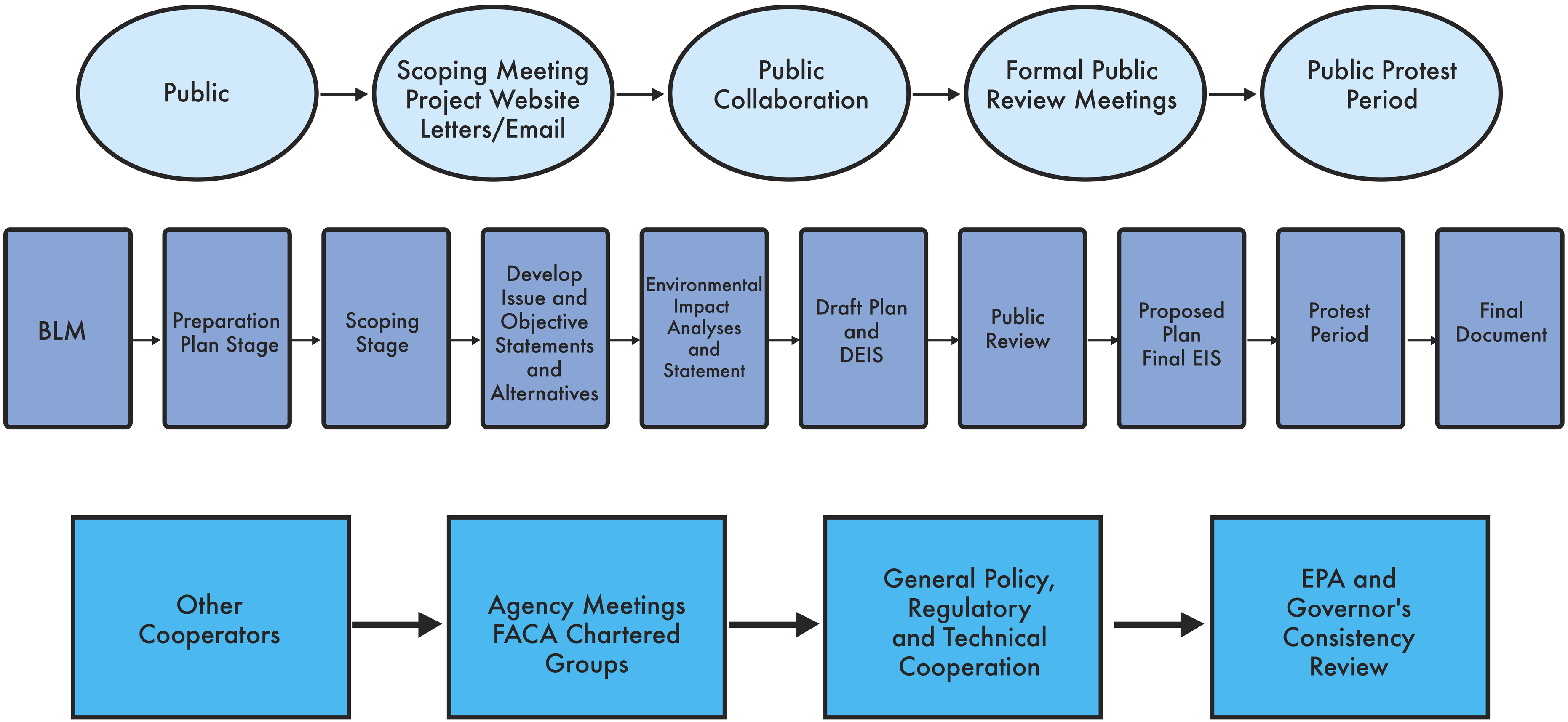Land Use Planning Process of the Bureau of Land Management