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U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT
BUREAU FOR DEMOCRACY, CONFLICT, AND HUMANITARIAN ASSISTANCE (DCHA)

Sudan – Complex Emergency

Situation Report #24, Fiscal Year (FY) 2006

September 8, 2006

Note: The last situation report was dated August 25, 2006.

BACKGROUND

On January 9, 2005, the Government of Sudan (GOS) and the Sudan People’s Liberation Movement (SPLM) signed the Comprehensive Peace Agreement (CPA) officially ending Africa’s longest running civil war. During the 21-year conflict, fighting, famine, and disease killed more than 2 million people, forced an estimated 600,000 people to seek refuge in neighboring countries, and displaced 4 million people within Sudan—the largest internally displaced person (IDP) population in the world. In accordance with the CPA, the presidency of Sudan’s Government of National Unity (GNU) was officially established in Khartoum on July 9, 2005. The interim national constitution authorized the creation of the Government of Southern Sudan (GOSS) and initiated a six-year interim period, after which the South will hold a referendum on whether to become an independent country.

In February 2003, a separate conflict began in Darfur, western Sudan, when the locally based Sudan Liberation Army (SLA) attacked GOS security forces in the town of El Fasher, North Darfur. The resulting humanitarian emergency in Darfur affects more than 3.8 million people, including nearly 1.8 million IDPs and approximately 220,000 refugees in eastern Chad. On May 5, 2006, the GNU and one faction of the SLA signed the Darfur Peace Agreement (DPA) in Abuja, Nigeria. Ending the conflict in Darfur is critical to consolidating a national peace and addressing the simmering conflict in eastern Sudan.

The U.S. Government (USG) is the leading international donor to Sudan and has contributed more than \$1.5 billion for humanitarian programs in FY 2005 and FY 2006. The USG continues to lead the international effort to support implementation of the CPA, while simultaneously providing for the humanitarian needs of conflict-affected populations throughout the country.

NUMBERS AT A GLANCE		SOURCE
IDPs in Sudan	Total: 6,100,000 From Southern Sudan: 4 million In Darfur: 1.8 million	UNHCR ¹ —November 2005 OCHA ² —December 2005 OCHA—April 2006
Sudanese Refugees	Total: 220,000 In Chad	UNHCR—April 2006
Sudanese Refugees	Total: 340,000 In Uganda, Ethiopia, Democratic Republic of the Congo (DRC), Kenya, Central African Republic, Egypt, and Eritrea	UNHCR—July 2006
Refugees in Sudan	Total: 170,000 From Eritrea, Ethiopia, Uganda, DRC, and others	UNHCR—November 2005

Total FY 2005–2006 USAID Humanitarian Assistance to Sudan and Eastern Chad \$1,337,820,169
Total FY 2005–2006 USG Humanitarian Assistance to Sudan and Eastern Chad \$1,524,867,015³

CURRENT SITUATION IN DARFUR

Two Humanitarian Workers Killed in North Darfur. USAID partner International Rescue Committee (IRC) reported that on September 1, a Sudanese volunteer nurse at an IRC health clinic in Hashaba, North Darfur, was killed when Sudanese Armed Forces (SAF) and Arab militias looted and burned the clinic. IRC has been unable to access Hashaba since June due to ongoing insecurity. On August 30, the International Committee of the Red Cross (ICRC) reported that a staff member was abducted on August 16 and killed near Tarny, North

Darfur, east of Jebel Marra. The staff member, a Sudanese national, was a driver in an ICRC convoy stopped by unidentified armed men after distributing food in the area. ICRC suspended activities throughout North Darfur following the incident. A total of 12 humanitarian workers have been killed in Darfur since May.

U.N. Revises Geneina Security Classification. On September 1, the U.N. re-classified the security level of Geneina town in West Darfur from Phase IV to Phase III.

¹ Office of the U.N. High Commissioner for Refugees (UNHCR)
² U.N. Office for the Coordination of Humanitarian Affairs (OCHA)
³ For a complete breakdown of FY 2005 Sudan funding, please see:
http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/countries/sudan/fy2006/sudan_ce_sr01_10-14-2005.pdf

The adjusted designation allows for the return of staff working in positions not essential to life-saving operations. Geneina and areas north along the Chadian border have been under Phase IV classification since January 2006, and humanitarian organizations in Phase IV areas have been operating with a reduced number of expatriate staff members.

Combating Violence Against Women. From August 28 to 30, approximately 50 staff from 25 national and international NGOs gathered in Nyala, South Darfur, for a workshop on using income-generation activities as a means to reduce women's exposure to violence. The workshop, which focused on technical aspects of designing income-generation activities, was the second in a program to improve the effectiveness and reach of such activities throughout Darfur. The program is part of USAID's Initiative to Combat Violence Against Women and is implemented by USAID Office of Transition Initiatives (USAID/OTI) partners Development Alternatives, Inc., and CHF International.

USAID/OTI Program. Building on USAID Office of U.S. Foreign Disaster Assistance (USAID/OFDA) funding to CHF International, USAID/OTI recently awarded two grants to theater groups in CHF youth centers in Kalma and Otash camps in South Darfur. The youth theater troupes will address issues such as violence against women, human rights, and harmful traditional practices through culturally appropriate plays. A local theater group in Nyala will train the youth in using drama to disseminate messages. In addition, the grants draw upon the investments of the U.N. Development Program and USAID/OTI in the Kalma Justice and Confidence Center, which will provide paralegals to help the youth prepare human rights messages.

CURRENT SITUATION IN NON-DARFUR SUDAN

USAID Responds to Flooding. USAID/OFDA continues to respond to flooding in Khartoum and Southern Sudan arising from violent storms and rain in August. According to USAID partner CARE, the GNU Humanitarian Aid Commission reported that floods destroyed a total of 4,849 houses and damaged 4,027 others in the Omdurman area of Khartoum, as of August 22. NGOs are distributing plastic sheeting to approximately 4,000 households in Es Salaam IDP camp in Omdurman, and CARE plans to distribute as many as 2,000 additional plastic sheets. CARE also reported that on August 28, a tributary of the Sobat River flooded in Latjor County in Upper Nile State, along the Southern Sudan/Ethiopia border, forcing an unknown number of people to flee their homes. Through existing USAID programs, CARE plans to deliver and distribute eight metric tons of relief supplies, including plastic sheeting, blankets, and cooking pots.

New Displacements in Southern Sudan. According to the U.N. Mission in Sudan (UNMIS), recent fighting between the Sudan People's Liberation Army (SPLA) and former South Sudan Defense Forces commander

General Gabriel Tang's troops in Upper Nile has resulted in the displacement of 500 families from New Fangak and 300 families from surrounding villages. According to UNMIS, the new IDPs have arrived in Tonga, where limited space is available and food stocks are reportedly low. Humanitarian agencies have not been able to assess the situation. UNMIS reported that conflict broke out on August 9 after Tang's forces ambushed a group of SPLA soldiers in Atar, 60 km southwest of Malakal.

USAID/OTI Program. USAID/OTI reports that Northern and Western Bahr el Ghazal states recently hosted the opening sessions of workshops to educate local government staff on dissemination of the CPA. Twenty disseminators from the Wau area of Western Bahr el Ghazal and 20 disseminators from the Aweil area of Northern Bahr el Ghazal participated in the training in early August, and dissemination efforts are currently underway. The disseminators learned about the six CPA protocols, facilitation and dissemination skills, and monitoring and evaluation. The training program used USAID/OTI-funded materials developed through partner PACT, Inc., including the CPA Summary in English and Arabic, the Dissemination Guide for CPA, and the Facilitator's Guide for the CPA. Similar USAID/OTI-funded trainings have occurred in Central Equatoria, Eastern Equatoria, Jonglei, Warab, and Upper Nile states.

Harvest Outlook for Southern Sudan. On August 30, the USAID-supported Famine Early Warning Systems Network (FEWS NET) issued a report warning that conflict arising from the disarmament of local militias and cattle raiding in Wuror, Diror, Pulchol, and Nyirol counties have exacerbated food insecurity in Jonglei State. According to FEWS NET, the insecurity combined with recent excess rainfall may result in a smaller harvest than anticipated in eastern Jonglei in September and October, potentially resulting in early food shortages in 2007. FEWS NET reported that food deficits have reached seasonal peaks in Aweil West, East, North, and South counties of Northern Bahr el Ghazal State and Twic and Gogrial counties in Warrap State. Although grain availability has increased and grain prices have decreased in these areas, returnees and vulnerable households still cannot afford to purchase grain, according to the report.

NGO Compound Attacked. According to USAID partner Christian Mission Aid (CMA), on August 12, unidentified armed men attacked the CMA compound in Kueryang, Jonglei. CMA reported that the assailants fired 12 bullets into three tukuls in the compound and stole communications equipment, approximately \$700, and other items. CMA reported that a simultaneous attack on the neighboring Southern Sudan Relief and Rehabilitation Committee compound targeted a local administrator, who was shot dead.

USG HUMANITARIAN ASSISTANCE

On October 27, 2005, U.S. Chargé d'Affaires Cameron R. Hume renewed the Sudan disaster declaration for FY

2006. The U.S. Mission in Sudan has declared disasters due to the complex emergency on an annual basis since 1987.

To date in FY 2006, USAID/OFDA has contributed more than \$111.2 million in Sudan to provide a full range of emergency humanitarian interventions, reduce conflict, and improve local capacity to reintegrate IDPs returning to their home communities. In FY 2006, USAID/OFDA has awarded nearly \$64 million to 26 NGO and U.N. partners for emergency programs in non-Darfur Sudan in the sectors of health, food security and agriculture, water and sanitation, income generation, nutrition, capacity building, and coordination. In Darfur, USAID/OFDA has provided more than \$65 million in FY 2006 to 22 NGO and U.N. partners for multi-sector interventions to assist IDPs and vulnerable populations. USAID/OFDA is also supporting targeted voluntary returns of IDPs to their places of origin. In FY 2005, USAID/OFDA provided \$201 million for Sudan-related assistance, including \$113 million for Darfur programs.

In response to the Sudan complex emergency, USAID's Office of Food for Peace (USAID/FFP) has contributed 475,910 MT of food assistance in FY 2006, valued at approximately \$454.8 million. USAID/FFP provides contingency rations to implementing partners in areas where concentrations of returnees are expected and continues to closely monitor and respond to food needs

throughout the country. Additionally, in FY 2005, USAID/FFP contributed 571,730 MT of emergency food assistance valued at nearly \$502.4 million for Sudan and Sudanese refugees in neighboring Chad.

The overall goal of USAID/OTI in Sudan is to strengthen Sudanese confidence and capacity to address the causes and consequences of political marginalization, violence, and instability under the framework of the CPA. USAID/OTI currently has five implementing partners in Sudan. In FY 2006, USAID/OTI has provided approximately \$29 million in support of Sudan programs. In FY 2005, USAID/OTI provided approximately \$20.2 million in support of programs in Sudan.

The Department of State's Bureau of Population, Refugees, and Migration (State/PRM) has provided \$86 million in assistance to Sudanese populations affected by the complex emergency in 2006. State/PRM supports protection and assistance programs for more than 220,000 Sudanese refugees in Chad in partnership with UNHCR, the U.N. Children's Fund (UNICEF), WFP, the International Federation of the Red Cross and Red Crescent Societies (IFRC), and a broad range of NGOs. State/PRM also works with UNHCR, the International Committee of the Red Cross (ICRC), and NGOs to support the return of refugees and IDPs in Southern Sudan and protect conflict-affected populations in Darfur.

FY 2006 USG HUMANITARIAN ASSISTANCE TO THE DARFUR CRISIS

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
DARFUR, SUDAN			
USAID/OFDA ASSISTANCE			
ACF	Food Security and Agriculture, Nutrition	South Darfur	\$1,300,000
ACTED	Income Generation, Rehabilitation, Water and Sanitation	West Darfur	\$1,861,980
ARC	Health, Income Generation, Water and Sanitation	South Darfur	\$2,499,720
CARE	Logistics, Relief Commodities, Water and Sanitation	Darfur-wide	\$3,368,644
CHF	Food Security and Agriculture, Income Generation, Shelter	North Darfur, South Darfur	\$1,407,764
Concern	Water and Sanitation	West Darfur	\$662,313
CRS	Food Security and Agriculture, Nutrition, Shelter, Water and Sanitation	West Darfur	\$3,400,864
FAO	Food Security and Agriculture	Darfur-wide	\$3,000,000
GOAL	Health, Logistics, Nutrition, Relief Commodities, Water and Sanitation	West Darfur	\$600,000
IMC	Health	South Darfur, West Darfur	\$3,199,909
IRC	Coordination, Health, Protection, Water and Sanitation	Darfur-wide	\$4,800,000
Mercy Corps	Income Generation, Relief Commodities, Water and Sanitation	North Darfur, West Darfur	\$6,499,999
Merlin	Health	South Darfur	\$899,958

OCHA	Coordination	Darfur-wide	\$3,000,000
Relief International	Food Security and Agriculture, Health, Income Generation, Nutrition, Relief Commodities	North Darfur	\$959,223
SC/US	Coordination, Health, Income Generation, Nutrition, Protection, Water and Sanitation	West Darfur	\$2,500,942
Solidarites	Capacity Building, Food Security and Agriculture, Water and Sanitation	South Darfur	\$1,140,000
Tearfund	Health, Nutrition, Water and Sanitation	West Darfur	\$700,000
UNICEF	Health, Nutrition, Relief Commodities, Water and Sanitation	Darfur-wide	\$13,600,000
USGS	Water and Sanitation	Darfur-wide	\$462,800
WFP	Logistics, Transportation	Darfur-wide	\$5,742,991
WHO	Health	Darfur-wide	\$1,000,000
World Vision	Food Security and Agriculture, Health, Water and Sanitation	South Darfur	\$1,399,709
USAID	Administrative Support and Travel	Darfur-wide	\$1,503,017
TOTAL USAID/OFDA			\$65,509,833
USAID/FFP ASSISTANCE			
WFP	308,140 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$291,239,500
ICRC	19,770 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$16,507,200
TOTAL USAID/FFP			\$307,746,700
USAID/OTI ASSISTANCE			
DAI	Violence Against Women Initiative	Darfur-wide	\$3,500,000
DAI	Small Grants Program	Darfur-wide	\$400,000
OHCHR	Violence Against Women Initiative	Darfur-wide	\$2,610,314
UNDP	Violence Against Women Initiative	Darfur-wide	\$2,273,697
TOTAL USAID/OTI			\$8,784,011
TOTAL STATE/PRM			
ICRC	Protection and Assistance for Conflict-Affected Populations	Darfur-wide	\$23,300,000
UNHCR	Protection of IDPs and Chadian Refugees	West Darfur	\$7,560,000
TOTAL STATE/PRM			\$30,860,000
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO DARFUR			\$382,040,544
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR			\$412,900,544
EASTERN CHAD			
USAID/FFP ASSISTANCE			
WFP	23,740 MT of P.L. 480 Title II Emergency Food Assistance	Eastern Chad	\$22,198,200
TOTAL USAID/FFP			\$22,198,200
USAID/OTI ASSISTANCE			
Internews	Humanitarian Radio Service	Eastern Chad	\$610,947
TOTAL USAID/OTI			\$610,947
STATE/PRM ASSISTANCE			
Africare	Income Generation, Nutrition, Water and Sanitation	Eastern Chad	\$500,535
Air Serv	Humanitarian Flights for NGOs and the U.N.	Eastern Chad	\$2,066,277
CARE	Capacity Building, Education, Protection, Psychosocial Services	Eastern Chad	\$948,715
Hebrew Immigrant Aid Society	Psychosocial Services	Eastern Chad	\$652,776
IMC	Health, Psychosocial Services	Eastern Chad	\$1,800,000

Internews	Humanitarian Information Service for Refugee Protection, Education	Eastern Chad	\$385,074
ICRC	Protection and Assistance for Displaced Chadians and Refugees	Eastern Chad	\$1,700,000
IFRC	Camp Management, Education, Nutrition, Water and Sanitation	Eastern Chad	\$900,000
MENTOR	Health	Eastern Chad	\$656,913
UNHCR	Refugee Protection, Multi-Sectoral Assistance	Eastern Chad	\$22,737,269
UNICEF	Education, Health, Nutrition, and Water and Sanitation	Eastern Chad	\$4,066,000
WFP	Air Support	Eastern Chad	\$1,000,000
TOTAL FY 2006 STATE/PRM ASSISTANCE TO EASTERN CHAD			\$37,413,559
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO EASTERN CHAD			\$22,809,147
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO EASTERN CHAD			\$60,222,706
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR & EASTERN CHAD			\$473,123,250

FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
USAID/OFDA ASSISTANCE			
AAH/USA	Nutrition	Bahr el Ghazal, Equatoria, Upper Nile	\$350,000
ACF/France	Health, Water and Sanitation, Food Security and Agriculture	Juba	\$2,100,000
ADRA	Health, Relief Commodities, Water and Sanitation	Juba, Upper Nile	\$2,409,306
CARE	Food Security and Agriculture, Health, Income Generation, Relief Commodities	Upper Nile	\$4,164,495
CHF	Food Security and Agriculture, Income Generation	Equatoria	\$1,799,901
CMA	Health	Jonglei, Upper Nile	\$700,000
Concern	Food Security and Agriculture, Relief Commodities	Northern Bahr el Ghazal	\$1,950,000
CRS	Food Security and Agriculture, Health, Income Generation, Risk Reduction, Water and Sanitation	Equatoria, Jonglei	\$7,072,943
FAO	Food Security and Agriculture	Nuba Mountains	\$1,550,000
FHI	Capacity Building, Food Security and Agriculture, Health	Upper Nile	\$1,012,911
GOAL	Health	Abyei, Northern Bahr el Ghazal, Northern Sudan, Upper Nile	\$3,499,106
IRC	Capacity Building, Health	Northern Bahr el Ghazal, Upper Nile	\$4,191,386
MEDAIR	Health, Nutrition, Relief Commodities	Bahr el Ghazal, Upper Nile	\$350,000
Mercy Corps	Food Security and Agriculture, Nutrition	Abyei, Northern Bahr el Ghazal	\$1,196,877
Merlin	Health	Jonglei	\$496,808
NPA	Food Security and Agriculture, Relief Commodities, Risk Reduction	Equatoria, Juba, Upper Nile	\$6,509,880
OCHA	Coordination	Southern Sudan	\$1,647,706
PACT	Water and Sanitation	Jonglei, Unity, Upper Nile, Warab	\$5,619,502

Samaritan's Purse	Health, Income Generation, Nutrition, Water and Sanitation	Nuba Mountains	\$2,499,591
SC/US	Capacity Building, Food Security and Agriculture, Health, Water and Sanitation	Abyei, Jonglei, Nuba Mountains, Upper Nile	\$7,815,916
Tearfund	Health, Nutrition	Northern Bahr el Ghazal	\$758,116
VSF/B	Food Security and Agriculture	Equatoria, Jonglei, Northern Bahr el Ghazal, Unity, Upper Nile, Warab	\$1,025,116
WFP	Logistics	Southern Sudan	\$934,580
World Relief	Health	Jonglei, Unity, Warab	\$1,129,286
World Vision	Food Security and Agriculture, Health, Relief Commodities	Bahr el Ghazal	\$1,000,000
ZOA	Capacity Building, Health, Income Generation, Water and Sanitation	Equatoria	\$1,127,379
USAID	Administrative Support and Travel, Preparedness	Sudan-wide	\$1,005,425
TOTAL USAID/OFDA			\$63,916,230
USAID/FFP ASSISTANCE			
ADRA	580 MT of P.L. 480 Title II Food Assistance	Emergency Central Sudan	\$661,600
CARE	2,740 MT of P.L. 480 Title II Emergency Food Assistance	Central Sudan	\$2,441,000
CRS	6,760 MT of P.L. 480 Title II Emergency Food Assistance	Southern Sudan	\$7,059,700
NPA	3,480 MT of P.L. 480 Title II Emergency Food Assistance	Southern Sudan	\$4,855,500
Samaritan's Purse	4,820 MT of P.L. 480 Title II Emergency Food Assistance	Eastern Sudan	\$2,627,400
WFP	105,880 MT of P.L. 480 Title II Emergency Food Assistance	South, East, and Three Areas	\$107,223,900
TOTAL USAID/FFP			\$124,869,100
USAID/OTI ASSISTANCE			
Educational Development Center (EDC)	Media Development	Sudan-wide	\$999,844
DAI	Small Grants Program	Non-Darfur Sudan	\$14,200,000
PACT	Peacebuilding Grants	Southern Sudan	\$3,000,000
TOTAL USAID/OTI			\$18,199,844
STATE/PRM ASSISTANCE			
IOM	Support Refugee Repatriation	Southern Sudan	\$4,000,000
UNHCR	Global Appeal 2006	Sudan-wide	\$1,950,000
UNHCR	Support Refugee Repatriation and Reintegration	Southern Sudan	\$12,000,000
TOTAL FY 2006 STATE/PRM ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$17,950,000
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$206,985,174
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$224,935,174

A handwritten signature in black ink, appearing to read "Greg C. Gottlieb". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Gregory C. Gottlieb
Acting Director
Office of U.S. Foreign Disaster Assistance

USAID/OFDA bulletins appear on the USAID web site at http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/.