

1 **ACCRI Theme 7**

2
3 **Metrics for comparison of climate impacts from well mixed greenhouse gases and**
4 **inhomogeneous forcing such as those from UT/LS ozone, contrails and contrail-**
5 **cirrus**

6
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8
9 Acknowledgement: The numbers in Table 5 and a many of the ideas are derived from a
10 unpublished manuscript led by Keith Shine that Piers Forster and Helen Rogers were co-
11 author of.

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3
4
5 **Executive Summary**

6
7 Issues of Contention

8
9 The United Nations Framework Convention on Climate Change (UNFCCC) entered into
10 force in 1994 with the objective for ‘stabilization of greenhouse gas concentrations in the
11 atmosphere at a level that would prevent dangerous anthropogenic interference with the
12 climate system’. The Kyoto Protocol (1997) set out to reduce emissions of most long-
13 lived greenhouse gases in developed countries to below their 1990 levels. Probably as a
14 result of convenience and simplicity, the chosen metric to compare the climate impact of
15 these greenhouse gases was the 100-year Global Warming Potential (GWP), as calculated
16 by the Intergovernmental Panel of Climate Change Second Assessment Report (IPCC,
17 1995).

18
19 As an integral and growing part of the global economy and transportation sector, aviation
20 has the potential to significantly contribute to changes in the Earth’s climate. However,
21 the impact of short-lived species (e.g. nitrogen oxides (NO_x), an ozone precursor which in
22 turn impacts on methane) and effects (e.g. aviation induced contrails) on the climate
23 system depends upon geographical and altitudinal location, season, time of the day and
24 the background meteorology and chemistry during their release (Rogers et al., 2000;
25 Sausen et al., 2005). Such short-lived species therefore require an appropriate metric
26 which takes into consideration these dependencies (Rogers et al., 2002a). For the aviation
27 sector the potential climate impact is dependent upon both long-lived and short-lived
28 emissions and effects, making the choice of a suitable metric that integrates over all
29 effects more difficult.

30
31 Gaps

32
33 In 1999, the Intergovernmental Panel on Climate Change published a landmark report,
34 ‘Aviation and the Global Atmosphere’ (IPCC, 1999) which saw the first sectoral
35 examination by the IPCC and estimates of the potential impact resulting from aircraft
36 emissions and their effects. The IPCC (1999) report identified the factors that influence
37 climate. Using radiative forcing as the chosen metric, it found that aviation gives a small
38 but significant climate forcing that is somewhat uncertain in overall magnitude. However,
39 the IPCC (1999) report came out strongly against the use of GWPs in the context of
40 aircraft emissions. In contrast, the most recent IPCC (2007) report presented a range of
41 possible GWPs for aviation NO_x emissions, although not for other aviation effects
42 (Forster et al., 2007).

43
44 Due to a pressing need to provide policy-relevant answers to regulatory bodies and
45 industry, many researchers have developed their own metrics to assess the impact of
46 these short-lived species. Unfortunately, these approaches are often scientifically flawed.

47

1 The strong statements of IPCC (1999) have certainly affected the landscape of metric
2 design not only for aviation but also for other sectors. With climate change very much on
3 the agenda of international policy and with a need to quantify the climate impact of
4 human emissions, metric evaluation and metric design literature has flourished. Metric
5 design is no longer solely undertaken by physical scientists, but social scientists,
6 economists and industry are developing a plethora of metrics to suit individual needs.

7 8 Limitations

9
10 There is considerable controversy about the application of emission metrics to assess the
11 effect of aviation non-CO₂ emissions. IPCC (1999) stated that the global warming
12 potential “has flaws that make its use questionable for aviation emissions” and that “there
13 is a basic impossibility of defining a GWP for aircraft NO_x”. Wit et al. (2005) echo these
14 sentiments, concluding that “GWPs are not a useful tool for calculating the complete
15 suite of aircraft effects”. An undesirable side effect of the negative stance is that it has led
16 some policymakers and other groups to apply a Radiative Forcing Index (RFI) as if it is
17 some kind of alternative to the GWP (see Forster et al., 2006).

18
19 It is certainly true that major caveats are required in the presentation and application of
20 any currently proposed emissions metric. However, it needs to be clearly recognised that
21 some difficulties are not a function of the metric design but are due to more fundamental
22 limitations of our understanding of atmospheric processes. One example is the impact of
23 persistent contrails on cirrus clouds; these certainly do preclude confident evaluation of
24 values of GWPs, but the problem is much deeper than the evaluation of metrics – *any*
25 attempt to quantify their impact, using even the most sophisticated climate models, would
26 face similar limitations. Other limitations are more structural, such as the problem in
27 using global-mean values for NO_x emissions, when compensation between negative
28 forcings at a global level may not apply at the hemispheric level.

29 30 Priorities

31
32 A list of recommended priorities for tackling the outstanding issues related to the
33 development and implementation of an appropriate metric for determining aviation’s
34 climate impact are given below: All of the tasks listed are achievable and will
35 significantly improve our understanding of climate impacts whilst reducing scientific
36 uncertainty

- 37
- 38 • Understand that metric choice is not solely a science issue –policy comes into play.
39 Therefore a range of people from different disciplines, including policy makers and
40 scientists need to be involved in metric choice.
 - 41 • Assessment of the literature on alternative approaches to the use of GWPs as a
42 suitable metric of climate change.
 - 43 • Diagnosis of the variation of the climate sensitivity parameter with forcing agent.
 - 44 • A study of climate impacts and their robust beyond global mean temperature change,
45 with particular emphasis on the local response

- 1 • Assessment of the potential range of impacts diagnosed using a spectrum of metrics
2 and timescales.
- 3 • Appropriateness of cancelling negative and positive climate effects - improved
4 understanding as to whether multiple climate effects can be combined and how global
5 cancellation affects local responses.
- 6 • Appropriateness of pulsed or sustained emissions of realistic scenarios - improved
7 understanding of how scenario choice leads to different implications of aviation impact.
- 8 • Improved understanding of how background climate change and atmospheric
9 conditions affect forcing, climate impact and metric choice.

10 11 Recommendations for Research Needs

- 12
- 13 • Improved description of NO_x and NO_y chemistry, sources and sinks particularly
14 related to the chemistry of the UTLS region and potential anthropogenic impacts.
- 15 • Improved model prediction of dynamical climate feedback processes throughout the
16 lower atmosphere.
- 17 • Investigations of how regional localised emissions affect climate both locally and
18 globally
- 19 • Study of the processes and radiative effects of contrails and aircraft induced cirrus.
- 20 • Development of methods for ascertaining and forecasting supersaturation for use in
21 cloud and contrail prediction
- 22 • Model-model intercomparison and model-measurement intercomparison -
23 understanding of the interaction between ozone and methane.
- 24 • Impact of a pulse emission of NO_x emitted under different atmospheric conditions
25 and seasons.
- 26 • Quantification of the full effect of aviation under potential operational and technical
27 procedures.
- 28 • Long-term observational capability for integrated monitoring of climate gases and
29 clouds.
- 30 • Coniuted development of social and economic metric approach , with an
31 acknowledgement of their limitations

32 33 'Practical' Application of Current Knowledge and Capability

34
35 In general, we recommend continued science studies to reduce uncertainties where
36 achievable, and the use of simple metrics. We recommend quoting ranges for a number of
37 metrics, as different metrics give different indications of importance. This also prevents
38 metrics being deliberately chosen to advocate particular policy choices. Development of
39 our understanding of the atmosphere and computational power should eventually enable
40 sophisticated coupled climate models to be used to explore metrics of aviations impact.

41
42 Specifically, our recommended approaches involve simple metrics only (GWP and GTP)
43 and includes all forcing factors that are relatively well quantified (currently excluding the
44 role of aviation induced cirrus). Since likely future policy will be directed towards
45 reductions by a particular target date, we recommend the adoption of ASGTP(H), limited
46 probably to a target date around 2060. Further, with present knowledge we recommend

1 only applying these metrics at the globally-averaged emission level, i.e. not applying
2 different GWPs to emissions from different regions/heights/seasons etc.

3 4 **1. Introduction and Background**

5
6 The Earth's climate is warming and human activity is *very likely* (90% certain) to be
7 responsible for the warming observed over recent decades (IPCC WG1, 2007). The
8 largest contribution to both past climate change and expected future climate results from
9 emissions of long-lived greenhouse gases. Due to their long life-time in the atmosphere
10 (greater than 10 years) the climate effects of these emissions are not location specific and
11 are readily comparable using simple metrics (Forster et al., 2007).

12
13 The United Nations Framework Convention on Climate Change (UNFCCC) entered into
14 force in 1994 with the objective for 'stabilization of greenhouse gas concentrations in the
15 atmosphere at a level that would prevent dangerous anthropogenic interference with the
16 climate system'. The Kyoto Protocol (1997) set out to reduce emissions of most long-
17 lived greenhouse gases in developed countries to below their 1990 levels. As a clear
18 climate-change target was never defined, the Kyoto protocol aimed simply to limit
19 emissions of several greenhouse gases: carbon dioxide (CO₂); methane (CH₄); nitrous
20 oxide (N₂O); hydrofluorocarbons (HFCs); perfluorocarbons (PFCs) and sulphur
21 hexafluoride (SF₆). Probably as a result of convenience and simplicity, the chosen metric
22 to compare the climate impact of these greenhouse gases was the 100-year Global
23 Warming Potential (GWP), as calculated by the Intergovernmental Panel of Climate
24 Change Second Assessment Report (IPCC, 1995). In recent years a more targeted
25 approach has been developed to directly address the issue of 'dangerous climate change'.
26 A 2005 UK initiative (Avoiding Dangerous climate Change, 2005) suggested that a
27 globally average temperature rise of 2K or more from pre-industrial times would be
28 'dangerous' - largely because of the possibility of destabilising high latitude ice caps
29 (especially Greenland) and permafrost melt. This would cause rapid sea-level rise and
30 other positive feedbacks. A similar description of temperature thresholds beyond which
31 climate change becomes 'dangerous' has recently become internationally recognised in
32 European Union climate change policy. The IPCC (2007) WGIII Fourth Assessment
33 report (AR4) also analysed mitigation policies to keep global mean temperatures below
34 certain target thresholds and such an approach is likely to feature in any agreement made
35 at the UN Climate Change conference in Bali at the beginning of December 2007.

36
37 Predicting future warming depends both on climate model behaviours (such as climate
38 sensitivity) and future emission scenarios – both are uncertain. Nevertheless, based on
39 standard future emission scenarios we expect 'dangerous' warming (a globally averaged
40 temperature rise of 2K or more from pre-industrial times) to be reached before the end of
41 this century (Figure 1). Potential impacts of these target thresholds are shown in Figure 1.
42

1
2 The aviation sector has continued to grow strongly over the 1990s and early 2000s,
3 despite events such as the Gulf War, 9-11 and SARS. As an integral and growing part of
4 the global economy and transportation sector, aviation has the potential to significantly
5 contribute to changes in the Earth's climate. However, the impact of short-lived species
6 (e.g. nitrogen oxides (NO_x), an ozone precursor which in turn impacts on methane) and
7 effects (e.g. aviation induced contrails) on the climate system depends upon geographical
8 and altitudinal location, season, time of the day and the background meteorology and
9 chemistry during their release (Rogers et al., 2000; Sausen et al., 2005). Such short-lived
10 species therefore require an appropriate metric which takes into consideration these
11 dependencies (Rogers et al., 2002a). For the aviation sector the potential climate impact
12 is dependent upon both long-lived and short-lived emissions and effects, making the
13 choice of a suitable metric that integrates over all effects more difficult.
14

15 In 1999, the Intergovernmental Panel on Climate Change published a landmark report,
16 'Aviation and the Global Atmosphere' (IPCC, 1999) which saw the first sectoral
17 examination by the IPCC and estimates of the potential impact resulting from aircraft
18 emissions and their effects. The IPCC (1999) report identified the factors that influence
19 climate. Combining these it found that aviation gives a small but significant positive
20 radiative forcing of climate that is somewhat uncertain in overall magnitude. The IPCC
21 (1999) report was however dismissive in the use of GWPs in the context of aircraft
22 emissions. In contrast, the most recent IPCC (2007) report presented a range of possible
23 GWPs for aviation NO_x emissions, although not for other aviation effects (Forster et al.,
24 2007). As the IPCC (1999) report did not present a suitable metric for aviation emissions,
25 and because of a pressing need to provide policy-relevant answers to regulatory bodies
26 and industry, many researchers have developed their own metrics to assess the impact of
27 these short-lived species. Unfortunately, these approaches are often scientifically flawed.
28 Currently only domestic emissions of CO₂ are covered under the Kyoto Protocol (i.e.
29 departure and landing locations within the same country). International emissions of CO₂
30 from aviation were deliberately excluded, although the International Civil Aviation
31 Organisation (ICAO) Committee on Aviation Environmental Protection (CAEP) is
32 considering how these emissions may be incorporated into such protocols.
33

34 Concern over the future effects of aviation on climate remain the subject of debate both in
35 the science and policy arena. As a result, scientific and technical assessment work has
36 continued since the publication of the IPCC (1999) report and some of this has been
37 reported and synthesized in the recent IPCC AR4 (2007) by its Working Groups I
38 (science) and III (adaptation and mitigation). WGI and WGIII addressed disparate aspects
39 of aviation, although there are important linkages, especially associated with metrics. In
40 the WGI report, the aspects that have received the most attention in atmospheric science,
41 namely contrails and aviation-induced cloudiness were considered in some detail. The
42 WGIII report focussed its attention on the possibilities of mitigating aviation impacts
43 from a technological standpoint, and considered other aspects such as policies and
44 measures that might be introduced.
45

46 This SSWP relies heavily on published literature, together with state-of-the-art research
47 from appropriate academic initiatives (e.g. UK-OMEGA, EU-QUANTIFY, EU-

1 ATTICA, USA-PARTNER) in order discuss the metric problem in detail, assessing
2 current levels of understanding, gaps in our knowledge and future possibilities.

3 4 **2. Review**

5
6 Before reviewing the literature on metrics it is important to briefly assess our overall
7 understanding of aviation's role in climate change. It is also important to introduce past
8 and future predicted trends in aviation traffic and discuss flight locations. As all of these
9 features influence metric discussion.

10 11 2.1. Current state of science

12 13 2.1.1. *Air travel – its emissions and its trends*

14
15 Aviation is a fundamental part of business and commerce, and as the globalisation of
16 industry and commerce has increased so aviation has undergone spectacular growth,
17 outstripping GDP. There are many forecasts available for the future growth of civil
18 aviation traffic. Aerospace companies, aircraft manufacturers and airlines provide
19 forecasts for business projections. The UK Department for Business Enterprise and
20 Regulatory Reform provides its own market forecasts in order to inform UK government
21 policy. Most aviation growth forecasts rely upon assessments of global economic trends,
22 due to the close linkage between global GDP growth and aviation traffic growth.
23 Passenger traffic is expected to average around 5.3% annual growth over the coming
24 years (see Figure 2). The increased global capacity in aviation will be provided by around
25 14,000 new aircraft between 1999 and 2018. Approximately half of this demand is
26 expected to be derived from the replacement of existing aircraft retired from the fleet,
27 with the other half generated by anticipated traffic growth. The environmental
28 performance of civil aviation maintains a growing profile in social awareness and
29 imposes pressures on the aviation industry to which it will need to respond.

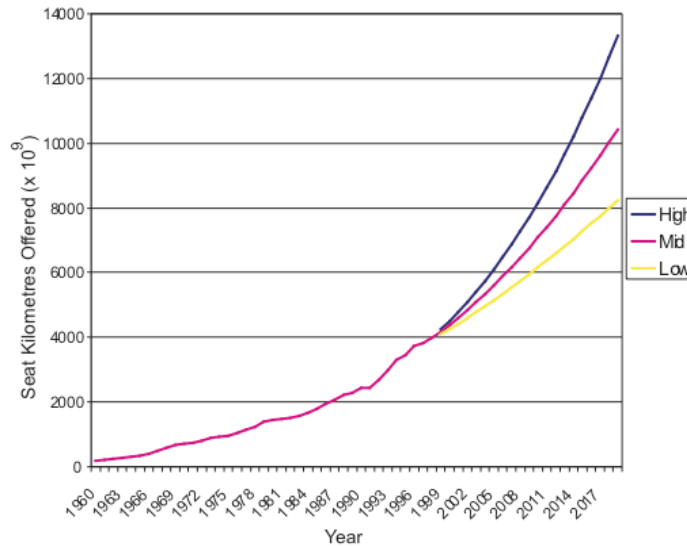
30
31 Members of the European Regions Airline Association (ERA) have recorded significant
32 growth for the first six months of 2007. Scheduled passenger traffic increased by 7.7%
33 compared to the first half of 2006 with scheduled passenger kilometers increasing by
34 9.7% on the same period last year. Capacity levels for ERA member airlines have also
35 been growing with seat numbers up 5.3% and available seat kilometers up 7.8% in the
36 first six months of 2007 when compared to the same period in 2006.

37
38 For reasons of economy of operation, range and market demand, there has been a
39 constant drive towards more fuel-efficient aircraft. Following the introduction of jet
40 aircraft into the civil aviation fleet, approximately 40 years ago, fuel consumption per
41 passenger-km has been reduced by approximately 70%. The most significant gains have
42 been achieved through engine improvements and further improvements in efficiency are
43 forecast to continue into the future.

44
45 Early research on aircraft emissions was focused primarily on improvements in the
46 combustor technology required to meet the emerging landing/takeoff regulations. Today,

1 the focus has widened beyond the locality of the airport to include emissions at higher
 2 altitude. Improvements to all aircraft components are required to meet the environmental
 3 concerns.

4
 5 Gas turbine exhausts contain concentrations of CO₂, water vapour (H₂O), NO_x, sulphur
 6 compounds (SO_x, originating from sulphur in the fuel) and trace amounts of numerous
 7 other chemical species. In general, emissions of NO_x, CO, HCs and particles are relevant
 8 to local air quality issues whilst CO₂, H₂O, NO_x, SO_x and particles are of particular
 9 interest for climate change. Table 2 outlines the distance flown, fuel usage and emission
 10 products from civil and military aviation for 2002, as provided by the AERO2K database.



11
 12
 13 *Figure 2. Aviation growth in terms of global SKO (seat kilometres offered) between 1960 and*
 14 *2020 (source: UK. DTI data) – as in Rogers et al., 2002a.*

15

	Distance Flown	Fuel Used	CO ₂ Produced	H ₂ O Produced	CO Produced	NO _x Produced	HC Produced	Soot Produced	Particles Produced
	Nautical miles (x 10 ⁻⁹)	(Tg)	(Tg)	(Tg)	(Tg)	(Tg)	(Tg)	(Tg)	(X 10 ⁻²⁵)
Civil Aviation	17.9	156	492	193	.507	2.06	.063	.0039	4.03
Military Aviation	n/a	19.5	61.5	24.1	.627	.178	.064	n/a	n/a
AERO2K Total	n/a	176	553	217	1.13	2.24	0.127	n/a	n/a

16
 17 *Table 1: Emission for AERO2K dataset in 2002 (Eyers et al., 2004).*

Past and future aviation growth significantly influences the metric discussion. For example past rapid growth in aviation is responsible for the currently large non-CO₂ forcings from aviation, compared to the CO₂ forcing, which rises more slowly. Growth in the future will also affect choice of metric

2.1.2. Aviation's climate impact

This assessment largely draws on the IPCC AR4 assessment report (Forster et al., 2007) which in turn was largely based on Sausen et al. (2005). Together these works provide a valuable overview of the significant developments achieved following the IPCC (1999) report.

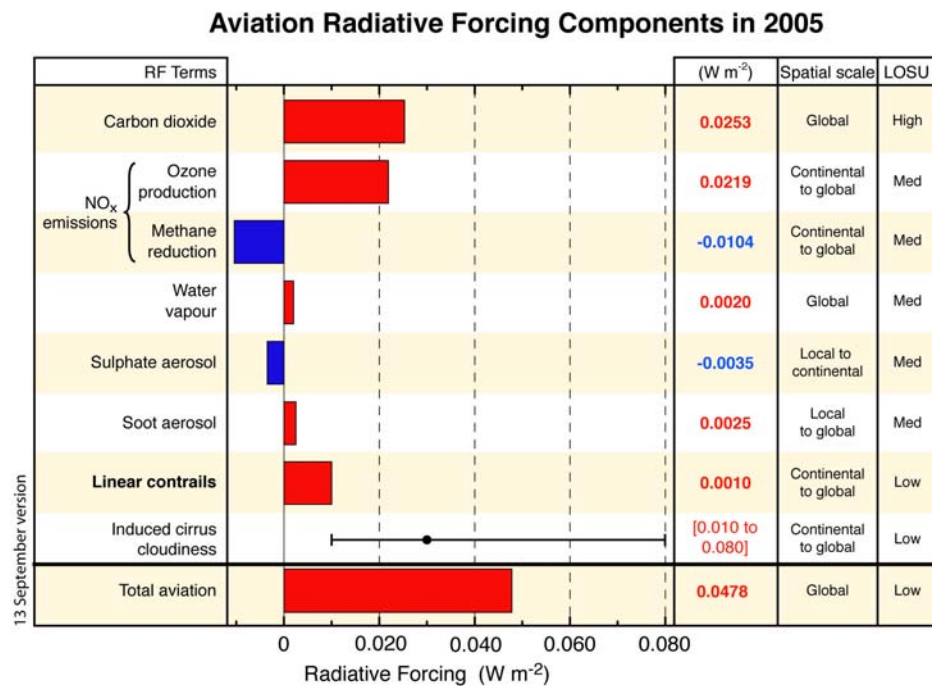
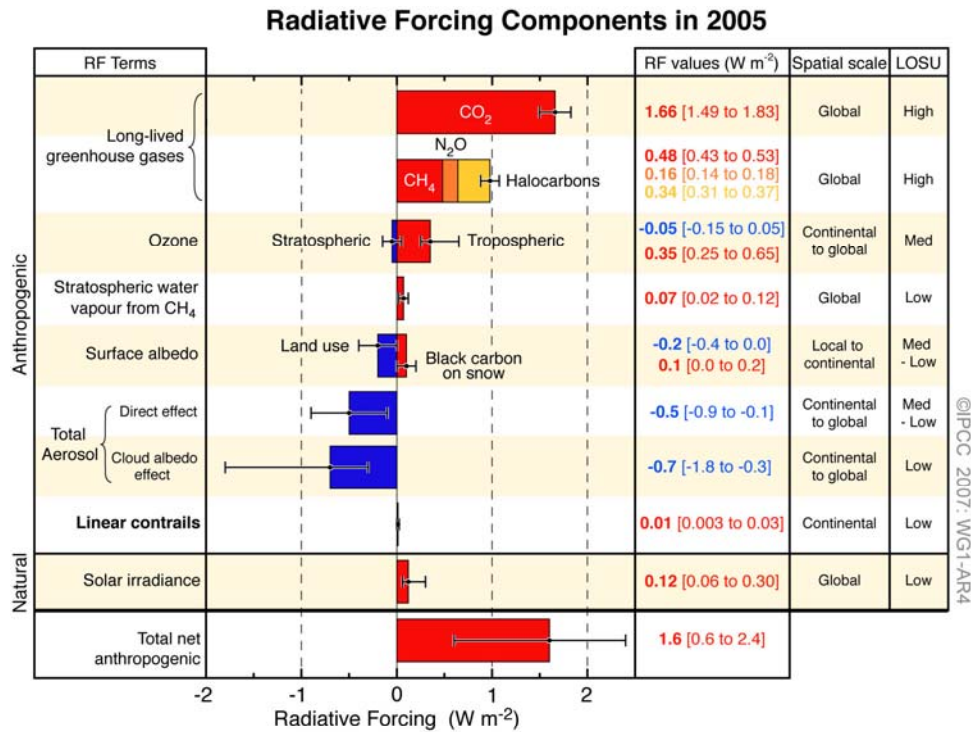
Aviation emits gases and particles that in turn affect the climate by changing the atmospheric abundance of constituents and/or cloudiness. These effects are typically assessed by calculating the radiative forcing (RF, with units of Wm⁻²) imbalance at the tropopause (see Forster et al., 2007 for details). These effects arise from:

- emission of CO₂, which has a warming effect (positive RF);
- emission of NO_x, which results in the production of tropospheric O₃ (positive RF) and the reduction of ambient CH₄, a cooling effect (negative RF);
- direct emissions of H₂O (positive RF);
- the formation of line-shaped contrails (positive RF);
- the increase of cirrus clouds by spreading contrails (positive RF);
- the emission of sulphate particles (negative RF) and;
- the emission of soot particles (positive RF).
- the indirect effects of aviation aerosols on background cloudiness (unknown RF)

and are typically quantified in terms of a global average RF -see Figure 3. Each mechanism can be given a level of scientific understanding which incorporates both the evidence for the mechanism's existence and the consensus on the degree to which individual studies agree. It is important to note however that these mechanisms may each have different geographical distributions and timescales, and that, with the exception of CO₂, the impact is determined using the steady state change in concentrations resulting from 2005 emissions. Another necessary consideration when designing metrics is how radiative forcing translates into surface temperature change and/or other impacts. For example, studies have indicated that contrails may have a direct local impact on surface temperatures over the US including the diurnal temperature range (Travis et al., 2002). Another example, Ponater et al. (2005), found that in an ECHAM modelling study the equilibrium surface temperature response due to a Wm⁻² forcing from contrails only produced around 60% of the response due to a Wm⁻² forcing from CO₂. The ratio of a mechanisms response to the CO₂ response is called efficacy and, in fact, all aircraft forcings could have different efficacies compared to carbon dioxide. Table 2 presents a range of efficacies from an example model study that it relevant to aviation.

	CO ₂	CH ₄	O ₃ Lower strat	O ₃ Upper trop	O ₃ subsonic	H ₂ O subsonic	contrails
Efficacy	1	1.18	1.8	0.75	1.2-1.56	0.14	0.59

1 Table 2. Efficacies for aviation and idealized ozone changes from the ECHAM model. Taken from
 2 Grewe et al. (2007) – Table 7.
 3



4
 5
 6 Figure 3: a) Radiative forcings from Forster et al. (2007). Showing aggregated forcing terms
 7 (implicitly including aviation effects) and b) RFs from aviation emissions, based on Sausen et al.
 8 (2005). Note that linear contrails are equivalent on the two plots. Columns represent spatial scale
 9 and level of scientific understanding. (Dave Fahey, Pers. Comm.)

The differences between the climate impact of the various aviation emissions and the trends in aviation itself need to be bourn in mind for the metric discussion which follows.

2.1.3. Review of the RF characteristics and uncertainties of mechanisms

2.1.3.1. Chemistry of importance to aviation

Aviation impacts on the atmosphere by perturbing the composition and microphysics of the system. A summary of the effects together with notes on the uncertainty of our understanding and/or modelling ability is provided in Table 3.

Effect	Emission quantification	Notes	Effect calculation	Notes
CO ₂	Yes	Relatively easy – scales with fuel; low uncertainty	Concentration, RF	Requires historical emissions data; moderate uncertainty. Can validate by sales of aviation fuel
O ₃	No	Secondary species formed from NO _x emissions	Concentration, RF	Secondary species formed from NO _x emissions: model-dependent, large uncertainty
CH ₄	No	Secondary species affected by NO _x emissions:	Concentration (reduction), RF	Secondary species affected by NO _x emissions: model-dependent, large uncertainty
H ₂ O	Yes	Relatively easy – scales with fuel; low uncertainty	Concentration, RF	Water vapour concentrations not well characterized in UTLS; moderate uncertainty
Sulphate	Yes	Relatively easy if S content of fuel is known; consequently moderate uncertainty	Concentration, RF	S content of fuel not well characterized. Calculation of RF model dependent, requires assumptions on size distribution; moderate uncertainty for direct effect, large uncertainty for impact on cloud properties
Soot	Yes	Engine/combustor dependent, poorly characterized from measurements; large uncertainty	Concentration, RF	Concentrations and size poorly characterized; large uncertainty for both direct effect and impact on cloud properties
Contrails	No	Occurrence of contrails relatively easy to calculate if suitable atmospheric and engine data available	Coverage, RF	Coverage is model-dependent, RF model requires assumptions (size/shape of ice crystals);

				large uncertainty
Contrail-induced Cirrus	No	No current methodology for measurement/modelling	Enhancement or coverage, RF	Coverage model/data dependent, poorly characterized optical properties; very large uncertainty

1
2 *Table 3: Summary of aviation climate effects and their quantification (adapted from Faber et al.*
3 *2006)*

4
5 The main impacts of aviation on ozone, methane and contrails/cirrus are briefly discussed
6 below. Full details can be found in SSWPs 2,4,5 and 6.

7
8 **Ozone** is produced in the troposphere and lower stratosphere by photochemical oxidation
9 of CO and HCs, catalysed by NO_x and HO_x radicals. The production rate of O₃ is mainly
10 dependent upon the abundance of NO and HO₂, with increases in the ozone production
11 rate with NO at low NO concentrations (Brasseur *et al.*, 1998). For NO_x concentrations
12 between 0.1 and 0.4 nmol/mol the production rate is however predicted to reach a
13 maximum. Above this concentration, high levels of NO_x cause a reduction of OH and
14 hence a reduction in the ozone production rate (see figure 2-1, IPCC, 1999). As a result
15 the change in ozone production rate due to the inclusion of aircraft emissions is highly
16 dependent upon the background atmospheric conditions.

17
18 **Methane (CH₄)** is emitted from both anthropogenic and natural sources, and is a
19 greenhouse gas. Stevenson *et al.* (1997) and Isaksen *et al.* (2001) have shown that NO_x
20 emissions from aviation are very efficient within the upper troposphere in producing O₃
21 and thereby a positive impact on radiative forcing. As a result of the enhancement in NO_x
22 and O₃ due to aviation the hydroxyl radical (OH) concentration also increases. It is this
23 hydroxyl radical that is primarily responsible for the oxidizing capacity of the
24 troposphere. The increase in OH significantly reduces the lifetime of CH₄ in the
25 atmosphere and as such results in a negative radiative forcing signal due to CH₄.

26
27 **Line-shaped clouds due to aviation (contrails)** are formed when a mixture of hot and
28 humid exhaust gases becomes mixed with cold ambient air in an environment saturated
29 with respect to liquid water. This mechanism can be represented by the Schmidt-
30 Appleman criterion (Schmidt, 1941; Appleman, 1953; Schumann, 2002) which predicts,
31 to better than 1K, the threshold temperature for contrail formation based on the ambient
32 pressure and relative humidity, the combustion temperature and overall propulsion
33 efficiency, and the emission index of the water vapour from aviation. As well as the
34 radiative importance of contrails, Borrmann *et al.* (1996) & (1997), Solomon *et al.* (1997)
35 and Lelieveld *et al.* (1999) have suggested a potential role for cirrus particles in the
36 heterogeneous chemistry of the atmosphere although further research on this topic is still
37 required.

38
39 **Radiative Effects:** Emissions of NO_x result in an enhancement of O₃ concentrations with
40 an almost global reduction in CH₄ concentrations. The enhancement of O₃ results in a

1 positive globally averaged radiative forcing, whilst the reduced CH₄ concentrations result
2 in a reduction in radiative forcing. As with thin cirrus clouds, contrails act to reduce the
3 amount of both incoming short wave radiation (which acts to cool the climate system)
4 and long-wave radiation (which acts to warm the climate system). The consensus (e.g.
5 IPCC, 1999; Minnis et al., 2004) is that the impact on the longwave dominates such that
6 contrails act to warm the climate.
7

8 *2.1.3.2. Modelling the impact of aviation*

9

10 Global chemistry transport models (CTMs) and chemistry general circulation models
11 (CGCMs) have become paramount to our understanding of aviation's impact on the
12 atmosphere and the possible implications for our future climate. These models are
13 frequently used for estimating the contributions due to individual pollutant sources on
14 regional and global scales. Of particular importance for the climate system are changes to
15 greenhouse gases occurring in the upper troposphere/lower stratosphere (Ramaswamy et
16 al., 2001). Ozone chemistry in the upper troposphere and lower stratosphere is
17 particularly sensitive to NO_x and is therefore dependent upon the transport of NO_x to and
18 from this region. The ability of a model to correctly predict the atmospheric lifetime of
19 ozone is necessary if the impact on the hydroxyl radical, and in turn methane, is to be
20 determined. Accurately representing these processes relies on the skill of the atmospheric
21 model involved and as such experiments are necessary, with a variety of atmospheric
22 models, to provide confidence in the impact of aviation on the atmosphere under varying
23 meteorological and chemical conditions.
24

25 It is important to note that modelling the various chemical and dynamical processes
26 occurring within this region is a particularly challenging task. For example, the correct
27 representation of lightning activity, which in the upper troposphere/lower stratosphere
28 (UTLS) is an important source of NO_x, is poorly quantified (Hauglustaine et al., 2001).
29 Another important consideration for the photochemistry of the upper troposphere, is the
30 transport, both large scale vertical ascent and rapid convective activity, of pollutants from
31 the surface into the UTLS (Berntsen and Isaksen, 1999; Jaeglé et al., 2001). Finally, the
32 downward transport of stratospheric ozone into the troposphere is particularly sensitive
33 the model's dynamical formulation and together with the other mechanisms discussed
34 briefly above can result in a large uncertainty in the ozone budget of the UTLS and
35 therefore any perturbation to it resulting from the aviation emissions.
36

37 Models involved in the prediction of aviation's impact on the atmosphere have often
38 shown significantly differing results both in terms of their background concentrations of
39 key species such as NO_x and in their calculation of the perturbation to atmospheric
40 composition due to aircraft emissions. Brunner et al. (2003) & (2005) provided a rigorous
41 evaluation of several European CTMs and CGCMs. Comparisons were made with trace
42 gas observations from a number of research aircraft measurement campaigns during the
43 period 1995-1998 inclusively. Their results revealed individual model deficits and
44 suggested areas for further improvement. In general the models exhibited a weakness in
45 their ability to represent both trace gas mean concentrations and vertical gradients (for
46 example, O₃, CO and NO_x) in the tropopause region. Enhanced mixing across the

1 tropopause accounted for large-scale differences between modelled and observed CO and
2 O₃ concentrations, with deficiencies in the biomass burning emissions having a
3 significant impact on CO concentrations. Poor correlations between modelled and
4 observed NO_x concentrations suggested weakness in current parameterisations of
5 convection and lightning. In contrast, however, modelled OH concentrations showed
6 good agreement with observations. Overall, Brunner et al. (2003) & (2005) highlighted
7 that a better description of NO_x and NO_y chemistry, sources and sinks was probably the
8 key to any future model improvements with regard to accurately representing the
9 chemistry of the UTLS region and potential anthropogenic impacts.

10
11 Following the IPCC (1999) report, Rogers et al. (2002b) provided a model
12 intercomparison of the transport of aircraft-like emissions from both sub- and supersonic
13 aircraft. Whilst the IPCC (1999) report highlighted the variability between model
14 calculations, the results of Rogers et al. (2002b) emphasised the importance of correctly
15 modelling the transport processes within the lower atmosphere when determining the
16 impact of aviation on atmospheric composition and climate. The tracer transport
17 experiments of Rogers et al. (2002b) revealed that the transport of aircraft-like tracers
18 across dynamical ‘barriers’ was particularly important. For example, in the case of
19 supersonic aircraft-like tracers, the correct reproduction of the ‘tropical pipe’ was critical
20 in isolating any sub-tropical aircraft emissions from the mid and high latitudes. By
21 isolating emissions within the tropics, these emissions can be effectively transported up
22 into the middle stratosphere where effective NO_x chemistry can act to reduce O₃ at
23 altitudes of ~30-35km. Of particular importance for subsonic aircraft, the degree of
24 stratosphere-troposphere exchange of the prescribed aircraft-like tracers revealed further
25 differences in the transport diagnosed between the various models compared in the study.
26 The results suggest that the variability in stratosphere-troposphere exchange may be a
27 possible cause of the discrepancies between IPCC (1999) model values of upper
28 tropospheric ozone resulting from subsonic aircraft emissions. Rogers et al. (2002b) state
29 that if aircraft emissions are considered to be inactive then within the course of only two
30 years model calculations predict that emissions from the mid-latitude upper troposphere
31 can be transported into the polar middle stratosphere. This result highlights the
32 importance of atmospheric models to correctly predict transport processes throughout the
33 lower atmosphere when determining the impact of both sub- and supersonic aircraft.

34
35 Prather (2002) suggested that to quantify the full impact of a trace gas emission on the
36 climate system it is necessary to integrate the radiative forcing effects over the lifetime of
37 the impact. For the troposphere, Prather (1994) showed that the adjustment time of
38 methane (estimated at 12 years by IPCC, 2001) was the critical step in determining the
39 longest lifetime. Whilst Prather (2002) demonstrated that the cumulative impacts of an
40 emission can be evaluated by taking the steady-state response and scaling by the steady-
41 state lifetime of the source gas, Stevenson et al. (2004) never-the-less adopted the
42 approach of introducing a pulse emission from aviation within a climate-chemistry model
43 and examining the resultant change in atmospheric composition after a sufficiently long
44 time period (100 years). Stevenson et al. (2004) showed that the size of the initial positive
45 ozone anomaly, resulting from a pulse emission of NO_x, determines the sign and
46 magnitude of the overall net forcing. Further work however is clearly required (for

1 example a range of pulse sizes needs to be considered) in order to test the robustness of
2 this result. Additional research is also required to examine the impact of a pulse emission
3 of NO_x emitted under different atmospheric conditions and seasons (Stevenson et al.,
4 2004 only considered emissions during the months of January and July). This is
5 particularly important as both ozone and the hydroxyl radical exhibit strong
6 meteorological and seasonal dependencies.

7
8 Sausen et al. (2005) summarised some of the main conclusions of the EC funded
9 TRADEOFF project, thereby providing an update to the aviation-induced radiative
10 forcings for the year 2000. The largest difference with those presented in IPCC (1999)
11 resulted from the reduction, by a factor of ~3-4, of the RF resulting from (linear)
12 contrails. The impacts due to CO₂, O₃ and CH₄ were also reduced but to a far lesser
13 extent. Overall the total radiative forcing impact due to aviation in 2000 (not including
14 aviation induced cirrus) was calculated at 48 mWm⁻², similar to the total calculated in
15 IPCC (1999) for 1992. It is important however to note that the radiative forcing due to
16 aviation induced cirrus is not included in either the Sausen et al. (2005) or IPCC (1999)
17 final estimates of the total impact of aviation due to uncertainties in the magnitude of
18 such an impact. Hartmann et al. (1992) have shown that optically thin cirrus clouds on
19 average warm the climate system however there are examples where the radiative forcing
20 from aviation induced cirrus can be negative (Meerkotter et al., 1999; Myhre and Stordal,
21 2001). Sausen et al. (2005) suggest that the total aviation RF could be significantly larger
22 than that given in the IPCC (1999) estimate, but that further research is required not only
23 to correctly quantify the full effect but to examine potential operational and technical
24 procedures which could be adopted by the aviation community if the impact were to be
25 considered as significant.

27 *2.1.4. Regional and timescale issues*

28
29 Different forcing agents have different spatial patterns (see Figure 2 and Figure 6.7 of
30 Ramaswamy et al. 2001). These are broadly associated with timescale – the shorter a
31 timescale of a forcing agent the more localised the pattern of radiative forcing. CO₂ and
32 CH₄ are long-lived and have global forcing patterns, whilst contrail and O₃ forcings are
33 shorter lived and remain fairly localized to the Northern Hemisphere and flight corridors.

34
35 Each emission can affect atmospheric concentrations and the resulting RF on different
36 timescales. These timescales are crucial in determining the climate impact of a given
37 emission. As outlined in Section 2.1.3, aircraft emissions are associated with multiple
38 lifetimes. Carbon dioxide lifetime ranges from years to millennia (a tiny fraction
39 remaining permanently in the atmosphere). As CO₂ is long-lived (having an average
40 lifetime longer than the atmospheric circulation), a tonne of CO₂ from aviation emitted
41 into the upper troposphere is no different than that emitted by any other surface-based
42 industry and its concentration, and hence RF, can easily be estimated using simplified but
43 established methods based on carbon-cycle modelling. In contrast, timescales associated
44 with aviation NO_x emissions are different than those associated with NO_x emissions at the
45 surface. Stevenson et al. (2004) presents a useful discussion of the various timescales.
46 Initially NO_x produces ozone on short timescales (weeks-months), but it also decreases

1 CH₄, which has an associated timescale of roughly 12 years. As CH₄ in turn also affects
2 ozone, there is also a component of ozone change that occurs on this longer timescale.
3 Contrails, in contrast, only last for a few hours.

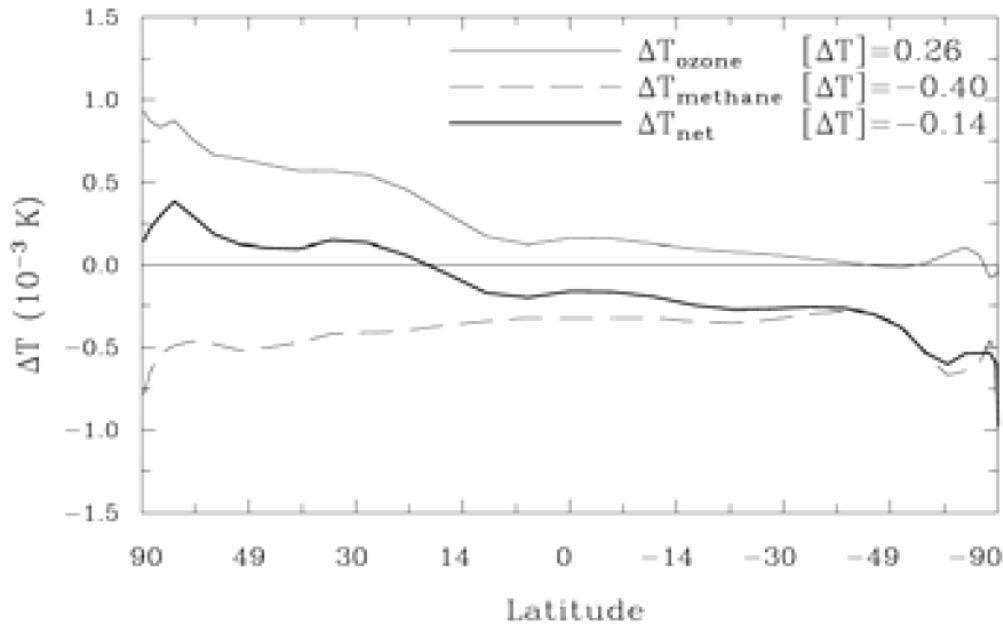
4
5 It is important to consider than forcings which may last no more than a few hours still
6 influence climate for many years after, due to the time-lag of the Earth system (for
7 example, the Earth's ocean takes decades to respond). Therefore forcings such as
8 contrails still have a significant climate role.

9
10 Global average forcing has been a useful measure of global average equilibrium
11 temperature response – climate models show a robust temperature response, especially
12 when efficacy is accounted for (Forster et al., 2007). However, less work has been done
13 on assessing how forcing relates to regional impacts. The surface temperature response
14 certainly covers a wider area than the radiative forcing. Minnis et al. (2004) suggested a
15 local response to aviation effects warming over the US, but this has been disputed by
16 several studies that point to systematic flaws in the Minnis analysis. (Shine et al., 2005a,
17 Ponater et al., 2005; Hansen et al., 2005). These modelling studies all support the view
18 that the response to local forcing spreads over much of the globe. For example, high
19 latitudes, generally warm more than low latitudes, even when the forcing is confined to
20 low-latitudes (Forster et al., 2000).

21
22 Importantly, global cancellations between the responses of different forcings do not
23 necessarily represent regional cancellation between their responses. In the metric context
24 this is particularly important for NO_x, where the O₃ warming effect remains confined to
25 the hemisphere of emissions and the CH₄ cooling effect occurs globally. The net effect,
26 given the regional pattern of airline flights, is therefore a Northern Hemisphere warming
27 and Southern Hemisphere cooling (see Figure 4).

28
29 The impact of short-lived species on the climate system is also very sensitive to the
30 geographical location of emissions due to the inhomogeneity of their distribution. In the
31 case of NO_x emissions from aviation the resultant impact on O₃ is further complicated by
32 the non-linearities in O₃ chemical production rates, due to its dependency upon the
33 background composition and meteorological conditions, as well as its variable climate
34 response depending upon latitude and altitude (Ramaswamy et al., 2001). Indeed the
35 inhomogeneous climate response due to O₃ (resulting from emissions of NO_x) could
36 significantly differ from that due to an identical global-mean radiative forcing response
37 due to changes in CO₂.

38



1
2

Figure 4: Surface temperature changes from calculations where an idealised emission of NO_x from the surface in Europe is traced through its impacts on ozone, methane, radiative forcing and temperature change. The surface temperature changes are shown for ozone changes only (thin solid line), methane changes only (dashed line) and the net effect (thick solid line). It shows that the strong global-mean cancellation between the two impacts (see [] values in legend) are made up of a northern hemisphere warming, where the ozone impact dominates over methane, and a southern hemisphere cooling where methane dominates over ozone. (From Shine et al, 2005b)

3

4 Regional climate change prediction has improved since the IPCC TAR report. However,
5 it is still far less certain than prediction of global climate change (IPCC, 2007, Chapter
6 11). Regional surface temperature changes are still not adequately evaluated for aviation.

7

8 Observational studies have suggested that aviation plays a role in local diurnal
9 temperature range change (Travis et al., 2002; 2004) and the possibility of an aviation
10 induced weekend effect in diurnal temperature range has been mooted (Forster and
11 Solomon, 2003). Other effects, such as surface energy budget changes, hydrological
12 cycle effects and other climate impacts have not currently been evaluated for aviation.
13 For future climate impact analysis these impacts are often simply associated with global
14 mean temperature response irrespective of the cause of the temperature change itself (see
15 Section 1).

16

17 2.2. Critical role of the specific theme

18

19

20 2.2.1. *Advancements since the IPCC 1999 report*

21

22 Section 2 and other SSOWPs discuss the development of RF understanding for aviation
emissions. Here we focus on metric development only. As stated in the introduction,

1 IPCC (1999) was somewhat dismissive of aviation GWPs as a metric. Their strong
2 statements have certainly affected the landscape of metric design not only for aviation but
3 also for other sectors. With climate change very much on the agenda of international
4 policy and with a need to quantify the climate impact of human emissions, metric
5 evaluation and metric design literature has flourished. Metric design is no longer solely
6 undertaken by physical scientists, but social scientists, economists and industry are
7 developing a plethora of metrics to suit individual needs.

9 2.2.2. What is a metric?

10
11 A metric, within this context, is simply a way of comparing differing influences on
12 climate change in a quantifiable way so that users (typically policy makers) can make
13 informed choices about the likely climate impacts of different future scenarios. They can
14 explicitly be used as mitigation instruments, allowing tradeoffs to be made between
15 various policy options. The design of a suitable metric is dependent upon an explicit set
16 of choices made by the user. These may include a knowledge of the desired *end-effect* for

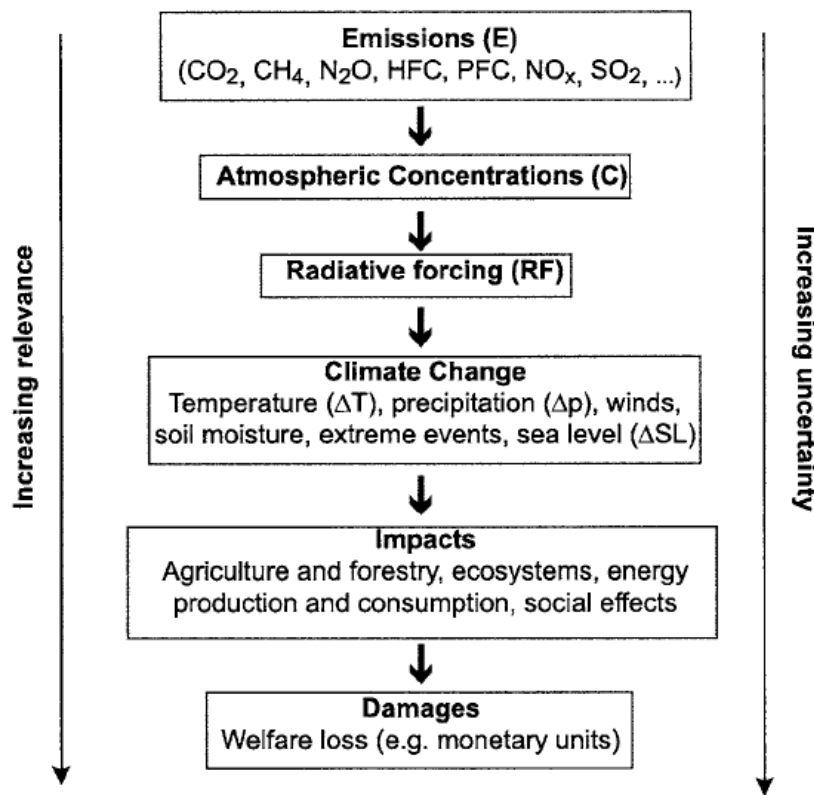


Figure 5: Cause and effect chain of the potential climate effect of emissions (from Fuglestedt et al., 2003)

17 comparison (e.g. economic cost of climate impact, surface temperature change, sea-level
18 rise); the timeframe over which the *end-effect* is to be considered; whether the emissions are

1 sustained or act as a pulse; and whether the metric provides an accumulation of the
2 effects throughout the timeframe. Figure 5 shows the cause and effect chain for climate
3 emissions. The further down the chain you can evaluate a metric, the more directly
4 relevant a policy choice can be made for its direct impact on climate and human welfare.
5 However, uncertainty also increases, making metrics less quantifiable and transparent.

6
7 The assumption here is that a relatively transparent and simple methodology is required
8 for quantifying the climate impact of non-CO₂ aviation effects. Several such measures
9 exist and have been applied to aviation specifically or more generally. Each metric has
10 disadvantages and advantages, and within each, several parameter choices have to be
11 made. First we discuss non-emission based metrics and then we discuss emission based
12 metrics.

14 *2.2.2.1. Non-emission based metrics*

15
16 Non-emission based metrics with do not specifically involve emissions but have been
17 used to quantify and understand climate change effects.

18
19 *Radiative forcing:* Radiative forcing can be used as a metric, it quantifies, at a given time
20 H, the perturbation to the Earth's radiation balance over some given time period (e.g.
21 from pre-industrial times to the present day). At H, the total forcing is due to the
22 remaining concentrations of all radiatively-active species in the atmosphere as a result of
23 all emissions during the given time period. In the case of aviation, emissions of CO₂ from
24 decades before H contribute to the CO₂ concentration at time H. By contrast, for short-
25 lived species, it is emissions near H that contribute – in the case of contrails, it will be the
26 effect of emissions only in the few hours before H.

27
28 *Radiative Forcing Index (RFI):* IPCC (1999) introduced the RFI as one way of
29 characterising the importance of non-CO₂ forcings from aviation. It is simply the ratio of
30 the total forcing to the CO₂-only forcing. Regrettably, the concept has been mis-applied
31 as a measure of the relative impact of non-CO₂ species of *emissions* at a given time (see
32 Forster et al., 2006 and 2007 corrigendum, also Section 2.2.4).

33
34 *Temperature response:* Given a time-history of radiative forcing, the resulting global
35 averaged surface temperature response at a time H can be calculated; often this is done
36 using quite simple models of the climate system (e.g. Sausen and Schumann 2000, Lim et
37 al. 2007). The thermal inertia of the climate system means that the temperature change at
38 H is less dependent on the emissions at times near H, as the climate system will have had
39 less time to respond to these emissions. The actual temperature response to any emission
40 will then depend on the lifetime of the resulting forcing and the timescale of the response
41 of the climate system.

42
43 The radiative forcing (and RFI) and the temperature change can be considered
44 “backward-looking” metrics in the sense that they quantify the impact of all emissions
45 prior to H and are thus dependent on the time history of emissions (or for future times,
46 the choice of future emission scenarios). As noted above, it does not necessarily

1 distinguish between emissions at times immediately prior to H and those long before H;
 2 this may be an issue if the question to be answered is “how much climate effect will
 3 mitigating today’s emissions have?” And related to this, these metrics do not distinguish
 4 between the timescales of the different emissions, which could give a misleading
 5 impression of the impact of emission controls. As an example, the forcing due to contrails
 6 may appear to be as important as the forcing due to CO₂ (see Figure 3); however, if all
 7 aviation emissions were suddenly to cease, the contrail forcing would disappear within
 8 hours, while the CO₂ forcing would remain, albeit with decreasing importance, for many
 9 decades. In both cases, though, the temperature response remains for some time after the
 10 cessation of the forcing. Thus it is very important to define what is meant by “climate
 11 effect”.

13 2.2.2.2. Emission based metrics

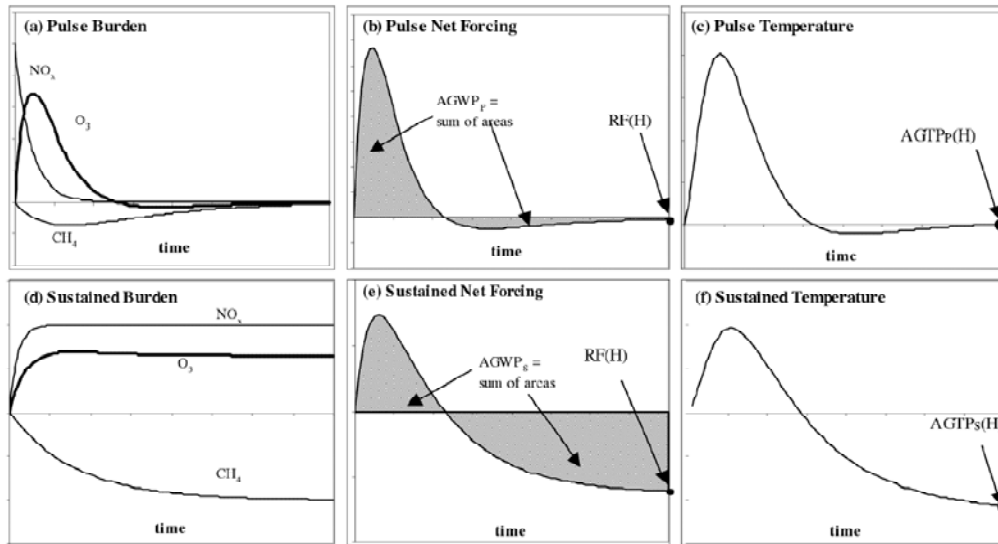
14
 15 An alternative framework to the metrics above is to consider *emission* metrics, which
 16 attempt to quantify some measure of the climate impact on, for example, a per kg, or per
 17 kilometre flown, basis. Various possibilities are presented here, which are shown
 18 schematically on Figure 6.

19
 20 A very general formulation of an emission metric can be given by (e.g. Kandlikar,1996):
 21

$$AM_i = \int_0^{\infty} [I(\Delta C_{(r+i)}(t)) - I(\Delta C_r(t))] \times g(t) dt$$

22
 23 Where $I(\Delta C_i(t))$ is a function describing the impact (damage and benefit) of change in
 24 climate (ΔC) at time t . The expression $g(t)$ is a weighting function over time (e.g., $g(t)$
 25 $=e^{-kt}$ as a simple discounting giving short-term impacts more weight) (Heal, 1997;
 26 Nordhaus, 1997; IPCC WGIII 4AR Section 3.6.1.2). The subscript r refers to a baseline
 27 emission path. For two emission perturbations i and j the absolute metric values AM_i and
 28 AM_j can be calculated to provide a quantitative comparison of the two emission scenarios.
 29 In the special case where the emission scenarios consist of only one component (as for
 30 the assumed pulse emissions in the definition of GWP), the ratio between AM_i and AM_j
 31 can be interpreted as a relative emission index for component i versus a reference
 32 component j (as CO₂ in the case of GWP).

33
 34 There are several problematic issues related to defining a metric based on the general
 35 formulation given above (Fuglestedt *et al.*, 2003). A major problem is to define
 36 appropriate impact functions, although there have been some initial attempts to do this for
 37 a range of possible climate impacts (Hammit *et al.*, 1996; Tol, 2002, Figure 3). Given
 38 that impact functions can be defined, they would need regionally resolved climate change
 39 data (temperature, precipitation, winds, etc.) which would have to be based on GCM
 40 results with their inherent uncertainties (Shine *et al.*, 2005b). Other problematic issues
 41 include the definition of the weighting function $g(t)$ and the baseline emission scenarios.
 42



1
2 Figure 6: Schematic illustrating the possible metrics for NO_x emissions that lead to perturbations
3 both in ozone and methane. Shown are the cases of a discrete pulse emission of NO_x (top) and a
4 sustained emission change (bottom). (a) and (d): The evolution of the concentrations of NO_x,
5 ozone and methane. (b) and (e): The net (ozone plus methane) RF (the individual ozone and
6 methane RFs follow the curves for the burden in (a) and (d) and the parameters that can be used
7 for climate metrics. The absolute GWP (AGWP) is the time-integrated RF over some time horizon
8 (H). The RF at some time H could also be used in a metric. (c) and (f): The global-mean surface-
9 temperature change in response to the RF from (b) and (e). The absolute global temperature
10 potential (AGTP) at some time H is another possible metric. (From Shine et al., 2005b). Note
11 that when considering the integral of all impacts, independent of the number and atmospheric
12 residence times of the secondary effects, Prather (2002) demonstrated that this is equal to the
13 steady-state pattern of impacts (caused by the specified emissions) multiplied by the steady-state
14 lifetime of the source gas for that emission pattern.

15
16 *The Pulse Global Warming Potential:* The standard climate metric proposed by the
17 Intergovernmental Panel on Climate Change (e.g. IPCC 2001), and adopted by the Kyoto
18 Protocol, is the Global Warming Potential (GWP); this is time integrated radiative forcing
19 due to a pulse emission of a unit mass of gas. The use of the GWP is now deeply

1 embedded and in widespread acceptance by the user community for the Kyoto group of
 2 greenhouse gases. For clarity, this will henceforth be referred to as the pulse GWP
 3 (PGWP). It can be quoted as an absolute PGWP (APGWP) (e.g. in units of
 4 $\text{Wm}^{-2}\text{kg}^{-1}\text{year}$) or as a dimensionless value by dividing the APGWP by the APGWP of a
 5 reference gas, normally CO_2 . A user choice is the “time horizon” over which the
 6 integration is performed. There is no obvious choice for this; the Kyoto Protocol chooses
 7 a 100 year GWP.

8
 9 For a gas x , if A_x is the radiative forcing per kg, α_x is the lifetime, and H is the time
 10 horizon then

$$11 \quad APGWP^x(H) = \int_0^H A_x \exp(-t/\alpha_x) dt = A_x \alpha_x [1 - \exp(-H/\alpha_x)] \quad (2.1)$$

12
 13
 14
 15 The APGWP for CO_2 is more complicated, because its atmospheric lifetime cannot be
 16 represented by a simple exponential decay. All GWPs depends on the APGWP for CO_2 .
 17 The APGWP of CO_2 again depends on the radiative efficiency for a small perturbation of
 18 CO_2 from the current level of about 378 ppm. The radiative efficiency per kilogram CO_2
 19 has been calculated using the same expressions as in IPCC (2001), but with an updated
 20 background CO_2 mixing ratio of 378 ppm. For a small perturbation from 378 ppm the RF
 21 is $0.01413 \text{ W m}^{-2} \text{ ppm}^{-1}$. The CO_2 response function is based on an updated version of
 22 the Bern carbon-cycle model, using a background CO_2 concentration of 378 ppm. The
 23 increased background concentrations of CO_2 means that the airborne fraction of emitted
 24 CO_2 is enhanced, contributing to an increase in the APGWP for CO_2 . The APGWP
 25 values for CO_2 for 20, 100, and 500 years time horizons are 2.47×10^{-14} , 8.69×10^{-14} , and
 26 $28.6 \times 10^{-14} \text{ W m}^{-2} \text{ yr (kg(CO}_2))^{-1}$.

27
 28 *The Sustained Global Warming Potential:* A related metric is the version of the GWP for
 29 a sustained (rather than pulse) emission (or SGWP) which gives the time-integrated
 30 radiative forcing for a sustained step change in emissions. The SGWP has been in use for
 31 a number of years, but its formulation is clearly spelt out in the appendices of Berntsen *et*
 32 *al.* (2005).

33
 34 The change in concentration, ΔC , as a function of time for a unit mass emission is given
 35 by

$$36 \quad \Delta C(t) = \alpha_x (1 - \exp(-t/\alpha_x)) \quad (2.2)$$

37
 38
 39
 40 and so the ASGWP is given by

$$41 \quad ASGWP^x(H) = \int_0^H A_x \alpha_x (1 - \exp(-t/\alpha_x)) dt = A_x \alpha_x [H - \alpha_x (1 - \exp(-H/\alpha_x))] \quad (2.3)$$

42
 43
 44

1 Again, the formulation of the ASGWP for CO₂ is more complex, and is given in
 2 Appendix A of Berntsen et al. (2005), using the same carbon cycle model as used for the
 3 GWP (and hence consistent with IPCC, 2001).

4
 5 *The Global Temperature Change Potentials:* A more recently proposed group of metrics
 6 (Shine et al., 2005a) are the pulse and sustained Global Temperature Change Potential
 7 (PGTP and SGTP) which have rather different characteristics (they are “end-point”
 8 metrics i.e. the temperature change at a particular time in the future, rather than a time
 9 integrated one). Arguably the GTPs are more relevant, as they address an actual climate
 10 impact (temperature change), rather than the more abstract integrated radiative forcing.
 11 Note that although not an integrated quantity they still rely on integrating the radiative
 12 forcing over time. A disadvantage of these is that they are not accepted for widespread
 13 use. To allow a transparent formulation of the GTPs, Shine et al. (2005a) adopted a
 14 simple climate model which allowed analytical forms of the GTPs to be derived, although
 15 this is by no means a requirement. The inclusion of this climate model means that
 16 additional parameters are required to be defined – the timescale of the climate response, τ ,
 17 and the heat capacity of the climate system, C (or equivalently, C and the climate
 18 sensitivity parameter, λ – the three parameters are related since $\tau=C\lambda$).

19
 20 The APGTP for gas x is given by

$$APGTP^x(H) = \frac{A_x}{C(\tau^{-1} - \alpha_x^{-1})} [\exp(-H/\alpha_x) - \exp(-H/\tau)] \quad (2.4)$$

21
 22
 23
 24
 25
 26 Again, a more complex relationship is required for CO₂ and (2.4) is only applicable
 27 provided τ is not equal to α . Details are given in Shine et al. (2005a).

28
 29 Shine et al. (2005a) point that although the pulse form of the GTP has some appeal, it
 30 appears that the simple climate model does not well represent the response of the climate
 31 system to a pulse emission; it will be retained here for illustrative purposes only. Also, for
 32 any case where $H \gg \alpha_x$ (which is often the case for aviation emissions), the PGTP will
 33 be very small, as the climate system will have “forgotten” about the pulse emission.
 34 However, Shine et al. (2007) have proposed an alternative use of the PGTP, consistent
 35 with EU policy of restricting warming below some target amount at some future time.
 36 This application shows clearly that as the target is approached, it becomes more
 37 “valuable” to reduce short-lived emissions. At times well before the target time, it is the
 38 long-lived species that exert more influence on the temperature at the target time.

39
 40 The ASGTP for gas x is given by

$$ASGTP^x(H) = \frac{\alpha_x A_x}{C} \left\{ \tau [1 - \exp(-H/\tau)] - \frac{1}{(\tau^{-1} - \alpha_x^{-1})} [\exp(-H/\alpha_x) - \exp(-H/\tau)] \right\} \quad (2.5)$$

41
 42
 43
 44
 45

1 Shine et al. (2005a) provide details of the CO₂ and $\tau=\alpha$ cases. As detailed by Shine et al
2 (2005a), and, for long time horizons, the PGWP and SGTP asymptote to the same result,
3 which allows an alternative interpretation of the GWP, and makes the distinction between
4 the choice of pulse and sustained emissions arguably less important.

5
6 It would be straightforward to develop metrics which are analogous to the PGTP and the
7 SGTP, but which consider the forcing at time H.
8

9 *2.2.3. Uncertainties of metric approaches*

10
11 There is considerable controversy about the application of emission metrics to assess the
12 effect of aviation non-CO₂ emissions. IPCC (1999) stated that the global warming
13 potential “has flaws that make its use questionable for aviation emissions” and that “there
14 is a basic impossibility of defining a GWP for aircraft NO_x”. Wit et al. (2005) echo these
15 sentiments, concluding that “GWPs are not a useful tool for calculating the complete
16 suite of aircraft effects”. An undesirable side effect of the negative stance is that it has led
17 some policymakers and other groups to apply the RFI as if it is some kind of alternative
18 to the GWP (see Forster et al., 2006).
19

20 Others have taken a more pragmatic stance than IPCC, and attempted to develop GWPs
21 for aviation emissions, whilst recognising the caveats. The first attempt appears to be by
22 Klug and colleagues in a series of unpublished reports as part of the EC Framework 5
23 Cryoplane project. More recently Svennson et al. (2004) has provided GWP values for
24 aviation, based partly on the Klug approach. Wild et al. (2001) and Stevenson et al.
25 (2004) have generated GWP values (although they did not label them as such) for
26 aviation NO_x emissions. These are presented in the AR4 IPCC report. Forster et al.
27 (2006) have also quoted GWP values for a range of aviation emissions, based on the
28 Stevenson and Wild numbers.
29

30 It is certainly true that major caveats are required in the presentation and application of
31 any currently proposed emissions metric. However, it needs to be clearly recognised that
32 some difficulties are not a function of the metric design but more fundamental limitations
33 of our understanding of atmospheric processes. One example is the impact of persistent
34 contrails on cirrus clouds; these certainly do preclude confident evaluation of values of
35 GWPs, but the problem is much deeper than the evaluation of metrics – *any* attempt to
36 quantify their impact, using even the most sophisticated climate models, would face
37 similar limitations. Other limitations are more structural, such as the problem in using
38 global-mean values for NO_x emissions, as discussed in Section 2.1.4, when compensation
39 between negative forcings at a global level may not apply at the hemispheric level.
40

41 One other cited difficulty with emissions metrics in the context of aviation is that some
42 effects, particularly persistent contrail production, are not clearly related to emissions by
43 the engine. Contrails are more a function of the background atmosphere, than they are of
44 the emissions, with the water vapour (and particulate) emissions providing a trigger.
45 Forster et al. (2006) propose that the contrail forcing is related to CO₂ emissions, which it
46 is argued is valid provided that a fleet-wide approach is taken, and that the height and

1 latitude distribution of emissions remains similar to the present day fleet. Indeed this
2 approach of using fuel use as a proxy is embedded in calculations of global mean contrail
3 cover (e.g. Sausen et al. 1998). It has been argued that flight km is a better way of doing
4 this, but either approach can only be applied at some time or space aggregated basis,
5 rather than for an individual flight.

6
7 Quantification uncertainties also need to be assessed when evaluating metrics. In
8 particular more uncertain effects should not necessarily be given an equal weight to the
9 role of carbon dioxide emissions in which we have a good level of confidence. These
10 uncertainties are indicated by error-bars for NO_x and contrails in Section 2.4. Efficacy
11 (see Section 2.1.2) can also influence this judgement.

12
13 Each metric and timescale chosen essentially gives a different viewpoint on the
14 importance of various effects. Failing to show error bars for non-CO₂ effects may not
15 give an accurate measure of understanding. Also different metrics address different
16 policy concerns and apply different weightings to these. They therefore factor in policy
17 decisions (e.g. about the relative importance of temperature change in the next 20 or 100
18 years). These metric choices and the effects of making them need to be carefully
19 considered. We recommend that a range of metrics covering different time periods are
20 given.

21
22
23 There are uncertainties associated with GWPs. The 95% uncertainty in the AGWP for
24 CO₂ was estimated by Forster et al. (2007) to be ±15%, with equal contribution from the
25 CO₂ response function and the RF calculation. The uncertainties of other long lived
26 greenhouse gas GWPs were taken to be ±20%. The simplifications made to derive the
27 standard GWP index include, set $g(t) = 1$ (i.e., no discounting) up until the time-horizon
28 (TH), and then $g(t)=0$ thereafter, the choice of a 1 kg pulse emission, the definition of the
29 impact function, $I(\Delta C)$ as the global mean RF, the assumption that the climate response is
30 equal for all RF mechanisms, and the evaluation of the impact relative to a baseline equal
31 to current concentrations (i.e., setting $I(\Delta C_r(t)) = 0$). The criticism of the GWP metric
32 have focused on all of these simplifications (e.g. Smith and Wigley, 2000, O'Neill, 2000;
33 Bradford, 2001; Godal, 2003). However, as long as there is no consensus on what is the
34 relevant impact function ($I(\Delta C)$) and temporal weighting function to use (both involve
35 value judgements), it is difficult to assess the implications of the simplifications
36 objectively (O'Neill, 2000; Fuglestedt *et al.*, 2003).

37
38 Berntsen et al. (2005) have examined the climate response due to ozone perturbations
39 resulting from regional emissions of NO_x or CO. Using a combination of chemical
40 transport models and general circulation models they have studied the response in O₃ and
41 OH concentrations from emission perturbations in Europe and southeast Asia. The results
42 for radiative forcing and climate sensitivities have been incorporated to examine the
43 potential for improving the concept of GWPs in order to represent more fully the forcings
44 due to short-lived species. They propose a modified GWP for a sustained-step emission
45 change which includes variations in the climate sensitivity parameter under different
46 climate change mechanisms. Their results indicate a higher latitudinal gradient in O₃ due

1 to NO_x emissions than calculated with CO emissions. Although they state that they are
2 unable to conclude whether real O₃ perturbations will in general result in a different
3 climate sensitivity from CO₂, they are able to conclude that for O₃ high-latitude emissions
4 of NO_x lead to climate perturbations with ~10-30% higher climate sensitivities. Their
5 results for CO however showed little regional dependency. Berntsen et al. (2005)
6 therefore support the idea that regionally different weighting factors for the climate
7 sensitivity parameter are necessary for emissions of NO_x whilst for CO a single global
8 number may suffice. They note however that calculating metrics for short-lived species
9 by necessity requires the use of atmospheric models and that the derived metrics will be
10 more model dependent than those calculated for long-lived species.

11
12 The adequacy of the GWP concept has been widely debated since its introduction
13 (O'Neill, 2000; Fuglestedt et al., 2003). By its definition, two sets of emissions that are
14 equal in terms of their total GWP weighted emissions, will not give equivalence in terms
15 of temporal evolution of the climate response (Smith and Wigley, 2000; Fuglestedt *et*
16 *al.*, 2000). Using a 100 year time horizon as in the Kyoto Protocol, the effect of current
17 emissions reductions (e.g. during the first commitment period under the Kyoto Protocol)
18 that contain a significant fraction of short-lived species (e.g. methane) will give less
19 temperature reductions towards the end of the time horizon compared to reductions of
20 CO₂ emissions only. GWPs can really only be expected to produce identical changes in
21 one measure of climate change – integrated temperature change following emissions
22 impulses – and only under a particular set of assumptions (O'Neill, 2000). The GTP
23 metric (section 2.2.2.2) provides an alternative approach by comparing global mean
24 temperature change at the end of a given time horizon. Compared to the GWP, the GTP
25 gives equivalent climate response at a chosen time, whilst placing much less emphasis on
26 near term climate fluctuations caused by emissions of short-lived species (e.g. methane).
27 However, as long as it has not been determined, neither scientifically, economically nor
28 politically, what is the proper time horizon for evaluating “dangerous climate change”,
29 the lack of temporal equivalence does not invalidate the GWP concept or provide a
30 guidance to replace it. O'Neill (2003) have argued that the disadvantages of GWPs are
31 likely to be out-weighed by the advantages. This can be done by showing that the cost
32 difference between a multi-gas strategy and a CO₂-only strategy is likely to be much
33 larger than the difference between a GWP-based multi-gas strategy and a cost-optimal
34 strategy (accounting for damage and mitigations costs). Thus although it has several
35 known short comings, the GWP remains the recommended metric to compare future
36 climate impact of emissions of long lived climate gases. although it is possible to
37 calculate the GWP for short-lived species, these have not been adopted by policy makers
38 for a variety of reasons (IPCC, 2001; Berntsen et al., 2005 and Shine et al., 2005b). These
39 include for example the robustness of model simulations used to predict the response in
40 ozone (and methane) due to an emission of NO_x, and the ability to determine the global
41 impact resulting from regional perturbations to short-lived species.

42
43 Shine et al. (2007) have examined the dependence of the climate sensitivity parameter, λ ,
44 on a pulse emitted Global Temperature Potential (GTP). The climate sensitivity
45 parameter was varied from 0.4 K(Wm⁻²)⁻¹ to 1.2 K(Wm⁻²)⁻¹ (as suggested by IPCC, 2001)
46 and the impact on the time for the climate response to reach an increase of 2°C above pre-

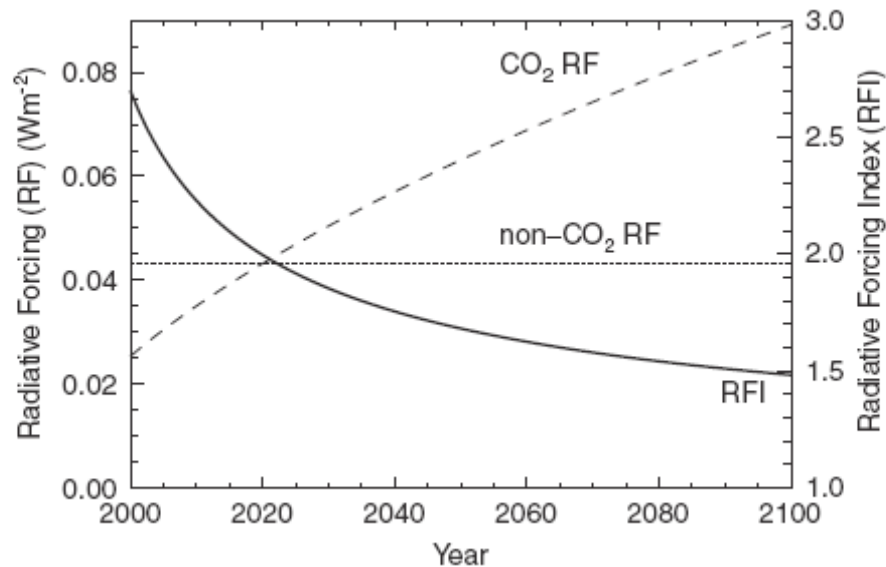
1 industrial times was recorded. Their results showed a marked shift in the time for the
2 climate response from 2067 with $\lambda=0.4 \text{ K(Wm}^{-2}\text{)}^{-1}$ to 2035 with $\lambda=1.2 \text{ K(Wm}^{-2}\text{)}^{-1}$. This
3 result clearly emphasises that any uncertainty in the climate sensitivity parameter can
4 have a significant impact on the appropriate metric. Any application of such a metric will
5 therefore have to include a time dependency as our knowledge of the climate system
6 increases and we move towards the target date.

7
8 For any purely physical metric it is important to note the difficulties when attempting to
9 maintain climate stabilisation close to and after the target time. Irrespective of these
10 difficulties the GTP has distinct advantages over GWP not least because it is further
11 down the cause-and-effect chain. It maintains a level of transparency similar to the GWP
12 metric and could provide valuable information to policymakers in determining
13 appropriate new technological and economic options.

17 *2.2.4. Incorrect application of metrics – Radiative Forcing Index, an example*

18
19 In the context of aviation, a common metric approach is to use an uplift factor of 2-3 to
20 account for non-CO₂ effects of aviation. For example the recent inclusion of aviation
21 within the EU emissions trading scheme has suggested an RFI value of 2 be used to
22 compensate for the additional impacts of emissions from aircraft at altitude (see Section
23 3.5). The use of an uplift factor originates from a mis-application of the radiative forcing
24 index (RFI). It is worth spending some time discussing its specific flaws here. An RFI of
25 2.7, calculated from the IPCC-1999 Special Report is often used as an uplift factor to
26 weight the impact of CO₂ emissions from aviation in order to account for the non-CO₂
27 effects. Such an approach is scientifically flawed for a number of reasons.

28
29 1) Most importantly RFI is an instantaneous evaluation that does not account for the
30 lifetime of emission and thereby overestimating the role of short-lived effects. This is
31 highlighted by Forster et al. (2006) which illustrates how, with constant emissions for the
32 year 2000, the forcings and RFI would vary with time (see Figure 7). It is important to
33 note that due to the long lifetime of carbon dioxide, CO₂ concentrations and the associate
34 RF increases gradually with its emission. Aviation has grown rapidly over recent decades
35 and as a result other non-CO₂ forcings have outgrown the RF for CO₂ alone, thereby
36 culminating in a relatively high value for the RFI.



1
2 *Figure 7. A scenario for sustained present-day emissions illustrating how CO₂ and its RF (dashed*
3 *line) will continue to increase, whereas the non-CO₂ effects (dotted line) have roughly stabilised*
4 *with the emissions and are not expected to change. As a consequence of this the RFI (solid line)*
5 *does not remain constant, but decreases over time (from Forster et al. 2006).*
6

7 Using such a metric may not bring climate-benefit. For example the aviation industry
8 could argue for a reduction in an uplift factor, by flying lower to produce less contrails at
9 the expense of increased CO₂ emissions. Although in the long-term the increased CO₂
10 would warm climate, using an RFI metric would incorrectly predict climate benefit,
11 where none existed.
12

13 2) The current RFI depends on past emissions, using it to evaluate future emissions is
14 flawed. The current high value results from rapid past growth in aviation traffic, where
15 non-CO₂ forcing effects have grown considerably faster than the CO₂ forcing. Therefore
16 using such a metric effectively penalises the aviation industry's past rapid growth, which
17 may be unfair. Although, if aviation continues to grow rapidly its use may be more
18 justifiable.
19

20 3) Uncertainties are not taken into account. As discussed earlier in this section,
21 uncertainties in the non-CO₂ effects of aviation preclude an accurate evaluation of the
22 non-CO₂ forcing terms. Using latest RF estimates for aviation from Sausen et al. (2005)
23 would reduce the RFI to around 1.9. However, if aviation induced cirrus effects were
24 included RFI could be much bigger (~4, taking RF estimates from Sausen et al., 2005).
25

26 4) Similar uncertainties also exist for RFI as they do for the other metrics. RFI does not
27 account for regional variation in forcing or response and it sums over very different
28 effects, happening on different spatial scales and different timescales.
29

30 5) A similar RFI-type metric may need to be applied to other sectors for consistency (see
31 Section 3.5). An RFI for shipping would likely be negative, due to SO₂ emissions leading
32 to sulphate aerosol formation and an indirect effect on clouds. These effects have a larger

1 negative instantaneous forcing than their positive forcing resulting from CO₂ emissions.
2 However, in the long-term ships will still produce climate warming because the long-
3 lived CO₂ warming outlasts the sulphate cooling, yet applying such an RFI metric would
4 suggest incorrectly that ships are actually beneficial for climate change (see Section 3.5
5 for further discussion).

6 7 2.3. Present state of measurements and data analysis

8
9 International assessments by WMO/UNEP, IPCC, IGAC, SPARC and EUROTRAC have
10 all indicated that the largest uncertainties when assessing air quality and climate change
11 result from:

- 12
- 13 • the transport of aerosols, ozone and gases that control the concentration, over long
14 distances;
- 15 • possible changes in the oxidising capacity of the troposphere, with direct
16 consequences for the removal of pollutants from the atmosphere;
- 17 • the potential influence of water vapour, aerosol and clouds on the climate,
18 including trends and the indirect effect of aerosols on cloud formation;
- 19 • and variations in stratosphere-troposphere exchange as a result of climate change.

20
21 As emphasised in the WMO (2007) report, ‘changes to the temperature and circulation of
22 the stratosphere affect climate and weather in the troposphere’, highlighting the
23 importance of indirect perturbations to the highly-coupled atmospheric system.

24
25 The impact of aviation on the global environment occurs through the emission of gases
26 and particles directly into the atmosphere, which contribute to global change by altering
27 the concentration of atmospheric greenhouse gases and triggering the formation of
28 contrails and aviation induced cirrus. Localised air pollution, in the vicinity of airports,
29 results from the emission of gases and particles from aircraft and associated ground
30 transport and infrastructure. It is evident that not only could the aviation industry benefit
31 from the provision of a long term monitoring network, but that it could substantially
32 contribute through the use of commercial in-service aircraft as observational platforms of
33 atmospheric composition.

34
35 In the early 1970s NASA’s Global Atmospheric Sampling Programme (GASP) attempted
36 to make regular atmospheric observations using commercial aircraft. This philosophy was
37 again adopted in the early 1990s with research projects both in Europe and Japan. Whilst
38 the European (MOZAIC, NOXAR) approach was to provide routine observations, Japan
39 (JAL) opted for a biweekly ‘grab’ sampling technique. By the late 1990s this later
40 approach was also utilised in the European CARIBIC project with an instrumented
41 freight container for use primarily on short-haul destinations.

42
43 The EC programmes Measurement of Ozone and Water Vapour on Airbus Inservice
44 Aircraft (MOZAIC I, II and III) demonstrated the enormous scientific value of regular
45 observations made on board commercial aircraft in the monitoring and assessment of the
46 causes for observed changes in air quality and climate. MOZAIC ended in 2004 having

1 collected over 10 years worth of O₃ and H₂O vapour data, and 2 years of CO and NO_y
2 data. This approach has been shown to provide an invaluable facility with which to
3 maintain long term observations of the upper troposphere lower stratosphere, a region of
4 the atmosphere notoriously difficult to monitor but critical to improving our
5 understanding of climate change. Measurements from space and the ground in this region
6 are difficult to perform and do not achieve the necessary spatial resolution attainable with
7 in situ observations. Not only this, but with over 40,000 vertical profiles (obtained during
8 landing and take-off) from more than 100 airports world-wide, a large database of
9 observations have been made in developing countries where such data would otherwise
10 have been difficult to obtain.

11
12 The scientific and technological expertise gained through the MOZAIC process is now
13 being used in the design of a sustainable infrastructure suitable for routine global
14 observations onboard a fleet of commercial aircraft. IAGOS differs from MOZAIC in
15 many of its aims, including the design of instrument packages specifically aimed at
16 measuring aerosol and cloud parameters, which, as stated by the IPCC, are the most
17 uncertain contributors to climate change. IAGOS will also measure the important trace
18 gases thereby providing information crucial to our understanding of climate change
19 (including aviation's contribution) and the intercontinental transport of air pollution.

20 21 2.4. Present state of modeling capability/best approaches

22
23 Minimising the impact of aviation on the environment depends crucially upon the robust
24 understanding of our atmosphere and aviation's contribution to its change. Potential areas
25 of research cut across the disciplines of atmospheric science, economics and engineering
26 and require a holistic view of the potential gains to be made from improved technologies
27 (including alternative fuels) and operations. Mitigation options need to be carefully
28 considered in order to provide accountability within all transportation sectors without
29 inadvertently encouraging the misuse of resources which may result in environmental
30 damage. Ongoing scientific research aims to improve our understanding of the
31 atmosphere and the role of natural and anthropogenic emissions. A description of the
32 major activities currently focussed on aviation's contribution to atmospheric change are
33 described below.

34
35 In the USA, the PARTNER Center of Excellence is closely aligned with national and
36 international needs by providing a world-class research organization with leverage from a
37 broad range of stakeholder capabilities PARTNER fosters technological, operational,
38 policy and workforce advances for the benefit of mobility, economy, national security
39 and the environment, with involvement from 10 research institutes and more than 100
40 students. Particular emphasis is given to providing quantitative predictions and qualitative
41 assessments of aviation noise, emissions and their impacts. A key objective of
42 PARTNER is the improved communication and decision-making in addressing the
43 interdependent environmental effects of aviation.

44
45 To assist in the development and communication of future strategies for a sustainable UK
46 aviation industry, HEFCE provided financial support for a UK activity which combines

1 academic capability with knowledge transfer to the stakeholder community.
 2 Opportunities for Meeting the Environmental Challenge of Growth in Aviation
 3 (OMEGA) is a 2 year programme of activities which started in January 2007, and aims to
 4 develop a consolidated knowledge basis within the UK; an overview of where the 'gaps'
 5 in our understanding remain, together with potential solutions; and a 'neutral space' for
 6 dialogue between academia and the stakeholder community.

7
 8 The EC funded Integrated Project QUANTIFY aims to determine the climate impact of
 9 both present and future transport systems, including aviation, shipping and land-surface.
 10 The project, which began in March 2005 with funding for 5 years, uses improved
 11 emission inventories and more reliable models. The project provides forecasts and other
 12 policy-relevant advice with the assessment of several transport scenarios, and
 13 incorporates the exploitation of existing data with new field measurement, state-of-the-art
 14 numerical models and focused policy-relevant metrics for climate change. The project
 15 has already provided initial transport emission inventories, which have been incorporated
 16 into the appropriate modelling tools, and a variety of climate change metrics are under
 17 consideration. Through a European 'specific support action', ATTICA, also aims to
 18 provide a coherent set of assessments of the impact of transport emissions on ozone
 19 depletion and climate change.

20
 21 *2.5 Current estimates of climate impacts and uncertainties*

22
 23 In this section we present specific case studies in order to perform a quantitative
 24 comparison with which to evaluate different metrics on different timescales. For reasons
 25 previously discussed we only consider emission metrics here. We use 2002 emission data
 26 from AERO2K (see section 2.1.1) and associate each forcing agent with a particular
 27 emission (see Table 4). Table 4 also provides information on how each forcing agent is
 28 evaluated within these example metric frameworks.

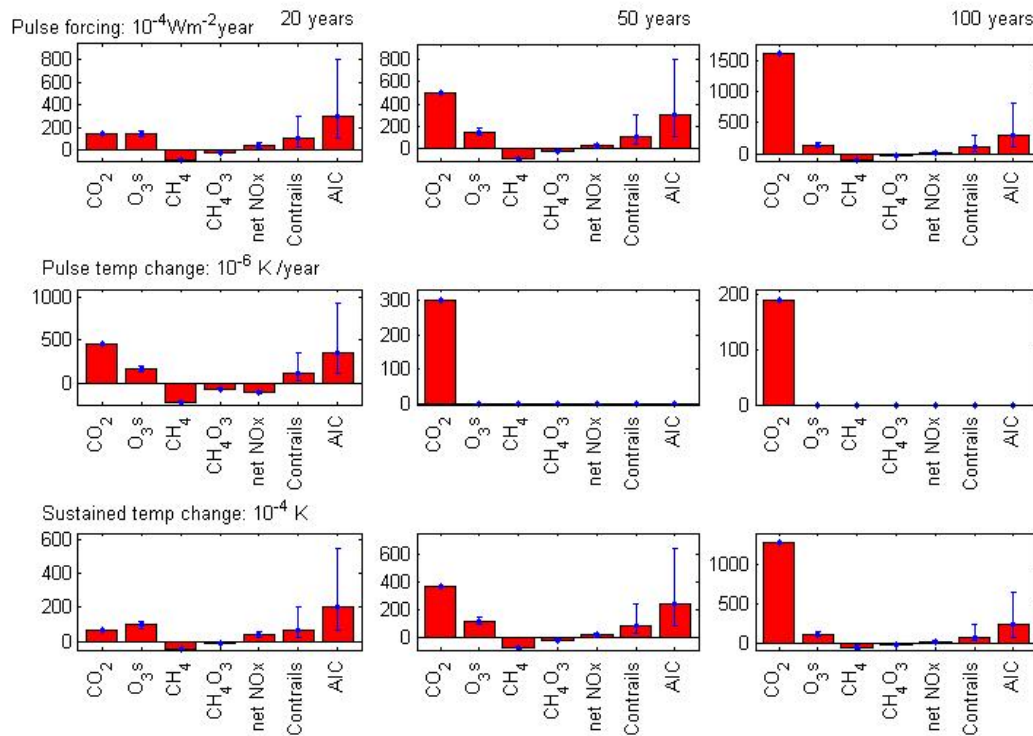
29

Mechanism	Time-scale (alpha)	Associated emission source	Notes
Carbon dioxide	Multiple	CO ₂	Metric evaluated with 4 term approximation to Bern carbon cycle model (Shine et al. 2005a)
Short-lived ozone production from NO _x	Weeks-month	NO _x	100 yr GWPs taken from Stevenson et al. (2004) or corrected Wild et al. (2001). For other time horizons assumes alpha(CH ₄) is 11.53 years alpha(O ₃) is 0.1 year
Methane reduction from NO _x	~12 Years	NO _x	
Ozone reduction from methane loss	~12 Years	NO _x	
Contrails	Hours	Distance travelled by aircraft fleet, assumed to relate to CO ₂ emissions	No associated emission, but assumed to be CO ₂ for simplicity. Using AERO2K and IPCC (2007) numbers the associated metrics are calculated assuming that 550 Tg CO ₂ corresponds to an RF of 10 mW/m ² , with a factor of three uncertainty

Water vapour	Days (troposphere); few years (stratosphere)	Water vapour	Not evaluated here as only thought significant for supersonic fleet
Aerosols	Days-week	SO ₂ , soot	Not evaluated – believed to be small effect
Aviation induced cirrus	Hours-days	N/A	Very uncertain for evaluate of metrics. However, as an example, A range of AIC values is used based on an RF between 10 mWm ⁻² and 80 mWm ⁻² with a best estimate of 30 mWm ⁻² . These rough values are taken from Forster et al. (2007), Table 2.9. These RFs are assumed to correspond to 550 Tg CO ₂

1
2
3

Table 4: Mechanism characteristics for metrics



4
5 Figure 8: Examples of the use of three metrics using AERO2K emissions (rows: using PGWP,
6 PGTP, SGTP to evaluate climate effect) evaluated at three time horizons (columns: 20, 50, 100
7 years). Units are $10^{-4} \text{ Wm}^{-2} \text{ year}$ (row 1); $10^{-6} \text{ K year}^{-1}$ (row 2); 10^{-4} K (row 3). NO_x evaluations
8 are based on averages of Stevenson et al. 2004 and Wild et al. 2001 numbers. AIC is aviation
9 induced cirrus. Note that the scale on the y-axes varies between frames. Note that no uncertainty
10 is given for CO₂ as there are none which are specific to their evaluation in the context of aviation.
11 Typically quoted uncertainties for CO₂ are $\pm 10\%$.

1
2 As examples of variation between metric choices, three metrics are evaluated in Table 5
3 (pulse GWPs, pulse GTPs, and sustained GTPs), for three time horizons (20 years, 50
4 years and 100 years). Table 5 presents the “per kg emitted” metrics. To evaluate the actual
5 impact of a fleet, these values must be multiplied by the actual mass emissions. Figures 8
6 and 9 do this for the AERO2K fleet (Table 1).

7
8 Uncertainties also need to be assessed when evaluating metrics. In particular more
9 uncertain effects should not necessarily be given an equal weight to the role of carbon
10 dioxide emissions in which we have a good level of confidence. These uncertainties are
11 indicated by error-bars for NO_x and contrails. Efficacy (see Section 2.1) can also
12 influence this judgement. Ponater et al. (2005) suggest that the efficacy for contrails is
13 roughly 0.6, which would mean that the contrail numbers in Table 5f could be weighted
14 by this factor, reducing their overall contribution.

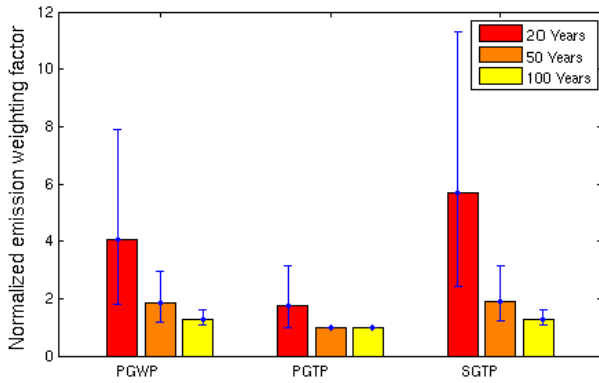
15
16 Figure 8 shows that at the 20-year time horizon, the short lived emissions are competitive
17 with CO₂ for all three metrics. The net NO_x effect varies between the cases but all three
18 metrics tell a generally similar story. At longer time horizons, CO₂ becomes increasingly
19 dominant, especially using the PGTP. The values using PGWP and SGTP become
20 increasingly similar at long time horizons.

21
22 Figure 9 presents an emissions form of an RFI where the total impact is divided by the
23 CO₂ only effect. Figure 9a neglects the highly uncertain aviation induced cirrus (AIC). It
24 illustrates that the emissions index tends to 1 (i.e. CO₂ dominance) as the time scale
25 increases, especially when using the PGTP. However, for the 20 year time horizon, the
26 non-CO₂ effects are clearly important when using the PGWP and SGTP, a characteristic
27 that could become even more marked if a shorter time horizon was chosen.

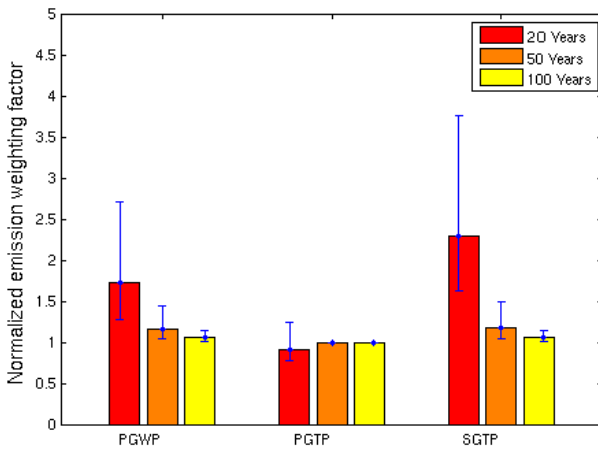
28
29 Figure 9b shows the impact of including the AIC, which has a particularly marked impact
30 at shorter time horizons. Figure 9c excludes the AIC but, for illustration, assumes that the
31 efficacy for contrails is 0.6, following Ponater et al. (2005), this acts to reduce the effect
32 of the short lived emissions, enhancing the dominance of CO₂.

33
34 As emphasized in Section 2.2, the choice of metric and time horizon depends on the
35 application to which the metrics are put, and there appears some merit in presenting
36 multiple indices/horizons, to illustrate these dependencies.

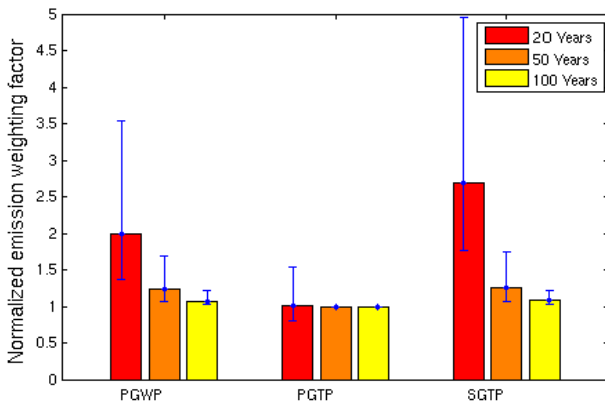
37



1



2



3

4 *Figure 9. Summary of Figure 8, where total aviation impact has been normalized to CO₂ impact creating*
 5 *an emission weighting factor appropriate to the current fleet. Error bars present uncertainties arising from*
 6 *NO_x and contrail forcings. Top: excluding the highly uncertain aviation induced cirrus (AIC). The*
 7 *uncertainties are the range of values presented in Table 5. Middle: Including AIC. Bottom: Excluding AIC,*
 8 *and assuming an efficacy of 0.6 for contrail forcing. Note that the scale on the y-axes varies between*
 9 *frames.*

10

1 a) Carbon dioxide (using Shine et al., 2005 parameterization)

Metric	Time Horizon (years)		
	20	100	500
APGWP ($\times 10^{-14}$ Wm ⁻² kg(CO ₂) ⁻¹ year)	2.7	9.1	29
APGTP ($\times 10^{-16}$ Kkg(CO ₂) ⁻¹)	8.3	5.5	3.5
ASGTP ($\times 10^{-14}$ K(kg(CO ₂) year ⁻¹) ⁻¹)	1.2	6.7	23

2

3 b) NO_x ozone production on short timescales. Stevenson (Wild)

Metric	Time Horizon (years)		
	20	100	500
APGWP ($\times 10^{-14}$ Wm ⁻² kg(NO ₂) ⁻¹ year)	510 (790)	510 (790)	510 (790)
APGTP ($\times 10^{-16}$ Kkg(NO ₂) ⁻¹)	590 (920)	0.33 (0.52)	0.0 (0.0)
ASGTP ($\times 10^{-14}$ K(kg year(NO ₂) ⁻¹) ⁻¹)	340 (530)	410 (630)	410 (630)

4

5 c) NO_x induced CH₄ reduction. Stevenson (Wild)

Metric	Time Horizon (years)		
	20	100	500
APGWP ($\times 10^{-14}$ Wm ⁻² kg(NO ₂) ⁻¹ year)	-350 (-380)	-420 (-460)	-420 (-460)
APGTP ($\times 10^{-16}$ Kkg(NO ₂) ⁻¹)	-900 (-990)	-3.4 (-3.7)	0.0 (0.0)
ASGTP ($\times 10^{-14}$ K(kg year(NO ₂) ⁻¹) ⁻¹)	-180 (-200)	-340 (-370)	-340 (-120)

6

7 d) Long-term ozone loss from CH₄ changes. Stevenson (Wild)

Metric	Time Horizon (years)		
	20	100	500
APGWP ($\times 10^{-14}$ Wm ⁻² kg(NO ₂) ⁻¹ year)	-78 (-130)	-95 (-150)	-95 (-150)
APGTP ($\times 10^{-16}$ Kkg(NO ₂) ⁻¹)	-200 (-330)	-0.77 (-1.2)	0.0 (0.0)
ASGTP ($\times 10^{-14}$ K(kg year(NO ₂) ⁻¹) ⁻¹)	-41 (-65)	-76 (-120)	-76 (-120)

8

1 e) Net NO_x Changes associated with all methane and NO_x effects. Stevenson (Wild)

Metric	Time Horizon (years)		
	20	100	500
APGWP (x10 ⁻¹⁴ Wm ⁻² kg(NO ₂) ⁻¹ year)	82 (286)	-8.8 (178)	-8.9 (178)
APGTP (x10 ⁻¹⁶ Kkg(NO ₂) ⁻¹)	-510 (-390)	-3.8 (-4.4)	0.0 (0.0)
ASGTP (x10 ⁻¹⁴ K(kg year(NO ₂) ⁻¹) ⁻¹)	120 (270)	-6.7 (140)	-7.1 (140)

2

3 f) Contrails, assuming 10 mWm⁻² for 550 Tg CO₂, factor of three uncertainty

Metric	Time Horizon (years)		
	20	100	500
APGWP (x10 ⁻¹⁴ Wm ⁻² kg(CO ₂) ⁻¹ year)	1.8	1.8	1.8
APGTP (x10 ⁻¹⁶ Kkg(CO ₂) ⁻¹)	2.1	0.0	0.0
ASGTP (x10 ⁻¹⁴ K(kg(CO ₂) year ⁻¹) ⁻¹)	1.2	1.5	1.5

4

5 g) AIC, assuming 30 mWm⁻² for 550 Tg CO₂, range based on an RF between 10 mWm⁻² and 80
6 mWm⁻². These ranges are taken from Forster et al. (2007), Table 2.9.

Metric	Time Horizon (years)		
	20	100	500
APGWP (x10 ⁻¹⁴ Wm ⁻² kg(CO ₂) ⁻¹ year)	5.5	5.5	5.5
APGTP (x10 ⁻¹⁶ Kkg(CO ₂) ⁻¹)	6.3	0.0	0.0
ASGTP (x10 ⁻¹⁴ K(kg(CO ₂) year ⁻¹) ⁻¹)	3.7	4.4	4.4

7

8 Table 5: Absolute values of the metrics for 3 different time horizons. a) for carbon dioxide
9 emissions. b) Short lived ozone production from NO_x emissions. c) CH₄ reduction from NO_x
10 emissions. d) The longer timescale ozone change associated with the CH₄ reduction. e) the net
11 effect of NO_x emissions (i.e. the sum of (b), (c) and (d)). f) contrails, based on CO₂ emissions.
12 Contrails metrics are given in terms of CO₂ and have an associated uncertainty that is estimated
13 to be a factor of three. g) Aviation-induced cirrus (AIC) based on CO₂ emissions. A range of AIC
14 values is used based on an RF between 10 mWm⁻² and 80 mWm⁻². These ranges are taken from
15 Forster et al. (2007). Metrics in Tables b)-e) are quoted in terms of NO_x emission. Uncertainties
16 are evaluated by quoting numbers from the two available studies (Stevenson et al., 2004 and Wild
17 et al., 2001).

18

19 2.5. Interconnectivity with other SSWP theme areas

20

21 The magnitude of any climate response due to aviation will rely heavily on our
22 understanding of the background atmosphere (composition and meteorology) as well as
23 our ability to accurately represent any perturbations to the atmosphere due to aviation.
24 This SSWP will inevitably draw upon the conclusions and recommendations found in all
25 other SSWPs. It is important however to note that other SSWPs may not be dependent
26 upon the outcomes of this SSWP which is aimed at providing an overview of the metrics
27 available for comparison of the climate impacts due to aviation.

3. Outstanding limitations, gaps and issues that need improvement

3.1. Science

• Assessment: It is now over 7 years since the publication of the IPCC Special Report on Aviation and the Environment and during this time substantial advances to our understanding have been made. It is therefore timely to consider whether a new IPCC report, again focusing on aviation and/or the transportation sector as a whole, should be instigated. The specific support action ATTICA started in June 2006 and will provide 3 assessment reports covering the impact of emissions from the individual transport sectors: land traffic; shipping and aviation. A further assessment will consider the metrics that describe, quantify and compare the atmospheric impacts of transport emissions. It is important to note however that focus within ATTICA will be given to European research. Godal (2003) also suggested that an assessment of the literature on alternative approaches to the use of GWPs as a suitable metric of climate change is necessary, and that this would not only represent a major step forward in improving our understanding of these issues, but that it is necessary if a different metric is to be implemented in the future. An assessment of this kind may in turn generate further studies on the political feasibility of various metrics, a critical issue when it comes to their implementation. A further discussion of these policy-related issues is given in Section 3.4. [*Priority Task As1a & b, Section 4*]

• Efficacy: Joshi et al. (2003) found that, in a study of three GCMs, the climate sensitivities (λ), defined as the ratio of the globally averaged surface temperature change to radiative forcing, revealed generic deviations from a base case with global CO₂ perturbations. In general, upper tropospheric O₃ increases produced lower values of λ whilst lower stratospheric O₃ perturbations lead to higher values of λ . Extratropical forcings also indicated higher λ values than found for tropical forcings. Forster et al. (2007) also found that the efficacies were within about 50% of 1.0 for a range of mechanisms and models. The efficacy for contrails was considerably smaller than 1.0 in one model (Ponater et al., 2005). Further examination of the efficacy for contrails and ozone especially are needed in a variety of different models to understand this further. [*Priority Task A1, Section 4*]

• Impact of local effects on regional/global change – variations with metrics: A modelling intercomparison is required to examine the impacts of local radiative effects (e.g. contrails, ozone) on global climate change. Historically the radiative responses due to all effects were added together irrespective of either their sign or geographical extent. It is this addition of the effects that has led to the formulation of a radiative forcing index (RFI) for aviation of 2.7 (IPCC, 1999) in order to account for the non-CO₂ effects of aviation. The true impact of all radiative effects (positive and negative, local and global) on the climate system therefore needs to be addressed in order to confirm whether an additive approach is appropriate. [*Priority Task A2, Section 4*]

• Timescales: Probably as a result of convenience and simplicity, the chosen metric to compare the climate impact of these greenhouse gases was the 100-year Global Warming

1 Potential (GWP) as calculated by the Intergovernmental Panel of Climate Change Second
2 Assessment Report (IPCC, 1995). The 100 year timescale may have been chosen
3 arbitrarily as this was the middle value of 20, 100 and 500 year GWPs presented in the
4 report. A full assessment of the range of impacts, using a spectrum of metrics and
5 timescales, should be conducted with a variety of models on a single future climate
6 scenario. Note the decision of timescale has a large socio-political element involved and
7 also impacts discount rates - do we care as much about our grandchildren as our children,
8 and what about our great, great grand children? (see Section 3.4). [*Priority Task A3,*
9 *Section 4*]

10
11 • Cancelling negative and positive effects: Metrics could be adopted which consider
12 local inputs (averaged globally) rather than global mean inputs. One difficulty with this
13 approach however is the degree to which the local impact on the climate system remains
14 local and whether the amount of ‘spread’ varies depending upon the mechanism (species)
15 responsible for the initial climate change. [*Priority Task A4, Section 4*]

16
17 • Pulse emissions, sustained emissions or realistic scenario: Using pulse or sustained
18 emissions can give very different interpretations of climate impact (See Section 2.4).
19 Advantageously, pulse and sustained emissions lead to simple often analytic reproducible
20 metrics that are not prejudicing the future scenario of aviation emissions and would be
21 more or less invariant with time. However, choosing a realistic growth scenario (e.g. Lim
22 et al 2007; Wit et al. 2005) can give a more relevant metric. For example, if aviation
23 continues to grow at an exponential rate, aviation's non-CO₂ effects on climate change
24 would remain proportionally similar to CO₂ as that expected using the current radiative
25 forcing index of around 2, whereas using a GWP metric would underestimate the role of
26 non-CO₂ effects. [*Priority Task A5, Section 4*]

27
28 • Background scenario: The background scenario choice affects metric evaluation.
29 Further, as background atmospheric composition and temperature changes into the future
30 metric values will change. The most obvious and predictable change is that as
31 concentrations of CO₂ rise its radiative effect saturates, therefore non-CO₂ effects
32 become more significant. A question leads from this as to whether metrics, when in use,
33 should be reevaluated from time to time depending on the current background atmosphere.
34 Also development of knowledge and understanding could lead to future metric re-
35 evaluation. [*Priority Task A6, Section 4*]

36 37 38 3.2. Measurements, analysis and modelling capability

39
40 IPCC (2001) highlighted that ‘further action is required to address remaining gaps in
41 information and understanding’. Focus should therefore be given to the necessary
42 research needed in order to improve the ability to detect, attribute and understand climate
43 change, with a reduction in the uncertainties, and an aim to forecast future perturbations.
44 Special emphasis should also be given to the need for additional long term observations
45 following the decline in monitoring networks, an effort encouraged by the IPCC report.
46 Together with improved observational capacity however is the need for appropriate

1 modelling and process studies. Of relevance to the aviation industry, the IPCC report
2 notes:

3 ‘Systematic observations and reconstructions:

- 4 • Reverse the decline of observational networks in many parts of the world
- 5 • Sustain and expand the observational foundation for climate studies by providing
6 accurate, long term, consistent data including implementation of a strategy for
7 integrated global observations
- 8 • Improve the observations of the spatial distribution of greenhouse gases and
9 aerosols

10 Modelling and process studies:

- 11 • Improve understanding of the mechanisms and factors leading to changes in
12 radiative forcing
- 13 • Improve methods to quantify uncertainties of climate projections and scenarios,
14 including long-term ensemble simulations using complex models
- 15 • Improve the integrated hierarchy of global and regional climate models with a
16 focus on the simulation of climate variability, regional climate changes and
17 extreme events.’

18
19 As stated in IPCC (2007) one of the largest uncertainties in predicting future climate
20 change is still related to the potential impact of aerosols and clouds on the global
21 radiation budget. These uncertainties are critical to determining the full contribution of
22 aviation to total anthropogenic climate change. Additional research on contrails and
23 aviation induced cirrus (including their occurrence and radiative properties), together
24 with the provision of data on aerosols, clouds and radiatively active gases and precursors,
25 is paramount to the construction of appropriate mitigation options.

26
27 An initial report of findings and recommendations by the PARTNER and the USA Joint
28 Planning and Development Office, based on a workshop on The impacts of aviation on
29 climate change, June 2006, (recently published in summary form by Wuebbles et al.
30 2007) highlighted the need for focused research efforts to ‘address uncertainties and gaps
31 in our understanding of current and projected impacts of aviation on the climate and to
32 develop metrics to characterise these impacts’. They also went further to suggest that this
33 could be achieved through the coordination and/or expansion of existing and planned
34 climate research programmes together with new activities. The short term research needs
35 identified, included:

- 36 • A model and measurement intercomparison.
- 37 • In-situ probing and remote sensing (including space-borne sensors) of aging
38 contrail-cirrus and aircraft plumes.
- 39 • Regional modelling studies of supersaturation and contrail formation, including
40 evaluation of satellite observational capability.
- 41 • Calculation of radiative forcing from cirrus and contrails including studies of
42 efficacy.
- 43 • Exploration of alternative metrics including their reliability.

44 In the long term the following were suggested:

- 45 • Field campaigns to examine HO_x-NO_x chemistry in the upper troposphere.

- 1 • Forecasting methods for supersaturation (possibly based on commercial aircraft
2 measurements).
- 3 • Development of prognostic methods for the calculation of cloud fraction within
4 atmospheric models.

5 6 3.3. Interconnectivity with other SSWP theme areas

7
8 See Section 2.8

9 10 3.4. Interconnectivity with comprehensive transport policy

11 12 3.4.1. *Policy interface issues*

13
14 Lee & Sausen, 2000 concluded that if aviation participated in an open regime of CO₂
15 emissions trading (i.e. intersector with capped global CO₂ emissions), where overall
16 aviation was a purchaser of CO₂ permits from other sectors, the result would be a larger
17 radiative forcing from aviation emissions (including NO_x) than if the emissions had
18 originated from sectors operational at the Earth's surface. Alternatively, if aviation
19 participated in a closed regime of CO₂ emissions trading (i.e. intrasector with capped
20 global CO₂ emissions) the total radiative forcing from aviation emissions could be greater
21 or lesser depending on the temporal and geographical location of emissions. It is
22 therefore possible to envisage a scenario where the effects of emissions trading with
23 capped global CO₂ emissions could increase the radiative forcing from aviation.

24 This section is provided to give a short perspective of the way metric use may depend on
25 the policy question being asked. It is emphasized that the authors of this report are
26 climate scientists, and are not experts in policy issues. It presents one, perhaps rather
27 limited, perspective on this issue.

28 The overall stated aim of the UN Framework Convention on Climate Change (UNFCCC)
29 (<http://unfccc.it>) is to stabilise greenhouse gas *concentrations* at a level that will avoid
30 dangerous climate change; the required level has not been defined and is the subject of
31 intense debate. The Kyoto Protocol, which incorporates the UNFCCC set emission
32 targets, relative to 1990 levels, for signatories to the treaty. These emission targets do not
33 appear to have stabilisation, let alone a defined stabilisation target, in mind. The targets
34 are set in terms of CO₂ equivalent emissions for 6 groups of greenhouse gases (CO₂, N₂O,
35 CH₄, the HFCs, the PFCs and SF₆), where CO₂ equivalence is determined using the 100
36 year (pulse) GWP. The Kyoto Protocol covers the period up until 2012 with the
37 negotiations for the period beyond 2012 currently active. It is not clear whether any new
38 protocol would include emissions beyond the group of six gases mentioned above. It
39 could be argued that for consistency with the operation of the Kyoto Protocol, the 100-
40 year GWPs, despite all the caveats in their derivation, are the most appropriate metric to
41 use in assessing non-CO₂ emissions from aviation.

1 The 100 year timescale may have been chosen arbitrarily as this was the middle value of
2 20, 100 and 500 year GWPs presented in the report. It is also interesting to note that since
3 the Second Assessment Report (IPCC, 1995) there has been considerable revision to
4 many of the 100-year GWPs (e.g. the methane GWP has increased by over 25%), yet all
5 accounting under the Kyoto Protocol retains values from the original IPCC (1995) report.
6 Cost effectiveness of mitigation policy would likely improve with more accurate metrics.
7 Yet there is also an argument for a consistent policy landscape, allowing businesses and
8 sectors to make longer-term plans. These issues need to be considered when developing
9 new metrics.

10 More recently, the European Union has adopted a more specific target stating that the
11 global annual mean surface temperature increase should not exceed 2°C above pre-
12 industrial levels. (www.europa.eu/bulletin/en/200503/i1010.htm). It has been argued (see
13 for example Shine et al. 2007 for discussion and references), that metrics like the GWP
14 are ill-suited to such targets. The argument is that the GWP places equal emphasis on
15 emissions of long and short-lived gases, irrespective of when they are emitted. The
16 argument then follows that at times distant from when the target will be achieved, the
17 emphasis should be on the longer-lived gases; emissions of short-lived gases will have
18 only a small impact on climate change at the target time. However, as the time of the
19 target is approached, increasing emphasis should be placed on the short-lived gases, as
20 their influence on temperatures becomes greater. Hence, in this view, the value of
21 metrics, relative to CO₂ changes as the target is approached. Results indicate that it is
22 only at times less than 20 years before the target is reached that aviation's non-CO₂
23 emissions become important. Before that time CO₂ emissions are the dominant effect.
24 Such arguments assume that the rate of change of climate is much less important than the
25 total change at some distant point.

26 Multi-component abatement strategies to limit anthropogenic climate change need a
27 framework and numerical values for the trade-off between emissions of different forcing
28 agents (gases and aerosols). GWPs or other emission metrics provides the necessary tool
29 to operationalize comprehensive and cost-effective policies (Article 3 of the UNFCCC) in
30 a decentralised manner so that multi-gas emitters (nations, industries) can compose cost-
31 effective mitigation measures according to a specified target by allowing for substitution
32 between different climate agents. The metric formulation depends on whether a long-term
33 target to comply with the UNFCCC goal of avoiding dangerous climate change is set
34 (either by a cost-benefit analysis or by a more political judgement), or if we are
35 concerned about reducing the impacts of climate change, but so far have not agreed on
36 any specific long-term target (as in the Kyoto Protocol). In both cases the metric
37 formulation requires knowledge of the contribution to climate change from emissions of
38 various components over time, i.e. their radiative efficiency and atmospheric residence
39 time. In addition, both formulations also involve input from economics. Economists have
40 argued that, ideally, the metric should be the outcome of an analysis that minimizes the
41 discounted present value of damages and mitigation costs (e.g. Manne and Richels,
42 2001). If a climate forcing reduction trajectory is formulated to achieve a long-term target
43 the proper trade-off between gases is then their relative contribution to that trajectory,

1 that is, the ratio of the shadow prices¹. Otherwise, if a long-term target is not set, the
2 proper trade-off is the relative contribution of various gases to the impacts, that is, the
3 ratio of the marginal damage costs². Substitution of gases within an international climate
4 policy with a long-term target and including economic factors is discussed in Sections
5 3.3.2 and 3.6 of IPCC WG III AR4.

6
7 The UNFCCC has requested that the International Civil Aviation Organisations (ICAO)
8 takes action on aviation emissions in recognition that a global approach is crucial to the
9 success of any action. In response ICAO has formed a Committee on Aviation
10 Environmental Protection (CAEP) with current tasks including the development of
11 guidance for states wishing to participate in emissions trading schemes and an improved
12 understanding of the potential tradeoffs between improvements in emissions of CO₂ and
13 the effect on other environmental effects. It is important however to note that the current
14 tasks within ICAO-CAEP do not themselves constitute the regulation of emissions. The
15 international co-ordination of taxes is difficult to implement since it is contrary to the
16 ICAO rules to levy the tax on fuel carried on international flights. The majority of
17 bilateral air service agreements responsible for regulating international air travel also
18 forbid air fuel taxation. It is mainly for this reason that the level of taxation experienced
19 by the aviation industry is currently low relative to road fuel taxes.

20
21 ICAO has recently endorsed the concept of emissions trading schemes for the aviation
22 industry and the European Union (EU) has now released a Directive to include aviation
23 within the EU's emission trading scheme with a view that the guiding principles can be
24 replicated in a workable worldwide model. For example, the EU suggest that the
25 coverage must be clear (e.g. including domestic, intra-European Union and all flights
26 landing or leaving the EU), trading entities should be all aircraft operators and carriers,
27 and the allocation of permits should occur at the EU level. Importantly they have voted
28 for a multiplier, of at least two, to be used to compensate for the additional impacts of
29 emissions from aircraft at altitude. The Stern Review (2007), chapter 15, suggested that
30 the auctioning of permits would raise valuable revenue and increase the speed of
31 adjustment to a carbon market. Not only this, but combining emissions trading with
32 taxation could provide additional revenue with strong incentives towards innovative
33 approaches to reduce aviation emissions. The EU emissions trading scheme states that
34 for aviation only 25 percent of emissions permits are to be auctioned (with an option to
35 increase this at a later date).

36
37 The Stern Review (2007) stated that the ultimate choice in taxation, trading or alternative
38 economic instruments is likely to be driven as much by political viability as by
39 economics. It was also suggested that a lack of international co-ordination could lead to
40 serious carbon leakage as the aviation sector would be incentivized to fuel-up in countries
41 where carbon pricing was not included. The Stern Review (2007) went further however

¹ The shadow price of gas g is the reduced cost of meeting the desired policy if we were allowed to emit one extra unit of gas i at time t . This shadow price therefore tells you the cost benefit of slightly relaxing the emission constraint.

² The marginal damage cost is the economic cost of climate impact per unit increase in an emission (e.g. impact measured in dollars per tonne of CO₂ emitted or dollars per tonne of NO_x emitted)

1 to recommend that any carbon price faced by aviation should reflect the full climate
2 change contribution due to emissions from aviation and noted that non-CO₂ effects
3 should be included, through the design of an appropriate tax or trading scheme, and that a
4 form of discounting could be used analogous to GWPs. Uncertainties in the conversion of
5 CO₂ emissions into the full CO₂ equivalent quantity were however highlighted.
6

7 Voluntary approaches to a reduction in the climate impact of aviation are also important.
8 Existing international co-operation through, for example, the Advisory Council for
9 Aeronautics Research in Europe (ACARE) requires that all new aircraft produced after
10 2020 be 50% more fuel efficient per passenger seat kilometre relative to an equivalent
11 aircraft in 2000. Currently these targets, though technically challenging, are broadly on
12 track. Similar goals have also been set in the USA through the National Aeronautics and
13 Space Administration (NASA).
14

15 *3.4.2. Interface with air-quality*

16
17 Global averaged GWPs can be calculated for short-lived species (e.g. ozone precursors
18 and aerosols). On a global level the mean metric values can be used to give an indication
19 of the total potential of mitigating climate change by including a certain forcing agent in
20 climate policy. As discussed by Hansen and Sato (2004) and Rypdal et al. (2005) there
21 might be a potential for more effective climate mitigation strategies if climate mitigation
22 and air quality issues are viewed together. Assessing the climate impact of key species
23 affecting air quality is therefore needed. However, the metric values for short-lived
24 compounds vary significantly by region and time so that for operationalization on a
25 decentralized level, robust regionally varying GWPs must be established and agreed
26 upon. Improved scientific understanding of O₃ chemistry and the climate effects of
27 aerosols are needed before this can be established, with the possible exception of carbon
28 monoxide (Berntsen et al., 2005). A more fundamental question related to the application
29 of GWPs for short lived species is whether the more short-term climate fluctuations
30 caused by pulse emissions of these components should be weighted equally to long-term
31 climate warming by long lived gases, as is implicitly assumed through application of the
32 GWP concept. However, as long as there is no consensus on what constitutes ‘dangerous
33 anthropogenic interference with the climate system’ there is no clear conclusion to this
34 question. A more long term perspective, e.g. by calculating the contribution from current
35 emissions to climate change at a time (or time interval) when global warming is predicted
36 to reach a given threshold value would lead to reduced emphasis on the short lived
37 species.
38

39 *3.4.3. Comparison to other sectors*

40
41 During the 1990s global CO₂ emissions increased by 13%. Of these emissions road and
42 aviation each experienced a growth in CO₂ emissions of 25%. In Eastern Asia road
43 transport emissions of NO_x and CO₂ doubled during this period (Olivier & Berdowski,
44 2001). In the European Union, whilst the majority of sectors reduced their greenhouse gas
45 emissions during this period, emissions from the transportation sector increased by ~21%

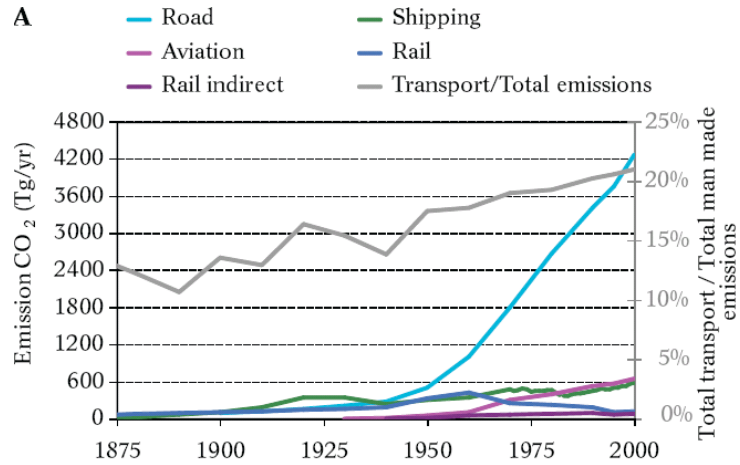
1 (EEA, 2003). Nakicenovic et al., (2000) has predicted that the growth in greenhouse gas
2 emission from the global transportation sector will continue and that by 2050 between 30
3 and 50% of total CO₂ emissions will originate from the transportation sector compared to
4 2000 levels of 20-25%.

5
6 The first comprehensive analysis of the radiative forcing impact due to road, rail,
7 shipping and aviation, using both a historical and futuristic perspective, has been
8 performed by Fuglestvedt et al. (2008). They have found that since pre-industrial times
9 the transportation sector has contributed to more than 20% of the total man-made CO₂
10 emissions (Figure 10) equating to 15% of the total man-made CO₂ forcing and 30% of the
11 total man-made O₃ forcing. Furthermore their research indicates that the current
12 emissions from the transportation sector are responsible for 17% of the net integrated
13 forcing (100 years) of all current man-made emissions. The dominating effects are from
14 CO₂ and tropospheric O₃ and it is important to note therefore that much of the forcing
15 from the transport sector originates from emissions not included within the Kyoto
16 Protocol (e.g. SO₂, organic carbon and O₃ changes due to precursors such as NO_x, CO
17 and VOCs). As shown in Figure 11 the dominant subsector is road, followed by aviation.
18 In contrast to the other subsectors, shipping emissions result in a negative radiative
19 forcing primarily due to sulphate emissions.

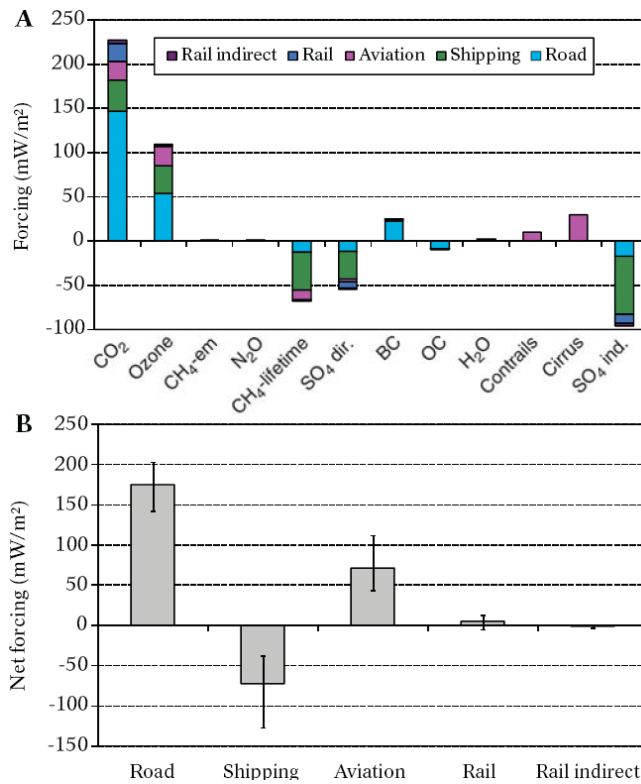
20
21 Fuglestvedt et al. (2008) argues that the adoption of 100 years as a time horizon for
22 examining the climate forcing from the transportation sector has implications involving
23 value judgements and that other time horizons should also be considered. For example,
24 Figure 12, from Fuglestvedt et al. (2008), shows the global mean net radiative forcing per
25 sector due to 2000 transport emissions. The results are normalised to the values for road
26 transport for time horizons of 20, 100 and 500 years. The importance of the time horizon
27 is shown in the critical role that short-lived sulphate has on the impact of shipping. In the
28 short to medium timescales the impact of shipping is negative (due to the negative impact
29 of sulphate emissions) whilst over longer timescales the impact becomes positive. A
30 similar argument is applicable to rail. In general the largest scientific uncertainties in
31 calculating the climate impact due to the transportation sector results from the
32 quantification of the indirect effects of aerosols, together with contrails and aviation-
33 induced cirrus. Uncertainties are however also apparent in the estimates of the emissions
34 themselves.

35
36 As shown by Fuglestvedt et al. (2008) by only including well mixed mixed greenhouse
37 gases in the Kyoto Protocol the full climate impacts of the transportation sector will not
38 be captured. This is particularly apparent when determining the climate response due to
39 emissions from shipping.

40



1
2
3 Figure 10: Development of CO₂ emissions from various transport subsectors and the fraction of the total
4 man-made fossil fuel CO₂ emissions – Fuglestedt et al. (2008).
5



6
7
8 Figure 11: A: Global mean radiative forcing for 2000 due to transport relative to preindustrial times; B:
9 Global mean net radiative forcing – Fuglestedt et al. (2008).
10

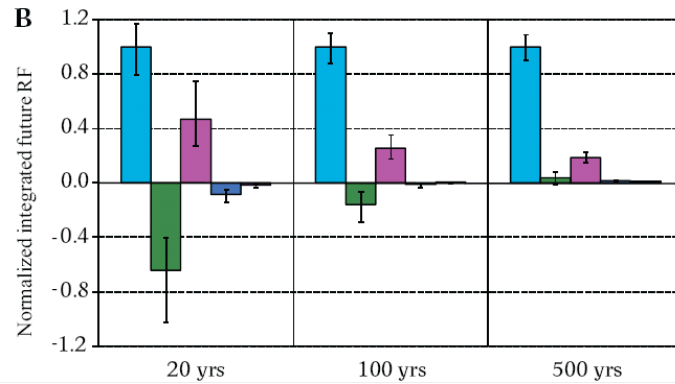


Figure 12: Integrated global mean net radiative forcing per sector due to 2000 transport emissions, normalised to the values for road transport for various time horizons (20, 100 and 500 years) – Fuglestad et al. (2008).

4. Prioritization for tackling outstanding issues

A list of recommended priorities for tackling the outstanding issues related to the development and implementation of an appropriate metric for determining aviation’s climate impact are given below (Table 6). The scientific limitations, gaps and issues, on which this selection of tasks is based, are discussed in more detail in Sections 3.1 and 3.2. Priority Tasks A relate to research recommendations on general science issues of relevance to metrics (see Section 3.1) whilst Priority Tasks B relate to research recommendations of importance to measurements, analysis and modelling capabilities (see Section 3.2).

In our opinion all of the tasks listed are achievable and will significantly improve our understanding of climate impacts whilst reducing scientific uncertainty. Priority Tasks listed under A are predicted to have a short-term timeline (<5 years). Priority Tasks listed under B are predicted to have varying timelines and practical uses and as such these are explicitly given.

Priority Task	Task	Impact
As1a	Assessment of the literature on alternative approaches to the use of GWPs as a suitable metric of climate change	Improved understanding of issues and whether a different metric is necessary in the future.
As1b	Assessment of the literature on alternative approaches to the use of GWPs as a suitable metric of climate change	Generation of further studies on the political feasibility of various metrics, a critical issue with regard to their implementation.
A1	Efficacy	Diagnosis of the variability in the climate sensitivity parameter.
A2	Confirmation as to the importance of local impacts on global climate change	Impact of local effects on regional/global change – variations with metrics
A3	Assessment of the potential range of impacts diagnosed using a spectrum of metrics and timescales	Improved understanding of the potential impact of aviation under various metrics and timescales
A4	Appropriateness of cancelling negative and positive climate effects	Improved understanding as to whether multiple climate effects can be combined
A5	Appropriateness of pulsed or sustained	Improved understanding of how scenario choice

	emissions of realistic scenarios	leads to different implications of aviation impact
A6	Choice of background scenario	Improved understanding of how background climate change and atmospheric conditions affect metric choice

1

Priority Task	Task	Impact	Practical Use	Timeline
B1	Improved description of NO _x and NO _y chemistry, sources and sinks	Accurately represent the HO _x – NO _x chemistry of the UTLS region and potential anthropogenic impacts	Model improvement requiring additional observations, laboratory measurements and observations	Long-term (>10 years)
B2	Improved prediction of transport processes throughout the lower atmosphere	Correct determination of the impact of both sub- and supersonic aircraft	Model improvement requiring additional computational resources and long-term observations	Long-term (>10 years)
B3	Model-model intercomparison and model-measurement intercomparison	Improved understanding of the interaction between ozone and methane	Model improvement through comparison and validation	Medium-term (5-10 years)
B4	Impact of a pulse emission of NO _x emitted under different atmospheric conditions and seasons	Improved understanding of climate impact of NO _x emissions under different atmospheric conditions and seasons	Sensitivity analysis	Short-term (<5 years)
B5	Impact of a range of NO _x pulse sizes	Confirmation as to whether the size of the initial positive ozone anomaly, resulting from a pulse emission of NO _x , determines the sign and magnitude of the overall net forcing	Sensitivity analysis	Short-term (<5 years)
B6	Study of impact of cirrus particles on atmospheric composition	The potential role for cirrus particles in the heterogeneous chemistry of the atmosphere	Model investigation requiring additional laboratory studies and in situ observations	Long-term (>10 years)
B7	Study of the processes and radiative effects of contrails and aircraft induced cirrus	Quantification of contrail/cirrus effects	Model investigations with laboratory studies and observations (including in situ and satellite)	Long-term (>10 years)
B8	Forecasting of regions of supersaturation	Development of methods for forecasting supersaturation for use in cloud and contrail prediction	Model investigations with observations	Long-term (>10 years)
B9	Quantification of the full effect of aviation under potential operational and technical procedures	Alternative operational and technical procedures could be adopted by the aviation community if the impact were to be considered as significant	Sensitivity Analysis	Short-term (<5 years)
B10	Long-term observational networks	Long-term observational capability for integrated monitoring of climate gases	Observations	Long-term (>10 years)

1
2 *Table 6. Prioritization of Research Tasks*
3

4 **5. Recommendations for best use of current tools for modeling and data analysis**

5 6 **5.1. Options**

7
8 Currently, when determining any climate impact, a choice exists between:

- 9 • simple analytical models such as GWPs and GTPs;
- 10 • models of intermediate complexity that calculate induced temperature change for
11 various scenarios (in the case of aviation those given by Lim et al., 2007; Sausen
12 and Schumann, 2000; Wit et al., 2005); and
- 13 • the option of running integrations in complex coupled climate models.

14
15 The range of possible metric options are shown in Table 7, and provide a basis for the
16 best available options and approaches with which to quantify the climate impact under
17 varying scenarios.

18
19 It should be noted that it is important to consider aviation climate issues within the wider
20 context of the political landscape, air quality concerns and other transport sectors (Section
21 3.4). There remains however issues about which emissions and factors should be included
22 in policy decisions and whether to have separate policies for different emissions (CO₂ and
23 NO_x) or one unified metric, such as the GWP. A multiple-agent metric will likely have
24 more cost-effective benefit when applied, provided it is scientifically robust (see Section
25 3.4). These aspects we feel are still very much an open question. The inclusion of short-
26 lived climate gases in any climate policy will require scientific robustness and therefore a
27 substantial degree of model independence. The results of Berntsen et al. (2005) indicate
28 that short-lived species could be included in future climate policies however their level of
29 credibility will remain less than that of the long-lived species.

30
31 **Our recommended approach for the best use of current tools involves simple**
32 **metrics only (GWP and GTP) and including in these all forcing factors that are**
33 **relatively well quantified (currently excluding the role of aviation induced cirrus).**
34 **Since likely future policy will be directed towards reductions by a particular target**
35 **date, we recommend the adoption of ASGTP(H), limited probably to a target date**
36 **around 2060, as this time horizon features in draft European union policy and**
37 **UNFCC- Bali discussions.** The reasons for this selection are given in the following
38 subsection (5.2).

39
40 Specific modeling integrations should be performed on an individual basis dependent
41 upon the scientific and/or political question that is to be addressed. If, for example, we
42 are interested in the global impact of a tripling in the aviation system capacity (and as
43 such a related doubling in aviation emissions) then we recommend that, with input from a
44 range of global atmospheric models, the metric ASGTP(2060) be applied for comparison
45 with other scenarios (including alternative transportation options and future climates). We
46 refer to other SSWPs theme areas for recommendations on the choice of atmospheric
47 models, emissions and background conditions.

Metric	Usage and advantages	Disadvantages
All	Combining climate impact of more than one emission source in a quantifiable way	Difficulty in quantifying many effects, given current scientific understanding Conceptual difficulty in handling the compensation between opposing forcings on a global level when they do not compensate locally
RF(present), ΔT (present)	Gives impact of all current and past emissions on RF and ΔT at the present. Includes “responsibility” for past emissions	Temperature metrics add complexity and uncertainty to calculations, as the climate sensitivity parameter is poorly quantified. Nothing can be done now about past emissions
RF(future), ΔT (future)	Gives impact of all current and past emissions on RF and ΔT at some future date. Could also include scenarios of emissions between present day and future date	As above, but with additional uncertainty due to scenario
RF or ΔT due to emissions in one year	Use of PGTP(H) (or similar metric for forcing) to give impact of current emissions on temperature at some time in the future	Choice of time horizon has much stronger effect on results than is the case for GWPs, and could be manipulated to suit “world view”
RF(target), ΔT (target)	Similar to above, but could be used if the policy were to aim to restrict the contribution to RF or ΔT at some future target date, it would say how much current emissions are contributing to that target. Impact of short-lived emissions would grow as target time is approached	As above. Additional difficulties in choosing the target date. Some argue that the rate of change of temperature is as important as the actual change in temperature
Time integrated RF due to emissions in one year	Use of Standard GWP(H) would characterise the impact of current emissions in a manner that is consistent with the Kyoto Protocol and the accepted method of achieving carbon equivalence by most other sectors. Choice of H=100 years would be fully consistent with Kyoto, but could be presented for range of H (e.g. 20, 100, 500 years)	Strong negative comments made about use of GWP for aviation, in high profile places, notably IPCC (1999). These would need countering when presented
Sustained GWP(H) and GTP(H)	Sustained versions of the pulse GWP and GTP, in which the effect at time H is considered if the current emissions are sustained between now and H	Difficulty in explaining usage and the assumption of constant future emissions
Economic impact metrics	Monetary unit based on global temperature or local climate effects, (precip, storms etc.); also could be based on impacts (flooding, drought etc) or livelihood change indices. Has advantage of being closer to real world effects.	Hugely uncertain. Combines uncertainties. In regional climate modelling and socioeconomic modelling.

Table 7: Metric options

1

2 5.2. Supporting rationale

3

4 Considering aviation’s effects within complex climate models is firstly problematic
5 because aviation is only a minor perturbation within the context of natural variability.
6 The advantage of using these models is that they are able to capture physical interactions.
7 However, physical processes such as aviation induced cirrus are not understood and to
8 include simple empirical parameterizations within climate models would be unnecessarily

1 complicated (we would be building in interactions we didn't understand). Therefore we
2 conclude that their use in a metric context brings no clear benefit.

3
4 Intermediate models give global temperature evolution and allow the user to explore
5 mitigation options and give a suggestion of climate impact. However, we argue against
6 them for giving a misleading confidence to the user. Because they show temperature
7 evolution over the next 100 years, people may interpret these as reality when in fact they
8 are have many uncertainties: quantification of forcing and efficacy, uncertainty in
9 background scenario and uncertainty in climate response, such as ocean heat up take. We
10 therefore do not endorse them. This is especially true when making such models publicly
11 available for end users to experiment with, as end users may not understand their
12 limitations or valid ranges of applicability.

13
14 The choice of a simple analytical model to determine the sustained emission GTP is
15 based on its transparency and ease of use (only a small number of input parameters are
16 required in the calculation). The derivation of GTP is robust to simplifications and key
17 uncertainties, and the unambiguous interpretation and increased relevance, due to its
18 progression down the cause-effect chain of climate impacts, makes it a valuable metric
19 for policy makers.

20
21 We recommend that all metrics be applied at a globally integrated level as there is too
22 much uncertainty to distinguish either global differences in response from similar
23 emissions in different regions or to determine the local response to global emissions.
24 Therefore even if Asian NOx emissions are worse than European NOx emissions in terms
25 of their climate impact, we believe that uncertainties are too large to be able to quantify
26 these differences adequately within a policy framework

27
28 Our recommendation that aviation induced cirrus should be excluded from both GWP
29 and GTP metrics is due to the current lack of knowledge regarding the quantification of
30 the full (both direct and indirect) impact due to this effect. Line shaped contrails,
31 although not related to a particular emission can be easily associated with distance flown
32 or emissions for CO2. As in this report, associating their emissions with that of CO2
33 enables simple comparison with the effects of other factors. Note that such an association
34 is only valid on a globally-integrated sense due to the dependence of contrail formation
35 on background conditions – this again reinforces the use of global metrics, compared to
36 local ones. We particularly emphasize, both for contrail and for other factors, that
37 uncertainties should be quoted whenever a metric is deployed.

38
39 The choice of time horizon is not just a science issue. Although the Kyoto protocol
40 adopts 100 a 100 year time horizon, current policy discussion centres on shorter time
41 scales. A 50 year timescale seems appropriate as it is still primarily concerned with
42 addressing long-term climate change, but within a typical human lifetime. At this
43 timescale shorter lived emissions still play a significant role

44 45 5.3. How to best integrate best available options?

46

1 We recommend continued science studies to reduce uncertainties where achievable, and
2 the use of simple metrics. We recommend quoting ranges for a number of metrics, as
3 different metrics give different indications of importance. This also prevents metrics
4 being deliberately chosen to advocate particular policy choices. Development of our
5 understanding of the atmosphere and computational power should eventually enable
6 sophisticated coupled climate models to be used to explore metrics of aviations impact.
7 Approaches of integration of air quality and climate change requires incorporation into
8 economic models of climate impact (as in the Stern, 2007 review). Assessing the
9 available options here is beyond the scope of our expertise and would require input from
10 economists with knowledge of costing climate mitigation options who would also ideally
11 have a knowledge of the aviation industry.

12
13 We finally note that metric choice is very much a policy issue and people from a range of
14 disciplines including policy makers should ultimately decide on the most appropriate
15 metric choice. Time horizon etc. cannot be chosen on purely physical science grounds.

16 17 **6. References**

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