Federal Acquisition Regulation

tooling or special test equipment. Facilities contracts may take any of the following forms:

- (a) A facilities acquisition contract providing for the acquisition, construction, and installation of facilities.
- (b) A facilities use contract providing for the use, maintenance, accountability, and disposition of facilities.
- (c) A consolidated facilities contract, which is a combination of a facilities acquisition and a facilities use contract.

Government production and research property, as used in this subpart, means Government-owned facilities, Government-owned special test equipment, and special tooling to which the Government has title or the right to acquire title.

Material, as used in this subpart, means property that may be incorporated into or attached to a deliverable end item or that may be consumed or expended in performing a contract. It includes assemblies, components, parts, raw and processed materials, and small tools and supplies that may be consumed in normal use in performing a contract.

Nonprofit organization, as used in this subpart, means any corporation, foundation, trust, or institution operated for scientific, educational, or medical purposes, not organized for profit, and no part of the net earnings of which inures to the benefit of any private shareholder or individual.

Nonseverable, as used in this subpart, when related to Government production and research property, means property that cannot be removed after erection or installation without substantial loss of value or damage to the property or to the premises where installed.

[48 FR 42392, Sept. 19, 1983, as amended at 57 FR 60589, Dec. 21, 1992

45.302 Providing facilities.

45.302-1 Policy.

(a) Contractors shall furnish all facilities required for performing Government contracts except as provided in this subsection. Government facilities provided to contractors shall be individually identified in the solicitation, if possible, and contract. Agencies

shall not furnish facilities to contractors for any purpose, including restoration, replacement, or modernization, except as follows:

- (1) For use in a Government-owned, contractor-operated plant operated on a cost-plus-fee basis.
- (2) For support of industrial preparedness programs.
- (3) As components of special tooling or special test equipment acquired or fabricated at Government expense.
- (4) When, as a result of the prospective contractor's written statement asserting inability to obtain facilities, the agency head or designeee issues a Determination and Finding (see subpart 1.7) that the contract cannot be fulfilled by any other practical means or that it is in the public interest to provide the facilities.
- (i) If the contractor's inability to provide facilities is due to insufficient lead time, the Government may provide existing facilities until the contractor's facilities can be installed.
- (ii) Mere assertion by a contractor that it is unable to provide facilities is not, in itself, sufficient to justify approval. Appropriate Government officials must determine that providing Government facilities is justified.
- (iii) The determination shall include findings that private financing of the facilities was sought but not available or that private financing was determined not advantageous to the Government. The determination shall also state that the contract cannot be accomplished without Government facilities being provided.
- (iv) The original determination shall be included in the contract file.
- (v) No determination is required when the facilities are provided as components of special tooling or special test equipment acquired or fabricated at Government expense.
- (5) As otherwise authorized by law or regulation.
 - (b) Agencies shall not-
- (1) Furnish new facilities to contractors unless existing Government-owned facilities are either inadequate or cannot be economically furnished;
- (2) Use research and development funds to provide contractors with new

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construction or improvements of general utility, unless authorized by law; or

- (3) Provide facilities to contractors solely for non-Government use, unless authorized by law.
- (c) Competitive solicitations shall not include an offer by the Government to provide new facilities, nor shall solicitations offer to furnish existing Government facilities that must be moved into a contractor's plant, unless adequate price competition cannot be otherwise obtained. Such solicitations shall require contractors to identify the Government-owned facilities desired to be moved into their plants.
- (d) Government facilities with a unit cost of less than \$10,000 shall not be provided to contractors unless—
- (1) The contractor is a nonprofit institution of higher education or other nonprofit organization whose primary purpose is the conduct of scientific research:
- (2) A contractor is operating a Government-owned plant on a cost-plus-fee basis:
- (3) A contractor is performing on a Government establishment or installation:
- (4) A contractor is performing under a contract specifying that it may acquire or fabricate special tooling, special test equipment, and components thereof subsequent to obtaining the approval of the contracting officer; or
- (5) The facilities are unavailable from other than Government sources.

[48 FR 42392, Sept. 19, 1983, as amended at 54 FR 34756, Aug. 21, 1989]

45.302-2 Facilities contracts.

- (a) Facilities shall be provided to a contractor or subcontractor only under a facilities contract using the appropriate clauses required by 45.302–6, except as provided in 45.302–3.
- (b) All facilities provided by a contracting activity for use by a contractor at any one plant or general location shall be governed by a single facilities contract, unless the contracting officer determines this to be impractical. Each agency should consolidate, to the maximum practical extent, its facility contracts covering specific contractor locations.

- (c) No fee shall be allowed under a facilities contract. Profit or fee (plus or minus) shall be considered in awarding any related supply or service contract, consistent with the profit guidelines of 15.404-4.
- (d) Special tooling and special test equipment will normally be provided to a contractor under a supply contract, but may be provided under a facilities contract when administratively desirable.
- (e) Agencies shall ensure that facility projects involving real property transactions comply with applicable laws (e.g., 10 U.S.C. 2676 and 41 U.S.C. 12 and 14).

[48 FR 42392, Sept. 19, 1983, as amended at 62 FR 51271, Sept. 30, 1997]

45.302-3 Other contracts.

- (a) Facilities may be provided to a contractor under a contract other than a facilities contract when one of the following exceptions applies:
- (1) The actual or estimated cumulative acquisition cost of the facilities provided by the contracting activity to the contractor at one plant or general location does not exceed \$1,000,000;
- (2) The number of items of plant equipment provided is ten or fewer;
- (3) The contract performance period is twelve months or less;
- (4) The contract is for construction;
- (5) The contract is for services and the facilities are to be used in connection with the operation of a Government-owned plant or installation; or
- (6) The contract is for work within an establishment or installation operated by the Government.
- (b) When a facilities contract is not used, the Government's interest shall normally be protected by using the appropriate Government property clause or, in the case of subparagraph (a)(5) of this subsection, by appropriate portions of the facilities clauses.
- (c) No profit or fee shall be allowed on the cost of the facilities when purchased for the account of the Government under other than a facilities contract. General purpose components of special tooling or special test equipment are not facilities.

[48 FR 42392, Sept. 19, 1983, as amended at 55 FR 52796, Dec. 21, 1990; 57 FR 60588, 60589, Dec. 21, 1992]