# **Archived Information**

U.S. Department of Education
Office of Elementary and Secondary Education
Student Achievement and School Accountability Programs
Washington, D.C. 20202-6200

## Fiscal Year 2008

# Application for New Grants Under the Even Start Family Literacy Women's Prison Program

**CFDA 84.313A** 



# **Dated Material - Open Immediately**

Closing Date: February 29, 2008

Approved OMB Number: 1890-0009 Expiration Date: June 30, 2008

## **Paperwork Burden Statement**

According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless such collection displays a valid OMB control number. The valid OMB control number for this information collection is: 1890-0009. The time required to complete this information collection is estimated to average 25 hours per response, including the time to review instructions, search existing data resources, and gather the data needed, and complete and review the information collection.

If you have any comments concerning the accuracy of the time estimate(s) or suggestions for improving this form, please write to: U.S. Department of Education, Washington, D.C. 20202-4651.

If you have comments or concerns regarding the status of your individual submission of this form, write directly to: Rebecca Marek, Even Start Family Literacy Program Women's Prison Grant, U.S. Department of Education, 400 Maryland Avenue, SW, Room 3C138, Washington, D.C. 20202-6132, email: Rebecca.Marek@ed.gov or Amber Sheker, Even Start Family Literacy Women's Prison grant, U.S. Department of Education, 400 Maryland Avenue, SW, Room 3C142, Washington, D.C. 20202-62006132, email: Amber.Sheker@ed.gov

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## United States Department of Education

# OFFICE OF ELEMENTARY AND SECONDARY EDUCATION STUDENT ACHIEVEMENT AND SCHOOL ACCOUNTABILITY

#### Dear Colleague:

Thank you for your interest in the Even Start Family Literacy Women's Prison grant administered by the Office of Elementary and Secondary Education of the U.S. Department of Education.

Please take the time to review the applicable invitational priority, selection criteria, and all of the application instructions thoroughly. An application will not be evaluated for funding if the applicant is not eligible for funding, does not comply with all of the procedural rules that govern the submission of the application, or the application does not contain the information required under the program (34 CFR §75.216).

For this competition, it is **mandatory** for applicants to use the new government-wide website, Grants.gov (<a href="http://www.grants.gov">http://www.grants.gov</a>), to apply. Please note that the Grants.gov site works differently than the U.S. Department of Education's e-Application System. We strongly encourage you to familiarize yourself with Grants.gov and strongly recommend that you register early and submit early.

The Department expects to award one new grant under this 2008 fiscal year (FY) competition. We will award this discretionary grant on a competitive basis for a project period of up to 36 months. We anticipate that the grant will be awarded in May 2008.

Please visit our program website at <a href="http://www.ed.gov/programs/evenstartprison/index.html">http://www.ed.gov/programs/evenstartprison/index.html</a> for further information. If you have any questions about the program after reviewing the application package, please contact Rebecca Marek (202) 260-0968 (e-mail: <a href="mailto:Rebecca.Marek@ed.gov">Rebecca.Marek@ed.gov</a>) or Amber Sheker at (202) 260-0653 (e-mail: <a href="mailto:Amber.Sheker@ed.gov">Amber.Sheker@ed.gov</a>).

Sincerely,

Zollie Stevenson, Jr., Ph.D. Acting Director Student Achievement and School Accountability Programs

## **Program Background Information**

#### Program Overview

The Even Start Family Literacy Program Women's Prison grant is designed to help break the cycle of poverty and illiteracy and improve the educational opportunities of low-income families with mothers in prison by integrating early childhood education, adult literacy or adult basic education, and parenting education into a unified, high-quality, family literacy program. This project, which must be located in a prison that houses women and their preschool age children, will serve women inmates and their children, birth through age seven. (For the purposes of this program, the Secretary considers a prison to be a correctional institution that houses inmates, most of whom are incarcerated in the institution for at least one year.)

### Applicant Guide

#### I. Funding Opportunity Description

<u>Purpose of Program</u>: See above under "Program Overview." Even Start Family Literacy Programs, including the Women's Prison grant, are implemented through cooperative activities that: build on high-quality existing community resources to create a new range of educational services for most-in-need families; promote the academic achievement of children and adults; assist children from low-income families to meet challenging State content and student achievement standards; and use instructional programs that are based on scientifically based reading research and on the prevention of reading difficulties for children and adults to the extent such research is available. A description of the required 15 program elements for which funds must be used is included in this application package.

<u>Priority</u>: This competition includes one invitational priority.

<u>Invitational Priority 1</u>: We are particularly interested in applications that address the following invitational priority. Under 34 CFR 75.105(c)(1), we do not give an application that meets this invitational priority a competitive or absolute preference over other applications. This priority is:

Invitational Priority 1 – Collaboration with Participating Children's Preschool(s) or Elementary School(s). The Secretary is especially interested in applications that structure formal collaborations with the preschools and elementary schools where the children of the inmates participating in the family literacy project attend. The intent of this invitational priority is to ensure that the children of inmates in the program are fully participating in an early childhood education component that is aligned with the overall Even Start Family Literacy program.

Program Authority: 20 U.S.C. 6381a(a)(2)

<u>Applicable Regulations</u>: The Education Department General Administrative Regulations (EDGAR) in 34 CFR parts 74, 75, 77, 79, 80, 81, 82, 84, 85, 86, 97, 98, and 99.

Note: The regulations in 34 CFR part 79 apply to all applicants except federally recognized Indian

Note: The regulations in 34 CFR part 86 apply to institutions of higher education only.

#### II. Award Information

Type of Award: Discretionary grant.

<u>Estimated Available Funds</u>: \$150,000 per year. Funding after the first year of this grant is contingent on the availability of funds.

Estimated Number of Awards: 1.

<u>Note</u>: The Department is not bound by any estimates in this application package or <u>the Federal Register</u> notice inviting applications.

Project Period: Up to 36 months.

#### III. Eligibility Information

<u>Eligible Applicants</u>: A prison (other than a Federal prison) that houses women and their preschool age children, an institution of higher education, local educational agency, hospital, or other public or private organization or entity. (A Federal prison may not apply for these Federal funds. However, another eligible entity may apply for a grant to operate this family literacy program in a Federal prison.)

<u>Cost sharing or Matching</u>: Cost sharing requirements for these grants are detailed in section 1234(b) of the Elementary and Secondary Education Act of 1965 (ESEA), as amended by the No Child Left Behind Act of 2001.

Other: Eligible participants are female prison inmates who participate in the project with one or more of their eligible children (whether or not the child resides in the prison). To be eligible: (a) the inmate parent must be eligible to participate in adult education and literacy activities under the Adult Education and Family Literacy Act, be within the State's compulsory school attendance age range (in which case a local educational agency must provide or ensure the availability of the basic education component), or be attending secondary school; and (b) the child (or children) must be younger than eight years of age. More specific information on family eligibility is contained in section 1236 of the ESEA. (Note: Family members of eligible participants described in this paragraph also may participate in Even Start Family Literacy Program activities when appropriate to serve Even Start purposes. In addition, under section 1236(b)(2) of the ESEA, participants remain eligible for Even Start Family Literacy services until all eligible participants in a family become ineligible for participation. For example, in the case of a participating family in which the mother becomes ineligible due to educational advancement, the family would remain eligible until the participating children reach age eight. In the case of ineligibility due to the child or children reaching the age of eight, the family would remain eligible for two years or until the mother becomes ineligible due to educational advancement, whichever occurs first.)

Participation by Private School Children and Teachers: An entity that receives an Even Start Family Literacy Program Women's Prison grant is required to provide for the equitable participation of private school children and their teachers or other educational personnel. In order to ensure that grant program activities address the needs of private school children, the applicant must engage in timely and meaningful consultation with appropriate private school officials during the design and development of the program. This consultation must take place before the applicant makes any decision that affects the opportunities of eligible private school children, teachers, and other educational personnel to participate.

Administrative direction and control over grant funds must remain with the grantee. (See section 9501, Participation by Private School Children and Teachers, of the Elementary and Secondary Education Act of 1965, as amended.)



## **Application Transmittal Instructions**

### Submission Dates and Times:

Applications Available: December 21, 2007.

Deadline for Transmittal of Applications: February 29, 2008.

Applications for grants under this competition must be submitted electronically using the Grants.gov Apply site (Grants.gov). For information (including dates and times) about how to submit your application electronically, or in paper format by mail or hand delivery if you qualify for an exception to the electronic submission requirement, please see below and section IV. 6. Other Submission Requirements in the notice inviting applications included in section D of this application package. We do not consider an application that does not comply with the deadline requirements.

Individuals with disabilities who need an accommodation or auxiliary aid in connection with the application process should contact the person listed under For Further Information Contact in section VII in the notice inviting applications included in section D of this application package. If the Department provides an accommodation or auxiliary aid to an individual with a disability in connection with the application package, the individual's application remains subject to all other requirements and limitations in that notice.

## Other Submission Requirements:

Applications for grants under this competition must be submitted electronically unless you qualify for an exception to this requirement in accordance with the instructions in this section.

## a. <u>Electronic Submission of Applications</u>.

Applications for grants under the Even Start Family Literacy Program Women's Prison grant, CFDA Number 84.313A, must be submitted electronically using the Governmentwide Grants.gov Apply site at http://www.Grants.gov Through this site, you will be able to download a copy of the application package, complete it offline, and then upload and submit your application. You may not e-mail an electronic copy of a grant application to us.

We will reject your application if you submit it in paper format unless, as described elsewhere in this section, you qualify for one of the exceptions to the electronic submission requirement and submit, no later than two weeks before the application deadline date, a written statement to the Department that you qualify for one of these exceptions. Further information regarding calculation of the date that is two weeks before the application deadline date is provided later in this section under Exception to Electronic Submission Requirement.

You may access the electronic grant application for the Even Start Family Literacy Program Women's Prison grant at http://www.Grants.gov You must search for the downloadable

application package for this competition by the CFDA number. Do not include the CFDA number's alpha suffix in your search (e.g., search for 84.313, not 84.313A).

Please note the following:

- When you enter the Grants.gov site, you will find information about submitting an application electronically through the site, as well as the hours of operation.
- Applications received by Grants.gov are date and time stamped. Your application must be fully uploaded and submitted and must be date and time stamped by the Grants.gov system no later than 4:30 p.m., Washington, DC time, on the application deadline date. Except as otherwise noted in this section, we will not consider your application if it is date and time stamped by the Grants.gov system later than 4:30 p.m., Washington, DC time, on the application deadline date. When we retrieve your application from Grants.gov, we will notify you if we are rejecting your application because it was date and time stamped by the Grants.gov system after 4:30 p.m., Washington, DC time, on the application deadline date.
- The amount of time it can take to upload an application will vary depending on a variety of factors, including the size of the application and the speed of your Internet connection. Therefore, we strongly recommend that you do not wait until the application deadline date to begin the submission process through Grants.gov.
- You should review and follow the Education Submission Procedures for submitting an application through Grants.gov that are included in the application package for this competition to ensure that you submit your application in a timely manner to the Grants.gov system. You can also find the Education Submission Procedures pertaining to Grants.gov at <a href="http://e-Grants.ed.gov/help/GrantsgovSubmissionProcedures.pdf">http://e-Grants.ed.gov/help/GrantsgovSubmissionProcedures.pdf</a>.
- To submit your application via Grants.gov, you must complete all steps in the Grants.gov registration process (see http://www.grants.gov/applicants/get\_registered.jsp). These steps include (1) registering your organization, a multi-part process that includes registration with the Central Contractor Registry (CCR); (2) registering yourself as an Authorized Organization Representative (AOR); and (3) getting authorized as an AOR by your organization. Details on these steps are outlined in the Grants.gov 3-Step Registration Guide (see http://www.grants.gov/section910/Grants.govRegistrationBrochure.pdf). You also must provide on your application the same D-U-N-S Number used with this registration. Please note that the registration process may take five or more business days to complete, and you must have completed all registration steps to allow you to submit successfully an application via Grants.gov. In addition, you will need to update your CCR registration on an annual basis. This may take three or more business days to complete.
- You will not receive additional point value because you submit your application in electronic format, nor will we penalize you if you qualify for an exception to the electronic submission requirement, as described elsewhere in this section, and submit your application in paper format.

- You must submit all documents electronically, including all information you typically provide on the following forms: Application for Federal Assistance (SF 424), the Department of Education Supplemental Information for SF 424, Budget Information--Non-Construction Programs (ED 524), and all necessary assurances and certifications. Please note that two of these forms--the SF 424 and the Department of Education Supplemental Information for SF 424--have replaced the ED 424 (Application for Federal Education Assistance).
- You must attach any narrative sections of your application as files in a .DOC (document), .RTF (rich text), or .PDF (Portable Document) format. If you upload a file type other than the three file types specified in this paragraph or submit a password-protected file, we will not review that material.
- Your electronic application must comply with any page-limit requirements described in this notice.
- After you electronically submit your application, you will receive from Grants.gov an automatic notification of receipt that contains a Grants.gov tracking number. (This notification indicates receipt by Grants.gov only, not receipt by the Department.) The Department then will retrieve your application from Grants.gov and send a second notification to you by e-mail. This second notification indicates that the Department has received your application and has assigned your application a PR/Award number (an ED-specified identifying number unique to your application).
- We may request that you provide us original signatures on forms at a later date. <u>Application Deadline Date Extension in Case of Technical Issues with the Grants.gov System</u>: If you are experiencing problems submitting your application through Grants.gov, please contact the Grants.gov Support Desk, toll free, at 1-800-518-4726. You must obtain a Grants.gov Support Desk Case Number and must keep a record of it.

If you are prevented from electronically submitting your application on the application deadline date because of technical problems with the Grants.gov system, we will grant you an extension until 4:30 p.m., Washington, DC time, the following business day to enable you to transmit your application electronically or by hand delivery. You also may mail your application by following the mailing instructions described elsewhere in this notice.

If you submit an application after 4:30 p.m., Washington, DC time, on the application deadline date, please contact the person listed under For Further Information Contact in section VII of the Federal Register notice, inviting applications and provide an explanation of the technical problem you experienced with Grants.gov, along with the Grants.gov Support Desk Case Number. We will accept your application if we can confirm that a technical problem occurred with the Grants.gov system and that that problem affected your ability to submit your application by 4:30 p.m., Washington, DC time, on the application deadline date. The Department will contact you after a determination is made on whether your application will be accepted.

<u>Note</u>: The extensions to which we refer in this section apply only to the unavailability of, or technical problems with, the Grants.gov system. We will not grant you an extension if you failed to fully register to submit your application to Grants.gov before the application deadline date and time or if the technical problem you experienced is unrelated to the Grants.gov system.

<u>Exception to Electronic Submission Requirement</u>: You qualify for an exception to the electronic submission requirement, and may submit your application in paper format, if you are unable to submit an application through the Grants.gov system because—

- You do not have access to the Internet; or
- You do not have the capacity to upload large documents to the Grants.gov system; and
- No later than two weeks before the application deadline date (14 calendar days or, if the fourteenth calendar day before the application deadline date falls on a Federal holiday, the next business day following the Federal holiday), you mail or fax a written statement to the Department, explaining which of the two grounds for an exception prevent you from using the Internet to submit your application.

If you mail your written statement to the Department, it must be postmarked no later than two weeks before the application deadline date. If you fax your written statement to the Department, we must receive the faxed statement no later than two weeks before the application deadline date.

Address and mail or fax your statement to: Rebecca Marek, U.S. Department of Education, 400 Maryland Avenue, SW., Room 3C138, Washington, DC 20202. FAX: (202) 260-7764.

Your paper application must be submitted in accordance with the mail or hand delivery instructions described in this notice.

## b. Submission of Paper Applications by Mail.

If you qualify for an exception to the electronic submission requirement, you may mail (through the U.S. Postal Service or a commercial carrier) your application to the Department. You must mail the original and two copies of your application, on or before the application deadline date, to the Department at the applicable following address:

#### By mail through the U.S. Postal Service:

U.S. Department of Education Application Control Center Attention: (CFDA Number 84.313A) 400 Maryland Avenue, SW. Washington, DC 20202-4260

## By mail through a commercial carrier:

U.S. Department of Education Application Control Center, Stop 4260 Attention: (CFDA Number 84.313A) 7100 Old Landover Road Landover, MD 20785-1506

Regardless of which address you use, you must show proof of mailing consisting of one of the following:

- (1) A legibly dated U.S. Postal Service postmark.
- (2) A legible mail receipt with the date of mailing stamped by the U.S. Postal Service.
- (3) A dated shipping label, invoice, or receipt from a commercial carrier.
- (4) Any other proof of mailing acceptable to the Secretary of the U.S. Department of Education.

If you mail your application through the U.S. Postal Service, we do not accept either of the following as proof of mailing:

- (1) A private metered postmark.
- (2) A mail receipt that is not dated by the U.S. Postal Service.

If your application is postmarked after the application deadline date, we will not consider your application.

<u>Note</u>: The U.S. Postal Service does not uniformly provide a dated postmark. Before relying on this method, you should check with your local post office.

#### c. Submission of Paper Applications by Hand Delivery.

If you qualify for an exception to the electronic submission requirement, you (or a courier service) may deliver your paper application to the Department by hand. You must deliver the original and two copies of your application by hand, on or before the application deadline date, to the Department at the following address:

U.S. Department of Education Application Control Center Attention: (CFDA Number 84.313A) 550 12th Street, SW. Room 7041, Potomac Center Plaza Washington, DC 20202-4260

The Application Control Center accepts hand deliveries daily between 8:00 a.m. and 4:30 p.m., Washington, DC time, except Saturdays, Sundays, and Federal holidays.

Note for Mail or Hand Delivery of Paper Applications: If you mail or hand deliver your application to the Department—

- (1) You must indicate on the envelope and--if not provided by the Department--in Item 11 of the SF 424 the CFDA number, including suffix letter, if any, of the competition under which you are submitting your application; and
- (2) The Application Control Center will mail to you a notification of receipt of your grant application. If you do not receive this notification within 15 business days from the application deadline date, you should call the U.S. Department of Education Application Control Center at (202) 245-6288.

#### IMPORTANT – PLEASE READ FIRST

## **U.S. Department of Education**

## **Grants.gov Submission Procedures and Tips for Applicants**

ATTENTION - Microsoft Vista and Word Users

Please note that Grants.gov does <u>not</u> currently support the new Microsoft Vista Operating system. The PureEdge software used by Grants.gov for forms is not compatible with Vista.

In addition, the new version of Microsoft Word saves documents with the extension .DOCX. The Grants.gov system does not process Microsoft Word documents with the extension .DOCX. When submitting Microsoft Word attachments to Grants.gov, please use the version of Microsoft Word that ends in .DOC. If you have any questions regarding this matter please email the Grants.gov Contact Center at <a href="mailto:support@grants.gov">support@grants.gov</a> or call 1-800-518-4726.

To facilitate your use of Grants.gov, this document includes important submission procedures you need to be aware of to ensure your application is received in a timely manner and accepted by the Department of Education.

- REGISTER EARLY Grants.gov registration may take five or more business days to complete. You may
  begin working on your application while completing the registration process, but you cannot submit an application
  until all of the Registration steps are complete. For detailed information on the Registration Steps, please go to:
  <a href="http://www.grants.gov/applicants/get\_registered.jsp">http://www.grants.gov/applicants/get\_registered.jsp</a>. [Note: Your organization will need to update its Central
  Contractor Registry (CCR) registration annually.]
- 2) SUBMIT EARLY We strongly recommend that you do not wait until the last day to submit your application. Grants.gov will put a date/time stamp on your application and then process it after it is fully uploaded. The time it takes to upload an application will vary depending on a number of factors including the size of the application and the speed of your Internet connection, and the time it takes Grants.gov to process the application will vary as well. If Grants.gov rejects your application (see step three below), you will need to resubmit successfully before 4:30 pm on the deadline date.

Note: To submit successfully, you must provide the DUNS number on your application that was used when your organization registered with the CCR (Central Contractor Registry).

3) VERIFY SUBMISSION IS OK – You will want to verify that Grants.gov and the Department of Education receive your Grants.gov submission timely and that it was validated successfully. To see the date/time your application was received, login to Grants.gov and click on the Track My Application link. For a successful submission, the date/time received should be earlier than 4:30 p.m. on the deadline date, AND the application status should be: Validated, Received by Agency, or Agency Tracking Number Assigned.

If the date/time received is later than 4:30 p.m. Washington, D.C. time, on the closing date, your application is late. If your application has a status of "Received" it is still awaiting validation by Grants.gov. Once validation is complete, the status will either change to "Validated" or "Rejected with Errors." If the status is "Rejected with Errors," your application has not been received successfully. Some of the reasons Grants.gov may reject an application can be found on the Grants.gov site: <a href="http://www.grants.gov/help/submit\_application\_faqs.jsp#10">http://www.grants.gov/help/submit\_application\_faqs.jsp#10</a>. For more detailed information on why an application may be rejected, you can review Application Error Tips <a href="http://www.grants.gov/section910/ApplicationErrorTips.pdf">http://www.grants.gov/section910/ApplicationErrorTips.pdf</a>. If you discover your application is late or has been rejected, please see the instructions below. Note: You will receive a series of confirmations both online and via e-mail about the status of your application. Please do not rely solely on e-mail to confirm whether your application has been received timely and validated successfully.

Submission Problems – What should you do?

If you have problems submitting to Grants.gov before the closing date, please contact Grants.gov Customer Support at 1-800-518-4726 or use the customer support available on the Web site: <a href="http://www.grants.gov/applicants/applicant\_help.jsp">http://www.grants.gov/applicants/applicant\_help.jsp</a>.

If electronic submission is <u>optional</u> and you have problems that you are unable to resolve before the deadline date and time for electronic applications, please follow the transmittal instructions for hard copy applications in the Federal Register notice and get a hard copy application postmarked by midnight on the deadline date.

If electronic submission is <u>required</u>, you must submit an electronic application before 4:30 p.m., unless you follow the procedures in the Federal Register notice and qualify for one of the exceptions to the electronic submission requirement <u>and</u> submit, no later than two weeks before the application deadline date, a written statement to the Department that you qualify for one of these exceptions. (See the Federal Register notice for detailed instructions.)

#### Helpful Hints When Working with Grants.gov

Please note, once you download an application from Grants.gov, you will be working offline and saving data on your computer. Please be sure to note where you are saving the Grants.gov file on your computer. You will need to logon to Grants.gov to upload and submit the application. You must provide on your application the DUNS number that was used when your organization registered with the CCR.

Please go to <a href="http://www.grants.gov/applicants/applicant-help.jsp">http://www.grants.gov/applicants/applicant-help.jsp</a> for help with Grants.gov. For additional tips related to submitting grant applications, please refer to the Grants.gov Submit Application FAQs found on the Grants.gov <a href="http://www.grants.gov/help/submit-application-faqs.jsp">http://www.grants.gov/help/submit-application-faqs.jsp</a>.

#### Dial-Up Internet Connections

When using a dial up connection to upload and submit your application, it can take significantly longer than when you are connected to the Internet with a high-speed connection, e.g. cable modem/DSL/T1. While times will vary depending upon the size of your application, it can take a few minutes to a few hours to complete your grant submission using a dial up connection. If you do not have access to a high-speed connection and electronic submission is required, you may want to consider following the instructions in the Federal Register notice to obtain an exception to the electronic submission requirement no later than two weeks before the application deadline date. (See the Federal Register notice for detailed instructions.)

#### MAC Users

If you do not have a Windows operating System, you will need to use the Citrix solution discussed on Grants.gov or a Windows Emulation program to submit an application using Grants.gov. For additional information, review the FAQs for non-windows users <a href="http://www.grants.gov/resources/download\_software.jsp#non\_window">http://www.grants.gov/resources/download\_software.jsp#non\_window</a>. Also, to view white paper for Macintosh users published by Pure Edge go to the following link: <a href="http://www.grants.gov/section678/PureEdgeSupportforMacintosh.pdf">http://www.grants.gov/section678/PureEdgeSupportforMacintosh.pdf</a>, and/or contact Grants.gov Customer Support (<a href="http://www.grants.gov/contactus/contactus.jsp">http://www.grants.gov/section678/PureEdgeSupportforMacintosh.pdf</a>, and or contact Grants.gov Customer Support (<a href="http://www.grants.gov/contactus/contactus.jsp">http://www.grants.gov/section678/PureEdgeSupportforMacintosh.pdf</a>, and or contact Grants.gov Customer SupportforMacintosh.gov Customer SupportforMacintosh.gov Customer SupportforMacintosh.gov Customer SupportforMacintosh.gov Customer SupportforMacintosh.gov Customer SupportforMacintosh

 ${\bf no\ later\ than\ two\ weeks\ before\ the\ application\ deadline\ date.}\ (See\ the\ Federal\ Register\ notice\ for\ detailed\ instructions.)$ 

#### Legal and Regulatory Information

#### Notice inviting applications for a new award for fiscal year (FY) 2008

4000-01-U

DEPARTMENT OF EDUCATION

Office of Elementary and Secondary Education

Overview Information

Even Start Family Literacy Program Women's Prison Grant

Notice inviting applications for a new award for fiscal year (FY) 2008.

Catalog of Federal Domestic Assistance (CFDA) Number:

84.313A.

#### Dates:

Applications Available: December 21, 2007.

Deadline for Transmittal of Applications: February 29, 2008.

Deadline for Intergovernmental Review: April 29, 2008.

Full Text of Announcement

## I. Funding Opportunity Description

Purpose of Program: The Even Start Family Literacy program Women's Prison grant is designed to help break the cycle of poverty and illiteracy and improve the educational opportunities of low-income families with mothers in prison by integrating early childhood education, adult literacy or adult basic education, and parenting education into a unified, high-quality, family literacy program. This project, which must be located in a prison that houses women and their preschool-age children, will serve

women inmates and their children, birth through age seven. (For the purposes of this program, the term "prison" means a correctional institution that houses inmates, most of whom are incarcerated in the institution for at least one year.)

The grant awarded under this competition must be implemented through cooperative activities that: build on high-quality existing community resources to create a new range of services; promote the academic achievement of children and adults; assist children and adults from lowincome families in achieving to challenging State content and student achievement standards; and use instructional programs based on scientifically based reading research on the prevention of reading difficulties for children and adults, to the extent such research is available. A description of the required fifteen program elements for which funds must be used is included in section V. Application Review Information, Selection Criteria in this application notice. Waiver of Proposed Rulemaking: Under the Administrative Procedure Act (5 U.S.C. 553) the Department generally offers interested parties the opportunity to comment on proposed definitions. Section 437(d)(1) of the General Education Provisions Act (GEPA), however, allows the Secretary to exempt from rulemaking requirements, regulations governing the first grant competition under a new or substantially revised program authority. This

is the first grant competition for the Even Start Family Literacy program

Women's Prison Grant and therefore qualifies for this exemption. In order

to ensure the timely award of a grant, the Secretary has decided to forego

public comment on the definition of "prison" under section 437(d)(1) of GEPA. This definition will apply to the FY 2008 grant competition only.

Priority: Under this competition we are particularly interested in applications that address the following priority.

<u>Invitational Priority</u>: For FY 2008, this priority is an invitational priority. Under 34 CFR 75.105(c)(1), we do not give an application that meets this invitational priority a competitive or absolute preference over other applications.

This priority is:

Collaboration with Participating Children's Preschools or Elementary Schools

The Secretary is especially interested in applications that structure formal collaborations with the preschools and elementary schools that the children of the inmates participating in the family literacy program attend. The intent of this invitational priority is to ensure that the children of inmates in the program are fully participating in an early childhood education program that is aligned with the overall Even Start Family Literacy program.

Program Authority: 20 U.S.C. 6381a(a)(2).

<u>Applicable Regulations</u>: The Education Department General Administrative Regulations (EDGAR) in 34 CFR parts 74, 75, 77, 79, 80, 81, 82, 84, 85, 86, 97, 98, and 99.

<u>Note</u>: The regulations in 34 CFR part 79 apply to all applicants except federally recognized Indian tribes.

<u>Note</u>: The regulations in 34 CFR part 86 apply to institutions of higher education only.

#### II. Award Information

Type of Award: Discretionary grant.

Estimated Available Funds: \$150,000 per year. Funding after the first year of this grant is contingent on the availability of funds.

Estimated Number of Awards: 1.

Note: The Department is not bound by any estimates in this notice.

Project Period: Up to 36 months.

## III. Eligibility Information

- 1. <u>Eligible Applicants</u>: A prison (other than a Federal prison) that houses women and their preschool-age children, an institution of higher education, a local educational agency, including a charter school that is considered a local educational agency under State law, a hospital, or other public or private organization or entity. (A Federal prison may not apply for these Federal funds. However, another eligible entity may apply for a grant to operate this family literacy program in a Federal prison.)
- 2. <u>Cost sharing or Matching</u>: Cost sharing requirements for a grant under this program are detailed in section 1234(b) of the Elementary and Secondary Education Act of 1965 (ESEA), as amended by the No Child Left Behind Act of 2001.
- 3. Other: Eligible participants are female prison inmates who participate in the project with one or more of their eligible children (whether or not the child resides in the prison). To be eligible: (a)

the inmate parent must be eligible to participate in adult education and literacy activities under the Adult Education and Family Literacy Act, be within the State's compulsory school attendance age range (in which case a local educational agency must provide or ensure the availability of the basic education component), or be attending secondary school; and (b) the child (or children) must be younger than eight years of age.

Note: Other family members of eligible participants described in this paragraph also may participate in Even Start Family Literacy program activities when appropriate to serve Even Start purposes. In addition, under section 1236(b)(2) of the ESEA, when a member of a family participating in an Even Start Family Literacy program becomes ineligible, the family may continue to participate until all participating members become ineligible. For example, in the case of a participating family in which the mother becomes ineligible due to educational advancement, the family would remain eligible until all participating children reach age eight. In the case of ineligibility due to the child or children reaching the age of eight, the family would remain eligible for two years or until the mother becomes ineligible due to educational advancement, whichever occurs first.

4. Participation by Private School Children and Teachers: An entity that receives an Even Start Family Literacy Program Women's Prison grant is required to provide for the equitable participation of private elementary and secondary school children and their teachers or other educational personnel.

In order to ensure that grant program activities address the needs of these private school children, the applicant must engage in timely and meaningful consultation with appropriate private school officials during the design and development of the program. This consultation must take place before the applicant makes any decision that affects the opportunities of eligible private school children, teachers, and other educational personnel to participate.

Administrative direction and control over grant funds must remain with the grantee. (See section 9501, Participation by Private School Children and Teachers, of the ESEA.)

#### IV. Application and Submission Information

1. Address to Request Application Package: Amber Sheker, U.S.

Department of Education, 400 Maryland Avenue, SW., room 3C142, Washington,

DC 20202-6132. Telephone: (202) 205-0653, or by e-mail:

Amber.Sheker@ed.gov or Rebecca Marek, U.S. Department of Education, 400

Maryland Avenue, SW., room 3C138, Washington, DC 20202-6132. Telephone:

(202) 260-0968 or by email: Rebecca.Marek@ed.gov

If you use a telecommunications device for the deaf (TDD), call the Federal Relay Service (FRS), toll free, at 1-800-877-8339.

You can also obtain an application package via the Internet. To obtain a copy via the Internet, use the following address: http://www.ed.gov/programs/evenstartprison/index.html.

Individuals with disabilities can obtain a copy of the application package in an alternative format (e.g., Braille, large print, audiotape,

or computer diskette) by contacting the program contact persons listed in this section.

- 2. Content and Form of Application Submission: Requirements concerning the content of an application, together with the forms you must submit, are in the application package for this competition.

  Page and Appendices Limits: The application narrative is where you, the applicant, address the selection criteria that reviewers use to evaluate your application. You must limit the application narrative to the equivalent of no more than 25 typed pages. You, the applicant, must also provide a budget narrative that reviewers use to evaluate your application. You must limit the budget narrative to the equivalent of no more than 3 typed pages. For all page limits, use the following standards:
- $\bullet$  A "page" is 8.5" x 11", on one side only, with 1" margins at the top, bottom, and both sides.
- Double space (no more than three lines per vertical inch) all text in the application and budget narratives, including titles, headings, footnotes, quotations, references, and captions. Text in tables, charts, graphs, and the Appendices may be single spaced.
- Use a font that is either 12-point or larger or no smaller than 10 pitch (characters per inch). You may use other point fonts for any tables, charts, graphs, and the Appendices, but those tables, charts, graphs and Appendices should be in a font size that is easily readable by the reviewers of your application.

- Use one of the following fonts for the application
  and budget narratives: Times New Roman, Courier, Courier New, or Arial.
  An application or budget narrative submitted in any other font (includes Times Roman or Arial Narrow) will not be accepted.
- Any tables, charts, or graphs are included in the overall application narrative and budget narrative page limits. The Appendices are not part of these page limits. Appendices are limited to the following: the curriculum vitae or position descriptions of no more than 5 people (including key contract personnel and consultants).
- Other application materials are limited to the specific materials indicated in the application package, and may not include any video or other non-print materials.
- The page limits do not apply to: the cover sheet; the two-page abstract; the budget forms; and the assurances and certifications (included in Section E of the application package).

Our reviewers will not read any pages of your application that exceed the page limit; or exceed the equivalent of the page limit if you apply other standards. In addition, our reviewers will not read or view any Appendices or enclosures (including non-print materials such as videotapes or CDs) other than those described in this notice and the application package.

## 3. Submission Dates and Times:

Applications Available: December 21, 2007.

Deadline for Transmittal of Applications: February 29, 2008.

Applications for grants under this competition must be submitted electronically using the Grants.gov Apply site (Grants.gov). For information (including dates and times) about how to submit your application electronically, or in paper format by mail or hand delivery if you qualify for an exception to the electronic submission requirement, please refer to section IV. 6. Other Submission Requirements in this notice.

We do not consider an application that does not comply with the deadline requirements.

Individuals with disabilities who need an accommodation or auxiliary aid in connection with the application process should contact the person listed under <a href="For Further Information Contact">For Further Information Contact</a> in section VII in this notice. If the Department provides an accommodation or auxiliary aid to an individual with a disability in connection with the application package, the individual's application remains subject to all other requirements and limitations in this notice.

Deadline for Intergovernmental Review: April 29, 2008.

- 4. <u>Intergovernmental Review</u>: This competition is subject to

  Executive Order 12372 and the regulations in 34 CFR part 79. Information

  about Intergovernmental Review of Federal Programs under Executive Order

  12372 is in the application package for this competition.
- 5. <u>Funding Restrictions</u>: Under section 1234(b)(3) of the ESEA, the recipient of an Even Start Family Literacy program Women's Prison grant may not use funds awarded under this competition for the indirect costs of

a project. Under 34 CFR 74.23(a)(4) and 80.24(a)(1), a recipient of a grant under this program also may not claim indirect costs as part of the local project share. We reference other regulations outlining additional funding restrictions in the Applicable Regulations section in this notice.

#### 6. Other Submission Requirements:

Applications for grants under this competition must be submitted electronically unless you qualify for an exception to this requirement in accordance with the instructions in this section.

## b. <u>Electronic Submission of Applications</u>.

Applications for grants under the Even Start Family Literacy Program Women's Prison grant, CFDA Number 84.313A, must be submitted electronically using the Governmentwide Grants.gov Apply site at http://www.Grants.gov Through this site, you will be able to download a copy of the application package, complete it offline, and then upload and submit your application. You may not e-mail an electronic copy of a grant application to us.

We will reject your application if you submit it in paper format unless, as described elsewhere in this section, you qualify for one of the exceptions to the electronic submission requirement and submit, no later than two weeks before the application deadline date, a written statement to the Department that you qualify for one of these exceptions. Further information regarding calculation of the date that is two weeks before the application deadline date is provided later in this section under Exception to Electronic Submission Requirement.

You may access the electronic grant application for the Even Start Family Literacy Program Women's Prison grant at http://www.Grants.gov You must search for the downloadable application package for this competition by the CFDA number. Do not include the CFDA number's alpha suffix in your search (e.g., search for 84.313, not 84.313A).

Please note the following:

- When you enter the Grants.gov site, you will find information about submitting an application electronically through the site, as well as the hours of operation.
- Applications received by Grants.gov are date and time stamped. Your application must be fully uploaded and submitted and must be date and time stamped by the Grants.gov system no later than 4:30 p.m., Washington, DC time, on the application deadline date. Except as otherwise noted in this section, we will not consider your application if it is date and time stamped by the Grants.gov system later than 4:30 p.m., Washington, DC time, on the application deadline date. When we retrieve your application from Grants.gov, we will notify you if we are rejecting your application because it was date and time stamped by the Grants.gov system after 4:30 p.m., Washington, DC time, on the application deadline date.
- The amount of time it can take to upload an application will vary depending on a variety of factors, including the size of the application and the speed of your Internet connection. Therefore, we strongly recommend that you do not wait until the application deadline date to begin the submission process through Grants.gov.

- You should review and follow the Education Submission Procedures for submitting an application through Grants.gov that are included in the application package for this competition to ensure that you submit your application in a timely manner to the Grants.gov system. You can also find the Education Submission Procedures pertaining to Grants.gov at http://e-Grants.ed.gov/help/GrantsgovSubmissionProcedures.pdf
- To submit your application via Grants.gov, you must complete all steps in the Grants.gov registration process http://www.grants.gov/applicants/get\_registered.jsp). These steps include (1) registering your organization, a multi-part process that includes registration with the Central Contractor Registry (CCR); (2) registering yourself as an Authorized Organization Representative (AOR); and (3) getting authorized as an AOR by your organization. Details on these steps the Grants.gov 3-Step Registration in http://www.grants.gov/section910/Grants.govRegistrationBrochure.pdf). also must provide on your application the same D-U-N-S Number used with this registration. Please note that the registration process may take five or more business days to complete, and you must have completed all registration steps to allow you to submit successfully an application via Grants.gov. In addition, you will need to update your CCR registration on an annual basis. This may take three or more business days to complete.
- You will not receive additional point value because you submit your application in electronic format, nor will we penalize you if you qualify for an exception to the electronic submission requirement, as

described elsewhere in this section, and submit your application in paper format.

- You must submit all documents electronically, including all information you typically provide on the following forms: Application for Federal Assistance (SF 424), the Department of Education Supplemental Information for SF 424, Budget Information-Non-Construction Programs (ED 524), and all necessary assurances and certifications. Please note that two of these forms--the SF 424 and the Department of Education Supplemental Information for SF 424--have replaced the ED 424 (Application for Federal Education Assistance).
- You must attach any narrative sections of your application as files in a .DOC (document), .RTF (rich text), or .PDF (Portable Document) format. If you upload a file type other than the three file types specified in this paragraph or submit a password-protected file, we will not review that material.
- Your electronic application must comply with any page-limit requirements described in this notice.
- After you electronically submit your application, you will receive from Grants.gov an automatic notification of receipt that contains a Grants.gov tracking number. (This notification indicates receipt by Grants.gov only, not receipt by the Department.) The Department then will retrieve your application from Grants.gov and send a second notification to you by e-mail. This second notification indicates that the Department

has received your application and has assigned your application a PR/Award number (an ED-specified identifying number unique to your application).

 We may request that you provide us original signatures on forms at a later date.

Application Deadline Date Extension in Case of Technical Issues with the Grants.gov System: If you are experiencing problems submitting your application through Grants.gov, please contact the Grants.gov Support Desk, toll free, at 1-800-518-4726. You must obtain a Grants.gov Support Desk Case Number and must keep a record of it.

If you are prevented from electronically submitting your application on the application deadline date because of technical problems with the Grants.gov system, we will grant you an extension until 4:30 p.m., Washington, DC time, the following business day to enable you to transmit your application electronically or by hand delivery. You also may mail your application by following the mailing instructions described elsewhere in this notice.

If you submit an application after 4:30 p.m., Washington, DC time, on the application deadline date, please contact the person listed under <u>For Further Information Contact</u> in section VII in this notice and provide an explanation of the technical problem you experienced with Grants.gov, along with the Grants.gov Support Desk Case Number. We will accept your application if we can confirm that a technical problem occurred with the Grants.gov system and that that problem affected your ability to submit your application by 4:30 p.m., Washington, DC time, on the application

deadline date. The Department will contact you after a determination is made on whether your application will be accepted.

<u>Note</u>: The extensions to which we refer in this section apply only to the unavailability of, or technical problems with, the Grants.gov system. We will not grant you an extension if you failed to fully register to submit your application to Grants.gov before the application deadline date and time or if the technical problem you experienced is unrelated to the Grants.gov system.

Exception to Electronic Submission Requirement: You qualify for an exception to the electronic submission requirement, and may submit your application in paper format, if you are unable to submit an application through the Grants.gov system because—

- You do not have access to the Internet; or
- You do not have the capacity to upload large documents to the Grants.gov system;

#### and

• No later than two weeks before the application deadline date (14 calendar days or, if the fourteenth calendar day before the application deadline date falls on a Federal holiday, the next business day following the Federal holiday), you mail or fax a written statement to the Department, explaining which of the two grounds for an exception prevent you from using the Internet to submit your application.

If you mail your written statement to the Department, it must be postmarked no later than two weeks before the application deadline date.

If you fax your written statement to the Department, we must receive the faxed statement no later than two weeks before the application deadline date.

Address and mail or fax your statement to: Rebecca Marek, U.S. Department of Education, 400 Maryland Avenue, SW., room 3C138, Washington, DC 20202. FAX: (202) 260-7764.

Your paper application must be submitted in accordance with the mail or hand delivery instructions described in this notice.

### b. Submission of Paper Applications by Mail.

If you qualify for an exception to the electronic submission requirement, you may mail (through the U.S. Postal Service or a commercial carrier) your application to the Department. You must mail the original and two copies of your application, on or before the application deadline date, to the Department at the applicable following address:

## By mail through the U.S. Postal Service:

U.S. Department of Education

Application Control Center

Attention: (CFDA Number 84.313A)

400 Maryland Avenue, SW.

Washington, DC 20202-4260

or

## By mail through a commercial carrier:

## U.S. Department of Education

Application Control Center, Stop 4260

Attention: (CFDA Number 84.313A)

7100 Old Landover Road

Landover, MD 20785-1506

Regardless of which address you use, you must show proof of mailing consisting of one of the following:

- (1) A legibly dated U.S. Postal Service postmark.
- (2) A legible mail receipt with the date of mailing stamped by the U.S. Postal Service.
- (3) A dated shipping label, invoice, or receipt from a commercial carrier.
- (4) Any other proof of mailing acceptable to the Secretary of the U.S. Department of Education.

If you mail your application through the U.S. Postal Service, we do not accept either of the following as proof of mailing:

- (1) A private metered postmark.
- (2) A mail receipt that is not dated by the U.S. Postal Service.

If your application is postmarked after the application deadline date, we will not consider your application.

Note: The U.S. Postal Service does not uniformly provide a dated postmark. Before relying on this method, you should check with your local post office.

c. Submission of Paper Applications by Hand Delivery.

If you qualify for an exception to the electronic submission requirement, you (or a courier service) may deliver your paper application to the Department by hand. You must deliver the original and two copies of your application by hand, on or before the application deadline date, to the Department at the following address:

U.S. Department of Education

Application Control Center

Attention: (CFDA Number 84.313A)

550 12th Street, SW.

Room 7041, Potomac Center Plaza

Washington, DC 20202-4260

The Application Control Center accepts hand deliveries daily between 8:00 a.m. and 4:30 p.m., Washington, DC time, except Saturdays, Sundays, and Federal holidays.

Note for Mail or Hand Delivery of Paper Applications: If you mail or hand deliver your application to the Department--

- (1) You must indicate on the envelope and—if not provided by the Department—in Item 11 of the SF 424 the CFDA number, including suffix letter, if any, of the competition under which you are submitting your application; and
- (2) The Application Control Center will mail to you a notification of receipt of your grant application. If you do not receive this notification within 15 business days from the application deadline date,

you should call the U.S. Department of Education Application Control Center at  $(202)\ 245-6288$ .

## V. Application Review Information

Selection Criteria: The selection criteria for this competition are from sections 1231, 1232(a)(2), and 1235 of the ESEA and 34 CFR 75.210 and are listed in this section. Further information about the selection criteria is in the application package. The maximum score for each criterion is indicated after the title of the criterion. The maximum score for this application is 100 points.

(a) Meeting the purposes of the authorizing statute (0-20 points). The Secretary evaluates each application to determine the extent to which the project will meet the purpose of the Even Start Family Literacy program Women's Prison grant. Under sections 1231 and 1232(a)(2) of the ESEA, the purpose of this grant is to help break the cycle of poverty and illiteracy and improve the educational opportunities of low-income families with mothers in prison by integrating early childhood education, adult literacy or adult basic education, and parenting education into a unified, high-quality, family literacy program. Even Start projects must be implemented through cooperative activities that build on high-quality existing community resources in order to create a new range of services, promote the academic achievement of children and adults, assist children and adults from low-income families in achieving to challenging State content and student achievement standards, and use instructional programs based on scientifically based reading research on the prevention of

reading difficulties for children and adults, to the extent such research is available. (Sections 1231 and 1232(a) of ESEA)

- (b) Need for project (0-10 points). The Secretary considers the need for the proposed project. In determining the need for the proposed project, the Secretary considers the following factors:
- (1) The magnitude of the need for the services to be provided or the activities to be carried out by the proposed project. (34 CFR 75.210(a)(2)(ii))
- (2) The extent to which specific gaps or weaknesses in services, infrastructure, or opportunities have been identified and will be addressed by the proposed project, including the nature and magnitude of those gaps or weaknesses. (34 CFR 75.210(a)(2)(v))
- (c) Quality of the project design (0-25 points). The Secretary considers the quality of the design of the proposed project. In determining the quality of the design of the proposed project, the Secretary considers the following factors:
- (1) The extent to which the design of the proposed project is appropriate to, and will successfully address, the needs of the target population or other identified needs. (34 CFR 75.210(c)(2)(ii))
- (2) The extent to which the proposed project will establish linkages with other appropriate agencies and organizations providing services to the target population. (34 CFR 75.210(c)(2)(xvii))

- (3) The extent to which the design of the project incorporates the following required program elements:
- Identification and recruitment of eligible families most in need of services provided under the Even Start Family Literacy Program, as indicated by a low level of income, a low level of adult literacy or English language proficiency of the eligible parent or parents, and other need-related indicators.
- Screening and preparation of parents, including teenage parents, and children to enable those parents and children to participate fully in the Even Start activities and services provided by the project, including testing, referral to necessary counseling, other necessary developmental and support services, and related services.
- A design that accommodates the participants' work schedules and other responsibilities, including the provision of support services, when those support services are unavailable from other sources, necessary for participation in the Even Start activities provided by the project, such as—
- Scheduling and locating of services to allow joint participation by parents and children;
- Child care for the period that parents are involved in the Even
   Start program activities; and
- Transportation to enable parents and their children to participate in the Even Start program.

- High-quality, intensive instructional programs that promote adult literacy and empower the parents to support the educational growth of their children, developmentally appropriate early childhood educational services, and preparation of children for success in regular school programs.
- For staff whose salaries are paid in whole or in part with Federal Even Start funds: all staff hired to provide academic instruction have obtained an associate's, bachelor's, or graduate degree in a field related to early childhood education, elementary school or secondary school education, or adult education, and, if applicable, meet qualifications established by the State for early childhood education, elementary school or secondary school education, or adult education provided as part of an Even Start program or another family literacy program; the individual responsible for administration of Even Start family literacy services has received training in the operation of a family literacy program; and paraprofessionals who provide support for academic instruction have a secondary school diploma or its recognized equivalent.
- Special training of staff, including child care staff, to develop
  the skills necessary to work with parents and young children in the full
  range of Even Start instructional services offered through the Even Start
  Family Literacy program.
- Provision and monitoring of integrated instructional services to participating parents and children through home-based programs.

- Operation on a year-round basis, including the provision of some program services, including instructional and enrichment services, during the summer months;
- Coordination with other programs assisted under the ESEA, any relevant programs under the Adult Education and Family Literacy Act, the Individuals with Disabilities Education Act, and Title I of the Workforce Investment Act of 1998; and the Head Start program, volunteer literacy programs, and other relevant programs.
- Use of instructional programs based on scientifically based reading research for children and adults, to the extent that research is available.
- Encouraging participating families to attend regularly and to remain in the program a sufficient time to meet their program goals.
- Including reading-readiness activities for preschool children based on scientifically based reading research, to the extent available, to ensure that children enter school ready to learn to read.
- If applicable, promoting the continuity of family literacy to ensure that individuals retain and improve their educational outcomes.
- Ensuring that the program will serve those eligible families most in need of the Even Start activities and services provided by the project.
- Providing for an independent evaluation of the program to be used for program improvement. (Section 1235 of ESEA)
  - (d) Quality of project services (0-20 points).

The Secretary considers the quality of the services to be provided by the proposed project. In determining the quality of the services to be provided by the proposed project, the Secretary considers the quality and sufficiency of strategies for ensuring equal access and treatment for eligible project participants who are members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability. (34 CFR 75.210(d)(2)) In addition, the Secretary considers the following factors:

- (1) The extent to which the services to be provided by the proposed project reflect up-to-date knowledge from research and effective practice.

  (34 CFR 75.210(d)(3)(iii))
- (2) The likelihood that the services to be provided by the proposed project will lead to improvements in the achievement of students as measured against rigorous academic standards. (34 CFR 75.210(d)(3)(vii))
- (e) Quality of project personnel (0-5 points).

  The Secretary considers the quality of the personnel who will carry out the proposed project. In determining the quality of project personnel, the Secretary considers the extent to which the applicant encourages applications for employment from persons who are members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability. (34 CFR 75.210(e)(2)) In addition, the Secretary considers the following factors:
  - (1) The qualifications, including relevant training

- and experience, of the project director or principal investigator. (34 CFR 75.210(e)(3)(i))
- (2) The qualifications, including relevant training and experience, of key project personnel. (34 CFR 75.210(e)(3)(ii))
- (3) The qualifications, including relevant training
  and experience, of project consultants or subcontractors. (34 CFR
  75.210(e)(3)(iii))
- (f) Quality of the management plan (0-10 points).

  The Secretary considers the quality of the management plan for the proposed project. In determining the quality of the management plan for the proposed project, the Secretary considers the following factors:
- (1) The adequacy of the management plan to achieve the objectives of the proposed project on time and within budget, including clearly defined responsibilities, timelines, and milestones for accomplishing project tasks. (34 CFR 75.210(g)(2)(i))
- (2) The adequacy of procedures for ensuring feedback and continuous improvement in the operation of the proposed project. (34 CFR 75.210(q)(2)(ii))
- (g) Quality of the project evaluation (0-10 points). The Secretary considers the quality of the evaluation to be conducted of the proposed project. In determining the quality of the evaluation, the Secretary considers the following factors:
- (1) The extent to which the methods of evaluation are thorough, feasible, and appropriate to the goals, objectives, and outcomes

of the proposed project. (34 CFR 75.210(h)(2)(i))

- (2) The extent to which the methods of evaluation will provide performance feedback and permit periodic assessment of progress toward achieving intended outcomes. (34 CFR 75.210(h)(2)(vi)) VI. Award Administration Information
- Award Notices: If your application is successful, we notify your
   U.S. Representative and U.S. Senators and send you a Grant Award Notice
   (GAN). We may notify you informally, also.

If your application is not evaluated or not selected for funding, we notify you.

2. Administrative and National Policy Requirements: We identify administrative and national policy requirements in the application package and reference these and other requirements in the <u>Applicable Regulations</u> section in this notice.

We reference the regulations outlining the terms and conditions of an award in the <u>Applicable Regulations</u> section in this notice and include these and other specific conditions in the GAN. The GAN also incorporates your approved application as part of your binding commitments under the grant.

3. Reporting: At the end of your project period, you must submit a final performance report, including financial information, as directed by the Secretary. If you receive a multi-year award, you must submit an annual performance report that provides the most current performance and financial expenditure information as directed by the Secretary under 34

- CFR 75.118. The Secretary may also require more frequent performance reports under 34 CFR 75.720(c). For specific requirements on reporting, please go to: http://www.ed.gov/fund/grant/apply/appforms/appforms.html
- 4. <u>Performance Measures</u>: Under the Government Performance and Results Act of 1993 (GPRA), the Secretary has established the following six (6) measures for evaluating the overall effectiveness of the Even Start Family Literacy program, including the Women's Prison grant:
- 1) The percentage of Even Start adults who achieve significant learning gains on measures of reading/English language acquisition, as measured by the Comprehensive Adult Student Assessment System (CASAS) and the Tests of Adult Basic Education (TABE);
- (2) The percentage of Even Start adults with a high school completion goal who earn a high school diploma;
- (3) The percentage of Even Start adults with a goal of General Equivalency Diploma (GED) attainment who earn a GED;
- (4) The percentage of preschool-aged children participating in Even Start programs who achieve significant gains in oral language skills as measured by the Peabody Picture Vocabulary Test-III, Receptive (PPVT-III, Receptive).
- (5) The average number of letters Even Start preschool-aged children are able to identify as measured by the PALS Pre-K Upper Case Alphabet Knowledge subtask; and
- (6) The percentage of preschool-aged children participating in Even Start Programs who demonstrate age-appropriate oral language skills as

measured by the Peabody Picture Vocabulary Test-III, Receptive (PPVT-III, Receptive).

All grantees must provide information on these performance measures in the annual performance report referred to in section VI. 3. in this notice.

## VII. Agency Contacts

For Further Information Contact: Amber Sheker, U.S. Department of Education, 400 Maryland Avenue, SW., room 3C142, Washington, DC 20202.

Telephone: (202) 205-0653 or by email: Amber.Sheker@ed.gov or Rebecca

Marek, U.S. Department of Education, 400 Maryland Avenue, SW., room 3C138,

Washington, DC 20202. Telephone: (202) 260-0968 or by email:

Rebecca.Marek@ed.gov.

If you use a TDD, call the FRS, toll free, at 1-800-877-8339.

VIII. Other Information

<u>Alternative Format</u>: Individuals with disabilities can obtain this document and a copy of the application package in an alternative format (e.g., Braille, large print, audiotape, or computer diskette) on request to the program contact persons listed under <u>For Further Information</u>

Contact in section VII in this notice.

Electronic Access to This Document: You can view this document, as well as all other documents of this Department published in the <a href="Federal">Federal</a>
<a href="Register">Register</a>, in text or Adobe Portable Document Format (PDF) on the Internet at the following site: <a href="https://www.ed.gov/news/fedregister">www.ed.gov/news/fedregister</a>

To use PDF you must have Adobe Acrobat Reader, which is available free at this site. If you have questions about using PDF, call the U.S. Government Printing Office (GPO), toll free, at 1-888-293-6498; or in the Washington, DC, area at (202) 512-1530.

Note: The official version of this document is the document published in the Federal Register. Free Internet access to the official edition of the Federal Register and the Code of Federal Regulations is available on GPO Access at: <a href="www.gpoaccess.gov/nara/index.html">www.gpoaccess.gov/nara/index.html</a>

Dated:

Kerri L. Briggs,
Assistant Secretary for
Elementary and Secondary Education.

## **Program Statute**

## SEC. 1231. STATEMENT OF PURPOSE.

It is the purpose of this subpart to help break the cycle of poverty and illiteracy by —

- (1) improving the educational opportunities of the Nation's low-income families by integrating early childhood education, adult literacy or adult basic education, and parenting education into a unified family literacy program, to be referred to as Even Start'; and
- (2) establishing a program that shall
  - (A) be implemented through cooperative projects that build on high-quality existing community resources to create a new range of services;
  - (B) promote the academic achievement of children and adults:
  - (C) assist children and adults from low-income families to achieve to challenging State content standards and challenging State student achievement standards; and
  - (D) use instructional programs based on scientifically based reading research and addressing the prevention of reading difficulties for children and adults, to the extent such research is available.

## SEC. 1232. PROGRAM AUTHORIZED.

- (a) RESERVATION FOR MIGRANT PROGRAMS, OUTLYING AREAS, AND INDIAN TRIBES-
  - (1) IN GENERAL- For each fiscal year, the Secretary shall reserve 5 percent of the amount appropriated under section 1002(b)(3) (or, if such appropriated amount exceeds \$200,000,000, 6 percent of such amount) for programs, under such terms and conditions as the Secretary shall establish, that are consistent with the purpose of this subpart, and according to their relative needs, for
    - (A) children of migratory workers;
    - (B) the outlying areas; and
    - (C) Indian tribes and tribal organizations.
  - (2) SPECIAL RULE- After December 21, 2000, the Secretary shall award a grant, on a competitive basis, of sufficient size and for a period of sufficient duration to demonstrate the effectiveness of a family literacy program in a prison that houses women and their preschool age children and that has the capability of developing a program of high quality.
  - (3) COORDINATION OF PROGRAMS FOR AMERICAN INDIANS- The Secretary shall ensure that programs under paragraph (1)(C) are coordinated with family literacy programs operated by the Bureau of Indian Affairs in order to avoid duplication and to encourage the dissemination of information on high-quality family literacy programs serving American Indians.
- (b) RESERVATION FOR FEDERAL ACTIVITIES-
  - (1) EVALUATION, TECHNICAL ASSISTANCE, PROGRAM IMPROVEMENT, AND REPLICATION ACTIVITIES- Subject to paragraph (2), from amounts appropriated under section 1002(b)(3), the Secretary may reserve not more than 3 percent of such amounts for purposes of
    - (A) carrying out the evaluation required by section 1239; and
    - (B) providing, through grants or contracts with eligible organizations, technical assistance, program improvement, and replication activities.
  - (2) RESEARCH- In any fiscal year, if the amount appropriated under section 1002(b)(3) for such year
    - (A) is equal to or less than the amount appropriated for the preceding fiscal year, the Secretary may reserve from such amount only the amount necessary to continue multi-year activities carried out pursuant to section 1241(b) that began during or prior to the fiscal year preceding the fiscal year for which the determination is made; or (B) exceeds the amount appropriated for the preceding fiscal year, then the Secretary shall reserve from such excess amount \$2,000,000 or 50 percent, whichever is less, to carry out section 1241(b).
- (c) RESERVATION FOR GRANTS-

## (1) GRANTS AUTHORIZED-

- (A) IN GENERAL- For any fiscal year for which at least one State educational agency applies and submits an application that meets the requirements and goals of this subsection and for which the amount appropriated under section 1002(b)(3) exceeds the amount appropriated under that section for the preceding fiscal year, the Secretary shall reserve, from the amount of the excess remaining after the application of subsection (b)(2), the amount of the remainder or \$1,000,000, whichever is less, to award grants, on a competitive basis, to State educational agencies to enable them to plan and implement statewide family literacy initiatives to coordinate and, where appropriate, integrate existing Federal, State, and local literacy resources consistent with the purposes of this subpart.
- (B) COORDINATION AND INTEGRATION- The coordination and integration described in subparagraph (A) shall include coordination and integration of funds available under the Adult Education and Family Literacy Act, the Head Start Act, this subpart, part A of this title, and part A of title IV of the Social Security Act.
- (C) RESTRICTION- No State educational agency may receive more than one grant under this subsection.

## (2) CONSORTIA-

- (A) ESTABLISHMENT- To receive a grant under this subsection, a State educational agency shall establish a consortium of State-level programs under the following provisions of laws:
  - (i) This title (other than part D).
  - (ii) The Head Start Act.
  - (iii) The Adult Education and Family Literacy Act.
  - (iv) All other State-funded preschool programs and programs providing literacy services to adults.
- (B) PLAN- To receive a grant under this subsection, the consortium established by a State educational agency shall create a plan to use a portion of the State educational agency's resources, derived from the programs referred to in subparagraph (A), to strengthen and expand family literacy services in the State.
- (C) COORDINATION WITH SUBPART 1- The consortium shall coordinate its activities under this paragraph with the activities of the reading and literacy partnership for the State educational agency established under section 1203(d), if the State educational agency receives a grant under section 1202.
- (3) READING INSTRUCTION- Statewide family literacy initiatives implemented under this subsection shall base reading instruction on scientifically based reading research.
- (4) TECHNICAL ASSISTANCE- The Secretary shall provide, directly or through a grant or contract with an organization with experience in the development and operation of successful family literacy services, technical assistance to State educational agencies receiving a grant under this subsection.
- (5) MATCHING REQUIREMENT- The Secretary shall not make a grant to a State educational agency under this subsection unless the State educational agency agrees that, with respect to the costs to be incurred by the eligible consortium in carrying out the activities for which the grant was awarded, the State educational agency will make available non-Federal contributions in an amount equal to not less than the Federal funds provided under the grant.

## (d) STATE EDUCATIONAL AGENCY ALLOCATION-

- (1) IN GENERAL- From amounts appropriated under section 1002(b)(3) and not reserved under subsection (a), (b), or (c), the Secretary shall make grants to State educational agencies from allocations under paragraph (2).
- (2) ALLOCATIONS- Except as provided in paragraph (3), from the total amount available under paragraph (1) for allocation to State educational agencies in any fiscal year, each State educational agency shall be eligible to receive a grant under paragraph (1) in an amount that bears the same ratio to the total amount as the amount allocated under part A to that State educational agency bears to the total amount allocated under that part to all State educational agencies.
- (3) MINIMUM- No State educational agency shall receive a grant under paragraph (1) in any fiscal year in an amount that is less than \$250,000, or one-half of 1 percent of the amount

appropriated under section 1002(b)(3) and not reserved under subsections (a), (b), and (c) for such year, whichever is greater.

- (e) DEFINITIONS- For the purpose of this subpart
  - (1) the term eligible entity' means a partnership composed of
    - (A) a local educational agency; and
    - (B) a nonprofit community-based organization, a public agency other than a local educational agency, an institution of higher education, or a public or private nonprofit organization other than a local educational agency, of demonstrated quality;
  - (2) the term eligible organization' means any public or private nonprofit organization with a record of providing effective services to family literacy providers, such as the National Center for Family Literacy, Parents as Teachers, Inc., the Home Instruction Program for Preschool Youngsters, and the Home and School Institute, Inc.;
  - (3) the terms Indian tribe' and tribal organization' have the meanings given those terms in section 4 of the Indian Self-Determination and Education Assistance Act;
  - (4) the term scientifically based reading research' has the meaning given that term in section 1208; and
  - (5) the term State' means each of the 50 States, the District of Columbia, and the Commonwealth of Puerto Rico.

## SEC. 1233. STATE EDUCATIONAL AGENCY PROGRAMS.

- (a) STATE EDUCATIONAL AGENCY LEVEL ACTIVITIES- Each State educational agency that receives a grant under section 1232(d)(1) may use not more than a total of 6 percent of the grant funds for the costs of
  - (1) administration, which amount shall not exceed half of the total;
  - (2) providing, through one or more subgrants or contracts, technical assistance for program improvement and replication, to eligible entities that receive subgrants under subsection (b); and (3) carrying out sections 1240 and 1234(c).
- (b) SUBGRANTS FOR LOCAL PROGRAMS-
  - (1) IN GENERAL- Each State educational agency shall use the grant funds received under section 1232(d)(1) and not reserved under subsection (a) to award subgrants to eligible entities to carry out Even Start programs.
  - (2) MINIMUM SUBGRANT AMOUNTS-
    - (A) IN GENERAL- Except as provided in subparagraphs (B) and (C), no State educational agency shall award a subgrant under paragraph (1) in an amount less than \$75,000
    - (B) SUBGRANTEES IN NINTH AND SUCCEEDING YEARS- No State educational agency shall award a subgrant under paragraph (1) in an amount less than \$52,500 to an eligible entity for a fiscal year to carry out an Even Start program that is receiving assistance under this subpart or its predecessor authority for the ninth (or any subsequent) fiscal year.
    - (C) EXCEPTION FOR SINGLE SUBGRANT- A State educational agency may award one subgrant in each fiscal year of sufficient size, scope, and quality to be effective in an amount less than \$75,000 if, after awarding subgrants under paragraph (1) for that fiscal year in accordance with subparagraphs (A) and (B), less than \$75,000 is available to the State educational agency to award those subgrants.

## SEC. 1234. USES OF FUNDS.

- (a) IN GENERAL- In carrying out an Even Start program under this subpart, a recipient of funds under this subpart shall use those funds to pay the Federal share of the cost of providing intensive family literacy services that involve parents and children, from birth through age 7, in a cooperative effort to help parents become full partners in the education of their children and to assist children in reaching their full potential as learners.
- (b) FEDERAL SHARE LIMITATION-
  - (1) IN GENERAL-
    - (A) FEDERAL SHARE- Except as provided in paragraph (2), the Federal share under this subpart may not exceed —

- (i) 90 percent of the total cost of the program in the first year that the program receives assistance under this subpart or its predecessor authority;
- (ii) 80 percent in the second year;
- (iii) 70 percent in the third year;
- (iv) 60 percent in the fourth year;
- (v) 50 percent in the fifth, sixth, seventh, and eighth such years; and
- (vi) 35 percent in any subsequent year.
- (B) REMAINING COST- The remaining cost of a program assisted under this subpart may be provided in cash or in kind, fairly evaluated, and may be obtained from any source, including other Federal funds under this Act.
- (2) WAIVER- The State educational agency may waive, in whole or in part, the Federal share described in paragraph (1) for an eligible entity if the entity
  - (A) demonstrates that it otherwise would not be able to participate in the program assisted under this subpart; and
  - (B) negotiates an agreement with the State educational agency with respect to the amount of the remaining cost to which the waiver will be applicable.
- (3) PROHIBITION- Federal funds provided under this subpart may not be used for the indirect costs of a program assisted under this subpart, except that the Secretary may waive this paragraph if an eligible recipient of funds reserved under section 1232(a)(1)(C) demonstrates to the Secretary's satisfaction that the recipient otherwise would not be able to participate in the program assisted under this subpart.

#### (c) USE OF FUNDS FOR FAMILY LITERACY SERVICES-

- (1) IN GENERAL- A State educational agency may use a portion of funds reserved under section 1233(a), to assist eligible entities receiving a subgrant under section 1233(b) in improving the quality of family literacy services provided under Even Start programs under this subpart, except that in no case may a State educational agency's use of funds for this purpose for a fiscal year result in a decrease from the level of activities and services provided to program participants in the preceding year.
- (2) PRIORITY- In carrying out paragraph (1), a State educational agency shall give priority to programs that were of low quality, as evaluated based on the indicators of program quality developed by the State educational agency under section 1240.
- (3) TECHNICAL ASSISTANCE TO HELP LOCAL PROGRAMS RAISE ADDITIONAL FUNDS- In carrying out paragraph (1), a State educational agency may use the funds referred to in that paragraph to provide technical assistance to help local programs of demonstrated effectiveness to access and leverage additional funds for the purpose of expanding services and reducing waiting lists, including requesting and applying for non-Federal resources.
- (4) TECHNICAL ASSISTANCE AND TRAINING- Assistance under paragraph (1) shall be in the form of technical assistance and training, provided by a State educational agency through a grant, contract, or cooperative agreement with an entity that has experience in offering high-quality training and technical assistance to family literacy providers.

## SEC. 1235. PROGRAM ELEMENTS.

Each program assisted under this subpart shall —

- (1) include the identification and recruitment of families most in need of services provided under this subpart, as indicated by a low level of income, a low level of adult literacy or English language proficiency of the eligible parent or parents, and other need-related indicators;
- (2) include screening and preparation of parents, including teenage parents, and children to enable those parents and children to participate fully in the activities and services provided under this subpart, including testing, referral to necessary counselling, other developmental and support services, and related services;
- (3) be designed to accommodate the participants' work schedule and other responsibilities, including the provision of support services, when those services are unavailable from other sources, necessary for participation in the activities assisted under this subpart, such as
  - (A) scheduling and locating of services to allow joint participation by parents and children;

- (B) child care for the period that parents are involved in the program provided under this subpart; and
- (C) transportation for the purpose of enabling parents and their children to participate in programs authorized by this subpart;
- (4) include high-quality, intensive instructional programs that promote adult literacy and empower parents to support the educational growth of their children, developmentally appropriate early childhood educational services, and preparation of children for success in regular school programs;
- (5) with respect to the qualifications of staff the cost of whose salaries are paid, in whole or in part, with Federal funds provided under this subpart, ensure that
  - (A) not later than December 21, 2004
    - (i) a majority of the individuals providing academic instruction
      - (I) shall have obtained an associate's, bachelor's, or graduate degree in a field related to early childhood education, elementary school or secondary school education, or adult education; and
      - (II) if applicable, shall meet qualifications established by the State for early childhood education, elementary school or secondary school education, or adult education provided as part of an Even Start program or another family literacy program;
    - (ii) the individual responsible for administration of family literacy services under this subpart has received training in the operation of a family literacy program; and
    - (iii) paraprofessionals who provide support for academic instruction have a secondary school diploma or its recognized equivalent; and
  - (B) all new personnel hired to provide academic instruction
    - (i) have obtained an associate's, bachelor's, or graduate degree in a field related to early childhood education, elementary school or secondary school education, or adult education; and
    - (ii) if applicable, meet qualifications established by the State for early childhood education, elementary school or secondary school education, or adult education provided as part of an Even Start program or another family literacy program;
- (6) include special training of staff, including child-care staff, to develop the skills necessary to work with parents and young children in the full range of instructional services offered through this subpart;
- (7) provide and monitor integrated instructional services to participating parents and children through home-based programs;
- (8) operate on a year-round basis, including the provision of some program services, including instructional and enrichment services, during the summer months;
- (9) be coordinated with
  - (A) other programs assisted under this Act;
  - (B) any relevant programs under the Adult Education and Family Literacy Act, the Individuals with Disabilities Education Act, and title I of the Workforce Investment Act of 1998; and
- (C) the Head Start program, volunteer literacy programs, and other relevant programs; (10) use instructional programs based on scientifically based reading research for children and adults, to the extent that research is available;
- (11) encourage participating families to attend regularly and to remain in the program a sufficient time to meet their program goals;
- (12) include reading-readiness activities for preschool children based on scientifically based reading research, to the extent available, to ensure that children enter school ready to learn to read; (13) if applicable, promote the continuity of family literacy to ensure that individuals retain and
- improve their educational outcomes; (14) ensure that the programs will serve those families most in need of the activities and services provided by this subpart; and
- (15) provide for an independent evaluation of the program, to be used for program improvement.

## SEC. 1236. ELIGIBLE PARTICIPANTS.

- (a) IN GENERAL- Except as provided in subsection (b), eligible participants in an Even Start program are
  - (1) a parent or parents
    - (A) who are eligible for participation in adult education and literacy activities under the Adult Education and Family Literacy Act; or
    - (B) who are within the State's compulsory school attendance age range, so long as a local educational agency provides (or ensures the availability of) the basic education component required under this subpart, or who are attending secondary school; and
  - (2) the child or children, from birth through age 7, of any individual described in paragraph (1).

## (b) ELIGIBILITY FOR CERTAIN OTHER PARTICIPANTS-

- (1) IN GENERAL- Family members of eligible participants described in subsection (a) may participate in activities and services provided under this subpart, when appropriate to serve the purpose of this subpart.
- (2) SPECIAL RULE- Any family participating in a program assisted under this subpart that becomes ineligible to participate as a result of one or more members of the family becoming ineligible to participate may continue to participate in the program until all members of the family become ineligible to participate, which
  - (A) in the case of a family in which ineligibility was due to the child or children of the family attaining the age of 8, shall be in 2 years or when the parent or parents become ineligible due to educational advancement, whichever occurs first; and
  - (B) in the case of a family in which ineligibility was due to the educational advancement of the parent or parents of the family, shall be when all children in the family attain the age of 8.
- (3) CHILDREN 8 YEARS OF AGE OR OLDER- If an Even Start program assisted under this subpart collaborates with a program under part A, and funds received under the part A program contribute to paying the cost of providing programs under this subpart to children 8 years of age or older, the Even Start program may, notwithstanding subsection (a)(2), permit the participation of children 8 years of age or older if the focus of the program continues to remain on families with young children.

## SEC. 1237. APPLICATIONS.

- (a) SUBMISSION- To be eligible to receive a subgrant under this subpart, an eligible entity shall submit an application to the State educational agency in such form and containing or accompanied by such information as the State educational agency shall require.
- (b) REQUIRED DOCUMENTATION- Each application shall include documentation, satisfactory to the State educational agency, that the eligible entity has the qualified personnel needed  $\,$ 
  - (1) to develop, administer, and implement an Even Start program under this subpart; and
  - (2) to provide access to the special training necessary to prepare staff for the program, which may be offered by an eligible organization.

## (c) PLAN-

- (1) IN GENERAL- The application shall also include a plan of operation and continuous improvement for the program, that includes
  - (A) a description of the program objectives, strategies to meet those objectives, and how those strategies and objectives are consistent with the program indicators established by the State:
  - (B) a description of the activities and services that will be provided under the program, including a description of how the program will incorporate the program elements required by section 1235;
  - (C) a description of the population to be served and an estimate of the number of participants to be served;
  - (D) as appropriate, a description of the applicant's collaborative efforts with institutions of higher education, community-based organizations, the State educational agency, private elementary schools, or other eligible organizations in carrying out the program for which assistance is sought;
  - (E) a statement of the methods that will be used —

- (i) to ensure that the programs will serve families most in need of the activities and services provided by this subpart;
- (ii) to provide services under this subpart to individuals with special needs, such as individuals with limited English proficiency and individuals with disabilities; and
- (iii) to encourage participants to remain in the program for a time sufficient to meet the program's purpose;
- (F) a description of how the plan is integrated with other programs under this Act or other Acts, as appropriate; and
- (G) a description of how the plan provides for rigorous and objective evaluation of progress toward the program objectives described in subparagraph (A) and for continuing use of evaluation data for program improvement.
- (2) DURATION OF THE PLAN- Each plan submitted under paragraph (1) shall
  - (A) remain in effect for the duration of the eligible entity's participation under this subpart; and
  - (B) be periodically reviewed and revised by the eligible entity as necessary.
- (d) CONSOLIDATED APPLICATION- The plan described in subsection (c)(1) may be submitted as part of a consolidated application under section 9305.

## SEC. 1238. AWARD OF SUBGRANTS.

- (a) SELECTION PROCESS-
  - (1) IN GENERAL- The State educational agency shall establish a review panel in accordance with paragraph (3) that will approve applications that
    - (A) are most likely to be successful in
      - (i) meeting the purpose of this subpart; and
    - (ii) effectively implementing the program elements required under section 1235; (B) demonstrate that the area to be served by the program has a high percentage or a large number of children and families who are in need of those services as indicated by high levels of poverty, illiteracy, unemployment, limited English proficiency, or other need-related indicators, such as a high percentage of children to be served by the program who reside in a school attendance area served by a local educational agency eligible for participation in programs under part A, a high number or percentage of parents who have been victims of domestic violence, or a high number or percentage of parents who are receiving assistance under a State program funded under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.);
    - (C) provide services for at least a 3-year age range, which may begin at birth;
    - (D) demonstrate the greatest possible cooperation and coordination between a variety of relevant service providers in all phases of the program;
    - (E) include cost-effective budgets, given the scope of the application;
    - (F) demonstrate the applicant's ability to provide the non-Federal share required by section 1234(b);
    - (G) are representative of urban and rural regions of the State; and
    - (H) show the greatest promise for providing models that may be adopted by other family literacy projects and other local educational agencies.
  - (2) PRIORITY FOR SUBGRANTS- The State educational agency shall give priority for subgrants under this subsection to applications that
    - (A) target services primarily to families described in paragraph (1)(B); or
    - (B) are located in areas designated as empowerment zones or enterprise communities.
  - (3) REVIEW PANEL- A review panel shall consist of at least three members, including one early childhood professional, one adult education professional, and one individual with expertise in family literacy programs, and may include other individuals, such as one or more of the following:
    - (A) A representative of a parent-child education organization.
    - (B) A representative of a community-based literacy organization.
    - (C) A member of a local board of education.
    - (D) A representative of business and industry with a commitment to education.

(E) An individual who has been involved in the implementation of programs under this title in the State.

## (b) DURATION-

- (1) IN GENERAL- Subgrants under this subpart may be awarded for a period not to exceed 4 years.
- (2) STARTUP PERIOD- The State educational agency may provide subgrant funds to an eligible recipient, at the recipient's request, for a 3- to 6-month start-up period during the first year of the 4-year grant period, which may include staff recruitment and training, and the coordination of services, before requiring full implementation of the program.
- (3) CONTINUING ELIGIBILITY- In awarding subgrant funds to continue a program under this subpart after the first year, the State educational agency shall review the progress of each eligible entity in meeting the objectives of the program referred to in section 1237(c)(1)(A) and shall evaluate the program based on the indicators of program quality developed by the State under section 1240.
- (4) INSUFFICIENT PROGRESS- The State educational agency may refuse to award subgrant funds to an eligible entity if the agency finds that the eligible entity has not sufficiently improved the performance of the program, as evaluated based on the indicators of program quality developed by the State under section 1240, after
  - (A) providing technical assistance to the eligible entity; and
  - (B) affording the eligible entity notice and an opportunity for a hearing.
- (5) GRANT RENEWAL- (A) An eligible entity that has previously received a subgrant under this subpart may reapply under this subpart for additional subgrants.
- (B) The Federal share of any subgrant renewed under subparagraph (A) shall be limited in accordance with section 1234(b).

## SEC. 1239. EVALUATION.

From funds reserved under section 1232(b)(1), the Secretary shall provide for an independent evaluation of programs assisted under this subpart —

- (1) to determine the performance and effectiveness of programs assisted under this subpart;
- (2) to identify effective Even Start programs assisted under this subpart that can be duplicated and used in providing technical assistance to Federal, State, and local programs; and
- (3) to provide State educational agencies and eligible entities receiving a subgrant under this subpart, directly or through a grant or contract with an organization with experience in the development and operation of successful family literacy services, technical assistance to ensure that local evaluations undertaken under section 1235(15) provide accurate information on the effectiveness of programs assisted under this subpart.

## SEC. 1240. INDICATORS OF PROGRAM OUALITY.

Each State educational agency receiving funds under this subpart shall develop, based on the best available research and evaluation data, indicators of program quality for programs assisted under this subpart. The indicators shall be used to monitor, evaluate, and improve those programs within the State. The indicators shall include the following:

- (1) With respect to eligible participants in a program who are adults
  - (A) achievement in the areas of reading, writing, English-language acquisition, problem solving, and numeracy;
  - (B) receipt of a secondary school diploma or a general equivalency diploma (GED);
  - (C) entry into a postsecondary school, job retraining program, or employment or career advancement, including the military; and
  - (D) such other indicators as the State may develop.
- (2) With respect to eligible participants in a program who are children
  - (A) improvement in ability to read on grade level or reading readiness;
  - (B) school attendance;
  - (C) grade retention and promotion; and
  - (D) such other indicators as the State may develop.

## SEC. 1241. RESEARCH.

- (a) IN GENERAL- The Secretary shall carry out, through grant or contract, research into the components of successful family literacy services, in order to
  - (1) improve the quality of existing programs assisted under this subpart or other family literacy programs carried out under this Act or the Adult Education and Family Literacy Act; and
  - (2) develop models for new programs to be carried out under this Act or the Adult Education and Family Literacy Act.

## (b) SCIENTIFICALLY BASED RESEARCH ON FAMILY LITERACY-

- (1) IN GENERAL- From amounts reserved under section 1232(b)(2), the National Institute for Literacy, in consultation with the Secretary, shall carry out research that
  - (A) is scientifically based reading research; and
  - (B) determines -
    - (i) the most effective ways of improving the literacy skills of adults with reading difficulties; and
    - (ii) how family literacy services can best provide parents with the knowledge and skills the parents need to support their children's literacy development.
- (2) USE OF EXPERT ENTITY- The National Institute for Literacy, in consultation with the Secretary, shall carry out the research under paragraph (1) through an entity, including a Federal agency, that has expertise in carrying out longitudinal studies of the development of literacy skills in children and has developed effective interventions to help children with reading difficulties.
- (c) DISSEMINATION- The National Institute for Literacy shall disseminate, pursuant to section 1207, the results of the research described in subsections (a) and (b) to State educational agencies and recipients of subgrants under this subpart.

## SEC. 1242. CONSTRUCTION.

Nothing in this subpart shall be construed to prohibit a recipient of funds under this subpart from serving students participating in Even Start simultaneously with students with similar educational needs, in the same educational settings where appropriate

## **Application Instructions**

## **Electronic Application Format**

Applications for grants under this competition must be submitted electronically using the Grants.gov Apply site (Grants.gov). We do not consider an application that does not comply with the deadline requirements. The deadline for submission of Even Start Family Literacy Women's Prison grant applications through Grants.gov is February 29, 2008.

In accordance with 34 CFR §75.216, an application will not be evaluated for funding if the applicant is not eligible, does not comply with all of the procedural rules that govern the submission of the application, or the application does not contain the information required under the program.

## **Electronic Application Submission Checklist**

It is recommended that your electronic application be organized in the following manner and include the following parts in order to expedite the review process. To apply electronically via Grants.gov, you must download, complete and submit the Pure Edge application forms found on Grants.gov.

Instructions for all parts and forms of the application are found either on the following pages of the application package or individually for each form on Grants.gov.

Note: Please do not attach any narratives, supporting files, or application components to any forms unless it is specifically required by the instructions for the individual section of the application Although several forms accept attachments, the Department of Education will only review materials/files attached in accordance with the instructions provided within this application package.

Review your electronic application to ensure you have completed the following forms and sections:

Part 1: Preliminary Documents	
☐ Application for Federal Assistance (form SF 424)	
☐ ED Supplemental Information for SF 424	
Part 2: Budget Information  ☐ ED Budget Information Non-Construction Programs (ED Form 52)	4)
Part 3: ED Abstract Form	
☐ Project Abstract	
Part 4: Project Narrative Attachment Form  ☐ Application Narrative	

Budget Narrative  Budget Narrative
Part 6: Other Attachments Form ☐ Individual Resumes for Project Directors & Key Personnel
Part 7: Assurances and Certifications  ☐ Assurances – Non-Construction Programs (SF 424B Form)  ☐ Disclosure of Lobbying Activities (Standard Form LLL)  ☐ Grants.gov Lobbying Form  ☐ General Education Provisions Act (GEPA) Requirements – Section 427 (ED GEPA 427 form)
☐ Survey on Ensuring Equal Opportunity for Applicants (form 1890-0014)
Part 8: Intergovernmental Review (Executive Order 12372)  ☐ State Single Point of Contact (SPOC) List

Pai	rt 1: Preliminary Documents
	Application for Federal Assistance (Form SF 424)
	ED Supplemental Information for SF 424

These forms require basic identifying information about the applicant and the application. Please provide all requested applicant information (including name, address, e-mail address and DUNS number).

When applying electronically via Grants.gov, you will need to ensure that the DUNS number you enter on your application is the same as the DUNS number your organization used when it registered with the Central Contractor Registry.

Applicants are advised to complete the Application for Federal Assistance (Form SF 424) <u>first</u>. Grants.gov will automatically insert the correct CFDA and program name automatically wherever needed on other forms.

NOTE: Please do not attach any narratives, supporting files, or application components to the Standard Form (SF 424). Although this form accepts attachments, the Department of Education will only review materials/files attached in accordance with the instructions provided within this application.

## **Instructions for the SF-424**

Public reporting burden for this collection of information is estimated to average 60 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0043), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

This is a standard form (including the continuation sheet) required for use as a cover sheet for submission of preapplications and applications and related information under discretionary programs. Some of the items are required and some are optional at the discretion of the applicant or the Federal agency (agency). Required items are identified with an asterisk on the form and are specified in the instructions below. In addition to the instructions provided below, applicants must consult agency instructions to determine specific requirements.

Item	Entry:	Item	Entry:
1.	Type of Submission: (Required): Select one type of submission in accordance with agency instructions.  Preapplication Application	10.	Name Of Federal Agency: (Required) Enter the name of the Federal agency from which assistance is being requested with this application.
	<ul> <li>Changed/Corrected Application – If requested by the agency, check if this submission is to change or correct a previously submitted application. Unless requested by the agency, applicants may not use this to submit changes after the closing date.</li> </ul>	11.	Catalog Of Federal Domestic Assistance Number/Title: Enter the Catalog of Federal Domestic Assistance number and title of the program under which assistance is requested, as found in the program announcement, if applicable.
2.	Type of Application: (Required) Select one type of application in accordance with agency instructions.  New – An application that is being submitted to an agency for the first time.	12.	Funding Opportunity Number/Title: (Required) Enter the Funding Opportunity Number and title of the opportunity under which assistance is requested, as found in the program announcement.
	<ul> <li>Continuation - An extension for an additional funding/budget period for a project with a projected completion date. This can include renewals.</li> <li>Revision - Any change in the Federal Government's financial obligation or contingent liability from an existing obligation. If a revision, enter the appropriate letter(s). More than one may be selected. If "Other" is selected, please specify in text box provided.</li></ul>	13.	Competition Identification Number/Title: Enter the Competition Identification Number and title of the competition under which assistance is requested, if applicable.
		14.	Areas Affected By Project: List the areas or entities using the categories (e.g., cities, counties, states, etc.) specified in agency instructions. Use the continuation sheet to enter additional areas, if needed.
3.	Date Received: Leave this field blank. This date will be assigned by the Federal agency.	15.	Descriptive Title of Applicant's Project: (Required) Enter a brief descriptive title of the project. If appropriate, attach a map showing project location (e.g., construction or real
4.	Applicant Identifier: Enter the entity identifier assigned by the Federal agency, if any, or applicant's control number, if applicable.		property projects). For preapplications, attach a summary description of the project.
5a	Federal Entity Identifier: Enter the number assigned to your organization by the Federal Agency, if any.	16.	Congressional Districts Of: (Required) 16a. Enter the applicant's Congressional District, and 16b. Enter all District(s)
5b.	Federal Award Identifier: For new applications leave blank. For a continuation or revision to an existing award, enter the previously assigned Federal award identifier number. If a changed/corrected application, enter the Federal Identifier in accordance with agency instructions.		affected by the program or project. Enter in the format: 2 characters State Abbreviation – 3 characters District Number, e.g., CA-005 for California 5th <sup>th</sup> district, CA-012 for California 12 <sup>th</sup> district, NC-103 for North Carolina's 103 <sup>rd</sup> district.  If all congressional districts in a state are affected, enter "all" for the district number, e.g., MD-all for all congressional districts in Maryland.  If nationwide, i.e. all districts within all states are affected, enter US-all.  If the program/project is outside the US, enter 00-000.
6.	Date Received by State: Leave this field blank. This date will be assigned by the State, if applicable.		
7.	<b>State Application Identifier:</b> Leave this field blank. This identifier will be assigned by the State, if applicable.		
8.	<b>Applicant Information</b> : Enter the following in accordance with agency instructions:		
	a. Legal Name: (Required): Enter the legal name of applicant that will undertake the assistance activity. This is the name that the organization has registered with the Central Contractor Registry. Information on registering with CCR may be obtained by visiting the Grants.gov website.  b. Employer/Taxpayer Number (EIN/TIN): (Required): Enter the	17.	Proposed Project Start and End Dates: (Required) Enter the proposed start date and end date of the project.
	Employer or Taxpayer Identification Number (EIN or TIN) as assigned by the Internal Revenue Service. If your organization is not in the US, enter 44-444444.	18.	Estimated Funding: (Required) Enter the amount requested or to be contributed during the first funding/budget period by each contributor. Value of in-kind contributions should be

	c. Organizational DUNS: (Required) Enter the organization's DUNS or DUNS+4 number received from Dun and Bradstreet. Information on obtaining a DUNS number may be obtained by visiting the Grants.gov website.      d. Address: Enter the complete address as follows: Street address (Line 1 required), City (Required), County, State (Required, if country is US), Province, Country (Required), Zip/Postal Code (Required, if country is US).      e. Organizational Unit: Enter the name of the primary organizational	19.	Is Application Subject to Review by State Under Executive Order 12372 Process? Applicants should contact the State
	unit (and department or division, if applicable) that will undertake the assistance activity, if applicable.  f. Name and contact information of person to be contacted on matters involving this application: Enter the name (First and last name required), organizational affiliation (if affiliated with an organization other		Single Point of Contact (SPOC) for Federal Executive Order 12372 to determine whether the application is subject to the State intergovernmental review process. Select the appropriate box. If "a." is selected, enter the date the application was submitted to the State
	than the applicant organization), telephone number (Required), fax number, and email address (Required) of the person to contact on matters related to this application.	20.	Is the Applicant Delinquent on any Federal Debt? (Required) Select the appropriate box. This question applies to the applicant organization, not the person who signs as the authorized representative. Categories of debt include delinquent audit disallowances, loans and taxes.  If yes, include an explanation on the continuation sheet.
9.	Type of Applicant: (Required) Select up to three applicant type(s) in accordance with agency instructions.  A. State Government B. County Government C. City or Township Government E. Regional Organization F. U.S. Territory or Possession G. Independent School District H. Public/State Controlled Institution of Higher Education I. Indian/Native American Tribal Government (Federally Recognized) J. Indian/Native American Tribal Government (Other than Federally Recognized) K. Indian/Native American Tribal Government (Other than Federally Recognized) K. Indian/Native American Triball Government (Other than Federally Recognized) C. City or Township Government of Higher Education of Higher Education of Higher Education of Higher Education (Other than Institution of Higher Education) P. Individual Q. For-Profit Organization (Other than Small Business) R. Small Business S. Hispanic-serving Institution T. Historically Black Colleges and Universities (HBCUs) U. Tribally Controlled Colleges and Universities (TCCUs) V. Alaska Native and Native Hawaiian Serving Institutions W. Non-domestic (non-US) Entity X. Other (specify)	21.	Authorized Representative: (Required) To be signed and dated by the authorized representative of the applicant organization. Enter the name (First and last name required) title (Required), telephone number (Required), fax number, and email address (Required) of the person authorized to sign for the applicant.  A copy of the governing body's authorization for you to sign this application as the official representative must be on file in the applicant's office. (Certain Federal agencies may require that this authorization be submitted as part of the application.)

time during the proposed project period. The remaining parts of Item 3 are then not applicable.

If Human Subjects Research. Check "Yes" if research activities involving human subjects are planned at any time during the proposed project period, either at the applicant organization or at any other performance site or collaborating institution. Check "Yes" even if the research is exempt from the regulations for the protection of human subjects. (See I. B. "Exemptions" in attached page entitled "Definitions for Department of Education Supplemental Information For SF 424.")

If Human Subjects Research is Exempt from the Human Subjects Regulations. Check "Yes" if all the research activities proposed are designated to be exempt from the regulations. Insert the exemption number(s) corresponding to one or more of the six exemption categories listed in I. B. "Exemptions." In addition, follow the instructions in II. A. "Exempt Research Narrative" in the attached page entitled "Definitions for Department of Education Supplemental Information For SF 424."

If Human Subjects Research is Not Exempt from Human Subjects Regulations. Check "No" if some or all of the planned research activities are covered (not exempt). In addition, follow the instructions in II. B. "Nonexempt Research Narrative" in the page entitled "Definitions for Department of Education Supplemental Information For SF 424

Human Subjects Assurance Number. If the applicant has an approved Federal Wide (FWA) on file with the Office for Human Research Protections (OHRP), U.S. Department of Health and Human Services, that covers the specific activity, insert the number in the space provided. If the applicant does not have an approved assurance on file with OHRP, enter "None." In this case, the applicant, by signature on the SF-424, is declaring that it will comply with 34 CFR 97 and proceed to obtain the human subjects assurance upon request by the designated ED official. If the application is recommended/selected for funding, the designated ED official will request that the applicant obtain the assurance within 30 days after the specific formal request.

Note about Institutional Review Board Approval. ED does not require certification of Institutional Review Board approval with the application. However, if an application that involves non-exempt human subjects research is recommended/selected for funding, the designated ED official will request that the applicant obtain and send the certification to ED within 30 days after the formal request.

## Instructions for the ED Supplemental Information for SF 424

- Project Director. Name, address, telephone and fax numbers, and e-mail address of the person to be contacted on matters involving this application.
- Novice Applicant. Check "Yes" or "No" only if assistance is being requested under a program that gives special consideration to novice applicants. Otherwise, leave blank.

Check "Yes" if you meet the requirements for novice applicants specified in the regulations in 34 CFR 75.225 and included on the attached page entitled "Definitions for Department of Education Supplemental Information for SF 424." By checking "Yes" the applicant certifies that it meets these novice applicant requirements. Check "No" if you do not meet the requirements for novice applicants.

**3. Human Subjects Research.** (See I. A. "Definitions" in attached page entitled "Definitions for Department of Education Supplemental Information For SF 424.")

If Not Human Subjects Research. Check "No" if research activities involving human subjects are not planned at any

Paperwork Burden Statement. According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless such collection displays a valid OMB control number. The valid OMB control number for this information collection is 1890-0017. The time required to complete this information collection is estimated to average between 15 and 45 minutes per response, including the time to review instructions, search existing data resources, gather the data needed, and complete and review the information collection. If you have any comments concerning the accuracy of the estimate(s) or suggestions for improving this form, please write to: U.S. Department of Education, Washington, DC 20202-4700. If you have comments or concerns regarding the status of your individual submission of this form write directly to: Joyce I. Mays, Application Control Center, U.S. Department of Education, Potomac Center Plaza, 550 12th Street, S.W. Room 7076, Washington, DC 20202-4260.

## **Definitions for ED Supplemental Information for SF 424**

## **Definitions:**

Novice Applicant (See 34 CFR 75.225). For discretionary grant programs under which the Secretary gives special consideration to novice applications, a novice applicant means any applicant for a grant from ED that—

- Has never received a grant or subgrant under the program from which it seeks funding;
- Has never been a member of a group application, submitted in accordance with 34 CFR 75.127-75.129, that received a grant under the program from which it seeks funding; and
- Has not had an active discretionary grant from the Federal government in the five years before the deadline date for applications under the program. For the purposes of this requirement, a grant is active until the end of the grant's project or funding period, including any extensions of those periods that extend the grantee's authority to obligate funds.

In the case of a group application submitted in accordance with 34 CFR 75.127-75.129, a group includes only parties that meet the requirements listed above.

## PROTECTION OF HUMAN SUBJECTS IN RESEARCH

## I. Definitions and Exemptions

#### A. Definitions.

A research activity involves human subjects if the activity is research, as defined in the Department's regulations, and the research activity will involve use of human subjects, as defined in the regulations.

## -Research

The ED Regulations for the Protection of Human Subjects, Title 34, Code of Federal Regulations, Part 97, define research as "a systematic investigation, including research development, testing and evaluation, designed to develop or contribute to generalizable knowledge." If an activity follows a deliberate plan whose purpose is to

develop or contribute to generalizable knowledge it is research. Activities, which meet this definition, constitute research whether or not they are conducted or supported under a program that is considered research for other purposes. For example, some demonstration and service programs may include research activities.

## —Human Subject

The regulations define human subject as "a living individual about whom an investigator (whether professional or student) conducting research obtains (1) data through intervention or interaction with the individual, or (2) identifiable private information." (1) If an activity involves obtaining information about a living person by manipulating that person or that person's environment, as might occur when a new instructional technique is tested, or by communicating or interacting with the individual, as occurs with surveys and interviews, the definition of human subject is met. (2) If an activity involves obtaining private information about a living person in such a way that the information can be linked to that individual (the identity of the subject is or may be readily determined by the investigator or associated with the information), the definition of human subject is met. [Private information includes information about behavior that occurs in a context in which an individual can reasonably expect that no observation or recording is taking place, and information which has been provided for specific purposes by an individual and which the individual can reasonably expect will not be made public (for example, a school health record).]

## B. Exemptions.

Research activities in which the <u>only</u> involvement of human subjects will be in one or more of the following six categories of *exemptions* are not covered by the regulations:

(1) Research conducted in established or commonly accepted educational settings, involving normal educational practices, such as (a) research on regular and special education instructional strategies, or (b) research on the effectiveness of or the comparison among instructional techniques, curricula, or classroom management methods.

- (2) Research involving the use of educational tests (cognitive, diagnostic, aptitude, achievement), survey procedures, interview procedures or observation of public behavior, unless: (a) information obtained is recorded in such a manner that human subjects can be identified, directly or through identifiers linked to the subjects; and (b) any disclosure of the human subjects' responses outside the research could reasonably place the subjects at risk of criminal or civil liability or be damaging to the subjects' financial standing, employability, or reputation. If the subjects are children, exemption 2 applies only to research involving educational tests and observations of public behavior when the investigator(s) do not participate in the activities being observed. Exemption 2 does not apply if children are surveyed or interviewed or if the research involves observation of public behavior and the investigator(s) participate in the activities being observed. [Children are defined as persons who have not attained the legal age for consent to treatments or procedures involved in the research, under the applicable law or jurisdiction in which the research will be conducted.]
- (3) Research involving the use of educational tests (cognitive, diagnostic, aptitude, achievement), survey procedures, interview procedures or observation of public behavior that is not exempt under section (2) above, if the human subjects are elected or appointed public officials or candidates for public office; or federal statute(s) require(s) without exception that the confidentiality of the personally identifiable information will be maintained throughout the research and thereafter.
- (4) Research involving the collection or study of existing data, documents, records, pathological specimens, or diagnostic specimens, if these sources are publicly available or if the information is recorded by the investigator in a manner that subjects cannot be identified, directly or through identifiers linked to the subjects.
- (5) Research and demonstration projects which are conducted by or subject to the approval of department or agency heads, and which are designed to study, evaluate, or otherwise examine: (a) public benefit or service programs; (b) procedures for obtaining benefits or services under those programs; (c) possible changes in or alternatives to those programs or procedures; or (d) possible changes in methods or levels of payment for benefits or services under those programs.
- (6) Taste and food quality evaluation and consumer acceptance studies, (a) if wholesome foods without additives are consumed or (b) if a food is consumed that contains a food ingredient at or below the level and for a

use found to be safe, or agricultural chemical or environmental contaminant at or below the level found to be safe, by the Food and Drug Administration or approved by the Environmental Protection Agency or the Food Safety and Inspection Service of the U.S. Department of Agriculture.

# II. Instructions for Exempt and Nonexempt Human Subjects Research Narratives

If the applicant marked "Yes" for Item 3 of Department of Education Supplemental Information for SF 424, the applicant must provide a human subjects "exempt research" or "nonexempt research" narrative. Insert the narrative(s) in the space provided. If you have multiple projects and need to provide more than one narrative, be sure to label each set of responses as to the project they address.

## A. Exempt Research Narrative.

If you marked "Yes" for item 3 a. and designated exemption numbers(s), provide the "exempt research" narrative. The narrative must contain sufficient information about the involvement of human subjects in the proposed research to allow a determination by ED that the designated exemption(s) are appropriate. The narrative must be succinct.

## B. Nonexempt Research Narrative.

If you marked "No" for item 3 a. you must provide the "nonexempt research" narrative. The narrative must address the following seven points. Although no specific page limitation applies to this section of the application, be succinct.

- (1) Human Subjects Involvement and Characteristics: Provide a detailed description of the proposed involvement of human subjects. Describe the characteristics of the subject population, including their anticipated number, age range, and health status. Identify the criteria for inclusion or exclusion of any subpopulation. Explain the rationale for the involvement of special classes of subjects, such as children, children with disabilities, adults with disabilities, persons with mental disabilities, pregnant women, prisoners, institutionalized individuals, or others who are likely to be vulnerable
- (2) **Sources of Materials**: Identify the sources of research material obtained from individually identifiable living human subjects in the form of specimens, records, or data. Indicate whether the material or data will be

obtained specifically for research purposes or whether use will be made of existing specimens, records, or data.

- (3) Recruitment and Informed Consent: Describe plans for the recruitment of subjects and the consent procedures to be followed. Include the circumstances under which consent will be sought and obtained, who will seek it, the nature of the information to be provided to prospective subjects, and the method of documenting consent. State if the Institutional Review Board (IRB) has authorized a modification or waiver of the elements of consent or the requirement for documentation of consent.
- (4) **Potential Risks**: Describe potential risks (physical, psychological, social, legal, or other) and assess their likelihood and seriousness. Where appropriate, describe alternative treatments and procedures that might be advantageous to the subjects.
- (5) **Protection Against Risk**: Describe the procedures for protecting against or minimizing potential risks, including risks to confidentiality, and assess their likely effectiveness. Where appropriate, discuss provisions for ensuring necessary medical or professional intervention in the event of adverse effects to the subjects. Also, where appropriate, describe the provisions for monitoring the data collected to ensure the safety of the subjects.
- (6) Importance of the Knowledge to be Gained:

Discuss the importance of the knowledge gained or to be gained as a result of the proposed research. Discuss why the risks to subjects are reasonable in relation to the anticipated benefits to subjects and in relation to the importance of the knowledge that may reasonably be expected to result.

(7) **Collaborating Site(s)**: If research involving human subjects will take place at collaborating site(s) or other performance site(s), name the sites and briefly describe their involvement or role in the research.

Copies of the Department of Education's Regulations for the Protection of Human Subjects, 34 CFR Part 97 and other pertinent materials on the protection of human subjects in research are available from the Grants Policy and Oversight Staff, Office of the Chief Financial Officer, U.S. Department of Education, Washington, DC 20202-4250, telephone: (202) 245-6120, and on the U.S. Department of Education's Protection of Human Subjects in Research Web Site:

http://www.ed.gov/about/offices/list/ocfo/humansub.html

NOTE: The **State Applicant Identifier** on the SF 424 is for State Use only. Please complete it on the OMB

Standard 424 in the upper right corner of the form (if applicable).

☐ ED Budget Information Non-Construction Programs (ED Form 524)

This part of your application contains information about the Federal funding you are requesting. Remember that you must provide all requested budget information for each year of the project (up to 36 months) and the total column in order to be considered for Federal funding. Specific instructions for completing the budget forms are provided within this application package.

Instructions for completing ED Form 524 Section A:

Name of Institution/Organization: Enter the name of the applicant in the space provided.

<u>Personnel (line 1):</u> Enter project personnel salaries and wages only. Include fees and expenses for consultants on line 6.

<u>Fringe Benefits (line 2):</u> The institution's normal fringe benefits contribution may be charged to the program. Leave this line blank if fringe benefits applicable to direct salaries and wages are treated as part of the indirect cost.

<u>Travel (line 3):</u> Indicate the travel costs of employees and participants only. Include travel of persons such as consultants on line 6. Applicants must set aside adequate funds within their proposed budget to send a project director and at least two individuals from each school included in the application to a two-day technical assistance meeting in Washington, DC, in each year of the project period.

Equipment (line 4): Indicate the cost of tangible, non-expendable personal property that has a usefulness greater than one year and acquisition costs that are the lesser of the capitalization level established by the applicant entity for financial statement purposes or \$5,000 per article. Lower limits may be established to maintain consistency with the applicant's policy.

<u>Supplies (line 5):</u> Show all tangible, expendable personal property. Direct supplies and materials differ from equipment in that they are consumable, expendable, and of a relatively low unit cost. Supplies purchased with grant funds should directly benefit the grant project and be necessary for achieving the goals of the project.

<u>Contractual (line 6):</u> The contractual category should include all costs specifically incurred with actions that the applicant takes in conjunction with an established internal procurement system. Include consultant fees, expenses, and travel costs in this category if the consultant's services are obtained through a written binding agreement or contract.

Construction (line 7): Not applicable.

Other (line 8): Indicate all direct costs not covered on lines 1-6. For example, include costs such as space rental, required fees, honoraria and travel (where a contract is not in place for services), training, and communication and printing costs. *Do not include costs that are included in the indirect cost rate.* 

Total Direct Costs (line 9): The sum of lines 1-8.

<u>Indirect Costs (line 10)</u>: Indicate the applicant's approved indirect cost rate, per sections 75.560 – 75.564 of EDGAR. If an applicant does not have an approved indirect cost rate agreement with a cognizant Federal agency, the applicant must apply to the Department for a temporary indirect cost rate if it wishes to charge indirect costs to the grant. For more information, go to the Department's website at: <a href="http://www.ed.gov/about/offices/list/ocfo/fipao/icgindex.html">http://www.ed.gov/about/offices/list/ocfo/fipao/icgindex.html</a>.

<u>Training Stipends (line 11):</u> This line item is not applicable to this program. The training stipend line item only pertains to costs associated with long term training programs and college or university coursework, not workshops or short-term training supported by this program. Salary stipends paid to teachers and other school personnel for participating in short-term professional development should be reported in Personnel (line 1).

<u>Total Cost (line 12):</u> This should equal to sum of lines 9-11 (total direct costs + indirect + stipends). The sum for column one, labeled *Project Year 1* (a), should also be equal to item 15a on the application cover sheet (SF Form 424).

#### Instructions for ED 524

#### **General Instructions**

This form is used to apply to individual U.S. Department of Education (ED) discretionary grant programs. Unless directed otherwise, provide the same budget information for each year of the multi-year funding request. Pay attention to applicable program specific instructions, if attached. Please consult with your Business Office prior to submitting this form.

# Section A - Budget Summary U.S. Department of Education Funds

All applicants must complete Section A and provide a breakdown by the applicable budget categories shown in lines 1-11.

Lines 1-11, columns (a)-(e): For each project year for which funding is requested, show the total amount requested for each applicable budget category.

Lines 1-11, column (f): Show the multi-year total for each budget category. If funding is requested for only one project year, leave this column blank.

Line 12, columns (a)-(e): Show the total budget request for each project year for which funding is requested.

Line 12, column (f): Show the total amount requested for all project years. If funding is requested for only one year, leave this space blank.

#### Indirect Cost Information:

If you are requesting reimbursement for indirect costs on line 10, this information is to be completed by your Business Office. (1): Indicate whether or not your organization has an Indirect Cost Rate Agreement that was approved by the federal government. (2): If you checked "yes" in (1), indicate in (2) the beginning and ending dates covered by the Indirect Cost Rate Agreement. In addition, indicate whether ED or another federal agency (Other) issued the approved agreement. If you check "Other," specify the name of the federal agency that issued the approved agreement. (3): If you are applying for a grant under a Restricted Rate Program (34 CFR 75.563 or 76.563), indicate whether you are using a restricted indirect cost rate that is included on your approved Indirect Cost Rate Agreement or whether you are using a restricted indirect cost rate that complies with 34 CFR 76.564(c)(2). Note: State or local government agencies may not use the

provision for a restricted indirect cost rate specified in 34 CFR 76.564(c)(2). Check only one response. Leave blank, if this item is not applicable.

#### Section B - Budget Summary Non-Federal Funds

If you are required to provide or volunteer to provide matching funds or other non-federal resources to the project, these should be shown for each applicable budget category on lines 1-11 of Section B.

Lines 1-11, columns (a)-(e): For each project year, for which matching funds or other contributions are provided, show the total contribution for each applicable budget category.

Lines 1-11, column (f): Show the multi-year total for each budget category. If non-federal contributions are provided for only one year, leave this column blank.

Line 12, columns (a)-(e): Show the total matching or other contribution for each project year.

Line 12, column (f): Show the total amount to be contributed for all years of the multi-year project. If non-Federal contributions are provided for only one year, leave

# Section C - Budget Narrative [Attach separate sheet(s)]

Pay attention to applicable program specific instructions, if attached.

- Provide an itemized budget breakdown, and justification by project year, for each budget category listed in Sections A and B. For grant projects that will be divided into two or more separately budgeted major activities or sub-projects, show for each budget category of a project year the breakdown of the specific expenses attributable to each sub-project or activity.
- If applicable to this program, provide the rate and base on which fringe benefits are calculated.
- 3. If you are requesting reimbursement for indirect costs on line 10, this information is to be completed by your Business Office. Specify the estimated amount of the base to which the indirect cost rate is applied and the total indirect expense. Depending on the grant program to which you are applying and/or your approved Indirect Cost 69

Rate Agreement, some direct cost budget categories in your grant application budget may not be included in the base and multiplied by your indirect cost rate. For example, you must multiply the indirect cost rates of "Training grants" (34 CFR 75.562) and grants under programs with "Supplement not Supplant" requirements ("Restricted Rate" programs) by a "modified total direct cost" (MTDC) base (34 CFR 75.563 or 76.563). Please indicate which costs are included and which costs are excluded from the base to which the indirect cost rate is applied.

When calculating indirect costs (line 10) for "Training grants" or grants under "Restricted Rate" programs, you must refer to the information and examples on ED's website at: <a href="http://www.ed.gov/fund/grant/apply/appforms/appforms.html">http://www.ed.gov/fund/grant/apply/appforms/appforms.html</a>.

You may also contact (202) 377-3838 for additional information regarding calculating indirect cost rates or general indirect cost rate information

Provide other explanations or comments you deem necessary.

## Paperwork Burden Statement

According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless such collection displays a valid OMB control number. The valid OMB control number for this information collection is **1890-0004**. The time required to complete this information collection is estimated to vary from 13 to 22 hours per response, with an average of 17.5 hours per response, including the time to review instructions, search existing data sources, gather the data needed, and complete and review the information collection. If you have any comments concerning the accuracy of the time estimate(s) or suggestions for improving this form, please write to: U.S. Department of Education, Washington, DC 20202-4651. If you have comments or concerns regarding the status of your individual submission of this form, write directly to (insert program office), U.S. Department of Education, 400 Maryland Avenue, S.W., Washington, DC 20202.

#### Part 3: ED Abstract Form

This section should be attached as a single document to the ED Abstract Form in accordance with the instructions found on Grants.gov and should be organized in the following manner and include the following parts in order to expedite the review process.

You must attach any narrative sections of your application as files in a .DOC (document), .RTF (rich text), or .PDF (Portable Document) format. If you upload a file type other than the three file types specified in this paragraph or submit a password-protected file, we will not review that material.

# **☐** Project Abstract

The project abstract must not exceed **two** double spaced pages and should include a concise description of the following information:

- · Project objectives and activities,
- Applicable priorities
- Proposed project outcomes
- Number of participants to be served
- Number and location of proposed sites

#### Part 4: Project Narrative Attachment Form

This section should be attached as a **single** document to the Project Narrative Attachment Form in accordance with the instructions found on Grants.gov and should be organized in the following manner and include the following parts in order to expedite the review process.

You must attach any narrative sections of your application as files in a .DOC (document), .RTF (rich

text), or .PDF (Portable Document) format. If you upload a file type other than the three file types specified in this paragraph or submit a password-protected file, we will not review that material.

Table of Contents
The Table of Contents shows where and how the important sections of your proposal are organized and should not exceed one double spaced page.

Project (Application) Narrative
The project narrative responds to the selection criteria found in this application package and should follow the order of the selection criteria.

Applicants must limit this section of the application to the equivalent of no more than <u>25</u> typed double-spaced pages and adhere to the following guidelines:

#### Formatting for project (application) narrative

Page and Appendices Limits: The project (application) narrative is where you, the applicant, address the selection criteria that reviewers use to evaluate your application. You must limit the narrative of the application to the equivalent of no more than 25 typed pages. For all page limits, use the following standards:

- The page limits do not apply to: the cover sheet; the budget forms; and the assurances and certifications (included in Part 7 of the application package).
- A "page" is 8.5" x 11", on one side only, with 1" margins at the top, bottom, and both sides.
- Double space (no more than three lines per vertical inch) all text in the application and budget narratives, including titles, headings, footnotes, quotations, references, and captions. Text in tables, charts, graphs, and the limited Appendices may be single spaced.
- Use a font that is either 12-point or larger or no smaller than 10 pitch (characters per inch). You may use other point fonts for any tables, charts, graphs, and the limited Appendices, but those tables, charts, graphs and limited Appendices should be in a font size that is easily readable by the reviewers of your application.
- Use one of the following fonts for the application and budget narratives: Times New Roman, Courier, Courier New, or Arial. An application with an application or budget narrative submitted in any other font (includes Times Roman or Arial Narrow) will not be accepted.

- Any tables, charts, or graphs are included in the overall application narrative and budget narrative page limits. The limited Appendices are not part of these page limits.
- Appendices are limited to the following: the curriculum vitae or position descriptions of no more than 5 people (including key contract personnel and consultants).
- Other application materials are limited to the specific materials indicated in the application package, and may not include any video or other non-print materials.

Our reviewers will not read any pages of your application that—

- Exceed the page limits if you apply these standards;
- Exceed the equivalent of the page limits if you apply other standards.

In addition, our reviewers will not read or view any Appendices or enclosures (including non-print materials such as videotapes or CDs) other than those described in this notice and the application package.

#### Selection Criteria

The selection criteria for this competition are from 34 CFR 75.209 and 75.210 and are listed in this section. The maximum score for each criterion is indicated after the title of the criterion. The maximum score for this application is 100 points. Non-Federal peer reviewers will review each application. They will be asked to evaluate and score each program narrative against the following selection criteria:

# (a) Meeting the purposes of the authorizing statute (0-20 points).

The Secretary evaluates each application to determine the extent to which the project will meet the purpose of the Even Start Family Literacy Program Women's Prison grant, which under sections 1231 and 1232(a)(2) of the ESEA is to help break the cycle of poverty and illiteracy and improve the educational opportunities of low-income families with mothers in prison by integrating early childhood education, adult literacy or adult basic education, and parenting education into a unified, high-quality, family literacy program; and be implemented through cooperative activities that build on high-quality existing community resources to create a new range of educational services for most-in-need families, promote the academic achievement of children and adults, assist children from low-income families to meet challenging State content and student achievement standards, and use instructional programs that are based on scientifically based reading research and on the prevention of reading difficulties for children and adults, to the extent such research is available.

(NOTE: Applicants may address *Selection Criterion* (a) in any way they choose. However, the Secretary believes that high quality applications likely will –

 Describe how the proposed project will ensure that families are participating fully in all four core instructional components (early childhood education, adult literacy or adult basic education, parenting education, and interactive literacy activities).

- Explain how the proposed project will support the integration the four core instructional components to create a new range of services.
- Describe how full participation in the educational services being offered by the proposed project will likely result in lasting educational improvements, especially in reading.)

#### (b) Need for project (0-10 points).

The Secretary considers the need for the proposed project. In determining the need for the proposed project, the Secretary considers the following factors:

- (1) The magnitude of the need for the services to be provided or the activities to be carried out by the proposed project. (34 CFR 75.210(a)(2)(ii))
- (2) The extent to which specific gaps or weaknesses in services, infrastructure, or opportunities have been identified and will be addressed by the proposed project, including the nature and magnitude of those gaps or weaknesses. (34 CFR 75.210(a)(2)(v))

(<u>NOTE</u>: Applicants may address *Selection Criterion (b)* and the above factors in any way they choose. However, the Secretary believes that high-quality applications likely will include a description of those components of a high-quality family literacy program (adult education, early childhood education, parenting education and interactive literacy activities) that are not currently available to the families to be served and how the proposed project would help address the gaps in services.)

# (c) Quality of the project design (0-25 points).

The Secretary considers the quality of the design of the proposed project. In determining the quality of the design of the proposed project, the Secretary considers the following factors:

(1) The extent to which the design of the proposed project is appropriate to, and will successfully address, the need of the target population or other identified needs. (34 CFR 75.210(c)(2)(ii))

(<u>NOTE</u>: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications will likely--

- Discuss how various stakeholders, particularly staff and providers of core instructional services, participated in the development of the project design; and
- What families the project intends to serve, the needs of the families, and their educational needs that the project intends to address.)
- (2) The extent to which the proposed project will establish linkages with other appropriate agencies and organizations providing services to the target population. (34 CFR 75.210(c)(2)(xvii))

(<u>NOTE</u>: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications likely will demonstrate the use of "scientifically based reading research," as that term is defined in section 1208 of the ESEA (see the definitions in

Relevant Statutory Definitions in Section B of this application package) in the development of the project design.)

(<u>NOTE</u>: Concerning the overall design of the project, an eligible applicant must propose a project that incorporates, at a minimum, the following program elements required by section 1235 of the ESEA:

- Identification and recruitment of eligible families most in need of services provided under the Even Start Family Literacy Program, as indicated by a low level of income, a low level of adult literacy or English language proficiency of the eligible parent or parents, and other need-related indicators.
- Screening and preparation of parents, including teenage parents, and children to enable those parents and children to participate fully in the Even Start activities and services provided by the project, including testing, referral to necessary counseling (which may include drug and alcohol counseling), other necessary developmental and support services, and related services.
- Design that accommodates the participants' work schedules and other responsibilities, including the provision of support services, when those support services are unavailable from other sources, necessary for participation in the Even Start activities provided by the project, such as--
  - Scheduling and locating of services to allow joint participation by parents and children;
  - Child care for the period that parents are involved in the Even Start program activities; and
  - Transportation to enable parents and their children to participate in the Even Start program.
- High-quality, intensive instructional programs that promote adult literacy and empower the parents to support the educational growth of their children, developmentally appropriate early childhood educational services, and preparation of children for success in regular school programs.
- For staff whose salaries are paid in whole or in part with Federal Even Start funds: all staff hired to provide academic instruction shall have obtained an associate's, bachelor's, or graduate degree in a field related to early childhood education, elementary school or secondary school education, or adult education, and, if applicable, meet qualifications established by the State for early childhood education, elementary school or secondary school education, or adult education provided as part of an Even Start program or another family literacy program; the individual responsible for administration of Even Start family literacy services has received training in the operation of a family literacy program; and paraprofessionals who provide support for academic instruction have a secondary school diploma or its recognized equivalent.
- Special training of staff, including child care staff, to develop the skills necessary to work with parents and young children in the full range of Even Start instructional services offered through the Even Start Family Literacy Program.
- Provision and monitoring integrated instructional services to participating parents and children through home-based programs.
- Operation on a year-round basis, including the provision of some program services, including instructional and enrichment services, during the summer months.
- Coordination with other programs assisted under the ESEA, any relevant programs under the Adult Education and Family Literacy Act, the Individuals with Disabilities Education Act, and Title I of the

Workforce Investment Act of 1998; and the Head Start program, volunteer literacy programs, and other relevant programs.

- Use of instructional programs based on scientifically based reading research for children and adults, to the extent that research is available.
- Encouraging participating families to attend regularly and to remain in the program a sufficient time to meet their program goals.
- Including reading-readiness activities for preschool children based on scientifically based reading research, to the extent available, to ensure that children enter school ready to learn to read.
- If applicable, promoting the continuity of family literacy to ensure that individuals retain and improve their educational outcomes.
- Ensuring that the program will serve those families most in need of the Even Start activities and services provided by the project.
- Providing for an independent evaluation of the program to be used for program improvement.
- (d) Quality of project services (0-20 points).

The Secretary considers the quality of the services to be provided by the proposed project. In determining the quality of the services to be provided by the proposed project, the Secretary considers the quality and sufficiency of strategies for ensuring equal access and treatment for eligible project participants who are members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability. (34 CFR 75.210(d)(2)) In addition, the Secretary considers the following factors:

(1) The extent to which the services to be provided by the proposed project reflect up-todate knowledge from research and effective practice. (34 CFR 75.210(d)(3)(iii)

(<u>NOTE</u>: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications likely will demonstrate the use of "scientifically based reading research," as that term is defined in section 1208 of the ESEA (see the definitions in Relevant Statutory Definitions in Section B of this application package) in the development of the project design, including all four core instructional components.)

(2) The likelihood that the services to be provided by the proposed project will lead to improvements in the achievement of students as measured against rigorous academic standards. (34 CFR 75.210(d)(3)(vii))

(<u>NOTE</u>: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications will likely---

• Discuss how the project will provide core instructional services that are sufficiently intensive (at least 60 hours per month, on average, of adult basic or secondary education or English language training per month; at least 65 hours per month, on average, of

early childhood education for children ages 3-5, and 60 hours per month for children ages 0-2, some of which are provided in a group setting; and at least 20 hours per month of parenting education) so as to increase the likelihood that the project will result in learning gains for parents and children;

• Describe project services with a high probability of meeting or exceeding the Performance Measures included above in this section.)

#### (e) Quality of project personnel (0-5 points).

The Secretary considers the quality of the personnel who will carry out the proposed project. In determining the quality of project personnel, the Secretary considers the extent to which the applicant encourages applications for employment from persons who are members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability. (34 CFR 75.210(e)(2)) In addition, the Secretary considers the following factors:

(1) The qualifications, including relevant training and experience, of the project director or principal investigator. (34 CFR 75.210(e)(3)(i))

(<u>NOTE</u>: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications likely will include a project director who has received training in the operation of a family literacy program (section 1235(5)(A)(ii), ESEA), whose primary responsibility is the day-to-day operations of the project and who is able to dedicate at least 90% of his/her time to the project.)

(2) The qualifications, including relevant training and experience, of key project personnel. (34 CFR 75.210(e)(3)(ii))

(<u>NOTE</u>: Applicants should ensure that staff proposed for the project will meet the requirements described in the "staff qualifications" paragraph under "Required Program Elements" in the "Program Information" portion of this section in order to comply with the statute.)

(3) The qualifications, including relevant training and experience, of project consultants or subcontractors. (34 CFR 75.210(e)(3)(iii))

(<u>NOTE</u>: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications likely will include the selection or intended selection of a local evaluator with a background in family literacy, training in evaluation and measurement, evidence of experience in working with similar programs, evidence of experience with populations similar to those served by your project, and familiarity with state and Federal Even Start program and evaluation requirements.)

#### (f) Quality of the management plan (0-10 points).

The Secretary considers the quality of the management plan for the proposed project. In determining the quality of the management plan for the proposed project, the Secretary considers the following factors:

(1) The adequacy of the management plan to achieve the objectives of the proposed project on time and within budget, including clearly defined responsibilities, timelines, and milestones for accomplishing project tasks. (34 CFR 75.210(g)(2)(i))

(<u>NOTE</u>: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications likely will include high-quality management plans for project implementation that specifically describe: the activities each provider of services will be responsible for performing; the person responsible for those activities; and the approximate timelines within the project period when those activities will be accomplished.)

- (2) The adequacy of procedures for ensuring feedback and continuous improvement in the operation of the proposed project. (34 CFR 75.210 (g) (2) (ii))
- (g) Quality of the project evaluation (0-10 points).

The Secretary considers the quality of the evaluation to be conducted of the proposed project. In determining the quality of the evaluation, the Secretary considers the following factors:

(1) The extent to which the methods of evaluation are thorough, feasible, and appropriate to the goals, objectives, and outcomes of the proposed project. (34 CFR 75.210(h)(2)(i))

(NOTE: Applicants may address this criterion and factor in any way that they choose. However, the Secretary anticipates that high-quality applications likely will include evaluations that use assessments of child and adult outcomes that are reliable and valid for the purposes intended (e.g., see the Performance Measures included above in this section), and that those methodologies and assessments will be consistent and aligned with the project's goals and objectives.)

(2) The extent to which the methods of evaluation will provide performance feedback and permit periodic assessment of progress toward achieving intended outcomes. (34 CFR 75.210(h)(2)(vi))

(NOTE: As indicated in Section F (Reporting and Accountability) in this application package, each grantee must submit an annual performance report demonstrating it's progress in meeting approved project objectives. Grantees must also provide the most current financial and performance measure data for each year of the grant. All grantees must include information on the Government Performance and Results Act (GPRA) performance measures in the annual performance report, as specifically set forth under Section F (Reporting and Accountability) in this application package (the Comprehensive Adult Student Assessment System (CASAS) or the Tests of Adult Basic Education (TABE); high school diploma or General Equivalency Diploma; the Peabody Picture Vocabulary Test-III, Receptive; and the PALS Pre-K Upper Case Alphabet Knowledge subtask).

# Part 5: Budget Narrative

This section should be attached as a single document to the Budget Narrative Attachment Form in accordance with the instructions found on Grants.gov. It should be organized in the following manner and include the following parts in order to expedite the review process.

You must attach any narrative sections of your application as files in a .DOC (document), .RTF (rich text), or .PDF (Portable Document) format. If you upload a file type other than the three file types specified in this paragraph or submit a password-protected file, we will not review that material.

Each application must also provide a Budget Narrative (which serves to meet the requirements of ED Form 524, Section C) for requested Federal funds. The Budget Narrative for requested Federal funds should provide a justification of how the money requested for each budget item will be spent. You must limit the budget narrative in Part IV of the application to the equivalent of no more than 3 typed double-spaced pages, and following the page limit specifications set forth above under *Application Narrative*.

This section requires an **itemized budget breakdown** for each project year and the **basis for estimating the costs** of personnel salaries, benefits, project staff travel, materials and supplies, consultants and subcontracts, indirect costs and any other projected expenditures. Be sure to complete an itemized budget breakdown and narrative for each year of the proposed project (up to 36 months).

The Budget Narrative provides an opportunity for the applicant to identify the nature and amount of the proposed expenditures. The applicant should provide sufficient detail to enable reviewers and project staff to understand how requested funds will be used, how much will be expended, and the relationship between the requested funds and project activities and outcomes.

# **Important Notes**

- Applicants are encouraged to review the applicable OMB cost circular (OMB Circular A-21,
   Cost Principles for Educational Institutions; OMB Circular A-87, Cost Principles for State,
   Local, and Indian Tribal Governments; or OMB Circular A-122, Cost Principles for
   Nonprofit Organizations) in preparing their budget and budget narrative.
- OMB Circular A-21 may be found at the following link:

http://www.whitehouse.gov/omb/circulars/a021/a21 2004.html

- OMB Circular A-87 may be found at the following link:
  - http://www.whitehouse.gov/omb/circulars/a087/a87\_2004.html
- OMB Circular A-122 may be found at the following link: http://www.whitehouse.gov/omb/circulars/a122/a122\_2004.html

#### **Suggested Guidelines for the Budget Narrative**

In accordance with 34 CFR 75.232, Department of Education staff perform a cost analysis of the each recommended project to ensure that costs relate to the activities and objectives of the project, are reasonable, allowable and allocable. We may delete or reduce costs from the budget during this review.

To facilitate the review of your Budget Narrative, we encourage each applicant to include the following information for each year of the project:

#### 1. Personnel

- Provide the title and duties of each position to be compensated under this project.
- Provide the salary for each position under this project.
- Provide the amounts of time, such as hours or percentage of time to be expended by each position under this project.
- Explain the importance of each position to the success of the project.
- Provide the basis for cost estimates or computations.

# 2. Fringe Benefits

- Give the fringe benefit percentages of all personnel included under <u>Personnel</u>.
- Provide the rate and base on which fringe benefits are calculated.

# 3. Travel

- Explain the purpose of the travel, how it relates to project success, how it aligns with the project goals and objectives and which program participants or staff will participate.
- Submit an estimate for the number of trips, points of origin and destination, and purpose of travel.
- Submit an itemized estimate of transportation and/or subsistence costs for each trip.
- Provide the basis for cost estimates or computations.

#### 4. Equipment

- Indicate the estimated unit cost for each item to be purchased.
- Identify each type of equipment.
- Provide adequate justification of the need for items of equipment to be purchased.
- Explain the purpose of the equipment, and how it relates to project success.
- Provide the basis for cost estimates or computations.

# 5. Supplies

- Provide an itemized estimate of materials and supplies by nature of expense or general category (e.g., instructional materials, office supplies, etc.).
- Explain the purpose of the supplies and how they relate to project success.
- Provide the basis for cost estimates or computations.

#### 6. Contractual

- Provide the purpose and relation to project success.
- Describe the products to be acquired, and/or the professional services to be provided.
- Provide a brief justification for the use of the contractors selected.
- Identify the name(s) of the contracting party, including consultants, if available.
- Provide the cost per contractor.
- Provide the amount of time that the project will be working with the contractor(s).
- For professional services contracts, provide the amounts of time to be devoted to the project, including the costs to be charged to this proposed grant award.
- Provide a brief statement that you have followed the procedures for procurement under 34 CFR Parts 74.40 - 74.48 and Part 80.36.
- Provide the basis for cost estimates or computations.

#### 7. Construction

· Not applicable.

#### 8. Other

- List and identify items by major type or category (e.g., communications, printing, postage, equipment rental, etc.).
- Provide the cost per item (printing = \$500, postage = \$750).
- Provide the purpose for the expenditures and relation to project success.
- Provide the basis for cost estimates or computations.

# 9. Total Direct Costs

• The amount that is the sum of expenditures, per budget category, of lines 1-8.

#### 10. Indirect Costs

- Identify indirect cost rate (if the applicant will charge indirect costs to the grant).
- *Note*: remember to provide a copy of the most recent approved indirect cost agreement in the Other Attachments form section of the application.

# 11. Training Stipends

• Not applicable.

# 12. Total Costs

- Sum total of direct costs, indirect costs, and stipends.
- Please provide total costs for each year of the project as well as grand total cost for the entire project period (up to 36 months).

# Important Information Regarding Indirect Cost Rates

Recipients of an Even Start Family Literacy Program Women's Prison Project grant may not use funds awarded under this competition for the indirect costs of a project, or claim indirect costs as part of the local project share. (Section 1234(b)(3) of the ESEA.)

#### Part 6: Other Attachments Form

Attach one or more documents to the Other Attachments Form in accordance with the instructions found on Grants.gov. You may provide all of the required information in a single document, or in multiple documents.

You must attach any narrative sections of your application as files in a .DOC (document), .RTF (rich text), or .PDF (Portable Document) format. If you upload a file type other than the three file types specified in this paragraph or submit a password-protected file, we will not review that material.

Appendices (For electronic submissions, attach these documents to the "Other Attachment Forms" in the Grants.gov application package):

Submit position descriptions (and resumes or curriculum vitae if available) for key personnel—no more than five (5) people (including key contract personnel and consultants). Include no more than three (3) one-sided pages for each resume or curriculum vita submitted. Applicants may consider anyone who has oversight or project-wide responsibilities a key person, including when applicable, the project director or principal investigator, the project manager or coordinator. Your project may have more key personnel then these five positions; additional key personnel for the project will need prior approval before hiring.

# Part 7: Assurances and Certifications

Be certain to complete all required assurances and certifications in Grants.gov, and include all required information in the appropriate place on each form. Applicants applying electronically via Grants.gov must download, complete and submit the PureEdge application forms found on Grants.gov. Instructions for the forms are found on Grants.gov (see also the Application Instructions, Electronic Application Submission Checklist, in section E of this application package).

If, however, you qualify for an exception to the required electronic submission and submit the application in paper format, you must download copies of the required forms and applicable instructions from <a href="http://www.ed.gov/fund/grant/apply/appforms/appforms.html">http://www.ed.gov/fund/grant/apply/appforms/appforms.html</a>, complete and submit the completed forms in paper format with your application.

e assurances and certifications required for this application are:
Assurances – Non-Construction Programs (SF 424B Form)
Disclosure of Lobbying Activities (SF LLL Form)
Grants.gov Lobbying Form
General Education Provisions Act (GEPA) Requirements – Section 427
Survey on Ensuring Equal Opportunity for Applicants (form 1890-0014)

#### Instructions for Completion of SF-LLL, Disclosure of Lobbying Form

This disclosure form shall be completed by the reporting entity, whether subawardee or prime Federal recipient, at the initiation or receipt of a covered Federal action, or a material change to a previous filing, pursuant to title 31 U.S.C. section 1352. The filing of a form is required for each payment or agreement to make payment to any lobbying entity for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with a covered Federal action. Complete all items that apply for both the initial filing and material change report. Refer to the implementing guidance published by the Office of Management and Budget for additional information.

- 1. Identify the type of covered Federal action for which lobbying activity is and/or has been secured to influence the outcome of a covered Federal action.
- 2. Identify the status of the covered Federal action.
- 3. Identify the appropriate classification of this report. If this is a followup report caused by a material change to the information previously reported, enter the year and quarter in which the change occurred. Enter the date of the last previously submitted report by this reporting entity for this covered Federal action.
- 4. Enter the full name, address, city, State and zip code of the reporting entity. Include Congressional District, if known. Check the appropriate classification of the reporting entity that designates if it is, or expects to be, a prime or subaward recipient. Identify the tier of the subawardee, e.g., the first subawardee of the prime is the 1st tier. Subawards include but are not limited to subcontracts, subgrants and contract awards under grants.
- 5. If the organization filing the report in item 4 checks "Subawardee," then enter the full name, address, city, State and zip code of the prime Federal recipient. Include Congressional District, if known.
- 6. Enter the name of the federal agency making the award or loan commitment. Include at least one organizational level below agency name, if known. For example, Department of Transportation, United States Coast Guard.
- 7. Enter the Federal program name or description for the covered Federal action (item 1). If known, enter the full

Catalog of Federal Domestic Assistance (CFDA) number for grants, cooperative agreements, loans, and loan commitments.

- 8. Enter the most appropriate Federal identifying number available for the Federal action identified in item 1 (e.g., Request for Proposal (RFP) number; Invitations for Bid (IFB) number; grant announcement number; the contract, grant, or loan award number; the application/proposal control number assigned by the Federal agency). Included prefixes, e.g., "RFP-DE-90-001."
- 9. For a covered Federal action where there has been an award or loan commitment by the Federal agency, enter the Federal amount of the award/loan commitment for the prime entity identified in item 4 or 5.
- 10. (a) Enter the full name, address, city, State and zip code of the lobbying registrant under the Lobbying Disclosure Act of 1995 engaged by the reporting entity identified in item 4 to influence the covered Federal action.
  - (b) Enter the full names of the individual(s) performing services, and include full address if different from 10(a). Enter Last Name, First Name, and Middle Initial (MI).
- 11. The certifying official shall sign and date the form, print his/her name, title, and telephone number.

According to the Paperwork Reduction Act, as amended, no persons are required to respond to a collection of information unless it displays a valid OMB control Number. The valid OMB control number for this information collection is OMB No. 0348-0046. Public reporting burden for this collection of information is estimated to average 10 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0046), Washington, DC 20503

#### Instructions for Meeting the General Education Provisions Act (GEPA) Section 427 Requirements

All applicants <u>must</u> include information in their applications to address this provision in order to receive funding under this program.

Section 427 <u>requires</u> each applicant to include in its application a description of the steps the applicant proposes to take to ensure equitable access to, and participation in, its federally-assisted program for students, teachers, and other program beneficiaries with special needs.

This section allows applicants discretion in developing the required description. The statute highlights six barriers that can impede equitable access or participation that you may address: *gender, race, national origin, color, disability,* or *age.* 

A general statement of an applicant's nondiscriminatory hiring policy is <u>not</u> sufficient to meet this requirement. Applicants must identify potential barriers and explain steps they will take to overcome these barriers.

Applicants are required to address this provision by attaching a statement (not to exceed three pages) to the *ED GEPA427 form* that is included in the electronic application package in Grants.gov.

# **Survey Instructions on Ensuring Equal Opportunity for Applicants**

# Provide the applicant's (organization) name and DUNS number and the grant name and CFDA number.

- 501(c)(3) status is a legal designation provided on application to the Internal Revenue Service by eligible organizations. Some grant programs may require nonprofit applicants to have 501(c)(3) status. Other grant programs do not.
- 2. For example, two part-time employees who each work half-time equal one full-time equivalent employee. If the applicant is a local affiliate of a national organization, the responses to survey questions 2 and 3 should reflect the staff and budget size of the local affiliate.
- 3. Annual budget means the amount of money your organization spends each year on all of its activities.
- 4. Self-identify.

- 5. An organization is considered a community-based organization if its headquarters/service location shares the same zip code as the clients you serve.
- 6. An "intermediary" is an organization that enables a group of small organizations to receive and manage government funds by administering the grant on their behalf.
- 7. Self-explanatory.
- 8. Self-explanatory.

### Paperwork Burden Statement

According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless such collection displays a valid OMB control 86

number. The valid OMB control number for this information collection is 1890-0014. The time required to complete this information collection is estimated to average five (5) minutes per response, including the time to review instructions, search existing data resources, gather the data needed, and complete and review the information collection. If you have any comments concerning the accuracy of the time estimate(s) or suggestions for improving this form, please write to: U.S. Department of Education, Washington, D.C. 2202-4651.

If you have comments or concerns regarding the status of your individual

submission of this form, write directly to: Joyce I. Mays, Application Control Center, U.S. Department of Education, 7<sup>th</sup> and D Streets, SW, ROB-3, Room 3671, Washington, D.C. 20202-4725

OMB No. 1890-0014 Exp. (Approved)

#### Part 8: Intergovernmental Review (Executive Order 12372)

It is estimated that in 2008 the Federal Government will outlay \$449 billion in grants to State and local governments. Executive Order 12372, "Intergovernmental Review of Federal Programs," was issued with the desire to foster the intergovernmental partnership and strengthen federalism by relying on State and local processes for the coordination and review of proposed Federal financial assistance and direct Federal development. The Order allows each State to designate an entity to perform this function.

# This program is subject to the requirements of Executive Order 12372 (Intergovernmental Review of Federal Programs) and the regulations in 34 CFR part 79.

Applicants must contact the appropriate State single point of contact to find out about, and to comply with, the State's process under Executive Order 12372. Applicants proposing to perform activities in more than one State should immediately contact the single point of contact for each of those States and follow the procedures established in each State under the Executive order.

In keeping with the Executive Order, the Office of Management and Budget has established and maintains a list of the States participating in the program. The list below provides the names, addresses, telephone and fax numbers of designated State single points of contact and can be electronically accessed at: <a href="http://www.whitehouse.gov/omb/grants/spoc.html">http://www.whitehouse.gov/omb/grants/spoc.html</a>

Any State process recommendation and other comments submitted by a State single point of contact and any comments from State, area-wide, regional, and local entities must be mailed or hand-delivered by the date indicated in this notice to the following address:

The Secretary
EO 12372
U.S. Department of Education
Room 7E200
400 Maryland Avenue SW
Washington, DC 20202

Proof of mailing will be determined on the same basis as applications (see 34 CFR § 75.102). Recommendations or comments may be hand-delivered until 4:30 p.m. (eastern time) on the closing date indicated in this notice.

<u>Important note:</u> The above address is not the same address as the one to which the applicant submits its completed applications. *Do not send applications to the above address.* 

States that are not listed on the following pages have chosen not to participate in the intergovernmental review process, and therefore do not have a SPOC. If you are located within a

State that does not have a SPOC, you may send application materials directly to the Department as described in the Federal Register notice announcing the grant competition.

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Changes to this list can be made only after OMB is notified by a State's officially designated representative. E-mail messages can be sent to <a href="mailto:Hai\_M.\_Tran@omb.eop.gov">Hai\_M.\_Tran@omb.eop.gov</a>. If you prefer, you may send correspondence to the following postal address:

Attn: Grants Management Office of Management and Budget New Executive Office Building, Suite 6025 725 17th Street, NW Washington, DC 20503

**Please note:** Inquiries about obtaining a Federal grant should not be sent to the OMB e-mail or postal address shown above. The best source for this information is the *Catalog of Federal Domestic Assistance* or CFDA (<a href="http://www.cfda.gov">http://www.cfda.gov</a>) and the Grants.gov website (<a href="http://www.grants.gov">http://www.grants.gov</a>).

# Reporting and Accountability

Successful applicants with multi-year grants must submit an **annual performance report** demonstrating their progress in meeting approved project objectives. Grantees must also provide the most current financial and performance measure data for each year of the project.

At the end of the project period, applicants will also be required to submit a **final performance report**.

Under the Government Performance and Results Act (GPRA), the following performance indicators have been established to evaluate the overall effectiveness of the Even Start Family Literacy Women's Prison Grant:

- (1) The percentage of Even Start adults who achieve significant learning gains on measures of reading/English language acquisition, as measured by the Comprehensive Adult Student Assessment System (CASAS) and the Tests of Adult Basic Education (TABE);
- (2) The percentage of Even Start adults with a high school completion goal who earn a high school diploma;
- (3) The percentage of Even Start adults with a goal of General Equivalency Diploma (GED) attainment who earn a GED;
- (4) The percentage of preschool-aged children participating in Even Start programs who achieve significant gains in oral language skills as measured by the Peabody Picture Vocabulary Test-III, Receptive (PPVT III, Receptive)
- (5) The average number of letters Even Start preschool-aged children are able to identify as measured by the PALS Pre-K Upper Case Alphabet Knowledge subtask; and
- (6) The percentage of preschool-aged children participating in Even Start Programs who demonstrate age-appropriate oral language skills as measured by the Peabody Picture Vocabulary Test-III, Receptive (PPVT-III, Receptive).

All grantees must provide information on these performance measures in the annual performance report referred to in section VI. 3. of the *Federal Register* application notice.

For specific requirements on grantee reporting, please go to the ED Performance Report Form 524B at <a href="http://www.ed.gov/fund/grant/apply/appforms/appforms.html">http://www.ed.gov/fund/grant/apply/appforms/appforms.html</a>.