

CHAPTER 5

CONSULTATION AND COORDINATION

The Cascade Resource Management Plan/Environmental Impact Statement (RMP/EIS) was prepared by an interdisciplinary team with expertise in range management, wildlife, recreation, lands, economics, soils, forestry, watershed, cultural resources, minerals, and fire management. The list of preparers is at the end of this chapter.

The planning process began in November 1983 with issue identification and the other steps of the planning process. Consultation and coordination with agencies, organizations, and individuals occurred in a variety of ways throughout the planning process. A special effort has been made to ensure that the alternatives are consistent with approved plans of local and state government. The following is a summary of the public participation and in-house coordination which occurred during preparation of the Cascade RMP/EIS.

Issue Identification and Inventory Stage

- | | |
|---------------------|--|
| November 25, 1983 | Notice of Intent to prepare Resource Management Plan (RMP) published in Federal Register. |
| January 26, 1984 | RMP mailout sent to 435 agencies, organizations, groups, and individuals announcing the beginning of the planning process and soliciting the identification of issues and planning criteria. Approximately 93 people responded by prioritizing and identifying issues. |
| February 6-29, 1984 | Held meetings in Cambridge, Emmett, Payette, Weiser, Boise and Caldwell for issue identification. |
| March 12-23, 1984 | District Office Staff meetings - analyzed results of issue and criteria identification process from mailouts and six public meetings. |
| September 17, 1984 | RMP mailout and news release issued to announce results of public input. |
| November 26, 1985 | State Director briefing on Alternatives. |
| November 30, 1985 | State Office Coordination meeting on update policy for RMP. |

LIST OF PREPARERS

| Name | Responsibility | Education | Experience |
|-------------------|---|---|--|
| Delores Blom | Lands | Business Major - Boise State University | 10 yr; Realty Specialist-BLM |
| George Farrow | Recreation, Visual | B.S. Resource Management - Oregon State University Post Graduate - Idaho State University | 2 yr, Timber Management-USFS 5 yr, Fire Management-BLM 8 yr, Outdoor Recreation Planner-BLM |
| Stan Frazier | Economics | B.S. Agricultural Economics - Oregon State University | 12 yr, Economist-BLM |
| Richard Geier | Project Leader/Cascade Area Manager | B.S. Forestry - University of Maine | 1 yr, Forester-BIA 8 yr, Forester-BLM 16 yr, Outdoor Recreation Planner-BLM 4 yr, Area Manager-BLM |
| Ed Gheen | Livestock, Wild Horses | B.S. Wildlife Management - University of Idaho | 3 yr, Fisheries Technician-Alaska Dep't. of Fish & Game 6 yr, Range Conservationist-BLM 6 yr, District Wildlife Biologist-BLM 2 yr, Wildlife Biologist-BLM, S.D. 4 yr, Fisheries/Wildlife Biologist-BLM 2 yr, Range Conservationist-BLM |
| Galen Green | Fire Management | B.S. Range & Forest Mgm't. - Colorado State University | 9 yr, Forester-BLM 4 yr, Fire Ecologist-BLM |
| Bill Hagdorn | Planning Coordinator | B.S. Natural Science, M.S. Resource Development - Michigan State University Post Grad. Forestry & Environmental Planning - Oregon State University | 2 yr, Outdoor Rec. Planner/Community Planner-Minnesota Dep't. of Natural Resources/State Planning 10 yr, Planning Bureau Chief-Idaho Parks & Recreation Department 1 yr, Instructor-Oregon State University 5 yr, Planning Coordinator-BLM |
| Jim Jones | Forestry | B.S. Forest Management - Washington State University | 17 yr, Forester-BLM |
| Sam Mattise | Wildlife | B.S. Wildlife Biology - Panhandle State University M.S. Wildlife Biology - South Dakota State University | 9 yr, Wildlife Biologist-BLM |
| Fred Minckler | Team Leader | B.S. Fishery Management, B.S. Wildlife Management - Utah State University | 1 yr, Recreation/Forestry Technician-BLM 1 yr, Soil Conservation Technician-SCS 4 yr, Fisheries Biologist-NMFS 2 yr, Fisheries Biologist-BLM 7 yr, Environmental Coordinator-BLM |
| Pat Olmstead | Water Quality, Aquatic Habitat, Riparian Habitat | B.S. Fishery Biology - Michigan State University | 5 yr, Aquatic Habitat Biologist-BLM 5 yr, Fisheries Biologist-BLM |
| Roger Rosentreter | Threatened and Endangered Plants | B.A. Botany - University of Montana M.A. Biology - Clark Univ. Ph.D. Botany - University of Montana | 6 yr, Seasonal Range Technician-BLM 2 yr, Botanist-BLM |
| Bill Rush | ADP, Remote Sensing, Geographic Information Systems | B.S. Wildland Recreation Management - University of Idaho | 4 yr, Forestry Technician-USFS 3 yr, Forester-BLM 5 yr, Natural Resource Specialist-BLM |
| Paul Seronko | Soils, Air, Vegetation | B.S. Soil Science - University of Wisconsin | 2 yr, Soil Specialist-Wyoming State 7 yr, Soil Scientist-BLM |
| Teresa Thomason | Word Processing | Oregon State University, Kauai Community College, Boise State University | 8 yr, Editorial Assistant-BLM |
| Ted Weasma | Mineral & Energy Resources/Paleontologic Resources | B.S. Geology - University of Washington | 2 yr, Civil Engineering Technician-USFS 1 yr, Cascade Testing Field Geologist 1 yr, Drill Inspector-USFS 6 yr, Geologist-BLM |
| Jack Young | Cultural Resources | B.A. Inter-American Studies - University of Texas-El Paso M.A. Anthropology - Catholic University of America | 5 yr, Resource Inventory Team Archaeologist-BLM 5 yr, Resource Area Archaeologist-BLM |

Mailing List

The Draft RMP/EIS was sent to the following individuals and organizations. This list is representative but not inclusive.

Elected Officials

Federal:

Senator James McClure
Senator Steve Symms
Congressman Larry Craig
Congressman Richard Stallings

State:

Governor John Evans
Senator James Risch
Senator Walt Yarbrough
Representative Gerry Montgomery
Representative Lyman Winchester

Local:

Affected Cities and Counties

Federal Agencies

Department of Agriculture:

U.S. Forest Service
U.S. Soil Conservation Service

Department of Defense:

U.S. Air Force
Idaho National Guard

Department of Energy:

Bonneville Power Administration
Federal Energy Regulatory Commission

Department of the Interior:

National Park Service
U.S. Bureau of Indian Affairs
U.S. Bureau of Reclamation
U.S. Bureau of Mines
U.S. Fish and Wildlife Service
U.S. Geological Survey

Department of Transportation:

Federal Aviation Administration

Environmental Protection Agency

State Agencies, Commissions or Boards

Idaho Department of Agriculture
Idaho Department of Fish and Game
Idaho Department of Health, Welfare and Environmental Services
Idaho Department of Lands
Idaho Department of Parks and Recreation
Idaho Department of Water Resources
Idaho Public Utilities Commission
Idaho State Historic Preservation Office
Idaho Outfitters and Guides Board
Office of the Governor

Advisory Councils

Boise District Multiple Use Advisory Council
Boise District Grazing Advisory Board

Organizations

Ada County Fish and Game League
Appaloosa Horse Club
American Fisheries Society
American Wilderness Alliance
Association of Idaho Cities
Association of Western Native Plant Societies
Audubon Society
Boise Chamber of Commerce
BSU Conservation Group
Caldwell Chamber of Commerce
Committee for Idaho's High Desert
Desert Bighorn Sheep Council
Desert Fishes Council
Desert Raiders
Desert Rats
Desert Research Institute
Desert Tortoise Council
Eagle Valley Environmentalists, Inc.
Earth First
Federation of Western Outdoor Clubs
Friends of the Earth
Gem County Rock and Mineral Society
Good Sam Club
Idaho Archaeological Society
Idaho Association of Counties
Idaho Carey Act Association
Idaho Cattlemen's Association
Idaho Conservation League
Idaho Environmental Council
Idaho Historical Society
Idaho Mining Association
Idaho Museum of Natural History
Idaho Native Plant Society

Idaho Natural Areas Coordinating Committee
Idaho Outdoor Association
Idaho Outfitters and Guides Association
Idaho Petroleum Council
Idaho Rare Birds Committee
Idaho State Grange
Idaho Trail Machine Association
Idaho Whitewater Association
Idaho Wildlife Federation
Idaho Woolgrowers Association
Institute for High Desert Studies
League of Women Voters
National Council of Public Land Users
National Public Land Advisory Council
National Public Lands Task Force
National Rifle Association of America
National Wildlife Federation
Natural Resource Defense Council
Nature Conservancy
Northwest Mining Association
Oregon Wilderness Coalition
Owyhee Cattlemen's Association
Pacific League Foundation
Pacific Northwest 4-Wheel Drive Association
Public Lands Council
Sagebrush Rebellion, Inc.
Sierra Club
Snake River Audubon Society
Snake River Gem Club
Society for Range Management
Treasure Valley Club
Treasure Valley Rock and Gem Club
United 4 Wheel Drive Association
Wilderness Institute
Wilderness Society
Wildlife Management Institute
Wildlife Society
Wildlife Research Institute

Concerned or Affected Individuals, Companies, Businesses, and Schools

ARCO
Noranda Exploration, Inc.
Rivers Odysseys West
Salmon River Kayaks
Cascade Raft Company
TEXACO
Affected grazing permittees
Other businesses and industries
Colleges and universities
Desert Land Entry applicants
Other individuals

PUBLIC REVIEW AND COMMENT

During the period August 21, 1986 through November 28, 1986, the Cascade Draft Resource Management Plan and Environmental Impact Statement (DRMP/EIS) was made available to the public for review and comment. The document was sent to nearly 1,000 individuals, organizations and agencies. The Boise District received 42 letters commenting on the proposals in the Draft RMP/EIS. Public hearings were not held.

Of the 42 comment letters received, 13 were from government agencies/institutions, 10 from Idaho individuals, 7 from industry, 7 from recreation/conservation/environmental interest organizations, 2 from Cascade Resource Area livestock permittees, and 1 each from an elected official and an out of state individual.

There was no overwhelming support for any one particular alternative. Twenty-four (24) letters made no mention of which alternative they supported although they gave specific comments and reasons for various aspects of the preferred alternative or for developing a new alternative. Eight (8) letters favored Alternative C, 5 letters favored Alternative E and 1 letter favored Alternative D.

The areas receiving the most attention were the actions relating to ORV management, fire management, timber harvest, rangeland management, Payette River recommendations and the adequacy of the DRMP/EIS regarding NEPA regulations.

The concerns about ORV management on public lands were reflected in a number of letters. The concerns related mainly to the protection of various resources (sensitive and candidate plants and watershed) and closure of additional public lands.

The large amount of public lands in the Cascade Resource Area affected by fire during 1986 resulted in a number of comments relating to fire impacts and actions that BLM should take. Proposals ranged from recommending the burned areas for ACEC designation to a complete revision of the planning document. Several commentators were concerned with the rehabilitation of lands impacted by fire and that reseeding include mixtures of native forbs and grasses.

The volume of timber harvest proposed generated several comments. Commentors suggested that the volume was too low in light of the production capability and the need to sustain the economic and social base of the communities within the resource area.

The amount of the resource area's rangelands in poor ecological condition was also addressed. In particular, the land treatment proposals and a concern that the rangelands are not expected to improve very much. Doubt was expressed about BLM's commitment to monitoring and to improving the public lands.

Support for having the Payette River included in the National Wild and Scenic River system was expressed by a number of commentors. Several comments suggested that the RMP was the vehicle to make a decision rather than a recommendation. Several other comments suggested the addition of the North Fork of the Payette River to the BLM recommendation.

The final area receiving specific comments related to the adequacy of the document itself. These comments suggested the BLM had some procedural discrepancies, that the planning criteria were inadequate, and that anticipated budgets and proposals (monitoring) were unrealistic.

The above summary of public comments contain the major thrust of the public concerns regarding the planning document proposals. The specific comments were analyzed by the interdisciplinary team. Changes made as a result of public comment are incorporated in the proposed plan (Alternative E) and the final EIS. Responses to specific substantive comments are contained in the following section.

List of Comments Received on the Draft RMP/EIS

| <u>Log #</u> | <u>Name</u> | <u>Location</u> | <u>Representing</u> |
|--------------|-----------------------------------|-------------------|---|
| 1 | George Baggley | Boise, ID | Self |
| 2 | Mark Davis | Boise, ID | Self |
| 3 | Ronald L. Stockhoff | Klamath Falls, OR | Oregon Council of Rock & Mineral Clubs |
| 4* | Thomas J. Green | Boise, ID | Idaho State Historical Society, State Historic Preservation Officer |
| 5* | D'Arcy P. Bannister | Spokane, WA | USDI, Bureau of Mines |
| 6 | Kenneth Thomasson | Seattle, WA | USDOT, Federal Aviation Administration |
| 7* | Andrew G. Anderson | Boise, ID | Idaho Petroleum Council |
| 8 | William A. Akersten | Pocatello, ID | Idaho State University, Idaho Museum of Natural History |
| 9 | Ken Robison | Boise, ID | State Representative, District 19 |
| 10* | John P. Wolflin | Boise, ID | USDI, Fish & Wildlife Service |
| 11* | Richard L. Winters | Seattle, WA | USDI, National Park Service |
| 12* | Charles A. Wellner | Moscow, ID | Idaho Natural Areas Coordinating Committee |
| 13 | Paul Poorman | Meridian, ID | Self |
| 14 | John R. Swanson | Minneapolis, MN | Self |
| 15 | John P. Butt | Ogden, UT | USDA, Forest Service |
| 16* | Douglass A. North | Seattle, WA | Friends of Whitewater |
| 17* | Alice Frell Benitez | Denver, CO | Rocky Mountain Oil & Gas Association |
| 18 | Frederick R. Ward & Janet D. Ward | Boise, ID | Self |
| 19 | Dave Van De Graaff | Boise, ID | Self |

List of Comments Received on the Draft RMP/EIS (continued)

| <u>Log #</u> | <u>Name</u> | <u>Location</u> | <u>Representing</u> |
|--------------|---------------------|--------------------|--|
| 20* | Edwin W. Stockly | Boise, ID | Idaho Natural Resources Legal Foundation |
| 21* | John P. Kwader | McCall, ID | Boise Cascade |
| 22* | John Bender | Horseshoe Bend, ID | Boise Cascade |
| 23* | Erik Fisher | Boise, ID | Self |
| 24* | Russell W. Heughins | Meridian, ID | Idaho Wildlife Federation |
| 25 | Weldon Branch | Midvale, ID | Branch Key Hole Ranch |
| 26 | Grant Simonds | Boise, ID | Idaho Outfitters & Guides Association |
| 27* | E. Dean Tisdale | Boise, ID | State of Idaho, Dept. of Transportation |
| 28* | Neil W. Allen | Denver, Co | AMOCO Production Company |
| 29* | James F. Devine | Reston, VA | USDI, Geological Survey |
| 30* | Donald R. Stockton | Boise, ID | State of Idaho, Dept. of Lands |
| 31 | Robert T. Coats | New Meadows, ID | Evergreen Forest Products |
| 32* | James S. Riley | Couer d'Alene, ID | Intermountain Forest Industry Association |
| 33* | Edwina Allen | Boise, ID | Self |
| 34* | Kay Hummel | Boise, ID | Self |
| 35* | Jeffrey C. Fereday | Boise, ID | Self |
| 36 | Lynn House | Cascade, ID | Boise Cascade |
| 37* | Stacy Gebhards | Boise, ID | State of Idaho, Dept. of Fish & Game |
| 38* | Robert S. Burd | Seattle, WA | Environmental Protection Agency |
| 39* | Stanley N. Hobson | Boise, ID | USDA, Soil Conservation Service |
| 40* | Brad Little | Emmett, ID | Little Land & Livestock Company |
| 41* | Bob Moseley | Moscow, ID | The Nature Conservancy |
| 42* | Sheldon Bluestein | Boise, ID | Committee for Idaho's High Desert |

*Letters containing substantive comments that are responded to in this document.