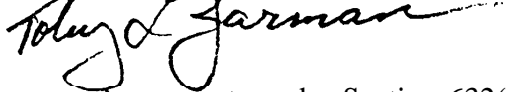




U.S. AGENCY FOR
INTERNATIONAL
DEVELOPMENT

April 15, 1999

MEMORANDUM FOR AA/M, Terrence J. Brown
AA/AFR, Vivian Lower-y Derryck
AA/ENI, Donald L. Pressley
AA/ANE, Robert C. Randolph
AA/LAC, Mark L. Schneider

FROM: A-AIG/A, Toby Jarman 
SUBJECT: Audit of USAID's Interagency Agreements under Section 632(b) of the
Foreign Assistance Act (Audit Report No. 9-000-99-007-P)

This is our final report on the subject audit. We received and appreciate your comments on our draft audit report and have included them in their entirety as Appendix II.

This report contains six recommendations for your action. Your comments to the draft report included comprehensive plans for addressing some of these recommendations. We concur with some of your plans and believe that, once implemented, these new policies, procedures and guidelines **will correct** the weaknesses noted during our audit. They clearly demonstrate management's determination to properly manage USAID's Interagency Agreements under Section 632(b) of the Foreign Assistance Act. Accordingly, we concur that management decisions have been reached on Recommendation Nos. 2, 3, 4.2, 5, and 6.

In response to Recommendation No. 1, the Bureau for Management stated that it had included the ability to record information on the types of interagency agreements into the financial management requirements. However, your response did not address plans to ensure that the system included the capabilities noted in Recommendation Nos. 1.1., 1.2, and 1.3. We believe that through the full implementation of this recommendation, USAID managers and technical officers will be better able to perform their programmatic and accountability responsibilities.

With regard to Recommendation No. 4, we concur that a management decision has been reached on Recommendation No. 4.2 (Bureau for Asia and the Near East). The Bureau for Africa did not provide a response for Recommendation No. 4.1. The other bureaus

agreed to identify interagency agreements funds to be deobligated. However, the specific amount recommended for deobligation in Recommendation 4.3 (Bureau for Europe and the New Independent States), 4.4 (Bureau for Latin America and Caribbean), and 4.5 (Bureau for Management) was not identified by the respective bureau. To be fully responsive, each bureau must specify the amount of funds to be deobligated.

In summary, we are withholding concurrence with your management decisions on Recommendation Nos. 1, 4.3, 4.4, and 4.5, pending receipt of specific comments for these recommendations. We are also withholding concurrence for Recommendation No. 4.1 pending receipt of the Bureau for Africa's comments. Since a management decision has not been reached on these recommendations, we would appreciate a response within 30 days of the issuance of this report (May 14, 1999).

I appreciate the cooperation and assistance extended to our staff during the audit.

Background

A Senate Conference Report, which discussed bills introducing the Foreign Assistance Act of 1961 (FAA), declared that **USAID** would combine in one agency the major existing agencies and programs of foreign assistance and integrate in one operation the major tools of assistance-capital financing, development research and assistance, and food and other commodity supply. The report explained that **USAID** would, however, in its planning and programming, seek the advice of domestic departments and agencies that have competence in fields related to development, and use their services and experts and technicians on a reimbursable basis. Conferees hoped this combined and integrated approach to international development would bring the several aspects of assistance into focus at the points they would be needed and could be used best and would avoid the confusion and inefficiency of multiple planning, representation, and operations. These arrangements were to be based on agreements and contracts entered into by **USAID** and the appropriate Federal agency.

Section 632(b) of the Foreign Assistance Act of 1961, as amended, states:

“Allocation and Reimbursement Among Agencies. (b) Any officer of the United States Government carrying out functions under this Act may utilize the services (including defense services) and facilities of, or procure commodities, defense articles, or military education and training from, any agency of the United States Government as the President shall direct, or with the consent of the head of such agency, and funds allocated pursuant to this subsection to any such agency may be established in separate appropriation accounts on the books of the Treasury.”

USAID executes three types of Section 632(b) interagency agreements:

- (1) Participating Agency Service Agreement (PASA) - This type of agreement is normally used for activity-specific services to be performed within a definite time frame. Work may be funded by Washington or overseas offices and may be performed inside or outside the United States. USAID's Bureau for Management/Office of Procurement (M/OP) issues and closes these interagency agreements.
- (2) Resources Support Services Agreement (RSSA) - This type of agreement is normally used to obtain general professional support assistance on a continuing basis from another Federal agency. Work is normally funded only by USAID/Washington bureaus and offices and performed only in USAID/Washington. RSSAs have no specific, readily measurable goals to be accomplished within set time periods. M/OP issues and closes these interagency agreements.
- (3) Non-PASA/RSSA agreement - USAID uses these interagency agreements to obtain technical assistance or inherently governmental services which may not be performed in USAID office space. USAID's geographic and central bureaus and offices issue and close these interagency agreements.

Although Section 632(b) gave agencies the authority to obtain services from one another, it did not specify which agency would be responsible for oversight of activities covered by agreements executed under this authority. Our review of foreign assistance legislation and discussions with agency officials did not disclose any legislation addressing this issue. Guidance and/or circulars issued by the U.S. General Accounting Office (GAO), the Office of Management and Budget, and U.S. Department of Treasury have been equally silent. However, various USAID officials have taken the position that USAID is responsible for monitoring funds transferred to other Federal agencies under Section 632(b).

We focused our review on non-PASA/RSSA in-agency agreements (IAAs) issued under Section 632(b). At our request, USAID/Washington bureaus and some overseas accounting centers provided data on all non-PASA/RSSA IAAs which were still open as of June 30, 1998. According to data provided to us, USAID had 95 such agreements, with obligations totalling \$170 million as of September 30, 1998. (See Appendix III.)

Audit Objective

The Office of Inspector General (OIG) performed the audit to answer the following question:

Did USAID monitor funds transferred to other Federal agencies under Section 632(b) of the Foreign Assistance Act of 1961 (FAA), as amended, in accordance with U.S. laws and regulations and USAID policies and procedures?

See Appendix I for a detailed discussion of the scope and methodology for this audit.

Audit Findings

Did USAID monitor funds transferred to other Federal agencies under Section 632(b) of the Foreign Assistance Act of 1961 (FAA), as amended, in accordance with U.S. laws and regulations and USAID policies and procedures?

USAID did not adequately monitor funds transferred to other Federal agencies under Section 632(b) of the FAA in accordance with U.S. laws and regulations and USAID policies and procedures mainly because of deficiencies in USAID's internal control systems for Section 632(b) IAAs. Specifically, (1) USAID's financial management system could not provide reliable reports on Section 632(b) IAAs which USAID managers and technical officers need to use for their programmatic and accountability functions and (2) the filing system for the non-PASA/RSSA IAAs of some operating units was not adequate, resulting in agreements and their supporting documents being lost or misplaced. In addition, we found delays in closing Section 632(b) IAAs, noncompliance with USAID's requirement for a justification and determination document for certain non-PASA/RSSA Section 632(b) IAAs, and the need for guidance on the use of Section 632(a) and 632(b) interagency agreements. We believe these problems could be mitigated by adopting certain internal control techniques.

USAID's Financial Management System Could Not Provide Reports on Section 632(b) IAAs Which Are Reliable and Useful to USAID Managers and Technical Officers

It is the policy of the U.S. Government that its financial management systems should provide complete, reliable, consistent, timely, and useful financial management information on government operations that enable agencies to (1) carry out their fiduciary responsibilities, (2) deter fraud, waste, and abuse of Federal government resources, and (3) facilitate efficient and effective delivery of program services by relating financial consequences to program performance. The structure of a financial management system should be designed to ensure, among others, that consistent information is collected for similar transactions throughout the agency. Common data elements should be used to meet reporting requirements and, to the extent possible, should be used throughout the agency for collection, storage, and retrieval of financial information. We found, however, that because of design flaws, USAID's New Management System (NMS) could not provide accurate reports on past and present Section 632(b) IAAs which USAID managers and technical officers can use for their programmatic and accountability functions. As a result, some bureaus started to develop their own databases in order to have information which they need and can rely on.

The geographical and central bureaus and offices need reports listing **non-PASA/RSSA IAAs** because they, rather than **M/OP**, are responsible for closing them when completed. In our opinion, technical officers should be able to obtain these reports from NMS. However, we found that NMS could not produce reports which properly sorted Section 632(b) IAAs by type or distinguished between open and closed agreements. In particular, many **non-PASA/RSSA IAAs** were listed as **PASAs** and some were not included in the reports at all. This problem was compounded by the fact that the completion dates for many **non-PASA/RSSA IAAs** had not been updated, so it was not possible to readily **determine** which IAAs had actually expired and should be closed.

NMS could not produce accurate and useful IAA reports because its design did not provide:

- codes for categorizing all three types of Section 632(b) IAAs (PASA, RSSA, and non-PASA/RSSA). Designers provided codes only for PASAs and RSSAs in NMS' Acquisition and Assistance (A&A) module. Upon discovery of this omission, bureaus were instructed to use the PASA code for all **non-PASA/RSSA IAAs**;
- an identification code for closed Section 632(b) IAAs; and
- a means for users to update **non-PASA/RSSA** Section 632(b) IAA data migrated from the previous accounting system.

Because they needed reports unavailable through NMS, some bureaus and offices created their own databases to supplement NMS information. These **informal** databases, however, do not meet Federal standards because they are often not reliable. For example, after our exit conference, officials from the Bureau for Europe and the New Independent States (**ENI**) learned that the lists of non-PASA/RSSA Section 632(b) agreements, which their technical officers submitted for the audit test, did not include 105 obligation transactions under such agreements that met the parameters of our request.

USAID has identified the lack of an effective, integrated financial management system as a material weakness under the Federal Managers' Financial Integrity Act and has committed to take a series of corrective actions to implement a new, integrated financial management system. In connection with these actions, we recommend the following:

Recommendation No. 1: We recommend that the Bureau for Management, in developing plans to implement an effective financial management system, ensure that the system includes a capability to:

- 1.1 **produce reports which identify and sort Section 632(b) interagency agreements by recipient agency, and by type of agreement (PASAs, RSSAs, and non-PASA/RSSAs);**

- 1.2 identify closed Section 632(b) interagency agreements; and
- 1.3 allow the updating of all interagency agreements.

Bureaus Need Adequate Filing Systems for Non-PASA/RSSA Interagency Agreements

GAO's internal control standards require that documentation be both available and easily accessible for examination. Although USAID has a records management policy, several bureaus did not have adequate filing systems for non-PASA/RSSA Section 632(b) IAAs. Due to inadequate filing systems, in 21 out of 63 instances, technical officers and/or bureau officials could not readily locate copies of IAAs and associated documents, such as progress reports. Technical officers suggested that documents were misplaced (1) when USAID moved to the Ronald Reagan building, (2) because their predecessors had not filed properly or informed others of the location of key files, and/or (3) because they had insufficient time to file properly. Lack of key documents may have been one reason why some technical officers were unfamiliar with some provisions and requirements of their IAAs.

Technical officers in the Bureaus for Humanitarian Response, Asia and the Near East, Europe and the New Independent States, Global, and Management 'were not always able to provide copies of non-PASA/RSSA IAAs, amendments to the IAAs, and key supporting documents in a reasonable period of time. When asked for copies of these documents, technical officers either had to ask previous technical officers where the documents might be filed or request recipient agencies or the Bureau for Management/Office of Financial Management to provide copies from their files.

USAID has a policy that official records must be preserved as appropriate because of the informational value of data they contain or as evidence of the organization, functions, policies, decisions, procedures, operations, or other activities of USAID. It is prescribed that each USAID/Washington office and overseas mission designate official files stations where official records shall be maintained. Official files stations must be established at locations convenient to file users. Proper *maintenance and controls over the use of official records must be provided. Official records maintained at the designated files stations must be identified and appropriate procedures established within offices to ensure that records are filed at their designated stations.

Technical and program officers of various bureaus told us that good filing systems are both lacking and needed in their respective bureaus. We likewise believe that a reliable filing system is essential to any organization, but particularly for USAID because the institutional memory at specific offices is adversely-affected by very high staff mobility. Hence, we recommend the following:

Recommendation No. 2: We recommend that the Bureau for Management instruct all bureaus to establish filing systems that would allow all users to obtain copies of interagency agreements and related documents in a timely manner.

Closure of Section 632(b) Interagency Agreements Has Not Been Timely

USAID has a significant number of Section 632(b) **IAAs** which have expired completion dates. These **IAAs** are potential candidates for USAID's administrative close-out procedures' which could result in the deobligation of residual funds. Delayed closure of expired **IAAs** is inconsistent with the GAO internal control standard which requires that transactions be promptly recorded if pertinent information is to maintain its relevance and value to management in controlling operations and making decisions. As a result of delays in closing completed Section 632(b) **IAAs**, a **sizeable** amount of residual funds has remained idle for many years.

Our audit disclosed a total of 198 open Section 632(b) **IAAs** with completion dates on or before December 1997. More than half of this total were **non-PASA/RSSA IAAs**, of which 86 had completion dates falling between September 1988 and September 1996. We attribute the untimely closure of these Section 632(b) **IAAs** to a lack of written policies and procedures for closing such agreements, the lack of monitoring systems to identify completed agreements, and the untimely submission of **final** billings by the relevant recipient agencies. These causes are discussed below:

- Although technical officers in the awarding bureau or office are responsible for closing **non-PASA/RSSA IAAs**, 14 of the 30 technical officers that we interviewed did not know that they were responsible for closing **non-PASA/RSSA IAAs** when completed.

Technical officers become aware of their responsibilities through written or oral instructions and through **USAID** guidance. However, technical officers were not instructed verbally or in writing about their responsibilities for closing **non-PASA/RSSA IAAs**. Also, **USAID's** only guidance for Section 632(b) **IAAs**--Chapter 306 of the Automated Directives System (ADS)--did not contain guidance regarding agreement closures. In addition, with the exception of the **ENI** Bureau, bureaus did not have systems to monitor all **non-PASA/RSSA IAAs** awarded by the bureau and remind the responsible technical officers of the need to close them when all the activities under **non-PASA/RSSA IAAs** had been completed. Thus, most bureaus did not notice that the closure of these **IAAs** was being neglected.

¹**Administrative close-out procedures include steps such as receiving and paying final invoices, obtaining all unspent advances due from the other federal agency, and authorizing deobligation of residual funds.**

- **M/OP** has an office that is responsible for ensuring the closure of completed **PASAs** and **RSSAs**. Delays in closing these agreements were caused principally by the recipient agencies. According to the contractor hired by **M/OP** to take care of closing all completed acquisition instruments, **PASAs** and **RSSAs** are the most difficult to close because of the problem of obtaining the final billing from the recipient agencies. He reported that some agencies would not respond to **USAID's** follow-up letters.

As a result of the untimely closure of the 198 completed Section 632(b) IAA discussed above, approximately \$34 million in residual funds have remained idle for many years. These funds have potential for deobligation and reprogramming for other needs. In fact, between June 30 and November 17, 1998, Bureau for Management officials told us that they deobligated more than \$2.7 million of these funds.

In our opinion, **USAID** needs to increase its efforts to address the timely closure of Section 632(b) IAAs. We believe that the bureaus should identify all completed Section 632(b) IAAs and more aggressively persuade the relevant recipient agencies to submit the final billings needed to close the IAAs. Also, **USAID** should develop Section 632(b) IAA closure procedures which include (1) a system to monitor closure action and (2) steps to obtain final Section 632(b) IAA billings from recipient agencies. Towards the end of this audit, we learned that the Office of General Counsel (GC) and **M/OP** are modifying the ADS for interagency agreements. In connection with this action, we are making the following recommendations:

Recommendation No. 3: We recommend that the Bureau for Management ensure that the Automated Directives System (ADS) includes procedures for closing all categories of completed Section 632(b) interagency agreements.

Recommendation No. 4: We recommend that the. Bureaus for Africa, Asia and the Near East, Europe and New Independent States, Latin America and the Caribbean, and Management identify all completed interagency agreements, obtain any additional information needed from recipient agencies to expedite the close-out process for all completed Section 632(b) interagency agreements and deobligate any funds that are no longer needed--including the following amounts identified during the audit (198 interagency agreements with unliquidated obligations of approximately \$34 million listed in Appendices IV and V):

- 4.1 the Bureau for Africa should review Section 632(b) agreements with unliquidated obligations totalling \$58,143;
- 4.2 the Bureau for Asia and Near East should review Section 632(b) agreements with unliquidated obligations totalling \$992,751;

- 4.3 the Bureau for Europe and the New Independent States should review Section 632(b) agreements with unliquidated obligations totalling \$24441,128;
- 4.4 the Bureau for Latin America and the Caribbean should review Section 632(b) agreements with unliquidated obligations totalling \$63,632 (including \$27,144 for USAID/El Salvador); and
- 4.5 the Bureau for Management should review Section 632(b) agreements with unliquidated obligations totalling \$8,116,946.

In our opinion, procedures for closing completed Section 632(b) IAAs would include a discussion of the respective roles and responsibilities of all USAID officials involved in the closure process, require that bureaus develop systems to monitor closure action on completed IAAs, and include guidance to help technical officers and other closure officials obtain final IAAs billings from recipient agencies.

**Guidance Needed to Ensure that
Justification and Determination Documents
Are Prepared When Required**

Technical offices are required to prepare, and obtain approval and clearance for, Justification and Determination documents (justifications) before executing non-PASA/RSSA Section 632(b) IAAs requesting technical assistance from other Federal agencies.² Although justifications are required when USAID requests other agencies to provide technical assistance, they are not required when USAID asks other agencies to perform inherently governmental functions. Justifications establish that USAID could not have acquired the same goods and/or services as conveniently and cheaply by a contract with a private enterprise.

USAID requires that justifications be approved by the applicable bureau's Assistant Administrator or Deputy Assistant Administrator and cleared by the Assistant General Counsel. During our audit, we reviewed 58 non-PASA/RSSA Section 632(b) IAAs managed by USAID/Washington to determine whether justifications had been prepared when required. None of the 58 IAAs reviewed clearly indicated whether USAID was requesting technical assistance or an inherently governmental function, which is not always a self-evident distinction. We asked the GC to review the purposes of these IAAs and advise us which ones appeared to request technical assistance. Based on this

²The justification requirement is asserted in ADS 306.5.1(c) and in a policy memo issued on October 31, 1996, entitled, "Revised Delegation Authority for IAAs under FAA Section 632(b) and Use Standards."

assessment, it appeared that justifications had not been prepared for 15 of these IAAs requesting technical assistance.

Based on our discussions with technical officers and GC officials, we believe that the failure to comply with the requirement for a justification was caused by a combination of lack of knowledge or misunderstanding of the requirement. We interviewed 30 technical officers and 15 were unaware of the requirement before the audit. We were also told that some GC officers had perhaps failed to realize the need for the requirement. We learned that, initially, the **non-PASA/RSSA** Section 632(b) type of IAA was intended only to request other Federal agencies to carry out clearly a governmental function. These IAAs, therefore, did not need a justification. Additionally, it was also intended that **USAID** would only use **PASAs** or **RSSAs** to request technical assistance from other agencies. We were informed that confusion started when **USAID** decided to use **non-PASA/RSSA** Section 632(b) IAAs to acquire technical assistance.

As mentioned earlier, GC and **M/OP** are in the process of modifying ADS Chapter 306 which covers interagency agreements. Staff involved in this process said the revised chapter will clarify the requirements for preparing justifications for **non-PASA/RSSA** IAAs and include examples of inherently governmental functions in the revised chapter to help technical offices determine when justifications are necessary. However, the expected issuance date for the revised chapter is uncertain. Because technical officers need guidance on this issue in the interim, we are making the following recommendation.

Recommendation No. 5: We recommend that the Bureau for Management issue a written reminder to officials responsible for executing Section 632(b) non-PASA/RSSA interagency agreements of the USAID requirement that a Justification and Determination document be prepared when technical assistance is obtained from other Federal Agencies.

Guidance Needed on the Use of Section 632(a) and 632(b) Interagency Agreements

Poor relationships with recipient agencies are leading **USAID** managers to consider using Section 632(a) agreements instead of Section 632(b) **non-PASA/RSSA** agreements. However, senior officials have noted the lack of and need for **USAID**-wide guidance to help them and their staff appropriately decide between Section 632(a) and Section 632(b) IAAs.

Under Section 632(a) IAAs, **USAID** transfers all programmatic and accountability functions to the recipient agency. **USAID** does not request or receive financial and/or program information under such agreements. In contrast, the terms of Section 632(b) **non-PASA/RSSA** agreements require recipient agencies to provide **USAID** with performance and/or **financial** information on a regular basis.

However, not all recipient agencies have fulfilled their Section 632(b) responsibilities, thereby hampering USAID's abilities to manage its projects and close out completed agreements effectively. In one case, for example, USAID officials felt that, because a recipient agency neglected to coordinate and report its activities and progress with USAID's Washington and overseas teams, they were hindered in their efforts to ensure that USAID's assistance would contribute to the sustainable development of the countries involved.

In our opinion, these types of coordination problems are causing USAID management to reassess the merits of using Section 632(b) non-PASA/RSSA agreements and to consider using Section 632(a) agreements instead. The ENI Bureau, in particular, has been awarding more IAAs under the provisions of Section 632(a) IAAs to avoid the significant financial and performance reporting problems it encountered with recipient agencies under Section 632(b) non-PASA/RSSA agreements. By executing more Section 632(a) IAAs, ENI was able to resolve a material internal control weakness on the financial and implementation reporting under interagency agreements. This was reported by USAID in its Federal Managers' Financial Integrity Act Reports from fiscal year 1993 through fiscal year 1997.

Increased interest in and use of Section 632(a) IAAs has raised concern that USAID has not issued guidance to help bureaus' decide between Section 632(a) and Section 632(b) IAAs. Senior officials from several bureaus stated they needed USAID-wide guidance to clarify USAID's position on the use of Section 632(a) IAAs and to provide procedures for their execution. Some officials said they were uncomfortable executing Section 632(a) IAAs without such guidance. In addition, we believe that the lack of written guidance has resulted in technical officers being unaware of the relative merits of each type Section 632 agreement or of the differing responsibilities assumed by USAID for choosing one agreement over the other.

To address this weakness, we recommend the following:

Recommendation No. 6: We recommend that the Bureau for Management issue guidance and procedures to help USAID managers appropriately choose between Section 632(a) and Section 632(b) interagency agreements.

The Bureau for Management may issue this guidance in any of several different formats. However, the most effective method may be to include it in ADS Chapter 306, which is currently being rewritten by M/OP and GC.

Management Comments and Our Evaluation

In responding to our draft audit report, USAID generally agreed with the report's recommendations. Accordingly, we concur that management decisions have been reached on Recommendation Nos. 2, 3, 4.2, 5, and 6.

The Bureau for Management only partially addressed Recommendation No. 1. They stated that it had included the feature of recording the types of interagency agreements into its financial management requirements. However, they did not provide comments on the systems requirements of the specific parts (Recommendation Nos. 1.1, 1.2, and 1.3) of the recommendation. Therefore, we must withhold our concurrence with this recommendation.

For Recommendation No. 4, we concur that a management decision has been reached on Recommendation No. 4.2 (Bureau for Asia and the Near East) because the interagency agreement identified was amended to extend the completion date from September 30, 1997 to August 30, 1999. The unliquidated amount of \$992,751 identified under this agreement will be expended over the life of the agreement. In our opinion, this management comment clearly demonstrates the need to have an effective financial management system that includes the capability of updating completion dates for all interagency agreements.

With regards to the other parts of Recommendation No. 4, the Bureau for Africa did not respond to Recommendation No. 4.1. On the other hand, the other bureaus agreed to identify the interagency agreements funds to be deobligated. However, **they** did not respond to the specific amount recommended for deobligation in Recommendation Nos. 4.3 (Bureau for Europe and the New Independent States), 4.4 (Bureau for Latin America and Caribbean), and 4.5 (Bureau for Management). To be fully responsive, each bureau must specify the amount of funds to be deobligated. As a result, we must withhold our concurrence on a management decision for Recommendation Nos. 4.1, 4.3, 4.4, and 4.5.

SCOPE AND METHODOLOGY

Scope

This audit of **USAID's** interagency agreements (**IAs**) under Section 632(b) of the Foreign Assistance Act (FAA) was conducted by the Office of Inspector General's (OIG) Performance Audits Division (**IG/PA**). The audit followed generally accepted government auditing standards.

In designing our audit tests and procedures as well as in determining whether a matter requires disclosure in our audit report, we considered the materiality and/or significance threshold level for this audit to be a five percent rate of non-compliance or **non-achievement**. We established this rate principally because previous OIG and U.S. General Accounting Office (GAO) audits found several issues of concern in **USAID's** use of **IAs**. Also, **USAID's** Federal Managers' Financial Integrity Act reports for FY 1993 to FY 1997 identified a material weakness in the financial and implementation reporting under interagency agreements. This threshold level was agreed to by senior management of **USAID's** Bureau for Management.

The audit was conducted from April 1998 through November 1998 at **USAID** offices in Washington, D.C. Certain missions were included in the audit by use of the telephone and electronic mail system.

Because **USAID** did not **have** an integrated and automated database or other single source which could provide a reliable list of all **USAID** obligations for all types of Section 632 **IAs**, we found it necessary to compile our own list. Accordingly, we requested **USAID's** bureaus, offices, and certain missions to provide us such lists for Section 632(b) **IAs**. For Section 632(a) **IAs**, we developed a list from the manual records of the Bureau for Management/Office of Financial Management (M/FM).

The audit determined **USAID's** roles and responsibilities under all types of **IAs** executed under Section 632 of the FAA of 1961, as amended. From the Section 632(a) IAA listing developed from M/FM records, we reviewed all agreements executed between October 1, 1997 through June 30, 1998 in order to confirm **USAID's** responsibilities for and uses of these **IAs**. After establishing that **USAID** had oversight responsibilities only on

Section 632(b) **IAAs**, the audit test was limited to program- and operating expense-funded **non-PASA/RSSA** Section 632(b) **IAAs**. Although **PASAs** and **RSSAs** were classified as Section 632(b) **IAAs**, we did not include them in the detailed testing. **PASAs** and **RSSAs** were included in the audit only for determining the causes and effects of the long delays in processing their closure.

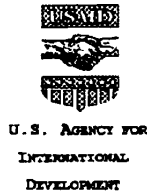
From the list of **non-PASA/RSSA** Section 632(b) **IAAs** that we developed using the information provided us by each bureau and mission, we judgmentally selected the **IAAs** for detailed audit testing. At least one of these **IAAs** was tested from each sub-unit of each operating unit (bureau, office or mission) that had open **non-PASA/RSSA IAAs** as of June 30, 1998. We tested 63 out of the 95 **non-PASA/RSSA IAAs** which were reported to us at the start of the audit as still open on June 30, 1998. Our verification of the implementation of the agreements by the recipient agencies was limited to the review of the recipient agencies' progress reports and audits conducted by their Inspectors General.

Methodology

We reviewed applicable laws and regulations and guidance from the Office of Management and Budget (OMB), U.S. Department of Treasury, GAO, and **USAID**. We also interviewed **officials** of the Department of State, GAO, OMB, Department of Treasury, and some recipient Federal agencies. When determining whether **USAID** had fulfilled its oversight responsibilities, we interviewed relevant technical officers-in-charge and other officials and staff in the Offices of Budget, Procurement, and Financial Management of the Bureau for Management and in the bureaus and offices which had executed **IAAs**. We also reviewed relevant agreements and required reports. We likewise reviewed OIG and GAO audit reports issued over the last four years to determine whether previous problems had been resolved. When application of relevant policies was questioned and when **confirming** the usefulness of the establishment of applicable policies and systems for interagency agreements, we interviewed policy officers from the Office of General Counsel, the Office of Administrative Services of the Bureau for Management, the Office of the Assistant Administrator of the Bureau for Management, and bureaus which had executed a significant number of these agreements.

We did not project the results of our test because the universe could not be verified under **USAID's** New Management System.

MANAGEMENT
COMMENTS



March 17, 1999

MEMORANDUM

TO: A-AIG/A, Paul E. Armstrong

FROM: AA/M, Terrence J. Brown

SUBJECT: Audit of USAID's Interagency Agreements under Section 632(b) of the Foreign Assistance Act, Audit Report No. 9-000-99-00x-P

REFERENCE: A-AIG/A memo dated 3/11/99

Thank you for the opportunity to respond to the **subject** draft report. We **generally** agree with the **recommendations** and **have** developed appropriate **corrective** action plans. Our **management** decisions are conveyed below.

Recommendation No. 1: We **recommend** that the Bureau for **Management**, in developing plans to implement **an effective** financial management **system**, ensure **that** the **system includes a** capability to:

- 1.1 produce reports which **identify** and sort Section 632(b) **interagency** agreements by recipient agency, and by type of **agreement (PASAs, RSSAs, and non-PASA/RSSAs)**;
- 1.2 **identify** closed Section 632(b) **interagency agreements**; and
- 1.3 allow the updating of **all** interagency agreements.

Management Decision:

The ability to record information regarding **various interagency** agreement **types** into the **financial** management system is one **of the Joint Financial** Management improvement **Program (JFMIP)** Core **Financial System** requirements. Accordingly, systems on the Financial Management Support Systems (**FMSS**) Schedule will include this **feature** as part of their **base-line functionality**. In addition, this was included as a **mandatory** item in our financial management requirements document **dated January 8, 1999**. Recommendations 1.1 through 1.3 should be assigned to the **Office** of the **Chief Financial** Officer.

Recommendation No. 2: We recommend that the **Bureau for Management** instruct **all** bureaus to establish filing **systems** that would allow all users to obtain copies of interagency **agreements** and related **documents** in a timely manner.

Management Decision:

We will issue a general notia instructing all bureaus to **establish** filing systems to allow users to obtain copies of interagency agreements and **related** documents **in** a timely **manner**. The notice will also cover **general** filing requirements to ensure the proper maintenance and control over official Agency records. This recommendation should be assigned to **M/AS**.

Recommendation No. 3: (revised per **reference** memo) We recommend that the **Bureau for Management** ensure that the Agency **Directives** System **includes procedures for closing all** categories of completed Section 632(b) **interagency** agreements.

Management Decision:

ADS 306 will be updated to **include procedures for** closing all categories of **completed** section 632(b) interagency **agreements**. This **recommendation** should be assigned to **M/OP/P**.

Recommendation No. 4: (from draft audit report) We recommend that the **Bureau for Management** issue a written reminder to officials responsible for executing **Section 632(b) non-PASA/RSSA** interagency agreements of the **USAID requirement** that a **Justification and Determination document** be prepared **when** technical **assistance** is obtained **from** other **Federal** Agencies.

Management Decision:

We **will issue** a **general notice** reminding **all employees** of the requirement for a **justification and determination document** for **agreements covering activities** that are **not inherently governmental functions**. This **recommendation** should be assigned to **M/OP/P**.

Recommendation No. 4: (from reference memo) We **recommend** that the Bureaus fix **Africa, Asia and Near East, Europe and Newly Independent States, Latin Am&a and the Caribbean,** and Management identify all completed interagency **agreements**, obtain any additional information needed **from** recipient **agencies** to **expedite the close-out process** for all completed **Section 632(b) agreements** and **deobligate** any funds that are **no longer needed—including the** following amounts identified during the audit (198 **interagency agreements** valued at a total **value of \$34 million listed** in Appendices **IV, V, VI**):

- 4 . 1 the Bureau for **Africa** should review Section 632(b) **agreements valued at \$58,143,**
- 4.2 the **Bureau for Asia** and Near East should review Section 632(b) agreements **valued at \$992,751,**
- 4.3 the **Bureau for Europe** and Newly **Independent States** should review Section 632(b) **agreements valued at \$24,441,128,**

- 4.4 the Bureau for Latin America and the Caribbean should review Section **632(b) agreements** valued at **\$63,632 (including \$27,144 for USAID/El Salvador)**, and
- 4.5 the Bureau for **Management** should review Section 632(b) agreements valued at **\$8,116,946**.

Management Decision:

The **identified** bureaus will **respond** directly regarding **recommendations 4.1 through 4.4**. We agree with recommendation 4.5 and will take appropriate actions, **including** identifying an amount to be **deobligated**. Recommendation 4.5 should be assigned to **M/OP/PS/OCC**.

Recommendation No. 5: We recommend that the Bureau for Management issue guidance and **procedures** to help **USAID** managers appropriately choose between Section 632(a) and Section 632(b) interagency **agreements**.

Management Decision:

We have discussed this recommendation **with the Bureau for Policy and Program Coordination (PPC)** and the **Office of General Counsel (GC)**. GC believes they can assist in the **preparation** of the guidance based on their prior work and **understanding of the legal/statutory** issues involved. **Because** significant policy **issues** are involved, PPC has agreed to **accept responsibility** for resolving the policy issues and implementing the **recommendation**.



U.S. AGENCY FOR
INTERNATIONAL
DEVELOPMENT

MAR 30 1999

Assistant Administrator
Bureau for Europe and the
New Independent States

To: A-AIG/A, Paul E. Armstrong
From: AA/ENI, John A. Tenant (Acting)
Subject: Draft Audit Report of USAID's Interagency
Agreements under Section 632(b) of the Foreign
Assistance Act

Thank you for the opportunity given in your March 11, 1999 memo for ENI to comment on Recommendation 4 of the subject draft audit report. This recommendation stated that ENI should identify all completed interagency agreements, obtain any additional information needed from recipient agencies to expedite the close-out process for all complete Section 632(b) agreements and deobligate any funds that are no longer needed, including the \$24,441,128 listing identified. A quick review of this listing indicates the following:

1. The listing is of obligation transactions and not of different Section 632(b) **agreements**. Therefore, a **number** of the obligation transactions relate to the same agreement. Not only does this overstate the count of our interagency agreements, but contributes to the potential for misposting of data.
2. In a number of cases, the completion dates noted have been extended and are not reflected in the **NMS** database, the source of this listing.
3. Many of the funds noted for possible deobligation have been used by, and are awaiting billings from, the recipient agencies.

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4. We suspect that although the billings may have been submitted by the recipient agencies, they **have** not been processed and posted correctly by **USAID** to accurately reflect the status of the obligation transaction.

Therefore, EN1 believes that the **\$24,441,128** greatly overstates the **ENI's** potential deobligations. **ENI** acknowledges that further work is required to better determine the actual status and needed corrective actions. Towards this means and as evidence of the importance that EN1 places on deobligating excess funds, EN1 issued on November 23, 1998 the attached Bureau Operating Procedure Number 207 on Deobligations and **Reobligations**. Section V.B.3. specifically addresses deobligation procedures for expired and active Section 632(b) agreements. The **ENI** position devoted to following up and facilitating this deobligation process has recently been converted from a **USPSC** position to GS and is now in the final stages of being filled. Once filled, we will be able to better follow-up on this audit recommendation.

Again, we thank you for the opportunity to comment on this audit **recommendation and** will keep you informed of our actions and findings to resolve it.


Attachment: EN1 BOP **#207** (Deobligations and **Reobligations**)



U.S. AGENCY FOR
INTERNATIONAL
DEVELOPMENT

April 1, 1999

MEMORANDUM

FOR: A-AIG/A, Paul Armstrong
FROM: DAA/LAC, Carl Leonard 
SUBJECT: Request for Management Decision on Revised Recommendation No. 4 of the **Draft Report** of Audit of US AID's **Interagency** Agreements under Section 632 (b) of the **Foreign Assistance Act**

As requested in your memorandum dated March 11, 1999, the LAC Bureau has reviewed Recommendation No. 4.4 of the subject audit report. The LAC Bureau accepts the recommendation as written. Please see below our **plan** (management decision) for addressing it.

Recommendation 4.4: The Bureau for **Latin America** and the Caribbean **should** review the **Section 632(b)** agreements **valued at \$63,632** (including \$27,144 for **USAID/EI** Salvador).

Status: We are reviewing our **Hemispheric Free Trade Expansion (HFTE)** Project 52% 0822 to identify **all completed IAA's** in addition to the five that **were** identified in the audit review. This **review** will be completed by April 30, 1999 and it is **a first** step of the official closeout process of the **project**, which will **begin** at the end of this fiscal year.

Specifically, for those IAA's with unutilii funds, we are drafting IAA amendments that modify the budgets consistent with **the** completed objectives and provide **guidance** to the **cooperating** agencies on the **steps** to be **taken** such that **USAID** can **deobligate** unutilized **funds**. The prototype IAA **amendment is** being **drafted** and will be cleared **with** legal **and** controller offices. **Deobligations for IAA's** issued FY 95 - FY 97 will be completed by **the end of FY 99**.

Based on the above, we request that you accept **LAC's management** decision.

March 31, 1999

MEMORANDUM FOR: **A-AIG/A**, Paul E. **Armstrong**

FROM : **ANE/OR**A, Mary Leve *ML*

SUBJECT: Request for Management Decision on Revised Recommendation No. 4 of the Draft Report of Audit of **USAID's** Interagency Agreements under Section 632(b) of the Foreign Assistance Act

As requested in your memorandum dated March 11, 1999, the Bureau has reviewed recommendation 4.2 of subject audit report. The recommendation refers to the 632(b) Interagency Agreement between **USAID** and the United States Environmental Protection Agency (**USEPA**). Following is the status.

Rec. 4.2: The Bureau for Asia and Near East should review Section 632(b) agreements valued at \$992,751 (unliquidated obligation amount at **6/30/98** or **9/30/98**).

Status: The information provided in the referenced document is incorrect. The Interagency Agreement between **USAID** and **USEPA** was amended August 16, 1996 (Amendment No. 4) to extend the completion date from September 30, 1997 to August 30, **1999** (copy attached). The unliquidated amount, \$992,751, will be expended over the life of the agreement.

Attachment: Amendment No. 4

**USAID'S Non-PASA/RSSA Interagency Agreements Open as of June 30, 1998, Executed under
Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98	Outstanding Advance per AWACS at 9/30/98
BUREAU FOR AFRICA						
General Services Administration	698-0565-G-00-6-270-00	09/30/96	09/30/2000	1,230,231	0	0
General Services Administration	AFR-P-00-97-00004-00	08/19/97	09/30/2000	6,250,923	5,187,913	0
National Aeronautics and Space Administration	698-0565-G-00-6-271-00	09/30/96	09/30/97	58,000	58,000	0
Department of Navy	698-0565-G-00-6-224-00	06/27/96	09/30/97	635,000	143	143
Department of State	698-0565-G-00-6-211-00	09/30/97	09/30/2000	340,000	171,024	171,024
Department of State	AFR-G-00-97-00009-00	09/30/97	09/30/2000	100,000	100,000	0
TOTAL - BUREAU FOR AFRICA				8,614,154	5,517,080	171,167
BUREAU FOR ASIA AND THE NEAR EAST						
Department of Commerce	AEP-00 15-P-CD-3009-03	03/10/93	06/30/99	5,239,152	1,180,693	0
Environmental Protection Agency	499-00 15-G-00-2544-04	08/13/93	09/30/97	3,410,000	992,751	0
Environmental Protection Agency	ANE-P-00-97-00003-00	09/26/97	09/30/2002	1,500,000	1,276,693	0
Overseas Private Investment Corporation	499-00 15-G-00-3522-00	09/30/93	04/07/98	1,000,000	251,559	251,559
Trade and Development Agency	499-00 15-G-00-2566-00	09/28/92	09/30/98	500,000	204,602	202,877
Department of Agriculture	499-0015-G-00-6120	06/12/96	07/15/99	200,000	144,781	0
TOTAL - BUREAU FOR ASIA AND THE NEAR EAST				11,849,152	4,051,079	454,436
BUREAU FOR HUMANITARIAN RESPONSE						
Federal Emergency Management Agency	FDA-P-00-98-00019	01/23/98	09/30/98	100,000	100,000	100,000
Federal Emergency Management Agency	9685503600560200	08/10/95	09/30/98	100,000	12,296	12,296
TOTAL - BUREAU FOR HUMANITARIAN RESPONSE				200,000	112,296	112,296

**USAID'S Non-PASA/RSSA Interagency Agreements Open as of June 30, 1998, Executed under
Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98	Outstanding Advance per AWACS at 9/30/98
BUREAU FOR EUROPE AND THE NEW INDEPENDENT STATES						
Department of Agriculture	180-0024-G-00-57 14-00	09/28/95	09/30/97	100,000	100,000	100,000
Department of Agriculture	110-0006-G-00-5 149-00	09/11/97	09/30/98	100,000	100,000	100,000
Department of Commerce	110-0005-G-00-3758-00	05/04/93	09/30/97	5,000,000	166,450	0
Peace Corps	110-0005-G-00-3759-00	03/20/93	09/30/97	1,365,000	4,745	0
Securities and Exchange Commission	ENI-P-00-97-000 11-00	09/11/97	09/30/99	2,330,000	1,988,554	0
Federal Trade Commission	ENI-P-00-97-000 17-00	09/29/97	09/30/98	456,000	358,031	0
Department of Justice	ENI-P-00-97-000 18-00	09/29/97	09/30/98	244,000	13,1845	0
Department of Commerce	ENI-P-00-97-00022-00	09/30/97	09/30/98	170,000	170,000	0
Securities and Exchange Commission	110-0005-G-00-4 174-00	09/01/94	09/30/98	1,908,750	0	0
Department of the Treasury	110-0009-G-00-5695-00	09/01/95	09/30/98	5,000,000	1,431,546	1,198,308
Environment Protection Agency	180-0039-G-00-3845	05/30/91	02/14/99	6,325,000	716,587	0
Environment Protection Agency	MD1 183003	05/24/91	05/14/96	8,100,000	252,842	252,842
Environment Protection Agency	180-0039-G-00-2436	09/30/92	02/14/99	4,960,735	493,715	0
Environment Protection Agency	180-0039-G-00-4378	09/30/94	02/14/99	5,350,000	802,670	0
Environment Protection Agency	180-0039-G-00-5392	09/15/95	05/14/2001	3,865,000	2,431,262	0
Environment Protection Agency	ENI-P-00-97-0016	09/26/97	05/14/2001	800,000	732,517	0
Environment Protection Agency	180-0004-G-00-38 19	09/30/93	02/14/99	1,400,000	50,000	0
Environment Protection Agency	180-0004-G-00-2052	09/30/92	02/14/99	1,892,041	29,952	0
Environment Protection Agency	110-0002-G-00-36 1 O-O 1	03/26/93	09/30/99	750,000	466,593	0
Environment Protection Agency	110-0003-G-00-3656	03/26/93	09/30/99	11,025,000	416,700	0

**USAID'S Non-PASA/RSSA Interagency Agreements Open as of June 30, 1998, Executed under
Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98	Outstanding Advance per AWACS at 9/30/98
Environment Protection Agency	110-0003-G-00-5372	09/25/94	09/20/99	7,054,866	2,416,929	0
Department of Agriculture	1 10-0003-G-00-4396	09/24/94	09/30/99	700,000	249,000	249,000
Peace Corps	180-0039-G-00-4427	09/27/95	09/30/98	500,000	108,256	0
~Department of Justice	180-0020-G-00-5450-00	08/18/95	12/31/98	2,220,000	2,220,000	1,000,000
~Department of Justice	ENI-P-00-98-00002-00	12/02/97	09/30/99	4,422,700	4,422,700	0
Department of Labor	180-0033-G-00-3362-00	09/30/94	09/30/98	23,285,339	2,449,421	0
Department of Labor	ENI-P-00-97-00023-00	09/30/97	09/30/99	2,496,491	2,496,491	0
Department of Commerce	1 10-0004-G-00-370 1-00	05/15/92	09/30/98	521,000	0	0
Department of Commerce	1 IO-0004-G-00-2880-00	05/15/92	09/30/98	208,000	-37,954	0
Department of Health and Human Services	180-0038-G-00-6636-00	08/30/96	06/30/99	3,900,000	2,216,616	0
Department of Health and Human Services	ENI-P-00-98-00006-00	03/05/98	03/02/99	100,000	100,000	0
Department of Health and Human Services	ENI-P-00-98-00009-00	05/05/98	06/30/2002	1,705,000	1,705,000	0
TOTAL - BUREAU FOR EUROPE AND THE NEW INDEPENDENT STATES				108,254,922	29,266,376	2,900,150
BUREAU FOR GLOBAL PROGRAMS, FIELD SUPPORT AND RESEARCH						
~Department of Agriculture	AAG-P-00-97-00003	08/06/97	08/06/2002	5,864,518	5,402,973	752,455
~Department of Agriculture	936-5556-G-00-6620	09/13/96	09/30/2000	1,156,133	455,894	455,894
Department of the Interior	ENV-P-00-97-00002-00	09/30/97	09/30/2000	1,465,000	1,074,471	0
Department of the Interior	PCE-R-CC-94-0009	09/12/94	07/31/99	1,753,000	311,038	0
National Aeronautics and Space Administration	ENV-P-00-97-00003-00	09/30/97	09/30/2000	240,000	240,000	0
Department of Energy	AAG-P-00-97-000 14-0 1	09/29/97	12/31/2000	1,060,000	587,934	0
Department of Energy	1936-5743-G-00-5804-00	09/26/95	09/30/99	900,000	235,233	0

**USAID'S Non-PASA/RSSA Interagency Agreements Open as of June 30, 1998, Executed under
Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98	Outstanding Advance per AWACS at 9/30/98
Department of State	AAG-P-00-97-00004-00	08/14/97	09/30/99	570,000	570,000	570,000
Walter Reed Army Institute of Research	AAG-P-00-97-000 18-00	09/25/96	10/31/2000	496,478	0	0
Walter Reed Army Institute of Research	AAG-P-00-97-000 15-00	09/25/96	09/30/2000	324,555	0	0
Center for Disease Control	AAG-P-00-97-000 13-00	09/13/96	11/30/99	636,714	636,714	0
National Institute for Allergies & Infectious Diseases	AAG-P-00-97-00009-00	09/29/97	10/31/2000	400,000	400,000	0
Peace Corps	AAG-P-00-97-00008	09/24/97	09/29/2002	825,000	825,000	0
Department of State	936-5544-G-00-4556	08/13/94	09/30/98	2,580,000	405,029	405,029
US Information Agency	AAG-P-00-97-00026	09/30/97	09/29/2001	620,000	620,000	0
Department of Labor	ECG-P-00-97-00004	09/30/97	10/30/98	100,000	100,000	0
Securities and Exchange Commission	ECG-P-00-97-00002	07/16/97	09/30/2002	225,000	225,000	0
Department of State	ECG-P-00-97-00003	09/30/97	12/31/99	8,000,000	4,987,487	0
Department of State	ECG-P-00-98-00004	02/12/98	09/30/2004	2,070,790	1,863,639	1,863,639
TOTAL - BUREAU FOR GLOBAL PROGRAMS, FIELD SUPPORT AND RESEARCH				29,287,188	18,940,412	4,047,017
BUREAU FOR MANAGEMENT						
Defense Contract Audit Agency	CAM-P-00-97-0000 1	08/28/97	09/29/2000	1,427,725	1,390,154	0
Naval Command, Control and Ocean Surveillance Center	MGT-P-00-97-0000 1, 14	07/05/95	09/30/98	4,366,657	2,225,042	2,225,042
TOTAL - BUREAU FOR MANAGEMENT				5,794,381	3,615,196	2,225,042
BUREAU FOR LATIN AMERICA AND THE CARIBBEAN						
Department of Commerce	LAC-P-00-98-00009-00	06/29/98	03/31/99	38,708	38,708	38,708
Department of Agriculture	LAC-P-00-98-00008-00	06/11/98	09/30/99	131,000	131,000	0

**USAID'S Non-PASA/RSSA Interagency Agreements Open as of June 30, 1998, Executed under
Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98	Outstanding Advance per AWACS at 9/30/98
Department of the Interior - US Geological Survey	LAC-P-00-98-00007-00	06/03/98	12/31/98	47,945	47,945	0
Federal Trade Commission	LAC-P-00-98-00006-00	06/07/98	06/30/99	126,200	126,200	0
Department of Justice	LAC-P-00-98-00005-00	06/03/98	06/30/99	65,900	65,900	0
Department of State	LAC-P-00-98-00004-00	03/23/98	07/31/98	52,900	1,283	0
Department of State	LAC-P-00-98-00003-00	02/06/98	04/30/98	18,000	546	0
Department of Labor	LAC-P-00-98-00002-00	01/26/98	09/30/98	10,000	10,000	0
Department of the Interior	LAC-P-00-98-00001-00	01/09/98	09/30/98	64,800	64,800	0
Department of Agriculture	LAC-P-00-97-00010-00	09/30/97	09/30/99	1,040,000	1,040,000	0
Department of Agriculture	LAC-P-00-97-00005-00	07/03/97	12/31/97	10,000	10,000	0
Department of the Interior - US Geological Survey	LAC-P-00-97-00004-00	07/03/97	12/31/97	50,000	6	0
Department of Justice	LAC-P-00-97-00003-00	07/03/97	12/31/97	25,000	0	0
Federal Trade Commission	LAC-P-00-97-00002-00	07/03/97	12/31/97	25,000	1,455	0
Department of the Treasury - US Customs Service	598-0822-G-006024-00	09/30/96	09/30/97	65,000	11,585	0
Department of the Interior - US Geological Survey	598-0822-G-006025-00	09/27/96	07/30/97	145,000	0	0
Department of Labor	598-0822-G-006000-00	12/01/95	09/30/96	12,150	12,150	0
Department of Commerce - National Telecommunication And Information Administration	598-0822-G-006029-00	09/30/96	07/31/98	30,000	25,444	25,444
Smithsonian Institution	598-0822-G-006023-00	01/16/96	03/31/97	15,000	0	0
Federal Mediation	598-0822-G-005049-00	09/29/95	09/30/96	160,000	1,291	0
Department of the Interior - US Geological Survey	598-0822-G-005048-00	09/29/95	09/30/96	125,000	0	0
Department of Commerce	598-0822-G-005050-00	09/29/95	09/30/96	36,292	0	0
TOTAL - BUREAU FOR LATIN AMERICA AND THE CARIBBEAN				2,293,895	1,588,314	64,152

USAID'S Non-PASA/RSSA Interagency Agreements Open as of June 30, 1998, Executed under Section 632(b) of the Foreign Assistance Act

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98	Outstanding Advance per AWACS at 9/30/98
MISSIONS IN THE BUREAU FOR LATIN AMERICA AND THE CARIBBEAN						
Department of the Treasury	521-0222	09/05/96	09/30/98	564,830	87,614	0
Department of Energy	IAA-517-F-000-00151	07/10/97	10/30/98	59,970	35,759	0
US Information Agency	I/A AGR 519-0376.02	07/19/93	09/30/97	300,000	27,144	0
Department of Justice	IA-514-9002-632b-AID/D	10/01/95	09/30/98	2,234,000	2,234,000	0
US Information Service	532-P-0-98-00003-00	11/04/97	12/31/99	35,000	35,000	0
TOTAL - MISSIONS IN THE BUREAU FOR LATIN AMERICA AND THE CARIBBEAN				3,193,800	2,419,517	0
BUREAU FOR POLICY AND PROGRAM COORDINATION						
Department of Commerce	AEP-R-00-98-00018	12/31/97	09/30/98	300,000	0	0
TOTAL - BUREAU FOR POLICY AND PROGRAM COORDINATION				300,000	0	0
GRAND TOTAL				\$169,787,492	\$65,510,271	\$9,974,261

**USAID'S Non-PASA/RSSA Interagency Agreements Completed as of December 31, 1997,
Executed under Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98
BUREAU FOR AFRICA					
National Aeronautics and Space Administration	698-0565-G-00-6-27 1-00	09130196	09/30/97	58,000	58,000
Department of Navy	698-0565-G-00-6-224-00	06/27/96	09/30/97	635,000.	143
Subtotal				693,000	58,143
BUREAU FOR ASIA AND THE NEAR EAST					
Environmental Protection Agency	499-00 15-G-00-2544-04	0813 1/93	09/30/97	3,410,000	992,751
Subtotal				3,410,000	992,751
BUREAU FOR EUROPE AND THE NEW INDEPENDENT STATES					
Department of Agriculture	180-0024-G-00-5714-00	09/28/95	09/30/97	100,000	100,000
Department of Commerce	1 IO-0005-G-00-3758-00	05/04/93	09/30/97	5,000,000	166,450
Peace Corps	I 10-0005-G-00-3759-00	03/20/93	09/30/97	1,365,000	4,745
Environment Protection Agency	MD1183003	05/24/91	05/14/96	8,100,000	252,842
Federal Trade Commission	ENI-P-00-97-00013-00	NIA	08/22/97	370,000	150,533
U.S. Information Agency	180-0002-G-00-3022-00	06/03/93	08/31/95	2,500,000	1,775
U.S. Information Agency	180-0002-G-00-4022-00	05/20/94	04/30/96	2,870,000	0
Environmental Protection Agency	180-0004-G-00-2052-00	09/30/92	12/31/94	1,892,041	29,568
Environmental Protection Agency	180-0004-G-00-38 19-00	09/30/93	07/20/95	1,400,000	50,000
U.S. Information Agency	180-00 19-G-00-2 192-00	05/15/92	06/14/93	60,000	8,372
Library of Congress	180-00 19-G-00-2730-00	04/24/92	04/24/94	3,000,000	16,886

**USAID'S Non-PASA/RSSA Interagency Agreements Completed as of December 31, 1997,
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Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98
U.S. Information Agency	180-0020-G-00-220 1-00	07/24/92	07/31/93	722,370	36,581
U.S. Information Agency	180-0020-G-00-3 179-00	09/22/93	03/13/95	214,180	71
U.S. Information Agency	180-002 1 -G-00-2207-00	06/11/92	06/05/94	2,126,597	0
U.S. Information Agency	180-002 1 -G-00-2208-00	06/05/92	06/05/94	1,561,173	126
U.S. Information Agency	180-002 1-G-00-3 194-00	06/06/93	12/31/95	1,875,000	640
U.S. Information Agency	180-002 1 -G-00-3 196-00	06/24/93	12/31/94	985,933	0
U.S. Information Agency	180-002 1 -G-00-457 1-00	09/16/94	12/13/97	5,575,000	(22,657)
U.S. Information Agency	180-002 1 -G-00-55 12-00	01/26/95	11/30/96	550,000	2,250
U.S. Information Agency	180-0022-G-00-222 1-00	06/10/92	12/31/95	300,000	1,326
U.S. Information Agency	180-0022-G-00-3203-00	08/12/93	02/28/95	550,000	8,912
U.S. Information Agency	180-0022-G-00-46 12-00	08/05/94	03/22/96	500,000	1,923
Peace Corps	180-0023-G-00-2226-00	04/15/92	09/30/94	290,000	0
Peace Corps	180-0023-G-00-2230-00	06/29/92	09/30/94	671,686	164,439
Peace Corps	180-0023-G-00-223 1-00	06/29/92	09/30/94	986,300	122,223
Peace Corps	180-0023-G-00-3224-00	09/09/93	09/30/95	2,166,000	511,071
Peace Corps	180-0023-G-00-5584-00	09/27/95	09/30/97	404,000	7,891
Department of Agriculture	180-0024-G-00-2245-00	03/31/92	03/28/94	4,000,000	105,709
Department of Agriculture	180-0024-G-00-2743-00	09/25/92	09/30/93	600,000	64,069
Department of Agriculture	180-0024-G-00-3239-00	07/13/93	03/28/96	3,000,000	617,785
Department of Agriculture	180-0024-G-00-469 1-00	02/08/94	03/28/96	4,398,000	2,327,912
Department of State	180-0026-G-00-2254-00	03/19/92	06/30/94	300,000	78,777
Department of Commerce	180-0026-G-00-2259-00	03/13/92	03/13/93	896,000	194,724

USAID'S Non-PASARSSA Interagency Agreements Completed as of December 31, 1997,
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Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98
Department of Treasury	180-0026-G-00-2865-00	05/04/92	12/31/94	850,000	55,472
Department of State	180-0026-G-00-3257-00	06/17/93	12/31/94	900,000	275,313
Federal Trade Commission	180-0026-G-00-3259-00	06/28/93	09/30/96	2,400,000	5,062
Department of Justice	180-0026-G-00-3260-00	07/06/93	06/30/97	2,100,000	28,466
Department of Commerce	180-0026-G-00-3264-00	08/13/93	12/31/97	3,959,935	311,498
Department of State	180-0026-G-00-3266-00	09/30/93	12/31/95	250,000	199,883
Department of Treasury	180-0027-G-00-2260-00	05/05/92	09/30/94	1,600,000	166,272
Securities and Exchange Commission	180-0027-G-00-2261-00	03/13/92	06/10/96	484,000	80,898
Department of Treasury	180-0027-G-00-2262-00	09/02/92	09/30/94	5,900,000	22,689
Department of Treasury	180-0027-G-00-2750-00	06/04/92	09/30/94	1,750,000	2,926
Department of Treasury	180-0027-G-00-3273-00	07/22/93	12/31/94	16,350,000	1,094,680
Department of Treasury	180-0027-G-00-4830-00	09/23/94	12/31/96	14,880,000	4,348,460
Department of Treasury	180-0027-G-00-5831-00	09/27/95	12/31/97	9,868,985	2,188,222
Overseas Private Investment Corporation	180-0028-G-00-2280-00	03/20/92	03/20/95	2,282,147	0
Trade & Development Association Ltd.	180-0028-G-00-2281-00	07/27/92	06/30/95	3,530,000	1,000
Overseas Private Investment Corporation	180-0028-G-00-3287-00	04/30/93	09/30/95	524,521	0
Trade & Development Agency	180-0028-G-00-3296-00	09/09/93	09/30/95	1,350,000	(1,150,000)
U.S. Information Agency	180-0029-G-00-2295-00	06/10/92	06/01/95	3,325,899	4,403
U.S. Information Agency	180-0029-G-00-3307-00	06/16/93	08/31/95	4,275,435	0
U.S. Information Agency	180-0029-G-00-4893-00	05/20/94	03/22/96	3,950,000	0
Department of Interior	180-0030-G-00-2305-00	03/31/92	09/30/96	160,000	8,589
Department of Energy	180-0030-G-00-2310-00	07/02/92	09/30/95	4,850,000	51,222

**USAID'S Non-PASA/RSSA Interagency Agreements Completed as of December 31, 1997,
Executed under Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98
Nuclear Regulatory Commission	180-0030-G-00-23 11-00	09/30/92	0513 1/95	900,000	0
Department of Energy	180-0030-G-00-3825-00	07/12/93	06/14/97	13,300,000	1,066,773
Department of Energy	180-003 1 -G-00-2325-00	04/20/92	09/30/95	2,500,000	0
Department of Energy	180-0031-G-00-3831-00	08/31/93	09/30/95	11,500,000	2,268,069
Department of Labor	180-0033-G-00-2375-00	04/09/92	09/30/95	6,000,000	358,954
Department of Agriculture	180-0039-G-00-2433-00	04/09/92	05/13/96	750,000	130,416
Department of Agriculture	180-0039-G-00-4377-00	0912 1/94	09/30/95	100,000	0
U.S. Information Agency	180-0045-G-00-446 1-00	05/20/94	10/31/96	3,000,000	3,126
U.S. Customs Service	180-0052-G-00-373 1-00	06/21/93	1213 1/95	500,000	465,154
Trade and Development Agency	180-0054-G-00-6087-00	12/01/95	03/30/96	150,000	0
U.S. Information Agency	180-0249-G-00-2500-00	11/04/91	08/31/93	7,492	0
Department of Commerce	180-0249-G-00-4675-00	03/31/94	09/30/96	497,000	0
U.S. Information Agency	110-0001-G-00-2015-00	09/10/92	09/10/94	3,000,000	0
Department of Health and Human Services	110-0001-G-00-2104-00	09/16/92	10/30/93	892,382	4,285
Commodity Credit Corporation	110-000 1 -G-00-2187-00	09/29/92	01/15/93	13,791,000	62,820
U.S. Information Agency	110-000 1 -G-00-2807-00	03/09/92	03/09/93	2,400,000	382,002
Bureau of Human Rights and Humanitarian	110-000 1 -G-00-2809-00	03/06/92	03/12/93	250,000	10,700
General Accounting Office	110-000 1 -G-00-3039-00	05/24/93	09/28/93	27,831	12,022
Department of State	110-000 1 -G-00-3 542-00	09/13/93	12/31/93	1,500,000	65,000
U.S. Customs Service	110-000 1 -G-00-5 157-00	07/14/95	12/31/95	120,000	25,180
Commodity Credit Corporation	110-000 1 -G-00-527 1-00	04/17/95	03/31/97	49,545,000	330,000
Nuclear Regulatory Commission	110-0002-G-00-2326-00	09/29/92	1213 1/95	3,100,000	114,800

USAID'S Non-PASA/RSSA Interagency Agreements Completed as of December 31, 1997,
Executed under Section 632(b) of the Foreign Assistance Act

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98
Department of Energy	110-0002-G-00-2327-00	09/30/92	12/31/96	21,900,000	(15,728)
Department of Energy	110-0002-G-00-2626-00	06/24/93	02/25/96	14,000,000	(223,106)
Trade and Development Agency	110-0002-G-00-363 1-00	07/13/93	08/01/94	2,850,000	(150,000)
Overseas Private Investment Corporation	110-0004-G-00-2878-00	05/15/92	05/15/95	765,428	0
Department of Commerce	110-0005-G-00-2062-00	06/08/92	06/30/96	6,500,000	903,889
Trade and Development Agency	110-0005-G-00-2500-00	07/22/92	05/05/96	4,940,000	(60,000)
Department of State	110-0005-G-00-2504-00	09/15/92	09/30/94	500,000	491,815
Overseas Private Investment Corporation	110-0005-G-00-2509-00	09/29/92	09/30/95	1,764,111	0
Trade and Development Agency	110-0005-G-00-3235-00	07/13/93	09/30/97	1,000,000	270,615
Department of Commerce	110-0005-G-00-3758-00	05/17/93	09/30/97	5,000,000	166,450
Department of Commerce	110-0005-G-00-3760-00	06/28/93	09/30/97	2,000,000	412,692
Securities and Exchange Commission	110-0005-G-00-4 177-00	09/26/94	09/30/94	25,000	25,000
Department of Agriculture	110-0006-G-00-2080-00	06/23/92	03/31/96	3,030,000	540,000
U.S. Information Agency	110-0007-G-00-3865-00	09/24/93	09/30/95	2,500,000	6,757
Department of Treasury	110-0009-G-00-4 110-00	07/20/94	06/30/96	8,000,000	2,637,119
Department of Treasury	110-0009-G-00-5680-00	09/20/95	12/31/96	680,455	680,455
U.S. Information Agency	11 0-00 12-G-00-3252-00	03/25/93	09/30/95	16,250,000	0
Department of State	11 0-00 12-G-00-3255-00	05/07/93	09/30/94	398,778	25,000
Department of Agriculture	11 0-00 12-G-00-4 132-00	06/15/94	05/30/96	2,500,000	0
Department of Treasury	11 0-00 12-G-00-4 134-00	08/04/94	05/30/97	2,000,000	730,871
Subtotal				355,304,679	24,441,128

**USAID'S Non-PASA/RSSA Interagency Agreements Completed as of December 31, 1997,
Executed under Section 632(b) of the Foreign Assistance Act**

Recipient Agency	Obligation Number	Start Date	Completion Date	Total Obligated Amount per AWACS at 9/30/98	Net Unliquidated Obligation per AWACS at 9/30/98
BUREAU FOR LATIN AMERICA AND THE CARIBBEAN					
Department of Agriculture	LAC-P-00-97-00005-00	07/03/97	12/31/97	10,000	10,000
Department of the Interior - US Geological Survey	LAC-P-00-97-00004-00	07/03/97	12/31/97	50,000	6
Department of Justice	LAC-P-00-97-00003-00	07/03/97	12/31/97	25,000	0
Federal Trade Commission	LAC-P-00-97-00002-00	07/03/97	12/31/97	25,000	1,455
Department of the Treasury - US Customs Service	598-0822-G-006024-00	09/30/96	09/30/97	65,000	11,585
Department of the Interior- US Geological Survey	598-0822-G-006025-00	09/27/96	07/30/97	145,000	0
Department of Labor	598-0822-G-006000-00	12/01/95	09/30/96	12,150	12,150
Smithsonian Institution	598-0822-G-006023-00	01/16/96	03/31/97	15,000	0
Federal Mediation	598-0822-G-005049-00	09/29/95	09/30/96	160,000	1,291
Department of the Interior - US Geological Survey	598-0822-G-005048-00	09/29/95	09/30/96	125,000	0
Department of Commerce	598-0822-G-005050-00	09/29/95	09/30/96	36,292	0
MISSIONS IN THE BUREAU FOR LATIN AMERICA AND THE CARIBBEAN					
US Information Agency	I/A AGR 5 19-0376.02	07/19/93	09/30/97	300,000	27,144
Subtotal				968,442	63,632
GRAND TOTAL		112		\$360,376,121	\$25,555,654

List of Interagency Agreements Executed Under Section 632(b) of the Foreign Assistance Act Which Had Expired on or before 9/30/96

Recipient Agency	Obligation Number	Unliquidated Obligation as of 6/30/98	Completion Date	Reasons Given by the Office of Procurement and Office of Financial Management as to Why the Agreement was Still Open in AWACS as of 6/30/98
4. SECTION 632(b) TYPE: RSSAs				
1. BUREAU FOR MANAGEMENT				
Department of Agriculture	BST0064RAG307600	32,809	31-Mar-95	No response from recipient agency.
Department of Agriculture	AEP0085RAG300700	81,601	30-Sep-95	No response from recipient agency.
Department of Agriculture	DHR5556RAG100200	375,277	31-Jul-95	Final voucher not received.
Department of Agriculture	DHR5450RAG 102600	1,471	31-May-94	No response from recipient agency..
Department of Agriculture	DAN4200RCC 104400	122,843	30-Apr-95	Final voucher not received.
Department of Agriculture	DAN4200RAG 107400	1	31-Jul-95	FM will deobligate.
Department of Commerce	DPE5972RCA805500	10,797	30-Jun-94	Deobligated 1/98.
2. BUREAU FOR AFRICA				
Department of State	AFROOOORSA602400	36,000	30-Sep-88	Deobligated 10/98.
Department of Commerce	AFRO5 10RCA604500	150,994	30-Sep-95	No response from recipient agency.
Department of Agriculture	AFR0467RAG 112 100	128,131	30-Oct-92	Final voucher not received.
Department of Agriculture	AFR0464RAG I 10300	39,404	30-Aug-93	Deobligated 1/98.
Department of Agriculture	AFR0438RAG 112400	27,705	31-Mar-94	No response from recipient agency.
Department of Agriculture	BAFO 135RAG220000	1,014,285	30-Sep-93	Deobligated 9/98.
3. BUREAU FOR EUROPE AND THE NEW INDEPENDENT STATES				
Department of Agriculture	BST0064RAG307600	100,000	31-Mar-95	No response from recipient agency.
4. BUREAU FOR ASIA AND THE NEAR EAST				
Department of Health and Human Services	BAS0249RHI420800	133,007	31-Mar-92	Deobligated 9/98.
Department of Agriculture	ANE0249RAG904000	158,550	10-Sep-94	Final voucher not received.

List of Interagency Agreements Executed Under Section 632(b) of the Foreign Assistance Act Which Had Expired on or before 9/30/96

Recipient Agency	Obligation Number	Unliquidated Obligation as of 6/30/98	Completion Date	Reasons Given by the Office of Procurement and Office of Financial Management as to Why the Agreement was Still Open in AWACS as of 6/30/98
5. BUREAU FOR LATIN AMERICA AND THE CARIBBEAN				
Department of Agriculture	LAC0654RAG 100400	14,729	18-Sep-93	Final voucher not received.
Department of Agriculture	LAC0654RAG100800	6,466	30-Sep-93	Closure pending in the Office of Procurement.
Department of Agriculture - NFC	LAC0654RAG004500	280,798	14-Feb-94	No response from recipient agency.
Department of Agriculture	LAG0807RAG301700	11,226	18-Mar-94	Closure pending in the Office of Procurement.
Department of Agriculture	LAG0807RAG301900	4,921	18-Mar-94	Deobligated 1 0/98.
Department of Agriculture	LAG0807RAG302000	29,839	01-Jun-94	Deobligated 1 0/98.
Department of Agriculture	LAG0807RAG302100	10,168	15-Mar-94	Final voucher not received.
6. BUREAU FOR HUMANITARIAN RESPONSE				
Department of Agriculture	ANE0249RAG904000	42,425	10-Sep-94	Final voucher not received.
Department of Agriculture	BOFO000RAG509 100	203,853	30-Sep-96	\$172,466 deobligated by 1 0/98.
7. BUREAU FOR GLOBAL PROGRAMS, FIELD SUPPORT, AND RESEARCH				
Department of Labor	BST5426RDL421300	32,118	30-Sep-90	Deobligated 1 1/98.
Department of Labor	DHR5448RDL903900	127,637	30-Sep-95	Pending in the Office of Procurement.
Department of Commerce	BST0242RCC221900	189,686	31-Jul-91	Final voucher not received.
Department of Agriculture	BST4 109RAG 108500	68	31-Jul-92	No response from recipient agency.
Department of Agriculture	DHR5555RAG103100	54,729	15-Mar-93	No response from recipient agency.
Environmental Protection Agency	ANEO 178REP903200	86,879	15-Jan-93	Deobligated 1 1/98.
Department of Commerce	DPE5972RCA805500	73,534	30-Jun-94	No response from recipient agency.
TOTAL - RSSAs		3,581,951		

List of Interagency Agreements Executed Under Section 632(b) of the Foreign Assistance Act Which Had Expired on or before 9/30/96

Recipient Agency	Obligation Number	Unliquidated Obligation as of 6/30/98	Completion Date	Reasons Given by the Office of Procurement and Office of Financial Management as to Why the Agreement was Still Open in AWACS as of 6/30/98
III. SECTION 632(b) TYPE: PASAs				
II. BUREAU FOR MANAGEMENT				
Department of Agriculture	PDC0085PAG 103400	52,232	17-Jun-93	No response from recipient agency.
Department of Commerce	AEP0085PCA203500	82,587	15-Mar-95	Pending in the Office of Procurement.
Department of Commerce	DPE5929PCA806400	60,000	30-Oct-93	No response from recipient agency.
Corps of Engineers	CIM0000PDD300700	65,000	30-Sep-93	Closure pending in the Office of Procurement.
Library of Congress	CCP0000P00500900	119,337	30-Sep-95	Closure pending in the Office of Procurement.
Library of Congress	CCPP009690005	107,460	30-Sep-96	Closure pending in the Office of Procurement.
Library of Congress	CIM0000PLC200 100	1,494	30-Sep-92	Deobligated 9/98.
Library of Congress	OTR0000PLC 10 1000	19,760	30-Sep-91	Deobligated 10/98.
General Services Administration	OTR0000PGS107100	42,711	30-Sep-95	Closure pending in the Office of Procurement.
Environmental Protection Agency	DHR5728PER003800	525,000	31-Dec-92	Closure pending in the Office of Procurement.
Centers for Disease Control	DPE5972PHC808000	96,135	28-Sep-93	No response from recipient agency.
Department of Health and Human Services	BST5947PHI426500	313,241	17-Sep-94	Closure pending in the Office of Procurement.
Peace Corps	BST5519PPC205300	56,321	31-Dec-91	Deobligated 11/98.
Department of Agriculture	DAN5116PAG005500	11,506	30-Jul-92	Final voucher not received.
Department of Agriculture	DAN4200PAG 105700	1,547	28-Feb-93	No response from recipient agency.
Department of Agriculture	DAN4173PAG600 100	12,105	30-Sep-92	Deobligated 9/98.
Department of Agriculture	DAN4021PAG702000	467	26-Jul-91	Deobligated 9/98.

List of Interagency Agreements Executed Under Section 632(b) of the Foreign Assistance Act Which Had Expired on or before 9/30/96

Recipient Agency	Obligation Number	Unliquidated Obligation as of 6/30/98	Completion Date	Reasons Given by the Office of Procurement and Office of Financial Management as to Why the Agreement was Still Open in AWACS as of 6/30/98
21. BUREAU FOR AFRICA				
Peace Corps	AFR0467PAP006700	82,199	29-Sep-93	Deobligated 1 1/98.
Peace Corps	AFR0438PAP905100	4 1,702	30-Jun-92	Deobligated 1 1/98.
Department of Agriculture	AFR0435PAG703800	47,035	30-Aug-93	No response from recipient agency.
31. BUREAU FOR EUROPE AND THE NEW INDEPENDENT STATES				
Department of Interior	EURPIP9200062	206,413	15-Sep-96	Final voucher not received.
Department of Health and Human Services	EUR0038PHI405100	530,897	28-Feb-96	Final voucher not received.
Department of Energy	EUR0030PER104900	3,234	14-Aug-95	Deobligated 9/98.
Nuclear Regulatory Commission	EUR0030PZA 105000	218,655	OS-Sep94	Deobligated 11/98.
Department of Health and Human Services	ANE0249PHI904900	42,009	30-Nov-94	Deobligated 1 1/98.
41. BUREAU FOR ASIA AND THE NEAR EAST				
Department of Energy	AEPOO 15XER304200	5,548	16-Aug-94	Deobligated 11/98.
Department of Agriculture	BNEO 192PAG422 100	38,138	31-Mar-91	No response from recipient agency.
Department of Agriculture	ANEPAG9 100030	6,537	16-Sep-96	Deobligated 1 1/98.
Department of Interior	IJO0258PIC219800	196,436	31-Jan-91	Closure pending in the Office of Procurement.
Department of Agriculture	ANE0158PAG901100	7,122	30-Sep-93	No response from recipient agency.
Department of Health and Human Services	ANE0 158PHZ702000	510,120	30-Sep-93	No response from recipient agency.
Department of Agriculture	ANE0 158PAG003000	8,027	15-Feb-96	No response from recipient agency.

List of Interagency Agreements Executed Under Section 632(b) of the Foreign Assistance Act Which Had Expired on or before 9/30/96

Recipient Agency	Obligation Number	Unliquidated Obligation as of 6/30/98	Completion Date	Reasons Given by the Office of Procurement and Office of Financial Management as to Why the Agreement was Still Open in AWACS as of 6/30/98
5. BUREAU FOR LATIN AMERICA AND THE CARIBBEAN				
Department of Health and Human Services	LACXHI9 100027	163,198	30-Sep-96	No response from recipient agency.
Health and Nutrition Technical SVA	LAC0657XHC 103000	79,229	30-Sep-95	Deobligated 1 1/98.
Department of Agriculture	LAG0654PAG204500	25,000	30-Sep-93	No response from recipient agency.
Department of Health and Human Services	LAC030 1 PHHOO 1800	14	3 1 -Mar-92	Office of Financial Management failed to deobligate as system would not allow.
6. BUREAU FOR HUMANITARIAN RESPONSE				
National Aeronautics and Space Administration	AOT0000PNA417200	15,582	30-Jun-96	No response from recipient agency.
7. BUREAU FOR GLOBAL PROGRAMS. FIELD SUPPORT. AND RESEARCH				
Department of Agriculture	DHR5542PAG905400	7,852	3 1 -Dec-93	Deobligated 1 1/98.
Department of Agriculture	DHR5600PAG003300	1,686	30-Mar-96	No response from recipient agency.
Peace Corps	ANE5448PAP104900	204,456	3 1-Mar-96	No response from recipient agency.
Department of Agriculture	DAN4 109PAG908600	5,088	3 1 -Jul-92	Deobligated 11/98.
Department of Commerce	LAC06 19PCZ602900	108,343	30-Sep-93	Closure pending in the Office of Procurement.
Department of Agriculture	BST4 111 PAG405300	5,979	0 1 -Feb-92	No response from recipient agency.
Department of Energy	LAG5743PER303900	12,833	29-Sep-95	Closure pending in the Office of Procurement.
Department of Energy	LAG5743PER303700	2,401	30-Jun-95	Closure pending in the Office of Procurement.

List of Interagency Agreements Executed Under Section 632(b) of the Foreign Assistance Act Which Had Expired on or before 9/30/96

Recipient Agency	Obligation Number	Unliquidated Obligation as of 6/30/98	Completion Date	Reasons Given by the Office of Procurement and Office of Financial Management as to Why the Agreement was Still Open in AWACS as of 6/30/98
7. BUREAU FOR GLOBAL PROGRAMS, FIELD SUPPORT, AND RESEARCH (CONT'D)				
#Department of Energy	BST5730PER509700	89,623	30-Sep93	No response from recipient agency.
Department of Commerce	DPEPCA8900005	166,441	30-Jun-96	No response from recipient agency.
Department of Health and Human Services	HRNPHI93000 12	3,774	30-Sep-96	Deobligated 1 1/98.
Center for Disease Control	DPE5972PHC808000	2,793	28-Sep-93	No response from recipient agency.
Department of Commerce	DPE5929PCA806400	5,574	30-Oct-93	No response from recipient agency.
Department of Health and Human Services	BST0453PHZ509000	28,444	31-Dec-91	Deobligated 9/98.
National Institute of Health	DPE5979PHA002400	55,000	01-Sep-93	No response from recipient agency.
Department of Health and Human Services	BST5927PHC426200	22,523	30-Sep-91	Deobligated 9/98.
Department of Education	HNE5836PED206100	18,187	30-Sep-94	Final voucher not received.
TOTAL - PASAs		4,534,995		
GRAND TOTAL - SECTION 632(b) IAAs	86	\$8,116,946		