

**BRAC 2005 Infrastructure Executive Council (IEC)
Meeting Minutes of May 9, 2005**

Mr. Michael Wynne, Under Secretary of Defense (AT&L), opened the meeting by stating to the members that the Deputy asked him to act as Chair in his absence. Using the attached slides, Mr. Wynne explained the purpose of the meeting and tabled the following two candidate recommendations:

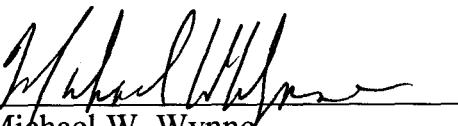
Intelligence (INT) 0004R – Closes National Geospatial Intelligence Agency (NGA) sites in Bethesda, Reston, Newington and Washington DC and relocates them all to a new facility at Fort Belvoir, VA; also closes sites in St. Louis and Arnold, Missouri and relocates all functions to a new facility at Scott Air Force Base, Illinois. Approved, subject to confirmation from Carole Haave regarding funding and treatment of savings from the Intel community.

Department of the Navy (DON) 0045 – closes Naval Reserve Center, Bangor, Maine. Approved.

Mr. Wynne then proceeded to provide an overview using the attached slides (statistics, major closures and realignments, Joint Centers of Excellence, quantifying results, and comparison with previous BRAC rounds). Mr. Wynne also arrayed different approaches to implementing the recommendations with existing funds. Secretary England said that he believed it would be premature to discuss wedge allocation until the BRAC Commission makes its recommendations because it is only at that time that we will know the universe of what will require funding. Members agreed, but also asked the Deputy Assistant Secretaries, in anticipation of the need to eventually have that discussion, to review the COBRA spreadsheet proposal for phasing implementation and to identify any operational impediments and/or projected problems with the proposed phasing.

Mr. Wynne briefed the current state of the rollout plan for later in the week. Mr. Wynne stated that OSD Public Affairs had begun to write press statements and would integrate input from the Military Departments. Members agreed to provide the essence of this discussion to the rollout-working group for their consideration.

Approved: _____


Michael W. Wynne
Executive Secretary
Infrastructure Executive Council

Attachments:

1. List of Attendees
2. Briefing slides entitled “Base Realignment and Closure 2005, Infrastructure Executive Council” dated May 9, 2005

**Infrastructure Executive Council Meeting
May 9, 2005**

Attendees

Members:

- Hon Francis J. Harvey, Secretary of the Army
- Gen Richard B. Myers, Joint Chiefs of Staff
- Gen John P. Jumper, Chief of Staff of the Air Force
- Hon Gordon R. England, Secretary of the Navy
- Mr. Michael W. Wynne, Under Secretary of Defense (AT&L)
- Mr. Michael L. Dominguez, Acting Secretary of the Air Force

Alternates:

- GEN Richard A. Cody, Vice Chief of Staff of the Army for GEN Peter J. Schoomaker, Chief of Staff of the Army
- ADM Robert F. Willard, Vice Chief of Naval Operations for ADM Vern Clark, Chief of Naval Operations
- Gen William Nyland, Assistant Commandant of the Marine Corps for Gen Michael Hagee, Commandant of the Marine Corps

Others:

- Hon William Haynes, DoD General Counsel
- Mr. Raymond DuBois, Director, Administration & Management
- Mr. Philip Grone, Deputy Under Secretary of Defense (Installations & Environment)
- Ms. Anne R. Davis, Special Assistant to the Secretary of the Navy for BRAC
- Mr. Geoffrey G. Prosch, Assistant Secretary of the Army (I&E)
- Maj Gen Gary Heckman, Assistant Deputy Chief of Staff of the Air Force
- Mr. Fred Pease, Deputy Under Secretary of the Air Force (B&IA)
- Mr. Pete Potochney, Director, OSD BRAC
- Mrs. Nicole D. Bayert, Associate General Counsel, Environment and Installations
- Lt Gen George Taylor, Chairman, Medical JCSG
- Mr. Charles Abell, Chairman, Education and Training JCSG
- Dr. Ron Sega, Chairman, Technical JCSG
- Ms. Carol Haave, Chairman, Intelligence JCSG
- Mr. Donald Tison, Chairman, Headquarters and Service Activities JCSG
- Mr. Dick McGraw, Special Assistant to the Secretary of the Defense
- Mr. Dave Patterson, Special Assistant to the Deputy Secretary of Defense
- Mr. Bob Earl, Special Assistant to the Secretary of the Navy



BRAC 2005

Briefing to the
Infrastructure Executive Council

May 9, 2005



Purpose

- Candidate Recommendations
 - NGA Consolidation
 - Naval Reserve Center, Bangor ME
- Summary of Candidate Recommendations
 - Statistics
 - Major Closures, Realignments, and Joint Centers of Excellence
- Quantifying the Results
 - Cost and Savings
 - Other Measures
- Draft Implementation Plan and Wedge
- Rollout details, events, participants
- Commission Schedule
- Next Steps



Candidate Recommendation # INT-0004R

Candidate Recommendation: Close National Geospatial-Intelligence Agency (NGA) Dalecarlia and Sumner sites, Bethesda, MD; Reston 1, 2 and 3, leased installations in Reston, VA; Newington buildings 8510, 8520, and 8530, Newington, VA; and Building 213 a leased installation at the South East Federal Center, Washington, DC. Relocate all functions to a new facility at Fort Belvoir, VA. Realign the National Reconnaissance Office (NRO) facility, Westfields, VA, by relocating all NGA functions to the new facility at Fort Belvoir, VA. Consolidate all NGA National Geospatial-Intelligence College functions on Fort Belvoir into the new facility at Fort Belvoir, VA. Close NGA installations at 2nd Street, St Louis, MO, and Arnold, MO; relocate all functions to a new facility at Scott Air Force Base, IL.

Justification

- ✓ Meets four IJCSG Analytical Framework objectives
 - ✓ Locate and upgrade facilities on protected installations
 - ✓ Reduces vulnerable leased space – 1M SqFt
 - ✓ Improves mission synergy by collocating functions-enables information flow and synergy; transforms geospatial intelligence analysis and training; increases recruitment & retention
 - ✓ Improves COOP/Mission Assurance capabilities
- ✓ Reduces O&M costs associated with aging infrastructure
- ✓ Enhances Antiterrorism/Force Protection
- ✓ Addresses capacity shortfall at NRO, Westfields, VA

Military Value

- ✓ Relative MV scores not determinative because all current sites relocating
- ✓ Military Judgment: Best location for NGA’s intelligence mission: enables continued coordination with mission partners and support to national intelligence customers; better access to communications networks; better support for NGA military personnel; improves AT/FP for NGA facilities and workforce; eliminates excess capacity; eliminates expensive lease space.

Payback

- ✓ One Time Cost: \$1,602.6M
- ✓ Net Implementation Cost: \$1,222.2M
- ✓ Annual Recurring Savings: \$140.7M
- ✓ Payback Period: 11 Years
- ✓ NPV (savings): \$283.7M

Impacts

- ✓ Criterion 6:
 - ✓ Bethesda ROI: -5363 jobs (2,887 direct; 2,476 indirect); 0.74%
 - ✓ St. Louis ROI: -286 jobs (137 direct, 149 indirect); <0.1%
- ✓ Criterion 7: No issues
- ✓ Criterion 8: Air quality issue. No impediments

- ✓ Strategy
- ✓ Capacity Analysis/Data Verification
- ✓ JCSG/MilDep Recommended
- ✓ De-conflicted w/JCSGs
- ✓ COBRA
- ✓ Military Value Analysis/Data Verification
- ✓ Criteria 6-8 Analysis
- ✓ De-conflicted w/MilDeps



Candidate Recommendation: Close Navy Reserve Center Bangor ME.

<p style="text-align: center;"><u>Justification</u></p> <p>✓Reduction of excess capacity, in line with force structure planned reductions.</p>	<p style="text-align: center;"><u>Military Value</u></p> <p>✓Increases average military value from 59.96 to 61.75 (cumulative result of Navy Reserve Center closures).</p> <p>✓Ranked 114 of 152 NRCs/NMCRCs in the Reserve Centers function.</p>
<p style="text-align: center;"><u>Payback</u></p> <p>✓ One Time Cost: \$0.04M</p> <p>✓Net Implementation Savings: \$3.88M</p> <p>✓Annual Recurring Savings: \$0.71M</p> <p>✓Payback: Immediate</p> <p>✓NPV Savings: \$10.49M</p>	<p style="text-align: center;"><u>Impacts</u></p> <p>✓Criteria 6: -9 jobs; < 0.1% job loss</p> <p>✓Criteria 7: No substantial impact.</p> <p>✓Criteria 8: No substantial impact.</p>



Statistics

- 222 Candidate Recommendations (CR)
 - 842 Installations closed or realigned
 - 539 Installations closed
 - 33 Major closures (>\$100M PRV)
 - 506 Minor closures (12% leased)
 - 303 Installations realigned
 - 29 Major realignments (400 or more net reduction in mil/civ personnel)
 - 274 Minor realignments (26% leased)



Major Closures: Installations Recommended for Closure with Plant Replacement Value Exceeding \$100M (33 Total)

Army (14)

- Riverbank Army Ammunition Plant, CA
- Fort Gillem, GA
- Fort McPherson, GA
- Newport Chemical Depot, IN
- Kansas Army Ammunition Plant, KS
- Selfridge Army Activity, MI
- Mississippi Army Ammunition Plant, MS
- Fort Monmouth, NJ
- Hawthorne Army Depot, NV
- Umatilla Chemical Depot, OR
- Lone Star Army Ammunition Plant, TX
- Red River Army Depot, TX
- Deseret Chemical Depot, UT
- Fort Monroe, VA

Department of Navy (9)

- Naval Support Activity, Corona, CA
- Naval Weapons Station Seal Beach
Concord Detachment, CA

- Submarine Base New London, CT
- Naval Air Station Atlanta, GA
- Naval Support Activity New Orleans, LA
- Naval Shipyard Portsmouth, ME
- Naval Station Pascagoula, MS
- Naval Air Station Willow Grove, PA
- Naval Station Ingleside, TX

Air Force (10)

- Kulis Air Guard Station, AK
- Onizuka Air Force Station, CA
- Otis Air National Guard Base, MA
- W. K. Kellogg Airport Air Guard Station, MI
- Cannon AFB, NM
- Niagara Falls International Airport Air Guard Station, NY
- Pittsburgh International Airport Air Reserve Station, PA
- Ellsworth AFB, SD
- Brooks City Base, TX
- General Mitchell ARS, WI



Other Closures: Installations Recommended for Closure with Plant Replacement Value less than \$100M (506)

Army Installations (388)

- 4 Active
- 384 Guard/Reserve in 39 states and territories

DoN Installations (51)

- 14 Active
- 37 Reserve in 26 states

Air Force Installations (2)

- 1 Active
- 1 Guard/Reserve in 1 state

Defense Agencies/Multiple Services (65)

- 65 Leased locations in 19 states



Major Realignment: Installations losing 400 + Net Total Military and Civilian Personnel (29 Total)

Army (5) *

- Walter Reed National Military Medical Center (at Bethesda), DC
- Rock Island Arsenal , IL
- Ft Knox, KY
- Army Reserve Personnel Center, St Louis, MO
- Ft Eustis, VA

Department of Navy (11)

- MCLB Barstow, CA
- Naval Base Ventura City, CA
- Naval Base Coronado, CA
- Naval Medical Center San Diego, CA
- Naval District Washington, DC
- NAS Pensacola, FL
- NS Great Lakes, IL
- NSA Crane, IN
- NAS Brunswick, ME
- NAS Corpus Christi, TX
- Naval Medical Center Portsmouth, VA

Air Force (10)

- Eielson AFB, AK
- Elmendorf AFB, AK
- Maxwell AFB, AL
- Mountain Home AFB, ID
- Pope AFB, NC
- Grand Forks AFB, ND
- Portland IAP AGS, OR
- Lackland AFB, TX
- Sheppard AFB, TX
- McChord AFB, WA

Defense Agencies / Multiple Services (3)

- NCR Leased locations, DC
- DFAS Cleveland, OH
- DFAS Arlington, VA

* Does not include the realignment of 9K Military personnel temporary assigned at Ft Hood, TX to Ft Carson, CO



Joint Centers of Excellence - 14

- Walter Reed National Military Medical Center at NMC Bethesda, MD
- Joint Strike Fighter Training at Eglin AFB, FL
- Extramural Research Program Managers at NMC Bethesda, MD
- Single San Antonio Med Center at Ft Sam Houston, TX
- Consolidate Defense Labs at Naval Research Lab, Washington, DC, Wright-Patterson AFB, OH and Aberdeen Proving Ground, MD
- Rotary Wing RDAT&E at NAS Patuxent River, MD and Redstone Arsenal, AL
- Fixed Wing RDAT&E at NAS Patuxent River, MD and Wright-Patterson AFB, OH
- Joint Transportation Management Training at Ft Lee, VA
- Joint Culinary Training at Ft Lee, VA
- Joint Religious Training at Ft Jackson, SC
- Joint Agency for Media and Publications at Ft Meade, MD
- Joint Battlefield Health & Trauma Research Center at Ft Sam Houston, TX
- Joint Chemical & Biological Defense R&D at Aberdeen Proving Ground, MD
- Joint Biological Defense R&D at Ft Detrick, MD



Quantifying Results – Cost and Savings (\$M)

(As of 7 May 05)

	Gross Savings*	One-Time (Costs)	Net Implementation Savings/(Costs)	Annual Recurring Savings/(Costs)	NPV Savings/(Costs)
Army BRAC	6,957.7	(9,969.4)	(8,212.2)	500.9	(3,011.7)
<i>Overseas</i>	15,696.2	(242.2)	4,373.5	1,214.4	15,454.0
<i>BRAC + Overseas</i>	22,653.9	(10,211.6)	(3,838.7)	1,715.4	12,442.3
DoN	9,815.3	(2,097.3)	408.7	753.5	7,718.0
Air Force	16,443.1	(1,882.9)	2,635.3	1,248.6	14,560.2
JCSGs	40,167.7	(10,959.0)	246.8	2,989.9	29,208.7
E&T	2,999.1	(1,777.1)	(1,020.5)	228.0	1,222.1
H&SA	12,077.5	(2,546.1)	716.3	914.3	9,531.5
Industrial	8,390.8	(780.5)	1,775.3	613.3	7,610.4
Intelligence	2,035.7	(1,699.3)	(1,271.0)	150.8	336.4
Medical	5,189.5	(2,442.8)	(1,336.8)	411.7	2,746.7
S&S	5,877.4	(326.2)	1,750.9	406.3	5,551.2
Technical	3,597.6	(1,387.2)	(367.4)	265.5	2,210.4
Total	73,383.8	(24,908.7)	(4,921.3)	5,492.9	48,475.2
Total W/Overseas	89,080.0	(25,150.9)	(547.8)	6,707.4	63,929.1

* Gross savings is the sum of Net Present Value and the 1-time costs



Quantifying Results – Other Measures

(As of 7 May 05)

	Plant Replacement Value (\$M)	% change in DoD Plant Replacement Value	Military Job Changes	Civilian Job Changes	Total Job Changes
Army*	(10,803)	(2.0%)	9,878	(1,619)	8,259
DoN	(4,126)	(0.8%)	(4,294)	(3,049)	(7,343)
Air Force	(6,637)	(1.2%)	(8,498)	(2,946)	(11,444)
JCSGs	(5,531)	(1.0%)	(8,170)	(10,910)	(19,080)
E&T	854	0.16%	(2,216)	(384)	(2,600)
H&SA	727	0.14%	(2,572)	(3,725)	(6,297)
Industrial	(795)	(0.1%)	(1,112)	(1,909)	(3,021)
Intelligence	(288)	(0.1%)	Classified		
Medical	(992)	(0.2%)	(1,887)	(2,231)	(4,118)
S&S	(4,536)	(0.8%)	(21)	(1,063)	(1,084)
Technical	(501)	(0.1%)	(362)	(1,598)	(1,960)
Total	(27,097)	(5.1%)	(11,084)	(18,524)	(29,608)

* Does not include addition of \$2.2 B of PRV for Global Posture actions



Comparing BRAC Rounds

(TY \$B)	Major Base Closures	Major Base Realignments	Minor Closures and Realignments	Costs ¹ (\$B)	Annual Recurring Savings ² (\$B)
BRAC 88	16	4	23	2.7	0.9
BRAC 91	26	17	32	5.2	2.0
BRAC 93	28	12	123	7.6	2.6
BRAC 95	27	22	57	6.5	1.7
Total	97	55	235	22.0	7.3 ³
BRAC 05	33	29	775	24.9	5.5

Note 1: As of the FY 2006 President's Budget (February 2005) through FY 2001.

Note 2: Annual recurring savings (ARS) begin in the year following each round's 6-year implementation period: FY96 for BRAC 88; FY98 for BRAC 91; FY00 for BRAC 93; and FY02 for BRAC 95. These numbers reflect the ARS for each round starting in 2002 and are expressed in FY 05 dollars.

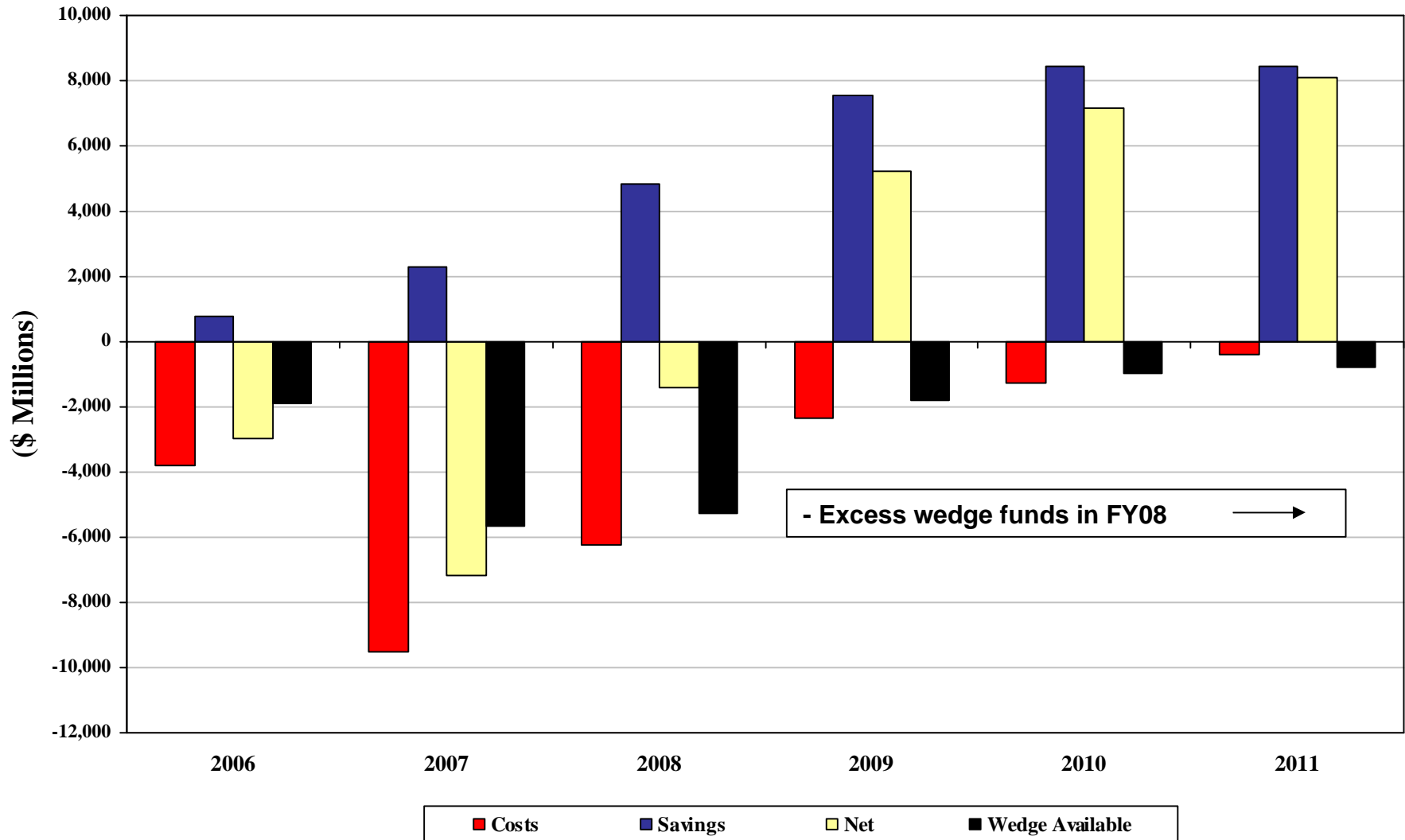
Note 3: Does not add due to rounding.



DoD Candidate Recommendations Costs/Savings Profile

(As of 3 May 05)

(COBRA Estimates) – With IGPBS, with NGA (total wedge \$16.4B)

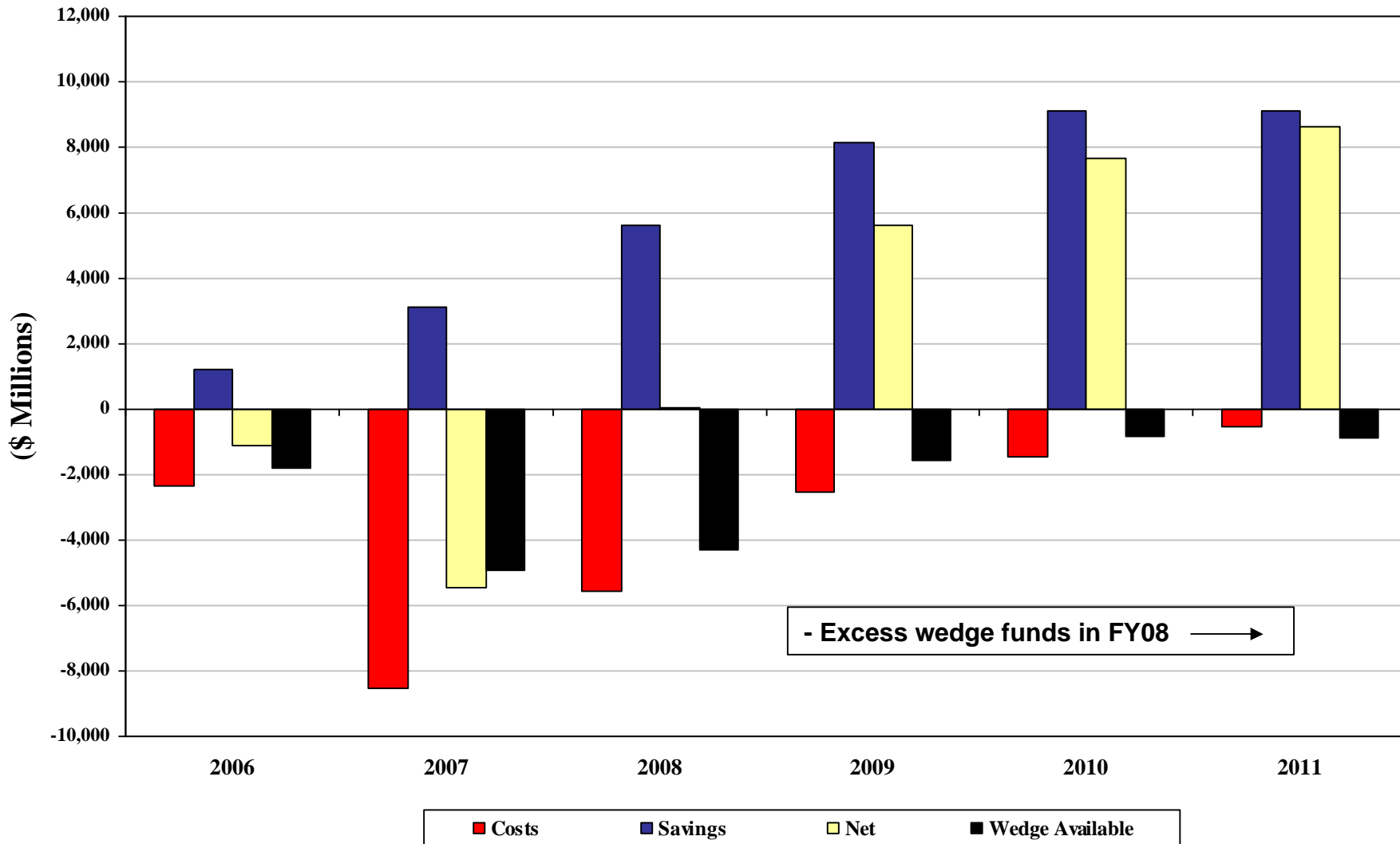




DoD Candidate Recommendations Costs/Savings Profile

(As of 8 May 05)

(COBRA Estimates) – With NGA funding, without IGPBS (total wedge \$14.3 B)

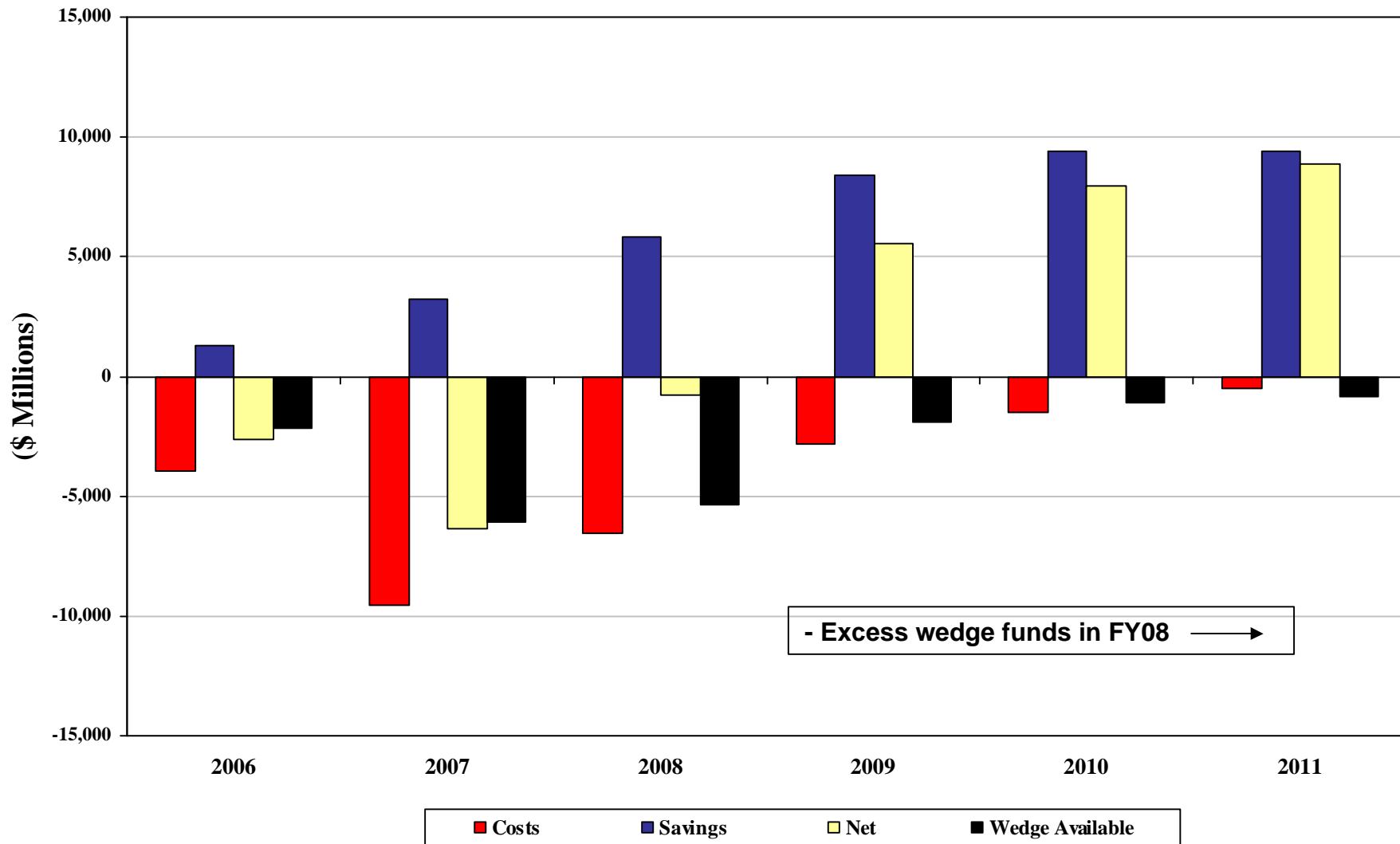




DoD Candidate Recommendations Costs/Savings Profile

(As of 8 May 05)

(COBRA Estimates) – With IGPBS and NGA funding (total wedge \$17.5 B)





Rollout details

- Scheduled press briefing – 1200, 12 May 05
- Congress and Commission - 0900, 13 May 05
 - E-mail to Members of Congress
 - Delivery to Hill and Governors Liaison office
 - Delivery to Commission
- E-mail to Services and Installations – 1000, 13 May 05
- Press conference – 1030-1130, 13 May 05
- Public Posting at Federal Register – 1200, 13 May 05
- Publish in Federal Register – 16 May 05
- SecDef and Chairman testify before the Commission – 1330, 16 May 05



BRAC Commission Schedule

May 3, 2005	9:30 a.m. Swearing-in of Commissioners, testimony by Commission Staff, General Accountability Office and Congressional Research Service 1:30 p.m. Current and Long Term Threat Confronting US National Security	Completed
May 4, 2005	9:30 a.m. Force Structure Plan and SecDef Guidance on the QDR	Completed
May 16, 2005	SecDef BRAC Recommendations received 1:30 p.m. Presentation of Department of Defense BRAC Recommendations and Methodology Panel 1: Secretary of Defense Panel 2: DoD Officials on Methodology	
May 17, 2005	9:30 a.m. Presentation of Recommendations and Methodology – Air Force 1:30 p.m. Presentation of Recommendations and Methodology – DoN	
May 18, 2005	9:30 a.m. Presentation of Recommendations and Methodology – Army 1:30 p.m. Presentation of Recommendations and Methodology – DoD Joint Cross Service Groups	
May 19, 2005	9:30 a.m. Presentation of Recommendations and Methodology – DoD Joint Cross Service Groups	
NLT Sep 8, 2005	Recommendations from Commission to President	



Next Steps

- Press Conference – 13 May 05
- Wedge Allocation