
2	category.
3	Similarly, within education, and Dr.
4	Howard also already talked about this with regard
5	to
б	the food pyramid and dietary guidelines this is
7	an
8	ongoing process that, of course, FDA has a
9	knowledge
10	base or has expertise associated with. And it's
11	something that, again, helps you understand the
12	context under which we're asking you to look
13	through
14	questions that have been posed.
15	Within regulation and guidance, the
16	second
17	category of efforts that I want to focus on today,
18	starting out with labeling and packaging, there's
19	research and development right now involving
20	stakeholder interaction, focus groups, and modeling
21	that I will go into in some more detail when I go
22	into
23	the research that are looking at the ways that we
24	do
25	regulation and guidance with regard to the label
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95 1 and 2 looking into new approaches to labeling conducive 3 to 4 weight management. 5 There's, of course, the task force on consumer health information for better nutrition 6 7 that It's 8 Dr. McClellan referred to earlier. а 9 framework 10 essentially to enhance conveyance of scientifically 11 accurate information to help consumers again be 12 better informed and make more informed choices with regard 13 14 to 15 their diet. Moving into weight loss drugs within 16 17 our 18 Center for Drugs, the criteria for weight loss 19 drugs 20 approvals are laid out here. Essentially there are 21 two ways of looking at a five percent weight loss 2.2 criterion for weight loss drugs. You can look at a mean loss in weight, five percent mean loss, as one 23 24 of 25 the criteria cross the entire group or you can look **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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	96
1	at
2	a subset of the group. And it's described here
3	within
4	the slide.
5	So there are two ways of using a five
6	percent bar essentially to show efficacy with
7	regard
8	to weight loss drugs. The duration of the trial to
9	show durability of effect and to assess risk is one
10	year with open label extension through a second
11	year.
12	Drug approvals, I am going to have
13	actually three slides with regard to approvals.
14	Again, this is a way of helping you understand the
15	context through which FDA has current in the
16	knowledge
17	base expertise and so on in order to reflect the
18	questions that we have asked.
19	There are two products on the market
20	for
21	clinic use in obesity. One is Orlistat or Xenical,
22	and the other is Sibutramine or Meridia. These are
23	approved for patients with BMI of greater than 27
24	with
25	co-morbid conditions, such as diabetes and so on,
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	97
1	and
2	also approved for BMIs of greater than 30 without
3	those co-morbid conditions.
4	There are also approvals with regard to
5	devices within FDA. Lumping these into three broad
6	categories, we have devices to restrict food
7	intake.
8	These are devices that essentially narrow the
9	gastric
10	pouch so that you feel more satiated more quickly
11	with
12	a smaller amount of food. Lap-band and similar
13	gastric pouches, restriction devices are an example
14	of
15	these.
16	These are other devices that are in the
17	investigational stages that I really can't go into
18	at
19	this point, but the point is that there is
20	information
21	with regard to devices within the knowledge base
22	within FDA that is appropriate to this effort.
23	There are also surgical devices that
24	are
25	associated with surgery regarding lipoplasty,
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98 gastroplasty, and bypass/diversion, another method 1 for 2 essentially reproducing the capacity of 3 the 4 stomach. 5 There are also monitoring and measuring devices related to body composition. This tells 6 7 you how much body fat you have in relation to other 8 9 parts 10 of your body in order to help you understand where 11 you 12 are with regard to the BMI and adiposity and so on. 13 Turning to food, food additive 14 approvals, 15 this is a broad area that covers obviously a lot of different food additives. There are things like 16 17 reduced or no calorie sweeteners and reduced or no calorie fat substitutes that are part of 18 the 19 overall 20 set of tools that you can use in order to help you 21 make better choices with regard to calorie intake. 2.2 Moving on to enforcement, the third of 23 four areas that I am going to talk about, there is 24 enforcement in compliance activities with regard to 25 labeling errors; misleading claims on products;

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	99
1	and,
2	of course, unsafe products. In these in some
3	cases,
4	we share authority with FTC, Federal Trade
5	Commission.
б	Again, what we are trying to do right now is give
7	you
8	highlights, give you a context under which to go
9	through the questions we have asked you.
10	Let me move into the fourth area now.
11	Within research at FDA, there are three areas that
12	I
13	want to focus on. First is essentially social
14	science
15	research. That has to do with communication
16	labeling
17	and packaging and some other areas that we will
18	talk
19	about in some more detail.
20	The second area is effectiveness of
21	treatment. And there really is just a very little
22	bit
23	of that going on right now within FDA.
24	And the third area is describing the
25	causal links essentially between diet and obesity,
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	100
1	between obesity and co-morbidity. Obviously we
2	have
3	overlap with NIH on those quite a lot.
4	Starting with essentially the social
5	science research, there is evaluation. This is a
б	collaborative effort that we have right now going
7	on
8	with the Office of the Assistant Secretary for
9	Planning and Evaluation at HHS. There are
10	essentially
11	four parts of this collaborative effort that I am
12	talking about in the first bullet here.
13	There is a November 20 workshop that
14	Dr.
15	Rulis mentioned in the introduction to this
16	session.
17	In case you didn't notice it on your way in, there
18	are
19	flyers in the front. There are little one-page
20	blue
21	flyers that describe this workshop.
22	This is essentially going to be a data
23	gathering effort. We want to essentially shake the
24	trees and find out what is going on out there in
25	terms
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	101
1	of data with regard to a variety of efforts that
2	are
3	related to weight loss and obesity.
4	I would encourage you to consider going
5	to
6	this workshop, but I would also encourage you to go
7	if
8	you have data that we can help shake free from you
9	to
10	help us with this effort to understand what is
11	going
12	on out there.
13	A second effort within this research
14	focus
15	is focus groups to probe new labeling and massaging
16	in
17	a variety of environments. We're also in the
18	process
19	of developing third party industry interviews to
20	identify essentially obstacles or incentives to
21	better
22	products out there within industry.
23	Finally, to sort of get an overall
24	picture
25	of the ins and outs of the obesity issue, we're
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	102
1	developing a social science model for exploring
2	approaches to effective weight management.
3	In addition to this effort with the
4	Office
5	of the Assistant Secretary for Planning and
6	Evaluation, there are, of course, other efforts
7	within
8	FDA's Center for Food Safety and Applied Nutrition
9	where we are doing research within consumer use of
10	calorie content labeling effectively in
11	calorie-related claims.
12	The second area of the research focus
13	that
14	I want to point out a little bit is that we have
15	had
16	some efforts with regard to effectiveness of
17	treatment
18	and prevention. The example here is a pilot cohort
19	of
20	diet and proprietary weight loss products that our
21	Office of Women's Health has completed. This was a
22	grant process in collaboration with other agencies.
23	It's studied the pattern of verbal weight loss
24	products and efficacy over a period of time.
25	The third area within research that I
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	103
1	want
2	to focus on I've only got a few more slides;
3	we're
4	going to be done with this so we can actually
5	really
6	go get coffee is describing the causal links.
7	Again, I mean causal links between dietary intake
8	and
9	development of obesity and also obesity leading to
10	co-morbidities.
11	Examples are listed here, genetic
12	polymorphisms of obesity in conjunction with
13	susceptibility to breast cancer as an example. The
14	role of exercise and weight gain has susceptibility
15	to
16	mutations, the effect of surgical intervention on
17	metabolism and on biomarkers of reduced calorie
18	intake.
19	Also, there is an effort that has been
20	going on for some time with regard to caloric
21	restriction. An interesting finding here, of
22	course,
23	is that if you reduce caloric intake, you get
24	longevity benefits. And you also get reductions in
25	tumors, both malignant and non. The interest here

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1	is
2	in looking at whether smaller dietary reductions
3	would
4	also have an effect on those outcomes.
5	Furthermore, there are more specific
б	mechanistic information that is being garnered with
7	regard to contribution of what is known as the
8	methyl
9	group, its deficiency, which is induced by obesity,
10	and that linkage, again, to development of cancer,
11	heart disease, and diabetes as examples.
12	There is, furthermore, interest in sort
13	of
14	causal events related to development of the fetus
15	within the environment of the womb. An example we
16	looked at recently with regard to this is
17	nicotine's
18	effect on obesity outcome in children.
19	Furthermore, they have looked into rat
20	models with regard to nutritionally induced
21	non-insulin-dependent diabetes mellitus. Again,
22	this
23	is a linked morbidity that, again, provides a
24	context
25	under which we have expertise and value within FDA.
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105 That is the end of my slides. Thanks 1 2 very much. 3 4 (Applause.) 5 VICE CHAIRMAN LEVITT: Thank you to our speakers this morning, Dr. Rulis, Dr. Howard, Dr. 6 7 Canady. HIGHLIGHTS AND SUMMARY 8 9 VICE CHAIRMAN LEVITT: I have been 10 asked 11 just to give a short summary so we kind of tie up 12 this section of the program, move on to the next one. 13 14 Again, though my name is up there, I am 15 Joe Levitt. I am Director of the Center for Food Safety and Applied Nutrition. And I am the Vice 16 Chair 17 18 of this task force along with Dr. Crawford. 19 I think the first thing that comes to 20 my 21 mind from listening to all of the presentations 2.2 today is, boy, we sure have a lot of work ahead of us. I 23 24 think that part is clear. 25 But I think there is some good news **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WARDENNOTONE DO DOODE 0704

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	106
1	even
2	kind of before we start. Number one, there is
3	broad
4	agreement that obesity is a major public health
5	problem. It's not good that it is a problem, but
б	it
7	is good that there is agreement.
8	We're involved with lots of issues.
9	You
10	actually begin arguing about whether there is a
11	problem or not. I think the fact that there is
12	broad
13	agreement across government, across society that
14	obesity is a major health problem in this country
15	starts us on the right foot.
16	Second, there also is I think
17	reasonable
18	agreement on major parts of a solution, that we
19	have
20	got to address this through a combination, a
21	sensible
22	combination, of better food choices and more
23	exercise.
24	And, again, I can tell you from my experience that
25	is
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	107
1	certainly not usually the case, that even if there
2	is
3	agreement on the problem, there rarely is agreement
4	on
5	what the solution is. And I think we should not
б	lose
7	sight of that.
8	There also, frankly, is enormous
9	interest
10	and activity among all sectors of our society.
11	Many
12	government agencies, academia, health
13	professionals,
14	consumers, industry groups, everybody wants to be
15	part
16	of this. All right.
17	So why is this so much work? Why is
18	this
19	so hard? Well, it's hard because we're talking
20	about
21	individual behavior. It's not at all clear exactly
22	how to get there. And for FDA, it's not
23	necessarily
24	precisely clear on exactly what our role needs to
25	be
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1	within the broader department, government, and
2	society
3	we work in.
4	So what FDA is doing here and we
5	thank
б	you for being part of it is trying to take a
7	systematic approach to defining our role and being
8	part of the solution to this major problem. As you
9	have seen, it is important to note we are not
10	starting
11	from zero.
12	FDA has a lot of activities, a strong
13	program, the food label, the drug review system,
14	our
15	work with all of the various stakeholders that are
16	here, everybody that is here. We know you well.
17	You
18	know us well. So we have a good base to start
19	from.
20	What we are going to try to do is do
21	this
22	logically. What really is the overall message we
23	are
24	trying to convey? How do we educate the public
25	about
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109 1 that message? How do we incorporate, reinforce 2 that message through the parts that we contribute to 3 through the food label, through working with 4 5 restaurants, through therapeutics? And, finally, what more research is 6 7 needed because, surely, there will be and, finally, how to 8 9 pull all of this together in an action plan by 10 February, February, just a few months away, 11 recognizing the urgency that we all feel about this 12 issue? 13 I think there is one final point that 14 is 15 clear. We can't do it alone. That's why we have this 16 17 public meeting. That is why your role and 18 contribution are so terribly important. 19 First of all, your contribution today, 20 your public comments, we hope many of you and your 21 colleagues will go back, think about this. We'll reflect on today's meeting, submit comments to our 2.2 23 docket. 24 We hope to see many of you at our 25 workshop **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 MANUELINICTON DO 00005 0704

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1	on November 20th that Rick Canady mentioned and
2	join
3	with us because, like all major problems in our
4	society, we could not do it alone, but we can
5	surely
б	do it together.
7	Again, I thank you very much for your
8	attention during this part of the program. I think
9	what we will do, with the Chair's permission, is to
10	take about a five-minute break. And we will
11	reconfigure. And, as Dr. Crawford said and we gave
12	advance notice, we hope, to those early on the
13	program
14	presenters, we will start the public presentations
15	in
16	about another five minutes.
17	Thank you very much. Let's have a
18	round
19	of applause for the presenters this morning.
20	(Applause.)
21	(Whereupon, the foregoing matter went
22	off
23	the record at 10:44 a.m. and went back
24	on
25	the record at 10:56 a.m.)
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1	PUBLIC PARTICIPATION SESSION
2	CHAIRMAN CRAWFORD: We are now going to
3	begin the public presentation part of our hearing
4	today. The format will be described in a moment by
5	Mr. Joe Levitt, who is going to be moderating the
6	remainder of this session.
7	Before we go into that and while Joe is
8	collecting his thoughts, we have the privilege of
9	doing something that we weren't able to do because
10	of
11	a meeting this morning.
12	As I mentioned in my remarks, virtually
13	all of the operating divisions in the Department of
14	Health and Human Services are at the instigation of
15	the Secretary, conducting their own task force
16	work.
17	At the end of these task forces and the reports
18	thereof, there will be an amalgamation of them and
19	also a gleaning of the common findings.
20	There is at the present time
21	cross-fertilization happening. You are about to
22	hear
23	from the head of the task force at the National
24	Institutes of Health. And FDA has a member of his
25	task force and vice versa. We are all working
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112 1 together. We would not want you to leave this 2 3 room or even to leave this city without thinking that 4 5 this government does not have its act together. Anybody 6 7 who doubts that, you are going to hear from someone who will disabuse you of that notion. 8 9 Dr. Allen Speigel is Director of the 10 National Institute of Diabetes and Digestive and 11 Kidney Diseases. He is going to speak to us for a 12 moment about what they are doing. 13 Thank you. DR. SPEIGEL: Thank you very much. 14 Ι 15 appreciate the kind invitation and want to say that 16 Ι am here on behalf of Dr. Elias Zerhouni, the NIH 17 18 Director. 19 I think the taped comments of our 20 Secretary Thompson -- and we had similar comments 21 at 2.2 the recent North American Association for the Study 23 of Obesity meeting down in Fort Lauderdale a week ago 24 25 _ _ **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 MANUELINICTON DO 00005 0704

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1	indicate how high a priority the obesity epidemic
2	and
3	its concomitant public health implications are for
4	this department.
5	We are truly one department, as you
6	just
7	heard. So that both NIH, FDA, CDC, and other
8	components are really committed to a coordinated
9	approach and a coordinated approach not only on the
10	part of the HHS agencies but who in the private
11	sector, the public in general will be necessary to
12	tackle this really complex and difficult problem.
13	Now, Dr. Zerhouni, who has been NIH
14	Director since May of 2002, recognizing very
15	quickly
16	the importance of the obesity epidemic and the
17	implications of the various morbidities brought on
18	by
19	obesity, for almost each of the NIH institutes
20	created
21	a new NIH obesity research task force and asked me
22	as
23	the Director of NIDDK, the lead institute at NIH
24	for
25	obesity research, and currently Dr. Barbara Alving,
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1	the Acting Director of the National Heart, Lung,
2	and
3	Blood Institute, to co-chair this task force.
4	We have been meeting assiduously since
5	our
6	creation in April of 2003 and are well along the
7	way
8	to crafting a strategic plan for NIH obesity
9	research
10	that we aim and I think this is a good example
11	of
12	coordination to release to the public by
13	February
14	lst.
15	This will be coupled with a new Web
16	site
17	for the task force that will really have two
18	audiences
19	in mind: the large investigative community, which
20	is
21	really the engine that drives the knowledge base
22	that
23	we heard about that NIH supports for obesity
24	research;
25	as well as the public at large and policy leaders.
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1	Let me just indicate that this is not
2	something that the NIH has come to sort of lately.
3	Clearly the NIH has been a very important component
4	of
5	addressing the obesity epidemic. I want to just
6	signify just in the brief comments a few of the
7	areas
8	that were important areas of advances supported by
9	NIH
10	research and that will be key area components of
11	the
12	strategic plan.
13	One is the regulation of energy
14	balance;
15	that is, the regulation of food intake and of
16	energy
17	expenditure, including physical activity. I don't
18	think I am denigrating the obesity research
19	community,
20	I am just quoting George Bray, one of the pioneers
21	of
22	that community, when I say that this field had been
23	a
24	backwater for many years. It was looked on as not
25	a
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1	rigorous scientific area.
2	And, really, things changed remarkably
3	in
4	1994 with the discovery of the leptin gene, the
5	first
б	gene for a hormone that signals from fat to the
7	brain
8	and is directly involved in the regulation of
9	energy
10	balance. And while, quite candidly, the \$20
11	million
12	that Angen paid for the rights to this gene have
13	not
14	panned out in terms of a panacea and a therapeutic
15	for
16	obesity, nonetheless, this discovery set off a
17	tremendous explosion of NIH-supported research that
18	has led to the discovery of numerous additional
19	components, ghrelin, peptide NPY, PYY, other things
20	that you read about in the New England Journal and
21	elsewhere, which really represent two things:
22	first,
23	a much more scientifically based understanding.
24	When
25	we say, "Eat less and exercise more," it's a very
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1	glib
2	statement. It's very easy to say that, but we can
3	see
4	from the worsening of the epidemic how difficult
5	that
6	is to do.
7	The reality is that is the possibility
8	of
9	pharmacologic targets and, of course, the key role
10	of
11	the FDA in the approval process in that regard.
12	But
13	it is the NIH that is the discovery engine that
14	provides the pharmaceutical industry with the
15	targets
16	and in some cases even the target validation.
17	Now, the other comment, another huge
18	area,
19	is the area of genetic susceptibility. I realize
20	that
21	this seems counterintuitive. The moniker that
22	everyone hears is, "Well, our genes haven't changed
23	over the last several decades. It's the
24	environment
25	that is changing. So forget about why are genes
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important." 1 Well, I am here to tell you they are 2 If you look at the NHANES, the National important. 3 Health and Nutrition Examination Survey, data, it's 4 5 clear that in the same environment, different populations are differentially affected by this 6 obesogenic environment. And the rise of what are 7 called super obese is just one reflection of that. 8 9 There are already examples of rare, 10 admittedly rare, monogenic, single gene, disorders 11 which are enough to cause early childhood severe 12 obesity, but it is crystal clear that most obesity 13 is a complex interaction with multiple genes, giving a 14 15 susceptibility in an obesogenic environment. Why is it important to discover those 16 17 genes? Again, because they offer the possibility 18 of targeted prevention and possibly pharmacologic 19 20 intervention. 21 Of course, that begs the question of

genetic discrimination and stigma, two things that 2.2 23 we 24 must assiduously work to avoid. And policy and

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legislation may be relevant there.

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1	Let me then also point out the issue of
2	the co-morbidities. Not all obese individuals have
3	Type II diabetes, nonalcoholic fatty liver disease,
4	osteoarthritis, cardiovascular disease, and many of
5	the other things that come along with obesity. Why
6	is
7	that? What are the differences? How can we
8	identify
9	those who are at great risk?
10	Conversely, individuals, particularly
11	Asian American individuals, have body mass index
12	lower
13	than what we even define as overweight, may be
14	already
15	quite susceptible because of visceral and central
16	adiposity for things like Type II diabetes.
17	So there's a tremendous amount of
18	research
19	that needs to be done to define the underpinnings,
20	the
21	mechanistic basis. And I would say I recently came
22	from a very outstanding meeting of a group called
23	the
24	National Dialogue on Cancer held in Kennebunkport,
25	Maine under the auspices of former President Bush
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1	and
2	Barbara Bush.
3	The topic was cancer and obesity. Why?
4	Because of recent prospective studies of the
5	American
6	Cancer Society showing that mortality from cancer
7	is
8	substantially increased as a function of body mass
9	index; finally, of course, the bottom line,
10	prevention
11	and therapy.
12	So the NIH is really supporting and
13	will
14	continue to support significant new initiatives,
15	some
16	very much directed at the pediatric population. An
17	initiative on prevention of obesity in the
18	pediatric
19	primary care setting is just one example,
20	school-based
21	trials and intervention.
22	And all of these importantly, are not
23	just
24	"community demonstration projects." They have an
25	evaluation. They have things that we will be able
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5 are some successes. So our Type II diabetes 6 prevention program, the DPP, unequivocally show 7 that 8 an intensive lifestyle intervention was capable 9 through weight loss of reducing dramatically the 10 incidence of Type II diabetes in a vol 11 heterogeneous 12 group, 45 percent minorities, at high risk for Type 13 II 14 diabetes. 15 Our challenge now is to translate the 16 results of that trial across the country in a ver 17 very cost-effective way. That will be just one 18 the 19 challenges as we join with sister agencies, such 20 Thank you. 21 Thank you. 22 (Applause.)		121
3 successful. 4 Let me just finally indicate that the 5 are some successes. So our Type II diabetes 6 prevention program, the DPP, unequivocally show 7 that 8 an intensive lifestyle intervention was capable 9 through weight loss of reducing dramatically the 10 incidence of Type II diabetes in a version 11 heterogeneous 12 group, 45 percent minorities, at high risk for Type 13 II 14 diabetes. 15 Our challenge now is to translate the 16 results of that trial across the country in a version 18 the 19 challenges as we join with sister agencies, such 20 the FDA, in combatting this obesity epidemic. 21 Thank you. 22 (Applause.) 23 CHAIRMAN CRAWFORD: Thank you version 24 much, 25 Dr. Speigel.	1	to
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5 are some successes. So our Type II diabetes 6 prevention program, the DPP, unequivocally show 7 that 8 an intensive lifestyle intervention was capable 9 through weight loss of reducing dramatically the 10 incidence of Type II diabetes in a valiable 11 heterogeneous 12 group, 45 percent minorities, at high risk for Type 13 II 14 diabetes. 15 Our challenge now is to translate the 16 results of that trial across the country in a valiable 17 very cost-effective way. That will be just one 18 the 19 challenges as we join with sister agencies, such 20 the FDA, in combatting this obesity epidemic. 21 Thank you. 22 (Applause.) 23 CHAIRMAN CRAWFORD: Thank you value 24 much, 25 Dr. Speigel.	3	successful.
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21 Thank you. 22 (Applause.) 23 CHAIRMAN CRAWFORD: Thank you vol 24 much, 25 Dr. Speigel.	19	challenges as we join with sister agencies, such as
22 (Applause.) 23 CHAIRMAN CRAWFORD: Thank you ve 24 much, 25 Dr. Speigel.	20	the FDA, in combatting this obesity epidemic.
23 CHAIRMAN CRAWFORD: Thank you ve 24 much, 25 Dr. Speigel.	21	Thank you.
24 much, 25 Dr. Speigel.	22	(Applause.)
25 Dr. Speigel.	23	CHAIRMAN CRAWFORD: Thank you very
	24	much,
NEAL R. GROSS	25	Dr. Speigel.
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1	Now it's my pleasure to turn the
2	program
3	over to Joe Levitt.
4	VICE CHAIRMAN LEVITT: Thank you very
5	much.
6	VICE CHAIRMAN LEVITT: Let me just go
7	through a little bit of the logistics for the
8	benefit
9	of both speakers and the audience. We will go
10	through
11	one speaker at a time in the order that is not in
12	your
13	program but on my sheet. There is an amount of
14	time
15	that each speaker has requested. And so we will go
16	ahead and grant that speaker the time that they
17	requested so they can get their full comments in.
18	We have up here a little time clock
19	that
20	the speakers will see up there. It will begin with
21	the time that you requested, we hope. If not, wave
22	to
23	me or something. And you will see the time go
24	down.
25	There is a two-minute warning light
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1	that
2	will come on when it is two minutes from the end.
3	We
4	will ask speakers to try within reason to keep to
5	your
6	time that you possibly can so that we can move
7	through
8	the day in order.
9	Finally, we do ask, as I'm sure this
10	audience will, to allow each speaker to go through
11	their presentation and save any reactions to the
12	end.
13	It is important that every speaker be permitted to
14	present whatever views they have and be listened to
15	attentively and respectfully.
16	With that, I am happy to call to the
17	podium our first speaker, Dr. Rhona Applebaum,
18	Executive Vice President and Chief Science Officer
19	from the National Food Processors Association.
20	DR. APPLEBAUM: Thank you, Mr. Levitt
21	and
22	members of the FDA obesity task force.
23	As Mr. Levitt said, my name is Rhona
24	Applebaum, and I am with the National Food
25	Processors
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1	Association. I appreciate this opportunity to
2	present
3	the views of NFPA on this most serious problem.
4	An old saying goes, "For every complex
5	issue, there is a simple answer. And it is almost
6	always wrong." Such is clearly the case when we
7	consider how to address the issue of obesity in
8	America.
9	Obesity represents a multifaceted
10	problem
11	requiring a multi-disciplined approach. If the
12	primary goal is to have a real effect on preventing
13	and reducing obesity, then how can this be
14	accomplished?
15	Let me propose several approaches that
16	together can help us address this critical health
17	issue. Let me forewarn you neither I nor the NFPA
18	have the solution. If I did, if NFPA did, speaking
19	specifically of myself, I'd be on Dr. Phil today.
20	And
21	I don't. It's very complex. But NFPA has outlined
22	approaches and suggestions using the framework of
23	the
24	six questions posed by the task force.
25	Let me begin with question one. That
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1	has
2	to do with the evidence regarding the effectiveness
3	of
4	various education campaigns to reduce obesity.
5	The literature indicates that there is
6	considerable information about public education
7	programs but little evaluation or evidence about
8	their
9	effect on weight loss or maintenance, short-term or
10	long-term.
11	It is possible, it is no doubt probable
12	that some of these campaigns are still too new to
13	assess their effectiveness. And they need the
14	necessary time. We can't prejudge these new
15	campaigns. Nevertheless, at the end of the day,
16	the
17	bottom line is that overweight and obesity have
18	continued to increase in the United States.
19	NFPA believes that all stakeholders
20	and
21	that's everyone in this room, whether food
22	industry,
23	government, educators, academia, research
24	institutes,
25	consumers, or consumer groups need to refocus
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1 their efforts on helping Americans better understand the 2 role of diet and physical activity in attaining as 3 4 well as maintaining healthy weight. 5 To this end, with focus on the diet, an excellent tool, one of the tools to assist 6 7 consumers 8 to better understand how to choose sensibly, as 9 stated 10 in the dietary guidelines for Americans, is the 11 food 12 label. The food label can and should be used 13 14 to 15 create healthful diets. The nutrition facts panel 16 also can be used as a weight management tool. The 17 calories count message needs to be re-energized and 18 promoted. 19 The nutrition facts panel was developed 20 and designed to help make consumers aware of the 21 various nutritional components in foods. And we 2.2 continue to support this purpose. However, the 23 architecture, the format, and layout of the 24 nutrition 25 facts panel for the past decade have been focused **NEAL R. GROSS**

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1 more on dietary fat and information related to heart 2 disease risk reduction than on calories or overall 3 4 diet. 5 It is our opinion that FDA should reexamine the nutrition label, daily values, and 6 7 associated issues. We recommend that all statements 8 9 of the food and health community should place more 10 emphasis on educating the consumer in using the 11 food 12 label to identify information about the energy for 13 weight maintenance and obesity prevention. 14 Education was part of NLEA, but it 15 needs to be revived with commitment and investment from 16 17 three departments: HHS; USDA; and, yes, the 18 Department of Education. For example, FDA should 19 encourage reviewing successful education programs, 20 such as the National Cholesterol Education Program, 21 NCEP, and how a similar model could be used for 2.2 obesity. Perhaps if people know their numbers in 23 24 terms of healthy weight goals, easy numbers, 25 healthy **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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1	weight, or weight target, and physical activity
2	needs,
3	that and other measurements, the way most Americans
4	know their cholesterol target and value, we can
5	slow,
6	if not curb, the rise in overweight and obesity or
7	help to slow this increase, a change in the
8	prevalence
9	arrow from pointing up to pointing down.
10	NFPA also encourages FDA to support the
11	components of the Healthier U.S. initiative with
12	two
13	of the four central components focusing on physical
14	activity and healthy food choices. These points
15	were
16	already raised by the commissioner.
17	Regarding question two, FDA also asked
18	for
19	views related to any specific priorities for
20	children.
21	NFPA believes that development of lifelong eating
22	habits and physical activity patterns begin early
23	and
24	are fostered via parental example and
25	responsibility.
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129 Once children enter school, the school environment 1 2 is also key. Again, education is essential. 3 As for the role of the Department of 4 5 Education, a solid understanding of the basics of sound nutrition, the importance and fun of physical 6 7 activity, and the components of a healthy lifestyle must be part and parcel of our nation's educational 8 9 curriculum. And we must start early. 10 We must give children a solid healthy 11 start on the road to sound nutrition practices and physical activity programs and provide them with 12 13 the 14 environment and opportunities to put these 15 practices 16 and programs into action. 17 Today's children should be as 18 well-versed 19 in what constitutes sound nutrition and physical 20 activity practices as they are with environmental 21 principles. In my own household, that has to do 2.2 with trash sorting and recycling. 23 24 All three departments have a role to 25 play NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. MARCHINICTON DO DOODE 0704

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1	in fostering and supporting coordination among
2	government agencies at the federal, state, and
3	local
4	levels to improve messages in its education
5	programs
б	for children.
7	Additionally, up-to-date data on food
8	consumption and health status variables, including
9	physical activity, are needed for children and
10	across
11	the life cycle.
12	The U.S. needs an up-to-date nutrition
13	and
14	health status monitoring system to adequately
15	determine policies and programs related to diet and
16	health. Without such data, policies and education
17	programs will never reach their potential.
18	On the question of research, NIH and
19	other
20	areas within DHHS and other research stakeholders
21	and
22	other research institutes in other departments,
23	other
24	research areas in academia as well as the medical
25	community all have roles in biomedical and
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1	behavioral
2	research related to health promotion and disease
3	prevention.
4	It is clear that both the food intake
5	and
б	energy expenditure parts of the equation must be
7	addressed. For example, NIH's success in diabetes
8	risk reduction resulted from education programs
9	promoting physical activity. There should also be
10	further examination of health care coverage. The
11	federal government's Medicare and Medicaid programs
12	could, at a minimum, highlight, pilot, and evaluate
13	an
14	efficacy of coverage for weight loss programs.
15	You must also emphasize the role
16	behavioral researchers must have in helping us
17	solve
18	this problem of how to eat as well as why as it
19	relates to selection, portion control, exercise,
20	and
21	overall health.
22	As stated, this complex multifaceted
23	issue
24	requires a multi-disciplined approach utilizing the
25	expertise of all stakeholders. Asking all parties
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1	involved to do their part in helping consumers
2	better
3	understand how to create healthful diets and
4	include
5	physical activity in their lives and the lives of
6	their children is not a simple answer, but it is
7	the
8	right way to address this complex issue.
9	The food industry has a long history of
10	providing consumers with safe and nutritious foods
11	that meet the expectations for taste, value, and
12	convenience.
13	The food industry responded to calls to
14	create reduced, low, and non-fat food products and
15	a
16	variety of modified foods for specific dietary and
17	medical needs. This was one of the first Healthy
18	People 2000 objectives for the nation that was met.
19	Innovation and reformulation are two key tenets in
20	the
21	food industry.
22	Revisions to the dietary
23	recommendations
24	and food guides are also needed since they, too,
25	are
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	133
1	part of the solution. Just as it is important to
2	define the state of scientific knowledge about diet
3	and health and articulate national policy, we must
4	also continue to improve the crafting of dietary
5	guidance messages that are meaningful and
6	actionable
7	by consumers.
8	The key challenge will be to present
9	the
10	recommendations and information contained in the
11	dietary guidelines, the food guide pyramid, and
12	information on food labels so they actually
13	motivate
14	consumers to incorporate them into their daily
15	lives
16	and use them to create healthful diets and
17	lifestyles.
18	Consumers need science-based
19	information
20	on how to eat as well as on what constitutes a
21	healthful diet. The dietary guidelines are
22	scientifically based, but they also must be easily
23	understood, easily implemented, and trigger
24	behavioral
25	change with a focus on the guidelines dealing with
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	134
1	weight and physical activity. Triggering changed
2	behavior by consumers will require input from
3	behavioral scientists, a discipline not
4	historically
5	called upon for input on these guidelines. NFPA
б	looks
7	forward to when the dietary guidelines become the
8	motivational tool that the American public so
9	desperately needs.
10	In closing, let me quickly summarize
11	NFPA's responses to the six questions posed; first,
12	the available evidence. Again, as I mentioned, for
13	some of the campaigns, it may still be too early.
14	And
15	time is absolutely essential to determine whether
16	or
17	not they work.
18	But, again, at the end of the day, the
19	incidence of obesity and overweight continues to
20	rise.
21	We need to do more. We need to look within as well
22	as
23	outside our current areas of expertise to find
24	examples that have worked in correcting other
25	problem
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	135
1	areas and applying those methods and findings to
2	this
3	particular problem.
4	We can have different means to solving
5	this problem. I personally believe that imitation
6	is
7	a serious form of flattery. And no one has ever
8	been
9	criticized for borrow good ideas.
10	Two, the priorities for nutrition
11	research, particularly in children, of perhaps
12	longitudinal studies that focus on the effects of a
13	healthy start program are needed, utilizing
14	traditional foods, new foods, a combination.
15	Behavioral research, of course, is necessary as
16	well.
17	We need to think outside of the box to
18	help solve this problem and borrow against
19	successes
20	and intervention strategies from other areas and
21	disciplines.
22	The behavioral-medical interventions.
23	I've already mentioned the medical. But, again,
24	let's
25	look to lessons learned from other disciplines
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1	focused
2	on behavioral change, again national colostral
3	education program, and again messages that are
4	conveyed in the elementary schools on environmental
5	principles to children.
6	Change is needed to the food labeling.
7	Switch the food label. Labeling alone will not
8	affect
9	this change, but it can help. It must be a
10	combination of activities involving all
11	stakeholders.
12	That said, the more information we can
13	give consumers, the more information we are
14	permitted
15	to provide to consumers, information that is
16	absolutely science-based and non-misleading, will
17	allow consumers to become more knowledgeable in how
18	they can better attain and maintain a healthy
19	weight.
20	What opportunities exist for the
21	development of healthier foods? As already stated,
22	innovation and reformulation are two key tenets in
23	the
24	food industry, however reducing hurdles currently
25	in
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1	place as they relate to providing truthful and
2	non-misleading information to consumers. And we
3	applaud what FDA has done thus far, but there is
4	still
5	work to be done because there are still hurdles in
6	place, particularly timing hurdles that prevent
7	timely
8	reviews of new ingredients and processes that would
9	be
10	helpful.
11	Further consumer demand is a key driver
12	for new food product development. If consumers
13	seek
14	products with certain nutritional attributes, food
15	companies will develop them. And consumers can't
16	have
17	that information unless that information can be
18	provided to them.
19	Last, but not least, what's the most
20	important things that FDA can do at this time?
21	Again,
22	flexibility in claims so consumers can get that
23	information that they need and to lower the
24	hurdles,
25	make it more timely. Don't let us wait three or
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1	four
2	years in terms of an approval for an additive that
3	is
4	going to make a difference and is both safe and
5	effective.
6	It is absolutely essential to work with
7	consumers so they better understand what resonates
8	with them. That is the key to motivation. And
9	let's
10	not assume that all consumers are the same.
11	Messages must be crafted. They must be
12	targeted to the different segments and populations
13	that make up the wonderful tapestry that is the
14	American citizenry.
15	In summary, it has never been clear
16	that
17	government health professionals, educators,
18	academia,
19	industry, consumers, consumer groups must all work
20	together to improve consumer education about how to
21	eat and live a healthy lifestyle.
22	We hope that dialogues such as this
23	today
24	will help bring attention to the needs for
25	nutrition
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1	information and education and improvement in
2	physical
3	activity to promote the health of Americans and
4	reduce
5	this epidemic of obesity.
6	However, a note of caution is
7	necessary.
8	It is absolutely essential that the first step to
9	any
10	type of focus and solution to a problem like this
11	is
12	to outline a plan. But a plan in the absence of
13	action will get us nowhere in solving this very
14	important problem.
15	We need to stay clear from "NATO." In
16	this regard, I do not mean the North Atlantic
17	Treaty
18	Organization but, rather, a term I attribute to Dr.
19	Judith Stern because I was on a panel and I was
20	privileged to hear her use this term "NATO," which
21	stands for No Action, Talk Only.
22	There's a lot of energy. There's a lot
23	of
24	motivation. There's a lot of focus on solving this
25	problem. We must take the dialogues and the
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information that we glean from these types of 1 2 discussions and apply them in terms of helping the American citizen. 3 4 Thank you. 5 (Applause.) 6 VICE CHAIRMAN LEVITT: Thank you very 7 much. second speaker and our 8 Our final 9 speaker 10 before the break is Mr. Morgan Downey, Executive Director of the American Obesity Association, 11 12 certainly appropriate for today. 13 MR. DOWNEY: Thank you. It's an honor 14 to 15 be here. It does always seem like I am always the last speaker before a meal function. So it's a 16 little 17 18 daunting. 19 I appreciate greatly this opportunity, 20 and 21 appreciate Ι greatly Secretary Thompson's enthusiastic 2.2 23 commitment to the issue of obesity and the 24 reflection 25 of that throughout the Department of Health and NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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1	Human
2	Services.
3	We have submitted written comments,
4	which
5	addressed, in particular, the questions you have
6	offered. In the interest of time, I would like to
7	convey our paradigm for dealing with the obesity
8	problem we have and then to recommend some specific
9	changes which are under the jurisdiction of the FDA
10	and others which are outside of the FDA but
11	certainly
12	the leadership represented in this room might want
13	to
14	be aware of.
15	What is our paradigm? First of all,
16	obesity is not a behavior. Obesity is excess
17	adipose
18	tissue. And too often we confuse a behavior with a
19	physiological state. Obesity is a disease because
20	it
21	meets any rational definition of a disease.
22	Obesity
23	is a fatal, chronic, relapsing disease that is at
24	least as complicated to treat as heart disease or
25	cancer.
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1	Obesity prevention and treatment
2	include
3	more than just diet and exercise as the
4	effectiveness
5	of these treatments over the long term has been
6	poor.
7	Obesity is a global phenomenon arising from a
8	combination of genetic, environmental, and
9	behavioral
10	factors. We do not know how to prevent or
11	effectively
12	treat obesity over the long term with the exception
13	of
14	bariatric surgery for persons with morbid obesity.
15	If we do not drastically expand the
16	research base in obesity and develop new
17	treatments,
18	our entire health care system is at risk. It is
19	daunting to think how programs like Medicaid,
20	Medicare, and private insurance can possibly absorb
21	millions of new cases of ever younger and younger
22	persons with co-morbid conditions brought about by
23	obesity.
24	Simplistic assertions that obesity is
25	easily prevented or easily remedied do a disservice
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1 to 2 persons with obesity and inhibit the discovery of effective solutions. 3 In this regard, I would like to point 4 5 out that frequently our discussions with the public 6 7 health 8 community have tended to focus, really, on 9 prevention 10 and let treatment ago. 11 have had discussions with Т many 12 leaders 13 who say they really want to prevent obesity but not necessarily treat it. I think that is a mistake. 14 15 Ι don't think in any other area of public health do 16 17 we 18 make that dichotomy. We don't say we only want to 19 prevent SARS or West Nile and let treatment go. 20 We have a risk of overdoing it with the 21 additional problem that we don't have prevention 2.2 strategies on the shelf to implement. And so it is 23 а 24 dead end. 25 I also want to bring to your attention NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	an
2	important fact. Sometimes in these discussions, we
3	tend to focus on persons who are overweight or who
4	just meet the BMI or other relevant cutoffs for
5	obesity.
6	In fact, the real health problem is
7	coming
8	at the level of morbid or severe obesity,
9	individuals
10	who are 100 pounds or more overweight. These
11	persons
12	have tried repeatedly various diets and regimens
13	for
14	weight loss without success. This population in
15	the
16	United States is estimated at between eight and ten
17	million. And just for purposes of comparison,
18	that's
19	two and a half or three times the entire
20	Alzheimer's
21	population in the United States.
22	Usually these persons have no access to
23	insurance, no social or support networks, and the
24	medical community is very ill-equipped to deal with
25	them.
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1	Let me go to some specific
2	recommendations
3	we have made in our written submission. Regarding
4	food labeling, we think we need to get beyond the
5	gaming that goes on in the nutrition label over
6	portion size and calories.
7	Packages should be labeled on the front
8	in
9	a clear, bold box with the total caloric content of
10	the package that is for sale or the meal in the
11	restaurant. We need to cut out the need to have a
12	degree in nutrition and a calculator to figure out
13	what one's caloric content is in one's daily life.
14	Two, regarding the important role that
15	the
16	FDA plays in approval of drugs for the treatment of
17	obesity, we are very hardened by the announcement
18	this
19	year from Commissioner McClellan for the
20	development
21	of new guidances for the treatment of obesity.
22	Dr. Crawford met with a group of
23	industry
24	leaders that we convened from about 12-13
25	pharmaceutical companies in April. Since that
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1 time, 2 been developing specific the group has recommendations 3 4 for changes in the guidances. 5 We had a meeting a couple of weeks ago to 6 7 finalize those as best we can. And we're ready, I think, in a couple of weeks to present them to the 8 9 FDA 10 and to sit down and to have a dialogue over some of 11 the areas that the industry is interested in seeing 12 improvements. 13 Third, we're concerned -- and we know 14 the 15 FDA has acted recently in the area of other drugs which cause weight gain. This is an important area 16 17 particularly having to do with psychiatric 18 treatment 19 and drugs in that area. 20 However, overall the testing and 21 information across the board in FDA approval of 2.2 drugs tends to overlook the possibility that more and 23 24 more 25 medications might be contributing to weight gain. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	Regarding the approval of devices,
2	again,
3	throughout the FDA process, frequently devices have
4	not been tested in persons with obesity or are
5	physically not accessible to persons with obesity.
б	And we may recall a few weeks ago a
7	terribly disturbing story of a morbidly obese
8	person
9	in the New York Times who could not physically fit
10	into the MRI machine and was recommended to go to
11	the
12	National Zoo for their MRI.
13	Finally, we would like to see the FDA
14	increase their commitment to enforcement in the
15	dietary supplements and weight loss products areas.
16	We know they collaborate with the FTC, but we also
17	know that fraudulent weight loss products are the
18	largest health fraud in this country and, although
19	people are very dedicated, there's very little
20	enforcement or let's say there's a lot more
21	enforcement that needs to be done.
22	Going broader to the HHS community at
23	large, we have recommendations for the creation of
24	a
25	national institute of obesity here at the National
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	148
1	Institutes of Health. This would be a tool to
2	collect
3	and advocate for more research funding for obesity
4	from Congress as well as provide broad national
5	leadership in addressing the confusion in the noise
6	and the system about obesity.
7	We think HHS should look at its own
8	house
9	and to see whether it is organized to deal with an
10	epidemic of this proportion. There is no office
11	charge that I am aware of in HHS that has overall
12	responsibility for coordinating the increasingly
13	important and diverse efforts throughout the
14	agencies,
15	plus dealing with other federal agencies that have
16	a
17	stake in obesity.
18	We have also recommended that the
19	centers
20	for Medicare and Medicaid services speed their
21	review
22	of their policy determination that obesity is not a
23	disease and, therefore, Medicare and Medicaid make
24	no
25	coverage for any treatments. This is under review
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1	with the Agency for Health Care Quality and
2	Research.
3	We hope CMS moves quickly to provide
4	leadership in this area and to incorporate the
5	National Institutes of Health guidelines on the
6	treatment of obesity into federal insurance
7	programs,
8	such as Medicare, Medicaid, and the Indian Health
9	Service.
10	We have also proposed a couple of other
11	techniques to improve our structural ability to
12	deal
13	with this epidemic. One is taking the page from
14	the
15	environmental movement, where the environmental
16	impact
17	statement had such a profound effect on raising
18	awareness of the physical environment.
19	We are proposing a human activity or a
20	human environment impact statement that would be
21	attached as a requirement to federally funded
22	transportation, construction, and other types of
23	projects so that the planners, the architects, and
24	the
25	engineers would have to consider whether specific
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projects are likely to increase or decrease the 1 physical activity of the community affected and, if 2 so, to at least have a neutral, if not a positive, 3 4 impact on physical activity. 5 Finally, we have suggested as a concept that we look at encouraging the food industry to 6 7 move more aggressively to use its substantial marketing 8 prowess in a way that benefits more and more 9 10 consumers 11 dealing with obesity. 12 Our proposal would be to look at the 13 corporate tax deduction for advertising expenses. These could be triaged into three categories: one 14 15 that involves foods of high nutritional value and 16 low calorie, for which companies could receive an 17 18 incentive, two or three dollars in tax deduction 19 for 20 every dollar spent advertising those products; at 21 the other end of the spectrum, foods of low nutritional 2.2 value and high calorie, which would not receive any 23 24 deduction at all, the products receive a one to 25 one. **NEAL R. GROSS**

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	151
1	We think, rather than regulation, some
2	ways to incentivize the industry to be more
3	proactive
4	in promoting healthy lifestyles and nutritious
5	products is a more effective and possibly more
6	efficient way to go in the long term.
7	Those are our recommendations. We look
8	forward to working with the FDA working group in
9	any
10	way. Thank you.
11	(Applause.)
12	VICE CHAIRMAN LEVITT: Thank you very
13	much. That magically brings us by the clock in
14	front
15	of me right to 11:30, when we said we would break
16	for
17	lunch.
18	There are cafeterias in the building.
19	And
20	I would urge people to use them because by the time
21	you leave and go out and get back, it will be hard,
22	I
23	think, to make it in the time we have allotted.
24	One other announcement, and that is to
25	those speaking this afternoon. A number of people
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1	have audiovisual needs and have already provided
2	them
3	to the staff here. But if any speakers have
4	audiovisual needs and you have not yet given them
5	to
б	the AV staff, please leave them at the desk on your
7	way out for lunch.
8	With that, we will see everybody
9	promptly
10	at 12:30 back in this room.
11	(Whereupon, at 11:32 p.m., the
12	foregoing
13	matter was recessed for lunch, to
14	reconvene at 12:37 p.m. the same day.)
15	
16	
17	
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	154
1	A-F-T-E-R-N-O-O-N S-E-S-S-I-O-N
2	(12:37
3	p.m.)
4	VICE CHAIRMAN LEVITT: I would like to
5	welcome you all back after lunch, hopefully a
6	healthy
7	lunch. If you were not here this morning, my name
8	is
9	Joe Levitt. I am Director of the Center for Food
10	Safety and Applied Nutrition and Vice Chair of the
11	Obesity Working Group.
12	We will have on our agenda this
13	afternoon
14	a number of presentations by members of the public
15	that are in the audience now. And at the end of
16	that,
17	if there are people who have not signed up but
18	would
19	like to have a short presentation from the floor
20	from
21	the microphone, we will make accommodation for that
22	as
23	well.
24	We will again follow the same schedule
25	as
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1	before, which is the speakers will come up
2	individually up here to the podium. When you get
3	up
4	here, you will see a little clock with the amount
5	of
б	time that you have requested. And there are a few
7	people in the break that asked for a few more
8	minutes,
9	not enough to get us off schedule. So don't worry.
10	And you will see that clock. That clock will go
11	down.
12	And when there are two minutes left, the orange
13	light
14	will come on to give you the two-minute warning.
15	Again, we have a full and interesting
16	agenda for this afternoon. So why don't we simply
17	begin with our first speaker for the afternoon,
18	Richard Black from the International Life Science
19	Institute.
20	MR. BLACK: Good afternoon, everybody.
21	Thanks very much, Joe. I would like to thank the
22	FDA
23	for actually orchestrating and organizing this
24	meeting. I think it is very important.
25	I am going to ask a question of the
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1	committee, though. I don't know if it was better
2	to
3	be the last speaker before lunch or the first
4	speaker
5	after lunch.
6	I will ask seriously a question. The
7	microphone's there. I thought the intent was for
8	people in the audience to be able to question the
9	speakers. You're not asking for that? Okay.
10	Let me tell you a little bit about ILSI
11	North America. I work with ILSI North America, the
12	International Life Sciences Institute. ILSI North
13	America is part of a larger global group called
14	ILSI.
15	We have branches literally around the world, about
16	15
17	branches in all, Europe, throughout Latin America,
18	the
19	Far East, North America, Mexico, and so on.
20	We are funded primarily by the food
21	industry, by the consumer health care industry, by
22	the
23	pharmaceutical industry, and by the agricultural
24	crop
25	science industry. In addition, we also have
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1	research
2	institutes which are funded almost exclusively by
3	government, either through the EPA or U.S. AID,
4	Health
5	Canada, and the European Commission.
6	As a 501(c)(3), we do not lobby. We do
7	not advocate. We simply do science. We don't take
8	a
9	position on an issue. I have no position to offer
10	you
11	on obesity. You have all heard how complex it is,
12	but
13	I will advocate for science and the use of science
14	in
15	decision-making on obesity.
16	That's not to say that we have to wait
17	until we have a perfect answer. I think the
18	perfect
19	answer is far too far away. But, nonetheless, I
20	think
21	the decisions that are made within trying to deal
22	with
23	the issue of obesity need to be informed by the
24	science, the science at hand, and the science that
25	is
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1	developing.
2	ILSI North America and the rest of the
3	ILSI branches really stand for public-private
4	partnership. That is the key message I think you
5	should take home from this, from my presentation
6	today.
7	We serve to bring together scientists
8	from
9	government, scientists from academe, and scientists
10	from the food industry, the pharmaceutical
11	industry,
12	and the consumer health care industry meeting in a
13	non-confrontational manner to solve issues of
14	public
15	health relevance that are equally important to all
16	of
17	those different sections.
18	As a result of this, we pride ourselves
19	on
20	credibility. We pride ourselves on not influencing
21	the outcome of any particular study. The people
22	that
23	we contract with have the opportunity to do the
24	work,
25	publish the work. We encourage them to publish it.
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1	It is their work. It is their data. It is their
2	patent if they get a patent out of it. Let's point
3	to
4	one because it is relevant for today.
5	This has just come out. I was given a
6	copy of it yesterday. It's a supplement in the
7	most
8	recent Journal of Obesity Research, which is the
9	North
10	American Association for the Study of Obesity
11	Journal
12	on behavioral modification and societal change in
13	the
14	prevention of obesity. This was commissioned, a
15	series of six papers commissioned, by one of our
16	committees working on obesity.
17	I have included this slide, not for you
18	to
19	read it but more for the record. It's simply a
20	list
21	of those companies which are currently members of
22	ILSI
23	North America. I am presuming that these slides
24	will
25	be available to anybody off the Web site. So if
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1	you
2	want to see who our members are, you can easily do
3	that.
4	This, for the same reason, is just a
5	sampling of the kinds of groups with whom we have
б	collaborated in the past, either sponsored meetings
7	together or funding efforts that they have
8	undertaken
9	or they might hep fund efforts that we have
10	undertaken, anything from the American Dietetic
11	Association, FAO, Health Canada, the USDA, U.S.
12	FDA,
13	a whole host of different groups.
14	Let me just finish off by briefly
15	telling
16	you some of the initiatives that ILSI has ongoing
17	around the world on obesity because, again, my
18	understanding for this meeting was that FDA is
19	interested in not only what is going on here in the
20	U.S. or in North America but also what initiatives
21	are
22	taking place around the globe.
23	One of the initiatives that ILSI has
24	underway, of course, is Take Ten, which was
25	mentioned
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1	earlier this morning. It's an initiative through
2	the
3	Centers for Health Promotion based in Atlanta
4	trying
5	to integrate activity into the classroom. It is
б	still
7	undergoing evaluation for efficacy in terms of
8	weight
9	loss or weight maintenance or healthy weight gain.
10	We
11	don't know the answer on that one yet.
12	We do have clear indications that it is
13	going to or has shown increased time on task,
14	decreased fidgeting in children. If you are going
15	to
16	sell something into the schools, you have got to
17	tie
18	it to education.
19	Teachers don't want to do this because
20	it
21	is going to help their kids lose weight. Teachers
22	want to do something that is going to help the kids
23	perform better in school. And if weight is an
24	extra
25	bonus, that's tremendous.
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1	So when we think about interventions,
2	we
3	need to think about who is conducting intervention
4	for
5	us and what their win out of the intervention might
6	be.
7	We are also in the process of
8	developing
9	a partnership with PAHO, the Pan American Health
10	Organization, part of the WHO, to look at
11	interventions at the country level in three Latin
12	American countries, Brazil, Chile, and Mexico, in
13	terms of modifications in exercise, modifications
14	in
15	diet and doing a very thorough assessment of the
16	impact on those three different studies to see if
17	we
18	can learn anything there that could be exported to
19	either other developing countries where obesity is
20	an
21	issue I think it's an issue for different
22	reasons
23	in those countries than in North America or
24	whether
25	or not the findings from those are relevant for
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1	North
2	America.
3	Within ILSI North America itself, there
4	are a number of projects underway as well. There
5	have
б	been projects in the past. To indicate what is
7	going
8	on currently is a real examination of lifestyle and
9	lifestyle choices. This particular publication
10	that
11	I mentioned examines the dietary restriction
12	method.
13	"Don't eat that." How effective truly is that in
14	the
15	long term?
16	Models of behavior change. Can we
17	learn
18	anything from addictive behaviors, as in smoking?
19	Can
20	we learn anything from people who exercise to a
21	great
22	extent? Can we learn anything from behavior change
23	models?
24	And the last significant topic in this
25	particular supplement dealt with our environment,
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1	which many people, of course, have called the
2	obesogenic environment, trying to understand and
3	summarize the literature as it exists to date.
4	We also have studies underway looking
5	at
б	fats, not just particular fat or tarns fat or
7	anything
8	but a whole range of different dietary fats and
9	looking at their satiating ability. Some fats or
10	some
11	macronutrients provide a greater feeling of
12	fullness
13	than others. And that's a relevant thing to know.
14	It's an important thing to know.
15	We're also looking at carbohydrates,
16	refined carbohydrates, their impact on weight,
17	weight
18	gain, weight loss, weight maintenance, looking at
19	unrefined carbohydrates, whole grains, and dietary
20	fiber, and, of course, glycemic response, which has
21	generated a tremendous amount of interest going
22	forward.
23	The last thing I want to mention and
24	what
25	we are trying to achieve with an ILSI and it
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1	goes
2	back to the role of ILSI North America in
3	public-private partnerships is to bring people
4	together who have an interest in this particular
5	area.
6	We are hearing a lot from different
7	consumer groups, different groups outside of the
8	government today, but there are a whole range of
9	government agencies involved in trying to
10	understand
11	this issue, trying to deal with this issue,
12	deciding
13	where to put money on this issue for funding, and
14	so
15	on.
16	If we can foster just a dialogue
17	between
18	those groups, which might be difficult to achieve
19	otherwise, between the Department of Defense, which
20	is
21	spending huge amounts of money on this, with USDA,
22	with FDA, with other groups within DHHS, if we can
23	even serve that role, I think we are going a long
24	way,
25	bringing the Health Canada, the Canadians to some
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166 health research. It's not trying to say what the 1 2 is. It's trying to get people into answer 3 agreement. 4 We're not on the negotiating table 5 here. We're all sitting on this side of the table. 6 And 7 the problem on the other side of the table is obesity. 8 9 I think that is what you are going to 10 hear 11 as the day goes on here as well. And that's the 12 role that we're trying to play going forward with ILSI 13 14 North America. 15 Thank you very much. 16 VICE CHAIRMAN LEVITT: Thank you. 17 (Applause.) 18 VICE CHAIRMAN LEVITT: Our next speaker 19 is 20 Dr. Craig Lefebvre. 21 DR. LEFEBVRE: Thank you. 2.2 Good afternoon. Yes, there are 23 untoward 24 effects of physical activity. I am a poster child 25 for **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 MARCHINICTON DO DOODE 0704

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1	such an incident just recently. But after 45 years
2	of
3	being moderately to regularly intensively
4	physically
5	active, this is the first time I have to say I have
6	ever had a problem like this. So it will not deter
7	me
8	from continuing in the future.
9	In that regard, I have been taken very
10	good care of today by Brian and Darlene. I just
11	want
12	to let them know that I have been appreciating the
13	fact I have been treated like a king here in my
14	royal
15	coach.
16	I want to thank the workgroup for the
17	opportunity to address this important meeting that
18	is
19	focusing our nation's leading health hazard, the
20	increasing problems of overweight and obesity among
21	our nation's children and adults.
22	Reducing and preventing obesity is a
23	major
24	focus of the HHS Steps to a Healthier U.S.
25	initiative.
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1	All HHS agencies and offices as well as many other
2	government agencies have important roles to play in
3	manning a comprehensive and sustained effort to
4	address this issue.
5	My comments today come from a
6	perspective
7	of being a trained clinical psychologist. Dr. Phil
8	was brought up earlier. I received my Ph.D. about
9	two
10	minutes before he did many years ago. And over the
11	last 20 years, I have been conducting audience
12	research to develop programs to improve nutrition
13	and
14	physical activity levels and ultimately to reduce
15	and
16	prevent obesity.
17	Some of those works included developing
18	community-based programs, menu and shelf labeling
19	systems, school and work site programs as part of
20	the
21	NHLBI-funded cardiovascular disease prevention
22	study
23	for the Heart Health Program back in the early
24	'80s.
25	I was also involved with the
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1	development
2	and launch of the NCI's Five a Day for Better
3	Health
4	media campaign back in the early '90s. We also
5	worked
6	with the Department of Agriculture on the Team
7	Nutrition Project, have done several projects with
8	the
9	CDC Branch of Nutrition and Physical Activity. And
10	I
11	have also over the years worked with a number of
12	state
13	and local health departments and other nutrition
14	and
15	physical activity initiatives.
16	So, from these experiences and also
17	with
18	a recent review of the literature, I would like to
19	address, first of all, the first question, what is
20	the
21	available evidence on the effectiveness of various
22	educational campaigns?
23	There is a substantial body of evidence
24	published in a variety of places that suggest that
25	many different kinds of behavior change
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1	methodologies
2	applied in specific settings, such as schools and
3	work
4	sites, can have a positive, if short-term, impact
5	on
6	dietary and physical activity habits.
7	Community-based activities, such as
8	Kentucky, Stanford, and Minnesota, have also been
9	shown to be effective in reducing weight among
10	participants in such programs, although
11	population-wide where public health goals for
12	reducing
13	the prevalence of overweight and obesity have not
14	been
15	consistently demonstrated.
16	I think the public health challenge
17	that
18	face the HHS and FDA is the reduction in the
19	prevalence of obesity among all Americans. And I
20	stress the "all."
21	When agencies undertake such
22	large-scale
23	interventions, they often look at health
24	communications and social marketing methods to
25	develop
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171 strategies and tactics. I want to briefly review 1 2 the effectiveness of these approaches in nutrition and 3 4 physical activity. 5 Rina Alcalay and Robert Bell recently reviewed over 50 community campaigns that were 6 7 aimed at increasing physical activity and improving 8 9 nutrition. These campaigns showed several 10 characteristics, including targeting one or more 11 communities of people and employing multiple health 12 promotion activities across multiple communication 13 channels; that is, they were not site-specific. Nearly 70 percent had behavioral 14 15 objectives related to reducing consumption of fat, 62 16 percent sought to increase levels of physical 17 18 activity, 60 percent attempted to increase fruit 19 and 20 vegetable intake, and 28 percent of these 50 21 studies 2.2 focused on reducing caloric intake. Over half of these studies focused on both addressing nutrition 23 24 and 25 physical activity messages. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	While the authors of this summary did
2	not
3	attempt to review all of the outcomes of all of
4	these
5	studies, their analysis of the strategies and
6	practices that were employed in these campaigns or
7	not
8	led them to the following recommendations for
9	future
10	efforts, which I would encourage the Working Group
11	to
12	consider in their deliberations.
13	The first of these recommendations is
14	that
15	formal behavioral change theories should be
16	utilized
17	by program planners from the time that they begin
18	to
19	set objectives until they evaluate their outcomes.
20	The second is that program objectives
21	should be formulated in precise and measurable
22	goals.
23	The third point is that formative
24	research
25	to understand consumer needs, motivations,
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1	practices,
2	and beliefs should be conducted early in the
3	planning
4	process and could be complemented by concept
5	testing
6	and message pre-testing before material production
7	and
8	implementation.
9	Fourth, efforts to segment audiences
10	should go beyond demographics to include
11	psychographic
12	information, lifestyles, ethnicity, and
13	inculturation
14	factors.
15	And the fifth recommendation was a
16	social
17	marketing frame, which should be more explicitly
18	used
19	and incorporated into all program designs and
20	development.
21	The second point I would like to bring
22	out
23	is one related to research we did as part of the
24	USDA's Team Nutrition project. In the four school
25	districts where we did this pilot intervention,
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1	one-half of the schools were randomly assigned to
2	treatment to implementing nutrition. And the other
3	half became comparison sites who conducted no
4	interventions during the semesters in which the
5	evaluation took place.
б	Approximately 1,650 fourth graders were
7	eligible to participate in each phase of this
8	study.
9	And they were equally divided between the
10	intervention
11	and comparison school sites.
12	We developed a series of curricula for
13	elementary grades, particularly three through five,
14	eight to nine lessons that contain teachers'
15	guides,
16	classroom and cafeteria activities, videos,
17	posters,
18	student magazines, and parent take-home pieces.
19	All
20	of that detail becomes important in a minute, by
21	the
22	way.
23	In addition, schools also had to commit
24	to
25	having their teachers trained, their cafeteria food
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1	service staff trained, and modifying their food
2	service offerings to comply with the new USDA
3	school
4	meals initiative.
5	Also, the school had to be involved in
б	a
7	set of four activities, including two school-wide
8	cafeteria events during each semester, conducting
9	at
10	least three parent contact activities for these
11	students each semester, having at least two chef
12	activities, having at least one district-wide Team
13	Nutrition event, and conducting at least one
14	district-wide media event.
15	In addition, we also worked with the
16	Disney Corporation to develop a series of public
17	service announcement, which were also aired in
18	these
19	communities on the Disney cable channels.
20	In essence, the intent of this
21	intervention was to treat a true surround sound
22	environment in these schools and communities to not
23	only support individual change, both at the child
24	level, the teacher level, and the parent level, but
25	also to try and facilitate normative changes

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1	related
2	to child nutrition in those schools and in those
3	communities.
4	The rest of this pilot evaluation
5	suggested that team nutrition did lead to modest
6	but
7	significant changes in self-reported behavior
8	change,
9	but the important idea in the study came from our
10	analysis of which components of the intervention I
11	just described were associated with the reported
12	behavior change.
13	Our conclusion was that it was exposed
14	to
15	multiple Team Nutrition components, not simply the
16	curriculum, not simply changes in the cafeteria,
17	not
18	simply take-home information for parents, but the
19	accumulation of exposures that were most predictive
20	of
21	behavior change.
22	Indeed, the degree of self-reported
23	behavior change was directly related to a number of
24	channels students reported being exposed to Team
25	Nutrition messages during the intervention.
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1	As the FDA considers potential roles to
2	play in addressing the obesity problem, I would
3	encourage you to consider the unique channel and
4	opportunity you have to amplify and reinforce
5	messages
6	related to improving dietary and physical activity
7	behaviors, which leads me to address briefly
8	question
9	number 6, recommendations for efforts that FDA
10	might
11	take to address problems of overweight and obesity.
12	So building on these experiences and
13	these
14	data, I believe that the FDA should not consider
15	putting its resources into targeted or mass public
16	health communications campaigns using traditional
17	media channels. Rather, I suggest that looking at
18	how
19	communications media that the FDA is uniquely
20	suited
21	to influence be used to complement and amplify
22	nutrition and physical activity messages coming
23	from
24	other HHS and government agencies to achieve the
25	surround sound environment so that Americans can
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1	improve their health.
2	In particular, I want to encourage the
3	working group and the FDA to consider how food
4	labels
5	can be better used to encourage not only better
б	nutrition choices on the caloric intake side of the
7	equation but to present the caloric expenditure
8	side
9	of the weight equation, physical activity, and,
10	thus,
11	improve the nutrition label from one focused on
12	simply
13	nutrition information to one that provides health
14	information.
15	My rationale for adding physical
16	activity
17	information to food labels includes, first, as many
18	consumer research studies that I have conducted and
19	others have conducted over the past few years
20	consistently showed that children, teenagers, and
21	adults readily put nutrition and physical activity
22	together, often over the idea of improving their
23	health and, more importantly, having more energy.
24	We need to take advantage of this
25	natural
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1	occurrence and utilize every opportunity to
2	reinforce
3	to these audiences the energy balance message,
4	rather
5	than artificially separating them into just
6	nutrition
7	or just the physical activity ones.
8	The second point is that
9	point-of-choice
10	promotions do reach and affect a substantial number
11	of
12	consumers with regard to the purchase behaviors and
13	health knowledge.
14	When consumers are purchasing food
15	items,
16	they're often more open to and aware of food and
17	health-related information. We need to take
18	advantage
19	of this critical opening by not simply piling more
20	nutrition onto labels but grabbing their attention
21	through the addition of physical activity messages
22	in
23	ways that are relevant to their lives.
24	Some possible ways to do this might be
25	to
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1	balance the caloric message with examples of how
2	much
3	physical activity, such as walking, would be needed
4	to
5	"balance" the caloric content of food items.
6	Another potential strategy would be to
7	rotate examples of moderate levels of physical
8	activity along with the Surgeon General's
9	guidelines
10	for physical activity, much the same as is done
11	with
12	tobacco products.
13	A third option to explore would be for
14	the
15	FDA to work with food companies to develop physical
16	activity and nutrition initiatives that take
17	advantage
18	of product packaging and advertising, as they did
19	with
20	co-ops, in promoting the link between dietary fiber
21	intake and cancer.
22	These are just a few examples of how I
23	see
24	the FDA making a substantive and unique
25	contribution
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1	to combat a national epidemic of obesity. I would
2	be
3	happy to discuss these and other ideas with the
4	workgroups if they desire to follow up on these
5	things.
6	My final word of caution from comments
7	made this morning is also that when we talk about
8	delivering messages, there is an old saying passed
9	around in some public health textbooks that I
10	always
11	keep my staff in the front of their minds. And
12	that
13	is that public health professionals have messages,
14	but
15	people have lives. And I think we need to spend
16	more
17	time understanding and responding to people's lives
18	than listening to and responding to our own
19	messages.
20	Thank you very much for your time.
21	(Applause.)
22	VICE CHAIRMAN LEVITT: Thank you very
23	much.
24	Our next speaker is Nisha Patel with
25	the
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1	Girl Scouts of America.
2	MS. PATEL: Good afternoon. I'm
3	representing the Girl Scouts of the USA this
4	morning.
5	GSUSA has their primary focus on fighting obesity.
6	GSUSA has a 91-year history of helping girls lead
7	healthy and productive lives. We are committed to
8	encouraging healthy, active lifestyles to prevent
9	obesity and create confident, powerful young
10	leaders
11	of today.
12	The key factor is education. We
13	produce
14	many programs that teach girls, our girls, how to
15	live
16	healthy lives, healthy eating, and increase their
17	physical activity in everyday lifestyles.
18	A few of the programs that we have are
19	Girlsports. Girlsports is a nationwide program
20	that
21	increases sports, fitness, and increases ideas of
22	healthy eating and how all of these concepts work
23	together.
24	Another program we have is Uniquely Me.
25	We work with girls on increasing self-esteem, body
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1	image, and tieing in food as energy for girls.
2	Strong Bones, Strong Girls is another
3	program that we work with the CDC increasing bone
4	health and the importance of calcium as well as
5	healthy eating and physical activity.
б	We are recently just putting together a
7	proposal to fight childhood obesity and have been
8	working on a nationwide campaign to work with CDC,
9	Unilever, USDA, FDA, and other organizations to
10	find
11	funding and find a big nationwide program that will
12	affect girls and boys nationwide.
13	Some of the research needs that we have
14	come across are the need to work with after-school,
15	weekend, and camping activities to see what works,
16	what gets through to our youth and teens today.
17	We have our own research institute
18	called
19	the Girl Scouts Research Institute. They're in the
20	midst of a comprehensive review and research on
21	childhood obesity and activity that will be
22	available
23	to anyone in Spring 2004.
24	Thank you.
25	(Applause.)
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1	VICE CHAIRMAN LEVITT: Thank you very
2	much, very direct and succinct.
3	Our next speaker is Laurie Tansman with
4	the Department of Nutrition at Mount Sinai
5	Hospital.
6	MS. TANSMAN: While I'm giving him a
7	second to go upstairs, I want to preface my
8	comments
9	by saying that my presentation and my commentary
10	and
11	recommendations are based upon my professional
12	scope
13	of experience and my frustrations. So please don't
14	be
15	angry at me if some of it may seem critical or seem
16	a
17	little off the wall.
18	I am going to address four questions,
19	two
20	of which are combined. I think the fact that we
21	are
22	here today speaks of the lack of effectiveness of
23	the
24	campaigns that we have, but, quite frankly, the
25	first
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1	thing I have to say is what education campaigns.
2	There is an abundance of information that is out
3	there, but is this information reaching the average
4	Americans, especially those who do not have
5	internet
6	access?
7	I think that we need to have a unified
8	national program. We don't have that as there is,
9	for
10	example, to promote fruit and vegetable consumption
11	via five a day, which is now known as Five to Nine
12	a
13	Day.
14	What we do have is a plethora, as I
15	always
16	like to say, a variety of information that is out
17	there. But especially I want to call your
18	attention
19	to the last point, a small but growing number of
20	health insurance providers encouraging wellness
21	activities and weight control with awarded
22	incentives
23	as well as dieticians at the other end of the phone
24	to
25	provide individualized weight loss counseling, as
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1	addressed in an article this past week in the Wall
2	Street Journal entitled "Winning by Losing."
3	What we don't have, though, is massive
4	public advertising education campaigns, such as
5	billboards on highways, placards on buses, public
6	service announcements on radio and television,
7	although the closest we do have to it is on the
8	youth
9	media campaign entitled VERB from the CDC, which we
10	heard about earlier this morning.
11	And most especially and not just
12	because
13	I am a registered dietitian, we don't have a
14	significant amount of insurance reimbursement for
15	the
16	prevention and treatment of overweight and obesity
17	as
18	provided by registered dieticians, the nutrition
19	experts, or for participation in a recognized and
20	reliable weight control program, such as Weight
21	Watchers.
22	As stated in that same article from the
23	Wall Street Journal on Tuesday, "While the
24	insurance
25	industry is becoming more active, many companies
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1	often
2	pay little or nothing for weight control practices.
3	If we are going to get serious about addressing the
4	dearth of this country, then we must change.
5	Insurance reimbursement is a must."
6	And a final thought before moving on
7	and I didn't know where to put it in this
8	presentation. So I put it right over here. In the
9	process of adapting educational strategies which
10	are
11	ethnic-specific, we should not let cultural
12	sensitivities to differences in the definition of
13	what
14	is a healthy weight interfere with the message.
15	In fact, in communities where the
16	definition of an ideal body weight/healthy body
17	weight
18	is more than it should be, the authors of and
19	this
20	is a mouthful; it was an article the differences
21	in
22	body shape representation among young adults from a
23	biracial, black/white, semi-world community that
24	just
25	appeared in the current issue of the American
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1	Journal
2	of Epidemiology recommended that future research
3	should focus on helping such communities "get an
4	understanding of healthy body shapes and the risks
5	associated with accepting a heavier body image."
6	My final comment in this section, in
7	the
8	current issue of Prevention magazine for November,
9	there is an outstanding article that is featured on
10	the cover about how to fat-proof your child.
11	Within
12	the article, two moms and three or four different
13	children are pictured. They're all white. And
14	that
15	bothered me because this is a concern that should
16	be
17	especially directed to all parents of all colors.
18	The next two questions I actually kind
19	of
20	address together. I think what the FDA can be
21	instrumental in addressing is the establishment of
22	a
23	national public and private partnership between the
24	government and the food, diet, exercise industry
25	akin
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1	to the five-a-day program and that will support
2	massive public education.
3	This collaboration I think will
4	especially
5	be conducive to getting things done, especially
6	information on packaged foods, speaking of which I
7	think we need to have warning labels on foods, such
8	as
9	the example that I give here.
10	I also read on my professional listserv
11	the other day from the Myrtle Beach Sun News on
12	October 18th there was an article reviewing a
13	nutrition conference in South Carolina from the
14	previous day, which included reference to the fact
15	that warnings presumably on packaged foods might
16	help
17	people make better choices about nutrition. And
18	the
19	warning that was quoted in this article was
20	"Caution:
21	To work off the calories on this hamburger, you'll
22	have to walk six miles." I think that was
23	fabulous.
24	Last but not least, question number
25	two.
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1	I didn't do this in order. What are the top
2	priorities for nutrition research to reduce
3	overweight
4	in children? I have to tell you, whether it's in
5	the
б	hospitals, the outpatient, in the community, or my
7	private practice, it's how to engage parents to be
8	role models for their children.
9	This was a statement that I was asked
10	to
11	provide. There's an upcoming program this Monday
12	evening on ABC. I think it's at 8:00 o'clock.
13	It's
14	being cosponsored with Prevention magazine. This
15	says
16	it all. So I am not going to read that whole thing
17	other than to say children live what they learn.
18	And
19	you just can't say to children, "Don't do as I do.
20	Do
21	as I say."
22	And from that same article in
23	Prevention
24	magazine I just want to read to you, the subtitle
25	was
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1	"There's a secret weapon to help keep your kids
2	slim
3	in a supersize world: YOU."
4	But, finally, now, what can the FDA do
5	about this? Well, again, I think in collaboration
6	with the food industry, it is to encourage parents
7	to
8	be role models and, again, messages on packaged
9	food,
10	the importance of everyone in the family having a
11	well-balanced breakfast in the morning along with
12	what
13	compromises a well-balanced meal.
14	That concludes my presentation. And I
15	thank the FDA for including me on their agenda with
16	such distinguished speakers.
17	(Applause.)
18	VICE CHAIRMAN LEVITT: Thank you. And
19	as
20	someone who is personally audiovisually challenged,
21	I
22	appreciate the need for assistance.
23	Our next speaker is Dr. Barbara Moore,
24	President and CEO of Shape Up America!
25	DR. MOORE: Thank you for providing me
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1	with this opportunity to address the panel today.
2	I'm
3	Barbara Moore, the President of Shape Up America!
4	But
5	I think that I am going to sort of step back and
6	give
7	you a little bit of information about my
8	background.
9	I used to have a BMI of 30, which is,
10	of
11	course, the threshold for the definition of
12	obesity.
13	I lost my weight in the 1970s. I had been a
14	philosophy major in college. And I went to work
15	for
16	Mobil Oil Corporation as a secretary. I sat at the
17	desk and took advantage of the coffee carts and the
18	highly subsidized lunches at Mobil Oil Corporation
19	in
20	New York City at that time, and I became fat.
21	I went to Weight Watchers. And I lost
22	my
23	weight. And I became interested in nutrition and
24	in
25	obesity as a consequence of that personal
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1	experience.
2	And so I decided to go back to college.
3	I went to Columbia School of General
4	Studies. And I acquired all of my necessary
5	science
б	courses to become a candidate for the Master's
7	program
8	in nutrition at Columbia University and eventually
9	a
10	Ph.D.
11	I did all of my research at Columbia in
12	obesity, including childhood obesity, back then in
13	the
14	'70s. And I did my post-doctoral research for four
15	years at the University of California at Davis.
16	And
17	then I became a professor of nutrition at Rutgers
18	on
19	a tenure track for several years. And, all of a
20	sudden, I get a phone call from a head hunter
21	representing Weight Watchers.
22	So I bid my colleagues at Rutgers
23	adieu.
24	And I went to Weight Watchers. I was responsible
25	for
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1	the Weight Watchers program from 1989 to 1993, at
2	which point I came to Washington, D.C.
3	And I worked in the Office of Science
4	and
5	Technology Policy for a couple of years. I worked
6	at
7	the NIH in the NIDDK. And I was back at the White
8	House in 1995 when I got a phone call from C.
9	Everett
10	Koop, asking me if I would be willing to run Shape
11	qU
12	America! for him. So I sort of pinched myself and
13	said, "You bet. I'll be there except I've made
14	some
15	promises, and I have to keep them."
16	He said, "Well, how many months is it
17	going to take you?"
18	I said, "Oh, about five."
19	He said, "Okay. I'll see you in five
20	months." So I've been with Shape Up America! ever
21	since.
22	Basically I am here today to talk to
23	you
24	a little bit about the founding of Shape Up
25	America!;
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195 its mission; the targets of the campaign; and what 1 2 Ι think is some evidence of its impact. And I'll 3 4 summarize it for you. 5 To give you the background on the founding 6 of the organization, Dr. Koop was Surgeon General 7 8 from 9 1981 to 1989. So he was in "retirement" when he 10 founded Shape Up America! in 1994. 11 It grew. The campaign grew out of 12 Healthy 13 In those days it was Healthy People 2000. People. Now, of course, we're working on Healthy People 14 15 2010. 16 Basically he was interested in addressing 17 overweight 18 and obesity as a health issue. It had been framed. 19 I must tell you back then in the '90s, 20 in 21 the mid '90s, there was a very strong anti-diet 2.2 movement in the United States. There was a growing 23 fat acceptance movement in the United States. And 24 it 25 was very difficult to frame obesity as a health **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1 issue. 2 There were very few of us out there doing that at 3 that time. 4 5 So the mission of Shape Up America! was 6 to 7 raise awareness, public awareness, of obesity as a health issue and I must say professional awareness 8 9 of 10 obesity as a health issue, rather than a cosmetic 11 issue. 12 provide Dr. Koop wanted us to 13 responsible 14 information on weight management to the public, to 15 health care professionals, to educators. And that, 16 by all means, includes the media as well as 17 18 policy-makers. And that includes not just government 19 20 employees but also work site employers and I would 21 say 2.2 parents. So I would agree with the previous 23 speaker 24 that parents are policy-makers. 25 We have produced over the years а NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	number
2	of consumer brochures. The first one we produced
3	is
4	called "On Your Way to Fitness." I have given a
5	сору
6	of every consumer brochure that we have produced to
7	Patricia Alexander, and I happy to supply
8	additional
9	copies if you need them.
10	This particular brochure is interesting
11	because we managed to distribute well over five
12	million copies of this brochure to the public. We
13	had
14	at one point 800 numbers. We had it incorporated
15	in
16	patient education kits.
17	Oh, I forgot to mention where the
18	funding
19	for Shape Up America! came from. It primarily came
20	from the weight loss industry, from the
21	pharmaceutical
22	industry, food industry, and to a limited extent
23	consumer products industry, but we also have gotten
24	a
25	few grants from foundations.
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1	So in this case, the Wyeth-Ayers
2	Company
3	had just bought a drug approved by the FDA. It was
4	called dexfenfluramine. It was marketed under the
5	name of Redux. They found out about this little
6	brochure, and they put it in their patient
7	education
8	kit. That's how we were able to reach so many
9	people
10	with that brochure.
11	Rina Wayne came to me about five years
12	and
13	asked me if I would donate 5,000 copies of "On Your
14	Way to Fitness" to the diabetes prevention program,
15	which was just ramping up at that time. You may
16	know
17	that the results of that DPP were published in the
18	New
19	England Journal of Medicine last year. And this
20	brochure was used in all three arms of the study
21	that
22	were described in the New England Journal of
23	Medicine
24	article and weight loss was achieved in all three
25	of
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	199
1	those arms.
2	In 1995, we launched our Know Your BMI
3	campaign. The reason we did that is because there
4	was
5	very good evidence that the body mass index
6	correlated
7	rather well with the amount of body fat in the
8	human
9	body. So it was considered a preferable indicator
10	of
11	health over weight, over the use of weight.
12	So we spent, I would say, \$2 million on
13	our Know Your BMI campaign. I will tell you that
14	when
15	the campaign started, journalists would say, "You
16	can't use that phrase 'Body Mass Index, BMI.' You
17	have to tell me what this means in terms of pounds
18	overweight." So we have come a long way since we
19	launched this campaign.
20	Body mass index, or BMI, is now a term
21	in
22	common usage, I would argue, by the public and also
23	by
24	the health care professional community as well as
25	the
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	200
1	media.
2	We published the first evidence-based,
3	quality-ranked that's the evidence was
4	quality-ranked. It was a book designed for health
5	care professionals called "Guidance for Treatment
6	of
7	Adult Obesity." We published it in 1996. It dealt
8	with all of the co-morbidities of obesity, and it
9	dealt with all treatment modalities, including
10	surgery
11	and pharmacotherapy. We distributed more than
12	200,000
13	copies of that document between the years 1996 and
14	1998.
15	Now, in 1998, the NIH published its
16	guidance on the treatment of adult obesity. And I
17	will tell you that that document started out
18	narrowly
19	focused on cardiovascular disease. I believe that
20	as
21	a consequence of our effort to expand the scope of
22	the
23	document and there were some dialogues back and
24	forth between Dr. L'Enfant and Dr. Koop I
25	believe
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1	that we had an influence on expanding the scope of
2	the
3	NIH document to include all co-morbidities of
4	obesity.
5	I consider that an important accomplishment of
6	Shape
7	Up America!
8	In 2000, we published the third edition
9	of
10	the guidance document and in a CD-ROM version. I
11	went
12	on a lecture tour to medical schools last year.
13	And
14	I visited 24 different medical institutions and
15	distributed several thousand more copies of the
16	guidance document.
17	With respect to the media, we produced
18	over the years a number of public service
19	announcements on the health risks of overweight, on
20	the role of physical activity in weight management,
21	in
22	addition to Know Your BMI. These PSAs ran on TV
23	and
24	radio stations across the nation between 1996 and
25	2001.
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1	We held six press conferences in New
2	York
3	City and Washington, D.C. We developed a press
4	release program. We developed evergreen pieces for
5	use in print media. We spent at least four and a
6	half
7	million dollars that I was able to count up. And
8	these messages reached well over 40 million
9	households
10	in that period of time.
11	Our Web site was launched in 1996.
12	Almost
13	since the day it was launched the unique visitors
14	to
15	the site per month ranged anywhere from 60,000 to
16	220,000. And we ran a survey of the users of our
17	Web
18	site.
19	Fifty-eight percent of them reported
20	positive behavioral changes with respect to eating
21	fruits and vegetables and/or physical activity.
22	And
23	the survey was of several thousand people, who were
24	users of our Web site.
25	In 2001, we launched an initiative to
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1	address the connection between obesity and Type II
2	diabetes. We call this our diaobesity initiative.
3	We
4	had a national conference here in Washington, D.C.
5	in
6	2001. And we are launching a second national
7	conference at Rutgers University next month.
8	On the topic of childhood obesity, I
9	will
10	tell you that we have done precious little. The
11	first
12	reason why we haven't done very much is because I
13	knew
14	that the CDC was revising the pediatric growth
15	charts
16	and that they came out in the year 2000. I felt it
17	was important to wait for those charts to become
18	available before we did much of anything.
19	And then the whole problem of childhood
20	obesity started to mushroom and the awareness of
21	this
22	problem. And the connection between pediatric
23	obesity
24	and Type II diabetes started to mushroom. Before
25	you
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1	know it, the Institute of Medicine convened a panel
2	to
3	address childhood obesity and develop an action
4	plan.
5	I was appointed to that panel earlier this year.
6	I think the appropriate thing to do is
7	to
8	wait for the IOM report to come out and to shape an
9	initiative that addresses childhood obesity that is
10	guided by the Institute of Medicine document.
11	That's
12	the plan for Shape Up America!
13	I agree, by the way, with the previous
14	speaker that parenting is really fundamental to
15	addressing the problem of childhood obesity. We
16	are
17	in the process of designing a conference to be held
18	in
19	Washington, D.C. on December the 8th that will be
20	focusing on very early childhood factors, starting
21	with pregnancy and ending with preschool. That
22	conference will be on an invitation-only basis.
23	And
24	the invitations will be going out next week.
25	We're going to be publishing the
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1	proceedings of that conference. We're not sure
2	exactly where it is going to be published, but
3	we're
4	in discussions to ensure that that happens. And,
5	as
б	I said, our plans for childhood obesity will be
7	guided
8	by and shaped by the IOM document once it becomes
9	available.
10	In conclusion, Shape Up America! is
11	well-established and trusted as a brand. It is
12	able
13	to garner media attention and to educate consumers
14	and
15	health care professionals in a variety of ways. We
16	welcome partnerships to leverage communication
17	around
18	obesity, health, and fitness messages.
19	That concludes my remarks. Thank you
20	for
21	your attention.
22	(Applause.)
23	VICE CHAIRMAN LEVITT: Thank you very
24	much.
25	Our next speaker is David Martosko,
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1	Director of Research, the Center for Consumer
2	Freedom.
3	MR. MARTOSKO: Thank you very much.
4	Good afternoon. My name is David
5	Martosko, and I run the Research Program at the
б	Center
7	for Consumer Freedom here in Washington. We are a
8	nonprofit coalition of restaurant operators, food
9	companies, and concerned individuals. And we work
10	together to promote the idea of personal
11	responsibility and to protect consumer choices.
12	And
13	I thank you very much for the opportunity to
14	address
15	this committee.
16	Obesity is a genuine problem in
17	America,
18	but our national debate on the subject has become
19	nothing short of hysterical. And around every
20	corner
21	is a hidden agenda.
22	Pharmaceutical interests, like the
23	American Obesity Association, which we heard from
24	earlier, promote an alarmist view of the problem in
25	order to justify increased government support and
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1	promotion of new obesity drugs.
2	Animal rights groups, like the
3	deceptively
4	named Physicians Committee for Responsible
5	Medicine,
6	whose president will speak shortly, like to inflate
7	the public's obesity fears in order to disparage
8	beef,
9	chicken, pork, milk, cheese, and any other foods
10	that
11	are not animal rights-friendly.
12	And then, of course, there are the
13	radical
14	nutrition activist groups, like Center for Science
15	in
16	the Public Interest, which never met a tasty food
17	it
18	couldn't talk about and whose leaders seldom pass
19	up
20	a chance to announce a desire to tax foods they
21	don't
22	like out of ordinary Americans' reach.
23	CSPI, in particular, Center for Science
24	in
25	the Public Interest, has recklessly tried to link
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1	food
2	to tobacco in deliberate scare campaigns.
3	Trial lawyers, of course, are
4	attempting
5	to turn America's love of good food into the next
б	cash
7	cow. And here is John Banzhaf, the leading attack
8	dog, saying that a fast food company "may not be
9	responsible for the entire obesity epidemic, but
10	let's
11	say they're five percent responsible." Thus, says
12	the
13	lawyer, "Five percent of \$117 billion is still an
14	enormous amount of money." And we know where he is
15	coming from.
16	Likewise, activists and some academics
17	have proposed zoning restrictions and other rather
18	draconian regulations on restaurants. Here is an
19	author in Washington Monthly saying that we should
20	zone restaurants away from schools, regulating the
21	location, density, and hours of what they call
22	"junk
23	food outlets."
24	Now, we believe that the nation would
25	be
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1	better served by a serious and scientific approach
2	to
3	addressing obesity. I hope that's what we're
4	engaged
5	in here today.
6	As the FDA begins to build a framework
7	for
8	messages to the public about weight reduction, it
9	is
10	vitally important to avoid inadvertently
11	exaggerating
12	or misrepresenting the problem and steering clear
13	of
14	needless hyperbole can be as simple as checking
15	your
16	facts and figures.
17	The three most commonly cited
18	statistics
19	associated with the obesity epidemic are: number
20	one,
21	that obesity causes 300,000 deaths per year in
22	America; two, that 61 percent of Americans are
23	overweight or obese; and, three, that the economic
24	cost of American obesity is \$117 billion per year.
25	I
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know you have all read and seen these statistics.
In fact, the Federal Register notice of
this very event today cited two of these three
numbers. The problem is that all three of them are
seriously flawed.
Let's start with the common belief that
each year 300,000 U.S. deaths are attributable to
excess weight. Here is the truth. The data
linking
overweight and death are limited, fragmented, and
often ambiguous. Now, that's from an editorial
published by the respected New England Journal of
Medicine in January 1998 questioning the
increasingly
frantic rhetoric about obesity as a public health
problem.
And speaking specifically about that
300,000 number, the New England Journal continued,
"That figure is by no means well-established." I
am
going to read that again. "That figure is by no
means
well-established. Not only is it derived from weak
or
incomplete data, but it is also called into
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1	question
2	by the methodologic difficulties of determining
3	which
4	of the many factors contribute to premature death."
5	It turns out that in order to allege
6	that
7	300,000 Americans die each year from obesity, you
8	would have to claim that everyone who dies while
9	overweight dies because they are overweight. It
10	turns
11	out that even car accident fatalities count toward
12	that total if the victim's BMI is too high.
13	Secondly, many in government and the
14	mass
15	media have blindly accepted the claim that obesity
16	costs Americans \$117 billion a year, believing,
17	most
18	of them, that that figure came directly from the
19	Surgeon General. But it turns out that the Surgeon
20	General's original source for this number was a
21	study
22	published in the March 1998 issue of the journal
23	Obesity Research, one single study.
24	Now, this study has serious
25	limitations.
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1	And the authors themselves admitted that. Of
2	course,
3	that's not the part of the study that usually hits
4	the
5	headlines of the New York Times.
6	Here's what they wrote, "We are still
7	uncertain about the actual number of health
8	utilization associated with overweight and
9	obesity."
10	And they explained that "Height and weight are not
11	included in many of the primary data sources." So
12	how
13	could they even know what obesity costs America per
14	year?
15	Here is the most interesting part.
16	This
17	studies authors defined obesity incorrectly. So
18	how
19	do you get to 117 billion a year? You use the
20	wrong
21	definition. This is from their study, "The current
22	estimate of the cost of obesity defines obesity as
23	a
24	BMI of greater than or equal to 29."
25	Well, obesity, as we heard the last
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1	speaker say correctly, is actually defined as a BMI
2	of
3	greater than or equal to 30. Thus, the Obesity
4	Research study, the sole plank on which the Surgeon
5	General's claim of \$117 billion obesity cost is
6	based,
7	erroneously included the economic cost of
8	individuals
9	with BMIs between 29 and 30. And that is more than
10	ten million Americans.
11	Now, finally, the authors of that study
12	acknowledge that even if some of their data flaws
13	were
14	corrected, their methodology would still result in
15	double or even triple counting of obesity-related
16	costs.
17	Here is what they write, "Our model
18	assumes that coronary heart disease , hypertension,
19	and diabetes occur independently." They go on,
20	"However, we know that there is some
21	interdependence
22	among these disease states, especially in obese
23	patients." And they admit that "calculating the
24	cost
25	of obesity as it relates to these diseases
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1	independently would inflate the cost estimates," so
2	much for that number.
3	Lastly, are 61 percent of Americans
4	really
5	overweight or obese? Well, as you know, overweight
6	and obesity are diagnosed by using the body mass
7	index, which is, frankly, a very flawed standard.
8	According to the Centers for Disease
9	Control and Prevention, "Overweight may or may not
10	be
11	due to increases in body fat." Now, this is
12	currently
13	on the CDC's Web site. This is the CDC's current
14	position. "Overweight may or may not be due to
15	increases in body fat. It may also be due to an
16	increase in lean muscle. For example, professional
17	athletes may be very lean and muscular, with very
18	little body fat. Yet, they may weigh more than
19	others
20	of the same height." I'm not telling you anything
21	you
22	probably don't already know.
23	And again they go on to say, "While
24	they
25	may qualify as overweight due to their large muscle
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1	mass, they are not necessarily over fat, regardless
2	of
3	their BMI."
4	The CDC also notes, again currently on
5	their Web site, "Two people can have the same BMI
6	but
7	a different percent body fat. A bodybuilder with a
8	large muscle mass and a low percent body fat may
9	have
10	the same BMI as a person who has more body fat
11	because
12	BMI is calculated using weight and height only."
13	Using the BMI standard, by the way, our
14	very fit President Bush is overweight. And the
15	incredibly fit governor-elect of California is
16	obese.
17	It's also worth noting that the
18	definition
19	of overweight used by the U.S. government was
20	arbitrarily changed in 1998 this isn't talked
21	about
22	very much following political pressure brought
23	by
24	the World Health Organization. The definition that
25	we
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1	abandoned in 1998 had one specific virtue, which is
2	that it distinguish between men and women,
3	something
4	that our current standard does not do or does not
5	even
б	attempt to do.
7	The 1998 redefinition of overweight
8	reclassified 39 million Americans as overweight.
9	They
10	literally went to sleep one night at a
11	government-approved weight and woke up the next day
12	overweight without gaining an ounce.
13	That group of Americans, by the way,
14	presently includes overweight movie stars like Will
15	Smith, Brad Pitt. It also includes Michael Jordan
16	and
17	Cal Ripkin, Jr. at the height of their athletic
18	prowess. And Barry Bonds, by the way, the slugger,
19	is
20	obese. I hate to tell you he's obese.
21	So how does this all affect what the
22	FDA
23	should do going forward? First, we at the Center
24	for
25	Consumer Freedom caution the FDA against using that
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217 1 \$117 billion figure in any way or relying on the 2 300,000 death figure in its literature. Secondly, we suggest that any mention 3 of 4 5 the notion of a 61 percent obese or overweight U.S. population should include a prominent disclaimer 6 7 noting that the body mass index standard is imperfect, 8 9 at best. 10 The last thing I have to say is look 11 out for the hidden agendas because they are around 12 every 13 14 corner. 15 Thank you very much for the 16 opportunity. 17 Good afternoon. 18 (Applause.) 19 VICE CHAIRMAN LEVITT: Thank you. 20 Our next speaker is Richard Elder, 21 Senior 2.2 Director, International Food Information Council 23 Foundation. 24 MR. ELDER: Thank you. 25 Good afternoon. My name is Dick Elder. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 MANUELINICTON DO 00005 0704

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1	I am the Senior Director at the International Food
2	Information Council. And I, too, like the other
3	speakers, would like to thank the Food and Drug
4	Administration for convening this public session
5	and
6	providing us an opportunity to make our comments.
7	The International Food Information
8	Council
9	and the International Food Information Council
10	Foundation is a nonprofit organization whose
11	mission
12	is to communicate science-based information on food
13	safety and nutrition issues to the health
14	professionals, media, educators, and government
15	officials, who ultimately communicate this
16	information
17	on to the general public.
18	We are primarily supported by the
19	broad-based food, beverage, and agriculture
20	industries. And as a 501(c)(3), we do not lobby.
21	We
22	do not represent any particular product or
23	industry.
24	Much of the work we do is in
25	partnership
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1	with a wide range of stakeholder groups in both the
2	public, the not-for-profit, and the private
3	sectors.
4	Some examples that I think are relevant for the
5	discussion here today are that we have participated
б	in
7	the Dietary Guidelines Alliance and I'll come
8	back
9	and mention some output of that in a minute. We
10	also
11	are a partner in ACTIVATE, which is a childhood
12	overweight prevention initiative. That is a unique
13	kind of public-private partnership. We have also
14	been
15	actively involved in the partnership for healthy
16	weight management.
17	Today we will address two of the six
18	questions that have been posed by the committee.
19	We
20	will address them in the following way. We believe
21	that rational, effective public efforts to prevent
22	overweight and obesity and actions that would make
23	a
24	significant difference at some point are going to
25	involve communicating with the general public. And
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1	SO
2	our comments today will be directed on the focus of
3	designing effective communications to reach these
4	audiences.
5	First, it's important to craft messages
6	that connect with consumers. If the communication
7	that is contemplated here is intended to go beyond
8	simple disclosure and to move in the direction of
9	persuasion or encouraging people to modify or
10	change
11	their behavior, then it's important to connect
12	these
13	messages in a way, to construct these messages in a
14	way that really connects with consumers.
15	For this to happen, in our experience,
16	some form of consumer research is needed to
17	understand
18	how consumers think and feel about such a
19	complicated
20	issue as overweight, physical activity, and health.
21	For example, in a series of focus group
22	interviews we recently conducted with adults, to
23	better understand the perceived barriers to
24	adopting
25	healthy lifestyle habits, we found that consumers

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1	feel
2	the demands of their everyday lives are
3	overwhelming.
4	And, as a result, they're very aware that they make
5	trade-offs away from healthy eating and regular
6	physical activity on a daily basis.
7	And I think, to paraphrase them, I
8	would
9	say they would say something like, you know, we
10	know
11	what we should be doing. We just don't know how to
12	manage our daily lives in a way so that we do it.
13	So
14	it's important to get a feel for where the
15	consumers
16	are in their lives as we move forward.
17	Second, to end up with messages that
18	connect, it's important to define the target
19	audience
20	to be reached. Over the past three years in focus
21	group research that we have conducted on overweight
22	and obesity, we learned that in order to connect
23	with
24	tweens, for example, one target audience, which are
25	kids 9 to 12, information needs to be presented in

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1 а way that is perceived by them as fun, boring -- not 2 boring, -- excuse me -- and cool. If we're not 3 4 careful, they will perceive it as boring. 5 In fact, what we found was commonly used 6 7 like "fitness," "nutrition," "healthy terms eating," 8 9 and "physical activity" simply do not connect with 10 kids in this age group. These ideas are boring 11 and, 12 probably more importantly for us, not motivating. 13 Over the past three years, when we 14 talked 15 to parents, we found that they didn't even perceive weight as a potential health issue. So where are 16 17 they 18 in their lives? They don't see this as a potential 19 health issue right now. And even if they did, they felt they 20 21 didn't have the necessary communications skills to 2.2 know how to talk to their kids about it, again, not necessarily information, but what are the skills, 23 24 how 25 do I conduct a conversation, and how do they do **NEAL R. GROSS**

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1	this.
2	And they also know that they're not the
3	best role models. So it's not exactly a strong,
4	solid
5	platform from which to start this dialogue with
б	kids.
7	So the findings from these first two,
8	the
9	tweens and the parents, from this research was
10	published in the June 2003 edition of the Journal
11	of
12	the American Dietetic Association. And you can
13	find
14	more on that there.
15	Now, new research that we currently
16	have
17	underway with adults, we hear very clearly back
18	from
19	consumers that lifestyle demands, rather than a
20	lack
21	of information about proper nutrition and physical
22	activity, is really the principal perceived
23	barrier.
24	Now, we're still in process with this
25	research. We need to take more time to see how
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1	this
2	comes out. We still have some more phases to go.
3	But
4	that is some important learning, and I think it is
5	something we should all pause and think about as we
6	move forward.
7	Finally, once target audiences are
8	defined, messages should be tested. Effective
9	messages generally evolve over a series of
10	iterations
11	that involve testing, refinement, redrafting,
12	testing,
13	redrafting, refinement. And eventually you end up
14	with a message that works.
15	In the research that is currently in
16	process, we tested a number of potential messages
17	that
18	might motivate consumers to adopt healthy lifestyle
19	behaviors. Here are two of the messages that we
20	tested. And, as you can see, consumers responded
21	positively to one and negatively to the other. I'm
22	just going to take a minute to read through what we
23	call the small steps concept and the message that
24	came
25	out of that.
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1	Though it's though, go ahead and take
2	the
3	first step toward a healthier lifestyle. Before
4	you
5	know it, your steps will add up and you're well on
6	your way to reaching your goals.
7	In general, consumers like that. Of
8	the
9	concepts we tested and we tested more than two
10	
11	this was the one that they liked the best. They
12	felt
13	good about it. We're still learning why they felt
14	good about it.
15	The second concept was balance
16	calories.
17	And we've heard a lot about that today. The
18	message
19	was to maintain your weight, balance the number of
20	calories you eat, with the number of calories you
21	burn
22	off.
23	I've got to tell you this was the
24	loser.
25	This was at the bottom of the barrel. And, as I
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1	say,
2	we're still in the process of learning that. When
3	we
4	get this research published, we will be more than
5	happy to share all of this.
6	In general, consumers said, "I already
7	know that. I don't find this very motivating.
8	It's
9	a no-brainer." They don't have time to count up
10	all
11	of their calories every day. That's their voice,
12	where they're coming from on this.
13	Now, it's interesting that the small
14	steps
15	concept that we tested is very similar to a message
16	that was tested a number of years ago and used in a
17	program published by the Dietary Guidelines
18	Alliance
19	called It's All About You. You can see this
20	concept
21	is very similar. The message is be realistic.
22	Make
23	small changes over time in what you eat and the
24	level
25	of activity you do. And, after all, small changes
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1	work better than giant leaps, so two very similar
2	concepts tested about four or five years apart.
3	This
4	one I'm sure has been through testing and that's
5	why
б	it was used in this program.
7	So I think it's helpful to look and see
8	what already exists and to see how it might be
9	connected or improved to work together with the new
10	focus for these messages now.
11	So, in summary, our experience is that
12	working in partnerships can be very effective,
13	whether
14	they are existing partnerships or new partnerships
15	that are formed around this issue, involve the
16	consumer, do some sort of consumer research, hear
17	the
18	voice of the consumer, and let that guide our
19	communication, target our messages.
20	Not all consumers think and feel the
21	same
22	way about these issues. And it's important for us
23	to
24	acknowledge that and then make sure that our
25	messages
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1	connect with consumers. And the way to do that is
2	to
3	test them and revise them.
4	Thank you very much for this
5	opportunity,
б	and I appreciate it.
7	(Applause.)
8	CHAIRMAN CRAWFORD: Sorry. Could I ask
9	you a couple of questions?
10	MR. ELDER: Yes, sir, certainly.
11	CHAIRMAN CRAWFORD: You seem to be able
12	to
13	and I applaud you for being able to do this
14	put
15	together like a message for dealing with obesity.
16	But
17	would you also agree that some more like basic
18	biomedical research needs to be done or do you
19	think
20	we've got enough to go forward with an FDA-type
21	program at this point?
22	You won't be the last one to be asked
23	that.
24	MR. ELDER: Would the audience like to
25	help me answer that question?
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1	I guess the one thing the research we
2	have
3	done is shown that kids and parents and to a lesser
4	extent many health professionals still don't
5	perceive
б	obesity as a health issue. So in that way, I think
7	the answer is that maybe there is some work that
8	needs
9	to be done on that type of a message.
10	CHAIRMAN CRAWFORD: Thank you.
11	MR. ELDER: Okay.
12	VICE CHAIRMAN LEVITT: Let me post
13	facto
14	welcome Dr. Crawford back to the panel and welcome
15	our
16	next speaker, Dr. Neal Bernard, President of the
17	Physicians Committee for Responsible Medicine.
18	DR. BERNARD: Thank you very much for
19	this
20	opportunity to speak to the panel today.
21	The most important research that weighs
22	on
23	this issue in my view is comparing different
24	countries
25	that have very different patterns of body weight
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1 and understanding what they're doing differently that 2 3 may 4 lead to that. 5 In the United States, our diet is rather 6 7 like the one I grew up with in Fargo, North Dakota, where I come from a long line of cattle ranchers. 8 9 Roast beef was the center of my plate. A baked 10 potato was on the side, a little bit of vegetables. 11 So 12 just 13 about every day was roast beef, baked potatoes, and corn. For special occasions, it was roast beef, 14 15 baked 16 potatoes, and peas. 17 Well, in Japan, that's not the case. 18 Their dietary staple is not meat. It's rice. They 19 eat phenomenal amounts of rice and vegetables, 20 relatively little meat; if you're Buddhist, maybe 21 none 2.2 at all. Dairy is not a traditional product there. 23 And if you look at the rates of obesity in Japan, 24 historically it's been extraordinarily low, less 25 than **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	one percent up until about 1980, while in the
2	United
3	States, we are far higher than that, up to about 15
4	percent.
5	Now, things, of course, have changed in
б	both countries. We now have McDonald's in Japan.
7	And, as William Costellia Premium always says,
8	"When
9	you see the golden arches, you're on the road to
10	the
11	Pearly Gates," maybe true. And we have those same
12	challenges here.
13	So while obesity rates have soared up
14	to
15	about 30 percent, I'm speaking just of BMI over
16	30
17	about 30 percent in the U.S., in Japan, it's
18	soared
19	all the way up to about 2 percent of the
20	population.
21	So the rice-based diet has been helping them.
22	If you look at the more moderate
23	overweight, we still are far higher than Japan.
24	Within Japan, these are figures that have shown the
25	effects of trading a rice-based diet for a
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1	Westernized
2	diet.
3	Rice consumption is falling
4	dramatically.
5	Fat intake has risen dramatically. And obesity is
6	rising. Longevity is declining. In Asia, it was a
7	grain-centered diet, obesity being rare. In the
8	U.S.
9	prior to 1980, we already had a meat-based diet.
10	Obesity was common.
11	Since 1980, what has happened, we kept
12	the
13	same basic diet. We've added lots more calories in
14	the form of cheese, in particular we'll come
15	back
16	to that in a minute and also sugar.
17	We also don't use carbohydrates the way
18	Asians do. There it's used as a staple. Here it's
19	used as a vehicle. That baked potato comes out of
20	the
21	oven. We slather with butter, sour cream, cheese
22	doodles, and Bac-O Bits. That's true of just
23	anything
24	that can come out of our toaster or our oven.
25	We put the idea that reversing that
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1	trend
2	might help with individuals who are already
3	overweight. These data are pending publication. I
4	want to share them with you now.
5	We brought in 59 overweight women,
6	randomly assigned them to either a low-fat vegan
7	diet,
8	meaning a pure vegetarian diet, which was lots of
9	vegetables, fruits, grains, and beans. We held
10	exercise constant. And we collected our data at
11	baseline and 14 weeks.
12	Our control diet followed the national
13	cholesterol education program guidelines, chicken
14	and
15	fish, no more than six ounces per day, that sort of
16	thing.
17	Just to walk you through a couple of
18	highlights, the nutrient intake, the first set of
19	blocks is protein. The first two stripes are the
20	vegans. Their protein intake dropped, but it was
21	still adequate. Protein intake for the controls
22	dropped, too, but look at the second group there:
23	the
24	carbohydrates. The vegans were eating a lot more
25	carbohydrate, but the control group was eating
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1	somewhat less.
2	Fat intake, the third cluster, dropped
3	for
4	the vegans. And it dropped as well for the
5	controls.
6	Fiber intake increased, which is what you would
7	expect. Fiber only comes from plants. So in the
8	vegan group, it rose to about 30 grams per day.
9	And
10	it rose just marginally in the controls.
11	Now, why do we emphasize fiber?
12	Because
13	if we're looking for something to help us cut
14	calories, all the warnings in the world don't do as
15	well as adding more fiber to your diet. And I
16	don't
17	mean shaking it out of a jar. I mean, having it in
18	beans and grains and vegetables and fruits.
19	This is from a meta-analysis that is
20	very,
21	very handy. Every 14 grams of fiber in your daily
22	diet cuts your energy intake by about 10 percent.
23	Your average American consumes 12 grams or 13 grams
24	of
25	fiber per day. That's pathetic. Yogurt and
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	235
1	chicken
2	breasts don't have fiber in them, but that bean
3	burrito or side of vegetables will.
4	So what happened? Both groups reduced
5	their energy intake. Both groups reduced their fat
6	intake. This is our vegans compared to our
7	controls.
8	The carbohydrate in the vegan group went way, way
9	up.
10	And it went down in the others. When we look at
11	weight loss, the first two bars are body weight in
12	kilograms, the change in body weight.
13	Translated into pounds, it was about a
14	13-pound weight loss in the vegan group over 14
15	weeks,
16	about a pound per week, which is great, and about
17	half
18	of that in the other group. I won't bore you with
19	the
20	other findings here, but please contact me if you
21	are
22	interested in the other metabolic effects, which
23	are
24	similarly impressive.
25	What is really interesting is and we
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	236
1	have been talking about Type II diabetes insulin
2	sensitivity improved quite significantly in our
3	vegan
4	group. We had three or four people who were
5	diagnosable as having Type II diabetes unaware of
6	it
7	at the onset of the study. At the end of the
8	study,
9	none of them had a glucose that could make that
10	diagnosis.
11	Bad news for people who go from beef to
12	chicken. The leanest beef that my family can raise
13	is
14	about 29 percent fat as a percentage of calories.
15	For
16	chicken, it's about 23 with the skin removed and
17	all
18	the dark meat thrown away; green, leafy vegetables,
19	though, very low in fat; beans extremely low in
20	fat;
21	rice and potatoes, same story.
22	Okay. There's no evidence, there's
23	just
24	no controversy that a plant-based diet is good for
25	us.
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	237
1	So why don't we eat that way? Let me offer a
2	theory
3	that I think does bear some research and some
4	investigation. Why are we attracted to sugary
5	foods?
б	Why are we attracted to cheese?
7	The one group that my vegan group after
8	14
9	weeks, I said, "What do you really miss?" It
10	wasn't
11	ice cream or a glass of full milk. They missed
12	cheese. They were waking up at 5:00 in the morning
13	dreaming of cheese pizza.
14	What is that about? I think we have
15	some
16	ideas about that. What is it about me? You
17	remember
18	this article in the New York Times magazine trying
19	to
20	suggest that it's not that steak in butter that's
21	making us fat. It's all that rice we're eating and
22	all of those potatoes. Come back to that in a
23	second.
24	A fascinating line of research uses
25	this
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	238
1	drug. This is NARCAN, the lock zone. It's used in
2	emergency rooms. A man is overdosed on heroin.
3	His
4	buddies drag him into the ER. You inject him with
5	NARCAN. It stops heroin from working on the brain.
6	He wakes up. You've saved his life.
7	If you give that same drug
8	intravenously
9	to a chocolate addict I don't mean a person who
10	likes it; I mean a person bingeing the most
11	amazing
12	thing happens. They lose much of their interest in
13	chocolate. This is not a treatment. This is a
14	research tool.
15	What it demonstrates is that taste and
16	mouth feel are fine, but what counts and what keeps
17	you hooked and what drives you to the 7-11 at 9:00
18	o'clock at night is something going on in the
19	brain.
20	And that is chocolate triggers the release of
21	opiate
22	chemicals within the brain that cause a little
23	anesthesia and a little bit of a feel good effect.
24	And that's why we turn to it when we need that kind
25	of
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1	effect. It's used like a drug.
2	The same has been shown in studies in
3	Britain with cheese, with meat, with sugar,
4	especially
5	sugar-fat mixtures, but not for broccoli, apples,
б	oranges, raspberries, or cherries, which is why
7	nobody
8	ever went out late at night to say, "I've got to
9	get
10	an orange. I need broccoli."
11	Forget portion size control. You don't
12	have to write that on the broccoli package. Nobody
13	ever overdid it. The only foods we overdo it on
14	are
15	the ones we are addicted to. Whether we recognize
16	it
17	or not, we should use that word, sugar, chocolate,
18	cheese, meat, period, or anything that produces
19	sugar,
20	like white bread. That can do it, too, but not
21	vegetables, not whole, high-fiber grains, not
22	beans.
23	Nobody ever had a bean binge. It didn't happen.
24	Okay. Another line of research that
25	has
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	240
1	been fascinating, I turned to this because I
2	wondered
3	why is cheese so addicting. Some of you know what
4	I'm
5	talking about. Others say, "Cheese just smells to
6	me
7	like old socks." Well, those who go into the
8	refrigerator and eat it straight out of the pack,
9	the
10	dairy protein casein, like all proteins, is this
11	long
12	string of beads. Each bead is an amino acid. But
13	in
14	your digestive tract, it does not break apart into
15	amino acids. It breaks into strings called
16	casomorphins. These are peptides 4, 5, 7 amino
17	acids
18	in length. And they have opiate activity.
19	Do any of you ever overdose on cheese a
20	little bit and you find yourself constipated the
21	next
22	day, almost the very same effect that you had if
23	you
24	were in the hospital and you got codeine after a
25	surgical procedure because you have a narcotic
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1	going
2	down your digestive tract that came from the
3	cheese?
4	The process of turning milk into cheese
5	is
6	the process of concentrating casein and fat and
7	eliminating lactose whey protein in water. It's
8	the
9	purest form of the drug. It's dairy crack.
10	Halfway
11	kidding. Okay.
12	The other thing this is from JAMA
13	earlier this year supersizing is real. Our soft
14	drink consumption has gone through the roof. When
15	I
16	was a kid growing up in North Dakota, we had sodas
17	every two or three months at a birthday. Today
18	they
19	are daily fare. And your smallest bottle you can
20	find
21	at the 7-11 is 20 ounces. It contains almost as
22	much
23	caffeine as a cup of coffee and 250 calories no kid
24	needs.
25	Fruit drinks are bigger. Hamburgers
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	242
1	are
2	bigger. Cheese is bigger. And cheese intake has
3	doubled since 1975. Your average man or woman
4	consumes in the course of a year, believe it or
5	not,
6	30 pounds of cheese. And I'm not eating any of it.
7	So somebody is getting mine.
8	So why is that? Well, part of that
9	and
10	this is I think my most important message that I'd
11	like to share with the panel is we will get
12	nowhere
13	with telling kids, "You have to exercise more. You
14	need to exercise some self-restraint."
15	If we don't as a country get our own
16	federal government in synch, it's no good for the
17	Department of Health and Human Services to promote
18	health messages while the Department of Agriculture
19	is
20	promoting the very products we now know are a
21	problem
22	for us.
23	We got this from the Freedom of
24	Information Act. The USDA worked with Dairy
25	Management, Inc. to figure out how we can trigger
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1	food
2	addiction essentially. These are not my slides.
3	These are U.S. government slides through Dairy
4	Management, Inc.
5	They identified a group of people they
6	called cheese-cravers, people whose addictive
7	behavior
8	can be triggered. And they know their
9	demographics.
10	They are defined by not using cheese as an
11	enhancement
12	for your sandwich but by eating it straight, as a
13	staple.
14	And that's the group that they wanted
15	to
16	trigger. They found you can do it not by working
17	with
18	Ma and Pa restaurants but by working with fast food
19	chains that have feelers into every community.
20	So the government worked. They worked
21	with Wendy's to release a product called the
22	cheddar
23	lovers' bacon cheeseburger. Don't get paranoid.
24	This
25	is just the way the government works. They worked
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1	with Wendy's, paid them to release a product called
2	the cheddar lovers' bacon cheeseburger, sold 2 and
3	a
4	quarter million pounds of cheese just on this
5	sandwich, 380 tons of fat, 1.2 tons of pure
6	cholesterol.
7	They worked with Subway, which had two
8	sandwiches that didn't have cheese. So they fixed
9	that. They worked with Pizza Hut to take an entire
10	pound of cheese and put it on one person's pizza
11	and
12	worked with Burger King and Taco Bell to do what?
13	То
14	make sure that signage, menu arrangement, the
15	little
16	logo on the guy's hat at the cash register, and
17	even
18	the very question that they ask you as you go
19	through
20	the drive-through all has cheese in it, "Have a
21	Monterey quesidillas today."
22	This was a government program, widely
23	successful, and is the reason that your average
24	person, including kids, are eating twice as much of
25	this as before. Well, is cheese fattening? You

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1 bet, 2 very high in calories, 70 percent fat as a 3 percentage 4 of calories, mostly saturated fat. 5 This was the last slide that was at this 6 7 forum in the year 2000. It's a Gary Larson cartoon 8 at 9 a kids' playground. Can you see this, the spiders 10 that wove in a Web to catch the kids? "If we pull this off, we'll eat like kings." Well, he did. 11 12 And 13 there's no sign of it stopping. Okay. Let's try something different. 14 15 How about people who naturally select a vegetarian 16 17 diet. 18 Look at their BMIs. Well, they're skinnier. 19 They're 20 skinnier by far. If you look at male meat eaters 21 versus non-meat eaters, the non-meat eaters have a 2.2 lower BMI. If you look at the females, same story. 23 Does this mean we ought to recommend a 24 vegetarian diet? I would argue we should. But if 25 you're not to that point yet, we could stop saying

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1	the
2	kids need to have meat or they need to have dairy
3	in
4	their diet. They don't. Kids who avoid it are
5	healthier. They live longer. They're skinnier.
б	They
7	have 40 percent less cancer risk.
8	The same at Loma Linda. There was a
9	nice
10	study comparing vegans and non-vegetarians.
11	There's
12	quite a dramatic difference in the second line
13	between
14	their BMIs. You see this quite consistently,
15	despite
16	the fact that vegans eat lots of carbohydrate,
17	which
18	the new carbo phobia tells us we shouldn't.
19	Okay. Let me wrap up with some
20	comments
21	about something that, for some reason, we haven't
22	talked about too much today. And that's the spread
23	of
24	carbo phobia across the U.S. It started July 7th
25	last
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	247
1	year when the New York Times magazine released that
2	big picture of a steak, saying, "The devil is the
3	potato. Do the Atkins diet."
4	I just want to walk you through this
5	briefly. The Atkins diet is very low in
6	carbohydrate
7	and high in protein and fat. People do lose weight
8	on
9	it in some occasions, but the reason they lose
10	weight
11	is only well, there are two reasons.
12	The first is that if you starve your
13	body
14	of carbohydrate, you lose all of the glycogen that
15	is
16	stored energy in your liver and in your muscle.
17	Every
18	pound of glycogen holds three pounds of water. So
19	in
20	the first two weeks of the Atkins diet, you are
21	peeing
22	out water, and you think it's incredible. "Scam"
23	might be too harsh of a word, but it's a trick
24	because
25	all of that water weight is coming back later on.
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1	But
2	it feels great and "I think I'm losing fat."
3	You're
4	not. You're losing water.
5	But you will lose fat if you follow the
б	diet as prescribed provided and only provided you
7	leave out so many foods that your calorie intake
8	drops. So the diet says you can't eat any fruit
9	and
10	starchy vegetables, any legumes, any grains, any
11	milk.
12	Leave all of that out, and you'll lose weight.
13	That's
14	true unless the meat calories or cheese calories
15	compensate, in which case you get nowhere.
16	We have analyzed the Atkins recommended
17	menus, and they're terrible. Fiber intake on the
18	induction phase is 2 grams a day, maintenance 18
19	grams
20	a day, not anywhere near high enough; saturated fat
21	intake very high, 38 grams, in the recommended
22	menus;
23	cholesterol through the roof.
24	Protein intake is very high. For some
25	reason as this was marching on, we've forgotten

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1	that
2	diets high in animal protein are hard on the
3	kidneys
4	and very hard on calcium balance.
5	By the way, some of you have heard the
б	reports saying, "Well, I ate all of that meat and
7	my
8	cholesterol didn't go up or it actually fell."
9	There
10	are two competing issues. If your body shrinks by
11	whatever means, a smaller body will have a lower
12	cholesterol level than that same body when it was
13	obese. Saturated fat and dietary cholesterol tend
14	to
15	raise cholesterol levels. So in Jerry Foster's
16	study,
17	while cholesterol levels rose on the Atkins diet,
18	in
19	Eric Westman's study at Duke, they seemed to drop.
20	The net effect is probably about a trade-off until
21	you
22	stabilize, at which point the saturated fat and
23	cholesterol are going to be a big problem for you.
24	This was a nice study from
25	Kris-Etherton
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1	just showing that it is the reduction in body
2	weight
3	that can really take the credit for any kind of
4	cholesterol lowering with weight loss regimens.
5	There is no magic about doing the
б	Atkins
7	diet at all, quite the opposite. But what really
8	worries us, did you see the data from the Harvard
9	nurses' study earlier this year showing that the
10	more
11	animal protein you consume, the more you're going
12	to
13	lose kidney function?
14	Now, this is permanent. You don't get
15	your kidneys back. And it's really in individuals
16	who
17	already have a mild decrease in kidney function.
18	The
19	problem is that's a lot of people, particularly
20	people
21	who are trying weight loss diets.
22	Individuals with diabetes, about 40
23	percent already have mild loss of renal function;
24	those with hypertension, same story. And the older
25	you get, the more common it is. So if you follow
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1	one
2	of these high-protein diets, you're risking further
3	and permanent loss of kidney function. Most
4	studies
5	of high-protein diets ignore this issue.
б	Calcium losses. This was a study done
7	at
8	the University of Texas in Dallas. They put
9	individuals on a regular diet who are already
10	losing
11	calcium fairly aggressively. What I mean by losing
12	calcium is it filters through the kidneys. It's
13	lost
14	in the urine. If you put them on a diet high in
15	animal protein, exactly what you would expect is
16	what
17	you observe. Their calcium loss through the urine
18	goes way, way up and even on the maintenance phase
19	of
20	the Atkins diet, the same story. But the studies
21	of
22	the high-protein diets don't track that.
23	Colon cancer. We have known for a long
24	time that meat eaters have substantially more
25	cancer
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1	overall, colon cancer specifically. This is data
2	from
3	the Harvard School of Public Health in men and in
4	women. Those who are eating meat, especially red
5	meat, have substantially more colon cancer.
б	Is it from the carcinogens that form as
7	you cook it? Perhaps. Is it due to cholesterol
8	and
9	bile salts? Perhaps. The bottom line is there is
10	no
11	reason for ever recommending a high-protein diet.
12	All
13	the high-protein diet studies have been too short
14	to
15	track colon cancer risk.
16	The new data on Alzheimer's disease
17	show
18	exactly the same thing. Those individuals with the
19	high saturated fat intake have more Alzheimer's
20	disease over time.
21	If you flip that around, there's an
22	optimistic message here. We get away from the
23	saturated fat and the animal fats. We have the
24	opportunity to not only get slimmer, healthier, and
25	open up our arteries again, if you know Ornish's

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1	work,
2	but perhaps reduce our risk of Alzheimer's.
3	So there are different approaches: the
4	old-fashioned low-calorie diet, the Atkins diet, a
5	vegan diet. They all stimulate weight loss at
6	about
7	the same trajectory and rate. And what determines
8	how
9	much weight you lose is how long you stay on the
10	diet.
11	And our study had slightly better weight loss over
12	time than Atkins.
13	What really counts, this is Ornish's
14	study, where he tracked individuals put on a
15	vegetarian diet to open up their arteries. They do
16	great. But five years later, they had not regained
17	the weight they lost. They came back some, but,
18	unlike every other dieter whose weight is going up
19	and
20	up and up and up, they never got back to their
21	baseline weight. And that is really our message.
22	Finally, let me just conclude with one
23	thing. The dairy industry has kicked off a new
24	program to try to say dairy products will promote
25	weight loss. Be very cautious about something like

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1	this. Their evidence is based on mouse studies and
2	on
3	randomized trials where they use low-calorie
4	restricted diets and they're talking about how
5	calcium
6	may promote weight loss.
7	The message they want you to take is
8	that
9	if I add dairy products to my diet, I'll lose
10	weight.
11	It doesn't work that way. There are at least 12
12	randomized clinical trials looking at this.
13	Individuals who add dairy products to their diet
14	either have no effect on weight or gain weight.
15	Why?
16	Because cheese is 70 percent fat, skim milk is
17	about
18	55 percent sugar, lactose sugar.
19	So what we need is a diet based on what
20	we
21	call the new four food groups: grains, legumes,
22	vegetables, and fruits. If we're not prepared to
23	say,
24	"Let's go to a vegetarian diet," at least we should
25	make meat and dairy no more than optional.
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1	And if you'd like any further
2	information
3	on any of these or if you would like the references
4	for the studies that I've presented, I'd be only
5	too
б	happy to share them with you.
7	Thank you very much for your time and
8	attention.
9	(Applause.)
10	CHAIRMAN CRAWFORD: Just a couple of
11	clarifying points. Thank you for finishing on
12	time.
13	You mentioned that you are concerned
14	about
15	food addictions. And you talked about the
16	chocolate
17	phenomenon and so forth. But then at one point,
18	you
19	talked about cheeses going down your intestinal
20	tract
21	and referred to them as narcotics.
22	DR. BERNARD: Right.
23	CHAIRMAN CRAWFORD: But if they were
24	narcotics, there would have to be some biochemical
25	change that was identified, like a tigroid

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1	substance
2	or something like that.
3	DR. BERNARD: Yes. Great question.
4	Okay.
5	I'm sorry I cut this short. By the way, let me
6	shamelessly recommend a book that I recently wrote
7	that goes to all of these issues and talks to
8	CHAIRMAN CRAWFORD: Is there a cost?
9	DR. BERNARD: Not for you.
10	(Laughter.)
11	DR. BERNARD: It's called "Breaking the
12	Food Seduction." It came out from St. Martin's
13	Press.
14	I walk through not only cheese and meat but also
15	sugar
16	and chocolate because, let's face it, people have
17	suspected there's an addictive component to these.
18	And I just wanted to lay out what the heck it is.
19	But yes, with regard to dairy, the
20	casomorphins are produced within the digestive
21	tract.
22	If in a bioassay you look at them for opiate
23	activity
24	and there are a variety of standardized
25	activities,
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1	they clearly have it, not as much as heroin or
2	morphine, and they vary depending on which one it
3	is.
4	The strongest of these has about
5	one-tenth
6	the opiate activity of pure morphine. I did not
7	write
8	this book or make this presentation today to
9	suggest
10	that we are ready to slam the door and call this
11	research completed.
12	I wanted to open the door and say that
13	we
14	should collectively look at while we know the
15	casomorphins are absorbed in an infant's blood,
16	they
17	go to the brain and some researchers feel that that
18	opiate effect is responsible for the mother-infant
19	bond, why babies get that goofy look on their faces
20	after nursing and they fall off to sleep
21	CHAIRMAN CRAWFORD: You're talking
22	about
23	your babies?
24	(Laughter.)
25	DR. BERNARD: But in adults, we don't
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1	yet
2	know the extent to which casomorphins are absorbed.
3	And that's something that remains to be seen.
4	CHAIRMAN CRAWFORD: Thank you.
5	One other point, you talked about
б	calcium
7	absorption and compared legumes, et cetera, to milk
8	and dairy products. Are you prepared to agree that
9	absorption is better with a little fat, like in
10	cheese, or do you think the absorption of calcium
11	is
12	the same, say, in spinach as it is in cheese?
13	DR. BERNARD: Okay. The most important
14	point here is that absorption is less than half the
15	issue. We have more osteoporosis in this country
16	by
17	far compared to countries that never consume dairy
18	or
19	very rarely do. And we have one of the highest
20	calcium intakes of any part of the globe, and we've
21	got lots of osteoporosis.
22	When you look at studies on dairy
23	consumption and osteoporosis over time, you see
24	virtually no protection at all. I'm talking about
25	the
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1	Harvard data 18 years out, including most of the
2	randomized clinical trials and others, show little
3	or
4	no effect. Those that do show an effect don't use
5	dairy. They use calcium supplements because they
б	don't have animal protein in them. They don't have
7	sodium because those things increase the calcium
8	loss.
9	But yes, there are many, many factors
10	that
11	do affect absorption. You're absolutely right.
12	Spinach is a terribly example because it has a very
13	poor absorption fraction. The other green, leafy
14	vegetables, like broccoli, have quite a high
15	absorption, slightly higher than dairy. They have
16	somewhat less calcium than dairy, but over time a
17	plant-based diet is associated with better calcium.
18	CHAIRMAN CRAWFORD: Any other
19	questions?
20	(No response.)
21	CHAIRMAN CRAWFORD: Okay. Thank you
22	very
23	much.
24	DR. BERNARD: Thank you very much.
25	(Applause.)
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1	VICE CHAIRMAN LEVITT: Our next speaker
2	is
3	Dr. Michael Jacobson, Executive Director, Center
4	for
5	Science in the Public Interest.
6	DR. JACOBSON: Good afternoon. Thank
7	you
8	very much for the opportunity to speak here. The
9	CSPI
10	is a nonprofit consumer advocacy organization
11	that's
12	advocated improved government policies and
13	corporate
14	practices to promote better health, especially with
15	regard to nutrition and food safety. And, as one
16	of
17	the previous speakers so kindly noted, we're also
18	called the food police because we're out there
19	looking
20	for problems.
21	One of the most important and discussed
22	health problems of our time is rising rates of
23	overweight and obesity. I applaud the FDA and HHS
24	for
25	taking the initiative to explore ways in which the
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1	FDA
2	can use its authority to help prevent weight
3	problems
4	as well as other diet-related health problems.
5	I would like to offer a few thoughts in
6	response to three of the agency's questions. I
7	would
8	first like to comment on the FDA's section
9	question,
10	which concerned nutrition research to reduce
11	obesity
12	in children.
13	Obviously the challenge is to get kids
14	to
15	eat more healthful foods and to get more exercise.
16	On
17	the nutrition side, it is conventional wisdom that
18	children should limit their consumption of
19	expendable
20	nutrition-poor foods, like soft drinks and candy,
21	and
22	consume more fruits, vegetables, low-fat dairy
23	products, and whole grains. A healthier diet would
24	not only have a higher level of nutrients but would
25	emphasize foods that are more filling.
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1	At least one observational study by
2	Ludwig
3	and his colleagues associated higher soft drink
4	consumption with weight gain in school children.
5	Considering how much soda pop children, especially
б	teenagers, consume, FDA should initiate large
7	studies
8	to explore that issue much further.
9	As we just heard from the previous
10	speaker, vegetarians tend to be leaner and
11	healthier
12	in many other regards than the average American.
13	It
14	would be worth exploring in detail whether kids who
15	eat healthful, largely vegetarian diets have a
16	lower
17	risk of gaining excessive weight.
18	Difficult as it might be, it would be
19	worth conducting intervention studies that
20	encourage
21	kids to eat a vegetarian diet or a largely
22	plant-based
23	diet, like the Dash diet, to see if it protects
24	against obesity.
25	And, be it for kids, adults, or
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263 1 families, HHS should invest heavily in community-wide mass 2 media 3 4 campaigns to promote more healthful diets. 5 CSPI's studies of using the mass media to 6 7 move people from high-fat to low-fat milk were 8 enormously successful. In less than two months, we 9 as 10 much as doubled the market share of skim and 11 low-fat Similar campaigns should be conducted to 12 milk. 13 move people towards whole grains, to eat more fruits and 14 15 vegetables, to eat fewer fried foods, and so on. Let me skip question three and go on to 16 17 the fourth question about using food labeling to 18 encourage people to eat healthier diets. I would 19 like 20 to make several suggestions for how the FDA could 21 improve food labeling to provide consumers with a 2.2 greater understanding of the calorie content of 23 foods 24 and to encourage consumers to choose more healthful 25 foods overall. **NEAL R. GROSS**

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1	Many products, like ice cream, potato
2	chips, and breakfast cereals, are marketed in
3	containers that contain multiple servings.
4	Nutrition
5	facts labels indicate the calorie content of the
6	official single serving, but many people
7	unwittingly
8	eat several servings at a time and assume they have
9	consumed only the calories in that one serving.
10	The FDA should consider requiring
11	labels
12	to state not only the number of calories per
13	serving
14	but also the number of calories per package, per
15	whole
16	package, or in the case of very large packages, a
17	fraction of the package.
18	For instance, packages that contain one
19	to
20	five servings should list the total number of
21	calories
22	per package, packages that contain six to ten
23	servings
24	should list the calorie content per half package,
25	and
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1	so on, for even larger packages.
2	Furthermore, the FDA should study
3	whether
4	listing the calorie content per serving and per
5	package in larger, bolder type might encourage
6	people
7	to pay more attention to calories. And, as one
8	person
9	earlier mentioned, maybe we should have calories on
10	the front of the package.
11	Another serving size problem is that
12	manufacturers of single serving foods are allowed
13	to
14	list nutrition information, either for the standard
15	reference size, which is often quite small, or for
16	the
17	entire single serving package, which is what people
18	typically consume.
19	That gaping loophole has allowed a
20	20-ounce soft drink to list calories for only 8
21	ounces. Some packages list nutrients for only half
22	a
23	pot pie or half a package of Ramen soups. A chef
24	salad that is clearly packaged as a single serving
25	can
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266 list calories for just one-third of the container. 1 And single serving cups of salad dressing may list 2 calories for only two-fifths of that little cup. 3 4 The FDA should propose new regulations 5 to solve that problem. We cover this issue in our 6 7 Nutrition Action newsletter. And I will leave a couple of articles here. 8 9 Second, special attention should be 10 given to one particular food that is consumed in enormous 11 quantities by many children. That is soft drinks. 12 13 Over the past several decades, the soft drink and restaurant industries have changed the 14 15 dietary role of soda pop from an occasional treat 16 to 17 a standard drink. 18 Because of its importance in the diet 19 and 20 because of evidence that soft drinks add excess 21 calories to the diet and dilute the nutrient 2.2 density of the diet, the FDA should consider requiring that 23 24 а 25 special advisory be printed soft drink on **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	containers.
2	That statement, inside some special logo, might
3	read,
4	"Parents: Drinking too much soda pop may lead to
5	obesity and tooth decay. Limit your children's
б	consumption."
7	Diet contributes not only to weight
8	gain
9	but also to tooth decay, osteoporosis,
10	cardiovascular
11	disease, and cancer. The FDA should help consumers
12	choose foods not only on the basis of their calorie
13	content but their overall nutrient content.
14	The nutrition facts label has been a
15	boon
16	to millions of people, but it would be useful if it
17	were supplemented with simpler, more direct
18	information. The FDA should make it a top priority
19	to
20	study ways to use the food label to help consumers
21	choose the most healthful foods.
22	One approach that I would like to spend
23	a
24	couple of minutes on would be to allow the front
25	labels of qualifying foods as well as retail
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1	displays
2	of fruits, vegetables, and other unpackaged foods
3	to
4	bear a special symbol signifying that that food is
5	quite healthful. The program I envision would be
б	entirely voluntary and free to companies.
7	Such labels would enable people, even
8	those people largely ignorant about nutrition, to
9	easily identify healthful foods, foods that might
10	reduce their risk of obesity and other health
11	problems.
12	The FDA would have to do two things to
13	implement such a program. First, it would need to
14	develop appropriate criteria, perhaps starting with
15	its definition for "healthy"; then develop a symbol
16	that could be used on labels and also in packaging
17	in
18	advertising.
19	The American Heart Association and
20	similar
21	groups abroad have developed criteria for foods
22	that
23	it considers heart-healthy. It licenses companies
24	to
25	print a special heart check symbol on labels of
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1	foods
2	that meet its criteria. It's a good program, but
3	because the program is fee-based and operated by a
4	private entity, it has had limited use in the food
5	industry.
6	A better example is the Swedish
7	government's healthy food program. Sweden has
8	developed criteria for about a dozen categories of
9	foods. For instance, breads must be whole grain
10	and
11	at least 11 percent dietary fiber. Milk must have
12	no
13	more than one-half percent butter fat. The fat
14	content of entire meals must not exceed these
15	are
16	packaged meals or meals in restaurants must not
17	exceed 30 percent of the calories. The government
18	allows the use of its official keyhole symbol on
19	packages that meet the relevant criteria.
20	And this is an example of the seafood
21	curry. I'm not sure you can see it back on the far
22	seats, but there is a little keyhole symbol printed
23	on
24	the package.
25	While one could debate the specific
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1	criteria that Sweden uses or the American Heart
2	Association, the basic concept is sound. According
3	to
4	the Swedish government, most foods that meet the
5	criteria bear this keyhole symbol. I think this
6	could
7	be extremely useful in the United States to draw
8	people to the most healthful foods.
9	In addition to the carrot of a good
10	food
11	symbol, there could be a stick to help consumers
12	avoid
13	less healthful foods. One of the single most
14	important nutrition concerns is saturated fat and
15	trans fat because of their role in promoting heart
16	disease. Food labels could better highlight foods
17	high in saturated and trans fats.
18	The FDA has said that foods that
19	contain
20	four grams or more per serving are high in
21	saturated
22	fat. The FDA could require such foods containing
23	more
24	than four grams of saturated fat per serving to
25	bear
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1	a special symbol on the front of the package. USDA
2	could do the same for the foods under its
3	jurisdiction
4	along with an accompanying statement like "High in
5	saturated fat. Eat smaller portions and less
6	often."
7	And the nutrition label, where there is space,
8	could
9	also use the word "high" next to "saturated fat" on
10	those foods.
11	Let me turn now to question six that
12	has
13	to do with the FDA asked, what are the most
14	important
15	things that the agency could do to address the
16	problem
17	of overweight and obesity? In addition to the
18	healthful food symbol to draw people to the most
19	healthful foods, the FDA needs to recognize that
20	Americans are getting an ever greater portion of
21	their
22	foods at restaurants, cafeterias, and vending
23	machines, locations where there is rarely any
24	nutrition information.
25	Meanwhile, the Department of
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1	Agriculture
2	and other researchers have found that we eat less
3	nutritious meals when we eat outside of the home.
4	We
5	eat more calories and get fewer nutrients.
6	But because of industry lobbying back
7	in
8	1990, the Nutrition Labeling and Education Act does
9	not require restaurants to provide patrons with any
10	nutrition information except in very special
11	circumstances.
12	New laws are needed to require chain
13	restaurants to post calories on menu boards and
14	where
15	there is more space to list the calories, saturated
16	plus trans fat, and sodium on printed menus.
17	It would be extremely useful to
18	consumers
19	to see right on the menu board or menu that a
20	medium
21	soft drink had 200 calories, a large one 400, and a
22	huge one 600 or that a regular order of fries had
23	300
24	calories and the huge version 600 calories. Such
25	information might be the single most effective way
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1	to
2	encourage calorie-conscious consumers to choose
3	smaller serving sizes outside the home.
4	While some restaurants provide
5	nutrition
6	posters, Web site information, or brochures, those
7	can
8	be hard to find and read and are really a waste of
9	money. The only real way to hep consumers would be
10	to
11	list calories and other information right at the
12	point
13	of purchase on menu boards and menus.
14	A few chains are actually doing that,
15	at
16	least for their healthier items. For instance,
17	Baja
18	Fresh, a chain of more than 200 restaurants, lists
19	calories, fat, sodium, and fiber on its special
20	lighten up menu over here under each of the six
21	items.
22	Olive Garden does the same for its garden fare
23	items.
24	Currently several states and the
25	District
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1	of Columbia are considering legislation that would
2	require that nutrition information on menus and
3	menu
4	boards. And I expect that a bill soon will be
5	introduced in the House of Representatives.
6	I urge the FDA and the Department of
7	Health and Human Services not to support silly tray
8	liners or Web site information but to strongly
9	support
10	those state and federal bills that give consumers
11	key
12	information, especially about calories, right when
13	they are deciding what to buy.
14	Thank you very much.
15	(Applause.)
16	CHAIRMAN CRAWFORD: Dr. Jacobson, if I
17	could? Thank you for a rich presentation.
18	If I could go back to that part, that
19	area
20	where you were talking about serving sizes and
21	changes
22	in the labeling, are you proposing that if it's,
23	say,
24	a 24-ounce container of something and the nutrition
25	facts panel relates to like an 8-ounce serving
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1	size,
2	that you change it to show whatever the size of the
3	container is, that the total amount of nutrients in
4	that container be listed on the label or are you
5	presuming that or recommending that both would be
б	done; that is, a regular serving size plus the
7	whole
8	container?
9	DR. JACOBSON: That's right. That's
10	right. Both would be done. I mean, there are a
11	huge
12	number of products out there. So for a five-pound
13	bag
14	of flour, I don't think it would make sense to list
15	the total calories per container. So it may not
16	apply
17	to every food.
18	CHAIRMAN CRAWFORD: But let's say the
19	container were three times the serving size.
20	DR. JACOBSON: That's right.
21	CHAIRMAN CRAWFORD: That's what you're
22	
23	DR. JACOBSON: That's right. And I was
24	thinking if it's up to five servings per container.
25	CHAIRMAN CRAWFORD: How much good do
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1	you
2	think that would do?
3	DR. JACOBSON: I think any of the
4	things
5	we're talking about would make a little dent in
6	obesity, not a huge amount. I think the most
7	important thing, the biggest impact would be at
8	restaurants to give people that little bit of
9	information before they have bought the foods and a
10	healthy food symbol to attract people to the most
11	healthful foods.
12	And then I thought the previous speaker
13	made a compelling presentation in many regards.
14	I'm
15	not sure that's within FDA's jurisdiction to do
16	anything on it, but HHS I think certainly should
17	look
18	at people who are eating vegetarian diets. They
19	are
20	healthy. They live longer than the rest of us.
21	And HHS needs to consider and U.S.
22	Department of Agriculture needs to consider whether
23	it's going to be candid with the American public on
24	what are the best diets to eat.
25	It's a lot easier to promote one
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1	overall
2	healthful diet I'm not saying you have to be
3	vegetarian but moving in that direction than to
4	tell people, "On breakfast cereals, do this. On
5	ice
6	cream, do that. On yogurt, do this. And pay
7	attention to 100 different things."
8	If you count up the numbers on the
9	nutrition facts label, a label, of course, which
10	CSPI
11	strongly advocated, there are probably three dozen
12	numbers on a single label. It's confusing. We
13	need
14	simpler ways of encouraging people to eat a
15	healthier
16	diet for the sake of preventing obesity but also
17	heart
18	disease, cancer, and a whole lot of other
19	diet-related
20	problems.
21	CHAIRMAN CRAWFORD: So you are
22	advocating
23	a comprehensive re-look at the label format, and
24	all
25	that sort of thing?
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1	DR. JACOBSON: Well, I don't know,
2	especially in certain regards. But I think there
3	may
4	be tradeoffs of saying, "Let's add this but get rid
5	of
6	that."
7	CHAIRMAN CRAWFORD: And one more thing.
8	What do you have against tray liners?
9	DR. JACOBSON: They're worthless.
10	They're
11	silly. They have no effect.
12	(Laughter.)
13	DR. JACOBSON: And these are
14	CHAIRMAN CRAWFORD: What makes them
15	silly?
16	I mean, are they more silly than others?
17	DR. JACOBSON: Well, they are temporary
18	little things that may inform a few people, but
19	then
20	it's gone. You know, it's like telling the package
21	food industry, "For three months, put nutrition
22	information in a brochure that's handed to somebody
23	at
24	the checkout counter or even printed on the label."
25	And then three months later, it's gone.
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1	And with the fast food industry, when
2	the
3	pressure is off and now that that lawsuit in New
4	York
5	has been dismissed, deep sigh of relief, "We don't
6	have to do anything."
7	The Congress looked at nutrition
8	labeling
9	15 years ago. And it didn't say, "Let's have a
10	book
11	at the end of every aisle in the supermarket with
12	nutrition information so people could look that
13	up."
14	Congress said, "Look, somebody is
15	checking
16	out a box of cereal. Tell them what is in it right
17	there. Then they can decide to buy it or not."
18	And
19	we need something similar or analogous for
20	restaurants
21	or at least chain restaurants. We're not saying
22	every
23	Mom and Pop has to do any nutritional analysis of
24	every food. Standard items.
25	It up there would say, "Big Mac, 590
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1	calories, \$2.19." Right below it, it would say,
2	"Regular hamburger, 150 calories, 99 cents." Give
3	people that one bit of information.
4	And the reason the National Restaurant
5	Association and the fast food companies are
6	fighting
7	it so much, fighting such proposals is they know it
8	would have an impact. People would buy smaller
9	portions.
10	CHAIRMAN CRAWFORD: Thank you very
11	much.
12	DR. JACOBSON: Thank you.
13	(Applause.)
14	VICE CHAIRMAN LEVITT: Our next speaker
15	
16	you will greet her because after her, we will take
17	a
18	break is Alison Kretser, Director of Scientific
19	and
20	Nutrition Policy, Grocery Manufacturers of America.
21	Did I do something wrong? No. Will
22	speak
23	now. I said you will greet her because upon
24	completion. Sorry about that, Alison.
25	MS. KRETSER: Good afternoon. Thank
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1	you.
2	Obesity is an issue of paramount
3	importance to the Grocery Manufacturers of America
4	and
5	its member companies. In 1999, the GMA board of
б	directors identified it as a growing problem and
7	one
8	that was of special concern to the food and
9	beverage
10	industry.
11	At that time, GMA committed itself to
12	helping to solve the obesity problem in America.
13	This
14	commitment led to the formation of two separate and
15	distinct efforts to provide realistic, proactive
16	solutions to help prevent and reduce obesity in
17	America.
18	The first was the formation of the
19	American Council for Fitness and Nutrition, of
20	which
21	GMA is a founding member. You will hear from Dr.
22	Finn, the council's chair, in a few minutes.
23	The second was the formation of a GMA
24	food
25	and health strategy group made up of senior food
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1	and
2	beverage industry executives. The group's purpose
3	is
4	to provide industry leadership to promote
5	science-based efforts that positively impact
6	critical
7	nutrition and public health issues, ensure the
8	global
9	food and beverage industry is a positive force and
10	a
11	valid and responsible partner in addressing the
12	obesity issue, and to collect examples of best
13	business practices, such as corporate wellness
14	programs, and encourage companies to adopt them.
15	The group is also committed to working
16	with the Department of Health and Human Services
17	and
18	the USDA as they revise the dietary guidelines and
19	the
20	food guide pyramid.
21	In a statement submitted to the Dietary
22	Guidelines Advisory Committee, GMA outlined ten
23	principles for developing effective and realistic
24	nutrition and physical activity recommendations for
25	Americans.

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1	As a whole, the principles stressed the
2	importance of eating a nutritionally balanced diet,
3	engaging in regular physical activity, and the need
4	for Americans to moderate their food intake to
5	match
6	their level of physical activity. These principles
7	are relevant to GMA and the strategy groups' total
8	commit to reduce and prevent obesity in America.
9	We believe these principles will help
10	all
11	Americans lead healthy and active lives by giving
12	them
13	information about nutrition and physical activity
14	that
15	is understandable and relevant to their daily
16	lives.
17	Specific initiatives the industry is
18	spearheading addressed product innovation, improved
19	labeling, advertising, and working with all
20	stakeholders in the obesity debate, most notably
21	the
22	FDA and all critical policy-makers.
23	GMA and the food industry as a whole
24	acknowledge that we play an essential role in
25	providing consumers with safe nutrition, enjoyable
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1	and
2	affordable food. We can make significant
3	contributions by intensifying our efforts to
4	provide
5	a wide range of nutritious product choices and
б	marketing these choices in a way that promotes
7	healthy
8	lifestyles.
9	To this point, we are committed to
10	using
11	our scientific knowledge and technological
12	expertise
13	to continue to research, develop, and offer a range
14	of
15	foods to meet many consumer needs, including
16	nutrition, taste, convenience, and value.
17	While our companies have always been
18	committed to providing American consumers with the
19	highest quality products possible, we have seen a
20	definite shift in consumer demand for more
21	nutritious
22	food choices.
23	Over the past 5 years, sales of a
24	variety
25	of so-called "better for you" foods averaged 18
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1	percent gross, a definite sign that consumers are
2	looking for new ways to meet their personal health
3	and
4	nutrition needs, including obesity. And our
5	companies
6	are responding by developing and introducing
7	products
8	and reformulating existing products to meet this
9	demand.
10	Earlier this year, FDA announced two
11	significant changes in food and beverage labeling,
12	mandatory and quantitative labeling of trans fat,
13	and
14	voluntary qualified health claims. GMA is fully
15	supportive of these initiatives as they have
16	already
17	begun to spur additional competition among food
18	companies to develop more and better foods to meet
19	consumer demand for nutritious foods and beverages.
20	GMA also supports additional efforts to
21	improve nutrition labeling, including setting
22	regulatory standards for low-carbohydrate nutrient
23	content claims and conducting consumer research
24	regarding consumers' perceptions of calories and
25	serving sizes.

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1	In the case of trans fat, the GMA
2	supports
3	FDA's decision to require quantitative labeling of
4	trans fat as a separate line within the nutrition
5	facts box. We believe this regulation provides
6	consumers with concise information about the
7	content
8	of trans fat in their foods and will allow them to
9	make informed choices about which products to
10	purchase
11	based on their own preferences and health needs.
12	GMA also encourages the FDA to work
13	with
14	researchers developing new varieties of oils that
15	have
16	healthier nutrition profiles. For example, GMA
17	member
18	companies are investing a great deal of time,
19	resources, and research into finding alternative
20	oils
21	that do not contain trans fat.
22	Manufacturers are working closely with
23	ingredient suppliers to bring new technologies and
24	new
25	varieties of oils to the market. With the FDA's
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1	support for this type of research, the industry is
2	confident that it can significantly reduce the
3	amount
4	of trans fat in the food supply.
5	GMA strongly supports FDA's pre-market
б	notification system for proposed qualified health
7	claims submitted by food companies and others. As
8	long-time supporters of qualified health claims for
9	foods, GMA firmly believes this system will allow
10	the
11	food industry to get the newest health information
12	onto the food label and into the hands of
13	consumers,
14	empowering them to make in-store comparisons.
15	More importantly, the ability to use
16	qualified health claims will provide food
17	manufacturers with yet another incentive to develop
18	and market new nutritious products. GMA does have
19	serious concerns about consumer perception of how
20	qualified health claims will be used.
21	There's a comment, myth perception in
22	the
23	media that the market will now be flooded with
24	snake
25	oils and that the food industry will pursue claims
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1	with minimal scientific support, such as claims
2	ranked
3	as C or D by FDA. These beliefs are entirely
4	inaccurate.
5	GMA's member companies have built their
6	success upon consumer trust in the quality of their
7	brands, a trust that our companies intend to
8	maintain
9	by pursuing only those claims that can be
10	substantiated by a credible body of science-based
11	research.
12	Examples of the types of claims GMA
13	member
14	companies may pursue include low-fat dairy foods
15	may
16	reduce the risk of hypertension and Omega 3 fatty
17	acids may reduce the risk of heart disease.
18	GMA also fully supports and commends
19	the
20	FDA for their flexibility in accepting consumer
21	research data submitted by the International Tree
22	Nut
23	Council that helped determine the actual wording of
24	the first approved, qualified health claim.
25	GMA believes the FDA should use this as
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1	the model for developing future qualified health
2	claims because consumer research can significantly
3	inform the decision-making process. More
4	importantly,
5	consumer research can ensure that the most
6	effective
7	wording is used in a qualified health claim based
8	on
9	the FDA's reasonable person standard.
10	For years, our member companies have
11	quietly reduced the level of calories and certain
12	nutrients in the brand name products. This
13	includes
14	finding ways to make incremental continued
15	reductions
16	of sodium and fats in foods. In many cases, these
17	reductions are not significant enough to warrant
18	nutrient content claims, such as reduced sodium.
19	GMA believes it is important for FDA to
20	consider ways to encourage companies to continue to
21	make these incremental changes that when adopted
22	broadly could have a significant impact on consumer
23	health.
24	As FDA reviews the expected report from
25	the Institute of Medicine on the Committee on Uses
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5 to 6 nutrient content claim standards. 7 With the growing popularity of 8 low-carbohydrate diets, the food industry is 9 seeking 10 ways to respond to consumer demand for foods that 11 meet 12 their dietary and weight loss goals. This means 13 developing and promoting foods that are low in 14 carbohydrates. 15 However, there are no government 16 regulations defining what constitutes a low-carb 17 claim 18 for foods. Therefore, at the request of its 19 members, 20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline.		290
3 incentives might be appropriate to spur continued 4 industry efforts on this front, including revisions 5 to 6 nutrient content claim standards. 7 With the growing popularity of 8 low-carbohydrate diets, the food industry is 9 seeking 10 ways to respond to consumer demand for foods that 11 meet 12 their dietary and weight loss goals. This means 13 developing and promoting foods that are low in 14 carbohydrates. 15 However, there are no government 16 regulations defining what constitutes a low-carb 17 claim 18 for foods. Therefore, at the request of its 19 members, 20 GMA will submit to FDA a citizens' petition 21 outrining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. INEAL R GROSS <td>1</td> <td>of</td>	1	of
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5 to 6 nutrient content claim standards. 7 With the growing popularity of 8 low-carbohydrate diets, the food industry is 9 seeking 10 ways to respond to consumer demand for foods that 11 meet 12 their dietary and weight loss goals. This means 13 developing and promoting foods that are low in 14 carbohydrates. 15 However, there are no government 16 regulations defining what constitutes a low-carb 17 claim 18 for foods. Therefore, at the request of its 19 members, 20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline.	3	incentives might be appropriate to spur continued
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 9 seeking 10 ways to respond to consumer demand for foods that 11 meet 12 their dietary and weight loss goals. This means 13 developing and promoting foods that are low in 14 carbohydrates. 15 However, there are no government 16 regulations defining what constitutes a low-carb 17 claim 18 for foods. Therefore, at the request of its 19 members, 20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. 	7	With the growing popularity of
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14 carbohydrates. 15 However, there are no government 16 regulations defining what constitutes a low-carb 17 claim 18 for foods. Therefore, at the request of its 19 members, 20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS ISU23 RHODE ISLAND AVE, NW.	12	their dietary and weight loss goals. This means
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17 claim 18 for foods. Therefore, at the request of its 19 members, 20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. NEAL R. GROSS NEAL R. GROSS ISLAND AVE, N.W.	15	However, there are no government
18 for foods. Therefore, at the request of its 19 members, 20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.	16	regulations defining what constitutes a low-carb
19 members, 20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.	17	claim
20 GMA will submit to FDA a citizens' petition 21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.	18	for foods. Therefore, at the request of its
<pre>21 outlining 22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline.</pre>	19	members,
22 our recommendation for the definition of a 23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.	20	GMA will submit to FDA a citizens' petition
<pre>23 low-carbohydrate claim in early 2004. We'll see if 24 we 25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.</pre>	21	outlining
<pre>24 we 25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.</pre>	22	our recommendation for the definition of a
25 can beat your February deadline. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.	23	low-carbohydrate claim in early 2004. We'll see if
NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.	24	we
COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.	25	can beat your February deadline.
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1	GMA believes that this request is
2	consistent with FDA's publicly stated mission of
3	providing more and better nutritional information
4	to
5	consumers, a mission that GMA supports
6	wholeheartedly.
7	We hope to work with the FDA to
8	establish
9	clear guidelines for the use of this nutrient
10	content
11	claim in order to provide consumers with consistent
12	nutrition labeling information.
13	In the interim, GMA members, the makers
14	of
15	the world's most trusted brands are acting
16	responsibly, as they always had, to determine what
17	is
18	the best way to meet consumer demand for
19	low-carbohydrate foods and to provide foods that
20	are
21	safe and accurately labeled.
22	We are determined to maintain the
23	hard-earned trust that we have earned from
24	consumers
25	around the world. We hope this FDA will address
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1	this
2	planned request as soon as possible.
3	As with other aspects of the label,
4	calorie and serving size information within the
5	nutrition facts panel must be conveyed to consumers
6	in
7	a way that is meaningful and relevant to how
8	consumers
9	live, work, and play.
10	In order to addressing emerging
11	questions
12	about consumer perceptions, other nutrition facts
13	box
14	calorie and serving sizes, GMA plans to commission
15	consumer research that will explore several points,
16	including how consumers use the food label to
17	obtain
18	calorie information, how to more effectively
19	communicate calories in single serving packages,
20	how
21	calorie labeling might impact consumer behavior,
22	how
23	consumers react to and incorporate low and
24	reduced-calorie products in their diets.
25	As GMA pursues this research, we
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1	believe
2	it would be extremely valuable to solicit FDA's
3	input
4	regarding our research protocol and hope that it
5	might
6	be possible that we can sit down. When completed,
7	we
8	also hope to work with FDA to use the findings to
9	develop improved consumer education messages
10	without
11	the caloric value of food in a way that is
12	applicable
13	to consumers' daily lives.
14	Informing consumers about products and
15	services available to them is essential if they are
16	going to enjoy the benefits of the options that
17	food
18	companies provide. Educating consumers, especially
19	parents and their children, how to meet their
20	individual needs, taste, and preferences through
21	the
22	proper balance of activity and nutrition empowers
23	consumers to maintain a healthy weight.
24	Advertising is an important means of
25	communicating that information and a critical
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1	element
2	of the competition that drives innovation. Every
3	advertiser knows that effective advertising depends
4	on
5	consumers' trust and respect. Accordingly, the
6	members of GMA have a longstanding commitment to
7	responsible advertising and marketing practices.
8	The food industry is continuing to
9	ensure
10	that its communications with consumers accurately
11	portray the products, their intended uses, and the
12	benefit they deliver. The industry is continuing
13	to
14	ensure that its advertising and marketing practices
15	do
16	not encourage overeating or inappropriate
17	consumption
18	of foods.
19	In addition, the industry is seeking
20	ways
21	to utilize its marketing capabilities to
22	communicate
23	healthy lifestyles' messages to consumers through
24	multiple media from labeling to advertising to Web
25	sites in many channels from retail customers to
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1	workplace environments.
2	The self-regulatory system managed by
3	the
4	National Advertising Review Council, NARC, deserves
5	much of the credit for the truthful and responsible
6	advertising that consumers seek today.
7	In the food sector, voluntary
8	compliance
9	with the decisions of the National Advertising
10	Division and the Children's Advertising Review
11	Unit,
12	CARU, ensures that advertising meets the highest
13	standards of truth and accuracy.
14	Moreover, adherence to CARU's
15	self-regulatory guidelines of children's
16	advertising
17	has fostered advertising that promotes balanced
18	diets
19	and healthy lifestyles.
20	Despite these successes, the public is
21	largely unaware of CARU's positive impact on
22	children's advertising. The effectiveness of
23	self-regulation derives from stakeholders'
24	appreciation and its role of advertisers'
25	participation in its procedures.
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1	To this end, GMA today sent a formal
2	request to NARC asking that it embark on a campaign
3	to
4	raise visibility of its role to expand its
5	monitoring
б	of food and beverage advertising through the
7	National
8	Advertising Division and CARU.
9	More specifically, we are encouraging
10	CARU
11	to publish a white paper explaining its principles,
12	guidelines, and decisions applicable to food
13	advertising. GMA has also urged all of its members
14	to
15	support CARU and to adhere to CARU's
16	self-regulatory
17	guidelines for children, children's advertising,
18	several of which apply directly to diet, health,
19	and
20	nutrition.
21	In terms of collective action with FDA,
22	GMA firmly believes that this is necessary for all
23	stakeholders to work with the FDA in a partnership
24	to
25	promote the administration's prevention messages in
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1	the Healthier U.S. initiative.
2	We know the Department of Health and
3	Human
4	Services is launching public service announcements
5	in
6	collaboration with the Ad Council next year. And
7	we
8	would like the opportunity to work with you to
9	leverage our collective reach through our products
10	and
11	distribution channels to get FDA's and HHS' obesity
12	prevention message out to the general public.
13	To that point, GMA applauds HHS and the
14	FDA efforts to provide consumers with better
15	information about nutrition, physical activity, and
16	the importance of striking the right balance
17	between
18	the two in order to live a healthy lifestyle.
19	We support the administration's efforts
20	to
21	get more and better information into the hands of
22	consumers so they can make better choices for
23	themselves.
24	In conclusion, the food and beverage
25	industry is committed to helping arrest and reverse
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1	the growth of obesity around the world. Achieving
2	this goal will require multiple strategies, the
3	integrated efforts of many sectors, and long-term
4	resolve.
5	We are committed to doing our part.
6	And
7	we will support others in doing theirs. We look
8	forward to our continued partnership with FDA and
9	HHS
10	in achieving our shared goal of combatting obesity
11	in
12	America.
13	Thank you.
14	(Applause.)
15	CHAIRMAN CRAWFORD: You made a brief
16	comment about the food guide pyramid. In doing so,
17	I
18	take it that you feel that it should be modified or
19	converted into a parallelogram or whatever. Would
20	you
21	elaborate a bit on that in terms of what its role
22	has
23	been in either preventing or reducing obesity?
24	MS. KRETSER: Well, I would just like
25	to
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1	comment that GMA is participating in the process as
2	this revision works its way through. And we will.
3	We
4	plan to submit comments to USDA to their technical
5	document. Those are due on Monday.
б	We're looking at the proposed revisions
7	that USDA put out. And we have some serious
8	reservations about some of their proposed changes.
9	One of the things I will share with you is the fact
10	we
11	feel that we will never be able to address this
12	problem, obesity, unless we collectively help
13	Americans to not only look at the amount of food
14	that
15	they need.
16	We recognize that we are half of that
17	equation, but until Americans understand how to
18	look
19	at the total equation, then it's going to be very,
20	very difficult. And so we hope that USDA will
21	begin
22	to embody HHS and FDA as they go forward looking at
23	a
24	lifestyle that includes both physical activity and
25	the
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1	foods we eat.
2	VICE CHAIRMAN LEVITT: Thank you.
3	As promised, we will in a moment take a
4	15-minute break. By my clock, it is 10 minutes
5	before
6	3:00. And so if people could reconvene, we still
7	have
8	a number of speakers that deserve to be heard. So
9	we
10	will reconvene at 3:05 in this room. Thank you
11	very
12	much.
13	(Whereupon, the foregoing matter went
14	off
15	the record at 2:52 p.m. and went back
16	on
17	the record at 3:16 p.m.)
18	VICE CHAIRMAN LEVITT: If I could ask
19	everyone to take their seats, we will be able to
20	proceed to the final section of our public meeting
21	today.
22	As we are about to announce our next
23	speaker, I would like to remind everyone that we
24	have
25	opened the public docket and that we encourage you
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1	following this meeting to submit comments in
2	writing.
3	You may have further thoughts. People in the
4	audience
5	who did not speak I'm sure will have views that you
6	would like to submit. And we encourage you to do
7	that
8	to our written docket.
9	Our next speaker is Mr. Andrew Briscoe,
10	President of the Sugar Association.
11	MR. BRISCOE: Thank you, Mr. Levitt.
12	Before I begin my official comments, I
13	might say that on a personal note, I do struggle
14	with
15	the word "diet" myself as a person myself, whether
16	it's vegan diet, whether it's Atkins diet, because
17	I
18	think some of my associates in the audience can
19	attest
20	to the fact that I'm about 80 pounds lighter, but
21	it
22	doesn't have anything to do with a diet. In fact,
23	I
24	implemented about 2 or 3 years ago the physical
25	fitness component in my life, which is about 30
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1	minutes of physical fitness a day. So from a
2	personal
3	note, I reiterate the importance of that.
4	I am Andrew Briscoe, President and CEO
5	of
6	the Sugar Association. The Sugar Association
7	represents sugar cane growers and refiners and
8	sugar
9	beet growers and processors in the United States.
10	We
11	would like to offer the following comments for
12	FDA's
13	consideration as you contemplate what action you
14	can
15	take to educate and assist the public in their
16	quest
17	for good health and well-being.
18	First and foremost, I would like to
19	assure
20	you that no food company or industry represented in
21	this room wants anyone to be obese. That said, the
22	Sugar Association has called for more involvement
23	by
24	all stakeholders, including representation from the
25	food industry, to solve the battle against obesity.
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303 And that is why we are here today to testify. 1 We 2 want to be engaged in realistic, science-proven, and 3 achievable results. 4 5 In the interest of time, we chose to focus 6 7 on one of the six questions to provide input today. specifically states, 8 Question four are there 9 changes 10 needed to food labeling that could result in the development of healthier, lower-calorie foods by 11 12 industry and the selection of healthier, lower-calorie 13 foods by consumers? 14 15 To respond to that, I would like to 16 address the question of whether changes to the food 17 label would result in the development of 18 lower-calorie 19 foods by the food industry by proposing the simple 20 fact the American people are already blessed with 21 an 2.2 abundant supply of healthy foods, which enables 23 them 24 to enjoy nutrient-adequate diets that are the envy 25 of **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	the world.
2	We would like to assert that America's
3	current dietary problems, including overweight and
4	obesity, are not the result of lack of healthy,
5	low-calorie diets but, instead, the results of
6	individual choice and, frankly, we consume too much
7	food.
8	The Sugar Association does not believe
9	further development of so-called healthy,
10	low-calorie
11	foods will solve the national problem and, in fact,
12	would be or could be counterproductive.
13	A perfect paradigm is the request for
14	the
15	development of low-fat food products in the '90s.
16	The
17	food industry was very responsive to the government
18	and nutrition community's call for the development
19	of
20	low-fat versions of many foods.
21	Foods, whether low in fat or low in
22	carbohydrate, must contain ingredients that mimic
23	the
24	functional properties of the original ingredients
25	and
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1	provide similar texture and consistency as well as
2	good taste in order to be eaten.
3	A survey of many popular food items by
4	Tufts University reported on in two recent articles
5	in
6	their newsletter titled "Low-Carb Craze or Low-Carb
7	Crazy." And the second article was titled,
8	"Sugar-Free Shortcomings." Both of them illustrate
9	that low-carb or sugar-free versions were almost
10	identical in calories as their full-carb or
11	sugar-containing counterparts.
12	This should send up red flags from the
13	lessons learned in the low-fat craze. As with
14	low-fat, the current emphasis on cutting carbs once
15	again is missing the calorie message and it gives
16	us
17	the psychological message that it's okay to eat
18	more.
19	Over the past several decades, foods
20	once
21	considered staples of the American diet such as
22	eggs,
23	milk, and butter have come under attack. Now,
24	rice,
25	potatoes, sugars are all being labeled as potential
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1	sources of health problems. We would like to
2	suggest
3	that to encourage the development of new foods or
4	food
5	ingredients to replace proven foods and ingredients
6	is
7	not without potential long-term health
8	consequences.
9	We offer the trans fat example and also decreased
10	calcium intake as examples.
11	To continue to move away from our
12	natural
13	food sources may have implications for metabolism,
14	satiety, and taste preferences. The evidence is
15	overwhelming that simply restricting one food item
16	ingredient or macronutrient does not work.
17	It is also a fact that many so-called
18	healthy foods are leading to weight gain simply
19	because they are being consumed in portions that
20	are
21	in excess of what individuals need to maintain a
22	healthy weight.
23	A nationwide educational effort by all
24	stakeholders to assist the American public in
25	understanding what is the proper portion size,
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1	whether
2	they are eating fruits, vegetables, dairy, grain,
3	fast
4	food, or dessert, would be a better use of current
5	resources than another cycle of food development
б	and
7	remaking of the food label.
8	The diets of the American public are
9	very
10	diverse. And so is the diversity of the opinion of
11	the academic and nutrition community as to what
12	foods
13	should be considered as part of a healthy diet.
14	We think all will agree on one thing.
15	The
16	health of the American public is improved
17	considerably
18	if the people eat less and increase their physical
19	activity.
20	As President of the Sugar Association,
21	I
22	must say a few words about sugar obviously. One of
23	the main arguments for changing the food label to
24	include the so-called added sugars is the assertion
25	that added sugars' intake is a causative factor for

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1	obesity.
2	This is not substantiated by the
3	science.
4	In fact, every major review of the scientific
5	literature exonerates sugar's intake from any
б	involvement in any disease, including obesity.
7	The most recent is a three-year study
8	by
9	the National Academy of Sciences' comprehensive
10	review
11	of scientific literature involving 279 references,
12	which concluded, "Based on the data available on
13	dental caries, behavior, cancer, risk of obesity,
14	and
15	risk of hyperlipidemia, there is insufficient
16	evidence
17	to set an upper limit for total or added sugars."
18	It
19	goes on to state, "There is no clear and consistent
20	association between increased intakes of added
21	sugars
22	and BMI."
23	Continued emphasis on added sugars
24	within
25	the dietary guidelines, the food guide pyramid, or
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1	any
2	food label in the absence of valid scientifically
3	verifiable health implications will only continue
4	to
5	obscure the real issue. If one consumes more
6	calories
7	than one burns, no matter what the source, weight
8	gain
9	is inevitable.
10	The Sugar Association believes the
11	American consumers will be better served by
12	nutrition
13	advice that can withstand the scrutiny of
14	collective
15	scientific evidence on the food label as well as in
16	nutrition policy.
17	Those are our comments today. And we
18	will
19	certainly expand upon them in our written comments
20	submitted to you later. We certainly appreciate
21	the
22	opportunity.
23	CHAIRMAN CRAWFORD: Let me ask you
24	about
25	your exercise program.
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1	MR. BRISCOE: Yes, sir, by all means.
2	CHAIRMAN CRAWFORD: It's like a daily
3	kind
4	of thing, and is it
5	MR. BRISCOE: Every day.
б	CHAIRMAN CRAWFORD: one of these
7	that's
8	syndicated or something like that or
9	MR. BRISCOE: You know, of course, it's
10	against the inside the Beltway mentality, but it's
11	a
12	simple approach. You dedicate 30 minutes a day. I
13	alternate. I run every other day. And then I go
14	and
15	work out and lift weights every other day.
16	But I guess I would ask the audience
17	here.
18	How many of you worked out before you came to this
19	meeting today?
20	CHAIRMAN CRAWFORD: You mean today or
21	sometime in their life?
22	(Laughter.)
23	MR. BRISCOE: Today, today. No.
24	Today.
25	Every day is a new day. And you need to exercise
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1	every day.
2	CHAIRMAN CRAWFORD: Okay. Thank you
3	very
4	much.
5	MR. BRISCOE: You're welcome.
6	(Applause.)
7	VICE CHAIRMAN LEVITT: Our next speaker
8	is
9	Lyn O'Brien Nabors, Executive Vice President,
10	Calorie
11	Control Council.
12	MS. NABORS: Thank you.
13	The Calorie Control Council is an
14	international association representing the
15	manufacturers of low-calorie and reduced-fat foods
16	and
17	beverages. We also represent the companies that
18	make
19	low-calorie sweeteners, low-calorie bulking agents,
20	and fat replacers. I, Lyn Nabors, Executive Vice
21	President, am pleased to present the following
22	comments on behalf of the Calorie Control Council.
23	Secretary Thompson, recently addressing
24	the 2005 Dietary Guidelines Advisory Committee,
25	noted
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1	that he comes from a state that likes milk, cheese,
2	beer, and bratwurst and asked the committee if they
3	could make them with fewer calories. Well, the
4	good
5	news is such products already exist, along with
6	hundreds of other good-tasting, low-calorie, and
7	reduced-calorie foods and beverages. The bad news
8	is
9	the consumers may not be using these products
10	appropriately.
11	According to the Calorie Control
12	Council's
13	most recent consumer research on light product
14	usage,
15	87 percent of Americans say that they use light
16	products on a regular basis. And in this instance,
17	regular basis was defined as once every two weeks.
18	The majority of users consume these
19	products several times a week and say they want
20	more.
21	However, 36 percent of those who say they need to
22	lose
23	weight admit that they often splurge on their
24	favorite
25	full-calorie foods.
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1	Dr. Jim Hill of the University of
2	Colorado
3	recently reported that people are gaining an extra
4	2
5	pounds per year, or 14 to 16 pounds over an 8-year
6	period. He notes that a simple approach to
7	preventing
8	this weight gain is to cut out just 100 calories
9	per
10	day. This cut of 100 calories per day can be done
11	by
12	using reduced-calorie products in place of their
13	full
14	calorie counterparts.
15	For example, simply substituting a
16	packet
17	of low-calorie tabletop sweetener for sugar in
18	coffee,
19	on cereal, and in iced tea three times a day is
20	about
21	a savings of 100 calories. Consuming eight ounces
22	of
23	a light yogurt sweetened with low-calorie
24	sweeteners
25	in place of a low-fat yogurt saves about 140
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1	calories.
2	Choosing a cup of skim milk in place of
3	whole milk saves 60 calories. Substituting a
4	serving
5	of sugar-free gelatin for the regular gelatin saves
6	about 70 calories. Using fat-free chips in place
7	of
8	regular potato chips saves 75 calories per ounce.
9	And
10	replacing a regular soda with a diet soda saves
11	about
12	150 calories. The list goes on and on.
13	It's well-known that weight loss is the
14	result of expending more calories than consumed.
15	Additional calories would need to be cut from the
16	diet
17	and activity increased, preferably both, in order
18	to
19	lose weight.
20	Low-calorie sweeteners and the products
21	containing them provide sweetness and good taste
22	without the calories of their full-calorie
23	counterparts. Research demonstrates that when
24	sucrose
25	is covertly replaced with low-calorie sweeteners,
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1	non-dieting obese and normal weight individuals
2	incompletely compensate for the caloric reduction.
3	In
4	other words, they consume fewer calories.
5	Importantly, a three-year scientific
б	study
7	conducted at Harvard Medical School showed that the
8	low-calorie sweetener Aspartame was a valuable aid
9	to
10	a long-term wight management program that included
11	diet, exercise, and behavior modification.
12	A recent study to determine the impact
13	of
14	reduced-calorie foods and beverages; that is,
15	products
16	that were sweetened with low-calorie sweeteners,
17	was
18	undertaken to determine the quality of the diet of
19	American adults. The micronutrient quality of the
20	diet of those using reduced-calorie products
21	containing low-calorie sweeteners was significantly
22	better than those who did not use such products,
23	and
24	the energy intake was reduced.
25	Clearly, there are significant benefits
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1	when products reduced in calories are incorporated
2	into a sensible diet. Today the council proposes
3	labeling that would make reduced-calorie foods more
4	attractive to consumers and allow food and beverage
5	manufacturers to position their products more
6	favorably.
7	The proposed labeling would also assist
8	in
9	educating consumers about the risk of obesity and
10	the
11	important role that reduced-calorie products can
12	play.
13	Thurs, please consider the following.
14	Using reduced-calorie or micronics as appropriate
15	to
16	the product, we're talking about using
17	reduced-calorie
18	foods and beverages limited in fat and calories in
19	foods and beverages as part of the diet may reduce
20	the
21	risk of obesity. Obesity increases the risk of
22	diabetes, heart disease, and certain cancers.
23	We trust the FDA will give serious
24	consideration to this proposed qualified health
25	claim.
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317 The council will formally proposed such labeling to 1 the agency shortly along with additional supporting 2 3 data. 4 Thank you. 5 (Applause.) CHAIRMAN CRAWFORD: Thank you for that 6 7 presentation. What is the single thing within the 8 9 authority that the FDA has or the government in 10 general, the single thing you think we could do 11 that 12 would help with this current situation? 13 I take it you agree that we have a public 14 15 health problem of epidemic proportions. And I take it 16 everybody does that is here. What is something 17 18 that 19 you think would make a difference? That's really 20 the 21 kind of thing we need. 2.2 MS. NABORS: That's not a simple 23 question. 24 CHAIRMAN CRAWFORD: No. This is not a 25 simple situation. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	MS. NABORS: No, it's not. And I think
2	that my response to that would be consumer
3	education.
4	I'm not sure I can tell you exactly how you do
5	that,
6	but I think that the consumers really don't know
7	what
8	calories are. Even if you gave them the
9	information,
10	sometimes when you give them appropriate
11	information,
12	the consumer doesn't know what to do with it.
13	CHAIRMAN CRAWFORD: Do you think the
14	nutrition label as it currently exists is not
15	enough?
16	MS. NABORS: I have some concern about
17	putting too much information on a food label to the
18	point that it's confusing. There's just so much
19	there
20	that people don't read it or it looks messy.
21	CHAIRMAN CRAWFORD: By "education," you
22	are talking about like print media and use of
23	public
24	service announcements and that sort of thing?
25	MS. NABORS: Yes. And I think you need
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1	to
2	start with the children and the parents because, as
3	somebody mentioned earlier, I think we learn to eat
4	what we eat when we are children. I mean, comfort
5	food is a good example.
6	CHAIRMAN CRAWFORD: Right.
7	MS. NABORS: The things that you grow
8	up
9	with are the things that you continue to eat and if
10	we
11	can educate the children and the mothers about the
12	appropriate things to give their children.
13	CHAIRMAN CRAWFORD: Thank you.
14	VICE CHAIRMAN LEVITT: Our next speaker
15	is
16	Dr. Susan Finn, Chair, American Council for Fitness
17	and Nutrition. Welcome.
18	DR. FINN: Thank you very much. It is
19	a
20	pleasure to be here. I am glad you are all here
21	with
22	us, even though the hour is late. It is a pleasure
23	to
24	be here and to be able to have the opportunity to
25	express the views of the American Council for
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1	Fitness
2	and Nutrition.
3	As you recall, when Alison Kretser
4	spoke
5	with the GMA, she indicated this is one of the two
6	strategies and approaches that the food and
7	beverage
8	industry is using as it participates with you all
9	in
10	helping to come up with solutions to this epidemic
11	problem that we're all dealing with today.
12	The American Council of Fitness and
13	Nutrition, which we fondly refer to as ACFN,
14	acknowledges, like you all do, that it is a growing
15	concern for all Americans. We also acknowledge, as
16	you all have, that it is a complex issue
17	representing
18	a multitude of factors related to diet, physical
19	activity, attitudes about nutrition and fitness,
20	cultural and family traditions, changing
21	lifestyles,
22	and even the design of our neighborhoods.
23	For these reasons, it is obvious we are
24	all part of the problem. Families, schools,
25	communities, policy-makers, and the food and
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1	beverage
2	industry all have a very important role to play in
3	combatting this problem.
4	In January of 2003, the American
5	Council
6	of Fitness and Nutrition was formed by a coalition
7	of
8	food and beverage companies, restaurants,
9	advertisers,
10	related trade associations, and other interested
11	groups.
12	Today ACFN is a not-for-profit
13	organization representing more than 40
14	organizations,
15	like the American Dietetic Association, all who
16	support ACFN's mission to work with public
17	policy-makers at the national, state, and local
18	level
19	to advocate for realistic long-term solutions to
20	the
21	nation's growing obesity epidemic and to promote
22	some
23	of the very best examples of things that do work.
24	As the Chair of the American Council
25	for
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1	Fitness and Nutrition and past President of the
2	American Dietetic Association, I have committed my
3	time and efforts to working with you all and other
4	policy-makers to provide families, schools, and
5	communities with information and resources needed
6	to
7	address obesity, particularly for customers and for
8	individuals on their own terms.
9	The emerging consensus is that obesity
10	solutions must address both diet and activity.
11	This
12	will require FDA to work with all stakeholders,
13	including the food industry and the business
14	community, to make the best use of existing
15	resources
16	and programs.
17	Furthermore, these efforts must focus
18	on
19	programs and policies that really empower consumers
20	to
21	make the very best choices for their own personal
22	health and their own nutrition goals, allowing them
23	to
24	find a long-lasting healthy balance for life.
25	The FDA is to be commended for its work
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1	in
2	doing just that. Regulations for qualified health
3	claims and the trans fat labeling are just two of
4	the
5	examples where FDA has stepped forward to provide
6	consumers with accurate information about
7	nutrition.
8	And thank you for that. These regulations will
9	provide food and beverage companies with one more
10	reason to develop even more nutritious foods.
11	FDA should not underestimate the power
12	of
13	competition. As with the agency's challenge to
14	industry to develop and market more reduced fat and
15	fat-free products in the 1990s, you can be assured
16	that the industry will respond to the challenge of
17	providing consumers with products that can make
18	positive claims about the nutritional benefits for
19	consumers.
20	American Council for Fitness and
21	Nutrition
22	also encourages the FDA to assess what gaps in
23	research exists regarding obesity's causes and
24	solutions, particularly in the behavior aspects.
25	This
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324 can be done even through projects on their own or 1 2 by partnering with agencies or with the private sector 3 organizations. 4 5 A thorough assessment of the gaps in the 6 existing obesity research would provide the FDA and 7 others with a much better understanding of what the 8 9 next steps are in combatting obesity. And this 10 morning we were pleased to hear that NIH is taking 11 such a step. The industry is firmly committed to 12 13 partnering with FDA to promote effective policies aimed at improving nutrition information and 14 15 encouraging regular physical activity. The industry 16 17 acknowledges the role it plays in providing 18 consumers 19 with many foods and beverages they enjoy every day 20 and 21 is committed to doing its part to hep consumers to 2.2 better understand how they have to balance what 23 they 24 eat with what they do. 25 The industry's commitment includes **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 MANUELINICTON DO 00005 0704

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1	investing in innovative product research and
2	research
3	into nutritious products, providing consumers with
4	products to meet their health needs and goals,
5	assessing portion size and packaging, responsible
6	advertising, and marketing practices, and certainly
7	walking the talk by supporting their own health and
8	wellness programs for their own employees.
9	In recent months, the industry has made
10	great strides in many of these areas. And I'm sure
11	you all have read about some of these. Companies
12	such
13	as Coca-Cola, General Mills, Kraft, Mott's,
14	PepsiCo,
15	and others have introduced so-called "better for
16	you"
17	products. These include new milk-based drinks,
18	reduced-calorie juices, trans fat-free snacks to
19	name
20	just a few.
21	And restaurants like Applebee's,
22	McDonald's, the Olive Garden, and Wendy's are also
23	contributing to these efforts by launching
24	partnerships and by offering new menu options, such
25	as
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1	salads and reduced-fat meals. Other industry
2	efforts
3	include reviewing what constitutes an appropriate
4	size
5	for a single serve package, increasing the amount
б	of
7	nutrition information available in restaurants, and
8	providing employees with access to their on-site
9	fitness centers within their facilities.
10	The American Council for Fitness and
11	Nutrition also promotes the fitness and nutrition
12	programs and policies that you all know about:
13	Hearts
14	in Parks; P.E. for Life; America on the Move; and
15	the
16	Department of Education's Carol M. White Physical
17	Education Program grants; and, of course, HHS'
18	Healthier U.S. initiative.
19	As the FDA considers its own community
20	outreach programs, we recommend that the FDA
21	partner
22	with one or more of these programs in order to
23	maximize existing resources and establish
24	community-based programs that are effective and
25	long-term solutions to obesity.

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1	At the end of the day, any regulation
2	or
3	new initiative should help consumers lead healthy
4	and
5	active lives and be able to make wise choices. The
б	information about these efforts should also be
7	understandable and relative to how families and
8	Americans live, rather than expecting them to make
9	full-scale changes to their lives.
10	We believe this approach is compatible
11	with the administration's Healthier U.S. initiative
12	as
13	well as Secretary Thompson's stated goals of
14	showing
15	both children and adults the enjoyable and doable
16	steps they can take to better health.
17	As ACFN looks at ways for industry at
18	large to combine forces to help combat obesity, the
19	American Council for Fitness and Nutrition can
20	provide
21	a framework for broader industry collaboration and
22	partnerships with the FDA. We look forward to
23	working
24	with you and your agency as it continues to develop
25	its own strategy for helping to develop a healthier

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1	America.
2	Thank you very much.
3	(Applause.)
4	CHAIRMAN CRAWFORD: Can I ask you just
5	one
б	quick thing?
7	DR. FINN: Sure.
8	CHAIRMAN CRAWFORD: In dealing with
9	fitness and nutrition and also the exercise habits
10	of
11	Americans, how do you react to the fact that in
12	1970
13	to '75, there was the so-called tennis boom or
14	exercise boom or fitness boom or jogging? I
15	remember
16	very well new tennis courts being built in
17	municipalities, waits in line to play tennis of an
18	hour and a half or more, and so forth and so on.
19	DR. FINN: Right.
20	CHAIRMAN CRAWFORD: Then just a few
21	years
22	later, you could have put away the tennis courts
23	and
24	made picnic areas out of them. So it seemed like
25	exercise was in vogue for a while. Then it went
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329 1 away. 2 Is that correct? And what do we do to get it back? 3 DR. FINN: Yes. I think when you look 4 at 5 the data, it clearly a very small percentage of our population do regular physical activity and regular 6 7 exercise. I think clearly what has happened is we 8 are 9 just busy. We are busy until we have to make it 10 doable and good for and easy for people. 11 And that's why the little pedometers, like 12 13 the one I am wearing. And I have been very inadequate. I've only got 2,000 steps. And I have 14 15 been up since 4:00. So I've got some work to do 16 yet. But I think you have got to make it easy and it 17 18 fits in with folks' lives. 19 20 Thanks. 21 CHAIRMAN CRAWFORD: Thank you. 2.2 VICE CHAIRMAN LEVITT: Thank you very much. 23 24 We are coming down the home stretch, so 25 to **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 224 4422 WARDENNOTONE DO DOODE 0704

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1	speak, and welcome our next speaker, Dr. Gregory
2	Miller, Senior Vice President, Nutrition and
3	Scientific Affairs, National Dairy Council.
4	DR. MILLER: Good afternoon. And I
5	would
6	like to thank the committee as well for the
7	privilege
8	to be here today.
9	Les, by the way, I have written a book
10	as
11	well, too. And I will make sure you get a copy. I
12	think you will find it has a larger breadth of data
13	in
14	it and more balanced approach to the science. So
15	we
16	will make sure you get a copy.
17	CHAIRMAN CRAWFORD: Thank you.
18	DR. MILLER: We commend the FDA and the
19	Obesity Working Group for undertaking such an
20	important initiative. As obesity is one of the key
21	health issues facing America today, for more than
22	85
23	years, the National Dairy Council has worked to
24	advance the state of scientific knowledge on the
25	role
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1	and value of dairy foods in promoting and enhancing
2	human nutrition and health. We look forward to
3	assisting you in any way possible to help build
4	diets
5	that promote health, prevent disease, and maintain
6	ideal body weight.
7	You asked for comments on six questions
8	specific to developing solutions to the obesity
9	problem in America. Before I address some of those
10	questions, I have a few over-arching comments that
11	I
12	would like to make, as many others have.
13	First, though there are many tools
14	available to help consumers make better diet
15	decisions, including the dietary guidelines and
16	USDA's
17	food guide pyramid, Americans are not following the
18	government's nutrition recommendations. Only one
19	to
20	three percent of Americans are actually following
21	the
22	pyramid.
23	However, this does not necessarily mean
24	that the tools are ineffective. It illustrates
25	that
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1	Americans need more hep turning this information in
2	those guidelines into action for better health.
3	One way to do it is to simplify
4	consumer
5	education materials by including consistent
6	information. For example, if the food guide
7	pyramid,
8	dietary guidelines, and food labels, including the
9	nutrition facts panel, used the same serving size
10	references, you could project that Americans could
11	more easily build a pyramid-based diet by using the
12	information on the nutrition facts panel in the
13	foods
14	they purchase.
15	Today that's not possible. As an
16	example,
17	a consumer purchasing processed cheese, for
18	example,
19	would see one slice as a serving size on the
20	package,
21	but this does not match the USDA serving size in
22	the
23	food guide pyramid expectation that that serving of
24	dairy will provide 300 milligrams of calcium.
25	Consistency in information like serving
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1	sizes might promote behavior change and help to
2	close
3	the large gap between recommendations and
4	compliances.
5	Second, in Tommy Thompson's recent
6	remarks
7	at the National Food Policy Conference and as we
8	heard
9	today, he said so many of our chronic, debilitating
10	illnesses can be prevented through lifestyle
11	choices.
12	The staggering statistics demonstrate that
13	Americans
14	do not fully comprehend what they eat and what they
15	do
16	or don't do with physical activity over a period of
17	time and how that translates into their weight.
18	Helping Americans, especially children,
19	understand energy balance and how to select foods
20	to
21	build a nutritionally adequate diet that is
22	appropriately balanced for the level of energy
23	expended could go a long way toward prevention of
24	obesity and its many related diseases.
25	Today food labels focus on energy in
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1	but
2	not on the other half, as we have heard from other
3	speakers today: how to balance it with energy out.
4	Labels could be an important tool in the prevention
5	of
6	obesity and related diseases by helping consumers
7	understand the concept of energy balance so that
8	they
9	can more easily select foods to build a
10	nutritionally
11	sound diet that is appropriately balanced for
12	energy
13	level in and energy level expended.
14	Finally, there will be many great ideas
15	that come out of today's meetings and subsequent
16	written comments to FDA for consideration, but we
17	know
18	there is no single answer, no easy answer. We
19	recommend for you to use a scientific,
20	evidence-based
21	approach to energy balance. I want to reiterate
22	that,
23	scientific-based, evidence-based approach, that is
24	going to be critical to ensure that the best, most
25	accurate health information will be delivered to
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1	Americans.
2	We also commend your continued
3	enforcement
4	of fraudulent weight loss claims, which will help
5	reduce consumer confusion, directing them toward
б	positive lifelong changes for weight loss and
7	overall
8	better health.
9	Now I would like to address some of
10	your
11	specific questions, particularly obviously as they
12	relate to dairy. In response to question three on
13	the
14	available evidence to guide public efforts to
15	prevent
16	and treat obesity.
17	A gray body of evidence indicates that
18	melted cheese and yogurt may play a role in weight
19	management efforts when coupled with a
20	calorie-controlled diet. As the nation focuses on
21	preventing obesity and weight gain, it is important
22	for consumers to understand that dairy products,
23	partially due to their high calcium content, may
24	play
25	an important role in the regulation of energy
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1	metabolism, resulting in a reduction in body fat
2	and
3	an acceleration of weight and fat loss during
4	calorie
5	restriction.
6	A number of studies over the past five
7	years have looked at this connection. We have
8	randomized clinical control trials that demonstrate
9	this clearly.
10	The current science indicates that
11	increasing dairy intakes to adequate levels and
12	in
13	the randomized clinical trials, it was three to
14	four
15	servings can enhance the effectiveness of a
16	balanced, reduced-calorie diet for weight and body
17	fat
18	loss. While more research continues to unfold, the
19	science is important as it relates to prevention
20	and
21	treatment of obesity.
22	I would like to address questions four
23	and
24	five together, changes in food labeling to develop
25	and
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1	promote lower-calorie foods and opportunities that
2	exist for the development of healthier foods.
3	Science and history show that
4	one-dimensional strategies, such as low-calorie or
5	low-fat, do not provide a magic bullet for the
б	development of better diets for weight management.
7	We have already undergone years of
8	low-fat
9	and fat-free. And, yet, Americans have gained more
10	weight than ever. Promotion and development of
11	low-calorie foods alone will not prevent reduced
12	rates
13	of obesity.
14	It's scary to think, but if you take a
15	low-calorie focus to the extreme, individuals could
16	eat low-calorie foods and still suffer from a host
17	of
18	chronic diseases precisely because they are not
19	getting the nutrients they need to promote health
20	or
21	prevent disease. One could project that this
22	approach
23	could continue to distort consumer behavior, rather
24	than help educate consumers on the right balance of
25	foods and physical activity for a healthy weight.
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1This would result in consumers who are overfed2undernourished.3People eat foods. It's not the nut4of5calories on the nutrition facts panel or the end6density of the individual food that builds a7nutritious diet. The overall nutrition and head8benefits that those calories deliver is what reform9matters, balance with the appropriate physical10activity.11Dairy foods have been shown to be12important for bone health. As I mentioned a mid13ago, we are learning that nutrients in dairy14are15good for bones may also be good for we16management.17Clinical trials have shown that cal18and other nutrients in dairy may play an import19role in helping to reduce weight and body fat.20Additionally, studies have shown that people wh	umber ergy .lth
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17 Clinical trials have shown that cal 18 and other nutrients in dairy may play an import 19 role in helping to reduce weight and body fat.	eight
18 and other nutrients in dairy may play an import 19 role in helping to reduce weight and body fat.	
19 role in helping to reduce weight and body fat.	cium
	ant
20 Additionally, studies have shown that people wh	
	.0
21 follow moderate-fat diets have better compli	ance
22 and	
23 success with weight management.	
24 Nutritious foods, like dairy,	that
25 science	
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1	shows can help control body fat and deliver a
2	variety
3	of important nutrients are part of the solution.
4	This
5	is important for consumers to know. Food labels
6	and
7	other educational tools can help consumer build
8	healthier, not just lower-calorie, diets that
9	optimize
10	personal energy balance and help maintain weight.
11	I will gleefully address question six
12	about the most important things FDA could do to
13	make
14	a significant difference in the obesity effort.
15	I'm
16	sure we all agree that physical activity should be
17	a
18	main area of focus.
19	Forty percent of adults 18 and over
20	engage
21	in no leisure time physical activity, and only 23
22	percent report regular vigorous exercise three or
23	more
24	days a week. When you combine Americans' low
25	energy
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1	

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1	output with high energy intake and tack on the gap
2	between nutrition recommendations and consumer
3	compliance, it paints a grim picture.
4	Properly regulated through a scientific
5	evidence-based process, the FDA's on-label
6	qualified
7	health plans will create more awareness of emerging
8	science and help consumers make more informed
9	decisions about the foods they choose.
10	We might begin tackling the obesity
11	epidemic with the following implementation
12	considerations. Consistent information across
13	educational tools, such as serving sizes, a focus
14	on
15	prevention by helping consumers understand the
16	concept
17	of energy balance on labels so that they can turn
18	it
19	into an action plan suitable for their individual
20	lifestyles.
21	A communications plan to convey the
22	information in a consumer-relevant way with
23	multiple
24	touch points from labels to marketing to government
25	nutrition guidelines, as we heard earlier from one
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1	of
2	our speakers, in a surround sound kind of approach;
3	scientific evidence-based solutions for selecting
4	food
5	and building diets that are part of the solution to
6	weight management, again, scientific and
7	evidence-based; a pilot test to determine the
8	effectiveness and feasibility of any proposed plan
9	before serving it up to Americans. And look for
10	opportunities to collaborate with existing
11	programs;
12	for example, the action for Healthy Kids, which has
13	state teams working to create a healthy school
14	environment by promoting nutrition education,
15	physical
16	activity, and other types of programs within the
17	schools to create a healthy school environment.
18	The
19	combination of these things could start to make a
20	sizable difference in the prevention and treatment
21	of
22	obesity.
23	As you work toward solutions to the
24	problems of obesity, please do not hesitate to
25	contact
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1	me or my organization if you would like additional
2	information or if there is anything we can do to
3	support you. Thank you for your consideration.
4	(Applause.)
5	CHAIRMAN CRAWFORD: You mentioned that
6	we
7	do a good job of energy in on the label, I think
8	you
9	mentioned, but not energy out. Is there a way to
10	do
11	that on the labels, I mean, or in some reasonable
12	way
13	within the confines of what we do under NLEA?
14	DR. MILLER: I believe that we're smart
15	enough to figure out how to do that. I don't know
16	the
17	answer. But I think with consumer research, we
18	have
19	got smart people in the food industry, in
20	government,
21	in other health professional groups that can figure
22	it
23	out.
24	CHAIRMAN CRAWFORD: That was the
25	concept
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1	you were proposing, though?
2	DR. MILLER: Yes, sir.
3	CHAIRMAN CRAWFORD: Okay. Thank you.
4	VICE CHAIRMAN LEVITT: Thank you.
5	Our next speaker is Dr. Mary Enig from
б	Weston A. Price Foundation.
7	DR. ENIG: Good afternoon. Thank you,
8	panel, for giving me this opportunity to present
9	some
10	information, and ladies and gentlemen in the
11	audience.
12	My name is Mary Enig. I have a Ph.D.
13	in
14	nutritional sciences from the University of
15	Maryland.
16	And I am serving today as the Vice President of the
17	Weston A. Price Foundation and its science adviser.
18	During my period of tenure at the
19	University of Maryland, I did the initial trans
20	fatty
21	acid research identifying how much trans there was
22	in
23	the food supply. I actually was not the first
24	person
25	to suggest that it needed to be done, although I
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1	did
2	not know about the FDA's internal memo in 1970
3	until
4	sometime in the 1990s. However, I also found out
5	that
б	what they had suggested I did.
7	Now, I want to address the topic of
8	food
9	fats. And I am going to be taking a slightly
10	different approach because their impact on health
11	represents a very important nutrient about which
12	there
13	is massive misinformation.
14	Misinformation has been presented to
15	the
16	public since 1969. I have followed it since the
17	early
18	1970s. This misinformation is promoted in the
19	form,
20	unfortunately, of the U.S. dietary goals and
21	guidelines. And it's been largely responsible for
22	promoting an unbalanced intake of the fat
23	components
24	in our diets.
25	Natural fats, such as butter, tallow,
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1	lard, and palm and coconut oils, had been relegated
2	to
3	the garbage heap. And the replacement manmade
4	fats,
5	such as the widely used, partially hydrogenated
6	shortenings and margarines and excessive Omega 6
7	polyunsaturated oils, had been promoted as if they
8	were magic medicine. This is just the opposite of
9	what we should be doing.
10	Those natural fats and oils listed
11	above
12	have important components found only in them.
13	These
14	components are health-promoting. And their
15	replacements are now known to be disease-causing.
16	The 1969 White House conference on
17	foods
18	and nutrition produced the new foods document,
19	which
20	promoted the acceptance of imitation foods as if
21	they
22	were real foods. This has led to a major decline
23	in
24	the quality of our foods and especially in the
25	quality
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1	of food fats. It has led to open promotion of
2	genetically modified foods that suit the production
3	of
4	processed fats and has also led to a decline in
5	quality and uses of our farm-produced animal fats.
6	We are confronted with the problems of
7	widespread obesity, runaway diabetes in adults, and
8	increasingly in children, ever-increasing cancer
9	incidence rates, immune dysfunction, a continuing
10	increase in heart disease incidence rates, and
11	growth
12	and development problems in our young.
13	In 1970, the FDA prepared an internal
14	memo
15	that said, "The trans fatty acids in the food
16	supply
17	should be identified." More than 30 years later,
18	the
19	FDA proposed the cloudy labeling of the trans fats
20	under an unsuitable saturated fats umbrella.
21	In the intervening 30 years, during
22	part
23	of which I was a fats and oils and lipids
24	researcher
25	at the university lipids laboratory in College
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1	Park,
2	I had frequently pointed out to various agencies to
3	reports to the appropriate dockets that ignoring
4	the
5	levels of trans fatty acids in foods has prevented
6	us
7	from having accurate data on fat composition of our
8	diets.
9	As a result of being misled, we have a
10	consuming public terrified of natural fats and
11	oils,
12	a public which by its avoidance of these natural
13	saturated fats and oils and its consumption of the
14	fabricated, man-manipulated fats and oil
15	replacements,
16	such as the trans fats and the unstable
17	polyunsaturates, is becoming increasingly obese and
18	ill.
19	In 1993, a University of Pittsburgh
20	researcher Color who published in the Lancet, 341
21	page
22	1,093, reported that women who consumed more trans
23	fatty acids were several kilograms heavier than
24	women
25	who consumed less trans, even though the calorie
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1	intake was the same for both groups.
2	Other research over the last several
3	decades has pointed to the involvement of the Omega
4	6
5	polyunsaturates in increasing fat cells. This is
6	the
7	work of Jay Rulan in France.
8	And recent work by Pan and Sterling,
9	again
10	published in 1993, shows that Omega 3 fatty acids
11	are
12	needed to avoid weight gain. Trans fatty acids
13	promote the adverse effects of linoleic acid, the
14	common Omega 6 polyunsaturate, and decrease the
15	important Omega 3 fatty acids in the tissue. The
16	natural saturates actually protect the Omega 3
17	fatty
18	acids.
19	This attempt by the FDA to tar the
20	wholesome saturated fats with the sins of the trans
21	fats so as to promote in the minds of consumers the
22	idea that they are both the same is not supported
23	by
24	real science. Biologically the saturates and the
25	trans have totally opposite effects. The effects
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1	of
2	the saturates are good, and those of the trans are
3	undesirable.
4	Many of you at this meeting may not
5	have
б	been born in 1969. Those of us who were adults at
7	that time know the extent to which the new foods
8	really are imitation foods, even though they are
9	not
10	labeled as such.
11	The consumption of these imitation
12	foods
13	needs to be looked at very carefully for the role
14	they
15	play in causing overeating and consequent obesity.
16	It
17	is the lack of natural fats in the current diets
18	that
19	leads to inappropriate hunger, and only appropriate
20	research can verify that this is so.
21	There have been a couple of comments
22	that
23	the research needs to be very carefully done. A
24	lot
25	of the research has not been that carefully done.
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1	In addition to promoting obesity by the
2	loss of satiety values from natural, more saturated
3	fats, there is also a loss of the only reliable
4	source
5	of vitamin D, namely the more saturated animal
б	fats.
7	Vitamin D has recently become very much recognized
8	as
9	a nutrient that is missing from a lot of the diets.
10	I have a couple of essays that I
11	brought
12	with me that I am going to make some comments from.
13	These essays are on the Weston A. Price Foundation
14	Web
15	site. One of them is titled "Why the Current U.S.
16	Dietary Guidelines are Making Americans Fat." It
17	has
18	some very specific references. The other one
19	addresses low-fat diets. And it has a series of
20	references.
21	One of the items from the current U.S.
22	dietary guidelines problem is that the McGovern
23	committee on dietary, the select committee, got
24	information from people that was not correct. That
25	information was then picked up and put into a

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1	document
2	that became part of a farm bill. That ended up
3	making
4	the amounts of research that could be requested
5	from
б	the public limited to what was in the wording in
7	the
8	farm bill. I suggest that some of you may want to
9	look into this. Those of you who are still in
10	active
11	research may find this a very interesting topic to
12	dedicate some time to.
13	The other thing that I want to talk
14	about
15	with respect to the low-fat diets is that if you
16	look
17	at what constituted fat in the diets in the 1920s
18	and
19	the 1930s, you would find that low-fat, generally
20	speaking, was about 30 percent or a little bit more
21	of
22	the calories. That was low-fat. Regular fat
23	ranged
24	from 35 to 45 percent of the calories as fat.
25	And if you had people who were
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1	convalescing, they had to have much, much higher
2	amounts of fats. However, all of these fats were
3	the
4	natural fats that came with the foods. These were
5	the
6	fats that were in the meat that went into the
7	stews.
8	These were the fats that were in the milk that were
9	part of what children grew up drinking and adults
10	drank. And they went into the cheese that people
11	ate.
12	And the amounts of fat that were unnatural fats,
13	manmade fats that caused problems were very, very
14	limited.
15	Now, people say, "Oh, but saturated
16	fats
17	cause all sorts of problems." Saturated fats are
18	not
19	understood for what they really are. Basically,
20	within diets, we have more or less three saturated
21	fatty acids: stearic acid, palmitic acid, and
22	myristic acid. I want to tell you something about
23	at
24	least two of those fatty acids, that those of you
25	who
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1	are involved in research might want to think a
2	little
3	bit more about doing something about.
4	Palmitic acid is the acid that the body
5	uses for putting into the membranes, a lot of the
6	membranes in the brain, in the body, but especially
7	in
8	the lungs, fatty acid that goes into lung
9	surfactant.
10	Lung surfactant is what is called
11	dipalmitoylphosphatidylcholine. That fatty acid is
12	palmitic acid.
13	Sometimes people say, "Oh, well. We
14	can
15	make palmitic acid because that is the fatty acid,
16	the
17	basic fatty acid, that the body makes."
18	But there has been some research lately
19	that has shown that if you take youngsters, young
20	animals, and feed them a diet devoid of palmitic
21	acid,
22	they end up with problems in their immune systems.
23	And their lungs don't function properly. So that
24	we
25	can't necessarily make as much of the palmitic acid
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1	as
2	we really need. Now, palmitic acid, of course, is
3	found in the dairy fats, found in palm oil, found
4	in
5	animal fats.
6	There is another fatty acid that is
7	considered by people to be the worst fatty acid
8	there
9	is. And that is myristic acid. Myristic acid is
10	found in the lauric oils, like coconut oil and palm
11	kernel oil. It's found in fish fats, meat oils, in
12	small amounts in meat oils, in small amounts in
13	fish
14	oils. And myristic acid is used by the body for
15	stabilizing proteins and for what is called energy
16	transduction.
17	So that if you don't have any or
18	practically no myristic acid coming in in your
19	diet,
20	you will end up with some potential problems. And
21	the
22	fact that people are being told to avoid diets that
23	will provide myristic acid, palmitic acid, to a
24	certain extent stearic acid is something which is
25	extremely unfortunate because the people who are
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1	telling you to avoid these fatty acids, to avoid
2	these
3	evil saturates don't know what they're talking
4	about.
5	They don't understand the science behind how the
6	body
7	uses fats.
8	The body uses fats to put into brain
9	cells
10	for all of the parts of the brain where there is
11	fat.
12	About half of it or close to half of it, 46
13	percent,
14	is saturated. For the other membranes that are in
15	all
16	of the cells, half of the fatty acids that go into
17	the
18	phospholipids are saturated. They're usually
19	either
20	palmitic acid or stearic acid.
21	So if you're wondering about how the
22	body
23	uses saturated fatty acids, what happens is that it
24	is
25	supposed to be there. And if it's not there, then
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1	many things don't work well. But more than that,
2	if
3	it's not there because you're not consuming an
4	adequate amount of the saturates, what is it that
5	you
6	are consuming? What you are coming is excess
7	polyunsaturates and excess trans fatty acids.
8	Those people who think that there is
9	practically no trans fatty acid in most of the
10	diets
11	and think that it is only a couple of percent are
12	really wrong because, as a matter of fact, we have
13	documented at the University of Maryland when I was
14	there much, much higher percents than that. And
15	they
16	have documented much higher percents than that in
17	Europe, up to 40-50 grams a day in adults. And
18	sometimes in youngsters, I have documented up to
19	100
20	grams a day because they were consuming the kinds
21	of
22	foods that had high levels of the trans fatty
23	acids.
24	Well, when you take trans fatty acids
25	into
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1	your system, you end up having them accumulate in
2	those parts of the tissue where you normally should
3	be
4	having saturated fatty acids. And if you don't
5	have
6	the saturated fatty acids and you have the trans
7	fatty
8	acids or you have excess of the polyunsaturated
9	fatty
10	acids that are in the Omega 6 family, which is
11	where
12	a lot of your fatty acids are found, you also have
13	another situation where you can end up with a lot
14	of
15	free radical formation and you don't have enough of
16	the Omega 3 fats.
17	So I think that one of the things that
18	needs to be looked at very carefully is the extent
19	of
20	the trans fatty acid in those diets where the
21	individuals have resulted in obesity. That has
22	never
23	really been looked at very carefully.
24	I understand from some of the people I
25	have talked to about what should we be doing about
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1	this kind of research is that they can't get funds
2	for
3	this. Of course, they can't get funds for this
4	because nobody wanted anybody to really know how
5	much
6	of a problem these processed fats were.
7	So I would suggest that for those of
8	you
9	who want to go on to the internet who want to read
10	a
11	little bit about the documentation of some of the
12	things that I have presented to you, you will find
13	them on the Weston A. Price Foundation Web site.
14	And
15	that's www.westonaprice.org.
16	(Applause.)
17	CHAIRMAN CRAWFORD: Can I ask you about
18	one thing
19	DR. ENIG: Sure.
20	CHAIRMAN CRAWFORD: I don't think
21	you
22	addressed directly, the deficiency of fats in the
23	diets and their effect on skin disease? There has
24	been some commentary about increased skin disease
25	amongst particularly teenagers and particularly
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359 1 being teenage girls as perhaps related to 2 inadequate amounts of natural fat that you would put in the 3 diet. 4 5 DR. ENIG: Right. CHAIRMAN CRAWFORD: Is that valid, do 6 7 you think? 8 9 DR. ENIG: That probably is valid, but 10 it 11 also may be because of an inadequate amount of 12 Omega 3 fats because the Omega 3 fats, which you should 13 14 be 15 able to find in oils like soybean oil, are missing 16 because the Omega 3 fats are what the partial 17 hydrogenation process gets rid of. That is the 18 very 19 specific way in which they end up with the 20 stabilized 21 fats. And they end up with very high levels of 2.2 tarns 23 fatty acids. I don't know how many of you realized, 24 25 but NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 WARDENNOTONE DO DOODE 0704

there are studies which have shown that a lot of 1 2 the trans in the foods that are coming from the big 3 4 companies are 40 to 50 percent trans. So 40 to 50 5 percent of the fats have trans fatty acids. They still have some Omega 6. And they're completely 6 7 devoid of the Omega 3. So you've got a complex situation where 8 9 you have both an inadequate amount of things that 10 are 11 needed and an overwhelming amount of things that 12 really are totally inappropriate in the diet. 13 CHAIRMAN CRAWFORD: Thank you very 14 much. 15 DR. ENIG: Okay. 16 VICE CHAIRMAN LEVITT: Our next speaker 17 is 18 Sheila Cohn, Manager, Nutrition Policy from the 19 National Restaurant Association. 20 MS. COHN: Thank you. Good afternoon. 21 My name is Sheila Cohn. I am the 2.2 Manager of Nutrition Policy for the National Restaurant 23 24 Association. 25 Founded in 1919, the National **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 WARDENNOTONE DO DOODE 0704

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1	Restaurant
2	Association is the leading business association for
3	the restaurant industry. Together with the
4	National
5	Restaurant Association Educational Foundation, the
6	association's mission is to represent, educate, and
7	promote a rapidly growing industry that is
8	comprised
9	of 870,000 restaurant and food service outlets
10	employing 11.7 million people. As such, nutrition
11	is
12	a priority for our ever-growing industry.
13	I would like to take this opportunity
14	to
15	thank the Food and Drug Administration's Obesity
16	Working Group for giving us this opportunity to
17	provide public testimony today.
18	We are here to suggest steps that the
19	FDA
20	should take to address the problem of overweight
21	and
22	obesity Americans. We believe that successful
23	efforts
24	to address this issue must focus on the foundation
25	of
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1	this issue:@education.
2	Without education, the American public
3	does not know how to incorporate the foods or the
4	information available to them into a healthy
5	lifestyle. If they did, the Nutrition Labeling and
6	Education Act would have clearly impacted the
7	significant public health issue we are discussing
8	today.
9	For years, the American public has been
10	provided with more choices and more information
11	about
12	the foods they eat than ever before, but all of
13	this
14	information and all of these healthy choices have
15	not
16	proven to be a solution and seem to have
17	inadvertently
18	confused consumers. We are still faced with this
19	complex issue of obesity today.
20	It is true, however, that more
21	Americans
22	than in years past are aware of the important role
23	that balance, moderation, and physical activity
24	play
25	in a healthy lifestyle, but we as a nation still
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1	have
2	a long way to go.
3	Many consumers are demanding more
4	nutritious options, but there is still a great deal
5	of
б	the public who do not have the foundation of
7	knowledge
8	and the education to use the nutrition information
9	provided to them.
10	The National Restaurant Association
11	believes that it is important to the public to
12	receive
13	positive messages about nutrition from responsible
14	officials.
15	The public is often confronted with
16	mixed
17	messages that they receive on nutrition. Efforts
18	to
19	alienate certain foods and label them as bad foods
20	perpetuate the myth that there are good foods and
21	bad
22	foods.
23	Such mixed messages complicate what
24	should
25	be a very consistent message about healthy
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1	lifestyles,
2	exercise, and personal responsibility. This is why
3	we
4	urge the Food and Drug Administration to provide
5	dietary and lifestyle advice that is consistent,
6	easily understood, and applicable to the American
7	public today.
8	The restaurant industry's objective is
9	to
10	provide a variety of food options to accommodate
11	the
12	various needs of diverse consumers. Americans need
13	to
14	know that all foods can be part of a balanced diet.
15	We believe that it is important that as the FDA
16	examines its role and responsibilities in
17	addressing
18	the major public health problem of obesity, you
19	keep
20	in mind that our diverse population is much in need
21	of
22	recommendations that are understandable and
23	relevant
24	to how they live their lives.
25	The nutritious options are and have
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1	always
2	been available in the nation's restaurants. The
3	industry's incorporating even more menu options due
4	to
5	increasing consumer demand in the marketplace.
6	Today
7	we see more diet-specific items, such as
8	low-carbohydrate, low-fat, fiber-rich items on the
9	menus nationwide providing options for consumers
10	who
11	are watching their intake of certain nutrients.
12	Restaurants everywhere offer numerous
13	market-driven solutions to cater to increasingly
14	health-conscious diners, including increasing
15	efforts
16	to provide what their guests asked for: developing
17	special menu items for those watching their
18	calories
19	and/or fat intake, providing nutritional
20	information
21	in brochures and on Web sites, and establishing
22	their
23	own initiatives to assist consumers to live a
24	healthy
25	lifestyle.
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366 the final analysis, we question 1 In 2 efforts that focus solely on food or food information alone 3 without coupling the calories in with calories out. 4 5 These efforts to demonize foods or simply provide information without knowledge, understanding, and a 6 7 frame of reference have failed in the past and are doomed in the future. The key is through promotion 8 9 of 10 healthy lifestyles and genuinely educating 11 consumers. 12 Thank you. 13 (Applause.) 14 CHAIRMAN CRAWFORD: When we got the 15 Nutrition Labeling and Education Act about ten 16 years 17 ago, there was a lot of litany that had to do with 18 remember, there is an E in NLEA, which you, of 19 course, 20 captured. 21 And FDA was, in fact, given a charge 2.2 through that act to educate the public about 23 nutrition. I suppose it did evolve to this agency 24 at 25 that point in time and continues to this day. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	To the extent you can be brutally
2	honest,
3	would you say that FDA and the other agencies of
4	government have done a good job or a mediocre job?
5	And if you don't want to answer that, I'm not
6	trying
7	to put you on the spot. Is there something we
8	could
9	have done better categorically, not more PSA spots
10	or
11	something like that, but is there some kind of
12	suggestion that could be made?
13	I think we have tried a number of
14	modalities, but I am not sure we have been creative
15	enough. It strikes me as you talk about the
16	partnerships and the knowledge that you have
17	accumulated in the National Restaurant Association
18	and
19	elsewhere, you might have in secret recesses and
20	back
21	rooms of your organizations put forth a critique of
22	how we could do things better. And to the extent
23	you
24	are willing to share that, we would appreciate it.
25	MS. COHN: Well, I wish I had the one
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1	answer that would solve this problem, but clearly I
2	don't. I think one thing that is missing and I
3	don't know. I don't think there is one way to do
4	it,
5	but I think the component that is missing with a
6	lot
7	of people is how to use the information provided.
8	I
9	don't know.
10	And a lot of people have mentioned this
11	earlier today, where a lot of people are given this
12	information, but they don't know how many calories
13	they need, how much they need to expend, what they
14	need to expend those calories. So I think that's a
15	piece that needs to be addressed.
16	I don't think there is one way to do
17	it.
18	I think, as we all know, different diets work for
19	different people. Different activity levels work
20	for
21	different people. So I think people need to know
22	how
23	to take this information and use it on an
24	individual
25	basis.
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1	CHAIRMAN CRAWFORD: Thank you.
2	MS. COHN: Thank you.
3	VICE CHAIRMAN LEVITT: Our final
4	scheduled
5	speaker is Dr. Maureen Storey, Director and
6	Research
7	Associate Professor at the Center for Food and
8	Nutrition Policy, Virginia Tech.
9	DR. STOREY: Thank you, Joe.
10	I could be the final speaker for the
11	day.
12	And at the risk of standing between us and rush
13	hour
14	traffic, I will try to be brief.
15	Thank you for this opportunity to speak
16	on
17	such an important issue today. I am Maureen
18	Storey,
19	Director of the Center for Food and Nutrition
20	Policy
21	of Virginia Tech in Alexandria, Virginia.
22	The center is an independent nonprofit
23	research and education organization that is
24	dedicated
25	to advancing rational science-based food and
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1	nutrition
2	policy. At the center, we conduct research,
3	outreach,
4	and other activities on current and oftentimes
5	controversial food and nutrition policy issues.
6	Encompassed in the center's activities on nutrition
7	policy are its interest in policy and regulatory
8	issues involving dietary guidance, food labels, and
9	obesity.
10	The center recognizes the difficult but
11	central task FDA faces when asking the question,
12	"Based on the scientific evidence available today,
13	what are the most important things that FDA could
14	do
15	that could make a significant difference in efforts
16	to
17	address the problem of overweight and obesity?"
18	Therefore, the center would like to address this
19	question with a few comments and suggestions on the
20	very important issue of obesity in the United
21	States.
22	In July 2003, FDA issued guidance to
23	the
24	industry and interim procedures for making
25	qualified
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1	health claims on human foods and dietary
2	supplements.
3	The center urges FDA to establish a similar
4	rigorous
5	framework for evaluating the weight of the evidence
6	in
7	forming regulations, guidances, educational
8	campaigns,
9	or research agendas that are within FDA's scope of
10	responsibility in addressing the issue of
11	overweight
12	and obesity in the American population.
13	Undoubtedly, excess body weight is the
14	result of an imbalance between energy consumed and
15	energy expended. But one must be aware, too, that
16	there are both modifiable and non-modifiable
17	factors
18	that contribute to one's susceptibility to becoming
19	overweight.
20	Non-modifiable risk factors for
21	overweight
22	include genetics, race/ethnicity, age, and gender.
23	For example, in various studies, African American
24	women tend to gain more weight in the
25	peri-menopause
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1 than Caucasian women do. Also, advancing aqe 2 appears to be related to increased body weight, even among 3 healthy, active men and women. 4 5 Modifiable risk factors, on the other hand, are those that include lifestyle habits, such 6 7 as levels of physical activity and diet. Overall, 8 to be the 9 non-modifiable risk factors appear 10 strongest determinants for overweight among children and 11 adolescents as well as adults. 12 13 This is not to say that modifiable factors 14 15 should be ignored. Physical activity appears to be 16 an important lifestyle component that may help prevent 17 18 or 19 at least slow unhealthy weight gain among children, 20 adolescents, and adults. 21 In a CDC-conducted longitudinal survey 2.2 of a group of 9 to 13-year-olds, 61 and a half percent 23 24 did not participate in organized physical 25 activities **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (000) 004 4400 WARDENNOTONE DO DOODE 0704

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1	and 22.6 percent did not participate in any
2	physical
3	activity during their non-school hours.
4	Physical activity is a must for all
5	consumer communications if FDA and other federal
б	agencies responsible for public health are to
7	succeed
8	in stemming rising obesity.
9	At the same time, few changes are
10	needed
11	to the nutrition facts panel in order to combat
12	obesity. Again, energy expenditure must be
13	balanced
14	with energy intake to maintain a healthy weight.
15	Consumers then must have the information available
16	to
17	properly assess caloric intake from foods consumed.
18	In response to research suggesting an
19	important link between diet and health and,
20	therefore,
21	a greater demand for nutrition information on food
22	packages, the Nutrition Labeling and Education Act
23	of
24	1990 mandated that nearly all FDA-regulated food
25	packages display nutrient content, including

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1	calorie
2	content, per serving of food.
3	Information, however, does not
4	necessarily
5	mean that consumers will have the education to make
6	healthy decisions or even choose to do so. Thus,
7	nutrition education is a necessity.
8	In closing, the center urges FDA to use
9	an
10	evidence-based evaluation of the currently
11	available
12	science to determine the most important factors in
13	development of overweight and obesity; develop a
14	framework to address the issues within the scope of
15	FDA's mission and responsibility; establish and
16	amend
17	regulations based on the strength of the evidence;
18	begin an education campaign that helps consumers
19	understand the nutrition label; and collaborate
20	with
21	the Department of Education to institute
22	age-appropriate nutrition education curricula in
23	elementary, middle, and high schools.
24	Thank you very much for your time. I
25	hope
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1	these comments have been useful.
2	(Applause.)
3	CHAIRMAN CRAWFORD: The education part
4	that you mentioned is a big undertaking.
5	DR. STOREY: Yes, it is.
6	CHAIRMAN CRAWFORD: I thought I grasped
7	in
8	your comments the question of scientific literacy
9	or
10	nutritional literacy. Is there a base that's
11	sufficient in the American population that could
12	deal
13	with this or do we need to start in the schools or
14	something like that?
15	I don't mean to be maudlin about it,
16	but
17	when we put in the NLEA ten years ago, we thought
18	that
19	that would be sufficient, that everybody would wind
20	up
21	being svelte, beautiful, energetic, and never have
22	to
23	do anything else. That clearly hasn't helped with
24	this particular problem.
25	Do you have comments on there? Is
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1	there
2	a way to get at it? I am not trying to put you on
3	the
4	spot, but you need to be put on the spot.
5	DR. STOREY: NLEA was a beginning. And
6	I
7	think that stemming the obesity epidemic, if you
8	want
9	to call it that, is going to be a long, slow,
10	unattractive process. I think we have to begin in
11	the
12	schools so that every eighth grade graduate knows
13	how
14	to use math so that they can calculate calories in
15	a
16	serving of food.
17	Without that, I think that we are
18	doomed
19	to failure, that we can label as much as we want,
20	but
21	if people don't know how to use the information and
22	do
23	a simple multiplication of how many calories are in
24	a
25	serving of food, we are not going to succeed, no
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1	matter what the federal government does.
2	CHAIRMAN CRAWFORD: Thank you.
3	VICE CHAIRMAN LEVITT: Before I turn it
4	over to Dr. Crawford to close the meeting, you note
5	we
6	do have microphones on each aisle. Is there
7	anybody
8	in the audience who was not a scheduled speaker who
9	would like to make a brief comment? If there is
10	one,
11	just please come up and stand up at the microphone
12	and
13	please identify yourself.
14	OPEN DISCUSSION
15	MR. CAMPBELL: Hi. My name is Doug
16	Campbell. I am not speaking on behalf of a client
17	but
18	as one who perhaps weighed too much as a child.
19	My question, my comment is and I did
20	not hear the morning's proceedings. I only came in
21	after lunch. Nobody here has addressed to me what
22	is
23	maybe the most critical factor, which is why do
24	people
25	eat more than they should? Why do people eat when
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1	they feel full and, in particular, children?
2	It seems to me a lot can be done that
3	is
4	useful and productive in terms of educating people
5	and
б	giving them more information, but if they are
7	driven
8	by other factors outside of what we would consider
9	rational food choices or rational activity choices,
10	then we're going to be whistling into the wind to
11	some
12	extent, regardless of what we do.
13	And as long as we're talking research,
14	as
15	long as we're talking finding what really has to be
16	done in order to turn this trend around, why not
17	look
18	at those causes? They may not be susceptible to
19	much
20	change by the Food and Drug Administration. But to
21	ignore them, it seems to me, really handicaps us in
22	any march towards a successful resolution.
23	VICE CHAIRMAN LEVITT: Thank you for
24	that
25	comment. Good suggestion.
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1	Yes, over here?
2	MS. DAVIS: Hello. My name is Tezima
3	Davis. I am with the Food and Nutrition Board of
4	the
5	Institute of Medicine.
6	I wanted to bring up two related issues
7	that I think are pretty important. One is the
8	culturally appropriate messages. A lot of people
9	mentioned talking about messages that actually
10	work,
11	and one aspect of that is having culturally
12	appropriate messages.
13	And then the tie-in with that is health
14	care disparities because, as one of our Institute
15	of
16	Medicine reports discussed, the very people who are
17	least likely to get health care are those who are
18	suffering the most from this obesity issue.
19	So not only the culturally appropriate
20	messages but also recognizing that people who don't
21	have health care or are under-insured or anything
22	of
23	that nature may not be getting these messages, and
24	also the messages may not be as easily accessible.
25	I've heard a couple of the speakers
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380 1 mention that you can just go on the internet. 2 Well, these same people might not have internet access or 3 simply one hour a day to look for information for 4 5 their entire family with that one hour at a public library. This can pose significant issues for them 6 7 acquiring just the information that we're talking 8 about here today. 9 So Ι just hope that in your 10 deliberations, you can discuss and try to come up with some 11 12 solutions for these issues. Thanks. 13 14 VICE CHAIRMAN LEVITT: Thank you. 15 Over here? MR. BARKIN: My name is David Barkin. 16 17 Ι 18 am speaking for myself, not my company. 19 I have a David Letterman-type solution, 20 which is the more you weigh, the more you should 21 have 2.2 to pay for food. It should be built right into 23 your 24 credit card so you swipe it there at the cash 25 register. And if you're, say, over BMI of 35, that **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	candy bar should be \$5.
2	More seriously, as someone who follows
3	the
4	exercise literature, bicycles about 3,000 miles a
5	year, and still has a BMI of 30, I don't think
б	exercise is going to be the panacea.
7	I think it takes about 400 calories per
8	day of exercise to help maintain a constant weight.
9	So it's not as easy. It's not going to be the easy
10	explanation for getting people to exercise more and
11	counterbalance that, say, 100 extra calories there
12	of
13	food. There's not an equivalency there. It just
14	takes a lot more exercise than most of us have time
15	for to make that the only solution.
16	Thank you.
17	VICE CHAIRMAN LEVITT: Thank you.
18	Anybody else? Looking around.
19	(No response.)
20	VICE CHAIRMAN LEVITT: With that, I
21	will
22	turn the microphone back to Dr. Crawford.
23	CHAIRMAN CRAWFORD: Thank you very
24	much,
25	Joe, and I appreciate your moderation of the
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1	program.
2	CONCLUSION AND NEXT STEPS
3	CHAIRMAN CRAWFORD: To all of you who
4	attended this meeting and all of you who made
5	testimony, let me just close by saying how much the
6	Food and Drug Administration and HHS appreciate
7	those
8	inputs.
9	We can assure you that what you say
10	will
11	be memorialized, as they say, in stage, screen,
12	radio,
13	and everywhere else. Even as we speak, this
14	particular program is being Webcast. As I
15	mentioned
16	earlier, it's being archived. I don't want anyone
17	to
18	leave here thinking that your efforts will be lost
19	in
20	the midst of time.
21	They are going to be memorialized. And
22	there will be a comprehensive report delivered by
23	this
24	task force that we mentioned earlier at FDA on
25	time.
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1	And one of the appendices will include your
2	reports.
3	The other thing is that I think we have
4	to
5	acknowledge that we came today, we saw, we heard,
6	but
7	we did not conquer. We still have a hideous
8	monster
9	out there that is one of the major public health
10	problems in the making that we have ever had in
11	this
12	country. And it is something that we are all
13	obligated to deal with and do something about in a
14	creative and productive way.
15	So we are going to be in constant
16	contact,
17	you and us and everyone else who has a stake in
18	this,
19	which is everything that moves and walks upon the
20	Earth, particularly in the United States of
21	America.
22	So best to all of you. To you who have
23	come from other cities and so forth, safe travels
24	home. Please stay in touch with the FDA. And also
25	let us know as you reflect on what happened today
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1	anything that you think comes to your mind. Do it
2	in
3	the form of a petition, a letter, or comments on
4	this
5	meeting. Let us hear from you.
6	And thanks again very much indeed.
7	(Whereupon, at 4:35 p.m., the foregoing
8	matter was adjourned.)
9	
10	
11	
12	
13	
14	
15	
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