

# The Business Case for Coal Gasification with Co-Production

Business Risks Financial Prospects Potential Incentives Impact of Sequestration http://www.climatevision.gov/pdfs/Co-Production\_Report.pdf

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March 4, 2008





### **Study Sponsors**



#### **Project Elements**

- "Reference Plants" for bituminous and sub-bituminous coal, plus lignite.
- Financial analyses and sensitivity testing for
  - Reference Plants and
  - An alternative configuration (2x power)
- Business risk assessment.
- Analysis of incentives.
- Analysis of the impact of carbon dioxide sequestration and of sequestration incentives.



# REFERENCE PLANTS: TECHNICAL AND FINANCIAL OVERVIEW



 Plant schematic and carbon balance for 30,000 bpd, 725 MWe Reference Plant using bituminous coal.



 Plant schematic and carbon balance for 30,000 bpd, 725 MWe Reference Plant using bituminous coal.



 Plant schematic and carbon balance for 30,000 bpd, 725 MWe Reference Plant using bituminous coal.



#### Business Case for Coal Gasification with Co-Production

 $\checkmark$ 

 Plant schematic and carbon balance for 30,000 bpd, 725 MWe Reference Plant using bituminous coal.



 $\checkmark$ 

 Plant schematic and carbon balance for 30,000 bpd, 725 MWe Reference Plant using bituminous coal.



#### Business Case for Coal Gasification with Co-Production

 $\checkmark$ 

#### **Reference Plant Costs, Outputs**

#### **Reference Plant (Bituminous Coal)**

Input Characteristics	S
Tons of Coal Per Day	17,987
BTU Value of Bituminous Coal	11,800
Price of Coal Delivered	\$36 / Short Ton
Output Characteristics @ C	apacity
FT Liquids (bpd)	
FT Diesel	24,359
Naptha	11,398
Total: FT Diesel Equivalent	32,502
Electricity Production	
Gross (MWe)	725
Net (MWe)	257
Net (MWe) with CC&C	205
Plant Characteristics	\$
Efficiency (HHV)	48%
Gasifier Trains	6
Spare Gasifier	No
FT Reactors	6
Other Characteristic	S
Construction Time	3 Years
Availability	
1 <sup>st</sup> Year	51%
2 <sup>nd</sup> Year	81%
3 <sup>rd</sup> + Year	90%

- Primary outputs: FT diesel and/or aviation fuel, naphtha, electricity (@ \$58/MWh)
- ~32,500 bpd of dieselequivalent fuel: 75% FT fuels; 35% naphtha (@ \$30/bbl)
- 725 MWe of electricity, most used internally
- Parasitic load to compress CO<sub>2</sub>: ~52 MWe
- Overnight capital cost: \$2.6 B
- Total plant cost (2005 \$):
  \$3.2–3.6 B, +/- 30%
- Annual operating cost: \$0.4 B

### **HIGHLIGHTS OF FINDINGS**



- FT fuel from coal could be a competitive, assured source of transportation fuels, *but industry requires purchase agreements* + (for some early plants) incentives.
- A mid-size plant requires investment in the range of \$3.3– \$3.7 billion (in 2005 \$ and +/- 30%) — depending on type of coal and the use of carbon handling equipment.
- Crude-equivalent price for bituminous coal-based FT fuels without carbon compression is \$52-\$56/bbl (\$68-\$73 for FT fuels). Carbon compression adds ~\$4 (5%-6%).
- Sequestration adds 3%–5% (\$130 mm) to capital cost ~\$6 (9%) to fuel cost.
- Carbon compression and sequestration (CCS) adds ~\$10 to FT fuel price, but EOR revenues may offset CCS costs.

# Highlights of Findings (cont'd)

- Very large scaling benefits over plant size range 10,000– 30,000 bpd, then taper off.
- Alternative design (2x power) may enhance plant prospects.
- Use of sub-bituminous coal may enhance plant prospects.
- Key concerns among industry players: *Market risk, high capital cost, potential for cost overruns, and lack of construction / completion certainty.* Not excessive downtime.
- Skepticism exists about resolving national policy on CO<sub>2</sub>.
   Long-term CCS liability must be addressed.
- Co-production plants that produce FT fuels are among the most promising opportunities for cost-effective early commercial CO<sub>2</sub> CCS.

- Purchase agreement (PA): Flexible tool needed to address key project risks (e.g., *market*, inputs, performance). PAs pose budget challenges.
- **Tax incentives** (to address high capital cost) can reduce output pricing and may help with project creditworthiness. Budget cost varies directly with degree of financial "lift."
- Loan guarantees (to address high capital cost, cost overrun risk) can provide a big (14%–30%) reduction in FT fuel price, depending on their structure. Budget cost can be zero, depending on terms (i.e., if borrower pays credit premium).
- Sequestration incentive: Tax credit based on amount of carbon dioxide sequestered may be the optimal incentive.

#### **BACK – UP SLIDES**



# REFERENCE PLANT SENSITIVITY TESTING RESULTS (BASED ON FINANCIAL MODELING OF PLANT USING BITUMINOUS COAL)



# Sensitivity Testing: Key Results

Sensitivity Test	Value Change	Percentage Change in Price from Reference Case
Base Case: FT Diesel Value = \$72	2.83, Crude Equivalent F	Price = \$56.02
EPC Cost	+/- 25%	+/- 18.7%
Coal Cost	+/- 33%	+/- 12.5%
Interest Rates	+/- 200 bps	+6.1% / -5.5%
Price of Electricity Sold	+/- 15%	-/+ 2.8%
Construction Time	+ 1year / - 6 months	+13.0% / -7.8%
Debt Amortization Period	+/- 5 years	-5.1% / 9.6%
Final Availability	+/- 5%	-5.4% / 7.6%
Reduced Naphtha Output	15% of output	-5.0%
Higher Naphtha Price	+ 100%	-19.3%
Capital Structure (Debt Percentage)	+/- 10%	-8.6% / 10.8%
Faster Ramp-up	75%, 85%, and 90%	-3.6%
Plant Size	10,000 bpd / 60,000 bpd	+37.2% / -5.2%
Use of CO <sub>2</sub> for EOR	\$12/ton CO2	-4.2%

- Output of smaller plants will be more costly.
- Naphtha product pricing & coal input cost will significantly affect economics.
- Construction timeline and budget plus plant performance combined play a key role in final plant economics.
- Greater leverage in capital structure will reduce fuel price.

## **FT Fuel Price Sensitivity to CCS**

	Bituminous Reference Plant	Sub-bituminous Reference Plant	Lignite Reference Plant
Price of FT Fuel with Sequestion	\$82.83 /bbl	\$68.73 /bbl	\$86.35 /bbl
Price of FT Fuel after Incentive	\$72.83 /bbl	\$59.00 /bbl	\$76.00 /bbl
Incentive Value	\$10.90 /ton	\$11.30 /ton	\$10.63 /ton
Budgetary Impact (\$ millions)	\$672	\$643	\$694
Total Cost (\$ millions)	\$672	\$643	\$694

- Price of FT fuel from Reference Plant: \$68–73.
- Cost of sequestration adds significantly to FT fuel price.
- Sub-bituminous plant has significant cost advantages: lower priced coal (~\$11 per ton vs. \$36 per ton for bituminous coal) + lower capital cost.
- Early co-production plants are likely to be located near an EOR site — revenues from which will work like a long-term purchase agreement to further reduce FT fuel price.

#### **Sensitivities for Alternative Plants**

- FT fuel price sensitivity of Alternative Plants is similar to that of other co-production plants (i.e., is sensitive to construction cost, time, and cost overruns; plant availability; and design).
- They are also sensitive to coal price and naphtha production.
- Increased power output and a long-term PA for power combine to enhance the project's credit quality.
- Even with 2x power production, economic viability is very sensitive to sequestration cost (FT price: + \$10/bbl)...
- but, a higher power price (\$70/MWh) significantly reduces FT price and can reduce credit concerns, and
- this power may comply with regulatory requirements for low-GHG power in some states (e.g., CA).
- FT price is *not* sensitive to changes in cost of sequestration.

# RESULTS OF ANALYSIS OF INCENTIVES (BASED ON FINANCIAL MODELING)



### **Incentives Analyzed**

- Incentives analyzed separately and in (limited) combinations:
  - Purchase (off-take) agreements (PA);
  - Tax incentives (accelerated depreciation / expensing, investment tax credits, excise tax credits, & tax exempt bonds);
  - Credit incentives in the form of **loan guarantees**;
  - Grants; and
  - Combination case.
- Some potential incentives were also analyzed as part of sensitivity testing, e.g., reduced coal cost.
- States may be able to provide some of the same incentives as the Federal government, e.g.:
  - Investment tax credits, grants;
  - Small project development grants of \$5 million; and
  - Improved permitting or other regulatory processes (which do not have an explicit monetary value).

#### Long-Term Purchase Agreements

- **Definition:** Off-taker agrees to purchase a portion of plant output under pre-defined terms, which may involve:
  - Capacity payments
  - cost pass through
  - Force majeure "outs"
- Price floors / ceilings
  - Fuel price adjustments / \_ \_ Liquidated damage / cure rights
    - Fixed start dates
    - Offer value for carbon capture
- Purchase Agreements (PAs) more flexibly address project risks than other incentives, but budget scoring is "front loaded": 5-year PA for a plant's entire output =  $\sim$ \$10 billion.
- PAs complement other incentives very well. A strong PA can assure a project's revenue stream, for example, reducing the credit subsidy cost of a loan guarantee.
- PAs can make financing possible.

#### **Results: Tax Incentives**

Type of Tax Incentive	FT Diesel/ Crude Equivalent Price per Barrel	Percentage Change from Reference Case	Budget Impact (\$ millions)	Total Cost (\$ millions)
Investment Tax Credit				
20%	\$ 67 / \$ 52	8%	<b>\$</b> 129	\$ 109
20% + Expensing	62 / 48	15%	194	87
Excise Tax Credit				
5 Years Production				
10 cent	70 / 54	4%	150	150
25 cent	65 / 50	11%	375	375
50 cent	57 / 44	22%	751	751
10 Years of Production				
10 cent	68 / 52	6%	318	318
25 cent	61 / 47	16%	795	795
50 cent	54 / 42	26%	1,591	1,591
50% Expensing of FT Equip.	72 / 55	1%	20	-
Tax Exempt Debt	\$ 71 / \$ 55	3%	\$ 325	\$ 643

- Cost of tax incentives tends to move directly with benefit, and money is fungible...
- Utilizing tax incentives to enhance creditworthiness may result in little to no impact on price – and may not target key first-plant risks.

#### **Results: Credit Incentives**

	Type of Loan	Gua	rantee		Price Analysis						
Option	Government / Self-Pay Credit Total Debt Subsidy (\$ millions)		al Debt nillions)	Debt Guarantee Percentage	FT Diesel Price per Barrel		Crude Equivalent Price per Barrel		Crude quivalentChange fromPrice per BarrelReference Case		udget npact* nillions)
Option A	Government	\$	2,536	100%	\$	51	\$	39	30%	\$	188
Option B	Self-Pay		2,536	100%		60		46	18%		-
Option C	Self-Pay	\$	2,644	80%	\$	63	\$	48	14%	\$	

\*For credit incentives, budget impact is equal to the total cost to taxpayers.

- Loan guarantees can price reduce significantly (14%–30%) compared with Reference Case results.
- Self-pay loan guarantees are somewhat less powerful, but they offer a zero-budget impact if government correctly assesses risk, making a basket of them revenue and budget neutral.
- Equal "lift" from self-pay loan guarantee costs government ~\$800 million less than excise tax credit (25¢/gal for 10 years).

#### **Results:** Grants (Cost-Sharing)

- Provide direct funding to project.
- Are particularly well-suited for early development expenses (pre-financing), such as to help pay for FEED, which helps reduce risk by improving construction cost estimates.
- A \$200 million grant results in a 6% 7% decrease in FT fuel price, but it is scored in the year it is awarded.
- A \$1.3 billion grant (50% of the facility's hard costs) results in a 32% – 36% decrease in FT fuel price depending on whether the grant is repaid.

#### **Results: Combination Case**

Type of Incentive	F	T Diesel Price Per Barrel	E	Crude- quivalent Price per Barrel	% Change from Reference Case	(\$	Budget Impact millions)	Tor (\$ r	tal Cost nillions)
Combination Case 1	\$	43	\$	33	41%	\$	781	\$	781
Combination Case 2	\$	51	\$	39	30%	\$	383	\$	383

- Both Combination Cases include three incentives:
  - Loan guarantee (100% of project debt, self-pay)
  - 5-year, \$0.50 excise tax credit (= \$21 per barrel)
  - \$20 million state grant (pre-financial close)
- Both Combination Cases reduce the crude-equivalent price to roughly the previous and current floor prices for petroleum (\$33/bbl, \$39/bbl), although...
- at a cost, respectively, of \$781 million and \$383 million to the Federal government – all for the excise tax credit.

### **Incentives for CCS**

	Bituminous Reference Plant	Sub-bituminous Reference Plant	Lignite Reference Plant
Price of FT Fuel with Sequestion	\$82.83 /bbl	\$68.73 /bbl	\$86.35 /bbl
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Total Cost (\$ millions)	\$672	\$643	\$694

- A tax incentive worth ~\$11.30 per ton of CO<sub>2</sub> sequestered can offset sequestration cost.
- Other incentives (e.g., ITC, loan guarantee) don't create an incentive to sequester (without a regulatory driver).
- Incentive should cover both cost and other risks.
- The first co-production plants are likely to be located near an EOR site, which at today's price for CO<sub>2</sub>, will provide revenues of ~\$12 per ton (range: \$8 to \$16).

### INSIGHTS FROM INTERVIEWS WITH FINANCIAL COMMUNITY & INDUSTRY



#### **Interviews Conducted**

#### Banks / Financial Firms

- Credit Suisse
- UBS
- GE Capital
- Hudson United
- CIFG
- New York Life
- EEA Fund Management
- Standard & Poor's

#### • EPC Firms

- WorleyParsons
- Fluor

#### Developers

- Baard Energy
- Leucadia
- Agrium
- Excelsior
- Technology Providers
  - Shell
  - ConocoPhillips
  - Econo-Power International

#### Industry Interview Results

Industry interviews confirm sensitivity testing & "Q" results:

- Purchase Agreement/Off-take Agreement: A long-term, creditworthy off-taker was mentioned uniformly as a key requirement to offsetting price volatility in energy markets.
- Volatility of Oil Markets: Energy price volatility is seen as a key obstacle to financing CTL plants. Lenders mentioned the cost of FT diesel needed to service debt as a key benchmark in determining the ability of a project to withstand price volatility.
- Length of Debt: While lenders mentioned that, in certain project finance deals, the length of amortization can be longer than the purchase agreement, they doubt that it can be done for the first co-production plant.
- Capital Cost: In general, developers find plant cost estimates high, EPC contractors find the plant cost used low, and others find it to be approximately in the right range.

#### Industry Interview Results (cont'd)

Important observations include:

- Technology Risk/Completion Risk: Lenders & investment bankers uniformly mention the likely lack of EPC wraps with performance guarantees on CTL plants as a key obstacle to arranging financing for projects.
- Internal Rate of Return (IRR): Most interviewees express comfort with IRRs of 17% 19%, after tax. Many specifically offer that the IRR requirement could increase unless the off-take agreement has sufficient length and quality. *The resulting cost of capital fits well with the WACC range for oil and gas companies.*
- **Project Finance Structure:** Some interviewees believe a project finance structure is possible, but cite as keys to completing non-recourse financings (a) the apparent lack of EPC wraps and (b) the need for a long-term, creditworthy off-taker. Others indicated that a limited recourse structure might be better for the first plants.

### Highest Risks vs. Incentives

Different incentives address different critical risks. By considering both cost *and* applicability, cost-effectiveness can be enhanced.

	Highest rated risks (descending order) ===>											
	For Co-production plants Q	)# #	#1 #2	9 #8	#30	#19	#6	#28	#10			
	Risk ratings made during Fall 2006 (20 interviews)	Н	igh Sh	ort Over	Shaky	Lagging	Tight	Finance	Thin			
			ap DC	D budget		inconto	EPC	(tormo)	EPC	Overall		
					P.Aym	incents	capacty	(terms)	wiap			
Net Cost	Risk rating value (25 pts)=	=> 10	6.0 15	.2 14.2	13.9	13.7	13.1	12.4	11.7	Effective		
to Govt	INCENTIVE								_	-ness		
1	Self-pay loan guarantee						$\diamond$	$\diamond$		High		
2	Loan guarantee (appropriated	I) 【	$\triangleright$	$\bullet$			$\diamond$		$\diamond$	High		
2	Tax-exempt debt (low interes	t) 🖌	$\triangleright$   $\diamond$		$\diamond$	$\diamond$		$\diamond$	$\diamond$	Low		
1	Accelerated depreciation				$\diamond$	$\diamond$	$\diamond$	$\diamond$	$\diamond$	Low		
3	Long purchase agreement			$\rightarrow$	$\diamond$	<b>\</b>	$\diamond$	<b></b>	$\diamond$	High		
3	R&D and Tech demos			$\rightarrow$	$\diamond$	$\diamond$	$\diamond$	$\diamond$	$\diamond$	Med		
3	Government grant (cost-share	e) 🚺	$\triangleright$	> 🚫	$\Diamond$	$\diamond$	$\diamond$	$\diamond$	$\diamond$	Low		
3	Investment tax credit		$\rangle$	$\rightarrow$	$\diamond$	$\diamond$	$\diamond$	$\diamond$	$\diamond$	Low		
5	Excise tax credit or PTC		$\blacktriangleright$		$\diamond$	$\diamond$	$\diamond$		$\diamond$	Med		
	MANDATE											
2	Price guarantee (collar)		$>   \diamond$	$\rightarrow$			$\diamond$	$\diamond$	$\diamond$	Med		
2	Carbon cap & trade (mandate	e) 🔇	$\rangle$ $\diamond$	$\rightarrow$	$\diamond$		$\diamond$	$\diamond$	$\diamond$	Low		
high												
	Risk coverage by incentives	Μ	ax Mi	d Min	Mid	Мах	Min	Max	Mid			
	Highest or maximum effect       © ADPaterso         KEY       Medium or midpoint value       David Berg         Little or no effect or value       David Berg											

#### **RISK RATING RESULTS**



#### **Questionnaire Responses (20)**

#### Banks/Financial Firms

- Credit Suisse
- Bank of America Securities
- Standard & Poor's

#### Chemical / Fuel Manufs.

- Eastman Chemical
- SASOL
- Rentech
- The Fertilizer Institute

#### • EPC Firms

- Bechtel
- Fluor / Hensley
- Burns & McDonnell
- Feds (DOD, DOE):
  - Air Force, DOE/FE

- Project Developers
  - Leucadia
  - Tondu Corp.
  - E3 Gasification
  - Baard Energy

#### Technology Vendors

- ConocoPhillips
- Utilities / IPPs
  - EPRI
  - Excelsior Energy
- States / NGOs: Illinois

#### **Risk Framework:** Probability vs. Impact

#### Framework for plotting questionnaire results facilitates risk-informed government participation:

•	LOWER LIKELIHOOD HIGHER IMPACT	HIGH LIKELIHOOD HIGH IMPACT
Impact 🕂	Managed via testing, warranties, insurance vehicles (e.g., accidents)	"Show-stoppers" require government assistance, negotiated with industry
verity of	Private sector manages via industry practices (marketing & operations)	Management of externalities requires clarity and is often addressed through regulation or standardization
Se	LOW LIKELIHOOD LOW IMPACT	HIGHER LIKELIHOOD LOWER IMPACT

#### Probability of Event ->

#### **Risk Ratings: Overview**

- Among 33 risks in 3 categories (technical, regulatory & policy, market), 3 *project* risks rate highest:
  - High capital cost
  - Tightness in construction sector (in EPC capacity, warrantees)
  - Price increases in materials & equipment (risk of budget overrun)
- Respondents also expressed a similarly high level of concern about two other important uncertainties:
  - Availability of off-take agreements to help contain *market* risk
  - Availability of incentives to address project risks
- Taken together, these key risks make financing problematic.
- Risk rating results conform with interview observations.
- Concerns also persist about lack of resolution about and impact of – carbon policy.

# Summary: Highest Risk Ratings

	25 pt. scale (5 x 5 = 25)	Co-Prod'n	Co-Prod'n	20	50Rs
	Risk Area for IGCC	А	В	2006	2005
Q#	Highest Risks	Probablty	Severity	Rating	IGCC
1	High capital cost	3.6	4.5	16.0	14.9
3*	Excessive downtime	2.5	3.7	8.9	13.1
6	Lack of EPC capacity to build	3.6	3.7	13.1	6.5
8	Materials & budget overruns	3.6	4.0	14.2	10.9
10	Thin EPC / vendor wrap	3.4	3.5	11.7	9.5
12*	State air permitting delays	2.2	3.4	7.2	13.0
18*	Regional policy on sequest lag	3.0	2.7	7.8	11.4
19	Nat'l incentives on plants lag	3.3	4.2	13.7	11.8
28	Financing difficult (equity, terms	3.0	4.2	12.4	13.0
29	DOD purchase agreement thin	4.0	3.9	15.2	NR
30	Long-term off-take inadequate	3.4	4.1	13.9	NR
	Overall Average	2.6	3.3	8.7	9.0

- Concerns about high capital cost rate highest for co-production plants.
- Concerns about cost overruns and tight EPC capacity also are elevated.
- Uncertainties about off-take and incentives add to financing challenges.
- Combined, these risks explain why plants are not being built, unaided.

#### **Risk Ratings: Technical**

Respondents consider first plants to be more expensive (before learning curve effects take hold and relative to crude refineries). Today's tight EPC market has increased key ratings. Materials costs are also elevated.



### Risk Ratings: Policy & Regulatory

Respondents do not consider regulatory issues "deal-killers", but doubts remain about the Nation's policy commitment to first plants and about whether carbon capture value will materialize.



### Risk Ratings: Market

Respondents' uncertainty with off-take agreements, including potentially from DOD, poses the greatest challenge among market risks. Financing, a derivative risk, is problematic, in part because of off-take uncertainty.



#### **Risk Ratings: Technical**

High ratings on capital costs match those for IGCC, but concerns about excessive downtime are muted, in part because chemicals or fuels can be stored (unlike electricity). In addition, chemical firms have more operating confidence. The "EPC wrap" is seen as more problematic in co-production.

				Co-Prod'n	IGCC	IGCC
	<b>Risk Ratings for</b>	2006	2006	Total	2005	2004
	<b>Co-Production</b>			20	50Rs	33Rs
	Risk Area	А	В	AxB	A x B	A x B
	Technical	Probablty	Severity	Rating	Rating	Rating
1	High capital cost	3.6	4.5	16.0	14.9	19.2
2	High labor/operating cost	2.1	3.3	6.8	7.4	7.9
3	Excessive downtime	2.5	3.7	8.9	13.1	15.2
4	Poor tech performance	2.1	3.1	6.4	8.1	9.7
5	Lack of standardization	2.9	2.8	8.1	9.8	12.3
6	Lack of EPC capacity to build	3.6	3.7	13.1	6.5	6.1
7	Lack of skilled operators	2.3	3.1	7.0	7.3	7.2
8	Materials & budget overruns	3.6	4.0	14.2	10.9	10.4
9	Damage from accidents	1.3	3.1	3.9	5.7	5.2
10	Thin EPC / vendor wrap	3.4	3.5	11.7	9.5	6.8
11	Waste disposal disruption	1.8	1.8	3.1	4.4	3.7

### **Plot of Technical Risk Ratings**

High capital costs, fear of budget overruns, tight EPC capacity, and lack of a real warranty wrap on CTL plants pose risks too great for the private sector to address without government support, particularly for "first mover" projects.



# Risk Ratings: Policy & Regulatory

Respondents do not see regulatory issues as "deal-killers", but retain doubts about the Nation's policy commitment to first plants and about whether carbon capture value will materialize. Co-production investors and developers are not as concerned about  $CO_2$  policy as power utilities. Competing fossil prices are a bigger issue for producers of FT fuels than regulatory issues because of market exposure.

	Risk Area			2006	2005	2004
	Regulatory	Probablty	Impact	Rating	Rating	Rating
12	State air permitting delays	2.2	3.4	7.2	13.0	10.9
13	Water treatment permit issues	1.7	2.9	4.7	8.2	7.4
14	Delay in "clean diesel" regs	1.9	2.5	4.7	7.6	9.0
15	SCR regs for power block	3.2	2.2	7.1	8.7	11.1
16	Low value for carbon trading	2.8	2.9	8.2	10.3	10.8
17	Regional / state policies lag	2.9	2.7	7.7	6.6	6.7
18	Regional policy on sequest lag	3.0	2.7	7.8	11.4	11.7
19	Nat'l incentives on plants lag	3.3	4.2	13.7	NR	NR
20	Nat'l policy on C02 lags	3.2	3.1	9.6	11.8	13.7

# **Plot of Policy & Regulatory Risks**

Skepticism persists that national incentives on first plants will provide insufficient encouragement for early projects.



#### Risk Ratings: Market

Recent oil and gas price spikes and price volatility improve the competitive position of coal, but respondents reflect their concerns about this market risk by seeking off-take agreements. Most observers expect gas prices to stay higher. Risk ratings for coal price increased after price rises in 2004.

				Co-Prod'n	IGCC	IGCC
	Risk Area	2006	2006	2006	2005	2004
	Market	Probablty	Severity	Rating	Rating	Rating
21	Long-term demand falls short	2.1	2.7	5.7	8.0	7.7
22	Coal transport erosion	2.8	2.7	7.4	8.9	4.6
23	Transport interuptions	2.2	2.9	6.1	8.0	11.2
24	Lower gas prices (<\$4/Mbtu)	2.4	4.0	9.5	7.2	7.0
25	Coal prices rise	2.4	3.6	8.6	7.9	6.3
26	Interest rates rise	2.3	3.6	8.2	10.2	11.7
27	Crude oil prices fall (<\$40-\$50)	2.3	4.2	9.7	11.2	12.5
28	Financing difficult (equity, terms	3.0	4.2	12.4	13.0	16.1
29	DOD purchase agreement thin	4.0	3.9	15.2	7.4	5.8
30	Long-term off-take inadequate	3.4	4.1	13.9	NR	7.6
31	Customers breach off-take	1.9	3.9	7.3	8.6	NR
32	Transmission congestion	1.9	2.9	5.6	6.8	NR
33	Analysts downgrade ratings	2.1	3.1	6.4	6.2	NR

#### **Plot of Market Risk Ratings**

The inadequacy of off-take agreements creates a clear market risk that hinders financing.



## **RECAP: Highest Risk Ratings**

High capital costs, inadequacy of off-take agreements, lack of EPC wrap (warranties), confusion on carbon policy all hinder financing.



CTL HIGHEST Risks: Probability vs. Impact

#### **Reference Plants**



# **Technology Overview**

- Coal gasification with co-production of transportation fuels is known as "coal-to-liquids (CTL)". CTL plants integrate coal gasification with Fischer-Tropsch (FT) units.
- Coal gasification process can be linked with several other unit operations in co-production plants, including:
  - Electricity generation (IGCC plants) Methanol
  - Synthetic natural gas (SNG plants)
     Hydrogen
  - Ammonia / urea
     Steam production
- Coal gasification offers easier and less costly capture and compression of CO<sub>2</sub>, facilitating CO<sub>2</sub> sales and sequestration.
- FT fuels can be at least carbon neutral compared with oilbased fuels (if CO<sub>2</sub> from gasifiers and FT units is used or sequestered).

# **Reference Plant Financing Assumptions**

- Capital structure: 30% equity 70% debt
- Interest rate: 8% annual
- Amortization: 15 years with mortgage-style debt amortization. Debt matches off-take agreement with creditworthy counterparty. Depreciation over 15 – 20 years.
- Reserves: Debt service reserves capitalized at 50% of maximum annual debt service.
- Interest capitalization: Capitalized during construction and 1st year of operation (during ramp-up).
- Marginal income tax rate: 40% (Federal and state)
- Tax loss benefits: Utilized currently
- Other costs:
  - Development costs: 2.5% of EPC
  - Financial closing costs: \$50 million.
- After-tax equity internal rate of return range: 17%–19%

### Financing Assumptions (cont'd)

- "Project finance" refers to a wide range of financing structures that have one feature in common: The financing is "off balance sheet," i.e., not primarily dependent on the credit support of the sponsors or the value of the physical assets involved.
- Weighted average cost of capital (WACC) achieved under financing assumptions in the high IRR reference case =

(70% \* 8%) \* (1-40%) + (30% \* 19%) = 9.1%

- Comparison: Weighted average cost of capital for selected oil and gas companies = 10.1% (see table):
- Risk-adjusted "hurdle rates" may be higher than WACC in unconventional investments (e.g., first-of-a-kind commercial plants).

Company Name	Post Tax WACC*
Amerada Hess	9.2%
Anadarko	10.4%
Apache	10.6%
Burlington Resources	10.0%
Chevron	10.7%
Conoco Phillips	10.4%
Exxon Mobil	11.4%
Kerr-McGee	10.3%
Marathon	10.0%
Murphy	11.2%
Occidental	5.8%
Unocal	10.4%
AVERAGE	10.1%

\* Source: Texas comptroller of Public Accounts. 2005.

#### Reference Case Results (Bituminous Plant)



EXHIBIT 1: SOURCE AND USES OF FUNDS (\$000) PROJECT: Coal Gasification with Co-Production Plant Study

Scenario Number: 1 - Reference Case: 30,000 bpd blant w/ Bituminous coal

#### USES

#### SOURCES

Facility Costs			Gross Funding Requirements	\$ 3,269,062
Solids Handling	\$	166,616		
Air Seperation Unit		261,673		
Gasification		470,533	Equity	980,719
F-T Liquids Area + refining		369,650	Equity %	30.0%
Power Block		296,650		
Gas cleanup/polishing		300,197	Debt	2,288,343
Carbon Sequestration Equipment		-	Debt %	70.0%
Balance of Plant		352,601		
Owner's Contingency		110,896		
License Fees & Startup Costs		92,209		
Design Costs		190,891		
Subtotal - Facility Costs	2	2,611,915	Tranche A	2,288,343 70%
Financing Costs				
<b>J</b>			Tranche B	0
Development Costs		54,248		0%
Closing Costs		50,000		
Debt Service Reserve Fund		129,840	Tranche C	-
Capitalized Interest		423,059		0%
Subtotal - Financing Costs		657,147		
Gross Funding Requirements		3,269,062	Total Funds Drawn	<u>\$ 3,269,062</u>

- Output pricing (+/- 30%)
  - FT fuel: \$72.83 per barrel
  - (Crude equivalent: \$56.02 per barrel)
- Pre-tax minimum DSCR is 1.67x (debt service)
- Average DSCR is 2.16x
- Internal Rate of Return (IRR) = 19%, after tax
- Cost of debt = 8%
- D/E ratio = 70:30

# Alternative Plant Cost, Outputs

Type of Coal Co-Production Plant	Bituminous Coal Reference Plant	Alternative Plant	% Change from Reference Plant					
Input Characteristics								
Tons of Coal Per Day	17,987	19,517	8%					
BTU Value of Bituminous Coal	11,800	11,800						
Price of Coal Delivered	\$36 / Short Ton	\$36 / Short Ton						
C	Output Characteristics @ Capacity							
FT Liquids (bpd)								
FT Diesel	24,359	22,485	-8%					
Naptha	11,398	10,521	-8%					
Total: Diesel-Equivalent FT	32,502	30,001	-8%					
Electricity Production								
Gross (MWe)	725	1045	31%					
Parasitic Load	468	455	-3%					
Net (MWe)	257	590	56%					
Carbon D	loxide That Can Be Capi	tured (in tons/day)						
Input Carbon	0.700	7 000	50/					
Carbon That Can Be Captured	6,763	7,083	5%					
In Fuel	3,918	3,616	-8%					
In Stack Gas	<u>860</u>	<u>1,823</u>	53%					
TOTAL	11,541	12,522	8%					
Carbon That Can Be Captured	6,763	7,083	5%					
at 90% Availability	6,087	6,375	5%					
at 80% Capture	4,869	5,100	5%					
in CO <sub>2</sub> Terms	17.854	18,699	5%					
L	Plant Characterist	ics.						
Efficiency (HHV)	48%	47%	-2%					
Gasifier Trains	6	7	270					
Spare Gasifier	No	No						
FT Reactors	6	6						
	Other Characterist	ics						
Construction Time	3 Years	3 Years						
Availability								
1 <sup>st</sup> Year	51%	51%						
2 <sup>nd</sup> Year	81%	81%						
3 <sup>rd</sup> + Year	90%	90%						

- Same primary outputs, but 2x power & less fuel
- ~30,000 bpd of dieselequivalent fuel: 75% FT fuels; 34% naphtha @ \$30/bbl
- Net power: 590 MWe (versus 257 MWe)
- Plant cost: Overnight capital = \$2.88B; Total = \$3.60B
- CO<sub>2</sub> compression and sequestration add 3%– 5% (\$130 mm) to capital cost + 9% to operating cost