# Beyond Translation Forum Cultivating Hispanic Community Involvement



Houston, Texas

October 11, 2007



Arturo J. Blanco, Chief

**Bureau of Air Quality Control** 

**Department of Health and Human Services** 



#### Local Programs with Environmental Agencies Including Air Quality





## Complexity of the Houston air pollution blend

#### Point Industrial Sources

400 chemical manufacturing facilities
2 of 4 largest refineries in the U.S.
The largest petrochemical complex
Port of Houston - sixth-largest in the world



#### Mobile Sources

Tailpipe emissions from cars, trucks, and buses. Houstonians drive on average more than 142,000,000 miles/day

- on-road emissions from motor vehicles
- off-road emissions from ships, trains, airplanes, and heavy construction equipment



#### Area Sources

Small operations: surface coating processes, dry cleaners, gas stations, printing processes, restaurants, charcoal barbecues, and gasoline-fueled lawn maintenance equipment





# Measure criteria pollutants to determine if we're meeting EPA standards:

- Houston air meets attainment for 5 of 6 National Ambient Air Quality Standards (NAAQS):
  - Particulate matter
  - The largest metropolitan area to meet standards for PM2.5
  - But growing evidence relates PM2.5 with significant health eifeds at concentrations below existing NAAQS
  - Sulfur dioxide
  - Nitrogen dioxide
  - Carbon monoxide
  - Lead
  - Ozone out of NAAQS attainment
    - Brazoria, Chambers, Fort Bend, Galveston, Harris, Liberty, Montgomery, and Waller designated by the EPA as a 'severe ozone nonattainment area' for one hour standard, and 'moderate nonattainment' for eight hour standard









Transportation: NOx and VOC

## Oxygen Molecule (O<sub>2</sub>) + NO<sub>x</sub> + VOC +

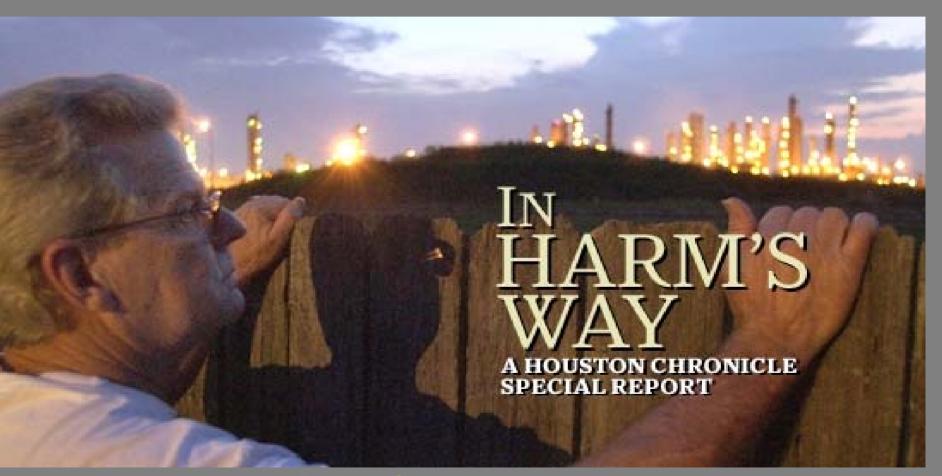


Sunlight



Ozone Molecule (O<sub>3</sub>)

# Listen to what the public is saying about air toxics in our neighborhoods....



By Dina Cappiello, January 2005

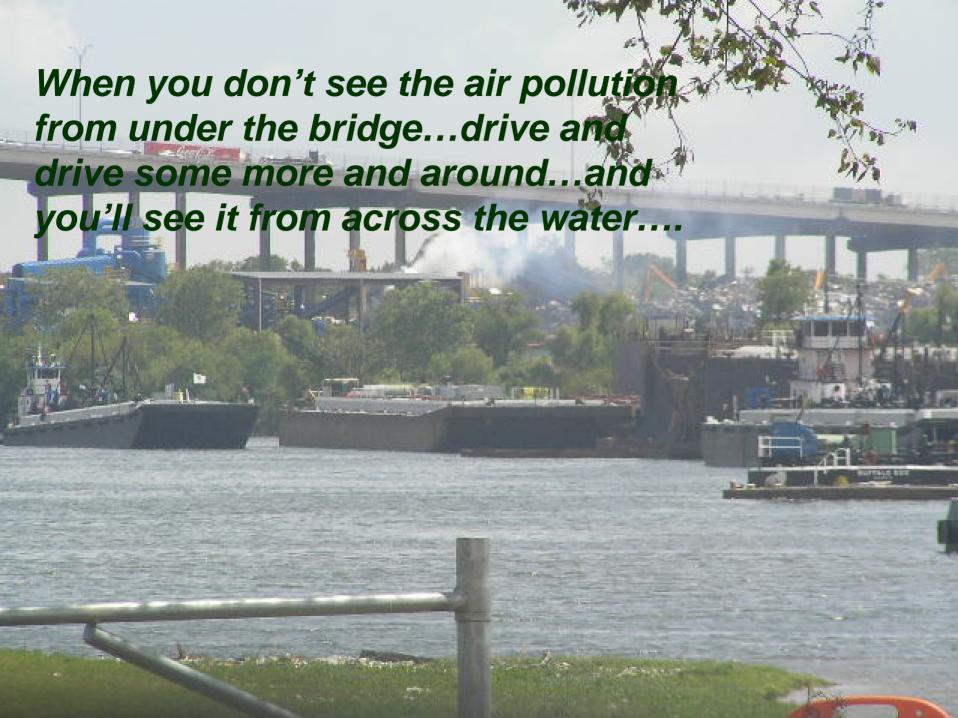
Slide From Heidi Bethel, EPA

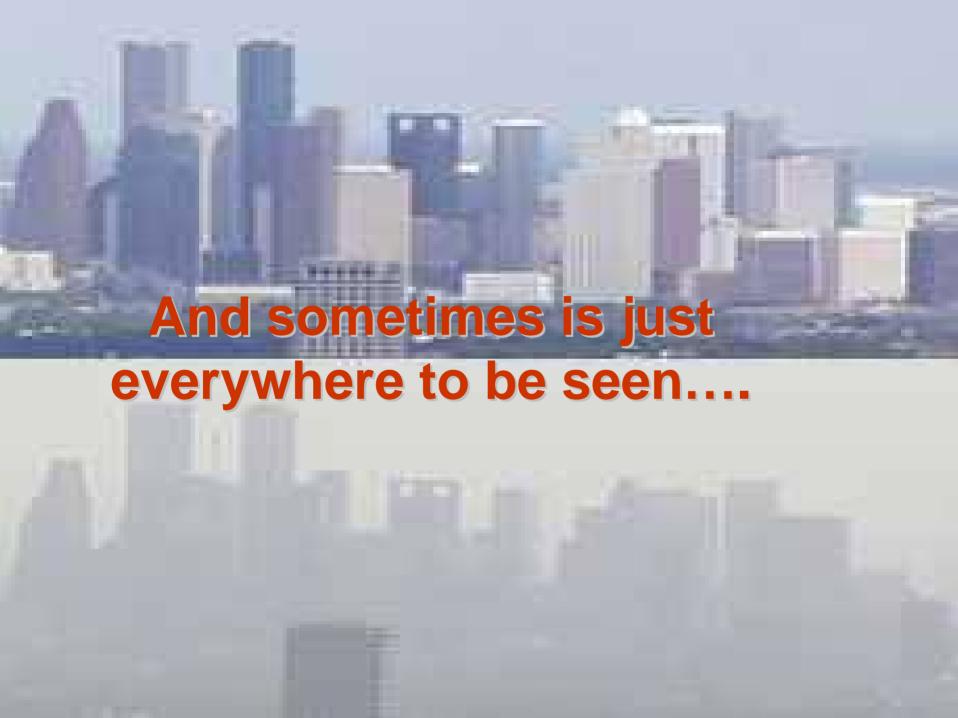














# Doing the homework to better understand our air toxics blend....

 A Closer Look at Air Pollution in Houston: Identifying Priority Health Risks

Report of the Mayor's Task Force on the Health Effects of Air Pollution

- The Control of Air Toxics: Toxicology Motivation and Houston Implications (Houston Endowment)
- Epidemiological Study

**University of Texas Health Science Center at Houston, School of Public Health** 

# Honing in on.... Mayor's Task Force on Health Effects of Air Pollution, April 2006

April 2005, the Honorable Bill White, Mayor of Houston, asked the UT Health Science Center at Houston to help answer a critical science-policy question for action based on scientific judgment:

"Which ambient air pollutants are most likely to cause significant health risks for current and future residents of Houston?"

The Task Force on the Health Effects of Air Pollution was formed under the auspices of the Institute for Health Policy based at the University of Texas School of Public Health composed of environmental health experts from:

The University of Texas School of Public Health
The University of Texas Medical Branch at Galveston
The University of Texas M.D. Anderson Cancer Center
Baylor College of Medicine
Rice University

# Report determined chronic health risk categories

Definite Risk (12)	Compelling and convincing evidence they represented significant risk to the general population or vulnerable subgroups at near current ambient concentrations			
	Substantial corroborating evidence they were likely to represent a significant risk under the right conditions			
Possible Risk (24)	Partial or limited evidence suggested they might constitute a significant risk under certain circumstances			
Uncertain Risk (118)	Inadequate or insufficient evidence to ascertain whether they pose a significant risk to the general population and vulnerable subgroups			
Unlikely Risks (16)	Suggestive evidence they posed negligible or insignificant risk to the general population and vulnerable subgroups			

# Definite Risk Pollutants - Data for Ranking

Air Pollutant	Data Source for Classifying as 'Definite Risk'				
	AQS 2004  Monitors in Exceedance		NATA 1999  Census Tracts Concentration Exceedance		
	Cancer	Chronic	Cancer	Chronic	
Ozone		X	N/A	N/A	
Fine Particulate Matter (PM <sub>2.5</sub> )		X	N/A	N/A	
Diesel Particulate Matter	X (estimated conc)		X	х	
1,3-Butadiene	X	X	X	X	
Chromium VI			X		
Benzene	Х		X		
Ethylene Dibromide	X				
Acrylonitrile			X		
Formaldehyde		X		X	
Acrolein		X		X	
Chlorine				X	
Hexamethylene Diisocyanate				X	

## East Houston - A Case Study

#### **Emissions Characterization**

- 1/2 point sources of Greater Houston located in East Houston
- Over 20 large industrial sources located in East Houston
- The Port of Houston, and the Ship Channel generate a variety of pollutants
- Interstate Highways 10, 610 and 45 and State Highway 225 intersect this area

#### **EAST HOUSTON**

Denver Harbor/Port Houston, Pleasantville,
Clinton Park/Tri-Community, Magnolia Park,
Lawndale/Wayside, Harrisburg/Manchester,
Pecan Park, Park Place, and
Meadowbrook/Allendale

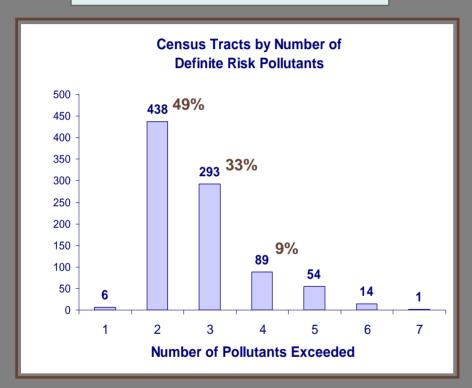


#### **Sociodemographics**

- Average family income more than 30% lower than City of Houston
- Over 1/4 of the residents fall below the poverty level
- Almost 20% of the residents have less than a 9<sup>th</sup> grade education
- Some of the highest uninsured rates for health coverage in Harris County

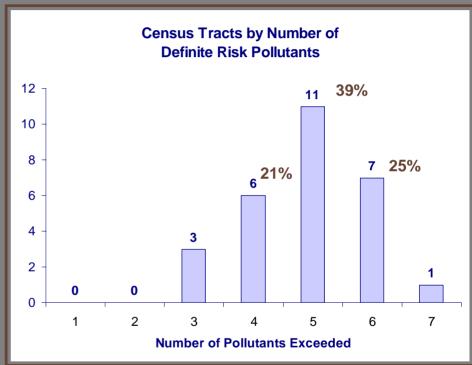
### East Houston - High Risk Category Pollutants

#### **Greater Houston Area profile**



- NATA 3 of top 12 pollutants from point sources
- 1 pollutant in definite risk category predominantly from area source
- 3/4 of total diesel concentrations attributed to nonroad mobile sources

#### **East Houston Area profile**



- NATA 7 of top 12 pollutants from point sources
- No pollutants in definite risk category predominantly from area sources
- Over 90 % of diesel concentrations attributed to non-road mobile sources

Slide From Heidi Bethel, EPA

## Recommendations of Task Force

- Efforts should be focused on the twelve "definite risk" pollutants
- These efforts should be focused to protect neighborhoods with the highest relative exposures – East Houston Neighborhoods

 Use this report as 'decision tool' for organizing and analyzing information about air pollution to better direct decision making process and resource allocation

## Benzene Concentrations – Harris County

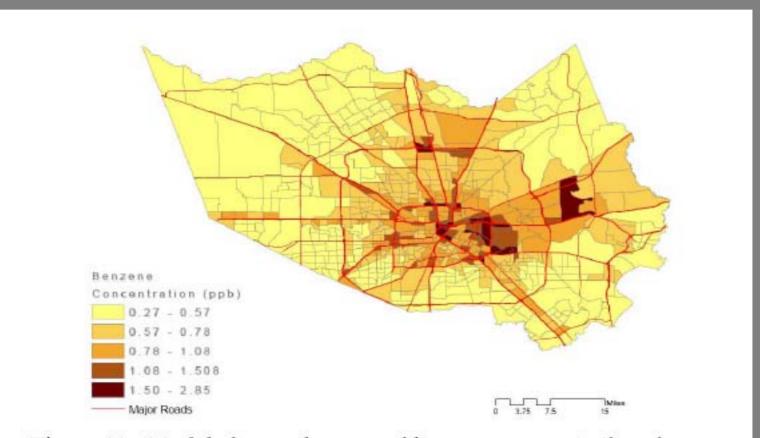


Figure 11. Modeled annual averaged benzene concentrations in Harris County in 1999. From the US EPA's National-scale Air Toxics Assessment (NATA) [553].

## 1,3-Butadiene Concentration-Harris County

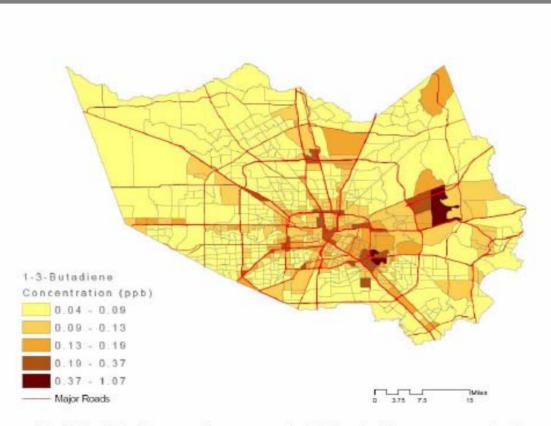
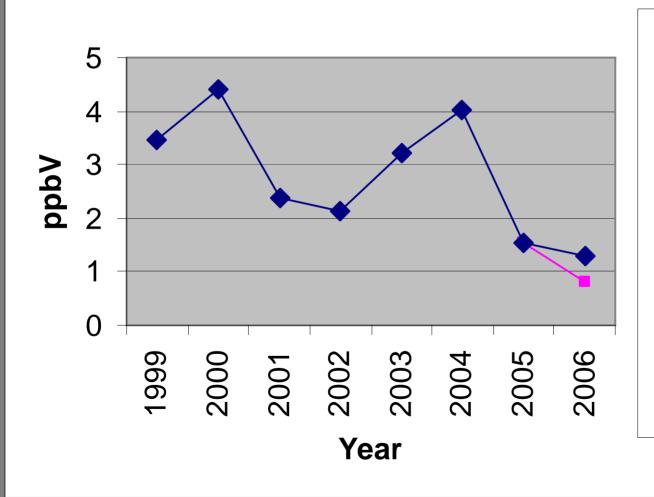


Figure 12. Modeled annual averaged 1,3-butadiene concentrations in Harris County in 1999. From the US EPA's National-scale Air Toxics Assessment (NATA) [553].

# Milby Park Monitor 1,3-Butadiene Annual Average Concentrations



Average
Excluding
Impacts from
Two Events

Annual Averages

# Revised Air Pollution Control Ordinances:

- Code of Ordinances 10-451 (Nuisance)
- City Code of Ordinances 21-146 (Source Registration)

# Sec. 10-451. Nuisances, generally.

- a) Whatever is dangerous to human health or welfare, or whatever renders the ground, the water, the air, or food a hazard to human health is hereby declared to be a nuisance.
- b) The following specific acts, conditions, and things are declared to constitute public nuisances and are hereby prohibited and made unlawful:

#### (continued)

### Sec. 10-451. Nuisances, generally.

(1) The deposit or accumulation of any foul, decaying, or putrescent substance or other offensive matter in or upon any lot, street, or in or upon any public or private place in such a way as to become offensive or objectionable; the overflow of any foul liquids, or the escape of any gases, dusts, fumes, mists, and sprays to such an extent that the same, or any one of them, shall become, or be likely to become, hazardous to health or a source of discomfort to persons living or passing in the vicinity, or that the same shall by reason of offensive odors become a source of discomfort to persons living or passing in the vicinity thereof.

# **Incorporated State Rules**

Incorporated in the Code of Ordinances:

- **-30 Tex. Admin. Code §§ 101, 106, 111-117 and 122.**
- City can enforce as a violation of the municipal code; citations.

# SUBCHAPTER E. AUTHORITY OF LOCAL GOVERNMENTS

### § 382.111. Inspections; Power to Enter Property

- (a) A local government has the same power and is subject to the same restrictions as the commission under Section 382.015 to inspect the air and to enter public or private property in its territorial jurisdiction to determine if:
- (1) the level of air contaminants in an area in its territorial jurisdiction and the emissions from a source meet the levels set by:
- (A) the commission; or
- (B) a municipality's governing body under Section 382.113; or
- (2) a person is complying with this chapter or a rule, variance, or order issued by the commission.

# § 382.113. Authority of Municipalities

- (a) Subject to Section 381.002, a municipality has the powers and rights as are otherwise vested by law in the municipality to:
- (1) abate a nuisance; and
- (2) enact and enforce an ordinance for the control and abatement of air pollution, or <u>any</u> other ordinance, not inconsistent with this chapter or the commission's rules or orders.

### **LEGAL AUTHORITY**

## § 7.351. Civil Suits

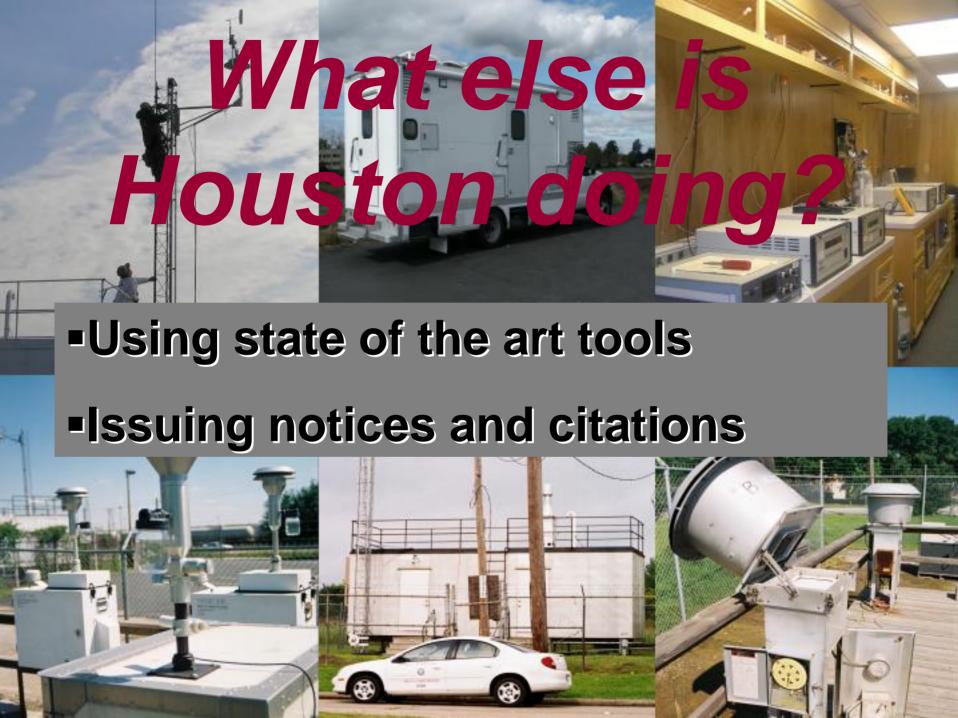
(a) If it appears that a violation or threat of violation of Chapter 16, 26, 28, or 34 of this code or Chapter 361, 371, 372, or 382, Health and Safety Code, or a provision of Chapter 401, Health and Safety Code, under the commission's jurisdiction or a rule adopted or an order or a permit issued under those chapters or provisions has occurred or is occurring in the jurisdiction of a local government, the local government ... may institute a civil suit under Subchapter D in the same manner as the commission in a district court by its own attorney for the injunctive relief or civil penalty, or both, as authorized by this chapter...

# § 7.352. Resolution Required

In the case of a violation of Chapter 26 of this code or Chapter 382, Health and Safety Code, a local government may not exercise the enforcement power authorized by this subchapter unless its governing body adopts a resolution authorizing the exercise of the power.

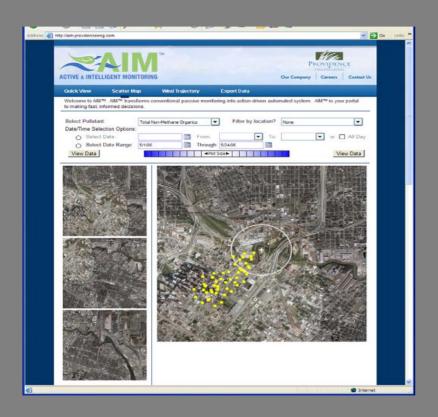
# § 7.353. Commission Necessary Party

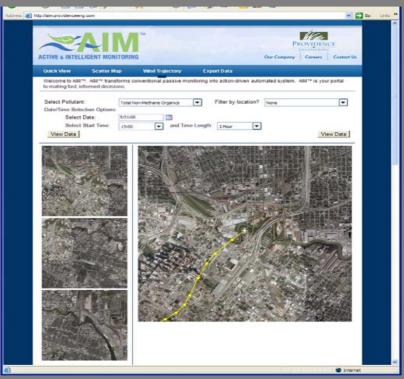
In a suit brought by a local government under this subchapter, the commission is a necessary and indispensable party.





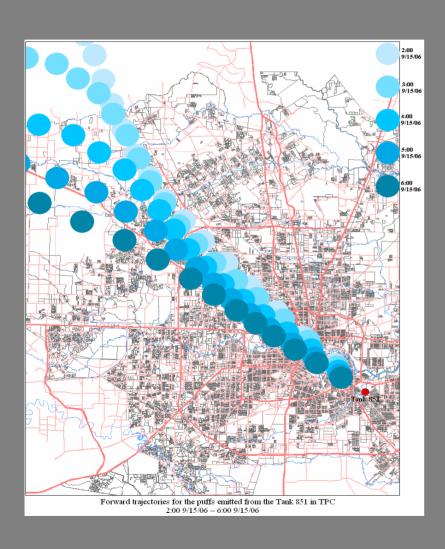
## MAAML Goal – Point Source Determination





Combining meteorological data with air toxic concentrations all collected at different times, project software can create a back trajectory model for point source determination

## MLP Objective - Complex Modeling



- Project software also allows for the complex modeling of forward trajectories of air toxics plumes into various Houston communities
- Use of data from existing air monitoring stations will provide corroboration of MAAML results and aid in refinement of atmospheric models

## Additional MAAML Equipment



- > IR Thermographic Cameras
  - IR cameras can detect VOC emissions from a wide variety of possible sources
  - MLP Chemists employ IR cameras in fence line surveys for MAAML positioning



CITY OF HOUSTON

#### NOTICE OF VIOLATION

#### Houston Department of Health and Human Services

Council District

ENVIRONMENTAL HEALTH DIVISION

**Reply to:** Bureau of Air Quality Control 7411 Park Place, Houston, TX 77087-4441 Phone (713) 640-4200 Fax (713) 640-4343

Month Day Year Issue Date: / /				Time:		AM / PM
Issued to:Last Name		Total Nicol				
Last Name		First Nan	16			Month Day Year
Title:			Height:	Sex:	_ DOB:	
Drivers License: No		Home Address:				
-	pe (DL/CDL/ID/MC)					Zip
Name of Business:	Address o	f Business(s):				7:-
Mailing Address of Business:	Zip					
(If L	Different)	Zip		(Area	(Code)	
Location of Violation(s):	5 D 1 66					
OFFENSE DATE Month Day	Different) y Year					Zip
An investigation was conducted on / Human Services, Bureau of Air Quality Contro	/ at	AM/PM, by an investigate n (s) of the City Code wa			on's Dep	artment of Health &
√ Please check the appropriate box.		(5) 51 1110 513, 5565 111				
CC 409 Sec. 451 (b) (1): Permit the overflow	of foul liquid/escape of ga	ses/dust/fumes/mist/spra	ys: Caused I	Discomfort.	Describe	:
2						
CC 408 Sec. 451 (b) (1): Permit the overflow	of foul liquid/escape of ga	ses/dust/fumes/mist/spra	ys: Hazard to	o Health. D	escribe:_	
CC 1352 30 TAC 101.4: Discharge to Air, at	ffects health, animal life, ve	egetation or enjoyment o	f property. D	escribe:		
30 Texas Administrative Code	Describe:					
30 Texas Administrative Code	Describe:					
30 Texas Administrative Code	Describe:					
You are hereby notified that the abov	e violation(s) must be	corrected by:				and
I agree as a Owner / Lessee/ Occupant / I	Person Having Control o	r Employee/Agent / Re	presentative	e to provi	de withi	in 10 calendar days
from the date of this notice, a <b>written</b> decompliance has been achieved for the verbland for the alleged violation (s). You at <b>the address listed above</b> .	lescription of correcti iolation(s); or agree to	ive action taken and submit a Letter of I	the require	ed docume omply alo	entation	demonstrating that a corrective action
Failure to correct the violations may result This is not an admission of guilt, but I do acknow	in a Municipal Court Ci vledge receipt of this notice	tation. For additional of violation and I am the	information person name	, please ca d and identi	ll the In fied in th	vestigator. is notice.
Issued by:	Phone:	Acknowledged by:				
				For Office	Use Only No	uisance

CITY OF HOUSTON MUNICIPAL COURTS  1400 Lubbock 8300 Mykawa 3203 S Dairy Ashford Houston TX 77002-1556 Houston TX 77048 Houston TX 77082 7:00 A.M. to 10:00 P.M. 8:00 A.M. to 5:00 P.M. Monday - Saturday Monday - Friday Monday - Friday	Pay or Resolve this t	our court date or YOU MUST APPEAR r (713) 837-0311, or visit www.houstoncourts.org .M. / P.M. Date/			Ticket # N20495614				
Last Name	First Name					DL CDL			ST
Race Sex DOB / Day / Year Age	Veh Height Lic		ST Co	lor	Make	Model		Occ Front	Occ Back
Home Address		City		ST	ZIP	Area Code	Home Phone		
Work Address		City		ST	ZIP	Area Code	Work Phone		
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#3 🗆						_			
OFFENSE DATE / TIME A.M. /	P.M., (issue date if different)	Month / Day /	If commercial (vehic		mercial			Road Surface	
Locations:			OFFICER NAME	Vehic	le Y/N	HAZMAT Y / N Weath		Traffic Dist	Beat
# # # Notes / Witness name, address, phone / Witness name and ID#			Your failure to ap payment of a fine an charge of Failure to 4) denial of motor ve violation charged. Th	d costs, ma Appear ar chicle regist is is not ar ill appear in	y result in: 1) a or of \$200 fine 3) ration or renewall admission of court at the time.	ure to satisfy a judgme warrant issued for your denial of Driver's Licer ; and 5) a \$30 DPS f guilt, but I do acknowle e and place designated	ent ordering arrest; 2) a nse renewal; ee for each edge receipt	SEARCH CONSE ARREST	H Y/N NT Y/N
			Signature:						



### Collect Evidence

TITLE 30 ENVIRONMENTAL QUALITY

PART 1 TEXAS COMMISSION ON

**ENVIRONMENTAL QUALITY** 

**CHAPTER 70 ENFORCEMENT** 

SUBCHAPTER A ENFORCEMENT GENERALLY

**RULE 70.4** Enforcement Action Using Information

**Provided by Private Individual** 

# Criteria to be considered in the evaluation of the value and credibility of information provided by a private individual for use as evidence in an enforcement action:

- 1. The individual providing the information must be willing to submit a sworn affidavit attesting to the facts that constitute the alleged violation and authenticating any writings, recordings, or photographs provided by the individual.
- 2. The individual providing the information must be willing to testify in any enforcement proceedings regarding the alleged violations.
- 3. Any physical or sampling data submitted by an individual to prove one or more elements of an enforcement case must have been collected or gathered in accordance with relevant agency protocols. The individual submitting the physical or sampling data must be willing to submit a sworn affidavit demonstrating that the individual followed relevant agency protocols when collecting when collecting the data.
- 4. Information gathered by an individual illegally will not be used in an enforcement case.

## Example of Filled Out Odor Log

Date	Start Time & End Time	Alleged Source	Describe Smell & How it Affected You	Intensity VS-Very Strong S-Strong M-Moderate L-Light VL-Very Light	Offensiveness HO-Highly Offensive O-Offensive UNP- Unpleasant NOT UNP- Not Unpleasant	Wind Speed & Wind Direction	Other Weather Conditions
				EXAMPLE			
August 1, 2010	8:00 AM to 11:00	XYZ Co. 123 Main	Chemical Odor – Caused breathing	VS	НО	Winds from S at 10	Cloudy with sporadic
	AM	St. Houston, Tx	difficulty and made me go indoors			mph	rain

# Example of Photographic Documentation

February 30, 2010 at 8:00 a.m.

XYZ Company 123 Main Street Anywhere, Texas

Outdoor painting taking place along eastern portion of property.

Photo taken by: (print) Joe Helpful

Signature: Joe Helpful



#### **AFFIDAVIT**

#### THE STATE OF TEXAS SOUNTY OF HARRIS

BEFORE ME, the undersigned authority, on this day personally appeared \_\_\_\_\_\_\_, whose identity was verified by presentation of a current Texas driver's license, and who swore on oath the following:

- 1. I am over 18 years of age and I am competent to make this affidavit. I have personal knowledge of the matters stated herein.
- 2. I am a citizen of the City of Houston, and I reside at \_\_\_\_\_.
- 3. At approximately \_\_\_\_\_ on \_\_\_ I contacted the City of Houston and filed a complaint regarding air quality. I have filed approximately \_\_\_\_\_ complaints regarding this air quality issue, initiating with my complaint filed on \_\_\_\_\_ and continuing with complaints filed on \_\_\_\_\_, \_\_\_\_, \_\_\_\_, and \_\_\_\_\_.
- 4. When I contacted the City of Houston, the air quality at my location was \_\_\_\_\_\_, due to the presence of \_\_\_\_\_\_\_. I spoke with an investigator and discussed my concerns about the \_\_\_\_\_\_\_ that emanates from \_\_\_\_\_\_. I described the emissions as \_\_\_\_\_\_.

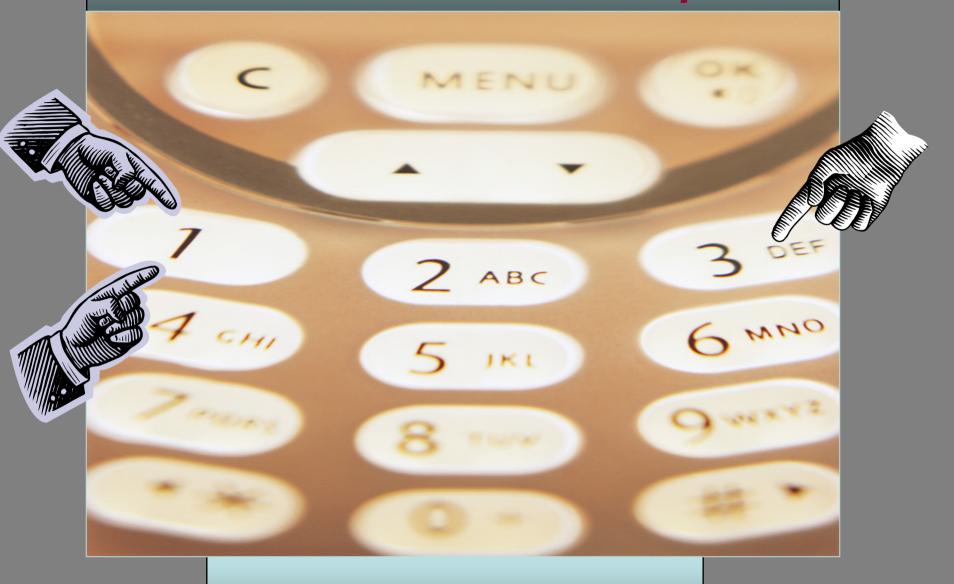
  I was impacted by the emissions when \_\_\_\_\_\_.
- 5. At approximately \_\_\_\_\_\_\_ on \_\_\_\_\_\_\_, I was contacted by \_\_\_\_\_\_ an investigator with the City of Houston Department of Health and Human Services' Bureau of Air Quality Control, regarding my complaint of air quality.
- 6. The emissions from this source create a nuisance for me by impacting my health or comfort level. As a result of the emissions, I have to \_\_\_\_\_\_\_\_.

Affiant

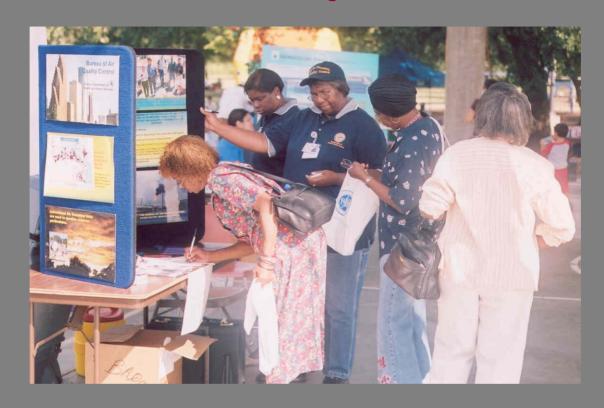
SUBSCRIBED AND SWORN TO BEFORE ME, on this the \_\_\_ day of June 2006, to certify which witness my hand and seal of office.

NOTARY PUBLIC in and for the State of Texas

### Use our 3 - 1 - 1 Service Help Line



### Participate in Community Outreach/Education



- > Know how to access air monitoring data
- Help disseminate notices of permitting actions and air rule changes
- > Share with us your comments/concerns
- Be part of neighborhood environmental health coalitions to educate and empower

