

Mr. FEIN. I think it is. I think one can say one is qualified for an office but not be an enthusiastic supporter of that particular candidate.

Senator BIDEN. Now you are sounding like a politician, but thank you.

Mr. FEIN. I think you recognize that distinction all the time. You may vote to confirm someone to be Secretary of State because you think they are qualified. You may not be an enthusiastic supporter of them, but you think that an appropriate decision that someone has to make.

Senator BIDEN. Good. I look forward to seeing you. I really do.

The CHAIRMAN. I want to thank you very much. You have proved to be very articulate, and we appreciate your presence.

Mr. FEIN. Thank you, Mr. Chairman and the committee.

The CHAIRMAN. Now, panel 6 is Ms. Estelle Rogers, N.O.W. Legal Defense and Education Fund; Ms. Susan Nicholas, Women's Law Project; Ms. Nancy Broff, Judicial Selection Project; Ms. Irene Natividad, national chair, National Women's Political Caucus. The distinguished ranking member has asked that these be heard tomorrow so we will carry that panel over.

The next panel is panel No. 7, and I will ask them to come around. Ms. Barbara Dudley, executive director, National Lawyers Guild; Mr. William Kunstler, Center for Constitutional Rights; Ms. Nancy Ross, executive director, Rainbow Lobby; Mr. Dennis Balske, legal director of The Southern Poverty Center; and Ms. Beverly Treumann, executive director, NICA—Nuevo Instituto de Centro-America.

Mr. Kunstler is the only one here.

Senator BIDEN. Let the record show that they are not waving to one another.

The CHAIRMAN. Do you swear that the testimony that you give in this hearing will be the truth, the whole truth, and nothing but the truth, so help you God?

Mr. KUNSTLER. I do.

The CHAIRMAN. I want to announce that the other members—Ms. Dudley or Ms. Ross or Mr. Balske or Ms. Treuman—if they care to place statements in the record, we will be glad to have them do so.

TESTIMONY OF WILLIAM KUNSTLER, CENTER FOR CONSTITUTIONAL RIGHTS, NEW YORK, NY

Mr. KUNSTLER. May I proceed, Mr. Chairman?

The CHAIRMAN. You may proceed, for 3 minutes.

Mr. KUNSTLER. Mr. Chairman, my statement I have already submitted for the record, and I am not going to repeat. I am going to break up the cascade of plaudits that have come, as you probably expected.

I am a founder and vice president of the Center for Constitutional Rights in New York City, and without belaboring the point, its 20 years have been spent in trying to further the Constitution.

In relation to my association with that organization, I was one of the lawyers in *United States v. United States District Court*. I argued it in the District Court, and I argued it in the Circuit Court,

and I argued the brief in the Supreme Court. That was the case involving the Mitchell doctrine, which was authored by Justice Rehnquist when he was an assistant attorney general, and this may be the reason executive privilege has been asserted. But while he was Assistant Attorney General, Office of Legal Counsel, he advised the President that it was perfectly all right to wiretap without a warrant whenever the President decided to do so; that he had the inherent power to violate the fourth amendment. This was the power to wiretap domestic groups and individuals. Nothing could be more unconstitutional than what was urged and what Mr. Rehnquist both formulated and advocated.

In the Court of Appeals, Circuit Judge Edwards—and I will quote this portion when the Circuit Court voted to invalidate this strange rule—he said,

It is strange, indeed, that in this case the traditional powers of sovereigns like King George III should be invoked on behalf of an American President to defeat one of the fundamental freedoms which the founders of this country overthrew King George's reign.

The Supreme Court by a vote of 8 to zero—Justice Rehnquist did abstain in that case because he was the author of the very doctrine which was being invalidated—8 to zero, voted on June 19, 1972, 2 days after Watergate, to invalidate that claim of inherent power.

Justice Douglas called it an awesome, terrible, horrendous claim, using words like that. If a Justice of the Supreme Court was willing to violate the Constitution, one of its most sacred tenets, the fourth amendment, which as you know from the Declaration of Independence was one of the causes of the American Revolution, the writs of assistance which were urged by the King. The same type of power that Justice Rehnquist urged upon the President which the President adopted as his own private law and which was used, as Senator Kennedy said, for surveillance and wiretapping.

I wish that Senator Byrd had gone further and asked him whether he was the one who authored the opinion that it was perfectly all right to violate the fourth amendment to President Nixon.

I think that you have a Justice here who does not understand the Constitution and will destroy, if he can, the written Constitution. That is what that decision amounted to.

A man who will tell the President of the United States that he has the power to tap anybody's phone without a warrant, without judicial authority, is not fit to sit as an Associate Justice, much less the Chief Justice of the U.S. Supreme Court.

I have quoted from the opinions in the *United States v. the United States District Court*, when this outlandish opinion was first voiced, called the Mitchell doctrine. It was the foundation of the Houston plan; it was the very heart of it, and I think that the assertion of executive privilege here, much the same as was asserted during the Nixon days—and you must remember that one of the men who made the decision and recommended it was Mr. Cooper who was Mr. Justice Rehnquist's law clerk some years ago in the Supreme Court—that this aspect of his life and the assertion of executive privilege, and of course, he was the author of that legal memorandum as well as the efficacy of executive privilege to President Nixon, that such a man is not fit to sit upon this Court and violate this Constitution.

I think that the committee ought to subpoena and fight this issue of executive privilege on those documents. They are being hidden. I think Senator Kennedy is absolutely right. They are being hidden, as they were hidden in the Nixon days. They are being hidden because they do not want you to see the memoranda as to the use of the Mitchell doctrine, the wiretapping without a warrant of American citizens and American organizations.

I think if we are going to have a full investigation, this committee ought to have that material. And to say, as Senator Thurmond says, that ends the matter, I hope that there will be a majority of the committee, though my hopes are not very great; but I do have hopes, as I live long enough, they grow longer than I am. But I have hopes that there will be consideration of a subpoena in challenging this assertion of executive privilege on a matter that is 15 years old, or more than that. It probably goes back 17 or 18 years old, and cannot fulfill any part of the President's directive on the assertion of executive privilege.

The CHAIRMAN. I believe your time is up.

Mr. KUNSTLER. I just ended. Perfect.

[Statement follows:]

STATEMENT OF WILLIAM M. KUNSTLER
Vice President, Center for Constitutional Rights,
Submitted to the Committee on the Judiciary, United States Senate,
in Opposition to the Confirmation of William H. Rehnquist
as Chief Justice of the United States

I am a founder and vice-president of the Center for Constitutional Rights, a privately-funded and non-profit legal center, dedicated to the creative use of law as a positive force for social change, and to the training of young lawyers to participate in this process. For almost twenty years, the Center has applied the letter and spirit of the American Constitution to the unfolding struggle for human rights, both here and abroad. It is a relentless foe of those who ignore the Constitution's mandate and twist its meanings to deny freedom and equality to those less privileged and powerful than themselves.

It is in the light of these principles and objectives that we oppose the confirmation of William H. Rehnquist as Chief Justice of the United States. While we hardly share the nominee's archconservative views, our opposition is based squarely on what we consider to be his mindset that the President has the inherent power to suspend or override the written Constitution and the laws of the land whenever he feels it necessary to do so. In this vein, the Supreme Court forcefully reminded us, a century ago, that "the Constitution of the United States is a law for rulers and people, equally in war and in peace, and covers with the shield of its protection all classes of men, at all times, and under all circumstances. No doctrine, involving more pernicious consequences, was ever invented by the wit of man than that any of its provisions can be suspended during any of the great exigencies of government. Such a doctrine leads directly to anarchy or despotism, but the theory of necessity on which it is based is false; for the government, within the Constitution, has all the powers granted to it which are necessary to preserve its existence, as has been happily proved by the result of the great effort [the recently concluded Civil War] to throw off its just authority." Ex Parte Milligan, 4 Wall. 2-142, 18 L. Ed. 281, 295 (1866). (material in brackets added).

It is our understanding, based upon our intimate connection with the case in which then Attorney General John N. Mitchell advanced what has become known as the Mitchell Doctrine, namely that the Executive Branch had the inherent power to conduct warrantless wiretapping, in open disregard of the Fourth Amendment, upon domestic groups and individuals whenever it decided that it would be in the national interest to do so, that Justice Rehnquist was the chief architect and spokesperson of this incredible thesis. Fortunately for all of us, the tribunals which were first confronted with this contention -- the District Court, the Court of Appeals and the Supreme Court (with Justice Rehnquist recusing himself) --, decided against such an outrageously unconstitutional assertion of tyrannical executive power.

In writing for the Court of Appeals majority, Circuit Judge Edwards pointed out that "It is strange, indeed, that in this case, the traditional powers of sovereigns like King George III should be invoked on behalf of an American President to defeat one of the fundamental freedoms for which the founders of this country overthrew King George's reign." United States v. United States District Court, 444 F. 2d 651, 665 (6th Cir. 1971). In his concurring opinion in the Supreme Court's 8-0 repudiation of the doctrine, Justice Douglas referred to it as the "terrifying ... claim of inherent power ..." 407 U.S. 297, 332 (1972). Five years earlier, when the phrase "national defense" was urged as the rubric for suspending the Constitution, then Chief Justice Warren noted that "[I]mplicit in the term 'national defense' is the notion of defending those values and ideas which set this Nation apart ... It would indeed be ironic if, in the name of national defense, we would sanction the subversion of ... those liberties ... which [make] the defense of the Nation worthwhile." United States v. Robel, 389 U.S. 258, 264 (1967).

At the time when the Mitchell Doctrine was developed, Justice Rehnquist was the Assistant Attorney General in the Office of Legal Counsel. As such, he served essentially as outside counsel to the President in contrast to the in-house role then played by John Dean. His formulation of and support for the

Mitchell Doctrine, a fact that was not fully considered because of the nominee's reluctance during his original confirmation hearings before this Committee in 1971, Hearings before the Committee of the Judiciary, United States Senate, 92nd Congress, 1st Session, November 3, 4, 8, 9 and 10, 1971, makes him unfit to sit on a body which, in fulfilling its official functions, must never permit any suspension whatsoever of our written Constitution and, in particular, its Bill of Rights, no matter how exigent the pressures of the moment may be considered to be.

If the Mitchell Doctrine had been validated by the Supreme Court, it would have served as the keystone of the Nixon Administration's horrendous 1970 intelligence-gathering Huston Plan, The White House Transcripts, New York: Bantam Books, Inc., 1974, at 808, 813 and 857.¹ Not only would the concept of the supremacy of the written Constitution as the law of the land, and the power of the federal judiciary to interpret it, have been dealt a severe, and possibly mortal blow, but King George's infamous Writs of Assistance, one of the direct causes of the American Revolution, would have undergone a tragic latter-day revival. Can it be safely assumed that a nominee for the highest and most influential judicial post in the country who countenances such a denigration of the Fourth Amendment and, by necessary inference, the entire Constitution, would not, if confirmed, apply his thoroughly anti-American concepts to the assignment and decisions of cases argued before the High Court? His unfortunate track record as an Associate Justice, demonstrating his predilection to side in almost every instance, with the Executive Branch against individual rights, amply proves that the Rehnquist of 1986 is indistinguishable from the Rehnquist of 1969.

¹On July 23, 1970, the President approved a 43-page report (Huston Plan) of an interagency committee, recommending surreptitious entry, covert mail coverage and other activities conceded by the Committee to be "clearly illegal", The White House Transcript, at 813.

We must concede that we cannot document the full nature of Justice Rehnquist's participation in the formulation and vending of the Mitchell Doctrine. What we do know is his position in the Office of the Attorney General at the time it was urged upon the District Court, the fact that Robert C. Mardian, his fellow Arizonan, argued its acceptance before both the Court of Appeals and the Supreme Court, and his majority and dissenting opinions as an Associate Court. However, we do understand that there are some 330 or so of his memoranda as an Assistant Attorney General included in the Nixon papers presently lodged in the National Archives. Surely, this Committee has the power to obtain access to these documents which, like the memos of Justice Rehnquist contained in the late Justice Robert H. Jackson's papers at the Library of Congress, may furnish a clearer indication of such an unrestrained and pervasive bias in favor of governmental authority over individual freedoms as cannot be tolerated in the Nation's chief judicial officer without jeopardizing the rule of law and the written Constitution itself.

In addition, a searching inquiry into Justice Rehnquist's activities as an Assistant Attorney General may well shed some light on one of the deepest mysteries of the Watergate scandals. As this Committee knows, the so-called White House burglars -- McCord, Barker, Martinez, Gonzales and Sturgis -- had, after two prior unsuccessful attempts, broken into the Democratic National Committee's Watergate headquarters on May 28, 1972, and installed a number of bugging devices. The White House Transcripts, supra, at 819. On June 16, 1972, this same quintet was again ordered to travel to Washington, D.C. from Miami, Florida, and directed to re-enter the same premises, but were arrested while inside during the early morning hours of June 17, 1972, a Saturday. Ibid., at 820. The following Monday, June 19th, the Supreme Court announced its repudiation of the Mitchell Doctrine. Ibid., at 821.

There has never been a satisfactory public explanation of why exactly the same personnel who had installed the bugging equipment at the Democratic National Committee's Watergate

offices on May 28th were ordered to undertake another foray there three weeks later. A highly plausible rationale is that the White House had been leaked information as to the nature of the impending Supreme Court decision and opted to remove the wire-tapping devices before they lost any arguable legitimacy. In this connection, it may be highly significant that the missing eighteen minutes in the White House tapes involve a conversation between the President and H.R. Haldeman, his chief of staff, on June 20, 1972. Ibid., at 867.²

This chronology raises a reasonable suspicion that the Supreme Court's decision had been leaked to the White House. Advance notice of Supreme Court rulings, while presumably rare in our history, are not unknown. The most dramatic, of course, were the letters written by at least two Associate Justices to President-Elect James Buchanan in 1857 furnishing him with intelligence as to the pending Dred Scott decision. While we certainly cannot prove that such a leak occurred in this particular case, the facts and circumstances set forth above certainly raise the distinct possibility that the Administration was tipped off as to the nature of the impending ruling and acted on that information to direct the removal of the Watergate taps. At the very least, it appears to us that it is highly appropriate for this Committee, at this propitious moment, to conduct an inquiry into this matter by calling before it those who, like Mr. Haldeman, might well have direct knowledge of the matter. Whether or not the results of such an investigation would have any bearing on the Committee's present considerations, it seems to us that both the public and the dictates of history call for an independent review of the available witnesses and documentation.

This completes the written statement on behalf of the Center for Constitutional Rights. I gratefully acknowledge the assistance in its preparation of my fellow founders at the Center, Rutgers University Law School Prof. Arthur Kinoy, a vice-president, and Morton Stavis, its president, as well as that of the entire staff.

²On November 27, 1973, Rose Mary Woods, the President's personal secretary, testified before District Judge John J. Sirica that she accidentally erased only five minutes of this tape. Ibid., at 868.

The CHAIRMAN. I let you go over several minutes. The 5-minute bell just rang for a vote.

Senator BIDEN. I have one question. Mr. Kunstler, how would you respond to the following assertion: That notwithstanding the fact that Justice Rehnquist authored those memos, he was just being a good lawyer for his client, the President, who wanted that position taken. He wanted justification for the position, and he went out to find justification, attempt to find it; and that once he was in a different position as a Justice, his decision relative to similar matters—wiretapping in particular—did not reflect what in fact his assertions had been as an attorney for his client, the President, several years earlier?

Mr. KUNSTLER. I have two answers, Senator Biden, on two different levels. No. 1, any lawyer who advises his client to violate the Constitution should not be a lawyer.

No. 2, leopards do not change spots. And the consistent history of siding with the executive branch authority over individual rights by Justice Rehnquist, I think proves that. Many people here have said he has been the most consistent conservative—if that is the term—on the Court. He does not change, and he will not change. And I think any thoughts that he will change is an illusion.

Senator BIDEN. Mr. Chairman, just as I was prepared to get together with Mr. Fein, I suggest you get together with Mr. Kunstler.

I do not have any more questions. I just want to know if you will make the same offer to him as I made to his predecessor here.

Mr. KUNSTLER. Senator Thurmond and I have one thing in common only: We both have very young children, at an advanced age. [Laughter.]

The CHAIRMAN. Thank you very much. We will be in recess.

Mr. KUNSTLER. Thank you.

[Brief recess.]

The CHAIRMAN. Senator Simon, should we go ahead with some of these witnesses?

Senator SIMON. Yes. Let us go ahead.

The CHAIRMAN. Panel No. Eight, I will ask the following witnesses to come around: Dr. Robert L. Maddox, executive director, Americans United for Separation of Church and State; Ms. Joan Messing Graff, executive director of Legal Aid Society of San Francisco; Mr. Robert McGlotten, American Federation of Labor and Congress of Industrial Organizations; Mr. Jeffrey Levi, National Gay and Lesbian Task Force—is he here? Come around and have a seat—Ms. Karen Shields, executive director of National Abortion Rights Action League. Is she here? All stand and be sworn.

Do you swear that the testimony you give in this hearing will be the truth, the whole truth, and nothing but the truth, so help you God?

Dr. MADDOX. I do.

Mr. LEVI. I do.

Ms. SHIELDS. I do.

Senator SIMON. Mr. Chairman, I am advised I have to duck out for a few minutes. One of these witnesses is from Illinois, and I hope you treat her especially well.

The CHAIRMAN. Thank you.

Dr. Maddox is No. 1. Jeffrey Levi—do you pronounce it Levi or Levy?

Mr. LEVI. Levi.

The CHAIRMAN. And Ms. Shields. All right. Those who are not here on panel eight, we will give them the opportunity to submit a written statement for the record, if they care to do so.

Dr. Maddox, you may proceed and you have 3 minutes. We will put your entire statements into the record if you have a written statement.

TESTIMONY OF PANEL CONSISTING OF DR. ROBERT L. MADDOX, EXECUTIVE DIRECTOR, AMERICANS UNITED FOR SEPARATION OF CHURCH AND STATE; JEFFREY LEVI, EXECUTIVE DIRECTOR, NATIONAL GAY & LESBIAN TASK FORCE; AND KAREN SHIELDS, BOARD CHAIR, NATIONAL ABORTION RIGHTS ACTION LEAGUE

Dr. MADDOX. Mr. Chairman and Senators, I am Robert Maddox, the executive director of Americans United for Separation of Church and State. We have more than 50,000 members from every possible walk of life in America. We at Americans United believe that religious liberty is the pre-eminent liberty of the American republic, the benchmark of all other civil liberties.

We believe that the constitutional guarantee of religious freedom through the separation of church and state is the single most important contribution this country has made to Western civilization during these past two centuries.

On the basis of that, we respectfully suggest that the Senate ask itself some serious questions as it considers the nomination of Mr. Justice Rehnquist to be Chief Justice of the United States.

While we recognize his qualifications, we have grave questions about his stand, his consistent stand throughout all of his public career, particularly his time on the Court in terms of religious liberty and the separation of church and state.

Mr. Rehnquist has consistently denigrated the idea of the separation of church and state. He said the wall idea by Mr. Jefferson is a "useless metaphor" and should be completely "abandoned," to quote Mr. Rehnquist. This reasoning deeply disturbs me. The idea of the separation of church and state has stood us in very good stead for 200 years and plus. It has provided for the most vigorous religious community, at least in the Western world, if not in the entire world; in large measure because of this healthy separation between church and state. And we fear that Mr. Rehnquist would destroy not only the wall, but would destroy the very idea of separation of church and state itself.

The establishment and free exercise clauses of the First Amendment are the co-guarantors of religious freedom. Mr. Rehnquist has, in our view, a very poor understanding and appreciation of the establishment clause, even from time to time advocating that government find ways to fund religion.

But as bad as the establishment clause is, our studies have shown that he is worse when it comes to the free exercise clause. Careful legal studies done by our counsel and others indicate that Mr. Rehnquist, in his consistent view that the State ought to have