## UNITED STATES AND TURKEY REGULATOR CONSULTATIONS ON TELECOMMUNICATIONS

## **WORK PROGRAM** 2000 – 2001

## 1. Introduction

The United States Federal Communications Commission (FCC) and the Telecommunications Authority (TA) of the Republic of Turkey, desiring to expand their collaboration on issues of mutual interest, have agreed on the following program of cooperative activities to be accomplished during the December 2000 through December 2001 period.

- 2. Work Program
- 2.1 Competition in telecommunications market: The FCC and TA will exchange information and experiences on key issues related to promoting competition in telecommunications services. Topics to be addressed include:
  - 2.1.1 The role of interconnection and development of cost-based interconnection rates;
  - 2.1.2 Implementation, supervision and monitoring of the carrier pre-selection processes;
  - 2.1.3 Establishment and implementation of international traffic rules and methods for monitoring compliance with such rules (e.g., uniformity of accounting rates, proportionate return, filing and reporting requirements); and
  - 2.1.4 The role of resale in promoting competitive markets (e.g., general conditions for the emergence and growth of resale and the U.S. experience).
- 2.2 **Spectrum Management:** The FCC and TA will share their information and experience on the issues related to the effective use of the spectrum. Issues to be addressed include:
  - 2.2.1 Spectrum allocation;
  - 2.2.2 Financing spectrum management;
  - 2.2.3 Monitoring spectrum and enforcement; and
  - 2.2.4 Requirements on the base-stations of mobile networks.
- 2.3 **Licensing Procedures:** The FCC and TA will exchange views and experiences on licensing procedures including competitive bidding and auctioning methods with open-entry policy.
- 2.4 **Internet for Development:** The two agencies will discuss policy approaches for extending the impact of the Internet revolution in traditionally under-served rural areas. The development of local capability to use Internet resources will receive special attention.
  - 2.4.1 In implementing this item, the FCC will coordinate with other relevant agencies of the United States Government to ensure that TA has a comprehensive view of the U.S. experience in this area.
- 2.5 Regulatory Approaches to Anti-competitive Behavior in the Telecommunications Marketplace: The FCC (in consultation with other relevant U.S. agencies) and TA (in consultation with other relevant Turkish agencies) will exchange experiences regarding their governments' pro-competitive policies and explore regulatory measures designed to prevent anticompetitive behavior by dominant firms

- 2.5.1 In implementing this item, the FCC will coordinate with other relevant agencies of the United States Government to ensure that TA has a comprehensive view of the U.S. experience in this area.
- 2.6 Promotion of Infrastructure Development: The FCC and TA will exchange views and experiences on the use of various incentives/policies to encourage the expansion and/or (where appropriate) the sharing of telecommunications infrastructure.
  - 2.6.1 Attention will be given to special cases to consider in the elaboration of general principles to guide policies designed to encourage the development of new infrastructure (e.g., the impact of a finding of dominant market power for infrastructure sharing; criteria for addressing the issue of sharing of ducts and poles among telecommunications firms).
- 2.7 Rulemaking Procedures and the Public Process: The FCC will share its experiences with TA on a range of issues related to managing an effective, independent regulatory process. Issues to be addressed include:
  - 2.7.1 internal agency structure;
  - 2.7.2 the rulemaking process;
  - 2.7.3 the proper role of, and ethical standards for regulatory and policy making staff,
  - 2.7.4 the processing of applications and delegation of authority; and
  - 2.7.5 conflict of interest management.
- 2.8 **Universal Service:** The FCC and TA will exchange views and experiences on the principles of universal services, universal access and universal service funding.
- 2.9 Telecommunications Training: The FCC and TA will seek to expand training and other personnel development activities for TA staff, including USTTI and expanded use of the FCC International Visitors Program.
- 2.10 Other Exchanges: Throughout the year, the FCC and TA will exchange information on other regulatory issues relating to telecommunications, including developments of mutual interest in the International Telecommunication Union, trends in technology, satellite licensing issues, and operational aspects of communications services, including experimental authorizations and new services.
- 3.0 Implementation
  - 3.1 Implementation activities under this work program are subject to the resources constraints of both organizations and may be modified as necessary by mutual agreement.
  - 3.2 The officials with overall responsibility for monitoring the implementation of this work program are Donald Abelson for the FCC; and Ahmet Hicabi Erding for TA.

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Chairman

**AUTHORITY**