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Background Review Document

Use of Topical Anesthetics, Systemic Analgesics, and Earlier Humane Endpoints to Minimize Pain and Distress in Ocular Toxicity Testing

Interagency Coordinating Committee on the Validation of Alternative Methods (ICCVAM)

National Toxicology Program Interagency Center for the Evaluation of Alternative Toxicological Methods (NICEATM)

**National Institute of Environmental Health Sciences
National Institutes of Health
U.S. Public Health Service
Department of Health and Human Services**

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List of Abbreviations and Acronyms

49	Cat.	Category
50	Colipa	European Cosmetic, Toiletry and Perfumery Association
51	COX	Cyclooxygenase
52	CPSC	U.S. Consumer Product Safety Commission
53	DOL	U.S. Department of Labor
54	ECVAM	European Centre for the Validation of Alternative Methods
55	EPA	U.S. Environmental Protection Agency
56	EU	European Union
57	FDA	U.S. Food and Drug Administration
58	GHS	United Nations Globally Harmonised System of Classification and
59		Labelling of Chemicals
60	ICCVAM	Interagency Coordinating Committee on the Validation of Alternative
61		Methods
62	IRAG	Interagency Regulatory Alternatives Group
63	NICEATM	National Toxicology Program Interagency Center for the Evaluation of
64		Alternative Toxicological Methods
65	NIOSH	National Institute for Occupational Safety and Health
66	NRC	National Research Council
67	NSAID	Nonsteroidal anti-inflammatory drug
68	OECD	Organisation for Economic Co-operation and Development
69	OTWG	Ocular Toxicity Working Group
70	USDA	U.S. Department of Agriculture
71	w/v	Weight-to-volume ratio
72		

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Preface

254 The use of pretreatment analgesia in the Draize rabbit eye test method (Draize et al. 1944),
255 although not formal policy among all U.S. Federal agencies, is a protocol refinement that
256 could provide a significant reduction of animal pain and distress. Since 1984, the U.S.
257 Consumer Product Safety Commission (CPSC) has recommended preapplication of
258 tetracaine ophthalmic anesthetic for all rabbit eye toxicity studies. However, current EPA and
259 OECD test guidelines for the rabbit eye test state that topical anesthetics can only be used if
260 the user demonstrates that such pretreatments do not interfere with the results of the tests.
261 Therefore, they often are not used because a separate study would likely be necessary to
262 provide such information.

263 In a 1991 workshop organized by the Interagency Regulatory Alternatives Group (IRAG)
264 entitled Updating Eye Irritation Methods: Use of Ophthalmic Topical Anesthetics, the
265 consensus among invited experts was that use of anesthesia is acceptable in eye irritation
266 testing, since pain is temporarily relieved and the extent of injury can be evaluated (Seabaugh
267 et al. 1993). In 2003 the Environmental Protection Agency (EPA) nominated four areas for
268 evaluation by the Interagency Coordinating Committee on the Validation of Alternative
269 Methods (ICCVAM), including evaluating ways of alleviating pain and suffering which
270 might arise from administration of mild to moderate irritants in current *in vivo* eye irritation
271 testing. A symposium entitled “Minimizing Pain and Distress in Ocular Toxicity Testing,”
272 was convened in May 2005, and was jointly organized by ICCVAM, the National
273 Toxicology Program Interagency Center for the Evaluation of Alternative Toxicological
274 Methods (NICEATM), and the European Centre for the Validation of Alternative Methods.
275 The workshop was supported by the European Cosmetic, Toiletries and Perfumery
276 Association. Similar to the 1991 IRAG workshop recommendations, the symposium invited
277 experts agreed that topical anesthesia should be routinely provided as a pretreatment to
278 animals used for ocular toxicity testing, but added that combinations of general or topical
279 anesthesia and systemic analgesia should be routinely used to avoid pain, and induced lesions
280 should be treated with continued systemic analgesia during the observation period.
281 Specifically, the invited experts indicated that sufficient data existed for combining a topical
282 anesthetic (i.e., tetracaine or proparacaine) with a systemic analgesic (i.e., buprenorphine) to

283 minimize or eliminate pain during ocular toxicity testing. In addition, the invited experts
284 indicated that it might be useful to conduct controlled studies in rabbits to confirm the
285 efficacy of this approach. Ideally, data could be collected during routine safety testing and
286 periodically analyzed to determine efficacy for specific lesion types and clinical signs of
287 pain.

288 A review of studies reported in the literature provides conflicting results on the impact of
289 topical ocular anesthetics on ocular irritation and physiology. Some studies indicate that
290 topical anesthetics do not interfere with the irritation response (Arthur et al. 1986; Heywood
291 and James, 1978; Seabaugh et al. 1993; Ulsamer et al. 1977), but others state that there is a
292 trend (although not statistically significant) of increased irritancy in eyes treated with
293 anesthesia (Johnson, 1980; Durham et al. 1992). There have also been reports that anesthetics
294 interfere with the irritant response and yield data that are not reliable (Walberg, 1983; Rowan
295 and Goldberg 1985).

296 Participants at the 2005 symposium *Minimizing Pain and Distress in Ocular Toxicity Testing*
297 also discussed early adverse responses predictive of ocular lesions associated with severe
298 irritant or corrosive substances (GHS Category I [UN 2003], EU Category R41 [EU 2001], or
299 EPA Category I [EPA 1996]) that could be used routinely as humane endpoints to terminate
300 a study.

301 The purpose of this document is to provide a comprehensive review of available information
302 on the safety and efficacy (or potential efficacy) of selected anesthetics and analgesics for
303 relieving ocular pain, as well as to identify humane endpoints that could warrant terminating
304 a study. It also describes the results from a joint study conducted by NICEATM and Product
305 Safety Labs in which the effect of pretreatment with the topical anesthetic tetracaine
306 hydrochloride (0.5% w/v) on the ocular irritancy potential of 97 formulations was evaluated.

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Executive Summary

332 There has been a great deal of clinical experience in both human and veterinary medicine
333 with a range of topical anesthetics and systemic analgesics for the relief of ocular pain.
334 However, the subjective nature of identifying and treating pain in animals makes it difficult
335 to establish the relative utility of available therapeutic options. This is particularly true of
336 ophthalmic pain. There are only a small number of published studies directly related to the
337 eye, as the majority have focused the relief of post-surgical pain and/or pain resulting from
338 trauma.

339 Since 1984, the U.S. Consumer Product Safety Commission (CPSC) has recommended
340 preapplication of tetracaine ophthalmic anesthetic rabbit eyes in all toxicity studies.
341 However, current U.S. Environmental Protection Agency and Organisation for Economic
342 Co-operation and Development test guidelines (TG) for the rabbit eye test state that topical
343 anesthetics can only be used if the user demonstrates that such pretreatments do not interfere
344 with the results of the tests.¹ Therefore, toxicity studies seldom use topical anesthetics
345 because the necessary information would likely require a separate study.

346 *Use of Topical Anesthetics and Systemic Analgesics*

347 A 1991 Interagency Regulatory Alternatives Group (IRAG) workshop entitled Updating Eye
348 Irritation Methods: Use of Ophthalmic Topical Anesthetics evaluated use of topical
349 ophthalmic anesthetics and/or systemic analgesics during the Draize rabbit eye irritation test.
350 A symposium entitled Minimizing Pain and Distress in Ocular Toxicity Testing re-examined
351 this topic in 2005 (**Appendix A**). The Interagency Coordinating Committee on the Validation
352 of Alternative Methods (ICCVAM), the National Toxicology Program Interagency Center
353 for the Evaluation of Alternative Toxicological Methods (NICEATM), and the European
354 Centre for the Validation of Alternative Methods (ECVAM) organized the symposium,
355 which was supported by the European Cosmetic, Toiletry and Perfumery Association
356 (Colipa). Each meeting produced similar recommendations and recognition of the limitations

¹ OECD TG 405 states that “The type, concentration, and dose of a local anesthetic should be carefully selected to ensure that differences in reaction to the test substance will not result from its use.” Similarly, the EPA (1998) states that “The type and concentration of the local anesthetic should be carefully selected to ensure that no significant differences in reaction to the test substance will result from its use.”

357 associated with the use of topical and/or systemic anesthetics. Experts acknowledged that a
358 single treatment with a topical anesthetic to anesthetize the surface of the cornea prior to the
359 application of the test article to the eye could cause slight physiologic changes that could
360 alter the response. However, the predominant view was that such alterations to the response
361 would be slight if any, and any effect on the irritant response would tend to slightly increase.
362 Such topical anesthesia is used in millions of cataract surgeries annually, and during routine
363 eye exams to anesthetize the corneal surface prior to intraocular pressure measurements for
364 glaucoma screening. A recent NICEATM evaluation of the effects of tetracaine
365 hydrochloride (0.5% w/v) pretreatment on the ocular irritancy potential of 97 formulations
366 indicate that such pretreatments had no impact on the hazard classification severity category
367 of observed ocular irritation.

368 The use of topical anesthetics was considered acceptable by a consensus of those
369 participating in both meetings, since the anesthetics at least avoid the discomfort experienced
370 from installation of the test article on the eye, and temporarily prevent any pain and distress
371 that might result from immediate ocular damage. Participants in both meetings also
372 recommended that combinations of general or topical anesthesia and systemic analgesia be
373 routinely used to avoid pain, and that induced lesions should be treated with continued
374 systemic analgesia. They also recognized that, although many types of systemic analgesics
375 could be considered useful in alleviating pain, opioid analgesics (e.g., buprenorphine) were
376 likely to be most effective in ocular safety testing since others (e.g., nonsteroidal anti-
377 inflammatories) could be expected to adversely affect results based on their affects on the
378 wound healing process.

379 The many studies detailing the safety and efficacy of tetracaine and proparacaine suggest that
380 they are among the most widely used topical anesthetics in practice. Proparacaine may be
381 more appropriate for treating ophthalmic pain, given its relative innocuousness to the corneal
382 epithelium and the extended duration of anesthesia it affords. However, the reported adverse
383 effects of tetracaine and proparacaine on wound healing suggest that the utility of these
384 agents beyond acute pain relief may be limited, and thus they are recommended only for use
385 as initial analgesic therapy in an *in vivo* ocular toxicity test.

386 Pretreatment with a systemic analgesic was also recommended to provide for relief of ocular
387 pain that might result from any chemically induced injuries. Pretreatment with pre-emptive
388 analgesia is more effective than waiting to treat after the onset of pain, and is commonly
389 practiced in veterinary medicine. Of systemic analgesics, veterinarians use the lipophilic
390 opioid, buprenorphine, most regularly. Buprenorphine’s margin of safety is well
391 characterized in multiple species, and a single dose is recommended for routine pretreatment
392 before a Draize test. If no painful lesions or clinical signs of pain and distress occur, then no
393 further doses are administered. If painful lesions or clinical signs of pain and distress are
394 observed, then systemic analgesics are recommended to continue until these lesions and/or
395 clinical signs are absent.

396 The effectiveness of buprenorphine in relieving post-surgical pain in rabbits is well
397 documented. However, there are a limited number of studies that have evaluated the efficacy
398 of buprenorphine in the relief of ocular pain. Trevithick et al. (1989) found that
399 buprenorphine injected at 5-hour intervals maintained a stable degree of analgesia for the
400 24 hours. In addition, buprenorphine has a long history of managing postoperative pain in
401 humans.

402 Based on its history of successful veterinary use as an analgesic for moderate to severe pain
403 in rabbits, dosing of buprenorphine is typically provided by subcutaneous or intramuscular
404 injection every 12 hours (0.01 to 0.05 mg/kg; Kohn et al. 2007). However, Buprederm™, a
405 new transdermal formulation of buprenorphine, has been shown to provide sustained
406 analgesia over the 72-hour patch application period with no local irritation with repeated
407 patch application in humans. This suggests that repeated use of Buprederm™ patches may
408 provide effective pain relief over the observation period required during ocular toxicity
409 testing (i.e., up to 21 days).

410 *Use of Humane Endpoints to Terminate an Ocular Toxicity Study*

411 Public Health Service policy and U.S. Department of Agriculture (USDA) regulations on
412 pain and distress in laboratory animals state that more than momentary or light pain and
413 distress:

- 414 • Should be limited to that which is unavoidable for the conduct of scientifically
415 valuable research or testing

- 416 • Should be conducted with appropriate pain relief medication unless justified in
417 writing by the principal investigator
- 418 • Should continue for only the necessary amount of time required to attain the scientific
419 objectives of the study

420 These regulations also state that animals suffering severe or chronic pain or distress that
421 cannot be relieved should be humanely killed after or, if appropriate, during the procedure,
422 and finally, that Institutional Animal Care and Use Committees must ensure that the principal
423 investigator complies with the requirements.

424 A recent report of the National Research Council Committee on Recognition and Alleviation
425 of Pain in Laboratory Animals emphasized the need for increased efforts to identify
426 appropriate humane endpoints (2009).

427 Participants at the 2005 symposium Minimizing Pain and Distress in Ocular Toxicity Testing
428 also discussed early adverse responses predictive of ocular lesions associated with severe
429 irritant or corrosive substances (Globally Harmonised System of Classification and Labelling
430 of Chemicals [GHS] Category I [UN 2003], European Union [EU] Category R41 [EU 2001],
431 or EPA Category I [EPA 1996]) that could be used routinely as humane endpoints to
432 terminate a study. Among the invited participants were human and veterinary
433 ophthalmologists and anesthesiologists, scientific experts in ocular hazard testing, research
434 scientists, and industrial toxicologists. After these discussions, the following endpoints were
435 recommended for routine use for early study termination:

- 436 • Endpoints currently accepted for study termination (i.e., Draize corneal opacity score
437 of 4 that persists for 48 hours; corneal perforation or significant corneal ulceration
438 including staphyloma; blood in the anterior chamber of the eye; absence of light
439 reflex that persists for 72 hours; ulceration of the conjunctival membrane; necrosis of
440 the conjunctiva or nictitating membrane; or sloughing [Organisation for Economic
441 Co-operation and Development 2002])
- 442 • Vascularization of the corneal surface (i.e., pannus)
- 443 • Destruction of more than 75% of the limbus destroyed

- 444 • Lack of diminishment in area of fluorescein staining over time based on daily
445 assessment
- 446 • Lack of re-epithelialization 5 days after application of the test substance
- 447 • Depth of injury to the cornea (routinely using slit-lamp and fluorescein staining)
448 where corneal ulceration extends beyond superficial layers of the stroma or increase
449 in the depth of injury over time

450 After considering the available relevant data, information, and analyses provided in this
451 background review document, ICCVAM developed draft recommendations on the use of
452 topical anesthetics, systemic analgesics, and humane endpoints to avoid or minimize pain and
453 distress in ocular toxicity testing (provided in a separate document, url to be inserted). These
454 recommendations include proposed usefulness and limitations, proposed modifications to the
455 current standardized test method protocol, and proposed future studies and activities.

456 **1.0 Background**

457 Draize et al. developed the rabbit eye test (1944) to test the ocular hazard potential of new
458 chemicals or chemical products. Substances identified as potential ocular hazards could then
459 be appropriately labeled and handled to protect humans from potential exposure. Sensitivity
460 to animal use and concerns about the reliability of this test method have led to a search for
461 alternative *in vitro* test methods for ocular hazard assessment (e.g., cell-based models,
462 organotypic models, hemodynamic models). Several of these *in vitro* test systems have been
463 evaluated in large validation studies (e.g., Balls et al. 1995; Gettings et al. 1996). However,
464 until validated alternatives are accepted as complete replacements, the Draize test will
465 continue to be required for ocular hazard evaluation by U.S. Federal and European regulatory
466 agencies.

467 One of the main concerns with this test method is the possibility that pain and/or discomfort
468 may be produced in the test animals. In spite of efforts designed to screen substances for
469 suspected corrosive or severe ocular irritant properties (e.g., eliminating pH extremes and
470 dermal corrosives from testing), the potential for discomfort resulting from materials with
471 unknown properties remains. However, it should be noted that the Public Health Service
472 Policy on Humane Care and Use of Laboratory Animals states that “Procedures that may
473 cause more than momentary or slight pain or distress to the animals will be performed with
474 appropriate sedation, analgesia, or anesthesia unless the procedure is justified for scientific
475 reasons in writing by the investigator.” This implies that such measures should be regularly
476 considered.

477 Since 1984, the U.S. Consumer Product Safety Commission (CPSC) has recommended
478 preapplication of tetracaine ophthalmic anesthetic for all rabbit eye toxicity studies (CPSC
479 1984). However, current U.S. Environmental Protection Agency (EPA) and Organisation for
480 Economic Co-operation and Development (OECD) test guidelines (TG) for the rabbit eye
481 test state that topical anesthetics can only be used if the user demonstrates that such
482 pretreatments do not interfere with the results of the tests (EPA 1998; OECD 1987).² For this

² OECD Test Guideline 405 states that “The type, concentration, and dose of a local anesthetic should be carefully selected to ensure that differences in reaction to the test substance will not result from its use.” Similarly, EPA states that “The type and concentration of the local anesthetic should be

483 reason, they are not often used because a separate study to provide such information would
484 often be necessary.

485 In 1991, an *ad hoc* committee of the Interagency Regulatory Alternatives Group (IRAG)
486 organized the workshop Updating Eye Irritation Methods: Use of Ophthalmic Topical
487 Anesthetics (Seabaugh et al. 1993) to evaluate the use of anesthetics in eye irritation testing.
488 Two commonly used anesthetics, tetracaine (0.5%–5%) and proparacaine (0.1%–0.5%),
489 produce an almost immediate effect lasting up to 20 minutes. These anesthetics eliminate
490 local pain and touch sensation, but also increase ocular permeability, reduce tear volume,
491 reduce blink frequency, and delay wound healing. The level of injury may be exaggerated by
492 a reduction in ocular defense mechanisms (e.g., neuronal activation of goblet cells for tear
493 fluid secretion), and duration of injury may be lengthened by impairment of repair processes
494 (e.g., decreased release of chemokines or reduction in level of collagen deposition). Despite
495 these issues, and although it was not formal policy among U.S. Federal agencies, a consensus
496 of those participating on the committee considered the use of anesthetics acceptable because
497 such measures provide at least temporary pain relief for the animal, and the time and extent
498 of injury can still be evaluated.

499 Despite these recommendations, there is little evidence to suggest that measures to prevent or
500 reduce pain during the rabbit eye test are regularly employed. In order to re-examine need for
501 such measures, a symposium entitled Minimizing Pain and Distress in Ocular Toxicity
502 Testing was convened at the National Institutes of Health in Bethesda, Maryland, on May 13,
503 2005 (**Appendix A**). The Interagency Coordinating Committee on the Validation of
504 Alternative Methods (ICCVAM), the National Toxicology Program Interagency Center for
505 the Evaluation of Alternative Toxicological Methods (NICEATM), and the European Centre
506 for the Validation of Alternative Methods (ECVAM) organized the symposium. The
507 European Cosmetic, Toiletry and Perfumery Association (Colipa) provided additional
508 funding. Invited experts included ophthalmologists, scientific experts in ocular hazard testing
509 and method development, research scientists, U.S. Federal regulators, and industry
510 toxicologists. This symposium was organized to better understand the mechanisms and
511 physiological pathways of the pain response, to recognize symptoms and signs of the pain

carefully selected to ensure that no significant differences in reaction to the test substance will result from its use” (1998).

512 response, and to identify effective means to alleviate or prevent pain while preserving the
513 ocular injury responses used to identify hazard potential. The experts who participated in this
514 symposium concluded that pain relief in animals used for ocular toxicity testing should
515 routinely be provided as a pretreatment. In addition, they recommended that combinations of
516 general or topical anesthesia and pre-emptive systemic analgesia be routinely used to avoid
517 pain on initial test article application. They also recommended the use of continued systemic
518 analgesia treatment of any persistent lesions.

519 The purpose of this document is to provide a comprehensive review of available information
520 on the safety and efficacy (or potential efficacy) of selected anesthetics and analgesics for
521 relieving ocular pain, as well as to identify humane endpoints that could warrant terminating
522 a study. It also describes the results from a joint study conducted by NICEATM and Product
523 Safety Labs in which the effect of pretreatment with the topical anesthetic tetracaine
524 hydrochloride (0.5% w/v) on the ocular irritancy potential of 97 formulations was evaluated.

525 **2.0 Clinical Identification of Ocular Pain in Animals**

526 There is no direct measure for the experience of pain, and the recognition of pain in animals
527 has been further confounded in part due to the evolutionary process (Wright et al. 1985;
528 Hansen 1997). Animals that are ill or injured are typically abandoned by their companions
529 because they may become targets for predators. In this regard, abnormal behavior is avoided
530 at all costs to ensure survival. While domestic and laboratory animal species have largely
531 been removed from such survival pressures, these inherited behaviors may still hinder the
532 interpretation of animal pain (Wright et al. 1985). With that said, an animal in pain,
533 regardless of the species in question, will likely display one or more of the following
534 symptoms: increased skeletal muscle tone, blood pressure, and/or heart rate; attraction to the
535 area of pain; pupillary dilation; and altered respiration (Cramlet and Jones 1976; Wright et al.
536 1985). Furthermore, it has been proposed that signs such as reluctance to move, scratching,
537 and rubbing indicate ophthalmic pain specifically (Wright et al. 1985).

538 Pain scoring systems in humans rely on an interactive dialogue between the patient and
539 clinician to assign a subjective approximation of intensity (e.g., Scott and Huskisson 1976).
540 Although such an interaction with animals is not feasible, subjective pain scoring systems
541 have been developed for companion animal species (e.g., Smith et al. 2004) that grade the

542 extent of movement and vocalization, as well as observations of comfort, appearance, and
543 behavior. These scores are then combined into a total subjective pain score that may be used
544 to define thresholds for severe pain. Such scoring systems may not be applicable to
545 laboratory animal species because of their behavioral differences. However, trauma
546 eventually produces some degree of pain, and the presence of pain should be assumed
547 following tissue injury. Therefore, it may be more important to establish whether an animal
548 would benefit from analgesic therapy, rather than whether or not the animal is experiencing
549 pain (Hansen 1997). Most recently an American College of Laboratory Animal Medicine
550 Task Force published Guidelines for the Assessment and Management of Pain in Rodents
551 and Rabbits (Kohn et al. 2007) that provided methods for assessing pain and
552 recommendations for pain management.

553 **3.0 Options for Pain Relief in Animals**

554 **3.1 Topical Anesthetics**

555 Local anesthesia refers to the loss of sensation in a limited area of the body (Wright et al.
556 1985). Topical anesthetics reduce pain by blocking sodium channels in excitable neurons,
557 thus inhibiting the action potential generated by membrane depolarization when large,
558 transient increases in sodium permeability are produced in response to an irritant (Catterall
559 and Mackie 2001). However, topical anesthetics are also associated with a series of local
560 adverse effects (e.g., delayed wound healing, production of corneal erosions and epithelial
561 sloughing, decreased lacrimation, and tear film disruption). Furthermore, increased frequency
562 and longer use may result in epithelial defects with corneal stromal ring infiltrates. Topical
563 anesthetics may also interfere with the toxicokinetics of test substances (e.g., increase
564 permeability of corneal epithelium, break down barriers that shield toxicity) and thus
565 confound test results.

566 Topical ocular anesthetics may be divided into those with ester (e.g., cocaine, procaine,
567 tetracaine, proparacaine), amide (e.g., lidocaine, bupivacaine, mepivacaine), or other linkages
568 (e.g., benzocaine, dibucaine). These topical agents act on the inner surface of the axonal
569 membrane sodium channels and must penetrate lipid barriers for access. Onset of action
570 ranges from 0.5 to 3 minutes with a duration of 20 minutes to two to three hours. Application
571 frequency of these topical anesthetics increases duration but not depth of anesthesia. The two

572 most commonly used topical ocular anesthetics are proparacaine and tetracaine (Wilson
573 1990, Bartfield et al. 1994). Lidocaine is also commonly used. These drugs are intended for
574 short-term use only, because chronic use is associated with toxicity to ocular tissues that
575 subsequently delays corneal wound healing (Zagelbaum et al. 1994; Moreira et al. 1999).
576 They are also contraindicated in the treatment of corneal ulcers because they disrupt the tear
577 film and retard the initial phase of re-epithelialization (Ketring 1980). Chronic use of topical
578 anesthetics has even been associated with permanent corneal scarring and decreased vision
579 (Rapuano 1990). However, these agents rapidly reduce the subjective signs of corneal pain,
580 and thus can quickly differentiate pain from superficial sources (e.g., cornea) from pain
581 arising from deeper structures in the eye (Ketring 1980; Bartfield et al. 1994). *In vitro* studies
582 suggest that tetracaine is more damaging to the corneal epithelium than proparacaine (Grant
583 and Acosta 1994; Moreira et al. 1999). In addition, clinical studies indicate that instillation of
584 proparacaine eye drops is less painful than instillation of tetracaine (Bartfield et al. 1994).
585 These findings suggest that proparacaine may be considered the preferred topical anesthetic
586 for ocular studies. However, a recent evaluation by NICEATM of the effects of topical
587 pretreatment with tetracaine hydrochloride (0.5% w/v) on the ocular irritancy potential of
588 97 formulations indicated that such pretreatments had no impact on (1) the hazard
589 classification severity category of observed ocular irritation, (2) the variability in rabbit
590 ocular irritation responses, or (3) the number of days required for an ocular lesion to clear
591 (**Appendix B**).

592 **3.2 Systemic Analgesics**

593 Analgesia refers to relief of pain. Post-treatment modalities include the use of systemic
594 analgesics for relief of pain associated with chemically induced lesions. Repeated use of
595 topical anesthetics could exaggerate or prolong chemically induced lesions by mechanisms
596 previously mentioned. For this reason, administering systemic analgesics during the post-
597 treatment observation period may be a more useful approach to relieving pain from ocular
598 lesions.

599 **3.2.1 Opioid Analgesics**

600 Much of the available data on the efficacy of systemic opioid analgesics focus on peri- or
601 post-operative uses, on which several thorough reviews are available (Flecknell 1984;
602 Flecknell and Liles 1990; Flecknell 1991; Flecknell and Liles 1992; Flecknell 1995). Perhaps

603 the greatest clinical concern regarding the use of these types of agents is the side effects with
604 which they are associated. In humans, opioid administration is commonly associated with
605 respiratory depression. However, this effect is less pronounced in animals, especially when
606 mixed agonist/antagonist opioids (e.g., buprenorphine) are used (Flecknell 1995). In this
607 regard, a wide safety margin for buprenorphine has been demonstrated in rabbits, where
608 doses ranging from 0.0075 to 0.3 mg/kg produce effective analgesia without serious
609 respiratory depression (Flecknell and Liles 1990). Reports of clinical studies in humans
610 describe a low incidence of local and/or systemic adverse effects, a lack of immunotoxicity
611 associated with other opioids (e.g., morphine), and maintenance of cognitive function during
612 long-term therapy (Scott et al. 1980; Budd 2002; Budd and Collett 2003; Sorge and Sittl
613 2004).

614 Another concern regarding systemic opioid use is that many of these drugs provide only
615 short-term analgesia, with maintenance of pain relief requiring repeated administration every
616 one to 3 hours. From a practical perspective for a testing laboratory, such a regimen is clearly
617 not feasible. One exception is buprenorphine, which has been shown in humans, pigs,
618 rodents, and rabbits to provide effective pain relief for up to 12 hours (Cowan et al. 1977;
619 Heel et al. 1979; Dum and Herz 1981; Hermanssen et al. 1986; Flecknell and Liles 1990;
620 Flecknell 1996). This may be due to the fact that buprenorphine dissociates very slowly from
621 its receptor relative to other opioids, which has been demonstrated *in vitro* (PDR 2002).
622 Studies in multiple species have also shown that, while the intensity of analgesia induced by
623 buprenorphine does not appear to increase with dose, the duration of analgesia is dose
624 dependent (Cowan et al. 1977; Hermanssen et al. 1986; Hoskin and Hanks 1987; Nolan et al.
625 1987; Flecknell and Liles 1990). However, the onset of action is delayed in rabbits
626 (approximately 30 minutes after treatment), suggesting that buprenorphine treatment prior to
627 testing a potentially irritating/corrosive substance is warranted (Flecknell and Liles 1990).

628 Taken together, these findings likely contribute to the fact that buprenorphine is one of the
629 most commonly used analgesic agents in laboratory and companion animal species, as
630 demonstrated by multiple surveys of its use in veterinary practice (Dohoo and Dohoo 1996;
631 Hubbell and Muir 1996; Watson et al. 1996; Capner et al. 1999; Lascelles et al. 1999; Joubert
632 2001). However, as indicated above, many of the reported veterinary uses of buprenorphine
633 have focused on relief of surgical pain. Based on its long history of successful veterinary use

634 as an analgesic for moderate to severe pain in rabbits, dosing of buprenorphine is typically
635 provided by subcutaneous or intramuscular injections every 12 hours (0.01 to 0.05 mg/kg;
636 Kohn et al. 2007). A limited number of studies have evaluated the efficacy of buprenorphine
637 in the relief of ocular pain. Trevithick et al. (1989) used esthesiometry to evaluate prolonged
638 corneal analgesia produced in rabbits by repeated intramuscular injections of buprenorphine
639 or meperidine in the presence of short-term anesthesia induced by ketamine and xylazine.
640 Analgesia was established based on esthesiometric measurements of the intensity of surface
641 pressure to the cornea required to induce a blink reflex. The authors found that
642 buprenorphine injections at 5-hour intervals were sufficient to maintain a stable degree of
643 analgesia for the entire study period (24 hours). The dosing regimen was based on previous
644 studies indicating the maximum period of analgesia obtained was 5 hours (Trevithick et al.
645 1989).

646 3.2.1.1 *Alternative Dosing Routes for Buprenorphine*

647 Regardless of the route of administration, excretion of buprenorphine is predominantly via
648 the feces, with only a small amount present in the urine. For this reason, buprenorphine is
649 considered the safest opioid of use in cases of renal impairment (Budd and Collett 2003).
650 Buprenorphine undergoes significant first-pass metabolism in the gastrointestinal mucosa
651 and liver following oral administration and is therefore typically administered by
652 intravenous, intramuscular, or subcutaneous injection. However, in an effort to reduce the
653 pain and distress associated with injectable delivery, alternative dosing strategies might be
654 worthy of consideration. Because buprenorphine hydrochloride is lipophilic and has a low
655 molecular weight, it has been recognized as an excellent candidate for sublingual and/or
656 transdermal delivery, both of which bypass first-pass metabolism. However, sublingual
657 delivery successfully bypasses first-pass metabolism only when the drug is not swallowed,
658 and at least 50% of a sublingual dose may be recovered in the saliva (Mendelson et al. 1997;
659 Hand et al. 1990; Lindhardt et al. 2001). This caveat makes the veterinary utility of such a
660 route questionable.

661 *In vitro* skin penetration studies have demonstrated that transdermal delivery of
662 buprenorphine can achieve a systemic analgesic effect (Roy et al. 1994). In fact, transdermal
663 buprenorphine is presently being prescribed clinically in Europe and Australia for the
664 treatment of chronic severe disabling pain, and is also being studied in the United States for

665 its safety and efficacy for similar indications. For transdermal delivery, buprenorphine is
666 incorporated within an adhesive polymer matrix that provides slow, consistent release into
667 the circulation at a predetermined rate, maintaining a relatively constant serum drug
668 concentration over at least 72 hours (Sittl 2005). A new transdermal formulation of
669 buprenorphine currently under development using a proprietary hydrogel matrix technology
670 (Buprederm™) has shown faster absorption and sustained analgesia throughout a 72-hour
671 period. Maximum analgesic effect was obtained between 3 and 6 hours and was maintained
672 for 24 hours after patch application (Park et al. 2008). In a multiple-dose study in which
673 patches were applied to rabbits every 4 days (3 days attachment and one day detachment) for
674 28 days, Buprederm™ was found to provide maximum plasma buprenorphine concentration
675 by 3 hours after administration, with this concentration being maintained for 72 hours. Over
676 the 28 days, there was no accumulation of buprenorphine systemically or in the local skin,
677 and analgesia was maintained without measurable skin irritation (Park et al. 2008).
678 Buprederm™ may therefore provide a means of providing both fast-acting and long-lasting
679 analgesia suitable for use in the rabbit eye irritation test. Investigations will be necessary to
680 determine the impact of Buprederm™ on test results.

681 Intranasal delivery of buprenorphine has been studied in humans, rabbits, and sheep also
682 (Eriksen et al. 1989; Lindhardt et al. 2000; Lindhardt et al. 2001). A reported advantage of
683 the intranasal route is the reduced mean time to maximal serum concentration (i.e., T_{max})
684 relative to the sublingual and transdermal routes (Lindhardt et al. 2001). This property may
685 make intranasal buprenorphine delivery more amenable to the treatment of acute pain.
686 However, it should be noted that this method requires specific manipulation of the animal to
687 maximize drug delivery (i.e., maintaining the animal in a supine position during dosing and
688 for at least one minute after dosing).

689 Rectal gels containing buprenorphine have also been formulated with water-soluble dietary
690 fibers, xanthan, and locust bean gums. Using these gels, rapid absorption and bioavailability
691 of buprenorphine was achieved in rabbits without adversely affecting the rectal mucosa
692 (Watanabe et al. 1996). Similar to the intranasal route, these properties suggest that rectal
693 gels may be preferable to transdermal or sublingual buprenorphine delivery systems for the
694 treatment of acute pain. This method also requires specific manipulation of the test animals

695 because they must be restrained during the dosing procedure with the gel tube adhered to the
696 anus and fastened with a clip to prevent rejection (Watanabe et al. 1996).

697 **3.2.2 Non-steroidal Anti-inflammatory Drugs (NSAIDs)**

698 NSAIDs inhibit fever, pain, and inflammation by inhibiting the two isoforms of the enzyme
699 fatty acid cyclooxygenase (COX; the constitutive COX-1 and the cytokine and inflammatory
700 mediator-inducible COX-2) with varying degrees of selectivity (Vane et al. 1998). Inhibition
701 of COX decreases arachidonic acid metabolism and the resulting prostaglandin and
702 leukotriene products that induce pain, fever, and other inflammatory processes. One NSAID,
703 acetaminophen, is an effective analgesic and antipyretic agent, but is less effective as an anti-
704 inflammatory agent, since it inhibits COX activity only in the brain. Acetaminophen may
705 therefore be less likely to interfere with wound healing. When employed as analgesics,
706 NSAIDs are efficacious for pain of low to moderate intensity, such as dental pain. While they
707 do not produce the maximal threshold level of pain relief of opioids, neither do they elicit the
708 unwanted central nervous system effects such as respiratory depression and physical
709 dependence attributed to many opioids. However, they are associated with certain adverse
710 effects. Common side effects of nonselective COX inhibitors include gastric ulceration and
711 intolerance, inhibition of platelet function, alterations in renal and hepatic function, and
712 hypersensitivity reactions. In contrast, selective COX-2 inhibitors produce less gastric
713 irritation, do not inhibit platelet function, and are less likely to produce hypersensitivity
714 reactions (Roberts and Morrow 2001).

715 With respect to ocular use, systemic Banamine[®] (flunixin meglumine) has been used with
716 some success in combination with topical antibiotics to treat corneal stromal abscesses in
717 horses (Hendrix et al. 1995). However, the authors noted that, similar to topical NSAIDs,
718 Banamine[®]'s inhibition of the COX pathway provided by systemic NSAIDs, likely delayed
719 corneal vascularization, which in turn delayed resolution of the lesion. This implies that it is
720 necessary to strike a careful balance between reducing inflammation and retarding wound
721 healing in the use of systemic NSAIDs (Hendrix et al. 1995).

722 **4.0 Biomarkers for Severe/Irreversible Ocular Effects as Earlier**
723 **Humane Endpoints**

724 Public Health Service policy and U.S. Department of Agriculture (USDA) regulations on
725 pain and distress in laboratory animals state that more than momentary or light pain and
726 distress: (1) must be limited to that which is unavoidable for the conduct of scientifically
727 valuable research or testing, (2) must be conducted with appropriate pain relief medication
728 unless justified in writing by the principal investigator, and (3) will continue for only a
729 necessary amount of time. These regulations also state that animals suffering severe or
730 chronic pain or distress that cannot be relieved should be humanely killed after or, if
731 appropriate, during the procedure, and finally, that Institutional Animal Care and Use
732 Committees must ensure that the principal investigator complies with the requirements. The
733 majority of animals reported to the USDA that experience unrelieved pain and distress are
734 justified by regulatory testing requirements.

735 The Organization of Economic Co-operation and Development (OECD) published a
736 guidance document on the recognition, assessment, and use of clinical signs as humane
737 endpoints for experimental animals used in safety assessment (OECD 2000). According to
738 this document, guiding principles for humane endpoints include (1) designing studies to
739 minimize any pain, distress, or suffering, consistent with the scientific objective of the study;
740 (2) sacrificing animals at the earliest indication of severe pain, distress, or impending death,
741 and avoiding severe pain, suffering, or death as endpoints, (3) terminating animal studies
742 once study objectives are achieved or when it is realized that these objectives will not be
743 achieved; (4) including knowledge about the test substance in the study design; (5) defining
744 in the protocol or standard operating procedure the conditions under which authorized
745 personnel should intervene to alleviate pain and distress by humane killing. Accordingly,
746 humane endpoints recognized and accepted by current Environmental Protection Agency
747 (EPA 1996), European Union (EU 2001), and the Globally Harmonised System of
748 Classification and Labelling of Chemicals (GHS; UN 2003) regulatory guidelines for ocular
749 hazard assessment include severe and enduring signs of pain or distress or eye lesions
750 considered to be irreversible.

751 A recent report of the National Research Council Committee on Recognition and Alleviation
752 of Pain in Laboratory Animals emphasized the need for increased efforts to identify
753 appropriate humane endpoints (NRC 2009).

754 During the 2005 symposium “Minimizing Pain and Distress in Ocular Toxicity Testing,”
755 panelists discussed early adverse responses predictive of ocular injury outcome in humans.
756 Following are ocular lesions considered predictive of maximal severity (severe irritant or
757 corrosive with irreversible effects, including GHS Category I [UN 2003], EU Category R41
758 [EU 2001], or EPA Category I [EPA 1996]) that could be used routinely as humane
759 endpoints to terminate a study:

- 760 • Endpoints currently accepted for study termination (i.e., Draize corneal opacity score
761 of 4 that persists for 48 hours, corneal perforation or significant corneal ulceration
762 including staphyloma, blood in the anterior chamber of the eye, absence of light
763 reflex that persists for 72 hours, ulceration of the conjunctival membrane, necrosis of
764 the conjunctiva or nictitating membrane, or sloughing [OECD 2002])
- 765 • Vascularization of the corneal surface (i.e., pannus)
- 766 • Destruction of more than 75% of the limbus
- 767 • No diminishment in area of fluorescein staining and/or increase in depth of injury
768 increased over time
- 769 • Lack of re-epithelialization 5 days after application of the test substance
- 770 • Depth of injury to the cornea (routinely using slit-lamp and fluorescein staining) in
771 which corneal ulceration extends beyond superficial layers of the stroma

772 The panel discussion also led to a discussion of other endpoints that might allow for early
773 termination of a study. These include destruction of the limbus and the relationship to re-
774 epithelialization of the cornea, and positive results in Shirmer’s test (measures moisture
775 content of the corneal tear film). A positive result in Shirmer’s test would suggest that
776 conjunctival redness is likely to return to normal within 21 days.

777 **5.0 Summary**

778 There has been a great deal of clinical experience in both human and veterinary medicine
779 with a range of topical anesthetics and systemic analgesics for the relief of pain. However,
780 the subjective nature of identifying and treating pain in animals makes it difficult to establish
781 the relative utility of available therapeutic options. This is particularly true in the case of
782 ophthalmic pain, on which there are only a small number of published studies directly related
783 to the eye, as the majority have focused on relieving post-surgical pain and/or pain resulting
784 from trauma.

785 Based on the large volume of studies detailing the safety and efficacy of tetracaine and
786 proparacaine, these topical anesthetics appear to be among the most widely used in practice.
787 Proparacaine may be considered more appropriate for treating ophthalmic pain given its
788 relative innocuousness to the corneal epithelium and the extended duration of anesthesia it
789 affords. However, their reported adverse effects on wound healing suggest that the utility of
790 these agents beyond acute pain relief may be limited, and thus they are recommended only
791 for use as initial analgesic therapy in an *in vivo* ocular toxicity test.

792 The most commonly used systemic analgesic among veterinarians is the lipophilic opioid
793 buprenorphine, which has a well-characterized margin of safety in multiple species. While its
794 usefulness in relieving post-surgical pain in rabbits is well documented, a paucity of data
795 supports its use for ophthalmic pain. However, Buprederm™, a new transdermal formulation
796 of buprenorphine currently under development, provides sustained analgesia over the 72-
797 hour patch application period, with no local irritation with repeated patch application. This
798 suggests that repeated use of Buprederm™ patches may provide effective pain relief over the
799 observation period required during ocular toxicity testing (i.e., up to 21 days).

800 Based on this information, it appears that there are sufficient data to suggest that combining a
801 topical anesthetic (e.g., proparacaine) with a systemic analgesic (e.g., buprenorphine or the
802 repeated use of Buprederm™ patches) may provide an effective therapeutic approach to
803 minimizing or eliminating ocular pain during ocular toxicity testing. For this reason,
804 ICCVAM proposes that topical anesthetics be routinely used prior to instillation of a test
805 substance unless adequate scientific rationale indicate that they should not be used. In
806 addition, in order to minimize actual pain and distress from ocular damage caused by

807 corrosive or severely irritating substances, a single dose of a systemic analgesic should be
808 used routinely before instillation of a test substance. Treatment with a systemic analgesic
809 should continue as long as a test animal displays clinical signs of more than momentary or
810 slight pain or distress (e.g., vocalization, pawing at the treated eye).

811 As an additional measure to minimize pain and distress, ICCVAM recommends that ocular
812 lesions considered predictive of severe irritant or corrosive substances (GHS Category I [UN
813 2003], EU Category R41 [EU 2001], or EPA Category I [EPA 1996]) be used routinely as
814 humane endpoints to terminate a study.

815

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Appendix A

**Minimizing Pain and Distress in Ocular Toxicity Testing:
Summary of an ICCVAM/NICEATM/ECVAM Scientific Symposium**

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**Minimizing Pain and Distress in Ocular Toxicity Testing:
Summary of an ICCVAM/NICEATM/ECVAM Scientific Symposium**

**Interagency Coordinating Committee on the
Validation of Alternative Methods**

**National Toxicology Program Interagency Center for the Evaluation of
Alternative Toxicological Methods**

**National Institute of Environmental Health Sciences
National Institutes of Health
U.S. Public Health Service
Department of Health and Human Services**

March 2009

**National Toxicology Program
P.O. Box 12233
Research Triangle Park, NC 27709**

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91 **List of Abbreviations and Acronyms**

92	BLS	U.S. Bureau of Labor Statistics
93	COLIPA	European Cosmetic, Toiletry, and Perfumery Association
94	CPSC	Consumer Products Safety Commission
95	ECVAM	European Centre for the Validation of Alternative Methods
96	EPA	U.S. Environmental Protection Agency
97	EU	European Union
98	FDA	U.S. Food and Drug Administration
99	FHSA	U.S. Federal Hazardous Substances Act
100	FIFRA	Federal Insecticide, Fungicide, and Rodenticide Act
101	GHS	United Nations Globally Harmonized System of Classification and
102		Labeling of Chemicals
103	ICCVAM	Interagency Committee on the Validation of Alternative Methods
104	ILS	Integrated Laboratory Systems
105	IRAG	Interagency Regulatory Alternatives Group
106	NICEATM	National Toxicology Program Interagency Center for the Evaluation of
107		Alternative Toxicological Methods
108	NIEHS	U.S. National Institute of Environmental Health Sciences
109	NSAIDs	Nonsteroidal anti-inflammatory drugs
110	NTP	U.S. National Toxicology Program
111	OECD	Organization of Economic Cooperation and Development
112	OSHA	U.S. Occupational Safety and Health Authority
113	TSCA	Toxic Substances Control Act
114	USDA	United States Department of Agriculture

115

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124

124

Overview

125 The symposium “Minimizing Pain and Distress in Ocular Toxicity Testing” was organized
126 by the Interagency Coordinating Committee on the Validation of Alternative Methods
127 (ICCVAM), the National Toxicology Program (NTP) Interagency Center for the Evaluation
128 of Alternative Toxicological Methods (NICEATM), and the European Centre for the
129 Validation of Alternative Methods (ECVAM) with support from the European Cosmetic,
130 Toiletries and Perfumery Association (COLIPA). The symposium was held at the National
131 Institutes of Health (NIH), Bethesda, MD on May 13, 2005. The goals of the symposium
132 were to: 1) review current understanding of the sources and mechanisms of pain and distress
133 in chemically induced ocular toxicity testing; 2) identify current best practices for preventing,
134 recognizing, and alleviating ocular pain and distress; and 3) identify additional research,
135 development, and validation studies to support scientifically valid ocular testing procedures
136 that avoid pain and distress. Invited participants included human and veterinary
137 ophthalmologists and anesthesiologists, scientific experts in ocular hazard testing, research
138 scientists, U.S. Federal regulators, and industrial toxicologists. Implementation of
139 recommendations from the symposium should eliminate most of the pain and distress
140 associated with ocular safety testing in the rabbit Draize test.

141

141 **Introduction**

142 Societal concern for evaluating consumer products for ocular irritation and/or corrosion was
 143 heightened in 1933 when a 38-year-old woman went blind after her eyelashes and eyebrows
 144 were tinted with a product containing paraphenylenediamine, a chemical with the potential to
 145 cause allergic blepharitis, toxic keratoconjunctivitis, and secondary bacterial keratitis
 146 (Wilhelmus 2001). In 1938, the U.S. Congress responded to these concerns by enacting the
 147 Federal Food, Drug, and Cosmetic Act of 1938, which included extending the regulatory
 148 control of the U.S. Food and Drug Administration (FDA) to cosmetics (FDA 1938). This
 149 legislation required manufacturers to evaluate product safety before marketing their products
 150 (Wilhelmus 2001). Later, several additional legislative statutes were enacted to enable
 151 government agencies to regulate a variety of substances that could pose a risk to ocular
 152 health. **Table 1** provides a synopsis of current U.S. regulatory laws pertaining to eye
 153 irritation and corrosion.

154 **Table 1 Summary of Current U.S. Legislation Related to Ocular Health***

Legislation (Year of Initial Enactment)	Agency	Substance
Food, Drug and Cosmetic Act (1938)	FDA	Pharmaceuticals and cosmetics
FIFRA (1947) and Federal Environmental Pesticide Control Act (1972)	EPA	Pesticides
FHSA (1964)	CPSC	Household products
FHSA (1964) and TSCA (1976)	Department of Agriculture and EPA	Agricultural and industrial chemicals
Occupational Safety and Health Act (1970)	OSHA	Occupational materials
Clean Air Act Amendments (1990)	Chemical Safety and Hazard Investigation Board and EPA	Accidentally released chemicals and air pollutants

155 Abbreviations: CPSC = U.S. Consumer Product Safety Commission; EPA = U.S. Environmental Protection
 156 Agency; FDA = U.S. Food and Drug Administration; FHSA = U.S. Federal Hazardous Substances Act;
 157 FIFRA = Federal Insecticide, Fungicide and Rodenticide Act; OSHA = U.S. Occupational Safety and Health
 158 Administration; TSCA = Toxic Substances Control Act

159 *Adapted from Wilhelmus (2001)

160

160 According to the Bureau of Labor Statistics (BLS), accidental eye injury is the leading cause
161 of visual impairment in the U.S. (BLS 2003). In 2003, eye injuries from chemicals and their
162 products (6,080) accounted for 16% of all eye injuries (36,940) reported as the cause of Days
163 Away From Work for employees. Chemical products in general (e.g., solvents, caustics,
164 soaps/detergents, cleaning/polishing agents, disinfectants) were responsible for
165 approximately half of the injuries, whereas acids and alkalis accounted for 11% of the
166 injuries.

167 The FDA issued requirements for ocular safety testing in response to the enacted consumer
168 safety laws. The rabbit eye test was developed to identify and classify the ocular hazard
169 potential of new chemicals or chemical products (Draize et al. 1944). The resulting hazard
170 classification is then used to determine labeling requirements that will alert the public to take
171 appropriate precautions in order to prevent ocular injury. Public concern about the use of
172 animals in testing has resulted in significant efforts to develop and validate alternative *in*
173 *vitro* test methods for ocular hazard assessment. Despite over 25 years of effort, including
174 several large validation studies (e.g., Balls et al. 1995; Gettings et al. 1996), there are still no
175 validated and accepted non-animal ocular safety testing methods. Until valid alternatives are
176 accepted as complete replacements, the animal test will continue to be required by U.S.
177 Federal and European regulatory agencies for ocular hazard evaluation. One of the main
178 concerns with this test method is the pain and distress that may be produced in the test
179 animals.

180 Previous meetings and workshops have reviewed methods and strategies for reducing pain
181 and distress in ocular safety testing (Seabaugh et al. 1993, Nussenblatt et al. 1988). However,
182 current testing regulations and guidelines only suggest consideration of topical anesthetics
183 after pain and distress is observed in the first animal tested. Routine pre-treatment with
184 topical anesthetics is not recommended, and no mention of how to address post-application
185 pain and distress associated with ocular damage exists. This symposium was organized to
186 review the current understanding of ocular pain mechanisms and physiological pathways,
187 symptoms and signs of the pain response, and methods and strategies that could be used to
188 avoid or alleviate pain and distress, including the incorporation of earlier, more humane
189 endpoints.

190 Symposium Objectives

191 The objectives of the symposium were to:

- 192 • Identify and better understand mechanisms of pain by reviewing the
193 physiological pathways affected by chemically-induced ocular injury
- 194 • Review the known responses to chemical injury in humans (based on
195 accidental exposures) and the levels of pain associated with specific ocular
196 lesions
- 197 • Identify available approaches to:
 - 198 – Alleviate or avoid ocular pain resulting from initial test article application
 - 199 ▪ Can pre-application topical anesthetics be used routinely without
200 interfering with the ocular hazard classification?
 - 201 – Alleviate or avoid post-application ocular pain and distress
 - 202 ▪ Can pain and distress from induced eye injuries be routinely treated,
203 as with human injuries, without interfering with the hazard
204 classification?
- 205 • Identify earlier, more humane endpoints to terminate studies before or at the
206 onset of painful injuries

207 Overview of 1991 Interagency Regulatory Alternatives Group (IRAG)

208 Workshop

209 In 1991, an *ad hoc* committee of the IRAG organized the workshop “Updating Eye Irritation
210 Methods: Use of Ophthalmic Topical Anesthetics” (Seabaugh et al. 1993) to evaluate the use
211 of anesthetics in eye irritation testing. Commonly used anesthetics, tetracaine (0.5-5%) and
212 proparacaine (0.1-0.5%), produce an almost immediate effect lasting up to 20 minutes. These
213 anesthetics eliminate local pain and touch sensation, but also increase ocular permeability,
214 reduce tear volume, reduce blink frequency, and delay wound healing. The level of injury
215 may be exaggerated by a reduction in ocular defense mechanisms (e.g., reduced tear fluid
216 secretion), and duration of injury may be lengthened by impairment of repair processes (e.g.,

217 reduced collagen deposition). Despite these issues, and although not official policy of all
218 U.S. Federal agencies, the use of anesthetics was considered acceptable by a consensus of
219 those participating on the committee, since pain is at least temporarily relieved for the animal
220 and the time and extent of injury can still be evaluated.

221 **Symposium Sessions**

222 Following are summaries of the information communicated by the speakers in each session
223 of the symposium.

224 **Recognition and Sources of Pain in Ocular Injuries and Ocular Safety Testing**

225 Presenters for this session included Dr. Marc Feldman of the Cleveland Clinic, Dr. Roger
226 Beuerman of Louisiana State University, and Dr. Kirk Tarlo, of Allergan, Inc.

227 *Human Ocular Injury and Sources of Pain*

228 The human pain response occurs through nociception accompanied by hypersensitivity with
229 central and peripheral sensitization of the injured area. Nociception is an early warning sign,
230 whereas inflammatory pain is present to reduce further injury. Nociceptive pain involves the
231 descending track of the trigeminal nerve. Primary sensory neurons transduce the nociceptive
232 signal, provide peripheral sensitization and produce transcriptional changes in ganglion cells.
233 Numerous physical (e.g., heat, cold, pressure, mechanical) and chemical (e.g., capsaicin,
234 bradykinin, cationic species) agonists are capable of activating nociceptors (e.g., acid sensing
235 ion channels, purinergic receptors). Increased peripheral sensitization occurs from mediators
236 released during the inflammatory process (e.g., bradykinin, prostaglandins) that induce
237 receptor sensitization and activation. Inflammatory pain may lead to either neuropathic pain
238 that is maladaptive and pathologic, or functional pain that limits mobility and perhaps serves
239 as a mechanism to prevent further damage. Central sensitization from secondary hyperalgesia
240 or tactile allodynia¹ has been reported. Disinhibition (e.g., reduced inhibitory transmission,
241 altered modulation from brain) also may result in centrally induced hypersensitivity or late
242 effects (e.g., diffuse pain sensitivity, sickness syndrome).

¹ Allodynia refers to pain from stimuli that are not normally painful. The pain may occur in areas other than those stimulated.

243 Treatment of a pain response associated with human ocular injury, therefore, should be based
244 on knowledge of the location of its origin and the mechanism(s) involved in its production.
245 Pain therapy should be guided toward the nociception, modulation, and sensitization
246 components.

247 *Mechanisms and Biomarkers of Chemically-Induced Pain in Animals*

248 The sensation of pain is unique and differs depending on the type of stimulation (e.g.,
249 thermal, mechanical). Pain intensity also varies with gender, age, and ethnicity, and is
250 affected by stress and other environmental factors. In humans, pain assessment is based on
251 verbal responses from the patient. However, an accurate assessment of chemically induced
252 pain in animals requires an understanding of the mechanisms and biomarkers associated with
253 pain, since the degree of pain cannot be assessed by vocalization. There are sensory nerve
254 terminals located in the corneal epithelium and therefore, chemicals may elicit a pain
255 response without producing noticeable damage. Numerous involuntary reflexes occur in
256 response to painful stimuli in animals (e.g., tearing, blinking, head movement, vascular
257 changes). The corneal pain system is linked to the neurogenic inflammatory response.
258 Disruption of the tear film results in breakdown of the blood-conjunctiva barrier, platelet
259 release mechanism activation, inflammatory cell infiltration, fibronectin deposition, and
260 plasmin production. Disruption of the corneal epithelium results in intracellular calcium
261 modulation, changes in metabolism and pH, inflammatory processes, and wound healing
262 with maturation and repair. Various ion channels (e.g., calcium, sodium, potassium) are
263 involved in the pain response and may be modulated to stimulate or abrogate the pain
264 response.

265 Prediction of ocular discomfort also may be based on scoring blinking frequency along with
266 the extent of conjunctival hyperemia. Discomfort is scaled using a score of 0 to 4 as normal,
267 minimal (intermittent blinking and/or squinting), mild (blinking and/or squinting with partial
268 eye closure), moderate (repeated blinking and/or squinting; partial to complete eye closure),
269 and severe (prolonged and complete closure of eye; repeated pawing or rubbing). Hyperemia
270 is scored on a scale of 0 to 3 as normal, mild (flushed reddish palpebral conjunctiva with
271 perilimbal dilation), moderate (crimson red palpebral conjunctiva with perilimbal dilation),

272 and severe (dark beefy red palpebral conjunctiva with congestion of bulbar and palpebral
273 conjunctiva and pronounced perilimbal dilation).

274 **Panel Discussion on Indicators of Pain and Discomfort in Animals**

275 With regard to initial test article application, the panel concluded that if a substance causes
276 ocular pain in humans, pain in an animal should be anticipated. Any eye stimulation,
277 including topical application of a test article, may be sensed as painful or irritating.

278 It is expected that substances with certain physicochemical properties (e.g., pH less than 6 or
279 above 8, solids, substances that alter normal osmolarity) will cause pain. However, there are
280 no known physicochemical properties that can be used to indicate that a test substance will
281 not cause pain. Application of the test substance at the same temperature as the eye's surface
282 (approximately 32°C) may reduce the pain and discomfort associated with application.

283 Panelists suggested that, based on human experience, it should be assumed that any
284 chemically induced ocular lesion is associated with pain, regardless of the severity of the
285 injury. They also recommended that a thorough list of lesions that are likely to be indicators
286 of pain and distress should be compiled.

287 **Alleviation and Avoidance of Ocular Injury and Pain**

288 Presenters for this session included Dr. Marc Feldman of the Cleveland Clinic and Dr.
289 Donald Sawyer of MINRAD International.

290 *Options for Alleviating Ocular Pain in Humans*

291 Pain can be a confounding factor that can impact study results. Treatment modalities for
292 ocular pain in humans include local anesthetics (topical or infiltrative), topical or oral
293 nonsteroidal anti-inflammatory drugs (NSAIDs), opiates, and general anesthetics. Topical
294 anesthetics are generally safe, effective, and increasingly used for invasive ocular surgical
295 procedures (e.g., cataract surgeries, glaucoma surgeries, vitrectomies, globe repairs), but are
296 typically cytotoxic under prolonged, repeated use conditions. Side effects of topical
297 anesthetics used preemptively may be reduced by washout. Infiltration local anesthesia
298 requires retrobulbar block, peribulbar block, and sub-Tenon's block, and is associated with a
299 number of risks (e.g., retrobulbar hemorrhage, diplopia, vagal syncope, ocular puncture,
300 central apnea). Furthermore, brainstem anesthesia following a retrobulbar block could induce

301 such adverse effects as blindness and immobility in the contralateral eye, dysphagia, hearing
302 difficulties, hyper- or hypo-tension, or tachycardia.

303 NSAIDs provide the advantage of a wide safety index and are effective in preventing
304 sensitization, but do not block nociception. However, NSAIDs at high doses produce
305 gastrointestinal toxicity and renal impairment and some members of this class have been
306 associated with a higher incidence of cardiovascular problems. NSAIDs are useful for pain
307 relief of corneal abrasions and do not appear to adversely effect wound healing. Systemic
308 opiates are commonly used perioperatively and affect modulation systems in nociception and
309 sensitization. Adverse effects associated with opiates include respiratory depression and
310 nausea, and tolerance also may develop during prolonged use. The partial κ -receptor agonist
311 butorphanol and the partial μ -receptor agonist buprenorphine appear to have longer durations
312 of action than morphine. General anesthetics (e.g., isoflurane, ketamine) primarily affect
313 nociception and are used for some ocular surgical procedures, or in patients with dementia,
314 claustrophobia, or movement disorders. Adverse effects include increased intraocular
315 pressure and incidences of nausea. Some are used in combination with anxiolytics (e.g.,
316 ketamine and the α -2 receptor agonist xylazine or a combination of morphine, acepromazine,
317 and a topical anesthetic). Competitive depolarizing neuromuscular blocking agents (e.g., d-
318 tubocuarine and pancuronium) should not be used as anesthetics, since they only immobilize
319 the animals without pain relief.

320 *Minimizing Ocular Pain in Animals with Analgesics/Anesthetics*

321 Sensitivity to pain may depend on the level of innervation of the cornea and increases
322 progressively from lowest to highest across species (canines, felines, equines, and humans,
323 respectively). Ocular pain is managed using anesthetics (general and regional), cycloplegics,
324 corticosteroids, NSAIDs, opioids, and alpha agonists. Topical anesthetics decrease the
325 permeability to sodium that results from depolarization of neuronal membranes during injury
326 in which large transient increases in sodium permeability produce the pain sensation. Onset
327 of action is one minute and the duration is 10 to 15 minutes or longer. Proparacaine (0.5%
328 solution) is most widely used as a topical anesthetic, but may delay wound healing, which
329 limits its use to diagnostic procedures. Lidocaine also with an onset of five minutes and
330 duration of 2 to 3 hours is used. Corticosteroids inhibit phospholipase A2 and prevent release

331 of the proinflammatory mediators of arachidonic acid metabolites. Topical corticosteroids
332 (e.g., dexamethasone acetate, prednisolone acetate) are used for anterior uveitis, but are
333 contraindicated for corneal ulceration because they delay epithelial healing, increase
334 collagenase activity, and depress local immunity. Systemic corticosteroids (e.g., oral
335 prednisone) are used for orbital, posterior segment, and extensive anterior segment pathology
336 at either anti-inflammatory or immunosuppressive dose levels. Subconjunctival
337 triamcinolone may provide long-lasting relief (2 to 3 weeks) and is used for episcleritis,
338 scleritis, uveitis, or noninfectious keratoconjunctivitis, but granulomas can occur at the
339 injection site. NSAIDs (e.g., diclofenac, indomethacin, flurbiprofen, ketorolac) reduce
340 corneal sensitivity. For surgical pain management, acepromazine or butorphanol are used as
341 premedicaments. Parasympatholytics (e.g., reversibly bind to acetylcholine receptors)
342 prevent ciliary spasm and are used to relieve pain of anterior uveitis and corneal ulceration.
343 Ketoprofen is used for postoperative analgesia. Propofol is used for induction, and isoflurane
344 for general anesthesia. Postsurgical pain is managed using the longer lasting opiate partial μ -
345 receptor agonist buprenorphine (intravenous, subcutaneous, or buccal) and the anxiolytics
346 diazepam or midazolam.

347 Topical ocular anesthetics may be divided into those with either ester (e.g., cocaine, procaine,
348 tetracaine, proparacaine), amide (e.g., lidocaine, bupivacaine, mepivacaine), or other linkages
349 (e.g., benzocaine, dibucaine). These topical agents act on the inner surface of the axonal
350 membrane sodium channels and must penetrate lipid barriers for access. Onset of action
351 ranges from 0.5 to 3 minutes with a duration of effect of 20 minutes to 2 to 3 hours.

352 Application frequency of these topical anesthetics increases duration, but not depth of
353 anesthesia. As previously discussed, topical anesthetics are associated with a series of local
354 adverse effects (e.g., delayed wound healing, production of corneal erosions and epithelial
355 sloughing, decreased lacrimation, and tear film disruption). Furthermore, increased frequency
356 and longer use may result in epithelial defects with corneal stromal ring infiltrates. Topical
357 anesthetics may also interfere with test substances (e.g., increase permeability of corneal
358 epithelium, breakdown barriers that shield toxicity) and thus confound test results. Topical
359 anesthetics should be used for ocular pain relief in animal testing, but observations for
360 corneal damage, decreased tearing, or increased penetration of test materials should be
361 closely monitored for impact on test results.

362 Panel Discussion on Avoiding and Minimizing Ocular Pain and Distress

363 Optimal pretreatment analgesics to be considered to reduce pain on initial test article
364 application include combinations of general or topical anesthesia with pre-emptive systemic
365 analgesia for maximal efficacy in treating study-related pain. Local topical anesthetics such
366 as proparacaine (0.5%) are recommended for short term use with the understanding that
367 wound healing might be delayed on long term administration, which could increase the
368 hazard classification of a test substance. As noted with local topical anesthetics, pretreatment
369 analgesics could increase the hazard classification of test substances by inhibition of wound
370 healing. However, the efficacy of pretreatment with topical anesthetics for pain resolution
371 and the known complications of their use are sufficiently understood to warrant their
372 continued use for pain relief.

373 General anesthetics may be administered by injection or inhalation, and systemic analgesics
374 (e.g., buprenorphine) may be delivered via a topical patch system. Analgesia or anesthesia
375 depends on the specific drug used and may vary considerably within a single class.

376 Since 1984, the CPSC has recommended preapplication of tetracaine ophthalmic anesthetic
377 for all rabbit eye toxicity studies. Topical anesthetics can exaggerate chemically induced
378 ocular injury by decreasing ocular defenses (e.g., increased epithelial permeability, reduced
379 tearing, reduced blinking) and impairing wound healing. However, documented effects of
380 delayed wound healing are more pronounced with repeated exposure, rather than single use.

381 Post-treatment modalities include the use of systemic analgesics for relief of pain associated
382 with chemically induced lesions. Repeated use of topical anesthetics could exaggerate
383 chemically induced lesions by mechanisms previously mentioned, but pain relief should be
384 obligatory in animals with eye lesions.

385 Perhaps a more appropriate approach would be to administer pre-emptive analgesics before
386 the ocular insult, because these drugs are most effective at preventing pain, rather than as
387 therapeutic agents after the development of a lesion. Potentially useful agents include
388 narcotic analgesics (e.g., buprenorphine), NSAIDs (e.g., indomethacin, diclofenac,
389 flurbiprofen, ketorolac), and anxiolytics (e.g., acepromazine). New research should focus on
390 the evaluation of systemic analgesic agents, doses, and dose intervals to provide effective

391 analgesia. The effects of analgesics/anesthetics on hazard category classification should be
392 documented.

393 **Biomarkers for Severe/Irreversible Ocular Effects as Earlier Humane Endpoints**

394 Presenters for this session included Dr. William Stokes of the National Institute of
395 Environmental Health Sciences and Dr. Norbert Schrage of the Aachen Center of
396 Technology Transfer in Ophthalmology.

397 Public Health Service policy and U.S. Department of Agriculture (USDA) regulations on
398 pain and distress in laboratory animals state that more than momentary or light pain and
399 distress: 1) must be limited to that which is unavoidable for the conduct of scientifically
400 valuable research or testing; 2) must be conducted with appropriate pain relief medication
401 unless justified in writing by the principal investigator; and 3) will continue for only a
402 necessary amount of time. These regulations also state that animals suffering severe or
403 chronic pain or distress that cannot be relieved should be humanely killed after or, if
404 appropriate, during the procedure, and finally, that Institutional Animal Care and Use
405 Committees must ensure that the principal investigator complies with the requirements. The
406 majority of animals reported to the USDA that experience unrelieved pain and distress are
407 justified by regulatory testing requirements. Use of analgesics and tranquilizers for regulatory
408 purposes requires a determination that these agents do not interfere with a study. For this
409 reason, they are rarely used (EPA 1998, OECD 1987). Most regulatory agencies recommend
410 euthanasia for severe pain and distress or moribund conditions.

411 The Organization of Economic Co-operation and Development (OECD) has published a
412 guidance document on the recognition, assessment, and use of clinical signs as humane
413 endpoints for experimental animals used in safety assessment (OECD 2000). According to
414 this document, guiding principles for humane endpoints include: 1) designing studies to
415 minimize any pain, distress, or suffering, consistent with the scientific objective of the study,
416 2) sacrifice of animals at the earliest indication of severe pain and distress or impending
417 death, and severe pain, suffering, or death are to be avoided as endpoints, 3) termination of
418 animal studies once study objectives are achieved or when it is realized that these objectives
419 will not be achieved, 4) including knowledge about the test substance in the study design, 5)
420 defining in the protocol or standard operating procedure, conditions under which

421 interventions to alleviate pain and distress by humane killing should be made by authorized
422 personnel. Accordingly, humane endpoints recognized and accepted by current
423 Environmental Protection Agency (EPA 1996), European Union (EU) (EU 2001), and the
424 Globally Harmonized System (UN 2003) regulatory guidelines for ocular hazard assessment
425 include severe and enduring signs of pain or distress, or eye lesions considered to be
426 irreversible.

427 **Panel Discussion on Biomarkers for Severe/Irreversible Ocular Effects**

428 In an attempt to identify additional biomarkers to serve as humane endpoints, panelists
429 discussed early adverse responses predictive of ocular injury outcome in humans. Signs of
430 minor irritation that were cited included tearing, pain, conjunctival redness, fluorescein
431 stippling, loss of superficial wing cells (cells in the corneal epithelium with convex anterior
432 surfaces and concave posterior surfaces) observed using confocal microscopy, and epithelial
433 edema. Early predictive reactions include chemosis of the conjunctiva, blood vessel
434 occlusion, epithelial erosion (cornea and conjunctiva), necrosis demarcation, limbal necrosis,
435 or corneal edema. Intermediate reactions that are predictive of pain include conjunctival
436 necrosis, hyperemic revascularization, persistent epithelial erosion, ulceration, limbal
437 degeneration, conjunctival overgrowth, and corneal vascularization.

438 Currently, empirical ocular lesions predictive of maximal severity (severe irritant or
439 corrosive with irreversible effects including GHS Category I [UN 2003], EU Category R41
440 [EU 2001], or EPA Category I [EPA 1996]) that could be used routinely as humane
441 endpoints to terminate a study are: 1) endpoints currently accepted for study termination
442 (e.g., Draize corneal opacity score of 4); 2) vascularization of the corneal surface (i.e.,
443 pannus); 3) greater than 75% of the limbus destroyed; 4) area of fluorescein staining not
444 diminished over time and/or depth of injury increased over time; 5) lack of re-
445 epithelialization five days after application of the test substance; 6) extent of depth of injury
446 to the cornea (routinely using slit-lamp and fluorescein staining) where corneal ulceration
447 extends beyond superficial layers of the stroma.

448 The panel discussion suggested that additional endpoints might allow for early termination of
449 a study. These include destruction of the limbus and the relationship to re-epithelialization of
450 the cornea, and positive results in Shirmer's test (measures moisture content of the corneal

451 tear film). A positive result in Shirmer’s test would suggest that conjunctival redness is likely
452 to return to normal within 21 days.

453 Potential biomarkers suggesting that lesions would fully reverse were also discussed.

454 Panelists suggested that conjunctival redness present at day 7 would typically be expected to
455 fully reverse by day 21, and that a test could be terminated if the cornea is clear and no
456 inflammation is present at 48 hours using a slit-lamp examination.

457 Methods also were identified that were recommended for additional study to determine their
458 utility in producing humane endpoints. These included: 1) photodocumentation of ocular
459 injuries (gross and slit-lamp), 2) slit-lamp biomicroscopy with fluorescein or other vital dye
460 staining, 3) pachymetry measurements, 4) depth of injury measurements, 5) postmortem
461 observations (e.g., histopathology, live/dead cell assays using fresh excised tissue), 6) extent
462 and destruction of the limbus and relationship to re-epithelialization of the cornea, and 7)
463 altered tear production and lesion persistence. The Panelists noted that standardized
464 procedures with these methods are needed to facilitate the collection of data in a systematic
465 fashion.

466 **Conclusion and Recommendations**

467 This symposium provided a forum for the presentation and discussion of: 1) known and
468 putative mechanisms of ocular pain and distress in humans and animals; 2) treatment and
469 prevention of pain and distress; 3) impact of these treatments on regulatory testing
470 requirements; and 4) areas for future research. Ophthalmologists, academic scientists, federal
471 regulators, industrial toxicologists, and experts in the development and use of alternative
472 toxicological methods provided various perspectives on current use of specific treatments.
473 Importantly, specific treatments to alleviate pain and distress in animal models of ocular
474 toxicity required for the optimization and validation of alternative toxicological methods and
475 their impact on regulatory requirements were considered.

476 The primary conclusions of the experts who participated in this symposium were:

- 477 • Pain relief in animals used for ocular toxicity testing should be provided as a
478 pretreatment when there is reason to believe a painful response will be

- 479 produced (e.g., test substance produces pain in humans, solution is not iso-
480 osmotic or isotonic, pH is less than 6 or greater than 8, etc.).
- 481 • Clinical signs of pain in animals should be carefully observed (examples of
482 some of these signs are provided in **Table 2**) and the study terminated if
483 significant pain or distress is evident.
 - 484 • Combinations of general or topical anesthesia with pre-emptive systemic
485 analgesia should be used for maximal efficacy in treating study-related pain
486 on initial test article application.
 - 487 • Adverse responses likely to induce painful responses include minor reversible
488 effects (e.g., conjunctival redness and chemosis, hyperemic revascularization),
489 intermediate predictive effects (e.g., blood vessel occlusion, epithelial erosion
490 or ulceration, limbal degeneration), and severe irreversible effects (e.g.,
491 pannus, significant depth of injury, corneal opacity score of 4, etc.).
 - 492 • Additional biomarkers and techniques should be incorporated into *in vivo*
493 ocular testing to improve the prediction of the humane endpoints
494 (e.g., lack of re-epithelialization)

495

495 **Table 2 Clinical Signs and Biomarkers Indicative of Pain**

Sign/Biomarker
<ul style="list-style-type: none"> • Intermittent to repeated blinking and/or squinting¹ • Partial to complete eye closure • Repeated pawing or eye rubbing • Vocalization² • Conjunctival hyperemia and chemosis • Increased blood pressure, respiration, or heart rate • Electrophysiological responses measured in trigeminal ganglia

496 ¹ Under normal conditions, rabbits do not blink often (Wilhelmus 2001)497 ² Rarely occurs498 **Participants in the Symposium**499 **ICCVAM Ocular Toxicity Working Group**

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Appendix B: Draft Report
Effect of Topical Anesthetic Pretreatment on *In Vivo* Ocular Irritation Hazard Classification

Interagency Coordinating Committee on the Validation of Alternative Methods

National Toxicology Program Interagency Center for the Evaluation of Alternative Toxicological Methods

**National Institute of Environmental Health Sciences
National Institutes of Health
U.S. Public Health Service
Department of Health and Human Services**

February 2009

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1016

Executive Summary

1017 **Background**

1018 Accidental eye injury is the leading cause of visual impairment in the United States (U.S.
1019 Dept. of Labor Statistics [DOL] 2004). In 2002, injuries from chemicals and their products
1020 accounted for 16% of all eye injuries reported as the cause of days away from work f (DOL
1021 2004). Because not all employers are required to report such injuries, these numbers may
1022 underestimate the actual number of eye injuries. Based on emergency department reports for
1023 work-related eye injuries, the National Institute of Occupational Safety and Health (NIOSH)
1024 estimated that approximately 39,200 chemical-related eye injuries occurred in 1998 (NIOSH
1025 Work-related Injury Statistics, 2004).

1026 The ocular irritation or corrosion potential of substances to which humans may be exposed
1027 has been evaluated since 1944 using the Draize rabbit eye test (Draize et al. 1944). Due to the
1028 potential pain and distress that may occur in rabbits after application of a severely irritating
1029 or corrosive test substance, several approaches have been undertaken to revise the current *in*
1030 *vivo* test method protocol and testing scheme to decrease the likelihood of causing pain and
1031 distress. For example, a weight-of-evidence approach based on all available information
1032 (e.g., pH values, dermal corrosivity information, structure-activity relationship data) has been
1033 used to classify substances as severely irritating or corrosive prior to *in vivo* testing.
1034 However, despite these efforts, some substances that are tested in rabbits may cause pain and
1035 distress. Therefore, additional refinements to the *in vivo* test method have been proposed,
1036 which include the use of a topical ocular anesthetic prior to test substance administration in
1037 the rabbit eye test. This report focuses on results of an evaluation of the effects of
1038 pretreatment with the topical anesthetic tetracaine hydrochloride (0.5% w/v) on the ocular
1039 irritancy potential of 97 formulations.

1040 **Database Used for the Evaluation**

1041 Product Safety Laboratories provided *in vivo* rabbit eye test scores for all observation days
1042 for 97 formulations, together with information about testing conditions (e.g., concentration of
1043 formulation tested, amount tested). Due to confidentiality requirements, the compositions of
1044 the tested formulations were unknown for the purposes of this evaluation.

1045 Test Method Protocol

1046 The formulations were tested in either 3 or 6 rabbits. Sixteen substances were tested in
1047 6 rabbit studies (n=96 rabbits), and 81 substances were tested in three rabbit studies (n=243
1048 rabbits). *In vivo* testing was conducted in accordance with the U.S. Environmental Protection
1049 Agency (EPA) guideline on acute eye irritation testing (EPA 1998). Rabbits were tested
1050 sequentially, with the first tested rabbit not receiving anesthesia. If any of the subsequently
1051 tested rabbits displayed signs of pain or distress after test article application (e.g.,
1052 vocalization, pawing at the treated eye), the remaining rabbits were pretreated with 0.5%
1053 (w/v) tetracaine hydrochloride ophthalmic solution. Two drops of the anesthetic were placed
1054 directly on the cornea in each rabbit eye between 30 seconds and approximately 2 minutes
1055 prior to instillation of test substance. The conduct of the remainder of the test method
1056 protocol was identical to the protocol described in the EPA guideline on acute eye irritation
1057 testing (EPA 1998).

1058 Eyes were evaluated at predetermined intervals (e.g., 1 hour and 1, 2, 3, 7, 14, and 21 days
1059 after test substance instillation) for development of irritation and/or corrosion. If eye
1060 irritation was considered irreversible (e.g., corneal opacity and/or conjunctival irritation was
1061 considered severe), the study was terminated. The degree of irritation was scored using the
1062 Draize irritation scale. The observation period was at least 72 hours and not longer than 21
1063 days to allow for evaluation of reversal of observed effects.

1064 Results: Impact of Topical Anesthetic Pretreatment on Regulatory Irritancy
1065 Classification

1066 Each formulation tested was assessed to determine if the average irritancy response for the
1067 rabbits pretreated with topical anesthesia was more severe or less severe than that observed
1068 for the rabbits not pretreated with topical anesthesia. Rabbits pretreated with topical
1069 anesthesia tended to produce more severe responses than rabbits that were not pretreated with
1070 topical anesthesia for all three regulatory hazard classification schemes. However, none of
1071 the observed differences were statistically significant.

1072 An additional analysis was conducted to evaluate the variability among rabbit responses,
1073 within a given formulation, when topical anesthesia pretreatment was used as a criterion. For
1074 most of the formulations, there was no difference in rabbit irritancy classifications between

1075 rabbits pretreated with topical anesthesia and those that were not pretreated. For all the
1076 evaluated regulatory hazard classifications, there appeared to be better agreement in rabbit
1077 responses when rabbits that were not pretreated with anesthesia were compared to those that
1078 were pretreated with anesthesia. However, none of the observed differences were statistically
1079 significant.

1080 **Results: Impact of Topical Anesthetic on the Number of Days Required for an Ocular**
1081 **Lesion to Clear**

1082 Each formulation tested was assessed to determine if the number of days required for a lesion
1083 to reverse for animals pretreated with topical anesthesia was different than animals that were
1084 not pretreated with topical anesthesia. None of the differences observed in the day-to-
1085 clearing evaluation (when topically anesthetized rabbits were compared to nonanesthetized
1086 rabbits) were statistically significant. The largest observed difference was for opacity
1087 clearing day, which tended to be slightly greater in the rabbits pretreated with topical
1088 anesthesia when compared to those that were not pretreated. However, this difference (33 vs.
1089 22) was not statistically significant. Corneal opacity was the endpoint with the largest
1090 difference in number of days until clearing. Although not statistically significant either, the
1091 time to clear for corneal lesions in rabbits pretreated with topical anesthesia was slightly
1092 longer than in rabbits that were not pretreated.

1093 **Summary**

1094 For most of the formulations tested, topical anesthetic pretreatment had no impact on (1) the
1095 hazard classification severity category of observed ocular irritation, (2) the variability in
1096 rabbit ocular irritation responses, or (3) the number of days required for an ocular lesion to
1097 clear. When a difference in ocular irritation was observed, the rabbits pretreated with topical
1098 anesthesia more frequently exhibited a more severe response than was observed for rabbits
1099 that were not pretreated. However, none of the observed differences were statistically
1100 significant. The observed differences occurred in both directions (increasing and decreasing
1101 the level of irritancy), which suggests a relation to the inherent variability of the rabbit
1102 response rather than to topical anesthetic pretreatment.

1103 These results indicate that topical pretreatment with 0.5% (w/v) tetracaine hydrochloride
1104 ophthalmic solution had no significant impact on the variability in rabbit responses to

1105 formulations or the number of days required for an ocular lesion to clear. The topical
1106 anesthesia pretreatment also did not significantly affect the irritancy classification for the
1107 United Nations Globally Harmonised System of Classification and Labelling, EPA, and
1108 European Union classification systems.

1109 **1.0 Introduction**

1110 Accidental eye injury is the leading cause of visual impairment in the United States (U.S.
1111 Dept. of Labor [DOL] 2004). In 2002, injuries from chemicals and their products accounted
1112 for 16% of all eye injuries reported as the cause of days away from work for employees
1113 (DOL 2004). Because not all employers are required to report such injuries, these numbers
1114 may underestimate the actual number of eye injuries. Based on emergency department
1115 reports for work related eye injuries, the National Institute of Occupational Safety and Health
1116 (NIOSH) estimated that approximately 39,200 chemical-related eye injuries occurred in 1998
1117 (NIOSH, 2004).

1118 The ocular irritation or corrosion potential of substances to which humans may be exposed
1119 has been evaluated since 1944 using the Draize rabbit eye test (Draize et al. 1944). Several
1120 approaches have been undertaken to revise the current *in vivo* test method protocol and
1121 testing scheme to decrease the likelihood of potential pain and distress in rabbits during
1122 instillation of an irritating test substance. For example, a weight-of-evidence approach has
1123 been used to eliminate severely irritating or corrosive substances prior to *in vivo* testing.
1124 Criteria that may be used to identify and classify substances as ocular corrosives or severe
1125 irritants prior to *in vivo* testing include high or low pH values ($2 < \text{pH} < 11.5$), dermal
1126 corrosivity, and structure-activity relationship studies that indicate corrosive properties.
1127 However, despite these efforts, some substances that are tested *in vivo* are likely to cause
1128 pain and distress in the rabbit. Therefore, additional refinements to the *in vivo* test method
1129 have been proposed, including the use of a topical ocular anesthetic prior to test substance
1130 administration.

1131 Previous studies have shown that the efficacy of topical ocular anesthetics can be dependent
1132 upon a variety of factors including, but not limited to, the anesthetic used, the anesthetic
1133 dose used, the application procedure, and the species tested (Ulsamer et al. 1977; Heywood
1134 et al 1978; Johnson, 1980; Anonymous, 1981; Walberg, 1983; Rowan and Goldberg, 1985;
1135 Arthur et al. 1986; Durham et al. 1992; Seabaugh et al. 1993). Commonly evaluated topical
1136 anesthetics include proparacaine, tetracaine, butacaine, and amethocaine.

1137 In 1986, the Modified Ocular Safety Testing Task Force of the Pharmacology and
1138 Toxicology Committee of the Cosmetic, Toiletry, and Fragrance Association, Inc., evaluated

1139 proparacaine and tetracaine (both tested at 0.5% (w/v)) for their potential to increase or
1140 decrease the irritancy of four test substances. Results showed that neither topical anesthetic
1141 had a significant effect on the observed irritancy of substances tested but noted a trend of
1142 increased irritancy in anesthetized eyes (Arthur et al. 1986). Heywood and James stated that
1143 0.5% proparacaine produced no statistically significant difference between the anesthetized
1144 and nonanesthetized corneas when 10% sodium lauryl sulfate was used as the irritant.

1145 In 1991, an *ad hoc* committee of the Interagency Regulatory Alternatives Group (IRAG)
1146 organized the workshop Updating Eye Irritation Methods: Use of Ophthalmic Topical
1147 Anesthetics to evaluate the use of anesthetics in eye irritation testing. The workshop
1148 indicated that the commonly used anesthetics tetracaine (0.5-5%) and proparacaine
1149 (0.1-0.5%) produced an almost immediate anesthetic effect lasting up to 20 minutes. These
1150 anesthetics eliminated local pain and touch sensation but increased ocular permeability,
1151 reduced tear volume, reduced blink frequency, and delayed wound healing (Seabaugh et al.
1152 1993).

1153 Studies by Walberg (Walberg 1983; Rowan and Goldberg 1985) suggested that use of
1154 tetracaine hydrochloride (0.5%, two drops on the eye 30 seconds before test substance
1155 application) interfered with the irritant response and yielded data that were not reliable.
1156 Comparatively, other studies indicated that two doses of tetracaine (10 minutes apart) were
1157 effective in abolishing pain and did not interfere with the irritant response (Walberg 1983;
1158 Anonymous 1981).

1159 Ulsamer and colleagues reported that when one eye was pretreated with 0.1 mL of 2%
1160 butacaine sulfate and the other eye was not, the mean corneal opacity scores significantly
1161 differed in 14% (4/29) of the comparisons made between eyes. In all cases, the anesthetized
1162 eye had a higher mean corneal opacity score (Ulsamer et al. 1977). Johnson described an *in*
1163 *vivo* evaluation of 31 unidentified substances in which, if the first tested rabbit showed
1164 evidence of pain (e.g., eye closure), then the remaining rabbits were pretreated with a topical
1165 anesthetic (amethocaine hydrochloride) prior to test substance application (Johnson 1980).
1166 The results showed that the level of eye irritation for 14 substances was equivalent between
1167 anesthetized and nonanaesthetized rabbits. Of the remaining 17 test substances, the level of
1168 eye irritation was greater in anesthetized rabbits in all cases.

1169 Studies also have shown that topical anesthetics can alter ocular physiology (Seabaugh et al.
1170 1993; Rowan and Goldberg, 1985; Durham et al. 1992). Local effects of topical anesthetics
1171 include but are not limited to increased permeability of the corneal epithelium, corneal
1172 epithelial cell sloughing, decreased lacrimation, and alteration of tear film production. Alone
1173 or in combination, these effects may influence the irritancy classification of the tested
1174 substance.

1175 The present evaluation focuses on the effect of topical application of 0.5% (w/v) tetracaine
1176 hydrochloride on the irritancy potential of 97 formulations. The impact of the anesthetic on
1177 irritancy scores, agreement in irritancy classifications between pretreated and untreated
1178 rabbits tested with the same formulation, and on the days-to-clearing of ocular lesions were
1179 evaluated. Irritancy classifications were assigned according to three hazard classification
1180 schemes that are used or proposed for future use in the future for regulatory hazard
1181 classification and labeling; the United Nations Globally Harmonized System for
1182 Classification and Labelling (GHS) (UN 2003), the U.S. Environmental Protection Agency
1183 (EPA 1996) classification scheme, and the European Union (EU 2001) classification scheme.

1184 **2.0 Materials and Methods**

1185 **2.1 Database**

1186 Product Safety Laboratories (Dayton, NJ) provided *in vivo* rabbit eye test scores in tabular
1187 form for all observation days for 97 formulations, together with information about testing
1188 conditions (e.g., concentration of formulation tested, amount tested). Due to confidentiality
1189 requirements, the compositions of the tested formulations were unknown during this
1190 evaluation.

1191 **2.2 In Vivo Test Method Protocol**

1192 The formulations were tested in either 3 or 6 rabbits. Sixteen substances were tested in six
1193 rabbit studies (n=96 rabbits), and 81 substances were tested in three rabbit studies
1194 (n=243 rabbits). *In vivo* testing was conducted in accordance with the EPA guideline on
1195 acute eye irritation testing (EPA 1998). Briefly, formulations were applied in a single dose to
1196 one eye of a rabbit with the other eye serving as a control. Eyes were evaluated for
1197 development of irritation and/or corrosion at predetermined intervals (e.g., 1 hour and 1, 2, 3,
1198 7, 14, and 21 days after test substance instillation). If eye irritation was considered

1199 irreversible (e.g., corneal opacity and/or conjunctival irritation is considered severe), the
1200 study was terminated. The degree of irritation was scored using the Draize irritation scale
1201 (Draize et al. 1944). The observation period was at least 72 hours and not longer than 21 days
1202 to allow for evaluation of reversal of observed effects.

1203 Anesthetic pretreatment was provided to rabbits in a protocol similar to the one described by
1204 Johnson (Durham et al. 1992). Rabbits were tested sequentially, with the first tested rabbit
1205 not receiving anesthesia. If any of the subsequently tested rabbits displayed signs of pain or
1206 distress after test article application (e.g., vocalization, pawing at the treated eye), the
1207 remaining rabbits were pretreated with 0.5% (w/v) tetracaine hydrochloride ophthalmic
1208 solution (Bausch & Lomb, Tampa, FL; stored at ambient laboratory temperature and
1209 humidity). Two drops of the anesthetic were placed directly on the cornea in each rabbit eye
1210 between 30 seconds and approximately 2 minutes before instillation of test substance. The
1211 remainder of the test method protocol was conducted exactly as described in the protocol
1212 described in the EPA guideline on acute eye irritation testing (EPA 1998).

1213 All studies were conducted in accordance with Good Laboratory Practice guidelines (EPA
1214 2005a, 2005b; FDA 2006).

1215 **2.3 Irritancy Classification of Test Substances**

1216 As noted above, the *in vivo* rabbit eye database used to conduct this analysis included studies
1217 that were conducted in 3 or 6 rabbits. However, some of the *in vivo* classification systems
1218 used in this analysis (see below) were intended for studies using 3 or fewer rabbits. Thus, to
1219 maximize the amount of data available for the evaluation, the decision criteria for each
1220 classification system were expanded to include studies that used more than 3 rabbits.

1221 All regulatory systems require eye lesions to be scored using the Draize scoring system
1222 (Draize et al. 1944). In order for a formulation to be included in this evaluation, the following
1223 criteria must have been fulfilled:

- 1224 • A volume of 0.1 mL for liquids, solids, pastes, or particulates (with a weight of
1225 not more than 0.1 g) was tested in each rabbit.
- 1226 • Observations of the eye were recorded at least 24, 48, and 72 hours after test
1227 substance application if no severe effect was observed.

- 1228 • Observations of the eye were made until reversibility was assessed (i.e., lesions
1229 were cleared, as defined by the hazard classification definition) or until 21 days
1230 had passed. Results from a study terminated early were included if the rationale
1231 for the early termination was documented.

1232 If any of the above criteria were not fulfilled, the data were not used for the analysis.

1233 **2.4 Hazard Classification Systems**

1234 Three regulatory hazard classification systems were used for evaluation of the data. The
1235 criteria for ocular irritancy classification required by each of these systems is provided
1236 below.

1237 **2.4.1 United Nations Globally Harmonized System for Classification and Labelling**

1238 The classification of substances according to the GHS classification system was conducted
1239 sequentially. Initially each rabbit tested was classified i one of four categories (Category 1,
1240 Category 2A, Category 2B, and Not Classified) based on the criteria outlined in **Table 2-1**.

1241
1242**Table 2-1 Criteria for Classification of Rabbits According to the GHS Classification System**

GHS Category	Rabbit Criteria Used for Classification
Category 1	<u>Group A¹</u> : - Effects in the cornea, iris, or conjunctiva that were not expected to reverse or did not fully reverse ² within the observation period of 21 days, or - A corneal opacity score of 4 on the Draize scoring scale (Draize et al. 1944) at any time during the test <u>Group B¹</u> : - Rabbit with mean scores (average of the scores on Days 1, 2, and 3) for opacity ≥ 3 and/or iritis ≥ 1.5
Category 2A	- Rabbit with mean scores (rabbit values are averaged across observation Days 1, 2, and 3) for one of more of the following: Iritis ≥ 1 but < 1.5 Corneal opacity ≥ 1 but < 3 Redness ≥ 2 Chemosis ≥ 2 and the effects fully reverse within 21 days
Category 2B	- Rabbit with mean scores (rabbit values are averaged across observation Days 1, 2, and 3) for one of more of the following: Iritis ≥ 1 but < 1.5 Corneal opacity ≥ 1 but < 3 Redness ≥ 2 Chemosis ≥ 2 and the effect fully reversed within 7 days
Not Classified	Rabbit mean scores fall below threshold values for Category 1, 2A, and 2B

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Abbreviation: GHS = United Nations Globally Harmonized System

¹“Group A” and “Group B” designations are internal designations used for classification purposes; they are not GHS-defined designations.²Full reversal of the effects was defined as corneal opacity, iritis, redness, and chemosis =0.1247
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After each result was categorized, the ocular irritancy hazard classification was determined for each substance. As shown in **Table 2-2**, substance classification depended on the proportion of tests that produced the same response. If a substance was tested in more than 3 rabbits, decision criteria were modified so that the proportionality needed for classification was maintained (e.g., 1 out of 3 or 2 out of 6 rabbits were required for classification for most categories). However, in some cases, additional classification rules were necessary to include the available data (which are distinguished by italicized text in **Table 2-2**).

1254
1255**Table 2-2 Criteria for Classification of Substances According to the GHS Classification System, Listed in Order of Decreasing Severity**

GHS Category	Criteria Necessary for Substance Classification
<i>Category 1</i>	At least 1 of 3 rabbits or 2 of 6 rabbits classified as Category 1, Group A ¹ <i>One of 6 rabbits classified as Category 1, Group A and at least 1 of 6 rabbits classified as Category 1, Group B¹</i> At least 2 of 3 rabbits or 4 of 6 rabbits classified as Category 1, Group B ¹
Category 2A	1. At least 2 of 3 rabbits or 4 of 6 rabbits classified as Category 2A 2. <i>One of 3 (2 of 6) rabbits classified as Category 2A and 1 of 3 (2 of 6) rabbits classified as Category 2B</i>
Category 2B	At least 2 of 3 rabbits or 4 of 6 rabbits classified as Category 2B
Not Classified	At least 2 of 3 rabbits or 4 of 6 rabbits classified as Not Classified

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Abbreviations: GHS = United Nations Globally Harmonized System

Italicized text indicates rules that were developed to include additional data.

¹“Group A” and “Group B” designations are internal designations used for classification purposes; they are not GHS-defined designations.1260
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If an unequivocal substance classification could not be made due to the response pattern of the tested rabbits for a substance (e.g., 1 rabbit classified as Category 1, Group B; 2 rabbits classified as Category 2B; 3 rabbits classified as Not Classified), the data were excluded.

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2.4.2 U.S. Environmental Protection Agency1264
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The classification of substances according to the EPA classification system was conducted sequentially. Initially each rabbit was classified in one of four categories (Category I, II, III, or IV) (Table 2-3).

1267
1268**Table 2-3 Criteria for Ocular Hazard Classification of Rabbits According to the EPA Classification System, Listed in Order of Decreasing Severity**

EPA Category	Criteria for Rabbit Classification
Category I	- Corrosive, corneal involvement or irritation (iris or cornea score ≥ 1 or redness or chemosis ≥ 2) persisting more than 21 days or - Corneal effects that are not expected to reverse by 21 days
Category II	- Corneal involvement or irritation clearing ¹ in 8 to 21 days
Category III	- Corneal involvement or irritation clearing in 7 days or less
Category IV	- Minimal or no effects clearing in less than 24 hours

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Abbreviation: EPA = U.S. Environmental Protection Agency

¹For the purposes of this analysis, clearing was defined as iritis or cornea score < 1 and redness or chemosis score < 2 .1271
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Substance classification depended upon the most severe category observed among the tested rabbits.

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2.4.3 European Union1274
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Substance classification according to the EU classification system (Table 2-4) was conducted sequentially. Average Draize scores were used for classification of substances in the EU system; calculations depended on the number of rabbits tested in a study. For studies

1277 therein which 3 rabbits were tested, the average Draize scores (over observation Days 1, 2,
1278 and 3) for each endpoint were calculated for each rabbit. For studies in which more than
1279 3 rabbits were tested, the average Draize scores (over observation Days 1, 2, and 3) for each
1280 endpoint was calculated for all tested rabbits. The criteria used for substance classification
1281 are provided in Table 2-4.

1282 **2.5 Analysis**

1283 For each of the 97 formulations evaluated, the impact of the anesthesia was assessed based
1284 on (1) the severity of the irritancy and (2) the number of days necessary for the lesion to
1285 clear,. The formulations were then classified into one of three categories: (1) anesthesia
1286 increased or worsened the observed variable, (2) anesthesia decreased or lessened the
1287 observed variable, or (3) anesthesia did not affect the observed variable. These relative
1288 frequencies of observed variables that increased/worsened and those that decreased/lessened
1289 were then compared by a sign test (Siegel and Castellan, 1956) to assess statistical
1290 significance of the anesthesia effect.

1291
1292**Table 2-4 Criteria for Classification of Substances According to the EU Classification System, Listed in Order of Decreasing Severity**

EU Category	Three Rabbits Tested	Greater than Three Rabbits Tested
R41	<ol style="list-style-type: none"> Two or more rabbits with the following average Draize scores over Days 1, 2, and 3: Opacity ≥ 3 Iritis =2 At least 1 rabbit (on Day 21) in which the effect has not reversed¹ At least 1 rabbit (when study is terminated after Day 14 and before Day 21) with Opacity ≥ 3 or Iritis =2 At least 1 rabbit with any of the following noted effects: (a) Corneal perforation or ulceration (b) Blood in the anterior chamber of the eye (c) Opacity = 4 for 48 hours (d) Absence of light reflex for 72 hours (e) Ulceration of the conjunctival membrane (f) Necrosis of the conjunctivae or nictitating membrane (g) Sloughing 	<ol style="list-style-type: none"> The following overall mean rabbit Draize scores over Days 1, 2, and 3: Opacity ≥ 3 or Iritis >1.5 At least 2 rabbits (on Day 21) in which the effect has not reversed At least 2 rabbits (when study is terminated after Day 14 and before Day 21) with Opacity ≥ 3 or Iritis =2 At least 1 rabbit with any of the following noted effects: (a) Corneal perforation or ulceration (b) Blood in the anterior chamber of the eye (c) Opacity = 4 for 48 hours (d) Absence of light reflex for 72 hours (e) Ulceration of the conjunctival membrane (f) Necrosis of the conjunctivae or nictitating membrane (g) Sloughing
R36	Two or more rabbits with the following average Draize scores over Days 1, 2, and 3: $2 \leq \text{Opacity} < 3$ $1 \leq \text{Iritis} < 2$ $\text{Redness} \geq 2.5$ $\text{Chemosis} \geq 2$	The following overall mean rabbit Draize scores over Days 1, 2, and 3: $2 \leq \text{Opacity} < 3$ $1 \leq \text{Iritis} < 1.5$ $\text{Redness} \geq 2.5$ $\text{Chemosis} \geq 2$
Not Labeled	Substance cannot be classified as R41 or R36	Substance cannot be classified as R41 or R36

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Abbreviation: EU = European Union

¹Full reversal of the effects was defined as corneal opacity, chemosis, redness, or iritis =0.

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3.0 Results

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3.1 Classification of Formulations

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A subset of the rabbits could not be classified based on the GHS, EPA, or EU systems

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because the criteria described in the Materials and Methods section were not fulfilled. Based

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on these criteria, 25 rabbits (8 not pretreated and 17 pretreated with anesthesia) could not be

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classified using the GHS classification system. For the EU and EPA classification systems,

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27 rabbits (9 not pretreated and 18 pretreated with anesthesia) and 23 rabbits (6 not

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pretreated and 17 pretreated with anesthesia) could not be classified, respectively.

1303 Based on the above results, a subset of formulations could not be used to compare the effects
 1304 of anesthesia on irritancy classification due to insufficient animal response data (i.e., irritancy
 1305 data for anesthetized and nonanesthetized rabbits treated with the same formulation were
 1306 unavailable). In the present database, nine formulations were excluded from the GHS and EU
 1307 classification system evaluations, and seven formulations were excluded from the EPA
 1308 classification system evaluation (see **Table 3-1**).

1309 **3.2 Effect on Irritancy Classification**

1310 Each formulation tested was assessed to determine if the average irritancy response for the
 1311 animals pretreated with tetracaine hydrochloride was different (i.e., more or less severe) than
 1312 for the animals not pretreated with tetracaine hydrochloride.

1313 As shown in **Table 3-1**, for all three hazard classification schemes, rabbits pretreated with
 1314 anesthesia tended to produce more severe responses than rabbits that were not pretreated with
 1315 anesthesia. However, none of the observed differences were statistically significant. The
 1316 greatest difference was observed in the GHS classification scheme, in which 20 formulations
 1317 produced a more severe average response in the pretreated rabbits, while 13 formulations
 1318 produced a more severe average response in the rabbits that were not pretreated with
 1319 tetracaine hydrochloride.

1320 **Table 3-1 Effect of Anesthesia Pretreatment on Irritancy Classification Response**

Direction of Response	GHS	EU	EPA
More severe average response in anesthetized animals	20 ¹	17	22
Less severe average response in anesthetized animals	13	11	16
No difference in average response between anesthetized and nonanesthetized animals	55	60	52
Number of formulations that could not be used because there was insufficient data ²	9	9	7
Total Number of Formulations	97	97	97

1321 Abbreviations: EPA = U.S. Environmental Protection Agency; EU = European Union; GHS = United Nations Globally
 1322 Harmonized System

1323 ¹Number represents the number of formulations identified with the noted criteria.

1324 ²Some formulations and the animals tested with that formulation could not be used for this evaluation because there was
 1325 insufficient animal data with which to compare anesthetized and nonanesthetized animals.

1326 Of the substances that elicited a more or less severe response in rabbits pretreated with
 1327 tetracaine hydrochloride, only five formulations were shown to differ by more than two ocular
 1328 hazard classification categories for at least one of the hazard classification systems evaluated

1329 **(Table 3-2)**. There was no consistent pattern regarding whether the anesthesia played a role
1330 in this variability of response. In some cases, the animals with anesthesia clearly produced a
1331 more severe response than those animals without anesthesia, while for other chemicals an
1332 opposite trend was seen **(Table 3-2)**.

1333 **Table 3-3** shows the distributions of individual rabbit responses for different severity
1334 classifications used for each regulatory hazard classification system. The results collapse data
1335 over different formulations and, therefore, preclude a formal statistical analysis. However,
1336 the data in this table support the results presented in **Table 3-1** (i.e., rabbits pretreated with
1337 anesthesia tend to produce more severe responses than rabbits that were not pretreated with
1338 anesthesia).

1339 **Table 3-2 Animal Classifications for Substances with Differences of at Least Two Hazard Classification Categories**

Substance Code	Animal Number	Pretreated	Animal GHS Classification	Overall GHS Classification	Animal EU Classification	Overall EU Classification	Animal EPA Classification	Overall EPA Classification
10640	1	NO	Cat2A	Category 2A	R36	R36	Category II	Category I
10640	2	NO	Cat2A		R36		Category II	
10640	3	NO	Cat 1, Group A ¹		R41		Category I	
10640	4	YES	Cat2A		R36		Category III	
10640	5	YES	Cat2B		R36		Category III	
10640	6	YES	Not Classified		Not Labeled		Category III	
12422	1	NO	Cat2B	Category 1	R36	R41	Category III	Category I
12422	2	YES	Cat2B		R36		Category III	
12422	3	YES	Cat 1, Group A		R41		Category I	
12483	1	NO	Cat2A	Category 1	R36	R41	Category II	Category I
12483	2	NO	Cat 1, Group A		R41		Category I	
12483	3	YES	Cat2B		Not Labeled		Category III	
13375	1	NO	Cat2B	Category 1	Not Labeled	R41	Category III	Category I
13375	2	YES	Cat 1, Group A		R41		Category I	
13375	3	YES	Cat 1, Group A		R41		Category I	
13381	1	NO	Cat 1, Group A	Category 1	R41	R41	Category I	Category I
13381	2	YES	Cat2A		R36		Category II	
13381	3	YES	Cat2A		R36		Category III	

1340 Abbreviations: Cat = category; EPA = U.S. Environmental Protection Agency; EU = European Union; GHS = United Nations Globally Harmonized System

1341 ¹“Group A” is an internal designation used for classification purposes; it is not a GHS-defined designation (see **Table 2-4** for additional details).

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1342 **Table 3-3 Distribution of Rabbits Among Hazard Classification Irritancy Categories**

GHS				EU				EPA			
Classification Category	Number of Rabbits	Anesthesia Pretreatment		Classification Category	Number of Rabbits	Anesthesia Pretreatment		Classification Category	Number of Rabbits	Anesthesia Pretreatment	
		No	Yes			No	Yes			No	Yes
Category 1	36	13 ¹ (10.9%)	27 (13.8%)	R41	40	13 (11.0%)	27 (13.9%)	Category I	36	12 (9.9%)	24 (12.3%)
Category 2A	72	27 (22.7%)	45 (23.1%)	R36	101	35 (29.7%)	66 (34.0%)	Category II	63	23 (19.0%)	40 (20.5%)
Category 2B	79	31 (26.1%)	48 (24.6%)	NL	171	70 (59.3%)	101 (52.1%)	Category III	161	67 (55.4%)	94 (48.2%)
Not Classified	123	48 (40.3%)	75 (38.5%)					Category IV	56	19 (15.7%)	37 (19.0%)
Total	314	119	195	Total	312	118	194	Total	316	121	195
SCNM	25	8	17	SCNM	27	9	18	SCNM	23	6	17
Overall Total	339	127	212	Overall Total	339	127	212	Overall Total	339	127	212

1343 Abbreviations: EPA = U.S. Environmental Protection Agency; EU = European Union; GHS = United Nations Globally Harmonized System; NL = Not labeled; SCNM = Study
 1344 criteria not met

1345 ¹Number represents the number of rabbits identified with the noted severity classification. The number in parentheses represents the percentage of rabbits based on the total
 1346 number of classifiable rabbits (“Total” row).

1347 An additional analysis used anesthesia pretreatment as a criterion to evaluate the variability
 1348 among animals within a given formulation. For most of the formulations, irritancy
 1349 classifications for rabbits pretreated with tetracaine hydrochloride did not differ from those of
 1350 rabbits not pretreated (**Table 3-4**). Interestingly, for all these classification systems
 1351 (especially the EU system), the agreement in irritancy response between rabbits was better
 1352 when the anesthesia pretreatments were different (EU = 18 substances) than in those in which
 1353 the anesthesia pretreatments were the same, regardless of whether or not an anesthetic was
 1354 used (EU =10 substances). However, none of the observed differences were statistically
 1355 significant.

1356 **Table 3-4 Effect of Anesthesia Pretreatment on Agreement of Irritancy Classification**
 1357 **Response**

Agreement of Response	GHS	EU	EPA
Better agreement in irritancy response among rabbits with matching pretreatment (either anesthesia or no anesthesia)	16 ¹	10	17
Better agreement in irritancy response among rabbits without matching pretreatment	17	18	20
No difference between matched and unmatched pretreatment	55	60	53
Number of formulations that could not be used because there was insufficient data ²	9	9	7
Total Number of Formulations	97	97	97

1358 Abbreviations: EPA = U.S. Environmental Protection Agency; EU = European Union; GHS = United Nations Globally
 1359 Harmonized System

1360 ¹Number represents the number of formulations identified with the noted criteria.

1361 ²Some formulations, and the animals tested with that formulation, could not be used for this evaluation because there
 1362 was insufficient animal data with which to compare anesthetized and nonanesthetized animals.

1363 3.3 Effect on Day of Lesion Clearing

1364 Since regulatory classifications rely in part on the day all ocular lesions reverse, we evaluated
 1365 whether pretreatment with tetracaine hydrochloride lengthened or shortened the number of
 1366 days required for lesion clearing. Based on the available data, when anesthetized rabbits were
 1367 compared to nonanesthetized rabbits, none of the differences observed in the day-to-clearing
 1368 evaluation were statistically significant (**Table 3-5**). The largest difference observed was for
 1369 opacity clearing time, which tended to be slightly greater in the rabbits pretreated with
 1370 tetracaine hydrochloride than in those that were not pretreated. However, this difference
 1371 (33 vs. 22) is not significant by a sign test ($p < 0.10$).

1372 **Table 3-5 Effect of Anesthesia Pretreatment on Day of Clearing of Ocular Lesions**

	Opacity Clearing	Iris Clearing	Redness Clearing (EPA)¹	Redness Clearing (EU/GHS)¹	Chemosis Clearing (EPA)¹	Chemosis Clearing (EU/EPA)¹
Longer clearing time, on average, for anesthetized animals versus nonanesthetized animals	33 ²	28	30	33	24	22
Shorter clearing time, on average, for anesthetized animals versus nonanesthetized animals	22	22	30	29	25	29
No difference in clearing time on average between anesthetized and nonanesthetized animals	27	37	32	24	43	39
Number of formulations that could not be used because there was insufficient data ³	15	10	5	11	5	7
Total Number of Formulations	97	97	97	97	97	97

1373 Abbreviations: EPA = U.S. Environmental Protection Agency; EU = European Union; GHS = United Nations Globally
 1374 Harmonized System

1375 ¹Different analyses were conducted for the EPA classification system than for the EU and GHS classification system
 1376 because the day of clearing is defined differently. Clearing for the EPA is defined as a score of 0 or 1, while clearing for
 1377 the GHS and EU classification systems is defined as a score of 0.

1378 ²Number represents the number of formulations identified with the noted criteria.

1379 ³Some formulations, and the animals tested with that formulation, could not be used for this evaluation because there was
 1380 insufficient animal data with which to compare anesthetized and nonanesthetized animals.

1381 **Table 3-6** provides a comparison of the number of animals for each clearing day evaluated
 1382 for the corneal opacity endpoint. The data show that, overall, the time for corneal lesions in
 1383 rabbits pretreated with tetracaine hydrochloride was slightly longer than in rabbits that were
 1384 not pretreated with tetracaine hydrochloride.

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1387**Table 3-6 Distribution of Rabbits (With and Without Anesthesia Pretreatment), Based on Clearing Day for Corneal Opacity Lesions**

Clearing Day for Opacity Lesion	Number of Rabbits Not Pretreated with Anesthesia	Number of Rabbits Pretreated with Anesthesia
>21 ¹	11 (9.2%)	19 (9.9%) ²
21	6 (5.0%)	5 (2.6%)
14	4 (3.3%)	19 (9.9%)
10	12 (10.0%)	18 (9.4%)
7	15 (12.5%)	25 (13.0%)
4	9 (7.5%)	13 (6.8%)
3	11 (9.2%)	22 (11.5%)
2	4 (3.3%)	9 (4.7%)
1	0 (0.0%)	2 (1.0%)
0 ³	48 (40.0%)	60 (31.3%)
No Clearing ⁴	7	20
Total Number of Rabbits	127	212

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1392¹Lesion was present on last day of observation period (21 days).²Percentage represents the number of animals for the noted clearing day per the total number of usable animals (192 for the number of animals pretreated with anesthesia, and 120 for the number of animals not pretreated with anesthesia).³No lesions were observed at any time points evaluated.⁴These experiments were terminated prior to clearing of lesions; therefore, the data could not be used in the evaluation.

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4.0 Discussion

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Efforts increasingly have focused on refining the current *in vivo* Draize rabbit eye test method protocol to reduce the level of pain and distress experienced by rabbits when test substances are placed in the eye. One area that has been reviewed extensively has been the use of topical anesthetics prior to administration of a test substance. While it is generally agreed that the application of a topical anesthetic will likely decrease the pain perceived by a rabbit in the early stages of the *in vivo* eye irritation test, there are competing concerns that topical anesthetics may alter ocular physiology and thus modify the irritation response observed.

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Overall, previous studies provide conflicting results on the impact of topical ocular anesthetics on ocular irritation and physiology. While some studies indicate that topical anesthetics do not interfere with the irritation response (Ulsamer et al. 1977; Heywood and James 1978; Anonymous 1981; Arthur et al. 1986; Seabaugh et al. 1993), others state that there is a trend (although not statistically significant) of increased irritancy in anesthetized eyes (Johnson 1980; Durham et al. 1992). Still others note that anesthetics interfere with the irritant response and yielded data that were not reliable (Walberg 1983; Rowan and Goldberg 1985). Differences in efficacy of the topical ocular anesthetics evaluated in these studies could depend on a variety of factors including but not limited to the anesthetic used, the

1411 anesthetic dose used, the application procedure, and the species tested (Ulsamer et al. 1977;
1412 Heywood et al. 1978; Johnson 1980; Anonymous 1981; Walberg 1983; Rowan and Goldberg
1413 1985; Arthur et al. 1986; Durham et al. 1992; Seabaugh et al. 1993). Due to the limited data
1414 available, however, an in-depth assessment on the impact of these different factors on the
1415 overall results has yet to be conducted.

1416 Despite these conflicting issues and although not formal policy among all U.S. Federal
1417 agencies, the use of anesthetics was considered acceptable by a consensus of those
1418 participating in a 1991 IRAG workshop (Seabaugh et al. 1993). It was noted that because
1419 pain is relieved at least temporarily and the time and extent of injury can still be evaluated,
1420 anesthetic use should be considered on a case-by-case basis. It is noteworthy that in 1984 the
1421 U.S. Consumer Products Safety Commission (CPSC) stated that two applications of
1422 tetracaine, 10 to 15 minutes apart, should be administered prior to test substance
1423 administration during ocular irritation testing (CPSC 1984).

1424 The present study further studied topical anesthetics to assess the impact of using two drops
1425 of tetracaine hydrochloride (0.5% (w/v)), 30 to 120 seconds prior to test article application,
1426 on ocular irritancy. For a majority of the formulations evaluated no difference was observed
1427 in the severity of irritancy observed in rabbits pretreated with tetracaine and in those that
1428 were not pretreated (i.e., the irritancy classifications between treated and untreated rabbits
1429 were the same). When a difference in irritancy classifications was observed, the rabbits
1430 pretreated with anesthesia tended to produce a slightly more severe response than those
1431 without anesthesia. This is similar to results seen in previous studies (Durham et al. 1992).
1432 This trend, which was not statistically significant, was observed for all hazard classification
1433 systems evaluated. Since the formulation compositions were unknown, an assessment of
1434 whether there were similarities among formulations that were comparably affected by the
1435 anesthetic pretreatment could not be conducted.

1436 A lack of association between severity of classification and anesthesia pretreatment also was
1437 observed when the distribution of rabbits among irritancy classification categories was
1438 evaluated. Similar to the results described above, the distribution of rabbits indicated that
1439 pretreatment with anesthesia did not increase the likelihood of producing a more severe
1440 response than those without anesthesia.

1441 The argument could be made that, although 0.5% (w/v) tetracaine hydrochloride did not
1442 appear to affect the responses of the pretreated rabbits and those not pretreated, it could have
1443 altered the variability in the individual rabbit responses for each tested formulation.

1444 Therefore, we examined the variability among rabbit irritancy responses when anesthesia
1445 pretreatment was used as a defining criterion. The results show that anesthesia pretreatment
1446 had no significant effect on the observed variability among rabbit responses.

1447 Of the five formulations with which rabbit responses differed by more than two classification
1448 categories (e.g., GHS Category 2B classification for one test rabbit and GHS Category 1,
1449 Group A for another test rabbit), there was no consistent pattern in the pretreatment effect. In
1450 some cases, the rabbits pretreated with tetracaine hydrochloride produced a more severe
1451 response than those animals not pretreated with tetracaine hydrochloride, while for other
1452 formulations the opposite trend was observed. Because the observed variability occurs in
1453 both directions (increasing and decreasing the level of irritancy), the observed variability in
1454 rabbit response may be unrelated to the anesthesia but instead related to the inherent
1455 variability of the rabbit response to the tested formulations.

1456 Because all three evaluated hazard classification systems use for irritancy classification the
1457 day of clearing of all lesions, the impact of anesthesia pretreatment on this criterion was
1458 evaluated also. Similar to the results of the previous analyses, none of the observed
1459 differences in the days-to-clearing were statistically significant. Interestingly, while
1460 pretreatment with tetracaine tended to increase the length of time needed for ocular and iridal
1461 lesions to clear, anesthesia pretreatment tended to decrease the length of time needed for
1462 conjunctival chemosis lesions to clear. The significance and the mechanisms for this
1463 observed effect are currently unknown.

1464 Due to the lack of available comparative data, further evaluations comparing the efficacy of
1465 tetracaine versus other topical anesthetics and the optimal dosing regimen (e.g., number of
1466 drops to be administered, location of anesthetic application) could not be assessed. Thus
1467 additional studies are recommended to further evaluate these areas.

1468 In conclusion, these results indicate that pretreatment with 0.5% (w/v) tetracaine
1469 hydrochloride ophthalmic solution had no significant impact on the irritancy classification of
1470 rabbits according to the GHS, EPA, and EU classification systems. The anesthesia

1471 pretreatment did not affect the variability in rabbit response either. Furthermore, anesthetic
1472 pretreatment had no statistically significant effect on the number of days until ocular lesions
1473 cleared. Therefore, this evaluation combined with previous studies supports the routine use of
1474 0.5% tetracaine hydrochloride prior to testing rabbits in the *in vivo* Draize rabbit eye test.

1475

1476 **5.0 References**

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