

UNITED STATES  
DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT

MANAGEMENT FRAMEWORK PLAN - STEP 1  
ACTIVITY OBJECTIVES

NOV 16 1981

Name (MFP)	
Bruneau	11
Activity	
Cultural Resource Manag	
Objective Number	
#1	

Objective #1- Protection:

Acquire formal designations or determinations of eligibility for all significant cultural properties in the Bruneau Planning Unit by 1985.

Rationale:

Federal agencies were specifically directed in 1971 to "... locate, inventory, and nominate ... all sites ... under their jurisdiction ... that appear to qualify for listing on the National Register of Historic Places," no later than July 1, 1973 (Section 2(a), Executive Order 11593 - Protection and Enhancement of the Cultural Environment). In addition, FLPMA directs BLM to identify and designate areas of critical environmental concern, which include cultural values or resources.

National Register or ACEC designation constitutes a management commitment to take a active role in the protection of those sites designated.

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MANAGEMENT FRAMEWORK PLAN  
RECOMMENDATION-ANALYSIS-DECISION

Name (MFP)
Bruneau
Activity
Cultural Resource Mgmt.
Overlay Reference
Step 1 CRM-7    Step 3 D-3

CRM-1.1: Multiple Use Recommendation

Retain the status under the C&MU act for the following properties:

1. Hole in Rocks (#3 on overlay).
2. Indian Bathtub (#5 on overlay).
3. Deer Water Spring (#4 on overlay).
4. Camas Creek (#11 on overlay).

Analysis:

Under the C&MU act these parcels were classified for retention and segregated from the general mining laws. Their cultural value should be protected, and the parcels retained in federal ownership.

Decision:

Accept as written (also see R-1.2(3)).

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Overlay Reference	Step 1 CRM-7 Step 3 D-3

CRM-1.2: Multiple Use Recommendation

Designate the following sites as ACEC and where appropriate nominate to the National Register of Historic Places:

Hole in Rocks  
Indian Bathtub  
Deer Water Springs  
Camas Creek/Pole Creek Archaeological District  
Bruneau River Archaeological District  
Shoofly Creek Rock Alignments  
Oregon Trail  
Riddle Archaeological District  
Five Fingers and Y Buffalo Jumps

Analysis:

All of these sites have been identified as eligible for inclusion on the National Register of Historic Places. Identification of these sites as significant cultural properties and special management needs make them eligible for ACEC designation.]

Decision:

Nominate the sites to the National Register of Historic Places. Retain the sites in federal ownership unless an agreement can be reached with the State of Idaho (Riddle Archaeological District) for their protection. Allow no surface occupancy within 1/4 mile of all sites currently on or being nominated to the National Register of Historic Places for mineral leasing M-1.1).

Incorporate the productive measures necessary for protection from livestock grazing when AMP's are developed.

Do not designate as ACEC's.

Note: Attach additional sheets, if needed

(Instructions on reverse)

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MANAGEMENT FRAMEWORK PLAN  
RECOMMENDATION-ANALYSIS-DECISION CRM-1.2

Name (MFP)

Bruneau

Activity

Cultural Resource Mgmt.

Overlay Reference

Step 1 CRM-7 Step 3 D-3

Rationale:

Hole in the Rock, Indian Bathtub, Deer Water Spring and Camas Creek are currently on the MTP plats under CMU classification segregated against mining law of 1872. Camas Creek/Pole Creek Archaeological District, Bruneau River Archaeological District, Shoofly Creek Rock Alignments and Hole in the Rocks are inside WSA's and protected by 3802 regulations plus is recommended for withdrawal from mining law of 1872 and formally recommended for nomination to National Registry. Additional designation under ACEC is not required with the existing protection already afforded.

Note: Attach additional sheets, if needed

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Name (MFP)	Bruneau
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Objective Number	#2

Objective #2 - Protection:

Use all available means of physical protection to help preserve significant cultural sites.

Rationale:

Under federal regulations neglect is regarded as an adverse effect on cultural properties eligible for listing on the National Register (36 CFR; Protection of Historic and Cultural Properties, Section 800.3(b)(4)). Responsible Federal agencies must take an active role in preserving and protecting cultural sites from both natural and human sources of deterioration. Physical protection may take the form of signing, ruin stabilization, salvage excavation or extensive recording, monitoring site condition, surveillance, fencing, bank stabilization, vegetation manipulation, etc.

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Activity	Cultural Resource Mgmt.
Overlay Reference	Step 1 CRM-7 Step 3 D-3

CRM-2.1: Multiple Use Recommendation

- (1) Manage the following area(s) for the protection of their cultural values.

(see C-7 overlay) (Step 1 Recommendation CRM-2.1)

Post antiquities law violation signs and interpretive signs, in coordination with completed wilderness management plans/special recreation plans.

- (2) Inspect the following sites regularly for evidence of vandalism or deterioration.

(see C-7 overlay and Step 1 CRM-2.1)

Analysis:

All of these sites have either been vandalized or are extremely vulnerable to vandalism. Most of these sites are well known and signs are not expected to call attention to them.

Decision:

Manage the identified sites for the protection of their cultural and historical values conduct salvage excavations on a case by case basis where essential. Protective measures will be coordinated in Activity Plans. Design and placement of signs will also be coordinated with activity plans. Placement of signs should be evaluated on a test basis before any large scale plan is implemented.

Note: Attach additional sheets, if needed

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Name (MFP)	Bruneau
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Overlay Reference	Step 1 CRM-7 Step 3 D-3

CRM-2.2: Multiple Use Recommendation

Stabilize National Register eligible historic sites containing structures or ruins. Salvage as much information as possible. Assign property numbers to the following:

OE-139  
OE-1455  
OE-1773  
OE-1860  
OE-2595

Analysis:

Stabilization is not always technically feasible and can only delay the deterioration due to natural weathering and decay. Some measures such as fencing could have a minor effect on grazing and wildlife. Assigning property numbers has in some cases proven to deter some vandalism and aided in prosecuting others.

Decision:

Assign property numbers to the sites. Manage the identified sites for their protection and where feasible stabilize on a case by case basis. Protective measures will be coordinated with other activities on a case by case basis.

Note: Attach additional sheets, if needed

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CRM-2.3: Multiple Use Recommendation

Stabilize cut banks threatening cultural sites. Reduce erosion in problems areas on:

- OE-76
- OE-139
- OE-1281
- OE-1860
- OE-2149
- Camas Creek CMU Unit

Select techniques compatible with special recreation management and wilderness guidelines.

Analysis:

Potential conflicts can readily be resolved through careful selection of techniques.

Decision:

Stabilize cut banks and protect the sites on a case by case basis in coordination with other resource uses to resolve conflicts as they occur.

Note: Attach additional sheets, if needed

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Name (MFP)

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Activity

Cultural Resource Mgmt.

Overlay Reference

Step 1 CRM-7 Step 3 D-3

CRM-2.4: Multiple Use Recommendation

Exclude livestock from the identified sites. Enclosure should be as small and unobtrusive as possible, and within wilderness management guidelines.

Deer Water Spring

Hole in Rock

Indian Bathtub

Camas/Pole Creek Archaeological District (specific sites within)

Shoofly Creek Rock Alignment

OE-19	OE-2412
OE-1281	OE-2364
OE-2323	OE-2595
OE-2339	OE-2604

Analysis:

All of these sites are undergoing moderate impacts due to livestock. In most cases the areas are small and the forage lost is outweighed by the benefits gained. Alternative water sources are available.

Decision:

Exclude livestock from the sites on a priority case by case basis in coordination with activity plans, wild and scenic river and wilderness management. If reasonable economical alternative water sources are not available the determination will be made at that time on a case by case basis.

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Name (MFP)	Bruneau
Activity	Cultural Resource Mgt.
Objective Number	#3

Objective #3 - Scientific Use:

Provide scientific information relative to the general research goals outlined in 4.

Rationale:

Much of this information is critically needed to evaluate site significance and reduce conflicts with other activities.

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Overlay Reference	Step 1 C-7    Step 3 D-3

CRM-3.1: Multiple Use Recommendation

Designate the 74 identified cultural resource sites, listed in MFP I and shown on overlay C-7, to the category of potential scientific use. Any excavated site areas will be rehabilitated to be compatible with special recreation management areas.

Analysis:

The allocation of small parcels of land containing sites of scientific research values does not preclude other uses. The identified sites are significant and warrant preservation for future study or emergency salvage excavation for those in imminent danger of destruction.

Decision:

Accept as written.

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Name (MFP)	Bruneau
Activity	Recreation
Objective Number	#1

Objective #1 - Recreation Management:

Provide high quality recreation opportunities commensurate with present and future demand. Manage public lands to provide varied opportunities for recreation experiences in mostly undisturbed settings. Emphasis will be placed in managing the area for dispersed-type recreation opportunities.

Recreation sites and facilities will be developed as needed to control visitors, protect resources, and accommodate public use. Existing developed and undeveloped recreation sites will be managed to provide maximum benefit to the user and to assure availability for future recreation developments.

Rationale:

1. The 1977 Idaho State Outdoor Recreation Plan estimates that recreation demand within the ten counties of southwestern Idaho will increase from 77 million activity occasions in 1980 to 136 million activity occasions by the year 2000.
2. It is Bureau policy to provide for an adequate variety and supply of outdoor recreation opportunities on public lands commensurate with public needs and resource potentials and consistent with a quality environment.
3. A wealth of varied recreation resources and opportunities are found in the area including such nationally recognized resources as the Oregon National Historic Trail and the proposed Bruneau and Owyhee National Wild and Scenic Rivers.
4. The 1976 study, Public Preferences Towards Natural Resources Use in Idaho, found that Idahoans favored more isolated types of recreation experiences.
5. Section 102(a)(8) of FLPMA provides that public lands will be managed in a manner that will provide the public with outdoor recreation opportunities. Section 103(c) of FLPMA provides that outdoor recreation is one of the major uses considered in planning along with the other resources the Bureau manages.
6. There is one developed BLM recreation site in the area, the Cove Recreation Site. Several undeveloped sites are heavily used, such as Indian Bathtub.
7. Properly designed, developed, located, and maintained sites and facilities provide for visitor enjoyment and resource protection.
8. The 1977 Idaho Outdoor Recreation Plan estimates that there will be the following deficiencies in outdoor recreation facilities by 1980 in the ten counties of southwestern Idaho:

Picnic Units

Developed - 1,226  
Undeveloped - 2,278

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#1 (cont.)

Camp Units  
Developed - 2,028  
Undeveloped - 4,731

Boat Access  
Ramps - 158

9. Draft Bureau recreation policy states:

"Facilities may be provided in accordance with land-use plans where the Bureau has problems or special management areas. Resource protection, visitor safety, or making special and unique recreation opportunities available to the public will be the major purpose for facility provision. The emphasis in Bureau investments will be in those types of facilities needed to make public resources available to the public."

"All Bureau recreation investments will be maintained in compliance with health and safety regulations prescribed by local, State and Federal regulations."

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Name (MFP)

Bruneau

Activity

Recreation

Overlay Reference

Step 1 R-7

Step 3 D-3

R-1.1(1): Multiple Use Recommendation

(1) Oregon National Historic Trail

- a) Designate as a special recreation management area, as guided by the Comprehensive Management and Use Plan prepared by NPS, preserve remnants of the Trail and associated sites for public use and maintain a corridor 1/4 mile wide on each side.
- b) Segregate public lands within the corridor from all forms of disposal, from appropriation under 1872 mining laws and from entry under FLPMA, Carey Act and Desert Land Act.
- c) Develop cooperative agreements with private land crossed by the Trail for protection and access. If necessary, acquire easements and/or acquire private holdings through exchange.
- d) Develop an interpretive site near Cove Recreation Site.
- e) Allow no motorized access over the trail and within the corridor unless specifically authorized. Designate these areas as "limited" to ORV use.

Analysis:

See R-1.1(1) Multiple Use Recommendation.

Decision:

- (1) a) Designate a 1/2 mile corridor as a Special Recreation Management Area guided by the NPS management plan.

Note: Attach additional sheets, if needed

(Instructions on reverse)

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RECOMMENDATION-ANALYSIS-DECISION R-1.1(1)

- b) Segregate the public lands from all forms of disposal and from the mining laws of 1872, except; exchanges for private or state lands found to be more valuable for preservation or management may be carried out within the corridor.
  
- c) Accepted.
  
- d) Accepted.
  
- e) Designate corridor as "limited" unless specifically authorized by the Bureau. (In opposition to Coop. and PLO 4153 therefore needs review of coop.)

Attach additional sheets, if needed

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Name (MFP)	Bruneau
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R-1.1(2): Multiple Use Recommendation

Manage the Bruneau and Owyhee Rivers as wild and scenic rivers as recommended in the study reports to Congress.

If the Bruneau River and Sheep Creek are not included in the National Wild and Scenic Rivers System, continue to manage the river canyons from rim to rim for semi-primitive recreational experiences under a special recreational management area plan. Management to consider archaeological and wildlife values including reintroduction of bighorn sheep. The plateau lands adjacent to the canyon rims will be managed for other multiple uses and as VRM Class II.

If the Owyhee River is not designated as a wild and scenic river, recommended designation in order of priority are wilderness, then as a SRMA or as an ACEC.

Analysis:

The two rivers are recognized nationally as high quality recreational and environmental resources. Studies done by USDI Wild River Study Team found that both rivers meet the criteria for inclusion into the National Wild and Scenic Rivers System.

Decision:

The decision regarding the action for the Bruneau River is included as part of WN-1.7 and WN-1.8. Refer to those Wilderness decisions. Seek permanent withdrawal on the wild and scenic river corridor from all forms of entry, except mineral leasing will be allowed with no surface occupancy.

The decision regarding the actions for the Owyhee River is included as part of decisions WN-1.1(2) and W/L-2.1. Refer to these decisions. Seek permanent withdrawal of the wild and scenic river corridor from all forms of entry, with the exception that mineral leasing will be allowed with no surface occupancy.

Note: Attach additional sheets, if needed

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Name (MFP)

Bruneau

Activity

Recreation

Overlay Reference

Step 1 R-7

Step 3

R-1.1(3): Multiple Use Recommendation

(3) C.J. Strike Reservoir

- a) Manage the area as SRMA to provide a diversity of water-related recreation activities in a setting where the natural scene has been moderately modified. Where contact between visitors will be moderate to high. Recreation sites and facilities will be developed as needed to control visitors and to accommodate public use.
- b) Limit farm-related and other non-recreation development activities adjacent to C.J. Strike Reservoir to protect scenic values.
- c) Incorporate special recreation management plan into the SRBOP habitat management plan.

Analysis:

SCORP (77) plan states that BLM "should identify and set aside those significant areas that are high recreation values and manage for resource protection and recreation."

Properly designed, developed, located and maintained facilities are necessary to accommodate recreation use and assure public enjoyment.

The C.J. Strike Area is under two withdrawals; one being a power project withdrawal 2055, the other a wildlife management area (PLO 4153). The provision of PLO 4153 and subsequent cooperative agreement, the lands are to be opened to promote public access for recreation use including harvesting of fish and wildlife. The withdrawal is to increase fishing and wildlife not accommodate "recreation use" unless its fish and wildlife. If it were not specifically fish and wildlife priority there would not be a fish and wildlife withdrawal.

te: Attach additional sheets, if needed

Instructions on reverse