# Writing Inspection Reports

#### Ways To Ensure Enforceability

Elizabeth Milligan LDEQ

#### Agenda

Explain reasons for importance of writing enforceable inspection reports

Review critical components of inspection reports

Provide communication tips

Analyze sample inspection report wording

#### Why Should You Bother?

If you do not:



Wastes your time & effort

Reflect poorly on credibility

Could result in continued noncompliance

Could cause you to lose in court

#### **Critical Components**

Clear communication of:

Areas of concern, including regulations

Support that regulations apply

Evidence to prove that areas of concern occurred



#### **Clear Communication**

Stick to the facts

Include specifics – names, dates, …

Explain how you know the facts

Use language that others will understand

# How Do You Know What You Say You Know ?



# Types of Evidence

Copies of Records

Personal testimonies

Photographs

Sample analysis

Video Clips

Monitoring results

#### Language

Keep in mind that inspection reports may be considered public records

Be aware that others may not have the same technical knowledge

Ensure that your message is clear

# Words/Phrases To Avoid

"In full compliance"



"I think" and "I feel"

"Maybe" and "might have"

#### Double-Take

The facility failed to submit a report of the hours that the scrubber did not operate when it operated during 2005.

The facility failed to submit a report of the hours during 2005 that the scrubber did not operate.

# Report Nos. 1 & 2

Background

Concrete plant



Complaint-based inspection

Fugitive dust allegedly leaving site

#### Report No. 1's Conclusions

Based on our visual observations of particulate emissions from truck loading at the time of our investigation, it appeared that the PM mass emission limit of 1 lbs/hr maximum was being exceeded."

"Therefore, the facility failed to operate the source in accordance with all terms and conditions of the permit as required by LAC 33:III.501.C.4."

## Report No. 2's Conclusion

Prior to our arrival, the old bag filters that were removed were thrown down to the ground from the top of the silo causing hardened cement material and dry cement dust to spill out of the bags...(see attached photos). Although not observed, fugitive dust emissions were generated from the improper handling of the old bag filters..."

# Report No. 3

Background

Gasoline & diesel distribution terminal

Unannounced routine inspection



#### Clear & Not So Clear

"Three years of emission inventory plant summaries were reviewed (attachment II)."

"The tanks do not store a product with a vapor pressure higher than 11.1 psia."

"The facility improperly certified compliance with Standard Condition III.C and Specific Condition 6 in the ACC submitted...."

# Report No. 4

Background

Natural gas cryogenic plant

Routine full compliance evaluation



#### Weak Points?

"No testing has been conducted at [facility]"... "No testing has been conducted that showed emissions above the limits in condition 1."

"No further action is required of [company] for this enforcement case."

# Strong Points?

"A stain tube was pulled on March 1, 2006 and showed a sulfur concentration of 0.2 parts per million ("ppm") (attachment 3)."

"Mr. Howard stated that the last time the turbine ran was in 2003 for less than one hundred hours."

Based on the information obtained during the evaluation, no deviations were noted."

# Report No. 5

Background

Natural gas transmission facility

Routine full compliance evaluation



#### Room For Improvement?

- At the time of the inspection, the facility's processing rate was 840 mmcf/day of natural gas, 0 bbls of condensate/day, and 2.2 mmcf/day of fuel usage."
- At the time of the inspection, the facility appeared to be in general compliance with applicable sections of the Louisiana Air Quality Regulations."

## Case Study No. 1

Background

Sandblasting, painting, & coating facility

Routine compliance evaluation



#### Findings of the Inspection

Overages in products used

Permit modification application submitted 1 ½ years prior to the inspection

## **Original FIF Issued to Facility**

"Facility appears to be in full compliance, w/ slight overages in some of the products used, but within limits of a ... request to drastically increase these limits ([Department] has not yet responded)."

# What Happened Next

Referred to Enforcement in an inspection report

File review indicated:

Facility operating as a major source of TAPs

Facility operating under a minor source permit

Compliance Order & Notice of Potential Penalty issued

#### **Responses Resulting**

Received complaint that FIF stated "in full compliance", but action issued

Redacted the original FIF & issued another

"The facility has exceedances of its present permit as follows in [year]: 18,517 g/y of paints (9,750 allowed); 10,119 g/y of thinners/solvents (3,840 allowed)."

Reflected on inspector's & Department's credibility

# Case Study No. 2

Background

Mid-stream bulk grain product transfer facility

Complaint-based inspection



**Complaint & Response** Fugitive dust on the complainant's property Visit to the complainant's property Photographs of dust on truck Dust samples from truck & porch analyzed

#### Potential Roadblocks

No way to know if dust was from another operation, natural, from months before, ...

No way to link dust on truck/porch to fugitive emissions from facility so no enforceable citation

# What Could Have Been Done?



#### Take Home Messages

To ensure enforceability, when writing facts:

Be specific



State origin of facts

Include names, dates, data, EVIDENCE, ...

#### Take Home Messages

To ensure enforceability, do not draw conclusions – let the evidence lead the reader to an obvious conclusion.

Avoid using opinions



 Avoid using value adjectives such as "slight" or "drastic"

 Use phrases like "appeared to be in compliance" and "no deviations noted at the time of the inspection"

#### Elizabeth Milligan

Phone: 225.219.0782 Email: Beth.Milligan@LA.GOV